

# **CITY OF PETERSBURG, VIRGINIA**



## **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FISCAL YEAR ENDED JUNE 30, 2025**

**City of Petersburg, Virginia**  
**Annual Comprehensive Financial Report**  
**Fiscal Year Ended June 30, 2025**

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**Prepared By:**

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Department of Finance

CITY OF PETERSBURG, VIRGINIA

Annual Comprehensive Financial Report  
Fiscal Year Ended June 30, 2025

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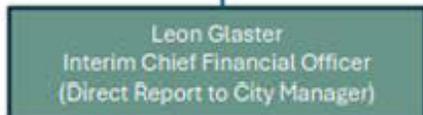
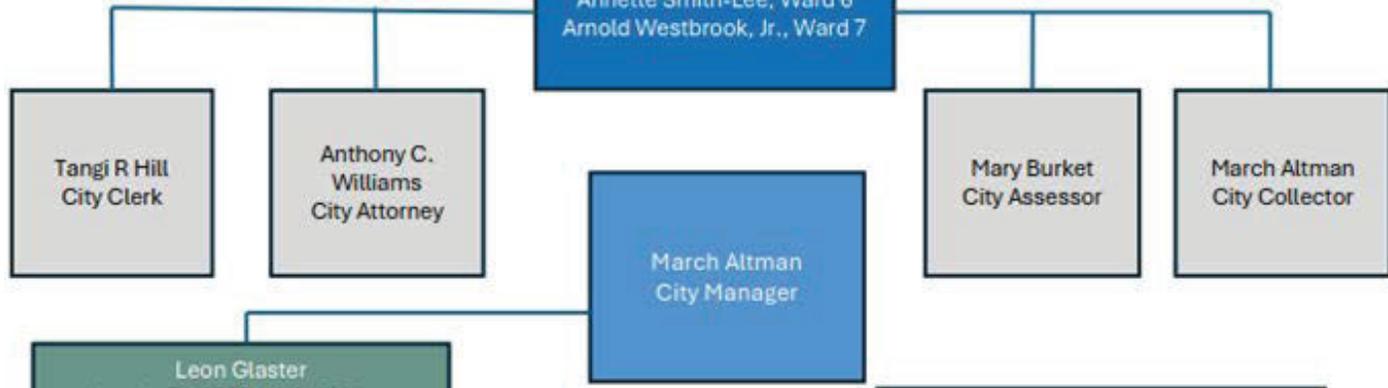
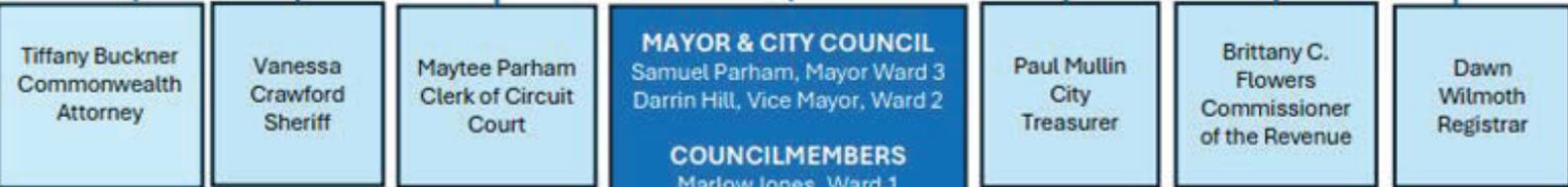
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**CITY OF PETERSBURG, VIRGINIA  
CITY COUNCIL AND EXECUTIVE OFFICERS  
JUNE 30, 2025**

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# RESIDENTS OF PETERSBURG



(Direct Reports to CFO)



(Direct Reports to City Manager)



\*Department of Finance includes Finance, Budget, Grants Management, and Billing & Collections.

\*Police Department includes Virginia Community Resource Center, 911 Telecommunications and Animal Control.

\*Department of Public Works includes Utility Services, Water, Wastewater, Stormwater, Engineering, Streets, Facilities, and Grounds.

\*Department of Communications includes Communications, Marketing & Government Relations, Tourism & Museums, and Cemeteries.



## Office of the City Manager

### City of Petersburg

135 N. Union Street

Petersburg, VA 23803

(804) 733-2301

[www.petersburgva.gov](http://www.petersburgva.gov)

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January 26, 2026

To The Honorable Members of the City Council:

The Annual Comprehensive Financial Report (ACFR) of the City of Petersburg, Virginia (the City) for the year ended June 30, 2025, is hereby submitted. Responsibility for the accuracy of the data, and for the completeness and fairness of the presentation, including all disclosures, rests with the City's management. The enclosed data is accurate in all material respects and is reported in a manner designed to present the financial position and results of operations of the various funds of the City fairly. All disclosures necessary to enable the reader to understand the City's financial activities have been included.

#### INTERNAL CONTROL

The management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss or misuse, and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with U.S. generally accepted accounting principles (GAAP). The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

#### SINGLE AUDIT

The Single Audit is mandated by the Single Audit Act of 1984 and U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. As a recipient of federal and state financial assistance, the City is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations governing those programs. This internal control is subject to periodic evaluation by the City's management.

As part of the City's single audit, tests are made to determine the adequacy of internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the City has complied with applicable laws and regulations. Information related to this single audit, including the schedule of expenditures of federal awards, findings and questioned costs, and independent auditors' reports on the internal control structure and compliance with applicable laws and regulations, is included in these legal provisions embodied in the annual appropriated budget approved by the City's governing body. General Fund and Special Revenue Funds include the activities approved in the annual appropriated budget. The financial reporting entity includes all funds of the Primary Government (i.e., the City), as well as the component units for which the City is financially accountable. GAAP has established standards for defining and reporting on the financial reporting entity. Specifically, under GAAP, the School Board of the City of Petersburg, Virginia (the School Board) is reported as a separate component unit in the City's reporting entity. This presentation is designed to emphasize that the School Board is legally separate from the City and to differentiate its financial position and results of operations from those of the City. This component unit is administered by an elected board. The City provides a full range of services, including police and fire protection; sanitation; health and social services; road construction and maintenance; recreation activities; and cultural events. In addition to general government activities, the operations of Petersburg's public utilities and the City's transit system are also part of the primary government and included in the reporting entity.

## ECONOMIC CONDITION, OUTLOOK, AND FUTURE PROSPECTS

The City's largest industries are health care and social assistance, government, retail trade, accommodation and food services, and manufacturing. The manufacturing sector includes food processing, pharmaceutical, and metal industries. The City's economic prospects are enhanced by its two interstate highways, I-95 and I-85, and its proximity to Richmond, the state capital. The City is part of the Richmond-Petersburg Metropolitan Statistical Area. The Fort Lee Military Base is located adjacent to the City and houses the Army's Quartermaster and Logistics Management Centers. Fort Lee is the third-largest training site in the Army, has an average daily population of 28,580, and employs approximately 7,829 civilians. Fort Lee has an economic impact of more than \$2.4 billion on the region. In November of 2024, the historic Hotel Petersburg reopened after being shuttered for 55 years. The \$23 million renovation of this upscale boutique hotel is the sign of a city on the move.

In Spring 2024, the Virginia General Assembly granted the City the authority to request a local referendum authorizing a casino in the City. In a city-wide referendum on November 5, 2024, 81.5% of voters approved of the casino, allowing the development to move forward. The investment in the initial development totals an estimated \$1.4 billion for the casino, hotel, entertainment venue, and related restaurants/retail, with completion anticipated within two years.

The region's primary medical services facility, Bon Secours Southside Regional Medical Center (SRMC), is in the City. The facility, which includes a nursing school and a specialty healthcare center, is the City's largest private employer, with over 1,450 employees. SRMC, Poplar Springs Hospital, and Encompass Health Rehabilitation Hospital make Petersburg the healthcare hub of the Tri-Cities area.

## OTHER INFORMATION

**Relevant Financial Policies:** Investments are made in accordance with an investment policy that seeks to safeguard principal, meet liquidity objectives, and achieve fair-value rates of return within the parameters of the Code of Virginia. Funds held for capital projects are invested in line with these objectives, in addition to ensuring compliance with U.S. Treasury arbitrage regulations.

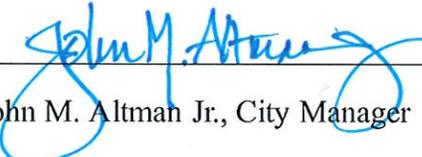
**Management's Discussion and Analysis:** GAAP requires management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmission is designed to complement MD&A should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditor's report.

**Independent Audit:** State statutes require an annual audit by an independent certified public accountant. The City's audit committee selected the accounting firm of Robinson, Farmer, and Cox Associates. In addition to meeting the requirements outlined in state statutes, the audit was also designed to meet the requirements of the federal Single Audit Act of 1984 and the related requirements of OMB Circular A-133. The independent auditors' report on the basic financial statements, combining individual fund statements and schedules, is included in the financial section of this report. The independent auditors' reports related specifically to the single audit are included in the compliance section of this report.

**Acknowledgments:** This report could not have been completed without the outstanding support of the city's staff. We thank our audit consultant, UHY Advisory, for their work as accounting services subject matter experts.

Also, we would like to thank the Mayor and members of City Council for their vision and support.

Respectfully submitted,

  
\_\_\_\_\_  
John M. Altman Jr., City Manager

  
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Leon Glaster Jr., Interim Chief Financial Officer



ROBINSON, FARMER, COX ASSOCIATES, PLLC

*Certified Public Accountants*

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**Independent Auditors' Report**

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**To the Honorable Members of City Council  
City of Petersburg, Virginia**

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Petersburg, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Petersburg, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City of Petersburg, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Petersburg, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City of Petersburg, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Petersburg, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied /certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

## ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Petersburg, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2026, on our consideration of City of Petersburg, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Petersburg, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Petersburg, Virginia's internal control over financial reporting and compliance.

Charlottesville, Virginia  
January 27, 2026

## **Management's Discussion and Analysis**

The Management's Discussion and Analysis (MD&A) provides an overview and evaluation of the City of Petersburg's financial activities for the fiscal year ending June 30, 2025. The information presented here should be considered in conjunction with additional information provided in the independent auditors' Letter of Transmittal.

### **Financial Highlights**

The City's total assets and deferred outflows of resources exceeded its total liabilities and deferred inflows of resources by \$190,581,669 (net position) as of June 30, 2025. Unrestricted net position totaled \$190,581,669, including \$150,827,796 for governmental activities (the general fund) and \$39,753,873 for business-type activities (the enterprise funds, Water, Sewer, Stormwater, Transportation and Golf Course).

The general fund's unassigned fund balance of \$59,412,646 was 57.7% of total general fund revenues, which were \$106,663,025.

Compared with the prior fiscal year, the City's total net position increased 17.5%, or \$28,432,748, from FY 2024. Net position of governmental activities increased 25.7%, or \$30,824,732, from FY 2024; and net position of business-type activities decreased 5.7%, or (\$2,391,984). The program revenues were \$13,469,160 more than the expenses, totaling \$147,624,348.

For the current fiscal year, the City's total liabilities and deferred inflows of resources of \$171,650,726 increased \$58,114,862 from FY 2024. The City increased its overall debt to \$93,986,492. This includes the issuance of new debt totaling \$ 62,318,182 for governmental activities. The City's general obligation bond rating has increased from A+ to AA\_ from Standard & Poor's and remains at A+ from Fitch. The City is positioning itself for a bond increase from Fitch in FY 2026 based on the results of FY 2025 ACFR.

### **Overview of The Financial Statements**

This Management's Discussion and Analysis is intended to serve as an introduction to the City of Petersburg's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to that of a private-sector business. The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that provides readers with a gauge of the city's year-over-year financial position. The information will help the reader understand whether the city's financial position is better or worse than in previous years.

## **Government-Wide Financial Statements (Continued)**

These statements include all assets and liabilities using the modified accrual basis of accounting.

The Statement of Net Position and the Statement of Activities report the City's net position and changes in net position. The City's net position - the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources - measures the City's financial position. Over time, increases or decreases in net position help determine whether the City's financial position is improving or deteriorating.

In the Statement of Net Position and the Statement of Activities, the City is divided into the following:

Governmental activities - The City's basic services are reported here: general government, police, fire and emergency medical services, public works, juvenile and social services, parks and recreation, community development, and internal services.

Property taxes, other taxes, and intergovernmental revenue are the primary sources that finance these activities.

Business-type activities - Financial information for the water, sewer, stormwater, transportation, and golf course activities is reported here. The City charges customers a fee to cover all costs associated with these services.

Component units - The City also includes the Petersburg City Schools. While the Schools are a legally separate entity, their operational or financial relationship with the City makes the City financially accountable.

## **Financial Fund Statements**

A fund is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate fiscal accountability. As described in the following information, the City uses governmental, proprietary, and fiduciary fund financial statements to provide detailed information regarding its most significant funds.

### **Governmental Funds**

Governmental funds report most of the City's basic services. The funds focus on cash and other financial resources that can be readily converted to cash flows in and out, as well as year-end balances available for future spending. The governmental fund statements provide a short-term view of the City's finances that help the reader determine whether more or fewer financial resources are available in the near future to finance City programs. Because this information does not encompass the long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds statements to explain the relationship (or differences) between them.

## **Financial Fund Statements (Continued)**

### **Proprietary Funds**

Proprietary funds report the same functions that are presented as business-type activities in the government-wide financial statements. Proprietary funds are classified as enterprise or internal service funds. An enterprise fund reports any activity for which fees are charged to external users for goods or services. Internal service funds account for goods and services provided by activities within the government on a cost-reimbursement basis. The City maintains the accounting for enterprise funds: water, sewer, stormwater, transportation, and golf course operations.

### **Custodial Funds**

Custodial funds account for assets held by the City in a trustee capacity or as an agent for others. Activities from custodial funds are not included in the government-wide financial statements because the City cannot use these assets for its operations.

### **Notes to the Financial Statements**

The Notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits and other postemployment benefits to its employees.

### **Economic Highlights: 2026 Economic Outlook & Major Initiatives: Petersburg, Virginia**

The City of Petersburg is navigating a period of significant transition and revitalization. The City's economy is growing, driven by strategic fiscal management and targeted infrastructure investment. Over the past year, Petersburg has seen a notable upswing in economic investment and business interest across multiple sectors, including the start of the \$1.4 billion Live! Casino & Hotel Virginia investment. New developments, small business growth, start-ups, and large-scale capital projects are positioning the City for sustained prosperity.

### **Local Economic Conditions**

The economic pulse of Petersburg is strengthening, as evidenced by rising employment and revenue. While challenges remain, the data suggest a resilient local economy ready for expansion.

## Other Information: (Continued)

### **Workforce Development**

Historically, Petersburg has had higher unemployment rates than the state average. However, recent data indicate steady improvement. The City has seen a gradual decline in jobless claims over the past fiscal year, driven by concerted efforts to attract new businesses, expand existing ones, and hire for the Live! Virginia temporary casino that opened on January 22, 2026. The pharmaceutical companies Novo Nordisk, CivicaRx, and Phlow have collectively expanded their workforces, adding several hundred new employees.

Workforce development programs have been essential to progress, supported by strong partnerships between Petersburg and local educational institutions. For example, the collaboration with Richard Bland College has led to investments in the Dealer School and other workforce training initiatives. These programs prepare residents for high-demand roles, particularly as major projects like Live! Casino Virginia continues to recruit and train local talent. By aligning educational efforts with the needs of key sectors such as advanced manufacturing, healthcare, and hospitality, Petersburg is developing an adaptable workforce and creating pathways to long-term employment.

### **Real Estate and Tax Revenue**

Real estate remains a cornerstone of Petersburg's revenue stream. This year, real estate assessments have increased by 14%, reflecting Petersburg's economic growth and rising property values. The City has seen overall stabilization in property values, with significant appreciation in historic districts and areas targeted for redevelopment.

A major component of the City's fiscal health is the management of real estate, personal property, and utility taxes. The administration has focused on improving collection rates and boosting the "rainy day" fund to approximately \$70 million. With the opening of Live! Virginia's temporary casino is expected to generate over \$1 million in monthly gaming revenue.

### **Major Capital Projects**

Capital improvements are evidence of Petersburg's economic strategy working. The City has launched several key initiatives to modernize water and wastewater infrastructure, with nearly \$100 million in grant funding, which is attracting private investment.

One of the highest-profile projects underway is the \$1.4 billion *Live!* Casino Virginia complex. This new destination resort, casino, entertainment, and retail hub is expected to serve as a powerful economic catalyst. The casino is projected to create more than 2,000 new jobs across hospitality, operations, management, and support roles, making it one of the largest single-site employers in the area. Preliminary estimates suggest that *Live!* Casino Virginia could generate approximately \$24 million in new local gaming tax revenue annually, in addition to meals, lodging, admissions, property, and real estate taxes. Beyond the immediate benefits of job creation and tax revenue, the project is expected to boost ancillary economic activity by attracting visitors, stimulating local spending in hotels, restaurants, and other retail businesses, and supporting a vibrant entertainment corridor. The casino complex is also expected to complement existing downtown revitalization efforts and raise Petersburg's profile as a tourism destination.

## **Other Information: (Continued)**

### **New Courthouse Complex**

Petersburg has begun construction on a new \$80 million Courthouse complex in the heart of downtown. This significant public investment will house multiple courts and services and serve as a catalyst for business growth in the surrounding area. The Courthouse project is expected to increase foot traffic and create opportunities for retail, dining, and professional services to grow or locate nearby, creating a more vibrant economic environment at the City's core.

### **Expansion of Small Businesses**

Petersburg is also experiencing a surge in entrepreneurial activity, with numerous new small businesses opening across a variety of sectors, including dining, retail, professional services, and creative industries. This growth is contributing to job creation, neighborhood revitalization, and increased local commerce. Local incentives, improved access to business support programs, and the City's focus on promoting a welcoming environment have all contributed to this expansion. The vibrancy of these small businesses is helping energize the city's commercial districts and create a more diverse and resilient local economy.

### **Interest in Data Centers**

Adding to Petersburg's evolving economic landscape is a growing interest from data center developers. Petersburg's strategic location, access to utilities, and proximity to major transportation and network corridors make it an attractive site for digital infrastructure investment. Ongoing discussions and site evaluations by industry leaders signal the potential for significant capital investment and new high-tech jobs in the coming years. The arrival of data centers would further diversify Petersburg's economic base, increase demand for local skilled labor, and provide long-term revenue streams.

### **Revitalization of Blighted Housing and New Residential Construction**

A vital part of Petersburg's community improvement strategy is the revitalization of blighted properties and the construction of new homes. The City has approved initiatives to restore and rehabilitate many neglected and abandoned houses, transforming them into safe, appealing residences and strengthening neighborhoods. In addition to reclaiming existing housing stock, Petersburg is encouraging new market-rate residential development to meet growing demand. These efforts not only provide more housing options for current and prospective residents but also attract investment, increase property values, and contribute to Petersburg's overall economic health.

### **Utility and Infrastructure Modernization**

Foundational to future growth is the overhaul of aging water and wastewater infrastructure. The City has prioritized significant capital (approximately \$100 million in grant funding) for utility upgrades to ensure reliability and compliance with environmental standards. These projects are capacity-building measures necessary to support new industrial and residential developments. Additionally, road resurfacing and streetscape improvements are underway to improve connectivity and the aesthetic appeal of key corridors.

## **Other Information: (Continued)**

### **Pharmaceutical Manufacturing Campus**

One of the most transformative initiatives is the continued development and expansion of the pharmaceutical manufacturing campus. Petersburg is rapidly becoming a critical hub in the national supply chain for essential medicines. Recent expansion efforts include the construction of new state-of-the-art production facilities, investment in advanced technology, and significant increases in overall manufacturing capacity. These investments not only enable a broader portfolio of pharmaceuticals to be produced locally but also attract supporting industries and suppliers to the area.

The expansion is expected to drive substantial economic growth, generating hundreds of new high-wage jobs and creating a positive ripple effect for local businesses and service providers. Petersburg continues to support the campus through infrastructure alignment, property expansion, and site readiness programs to ensure Petersburg remains at the forefront of pharmaceutical innovation and advanced manufacturing excellence.

### **Downtown Revitalization and Tourism Assets**

Investments in the historic downtown area continue to drive tourism and local commerce. Capital projects that preserve historic structures and improve public spaces are creating a vibrant city center. A new Visitor Center recently opened in the historic South Side Depot. A \$3 million revitalization of South Side Depot was recently completed, allowing for the opening and future expansion to include a year-round growers market.

### **Conclusion**

The economic outlook for Petersburg is optimistic and grounded in deliberate progress. By addressing structural economic indicators, such as unemployment and tax efficiency, while executing major capital projects, the City is laying the groundwork for sustainable, long-term success. Moving forward, the focus will remain on execution—delivering on infrastructure promises and continuing to cultivate a business-friendly environment.

### **Requests For Information**

This report is designed to provide a general overview of the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, City of Petersburg, 144 N, Sycamore St. Petersburg, Virginia 23803 or via email [lglauster@petersburg-va.org](mailto:lglauster@petersburg-va.org). This report, the FY 2025 Operating and Capital Budgets, is on the City's website at [www.petersburgva.gov](http://www.petersburgva.gov)

**BASIC FINANCIAL STATEMENTS**

## **Government-wide Financial Statements**

Statement of Net Position  
June 30, 2025

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	School Board
<b>ASSETS</b>				
Current Assets				
Cash and cash equivalents	\$ 81,343,809	\$ 1,801,525	\$ 83,145,334	\$ 14,961,418
Restricted cash	94,675,119	6,015,172	100,690,291	-
Receivables (net of allowance for uncollectibles):				
Property taxes	11,394,408	-	11,394,408	-
Accounts receivable	4,317,865	7,536,436	11,854,301	41,772
Prepaid items	907,996	66,609	974,605	-
Inventory	4,166,928	742,192	4,909,120	121,572
Due from Component Unit	(2,986,046)	-	(2,986,046)	3,070,486
Internal balances	5,609,189	(5,609,189)	-	-
Due from other governmental units	10,817,979	116,649	10,934,628	4,423,082
Total Current Assets	\$ 210,247,247	\$ 10,669,394	\$ 220,916,641	\$ 22,618,330
Net pension asset:	\$ -	\$ -	\$ -	\$ 2,163,912
Capital Assets (net of depreciation):				
Land	\$ 6,046,998	\$ 5,123,939	\$ 11,170,937	\$ 5,000
Historical buildings and improvements	1,779,398	-	1,779,398	-
Construction in progress	42,637,836	5,844,712	48,482,548	2,445,012
Land improvements	15,304	-	15,304	100,540
Utility plant in service	-	13,895,332	13,895,332	-
Water capacity rights	-	1,215,500	1,215,500	-
Buildings and improvements	22,359,540	15,129,421	37,488,961	15,533,514
Lease buildings	1,387	-	1,387	-
Lease vehicles	-	-	-	-
Vehicles	565,439	1,486,414	2,051,853	4,217,483
Equipment and machinery	669,320	1,286,880	1,956,200	2,161,186
Infrastructure	12,906,198	-	12,906,198	-
Total Capital Assets	\$ 86,981,420	\$ 43,982,198	\$ 130,963,618	\$ 24,462,735
Total Assets	\$ 297,228,667	\$ 54,651,592	\$ 351,880,259	\$ 49,244,977
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension deferrals	\$ 5,346,548	\$ 632,641	\$ 5,979,189	\$ 10,890,399
OPEB deferrals	1,530,075	55,270	1,585,345	1,232,250
Deferred amount on refunding	2,634,565	153,037	2,787,602	-
Total Deferred Outflows of Resources	\$ 9,511,188	\$ 840,948	\$ 10,352,136	\$ 12,122,649
Total Assets and Deferred Outflows of Resources	\$ 306,739,855	\$ 55,492,540	\$ 362,232,395	\$ 61,367,626
<b>LIABILITIES</b>				
Current Liabilities				
Accounts payable and accrued expenses	\$ 4,913,871	\$ 1,081,809	\$ 5,995,680	\$ 4,705,999
Accrued interest payable	845,042	89,960	935,002	-
Unearned revenue	4,580,756	-	4,580,756	2,482,912
Customer deposits	76,965	1,059,251	1,136,216	-
Due to primary government	-	-	-	-
Current portion of long-term obligations	2,690,142	893,854	3,583,996	73,199
Total Current Liabilities	\$ 13,106,776	\$ 3,124,874	\$ 16,231,650	\$ 7,262,110
Noncurrent Liabilities:				
Noncurrent portion of long-term obligations	\$ 134,512,943	\$ 11,979,214	\$ 146,492,157	\$ 37,006,622
Total Noncurrent Liabilities	\$ 134,512,943	\$ 11,979,214	\$ 146,492,157	\$ 37,006,622
Total Liabilities	\$ 147,619,719	\$ 15,104,088	\$ 162,723,807	\$ 44,268,732
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenue - property taxes	\$ 33,933	\$ -	\$ 33,933	\$ -
OPEB deferrals	3,536,174	75,812	3,611,986	992,758
Pension deferrals	4,722,233	558,767	5,281,000	5,515,247
Total Deferred Inflows of Resources	\$ 8,292,340	\$ 634,579	\$ 8,926,919	\$ 6,508,005
<b>NET POSITION</b>				
Net investment in capital assets	\$ 54,768,073	\$ 36,670,246	\$ 91,438,319	\$ 22,017,722
Restricted for:				
Grants	16,437,305	-	16,437,305	-
Debt service	-	488,783	488,783	-
McKenney scholarships	8,547	-	8,547	-
Perpetual care and library	2,107,772	-	2,107,772	-
Opioid settlement	607,667	-	607,667	-
Net pension asset	-	-	-	2,163,912
Unrestricted (deficit)	76,898,432	2,594,844	79,493,276	(13,590,745)
Total Net Position	\$ 150,827,796	\$ 39,753,873	\$ 190,581,669	\$ 10,590,889
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ 306,739,855	\$ 55,492,540	\$ 362,232,395	\$ 61,367,626

The accompanying notes to financial statements are an integral part of this statement.

Statement of Activities  
Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>PRIMARY GOVERNMENT:</b>				
Governmental activities:				
General government administration	\$ 8,135,320	\$ 140,488	\$ 640,021	\$ -
Judicial administration	5,629,059	1,703,644	1,663,487	-
Public safety	30,816,479	1,149,381	20,187,770	-
Public works	17,161,433	4,349,637	6,873,331	-
Health and welfare	16,320,129	-	12,058,149	-
Education	15,341,326	-	-	-
Parks, recreation, and cultural	4,216,378	73,344	346,531	-
Community development	3,009,307	43	6,546,196	-
Interest and bond issuance costs	4,551,312	-	-	-
Total governmental activities	\$ 105,180,743	\$ 7,416,537	\$ 48,315,485	\$ -
Business-type activities:				
Public utility	\$ 17,091,472	\$ 18,270,388	\$ -	\$ -
Mass transit	6,678,227	167,959	1,406,909	-
Golf course	1,365,539	1,310,367	-	-
Total business-type activities	\$ 25,135,238	\$ 19,748,714	\$ 1,406,909	\$ -
Total primary government	\$ 130,315,981	\$ 27,165,251	\$ 49,722,394	\$ -
<b>COMPONENT UNIT:</b>				
School Board	\$ 81,970,635	\$ 33,809	\$ 74,723,210	\$ -

The accompanying notes to financial statements are an integral part of this statement.

Statement of Activities  
Year Ended June 30, 2025

Functions/Programs	Net (Expense) Revenue and Changes in Net Position			Component
	Primary Government		Total	Unit
	Governmental Activities	Business- type Activities		School Board
<b>PRIMARY GOVERNMENT:</b>				
Governmental activities:				
General government administration	\$ (7,354,811)	\$ -	\$ (7,354,811)	\$ -
Judicial administration	(2,261,928)	-	(2,261,928)	-
Public safety	(9,479,328)	-	(9,479,328)	-
Public works	(5,938,465)	-	(5,938,465)	-
Health and welfare	(4,261,980)	-	(4,261,980)	-
Education	(15,341,326)	-	(15,341,326)	-
Parks, recreation, and cultural	(3,796,503)	-	(3,796,503)	-
Community development	3,536,932	-	3,536,932	-
Interest and bond issuance costs	(4,551,312)	-	(4,551,312)	-
Total governmental activities	\$ (49,448,721)	\$ -	\$ (49,448,721)	\$ -
Business-type activities:				
Public utility	\$ -	\$ 1,178,916	\$ 1,178,916	\$ -
Mass transit	-	(5,103,359)	(5,103,359)	-
Golf course	-	(55,172)	(55,172)	-
Total business-type activities	\$ -	\$ (3,979,615)	\$ (3,979,615)	\$ -
Total primary government	\$ (49,448,721)	\$ (3,979,615)	\$ (53,428,336)	\$ -
<b>COMPONENT UNIT:</b>				
School Board				\$ (7,213,616)
General revenues:				
General property taxes	\$ 41,275,357	\$ -	\$ 41,275,357	\$ -
Local sales and use taxes	6,313,919	-	6,313,919	-
Consumer utility taxes	587,336	-	587,336	-
Business license taxes	4,686,931	-	4,686,931	-
Motor vehicle license taxes	639,596	-	639,596	-
Lodging taxes	929,117	-	929,117	-
Meals taxes	4,408,032	-	4,408,032	-
Other local taxes	917,291	-	917,291	-
Unrestricted revenues from use of money and property	6,379,266	-	6,379,266	193,326
Miscellaneous	10,548,000	69,169	10,617,169	993,349
Grants and contributions not restricted to specific programs	5,107,070	-	5,107,070	-
City contribution to the school board	-	-	-	15,761,478
Transfers	(1,518,462)	1,518,462	-	-
Total general revenues and transfers	\$ 80,273,453	\$ 1,587,631	\$ 81,861,084	\$ 16,948,153
Change in net position	\$ 30,824,732	\$ (2,391,984)	\$ 28,432,748	\$ 9,734,537
Net position - beginning	120,003,064	42,145,857	162,148,921	856,352
Net position - ending	\$ 150,827,796	\$ 39,753,873	\$ 190,581,669	\$ 10,590,889

## **Fund Financial Statements**

Balance Sheet - Governmental Funds  
At June 30, 2025

	Governmental Funds			Total Governmental Funds
	General	Capital Projects	Non Major Funds	
<b>ASSETS</b>				
Cash and cash equivalents	\$ 52,317,215	\$ 3,819,533	\$ 25,207,061	\$ 81,343,809
Restricted cash	-	92,558,800	2,116,319	94,675,119
Receivables (Net of allowances for uncollectibles):				
Taxes	11,394,408	-	-	11,394,408
Accounts	3,875,111	-	442,754	4,317,865
Prepaid items	682,573	-	225,423	907,996
Inventory and land held for resale	4,166,928	-	-	4,166,928
Due from other funds	1,211,138	8,192,692	161,020	9,564,850
Due from Component Unit School Board	84,440	-	-	84,440
Due from other governmental units	5,784,665	-	5,033,314	10,817,979
Total assets	<u>\$ 79,516,478</u>	<u>\$ 104,571,025</u>	<u>\$ 33,185,891</u>	<u>\$ 217,273,394</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 1,785,554	\$ 672,985	\$ 2,455,332	\$ 4,913,871
Deposits held	76,965	-	-	76,965
Unearned revenue	-	-	4,580,756	4,580,756
Due to other funds	2,498,455	280,737	1,176,469	3,955,661
Due to Component Unit School Board	-	3,070,486	-	3,070,486
Total liabilities	<u>\$ 4,360,974</u>	<u>\$ 4,024,208</u>	<u>\$ 8,212,557</u>	<u>\$ 16,597,739</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	\$ 9,074,552	\$ -	\$ -	\$ 9,074,552
Unavailable revenue - opioid settlement	607,667	-	-	607,667
	<u>\$ 9,682,219</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,682,219</u>
<b>FUND BALANCE</b>				
Nonspendable:				
Inventory and land held for resale	\$ 4,166,928	\$ -	\$ -	\$ 4,166,928
Cemetery Perpetual care and library	-	-	2,107,772	2,107,772
McKenney scholarships	-	-	8,547	8,547
Interfund loans	1,211,138	8,192,692	-	9,403,830
Prepaid items	682,573	-	225,423	907,996
Restricted:				
Grants	-	-	16,437,305	16,437,305
Capital projects	-	92,354,125	-	92,354,125
Committed:				
Stormwater	-	-	6,194,287	6,194,287
Unassigned (deficit)	59,412,646	-	-	59,412,646
Total fund balances	<u>\$ 65,473,285</u>	<u>\$ 100,546,817</u>	<u>\$ 24,973,334</u>	<u>\$ 190,993,436</u>
Total liabilities, deferred inflows of resources and	<u>\$ 79,516,478</u>	<u>\$ 104,571,025</u>	<u>\$ 33,185,891</u>	<u>\$ 217,273,394</u>
Fund balances above				\$ 190,993,436
Detailed explanation of adjustments from fund statements to government-wide statement of net position:				
When capital assets (land, buildings, equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the statement of net position includes those capital assets among the assets of the locality as a whole.				86,981,420
Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.				(845,042)
Other long-term assets are not available to pay for current-period expenditures and therefore, are deferred in the funds.				
Deferred inflows related to measurement of net pension liability				(4,722,233)
Deferred inflows related to measurement of net OPEB liability				(3,536,174)
Deferred outflows - OPEB deferrals				1,530,075
Deferred outflows - pension deferrals				5,346,548
Deferred inflows - opioid settlement				607,667
Some of the City's property taxes will be collected after year-end, but are not available soon enough to pay for the current year's expenditures, and therefore are reported as unavailable in the funds.				9,040,619
Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities--both current and long-term--are reported in the statement of net position.				(134,568,520)
Net position of General Government Activities				<u>\$ 150,827,796</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances --  
 Governmental Funds  
 Year Ended June 30, 2025

	Governmental Fund Types			Total Governmental Funds
	General	Capital Projects	Non- Major Funds	
<b>Revenues:</b>				
General property taxes	\$ 48,790,899	\$ -	\$ -	\$ 48,790,899
Other local taxes	18,482,222	-	-	18,482,222
Permits, privilege fees and regulatory licenses	1,022,122	-	-	1,022,122
Fines and forfeitures	1,382,527	-	-	1,382,527
Revenue from use of money and property	2,951,669	3,353,918	73,679	6,379,266
Charges for services	3,623,844	-	1,388,044	5,011,888
Miscellaneous	3,095,051	1,066,519	6,151,667	10,313,237
Recovered costs	2,819,632	-	-	2,819,632
<b>Intergovernmental:</b>				
Commonwealth	18,898,933	-	17,828,691	36,727,624
Federal	5,596,126	-	11,098,805	16,694,931
<b>Total revenues</b>	<b>\$ 106,663,025</b>	<b>\$ 4,420,437</b>	<b>\$ 36,540,886</b>	<b>\$ 147,624,348</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government administration	\$ 10,689,032	\$ -	\$ -	\$ 10,689,032
Judicial administration	5,092,135	1,685,576	295,665	7,073,376
Public safety	27,017,211	-	4,962,277	31,979,488
Public works	7,907,531	122,528	28,145,611	36,175,670
Health and welfare	16,166,440	-	34,266	16,200,706
Education	14,566,201	-	-	14,566,201
Parks, recreation, and cultural	3,542,803	443,725	-	3,986,528
Community development	2,192,792	-	799,438	2,992,230
Nondepartmental	2,990,403	-	-	2,990,403
<b>Debt service:</b>				
Principal retirement	1,888,468	1,309,592	65,187	3,263,247
Interest and other fiscal charges	3,431,924	16,466	104,374	3,552,764
Bond issuance costs	-	685,543	-	685,543
<b>Total expenditures</b>	<b>\$ 95,484,940</b>	<b>\$ 4,263,430</b>	<b>\$ 34,406,818</b>	<b>\$ 134,155,188</b>
Excess (deficiency) of revenues over (under) expenditures	\$ 11,178,085	\$ 157,007	\$ 2,134,068	\$ 13,469,160
<b>Other financing sources (uses):</b>				
Transfers in	\$ -	\$ 1,250,000	\$ 48,172	\$ 1,298,172
Transfers (out)	(2,541,226)	(275,408)	-	(2,816,634)
Issuance of debt	-	59,615,000	-	59,615,000
Premium on debt	-	2,703,182	-	2,703,182
Discount on debt	-	-	-	-
Payment to bond escrow agent	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>\$ (2,541,226)</b>	<b>\$ 63,292,774</b>	<b>\$ 48,172</b>	<b>\$ 60,799,720</b>
<b>Changes in fund balance</b>	<b>\$ 8,636,859</b>	<b>\$ 63,449,781</b>	<b>\$ 2,182,240</b>	<b>\$ 74,268,880</b>
<b>Fund balances at beginning of year</b>	<b>56,836,426</b>	<b>37,097,036</b>	<b>22,791,094</b>	<b>116,724,556</b>
<b>Fund balances at end of year</b>	<b>\$ 65,473,285</b>	<b>\$ 100,546,817</b>	<b>\$ 24,973,334</b>	<b>\$ 190,993,436</b>

The accompanying notes to financial statements are an integral part of this statement.

