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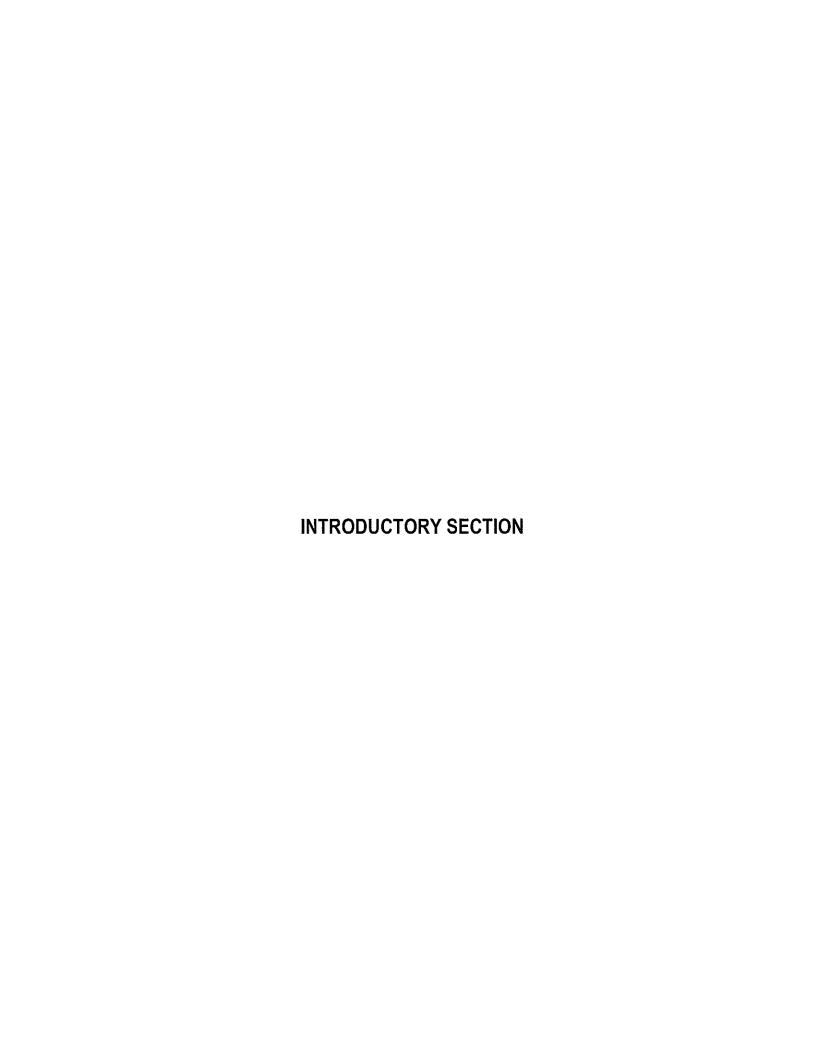
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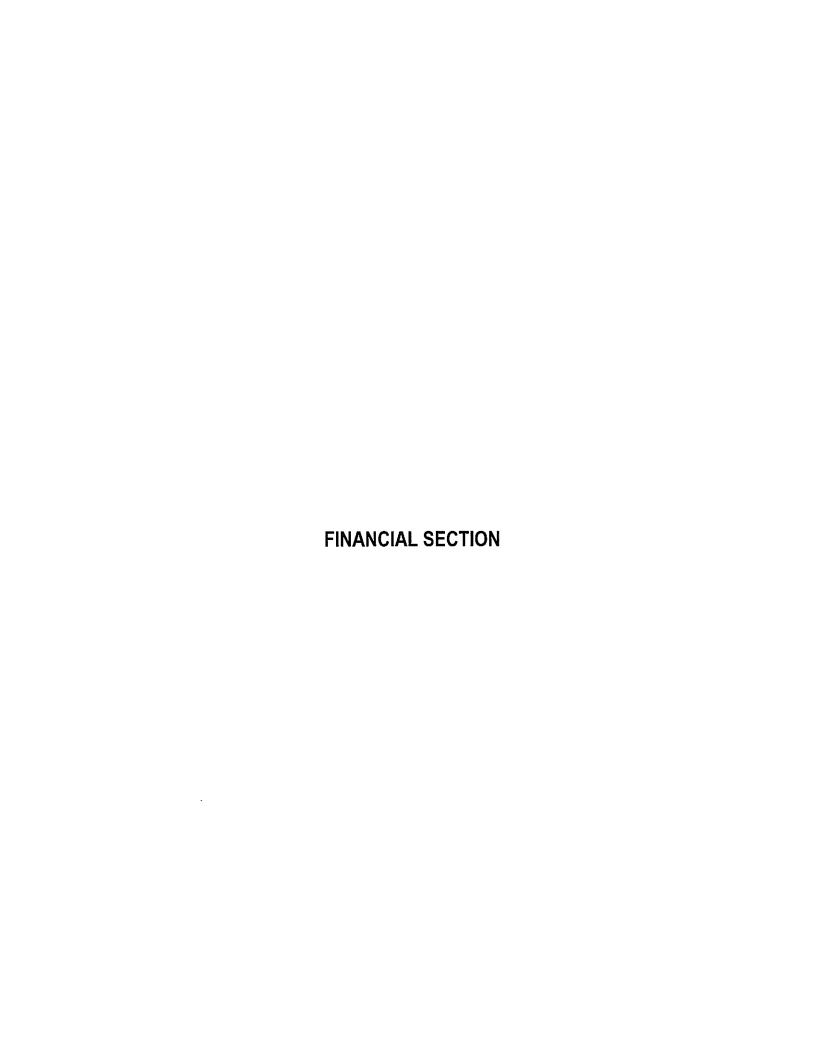
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### COUNTY OF RUSSELL, VIRGINIA

