# County of Southampton, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2017



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**Pages** 

# **FINANCIAL SECTION**



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### INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors County of Southampton, Virginia

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Southampton, Virginia, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the County of Southampton, Virginia's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Southampton, Virginia, as of June 30, 2017, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 1-10 and budgetary comparison information. schedule of changes in the political subdivision's net pension liability and related ratios, schedule of employer's share of net pension liability - VRS teacher retirement plan, schedule of employer contributions, and notes to required supplementary information on pages 66-76 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Southampton, Virginia's basic financial statements. The combining nonmajor fund and component unit financial statements, jail canteen and other revenues and expense information, and other information section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining nonmajor fund and component unit financial statements, jail canteen and other revenues and expense information, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund and component unit financial statements, jail canteen and other revenues and expense information, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The other information section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 28, 2017, on our consideration of the County of Southampton, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Southampton, Virginia's internal control over financial reporting and compliance.

Crudle, Jones & alga, P.C.

Creedle, Jones & Alga, P.C. Certified Public Accountants

South Hill, Virginia November 28, 2017

### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the County of Southampton, Virginia presents the following discussion and analysis as an overview of the County of Southampton, Virginia's financial activities for the fiscal year ending June 30, 2017. We encourage readers to read this discussion and analysis in conjunction with the County's basic financial statements.

# **Financial Highlights**

# **Highlights for Government-Wide Financial Statements**

- At the close of the fiscal year, the assets and deferred outflows of resources of the County, excluding its Component Unit, exceeded its liabilities and deferred inflows of resources by \$23,392,199.
- For the fiscal year, general and program revenues and net transfers of the County's governmental activities were \$33,405,810 and expenses amounted to \$31,215,973. The County's total net position increased \$2,189,837.
- For business-type activities, revenues and net transfers were \$4,270,582 and expenses were \$4,625,011. The net position decreased by \$354,429.

# **Highlights for Fund Financial Statements**

- As of June 30, 2017, the County's Governmental Funds reported combined fund balances of \$8,204,695, an increase of \$1,135,748 in comparison with the prior year. Approximately 83.60 percent of the combined fund balances, \$6,859,482, is unrestricted and available to meet the County's current and future needs.
- The General Fund reported a fund balance of \$6,154,109, an increase of \$803,022 from June 30, 2016.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

### **Government-Wide Financial Statements**

The government-wide financial statements report information about the County as a whole using accounting methods similar to those found in the private sector. They also report the County's net position and how they have changed during the fiscal year.

<u>Statement of Net Position</u>: presents information on all of the County's assets and liabilities. The difference between a) assets and deferred outflows of resources and b) liabilities and deferred inflows of resources can be used as one way to measure the County's financial health or financial condition. Over time, increases or decreases in the net position can be one indicator of whether the County's financial condition is improving or deteriorating. Other nonfinancial factors will also need to be considered, such as changes in the County's property tax base and the condition of County facilities.

<u>Statement of Activities</u>: presents information using the accrual basis accounting method and shows how the County's net position changed during the fiscal year. All of the current year's revenues and expenses are shown in the Statement of Activities, regardless of when cash is received or paid.

The government-wide financial statements distinguish governmental activities from business-type activities identified as the primary government. The governmental activities of the County include general government administration, judicial administration, public safety, public works, health and welfare, education, parks, recreation and cultural, and community development. Public utilities represent the business-type activities.

Furthermore, the government-wide financial statements include a legally separate entity, the school board, for which the County is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

# **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole. Major funds are separately reported.

The County has three types of funds:

Governmental Funds - Most of the County's basic services are included in Governmental Funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances remaining at year end that are available for spending. The Governmental Funds financial statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the long-term focus of the government-wide statements, additional information is provided with the fund's financial statements to explain the relationship (or differences). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Public Assistance Fund, and the Capital Projects Utility Tax Building Fund, all of which are considered to be major funds. Data from the other County non-major funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements presented later in this report.

*Proprietary Funds* – The County uses an Enterprise Fund which operates in a manner similar to private business enterprises. Costs are recovered primarily through user charges. Proprietary Fund financial statements provide both long and short-term financial information.

Fiduciary Funds – The County is the trustee, or fiduciary, for the County's agency funds. Agency funds utilize the accrual basis of accounting described in the Governmental Fund presentation. Since by definition, these assets are being held for the benefit of a third party and cannot be used to support activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

# **Notes to the Basic Financial Statements**

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

# Other

In addition to the basic financial statements and accompanying notes, this report also presents certain required and other supplementary information such as budgetary comparison schedules and combining financial statements.

Governmental accounting and reporting standards also require reporting certain information about the County's other postemployment benefits as required supplementary information. The County has elected to include this information within the notes to the basic financial statements.

# FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

# **Statement of Net Position**

The following table reflects the condensed Statement of Net Position:

# **Summary of Net Position**

As of June 30, 2017 and 2016

										Componer	nt Unit
	Governmenta	I Activities		Business-Type Activities			Total Primary	otal Primary Government		School B	oard
	2017	<u>2016</u>		<u>2017</u>	<u>2016</u>		2017	<u>2016</u>		2017	<u>2016</u>
Assets											
Current and other assets	\$ 10,559,238	\$ 10,088,912	\$	(74,897)	,	\$	10,484,341	\$ 10,704,645	\$	4,351,119	\$ 6,750,228
Capital assets (net)	 49,115,433	49,657,861	_	34,818,903	35,646,887	_	83,934,336	85,304,748		13,761,151	11,603,749
Total Assets	59,674,671	59,746,773		34,744,006	36,262,620		94,418,677	96,009,393		18,112,270	18,353,977
Deferred Outflows of Resources	1,517,844	962,237		135,808	87,165		1,653,652	1,049,402		3,714,818	2,440,544
Total Assets and Deferred	 										
Outflows of Resources	\$ 61,192,515	\$ 60,709,010	\$	34,879,814	\$ 36,349,785	\$	96,072,329	\$ 97,058,795	\$	21,827,088	\$ 20,794,521
Liabilities											
Other liabilities	\$ 664,935	\$ 642,062	\$	408,326	,	\$	1,073,261	\$ 1,460,114	\$	4,057,869	\$ 4,089,126
Long-term liabilities	 37,530,524	39,036,175		33,596,460	34,251,240		71,126,984	73,287,415		24,380,373	23,115,904
Total Liabilities	38,195,459	39,678,237		34,004,786	35,069,292		72,200,245	74,747,529		28,438,242	27,205,030
Deferred Inflows of Resources											
Unexpended grants payable	-	-		-	-		-	-		389,384	239,514
Deferred inflows - pension	118,597	695,860		7,579	58,615		126,176	754,475		2,112,911	2,163,573
Deferred inflows - gain on refunding	353,709	-		-	-		353,709	-		-	-
Net Position											
Net investment in capital assets	18,822,562	16,819,809		1,860,005	1,924,900		20,682,567	18,744,709		12,822,073	10,909,018
Restricted for capital projects	1,112,580	1,217,573		348,763	348,690		1,461,343	1,566,263		-	2,458,371
Unrestricted	 2,589,608	2,297,531	_	(1,341,319)	(1,051,712)	_	1,248,289	1,245,819		(21,935,522)	(22,180,985)
Total Net Position (Deficit)	 22,524,750	20,334,913	_	867,449	1,221,878	_	23,392,199	21,556,791	_	(9,113,449)	(8,813,596)
Total Liabilities, Deferred Inflows of Resources,											
and Net Position	\$ 61,192,515	\$ 60,709,010	\$	34,879,814	\$ 36,349,785	\$	96,072,329	\$ 97,058,795	\$	21,827,088	\$ 20,794,521

The Commonwealth of Virginia requires that counties, as well as their financial dependent component units, be financed under a single taxing structure. This results in counties issuing debt to finance capital assets, such as public schools, for their component units. For the purpose of this financial statement, the debt and correlating asset (or portion therefore) is recorded as an asset and long-term liability of the primary government. GASB Statement No. 14, *The Financial Reporting Entity*, requires that the primary government and its component units, which make up the total reporting entity, be accounted for separately on the face of the basic financial statements. The net position of the total financial reporting entity best represents the entity's financial position. In the case of the County's reporting entity, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$23,392,199 at June 30, 2017. The portion of the reporting entity's net position, \$20,682,567, reflects investment in capital assets (e.g., land, buildings, and equipment), less the outstanding debt associated with the asset acquisition.

# **Statement of Activities**

The following table summarizes revenues and expenses for the primary government:

# **Summary of Changes in Net Position**

For the Fiscal Years Ended June 30, 2017 and 2016

					To	otal	Compor	ent Unit	
	Governmen	tal Activities	Business-Ty	pe Activities	Primary G	<u>overnment</u>	School	l Board	
	2017	<u>2016</u>	2017	<u>2016</u>	2017	2016	2017	2016	
Revenues								<u> </u>	
Program Revenues									
Charges for services	\$ 2,527,977	\$ 2,690,724	\$ 1,182,500	\$ 1,227,559	\$ 3,710,477	\$ 3,918,283	\$ 421,352	\$ 383,471	
Operating grants and									
contributions	6,581,218	6,822,086	68,479	14,628	6,649,697	6,836,714	20,609,670	19,507,158	
General Revenues									
General property taxes,									
real and personal	20,768,188	19,344,004	-	-	20,768,188	19,344,004	-	-	
Other taxes	2,176,962	2,213,218	-	-	2,176,962	2,213,218	-	-	
Payment from County									
of Southampton, VA									
Education	-	-	-	-	-	-	9,569,412	16,623,452	
Noncategorical aid from									
state	2,992,846	3,038,734	-	-	2,992,846	3,038,734	-	-	
Use of property	213,619	218,546		-	213,619	218,546	-	-	
Investment earnings	2,507	584	73	37	2,580	621	643	832	
Miscellaneous	1,097,562	1,160,888	64,461	31,743	1,162,023	1,192,631	140,944	127,304	
Transfers	(2,955,069)	(2,959,487)	2,955,069	2,959,487					
Total Revenues									
and Transfers	33,405,810	32,529,297	4,270,582	4,233,454	37,676,392	36,762,751	30,742,021	36,642,217	
Expenses									
General government									
administration	2,956,635	2,455,958	-	-	2,956,635	2,455,958	-	-	
Judicial administration	1,806,925	1,707,821	-	=	1,806,925	1,707,821	-	-	
Public safety	9,501,214	8,637,502	-	=	9,501,214	8,637,502	-	-	
Public works	2,097,264	2,698,888	-	-	2,097,264	2,698,888	-	-	
Health and welfare	2,929,314	2,997,440	-	-	2,929,314	2,997,440	-	-	
Education	9,569,412	16,623,452	-	-	9,569,412	16,623,452	31,041,874	28,958,984	
Parks, recreation, and									
cultural	287,326	335,704	-	-	287,326	335,704	-	-	
Community development	1,158,357	1,107,003	-	-	1,158,357	1,107,003	-	-	
Water and sewer	-	-	2,953,639	2,953,080	2,953,639	2,953,080	-	-	
Interest on long-term debt	909,526	1,070,159	1,671,372	1,691,129	2,580,898	2,761,288			
Total Expenses	31,215,973	37,633,927	4,625,011	4,644,209	35,840,984	42,278,136	31,041,874	28,958,984	
Increase (Decrease) in Net									
Position	2,189,837	(5,104,630)	(354,429)	(410,755)	1,835,408	(5,515,385)	(299,853)	7,683,233	
		,		,		,			
Beginning Net Position (Deficit)	20,334,913	25,439,543	1,221,878	1,632,633	21,556,791	27,072,176	(8,813,596)	(16,496,829)	
Ending Net Position (Deficit)	\$ 22,524,750	\$ 20,334,913	\$ 867,449	\$ 1,221,878	\$ 23,392,199	\$ 21,556,791	\$ (9,113,449)	\$ (8,813,596)	

Governmental activities increased the County's net position by \$2,189,837 for fiscal year 2017. General property taxes comprise the largest source of these revenues, totaling \$20,768,188 or 62.17 percent of all governmental activities revenue.

The total cost of all governmental activities for this fiscal year was \$31,215,973. Education was the County's largest program with expenses totaling \$9,569,412. Public safety, which totals \$9,501,214, represents the second largest expense.

For the County's governmental activities, the net expense (total cost less fees generated by the activities and program-specific governmental aid) is illustrated in the following table:

### **Net Cost of Governmental Activities**

For the Fiscal Years Ended June 30, 2017 and 2016

		<u>20</u>	<u> 17</u>		<u>20</u>	<u>)16</u>		
		Total Cost of Services	<u>o</u>	Net Cost of Services	Total Cost of Services	Net Cost of Services		
General government administration	\$	2,956,635	\$	(2,201,186)	\$ 2,455,958	\$ (1,915,433)		
Judicial administration		1,806,925		(954,993)	1,707,821	(866,312)		
Public safety		9,501,214		(5,110,378)	8,637,502	(3,777,435)		
Public works		2,097,264		(1,091,862)	2,698,888	(1,588,825)		
Health and welfare		2,929,314		(828,738)	2,997,440	(876,033)		
Education		9,569,412		(9,569,412)	16,623,452	(16,623,452)		
Parks, recreation, and cultural		287,326		(282,326)	335,704	(331,065)		
Community development		1,158,357		(1,158,357)	1,107,003	(1,072,403)		
Interest on long-term debt	_	909,526		(909,526)	1,070,159	(1,070,159)		
Total	\$	31,215,973	\$	(22,106,778)	\$ 37,633,927	\$ (28,121,117)		

# FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As of June 30, 2017, the County's Governmental Funds reported a combined ending fund balance of \$8,204,695, an increase of \$1,135,748 in comparison with the prior year. Approximately 83.60 percent, or \$6,859,482, is available for spending at the government's discretion (unassigned fund balance).

The General Fund is the main operating fund of the County. At the end of the current fiscal year, the General Fund had an unassigned fund balance of \$6,154,109. The General Fund's liquidity can be measured by comparing unassigned fund balance to total fund expenditures. Unassigned fund balance represents 20.77 percent of total fund expenditures.

• The General Fund contributed \$11,881,112 in operating funds to finance the Schools' operations.

The Capital Projects Fund which has a total fund balance of \$1,817,953; \$1,112,580 is restricted and assigned for ongoing and future capital projects, \$705,373 represents an unassigned fund balance.

# **BUDGETARY HIGHLIGHTS**

# **General Fund**

The following table provides a comparison of original budget, final budget, and actual revenues and expenditures in the General Fund:

# **Budgetary Comparison**

# General Fund

For the Fiscal Years Ended June 30, 2017 and 2016

		<u>2017</u>			<u>2016</u>	
	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>
Revenues	<b>A</b> 00 100 501	<b>A</b> 00 000 400	A 00 500 400	Φ 04 070 070	<b>A</b> 04 704 470	Φ 40.005.005
Taxes	\$ 22,168,561	\$ 22,882,436	\$ 20,530,429	\$ 21,076,972	\$ 21,704,476	\$ 19,205,365
Other	4,812,763	5,557,086	6,632,275	4,603,689	5,403,178	5,683,217
Intergovernmental	<u>5,164,464</u>	5,350,772	7,428,392	4,947,669	5,529,170	7,937,361
Total	32,145,788	33,790,294	34,591,096	30,628,330	32,636,824	32,825,943
Expenditures	28,313,670	30,434,231	29,630,763	27,356,184	29,521,818	28,461,561
Excess (Deficiency) of Revenues Over Expenditures	3,832,118	3,356,063	4,960,333	3,272,146	3,115,006	4,364,382
Other Financing Sources (Uses) Proceeds of long-term debt/leases	_	_	_	-	_	139,890
Transfers in	100,000	100,000	100,000	108,000	110,007	108,000
Transfers out	(4,117,059)	(4,292,756)	(4,257,311)	(3,624,146)	(4,010,321)	(3,962,601)
Total	(4,017,059)	(4,192,756)	(4,157,311)	(3,516,146)	(3,900,314)	(3,714,711)
Change in Fund Balance	(184,941)	(836,693)	803,022	(244,000)	(785,308)	649,671
Transfer from Reserve	184,941	836,693		244,000	785,308	
Change in Fund Balance after Surplus	\$ -	<u>\$ -</u>	\$ 803,022	\$ -	\$ -	\$ 649,671

Final amended budget revenues were more than the original budget by \$1,644,506.

The final amended budget appropriations for expenditures exceeded the original appropriation by \$2,120,561.

Actual revenues were more than final budget amounts by \$800,802, or 2.37 percent, while actual expenditures were \$803,468, or 2.64 percent less than final budget amounts.

### CAPITAL ASSETS AND LONG-TERM DEBT

# **Capital Assets**

As of June 30, 2017, the County's net investment in capital assets, which is net capital assets less related debt for governmental activities totals \$18,822,562 and \$1,860,005 for business-type activities.

During fiscal year 2017, the County's net capital assets (including additions, decreases, and depreciation) decreased \$542,428 for governmental activities and decreased \$827,984 for business-type activities, as summarized in the following table:

# **Change in Capital Assets**

# **Governmental Activities**

	Balance July 1, 2016	Net Additions and Deletions	Balance June 30, 2017
Land and land improvements	\$ 2,389,757	\$ -	\$ 2,389,757
Construction in progress	194,282	(194,282)	-
Buildings and improvements	65,984,741	624,805	66,609,546
Furniture, equipment, and vehicles	7,750,637	976,243	8,726,880
Total Capital Assets	76,319,417	1,406,766	77,726,183
Less: Accumulated depreciation	(26,661,556)	(1,949,194)	(28,610,750)
Total Capital Assets, Net	\$ 49,657,861	\$ (542,428)	\$ 49,115,433

# **Business-Type Activities**

	Balance July 1, 2016	Net Additions and Deletions	Balance June 30, 2017
Land and land improvements	343,785	\$ -	\$ 343,785
Construction in progress	41,890	(47,513)	(5,623)
Buildings and improvements	1,053,937	-	1,053,937
Infrastructure and equipment	52,692,392	547,284	53,239,676
Vehicles	262,162		262,162
Total Capital Assets	54,394,166	499,771	54,893,937
Less: Accumulated depreciation	(18,747,279)	(1,327,755)	(20,075,034)
Total Capital Assets, Net	35,646,887	\$ (827,984)	\$ 34,818,903

# **Component Unit School Board**

	Balance July 1, 2016	Net Additions and Deletions	Balance June 30, 2017
Land and land improvements	\$ 1,362,200	\$ -	\$ 1,362,200
Construction in progress	4,710,767	(4,710,767)	-
Buildings and improvements	2,432,108	320,357	2,752,465
Furniture, equipment, and vehicles	15,303,124	7,375,808	22,678,932
Total Capital Assets	23,808,199	2,985,398	26,793,597
Less: Accumulated depreciation	(12,204,450)	(827,996)	(13,032,446)
Total Capital Assets, Net	\$ 11,603,749	\$ 2,157,402	\$ 13,761,151

**Note:** School Board fixed assets are jointly owned by the County (primary government) and the Component Unit School Board. The County reports the School Board assets associated with outstanding debt on its books until the debt is paid off.

# **Long-Term Debt**

As of June 30, 2017, the County's long-term obligations, excluding the Component Unit, total \$64,765.803.

	Balance July 1, 2016	Net Additions and Deletions	Balance June 30, 2017
<b>Governmental Activities</b>	<u>odiy 1, 2010</u>	and Deletions	<u>ounc 30, 2017</u>
Long-term debt	\$ 32,452,188	\$ (2,159,317)	\$ 30,292,871
Net OPEB obligation	910,724	(128,589)	782,135
Compensated absences	077 477	44.405	000 040
General Fund Welfare Fund	377,477	11,465	388,942
Wellare Fund	214,577	20,100	234,677
Total Long-Term Indebtedness -			
Primary Government	33,954,966	(2,256,341)	31,698,625
Rusiness-Type Activities			
T T	33 721 987	(763 089)	32 958 898
· ·	00,121,001	(1.00,000)	02,000,000
Water and Sewer Fund	100,446	7,834	108,280
Total Business-Type Activities	33,822,433	(755,255)	33,067,178
Total Primary Government	\$ 67,777,399	\$ (3,011,596)	\$ 64,765,803
•			
•	· / -		
•	•		•
_			
Total Component Unit School Board	\$ 2,089,819	\$ 87,884	\$ 2,177,703
Total Business-Type Activities	33,822,433 \$ 67,777,399 \$ 694,731 252,949 1,142,139	(755,255)	32,958,898 108,280 33,067,178 \$ 64,765,803 \$ 939,078 256,079 982,550

General obligation indebtedness must be approved by voter referendum prior to issuance except for debt incurred from the State Literary Fund or the Virginia Public School Authority.