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances  
to the Statement of Activities - Governmental Funds  
Year Ended June 30, 2025

		<u>Primary Government Governmental Funds</u>
Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balances - total governmental funds	\$	74,268,880
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. The following details support this adjustment.		
Capital asset additions	\$	24,275,120
Depreciation expense		<u>(3,766,188)</u>
		20,508,932
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Details of this item consist of the following:		
Change in deferred taxes	\$	(7,515,542)
Change in deferred inflows - opioid settlement		234,763
Change in deferred inflows related to the measurement of net pension liability		(1,109,466)
Change in deferred inflows related to the measurement of net OPEB liability		<u>(301,476)</u>
		(8,691,721)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items the treatment of long-term debt and related items. A summary of items supporting this adjustment is as follows:		
Issuance of debt	\$	(59,615,000)
Premium on debt		(2,703,182)
Deferred amount on refunding		-
Principal retired on debt	\$	3,441,458
Premium on debt		49,943
Discount on debt		<u>(26,773)</u>
		(58,853,554)
Change in deferred outflows related to pensions		2,366,849
Change in deferred outflows related to OPEB		(444,754)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. The following is a summary of items supporting this adjustment:		
Change in compensated absences	\$	-
Change in net pension liability		1,172,199
Change in net OPEB liability		834,076
Change in deferred amount on refunding		(147,525)
Change in accrued interest payable		<u>(188,650)</u>
		1,670,100
Change in net position of governmental activities	\$	<u>30,824,732</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Net Position  
Proprietary Funds  
June 30, 2025

	Public Utility Fund	Mass Transit Fund	Golf Course Fund	Totals
<b>ASSETS</b>				
<b>Current Assets</b>				
Cash and cash equivalents	\$ 13,327,554	\$ -	\$ -	\$ 13,327,554
Restricted cash	6,015,172	-	-	6,015,172
Receivables (net of allowance for uncollectibles):				
Accounts receivable	7,536,436	-	-	7,536,436
Due from other governmental units	-	116,649	-	116,649
Due from other funds	77,356	172,855	-	250,211
Prepaid items	64,387	2,222	-	66,609
Inventory	465,169	267,344	9,679	742,192
<b>Total Current Assets</b>	<b>\$ 27,486,074</b>	<b>\$ 559,070</b>	<b>\$ 9,679</b>	<b>\$ 28,054,823</b>
<b>Capital assets (net of depreciation):</b>				
Land	\$ 173,898	\$ 1,566,994	\$ 3,383,047	\$ 5,123,939
Construction in progress	5,839,962	4,750	-	5,844,712
Land improvements	-	-	-	-
Utility plant in service	13,895,332	-	-	13,895,332
Buildings and improvements	-	14,419,722	709,699	15,129,421
Water capacity rights	1,215,500	-	-	1,215,500
Vehicles	155,402	1,331,012	-	1,486,414
Leased equipment	-	-	-	-
Equipment and machinery	730,232	506,484	50,164	1,286,880
<b>Total capital assets (net of accumulated depreciation)</b>	<b>\$ 22,010,326</b>	<b>\$ 17,828,962</b>	<b>\$ 4,142,910</b>	<b>\$ 43,982,198</b>
<b>Total Assets</b>	<b>\$ 49,496,400</b>	<b>\$ 18,388,032</b>	<b>\$ 4,152,589</b>	<b>\$ 72,037,021</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension deferrals	\$ 234,738	\$ 332,915	\$ 64,988	\$ 632,641
OPEB deferrals	20,508	29,084	5,678	55,270
Deferred amount on refunding	136,761	-	16,276	153,037
<b>Total Deferred Outflows or Resources</b>	<b>\$ 392,007</b>	<b>\$ 361,999</b>	<b>\$ 86,942</b>	<b>\$ 840,948</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 49,888,407</b>	<b>\$ 18,750,031</b>	<b>\$ 4,239,531</b>	<b>\$ 72,877,969</b>
<b>LIABILITIES</b>				
<b>Current Liabilities</b>				
Accounts payable and accrued expenses	\$ 1,002,077	\$ 79,732	\$ -	\$ 1,081,809
Reconciled overdraft	-	9,757,457	1,768,572	11,526,029
Accrued interest payable	63,120	-	26,840	89,960
Due to other funds	5,559,220	20,400	279,780	5,859,400
Customers' deposits payable	1,059,251	-	-	1,059,251
Current portion of compensated absences	7,501	13,686	5,064	26,251
Current portion of notes payable	429,902	-	-	429,902
Current portion of premium on bonds issued	24,612	-	24,404	49,016
Current portion of general obligation bonds	274,854	-	113,831	388,685
<b>Total Current Liabilities</b>	<b>\$ 8,420,537</b>	<b>\$ 9,871,275</b>	<b>\$ 2,218,491</b>	<b>\$ 20,510,303</b>
<b>Noncurrent Liabilities:</b>				
Noncurrent portion of compensated absences	\$ 67,504	\$ 123,172	\$ 45,576	\$ 236,252
Noncurrent portion of notes payable	1,619,617	-	-	1,619,617
Noncurrent portion of premium on bonds issued	391,729	-	341,655	733,384
Noncurrent portion of net pension liability	190,932	270,790	52,861	514,583
Noncurrent portion of net OPEB liability	94,507	134,034	26,167	254,708
Noncurrent portion of general obligation bonds	6,204,176	-	2,416,494	8,620,670
<b>Total Noncurrent Liabilities</b>	<b>\$ 8,568,465</b>	<b>\$ 527,996</b>	<b>\$ 2,882,753</b>	<b>\$ 11,979,214</b>
<b>Total Liabilities</b>	<b>\$ 16,989,002</b>	<b>\$ 10,399,271</b>	<b>\$ 5,101,244</b>	<b>\$ 32,489,517</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension deferrals	\$ 207,327	\$ 294,041	\$ 57,399	\$ 558,767
OPEB deferrals	28,129	39,894	7,789	75,812
<b>Total Deferred Inflows or Resources</b>	<b>\$ 235,456</b>	<b>\$ 333,935</b>	<b>\$ 65,188</b>	<b>\$ 634,579</b>
<b>NET POSITION</b>				
Net investment in capital assets	\$ 17,578,482	\$ 17,828,962	\$ 1,262,802	\$ 36,670,246
Restricted for:				
Debt service	488,783	-	-	488,783
Unrestricted	14,596,684	(9,812,137)	(2,189,703)	2,594,844
<b>Total Net Position</b>	<b>\$ 32,663,949</b>	<b>\$ 8,016,825</b>	<b>\$ (926,901)</b>	<b>\$ 39,753,873</b>
<b>Total Liabilities, Deferred Inflows of resources, and Net Position</b>	<b>\$ 49,888,407</b>	<b>\$ 18,750,031</b>	<b>\$ 4,239,531</b>	<b>\$ 72,877,969</b>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenses and Changes in Net Position --  
 Proprietary Funds  
 Year Ended June 30, 2025

	Public Utility Fund	Mass Transit Fund	Golf Course Fund	Totals
Operating revenues:				
Charges for services	\$ 16,987,454	\$ 167,959	\$ 1,310,367	\$ 18,465,780
Connection fees	1,282,934	-	-	1,282,934
Miscellaneous income	576	68,593	-	69,169
Total operating revenues	<u>\$ 18,270,964</u>	<u>\$ 236,552</u>	<u>\$ 1,310,367</u>	<u>\$ 19,817,883</u>
Operating expenses:				
Personal services	\$ 1,904,690	\$ 2,817,261	\$ 511,771	\$ 5,233,722
Fringe benefits	550,004	666,484	128,760	1,345,248
Contractual services	2,876,337	380,826	288,021	3,545,184
Wastewater treatment services	5,688,256	-	-	5,688,256
Water purchased for resale	2,573,916	-	-	2,573,916
Other charges	1,691,879	1,718,328	263,859	3,674,066
Depreciation	1,459,356	1,095,328	79,074	2,633,758
Total operating expenses	<u>\$ 16,744,438</u>	<u>\$ 6,678,227</u>	<u>\$ 1,271,485</u>	<u>\$ 24,694,150</u>
Operating income (loss)	<u>\$ 1,526,526</u>	<u>\$ (6,441,675)</u>	<u>\$ 38,882</u>	<u>\$ (4,876,267)</u>
Nonoperating revenues (expenses):				
State grants	\$ -	\$ 1,406,909	\$ -	\$ 1,406,909
Federal grants	-	-	-	-
Interest income	-	-	-	-
Interest expense	(347,034)	-	(94,054)	(441,088)
Total nonoperating revenues (expenses)	<u>\$ (347,034)</u>	<u>\$ 1,406,909</u>	<u>\$ (94,054)</u>	<u>\$ 965,821</u>
Income (loss) before transfers	\$ 1,179,492	\$ (5,034,766)	\$ (55,172)	\$ (3,910,446)
Transfers in	-	887,779	630,683	1,518,462
Changes in net position	\$ 1,179,492	\$ (4,146,987)	\$ 575,511	\$ (2,391,984)
Net position (deficit) at beginning of year	<u>31,484,457</u>	<u>12,163,812</u>	<u>(1,502,412)</u>	<u>42,145,857</u>
Net position (deficit) at end of year	<u>\$ 32,663,949</u>	<u>\$ 8,016,825</u>	<u>\$ (926,901)</u>	<u>\$ 39,753,873</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Cash Flows --  
Proprietary Funds  
Year Ended June 30, 2025

	Public Utility Fund	Mass Transit Fund	Golf Course Fund	Totals
<b>Cash flows from operating activities:</b>				
Receipts from customers and users	\$ 14,329,732	\$ 236,552	\$ 1,310,367	\$ 15,876,651
Payments to employees (including fringe benefits)	(3,026,140)	(4,271,585)	(787,792)	(8,085,517)
Payments to suppliers	(12,509,396)	(2,042,170)	(586,093)	(15,137,659)
Net cash provided by (used for) operating activities	\$ (1,205,804)	\$ (6,077,203)	\$ (63,518)	\$ (7,346,525)
<b>Cash flows from capital and related financing activities:</b>				
Purchase and construction of capital assets	\$ (1,583,066)	\$ (296,092)	\$ -	\$ (1,879,158)
Interest expense	(372,758)	-	(121,467)	(494,225)
Retirement of indebtedness	(628,987)	-	(176,940)	(805,927)
Net cash provided by (used for) capital and related financing activities	\$ (2,584,811)	\$ (296,092)	\$ (298,407)	\$ (3,179,310)
<b>Cash flows from noncapital financing activities:</b>				
State and federal grants	\$ -	\$ 1,385,376	\$ -	\$ 1,385,376
Negative cash balances implicitly financed	-	4,727,080	(464,892)	4,262,188
Transfers (to) and from other funds	3,555,078	887,779	630,683	5,073,540
Net cash provided by (used for) noncapital financing activities	\$ 3,555,078	\$ 7,000,235	\$ 165,791	\$ 10,721,104
<b>Cash flows from investing activities:</b>				
Interest income	\$ -	\$ -	\$ -	\$ -
Increase in cash and cash equivalents	\$ (235,537)	\$ 626,940	\$ (196,134)	\$ 195,269
Cash and cash equivalents at beginning of year	17,266,551	-	-	17,266,551
Cash and cash equivalents at end of year	\$ 17,031,014	\$ 626,940	\$ (196,134)	\$ 17,461,820
Reconciliation of operating income to net cash provided by (used for) operating activities:				
Operating income (loss)	\$ 1,526,526	\$ (6,441,675)	\$ 38,882	\$ (4,876,267)
Adjustments to reconcile net loss to net cash provided by operating activities:				
Depreciation	\$ 1,459,356	\$ 1,095,328	\$ 79,074	\$ 2,633,758
Changes in operating activities:				
(Increase) decrease in:				
Accounts receivable and due from other governments	(4,044,407)	-	-	(4,044,407)
Inventory	(133,315)	(555)	(1,507)	(135,377)
Prepaid items	(15,167)	-	-	(15,167)
Increase (decrease) in:				
Accounts payable	469,474	57,539	(32,706)	494,307
Accrued salaries payable	(59,013)	(85,169)	(18,474)	(162,656)
Customer deposits	103,175	-	-	103,175
Pension deferred outflows of resources	38,807	55,039	10,743	104,589
Pension deferred inflows of resources	(680,757)	(965,482)	(188,471)	(1,834,710)
Net pension liability	161,873	229,577	44,816	436,266
OPEB deferred outflows of resources	16,265	23,070	4,503	43,838
OPEB deferred inflows of resources	(18,980)	(26,918)	(5,253)	(51,151)
Net OPEB liability	(27,004)	(38,298)	(7,472)	(72,774)
Compensated absences	(2,637)	20,341	12,347	30,051
Total adjustments	\$ (2,732,330)	\$ 364,472	\$ (102,400)	\$ (2,470,258)
Net cash provided by (used for) operating activities	\$ (1,205,804)	\$ (6,077,203)	\$ (63,518)	\$ (7,346,525)
Reconciliation of Cash to Statement of Net Position:				
Cash and cash equivalents	\$ 13,327,554	\$ -	\$ -	\$ 13,327,554
Restricted cash - SCWA - debt service	6,015,172	-	-	6,015,172
Negative cash balances implicitly financed	-	(9,757,457)	(1,768,572)	(11,526,029)
Total cash and cash equivalents at end of year	\$ 19,342,726	\$ (9,757,457)	\$ (1,768,572)	\$ 7,816,697

The accompanying notes to financial statements are an integral part of this statement.

Statement of Fiduciary Net Position - Fiduciary Funds  
At June 30, 2025

	<u>Hospital Trust Fund</u>		<u>Private- Purpose Trust</u>	<u>Custodial Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$	557,922	\$	143,295
Land held for resale		<u>-</u>		<u>2,500,000</u>
Total assets	\$	<u><u>557,922</u></u>	\$	<u><u>2,643,295</u></u>
<b>LIABILITIES</b>				
Accounts payable	\$	<u>135,000</u>	\$	<u>-</u>
Total liabilities	\$	<u>135,000</u>	\$	<u>-</u>
<b>NET POSITION</b>				
Restricted For:				
Held for hospitalization care for welfare recipients	\$	422,922	\$	-
Social services clients		-		60,797
Economic development		-		2,500,000
Drug funds		<u>-</u>		<u>82,498</u>
Total net position	\$	<u><u>422,922</u></u>	\$	<u><u>2,643,295</u></u>
Total liabilities and net position	\$	<u><u>557,922</u></u>	\$	<u><u>2,643,295</u></u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Changes in Fiduciary Net Position - Fiduciary Funds  
 Year Ended June 30, 2025

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	<u>Hospital Trust Fund</u>		<u>Private- Purpose Trust</u>	<u>Custodial Funds</u>
<b>Additions</b>				
Investment income	\$	794	\$	-
<b>Deductions</b>				
Drug Seizure disbursements	\$	-	\$	4,712
Change in net position	\$	794	\$	(4,712)
Net position - beginning of the year		422,128		2,648,007
Net position - end of the year	\$	<u>422,922</u>	\$	<u>2,643,295</u>

The accompanying notes to financial statements are an integral part of this statement.

# CITY OF PETERSBURG, VIRGINIA

## Notes to Financial Statements As of June 30, 2025

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### **Note 1—Summary of Significant Accounting Policies:**

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The City of Petersburg, Virginia (the City) was incorporated in 1850 and its current Charter was granted in 1962. The City is governed by an elected seven member City Council. The City operates under a Council/Manager form of government and provides the following services: public safety (police and fire), public works, health and welfare services, parks, recreation and cultural, education, community and economic development and judicial and general administrative services.

#### **A. Financial Reporting Entity**

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity is financial accountability. Financial accountability includes the appointment of a voting majority of the organizations governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the City of Petersburg, Virginia (the primary government) and its component unit. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

#### **B. Individual Component Unit Disclosures**

*Blended Component Unit.* The City has no blended component units to be included for the fiscal year ended June 30, 2025.

*Discretely Presented Component Unit.* The School Board is a discretely presented component unit of the City of Petersburg, Virginia for the fiscal year ended June 30, 2025.

The School Board members are elected by the citizens and are responsible for the operations of the City's School System. The School Board is fiscally dependent on the City in that the City has the ability to approve its budget and any amendments and serves as the primary funding source for the School Board.

Complete financial statements of the School Board can be obtained from the administrative offices at Petersburg Public Schools, 255 South Boulevard East, Petersburg, Virginia 23805.

#### **C. Other Related Organizations**

##### **Included in the City's Comprehensive Annual Financial Report**

None

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### C. Other Related Organizations: (Continued)

##### Excluded from the City's Comprehensive Annual Financial Report

###### Joint Ventures

###### South Central Wastewater Authority

The South Central Wastewater Authority is considered a joint venture and therefore its operations are not included in the City's financial statements. The Counties of Chesterfield, Dinwiddie and Prince George and the Cities of Petersburg and Colonial Heights each appoint one member to the five member board. Each participating entity is required to purchase wastewater treatment services from the Authority at prescribed rates and capacity levels. Based on the City's capacity level of 10.5 million gallons out of total capacity of 20 million gallons, the City retains an on-going financial responsibility for the joint venture due to this requirement. The City's expenditures for wastewater treatment services for the year ended June 30, 2025 were \$5,688,256. The City does not retain a financial interest in the SCWA.

Complete financial statements for the Authority can be obtained from the Authority's office at 900 Magazine Road, Petersburg, Virginia 23803.

###### Riverside Regional Jail Authority

The Riverside Regional Jail Authority is considered a joint venture and therefore its operations are not included in the City's financial statements. The Counties of Charles City, Chesterfield, Prince George and Surry and the Cities of Petersburg, Colonial Heights and Hopewell each appoint one member to the seven member board. Each participating entity is required to commit prisoners and pay the established per diem charge in accordance with its service agreement with the RRJA. The City's expenditures for confinement services for the year ended June 30, 2025 were \$4,088,188. The City does not retain a financial interest in the RRJA.

Complete financial statements for the Authority can be obtained from the Authority's office at 1000 River Road, Hopewell, Virginia 23860.

###### Appomattox River Water Authority

The Appomattox River Water Authority is considered a joint venture and therefore its operations are not included in the City's financial statements. The Counties of Chesterfield, Dinwiddie and Prince George and the Cities of Petersburg and Colonial Heights each appoint one member to the five member board. Each participating entity is required to purchase water in accordance with its service agreement with the ARWA. The City's expenses for water purchased for the year ended June 30, 2025 were \$2,573,916. The City does not retain a financial interest in the ARWA.

Complete financial statements for the ARWA can be obtained from the ARWA's office at 21300 Chesdin Road, Petersburg, Virginia 23860.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### C. Other Related Organizations: (Continued)

##### Jointly Governed Organizations

###### Central Virginia Waste Management Authority

The Central Virginia Waste Management Authority (CVWMA) is considered a jointly governed organization and therefore its operations are not included in the City's financial statements. The Counties of Charles City, Chesterfield, Goochland, Hanover, Henrico, New Kent, Powhatan and Prince George and the Cities of Petersburg, Colonial Heights, Hopewell, and Richmond and the Town of Ashland each appoint at least one member and no more than three members to the twenty member board based on population. The City appoints two of the twenty members to the CVWMA Board. The CVWMA Board has the ability to execute contracts and to budget and expend funds. No locality contributes more than 50% of the CVWMA's funding.

###### Appomattox Basin Industrial Development Corporation

The Appomattox Basin Industrial Development Corporation (ABIDCO) is considered a jointly governed organization and therefore its operations are not included in the City's financial statements. The Counties of Chesterfield, Dinwiddie and Prince George and the Cities of Petersburg, Colonial Heights, and Hopewell each appoint one member to the six member ABIDCO Board. The ABIDCO Board has the ability to execute contracts and to budget and expend funds. No locality contributes more than 50% of the ABIDCO's funding.

###### District 19 Community Services Board

The District 19 Community Services Board (Board) is considered a jointly governed organization and therefore its operations are not included in the City's financial statements. The Counties of Greensville, Surry, Sussex and Dinwiddie and the Cities of Petersburg, Colonial Heights, Hopewell and Emporia each appoint a member to the Board. The City cannot impose its will on the Board since it does not have the ability to modify or approve the budget or overrule or modify the decisions of the Board. The Board is fiscally independent and there is no financial benefit or burden relationship with the City.

##### Related Organizations

The City Council is responsible for appointing the members of the Petersburg Redevelopment and Housing Authority (the Housing Authority) and the Petersburg Industrial Development Authority (the Development Authority), but the City Council's financial accountability for these organizations does not extend beyond making these appointments. The Housing Authority provides housing to eligible families for redevelopment and conservation of housing in the City. The Housing Authority performs certain services under contract with the City for community development block grants and downtown redevelopment and conservation projects. The Development Authority was established under the Industrial Development and Revenue Act, Code of the Commonwealth of Virginia. The Development Authority has the responsibility to promote industry and develop trade by inducing manufacturing, industrial and commercial enterprises to locate or to remain in the City.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The financial statements of the City of Petersburg, Virginia have been prepared in conformity with accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board and specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia. The more significant of the government's accounting policies are described below.

##### Financial Statement Presentation

Management's Discussion and Analysis - GAAP require the financial statements be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of "management's discussion and analysis" (MD&A).

##### Government-wide and Fund Financial Statements

Government-wide financial statements - The GAAP reporting model includes financial statements prepared using full accrual accounting for all of the City's non-fiduciary activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its components unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the Primary Government is reported separately from certain legally separate component units for which the Primary Government is financially accountable.

Statement of Net Position - The Statement of Net Position is designed to display financial position of the Primary Government (governmental and business-type activities) and its discretely presented component unit. Governments report all capital assets, in the government-wide Statement of Net Position and report their depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets, 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

# CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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## Note 1—Summary of Significant Accounting Policies: (Continued)

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### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation: (Continued)

Reconciliation of Government-wide and Fund Financial Statements - A summary reconciliation of the difference between total fund balances as reflected on the Governmental Funds Balance Sheet and total net position for governmental activities as shown on the government-wide Statement of Net Position is presented in a schedule accompanying the Governmental Funds' Balance Sheet. The asset and liability and the deferred outflows/inflows of resources elements which comprise the reconciliation differences stem from Governmental Funds using the current financial resources measurement focus and the modified accrual basis of accounting while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. A summary reconciliation of the differences between net change in total fund balances as reflected on the Governmental Funds' Statement of Revenues, Expenditures, and Changes in Fund Balances, and the change in net position for governmental activities as shown on the government-wide Statement of Activities, is presented in a schedule accompanying the Governmental Funds' Statement of Revenues, Expenditures, and Changes in Fund Balances. The revenue and expense elements which comprise the reconciliation differences stem from the governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Administrative overhead charges are included in direct expenses. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. As a general rule, the effects of interfund activity have been eliminated from the government-wide financial statements.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. For the governmental funds, the financial statements consist of a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances. For the proprietary funds, the financial statements consist of a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, and Statement of Cash Flows. For the fiduciary funds, the financial statements consist of a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

# CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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## Note 1—Summary of Significant Accounting Policies: (Continued)

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### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation: (Continued)

Budgetary comparison schedules - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. Under the reporting model, governments provide budgetary comparison information in their annual reports, including the government's original budget and a comparison of final budget and actual results.

#### Measurement Focus and Basis of Accounting

The government-wide financial statements are reported and accounted for using the economic resources measurement focus and the accrual basis of accounting, which include all assets and liabilities associated with governmental and business-type activities. Assets and liabilities associated with fiduciary activities are included in the Statement of Fiduciary Net Position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City either gives or receives value without directly, receiving or giving equal value in exchange, include sales and income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from sales and income taxes are recognized when the underlying exchange transaction takes place. Property taxes are recognized as revenues in the year for which they are levied. Grants, entitlements and donations are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.), which are otherwise being supported by general government revenues, (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity. The City does not allocate indirect expenses. Operating grants presented include operating specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers non-grant related revenues to be available if they are collected within 60 days of the end of the current fiscal period. Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period to the extent they are measurable and available. Reimbursement grants, or expenditure-driven grants, are recognized as revenue when measurable, all eligibility criteria have been

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation: (Continued)

##### Measurement Focus and Basis of Accounting: (Continued)

met, the related amounts become available, and if received within one year. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences, claims and judgments, and landfill closure liability and post-closure monitoring, are recorded only when payment is due.

In the fund financial statements, financial transactions and accounts of the City are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. GAAP sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a single column in the fund financial statements. Since the governmental fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements' governmental activities column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements to the governmental activities column of the government-wide financial statements. The City's fund types utilized are as follows:

#### 1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed. The government reports the following funds.

- a. General Fund - The General Fund is the primary operating fund of the City. This fund is used to account for and report all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Component Unit School Board. The General Fund is considered a major fund for reporting purposes.
- b. Special Revenue Funds - Special Revenue Funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Special Revenue Funds consist of the Federal and State Projects Fund, Community Development Act Fund and Stormwater Fund. All of these funds are considered nonmajor funds for reporting purposes.
- c. Capital Projects Funds - Capital Projects Funds account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, except for those financed by proprietary funds or for assets held in trust for individuals, private organizations, or other governments. The Capital Projects fund is considered a major fund for reporting purposes.

# CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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## Note 1—Summary of Significant Accounting Policies: (Continued)

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### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation: (Continued)

#### 1. Governmental Funds: (Continued)

- d. Permanent Funds - Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for the purposes that support the City's programs for the benefit of the government or its citizenry. Permanent funds consist of the Blandford Cemetery Perpetual Care, Clara J. McKenney Memorial, and Library Endowment funds. These funds are considered nonmajor funds for financial reporting purposes.

#### 2. Proprietary Funds

Proprietary Funds are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time the liability is incurred. City proprietary funds consist of Enterprise Funds.

##### Enterprise Funds

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services and state and federal grants. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City reports the following major enterprise funds.

Public Utility Fund - to account for the operations of the City's water system.

Mass Transit Fund - to account for the operations of the City's bus system.

Golf Course Fund - to account for the operations of the Dogwood Trace Golf Course.

3. Fiduciary Funds (Trust and Custodial Funds) - account for assets held by the City in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. These funds include Private-Purpose Trust Funds and Custodial Funds. The Private-Purpose Trust Fund accounts for monies derived from investment earnings to provide hospitalization care for welfare recipients in the City and is named the Hospital Trust Fund. The Custodial Funds are custodial in nature. Fiduciary funds are not included in the government-wide financial statements. Custodial funds include the Special Welfare, Drug Seizure and Industrial Development Authority Funds. The City's fiduciary funds are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### **E. Budgets and Budgetary Accounting**

The following procedures are used by the City in establishing the budgetary data reflected in the financial statements:

1. Prior to April 30, the City Manager submits to the City Council a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Ordinance.
4. The Appropriations Ordinance places legal restrictions of budgetary control at the function level for the General Fund and the fund level for the Special Revenue Funds. City Council must approve any budget revisions at the function level once the appropriation ordinance has been adopted.
5. Capital Projects Funds are budgeted on a project-length basis. Adopted budgets may be amended or superseded by action of City Council.
6. Budgets are also adopted by City Council for the Enterprise Funds. Budget to actual comparisons for these funds are not presented since there is no legal requirement for such presentation.
7. Appropriations, except for encumbrances and committed or assigned fund balances, lapse at year-end.
8. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
9. All budgetary data presented in the accompanying financial statements is the original to the current comparison of the final budget and actual results.

#### **F. Cash and Cash Equivalents**

The government's cash and cash equivalents include cash on hand, amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

#### **G. Investments**

City Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

# CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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## Note 1—Summary of Significant Accounting Policies: (Continued)

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### H. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds” (i.e. the current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade and property tax receivables are shown net of an allowance for uncollectibles. The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$18,156,081 at June 30, 2025 and is comprised of the following:

Property taxes - General Fund	\$ 1,146,158
Refuse and consumer’s utility taxes - General Fund	1,766,865
Stormwater fees	730,815
Public Utility Accounts	14,512,243
Total	<u>\$ 18,156,081</u>

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Taxes are payable December 5th. The City bills and collects its own property taxes.

### I. South Central Wastewater Authority Water Capacity Rights

The City participates in the South Central Wastewater Authority joint venture. The SCWA was established when the City transferred its investment in its wastewater treatment assets, net of the related debt of approximately \$19 million, in exchange for 10.5 million gallons of capacity valued at \$1 million per 1 million gallons of capacity and a payment of \$9.5 million. The City maintained 10.5 million gallons of capacity or 52.5% of the plant’s total capacity. The joint venture agreement does not state that the City is to share in the profits and losses of SCWA, and there is no explicit, measurable equity interest in SCWA. The City reports the water capacity rights as an intangible capital asset.

### J. Capital Assets:

Capital assets, which include property, plant and equipment, infrastructure, and intangible assets are reported in the applicable governmental or business-type activities columns in the government-wide and proprietary fund financial statements. Capital assets are defined by the City as land, buildings, infrastructure, road registered vehicles, intangible assets and equipment with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below) or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset’s life is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 1—Summary of Significant Accounting Policies: (Continued)**

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**J. Capital Assets: (Continued)**

Property, plant and equipment, infrastructure, and intangibles of the primary government, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Intangibles	40
Land Improvements	15-20
Buildings	40
Lease buildings	5
Building Improvements	20-40
Buses	12
Machinery and Equipment	5-20
Lease vehicles	5
Vehicles	3-10
Infrastructure	30-50

**K. Compensated Absences**

City employees are granted vacation and sick leave in varying amounts. In the event of termination, other than retirement, City employees are reimbursed for accumulated vacation days based on years of service and are not reimbursed for accumulated sick leave. Upon retirement, City employees are reimbursed for accumulated vacation days and accumulated sick leave. A liability for these amounts is reported in governmental funds if they have matured, for example, as a result of employee resignations and retirements.

For City governmental funds, the cost of accumulated vacation and sick leave expected to be paid based on known terminations at year-end is recorded as a fund liability and all other amounts are recorded in the government-wide statements as a liability. For City proprietary funds, the cost of vacation and sick leave is recorded as a liability when earned.

**L. Property Taxes**

The City levies real estate and personal property taxes on property within its boundaries, except those specifically exempted by statute. These levies are assessed each year as of July 1 on the estimated market value of the property, at which time a lien in favor of the City is automatically attached to the property. The City follows the practices of reassessing real estate and personal property annually.

Real estate taxes are payable in equal quarterly installments on September 30, December 31, March 31, and June 30. Personal property taxes are payable in full on June 5. Property taxes are levied to finance activities of the fiscal year in which they are due from the taxpayer. The City bills and collects taxes and recognizes such as revenues when measurable and available in the General Fund and when earned in the governmental activities. Property taxes, net of allowance for uncollectible amounts, not collected within 60 days after year end are reflected as unavailable revenue in the governmental fund financial statements. For government-wide reporting, uncollected property taxes, net of allowance for uncollectible amounts, are reported as revenues.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### M. Inventory and Land Held for Resale

Inventory consists of expendable supplies held for consumption and commercial and residential property held for resale. Inventories are valued at cost or using the first-in, first-out method for the supplies held for consumption. The land parcels held for resale are valued at the lower of cost or market value.

#### N. Long-term Obligations

In the basic financial statements long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond discounts in the government-wide financial statements are deferred and amortized over the term of the bonds using the bonds outstanding method, which approximates the effective interest method. Bond discounts are presented as a reduction of the face amount of bonds payable.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### O. Fund Equity

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance - amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance - amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the Council policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### O. Fund Equity: (Continued)

The City Council establishes and modifies or rescinds fund balance commitments at year-end by passage of a resolution. The City Council has not delegated this authority to assign amounts to any individual for the fiscal year ending June 30, 2025.

As of June 30, 2025, there was a deficit net position in the Golf Course Fund (\$926,901).

#### P. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Q. Internal and Intra-entity Activity

In the process of aggregating data for the Statement of Net Position and the Statement of Activities, some amounts reported as interfund activity and balances in the funds have been eliminated or reclassified. Eliminations are made in the Statement of Net Position to minimize the “grossing-up” effect on assets and liabilities within the governmental and business-type activities columns of the Primary Government. Amounts reported in the funds as interfund receivables and payables are eliminated in the governmental and business-type activities columns of the government wide financial statements, except for net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Payments from a fund receiving revenue to a fund through which the revenue is to be expended are reported as transfers. Such payments include transfers for debt service and capital construction.

In the government-wide financial statements, resource flows between the Primary Government and the discretely presented Component Unit are reported as if they were external transactions.

#### R. Restricted Cash

The City has governmental fund restricted cash amounts in the General Fund and in its Capital Projects Fund, which consists of debt service reserve funds and unexpended bond proceeds, and in Permanent Funds which are restricted of amounts held for cemetery and other purposes.

#### S. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### S. Net Position: (Continued)

- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

#### T. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City has two items that qualify for reporting in this category. It is comprised of contributions to the pension plan made during the current year and subsequent to the net pension liability measurement date, which will be recognized as a reduction of the net pension asset or liability next fiscal year and the impact of the change in proportionate share of net pension liability. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>, and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup> and amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, leases, and opioid settlement are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

#### U. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's Retirement Plan and the additions to/deductions from the City's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### V. Leases

The City leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

##### *Lessee*

The City recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

##### *Key Estimates and Judgments*

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

The City monitors changes in circumstances that would require a remeasurement or modification of its leases. The City will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

### Note 2—Deposits and Investments:

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#### Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 2—Deposits and Investments: (Continued)**

Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP).

Custodial Credit Risk (Investments)

The City’s investment policy provides that securities purchased for the City shall be held by the City Treasury or by the Treasurer’s custodian. If held by a custodian, the securities must be in the City’s name or in the custodian’s nominee name and identifiable on the custodian’s books as belonging to the City. Further, if held by a custodian, the custodian must be a third party, not a counterparty (buyer or seller) to the transaction. At June 30, 2025 all of the City’s investments were held in accordance with this policy.

Credit Risk of Debt Securities

The City’s investment policy is to follow the legal limits set forth in the Code of Virginia, 2.2-45, Investment of Public Funds Act, which describes the types of investments permitted. The City has not established credit risk limits for each category of investment; however, the City has an emphasis on high credit quality and known marketability. The City has contracted with investment advisors to ensure compliance. The City’s rated debt investments as of June 30, 2025 were rated by Standard & Poor’s and the ratings are presented below using the Standard & Poor’s rating scale.

<b>City’s Rated Debt Investment Values</b>		
Rated Debt Investments	Fair Quality Ratings	
	AAAm	AA+
Primary Government:		
Local Government Investment Pool	\$ 44,768,359	\$ -
Virginia State Non-Arbitrage Program (SNAP)	94,174,279	-
U.S. Treasury Money Market Funds	750,624	-
Total Primary Government investments	<u>\$ 139,693,262</u>	<u>\$ -</u>

Interest Rate Risk

The City does not have a policy regarding interest rate risk.

Investment Type	Investment Maturities (in years)		
	Fair Value	<1 Year	1-5 Years
Primary Government:			
Local Government Investment Pool	\$ 44,768,359	\$ 44,768,359	\$ -
Virginia State Non-Arbitrage Program (SNAP)	94,174,279	94,174,279	-
Fixed income	750,624	750,624	-
Total Primary Government investments	<u>\$ 139,693,262</u>	<u>\$ 139,693,262</u>	<u>\$ -</u>

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 2—Deposits and Investments: (Continued)**

Interest Rate Risk: (Continued)

The fair values of the positions in the Local Government Investment Pool (LGIP) and SNAP are the same as the value of the pool shares. As LGIP and SNAP are not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP and SNAP are amortized cost basis portfolios. There are no withdrawal limitations or restrictions imposed on participants.

Foreign Currency Risk

The City does not have a policy regarding foreign currency risk and the City does not have any investments in foreign currencies.

Concentration of Credit Risk

The City does not have a policy regarding concentration of credit risk.

**Note 3—Due From Other Governmental Units:**

At June 30, 2025, the City has receivables from other governments as follows:

	<u>Primary Government</u>	
	<u>Governmental Funds</u>	<u>Business-type Funds</u>
Commonwealth of Virginia:		
Local sales taxes	\$ 1,015,947	\$ -
Miscellaneous grants	634,222	-
Shared expenses	214,599	-
Public assistance and welfare administration	292,517	-
Comprehensive services	285,345	-
Mass Transit	-	116,649
PPTRA	2,294,331	-
Communications tax	190,407	-
Police state aid	728,753	-
SCWWA nutrient removal	4,265,455	-
Federal Government:		
Public assistance and welfare administration	412,574	-
Community Development Block Grant	416,515	-
Miscellaneous grants	67,314	-
Total due from other governments	<u>\$ 10,817,979</u>	<u>\$ 116,649</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 4—Interfund Transfers Due From/To Other Funds/Primary Government/Component Unit:**

Individual fund and interfund receivable and payable balances related to working capital loans at June 30, 2025 are presented below:

<u>Fund</u>	<u>Due From Other Funds/ Component Unit</u>	<u>Due to Other Funds/ Component Unit</u>
Interfund Balances:		
General	\$ 1,211,138	\$ 2,498,455
Capital projects	8,192,692	280,737
Enterprise:		
Public Utility	77,356	5,559,220
Mass Transit	172,855	20,400
Golf Course	-	279,780
Nonmajor funds:		
Federal and State Projects	35,854	926,398
Community Development Act	5,209	-
Stormwater	119,957	-
Blandford Cemetery Perpetual Care	-	250,071
Total	<u>\$ 9,815,061</u>	<u>\$ 9,815,061</u>
Reporting Entity:		
Primary Government - General Fund	\$ 84,440	\$ -
Primary Government - Capital Projects Fund	-	3,070,486
School Board	-	2,986,046
Total	<u>\$ 84,440</u>	<u>\$ 6,056,532</u>

Interfund balances have been recorded to cover fund cash deficits; however, it is expected that future revenue streams will enable repayment from the General Fund. As investments mature in the Blandford Cemetery Perpetual Care Fund, funds will be available to reimburse the General Fund.

**Interfund Transfers**

Interfund transfers for the year ended June 30, 2025, consisted of the following:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
Primary Government:		
Major Funds:		
General	\$ -	\$ 2,541,226
Capital Projects Fund	1,250,000	275,408
Mass Transit Fund	887,779	-
Golf Course Fund	630,683	-
Nonmajor Funds:		
Federal and State Grants Fund	48,172	-
Total	<u>\$ 2,816,634</u>	<u>\$ 2,816,634</u>

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 4—Interfund Transfers Due From/To Other Funds/Primary Government/Component Unit: (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization and (3) move expenditures paid out of capital projects fund for Enterprise fund projects.

**Note 5—Inventory:**

At June 30, 2025, the City has inventory recorded in the various funds as follows:

	<u>Governmental Activities</u>	<u>Business-type Activities</u>
Expendable supplies	\$ 222,702	\$ 742,192
Land and building inventory held for resale:		
324 Commercial/residential lots owned in the City	3,912,045	-
8 Commercial buildings owned in Dinwiddie County	<u>32,181</u>	<u>-</u>
Totals	<u>\$ 4,166,928</u>	<u>\$ 742,192</u>

The following is a summary of changes in inventory held for resale for the fiscal year ended June 30, 2025:

	<u>Balance July 1, 2024</u>	<u>Purchases</u>	<u>Sales</u>	<u>Balance June 30, 2025</u>
Land and building inventory held for resale:				
312 Commercial/residential lots owned in the City	\$ 3,912,045	\$ -	\$ -	\$ 3,912,045
8 Commercial buildings owned in Dinwiddie County	<u>32,181</u>	<u>-</u>	<u>-</u>	<u>32,181</u>
Totals	<u>\$ 3,944,226</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,944,226</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 6—Capital Assets:**

**Primary Government:**

The following is a summary of changes in governmental capital assets for the fiscal year ended June 30, 2025:

	Balance July 1, 2024	Additions	Deletions	Balance June 30, 2025
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 6,046,998	\$ -	\$ -	\$ 6,046,998
Historical buildings and improvements	1,779,398	-	-	1,779,398
Construction in progress - city projects	19,066,088	23,633,537	61,789	42,637,836
Total capital assets not being depreciated	<u>\$ 26,892,484</u>	<u>\$ 23,633,537</u>	<u>\$ 61,789</u>	<u>\$ 50,464,232</u>
Capital assets being depreciated:				
Buildings and improvements	\$ 80,872,271	\$ 356,486	\$ -	\$ 81,228,757
Lease building	537,869	-	-	537,869
Land improvements	55,871	-	-	55,871
Infrastructure	114,645,266	-	-	114,645,266
Lease vehicles	294,851	-	-	294,851
Vehicles	14,835,617	275,456	-	15,111,073
Equipment (other than vehicles)	18,517,823	71,430	-	18,589,253
Total capital assets being depreciated	<u>\$ 229,759,568</u>	<u>\$ 703,372</u>	<u>\$ -</u>	<u>\$ 230,462,940</u>
Accumulated depreciation:				
Buildings and improvements	\$ 57,319,050	\$ 1,550,167	\$ -	\$ 58,869,217
Lease building	377,933	158,549	-	536,482
Land improvements	35,516	5,051	-	40,567
Infrastructure	101,062,879	676,189	-	101,739,068
Lease vehicles	251,622	43,229	-	294,851
Vehicles	13,845,342	700,292	-	14,545,634
Equipment (other than vehicles)	17,287,222	632,711	-	17,919,933
Total accumulated depreciation	<u>\$ 190,179,564</u>	<u>\$ 3,766,188</u>	<u>\$ -</u>	<u>\$ 193,945,752</u>
Total capital assets being depreciated, net	<u>\$ 39,580,004</u>	<u>\$ (3,062,816)</u>	<u>\$ -</u>	<u>\$ 36,517,188</u>
Governmental Activities capital assets, net	<u>\$ 66,472,488</u>	<u>\$ 20,570,721</u>	<u>\$ 61,789</u>	<u>\$ 86,981,420</u>

Reconciliation of primary government net position net investment in capital assets:

Net capital assets	\$ 86,981,420
Long-term debt applicable to capital assets:	
General obligation bonds	\$ 120,257,646
Premium on bonds payable	3,466,179
Deferred amount on refunding	(2,634,565)
Discount on bonds payable	(662,199)
Lease liability	81,588
Stormwater revenue bond	<u>2,281,995</u>
	\$ 122,790,644
Less-debt proceeds received but not expended on capital assets at year end	<u>(90,577,297)</u>
Net long-term debt, as adjusted	<u>\$ 32,213,347</u>
Net investment in capital assets	<u>\$ 54,768,073</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 6—Capital Assets: (Continued)**

**Primary Government: (Continued)**

The following is a summary of changes in Public Utility Fund capital assets for the fiscal year ended June 30, 2025:

	<u>Balance July 1, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2025</u>
<b>Business-type Activities:</b>				
<b>Public Utility Fund:</b>				
Capital assets, not being depreciated:				
Land	\$ 173,898	\$ -	\$ -	\$ 173,898
Construction in progress	<u>3,255,748</u>	<u>2,584,214</u>	<u>-</u>	<u>5,839,962</u>
Total capital assets not being depreciated	<u>\$ 3,429,646</u>	<u>\$ 2,584,214</u>	<u>\$ -</u>	<u>\$ 6,013,860</u>
Capital assets being depreciated:				
Utility plant in service	\$ 39,648,865	\$ -	\$ -	\$ 39,648,865
Water capacity rights	4,420,000	-	-	4,420,000
Vehicles	1,580,365	54,732	-	1,635,097
Equipment and machinery	<u>3,751,376</u>	<u>25,803</u>	<u>-</u>	<u>3,777,179</u>
Total capital assets being depreciated	<u>\$ 49,400,606</u>	<u>\$ 80,535</u>	<u>\$ -</u>	<u>\$ 49,481,141</u>
Accumulated depreciation:				
Utility plant in service	\$ 24,756,583	\$ 996,950	\$ -	\$ 25,753,533
Water capacity rights	3,094,000	110,500	-	3,204,500
Vehicles	1,377,328	102,367	-	1,479,695
Equipment and machinery	<u>2,797,408</u>	<u>249,539</u>	<u>-</u>	<u>3,046,947</u>
Total accumulated depreciation	<u>\$ 32,025,319</u>	<u>\$ 1,459,356</u>	<u>\$ -</u>	<u>\$ 33,484,675</u>
Total capital assets being depreciated, net	<u>\$ 17,375,287</u>	<u>\$ (1,378,821)</u>	<u>\$ -</u>	<u>\$ 15,996,466</u>
Public Utility Fund capital assets, net	<u>\$ 20,804,933</u>	<u>\$ 1,205,393</u>	<u>\$ -</u>	<u>\$ 22,010,326</u>
Reconciliation of Public Utility Fund net position net investment in capital assets:				
Net capital assets				<u>\$ 22,010,326</u>
Long-term debt applicable to capital assets:				
General obligation bonds		\$ 6,479,030		
Premium on bonds issued		416,341		
Deferred amount on refunding		(136,761)		
Notes payable		<u>2,049,519</u>		8,808,129
Less-debt proceeds received but not expended on capital assets at year end				<u>(4,376,285)</u>
Net long-term debt, as adjusted				<u>\$ 4,431,844</u>
Net investment in capital assets				<u>\$ 17,578,482</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 6—Capital Assets: (Continued)**

**Primary Government: (Continued)**

The following is a summary of changes in Mass Transit Fund capital assets for the fiscal year ended June 30, 2025:

	<u>Balance July 1, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2025</u>
<b>Business-type Activities:</b>				
<b>Mass Transit Fund:</b>				
Capital assets, not being depreciated:				
Land	\$ 1,566,994	\$ -	\$ -	\$ 1,566,994
Construction in progress	4,750	-	-	4,750
Total capital assets not being depreciated	<u>\$ 1,571,744</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,571,744</u>
Capital assets being depreciated:				
Buildings and improvements	\$ 25,569,969	\$ 81,844	\$ -	\$ 25,651,813
Vehicles	5,932,284	-	5,519	5,926,765
Equipment and machinery	1,499,188	336,781	236,576	1,599,393
Total capital assets being depreciated	<u>\$ 33,001,441</u>	<u>\$ 418,625</u>	<u>\$ 242,095</u>	<u>\$ 33,177,971</u>
Accumulated depreciation:				
Buildings and improvements	\$ 10,634,106	\$ 597,985	\$ -	\$ 11,232,091
Vehicles	4,166,025	429,728	-	4,595,753
Equipment and machinery	1,147,193	67,617	121,901	1,092,909
Total accumulated depreciation	<u>\$ 15,947,324</u>	<u>\$ 1,095,330</u>	<u>\$ 121,901</u>	<u>\$ 16,920,753</u>
Total capital assets being depreciated, net	<u>\$ 17,054,117</u>	<u>\$ (676,705)</u>	<u>\$ 120,194</u>	<u>\$ 16,257,218</u>
Mass Transit Fund capital assets, net	<u><u>\$ 18,625,861</u></u>	<u><u>\$ (676,705)</u></u>	<u><u>\$ 120,194</u></u>	<u><u>\$ 17,828,962</u></u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 6—Capital Assets: (Continued)**

**Primary Government: (Continued)**

The following is a summary of changes in Golf Course Fund capital assets for the fiscal year ended June 30, 2025:

	<u>Balance July 1, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2025</u>
<b>Business-type Activities:</b>				
<b>Golf Course</b>				
Capital assets, not being depreciated:				
Land	\$ 3,383,047	\$ -	\$ -	\$ 3,383,047
Total capital assets not being depreciated	<u>\$ 3,383,047</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,383,047</u>
Capital assets being depreciated:				
Land improvements	\$ 1,040,599	\$ -	\$ -	\$ 1,040,599
Buildings and improvements	976,131	-	-	976,131
Lease vehicles	165,619	-	-	165,619
Equipment and machinery	426,349	-	-	426,349
Total capital assets being depreciated	<u>\$ 2,608,698</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,608,698</u>
Accumulated depreciation:				
Land improvements	\$ 1,040,599	\$ -	\$ -	\$ 1,040,599
Buildings and improvements	240,629	25,803	-	266,432
Lease vehicles	165,619	-	-	165,619
Equipment and machinery	322,914	53,271	-	376,185
Total accumulated depreciation	<u>\$ 1,769,761</u>	<u>\$ 79,074</u>	<u>\$ -</u>	<u>\$ 1,848,835</u>
Total capital assets being depreciated, net	<u>\$ 838,937</u>	<u>\$ (79,074)</u>	<u>\$ -</u>	<u>\$ 759,863</u>
Golf Course Fund capital assets, net	<u>\$ 4,221,984</u>	<u>\$ (79,074)</u>	<u>\$ -</u>	<u>\$ 4,142,910</u>
Reconciliation of Golf Course Fund net position net investment in capital assets:				
Net capital assets				<u>\$ 4,142,910</u>
Long-term debt applicable to capital assets:				
General obligation bonds		\$ 2,530,325		
Deferred amount on refunding		(16,276)		
Premium on bonds issued		<u>366,059</u>		<u>\$ 2,880,108</u>
Net long-term debt, as adjusted				<u>\$ 2,880,108</u>
Net investment in capital assets				<u>\$ 1,262,802</u>
Total Business-type Activities capital assets, net	<u>\$ 43,652,778</u>	<u>\$ 449,614</u>	<u>\$ 120,194</u>	<u>\$ 43,982,198</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 6—Capital Assets: (Continued)**

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**Primary Government: (Continued)**

Depreciation expense was charged to the functions/programs of the Primary Government as follows:

Governmental activities:		
General government administration	\$	239,371
Judicial administration		213,628
Public safety		1,001,000
Public works		1,060,390
Health and welfare		260,315
Education		775,125
Parks, recreation and cultural		197,408
Community development		<u>18,951</u>
Total Governmental activities	\$	<u><u>3,766,188</u></u>
Business-type activities:		
Public Utility Fund	\$	1,459,356
Mass Transit Fund		1,095,330
Golf Course Fund		<u>79,074</u>
Total Business-type activities	\$	<u><u>2,633,760</u></u>

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations:**

**Primary Government**

**Governmental Activities**

The following is a summary of governmental long-term obligation transactions of the City for the year ended June 30, 2025:

<u>Description</u>	<u>Balance July 1, 2024</u>	<u>Issuances/ Increases</u>	<u>Retirements/ Decreases</u>	<u>Balance June 30, 2025</u>	<u>Amounts Due Within One Year</u>
Long-term obligation transactions:					
Direct Borrowings and Direct Placements:					
General obligation bonds	\$ 63,625,706	\$ 59,615,000	\$ 2,983,060	\$ 120,257,646	\$ 2,267,520
Stormwater revenue bonds	2,347,182	-	65,187	2,281,995	65,643
School Qualified Zone					
Academy Bonds	215,000	-	215,000	-	-
Premium on bonds payable	812,940	2,703,182	49,943	3,466,179	140,049
Discount on bonds payable	(688,972)	-	(26,773)	(662,199)	(26,773)
Lease liabilities	259,799	-	178,211	81,588	64,937
Net pension liability	5,521,023	18,804,907	19,977,106	4,348,824	-
Net OPEB liability:					
Net Health Insurance OPEB liability	\$ 1,117,739	\$ 94,782	\$ 169,897	\$ 1,042,624	\$ -
Net LODA OPEB liability	4,073,296	3,749,583	4,334,016	3,488,863	-
Net GLI OPEB liability	1,284,436	482,036	656,564	1,109,908	-
Total Net OPEB liability	\$ 6,475,471	\$ 4,326,401	\$ 5,160,477	\$ 5,641,395	\$ -
Compensated absences	1,787,657			1,787,657	178,766
<b>Total Governmental Activities obligations</b>	<b><u>\$ 80,355,806</u></b>	<b><u>\$ 85,449,490</u></b>	<b><u>\$ 28,602,211</u></b>	<b><u>\$ 137,203,085</u></b>	<b><u>\$ 2,690,142</u></b>

Reconciliation to Exhibit 1:

Long-term liabilities due within one year:	\$ 2,690,142
Long-term liabilities due in more than one year:	<u>134,512,943</u>
<b>Total long-term obligations</b>	<b><u>\$ 137,203,085</u></b>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

**Governmental Activities: (Continued)**

Annual requirements to amortize governmental activities obligations outstanding as of June 30, 2025 are as follows:

<b>Direct Borrowings and Direct Placements</b>						
Year Ending June 30,	General Obligation Bonds		Lease Liability		Stormwater Revenue Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 2,267,520	4,850,651	\$ 64,937	\$ 889	\$ 65,643	\$ 59,390
2027	2,277,259	4,789,862	16,651	117	95,729	57,776
2028	2,404,289	4,714,223	-	-	70,657	56,224
2029	2,436,440	4,623,422	-	-	102,567	54,678
2030	2,570,395	4,528,677	-	-	78,407	52,948
2031	2,790,358	4,414,875	-	-	36,468	51,781
2032	2,829,536	4,296,297	-	-	110,316	50,186
2033	2,998,877	4,176,104	-	-	80,230	48,053
2034	3,126,134	4,043,641	-	-	82,965	46,120
2035	3,119,367	3,916,536	-	-	171,856	42,769
2036	3,272,919	3,793,767	-	-	160,004	38,242
2037	3,401,680	3,663,596	-	-	164,107	33,822
2038	3,540,610	3,527,159	-	-	169,121	29,071
2039	3,681,955	3,383,655	-	-	173,680	23,979
2040	3,825,220	3,235,357	-	-	179,150	18,737
2041	4,200,484	3,074,546	-	-	184,621	13,333
2042	4,204,783	2,914,957	-	-	298,127	6,162
2043	3,889,820	2,752,955	-	-	58,347	867
2044	4,140,000	2,573,288	-	-	-	-
2045	4,335,000	2,378,294	-	-	-	-
2046	4,530,000	2,184,150	-	-	-	-
2047	4,720,000	1,993,894	-	-	-	-
2048	4,920,000	1,795,613	-	-	-	-
2049	5,125,000	1,487,413	-	-	-	-
2050	5,340,000	1,267,782	-	-	-	-
2051	5,565,000	1,147,494	-	-	-	-
2052	5,805,000	909,738	-	-	-	-
2053	6,050,000	661,838	-	-	-	-
2054	6,310,000	403,376	-	-	-	-
2055	6,580,000	135,713	-	-	-	-
<b>Total</b>	<b>\$ 120,257,646</b>	<b>\$ 87,638,873</b>	<b>\$ 81,588</b>	<b>\$ 1,006</b>	<b>\$ 2,281,995</b>	<b>\$ 684,138</b>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

**Governmental Activities: (Continued)**

Details of long-term obligations as of June 30, 2025 are as follows:

**Primary Government - Governmental Activities:**

<u>Original Amount</u>	<u>Description</u>	<u>Outstanding Amount at June 30, 2025</u>
	<b>General Obligation Bonds:</b>	
\$ 396,000	Series 2010 general obligation bonds due in semi-annual installments of \$13,401 through October 2031, interest at 2.93%	\$ 156,997
7,285,000	Qualified School Construction Bonds issued November 13, 2009, due in various annual installments ranging from \$135,000 to \$515,000 through February 15, 2040 interest free as a federal tax credit is provided to bondholders	1,035,000
1,530,000	Qualified School Construction Bonds issued December 1, 2011, due in various annual installments ranging from \$52,000 to \$122,700 through December 1, 2030 interest free as a federal tax credit is provided to bondholders	507,000
1,275,000	VML / VACO Recovery Act Bonds issued November 13, 2009, due in various annual installments ranging from \$30,000 to \$70,000 through March 15, 2040	810,000
23,497,479	Series 2021 general obligation refunding bonds due in various annual installments through November 2042, interest at various rates (23,497,479 of original issue allocated to governmental, \$2,471,174 to stormwater, \$935,659 to Utility and \$200,689 to Golf)	21,698,649
4,644,250	Series 2019A general obligation refunding bonds due in various annual installments through October 2039, interest ranging from 3.125% to 5.125% (\$4,644,250 of original issue allocated to governmental and \$2,500,750 to business-type)	3,831,750

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

**Governmental Activities: (Continued)**

Original Amount	Description	Outstanding Amount at June 30, 2025
<b>General Obligation Bonds: (Continued)</b>		
630,500	Series 2019B general obligation refunding bonds due in various annual installments through October 2039, interest ranging from 3.375% to 5.125% (630,500 of original issue allocated to governmental and \$339,500 to business-type)	\$ 523,250
32,160,000	Series 2023 general obligation refunding bonds due in various annual installments through September 2053, interest ranging from 4.00% to 5.00%	32,080,000
59,615,000	Series 2024 general obligation refunding bonds due in various annual installments through December 2054, interest ranging from 4.00% to 5.00%	<u>59,615,000</u>
	Total general obligation bonds	<u>\$ 120,257,646</u>
<b>Lease Liabilities:</b>		
7,500,000	Various leases for office space in various monthly payments through October 2026, discount ranging from 1.00% to 1.08%	\$ 75,268
	Various leases for vehicles payable in various monthly payments through February 2027, discount rate ranging from 7.27% to 8.50%	<u>\$ 6,320</u>
	Total Lease liabilities	<u>\$ 81,588</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

**Governmental Activities: (Continued)**

Original Amount	Description	Outstanding Amount at June 30, 2025
	<b>Stormwater Revenue Bond:</b>	
	Series 2021 general obligation refunding bonds due in various annual installments through November 2042, interest at various rates (23,497,479 of original issue allocated to governmental, \$2,471,174 to stormwater, \$935,659 to Utility and \$200,689 to Golf)	\$ 2,281,995
\$ 2,471,174		\$ 2,281,995
	<b>Total Stormwater Revenue Bond</b>	<b>\$ 2,281,995</b>
	<b>Other Long-term Obligations:</b>	
	Premium on bonds payable	3,466,179
	Discount on bonds payable	(662,199)
	Net pension liability	4,348,824
	Net OPEB liability	5,641,395
	Compensated absences	1,787,657
	<b>Total governmental activities long-term obligations</b>	<b>\$ 137,203,085</b>

Qualified Zone Academy Bonds (QZABs) are zero interest loans. Annually, payments are made into a sinking fund that is irrevocably pledged to the bank that issued the bonds. The sinking funds are held by the bank in custody and in escrow for the benefit of the bank and any future owners of the QZAB and are irrevocably pledged to secure the payment of the principal of the QZAB. The annual payments are deposited and invested in qualified governmental investments and accrue interest during the life of the bond. The interest inures to the benefit of the bank, just as the annual deposit. Due to the irrevocable nature of the sinking fund, the annual deposits made thereto, and the interest earned to date are considered defeasance of debt. Instead of interest, the bondholder receives a tax credit.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

Business-type Activities

The following is a summary of proprietary long-term obligation transactions of the City for the year ended June 30, 2025:

	<u>Balance July 1, 2024</u>	<u>Issuances/ Increases</u>	<u>Retirements/ Decreases</u>	<u>Balance June 30, 2025</u>	<u>Amounts Due Within One Year</u>
Public Utility Fund:					
Direct Borrowings and Direct Placements:					
General obligation bonds	\$ 6,738,712	\$ -	\$ 259,682	\$ 6,479,030	\$ 274,854
Notes payable	2,465,069	-	415,550	2,049,519	429,902
Premium on bonds issued	440,953	-	24,612	416,341	24,612
Net pension liability	242,397	825,617	877,082	190,932	-
Net OPEB liability:					
Net Health Insurance OPEB liability	\$ 49,074	\$ 4,163	\$ 7,460	\$ 45,777	-
Net GLI OPEB liability	56,392	21,164	28,826	48,730	-
Total Net OPEB liability	\$ 105,466	\$ 25,327	\$ 36,286	\$ 94,507	-
Compensated absences	75,005			75,005	7,501
Total Public Utility fund	<u>\$ 10,067,602</u>	<u>\$ 850,944</u>	<u>\$ 1,613,212</u>	<u>\$ 9,305,334</u>	<u>\$ 736,869</u>
Mass Transit Fund:					
Net pension liability	\$ 343,779	\$ 1,170,931	\$ 1,243,920	\$ 270,790	-
Net OPEB liability:					
Net Health Insurance OPEB liability	\$ 69,600	\$ 5,902	\$ 10,579	\$ 64,923	-
Net GLI OPEB liability	79,978	30,015	40,882	69,111	-
Total Net OPEB liability	\$ 149,578	\$ 35,917	\$ 51,461	\$ 134,034	-
Compensated absences	136,858			136,858	13,686
Total Mass Transit fund	<u>\$ 630,215</u>	<u>\$ 1,206,848</u>	<u>\$ 1,295,381</u>	<u>\$ 541,682</u>	<u>\$ 13,686</u>
Golf Course Fund:					
Direct Borrowings and Direct Placements:					
General obligation bonds	\$ 2,938,603	-	\$ 408,278	\$ 2,530,325	\$ 113,831
Premium on bonds payable	390,463	-	24,404	366,059	24,404
Net pension liability	67,109	228,575	242,823	52,861	-
Net OPEB liability:					
Net Health Insurance OPEB liability	\$ 13,587	\$ 1,154	\$ 2,065	\$ 12,676	-
Net GLI OPEB liability	15,612	5,860	7,981	13,491	-
Total Net OPEB liability	\$ 29,199	\$ 7,014	\$ 10,046	\$ 26,167	-
Compensated absences	50,640			50,640	5,064
Total Golf Course fund	<u>\$ 3,476,014</u>	<u>\$ 235,589</u>	<u>\$ 685,551</u>	<u>\$ 3,026,052</u>	<u>\$ 143,299</u>
*					
Total Business-type Activities	<u>\$ 14,173,831</u>	<u>\$ 2,293,381</u>	<u>\$ 3,594,144</u>	<u>\$ 12,873,068</u>	<u>\$ 893,854</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

**Business-type Activities: (Continued)**

Details of long-term obligations transactions as of June 30, 2025:

Original Amount	Description	Outstanding Amount at June 30, 2025
	<b>Public Utility Fund:</b>	
	General Obligation Bonds:	
\$ 7,380,000	Series 2015A general obligation bonds due in various semi-annual installments of principal and interest through April 2041, interest at 3.79%	\$ 5,615,000
935,659	Series 2021 general obligation refunding bonds due in various annual installments through November 2042, interest at various rates (23,497,479 of original issue allocated to governmental, \$2,471,174 to stormwater, \$935,659 to Utility and \$200,689 to Golf)	864,030
	Total general obligation bonds	\$ 6,479,030
	Notes payable	2,049,519
	Bond premium	416,341
	Net pension liability	190,932
	Net OPEB liability	94,507
	Compensated absences	75,005
	Total Public Utility Fund	\$ 9,305,334
	<b>Mass Transit Fund:</b>	
	Net pension liability	\$ 270,790
	Net OPEB liability	134,034
	Compensated absences	136,858
	Total Mass Transit Fund	\$ 541,682
	<b>Golf Course Fund:</b>	
	General Obligation Bonds:	
200,689	Series 2021 general obligation refunding bonds due in various annual installments through November 2042, interest at various rates (23,497,479 of original issue allocated to governmental, \$2,471,174 to stormwater, \$935,659 to Utility and \$200,689 to Golf)	\$ 185,325
2,500,750	Series 2019A general obligation refunding bonds due in various annual installments through October 2039, interest ranging from 3.125% to 5.125% (\$4,644,250 of original issue allocated to governmental and \$2,500,750 to business-type)	2,063,250
339,500	Series 2019B general obligation refunding bonds due in various annual installments through October 2039, interest ranging from 3.375% to 5.125% (630,500 of original issue allocated to governmental and \$339,500 to business-type)	281,750
	Total general obligation bonds	\$ 2,530,325
	Premium on bonds payable	366,059
	Lease liability	0
	Net pension liability	52,861
	Net OPEB liability	26,167
	Compensated absences	50,640
	Total Golf Course Fund	\$ 3,026,052
	Total business-type activities	\$ 12,873,068

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

Annual requirements to amortize business-type activities obligations outstanding as of June 30, 2025 are as follows:

Year Ending June 30,	Direct Borrowings and Direct Placements							
	General Obligation Bonds				Notes Payable		Lease Liability	
	Public Utility Fund		Golf Course Fund		Public Utility Fund		Golf Course Fund	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 274,854	\$ 259,669	\$ 113,831	\$ 106,824	\$ 429,902	\$ 63,025	\$ -	\$ -
2027	301,246	245,860	123,274	100,953	444,748	48,179	-	-
2028	301,753	234,185	126,488	94,773	460,107	32,820	-	-
2029	323,835	222,000	136,080	88,281	473,338	16,949	-	-
2030	329,687	209,111	141,118	81,412	241,424	2,400	-	-
2031	323,808	198,450	144,712	74,425	-	-	-	-
2032	361,769	187,040	155,959	67,474	-	-	-	-
2033	365,377	172,629	160,516	60,375	-	-	-	-
2034	376,413	157,493	169,488	52,942	-	-	-	-
2035	425,070	141,338	183,707	45,041	-	-	-	-
2036	440,582	122,005	191,494	36,861	-	-	-	-
2037	462,136	101,781	197,077	28,541	-	-	-	-
2038	479,034	80,628	206,235	20,474	-	-	-	-
2039	505,760	58,247	213,605	12,569	-	-	-	-
2040	527,831	36,175	222,799	4,907	-	-	-	-
2041	544,903	14,845	14,993	1,083	-	-	-	-
2042	112,880	2,333	24,212	500	-	-	-	-
2043	22,092	328	4,737	70	-	-	-	-
<b>Total</b>	<b>\$ 6,479,030</b>	<b>\$ 2,444,117</b>	<b>\$ 2,530,325</b>	<b>\$ 877,505</b>	<b>\$ 2,049,519</b>	<b>\$ 163,373</b>	<b>\$ 0</b>	<b>\$ 0</b>

Governmental Activities	Business-type Activities	Total
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**Notes Payable:**

\$5,289,403 issued January 8, 2014 proceeds to be used for installation of water meters for the Public Utility Fund; payable in various monthly installments of through December 2029; interest at 3.10%. At June 30, 2015 \$5,259,403 has been received of this obligation.