More detailed information on the County's long-term obligations is presented in Note 11 to the financial statements.

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

- The average unemployment rate for the County of Southampton, Virginia in June 2017 was 3.8 percent, an increase of .1 percent from June 2016. This compares favorably to the state's rate of 3.9 percent and the national rate of 4.5 percent.
- According to the Weldon Cooper Center for Public Service at the University of Virginia, the provisional 2010 population was 18,570, an increase of 6.2 percent since the 2000 U. S. Census.
- The median adjusted gross income for individual tax returns in Southampton County in 2007 was \$19,953, compared to \$22,993 for the state, according to the Weldon Cooper Center for Public Service at the University of Virginia.

The fiscal year 2018 Adopted Budget anticipates General Fund revenues and expenditures to be \$32,791,902, a 2.01 percent increase over the fiscal year 2017 original budget.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to Michael W. Johnson, County Administrator, or Lynette C. Lowe, Deputy County Administrator/Chief Financial Officer, County of Southampton, Virginia, 26022 Administration Center Drive, Courtland, Virginia 23837, telephone 757-653-3015, or visit the County's website at <a href="https://www.southamptoncounty.org">www.southamptoncounty.org</a>.

# BASIC FINANCIAL STATEMENTS



# Statement of Net Position

At June 30, 2017

		<u>P</u> 1	rima	ary Governme	<u>nt</u>		C	Component Unit
		overnmental Activities	Вι	siness-Type <u>Activities</u>		Total		School Board
Assets Cash, cash equivalents, and investments	\$	5,787,833	\$	- 249.762	\$	5,787,833	\$	2,989,474
Restricted cash Receivables, net Internal balances		1,112,580 2,215,499 569,970		348,763 146,310 (569,970)		1,461,343 2,361,809		143,795
Due from other governments  Capital Assets		873,356		(509,970)		873,356		1,217,850
Land and construction in progress Other capital assets, net of accumulated		2,389,757		338,162		2,727,919		1,362,200
depreciation		46,725,676		34,480,741		81,206,417		12,398,951
Capital Assets, Net		49,115,433		34,818,903		83,934,336		13,761,151
Total Assets		59,674,671		34,744,006		94,418,677		18,112,270
Deferred Outflows of Resources Deferred outflows - pension		1,517,844		135,808		1,653,652		3,714,818
Total Assets and Deferred Outflows								
of Resources	\$	61,192,515	\$	34,879,814	\$	96,072,329	\$	21,827,088
Liabilities								
Pooled cash deficit	\$	-	\$	254,877	\$	254,877	\$	-
Accounts payable and accrued expenses		664,935		66,615		731,550		3,887,657
Customer deposits  Long-Term Liabilities		-		86,834		86,834		-
Due within one year								
Bonds, loans, and capital leases payable Due in more than one year		2,691,465		884,825		3,576,290		170,212
Bonds, loans, and capital leases payable		27,601,406		32,074,073		59,675,479		768,866
Net pension		5,831,899		529,282		6,361,181		22,372,882
Compensated absences		623,619		108,280		731,899		256,075
Net OPEB obligation		782,135	_			782,135	_	982,550
Total Liabilities		38,195,459		34,004,786		72,200,245		28,438,242
Deferred Inflows of Resources								
Unexpended grants payable		-		-		-		389,384
Deferred inflows - pension		118,597		7,579		126,176		2,112,911
Deferred inflows - gain on refunding		353,709		-		353,709		-
Net Position								
Net investment in capital assets		18,822,562		1,860,005		20,682,567		12,822,073
Restricted for capital projects		1,112,580		348,763		1,461,343		(04,005,500)
Unrestricted		2,589,608		(1,341,319)		1,248,289		(21,935,522)
Total Net Position (Deficit)		22,524,750		867,449		23,392,199		(9,113,449)
Total Liabilities, Deferred Inflows of Resources, and Net Position	Ф	61,192,515	\$	34,879,814	\$	96,072,329	Ф	21,827,088
The accompanying notes to the financial statement	Ψ		<u>-</u>	of this statemen	<u>Ψ</u>	30,012,329	Ψ	21,021,000

Statement of Activities
For the Year Ended June 30, 2017

		<u>Program</u>	Revenues	Net (Expense) Revenue and Changes in Net Position				
		Operating			imary Governmer	<u>nt</u>	Component	
		Charges for	<b>Grants and</b>		<b>Business-Type</b>		Unit	
<u>Functions/Programs</u>	<u>Expenses</u>	<u>Services</u>	<u>Contributions</u>	<u>Activities</u>	<u>Activities</u>	<u>Total</u>	School Board	
Primary Government								
<b>Governmental Activities</b>								
General government administration	\$ 2,956,635					\$ (2,201,186)		
Judicial administration	1,806,925	53,847	798,085	(954,993)		(954,993)		
Public safety	9,501,214	1,210,858	3,179,978	(5,110,378)		(5,110,378)		
Public works	2,097,264	989,593	15,809	(1,091,862)		(1,091,862)		
Health and welfare	2,929,314	-	2,100,576	(828,738)		(828,738)		
Education - local school system	9,569,412	-	-	(9,569,412)		(9,569,412)		
Parks, recreation, and cultural	287,326	-	5,000	(282,326)		(282,326)		
Community development	1,158,357	-	-	(1,158,357)		(1,158,357)		
Interest	909,526			(909,526)		(909,526)		
Total Governmental Activities	31,215,973	2,527,977	6,581,218	(22,106,778)		(22,106,778)		
<b>Business-Type Activities</b>								
Regional Water and Sewer Fund	4,625,011	1,182,500	68,479		\$ (3,374,032)	(3,374,032)		
Total Business-Type Activities	4,625,011	1,182,500	68,479		(3,374,032)	(3,374,032)		
<b>Total Primary Government</b>	\$ 35,840,984	\$ 3,710,477	\$ 6,649,697			(25,480,810)		
Component Unit								
Southampton County School Board	\$ 31,041,874	\$ 421,352	\$ 20,609,670				\$ (10,010,852)	
	General Revenu	es						
	Taxes							
		erty taxes, real a	nd personal	20,768,188	-	20,768,188	-	
	Other local to			2,176,962	-	2,176,962	-	
	Payment from	County of South	nampton, VA					
	Education			-	-	-	9,569,412	
	Noncategorica			2,992,846	-	2,992,846	-	
	Use of property			213,619	-	213,619	-	
	Investment ear	nings		2,507	73	2,580	643	
	Miscellaneous			1,097,562	64,461	1,162,023	140,944	
	Transfers			(2,955,069)	2,955,069			
	Total G	eneral Revenues	and Transfers	24,296,615	3,019,603	27,316,218	9,710,999	
	Change in Net Po	osition		2,189,837	(354,429)	1,835,408	(299,853)	
	Net Position (Def	icit) - Beginning o	f Year	20,334,913	1,221,878	21,556,791	(8,813,596)	
	Net Position (Def	icit) - End of Year		\$ 22,524,750	\$ 867,449	\$ 23,392,199	<u>\$ (9,113,449)</u>	

**Balance Sheet** 

Governmental Funds

At June 30, 2017

		Public	Capital Projects	Other	Total
	General	<b>Assistance</b>	<b>Utility Tax</b>	Governmental	Governmental
	<u>Fund</u>	<u>Fund</u>	<b>Building Fund</b>	<u>Funds</u>	<u>Funds</u>
Assets					
Cash and investments	\$ 5,308,054	\$ -	\$ 407,934	\$ 241,857	\$ 5,957,845
Restricted cash	-	-	1,112,580	-	1,112,580
Property taxes receivable, net	983,732	-	-	-	983,732
Accounts receivable	885,399	-	346,368	-	1,231,767
Due from other funds	569,970	-	-	-	569,970
Due from other governments	732,804	140,395	<del>-</del>	157	873,356
Total Assets	\$ 8,479,959	\$ 140,395	\$ 1,866,882	\$ 242,014	\$ 10,729,250
Liabilities					
Pooled cash deficit	\$ -	\$ 122,058	\$ 47,954	\$ -	\$ 170,012
Accounts payable and accrued liabilities	636,242	18,337	975	9,381	664,935
Total Liabilities	636,242	140,395	48,929	9,381	834,947
Deferred Inflows of Resources					
Unavailable revenue - taxes and landfill fees	1,689,608				1,689,608
Total Deferred Inflows of Resources	1,689,608	-	-	-	1,689,608
Fund Balance					
Restricted	-	-	1,112,580	232,633	1,345,213
Unassigned	6,154,109		705,373		6,859,482
Total Fund Balance	6,154,109		1,817,953	232,633	8,204,695
Total Liabilities, Deferred Inflows					
of Resources, and Fund Balance	\$ 8,479,959	\$ 140,395	\$ 1,866,882	\$ 242,014	\$ 10,729,250

(37,530,524)

\$ 22,524,750

# **County of Southampton, Virginia**

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

At June 30, 2017

Total Fund Balances for Governmental Funds		\$	8,204,695
Total net position reported for governmental activities in the Statement of Net Position is different because:			
Other assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.  Unavailable revenue - taxes and landfill fees			1,689,608
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:			1,000,000
Land Buildings and improvements, net of accumulated depreciation Furniture, equipment, and vehicles, net of accumulated depreciation	\$ 2,389,757 43,122,230 3,603,446		
Total Capital Assets			49,115,433
Deferred outflows and inflows of resources are applicable to future periods and, therefore, are not reported in the funds.  Deferred outflows of resources related to pensions  Deferred inflows of resources related to pensions  Deferred inflows of resources related to debt refunding	1,517,844 (118,597) (353,709)		
Total Deferred Outflows and Inflows of Resources			1,045,538
Liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities.  Balances of long-term liabilities affecting net position are as follows:  Bonds and notes payable	(30,292,871)		
Net pension liability Net OPEB obligation Compensated absences	(5,831,899) (782,135) (623,619)	)	

The accompanying notes to the financial statements are an integral part of this statement.

Total

Total Net Position of Governmental Activities

Statement of Revenues, Expenditures, and Changes in Fund Balances

# Governmental Funds

Year Ended June 30, 2017

	General	Public Assistance	Capital Projects Utility Tax	Other Governmental	Total Governmental
	<u>Fund</u>	<u>Fund</u>	<b>Building Fund</b>	<u>Funds</u>	<u>Funds</u>
Revenues					
Property taxes	\$ 20,530,429	\$ -	\$ -	\$ -	\$ 20,530,429
Other local taxes	1,487,790	-	689,172	-	2,176,962
Permits, privilege fees, and regulatory licenses	230,676	-	-	-	230,676
Fines and forfeitures	841,367	-	-	-	841,367
Use of money and property	927,246	-	214,403	530	1,142,179
Charges for services	1,615,793	-	-	70,817	1,686,610
Miscellaneous	927,951	-	3,400	166,211	1,097,562
Recovered costs	601,452	-	-	-	601,452
Intergovernmental					
Revenue from the Commonwealth of Virginia	7,397,659	580,764	-	13,741	7,992,164
Revenue from the Federal Government	30,733	1,295,788		24,703	1,351,224
Total Revenues	34,591,096	1,876,552	906,975	276,002	37,650,625
Expenditures					
Current					
General government administration	2,541,644	-	-	-	2,541,644
Judicial administration	1,798,812	-	166,871	7,504	1,973,187
Public safety	8,409,968	-	134,472	439,067	8,983,507
Public works	2,775,050	-	625,477	-	3,400,527
Health and welfare	757,755	2,180,876	-	-	2,938,631
Education - public school system	11,881,112	-	-	-	11,881,112
Parks, recreation, and cultural	274,604	-	-	-	274,604
Community development	1,162,431	-	1,326	-	1,163,757
Debt service	29,387		969,973		999,360
Total Expenditures	29,630,763	2,180,876	1,898,119	446,571	34,156,329
Excess (Deficiency) of Revenues Over Expenditures	4,960,333	(304,324)	(991,144)	(170,569)	3,494,296
Other Financing Sources (Uses)					
Issuance of debt	-	-	596,520	-	596,520
Transfers in	100,000	304,324	997,919	-	1,402,243
Transfers out	(4,257,311)			(100,000)	(4,357,311)
Total Other Financing Sources (Uses)	(4,157,311)	304,324	1,594,439	(100,000)	(2,358,548)
Net Change in Fund Balance	803,022	-	603,295	(270,569)	1,135,748
Fund Balance - Beginning of Year	5,351,087		1,214,658	503,202	7,068,947
Fund Balance - End of Year	\$ 6,154,109	\$ -	\$ 1,817,953	\$ 232,633	\$ 8,204,695

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2017

Net Change in Fund Balances - Total Governmental Funds

\$ 1,135,748

# Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Capitalized assets \$ 1,406,766

Depreciation \$ (1,949,194) (542,428)

Revenues in the Statement of Activities that do not provide current financial resources are deferred in the fund statements. This amount represents the difference in the amounts deferred in the fund financial statements, but recognized in the Statement of Activities.

Property taxes 66,281
Landfill fees 171,478
Notes receivable - sale of land (926,054)

Bond and capital lease proceeds are reported as financing sources in Governmental Funds and thus contribute to the change in fund balance. In the Statement of Net Position, however, issuing debt increases the long-term liabilities and does not affect the Statement of Activities. Similarly, the repayment of principal is an expenditure in the Governmental Funds but reduces the liability in the Statement of Net Position.

Proceeds of new debt or capital leases (596,520)
Repayments on debt 2,755,837
Gain on refunding 32,155

Net Adjustment 2,191,472

Governmental funds report pension contributions as expenditures. However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.

Pension contributions 771,026
Cost of benefits earned net of employee contributions (774,710)

(3,684)

Under the modified accrual basis of accounting used in the Governmental Funds, expenditures are not recognized for transactions that are not normally paid with expendable financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. This adjustment combines the net changes of the following:

Net OPEB obligation 128,589
Compensated absences (31,565)

Net Adjustment 97,024

Change in Net Position of Governmental Activities

2,189,837

# Statement of Net Position

**Proprietary Funds** 

At June 30, 2017

At June 30, 2017 Assets	<u>Ent</u>	asiness-Type Activities - terprise Fund ter and Sewer Fund
Current Assets Restricted cash Receivables, net	\$	348,763 146,310
Total Current Assets		495,073
Noncurrent Assets Capital assets, net		34,818,903
Total Noncurrent Assets		34,818,903
Total Assets		35,313,976
Deferred Outflows of Resources Deferred outflows - pension		135,808
Total Assets and Deferred Outflows of Resources	\$	35,449,784
Liabilities Current Liabilities Pooled cash deficit Accounts payable and accrued expenses Due to General Fund Short-term portion of debt	\$	254,877 66,615 569,970 884,825
Total Current Liabilities		1,776,287
Noncurrent Liabilities Customer deposits Net pension Compensated absences Long-term debt, net of unamortized discount		86,834 529,282 108,280 32,074,073
Total Noncurrent Liabilities		32,798,469
Total Liabilities		34,574,756
Deferred Inflows of Resources Deferred inflows - pension		7,579
Net Position  Net investment in capital assets Restricted for construction Unrestricted  Total Net Position		1,860,005 348,763 (1,341,319)
Total Net Position		867,449
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$	35,449,784

# Statement of Revenues, Expenses, and Changes in Net Position

# **Proprietary Funds**

Year Ended June 30, 2017

	Business-Type Activities - Enterprise Fund Water and Sewer Fund
Operating Revenues Charges for services, net Operating grants Miscellaneous	\$ 1,182,500 68,479 64,461
Total Operating Revenues	1,315,440
Operating Expenses Personal services Fringe benefits Repairs and maintenance Professional fees Utilities Chemicals, lab, permits Vehicle and power equipment Insurance Other supplies Depreciation	664,094 288,045 173,642 7,612 238,233 170,840 20,953 24,710 37,755
Total Operating Expenses	2,953,639
Operating Loss	(1,638,199)
Nonoperating Revenues (Expenses) Interest income Interest expense	73 (1,671,372)
Total Nonoperating Revenues (Expenses)	(1,671,299)
Loss Before Transfers	(3,309,498)
Operating Transfers In	2,955,069
Net Operating Transfers	2,955,069
Change in Net Position	(354,429)
Total Net Position - Beginning of Year	1,221,878
Total Net Position - End of Year	\$ 867,449