\$ - \$ 2,049,519 \$ 2,049,519

**Total notes payable**

\$ - \$ 2,049,519 \$ 2,049,519

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 7—Long-Term Obligations: (Continued)**

**Primary Government: (Continued)**

General fund will be used to pay its governmental compensated absences as well as any net pension obligation and other postemployment benefits.

Business-type Activities

The general obligation bonds payable totaling \$6,479,030 in the Public Utility Fund are secured by the full faith and credit of the City are expected to be paid from water utility fund service revenues. General obligation bonds payable totaling \$2,530,325 are expected to be paid from the operating revenues of the Golf Course.

**Note 8—Unearned/Deferred/Unavailable Revenue:**

The following is a summary of unearned/deferred/unavailable revenue for the year ended June 30, 2025:

Description	Governmental Funds			
	Unavailable General Fund	Unearned Federal and State Projects Fund	Total Governmental Funds	Deferred Governmental Activities
Prepaid property taxes	\$ 33,933	\$ -	\$ 33,933	\$ 33,933
Local delinquent real and personal property taxes	9,040,619	-	9,040,619	-
	<u>\$ 9,074,552</u>	<u>\$ -</u>	<u>\$ 9,074,552</u>	<u>\$ 33,933</u>

**Note 9—Commitments and Contingencies:**

There were matters of noncompliance that were disclosed by audit. In addition, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

The City had the following commitments at year-end:

Project	Authorized Commitment	Expended/ Expensed as of June 30, 2025	Remaining Commitment
Park and Ride	\$ 4,899,875	\$ 4,865,925	\$ 33,950
Total	<u>\$ 4,899,875</u>	<u>\$ 4,865,925</u>	<u>\$ 33,950</u>

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **Note 10—Risk Management:**

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The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City joined together with other local governments in Virginia to form the Virginia Municipal Group Self Insurance Association, a public entity risk pool currently operating as a common risk management and insurance program for participating local governments. The City pays an annual premium to the association for its workers compensation insurance.

In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The City continues to carry commercial insurance for all other risks of loss, including general liability and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### **Note 11—Litigation:**

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At June 30, 2025, the City had the following matters of Litigation that have been settled or still pending:

Complaint against the City for wrongful termination in the amount of \$300,000. The City is vigorously defending these claims.

The City has had several other lawsuits brought against it. Most of this litigation is covered by insurance or settled through subsequent agreements.

### **Note 12—Pension Plan:**

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#### ***Plan Description***

All full-time, salaried permanent employees of the City are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 12—Pension Plan: (Continued)

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#### ***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

#### ***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 12—Pension Plan: (Continued)

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#### *Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits*

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

#### *Employees Covered by Benefit Terms*

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	908
Inactive members:	
Vested inactive members	162
Non-vested inactive members	307
Active members active elsewhere in VRS	<u>550</u>
Total inactive members	1,019
Active members	<u>527</u>
Total covered employees	<u><u>2,454</u></u>

#### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement

The City's contractually required contribution rate for the year ended June 30, 2025 was 12.09% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the City were \$3,921,217 and \$3,332,279 for the years ended June 30, 2025 and June 30, 2024, respectively.

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 12—Pension Plan: (Continued)**

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***Net Pension Liability***

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. The City’s net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024.

***Actuarial Assumptions - General Employees***

The total pension liability for General Employees in the City’s Retirement Plan was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.5%
Salary increases, including inflation	3.5% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

**Mortality rates:**

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 12—Pension Plan: (Continued)**

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***Actuarial Assumptions - General Employees (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits***

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the City's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.5%
Salary increases, including inflation	3.5% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 12—Pension Plan: (Continued)**

**Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits: (Continued)**

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 12—Pension Plan: (Continued)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%

\*Expected arithmetic nominal return 7.07%

\*The above allocation provides a one-year expected return of 7.07%(includes 2.50% inflation assumption. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

***Discount Rate***

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2025, the was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations, whichever was greater. Through the fiscal year ended June 30, 2024, the rate contributed by the school division for the VRS Teacher

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

Note 12—Pension Plan: (Continued)

*Discount Rate: (Continued)*

Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, participating employers and school divisions are assumed to continue to contribute 112% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in Net Pension Liability*

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2023	\$ 191,228,801	\$ 185,054,493	\$ 6,174,308
Changes for the year:			
Service cost	\$ 3,405,828	\$ -	\$ 3,405,828
Interest	12,699,177	-	12,699,177
Changes of assumptions	-	-	-
Differences between expected and actual experience	4,801,935	-	4,801,935
Contributions - employer	-	3,299,512	(3,299,512)
Contributions - employee	-	1,402,746	(1,402,746)
Net investment income	-	17,635,287	(17,635,287)
Benefit payments, including refunds of employee contributions	(12,997,356)	(12,997,356)	-
Administrative expenses	-	(123,091)	123,091
Other changes	-	3,387	(3,387)
Net changes	\$ 7,909,584	\$ 9,220,485	\$ (1,310,901)
Balances at June 30, 2024	\$ 199,138,385	\$ 194,274,978	\$ 4,863,407

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the net pension asset of the City using the discount rate of 6.75%, as well as what the City’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	(5.75%)	(6.75%)	(7.75%)
City			
Net Pension Liability	26,626,528	4,863,407	(13,253,463)

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 12—Pension Plan: (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the City recognized pension expense of \$1,171,384). At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 2,057,972	\$ -
Change in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	5,281,000
Employer contributions subsequent to the measurement date	<u>3,921,217</u>	<u>-</u>
Total	<u>\$ 5,979,189</u>	<u>\$ 5,281,000</u>

\$3,921,217 reported as deferred outflows of resources related to pensions resulting from the City’s contributions subsequent to the measurement date will be recognized as a component of the Net Pension Asset in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2026	\$ (2,710,008)
2027	1,549,255
2028	(976,654)
2029	(1,085,621)
Thereafter	-

***Pension Plan Data***

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report.pdf> or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **Note 13—Landfill Closure and Postclosure Care Costs:**

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The City entered into a purchase and sale agreement dated August 31, 2009 in which the City's property including the sanitary landfill currently operating under Virginia Solid Waste Facility Permit No. 228 was sold to an independent contractor. In addition, the City and independent contractor entered into a Financial Assurance and Indemnity Agreement dated April 2011. The contractor, upon taking possession of the Landfill, has obtained a Permit from DEQ to operate the facility and pursuant to the agreement assumed all liabilities and duties for compliance with applicable laws and regulations, with the Permit and with all subsequent amendments to include maintenance of financial assurance, monitoring, corrective action, closure, and post-closure care as of January 1, 2014. As a result of these courses of actions the City's liability for closure and post-closure care was removed from the City's long-term obligations.

### **Note 14—Expenditures and Appropriations:**

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The following functions had expenditures in excess of appropriations: Public Works \$686,105.

### **Note 15—Other Postemployment Benefits:**

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#### **Medical, Dental, and Life Insurance - Pay-as-you-Go (OPEB Plan):**

##### ***Plan Description***

In addition to the pension benefits described in Note 12, the City administers a single-employer defined benefit healthcare plan. The plan provides post-employment health care benefits to all eligible permanent employees who meet the requirements under the City's pension plans. The plan does not issue a publicly available financial report.

##### ***Benefits Provided***

Post-employment benefits are provided to eligible retirees include Medical, Dental, and Life insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All permanent employees of the City who meet eligibility requirements of the pension plan are eligible to receive post-employment health care benefits. In addition, the City provides a fixed basic death benefit for all retirees.

##### ***Plan Membership***

At July 1, 2024, (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	\$	540
Total retirees with coverage		<u>11</u>
Total	\$	<u><u>551</u></u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Medical, Dental, and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)**

***Contributions***

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the City Board.

***Net/Total OPEB Liability***

The City's net/total OPEB liability was measured as of July 1, 2024. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

***Actuarial Assumptions***

The total OPEB liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	2.50%
Discount Rate	4.09%

***Discount Rate***

The discount rate used when OPEB plan investments are insufficient to pay for future benefit payments is selected from a range of 20-Year, Tax-Exempt General Obligation Municipal Bonds with an average rating of AA/Aa or higher. The final equivalent single discount rate used for this year's valuation is 4.09% as of the end of the fiscal year with the expectation that the City will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

***Changes in Net/Total OPEB Liability***

<b>Changes in Net OPEB Liability - City</b>	
	<b>Primary Government Total OPEB Liability</b>
Balances at June 30, 2023	\$ 1,250,000
Changes for the year:	
Service cost	57,000
Interest	49,000
Difference between expected and actual experience	(150,000)
Changes in assumptions	26,000
Contributions - employer	(66,000)
Net changes	\$ (84,000)
Balances at June 30, 2024	\$ 1,166,000

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 15—Other Postemployment Benefits: (Continued)**

**Medical, Dental, and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)**

***Sensitivity of the Total OPEB Liability to Changes in Discount Rate***

The following amounts present the total OPEB liability of the City, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.09%) or one percentage point higher (5.09%) than the current discount rate:

Rate		
1% Decrease (3.09%)	Current Discount Rate (4.09%)	1% Increase (5.09%)
\$ 1,289,000	\$ 1,166,000	\$ 1,058,000

***Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the City, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (15.08% decreasing to an ultimate rate of 4%) or one percentage point higher (17.08% decreasing to an ultimate rate of 6.00%) than the current healthcare cost trend rates:

Rates		
1% Decrease (5.75% decreasing to 4.00%)	Healthcare Cost Trend (6.75% decreasing to 5.00%)	1% Increase (7.75% decreasing to 6.00%)
\$ 1,026,000	\$ 1,166,000	\$ 1,336,000

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources***

For the year ended June 30, 2025, the City recognized OPEB expense of (\$6,000). At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 77,000	\$ 217,000
Changes in assumptions	72,000	148,000
Total	<u>\$ 149,000</u>	<u>\$ 365,000</u>

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Medical, Dental, and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended June 30</u>	
2026	\$ (29,000)
2027	(65,000)
2028	(48,000)
2029	(43,000)
2030	(27,000)
Thereafter	(4,000)

**Group Life Insurance (GLI) Program (OPEB Plan):**

***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 15—Other Postemployment Benefits: (Continued)

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#### Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

##### *Benefit Amounts*

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,254 as of June 30, 2025.

##### *Contributions*

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025, was 0.54% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Plan from the entity were \$152,832 and \$154,221 for the years ended June 30, 2025 and June 30, 2024, respectively.

In June 2024, the Commonwealth made a special contribution of approximately \$10.1 million to the Group Life Insurance Plan. This special payment was authorized by Chapter 2 of the Acts of Assembly of 2022, Special Session I, as amended by Chapter 769, 2024 Acts of Assembly Reconvened Session, and is classified as a special employer contribution. The entity's proportionate share is reflected in the financial statements.

##### *GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB*

At June 30, 2025, the entity reported a liability of \$1,241,240 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2022, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.11123% as compared to 0.11977% at June 30, 2023.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 15—Other Postemployment Benefits: (Continued)**

**Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB (Continued)***

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$31,650. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 195,772	\$ 30,319
Net difference between projected and actual earnings on GLI OPEB program investments	-	104,624
Change in assumptions	7,075	61,513
Changes in proportion	17,670	155,068
Employer contributions subsequent to the measurement date	<u>152,832</u>	<u>-</u>
Total	<u>\$ 373,349</u>	<u>\$ 351,524</u>

\$152,832 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (83,031)
2027	(19,842)
2028	(27,826)
2029	(4,125)
2030	3,817
Thereafter	-

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.5%
Salary increases, including inflation:	
Teachers	3.5%-5.95%
Locality - General employees	3.5%-5.35%
Locality - Hazardous Duty employees	3.5%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

***Actuarial Assumptions: (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

***Actuarial Assumptions: (Continued)***

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 15—Other Postemployment Benefits: (Continued)**

**Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

**Actuarial Assumptions: (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees: (Continued)**

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2000
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		<b>GLI OPEB Plan</b>
Total GLI OPEB Liability	\$	4,196,055
Plan Fiduciary Net Position		3,080,133
Employers' Net GLI OPEB Liability (Asset)	\$	<u>1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		73.41%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 15—Other Postemployment Benefits: (Continued)**

**Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		**Expected arithmetic nominal return	7.07%

\*The above allocation provides a one-year return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%.

\*\* On June 15, 2024, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

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***Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>Rate</b>		
	<b><u>1% Decrease</u></b>	<b><u>Current Discount</u></b>	<b><u>1% Increase</u></b>
	<b><u>(5.75%)</u></b>	<b><u>(6.75%)</u></b>	<b><u>(7.75%)</u></b>
City's proportionate share of the Group Life Insurance Program Net OPEB Liability	1,930,290	1,241,240	684,579

***Group Life Insurance Program Fiduciary Net Position***

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### Note 15—Other Postemployment Benefits: (Continued)

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#### Line of Duty Act (LODA) Program:

##### *Plan Description*

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) was established pursuant to §9.1-400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The LODA Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System). Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for LODA OPEB, including eligibility, coverage and benefits is described below:

##### *Eligible Employees*

All paid employees and volunteers in hazardous duty positions in Virginia localities as well as hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the LODA Program. As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program.

##### *Benefit Amounts*

The LODA program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows: \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after; \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date; or an additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.

The LODA program also provides health insurance benefits. The health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members.

##### *Contributions*

The contribution requirements for the LODA Program are governed by §9.1-400.1 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the LODA Program for the year ended June 30, 2025 was \$830 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the LODA Program from the entity were \$133,630 and \$134,834 for the years ended June 30, 2025 and June 30, 2024, respectively.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 15—Other Postemployment Benefits: (Continued)**

**Line of Duty Act (LODA) Program: (Continued)**

***LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB***

At June 30, 2025, the entity reported a liability of \$4,073,296 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2024 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2021, and rolled forward to the measurement date of June 30, 2024. The entity's proportion of the Net LODA OPEB Liability was based on the entity's actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2024, the entity's proportion was 1.14500% as compared to 1.17880% at June 30, 2022.

For the year ended June 30, 2025, the entity recognized LODA OPEB expense of \$424,985. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the entity reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 121,391	\$ 852,224
Net difference between projected and actual earnings on LODA OPEB plan investments	-	11,533
Change in assumptions	643,139	702,674
Change in proportion	137,081	1,329,031
Employer contributions subsequent to the measurement date	<u>161,385</u>	<u>-</u>
Total	<u>\$ 1,062,996</u>	<u>\$ 2,895,462</u>

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Line of Duty Act (LODA) Program: (Continued)**

***LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB: (Continued)***

\$133,630 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity's contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (237,034)
2027	(194,393)
2028	(185,762)
2029	(263,796)
2030	(273,972)
Thereafter	(838,894)

***Actuarial Assumptions***

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Locality employees	N/A
Medical cost trend rates assumption:	
Under age 65	7.25%-4.25%
Ages 65 and older	6.50%-4.25%
Year of ultimate trend rate	
Under age 65	Fiscal year ended 2034
Ages 65 and older	Fiscal year ended 2034
Investment rate of return	3.97%, including inflation*

\* Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 3.69% was used since it approximates the risk-free rate of return.

**CITY OF PETERSBURG, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Line of Duty Act (LODA) Program: (Continued)**

***Actuarial Assumptions: (Continued)***

**Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 15—Other Postemployment Benefits: (Continued)**

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**Line of Duty Act (LODA) Program: (Continued)**

***Net LODA OPEB Liability***

The net OPEB liability (NOL) for the LODA Program represents the program’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the LODA Program are as follows (amounts expressed in thousands):

	<u>LODA Plan</u>
Total LODA OPEB Liability	\$ 398,395
Plan Fiduciary Net Position	<u>4,841</u>
LODA Net OPEB Liability (Asset)	<u><u>\$ 393,554</u></u>
 Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	  1.22%

The total LODA OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

***Long-Term Expected Rate of Return***

The long-term expected rate of return on LODA OPEB Program’s investments was set at 3.69% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments’ 6.75% assumption. Instead, the assumed annual rate of return of 3.86% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Bond Buyer General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2024.

***Discount Rate***

The discount rate used to measure the total LODA OPEB liability was 3.86%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 15—Other Postemployment Benefits: (Continued)**

**Line of Duty Act (LODA) Program: (Continued)**

***Sensitivity of the Covered Employer’s Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate***

The following presents the covered employer’s proportionate share of the net LODA OPEB liability using the discount rate of 3.86%, as well as what the covered employer’s proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.86%) or one percentage point higher (4.86%) than the current rate:

	Discount Rate		
	1% Decrease (2.97%)	Current (3.97%)	1% Increase (4.97%)
City's proportionate share of the total LODA Net OPEB Liability	\$ 3,867,676	\$ 3,488,863	\$ 3,163,126

***Sensitivity of the Covered Employer’s Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate***

Because the LODA Program contains a provision for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer’s proportionate share of the net LODA OPEB liability using the health care trend rate of 7.00% decreasing to 4.75%, as well as what the covered employer’s proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.00% decreasing to 3.75%) or one percentage point higher (8.00% decreasing to 5.75%) than the current rate:

	Health Care Trend Rates		
	1% Decrease (6.25% decreasing to 3.25%)	Current (7.25% decreasing to 4.25%)	1% Increase (8.25% decreasing to 5.25%)
City's proportionate share of the total LODA Net OPEB Liability	\$ 2,972,048	\$ 3,488,863	\$ 4,123,002

***LODA OPEB Fiduciary Net Position***

Detailed information about the LODA Program Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**Note 15—Other Postemployment Benefits: (Continued)**

**Aggregate Pension Information**

	VRS OPEB Plans			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense
<b>Primary Government</b>				
Group Life Insurance Program:				
County	\$ 373,349	\$ 351,524	\$ 1,241,240	\$ 22,687
Line of Duty Act Program	1,062,996	2,895,462	3,488,863	261,447
County Stand-Alone Plan	149,000	365,000	1,166,000	(6,000)
Totals	<u>\$ 1,585,345</u>	<u>\$ 3,611,986</u>	<u>\$ 5,896,103</u>	<u>\$ 278,134</u>

**Note 16—Upcoming Pronouncements:**

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

**Note 17—Fair Value Measurements:**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The City maximizes the use of observable inputs and minimizes the use of unobservable inputs. Observable inputs are inputs that market participants would use in pricing the asset or liability based on market data obtained from independent sources. Unobservable inputs reflect assumptions that market participants would use in pricing the asset or liability based on the best information available in the circumstances. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels as follows:

- Level 1. Quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at a measurement date
- Level 2. Directly or indirectly observable inputs for the asset or liability other than quoted prices
- Level 3. Unobservable inputs that are supported by little or no market activity for the asset or liability

CITY OF PETERSBURG, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**Note 17—Fair Value Measurements: (Continued)**

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Inputs are used in applying the various valuation techniques and broadly refer to the assumptions that market participants use to make valuation decisions, including assumptions about risk.

The City has the following recurring fair value measurements as of June 30, 2025:

Investment	Fair Value Measurements Using			
	6/30/2025	Quoted Prices in Active Markets or Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
U.S. Treasury Money Market Funds	\$ 750,624	\$ 750,624	\$ -	\$ -
Total	\$ 750,624	\$ 750,624	\$ -	\$ -

**REQUIRED SUPPLEMENTARY INFORMATION**

Note to Required Supplementary Information:

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

Schedule of Revenues, Expenditures and Changes in Fund Balances --  
 Budget and Actual -- General Fund  
 Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Revenues:</b>				
General property taxes	\$ 44,402,071	\$ 44,402,071	\$ 48,790,899	\$ 4,388,828
Other local taxes	18,152,000	18,152,000	18,482,222	330,222
Permits, privilege fees and regulatory licenses	559,820	800,075	1,022,122	222,047
Fines and forfeitures	527,500	1,017,500	1,382,527	365,027
Revenue from use of money and property	1,464,827	2,264,827	2,951,669	686,842
Charges for services	3,231,380	3,824,293	3,623,844	(200,449)
Miscellaneous	297,474	376,967	3,095,051	2,718,084
Recovered costs	181,500	256,585	2,819,632	2,563,047
Intergovernmental:				
Commonwealth	16,868,352	17,121,597	18,898,933	1,777,336
Federal	10,372,264	7,027,736	5,596,126	(1,431,610)
<b>Total revenues</b>	<b>\$ 96,057,188</b>	<b>\$ 95,243,651</b>	<b>\$ 106,663,025</b>	<b>\$ 11,419,374</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government administration	\$ 10,219,962	\$ 10,978,888	\$ 10,689,032	\$ 289,856
Judicial administration	5,703,726	5,972,986	5,092,135	880,851
Public safety	28,673,325	29,212,256	27,017,211	2,195,045
Public works	7,267,019	8,833,994	7,907,531	926,463
Health and welfare	16,868,017	16,790,577	16,166,440	624,137
Education	12,367,728	12,367,728	14,566,201	(2,198,473)
Parks, recreation, and cultural	3,718,735	3,900,160	3,542,803	357,357
Community development	1,438,817	1,616,270	2,192,792	(576,522)
Debt service:				
Principal retirement	1,815,607	1,815,607	1,888,468	(72,861)
Interest and other fiscal charges	2,365,492	2,365,492	3,431,924	(1,066,432)
Nondepartmental	3,027,532	3,392,621	2,990,403	402,218
<b>Total expenditures</b>	<b>\$ 93,465,960</b>	<b>\$ 97,246,579</b>	<b>\$ 95,484,940</b>	<b>\$ 1,761,639</b>
Excess (deficiency) of revenues over (under) expenditures	\$ 2,591,228	\$ (2,002,928)	\$ 11,178,085	\$ 13,181,013
<b>Other financing sources (uses):</b>				
Transfers (out)	\$ (2,541,226)	\$ (2,541,226)	\$ (2,541,226)	\$ -
<b>Total other financing sources (uses)</b>	<b>\$ (2,541,226)</b>	<b>\$ (2,541,226)</b>	<b>\$ (2,541,226)</b>	<b>\$ -</b>
Changes in fund balance	\$ 50,002	\$ (4,544,154)	\$ 8,636,859	\$ 13,181,013
Fund balances at beginning of year	(50,002)	4,544,154	56,836,426	52,292,272
Fund balances at end of year	\$ -	\$ -	\$ 65,473,285	\$ 65,473,285

Schedule of Changes in Net Pension Liability and Related Ratios - Pension Plans  
For the Measurement Dates of June 30, 2015 through June 30, 2024

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Total pension liability</b>					
Service cost	\$ 3,405,828	\$ 3,353,088	\$ 3,009,180	\$ 2,990,366	\$ 2,971,664
Interest	12,699,177	12,626,008	12,678,635	11,973,334	11,612,161
Changes of assumptions	-	-	-	8,654,151	-
Difference between expected and actual experience	4,801,935	(2,140,005)	(4,360,313)	(4,135,422)	2,275,675
Benefit payments, including refunds of employee contributions	(12,997,356)	(12,618,331)	(12,283,836)	(11,801,559)	(11,216,007)
<b>Net change in total pension liability</b>	<u>\$ 7,909,584</u>	<u>\$ 1,220,760</u>	<u>\$ (956,334)</u>	<u>\$ 7,680,870</u>	<u>\$ 5,643,493</u>
<b>Total pension liability - beginning</b>	191,228,801	190,008,041	190,964,375	183,283,505	177,640,012
<b>Total pension liability - ending (a)</b>	<u>\$ 199,138,385</u>	<u>\$ 191,228,801</u>	<u>\$ 190,008,041</u>	<u>\$ 190,964,375</u>	<u>\$ 183,283,505</u>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 3,299,512	\$ 3,256,996	\$ 2,802,828	\$ 2,778,162	\$ 3,078,425
Contributions - employee	1,402,746	1,306,641	1,218,155	1,253,770	1,274,201
Net investment income	17,635,287	11,449,193	(72,186)	41,866,122	3,019,383
Benefit payments, including refunds of employee contributions	(12,997,356)	(12,618,331)	(12,283,836)	(11,801,559)	(11,216,007)
Administrative expense	(123,091)	(118,175)	(120,124)	(108,818)	(106,743)
Other	3,387	4,580	4,565	3,746	(3,817)
<b>Net change in plan fiduciary net position</b>	<u>\$ 9,220,485</u>	<u>\$ 3,280,904</u>	<u>\$ (8,450,598)</u>	<u>\$ 33,991,423</u>	<u>\$ (3,954,558)</u>
<b>Plan fiduciary net position - beginning</b>	185,054,493	181,773,589	190,224,187	156,232,764	160,187,322
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 194,274,978</u>	<u>\$ 185,054,493</u>	<u>\$ 181,773,589</u>	<u>\$ 190,224,187</u>	<u>\$ 156,232,764</u>
<b>Political subdivision's net pension liability - ending (a) - (b)</b>	\$ 4,863,407	\$ 6,174,308	\$ 8,234,452	\$ 740,188	\$ 27,050,741
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	97.56%	96.77%	95.67%	99.61%	85.24%
<b>Covered payroll</b>	\$ 28,493,001	\$ 28,071,946	\$ 25,655,629	\$ 25,589,062	\$ 26,724,512
<b>Political subdivision's net pension liability as a percentage of covered payroll</b>	17.07%	21.99%	32.10%	2.89%	101.22%

Schedule of Changes in Net Pension Liability and Related Ratios - Pension Plans  
For the Measurement Dates of June 30, 2015 through June 30, 2024

	2019	2018	2017	2016	2015
<b>Total pension liability</b>					
Service cost	\$ 2,681,204	\$ 2,353,140	\$ 3,055,598	\$ 3,036,014	\$ 3,356,539
Interest	11,405,702	11,566,814	11,546,346	11,539,850	11,204,390
Changes of assumptions	4,662,678	-	1,186,745	-	-
Difference between expected and actual experience	1,663,207	(5,239,864)	(5,065,312)	(4,369,974)	(209,785)
Benefit payments, including refunds of employee contributions	(11,422,751)	(10,540,638)	(10,321,304)	(9,904,881)	(9,212,842)
<b>Net change in total pension liability</b>	<b>\$ 8,990,040</b>	<b>\$ (1,860,548)</b>	<b>\$ 402,073</b>	<b>\$ 301,009</b>	<b>\$ 5,138,302</b>
<b>Total pension liability - beginning</b>	<b>168,649,972</b>	<b>170,510,520</b>	<b>170,108,447</b>	<b>169,807,438</b>	<b>164,669,136</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 177,640,012</b>	<b>\$ 168,649,972</b>	<b>\$ 170,510,520</b>	<b>\$ 170,108,447</b>	<b>\$ 169,807,438</b>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 2,961,589	\$ 2,606,309	\$ 2,460,903	\$ 3,709,379	\$ 4,137,457
Contributions - employee	1,212,375	1,090,142	1,028,699	1,210,165	1,351,478
Net investment income	10,191,653	11,137,059	17,049,569	2,433,881	6,468,611
Benefit payments, including refunds of employee contributions	(11,422,751)	(10,540,638)	(10,321,304)	(9,904,881)	(9,212,842)
Administrative expense	(106,124)	(99,753)	(103,173)	(92,264)	(90,934)
Other	(6,395)	(9,767)	(14,969)	(1,051)	(1,359)
<b>Net change in plan fiduciary net position</b>	<b>\$ 2,830,347</b>	<b>\$ 4,183,352</b>	<b>\$ 10,099,725</b>	<b>\$ (2,644,771)</b>	<b>\$ 2,652,411</b>
<b>Plan fiduciary net position - beginning</b>	<b>157,356,975</b>	<b>153,173,623</b>	<b>143,073,898</b>	<b>145,718,669</b>	<b>143,066,258</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 160,187,322</b>	<b>\$ 157,356,975</b>	<b>\$ 153,173,623</b>	<b>\$ 143,073,898</b>	<b>\$ 145,718,669</b>
<b>Political subdivision's net pension liability - ending (a) - (b)</b>	<b>\$ 17,452,690</b>	<b>\$ 11,292,997</b>	<b>\$ 17,336,897</b>	<b>\$ 27,034,549</b>	<b>\$ 24,088,769</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>90.18%</b>	<b>93.30%</b>	<b>89.83%</b>	<b>84.11%</b>	<b>85.81%</b>
<b>Covered payroll</b>	<b>\$ 24,955,928</b>	<b>\$ 22,168,909</b>	<b>\$ 19,745,912</b>	<b>\$ 24,318,079</b>	<b>\$ 26,986,626</b>
<b>Political subdivision's net pension liability as a percentage of covered payroll</b>	<b>69.93%</b>	<b>50.94%</b>	<b>87.80%</b>	<b>111.17%</b>	<b>89.26%</b>

Schedule of Employer Contributions - Pension Plans  
 Years Ended June 30, 2016 through June 30, 2025

<u>Date</u>	<u>Contractually Required Contribution (1)*</u>	<u>Contributions in Relation to Contractually Required Contribution (2)*</u>	<u>Contribution Deficiency (Excess) (3)</u>	<u>Employer's Covered Payroll (4)</u>	<u>Contributions as a % of Covered Payroll (5)</u>
2025	\$ 3,921,217	\$ 3,921,217	\$ -	\$ 32,433,558	12.09%
2024	3,463,324	3,463,324	-	28,493,001	12.15%
2023	3,261,143	3,261,143	-	28,071,946	11.62%
2022	2,820,907	2,820,907	-	25,655,629	11.00%
2021	2,792,294	2,792,294	-	25,589,062	10.91%
2020	3,098,568	3,098,568	-	26,724,512	11.59%
2019	2,912,650	2,912,650	-	24,955,928	11.67%
2018	2,601,279	2,601,279	-	22,168,909	11.73%
2017	2,371,484	2,371,484	-	19,745,912	12.01%
2016	3,708,507	3,708,507	-	24,318,079	15.25%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Notes to Required Supplementary Information - Pension Plans  
Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** -The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios  
 Primary Government  
 For the Measurement Dates of July 1, 2017 through July 1, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
<b>Total OPEB liability</b>								
Service cost	\$ 57,000	\$ 63,000	\$ 96,000	\$ 60,000	\$ 55,000	\$ 68,000	\$ 77,000	\$ 75,000
Interest	49,000	51,000	32,000	30,000	39,000	72,000	72,000	70,000
Differences between expected and actual experience	(150,000)	(124,000)	-	273,000	(87,000)	(661,000)	(142,000)	-
Changes in assumptions	26,000	(21,000)	(325,000)	154,000	73,000	(152,000)	35,000	-
Contributions	(66,000)	(81,000)	(74,000)	(94,000)	(114,000)	-	(116,000)	(112,000)
<b>Net change in total OPEB liability</b>	<b>\$ (84,000)</b>	<b>\$ (112,000)</b>	<b>\$ (271,000)</b>	<b>\$ 423,000</b>	<b>\$ (34,000)</b>	<b>\$ (673,000)</b>	<b>\$ (74,000)</b>	<b>\$ 33,000</b>
<b>Total OPEB liability - beginning</b>	<b>1,250,000</b>	<b>1,362,000</b>	<b>1,633,000</b>	<b>1,210,000</b>	<b>1,244,000</b>	<b>1,917,000</b>	<b>1,991,000</b>	<b>1,958,000</b>
<b>Total OPEB liability - ending</b>	<b>\$ 1,166,000</b>	<b>\$ 1,250,000</b>	<b>\$ 1,362,000</b>	<b>\$ 1,633,000</b>	<b>\$ 1,210,000</b>	<b>\$ 1,244,000</b>	<b>\$ 1,917,000</b>	<b>\$ 1,991,000</b>
<b>Covered-employee payroll</b>	<b>\$ 29,332,000</b>	<b>\$ 29,332,000</b>	<b>\$ 25,179,000</b>	<b>\$ 25,179,000</b>	<b>\$ 21,947,000</b>	<b>\$ 21,947,000</b>	<b>\$ 19,792,000</b>	<b>\$ 19,792,000</b>
<b>City's total OPEB liability (asset) as a percentage of covered-employee payroll</b>	<b>3.98%</b>	<b>4.26%</b>	<b>5.41%</b>	<b>6.49%</b>	<b>5.51%</b>	<b>5.67%</b>	<b>9.69%</b>	<b>10.06%</b>

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Notes to Required Supplementary Information - City OPEB  
 Year Ended June 30, 2025

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Valuation Date: 7/1/2023  
 Measurement Date: 7/1/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry Age Actuarial Cost Method
Discount Rate	4.09%
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at (6.75%) in 2024 and gradually declines to 5.00%
Salary Increase Rates	2.50%
Retirement Age	The average age at retirement is 62
Mortality Rates	RP-2014 Mortality Table, fully generational with base year 2006, projected using two-dimensional mortality improvement scale MP-2021

Schedule of City's Share of Net OPEB Liability  
 Group Life Insurance (GLI) Plan  
 Measurement Dates Ending June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
2024	0.1112%	\$ 1,241,240	\$ 28,559,517	4.35%	73.41%
2023	0.1198%	1,436,418	28,213,031	5.09%	69.30%
2022	0.1198%	1,442,748	26,063,472	5.54%	67.21%
2021	0.1256%	1,462,092	25,928,358	5.64%	67.45%
2020	0.1310%	2,186,009	26,957,691	8.11%	52.64%
2019	0.1286%	2,080,623	25,064,922	8.30%	52.00%
2018	0.1178%	1,790,000	22,407,864	7.99%	51.22%
2017	0.1139%	1,715,000	21,017,588	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions  
 Group Life Insurance (GLI) Plan  
 Years Ended June 30, 2016 through June 30, 2025

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<u>Date</u>	<u>Contractually Required Contribution (1)</u>	<u>Contributions in Relation to Contractually Required Contribution (2)</u>	<u>Contribution Deficiency (Excess) (3)</u>	<u>Employer's Covered Payroll (4)</u>	<u>Contributions as a % of Covered Payroll (5)</u>
2025	\$ 152,832	\$ 152,832	\$ -	\$ 32,517,416	0.47%
2024	154,221	154,221	-	28,559,517	0.54%
2023	152,350	152,350	-	28,213,031	0.54%
2022	140,743	140,743	-	26,063,472	0.54%
2021	140,013	140,013	-	25,928,358	0.54%
2020	140,180	140,180	-	26,957,691	0.52%
2019	130,338	130,338	-	25,064,922	0.52%
2018	116,521	116,521	-	22,407,864	0.52%
2017	109,291	109,291	-	21,017,588	0.52%
2016	131,087	131,087	-	24,733,312	0.53%

Notes to Required Supplementary Information  
Group Life Insurance (GLI) Plan  
Year Ended June 30, 2025

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Teachers**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Employer's Share of Net LODA OPEB Liability  
Line of Duty Act Program (LODA)  
For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net LODA OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) (3)	Covered- Employee Payroll * (4)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) as a Percentage of its Covered-Employee Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total LODA OPEB Liability (6)
2024	0.8865%	\$ 3,488,863	\$ Not Applicable	Not Applicable	1.22%
2023	1.0160%	4,073,296	Not Applicable	Not Applicable	1.31%
2022	1.1450%	4,333,352	Not Applicable	Not Applicable	1.87%
2021	1.1788%	5,198,365	Not Applicable	Not Applicable	1.68%
2020	1.2178%	5,100,418	Not Applicable	Not Applicable	1.02%
2019	1.3041%	4,679,038	Not Applicable	Not Applicable	0.79%
2018	1.1692%	3,666,000	Not Applicable	Not Applicable	0.60%
2017	1.3244%	3,480,000	Not Applicable	Not Applicable	1.30%

\* The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of the employees in the OPEB plan. However, when volunteers and part-time employees make up a significant percentage of the employer's members in the plan, the employer may determine that covered-employee payroll is misleading and, therefore, not applicable for disclosure.

Schedule is intended to show information for 10 years. Information prior to 2017 is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions  
 Line of Duty Act Program (LODA)  
 For the Years Ended June 30, 2017 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Covered- Employee Payroll * (4)	Contributions as a % of Covered - Employee Payroll (5)
2025	\$ 161,385	\$ 161,385	\$ -	\$ Not Applicable	Not Applicable
2024	133,630	133,630	-	Not Applicable	Not Applicable
2023	134,834	134,834	-	Not Applicable	Not Applicable
2022	157,697	157,697	-	Not Applicable	Not Applicable
2021	162,293	162,293	-	Not Applicable	Not Applicable
2020	165,503	165,503	-	Not Applicable	Not Applicable
2019	175,031	175,031	-	Not Applicable	Not Applicable
2018	124,538	124,538	-	Not Applicable	Not Applicable
2017	146,000	146,000	-	Not Applicable	Not Applicable

\* The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of employees in the OPEB plan. However, when volunteers and part-time employees make up a significant percentage of the employer's members in the plan, the employer may determine that covered-employee payroll is misleading and, therefore, not applicable for disclosure.

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Notes to Required Supplementary Information  
 Line of Duty Act Program (LODA)  
 Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

**Employees in the Non-Largest Ten Locality Employers with Public Safety Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

**OTHER SUPPLEMENTARY INFORMATION**

## **Combining and Individual Fund Financial Statements and Schedules**

Nonmajor Governmental Funds  
Combining Balance Sheet  
At June 30, 2025

	Special Revenue Funds			Permanent Funds			Total
	Federal and State Projects Fund	Community Development Act Fund	Stormwater Fund	Blandford Cemetery Perpetual Care	Clara J. McKenney Memorial	Library Endowment Fund	
<b>ASSETS</b>							
Cash and cash equivalents	\$ 19,320,750	\$ -97,206	\$ 5,733,446	\$ 250,071	\$ -	\$ -	\$ 25,207,061
Restricted cash	-	-	-	2,105,772	8,547	2,000	2,116,319
Receivables (Net of allowance for uncollectibles) Accounts	-	-	442,754	-	-	-	442,754
Prepaid items	219,766	-	5,657	-	-	-	225,423
Due from other funds	35,854	5,209	119,957	-	-	-	161,020
Due from other governments	4,616,799	416,515	-	-	-	-	5,033,314
Total assets	<u>\$ 24,193,169</u>	<u>\$ 324,518</u>	<u>\$ 6,301,814</u>	<u>\$ 2,355,843</u>	<u>\$ 8,547</u>	<u>\$ 2,000</u>	<u>\$ 33,185,891</u>
<b>LIABILITIES</b>							
Accounts payable	\$ 2,239,015	\$ 114,447	\$ 101,870	\$ -	\$ -	\$ -	\$ 2,455,332
Accrued salaries payable	0	-	-	-	-	-	0
Unearned revenue	4,580,756	-	-	-	-	-	4,580,756
Due to other funds	926,398	-	-	250,071	-	-	1,176,469
Total liabilities	<u>\$ 7,746,169</u>	<u>\$ 114,447</u>	<u>\$ 101,870</u>	<u>\$ 250,071</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 8,212,557</u>
<b>FUND BALANCES</b>							
Nonspendable:							
Cemetery Perpetual care	\$ -	\$ -	\$ -	\$ 2,105,772	\$ -	\$ -	\$ 2,105,772
Prepaid items	219,766	-	5,657	-	-	-	225,423
McKenney scholarships	-	-	-	-	8,547	-	8,547
Library	-	-	-	-	-	2,000	2,000
Restricted:							
Grants	16,227,234	210,071	-	-	-	-	16,437,305
Committed:							
Stormwater	-	-	6,194,287	-	-	-	6,194,287
Total fund balances	<u>\$ 16,447,000</u>	<u>\$ 210,071</u>	<u>\$ 6,199,944</u>	<u>\$ 2,105,772</u>	<u>\$ 8,547</u>	<u>\$ 2,000</u>	<u>\$ 24,973,334</u>
Total liabilities and fund balances	<u>\$ 24,193,169</u>	<u>\$ 324,518</u>	<u>\$ 6,301,814</u>	<u>\$ 2,355,843</u>	<u>\$ 8,547</u>	<u>\$ 2,000</u>	<u>\$ 33,185,891</u>

Nonmajor Governmental Funds  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Year Ended June 30, 2025

	Special Revenue Funds			Permanent Funds			Total
	Federal and State Projects Fund	Community Development Act Fund	Stormwater Fund	Blandford Cemetery Perpetual Care	Clara J. McKenney Memorial	Library Endowment Fund	
<b>Revenues:</b>							
Revenue from use of money and property	\$ -	\$ -	\$ -	\$ 73,679	\$ -	\$ -	\$ 73,679
Charges for services	-	-	1,378,294	9,750	-	-	1,388,044
Miscellaneous	6,151,667	-	-	-	-	-	6,151,667
Recovered costs	-	-	-	-	-	-	-
Intergovernmental:							
Commonwealth	17,828,691	-	-	-	-	-	17,828,691
Federal	10,283,771	815,034	-	-	-	-	11,098,805
<b>Total revenues</b>	<b>\$ 34,264,129</b>	<b>\$ 815,034</b>	<b>\$ 1,378,294</b>	<b>\$ 83,429</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 36,540,886</b>
<b>Expenditures:</b>							
Judicial administration	\$ 295,665	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 295,665
Public safety	4,962,277	-	-	-	-	-	4,962,277
Public works	27,195,008	-	950,603	-	-	-	28,145,611
Health and welfare	34,266	-	-	-	-	-	34,266
Community development	-	799,438	-	-	-	-	799,438
Debt service:							
Principal retirement	-	-	65,187	-	-	-	65,187
Interest and other fiscal charges	-	-	104,374	-	-	-	104,374
<b>Total expenditures</b>	<b>\$ 32,487,216</b>	<b>\$ 799,438</b>	<b>\$ 1,120,164</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 34,406,818</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>\$ 1,776,913</b>	<b>\$ 15,596</b>	<b>\$ 258,130</b>	<b>\$ 83,429</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 2,134,068</b>
<b>Other financing sources (uses):</b>							
Transfers in	\$ 48,172	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 48,172
Transfers (out)	-	-	-	-	-	-	0
<b>Total other financing sources (uses)</b>	<b>\$ 48,172</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 48,172</b>
<b>Changes in fund balances</b>	<b>\$ 1,825,085</b>	<b>\$ 15,596</b>	<b>\$ 258,130</b>	<b>\$ 83,429</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 2,182,240</b>
<b>Fund balances at beginning of year</b>	<b>14,621,915</b>	<b>194,475</b>	<b>5,941,814</b>	<b>2,022,343</b>	<b>8,547</b>	<b>2,000</b>	<b>22,791,094</b>
<b>Fund balances at end of year</b>	<b>\$ 16,447,000</b>	<b>\$ 210,071</b>	<b>\$ 6,199,944</b>	<b>\$ 2,105,772</b>	<b>\$ 8,547</b>	<b>\$ 2,000</b>	<b>\$ 24,973,334</b>

Nonmajor Governmental Funds  
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Special Revenue Funds  
Year Ended June 30, 2025

	<u>Federal and State Projects Fund</u>			
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance From Final Budget Positive (Negative)</u>
Revenues:				
Revenue from use of money and property	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Miscellaneous	836,189	836,189	6,151,667	5,315,478
Recovered costs	-	-	-	-
Intergovernmental:				
Commonwealth	53,644,313	58,708,773	17,828,691	(40,880,082)
Federal	7,376,321	7,337,752	10,283,771	2,946,019
Total revenues	<u>\$ 61,856,823</u>	<u>\$ 66,882,714</u>	<u>\$ 34,264,129</u>	<u>\$ (32,618,585)</u>
Expenditures:				
Current:				
Judicial administration	\$ 319,118	\$ 319,118	\$ 295,665	\$ 23,453
Public safety	10,121,802	9,869,044	4,962,277	4,906,767
Public works	51,383,203	60,447,663	27,195,008	33,252,655
Health and welfare	-	32,700	34,266	(1,566)
Parks, recreation and cultural	-	-	-	-
Community development	-	-	-	-
Debt service:				
Principal retirement	-	-	-	-
Interest and other fiscal charges	-	-	-	-
Total expenditures	<u>\$ 61,824,123</u>	<u>\$ 70,668,525</u>	<u>\$ 32,487,216</u>	<u>\$ 38,181,309</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 32,700</u>	<u>\$ (3,785,811)</u>	<u>\$ 1,776,913</u>	<u>\$ 5,562,724</u>
Other financing sources (uses):				
Transfers in	\$ -	\$ -	\$ 48,172	\$ 48,172
Transfers (out)	-	-	-	-
Total other financing sources (uses)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 48,172</u>	<u>\$ 48,172</u>
Changes in fund balances	<u>\$ 32,700</u>	<u>\$ (3,785,811)</u>	<u>\$ 1,825,085</u>	<u>\$ 5,610,896</u>
Fund balance at beginning of the year	<u>(32,700)</u>	<u>3,785,811</u>	<u>14,621,915</u>	<u>10,836,104</u>
Fund balance at end of the year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 16,447,000</u>	<u>\$ 16,447,000</u>

Nonmajor Governmental Funds  
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Special Revenue Funds  
Year Ended June 30, 2025

	Community Development Act Fund				Stormwater Fund			
	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Revenues:								
Revenue from use of money and property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-	1,452,283	1,452,283	1,378,294	(73,989)
Miscellaneous	-	-	-	-	-	-	-	-
Recovered costs	-	-	-	-	-	-	-	-
Intergovernmental:								
Commonwealth	-	-	-	-	-	-	-	-
Federal	582,410	582,410	815,034	232,624	-	-	-	-
Total revenues	\$ 582,410	\$ 582,410	\$ 815,034	\$ 232,624	\$ 1,452,283	\$ 1,452,283	\$ 1,378,294	\$ (73,989)
Expenditures:								
Current:								
Judicial administration	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Public safety	-	-	-	-	-	-	-	-
Public works	-	-	-	-	1,282,722	1,282,722	950,603	332,119
Health and welfare	-	-	-	-	-	-	-	-
Parks, recreation and cultural	-	-	-	-	-	-	-	-
Community development	582,410	582,410	799,438	(217,028)	-	-	-	-
Debt service:								
Principal retirement	-	-	-	-	120,488	120,488	65,187	55,301
Interest and other fiscal charges	-	-	-	-	49,073	49,073	104,374	(55,301)
Total expenditures	\$ 582,410	\$ 582,410	\$ 799,438	\$ (217,028)	\$ 1,452,283	\$ 1,452,283	\$ 1,120,164	\$ 332,119
Excess (deficiency) of revenues over (under) expenditures	\$ -	\$ -	\$ 15,596	\$ 15,596	\$ -	\$ -	\$ 258,130	\$ 258,130
Other financing sources (uses):								
Transfers in	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Transfers (out)	-	-	-	-	-	-	-	0
Total other financing sources (uses)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 0
Changes in fund balances	\$ -	\$ -	\$ 15,596	\$ 15,596	\$ -	\$ -	\$ 258,130	\$ 258,130
Fund balance at beginning of the year	-	-	194,475	194,475	-	-	5,941,814	5,941,814
Fund balance at end of the year	\$ -	\$ -	\$ 210,071	\$ 210,071	\$ -	\$ -	\$ 6,199,944	\$ 6,199,944

Combining Statement of Fiduciary Net Position - Custodial Funds  
 At June 30, 2025

	<u>Special Welfare Fund</u>	<u>Drug Seizure Fund</u>	<u>Industrial Development Authority</u>	<u>Total</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 60,797	\$ 82,498	\$ -	\$ 143,295
Land held for resale	<u>-</u>	<u>-</u>	<u>2,500,000</u>	<u>2,500,000</u>
Total assets	<u>\$ 60,797</u>	<u>\$ 82,498</u>	<u>\$ 2,500,000</u>	<u>\$ 2,643,295</u>
<b>NET POSITION</b>				
Restricted For:				
Social services clients	\$ 60,797	\$ -	\$ -	\$ 60,797
Economic development			2,500,000	2,500,000
Drug funds	<u>-</u>	<u>82,498</u>	<u>-</u>	<u>82,498</u>
Total net position	<u>\$ 60,797</u>	<u>\$ 82,498</u>	<u>\$ 2,500,000</u>	<u>\$ 2,643,295</u>

Custodial Funds  
Combining Statement of Changes in Fiduciary Net Position  
Year Ended June 30, 2025

	Special Welfare Fund	Drug Seizure Fund	Industrial Development Authority	Total
<b>Additions:</b>				
Contributions				
Private contributions	\$ -	\$ -	\$ -	\$ -
Government contributions	-	-	-	-
Inmate contributions	-	-	-	-
Total contributions	\$ -	\$ -	\$ -	\$ -
Investment earnings:				
Interest	\$ -	\$ -	\$ -	\$ -
Total investment earnings	\$ -	\$ -	\$ -	\$ -
Total additions	\$ -	\$ -	\$ -	\$ -
<b>Deductions:</b>				
Admin disbursements	\$ 4,712	\$ -	\$ -	\$ 4,712
Total deductions	\$ 4,712	\$ -	\$ -	\$ 4,712
Net increase (decrease) in fiduciary net position	\$ (4,712)	\$ -	\$ -	\$ (4,712)
Net position - beginning	65,509	82,498	2,500,000	2,648,007
Net position - ending	\$ 60,797	\$ 82,498	\$ 2,500,000	\$ 2,643,295

## **Supporting Schedules**

Governmental Funds  
 Schedule of Revenues -- Budget and Actual  
 Year Ended June 30, 2025

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government:</b>				
<b>General Fund:</b>				
Revenue from local sources:				
General property taxes:				
Real property taxes	\$ 30,882,796	\$ 30,882,796	\$ 31,971,395	\$ 1,088,599
Real and personal public service corporation property taxes	2,600,000	2,600,000	4,262,564	1,662,564
Personal property taxes	7,700,000	7,700,000	8,746,358	1,046,358
Mobile home taxes	19,275	19,275	12,480	(6,795)
Machinery and tools taxes	1,500,000	1,500,000	1,892,069	392,069
Penalties	800,000	800,000	894,374	94,374
Interest	900,000	900,000	1,011,659	111,659
Total general property taxes	<u>\$ 44,402,071</u>	<u>\$ 44,402,071</u>	<u>\$ 48,790,899</u>	<u>\$ 4,388,828</u>
Other local taxes:				
Local sales and use taxes	\$ 6,500,000	\$ 6,500,000	\$ 6,313,919	\$ (186,081)
Consumer utility taxes	1,458,000	1,458,000	587,336	(870,664)
Business license taxes	3,500,000	3,500,000	4,686,931	1,186,931
Bank stock taxes	200,000	200,000	237,794	37,794
Motor vehicle licenses	700,000	700,000	639,596	(60,404)
Taxes on recordation and wills	304,000	304,000	105,288	(198,712)
Cigarette taxes	700,000	700,000	549,526	(150,474)
Admission and amusement taxes	40,000	40,000	24,683	(15,317)
Lodging taxes	750,000	750,000	929,117	179,117
Meals taxes	4,000,000	4,000,000	4,408,032	408,032
Total other local taxes	<u>\$ 18,152,000</u>	<u>\$ 18,152,000</u>	<u>\$ 18,482,222</u>	<u>\$ 330,222</u>
Permits, privilege fees and regulatory licenses:				
Animal licenses	\$ 1,200	\$ 1,200	\$ 1,185	\$ (15)
Other permits and licenses	558,620	798,875	1,020,937	222,062
Total permits, privilege fees and regulatory licenses	<u>\$ 559,820</u>	<u>\$ 800,075</u>	<u>\$ 1,022,122</u>	<u>\$ 222,047</u>
Fines and Forfeitures:				
Court fines and forfeitures	\$ 216,500	\$ 216,500	\$ 235,569	\$ 19,069
Other fines and forfeitures	311,000	801,000	1,146,958	345,958
Total fines and forfeitures	<u>\$ 527,500</u>	<u>\$ 1,017,500</u>	<u>\$ 1,382,527</u>	<u>\$ 365,027</u>
Revenue from use of money and property:				
Revenue from use of money	\$ 1,400,000	\$ 2,200,000	\$ 2,853,809	\$ 653,809
Revenue from use of property	64,827	64,827	97,860	33,033
Total revenue from use of money and property	<u>\$ 1,464,827</u>	<u>\$ 2,264,827</u>	<u>\$ 2,951,669</u>	<u>\$ 686,842</u>

Governmental Funds  
 Schedule of Revenues -- Budget and Actual  
 Year Ended June 30, 2025 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government: (Continued)</b>				
<b>General Fund: (Continued)</b>				
Revenue from local sources: (Continued)				
Charges for services:				
EMS transportation fees	\$ 7,500	\$ 19,000	\$ 66,410	\$ 47,410
Court costs	180,005	240,500	316,854	76,354
Commonwealth attorney fees	3,500	3,500	4,263	763
Sheriff fees	113,750	113,750	39,556	(74,194)
Fire protection services	-	-	21,293	21,293
Sanitation and waste removal	2,600,000	3,092,518	2,961,593	(130,925)
Recreation fees	39,000	39,000	55,238	16,238
Tourism charges	-	-	43	43
Treasurer's fees	85,750	85,750	14,569	(71,181)
Other services rendered	197,375	225,775	125,919	(99,856)
Library fees	4,500	4,500	18,106	13,606
<b>Total charges for services</b>	<b>\$ 3,231,380</b>	<b>\$ 3,824,293</b>	<b>\$ 3,623,844</b>	<b>\$ (200,449)</b>
Miscellaneous:				
Payment in lieu of tax	\$ -	\$ 32,683	\$ 85,925	\$ 53,242
Other miscellaneous revenue	297,474	344,284	3,009,126	2,664,842
<b>Total miscellaneous</b>	<b>\$ 297,474</b>	<b>\$ 376,967</b>	<b>\$ 3,095,051</b>	<b>\$ 2,718,084</b>
Recovered costs:				
Recoveries and rebates	\$ 146,500	\$ 221,585	\$ 2,811,138	\$ 2,589,553
Gasoline and other items	35,000	35,000	8,494	(26,506)
<b>Total recovered costs</b>	<b>\$ 181,500</b>	<b>\$ 256,585</b>	<b>\$ 2,819,632</b>	<b>\$ 2,563,047</b>
<b>Total revenue from local sources</b>	<b>\$ 68,816,572</b>	<b>\$ 71,094,318</b>	<b>\$ 82,167,966</b>	<b>\$ 11,073,648</b>
Intergovernmental:				
Commonwealth:				
Noncategorical aid:				
Mobile home titling taxes	\$ 1,250	\$ 1,250	\$ 9,736	\$ 8,486
Tax on deeds	110,000	110,000	524,732	414,732
Rolling stock tax	150,000	150,000	89,396	(60,604)
Auto rental tax	150,000	150,000	207,890	57,890
Communications tax	1,500,000	1,500,000	1,289,086	(210,914)
ABC profits	-	-	1,164	1,164
PPTRA	2,726,040	2,726,040	2,985,066	259,026
<b>Total noncategorical aid</b>	<b>\$ 4,637,290</b>	<b>\$ 4,637,290</b>	<b>\$ 5,107,070</b>	<b>\$ 469,780</b>

Governmental Funds  
 Schedule of Revenues -- Budget and Actual  
 Year Ended June 30, 2025 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government: (Continued)</b>				
<b>General Fund: (Continued)</b>				
Intergovernmental (Continued):				
Commonwealth: (Continued)				
Categorical aid:				
Shared expenses:				
Commonwealth's attorney	\$ 975,000	\$ 1,022,568	\$ 1,099,919	\$ 77,351
Sheriff	712,000	834,064	880,377	46,313
Commissioner of the Revenue	182,500	208,038	396,553	188,515
Treasurer	150,000	178,638	153,659	(24,979)
Registrar/electoral board	77,000	77,000	89,809	12,809
Clerk of the Circuit Court	500,000	500,000	500,568	568
Total shared expenses	<u>\$ 2,596,500</u>	<u>\$ 2,820,308</u>	<u>\$ 3,120,885</u>	<u>\$ 300,577</u>
Other categorical aid:				
Public assistance and welfare administration	\$ 4,050,000	\$ 4,062,500	\$ 3,712,164	\$ (350,336)
Comprehensive services act grant	2,500,000	2,500,000	2,757,838	257,838
Law enforcement	2,472,684	2,472,682	3,575,619	1,102,937
Library	227,628	244,567	346,531	101,964
VJCCCA grant	84,000	84,000	63,000	(21,000)
Other state funds	300,250	300,250	215,826	(84,424)
Total other categorical aid	<u>\$ 9,634,562</u>	<u>\$ 9,663,999</u>	<u>\$ 10,670,978</u>	<u>\$ 1,006,979</u>
Total categorical aid	<u>\$ 12,231,062</u>	<u>\$ 12,484,307</u>	<u>\$ 13,791,863</u>	<u>\$ 1,307,556</u>
Total Commonwealth	<u>\$ 16,868,352</u>	<u>\$ 17,121,597</u>	<u>\$ 18,898,933</u>	<u>\$ 1,777,336</u>
Federal government:				
Categorical aid:				
Public assistance and welfare administration	\$ 5,100,000	\$ 5,100,000	\$ 5,588,147	\$ 488,147
Other federal grants	5,272,264	1,927,736	7,979	(1,919,757)
Total federal government	<u>\$ 10,372,264</u>	<u>\$ 7,027,736</u>	<u>\$ 5,596,126</u>	<u>\$ (1,431,610)</u>
<b>Total General Fund</b>	<u><u>\$ 96,057,188</u></u>	<u><u>\$ 95,243,651</u></u>	<u><u>\$ 106,663,025</u></u>	<u><u>\$ 11,419,374</u></u>
<b>Capital Projects Fund:</b>				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of money	\$ 6,699,603	\$ 6,699,603	\$ 3,353,918	\$ (3,345,685)
Miscellaneous:				
Other projects	\$ 4,415,197	\$ 4,728,738	\$ 1,066,519	\$ (3,662,219)
Total miscellaneous	<u>\$ 4,415,197</u>	<u>\$ 4,728,738</u>	<u>\$ 1,066,519</u>	<u>\$ (3,662,219)</u>
Total revenue from local sources	<u>\$ 11,114,800</u>	<u>\$ 11,428,341</u>	<u>\$ 4,420,437</u>	<u>\$ (7,007,904)</u>

Governmental Funds  
 Schedule of Revenues -- Budget and Actual  
 Year Ended June 30, 2025 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government: (Continued)</b>				
<b>Capital Projects Fund: (Continued)</b>				
Intergovernmental:				
Commonwealth:				
Categorical aid:				
State grant	\$ -	\$ -	\$ -	\$ -
Total Commonwealth	\$ -	\$ -	\$ -	\$ -
<b>Total Capital Projects Fund</b>	<b>\$ 11,114,800</b>	<b>\$ 11,428,341</b>	<b>\$ 4,420,437</b>	<b>\$ (7,007,904)</b>
<b>Special Revenue Funds:</b>				
<b>Federal and State Projects Fund:</b>				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of property	\$ -	\$ -	\$ -	\$ -
Miscellaneous:				
Miscellaneous	836,189	836,189	6,151,667	5,315,478
Total revenue from local sources	\$ 836,189	\$ 836,189	\$ 6,151,667	\$ 5,315,478
Intergovernmental:				
Commonwealth:				
Other categorical aid:				
Street grants	\$ 7,968,326	\$ 8,032,786	\$ 8,034,291	\$ 1,505
Victim witness grants	294,118	294,118	75,433	(218,685)
DOJ COPS Tech grant	2,593,528	2,593,528	2,593,528	-
Infrastructure grants	39,318,065	44,318,065	5,490,262	(38,827,803)
VEDP Development grant	-	-	240,900	240,900
Other state revenue	3,470,276	3,470,276	1,394,277	(2,075,999)
Total Commonwealth	\$ 53,644,313	\$ 58,708,773	\$ 17,828,691	\$ (40,880,082)
Federal government:				
Categorical aid:				
ARPA grant	\$ 6,211,022	\$ 6,072,453	\$ 4,804,717	\$ (1,267,736)
Other federal grants	1,165,299	1,265,299	5,479,054	4,213,755
Total Federal Government	\$ 7,376,321	\$ 7,337,752	\$ 10,283,771	\$ 2,946,019
<b>Total Federal and State Projects Fund</b>	<b>\$ 61,856,823</b>	<b>\$ 66,882,714</b>	<b>\$ 34,264,129</b>	<b>\$ (32,618,585)</b>