**Business-Type** 

# **County of Southampton, Virginia**

# Statement of Cash Flows

# **Proprietary Funds**

Year Ended June 30, 2017

Cash Flows from Operating Activities         Fund           Receipts from customers         \$ 1,304,007           Other receipts         132,940           Payments for personnel and related costs         (943,509)           Payments to suppliers and other operating costs         (649,836)           Net Cash Used in Operating Activities         (156,398)           Cash Flows from Noncapital Financing Activities           Net Cash Provided by Noncapital Financing Activities         2,955,069           Net Cash Provided by Noncapital Financing Activities         2,955,069           Cash Flows from Capital and Related Financing Activities         2,955,069           Cash Flows from Capital and Related Financing Activities         (499,771)           Proceeds of debt         91,044           Principal paid on capital debt         (854,133)           Interest paid on capital debt         (854,133)           Interest paid on capital debt         (2,934,232)           Cash Flows from Investing Activities           Interest income         73           Net Cash Provided by Investing Activities         (2,934,232)           Cash and Cash Equivalents           Cash and Cash Equivalents - Beginning of Year         229,374           Cash and Cash Equivalents - End of Year		Activities - <u>Enterprise Fund</u>
Cash Flows from Operating Activities         \$ 1,304,007           Cher receipts         132,940           Payments for personnel and related costs         (943,509)           Payments for personnel and related costs         (649,836)           Net Cash Used in Operating Activities         (156,398)           Net Cash Used in Operating Activities         2,955,069           Net transfers from other funds         2,955,069           Net Cash Provided by Noncapital Financing Activities         2,955,069           Cash Flows from Capital and Related Financing Activities         2,955,069           Cash Flows from Capital and Related Financing Activities         2,955,069           Purchase and construction of capital assets         (499,771)           Purchase and construction of capital assets         (499,771)           Purchase and construction of capital assets         (854,133)           Interest paid on capital debt         (854,133)           Interest paid on capital debt         (2,934,232)           Cash Flows from Investing Activities         (2,934,232)           Cash Flows from Investing Activities         73           Net Cash Provided by Investing Activities         73           Net Decrease in Cash and Cash Equivalents         (135,488)           Cash and Cash Equivalents - End of Year         \$ 93,886 <td></td> <td></td>		
Cash Flows from Noncapital Financing Activities       2,955,069         Net Cash Provided by Noncapital Financing Activities       2,955,069         Cash Flows from Capital and Related Financing Activities       (499,771)         Purchase and construction of capital assets       (499,771)         Proceeds of debt       91,044         Principal paid on capital debt       (854,133)         Interest paid on capital debt       (1,671,372)         Net Cash Used in Capital and Related Financing Activities       (2,934,232)         Cash Flows from Investing Activities       73         Net Cash Provided by Investing Activities       73         Net Decrease in Cash and Cash Equivalents       (135,488)         Cash and Cash Equivalents - Beginning of Year       229,374         Cash and Cash Equivalents - End of Year       \$93,886         Reconciliation of Operating Loss to Net Cash Used in Operating Activities       (1,638,199)         Operating loss       \$ (1,638,199)         Adjustments to Reconcile Operating Loss to Net Cash Used in Operating Activities       120,733         Depreciation expense       1,327,755         Changes in assets and liabilities       23,909         Receivables, net       120,733         Accounts payable and accrued expenses       23,909         Compensated absence	Receipts from customers Other receipts Payments for personnel and related costs	\$ 1,304,007 132,940 (943,509)
Net transfers from other funds         2,955,069           Net Cash Provided by Noncapital Financing Activities         2,955,069           Cash Flows from Capital and Related Financing Activities         (499,771)           Purchase and construction of capital assets         (499,771)           Proceeds of debt         91,044           Principal paid on capital debt         (854,133)           Interest paid on capital debt         (1,671,372)           Net Cash Used in Capital and Related Financing Activities         73           Financing Activities         73           Net Cash Frowided by Investing Activities         73           Net Decrease in Cash and Cash Equivalents         (135,488)           Cash and Cash Equivalents - Beginning of Year         229,374           Cash and Cash Equivalents - End of Year         93,886           Reconciliation of Operating Loss to Net Cash         10,638,199           Adjustments to Reconcile Operating Loss to Net         (1,638,199)           Adjustments to Reconcile Operating Loss to Net         1,327,755           Changes in assets and liabilities         1,20,733           Receivables, net         120,733           Accounts payable and accrued expenses         23,909           Compensated absences         7,834           Customer deposits         7	Net Cash Used in Operating Activities	(156,398)
Cash Flows from Capital and Related Financing Activities           Purchase and construction of capital assets         (499,771)           Proceeds of debt         91,044           Principal paid on capital debt         (854,133)           Interest paid on capital debt         (1,671,372)           Net Cash Used in Capital and Related Financing Activities         (2,934,232)           Cash Flows from Investing Activities           Interest income         73           Net Cash Provided by Investing Activities         73           Net Decrease in Cash and Cash Equivalents         (135,488)           Cash and Cash Equivalents - Beginning of Year         229,374           Cash and Cash Equivalents - End of Year         \$93,886           Reconciliation of Operating Loss to Net Cash         \$93,886           Reconciliation of Operating Loss to Net Cash         \$1,638,199           Adjustments to Reconcile Operating Loss to Net         \$1,327,755           Changes in assets and liabilities         \$23,909           Changes in assets and liabilities         \$23,909           Compensated absences         23,909           Compensated absences         7,834           Customer deposits         774           Deferred outflows - pension         (48,643)           Net pension	· · · · · · · · · · · · · · · · · · ·	2,955,069
Purchase and construction of capital assets         (499,771)           Proceeds of debt         91,044           Principal paid on capital debt         (854,133)           Interest paid on capital debt         (1,671,372)           Net Cash Used in Capital and Related Financing Activities         (2,934,232)           Cash Flows from Investing Activities         73           Interest income         73           Net Cash Provided by Investing Activities         73           Net Decrease in Cash and Cash Equivalents         (135,488)           Cash and Cash Equivalents - Beginning of Year         229,374           Cash and Cash Equivalents - End of Year         \$ 93,886           Reconciliation of Operating Loss to Net Cash         \$ 93,886           Used in Operating Activities         \$ (1,638,199)           Operating loss         \$ (1,638,199)           Adjustments to Reconcile Operating Loss to Net         \$ (1,638,199)           Adjustments to Reconcile Operating Loss to Net         \$ (1,638,199)           Cash Used in Operating Activities         \$ (1,638,199)           Depreciation expense         \$ (2,30,00)           Changes in assets and liabilities         \$ (2,30,00)           Receivables, net         \$ (2,30,00)           Compensated absences         \$ (2,30,00)	Net Cash Provided by Noncapital Financing Activities	2,955,069
Financing Activities         (2,934,232)           Cash Flows from Investing Activities         73           Interest income         73           Net Cash Provided by Investing Activities         73           Net Decrease in Cash and Cash Equivalents         (135,488)           Cash and Cash Equivalents - Beginning of Year         229,374           Cash and Cash Equivalents - End of Year         \$ 93,886           Reconciliation of Operating Loss to Net Cash         Used in Operating Activities           Operating loss         \$ (1,638,199)           Adjustments to Reconcile Operating Loss to Net         Cash Used in Operating Activities           Depreciation expense         1,327,755           Changes in assets and liabilities         Receivables, net         120,733           Accounts payable and accrued expenses         23,909           Compensated absences         7,834           Customer deposits         774           Deferred outflows - pension         (48,643)           Net pension liability         100,475           Deferred inflows - pension         (51,036)	Purchase and construction of capital assets Proceeds of debt Principal paid on capital debt	91,044 (854,133)
Interest income         73           Net Cash Provided by Investing Activities         73           Net Decrease in Cash and Cash Equivalents         (135,488)           Cash and Cash Equivalents - Beginning of Year         229,374           Cash and Cash Equivalents - End of Year         \$ 93,886           Reconciliation of Operating Loss to Net Cash         \$ 93,886           Vsed in Operating Activities         \$ (1,638,199)           Operating loss         \$ (1,638,199)           Adjustments to Reconcile Operating Loss to Net         \$ (1,638,199)           Adjustments to Reconcile Operating Loss to Net         \$ (1,638,199)           Cash Used in Operating Activities         \$ (1,638,199)           Depreciation expense         \$ (1,638,199)           Changes in assets and liabilities         \$ (1,638,199)           Receivables, net         \$ (2,073)           Accounts payable and accrued expenses         \$ (23,909)           Compensated absences         \$ (7,834)           Customer deposits         \$ (74           Deferred outflows - pension         \$ (48,643)           Net pension liability         \$ (51,036)           Deferred inflows - pension         \$ (51,036)	·	(2,934,232)
Net Decrease in Cash and Cash Equivalents  Cash and Cash Equivalents - Beginning of Year  Cash and Cash Equivalents - End of Year  Cash and Cash Equivalents - End of Year  Reconciliation of Operating Loss to Net Cash Used in Operating Activities  Operating loss  Operating loss  Adjustments to Reconcile Operating Loss to Net  Cash Used in Operating Activities  Depreciation expense  Changes in assets and liabilities  Receivables, net  Accounts payable and accrued expenses  Compensated absences  Customer deposits  Customer deposits  Total  Operating Loss to Net  Cash Used in Operating Loss to Net  Cash Used in Operating Activities  1,327,755  Changes in assets and liabilities  Receivables, net  120,733  Accounts payable and accrued expenses  Compensated absences  7,834  Customer deposits  774  Deferred outflows - pension  (48,643)  Net pension liability  100,475  Deferred inflows - pension  (51,036)		73
Cash and Cash Equivalents - Beginning of Year  Cash and Cash Equivalents - End of Year  Reconciliation of Operating Loss to Net Cash Used in Operating Activities Operating loss  Adjustments to Reconcile Operating Loss to Net Cash Used in Operating Activities Depreciation expense  Changes in assets and liabilities Receivables, net Accounts payable and accrued expenses Compensated absences Customer deposits Customer deposits Customer deposits Net pension liability Deferred inflows - pension  (48,643) Net pension liability Deferred inflows - pension (51,036)	Net Cash Provided by Investing Activities	73
Cash and Cash Equivalents - End of Year \$93,886  Reconciliation of Operating Loss to Net Cash Used in Operating Activities  Operating loss \$(1,638,199)  Adjustments to Reconcile Operating Loss to Net Cash Used in Operating Activities  Depreciation expense \$1,327,755  Changes in assets and liabilities  Receivables, net \$120,733  Accounts payable and accrued expenses \$23,909  Compensated absences \$7,834  Customer deposits \$774  Deferred outflows - pension \$(48,643)  Net pension liability \$100,475  Deferred inflows - pension \$(51,036)	Net Decrease in Cash and Cash Equivalents	(135,488)
Reconciliation of Operating Loss to Net Cash Used in Operating Activities Operating loss \$ (1,638,199)  Adjustments to Reconcile Operating Loss to Net Cash Used in Operating Activities Depreciation expense 1,327,755 Changes in assets and liabilities Receivables, net 120,733 Accounts payable and accrued expenses 23,909 Compensated absences 7,834 Customer deposits 774 Deferred outflows - pension (48,643) Net pension liability 100,475 Deferred inflows - pension (51,036)	Cash and Cash Equivalents - Beginning of Year	229,374
Used in Operating Activities Operating loss \$ (1,638,199)  Adjustments to Reconcile Operating Loss to Net Cash Used in Operating Activities  Depreciation expense 1,327,755  Changes in assets and liabilities Receivables, net 120,733  Accounts payable and accrued expenses 23,909  Compensated absences 7,834  Customer deposits 774  Deferred outflows - pension (48,643)  Net pension liability 100,475  Deferred inflows - pension (51,036)	Cash and Cash Equivalents - End of Year	\$ 93,886
Depreciation expense       1,327,755         Changes in assets and liabilities       120,733         Receivables, net       120,733         Accounts payable and accrued expenses       23,909         Compensated absences       7,834         Customer deposits       774         Deferred outflows - pension       (48,643)         Net pension liability       100,475         Deferred inflows - pension       (51,036)	Used in Operating Activities Operating loss Adjustments to Reconcile Operating Loss to Net	\$ (1,638,199)
Receivables, net       120,733         Accounts payable and accrued expenses       23,909         Compensated absences       7,834         Customer deposits       774         Deferred outflows - pension       (48,643)         Net pension liability       100,475         Deferred inflows - pension       (51,036)	Depreciation expense	1,327,755
	Receivables, net Accounts payable and accrued expenses Compensated absences Customer deposits Deferred outflows - pension Net pension liability	23,909 7,834 774 (48,643) 100,475

# Statement of Fiduciary Assets and Liabilities

# At June 30, 2017

Annata	Agency <u>Funds</u>
Assets Cash and investments	\$ 3,212,466
Total Assets	\$ 3,212,466
Liabilities Amounts held for others	<u>\$ 3,212,466</u>
Total Liabilities	\$ 3,212,466

Notes to the Financial Statements

Year Ended June 30, 2017

# Summary of Significant Accounting Policies

# **Narrative Profile**

The County of Southampton, Virginia (the "County"), which was founded in 1749, has a population of approximately 18,570 living within an area of 599 square miles. The County is located in the Tidewater area in Southeastern Virginia. The County is governed by an appointed County Administrator and a seven-member Board of Supervisors with each serving administrative and legislative functions.

The County engages in a comprehensive range of municipal services, including general government administration, judicial administration, public safety, public works, health and welfare, education, parks, recreation, and cultural, and community development.

The financial statements of the County have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below:

# 1-A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the County of Southampton, Virginia (the primary government) and its component unit. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

### **Individual Component Unit Disclosures**

# **Discretely Presented Component Unit**

Southampton County School Board

The Southampton County School Board members are appointed for four-year terms. The School Board may hold property and issue debt subject to approval by the Board of Supervisors. The School Board provides public primary and secondary education services to the County residents. The primary funding sources of the School Board are State and Federal grants and appropriations from the County, which are significant since the School Board does not have separate taxing authority. The County also approves the School Board budget. The School Board does not issue separate financial statements.

# **Exclusions from the Reporting Entity**

# **Jointly Governed Organizations**

Jointly governed organizations are regional governments or other multigovernmental arrangements that are governed by representation from each of the governments that create the organizations, and the participants do not retain an ongoing financial interest or responsibility in the organization.

The financial activities of the following organizations are excluded from the accompanying financial statements for the reasons indicated:

# Blackwater Regional Library

The Blackwater Regional Library provides library services to the County. The participating localities provide annual contributions for operations based on book circulation. No one locality contributes more than 50 percent of the Library's funding nor can impose its will on the organization, and there is no financial benefit/burden relationship. The County appropriated to the Library \$239,522 in operating funds in fiscal year 2017. The County has no equity interest in the Library.

# Western Tidewater Community Services Board

The Cities of Suffolk and Franklin and the Counties of Isle of Wight and Southampton jointly participate in the Western Tidewater Community Services Board (the "Board"). The Board provides input to state and local agencies on service needs and priorities of persons with physical and sensory disabilities.

# **Related Organization**

### Industrial Development Authority of Southampton County, Virginia

The Industrial Development Authority (the "Authority") of the County was created in 1969. The Authority is authorized to acquire, own, lease, and dispose of local properties which will potentially promote industry and develop trade in Virginia through locating and remaining in the area. The Authority assists new and expanding businesses in securing low interest, tax-exempt industrial development revenue bonds. Bonds are issued when financing these facilities, covering the cost of land, buildings, machinery, or equipment. A mortgage or lien on the financed property is then secured and repaid from the revenue of the project. The Authority is governed by a seven-member board appointed by the Southampton County Board of Supervisors. The County has no financial responsibility for the debt issued by the Authority.

# 1-B. Financial Reporting Model

The County's Comprehensive Annual Financial Report includes management's discussion and analysis, the basic financial statements, and required and other supplementary information, described as follows:

**Management's Discussion and Analysis** – The basic financial statements are accompanied by a narrative introduction as well as an analytical overview of the County's financial activities.

Government-wide Financial Statements – The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These statements report financial information for the County as a whole. The primary government and the component unit are presented separately within these financial statements with the focus on the primary government. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and grants and the County's general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers. The fiduciary funds of the primary government are not included in the government-wide financial statements.

The Statement of Net Position presents the financial position of the governmental and business-type activities of the County and its discretely presented component unit at year end.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities and for each identifiable activity of the business-type activities of the County. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The County does not allocate indirect expenses to functions in the Statement of Activities.

The Statement of Activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the County's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Other revenue sources not considered to be program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the County.

**Fund Financial Statements** – During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary, and fiduciary funds.

Major individual governmental and proprietary funds are reported in separate columns.

Reconciliation of Government-wide and Fund Financial Statements – Since the governmental funds financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a summary reconciliation of the difference between total fund balances as reflected on the governmental funds balance sheet and total governmental activities net position as shown on the government-wide Statement of Net Position is presented. In addition, a summary reconciliation of the difference between the total net change in fund balances as reflected on the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances, and the change in net position of governmental activities as shown on the government-wide Statement of Activities is presented.

**Budgetary Comparison Schedules** – Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. The County and many other governments revise their original budgets over the course of the year for a variety of reasons.

**GASB-Required Supplementary Pension** – GASB issued Statement No. 68–Accounting and Financial Reporting for Pensions–an amendment of GASB No. 27. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions.

### 1-C. Financial Statement Presentation

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following is a brief description of the funds reported by the County in each of its fund types in the financial statements:

- Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The County reports the difference between its governmental fund assets and deferred outflows of resources and its liabilities and deferred inflows of resources as fund balance. The following are the County's major governmental funds:
  - O General Fund The General Fund is the primary operating fund of the County and accounts for all revenues and expenditures applicable to the general operations of the County which are not accounted for in other funds. Revenues are derived primarily from property and other local taxes, licenses, permits, charges for services, use of money and property, and intergovernmental grants.

- Special Revenue Funds Special Revenue Funds account for the proceeds of specific revenue sources (other than those derived from special assessments, expendable trusts, or dedicated for major capital projects) requiring separate accounting due to legal or regulatory provisions or administrative action. Special Revenue Funds include the following:
  - <u>Public Assistance Fund</u> This fund accounts for the administration of the County's social services program.
  - Forfeiture Fund This fund accounts for County revenues and expenditures associated with the Sheriff's Department and Commonwealth's Attorney's Office related to asset and drug forfeitures.
  - <u>Law Library Fund</u> This fund accounts for the operation and maintenance of the County's law library.
  - <u>Canteen Fund</u> This fund accounts for the operations and maintenance of the general store of the jail.
  - Inmate Fund This fund accounts for individual account balances for inmates within the jail.
- Capital Projects Funds The Capital Projects Fund consists of the Utility Tax Building Fund which accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.
- Proprietary Funds Proprietary fund reporting focuses on the determination of
  operating income, changes in net position, financial position, and cash flows. The
  County has one enterprise fund, the Water and Sewer Fund, which accounts for
  operations that are financed and operated in a manner similar to private business
  enterprises. The intent of the County is that the cost of providing services to the
  general public be financed or recovered through user charges.
- Fiduciary Funds (Agency Funds) Fiduciary funds account for assets held by the County in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. Agency funds utilize the accrual basis of accounting. Since by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. Agency Funds consist of the following:
  - Special Welfare Fund This fund accounts for monies provided primarily through private donors for assistance of children in foster care, needy senior citizens, and others. This fund is also used to account for monies received from other governments and individuals (i.e., social security and child support) to be paid to special welfare recipients.
  - Cypress Escrow Fund This fund accounts for funds held in escrow for a VDOT Roadway System. There is a twelve month waiting period for acceptance by VDOT.
  - Blackwater Regional Library Fund This fund accounts for the operation and maintenance of the regional library of the County. The County acts as fiscal agent for the Library.

- Enviva Escrow Fund This fund accounts for funds held in escrow for the Enviva gas line project.
- <u>OPEB Trust Accounts</u> This fund accounts for monies held for retired employees covered for postretirement health insurance benefits.

# Component Unit (Southampton County School Board)

The Southampton County School Board has the following funds:

<u>School Operating Fund</u> – This fund is the primary operating fund of the School Board and accounts for all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from State and Federal grants and appropriations from the County. The School Operating Fund is considered a major fund of the School Board for financial reporting purposes.

<u>School Food Services Fund</u> – This fund accounts for revenues derived from State and Federal grants and food and beverage sales.

<u>School Endowment Fund</u> – This fund consists of money donated by individuals to be used in the future at the schools' discretion.

# 1-D. Measurement Focus and Basis of Accounting

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (general government administration, judicial administration, public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues, (property taxes, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (general government administration, judicial administration, public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60

days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County's fiduciary funds are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and, subsequently, remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the County.

Licenses, permits, fines, and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state, and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditures. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

# 1-E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Fund Equity

# 1-E-1 Cash and Cash Equivalents

The County operates a cash and investment pool which all funds utilize with the exception of some agency funds and some special purpose projects. The County pools money from several funds to facilitate disbursement and investment and to maximize investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

The County allocates investment earnings of the cash and investment pool to each participating fund on a monthly basis in accordance with that fund's average equity balance in the pool for that month.

### 1-E-2 Investments

Investments are stated at fair value which approximates market; no investments are valued at cost. Certificates of deposit and short-term repurchase agreements are reported in the accompanying financial statements as cash and cash equivalents.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, State Treasurer's Local Government Investment Pool (LGIP), and the State Non-Arbitrage Program (SNAP).

# 1-E-3 Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due from/to all funds" (i.e., the current portions of the interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statement as internal balances.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounts were as follows at June 30:

General Fund - taxes receivable	\$ 635,949
Water and Sewer Fund - receivables	\$ 195,005

Real and Personal Property Tax Data

The tax calendars for real and personal property taxes are summarized below:

Real Property P	Personal Property
-----------------	-------------------

Levy	January 1	January 1
Due Date	December 5	December 5

The County bills and collects its own property taxes.

A ten percent penalty or \$10 minimum is levied on all taxes not collected on or before their due date. An interest charge of ten percent per annum is also levied on such taxes beginning on January 1.

# 1-E-4 Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reported as nonspendable as this amount is not available for general appropriation.

#### 1-E-5 Capital Assets

General capital assets are those capital assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide Statement of Net Position but does not report these assets in the governmental fund financial statements. Capital assets utilized by enterprise funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the enterprise funds' Statement of Net Position.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. Improvements to capital assets are capitalized; however, the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Capital assets of the primary government, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

Asset Description	<b>Estimated Lives</b>
Buildings and improvements	10 - 50 years
Furniture and equipment	3 - 25 years
Infrastructure	25 years
Vehicles	5-10 years

#### 1-E-6 Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources until then.

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources until that time. Under a modified accrual basis of accounting, unavailable revenue, representing property taxes and landfill charges receivables, is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, second half installments levied during the fiscal year but due after June 30, and amounts prepaid on the second half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, second half installments levied during the fiscal year but due after June 30 and amounts prepaid on the second half installments are reported as deferred inflows of resources.

#### 1-E-7 Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the County will compensate the employees for the benefits through paid time off or some other means.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Proprietary funds report the total compensated absence liability in each individual fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level when paid.

The Component Unit School Board accrues compensated absences (annual and sick leave benefits) when vested. The current portion of the compensated absences is recorded in the School Board Governmental Funds as accrued liabilities. The current and noncurrent portions are recorded in the School Board component unit government-wide financial statements.

#### 1-E-8 Pensions

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. The Virginia Retirement System (VRS) Teacher Employee Retirement Plan is a multiple employer, cost-sharing plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and Virginia Retirement System (VRS) Teacher Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan's and VRS Teacher Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 1-E-9 Other Postemployment Benefit Plans

Other postemployment benefit plan contributions are actuarially determined to project the present value of postemployment benefits for retired and active employees. The notes to financial statements present required schedules of funding progress that includes multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## 1-E-10 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as fund balance. Fund equity for all other reporting is classified as net position.