Governmental Funds  
Schedule of Revenues -- Budget and Actual  
Year Ended June 30, 2025 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government: (Continued)</b>				
<b>Community Development Act Fund:</b>				
Intergovernmental:				
Federal government:				
Categorical aid:				
Community development block grant	\$ 582,410	\$ 582,410	\$ 815,034	\$ 232,624
Total Federal Government	\$ 582,410	\$ 582,410	\$ 815,034	\$ 232,624
<b>Total Community Development Act Fund</b>	<b>\$ 582,410</b>	<b>\$ 582,410</b>	<b>\$ 815,034</b>	<b>\$ 232,624</b>
<b>Stormwater Fund:</b>				
Revenue from local sources:				
Charges for services:				
Stormwater charges	\$ 1,452,283	\$ 1,452,283	\$ 1,378,294	\$ (73,989)
<b>Total Stormwater Fund</b>	<b>\$ 1,452,283</b>	<b>\$ 1,452,283</b>	<b>\$ 1,378,294</b>	<b>\$ (73,989)</b>
<b>Blandford Cemetery Perpetual Care Fund:</b>				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of money	\$ -	\$ -	\$ 73,679	\$ 73,679
Total revenue from use of money and property	\$ -	\$ -	\$ 73,679	\$ 73,679
Charges for services:				
Sale of lots	\$ -	\$ -	\$ 9,750	\$ 9,750
Total charges for services	\$ -	\$ -	\$ 9,750	\$ 9,750
<b>Total Blandford Cemetery Perpetual Care Fund</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 83,429</b>	<b>\$ 83,429</b>
<b>Total Nonmajor Funds</b>	<b>\$ 63,891,516</b>	<b>\$ 68,917,407</b>	<b>\$ 36,540,886</b>	<b>\$ (32,376,521)</b>
<b>Total Primary Government</b>	<b>\$ 171,063,504</b>	<b>\$ 175,589,399</b>	<b>\$ 147,624,348</b>	<b>\$ (27,965,051)</b>

Governmental Funds  
Schedule of Expenditures -- Budget and Actual  
Year Ended June 30, 2025

Fund, Function, Activity, Element	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government:</b>				
<b>General Fund:</b>				
General government administration:				
Legislative:				
City Council	\$ 355,765	\$ 402,992	\$ 405,694	\$ (2,702)
General and financial administration:				
City Manager	\$ 930,165	\$ 1,051,567	\$ 986,431	\$ 65,136
Public Relations	8,500	7,442	3,484	3,958
Legal services	475,717	382,474	322,450	60,024
Personnel	782,774	1,104,553	1,100,911	3,642
Commissioner of the Revenue	485,966	510,914	443,877	67,037
Assessor	604,870	643,452	642,696	756
Treasurer	326,823	561,747	476,512	85,235
Finance Director	1,412,311	1,403,643	1,343,345	60,298
Information systems	1,232,838	1,260,534	1,248,924	11,610
Central garage - motor vehicle repair	-	-	-	-
Billing and collections	871,196	936,098	908,618	27,480
Budget stabilization fund	-	-	100,000	(100,000)
Insurance - financial	2,128,145	2,108,145	2,155,737	(47,592)
Total general and financial administration	\$ 9,259,305	\$ 9,970,569	\$ 9,732,985	\$ 237,584
Board of Elections:				
Electoral board and officials	\$ -	\$ -	\$ -	\$ -
Registrar	604,892	605,327	550,353	54,974
Total board of elections	\$ 604,892	\$ 605,327	\$ 550,353	\$ 54,974
Total general government administration	\$ 10,219,962	\$ 10,978,888	\$ 10,689,032	\$ 289,856
Judicial administration:				
Courts:				
Circuit court	\$ 93,991	\$ 93,991	\$ 90,795	\$ 3,196
General district court	53,300	53,300	30,103	23,197
Magistrates	30,600	9,900	8,682	1,218
District J & D relations court	8,750	8,750	2,506	6,244
Clerk of the Circuit Court	995,167	1,023,158	957,337	65,821
Juvenile court services	215,225	220,455	191,306	29,149
Sheriff	2,447,120	2,591,127	2,230,052	361,075
Total courts	\$ 3,844,153	\$ 4,000,681	\$ 3,510,781	\$ 489,900
Commonwealth's attorney:				
Commonwealth's attorney	\$ 1,859,573	\$ 1,972,305	\$ 1,581,354	\$ 390,951
Total judicial administration	\$ 5,703,726	\$ 5,972,986	\$ 5,092,135	\$ 880,851
Public safety:				
Law enforcement and traffic control:				
Police department	\$ 10,313,674	\$ 10,386,458	\$ 9,520,559	\$ 865,899
Emergency communications	2,023,915	2,023,894	1,018,674	1,005,220
Code compliance	1,410,511	1,417,421	1,159,033	258,388
ARPA loss revenue	1,672,264	1,686,453	1,683,203	3,250
Criminal justice academy	95,000	95,000	52,543	42,457
Total law enforcement and traffic control	\$ 15,515,364	\$ 15,609,226	\$ 13,434,012	\$ 2,175,214
Fire and rescue services:				
Fire department	\$ 9,009,509	\$ 9,451,887	\$ 8,518,815	\$ 933,072
Total fire and rescue services	\$ 9,009,509	\$ 9,451,887	\$ 8,518,815	\$ 933,072
Correction and detention:				
Regional jail services	\$ 3,300,000	\$ 3,300,000	\$ 4,088,188	\$ (788,188)
11th District Court services	112,237	112,237	182,202	(69,965)
Juvenile detention home	403,000	403,000	517,055	(114,055)
Total correction and detention	\$ 3,815,237	\$ 3,815,237	\$ 4,787,445	\$ (972,208)

Governmental Funds  
Schedule of Expenditures -- Budget and Actual  
Year Ended June 30, 2025 (Continued)

Fund, Function, Activity, Element	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government: (Continued)</b>				
<b>General Fund: (Continued)</b>				
Public safety: (Continued)				
Other protection:				
Animal control	\$ 333,215	\$ 335,906	\$ 276,939	\$ 58,967
Total other protection	\$ 333,215	\$ 335,906	\$ 276,939	\$ 58,967
Total public safety	\$ 28,673,325	\$ 29,212,256	\$ 27,017,211	\$ 2,195,045
Public works:				
Maintenance of highways, streets, bridges and sidewalks:				
Engineering	\$ 482,503	\$ 1,003,465	\$ 589,877	\$ 413,588
Public works	-	205,609	205,609	-
Total highways, streets, bridges and sidewalks	\$ 482,503	\$ 1,209,074	\$ 795,486	\$ 413,588
Sanitation and waste removal:				
Refuse collection	\$ 2,000,000	\$ 2,411,890	\$ 2,547,441	\$ (135,551)
Total sanitation and waste removal	\$ 2,000,000	\$ 2,411,890	\$ 2,547,441	\$ (135,551)
Maintenance of general buildings and grounds:				
Building maintenance	\$ 4,699,476	\$ 5,132,917	\$ 4,526,220	\$ 606,697
Cemeteries maintenance	85,040	80,113	38,384	41,729
Total maintenance of general buildings and grounds	\$ 4,784,516	\$ 5,213,030	\$ 4,564,604	\$ 648,426
Total public works	\$ 7,267,019	\$ 8,833,994	\$ 7,907,531	\$ 926,463
Health and welfare:				
Health:				
Health department	\$ 129,510	\$ 128,510	\$ 74,167	\$ 54,343
Central Virginia Health Services	600,000	600,000	600,000	-
Total health	\$ 729,510	\$ 728,510	\$ 674,167	\$ 54,343
Welfare:				
Social services	\$ 11,235,878	\$ 10,994,437	\$ 10,461,955	\$ 532,482
Comprehensive services	4,306,600	4,471,450	4,476,337	(4,887)
Mental health services	228,349	228,349	329,051	(100,702)
Legal aid	355,680	355,831	212,930	142,901
Crater District Area Agency on Aging	12,000	12,000	12,000	-
Total welfare	\$ 16,138,507	\$ 16,062,067	\$ 15,492,273	\$ 569,794
Total health and welfare	\$ 16,868,017	\$ 16,790,577	\$ 16,166,440	\$ 624,137
Education:				
Contributions to community colleges	\$ 6,250	\$ 6,250	\$ 4,723	\$ 1,527
Contributions to Component Unit - School Board	12,361,478	12,361,478	14,561,478	(2,200,000)
Total education	\$ 12,367,728	\$ 12,367,728	\$ 14,566,201	\$ (2,198,473)
Parks, recreation and cultural:				
Parks and recreation:				
Parks and leisure services	\$ 1,227,386	\$ 1,375,361	\$ 1,390,532	\$ (15,171)
Cultural:				
Library	\$ 1,474,049	\$ 1,494,508	\$ 1,325,187	\$ 169,321
Museum and visitor services	1,017,300	1,030,291	827,084	203,207
Total cultural	\$ 2,491,349	\$ 2,524,799	\$ 2,152,271	\$ 372,528
Total parks, recreation and cultural	\$ 3,718,735	\$ 3,900,160	\$ 3,542,803	\$ 357,357

Governmental Funds  
Schedule of Expenditures -- Budget and Actual  
Year Ended June 30, 2025 (Continued)

Fund, Function, Activity, Element	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government: (Continued)</b>				
<b>General Fund: (Continued)</b>				
Community development:				
Planning and community development:				
Planning	\$ 868,363	\$ 1,036,761	\$ 888,380	\$ 148,381
Economic development	520,454	529,509	1,267,400	(737,891)
Cooperative extension program	50,000	50,000	37,012	12,988
Total planning and community development	<u>\$ 1,438,817</u>	<u>\$ 1,616,270</u>	<u>\$ 2,192,792</u>	<u>\$ (576,522)</u>
Total community development	<u>\$ 1,438,817</u>	<u>\$ 1,616,270</u>	<u>\$ 2,192,792</u>	<u>\$ (576,522)</u>
Nondepartmental:				
Other nondepartmental	\$ 2,586,732	\$ 2,796,678	\$ 2,582,901	\$ 213,777
Contingencies - other	440,800	595,943	407,502	188,441
Total nondepartmental	<u>\$ 3,027,532</u>	<u>\$ 3,392,621</u>	<u>\$ 2,990,403</u>	<u>\$ 402,218</u>
Debt service:				
Principal retirement	\$ 1,815,607	\$ 1,815,607	\$ 1,888,468	\$ (72,861)
Interest and fiscal charges	2,365,492	2,365,492	3,431,924	(1,066,432)
Total debt service	<u>\$ 4,181,099</u>	<u>\$ 4,181,099</u>	<u>\$ 5,320,392</u>	<u>\$ (1,139,293)</u>
<b>Total General Fund</b>	<u><u>\$ 93,465,960</u></u>	<u><u>\$ 97,246,579</u></u>	<u><u>\$ 95,484,940</u></u>	<u><u>\$ 1,761,639</u></u>
<b>Capital Projects Fund:</b>				
Capital outlays / projects:				
Judicial Administration:				
Court Facilities	\$ 6,699,603	\$ 6,699,603	\$ 1,685,576	\$ 5,014,027
Total judicial administration	<u>\$ 6,699,603</u>	<u>\$ 6,699,603</u>	<u>\$ 1,685,576</u>	<u>\$ 5,014,027</u>
Public works:				
Sycamore street bridge	\$ -	\$ -	\$ 51,509	\$ (51,509)
Infrastructure projects	4,415,197	4,728,738	71,019	4,657,719
Total public works	<u>\$ 4,415,197</u>	<u>\$ 4,728,738</u>	<u>\$ 122,528</u>	<u>\$ 4,606,210</u>
Parks, recreation and cultural:				
Albert Jones Field lights	\$ 500,000	\$ 500,000	\$ 443,725	\$ 56,275
Total parks, recreation and cultural	<u>\$ 500,000</u>	<u>\$ 500,000</u>	<u>\$ 443,725</u>	<u>\$ 56,275</u>
Debt service:				
Principal retirement	\$ -	\$ -	\$ 1,309,592	\$ (1,309,592)
Interest and fiscal charges	-	-	16,466	(16,466)
Bond issuance cost	-	-	685,543	(685,543)
Total debt service	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,011,601</u>	<u>\$ (2,011,601)</u>
<b>Total Capital Projects Fund</b>	<u><u>\$ 11,614,800</u></u>	<u><u>\$ 11,928,341</u></u>	<u><u>\$ 4,263,430</u></u>	<u><u>\$ 7,664,911</u></u>
<b>Special Revenue Funds:</b>				
<b>Federal and State Projects Fund:</b>				
Judicial administration:				
Courts:				
Victim witness	\$ 319,118	\$ 319,118	\$ 267,713	\$ 51,405
Law library	-	-	27,952	(27,952)
Total judicial administration	<u>\$ 319,118</u>	<u>\$ 319,118</u>	<u>\$ 295,665</u>	<u>\$ 23,453</u>

Governmental Funds  
Schedule of Expenditures -- Budget and Actual  
Year Ended June 30, 2025 (Continued)

Fund, Function, Activity, Element	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Primary Government: (Continued)</b>				
<b>Special Revenue Funds: (Continued)</b>				
<b>Federal and State Projects Fund: (Continued)</b>				
Public Safety:				
Law Enforcement and Traffic Control:				
Community corrections	\$ 565,014	\$ 565,014	\$ 537,512	\$ 27,502
Cease fire grant	460,344	460,344	74,023	386,321
COPS Tech grant	2,593,528	2,593,528	2,593,528	-
Firearm violence grant	172,344	72,344	145,634	(73,290)
DMV grant	119,550	119,550	55,394	64,156
ARPA	6,211,022	6,058,264	1,548,523	4,509,741
Forfeited assets			7,663	(7,663)
<b>Total public safety</b>	<u>\$ 10,121,802</u>	<u>\$ 9,869,044</u>	<u>\$ 4,962,277</u>	<u>\$ 4,906,767</u>
Public works:				
Maintenance of highways, streets, bridges and sidewalks:				
Streets	\$ 7,973,243	12,037,703	8,327,719	3,709,984
EDA build back better	6,476,743	6,653,594	6,004,416	649,178
Other contractual services	10,105,426	10,105,426	7,123,971	2,981,455
DEQ/VDH Wastewater Poor Creek	26,827,791	31,650,940	5,738,902	25,912,038
<b>Total maintenance of general buildings and grounds</b>	<u>\$ 51,383,203</u>	<u>\$ 60,447,663</u>	<u>\$ 27,195,008</u>	<u>\$ 33,252,655</u>
<b>Total public works</b>	<u>\$ 51,383,203</u>	<u>\$ 60,447,663</u>	<u>\$ 27,195,008</u>	<u>\$ 33,252,655</u>
Health and welfare:				
Youth Academy	\$ 32,700	\$ 32,700	\$ 34,266	\$ (1,566)
<b>Total health and welfare</b>	<u>\$ 32,700</u>	<u>\$ 32,700</u>	<u>\$ 34,266</u>	<u>\$ (1,566)</u>
<b>Total Federal and State Projects Fund</b>	<u>\$ 61,856,823</u>	<u>\$ 70,668,525</u>	<u>\$ 32,487,216</u>	<u>\$ 38,181,309</u>
<b>Community Development Act Fund:</b>				
Community Development:				
Other community development expenditures	\$ 582,410	\$ 582,410	\$ 799,438	\$ (217,028)
<b>Total community development</b>	<u>\$ 582,410</u>	<u>\$ 582,410</u>	<u>\$ 799,438</u>	<u>\$ (217,028)</u>
<b>Total Community Development Act Fund</b>	<u>\$ 582,410</u>	<u>\$ 582,410</u>	<u>\$ 799,438</u>	<u>\$ (217,028)</u>
<b>Stormwater Fund:</b>				
Public works:				
Sanitation and waste removal:				
Stormwater management program	\$ 1,282,722	\$ 1,282,722	\$ 950,603	\$ 332,119
Debt service:				
Principal retirement	\$ 120,488	\$ 120,488	\$ 65,187	\$ 55,301
Interest and fiscal charges	49,073	49,073	104,374	(55,301)
<b>Total debt service</b>	<u>\$ 169,561</u>	<u>\$ 169,561</u>	<u>\$ 169,561</u>	<u>\$ -</u>
<b>Total Stormwater Fund</b>	<u>\$ 1,452,283</u>	<u>\$ 1,452,283</u>	<u>\$ 1,120,164</u>	<u>\$ 332,119</u>
<b>Total Nonmajor Funds</b>	<u>\$ 63,891,516</u>	<u>\$ 72,703,218</u>	<u>\$ 34,406,818</u>	<u>\$ 38,296,400</u>
<b>Total Primary Government</b>	<u>\$ 168,972,276</u>	<u>\$ 181,878,138</u>	<u>\$ 134,155,188</u>	<u>\$ 47,722,950</u>

## Statistical Tables

<u>Section / Table #</u>	<u>Description of Section / Tables</u>
<b>Financial Trends</b>	These tables contain trend information to help the reader understand how the the City's financial performance and well-being have changed over time.
1	Net Position by Component
2	Changes in Net Position
3	Governmental Activities Tax Revenues by Source (Accrual Basis of Accounting)
4	Fund Balances of Governmental Funds
5	Changes in Fund Balances of Governmental Funds
6	Governmental Activities Tax Revenues by Source (Modified Accrual Basis of Accounting)
<b>Revenue Capacity</b>	These tables contain information to help the reader assess the factors affecting the City's ability to generate its property and sales taxes.
7	Assessed and Estimated Valuation of All Taxable Property
8	Property Tax Rates
9	Principal Business Taxpayers
10	Property Tax Levies and Collections
<b>Debt Capacity</b>	These tables present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue debt in the future.
11	Ratios of Outstanding Debt by Type
12	Ratio of Net General Bonded Obligation Bonded Debt to Assessed Value and Net Obligation Bonded Debt per Capita
13	Computation of Direct and Overlapping Bonded Debt and Legal debt Margin
14	Revenue Coverage
<b>Demographic and Economic Information</b>	This table offers demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.
15	Demographic, Economic and Census Statistics
<b>Operating Information</b>	These tables contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.
16	Major Private Employers
17	Full-time Equivalent City Government Employees by Function
18	Operating Indicators by Function
19	Capital Asset Statistics by Function
<b>Sources:</b>	Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Governmental activities:					
Net investment in capital assets	\$ 20,071,779	\$ 20,234,034	\$ 12,518,336	\$ 13,583,894	\$ 15,504,612
Restricted	4,275,250	5,064,216	4,590,712	2,811,860	6,693,963
Unrestricted	<u>(20,842,395)</u>	<u>(9,320,682)</u>	<u>887,135</u>	<u>13,404,941</u>	<u>17,935,631</u>
Total governmental activities	<u>\$ 3,504,634</u>	<u>\$ 15,977,568</u>	<u>\$ 17,996,183</u>	<u>\$ 29,800,695</u>	<u>\$ 40,134,206</u>
Business-type activities:					
Net investment in capital assets	\$ 38,557,116	\$ 37,552,117	\$ 36,152,082	\$ 36,135,036	\$ 35,173,717
Restricted	489,434	491,191	496,007	492,559	516,385
Unrestricted	<u>(7,542,983)</u>	<u>(5,953,216)</u>	<u>(4,806,833)</u>	<u>(3,770,607)</u>	<u>(96,065)</u>
Total business-type activities	<u>\$ 31,503,567</u>	<u>\$ 32,090,092</u>	<u>\$ 31,841,256</u>	<u>\$ 32,856,988</u>	<u>\$ 35,594,037</u>
Primary government					
Net investment in capital assets	\$ 58,628,895	\$ 57,786,151	\$ 48,670,418	\$ 49,718,930	\$ 50,678,329
Restricted	4,764,684	5,555,407	5,086,719	3,304,419	7,210,348
Unrestricted	<u>(28,385,378)</u>	<u>(15,273,898)</u>	<u>(3,919,698)</u>	<u>9,634,334</u>	<u>17,839,566</u>
Total primary government	<u>\$ 35,008,201</u>	<u>\$ 48,067,660</u>	<u>\$ 49,837,439</u>	<u>\$ 62,657,683</u>	<u>\$ 75,728,243</u>

Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Governmental activities:					
Net investment in capital assets	\$ 17,842,076	\$ 24,871,695	\$ 29,871,442	\$ 34,752,137	\$ 54,768,073
Restricted	7,322,643	7,319,665	13,758,341	17,002,356	19,161,291
Unrestricted	<u>22,689,927</u>	<u>38,851,653</u>	<u>47,147,012</u>	<u>68,248,571</u>	<u>76,898,432</u>
Total governmental activities	<u>\$ 47,854,646</u>	<u>\$ 71,043,013</u>	<u>\$ 90,776,795</u>	<u>\$ 120,003,064</u>	<u>\$ 150,827,796</u>
Business-type activities:					
Net investment in capital assets	\$ 34,870,142	\$ 35,062,221	\$ 35,239,783	\$ 35,217,144	\$ 36,670,246
Restricted	517,291	518,724	538,520	448,156	448,156
Unrestricted	<u>958,940</u>	<u>2,627,401</u>	<u>6,231,219</u>	<u>6,480,557</u>	<u>2,594,844</u>
Total business-type activities	<u>\$ 36,346,373</u>	<u>\$ 38,208,346</u>	<u>\$ 42,009,522</u>	<u>\$ 42,145,857</u>	<u>\$ 39,713,246</u>
Primary government					
Net investment in capital assets	\$ 52,712,218	\$ 59,933,916	\$ 65,111,225	\$ 69,969,281	\$ 91,438,319
Restricted	7,839,934	7,838,389	14,296,861	17,450,512	19,609,447
Unrestricted	<u>23,648,867</u>	<u>41,479,054</u>	<u>53,378,231</u>	<u>74,729,128</u>	<u>79,493,276</u>
Total primary government	<u>\$ 84,201,019</u>	<u>\$ 109,251,359</u>	<u>\$ 132,786,317</u>	<u>\$ 162,148,921</u>	<u>\$ 190,541,042</u>

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Expenses:</b>										
Governmental activities:										
General government administration	\$ 7,000,032	\$ 6,987,157	\$ 7,927,159	\$ 6,885,622	\$ 8,106,044	\$ 8,196,453	\$ 7,884,004	\$ 7,881,719	\$ 6,579,852	\$ 8,135,320
Judicial administration	2,324,844	2,424,147	3,856,067	3,782,333	4,143,228	4,737,723	4,030,925	4,518,648	5,388,422	5,629,059
Public safety	23,666,410	18,589,827	22,841,419	20,266,142	23,801,885	29,986,158	22,998,640	26,666,629	25,685,356	30,816,479
Public works	11,605,106	7,303,967	8,384,942	8,127,569	10,341,805	11,519,457	12,038,198	12,227,067	18,474,937	17,161,433
Health and welfare	13,488,320	13,891,867	14,560,418	14,495,922	15,810,384	15,949,344	14,502,982	13,193,700	15,773,054	16,320,129
Education	11,673,961	8,775,894	9,624,056	9,503,706	9,305,976	7,610,850	8,996,124	10,854,167	13,866,160	15,341,326
Parks, recreation, and cultural	2,216,162	1,642,337	2,160,173	2,001,456	2,187,262	1,955,150	1,907,411	2,251,996	4,095,150	4,216,378
Community development	6,286,581	6,324,991	3,806,619	522,584	1,115,561	1,565,541	1,005,192	5,087,547	2,110,351	3,009,307
Interest and other fiscal charges	1,648,599	1,768,995	2,217,670	2,129,755	1,878,322	1,548,769	1,753,548	1,152,132	2,776,364	4,551,312
<b>Total governmental activities expenses</b>	<b>\$ 79,910,015</b>	<b>\$ 67,709,182</b>	<b>\$ 75,378,523</b>	<b>\$ 67,715,089</b>	<b>\$ 76,690,467</b>	<b>\$ 83,069,445</b>	<b>\$ 75,117,024</b>	<b>\$ 83,833,605</b>	<b>\$ 94,749,646</b>	<b>\$ 105,180,743</b>
Business-type activities:										
Public Utility	\$ 10,248,093	\$ 10,639,774	\$ 12,441,601	\$ 12,141,089	\$ 12,012,231	\$ 12,683,017	\$ 12,115,671	\$ 12,704,500	\$ 14,036,670	\$ 17,091,472
Mass transit	5,133,570	4,359,362	4,606,470	4,561,067	4,656,217	5,401,586	5,280,861	5,727,372	5,064,091	6,678,227
Golf Course	1,186,181	969,240	1,036,387	1,080,225	1,187,580	1,221,635	1,201,336	1,310,869	1,297,939	1,365,539
<b>Total business-type activities expenses</b>	<b>\$ 16,567,844</b>	<b>\$ 15,968,376</b>	<b>\$ 18,084,458</b>	<b>\$ 17,782,381</b>	<b>\$ 17,856,028</b>	<b>\$ 19,306,238</b>	<b>\$ 18,597,868</b>	<b>\$ 19,742,741</b>	<b>\$ 20,398,700</b>	<b>\$ 25,135,238</b>
<b>Total primary government expenses</b>	<b>\$ 96,477,859</b>	<b>\$ 83,677,558</b>	<b>\$ 93,462,981</b>	<b>\$ 85,497,470</b>	<b>\$ 94,546,495</b>	<b>\$ 102,375,683</b>	<b>\$ 93,714,892</b>	<b>\$ 103,576,346</b>	<b>\$ 115,148,346</b>	<b>\$ 130,315,981</b>
<b>Program revenues:</b>										
Governmental activities:										
Charges for services:										
General government administration	\$ 108,845	\$ 390,688	\$ 363,981	\$ 147,510	\$ 300,581	\$ 197,449	\$ 247,798	\$ 211,326	\$ 318,717	\$ 140,488
Judicial administration	458,825	929,815	1,082,849	1,098,413	830,012	647,827	441,679	758,924	1,102,149	1,703,644
Public safety	973,578	725,906	602,947	612,964	555,338	799,484	811,555	675,331	734,710	1,149,381
Public works	3,394,087	4,116,778	3,893,878	3,637,859	2,760,827	3,396,254	4,984,762	4,070,825	3,637,703	4,349,637
Health and welfare	-	-	-	-	-	-	-	-	-	-
Parks, recreation, and cultural	91,383	86,805	49,001	66,522	47,445	5,484	21,996	52,946	63,590	73,344
Community development	18,999	12,123	-	86	500	15,375	-	-	1,488	43
Operating grants and contributions:										
General government administration	335,426	302,173	289,748	290,210	312,073	294,900	325,267	353,922	344,382	640,021
Judicial administration	1,271,503	1,047,600	1,174,451	1,180,738	1,198,203	1,188,745	1,255,229	1,377,660	1,545,184	1,663,487
Public safety	4,722,327	3,885,072	5,471,648	4,673,680	13,430,779	15,269,093	11,607,313	19,533,874	18,968,882	20,187,770
Public works	6,887,122	3,683,938	1,329,953	1,484,487	1,948,746	2,240,216	4,956,409	1,195,948	1,401,255	2,527,680
Health and welfare	10,212,459	10,617,628	10,264,868	11,075,090	10,588,298	10,080,860	10,889,108	10,283,412	11,165,035	12,058,149
Parks, recreation, and cultural	181,506	148,257	114,812	149,229	156,433	171,136	170,294	237,237	293,752	346,531
Community development	438,227	852,535	446,356	615,138	486,924	883,690	485,093	1,576,487	6,311,581	10,891,847
Capital grants and contributions:										
Public works	26,804	-	-	-	-	-	-	-	-	-
Community development	-	-	-	-	-	-	-	-	-	-
<b>Total governmental activities program revenues</b>	<b>\$ 29,121,091</b>	<b>\$ 26,799,318</b>	<b>\$ 25,084,492</b>	<b>\$ 25,031,926</b>	<b>\$ 32,616,159</b>	<b>\$ 35,190,513</b>	<b>\$ 36,196,503</b>	<b>\$ 40,327,892</b>	<b>\$ 45,888,428</b>	<b>\$ 55,732,022</b>

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Program revenues: (Continued)</b>										
Business-type activities:										
Charges for services:										
Public Utility	\$ 7,180,519	\$ 12,334,213	\$ 13,055,145	\$ 14,620,549	\$ 14,424,910	\$ 14,495,995	\$ 13,287,803	\$ 15,444,438	\$ 15,125,917	\$ 18,270,388
Mass Transit	617,774	990,242	749,775	674,059	550,732	245,732	242,538	230,001	220,550	167,959
Golf course	693,901	703,735	660,498	657,094	774,390	887,952	1,033,380	1,143,355	1,242,527	1,310,367
Operating grants and contributions:										
Mass Transit	2,091,584	2,194,278	1,486,068	1,561,230	3,668,091	3,049,666	3,850,909	3,306,717	2,519,080	1,406,909
Capital grants and contributions										
Public Utility	-	-	-	-	-	-	-	-	-	-
Mass Transit	784,525	18,616	-	-	-	-	-	-	-	-
Total business-type activities program revenues	\$ 11,368,303	\$ 16,241,084	\$ 15,951,486	\$ 17,512,932	\$ 19,418,123	\$ 18,679,345	\$ 18,414,630	\$ 20,124,511	\$ 19,108,074	\$ 21,155,623
Total primary government program revenues	\$ 40,489,394	\$ 43,040,402	\$ 41,035,978	\$ 42,544,858	\$ 52,034,282	\$ 53,869,858	\$ 54,611,133	\$ 60,452,403	\$ 64,996,502	\$ 76,887,645
Net (expense) / revenue										
Governmental activities	\$ (50,788,924)	\$ (40,909,864)	\$ (50,294,031)	\$ (42,683,163)	\$ (44,074,308)	\$ (47,878,932)	\$ (38,920,521)	\$ (43,505,713)	\$ (48,861,218)	\$ (49,448,721)
Business-type activities	(5,199,541)	272,708	(2,132,972)	(269,449)	1,562,095	(626,893)	(183,238)	381,770	(1,290,626)	(3,979,615)
Total primary government net expense	\$ (55,988,465)	\$ (40,637,156)	\$ (52,427,003)	\$ (42,952,612)	\$ (42,512,213)	\$ (48,505,825)	\$ (39,103,759)	\$ (43,123,943)	\$ (50,151,844)	\$ (53,428,336)
<b>General Revenues and Other Change in Net Position</b>										
Governmental activities:										
General property taxes	\$ 31,963,589	\$ 34,862,878	\$ 36,240,761	\$ 35,340,387	\$ 34,934,870	\$ 36,683,485	\$ 42,444,952	\$ 42,931,545	\$ 50,713,835	\$ 41,275,357
Local sales and use taxes	3,528,238	3,663,381	3,870,538	4,068,868	4,235,470	4,361,778	4,921,767	5,357,732	5,639,382	6,313,919
Consumer utility taxes	1,918,122	1,758,638	1,635,049	2,013,020	1,975,148	1,978,526	2,269,800	784,571	587,317	587,336
Business license taxes	2,659,030	2,912,639	3,026,524	2,917,586	2,448,809	2,469,453	2,983,740	4,394,071	4,706,258	4,686,931
Motor Vehicle license taxes	389,349	372,125	534,372	330,908	634,750	812,060	834,382	721,329	744,639	639,596
Lodging taxes	320,486	436,032	541,498	578,420	550,594	629,072	753,088	781,889	826,007	929,117
Meals tax	2,948,184	2,843,808	3,421,414	3,494,500	2,987,766	3,364,238	3,526,757	3,618,060	3,783,577	4,408,032
Other local taxes	578,287	1,499,793	1,543,672	1,561,263	1,443,628	1,327,570	1,629,207	1,167,045	1,016,331	917,291
Unrestricted revenues from use of money and property										
Miscellaneous	490,012	253,178	1,172,336	222,256	533,301	(267,183)	(79,833)	705,916	1,831,155	6,379,266
Grants and contributions not restricted to specific programs	640,843	368,291	1,703,883	856,202	1,316,217	1,251,779	396,630	475,626	4,797,853	10,548,000
Gain/(Loss) on sale of assets	4,749,525	5,129,284	4,579,424	4,568,152	4,513,924	4,356,459	4,388,589	4,355,322	4,684,187	5,107,070
Transfers (net)	(1,207,175)	(717,248)	(1,408,020)	(1,273,098)	(1,380,228)	(1,367,865)	(1,960,191)	(3,266,024)	(1,243,054)	(1,518,462)
Total governmental activities	\$ 48,978,490	\$ 53,382,799	\$ 56,861,451	\$ 54,678,464	\$ 54,194,249	\$ 55,599,372	\$ 62,108,888	\$ 62,027,082	\$ 78,087,487	\$ 80,273,453
Business-type activities:										
Unrestricted revenues from use of money and property										
Miscellaneous	\$ 4,971	\$ 3,362	\$ 7,596	\$ 12,083	\$ 8,296	\$ 906	\$ 1,433	\$ 19,796	\$ -	\$ -
Transfers	1,207,175	717,248	1,408,020	1,273,098	1,380,228	1,367,865	1,960,191	3,266,024	1,243,054	1,518,462
Total business-type activities	\$ 1,212,146	\$ 720,610	\$ 1,415,616	\$ 1,285,181	\$ 1,388,524	\$ 1,379,229	\$ 2,045,211	\$ 3,419,406	\$ 1,426,961	\$ 1,587,631
Total primary government	\$ 50,190,636	\$ 54,103,409	\$ 58,277,067	\$ 55,963,645	\$ 55,582,773	\$ 56,978,601	\$ 64,154,099	\$ 65,446,488	\$ 79,514,448	\$ 81,861,084
<b>Change in Net Position</b>										
Governmental activities	\$ (1,810,434)	\$ 12,472,935	\$ 6,567,420	\$ 11,995,301	\$ 10,119,941	\$ 7,720,440	\$ 23,188,367	\$ 18,521,369	\$ 29,226,269	\$ 30,824,732
Business-type activities	(3,987,395)	993,318	(717,356)	1,015,732	2,950,619	752,336	1,861,973	3,801,176	136,335	(2,391,984)
Total primary government	\$ (5,797,829)	\$ 13,466,253	\$ 5,850,064	\$ 13,011,033	\$ 13,070,560	\$ 8,472,776	\$ 25,050,340	\$ 22,322,545	\$ 29,362,604	\$ 28,432,748