**Governmental Fund Balances** – Generally, governmental fund balances represent the difference between the current assets and deferred outflows of resources, and current liabilities and deferred inflows of resources. Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which resources can be spent. Fund balances are classified as follows:

Nonspendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

<u>Committed</u> – amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level of action to remove or change the constraint.

<u>Assigned</u> – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes.

<u>Unassigned</u> – all amounts not classified as nonspendable, restricted, committed, or assigned.

**Net Position** – Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of cost of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment in capital assets amount also is adjusted by any bond issuance deferral amounts. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

## 1-E-11 Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for water and sewer utilities. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All other items that do not directly relate to the principal and usual activity of the fund are recorded as nonoperating revenues and expenses. These items include investment earnings and gains or losses on the disposition of capital assets.

## 1-E-12 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds.

### 1-E-13 Long-Term Obligations

The County reports long-term debt of Governmental Funds at face value in the general long-term debt account group. The face value of the debt is believed to approximate fair value. Certain other governmental fund obligations not expected to be financed with current available financial resources are also reported in the general long-term debt account group. Long-term debt and other obligations financed by Proprietary Funds are reported as liabilities in the appropriate funds.

### 1-E-14 Adoption of New GASB Statement

During the fiscal year ended June 30, 2017, the County adopted the following GASB statement:

• Statement No. 82, "Pension Issues, an Amendment of GASB Statements No. 67, No. 68, and No. 73"

The adoption of this statement had no effect on the current financial statements.

#### 1-F. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## 1-G. Subsequent Events

Management has performed an analysis of the activities and transactions subsequent to June 30, 2017 to determine the need for any adjustments to and/or disclosures within the audited financial statements for the year ended June 30, 2017. Management has performed their analysis through November 28, 2017.

## Stewardship, Compliance, and Accountability

## **Budgets and Budgetary Accounting**

The Board of Supervisors annually adopts budgets for the various funds of the primary government and Component Unit School Board. All appropriations are legally controlled at the department level for the primary Government Funds. The School Board appropriation is determined by the Board of Supervisors and controlled in total by the primary government. Unexpended appropriations lapse at the end of each fiscal year.

#### Budgetary Data

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- Prior to April 1, the County Administrator submits to the Board of Supervisors a
  proposed operating and capital budget for the fiscal year commencing July 1.
  The operating budget and capital budget includes proposed expenditures and the
  means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.

- 4. The Appropriations Resolution places legal restrictions on expenditures at the fund, function, and departmental level. These appropriations for each fund, function, and department can be revised only by the Board of Supervisors.
- Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for all major funds and component units.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Supplemental Appropriations are adopted if necessary during the fiscal year.

### **Expenditures in Excess of Appropriations**

No expenditures exceeded appropriations.

#### **Fund Deficits**

The business-type activities had an unrestricted net position deficit of \$(1,341,319).

## 2 Deposits and Investments

#### Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Investments

Statues authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, the State Treasurer's Local Government Investment Pool (LGIP), and the State Non-Arbitrage Program (SNAP).

### Interest Rate Risk

Through its investment policy, the County manages its exposure to fair value losses arising from increasing interest rates by limiting the duration of its investment portfolio. As of June 30, investments held in the portfolio can be liquidated daily.

#### Concentration of Credit Risk

The County places no limit on the amount the Treasurer may invest in any one issuer. More than 5 percent of the County's investments are in a repurchase agreement with a financial institution. This investment is 18.40 percent of the County's total cash and investments.

The following is a summary of cash and investments:

Asset Type  Petty cash Deposit accounts Investments Davenport and Company - Mutual Funds	Carrying <u>Amount</u>		Market <u>Value</u>
Petty cash	\$	1,000	
Deposit accounts		10,766,846	
Investments			
Davenport and Company - Mutual Funds		2,428,393	\$ 2,428,393

Total Cash and Investments \$ 13,196,239

		vernmental <u>Activities</u>	siness-Type <u>Activities</u>	Fiduciary Responsibilities	<u>Total</u>
Primary Government					
Cash and cash equivalents	\$	5,787,833	\$ (254,877)	\$ 784,073	\$ 6,317,029
Restricted cash		1,112,580	348,763	-	1,461,343
Investments	_		 _	2,428,393	 2,428,393
Total Primary Government		6,900,413	93,886	3,212,466	10,206,765
Component Unit School Board Cash and cash equivalents		2,989,474	 		 2,989,474
Grand Total	\$	9,889,887	\$ 93,886	\$ 3,212,466	\$ 13,196,239



Receivables at June 30, 2017 consist of the following:

## **Primary Government**

## **Governmental Activities**

	<u>General</u>	Capital Projects Utility Tax Building Fund	Other <u>Nonmajor</u>	Total Governmental <u>Activities</u>	Business-Type <u>Activities</u>	Total Primary <u>Government</u>	Component Unit School Board
Property taxes	\$ 1,619,681	\$ -	\$ -	1,619,681	\$ -	\$ 1,619,681	\$ -
Landfill fees	751,011	-	-	751,011	-	751,011	-
Utility taxes	-	45,368	-	45,368	-	45,368	-
Other miscellaneous	134,388	301,000	-	435,388	-	435,388	143,795
Water and sewer	<del>-</del>	<del>-</del>		<del>-</del>	341,315	341,315	<del>-</del>
Total	2,505,080	346,368	-	2,851,448	341,315	3,192,763	143,795
Allowance for uncollectibles	(635,949)	<u>-</u>		(635,949)	(195,005)	(830,954)	<u>-</u>
Net Receivables	\$ 1,869,131	\$ 346,368	<u>\$</u> -	\$ 2,215,499	\$ 146,310	\$ 2,361,809	\$ 143,795

The County sold land in its industrial park to a new business for \$1,543,422 through an interest free note receivable. The note was paid in full during FY17.

# 5 Interfund Transfers

Interfund transfers for the year ended June 30, 2017 consisted of the following:

Primary Government	Transfer to	<b>Transfer from</b>
General Fund		
To Public Assistance	\$ 304,324	\$ -
To Enterprise Fund for operating costs and debt service	2,955,069	-
To Utility Tax Building Fund	997,919	-
From Inmate Fund		100,000
Total General Fund	4,257,312	100,000
Public Assistance Fund		
From General Fund	-	304,324
Inmate Fund		
To General Fund	100,000	-
Enterprise Fund		
From General Fund for operating costs and debt service	-	2,955,069
Utility Tax Building Fund		
From General Fund		997,919
Total	\$ 4,357,312	\$ 4,357,312
i otai	ψ 7,337,312	Ψ 4,337,312

# 6 Transfer to Component Unit/Transfer from Primary Government

Details of the primary government transfers to component unit as of June 30, 2017 are as follows:

	Transfer to	<b>Transfer from</b>
General Fund To School Fund for local appropriation	\$ 11,881,112	\$ -
School Fund From General Fund for local appropriation To School Food Fund for operating costs	70,000	11,881,112 -
School Food Fund From School Fund for operating costs		70,000
Total	\$ 11,951,112	\$ 11,951,112

## Interfund Receivables and Payables

Details of the primary government interfund receivables and payables as of June 30, 2017 are as follows:

	 ue From <u>II Funds</u>		Due To All Funds
General Fund  Due from Enterprise Fund for operating costs and debt service	\$ 569,970	\$	-
Enterprise Fund  Due to General Fund for operating costs and debt service	 	_	569,970
Total	\$ 569,970	\$	569,970

# Due from Other Governmental Units

Details of the County's receivables from other governmental units, as of June 30, 2017, are as follows:

#### **Governmental Activities** Capital **Projects Public Utility Tax** Component Other Unit School General Assistance Building Governmental **Fund Fund Fund Funds Total Board** Commonwealth of Virginia Local and State sales taxes 217,285 Compensation board - salaries 84,501 84,501 EMS 4 life 16,646 16,646 Comprehensive services funds 50,963 50,963 Communication sales tax 43,781 43,781 Public assistance funds 140,395 140,395 Sheriffs reimbursements 260,209 260,209 PSAP grants 3.965 3,965 Victim witness 44,882 44,882 Local law enforcement block grant 2,136 2,136 Department of Transportation 1,536 1,536 Shared services - City of Franklin 179,338 179,338 Other 44,847 45,004 157 18,547 Technology Plan 353,706 Vocational education 33,504 **Federal Government** Title I 282,655 Opportunity fund 51,310 School lunch and breakfast program 55,190 Title VIB Flow-through 145,005 Title IV rural and low income 3,790 Title IVB 21st century 31,849 Title II Part A 25,009 Total 157 \$ 873,356 \$ 1,217,850 \$732,804 \$ 140,395 \$ -

# **9**Capital Assets

The following is a summary of changes in capital assets:

## **Governmental Activities**

	Balance July 1, <u>2016</u>	<u>Increases</u>	<u>Decreases</u>	Balance June 30, <u>2017</u>
Capital Assets Not Being Depreciated				
Land and land improvements Construction in progress	\$ 2,389,757 194,282	\$ - -	\$ - 194,282	\$ 2,389,757 
Total Capital Assets Not Being Depreciated	2,584,039	-	194,282	2,389,757
Other Capital Assets				
Buildings and improvements	65,984,741	624,805	_	66,609,546
Furniture, equipment, and vehicles	7,750,637	1,029,906	53,663	8,726,880
Total Other Capital Assets	73,735,378	1,654,711	53,663	75,336,426
Less: Accumulated depreciation for				
Buildings and improvements	21,989,713	1,497,603	-	23,487,316
Furniture, equipment, and vehicles	4,671,843	488,976	37,385	5,123,434
Total Accumulated Depreciation	26,661,556	1,986,579	37,385	28,610,750
Other Capital Assets, Net	47,073,822	(331,868)	16,278	46,725,676
Net Capital Assets	\$49,657,861	\$ (331,868)	\$ 210,560	\$49,115,433
Depreciation expense was allocated as follows:				
General government administration	\$ 821,067			
Public safety	440,779			
Public works	84,314			
Health and welfare	12,825			
Education	386,458			
Parks, recreation, and cultural	12,722			
Community development	228,414			
Total Depreciation Expense	\$ 1,986,579			

## **Business-Type Activities**

	Balance			Balance
	July 1, 2016	Increases	Decreases	June 30, 2017
Capital Assets Not Being Depreciated	2010	<u>IIICI eases</u>	<u>Decreases</u>	2017
Land and land improvements	\$ 338,162	\$ -	\$ -	\$ 338,162
Construction in progress	47,513		47,513	
Total Capital Assets Not Being				
Depreciated	385,675	-	47,513	338,162
Other Capital Assets				
Buildings and improvements	1,053,937	-	-	1,053,937
Infrastructure and equipment	52,692,392	547,284	-	53,239,676
Vehicles	262,162			262,162
Total Other Capital Assets	54,008,491	547,284	-	54,555,775
Less: Accumulated depreciation for				
Buildings and improvements	288,346	27,369	-	315,715
Infrastructure and equipment	18,277,334	1,290,386	-	19,567,720
Vehicles	181,599	10,000		191,599
Total Accumulated Depreciation	18,747,279	1,327,755		20,075,034
Other Capital Assets, Net	35,261,212	(780,471)		34,480,741
Net Capital Assets	\$35,646,887	\$ (780,471)	\$ 47,513	\$ 34,818,903
Depreciation expense was allocated as follows:				
Water and sewer expense	\$ 1,327,755			
Total Depreciation Expense	\$ 1,327,755			

#### **Component Unit School Board**

	Balance July 1, <u>2016</u>	<u>Increases</u>	<u>Decreases</u>	Balance June 30, <u>2017</u>
Capital Assets Not Being Depreciated Land and land improvements Construction in progress	\$ 1,362,200 4,710,767	\$ - -	\$ - 4,710,767	\$ 1,362,200 
Total Capital Assets Not Being Depreciated	6,072,967	-	4,710,767	1,362,200
Other Capital Assets Buildings and improvements Furniture, equipment, and vehicles	2,432,108 15,303,124	320,357 7,741,471	365,663	2,752,465 22,678,932
Total Other Capital Assets	17,735,232	8,061,828	365,663	25,431,397
Less: Accumulated depreciation for Buildings and improvements Furniture, equipment, and vehicles	1,915,516 10,288,934	69,450 1,104,445	345,899	1,984,966 11,047,480
Total Accumulated Depreciation	12,204,450	1,173,895	345,899	13,032,446
Other Capital Assets, Net	5,530,782	6,887,933	19,764	12,398,951
Net Capital Assets	\$11,603,749	\$ 6,887,933	\$ 4,730,531	\$13,761,151
Depreciation expense was allocated as follows:				
Education	\$ 1,173,895			

## **1** Compensated Absences

**Total Depreciation Expense** 

Each County employee earns vacation at the rate of a minimum of 1 day per month up to 1 ¾ days per month based on years of service. Sick leave is earned at the rate of 1 ¼ days per month. Sick leave is paid based on 25 percent of unused sick leave up to a maximum of \$5,000. Accumulated vacation up to thirty days is paid upon termination. The County has outstanding compensated absences totaling \$623,619 for the governmental activities, \$108,280 for the business-type activities, and \$256,075 for the Component Unit School Board.

\$ 1,173,895

## **▲** Long-Term Debt

## **PRIMARY GOVERNMENT**

Annual requirements to amortize long-term debt and related interest are as follows:

					Compone	nt Unit
Year(s)	Government	tal Activities	<b>Business-Ty</b>	pe Activities	School I	<u>Board</u>
Ended						
<u>June 30,</u>	<b>Principal</b>	<u>Interest</u>	<b>Principal</b>	<u>Interest</u>	<b>Principal</b>	<u>Interest</u>
2018	\$ 2,691,465	\$ 788,681	\$ 897,705	\$ 1,629,733	\$ 170,212	\$17,205
2019	2,725,551	701,211	1,016,621	1,594,830	173,454	13,962
2020	2,791,415	619,260	1,056,584	1,552,600	176,759	10,657
2021	2,757,748	535,556	1,101,708	1,504,610	180,128	7,288
2022	2,235,533	467,212	1,152,124	1,451,150	119,833	3,855
2023-2027	11,665,979	1,507,923	6,582,305	6,362,743	118,692	1,812
2028-2032	5,425,180	277,352	7,617,894	4,598,724	-	-
2033-2037	-	-	9,329,526	2,453,853	-	-
2038-2042	-	-	4,452,706	237,547	-	-
2043-2047	-	-	20,063	1,682	-	-
2048	-	-	2,147	27	-	-
Compensated absences	623,619	-	108,280	-	256,075	-
Net OPEB obligation	782,135	-	-	-	982,550	-
Total	31,698,625	4,897,195	33,337,663	21,387,499	2,177,703	54,779
Less			, ,	, ,		,
Unamortized discount			(270,485)			
	\$31,698,625	\$ 4,897,195	\$33,067,178	\$21,387,499	\$2,177,703	\$54,779

## **Changes in Long-Term Debt**

The following is a summary of changes in long-term obligations of the County:

	Balance <u>July 1, 2016</u>	Increase	Decrease	Balance June 30, 2017	Due Within One Year
Primary Government Governmental Activities General Fund					
Public Facility Lease Revenue Refunding Bond Series 2016 with interest payable semiannually at a rate of 2.19 percent.  Principal is due annually for 12 years. The bond is payable to Regions Bank.	\$ 15,126,000	\$ -	\$ 1,105,000	\$ 14,021,000	\$ 1,141,000
Capital lease with Ford Motor Credit for sheriff vehicles purchased over 4 years. Annual payments are made in November of 2013, 2014, 2015, and 2016. Interest is stated at a rate of 4.70 percent. Annual payments are \$73,680.43.	70,372	-	70,372	-	-
Information Technology server lease with US Bancorp due December 2018; payable in annual installments of \$6,248 with a rate of 1.478 percent.	18,200	-	5,977	12,223	6,066
Rollback trash truck lease with US Bancorp due December 2017; payable in annual installments of \$38,637 with a rate of 1.25 percent.	75,841	-	37,683	38,158	38,158
Voting machines lease with US Bankcorp due June 2020; payable in annual installments of \$29,387 with a rate of 1.807 percent.	112,909	-	27,470	85,439	27,969
Moral Obligation Bond, Series 2015, for courthouse project, due August 2025; payable in annual installments of \$92,650 with a rate of 3.35 percent.	746,800	-	67,800	679,000	70,200
Moral Obligation Bond, Series 2015, for jail farm kitchen, due August 2025; payable in annual installments of \$23,500 with a rate of 3.35 percent.	190,000	-	17,300	172,700	17,900
Administration energy equipment, Banc of America Public Capital Corp due February 2032; semi-annual payments are due in August and February. Interest is stated at a rate of 3.75 percent.	-	596,520	-	596,520	26,797
School Fund - School Bonds and School Related Literary Loan with the Virginia Department of Treasury, issued December 15, 2009, with interest payable annually at 2.00 percent. Principal is due annually for 20 years.	5,250,000	-	375,000	4,875,000	375,000
General Obligation Bonds (Virginia Public School Authority, Series 2000B) due in various installments ranging from \$218,266 to \$304,970; rate of 5.10 percent. Interest due semiannually,					
July 15 and January 15, with U.S. Bank.	2,932,612	-	564,270	2,368,342	574,828

	Balance July 1, 2016	Increase	<u>Decrease</u>	Balance June 30, 2017	Due Within One Year
General Obligation Bonds (Virginia Public					
School Authority, Series 2002B) due in various					
installments ranging from \$60,596 to \$74,322 and					
rates from 2.35 percent to 5.10 percent. Interest due					
semiannually, July 15 and January 15, with U.S. Bank.	493,998	-	66,864	427,134	68,054
Virginia School Bus Lease, Series 2013, Capital One					
purchased over 7 years. Annual payments are made					
in June with semi-annual interest payments in December					
and June. Interest is stated at a rate of 1.98 percent.	266,318	-	64,634	201,684	65,914
School energy equipment, Banc of America Public Capital Corp due January 2031; semi-annual payments are due in					
July and January. Interest is stated at a rate of 3.01 percent.	7,169,138	_	353,467	6,815,671	279,579
,	,,,,,,,,		,	3,212,011	
Net OPEB obligation	910,724	=	128,589	782,135	-
Compensated Absences - General Fund	377,477	11,465	-	388,942	-
Compensated Absences - Welfare Fund	214,577	20,100		234,677	
Total Long-Term Indebtedness-Governmental Activities	33,954,966	628,085	2,884,426	31,698,625	2,691,465
Business-Type Activities					
Virginia Resources Authority, \$4,022,364 note					
payable, payable in semiannual installments of					
\$100,559 over 20 years with no interest.	402,237	-	201,119	201,118	201,118
Virginia Resources Authority, Wastewater Revolving Loan Fund issued March 2012 for \$880,502 at 0.00 percent interest.					
Payable over 20 years.	859,038	-	52,196	806,842	52,196
VRA Virginia Pooled Financing Program, Series 2008B issued November 2008 with US Bank due					
November 2038; payable annually beginning					
October 2012 in varying annual installments for					
30 years with a rate of 5.44 percent.	31,090,000	-	480,000	30,610,000	505,000
Revenue Refunding Bond, Series 2007 issued June 18, 2007 with BB&T due June 30, 2028; payable annually beginning June 30, 2010 in annual installments of \$141,550 for					
20 years with a rate of 4.12 percent; the proceeds					
of this note were used to pay off the outstanding					
Rural Development Bond.	1,334,780	-	87,780	1,247,000	91,480

Litility through langer purchase of four through a with US Deposits	Balance July 1, 2016	<u>Increase</u>	<u>Decrease</u>	Balance June 30, 2017	Due Within One Year
Utility truck lease, purchase of four trucks, with US Bancorp due December 2017; payable in annual installments of \$21,243 with a rate of 1.25 percent.	41,698	-	20,719	20,979	20,979
Moral Obligation Bond, Series 2015, for water tank project, due August 2025; payable in annual installments of \$34,400 with a rate of 3.35 percent.	277,600	-	25,200	252,400	26,100
Revenue Bond, Series 2016, for Drewryville Resiliency Improvements, due February 2047; payable in semi-annual installments of \$2,478 with a rate of 2.50 percent.	-	91,044	-	91,044	832
Compensated Absences - Water and Sewer Fund	100,446	7,834		108,280	
Subtotal  Less: Unamortized Discount on Series 2008B Bonds	34,105,799 (283,366)	98,878	867,014 (12,881)	33,337,663 (270,485)	897,705 (12,880)
Total Business-Type Activities	33,822,433	98,878	854,133	33,067,178	884,825
Total Primary Government	\$ 67,777,399	\$ 726,963	\$ 3,738,559	\$ 64,765,803	\$ 3,576,290
Component Unit School Board School bus lease, purchase of five buses, with US Bancorp due December 2020; payable in annual installments of \$63,728 with a rate of 1.88 percent.	\$ 301,285	\$ -	\$ 58,015	\$ 243,270	\$ 59,115
School bus lease, purchase of five buses, with US Bancorp due August 2022; payable in annual installments of \$65,028 with a rate of 2.08 percent.	393,446	-	57,140	336,306	58,335
School bus lease, purchase of five buses, with US Bancorp due September 2023; payable in semi-annual installments of \$29,330 with a rate of 1.703 percent.	-	422,901	63,399	359,502	52,762
Compensated Absences - School Board Net OPEB obligation	252,949 1,142,139	3,126	159,589	256,075 982,550	- -
Total Component Unit School Board	\$ 2,089,819	\$ 426,027	\$ 338,143	\$ 2,177,703	\$ 170,212

### Advance Refunding - March 2016

The County issued \$15,126,000 of general obligation refunding bonds to provide resources to purchase U.S. Government State and Local Government Series securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$17,380,150 of general obligation bonds. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the government-wide financial statements. The reacquisition price exceeded the net carrying amount of the old debt of \$14,950,000. This amount is being netted against the new debt and amortized over the remaining life of the new debt issued. This advance refunding was undertaken to reduce total debt service payments over the next 12 years by \$2,365,373 and resulted in an economic gain of \$1,758,258.