Governmental Activities Tax Revenues by Source  
 Last Ten Fiscal Years  
 (Accrual Basis of Accounting)

Fiscal Year	General Property Taxes	Local Sales and Use Taxes	Consumer Utility Taxes	Business License Taxes	Motor Vehicle License Taxes	Lodging Taxes	Meals Taxes	Other Local Taxes	Total
2016	\$ 31,963,589	\$ 3,528,238	\$ 1,918,122	\$ 2,659,030	\$ 389,349	\$ 320,486	\$ 2,948,184	\$ 578,287	\$ 44,305,285
2017	34,862,878	3,663,381	1,758,638	2,912,639	372,125	436,032	2,843,808	1,499,793	48,349,294
2018	36,240,761	3,870,538	1,635,049	3,026,524	534,372	541,498	3,421,414	1,543,672	50,813,828
2019	35,340,387	4,068,868	2,013,020	2,917,586	330,908	578,420	3,494,500	1,561,263	50,304,952
2020	34,934,870	4,235,470	1,975,148	2,448,809	634,750	550,594	2,987,766	1,443,628	49,211,035
2021	36,683,485	4,361,778	1,978,526	2,469,453	812,060	629,072	3,364,238	1,327,570	51,626,182
2022	42,444,952	4,921,767	2,269,800	2,983,740	834,382	753,088	3,526,757	1,629,207	59,363,693
2023	43,302,038	5,357,732	784,571	4,394,071	721,329	781,889	3,618,060	1,167,045	60,126,735
2024	50,713,835	5,639,382	587,317	4,706,258	744,639	826,007	3,783,577	1,016,331	68,017,346
2025	41,275,357	6,313,919	587,336	4,686,931	639,596	929,117	4,408,032	917,291	59,757,579

Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
General fund					
Nonspendable:					
Inventory and land held for resale	\$ 5,153,436	\$ 5,193,055	\$ 4,841,117	\$ 4,718,160	\$ 4,711,711
Interfund loans	250,071	252,904	-	250,071	415,501
Prepaid items	-	-	-	567,067	105,880
Restricted:					
Debt service	3,855,383	3,437,187	7,200,123	5,454,572	5,243,476
<b>Unassigned</b>	<u>(7,728,395)</u>	<u>(143,933)</u>	<u>2,803,522</u>	<u>8,060,337</u>	<u>12,936,270</u>
Total general fund	<u>\$ 1,530,495</u>	<u>\$ 8,739,213</u>	<u>\$ 14,844,762</u>	<u>\$ 19,050,207</u>	<u>\$ 23,412,838</u>
All other governmental funds					
Nonspendable:					
Interfund loans - capital projects	\$ -	\$ -	\$ -	\$ 4,499,198	\$ 4,251,288
Cemetery Perpetual care and library	1,865,993	1,874,712	1,911,979	1,963,749	2,012,053
Prepaid items	-	-	-	2,454	-
McKenney scholarships	8,536	8,538	8,540	8,543	8,546
Restricted:					
Grants	2,400,721	3,180,966	2,670,193	839,568	4,673,364
Capital projects	9,039,068	6,309,968	7,387,187	1,542,630	1,375,616
Committed:					
Stormwater	-	751,013	1,767,815	2,629,682	3,090,764
<b>Unassigned</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total all other governmental funds	<u>\$ 13,314,318</u>	<u>\$ 12,125,197</u>	<u>\$ 13,745,714</u>	<u>\$ 11,485,824</u>	<u>\$ 15,411,631</u>
Total fund balances	<u>\$ 14,844,813</u>	<u>\$ 20,864,410</u>	<u>\$ 28,590,476</u>	<u>\$ 30,536,031</u>	<u>\$ 38,824,469</u>

Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	2021	2022	2023	2024	2025
General fund					
Nonspendable:					
Inventory and land held for resale	\$ 4,218,602	\$ 4,046,092	\$ 3,963,243	\$ 4,089,421	\$ 4,166,928
Interfund loans	404,799	368,945	368,945	1,201,580	1,211,138
Prepaid items	587,031	1,019,826	682,573	682,573	682,573
Restricted:					
Debt service	1,260,498	992,504	-	-	-
<b>Unassigned</b>	<u>25,232,435</u>	<u>39,016,279</u>	<u>42,500,798</u>	<u>50,862,852</u>	<u>59,412,646</u>
Total general fund	<u>\$ 31,703,365</u>	<u>\$ 45,443,646</u>	<u>\$ 47,515,559</u>	<u>\$ 56,836,426</u>	<u>\$ 65,473,285</u>
All other governmental funds					
Nonspendable:					
Interfund loans - capital projects	\$ 4,487,003	\$ 4,637,613	\$ 4,637,613	\$ 5,608,478	\$ 8,192,692
Cemetery Perpetual care and library	2,011,122	1,942,887	1,954,280	2,024,343	2,107,772
Prepaid items	36,411	107,585	225,423	225,485	225,423
McKenney scholarships	8,547	8,547	8,547	8,547	8,547
Restricted:					
Grants	5,302,974	5,368,231	11,422,610	14,596,562	16,437,305
Capital projects	1,045,927	-	323,061	31,488,558	92,354,125
Committed:					
Stormwater	3,508,348	4,440,019	5,297,517	5,936,157	6,194,287
<b>Unassigned</b>	<u>-</u>	<u>(1,192,173)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total all other governmental funds	<u>\$ 16,400,332</u>	<u>\$ 15,312,709</u>	<u>\$ 23,869,051</u>	<u>\$ 59,888,130</u>	<u>\$ 125,520,151</u>
Total fund balances	<u>\$ 48,103,697</u>	<u>\$ 60,756,355</u>	<u>\$ 71,384,610</u>	<u>\$ 116,724,556</u>	<u>\$ 190,993,436</u>

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	2016	2017	2018	2019	2020
<b>Revenues:</b>					
General property taxes	\$ 34,495,560	\$ 33,735,254	\$ 33,025,417	\$ 35,568,665	\$ 34,396,701
Other local taxes	12,341,696	13,486,416	14,573,067	14,964,565	14,276,165
Permits, privilege fees and regulatory licenses	496,899	545,099	272,177	364,217	346,167
Fines and forfeitures	407,471	765,982	774,641	826,862	643,894
Revenue from use of money and property	489,754	253,178	1,172,336	222,256	533,301
Charges for services	4,141,347	4,951,034	4,945,838	4,372,275	3,504,642
Miscellaneous	641,101	368,291	1,703,883	856,202	1,316,217
Recovered costs	416,380	906,066	353,329	327,426	282,429
<b>Intergovernmental:</b>					
Commonwealth	22,492,191	19,273,814	17,443,094	16,713,422	24,501,093
Federal	6,332,708	6,392,673	6,228,166	7,323,302	8,134,287
<b>Total revenues</b>	<b>\$ 82,255,107</b>	<b>\$ 80,677,807</b>	<b>\$ 80,491,948</b>	<b>\$ 81,539,192</b>	<b>\$ 87,934,896</b>
<b>Expenditures:</b>					
General government administration	\$ 7,442,109	\$ 6,993,994	\$ 8,262,762	\$ 7,598,603	\$ 8,780,693
Judicial administration	2,382,411	2,605,677	3,917,266	4,091,040	3,928,809
Public safety	23,060,160	19,146,589	26,317,824	23,390,248	23,240,927
Public works	12,285,985	6,368,696	8,414,780	8,345,458	10,230,844
Health and welfare	13,319,206	13,281,272	14,710,607	15,319,790	15,764,953
Education	12,071,503	8,969,881	8,992,665	9,190,686	9,142,690
Parks, recreation, and cultural	2,155,546	1,429,786	2,005,047	2,006,816	1,962,496
Community development	6,177,866	5,999,339	1,583,268	1,072,643	1,229,689
Nondepartmental	1,316,723	2,660,937	1,056,598	845,624	234,946
<b>Debt service:</b>					
Principal retirement	4,741,043	4,681,403	16,330,767	4,156,967	1,953,305
Interest and other fiscal charges	1,715,407	1,803,387	2,889,705	2,111,875	1,906,699
<b>Total expenditures</b>	<b>\$ 86,667,959</b>	<b>\$ 73,940,961</b>	<b>\$ 94,481,289</b>	<b>\$ 78,129,750</b>	<b>\$ 78,376,051</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>\$ (4,412,852)</b>	<b>\$ 6,736,846</b>	<b>\$ (13,989,341)</b>	<b>\$ 3,409,442</b>	<b>\$ 9,558,845</b>
<b>Other financing sources (uses):</b>					
Transfers in	\$ 719,040	\$ -	\$ 238,330	\$ 140,257	\$ 232,049
Transfers (out)	(1,926,215)	(717,248)	(1,646,350)	(1,413,355)	(1,612,277)
Proceeds from capital leases	-	-	-	-	-
Issuance of debt	3,000,000	-	-	-	-
Premium(discount) on debt issued	-	-	(259,580)	-	951,754
Proceeds from refunding bonds	-	-	27,205,000	-	5,274,750
Payment to refunded bond escrow agent	-	-	(5,925,555)	-	(6,116,683)
<b>Total other financing sources (uses)</b>	<b>\$ 1,792,825</b>	<b>\$ (717,248)</b>	<b>\$ 19,611,845</b>	<b>\$ (1,273,098)</b>	<b>\$ (1,270,407)</b>
<b>Net changes in fund balances</b>	<b>\$ (2,620,027)</b>	<b>\$ 6,019,598</b>	<b>\$ 5,622,504</b>	<b>\$ 2,136,344</b>	<b>\$ 8,288,438</b>
<b>Debt service as a percentage of noncapital expenditures</b>	<b>7.81%</b>	<b>9.01%</b>	<b>21.29%</b>	<b>8.24%</b>	<b>5.13%</b>

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b>Revenues:</b>					
General property taxes	\$ 36,695,007	\$ 40,927,048	\$ 43,302,038	\$ 44,987,698	\$ 48,790,899
Other local taxes	14,942,697	16,918,741	16,824,697	17,303,511	18,482,222
Permits, privilege fees and regulatory licenses	619,222	707,371	559,790	595,684	1,022,122
Fines and forfeitures	525,460	281,119	564,504	925,938	1,382,527
Revenue from use of money and property	(267,183)	(79,833)	705,916	1,831,155	6,379,266
Charges for services	3,917,191	5,519,300	4,645,058	4,336,735	5,011,888
Miscellaneous	1,251,779	396,630	565,135	4,797,853	10,313,237
Recovered costs	170,388	106,048	119,468	351,401	2,819,632
<b>Intergovernmental:</b>					
Commonwealth	22,280,665	25,723,063	24,713,633	32,741,325	40,716,773
Federal	12,204,434	8,354,239	14,200,229	11,972,933	12,705,782
<b>Total revenues</b>	<b>\$ 92,339,660</b>	<b>\$ 98,853,726</b>	<b>\$ 106,200,468</b>	<b>\$ 119,844,233</b>	<b>\$ 147,624,348</b>
<b>Expenditures:</b>					
General government administration	\$ 7,507,691	\$ 7,686,876	\$ 8,100,750	\$ 6,804,450	\$ 10,689,032
Judicial administration	4,298,321	4,103,946	4,799,733	5,006,765	7,073,376
Public safety	26,129,925	22,803,888	30,919,117	29,232,086	31,979,488
Public works	12,459,452	17,479,105	13,592,186	20,708,907	36,175,670
Health and welfare	14,752,981	14,146,702	13,400,171	15,165,242	16,200,706
Education	7,458,660	8,125,318	10,004,713	12,366,153	14,566,201
Parks, recreation, and cultural	1,574,889	1,693,272	2,203,208	3,859,740	3,986,528
Community development	1,708,693	1,004,511	5,190,665	2,091,002	2,992,230
Nondepartmental	984,043	2,422,803	825,265	5,727,795	2,990,403
<b>Debt service:</b>					
Principal retirement	3,259,171	1,697,492	2,969,385	1,747,463	3,263,247
Interest and other fiscal charges	1,558,741	1,841,784	1,050,996	2,219,940	4,238,307
<b>Total expenditures</b>	<b>\$ 81,692,567</b>	<b>\$ 83,005,697</b>	<b>\$ 93,056,189</b>	<b>\$ 104,929,543</b>	<b>\$ 134,155,188</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>\$ 10,647,093</b>	<b>\$ 15,848,029</b>	<b>\$ 13,144,279</b>	<b>\$ 14,914,690</b>	<b>\$ 13,469,160</b>
<b>Other financing sources (uses):</b>					
Transfers in	\$ 193,610	\$ 608,172	\$ 7,816,428	\$ 1,298,172	\$ 1,298,172
Transfers (out)	(1,561,475)	(2,568,363)	(11,082,452)	(2,541,226)	(2,816,634)
Proceeds from capital leases	-	-	-	-	-
Issuance of debt	-	25,968,653	-	32,160,000	59,615,000
Premium(discount) on debt issued	-	97,038	-	(491,690)	2,703,182
Proceeds from refunding bonds	-	-	-	-	-
Payment to refunded bond escrow agent	-	(27,300,871)	-	-	-
<b>Total other financing sources (uses)</b>	<b>\$ (1,367,865)</b>	<b>\$ (3,195,371)</b>	<b>\$ (3,266,024)</b>	<b>\$ 30,425,256</b>	<b>\$ 60,799,720</b>
<b>Net changes in fund balances</b>	<b>\$ 9,279,228</b>	<b>\$ 12,652,658</b>	<b>\$ 9,878,255</b>	<b>\$ 45,339,946</b>	<b>\$ 74,268,880</b>
<b>Debt service as a percentage of noncapital expenditures</b>	<b>6.22%</b>	<b>4.74%</b>	<b>4.68%</b>	<b>4.05%</b>	<b>7.02%</b>

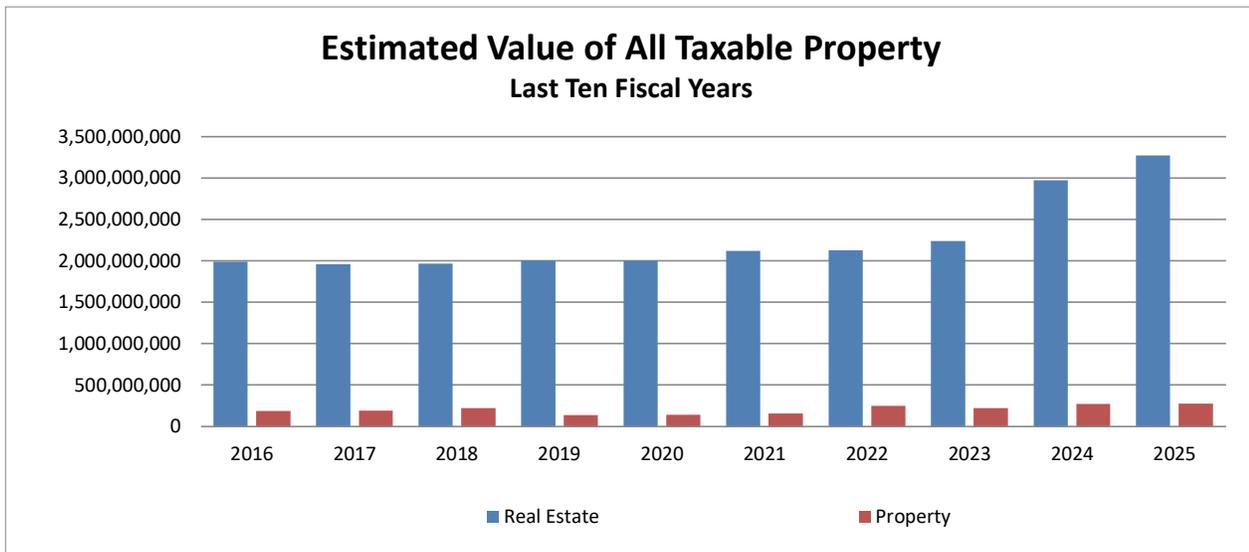
Governmental Activities Tax Revenues by Source  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)

Fiscal Year	General Property Taxes	Local Sales and Use Taxes	Consumer Utility Taxes	Business License Taxes	Motor Vehicle License Taxes	Lodging Taxes	Meals Taxes	Other Local Taxes	Total
2016	\$ 34,495,560	\$ 3,528,238	\$ 1,918,122	\$ 2,659,030	\$ 389,349	\$ 320,486	\$ 2,948,184	\$ 578,287	\$ 46,837,256
2017	33,735,254	3,663,381	1,758,638	2,912,639	372,125	436,032	2,843,808	1,499,793	47,221,670
2018	33,025,417	3,870,538	1,635,049	3,026,524	534,372	541,498	3,421,414	1,543,672	47,598,484
2019	35,568,665	4,068,868	2,013,020	2,917,586	330,908	578,420	3,494,500	1,561,263	50,533,230
2020	34,396,701	4,235,470	1,975,148	2,448,809	634,750	550,594	2,987,766	1,443,628	48,672,866
2021	36,695,007	4,361,778	1,978,526	2,469,453	812,060	629,072	3,364,238	1,327,570	51,637,704
2022	40,927,048	4,921,767	2,269,800	2,983,740	834,382	753,088	3,526,757	1,629,207	57,845,789
2023	43,302,038	5,357,732	784,571	4,394,071	721,329	781,889	3,618,060	1,167,045	60,126,735
2024	44,987,698	5,639,382	587,317	4,706,258	744,639	826,007	3,783,577	1,016,331	62,291,209
2025	48,790,899	6,313,919	587,336	4,686,931	639,596	929,117	4,408,032	917,291	67,273,121

Assessed and Estimated Valuation of All Taxable Property  
Last Ten Fiscal Years

Fiscal Years Ending June 30,	Real Estate	Personal Property	Total	Total Direct Tax Rate (1)
2016	\$ 1,987,471,782	\$ 187,871,989	\$ 2,175,343,771	\$ 1.46
2017	1,956,730,916	190,415,656	2,147,146,572	1.50
2018	1,965,756,426	220,607,725	2,186,364,151	1.53
2019	2,004,000,624	138,219,693	2,142,220,317	1.42
2020	2,001,875,812	138,564,439	2,140,440,251	1.43
2021	2,119,250,297	155,301,766	2,274,552,063	1.43
2022	2,125,214,919	248,234,871	2,373,449,790	1.43
2023	2,238,045,210	219,466,876	2,457,512,086	1.43
2024	2,972,583,900	268,599,610	3,241,183,510	1.43
2025	3,272,613,329	273,624,195	3,546,237,524	1.43

Source: Commissioner of the Revenue



(1) The total direct tax rate is calculated using the weighted average method.

Property Tax Rates  
Last Ten Fiscal Years

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<b>Fiscal Years Ending June 30,</b>	<b>Real Estate</b>	<b>Business and Individuals</b>	<b>Machinery and Tools</b>	<b>Mobile Homes</b>	<b>Total Direct Tax Rate (1)</b>
2016	\$ 1.35	\$ 4.40	\$ 3.80	\$ 1.35	1.46
2017	1.35	4.90	3.80	1.35	1.50
2018	1.35	4.90	3.80	1.35	1.53
2019	1.35	4.90	3.80	1.35	1.42
2020	1.35	4.90	3.80	1.35	1.43
2021	1.35	4.90	3.80	1.35	1.43
2022	1.35	4.90	3.80	1.35	1.43
2023	1.27	4.90	3.80	1.27	1.43
2024	1.27	4.90	3.80	1.27	1.43
2025	1.27	4.90	3.80	1.27	1.43

Source - Commissioner of the Revenue

(1) The total direct tax rate is calculated using the weighted average method.

Principal Business Taxpayers  
Most Recent Year Available and Nine Years Ago

Taxpayer	2025			Rank	Percentage of Total Assessed Valuation
	Real Property Valuation	Personal Property Valuation	Total Valuation		
Bon Secours Mercy Health	\$ 100,070,100	\$ 11,459,369	\$ 111,529,469	1	5.07%
1200 Acqua LLC	56,733,600	-	56,733,600	2	1.98%
Addison @ Crater Woods LLC	22,230,000	-	22,230,000	3	1.01%
Old Towne Loft Apartments	22,140,100	-	22,140,100	4	1.01%
Tanglewood Apartment Equities LLC	35,398,100	-	35,398,100	5	0.89%
AMPAC Chemicals	18,767,000	2,263,785	21,030,785	6	0.96%
Brenco Incorporated	18,475,000	15,544,459	34,019,459	7	1.55%
109 Perry Street LLC	18,593,000	-	18,593,000	8	0.76%
Summit Woodrock Partners LLC	14,285,500	-	14,285,500	9	0.65%
Petersburg Lofts Richmond Dunlop St	12,269,700	-	12,269,700	10	0.56%
Total	<u>\$ 318,962,100</u>	<u>\$ 29,267,613</u>	<u>\$ 348,229,713</u>		<u>14.42%</u>

Source: Commissioner of the Revenue

Principal Business Taxpayers  
Most Recent Year Available and Nine Years Ago

Taxpayer	2016			Rank	Percentage of Total Assessed Valuation
	Real Property Valuation	Personal Property Valuation	Total Valuation		
Bon Secours Mercy Health	\$ 98,710,100	\$ 10,171,396	\$ 108,881,496	1	4.89%
1200 Acqua LLC	26,200,200	-	26,200,200	6	
Addison @ Crater Woods LLC	34,652,600	-	34,652,600	3	1.20%
Old Towne Loft Apartments	-	-	-		
Tanglewood Apartment Equities LLC	-	-	-		
AMPAC Chemicals	-	-	-		
Brenco Incorporated	-	-	-		1.39%
109 Perry Street LLC	-	-	-		0.64%
Summit Woodrock Partners LLC	-	-	-		
Petersburg Lofts Richmond Dunlop St	-	-	-		
<b>Total</b>	<b>\$ 319,125,800</b>	<b>\$ 20,342,792</b>	<b>\$ 339,468,592</b>		<b>8.12%</b>

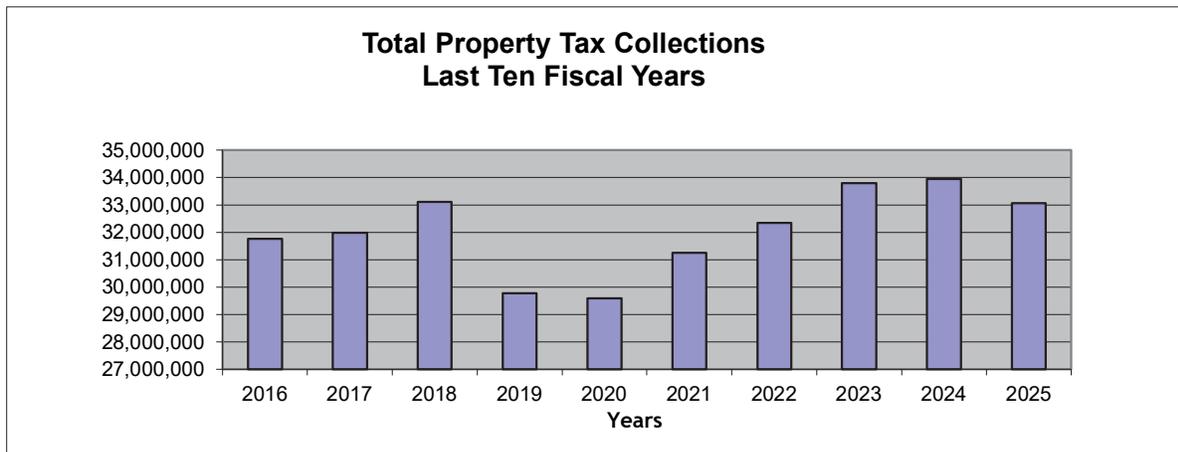
Source: Commissioner of the Revenue

Property Tax Levies and Collections  
Last Ten Fiscal Years

Fiscal Year Ending June 30,	Total (1) Tax Levy	Current Tax (1) Collections	Percent of Levy Collected	Tax Collections			Outstanding Delinquent	
				Delinquent	Total	As Percent of Current Levy		
				Computed Amount	Amount	As Percent of Current Levy	At End of Fiscal Year (2)	As Percent of Current Levy
2016	\$ 31,753,778	\$ 30,451,031	95.90%	\$ 1,313,250	\$ 31,764,281	100.03%	\$ (10,503)	-0.03%
2017	32,108,130	29,588,251	92.15%	2,402,534	31,990,785	99.63%	117,345	0.37%
2018	33,529,282	25,222,970	75.23%	7,892,105	33,115,075	98.76%	414,207	1.24%
2019	30,428,938	23,330,091	76.67%	6,446,729	29,776,820	97.86%	652,118	2.14%
2020	30,511,970	21,430,120	70.24%	8,161,561	29,591,681	96.98%	920,289	3.02%
2021	32,789,507	22,778,383	69.47%	8,475,357	31,253,740	95.32%	1,535,767	4.68%
2022	36,012,053	28,421,149	78.92%	3,922,807	32,343,956	89.81%	3,668,097	10.19%
2023	38,957,602	29,118,418	74.74%	4,680,172	33,798,590	86.76%	5,159,012	13.24%
2024	38,957,602	33,394,343	85.72%	551,832	33,946,175	87.14%	5,563,259	14.28%
2025	39,461,512	33,064,720	83.79%	-	33,064,720	83.79%	6,396,792	16.21%

(1) Exclusive of penalties and interest.

(2) Does not include land redemptions.



Ratios of Outstanding Obligations by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities					
	General Obligation Bonds (3)	Stormwater Revenue Bonds	State Literary Loans	Lease Liabilities	Notes Payable	School Qualified Zone Academy Bonds
2016	\$ 32,676,492	\$ 2,575,863	\$ 2,175,000	\$ 1,958,003	\$ -	\$ 7,395,695
2017	30,712,204	1,946,532	1,750,000	1,280,219	-	6,410,695
2018	41,027,152	2,230,000	200,000	626,789	-	6,210,695
2019	39,532,494	2,175,000	150,000	247,460	-	3,868,528
2020	37,046,188	2,120,000	100,000	-	-	3,668,528
2021	35,633,688	2,060,000	50,000	-	-	1,931,857
2022	34,541,705	2,471,174	-	652,204	-	1,731,857
2023	32,957,099	2,403,252	-	448,985	-	415,000
2024	63,625,706	2,347,182	-	259,799	-	215,000
2025	120,257,646	2,281,995	-	81,588	-	-

(1) Table 15

(2) United States Department of Commerce, Economic and Statistics Administration, Bureau of Economic Analysis  
(Dinwiddie + Colonial Heights + Petersburg)

(3) General Bond Debt

N/A - Data not available

Ratios of Outstanding Obligations by Type  
Last Ten Fiscal Years

Fiscal Year	Business-Type Activities			Population (1)	Percentage of Personal Income (2)	Net Obligations per Capita
	General Obligation Bonds (3)	Notes Payable	Total Primary Government			
2016	\$ 12,426,745	\$ 5,058,898	\$ 64,268,712	32,421	N/A	1,982
2017	12,036,009	4,772,740	58,910,416	32,420	N/A	1,817
2018	11,745,632	4,476,931	66,519,217	31,430	N/A	2,116
2019	11,444,359	4,246,701	61,666,561	31,673	N/A	1,947
2020	10,904,196	3,993,107	57,834,039	33,458	N/A	1,729
2021	10,584,674	3,630,327	53,892,567	33,458	N/A	1,611
2022	10,412,891	3,255,018	53,066,871	33,466	N/A	1,586
2023	10,050,438	2,866,748	49,143,545	33,820	N/A	1,453
2024	9,677,315	2,465,069	78,592,095	34,157	N/A	2,301
2025	9,009,355	2,049,519	133,682,128	34,806	N/A	3,841

(1) Table 15

(2) United States Department of Commerce, Economic and Statistics Administration, Bureau of Economic Analysis  
(Dinwiddie + Colonial Heights + Petersburg)

(3) General Bond Debt

N/A - Data not available

Ratio of Net General Obligation Bonded Debt to Assessed Value  
 And Net Obligation Bonded Debt Per Capita  
 Last Ten Fiscal Years

Fiscal Year Ended June 30,	Population (1)	Assessed Value (in thousands) (2)	General Bonded Debt	Net Bonded Debt	Percentage of Net General Obligation Debt to Assessed Value	Net General Bonded Debt per Capita
2016	32,421	\$ 2,175,343,771	\$ 45,103,237	\$ 45,103,237	2.07%	\$ 1,391
2017	32,420	2,147,146,572	42,748,213	42,748,213	1.99%	1,319
2018	31,430	2,186,364,151	52,772,784	52,772,784	2.41%	1,679
2019	31,673	2,142,220,317	50,976,853	50,976,853	2.38%	1,609
2020	33,458	2,140,440,251	47,950,384	47,950,384	2.24%	1,433
2021	33,458	2,274,552,063	46,218,362	46,218,362	2.03%	1,381
2022	33,458	2,274,552,063	46,218,362	46,218,362	2.03%	1,381
2023	33,820	2,457,512,086	43,007,537	43,007,537	1.75%	1,272
2024	34,157	3,241,183,510	73,303,021	73,303,021	2.26%	2,146
2025	34,806	3,546,237,524	129,267,001	129,267,001	3.65%	3,714

(1) United States Census

(2) From Table 7

Computation of Direct and Overlapping Bonded Debt and Legal Debt Margin  
 Fiscal Year Ended June 30, 2025

	<u>Total Direct Debt (1)</u>	<u>Percentage Applicable to Government</u>	<u>Amount Applicable to Government</u>
City of Petersburg	\$ 122,539,641	100%	\$ 122,539,641
Total assessed value of real estate			\$ <u>3,272,613,329</u>
10% legal debt limit			\$ <u><u>327,261,333</u></u>

(1) Total direct debt includes the following governmental activities (no business activities are included in this computation):

General Obligation Bonds	\$ 120,257,646
Stormwater Revenue Bonds	<u>2,281,995</u>
Total	<u><u>\$ 122,539,641</u></u>

The City of Petersburg has no overlapping debt.

Per the Code of Virginia, the City's legal debt margin is equal to ten percent of its total assessed value of real estate.

Revenue Coverage  
Last Ten Fiscal Years

Fiscal Year	Revenues and Other Charges	Less: Operating Expenses	Net Revenue Available For Debt Service	Debt Service Requirements			Percent Coverage
				Principal	Interest	Total	
Public Utility Fund:							
2016	\$ 7,180,524	\$ 9,854,218	\$ (2,673,694)	\$ 126,810	\$ 324,367	\$ 451,177	-5.93
2017	12,334,213	10,147,800	2,186,413	570,136	491,974	1,062,110	2.06
2018	13,055,145	11,881,873	1,173,272	1,185,690	414,704	1,600,394	0.73
2019	14,620,549	11,691,077	2,929,472	425,230	450,012	875,242	3.35
2020	14,424,910	11,519,883	2,905,027	458,594	492,348	950,942	3.05
2021	14,497,874	12,232,818	2,265,056	577,780	450,199	1,027,979	2.20
2022	13,290,955	11,724,514	1,566,441	605,309	391,154	996,463	1.57
2023	15,445,262	12,326,088	3,119,174	628,987	378,412	1,007,399	3.10
2024	15,126,654	13,703,237	1,423,417	647,909	333,433	981,342	1.45
2025	18,270,964	16,744,438	1,526,526	675,232	347,034	1,022,266	1.49
Golf Course Fund:							
2016	\$ 693,901	\$ 999,056	\$ (305,155)	\$ 96,816	\$ 204,472	\$ 301,288	-1.01
2017	703,735	771,228	(67,493)	106,758	198,012	304,770	-0.22
2018	660,498	835,713	(175,215)	106,758	240,496	347,254	-0.50
2019	657,094	896,847	(239,753)	106,273	183,378	289,651	-0.83
2020	774,390	1,047,088	(272,698)	112,423	140,492	252,915	-1.08
2021	887,952	1,083,768	(195,816)	104,522	137,867	242,389	-0.81
2022	1,033,380	1,081,792	(48,412)	110,101	119,544	229,645	-0.21
2023	1,143,355	1,188,362	(45,007)	176,940	122,507	299,447	-0.15
2024	1,242,527	1,190,093	52,434	126,893	107,846	234,739	0.22
2025	1,310,367	1,271,485	38,882	408,278	94,054	502,332	0.08

Note: Details regarding the government's outstanding debt can be found in the notes to the financial statements.