## 1 Net Investment in Capital Assets

The "net investment in capital assets" amount reported on the government-wide Statement of Net Position as of June 30, 2017 is determined as follows:

	G	overnmental <u>Activities</u>	Business- Type <u>Activities</u>	Component Unit chool Board
Net Investment in Capital Assets				
Cost of capital assets	\$	77,726,183	\$54,893,937	\$ 26,793,597
Less: Accumulated depreciation		(28,610,750)	(20,075,034)	(13,032,446)
Book value		49,115,433	34,818,903	13,761,151
Less: Capital related debt		(30,292,871)	(33,229,383)	(939,078)
Add: Unamortized discount			270,485	
Net Investment in Capital Assets	\$	18,822,562	\$ 1,860,005	\$ 12,822,073

## 1 3 Deferred Inflows of Resources

Deferred inflows of resources from unavailable property taxes, landfill fees, and school grants are comprised of the following:

		Primary	Co	mponent
	Government -		<b>Unit School</b>	
	Ge	neral Fund		Board
Delinquent taxes not collected within 60 days Unexpended grants Prepaid property taxes - property taxes paid in advance Delinquent landfill fees not collected within 60 days		874,710 - 63,887 751,011	\$	- 389,384 - -
Totals	\$	1,689,608	\$	389,384

## Risk Management

The County and School Board are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Both participate in VACo (Virginia Association of Counties). Also, see Note 18 for Surety Bond Information.

## **1** Commitments and Contingencies

Federal programs in which the County and all discretely presented component units participate were audited in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Pursuant to the requirements of the Uniform Guidance, all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by the audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

## 16<sup>Litigation</sup>

At June 30, 2017, there were no matters of litigation involving the County which would materially affect the County's financial position should any court decisions or pending matters not be favorable to such entities.

## **1 7**Legal Compliance

The Virginia Public Finance Act contains state law for issuance of long-term and short-term debt. The Act states, in part, that no municipality may issue bonds or other interest-bearing obligations, including existing indebtedness, which will at any time exceed ten percent of the assessed valuation on real estate as shown by the last preceding assessment for taxes. Short-term revenue anticipation bonds/notes, general obligation bonds approved in a referendum, revenue bonds, and contract obligations for publically owned or regional projects should not be included in the debt limitation.

### **Computation of Legal Debt Margin**

Total Assessed Value of Taxed Real Estate	<u>\$</u> ′	1,557,174,751
Debt Limit - 10 Percent of Total Assessed Value	\$	155,717,475
Amount of Debt Applicable to Debt Limit General Obligation Debt		62,893,286
Legal Debt Margin	\$	92,824,189

# 18 Surety Bond Information

The following constitutional officers are insured through the Commonwealth of Virginia Faithful Performance of Duty Bond Plan in effect at June 30, 2017:

## **Division of Risk Management/AON**

Richard L. Francis, Clerk of Circuit Court	\$500,000
David K. Britt, Treasurer	400,000
Amy B. Carr, Commissioner of Revenue	3,000
J. B. Stutts, Sheriff	30,000

The following are insured/bonded through policies purchased by the School Board and County, respectively:

## VACORP - Crime/Bond/Faithful Performance of Duties Coverage

Dr. Gwendolyn Shannon, Superintendent of Schools and	
Clerk of School Board	\$250,000
Michael W. Johnson, County Administrator	250,000
Dallas O. Jones, Chairman	250,000
Dr. Alan Edwards, Supervisor	250,000
Randolph Cook, Supervisor	250,000
Carl J. Faison, Supervisor	250,000
Ronald M. West, Vice Chairman	250,000
Barry Porter, Supervisor	250,000
Bruce Phillips, Supervisor	250,000

\$ 11,881,112

# 1 9 Appropriation to School from General Fund

Appropriation from General Fund

Following is a summary of adjustments made to the local school appropriation when converting from fund financial statements to government-wide financial statements:

Total Appropriation per Fund Financial Statements	11,881,112
Depreciation on new school buildings  Debt on school buildings belonging to General	386,458
Fund paid by School Fund	(2,698,158)
Appropriation to School Fund per Government-Wide Financial Statements	\$ 9,569,412

## **20**Tax Abatements

The County negotiates property tax abatement agreements on an individual basis. The County has tax abatements with three entities as of June 30, 2017.

Type Business	<u>Purpose</u>	Percentage of Taxes Abated During the Fiscal Year	Tax	mount of ces Abated uring the scal Year
Enviva	Machinery and tools tax Utility tax (local)	41.987% 60%	\$	448,662 11,295
AMAC	Machinery and tools tax Utility (local tax)	50% 60%	\$	24,092 778
Hampton Farms	Machinery and tools tax Utility (local tax)	50% 100%	\$	182,846 2,661

## **71** Pension Plan

## **Plan Description**

All full-time, salaried permanent employees of the political subdivision are automatically covered by a VRS Retirement Plan upon employment. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees and employees in the VRS Teacher Retirement Plan – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

#### RETIREMENT PLAN PROVISIONS

#### PLAN 1

#### About Plan 1

Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.

#### **Eligible Members**

Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.

#### Hybrid Opt-In Election

VRS Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

#### Political Subdivision Employees Only:

Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

#### PLAN 2

#### About Plan 2

Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula. Employees are eligible for Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### Eligible Members

Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### Hybrid Opt-In Election

Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

#### **Political Subdivision Employees Only:**

Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

## HYBRID RETIREMENT PLAN

#### About the Hybrid Retirement Plan

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window. (See "Eligible Members")

- •The defined benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula.
- The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.
- •In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

#### Eligible Members

Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:

- Political subdivision employees\*
- School division employees
- •Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1 -April 30, 2014; the plan's effective date for opt-in members was July 1, 2014
- \*Non-Eligible Members

Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:

•Political subdivision employees who are covered by enhanced benefits for hazardous duty employees

#### **Political Subdivision Employees Only:**

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

#### PLAN 1

#### **Retirement Contributions**

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions and school divisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

#### Creditable Service

Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### Vesting

Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

#### PLAN 2

#### **Retirement Contributions**

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions and school divisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016.

#### Creditable Service

Same as Plan 1.

#### Vesting

Same as Plan 1.

#### HYBRID

#### RETIREMENT PLAN

#### **Retirement Contributions**

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

#### Creditable Service

#### **Defined Benefit Component:**

Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### **Defined Contributions Component:**

Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.

#### Vesting

#### **Defined Benefit Component:**

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

#### **Defined Contributions Component:**

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are always 100% vested in the contributions that they make.

PLAN 1	PLAN 2	HYBRID <u>RETIREMENT PLAN</u>
		Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  •After two years, a member is 50% vested and may withdraw 50% of employer contributions.  •After three years, a member is 75% vested and may withdraw 75% of employer contributions.  •After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by law until age 70 1/2.
Calculating the Benefit  The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier, and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.  An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit  Defined Benefit Component: See definition under Plan 1.  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
Average Final Compensation  A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation  A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation  Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
Service Retirement Multiplier  The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members and school division members is 1.70%.	Service Retirement Multiplier  Same as Plan 1 for service earned, purchased, or granted prior to January 1, 2013. For non-hazardous duty members and school division members, the retirement multiplier is 1.65% for creditable service earned, purchased, or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.
Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.	Sheriffs and regional jail superintendents: Same as Plan 1.	Sheriffs and regional jail superintendents: Not applicable.
Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	Political subdivision hazardous duty employees: Same as Plan 1.	Political subdivision hazardous duty employees: Not applicable.  Defined Contribution Component Not applicable.

		HYBRID
PLAN 1  Normal Retirement Age	PLAN 2  Normal Retirement Age	RETIREMENT PLAN  Normal Retirement Age
Age 65.	Normal Social Security retirement age.	Defined Benefit Component:
3		Same as Plan 2.
Political subdivisions hazardous duty employees: Age 60.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.
		<b>Defined Contribution Component:</b> Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Unreduced Retirement Eligibility	Earliest Unreduced Retirement Eligibility	Earliest Unreduced Retirement Eligibility
Age 65 with at least five years (60 months) of	Normal Social Security retirement age with at least	Defined Benefit Component:
creditable service or at age 50 with at least 30 years of creditable service.	five years (60 months) of creditable service or when their age and service equal 90.	Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.
Political subdivisions hazardous duty employees: Age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.
age so with at least 25 years of creditable service.		Defined Contribution Component:  Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Reduced Retirement Eligibility	Earliest Reduced Retirement Eligibility	Earliest Reduced Retirement Eligibility
Age 55 with at least five years (60 months) of	Age 60 with at least five years (60 months) of	Defined Benefit Component:
creditable service or age 50 with at least 10 years of creditable service.	creditable service.	Age Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.
Political subdivisions hazardous duty employees: Age 50 with at least five years of creditable service.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable
		Defined Contribution Component:  Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Cost-of-Living Adjustment (COLA) in Retirement	Cost-of-Living Adjustment (COLA) in Retirement	Cost-of-Living Adjustment (COLA) in Retirement
The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up	The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.	Defined Benefit Component: Same as Plan 2
to 4%) up to a maximum COLA of 5%.	to 276), for a maximum GOLA of 376.	Defined Contribution Component: Not applicable
Eligibility:	Eligibility:	Eligibility:
For members who retire with an unreduced benefit or with	Same as Plan 1	Same as Plan 1 and Plan 2
a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full		
calendar year from the retirement date.		
For members who retire with a reduced benefit and who have		
less than 20 years of creditable service, the COLA will go		
into effect on July 1 after one calendar year following the unreduced retirement eligibility date.		
unreduced retirement enginity date.		

#### PLAN 1

#### Exceptions to COLA Effective Dates:

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- •The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- •The member retires on disability.
- •The political subdivision member retires directly from shortterm or long-term disability under the Virginia Sickness and Disability Program (VSDP).
- •The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- •The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

#### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.70% on all service, regardless of when it was earned, purchased, or granted.

VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

School division: N/A

#### **Purchase of Prior Service**

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts towards vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.

#### PLAN 2

#### Exceptions to COLA Effective Dates:

Same as Plan 1

## me as Pian 1

#### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased, or granted.

VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

School division: N/A

**Purchase of Prior Service** 

Same as Plan 1

## HYBRID <u>RETIREMENT PLAN</u>

Exceptions to COLA Effective Dates:

Same as Plan 1 and Plan 2

#### Disability Coverage

Employees of political subdivisions and school divisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

#### Purchase of Prior Service

#### **Defined Benefit Component:**

Same as Plan 1, with the following exceptions:

- Hybrid Retirement Plan members are ineligible for ported service.
- The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.
- Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that one-year period, the rate for most categories of service will change to actuarial cost.

#### **Defined Contribution Component:**

Not applicable

### **Employees Covered by Benefit Terms**

As of the June 30, 2015 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Number</b>
Inactive members or their beneficiaries currently receiving benefits	123
Inactive members:  Vested inactive members  Non-vested inactive members  Inactive members active elsewhere in VRS  Total inactive members	16 29 <u>78</u> 123
Active members	<u>172</u>
Total covered employees	<u>418</u>
School Board	
Inactive members or their beneficiaries currently receiving benefits	34
Inactive members: Vested inactive members Non-vested inactive members Inactive members active elsewhere in VRS Total inactive members	10 20 <u>13</u> 43
Active members	<u>45</u>
Total covered employees	<u>122</u>

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions and school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00%-member contribution may have been assumed by the employer. Beginning July 1, 2012, new employees were required to pay the 5.00%-member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00%-member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

If the employer used the certified rate: The County's political subdivision's contractually required contribution rate for the year ended June 30, 2017 was 11.84% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015. The school board – general employees' contribution rate was 0.13%.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the political subdivision were \$838,697 and \$986,394 for the years ended June 30, 2017 and June 30, 2016, respectively.

For the school board – general employees, employee contributions were \$990 and \$41,386 for the years ended June 30, 2017 and June 30, 2016, respectively.

Each school division - teachers contractually required contribution rate for the year ended June 30, 2017 was 14.66% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015 and reflects the transfer in June 2015 of \$192,884,000 as an accelerated payback of the deferred contribution in the 2010-12 biennium. The actuarial rate for the Teacher Retirement Plan was 16.32%. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Based on the provisions of §51.1-145 of the *Code of Virginia*, as amended, the contributions were funded at 89.84% of the actuarial rate for the year ended June 30, 2017. Contribution to the pension plan from the school division - teachers were \$1,878,630 and \$1,851,158 for the years ended June 30, 2017 and June 30, 2016, respectively.

### **Net Pension Liability**

The political subdivisions net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2015, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

## Net Pension Liability - Teacher Employee Retirement Plan

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2016, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher Employee Retirement <u>Plan</u>
Total Pension Liability	\$ 44,182,326
Plan Fiduciary Net Position	 30,168,211
Employer's Net Pension Liability (Asset)	\$ 14,014,115

Plan Fiduciary Net Position as a Percentage of the Total Pension Liability 68.28%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

#### Actuarial Assumptions – General Employees and School Division – Teacher

The total pension liability for General Employees in the Political Subdivision's Retirement Plan and VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

#### **General Employees**

**Teacher** 

Inflation 2.5 percent 2.5 percent

Salary increases, including

inflation 3.5 percent - 5.35 percent 3.5 percent - 5.95 percent

Investment rate of return 7.0 percent, net of pension plan 7.0 percent, net of pension plan

investment expense, including inflation investment expense, including inflation

#### **Political Subdivisions**

Mortality rates: 14% of deaths are assumed to be service related

### Largest 10 - Non-LEOS:

## Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females were set back 2 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.

#### All Others (Non 10 Largest) - Non-LEOS:

### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females were set back 2 years.

### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

#### Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

<sup>\*</sup>Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

All Others (Non 10 Largest) - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### **School Divisions**

#### Mortality rates:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 3 years and females were set back 5 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females were set back 3 years.

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 1 year and no provision for future mortality improvement.

The actuarial assumptions used in the June 30 2015 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

- Update mortality table
- Adjustments to the rates of service retirement
- Decrease in rates of withdrawals for 3 through 9 years of service
- Decrease in rates of disability
- Reduce rates of salary increase by 0.25% per year

### Actuarial Assumptions - Public Safety Employees

The total pension liability for Public Safety employees in the Political Subdivision Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Inflation 2.5 percent

Salary increases, including

inflation 3.5 percent - 4.75 percent

Investment rate of return 7.0 percent, net of pension plan investment

expense, including inflation

<sup>\*</sup>Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

Mortality rates: 60% of deaths are assumed to be service related

#### Largest 10 - LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.

### All Others (Non 10 Largest) – LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

### Largest 10 - LEOS:

- Update mortality table
- Decrease in male rates of disability

## All Others (Non 10 Largest) - LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Arithmetic Long-Term Expected	Weighted Average Long-Term Expected
Asset Class (Strategy)	Allocation	Rate of Return	Rate of Return
U. S. Equity	19.50%	6.46%	1.26%
Developed Non U. S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	<u>1.00%</u>	-1.50%	<u>-0.02%</u>
Total	<u>100.00%</u>		5.83%
Inflation	ı		<u>2.50%</u>
*Expected arithmetic nominal return	1		<u>8.33%</u>

<sup>\*</sup>Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons, the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the Political Subdivision Retirement Plan and school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers and school division - teacher are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

## Changes in Net Pension Liability

## **Political Subdivision**

	<u> </u>	ncr	rease (Decrease)	)	
	Total		Net		
	Pension		<b>Fiduciary</b>		Pension
	Liability		<b>Net Position</b>		Liability
	<u>(a)</u>		<u>(b)</u>		<u>(a) - (b)</u>
Balances at June 30, 2015	\$ 34,748,025	\$	29,614,885	\$	5,133,140
Changes for the Year					
Service cost	860,119		-		860,119
Interest	2,376,240		-		2,376,240
Differences between expected					
and actual experience	(182,505)		-		(182,505)
Contributions - employer	-		973,723		(973,723)
Contributions - employee	-		355,165		(355,165)
Net investment income	-		515,466		(515,466)
Benefit payments, including refunds			,		, , ,
employee contributions	(1,603,459)		(1,603,459)		-
Administrative expenses	-		(18,322)		18,322
Other changes	-		(218)		218
-	 				
Net Changes	 1,450,395		222,355		1,228,040
Balances at June 30, 2016	\$ 36,198,420	\$	29,837,240	\$	6,361,180

	Total Pension Liability (a)	F	se (Decrease) Plan iduciary t Position (b)	1	Net Pension Liability (a) - (b)
Balances at June 30, 2015	\$ 4,106,158	\$	4,724,918	\$	(618,760)
Changes for the Year					
Service cost	91,354		-		91,354
Interest	277,238		-		277,238
Benefit changes	-		-		-
Differences between expected					
and actual experience	(279,435)		-		(279,435)
Contributions - employer	-		34,570		(34,570)
Contributions - employee	-		40,774		(40,774)
Net investment income	-		77,553		(77,553)
Benefit payments, including refunds					
of employee contributions	(291,241)		(291,241)		-
Administrative expenses	-		(2,979)		2,979
Other changes	 		597		(597)
Net Changes	 (202,084)		(140,726)		(61,358)
Balances at June 30, 2016	\$ 3,904,074	\$	4,584,192	\$	(680,118)

Sensitivity of the Political Subdivision's and School Division's - Teacher Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the political subdivision's and school division's – teacher proportionate share of the net pension liability using the discount rate of 7.00%, as well as what the political subdivision's and school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1.00% Decrease (6.00%)			rent Discount ate (7.00%)	1.00% Increase (8.00%)		
Political Subdivision Net Pension Liability	\$	10,760,288	\$	6,361,180	\$	2,680,533	
School Board Net Pension Liability		(221,496)		(680,118)		(1,067,265)	
School Division's Proportionate Share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$	32,862,000	\$	23,053,000	\$	14,972,000	

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2017, the political subdivision recognized pension expense of \$820,333.

For the year ended June 30, 2017, the school board – general employees recognized pension expense of \$(125,077).

At June 30, 2017, the school division reported a liability of \$23,050,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2016 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2016 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2016, the school division's proportion was 0.16450% as compared to 0.17289% at June 30, 2015.

For the year ended June 30, 2017, the school division recognized pension expense of \$1,775,000. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2017, the political subdivision and school board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Political Subdivision** 

**School Board** 

	Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflow of Resources	
Differences between expected and actual experience	\$	35,189	\$	126,176	\$	-	\$	158,911
Change in assumptions		-		-		-		-
Net difference between projected and actual earnings on pension plan investments		779,765		-		118,627		-
Employer contributions subsequent to the measurement date		838,698		<u>-</u>		990		_
Total	\$	1,653,652	\$	126,176	\$	119,617	\$	158,911

At June 30, 2017, the school division – teacher reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Teacher</u>					
	Deferred Outflows of Resources	Deferred Inflows of Resources				
Differences between expected and actual experience	\$ -	\$ 747,000				
Change in assumptions	-	-				
Net difference between projected and actual earnings on pension plan investments	1,317,000	-				
Changes in proportion and differences between employer contributions and proportionate share of contributions	425,000	1,207,000				
Employer contributions subsequent to the measurement date	1,853,201					
Total	\$ 3,595,201	\$ 1,954,000				

\$838,697 and \$990 reported as deferred outflows of resources related to pensions resulting from the political subdivision and school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the Fiscal Year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

# Year Ended June 30,

	Political bdivision	School Board	<u>Teacher</u>
2018	\$ (16,646)	\$(125,359)	\$(361,000)
2019	(37,447)	(35,084)	(361,000)
2020	433,291	71,048	431,000
2021	309,472	49,111	219,000
2022	-	-	(140,000)
Thereafter	-	-	-

## Payables to the Pension Plan

The political subdivision and school division – teacher recognize \$116,375 and \$251,042, respectively of payables to a defined benefit pension plan outstanding at the end of the reporting period. This amount represents the June 2017 legally required contributions to the pension plan due by July 10 per VRS reporting requirements.

## Pension Plan Fiduciary Net Position

Detailed information about the VRS political subdivision's and Teacher Retirement Plans' Fiduciary Net Position is available in the separately issued VRS 2016 Comprehensive Annual Financial Report (CAFR). A copy of the 2016 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2016-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2016-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

# 22Other Postemployment Benefits (OPEB)–Healthcare

#### Plan Description

In addition to pension benefits offered by Virginia Retirement Services, the County provides postemployment healthcare benefits. These benefits are governed by the County and can be amended by the County and School Board. The County and School Board provide healthcare and prescription drug insurance to retirees and their dependents. The full cost of the insurance is paid by the retiree. All full-time active employees, who retire or are disabled directly from the County or School Board and meet the eligibility criteria, may participate.

#### Cash and Cash Equivalents

The County and School Board have established an OPEB Trust Fund for funding a portion of the costs for their OPEB plans. These funds are accounted for in an individual agency fund of the County. As of June 30, 2017, the balances in these accounts were \$1,092,393 and \$1,336,000 for the County and the School Board, respectively, giving a total of \$466,550.

### **Funding Policy**

The County uses a partial funding approach using a discount rate of 7.00 percent with a 10-Year Phase In. Amortization of the Unfunded Actuarial Accrued Liability is a level of percentage of payroll.

## **Net OPEB Obligations and Annual OPEB Cost**

This summary identifies the value of benefits at July 1, 2016 and costs for the fiscal years through June 30, 2017, reflecting the partial funding approach, utilizing a discount rate of 7.25 percent (10-Year Phase In), and amortizing the Unfunded Actuarial Accrued Liability as a level of percentage of payroll. A summary of the net OPEB obligation is as follows:

Annual OPEB Cost (Expense)	County	Component Unit School Board
Annual Required Contribution (ARC) Adjustments	\$ 118,229 11,843	\$ 265,981 14,853
Annual OPEB Cost (Expense)	130,072	280,834
Contributions Made To Trust Fund Implicit rate subsidy	(188,000) (70,661)	(278,550) (161,873)
Decrease in Net OPEB Obligation	(128,589)	(159,589)
Net OPEB Obligation - Beginning of Year	910,724	1,142,139
Net OPEB Obligation - End of Year	\$ 782,135	\$ 982,550

Three-year trend information is as follows:

## County

Fiscal Year Ended			Percentage of OPEB Cost Contributed	Net OPEB Obligation			
6/30/15	\$	262,909	59.34%	\$	1,043,361		
6/30/16		163,742	111.15%		910,724		
6/30/17		130,072	144.54%		782,135		

## **Component Unit School Board**

Fiscal Year Ended	Annual PEB Cost	Percentage of OPEB Cost Contributed	<u>c</u>	Net OPEB Obligation
06/30/15	\$ 287,004	68.99%	\$	1,254,695
06/30/16	264,544	84.30%		1,142,139
06/30/17	280,834	99.19%		982,550

Valuation information is as follows:

Valuation <u>Date</u>		Actuarial Value of <u>Assets</u> (a)	Liab - Pro	actuarial Accrued Dility (AAL) Dijected Unit Credit (b)	Unfunded AL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a)/(c)
County								
7/1/2013	\$	281,075	\$	2,384,720	\$ 2,103,645	11.79%	\$ 6,840,978	30.75%
7/1/2015		630,159		2,136,322	1,506,163	29.50%	7,480,266	20.14%
7/1/2017		1,092,393		1,988,384	895,991	54.94%	7,783,279	11.51%
Component	Un	it School E	Board					
7/1/2013	\$	365,056	\$	3,464,469	\$ 3,099,413	10.54%	\$ 12,047,846	25.73%
7/1/2015		755,997		3,337,762	2,581,765	22.65%	14,906,021	17.32%
7/1/2017		965,999		3,370,375	2,404,376	28.66%	15,981,786	15.04%

## Virginia Retirement System (VRS)

### Plan Description

County of Southampton, Virginia provides postemployment health benefits in the form of medical insurance benefits to eligible retirees and their spouses through the Virginia Retirement System (VRS) Health Insurance Credit Program.

## Summary of Main Benefit Provisions as Interpreted for Valuation Purposes

Political subdivisions participating in the Virginia Retirement System (VRS) may elect to provide a credit toward the cost of health insurance coverage for any former employee who retired under VRS with at least 15 years of total creditable service. The amount of each monthly health insurance credit shall be \$1.50 per year of creditable service; which amount shall be paid monthly to any retired employee participating in the Health Insurance Credit Program. However, such credit shall not exceed the health insurance premium for retiree.

Disabled retirees are eligible to receive a maximum monthly credit of \$45.

If an eligible employee has worked for more than one employer in VRS, for the purpose of this valuation, their most current (or last) employer assumes full liability for that employee.

#### **REQUIRED SUPPLEMENTARY INFORMATION**

#### **Health Insurance Credit Program**

Schedule of Funding Progress for County

		(a)		(b)	(b-a)		(a/b)		(c)	((b-a)/c)	
			Α	ctuarial							
			A	ccrued						UAAL as a	
Actuarial	A	ctuarial	Liability (AAL)			Unfunded				Percentage	
Valuation	١	/alue of	Projected			AAL	Funded		Covered	of Covered	
<u>Date</u>		<u>Assets</u>	<u>Un</u>	nit Credit		(UAAL)	Ratio		<u>Payroll</u>	<u>Payroll</u>	
June 30, 2014	\$	164,599	\$	144,567	\$	(20,032)	113.86%	\$	2,181,183	-0.92%	
June 30, 2015		160,650		150,930		(9,720)	106.44%		2,272,514	-0.43%	
June 30, 2016		149,580		155,489		5,909	96.20%		2,041,046	0.29%	

Valuation Date June 30, 2016

Actuarial Cost Method Entry Age Normal

Amortization Method Level Percentage of Pay, Closed

Remaining Amortization Period 20-29 Years

Asset Valuation Method Market Value of Assets

Actuarial Assumptions Investment Rate of Return<sup>1</sup> Payroll Growth Rate

7.00% 3.00%

# Fund Balances – Governmental Funds

As of June 30, 2017, fund balances are composed of the following:

#### **Primary Government**

<u>Fund</u>	Restricted for		<u>Amount</u>
Capital Projects Utility Tax Fund Forfeiture Fund Law Library Fund Canteen Fund Inmate Fund	Restricted for construction Subsequent years' appropriations Subsequent years' appropriations Subsequent years' appropriations Subsequent years' appropriations	\$	1,112,580 104,583 12,408 1,844 113,798
Total Restricted Funds		\$	1,345,213
<b>Component Unit School Board</b>			
<u>Fund</u>	Restricted for	<u>/</u>	Amount
School Endowment Fund	School use only	\$	23,995
Total Restricted Funds		<u>\$</u>	23,995
<u>Fund</u>	Assigned for		<u>Amount</u>
School Food Fund	School cafeteria operations	\$	50.083

<sup>&</sup>lt;sup>1</sup>Includes inflation at 2.5%

# REQUIRED SUPPLEMENTARY INFORMATION



Variance

# **County of Southampton, Virginia**

# Budgetary Comparison Schedule

Year Ended June 30, 2017

# General Fund

	Original <u>Budget</u>		Final Budget	<u>Actual</u>	With Final Budge Positive (Negative)	
Revenues						
General Property Taxes	<b>A</b> 40 057 470	•	10057 170	<b>0</b> 40 750 477	Φ (004.00	
Real property taxes	\$ 10,957,478	\$	10,957,478	\$ 10,753,177	\$ (204,30	
Mobile home taxes	71,121		71,121	68,554	(2,56	
Personal property taxes	6,490,048		6,490,048	4,273,228	(2,216,82	
Public service corporation property taxes	1,534,081		1,534,081	1,535,724	1,64	
Machinery and tools taxes	1,194,547		1,874,757	1,944,321	69,56	
Farm implement/machinery seasonal taxes	575,426		575,426	575,078	(34	
Merchants' capital and contractors' equipment	294,810		294,810	307,774	12,96	
Delinquent taxes	637,050		637,050	578,034	(59,01	
Interest on taxes	150,000		150,000	164,757	14,75	
Penalties and fees on late taxes	264,000	_	297,665	329,782	32,11	
Total General Property Taxes	22,168,561		22,882,436	20,530,429	(2,352,00	17)
Other Local Taxes						
Local sales and use taxes	635,000		635,000	589,264	(45,73	(6)
Consumption tax	66,000		66,000	69,632	3,63	
Bank stock tax	14,750		14,778	29,075	14,29	7
Transient occupancy tax	10,316		10,316	12,200	1,88	34
Business license taxes	181,969		181,969	164,864	(17,10	<b>)</b> 5)
Motor vehicle licenses	527,459		527,459	492,654	(34,80	)5)
Tax on recordation and wills	138,500		138,500	130,101	(8,39	19)
Total Other Local Taxes	1,573,994		1,574,022	1,487,790	(86,23	2)
Permits, Privilege Fees, and Regulatory Licenses						
Animal licenses	12,500		12,500	10,120	(2,38	(0
Building permits	-		-	209,707	209,70	7
Other permits, licenses, and fees	3,000		3,000	10,849	7,84	9
Total Permits, Privilege Fees, and						
Regulatory Licenses	15,500		15,500	230,676	215,17	6'
Fines and Forfeitures	774,722		774,722	841,367	66,64	ŀ5
Revenue from Use of Money and Property	60		60	927,246	927,18	6
Charges for Services						
Miscellaneous	16,300		20,708	27,841	7,13	3
Service charges - tax exempt	6,500		6,500	7,135	63	5
School resource officer reimbursement	48,013		49,282	50,378	1,09	6
Reimbursements for utilities and salaries	60,000		193,717	197,078	3,36	i1
Courthouse maintenance fees	31,862		31,862	27,675	(4,18	

**Variance** 

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	With Final Budget Positive (Negative)
Commonwealth's Attorney - City of Franklin	22,000	22,000	22,000	_
Solid waste management	1,027,500	1,027,500	989,593	(37,907)
Ambulance transfers	340,000	340,000	252,468	(87,532)
Collection fee account	4,650	25,361	41,625	16,264
Total Charges for Services	1,556,825	1,716,930	1,615,793	(101,137)
Recovered Costs				
City of Franklin shared costs	233,857	233,857	233,857	-
Expenditure refunds	-	281,234	328,481	47,247
Insurance claims	-	9,365	9,365	-
Miscellaneous recoveries	3,500	25,663	29,749	4,086
Total Recovered Costs	237,357	550,119	601,452	51,333
Miscellaneous				
Gifts, donations, contributions	-	100,000	100,000	-
Miscellaneous	2,000	4,538	7,869	3,331
Industrial corridor tax revenue	652,305	652,305	651,192	(1,113)
Franklin-Southampton charities	-	49,890	49,890	-
Camp Campbell Foundation		119,000	119,000	
Total Miscellaneous	654,305	925,733	927,951	2,218
Intergovernmental Revenue from the Commonwealth of Virginia Noncategorical Aid				
Rolling stock taxes - motor vehicle carriers tax	77,000	77,000	72,064	(4,936)
Communication sales tax	538,748	538,748	526,748	(12,000)
Personal property tax relief act	-	-	2,346,261	2,346,261
Mobile home titling tax	17,000	17,000	13,579	(3,421)
Recordation and grantors' tax	40,000	40,000	34,194	(5,806)
Total Noncategorical Aid	672,748	672,748	2,992,846	2,320,098
Categorical Aid				
Shared Expenses				
Commonwealth's Attorney	408,810	408,810	404,364	(4,446)
Sheriff and Sheriff's auto	2,803,550	2,817,075	2,770,757	(46,318)
Commissioner of the Revenue	99,603	99,603	98,740	(863)
Treasurer	83,720	83,720	81,517	(2,203)
Electoral Board and General Registrar	35,320	35,320	37,029	1,709
Clerk of Court	321,060	326,898	324,390	(2,508)
Jail operations	292,170	292,170	254,128	(38,042)
Miscellaneous State grants	47.000	33,786	33,808	22
PSAP grants	47,802	47,802 13,090	46,652	(1,150)
Litter Control Grant	-	13,980	13,980	-

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Emergency Medical Services	-	16,646	16,646	-
Local Law Enforcement Block Grant	-	2,136	2,136	-
Fire program allocation	-	51,215	51,215	-
Victim Witness Grant	43,289	70,872	47,586	(23,286)
Virginia Commission for the Arts	-	5,000	5,000	- (400, 400)
Comprehensive Services Act	336,612	339,271	216,865	(122,406)
Total Categorical Aid	4,471,936	4,644,304	4,404,813	(239,491)
Total Revenue from the Commonwealth of Virginia	5,144,684	5,317,052	7,397,659	2,080,607
Revenue from the Federal Government				
Victim witness	19,780	32,380	21,745	(10,635)
Comprehensive Services Act	-	-	7,159	7,159
Highway Safety Grant	<u> </u>	1,340	1,829	489
Total Revenue from the Federal Government	19,780	33,720	30,733	(2,987)
Total Intergovernmental Revenues	5,164,464	5,350,772	7,428,392	2,077,620
Total Revenues	32,145,788	33,790,294	34,591,096	800,802
Expenditures				
Current				
General Government Administration				
Board of Supervisors	261,873	352,539	352,504	35
County Administrator	332,744	337,623	337,328	295
Commissioner of Revenue	336,235	337,868	302,975	34,893
Treasurer	305,975	340,421	338,464	1,957
Data processing	408,083	404,012	310,091	93,921
Insurance	397,360	292,609	292,538	71
Accounting	201,831	207,124	204,310	2,814
Delinquent taxes	21,550	21,588	12,973	8,615
Board of Assessors	229,600	229,600	220,992	8,608
Board of Elections	177,372	177,638	169,469	8,169
Total General Government Administration	2,672,623	2,701,022	2,541,644	159,378
Judicial Administration				
Circuit Court	26,449	38,162	34,952	3,210
General District Court	27,350	29,463	25,322	4,141
Magistrate	658	686	686	-
Victim Witness Assistance Program	87,583	127,766	91,902	35,864
Clerk of the Circuit Court	523,601	564,172	557,875	6,297
Sheriff - Bailiff	421,575	397,735	394,013	3,722
Courthouse Security	120,222	120,222	94,345	25,877
Commonwealth's Attorney	576,006	606,410	599,717	6,693
Total Judicial Administration	1,783,444	1,884,616	1,798,812	85,804

Variance

				variance
				With
	Original	Final		Final Budget
	Original	Final	Actual	Positive (Negative)
Public Safety	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Sheriff's Department	2,054,986	2,264,892	2,241,355	23,537
Project Life Saver	2,034,900	11,473	2,241,333	11,461
School resource officer	49,109	50,378	50,378	11,401
	•	•	•	1 207
Fire departments	326,620	382,243 119,000	381,036	1,207
Camp Campbell funds	1,505,421	1,522,067	119,000 1,517,640	4 427
Rescue squads 911	1,505,421	1,322,067	182,880	4,427
Wireless 911	56,190	56,190	54,217	8,302 1,973
	•	•	•	
Emergency services	149,880	250,939	239,783	11,156
Forestry Detention	22,061	22,062	22,062 3,134,394	64 620
	3,152,775	3,199,014		64,620
Probation	124,133	185,240	185,150	90 27.061
Inspections Animal control	267,000	206,000	168,939	37,061 5,539
Animal control	109,073	118,410	112,882	5,528
Medical Examiner	360	360	240	120
Total Public Safety	8,008,790	8,579,450	8,409,968	169,482
Public Works				
Maintenance of highways, streets, bridges,				
sidewalks	52,906	53,206	53,088	118
Refuse collection	743,906	783,254	774,569	8,685
Refuse disposal	1,094,500	1,094,500	1,053,858	40,642
Maintenance of buildings and grounds	471,820	941,256	893,535	47,721
Total Public Works	2,363,132	2,872,216	2,775,050	97,166
	2,000,102	2,072,210	2,170,000	37,100
Health and Welfare				
Health Department	304,000	304,000	304,000	-
Mental health	69,947	69,947	69,947	-
Comprehensive services	528,000	541,328	374,569	166,759
Welfare and Social Services	9,239	9,239	9,239	
Total Health and Welfare	911,186	924,514	757,755	166,759
Education				
Appropriation to public school system	11,886,743	11,886,743	11,881,112	5,631
		,	11,881,112	
Total Education	11,886,743	11,886,743	11,001,112	5,631
Parks, Recreation, and Cultural				
Regional library	239,522	239,522	239,522	-
Miscellaneous contributions	37,300	114,934	35,082	79,852
Total Parks, Recreation, and Cultural	276,822	354,456	274,604	79,852
	·			·
Community Development				
Planning and community development	140,226	825,638	792,340	33,298
Economic development	125,000	125,000	125,000	-
Revenue sharing agreement	58,622	68,495	68,495	-
Soil and Water Conservation District and Chowan	10,415	133,556	133,556	-
Cooperative Extension Program	47,280	49,138	43,040	6,098
Total Community Development	381,543	1,201,827	1,162,431	39,396
, class community borotopinon	331,010	.,_0.,021	.,,	33,000

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Debt Service	29,387	29,387	29,387	<del>_</del>
Total Expenditures	28,313,670	30,434,231	29,630,763	803,468
Excess (Deficiency) of Revenues Over Expenditures	3,832,118	3,356,063	4,960,333	1,604,270
Other Financing Sources (Uses) Proceeds from long-term capital lease Transfers in Transfers out	100,000 (4,117,059)	100,000 (4,292,756)	100,000 (4,257,311)	- - 35,445
Total Other Financing Sources (Uses)	(4,017,059)	(4,192,756)	(4,157,311)	35,445
Net Change in Fund Balance before Transfer from Surplus	(184,941)	(836,693)	803,022	1,639,715
Transfer from Surplus Funds	184,941	836,693		(836,693)
Net Change in Fund Balance after Transfer from Surplus	<u>\$</u> -	<u>\$</u>	803,022	\$ 803,022
Fund Balance - Beginning of Year			5,351,087	
Fund Balance - End of Year			\$ 6,154,109	