Water charges and other includes investment earnings and other nonoperating revenues. Operating expenses do not include interest or depreciation and amortization.

Demographic, Economic and Census Statistics  
Last Ten Fiscal Years & Last Six Censuses

Demographic Statistics

Fiscal Year	Registered Voters	School Enrollment	Unemployment Rate	Population (1)
2015	21,185	4,318	9.30%	32,421
2016	22,693	4,231	7.60%	32,421
2017	21,758	3,863	6.70%	32,420
2018	22,609	4,213	6.10%	31,746
2019	21,477	4,213	5.80%	31,430
2020	21,925	4,209	17.90%	31,673
2021	21,957	4,045	11.20%	33,458
2022	23,541	4,179	6.60%	33,466
2023	23,974	4,249	5.30%	33,820
2024	22,289	4,583	5.30%	34,157

Census Statistics

	Population			Per Capita Income	Median Household Income
	Age Distribution		Total		
	Under 18	18 & over			
1970	12,548	23,555	36,103	\$ 2,544	\$ 7,815
1980	11,432	26,623	38,055	7,490	13,940
1990	8,938	29,447	38,385	10,547	21,309
2000	8,469	25,271	33,740	15,989	28,851
2010	6,711	25,709	32,420	19,142	36,449
2020	7,026	26,432	33,458	24,789	43,029

(1) Virginia Department of Elections

(2) Virginia Department of Education 2020-2021 Fall Membership

(3) US Census Bureau, Weldon Cooper Center for Public Service Population Census April 1, 2020

2021 Unemployment Rate: Virginia Employment Commission Local Area Unemployment Statistics June 2021

Major Private Employers  
Fiscal Year Ended June 30, 2025

Company	Description of Business	Approximate Employment	
		Current	Percentage of Total City Employment
Bon Secours Southside	Medical Center Medical services	1000+	8.36%
Connectrn	Nursing Health Care	1000+	8.36%
Horizon Mental Health Management, Inc.	Health Care and Social Assistance	250-499	2.09%
The Mentor Network Adult	Supportive Services	250-499	2.09%
Amsted Rail Company, Inc.	Fabricated metal production	250-499	2.09%
Wal-Mart Retail	sales	250-499	2.09%
Communicare Health Service	Health Care and Social Assistance	100-249	0.84%
Quality Plus Service	Engineering/Construction	100-249	0.84%
District 19 Mental Health and Retardation Services	Social assistance/Medical services	100-249	0.84%
Virginia Linen Service Inc.	Equipment and Uniform Rental	100-249	0.84%

Source: Virginia Employment Commission, Economic Information & Analytics, Quarterly Census of Employment and Wages (QCEW), 2nd Quarter (April, May, June) 2021.

People who live and work in the area	2,599
In-commuters	10,400
Out-commuters	11,780
Net In-commuters (In commuters minus Out-commuters)	(1,380)

Source: U.S. Census Bureau, OnTheMap Application and LEHD Origin-Destination Employment Statistics, 2024

Full-time Equivalent Government Employees by Function  
Last Ten Fiscal Years

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2023
City:										
Salaried	608	351	497	649	631	639	619	538	570	539
Part-time temporary	229	154	119	93	99	81	75	105	89	148
Public safety										
Police protection	152	92	104	125	108	108	100	90	97	85
Fire protection	98	65	75	80	78	78	70	60	60	60
Jail facilities	95	0	0	0	0	0	0	0	0	0
School Board										
Administrative personnel	37	37	43	48	49	43	32	32	n/a	n/a
Instructional personnel	617	592	564	460	531	396	340	356	n/a	n/a
All other personnel	183	164	144	154	135	173	206	190	n/a	n/a
Totals *	<u>1,674</u>	<u>1,298</u>	<u>1,367</u>	<u>1,404</u>	<u>1,445</u>	<u>1,332</u>	<u>1,272</u>	<u>1,221</u>	<u>659</u>	<u>687</u>

Source: FY 2020-2021 Adopted Operating Budget and Virginia Department of Education 2020-2021 Superintendent's Annual Report Tables 18 & 19

\* Does not include public safety employees as they are included in the City salaried and part-time temporary categories.

Operating Indicators by Function  
Last Ten Fiscal Years

	2015	2016	2017	2018	2019
<b>Police protection:</b>					
Law violations	6,022	6,027	6,215	7,431	7,966
Traffic violations	6,005	5,762	5,904	13,116	9,375
Arrests reported:					
Adults	2,252	2,088	1,911	3,176	3,471
Juveniles	45	23	75	79	66
Calls for service	49,485	47,561	47,961	53,406	48,289
<b>Jail facility inmates:</b>					
Jail	n/a	n/a	n/a	n/a	n/a
Jail annex	n/a	n/a	n/a	n/a	n/a
Riverside Regional	n/a	n/a	n/a	n/a	n/a
<b>Community Development:</b>					
Building permits:					
Number issued	771	208	716	557	471
Valuation	31,578,787	13,906,675	28,853,709	16,093,502	18,974,495
<b>Public Utilities:</b>					
Number of active consumers	12,297	11,896	11,986	11,503	11,560
Water purchased (annually)-gallons	1.6 billion	1.8 billion	1.72 billion	1.80 billion	1.74 billion

n/a = not available at publication

Source: Individual City departments

## Operating Indicators by Function

Last Ten Fiscal Years

	2020	2021	2022	2023	2024
<b>Police protection:</b>					
Law violations	6,561	6,969	5,185	n/a	4,442
Traffic violations	7,354	2,877	3,833	n/a	3,865
Arrests reported:					
Adults	2,496	1,648	2,930	n/a	1,194
Juveniles	30	17	56	n/a	30
Calls for service	45,533	32,060	52,030	n/a	61,217
<b>Jail facility inmates:</b>					
Jail	n/a	n/a	n/a	n/a	n/a
Jail annex	n/a	n/a	n/a	n/a	n/a
Riverside Regional	n/a	n/a	n/a	n/a	n/a
<b>Community Development:</b>					
Building permits:					
Number issued	589	854	1,129	1,092	1,243
Valuation	2,116,554	38,640,171	168,687,543	59,837,651	28,973,740
<b>Public Utilities:</b>					
Number of active consumers	n/a	n/a	11,760	11,285	11,729
Water purchased (annually)-gallons	n/a	n/a	n/a	1.64 billion	1.8 billion

n/a = not available at publication

Source: Individual City departments

Capital Asset Statistics by Function  
Last Ten Fiscal Years

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Fire protection:</b>										
Number of stations	3	3	4	4	4	4	4	4	4	4
<b>Public works:</b>										
<b>Streets and sidewalks:</b>										
Streets - primary - miles	107	107	107	104	104	104	104	104	104	104
Streets - secondary - miles	281	281	281	291	291	291	291	291	291	291
Sidewalks - miles	72	72	72	72	72	72	72	72	72	72
Street lights	3,335	3,335	3,335	3,540	3,560	3,560	3,560	3,560	3,560	3,560
<b>Traffic signals:</b>										
Signalized intersections	62	62	47	47	47	47	47	47	47	47
Lights	1,450	1,450	1,330	1,330	1,330	1,330	1,330	1,330	1,330	1,330
Heads	464	464	455	455	455	455	455	455	455	455
Curbs	39	39	39	39	39	39	39	39	39	39
School signals (flashing lights)	18	18	18	20	19	19	19	19	19	19
Other signals (flashing lights)	7	7	7	7	7	7	7	7	7	7
Caution flashing lights	14	14	14	0	0	0	0	0	0	0
Pedestrian signals	112	112	112	112	112	112	112	112	112	112
<b>Sewers:</b>										
Storm - miles	19	19	19	19	19	140	140	140	140	140
Sanitary - miles	211	211	211	211	211	211	200	200	200	200
Wastewater Pump Stations						18	18	18	18	18
<b>Public Utilities:</b>										
Water mains - miles	275	275	275	260	260	225	225	225	225	225
Number of hydrants	1,378	1,378	1,375	1,378	1,378	1,500	1,500	1,500	1,500	1,500
Water pump stations						2	2	2	2	2
<b>Ground level water storage tanks:</b>										
5.6 million gallons	1	1	1	1	1	1	1	1	1	1
1.3 million gallons	1	1	1	1	1	1	1	1	1	1
<b>Elevated water storage tanks:</b>										
.5 million gallons	1	1	1	1	1	1	1	1	1	1
1.0 million gallons	2	2	2	2	2	2	2	2	2	2
1.9 million gallons	1	1	1	1	1	1	1	1	1	1
<b>Culture and recreation</b>										
<b>Parks and recreation:</b>										
Fishing and picnic area (350 acres)	1	1	2	2	2	2	2	2	2	2
Downtown (12.3 acres)	1	1	1	1	1	1	1	1	1	1
Playground (52.8 acres)	12	12	12	12	12	12	12	12	12	12
Golf course	1	1	1	1	1	1	1	1	1	1
Swimming pools	1	1	1	1	1	1	1	1	1	1
Tennis courts (lighted)	14	14	9	9	9	9	9	9	9	9
Recreation centers	3	3	1	1	1	1	1	1	1	1
Ballfields	4	4	4	4	4	4	4	4	4	4
Sports complex	1	1	1	1	1	1	1	1	1	1
<b>Education:</b>										
<b>Schools:</b>										
Senior high school grades 9-12	1	1	1	1	1	1	1	1	1	1
Junior high school grade 8	1	1	1	1	1	1	1	1	1	1
Middle school grades 6-7	1	1	1	1	1	1	1	1	1	1
Elementary schools K-5	4	4	4	4	4	4	4	4	4	4
Early childhood center	1	1	1	1	1	1	1	1	1	1

Source: Individual City departments



**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To the Honorable Members of the City Council  
City of Petersburg, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Petersburg, Virginia as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Petersburg, Virginia's basic financial statements and have issued our report thereon dated January 27, 2026.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Petersburg, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Petersburg, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Petersburg, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control described in the accompanying schedule of findings and questioned costs as items (2025-001, 2025-002, 2025-003, and 2025-004) that we consider to be material weaknesses.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Petersburg, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

## **City of Petersburg, Virginia's Response to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on City of Petersburg, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. City of Petersburg, Virginia's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charlottesville, Virginia  
January 27, 2026



**Independent Auditors' Report on Compliance For Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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To the Honorable Members of City Council  
City of Petersburg, Virginia

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited City of Petersburg, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of City of Petersburg, Virginia's major federal programs for the year ended June 30, 2025. City of Petersburg, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, City of Petersburg, Virginia's complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City of Petersburg, Virginia's and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Petersburg, Virginia's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to City of Petersburg, Virginia's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Petersburg, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City of Petersburg, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Petersburg, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of City of Petersburg, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of City of Petersburg, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## **Report on Internal Control over Compliance (Continued)**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Charlottesville, Virginia  
January 27, 2026

Schedule of Expenditures of Federal Awards - Primary Government and Discretely Presented Component Unit  
Year Ended June 30, 2025

Federal Grantor/State Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed-Through to Subrecipients	Federal Expenditures
<b>PRIMARY GOVERNMENT:</b>				
<u>DEPARTMENT OF AGRICULTURE:</u>				
<u>Pass through payments:</u>				
Department of Social Services:				
SNAP Cluster:				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	0010110	\$ -	\$ 1,182,168
<u>DEPARTMENT OF TRANSPORTATION:</u>				
<u>Direct payments:</u>				
Federal Transit Cluster:				
COVID-19-Federal Transit - Formula Grants	20.507	N/A	\$ -	\$ 1,167,993
Federal Transit - Formula Grants	20.507	N/A	\$ -	49,991
Total Federal Transit Cluster				<u>\$ 1,217,984</u>
<u>Pass through payments:</u>				
Division of Motor Vehicles:				
State and Community Highway Safety	20.600	Unknown	\$ -	\$ 31,810
Total Department of Transportation			\$ -	<u>\$ 1,249,794</u>
<u>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:</u>				
<u>Pass through payments:</u>				
Department of Housing and Community Development:				
Community Development Block Grants / States Program and Non-entitlements Grants in Hawaii	14.228	53505-49380	\$ -	\$ 815,034
<u>DEPARTMENT OF HEALTH AND HUMAN SERVICES:</u>				
<u>Pass through payments:</u>				
Department of Social Services:				
MaryLee Allen Promoting Safe and Stable Families Program	93.556	0950110	\$ -	38,473
COVID-19-MaryLee Allen Promoting Safe and Stable Families Program	93.556	0950110	-	\$ 38,473
Title IV-E Prevention Program	93.472	1140122	-	21,113
Guardianship Assistance	93.090	1110121	-	939
Temporary Assistance for Needy Families	93.558	0400111	-	782,017
Refugee and Entrant Assistanc State/Replacement				
Designee Administered Programs	93.566	0500111	-	2,368
Low-Income Home Energy Assistance	93.568	0600411	-	152,996
Child Care and Development Fund Cluster:				
Child Care and Development Block Grant	93.575	0770110	\$ -	-
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	0760111	-	149,942
Community-Based Child Abuse Prevention Grants	93.590	9560121	-	1,012
Guardianship Assistance	93.599	90353 861	-	1,200
Adoption and Legal Guardianship Incentive Payments	93.603	1130116	-	-
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900110	-	2,448
Foster Care-Title IV-E	93.658	1100111	-	467,747
Adoption Assistance	93.659	1120111	-	902,482
Social Services Block Grant	93.667	1000111	-	823,666
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150110	\$ -	6,427
COVID -19John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150110	-	-
Elder Abuse Prevention Interventions Program	93.747	8000221	-	3,670
Children's Health Insurance Program	93.767	0540111	-	13,116
Medicaid Cluster:				
Medical Assistance Program	93.778	1200111	-	1,036,363
Total Department of Health and Human Services			\$ -	<u>\$ 4,405,979</u>

Schedule of Expenditures of Federal Awards - Primary Government and  
Discretely Presented Component Unit  
Year Ended June 30, 2025

Federal Grantor/State Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Agency Identifying Number	Passed-Through to Subrecipients	Federal Expenditures
<b>PRIMARY GOVERNMENT: (Continued)</b>				
<b>DEPARTMENT OF JUSTICE:</b>				
<u>Pass through payments:</u>				
Department of Criminal Justice Services:				
Crime Victim Assistance	16.575	39001-46000	\$ -	\$ 218,357
Juvenile Justice and Delinquency Prevention	16.540	Unknown		<u>7,979</u>
Total Department of Justice			\$ -	<u>\$ 226,336</u>
<b>DEPARTMENT OF TREASURY:</b>				
<u>Pass through payments:</u>				
Virginia Department of Accounts:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	SLT0022	\$ -	\$ 4,804,717
Virginia Department of Criminal Justice Services:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Unkown	\$ -	222,018
Virginia Department of Environmental Quality:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Unkown	\$ -	2,750,217
Virginia Department of Housing and Community Development:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Unkown	\$ -	2,180,287
Virginia Department of Elections:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Unkown	\$ -	<u>65,690</u>
Total Department of Treasury			\$ -	<u>\$ 10,022,929</u>
<b>DEPARTMENT OF HOMELAND SECURITY:</b>				
<u>Direct payments:</u>				
Emergency Management Performance Grants	97.042	Unknown	\$ -	<u>\$ 10,675</u>
Total Department of Homeland Security			\$ -	<u>\$ 10,675</u>
<b>Total Primary Government</b>			<u>\$ -</u>	<u>\$ 17,912,915</u>
<b>COMPONENT UNIT-SCHOOL BOARD:</b>				
<b>DEPARTMENT OF AGRICULTURE:</b>				
<u>Pass through payments:</u>				
Child Nutrition Cluster:				
Department of Agriculture and Consumer Services:				
Food Distribution	10.555	Unknown	\$ -	\$ 155,357
Department of Education:				
COVID-19 -National School Lunch Program	10.555	17901-40623	\$ -	-
National School Lunch Program	10.555	17901-40623	<u>-</u>	<u>2,061,460</u> \$ 2,216,817
School Breakfast Program	10.553	17901-40591	<u>-</u>	1,054,515
Fresh Fruit and Vegetable Program	10.582	17901-40599	<u>-</u>	29,897
Summer Food Service Program for Children	10.559	Unknown	<u>-</u>	37,839
Total Child Nutrition Cluster			\$ -	\$ 3,339,068
Child and Adult Care Food Program	10.558	17901-40599	<u>-</u>	<u>24,416</u>
Total Department of Agriculture			\$ -	<u>\$ 3,363,484</u>
<b>DEPARTMENT OF DEFENSE:</b>				
<u>Direct payments:</u>				
ROTC Instruction	12.000	N/A	\$ -	<u>\$ 91,337</u>

Schedule of Expenditures of Federal Awards - Primary Government and  
Discretely Presented Component Unit  
Year Ended June 30, 2025

Federal Grantor/State Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Agency Identifying Number	Passed-Through to Subrecipients	Federal Expenditures
<b>COMPONENT UNIT-SCHOOL BOARD: (Continued)</b>				
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES:</b>				
<u>Pass through payments:</u>				
City of Richmond, Virginia:				
Head Start Cluster:				
Head Start	93.600	Unknown	\$ -	\$ 1,278,593
Total Department of Health and Human Services				\$ 1,278,593
<b>DEPARTMENT OF EDUCATION:</b>				
<u>Pass through payments:</u>				
Department of Education:				
Title I Grants to Local Educational Agencies	84.010	17901-42901	\$ -	\$ 5,186,021
Special Education Cluster (IDEA):				
Special Education Grants to States	84.027	17901-43071	\$ -	\$ 978,601
Special Education Preschool Grants	84.173	17901-62521	-	31,249
Total Special Education Cluster			\$ -	\$ 1,009,850
Career and Technical Education - Basic Grants to States	84.048	17901-61095	-	242,271
School Safety National Activities	84.184	S184HS00009	-	41,221
Education for Homeless Children and Youth	84.196	Unknown	-	0
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334	Unknown	-	51,682
English Language Acquisition State Grants	84.365	17901-60512	-	28,321
Supporting Effective Instruction State Grants	84.367	17901-61480	-	227,179
Student Support and Academic Enrichment Program	84.424	17901-61480	-	375,491
COVID-19 - Education Stabilization Fund:				
Governor's Emergency Relief Fund	84.425U	S425U210008	- \$ 4,712,591	
Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210008	-	4,712,591
Total Department of Education			\$ -	\$ 11,874,627
<b>DEPARTMENT OF TREASURY:</b>				
<u>Pass through payments:</u>				
Virginia Department of Education:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	SLFRP1026	\$ -	\$ 113,774
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES:</b>				
<u>Pass through payments:</u>				
Virginia Department of Education:				
Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	unknown	\$ -	\$ 41,221
<b>Total Component Unit School Board</b>			<u>\$ -</u>	<u>\$ 16,763,036</u>
<b>Total Expenditures of Federal Awards</b>			<u>\$ -</u>	<u>\$ 34,675,951</u>

See accompanying notes to the schedule of expenditures of federal awards.

CITY OF PETERSBURG, VIRGINIA

Notes to Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2025

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Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award of the City of Petersburg, Virginia under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the reporting requirements of OMB Uniform Guidance. Because the Schedule presents only a selected portion of operations to the City of Petersburg, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Petersburg, Virginia.

Note 2 - Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in *Uniform Guidance*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

(2) Pass-through entity identifying numbers are presented where available.

Note 3 - Food Donation

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

Note 4 - De Minimis Cost Rate

The City did not elect to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.

Note 5 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the City's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:	
General Fund	\$ 5,596,126
Nonmajor governmental funds	11,098,805
Mass Transit Fund	1,217,984
Component Unit:	
School Board	<u>16,763,036</u>
Total federal expenditures per basic financial statements	\$ <u>34,675,951</u>
Total federal expenditures per the Schedule of Expenditures of Federal Awards	\$ <u><u>34,675,951</u></u>

CITY OF PETERSBURG, VIRGINIA

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025

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**SECTION I - SUMMARY OF AUDITORS RESULTS**

**Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	Yes

**Federal Awards**

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR, Section 200.516 (a)?	No

Identification of major programs:

<u>Assistance Listing #</u>	<u>Name of Federal Program or Cluster</u>
20.507	Federal Transit Cluster
84.425	COVID-19 Education Stabilization Fund
21.027	COVID-19 - Coronavirus State and Local Fiscal Recovery Funds
93.600	Head Start

Dollar threshold used to distinguish between Type A and Type B programs:	\$1,040,279
Auditee qualified as low-risk auditee?	No

CITY OF PETERSBURG, VIRGINIA

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025 (Continued)

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**SECTION II - FINANCIAL STATEMENT FINDINGS**

**2025-001 Material Weakness - Utility Billing Reconciliation**

**Criteria:** The Utility Billing Subsidiary System should be reconciled to the general ledger on a monthly basis.

**Condition:** The City was not reconciling the Utility Billing Subsidiary System to the General Ledger on a monthly basis.

**Cause:** The City did not have anyone in the Utility Department to was reconcile the Utility Billing Subsidiary System to the general ledger on a monthly basis.

**Effect:** There could be unexplained, undocumented material differences between the utility billing Subsidiary System and the General Ledger.

**Recommendation:**

We recommend the City implement procedures to ensure the Utility Billing Subsidiary System reconciles to the General Ledger and any differences noted during the reconciliation are documented and corrected.

**Management Response:**

The City of Petersburg Administrative team agrees with the finding to implement procedures to ensure the Utility Billing Subsidiary System reconciles with the General Ledger.

The Customer Care & Collections Department will implement a formal monthly reconciliation process that documents how the Utility Billing Subsidiary System reconciles with the General Ledger. Business Processes aligned with the ERP system reports will be developed, ensuring all billing documentation balances with the amounts reported in the General Ledger.

CITY OF PETERSBURG, VIRGINIA

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025 (Continued)

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**SECTION II - FINANCIAL STATEMENT FINDINGS: (CONTINUED)**

**2025-002 Material Weakness - Reconciliation of Property Tax Delinquent Lists to General Ledger**

**Criteria:** Property tax delinquent lists should be reconciled to the general ledger on a monthly basis.

**Condition:** During fiscal year 2022 the City was not reconciling the property tax delinquent lists to the taxes receivable accounts as reported in the general ledger on a monthly basis or at year-end.

**Cause:** The Treasurer's Office was not reconciling the delinquent lists to the receivable accounts in Fund 999.

**Effect:** As a result, material adjustments to the City's general ledger were necessary.

**Recommendation:**

We recommend the City reconcile property tax delinquent lists to the general ledger on a monthly basis and any differences be investigated and corrected.

**Management Response:**

The City of Petersburg Administrative team agrees with the finding that there is no business process for reconciling property tax delinquent lists to the general ledger on a monthly basis.

The Customer Care & Collections Department will implement a formal monthly reconciliation process in collaboration with the Treasurer's Office. The initiation of bill postage occurs before the transaction date documented in the register. This, in turn, has caused discrepancies between the CC&C Department and the Treasurer's Department. Furthermore, when the auditing takes place, numbers struggle to align. This is partly because the dates for bill postage, transactional payments (register date), and general ledger processing/posting differ by weekly and sometimes monthly timeframes. CC&C's solution configuration requires defined ownership between departments to implement a consistent reconciliation template, including frequent periodic reports and updates, supervisory review, and an escalation path for unresolved variances. Proper implementation of this framework will result in accurate receivables reporting, reduced year-end adjustments, and improved financial controls between the BAI system and the two departments.

CITY OF PETERSBURG, VIRGINIA

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025 (Continued)

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**SECTION II - FINANCIAL STATEMENT FINDINGS: (CONTINUED)**

**2025-003 Material Weakness- Material Audit Adjustments Proposed by the External Auditor**

**Criteria:** A material adjustment to the financial statements that was not detected by the entity's internal controls indicates that a material weakness may exist.

**Condition:** The financial statements required material adjustments by the Auditor to ensure such statements complied with Generally Accepted Accounting Principles (GAAP). Material audit adjustments were proposed a multiple of accounts and financial statement groups including receivables, capital assets, debt and revenue and expenditure accounts to be in accordance with Generally Accepted Accounting Principles.

**Cause:** The City failed to identify all year end accounting adjustments necessary for the financial statements to be prepared in accordance with current reporting standards.

**Effect:** There is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected by the entity's internal controls over financial reporting.

**Recommendation:**

We recommend the City implement procedures to ensure the financial statements are materially correct in accordance with General Accepted Accounting Principles.

***Management Response:***

The City of Petersburg Administrative team agrees with the finding and has prioritized corrective actions to address audit adjustments for multiple accounts and financial statement groups.

The Administrative staff believes that this finding was exacerbated by limited staffing and resources, by the failure to identify all year-end adjustments required for GAAP compliance, and by the lack of business processes. The City has hired staff qualified to strengthen internal controls. Finance will continue to evaluate staff training needs, establish internal reviews of reconciliation procedures, and assist the Treasurer's Office with revenue postings and Customer Care and Collections with receivables. These actions are intended to improve the accuracy and completeness of the financial statements and reduce the need for future audit adjustments.

CITY OF PETERSBURG, VIRGINIA

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025 (Continued)

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**SECTION II - FINANCIAL STATEMENT FINDINGS: (CONTINUED)**

**2025-004 Material Weakness - Lack of reconciliation of cash reported in funds to cash in Fund 999**

**Criteria:** Cash reported in the individual funds of the city should be reconciled to cash reported in the Treasurers Accountability Fund (Fund 999). The reconciliations should be completed in a timely manner after month end.

**Condition:** During FY 25 the City did not reconcile the cash reported in each fund to total cash reported in Fund 999.

**Cause:** The amount of cash reported in the City's individual funds did not agree with total cash reported in Fund 999.

**Effect:** There is a reasonable possibility of a material misstatement of financial statements and misappropriation of assets.

**Recommendation:**

We recommend the City reconcile cash reported in the funds to cash reported in Fund 999. We also recommend the City insure that whenever entries are made to fund cash, fund 999 is also adjusted by the same amount, and vice versa.

***Management Response:***

The City of Petersburg Administrative team agrees with the finding that cash reported in the city's individual funds has not been consistently reconciled with cash reported in the Treasurer's Accountability Fund (Fund 999).

Implement a formal monthly reconciliation process. Complete administrative actions to include establishing month-end cutoff dates. Documenting cash balances for each fund. Performing timely reconciliations. Investigation of variances. Posting correcting entries. Validation and prioritization of corrective actions. Reconciliation worksheet showing corrected variances.

**CITY OF PETERSBURG, VIRGINIA**

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025 (Continued)

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**SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

There are no federal award findings and questioned costs to report.

CITY OF PETERSBURG, VIRGINIA

Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2025

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**FINANCIAL STATEMENT FINDINGS**

**2024-001 Material Weakness - Utility Billing Reconciliation**

Condition: The City was not reconciling the Utility Billing Subsidiary System to the General Ledger on a monthly basis.

Recommendation:

We recommend the City implement procedures to ensure the Utility Billing Subsidiary System reconciles to the General Ledger and any differences noted during the reconciliation are documented and corrected.

Current status:

Finding was repeated in current year as finding 2025-001

**2024-002 Material Weakness - Insufficient Listing for Water and Sewer Customer Deposits**

Condition: It was noted during the audit that there was \$656,254 included in the water and sewer customer deposit listings that did not have any detail regarding which customers the deposit were for.

Recommendation:

We recommend the City retain sufficient listings by customer to support all water and sewer customer deposits.

Current status:

Finding was not present in current year

**2024-003 Material Weakness - Reconciliation of Property Tax Delinquent Lists to General Ledger**

Condition: During fiscal year 2020 the City was not reconciling the property tax delinquent lists to the taxes receivable accounts as reported in the general ledger on a monthly basis or at year-end.

Recommendation:

We recommend the City reconcile property tax delinquent lists to the general ledger on a monthly basis and any differences be investigated and corrected.

Current status:

Finding was repeated in current year as finding 2025-002

CITY OF PETERSBURG, VIRGINIA

Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2025 (Continued)

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**FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**2024-004 Material Weakness - Insufficient Accounting and Financial Reporting Throughout the Fiscal Year**

Condition: During our audit we have observed the City's contracted audit preparation consultant was required to record a large number of adjustments at year-end. Moreover, it was necessary for the consultant to perform numerous reconciliations to prepare the City's accounting records for the audit and external reporting purposes. Many of the adjustments and reconciliations performed by the consultant should be conducted throughout the year as part of routine accounting and financial reporting procedures.

Recommendation:

We recommend the City evaluate the Finance Department and develop procedures to aid in accounting and financial reporting for capital assets, long-term obligations, general property tax receivables, water and sewer receivables, other miscellaneous receivables, state and federal revenues and similar accounts that have required adjustments by the contracted consultant. We also recommend development of a monthly procedural checklist which would require a specified individual to perform reviews of budget-to-actual results for revenues and expenditures actual as well as monitoring the balance sheet accounts. By implementing procedures in the Finance Department by qualified Finance personnel the City would benefit from reliable financial data through-out the fiscal year in addition to reducing the number of adjustments required at year-end.

Current status:

Finding was not present in current year.

**2024-005 Material Weakness- Material Audit Adjustments Proposed by the External Auditor**

Condition: The financial statements required material adjustments by the Auditor to ensure such statements complied with Generally Accepted Accounting Principles (GAAP). Material audit adjustments were proposed to a multitude of accounts and financial statement groups including receivables, capital assets, payroll liabilities, deferred revenue, debt and revenue and expenditure accounts to be in accordance with Generally Accepted Accounting Principles.

Recommendation:

We recommend the City implement procedures to ensure the financial statements are materially correct in accordance with General Accepted Accounting Principles.

Current status:

Finding was repeated in current year as finding 2025-003

CITY OF PETERSBURG, VIRGINIA

Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2025 (Continued)

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**FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**2024-006 Material Weakness - Material Reclassifications Proposed to Federal Revenues**

Condition: The Auditor proposed material adjustments to the City's recording of revenues received from federal sources - direct and pass-through federal revenues. The City had misclassified a multitude of federal revenues with state and/or local revenues within the accounting system.

Recommendation:

We recommend the City implement procedures to ensure the City's federal revenues are appropriately accounted for and reported. This includes maintaining a list of all federal grants received, the CFDA number for each federal grant, the amount expended for each federal grant, the amount received for each federal grant, and a review process ensuring that all federal revenues are accurately recorded in the general ledger.

Current status:

Finding not present in current year.

**2024-007 Material Weakness - Lack of timely bank reconciliations performed during the year**

Condition: During FY21 the City did not complete bank reconciliations for all bank and investment accounts in a timely manner. For example, bank reconciliations for the month of June 21 were not completed until May 2022.

Recommendation:

We recommend the City ensure that bank reconciliations are performed in a timely manner each month to ensure the accuracy and completeness of the general ledger.

Current status:

Finding was not present in current year

CITY OF PETERSBURG, VIRGINIA

Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2025 (Continued)

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**FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**2024-008 Material Weakness - Lack of reconciliation of cash reported in funds to cash in Fund 999**

Condition: During FY24 the City did not reconcile the cash reported in each fund to total cash reported in Fund 999.

Recommendation:

We recommend the City reconcile cash reported in the funds to cash reported in Fund 999. We also recommend the City ensure that whenever entries are made to fund cash, fund 999 is also adjusted by the same amount, and vice versa.

Current status:

Finding was repeated in current year as finding 2025-04

**2024-009 Material Weakness - Posting of Payroll Entries that do not balance within each fund**

Condition: During FY23 payroll entries were made that did not balance within each fund.

Recommendation:

We recommend the City ensure that all payroll entries balance within each fund.

Current status:

Finding was not present in current year

CITY OF PETERSBURG, VIRGINIA

Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2025 (Continued)

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**FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**2024-010 Material Weakness - Lack of Monthly Financial Closing Procedures**

Condition: During FY21 the City did not have adequate monthly financial closing procedures in place when performing the month end close. The City was closing each month in the accounting system before ensuring that all reconciliations had been performed, that all funds were in balance, and that all entries were appropriately made and included in the financial statements.

Recommendation:

We recommend the City develop a checklist of monthly procedures and reconciliations that are to be performed prior to closing each month in the accounting system. By implementing procedures in the Finance Department by qualified Finance personal the City would benefit from the reliable financial data through-out the fiscal year in addition to reducing the number of adjustments required at year-end.

Current status:

Finding was not present in current year.

**2024-011 Compliance Finding - Unclaimed Property**

Condition: The Public Assistance bank account has \$86,924.68 in outstanding checks from FY 2018 and 2019 and \$22,074.63 from FY 2020.

Recommendation:

We recommend the City include all old outstanding checks in their Unclaimed Property Submission.

Current status:

Finding was not present in current year.