# **Public Assistance Fund**

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues				
Intergovernmental	Ф 000 0 <del>7</del> 4	Φ 050.000	ф <u>гоо</u> 704	ф ( <b>7</b> 0.4.4.)
Revenue from the Commonwealth of Virginia Revenue from the Federal Government	\$ 639,674		\$ 580,764	. , , ,
Revenue from the Federal Government	1,392,326	1,436,369	1,295,788	(140,581)
Total Intergovernmental Povenues	2 022 000	2 006 277	1 076 550	(210.725)
Total Intergovernmental Revenues	2,032,000	2,096,277	1,876,552	(219,725)
Total Revenues	2,032,000	2,096,277	1,876,552	(219,725)
Total Revenues	2,032,000	2,090,277	1,070,002	(219,725)
Expenditures Current Health and Welfare				
Welfare and Social Services	2,371,768	2,436,045	2,180,876	255,169
Wellare and Goolal Gervices	2,071,700	2,400,040	2,100,070	200,100
Total Expenditures	2,371,768	2,436,045	2,180,876	255,169
Total Experiatores	2,371,700	2,400,040	2,100,070	200,100
Excess (Deficiency) of Revenues Over Expenditures	(339,768)	(339,768)	(304,324)	35,444
Excess (Denoiciney) of Nevertues Over Experiantics	(555,756)	(555,756)	(504,524)	55,444
Other Financing Sources (Uses)				
Transfers in (out)	339,768	339,768	304,324	(35,444)
				·
Total Other Financing Sources (Uses)	339,768	339,768	304,324	(35,444)
Net Change in Fund Balance	\$ -	\$ -	-	\$ -
Fund Balance - Beginning of Year				
Fund Balance - End of Year			\$ -	
: =::= = =::= = : : = : : = : : = : : = : : = : : : : : : : : : : : : : : : : : : : :			<u> </u>	

# Schedule of Changes in the Political Subdivision's Net Pension Liability and Related Ratios

Political Subdivision	0040	2215	224
	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total pension liability			
Service cost	\$ 860,119	\$ 848,777	\$ 838,854
Interest	2,376,240	2,257,442	2,153,662
Changes of benefit terms	-	-	-
Differences between expected and actual experience	(182,505)	90,888	-
Changes in assumptions	-	-	-
Benefit Payments, including refunds of employee contributions	(1,603,459)		(1,490,645)
Net change in total pension liability	1,450,395	1,678,905	1,501,871
Total pension liability - beginning Total pension liability - ending (a)	34,748,025 \$ 36,198,420	33,008,272 \$34,687,177	31,506,401 \$ 33,008,272
Total perision hability - ending (a)	\$ 30,190,420	<del>φ 34,007,177</del>	\$ 33,000,272
Plan fiduciary net position			
Contributions - employer	\$ 973,723	\$ 964,986	\$ 939,439
Contributions - employee	355,165	340,481	325,312
Net investment income	515,466	1,300,962	3,902,466
Benefit Payments, including refunds of employee contributions	(1,603,459)		(1,490,645)
Administrative expense	(18,322)	(17,759)	(21,022)
Other	(218)	(275)	(206)
Net change in plan fiduciary net position	222,355	1,070,193	3,655,344
Plan fiduciary net position - beginning	29,614,885	28,492,832	24,837,488
Plan fiduciary net position - ending (b)	\$ 29,837,240	\$29,563,025	\$ 28,492,832
Political subdivision's net pension liability - ending (a) - (b)	\$ 6,361,180	\$ 5,124,152	\$ 4,515,440
Plan fiduciary net position as a percentage of the total			
Pension liability	82.43%	85.23%	86.32%
Covered payroll	\$ 6,746,161	\$ 6,748,412	\$ 7,292,997
Political subdivision's net pension liability as a percentage of			
covered payroll	94.29%	75.93%	61.91%

# Schedule of Changes in the Political Subdivision's Net Pension Liability and Related Ratios

School Board						
		<u>2016</u>		<u>2015</u>		<u>2014</u>
Total pension liability						
Service cost	\$	91,354	\$	91,346	\$	97,716
Interest	·	277,238	Ť	269,920	Ť	258,784
Changes of benefit terms		_		-		-
Differences between expected and actual experience		(279,435)		(19,733)		-
Changes in assumptions		-		-		-
Benefit Payments, including refunds of employee contributions	_	(291,241)	_	(182,762)		(212,055 <u>)</u>
Net change in total pension liability		(202,084)		158,771		144,445
Total pension liability - beginning	_	4,106,158	_	3,947,387	_	3,802,942
Total pension liability - ending (a)	\$	3,904,074	\$	4,106,158	\$	3,947,387
Plan fiduciary net position						
Contributions - employer	\$	34,570	\$	36,915	\$	39,274
Contributions - employee	Ψ	40,774	Ψ	43,491	Ψ	44,554
Net investment income		77,553		210,034		642,147
Benefit Payments, including refunds of employee contributions		(291,241)		(182,762)		(212,055)
Administrative expense		(2,979)		(2,931)		(3,538)
Other		597		(44)		33
Net change in plan fiduciary net position		(140,726)		104,703		510,415
Plan fiduciary net position - beginning		4,724,918		4,620,215		4,109,800
Plan fiduciary net position - ending (b)	\$	4,584,192	\$	4,724,918	\$	4,620,215
	<u> </u>	, ,	_	, ,	<u> </u>	, ,
Political subdivision's net pension liability - ending (a) - (b)	\$	(680,118)	\$	(618,760)	\$	(672,828)
	_					
Plan fiduciary net position as a percentage of the total						
Pension liability		117.42%		115.07%		117.04%
Covered payroll	\$	838,366	\$	888,407	\$	913,012
Delitical cubdivisionle not noncien liebility de a novembre et						
Political subdivision's net pension liability as a percentage of		-81.12%		-69.65%		-73.69%
covered payroll		<b>-01.12%</b>		-09.00%		-13.09%

# Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan

For the Years Ended June 30, 2017, 2016, and 2015\*

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Employer's Proportion of the Net Pension Liability (Asset)	0.16%	0.17%	0.16%
Employer's Proportionate Share of the Net Pension Liability (Asset)	\$23,053,000	\$21,760,000	\$20,310,000
Employer's Covered Payroll	12,814,668	12,540,977	12,853,492
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its covered payroll	180%	174%	158%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	68.28%	70.68%	70.88%

Schedule is intended to show information for 10 years. Since 2017 is the third year for this presentation, only one additional year of data is available. However, additional years will be included as they become available.

\*The amounts presented have a measurement date of the previous fiscal year end.

# Schedule of Employer Contributions

For the Years Ended June 30, 2008 through 2017

		ontractually Required	F Co	ntributions in Relation to ontractually Required		ntribution eficiency		mployer's Covered	Contribution as a % of Covered	S
	Co	ontribution	C	ontribution	(	Excess)		Payroll	Payroll	
Date		(1)		(2)		(3)		(4)	(5)	
Political S	ubd	ivision								
2017	\$	840,872	\$	838,698	\$	2,174	\$	7,101,956	11.819	%
2016	•	968,074	•	986,394		(18,320)		6,746,161	14.629	%
2015		968,397		1,079,115		(110,718)		6,748,412	15.99°	%
2014		1,056,755		1,033,858		22,897		7,292,997	14.189	
2013		999,037		1,024,662		(25,625)		6,894,663	14.86	
2012		796,614		799,277		(2,663)		7,099,949	11.26	%
2011		774,681		780,913		(6,232)		6,904,468	11.319	
2010		725,104		567,035		158,069		6,958,770	8.15°	
2009		676,442		713,042		(36,600)		6,973,628	10.229	%
2008		412,893		475,672		(62,779)		6,962,783	6.839	
Compone	n4 I I	nit School E	) o o r c	ı						
			ouarc	, -						
General E	pi	1,186	\$	990	\$	196	\$	912,137	0.119	0/
2017	Ф	35,714	Ф	41,386	Ф	(5,672)	Ф	•	4.94	
2016		•		49,949		, ,		838,366	4.94° 5.62°	
2013		37,846 40,264		39,383		(12,103) 881		888,407	4.319	
2014		40,264		39,363 40,697		41		913,012 923,755	4.419	
2013		24,925		24,811		114		923,733	2.50	
2012		24,923		25,461		(762)		984,012	2.50° 2.59°	
2011		23,035				` ,		1,042,326	2.39 2.24 <sup>0</sup>	
2010		23,489		23,367 23,347		(332) 142		1,042,326	2.24	
		•								
2008		35,010		35,589		(579)		991,797	3.59	70
Compone	nt U	nit School E	Board	d -						
Teachers										
2017	\$	1,878,630	\$	1,853,201	\$	25,429		2,814,668	14.46	
2016		1,763,261		1,851,158		(87,897)	1	12,540,977	14.76°	%
2015		1,863,756		2,034,439		(170,683)		12,853,492	15.83°	%
2014		1,431,833		1,434,122		(2,289)	1	12,279,870	11.68°	%
2013		1,443,897		1,994,731		(550,834)	1	12,383,337	16.11 <sup>o</sup>	%
2012		868,395		869,940		(1,545)		13,718,714	6.34	%
2011		536,731		548,211		(11,480)		13,657,281	4.019	
2010		1,253,096		1,027,942		225,154	1	14,223,559	7.23	%
2009		1,258,148		1,258,148		-	1	14,280,912	8.819	%
2008		1,397,481		1,408,425		(10,944)	1	13,567,775	10.389	%

# For Reference Only:

Column 1 – Employer contribution rate multiplied by the employer's covered payroll

Column 2 – Actual employer contribution remitted to VRS

Column 4 – Employer's covered payroll amount for the fiscal year

#### Notes to Required Supplementary Information

For the Year Ended June 30, 2017

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2015 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2015 and not covered by enhanced hazardous duty benefits. Because this is a fairly new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2016 is not material.

**Changes of assumptions –** The following changes in actuarial assumptions were made effective June 30, 2014 based on the most recent experience study of the System for the four-year period ending June 30, 2012:

#### Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### Largest 10 - LEOS:

- Update mortality table
- Decrease in male rates of disability

#### All Others (Non 10 Largest) - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### All Others (Non 10 Largest) – LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

#### School Division - VRS Teacher Retirement Plan:

- Update mortality table
- Adjustments to the rates of service retirement
- Decrease in rates of withdrawals for 3 through 9 years of service
- Decrease in rates of disability
- Reduce rates of salary increase by 0.25% per year

# OTHER SUPPLEMENTARY INFORMATION



Combining Balance Sheet

Other Governmental Funds

Access	F	orfeiture <u>Fund</u>	Libr	Law ary Fund	Canteen <u>Fund</u>		Inmate <u>Fund</u>		otal Other vernmental <u>Funds</u>
Assets Cash and investments Due from other governments	\$	109,473	\$	13,010 157	\$ 5,125 <u>-</u>	\$	114,249 <u>-</u>	\$	241,857 157
Total Assets	\$	109,473	\$	13,167	\$ 5,125	\$	114,249	\$	242,014
Liabilities Accounts payable and accrued liabilities	<u>\$</u>	4,890	\$	759	\$ 3,281	\$	451	\$	9,381
Total Liabilities		4,890		759	3,281		451		9,381
Fund Balance Restricted fund balance		104,583		12,408	 1,844		113,798		232,633
Total Fund Balance		104,583		12,408	 1,844	_	113,798		232,633
Total Liabilities and Fund Balance	\$	109,473	\$	13,167	\$ 5,125	\$	114,249	\$	242,014

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Other Governmental Funds

	Forfeiture <u>Fund</u>			Canteen <u>Fund</u>	Inmate <u>Fund</u>	Total Other Governmental Funds
Revenues						
Use of money and property	\$ 515	5 \$	15	\$ -	\$ -	\$ 530
Charges for services		-	4,172	66,645	-	70,817
Miscellaneous		-	-	-	166,211	166,211
Intergovernmental						
From the Commonwealth of Virginia	13,74	1	-	-	-	13,741
From the Federal Government	24,703	<u>3</u>	<u>-</u>			24,703
Total Revenues	38,959	9	4,187	66,645	166,211	276,002
Expenditures						
Current						
Judicial administration		-	7,504	-	-	7,504
Public safety	107,100	0		93,694	238,273	439,067
Total Expenditures	107,100	0	7,504	93,694	238,273	446,571
Excess (Deficiency) of Revenues Over						
Expenditures	(68,14	1)	(3,317)	(27,049)	(72,062)	(170,569)
Other Financing Sources (Uses)						
Transfers out					(100,000)	(100,000)
Total Other Financing Sources (Uses)			<u>-</u>		(100,000)	(100,000)
Net Change in Fund Balances	(68,14	1)	(3,317)	(27,049)	(172,062)	(270,569)
Fund Balance - Beginning of Year	172,72	<u>4</u> _	15,725	28,893	285,860	503,202
Fund Balance - End of Year	\$ 104,583	3 \$	12,408	<u>\$ 1,844</u>	<u>\$ 113,798</u>	\$ 232,633

# Combining Statement of Fiduciary Assets and Liabilities

# Agency Funds

	Special Welfare <u>Fund</u>	Escr	Cypress Enviva Escrow Escrow Fund Fund		F	ackwater Regional Library <u>Fund</u>	OPEB Trust Accounts	<u>Totals</u>	
Assets Cash	\$70,264	\$	8,076	\$	427,012	\$	278,721	\$2,428,393	\$ 3,212,466
Total Assets	\$70,264	\$	8,076	<u>\$</u>	427,012	\$	278,721	\$2,428,393	\$3,212,466
Liabilities Amounts held for others	\$70,264	\$	8,076	\$	427,012	\$	278,721	\$2,428,393	\$3,212,466
Total Liabilities	\$70,264	\$	8,076	\$	427,012	\$	278,721	\$2,428,393	\$3,212,466

# Component Unit School Board

# Combining Balance Sheet

	School Operating Fund	School Food Services Fund	School Endowment Fund	Total Governmental Funds
Assets				
Cash and investments	\$ 2,969,220	\$ 48,415	\$ 23,995	\$ 3,041,630
Accounts receivable	133,225	10,570	-	143,795
Due from other governments	1,162,660	55,190	-	1,217,850
Due from other funds		70,000		70,000
Total Assets	\$ 4,265,105	\$ 184,175	\$ 23,995	\$ 4,473,275
Liabilities				
Pooled cash deficit	\$ -	\$ 52,156	\$ -	\$ 52,156
Accounts payable	1,233,890	-	-	1,233,890
Accrued liabilities	2,571,831	81,936	-	2,653,767
Due to other funds	70,000	-	-	70,000
Total Liabilities	3,875,721	134,092	-	4,009,813
Deferred Inflows of Resources				
Unexpended grants payable	389,384			389,384
Total Deferred Inflows of Resources	389,384	-	-	389,384
Fund Balance				
Restricted Fund Balance				
Endowment	-	-	23,995	23,995
Assigned Fund Balance				
Food services		50,083		50,083
Total Fund Balance	<del>-</del>	50,083	23,995	74,078
Total Liabilities, Deferred Inflows of				
Resources, and Fund Balance	\$ 4,265,105	<u>\$ 184,175</u>	\$ 23,995	\$ 4,473,275

\$ (9,113,449)

# **County of Southampton, Virginia**

# Component Unit School Board

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

At June 30, 2017

Total Fund Balances for Governmental Funds		\$	74,078
Total net position reported for governmental activities in the Statement of Net Position is different because:			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:  Land  Buildings and improvements, net of depreciation  Furniture, equipment, and vehicles, net of depreciation	\$ 1,362,200 767,499 11,631,452		
Total Capital Assets		13,	761,151
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds. Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	3,714,818 (2,112,911)		
Total Deferred Outflows and Inflows of Resources		1,	601,907
Liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities.  Balances of long-term liabilities affecting net position are as follows:  Capital leases payable  Net pension liability  Net OPEB obligation  Compensated absences	(939,078) (22,372,882) (982,550) (256,075)		
Total Liabilities		(24,	550,585)

Total Net Position of Governmental Activities

# Component Unit School Board

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Year Ended June 30, 2017

	School Operating <u>Fund</u>	School Food Services Fund	School Endowment <u>Fund</u>	Total School <u>Funds</u>
Revenues				
Use of money and property	\$ -	\$ 583	\$ 60	\$ 643
Charges for services	134,670	286,682	-	421,352
Miscellaneous	140,944	-	-	140,944
Recovered costs	750,144	-	-	750,144
Intergovernmental				
From County of Southampton, Virginia	11,881,112	-	-	11,881,112
From the Commonwealth of Virginia	18,101,481	27,171	-	18,128,652
From the Federal Government	1,705,328	775,690		2,481,018
Total Revenues	32,713,679	1,090,126	60	33,803,865
Expenditures				
Education	32,631,037	1,164,480	-	33,795,517
Debt service	2,893,914			2,893,914
Total Expenditures	35,524,951	1,164,480		36,689,431
Excess of Revenues over Expenditures before				
Other Financing Sources (Uses)	(2,811,272)	(74,354)	60	(2,885,566)
Other Financing Sources (Uses)				
Issuance of debt	422,901	-	-	422,901
Transfers	(70,000)	70,000		<u> </u>
Total Other Financing Sources (Uses)	352,901	70,000		422,901
Net Change in Fund Balances	(2,458,371)	(4,354)	60	(2,462,665)
Fund Balances - Beginning of Year	2,458,371	54,437	23,935	2,536,743
Fund Balances - End of Year	<u>\$ -</u>	\$ 50,083	\$ 23,995	\$ 74,078

(299,853)

# **County of Southampton, Virginia**

# Component Unit School Board

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2017

Net Change in Fund Balances		\$ (2,462,665)
Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays and dispositions exceeded depreciation expense in the current period.		2,157,402
Bond and capital lease proceeds are reported as financing sources in Governmental Funds and thus contribute to the change in fund balance. In the Statement of Net Position, however, issuing debt increases the long-term liabilities and does not affect the Statement of Activities. Similarly, the repayment of principal is an expenditure in the Governmental Funds but reduces the liability in the Statement of Net Position.		
Proceeds of new debt or capital leases Repayments on debt	\$ (422,901) 178,554	
Net Adjustment		(244,347)
Governmental funds report pension contributions as expenditures.  However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.  Pension contributions  Cost of benefits earned net of employee contributions	1,854,191 (1,760,897)	93,294
Liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities.  Balances of long-term liabilities affecting net position are as follows:  Net OPEB obligation  Compensated absences		 159,589 (3,126)

Change in Net Position of Governmental Activities

Component Unit School Board

**Budgetary Comparison Schedule** 

Year Ended June 30, 2017

# **School Operating Fund**

		Original <u>Budget</u>		Final <u>Budget</u>		<u>Actual</u>	Fi	riance With nal Budget Positive <u>Negative)</u>
Revenues								
Charges for services	\$	60,000	\$	- ,	\$	134,670	\$	- (4.57.400)
Miscellaneous		-		298,064		140,944		(157,120)
Recovered costs Intergovernmental		-		734,815		750,144		15,329
From County of Southampton, Virginia		11,886,743		11,886,743	1	1,881,112		(5,631)
From the Commonwealth of Virginia		18,230,490		18,512,451		8,101,481		(410,970)
From the Federal Government		1,669,440		2,054,985		1,705,328		(349,657)
		.,000,110	_			.,. 00,020		(0.10,001)
Total Revenues		31,846,673		33,621,728	3	2,713,679		(908,049)
Expenditures Current Education								
Instruction		20,905,735		21,984,990	2	1,359,082		625,908
Administration, attendance, and health		1,234,857		1,276,877		1,262,348		14,529
Transportation		2,872,545		2,564,680	:	2,984,461		(419,781)
Operation and maintenance		2,801,384		2,673,535	:	2,612,149		61,386
School food services		173,543		421,966		407,346		14,620
Facilities		129,609		2,701,006		2,676,006		25,000
Technology		834,683		1,492,728		1,329,645		163,083
Debt service	_	2,894,317	_	2,894,317		2,893,914		403
Total Expenditures	_	31,846,673	_	36,010,099	3	5,524,951		485,148
Excess of Revenues over Expenditures before Other Financing Sources (Uses)		-		(2,388,371)	(2	2,811,272)		(422,901)
Other Financing Sources (Uses) Proceeds of long-term capital lease		-		-		422,901		422,901
Transfer out		-		(70,000)		(70,000)		-
Surplus/contingency	_		_	2,458,371				(2,458,371)
Total Other Financing Sources (Uses)	_	<u>-</u>	_	2,388,371		352,901		(2,035,470)
Net Change in Fund Balance	\$		\$	<u>-</u>	(2	2,458,371)	\$	(2,458,371)
Fund Balance - Beginning of Year						2,458,371		
Fund Balance - End of Year					\$	_		

# OTHER INFORMATION SECTION



Jail Canteen and Other Revenue and Expense Information

Year Ended June 30, 2017

	Inmate	e Canteen		elephone		e Medical	Coll	er Inmate lections ork Release	<u>Totals</u>		
	Revenues	<b>Expenditures</b>	Revenues	Expenditures	Revenues	<b>Expenditures</b>	Revenues	<b>Expenditures</b>	Revenues	<b>Expenditures</b>	
Canteen Fund #736	\$ 66,645	\$ 93,694	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 66,645	\$ 93,694	
Inmate Enterprise Fund #737			4,536	129,959	4,163	<del>-</del>	157,512	108,313	166,211	238,272	
Total	\$ 66,645	\$ 93,694	\$ 4,536	\$ 129,959	\$ 4,163	\$ -	\$ 157,512	\$ 108,313	\$ 232,856	\$ 331,966	

General Governmental Revenues by Source<sup>(1)</sup>

#### Last Ten Fiscal Years

			Permits, Privilege										
Fiscal <u>Year</u>	General Property <u>Taxes</u>	Other Local <u>Taxes</u>	Fees, and Regulatory Licenses	Fines and Forfeitures	e of Money d Property	Charges for Services	<u>Mis</u>	scellaneous	R	ecovered <u>Costs</u>	Go	Inter- overnmental	<u>Total</u>
2008	\$ 15,579,133	\$2,345,943	\$ 129,129	\$ 656,971	\$ 1,407,587	\$1,147,654	\$	1,077,308	\$	970,097	\$	27,211,900	\$50,525,722
2009	16,382,810	2,266,221	99,283	603,927	226,354	1,237,198		1,043,920	•	1,129,624		28,546,566	51,535,903
2010	16,321,948	2,249,072	128,209	625,133	99,322	1,267,856		951,159		947,657		28,363,955	50,954,311
2011	17,880,160	2,466,909	121,723	640,231	129,008	1,193,571		1,055,396	•	1,232,737		25,872,866	50,592,601
2012	18,300,902	2,413,080	139,286	632,501	78,918	1,290,027		1,006,612	•	1,091,047		25,556,713	50,509,086
2013	16,032,974	2,076,676	130,959	719,987	123,004	2,133,770		1,037,313	•	1,870,729		28,533,347	52,658,759
2014	16,497,857	2,019,368	25,358	738,640	138,431	2,453,943		1,227,949		916,951		28,999,302	53,017,799
2015	19,190,845	2,092,934	18,412	873,841	173,997	2,228,759		1,300,932	•	1,081,706		31,267,836	58,229,262
2016	19,205,365	2,108,074	17,413	843,525	219,962	2,213,257		1,288,192	•	1,363,838		29,367,981	56,627,607
2017	20,530,429	2,176,962	230,676	841,367	1,142,822	2,107,962		1,238,506	•	1,351,596		29,953,058	59,573,378

<sup>&</sup>lt;sup>(1)</sup> Includes All Governmental Funds and Discretely Presented Component Unit School Board. Does not include Primary Government appropriations to School Board.

Note: Personal Property Tax Relief Act (PPTRA) is being reported as Intergovernmental Revenue instead of General Property Taxes.

General Governmental Expenditures by Function<sup>(1)</sup>

#### Last Ten Fiscal Years

Fiscal <u>Year</u>	General Admini- stration	Judicial Admini- stration	Public <u>Safety</u>	Public <u>Works</u>	Health and <u>Welfare</u>	Education	Parks, Recreation, and <u>Cultural</u>	Community Develop- ment	Capital <u>Projects</u>	Debt <u>Service</u>	<u>Total</u>
2008	\$ 1,723,732	\$ 1,485,902	\$ 6,920,199	\$ 2,604,289	\$ 2,708,076	\$ 29,393,059	\$ 265,910	\$ 2,630,318	\$ 10,982,958	\$ 3,424,807	\$ 62,139,250
2009	2,001,505	1,621,781	6,889,435	2,545,408	3,070,897	30,595,432	337,016	734,563	3,309,622	4,093,102	55,198,761
2010	1,924,123	1,583,442	6,789,787	3,056,131	3,241,370	29,369,532	322,963	779,305	680,140	3,907,127	51,653,920
2011	1,953,705	1,538,605	7,116,500	2,624,589	3,172,496	29,290,655	290,107	523,419	3,188,048	4,187,328	53,885,452
2012	2,292,723	1,559,984	6,934,012	2,636,254	3,004,826	29,927,233	292,862	565,563	340,642	3,812,796	51,366,895
2013	2,197,482	1,678,682	7,019,697	2,443,846	2,860,107	29,015,475	380,000	3,313,891	-	3,581,984	52,491,164
2014	2,080,836	1,733,218	7,834,258	2,425,049	2,882,650	29,382,887	383,634	2,495,582	-	3,495,265	52,713,379
2015	2,213,965	1,735,718	8,072,419	2,508,572	2,960,965	30,277,727	341,393	1,116,145	3,517,878	3,550,194	56,294,976
2016	2,289,805	1,796,953	8,961,775	2,646,468	3,069,595	34,769,988	322,982	1,114,870	5,931	18,333,388	73,311,755
2017	2,541,644	1,806,316	8,983,507	3,400,527	2,938,631	33,795,517	274,604	1,163,757	-	3,893,274	58,797,777

<sup>&</sup>lt;sup>(1)</sup> Includes All Governmental Funds and Discretely Presented Component Unit School Board. Does not include Primary Government appropriations to School Board.

#### Assessed Value of Taxable Property

#### Last Ten Fiscal Years

	Machinery									Public Service Corporation					
Fiscal	Real		Personal		Mobile		and	N	/lerchant's		Real	Personal			
<u>Year</u>	<b>Estate</b>		<b>Property</b>		<u>Homes</u>		Tools <sup>(1)</sup>		<u>Capital</u>		<b>Estate</b>	<b>Property</b>		<u>Total</u>	
2008	\$ 1,262,490,400	\$	139,460,957	\$	10,772,297	\$	46,134,347	\$	5,659,225	\$	98,111,716	\$ 66,449	\$	1,562,695,391	
2009	1,285,434,300		142,850,802		10,685,985		43,374,015		6,100,633		88,019,964	43,363		1,576,509,062	
2010	1,282,273,000		127,448,482		10,837,391		43,918,406		9,864,305		101,407,727	85,981		1,575,835,292	
2011	1,293,700,800		131,828,952		10,675,953		44,052,047		11,198,575		113,116,206	68,031		1,604,640,564	
2012	1,299,862,900		132,534,753		10,495,150		43,893,776		10,199,919		112,595,293	61,432		1,609,643,223	
2013	1,337,723,000		137,133,629		7,658,626		43,576,110		10,234,997		134,364,168	87,128		1,670,777,658	
2014	1,343,689,600		136,417,586		7,793,192		48,160,345		10,617,374		141,762,740	258,152		1,688,698,989	
2015	1,356,870,800		140,646,148		8,312,106		113,489,487		11,788,932		179,163,642	124,196		1,810,395,311	
2016	1,361,590,000		147,143,891		9,252,160		113,646,088		15,609,656		187,432,972	57,907		1,834,732,674	
2017	1,369,659,700		153,711,284		9,584,120		123,619,261		16,135,365		187,515,051	49,254		1,860,274,035	

<sup>&</sup>lt;sup>(1)</sup> Includes farm machinery and contractor's equipment.

# Property Tax Rates - Last Ten Fiscal Years

#### Tax Rates per Hundred Dollars of Assessed Valuation

				Machinery	Farm		Public Serv	vice Corporation
<b>Fiscal</b>	Real	Personal	Mobile	and	Machinery	Merchant's	Real	Personal
<u>Year</u>	<b>Estate</b>	<b>Property</b>	<u>Homes</u>	<u>Tools</u>	and Seasonal	<u>Capital</u>	<u>Estate</u>	<b>Property</b>
2008	.68	4.00	.68	2.40	1.95/1.25	.50	.68	4.00
2009	.72	4.00	.72	2.40	1.95/1.25	.50	.72	4.00
2010	.72	4.50	.72	2.40	1.95/1.25	.50	.72	4.50
2011	.76	5.00	.76	2.40	1.95/1.25	.50	.76	5.00
2012	.77	5.00	.77	2.40	1.95/1.25	.50	.77	5.00
2013	.75	5.00	.75	2.40	1.95/1.25	.50	.75	5.00
2014	.75	5.00	.75	2.40	1.95/1.25	.50	.75	5.00
2015	.77	5.00	.77	2.40	1.95/1.25	.50	.77	5.00
2016	.77	5.00	.77	2.40	1.95/1.25	.50	.77	5.00
2017	.82	5.00	.82	2.40	1.95/1.25	.50	.82	5.00

# Property Tax Levies and Collections

# Last Ten Fiscal Years

Fiscal <u>Year</u>	Total <u>Tax Levy</u>	Current Tax Collections (1)	Percent of Levy Collected	elinquent Tax ollections	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent <u>Taxes</u>	Percent of Delinquent Taxes to Tax Levy
2008	\$15,476,133	\$ 15,062,780	97.33%	\$ 270,553	\$ 15,333,333	99.08%	\$ 1,028,548	6.65%
2009	16,084,440	15,692,945	97.57%	449,877	16,142,822	100.36%	1,123,198	6.98%
2010	16,143,974	15,492,497	95.96%	536,310	16,028,807	99.29%	1,436,610	8.90%
2011	17,709,212	16,778,761	94.75%	701,801	17,480,562	98.71%	1,433,684	8.10%
2012	17,932,688	17,318,765	96.58%	579,172	17,897,937	99.81%	1,410,615	7.87%
2013	18,221,824	17,572,558	96.44%	164,117	17,736,675	97.34%	1,352,238	7.42%
2014	18,441,331	17,769,823	96.36%	658,912	18,428,735	99.93%	1,500,452	8.14%
2015	20,873,870	20,298,649	97.24%	768,988	21,067,637	100.93%	1,501,685	7.19%
2016	21,164,666	20,577,367	97.23%	464,868	21,042,235	99.42%	1,453,738	6.87%
2017	23,308,170	21,804,117	93.55%	578,034	22,382,151	96.03%	1,619,681	6.95%

<sup>&</sup>lt;sup>(1)</sup> Included PPTRA (Personal Property Tax Relief Act) money from the state.

Ratio of Net General Obligation Bonded Debt to Assessed Taxable Value and Net General Obligation Bonded Debt Per Capita

# Last Ten Fiscal Years

Fiscal <u>Year</u>	<u>Population</u>	Assessed Value thousands)	N	let Bonded <u>Debt</u>	Ratio on Net Bonded Debt to Assessed <u>Value</u>	De	Net onded ebt Per capita
2008	17,482	\$ 1,562,695	\$	46,178,356	.0296	\$	2,641
2009	17,482	1,576,510		75,287,113	.0478		4,307
2010	18,570	1,575,836		72,726,353	.0462		3,916
2011	18,570	1,604,641		69,913,304	.0436		3,765
2012	18,570	1,609,643		67,354,628	.0418		3,627
2013	18,570	1,670,778		65,503,771	.0392		3,527
2014	18,570	1,688,699		63,313,329	.0375		3,409
2015	18,570	1,810,395		60,472,471	.0334		3,256
2016	18,570	1,834,733		65,974,701	.0360		3,553
2017	18,570	1,860,274		62,893,286	.0338		3,387

# Special Assessment Billings and Collections

Last Ten Fiscal Years

Special assessments of property taxes have not been made and, accordingly, are not presented. The County has not utilized special assessments for public works improvements or other purposes.

# **COMPLIANCE SECTION**



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors County of Southampton, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Southampton, Virginia, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the County of Southampton, Virginia's basic financial statements and have issued our report thereon dated November 28, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County of Southampton, Virginia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Southampton, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Southampton, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County of Southampton, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Creedle, Jones & alga, P.C.

Creedle, Jones & Alga, P.C. Certified Public Accountants

South Hill, Virginia November 28, 2017

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Supervisors County of Southampton, Virginia

#### Report on Compliance for Each Major Federal Program

We have audited the County of Southampton, Virginia's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County of Southampton, Virginia's major federal programs for the year ended June 30, 2017. County of Southampton, Virginia's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County of Southampton, Virginia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards, the Uniform Guidance, and specifications require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County of Southampton, Virginia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County of Southampton, Virginia's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the County of Southampton, Virginia, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

#### **Report on Internal Control Over Compliance**

Management of the County of Southampton, Virginia is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County of Southampton, Virginia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County of Southampton, Virginia's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Creedle, Jones & Alga, P.C. Certified Public Accountants

Creedle, Jones & alga, P.C.

South Hill, Virginia November 28, 2017

Robin B. Jones, CPA, CFP David V. Alga, CPA, CVA, CFF Denise C. Williams, CPA, CSEP Scott A. Thompson, CPA, CGMA Kimberly W. Jackson, CPA

James A. Allen, Jr., CPA Nadine L. Chase, CPA

Sherwood H. Creedle, Emeritus

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

# REPORT ON COMPLIANCE WITH COMMONWEALTH OF VIRGINIA'S LAWS, REGULATIONS, CONTRACTS, AND GRANTS

To the Board of Supervisors County of Southampton, Virginia

We have audited the financial statements of the County of Southampton, Virginia, as of and for the year ended June 30, 2017, and have issued our report thereon dated November 28, 2017.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

Compliance with Commonwealth of Virginia's laws, regulations, contracts, and grants applicable to the County of Southampton, Virginia, is the responsibility of the County of Southampton, Virginia's management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the County of Southampton, Virginia's compliance with certain provisions of the Commonwealth of Virginia's laws, regulations, contracts, and grants. However, the objective of our audit of the basic financial statements was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

The following is a summary of the Commonwealth of Virginia's laws, regulations, contracts, and grants for which we performed tests of compliance:

#### Code of Virginia

- Budget and Appropriation Laws
- Cash and Investments
- Conflicts of Interest
- Retirement Systems
- Debt Provisions
- Procurement
- Unclaimed Property
- Personal Property Tax Relief Act

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#### State Agency Requirements

- Social Services
- Education
- Comprehensive Services Act Funds
- Economic Development Opportunity Fund

The results of our tests disclosed no instances of noncompliance with the provisions referred to in the preceding paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the County of Southampton, Virginia had not complied, in all material respects, with those provisions.

This report is intended solely for the information of the Board of Supervisors, County of Southampton, Virginia's management, Auditor of Public Accounts of the Commonwealth of Virginia, and applicable state agencies, and is not intended to be, and should not be, used by anyone other than these specified parties.

Creedle, Jones & alga, P.C.

Creedle, Jones & Alga, P.C. Certified Public Accountants

South Hill, Virginia November 28, 2017

# Schedule of Expenditures of Federal Awards

Year Ended June 30, 2017

Federal Grantor/Pass-through Grantor/ Program or Cluster Title	Federal CFDA <u>Number</u>	Pass-through Entity Identifying Number	Total Federal enditures
U. S. Department of Agriculture Pass-Through Payments Department of Social Services SNAP Cluster			
State Administrative Matching Grants for SNAP  Total SNAP Cluster	10.561	765	\$ 241,839 241,839
State Department of Agriculture National School Lunch Program - Food Distribution - Schools Department of Education Child Nutrition Cluster	10.555	N/A	\$ 72,136
National School Lunch Program School Breakfast Program Total Food Distribution - Schools and Child Nutrition Cluster	10.555 10.553	197 197	 532,617 243,073 847,826
Subtotal - U. S. Department of Agriculture			1,089,665
U. S. Department of Health and Human Services  Pass-Through Payments  Department of Social Services  CCDF Cluster  Child Care Mandatory and Matching Funds of the  Child Care and Development Fund	93.596	765	43,333
Child Care and Development Block Grant	93.575	765	 (2,140)
Total CCDF Cluster			41,193
TANF Cluster Temporary Assistance for Needy Families (TANF)	93.558	765	259,118
Medicaid Cluster Medical Assistance Program (Medicaid; Title XIX)	93.778	765	308,039
Promoting Safe and Stable Families Refugee and Entrant Assistance - State Administered Programs Low-Income Home Energy Assistance Stephanie Tubbs Jones Child Welfare Services Program Foster Care - Title IV-E Adoption Assistance Chafee Foster Care Independence Program Social Services Block Grant Children's Health Insurance Program (CHIP)	93.556 93.566 93.568 93.645 93.658 93.659 93.674 93.667 93.767	765 765 765 765 765 765 765 765	10,889 867 28,772 456 112,560 95,972 2,047 191,515 9,680
Subtotal - U. S. Department of Health and Human			1 061 108

1,061,108

Services

		Pass-through	
Fordered Orienter/Deep through Orienter/	Federal	Entity	Total
Federal Grantor/Pass-through Grantor/	CFDA	Identifying	Federal
Program or Cluster Title	<u>Number</u>	<u>Number</u>	Expenditures
U. S. Department of Transportation Pass-Through Payments Department of Motor Vehicles Highway Safety Cluster Occupant Protection Incentive Grants	20.602	530	1,829
Subtotal - U. S. Department of Transportation			1,829
U. S. Department of Treasury  Direct Payments  Treasury Forfeiture Fund	21.000	N/A	24,703
	21.000		
Subtotal - U. S. Department of Treasury			24,703
U. S. Department of Criminal Justice Services Pass-Through Payments Virginia Department of Criminal Justice Services Victims of Crime Assistance Grant Program	16.575	140	21,745
•	10.575	140	
Subtotal - U. S. Department of Criminal Justice Services			21,745
U. S. Department of Education  Pass-Through Payments  Department of Education  Special Education Cluster (IDEA)  Special Education - Grants to States (IDEA, Part B)  Special Education - Preschool Grants (IDEA Preschool)  Total Special Education Cluster (IDEA)	84.027 84.173	197 197	622,294 12,303 634,597
Title I Grants to Local Educational Agencies	84.010	197	524,202
Advanced Placement Program	84.330	197	342
Title VI Rural and Low Income Twenty-First Century Community Learning Centers	84.358 84.287	197 197	29,491 147,247
Career and Technical Education Basic Grants to States (Perkins IV)	84.048	197	44,533
Supporting Effective Instruction State Grant	84.367	197	125,574
Adult Education - Basic Grants to States	84.002	197	25,749
Subtotal - U. S. Department of Education - School			1,531,735
U. S. Department of Labor  Direct Payments - School  WIOA Cluster  WIA/WIOA Youth Activities	17.259	N/A	173,593
		/• •	
Subtotal - U. S. Department of Labor			173,593
Grand Totals			\$ 3,904,378

**NOTE:** There were no awards passed through to subrecipients.

See accompanying notes to schedule of expenditures of federal awards.

Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2017

#### 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of County of Southampton, Virginia under programs of the federal government for the year ended June 30, 2017. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of County of Southampton, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of County of Southampton, Virginia.

#### 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### 3. Indirect Cost Rate

County of Southampton, Virginia has elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### 4. Nonmonetary Assistance

In addition to amounts reported on the Schedule of Expenditures of Federal Awards, the County consumed nonmonetary assistance in the form of food commodities. Commodities with a fair value of \$72,136 at the time received were consumed during the year ended June 30, 2017. These commodities were included in the determination of federal awards expended during the year ended June 30, 2017.

#### 5. Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

#### Intergovernmental Federal Revenues per the Basic Financial Statements **Primary Government** General Fund \$ 30,733 Special Revenue Funds Virginia Public Assistance Fund 1,295,788 Forfeiture Fund 24,703 **Total Primary Government** 1,351,224 **Component Unit School Board** 1,705,328 School Operating Fund School Cafeteria Fund 775,690 Total Component Unit School Board 2,481,018 Add: Amounts Not Reported in Financial Statements U. S. Department of Agriculture - NSLP - Food Commodities 10.555 72,136 Total Federal Expenditures per Basic Financial Statements 3,904,378

3,904,378

Total Federal Expenditures per the Schedule of Expenditures of Federal Awards

#### Schedule of Findings and Questioned Costs

Year Ended June 30, 2017

#### Section I - SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiencies identified?

None Reported

Noncompliance material to financial statements noted?

**Federal Awards** 

Internal control over major programs:

Material weakness(es) identified?

Significant deficiencies identified?

None Reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance 2 CFR section 200.516(a)?

No

Major programs:

CFDA Number(s) Name of Federal Program or Cluster

10.553 and 10.555 Schools and Child Nutrition Cluster

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?

Section II - Financial Statement Findings

None

Section III - Findings and Questioned Costs - Major Federal Award Programs Audit

There are no federal award findings to report.