	BOARD OF SUPERVISORS	
Billy Wayne Wampler, Vice Chair Bob Keene Joseph Puckett	Danny L. Brown, Chairman	Jon Bowerbank Earnest (Shy) Kennedy
	COUNTY SCHOOL BOARD	
Charlie Collins, Vice Chair Fayrene Plaster Tom Griffith	Carl Jackson, Chair	Bob Hillman Linda Cross
	SOCIAL SERVICES BOARD	
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### ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

#### **Independent Auditors' Report**

## TO THE HONORABLE MEMBERS OF THE BOARD OF SUPERVISORS COUNTY OF RUSSELL, VIRGINIA LEBANON, VIRGINIA

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, the major funds, and the aggregate remaining fund information of the County of Russell, Virginia, as of and for the year ended June 30, 2011, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County of Russell, Virginia's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Russell County Public Service Authority, which represents 1.02% and 4.82% of the total net assets and program revenues, respectively, of the discretely presented component units. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion on the basic financial statements insofar as they relate to the amount included for the Russell County Public Service Authority in the discretely presented component unit, are based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, the major funds, and the aggregate remaining fund information of the County of Russell, Virginia as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1 of the financial statements, the County of Russell, Virginia adopted the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, effective July 1, 2010.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 22, 2011, on our consideration of the County of Russell, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules of pension and OPEB funding progress be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis and schedules of funding progress in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the management's discussion and analysis and schedules of funding progress because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Russell, Virginia's, financial statements as a whole. The introductory section, supplementary financial statements, supporting schedules, and other statistical information are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the financial statements. The supplementary financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the report of other auditors, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory section and other statistical information have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Kokimson, Jamer, Lex Associates
Blacksburg, Virginia
November 22, 2011

#### Management's Discussion and Analysis

As management of the County of Russell, Virginia, we offer readers of the County of Russell's financial statements this narrative overview and analysis of the financial activities of the County of Russell, Virginia for the fiscal year ended June 30, 2011. We encourage readers to consider the information presented here for placing the basic financial statements in an appropriate operational, economic and historical context

#### Financial Highlights

- The assets of the County of Russell, Virginia exceeded its liabilities at the close of the most recent fiscal year by \$16,963,774 (net assets). Of this amount, \$4,894,099 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$1,795,964. Most of the change in net assets is attributable to a reduction in long-term debt.
- As of the close of the current fiscal year, the County of Russell's governmental funds reported combined ending fund balances of \$9,298,150, a decrease of \$300,188 in comparison with the prior year. Over half of this total amount, \$4,770,611 is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$4,770,611, or 15.3% of total general fund expenditures.
- The County of Russell's total long-term debt decreased by \$1,973,941 (8.3%) during the current fiscal year. The key factors in this decrease were the principal payments on outstanding issues. No new debt was issued during 2011.

#### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the County of Russell's basic financial statements. The County of Russell's basic financial statements comprise three components: 1) government-side financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**. The *government-wide financial statements* are designed to provide readers with a broad overview of the County of Russell's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the County of Russell's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County of Russell is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of the related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned, but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County of Russell that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County of Russell include general government administration, judicial administration, public safety, public works, health and welfare, education (including the Russell County School Board), parks, recreation and cultural activities, community development and the Industrial Development Authority. The business-type activities of the County of Russell include the Russell County Public Service Authority and the Castlewood Water and Sewer Authority.

The government-wide financial statements include not only the County of Russell itself (known as the *primary government*), but also the legally separate Russell County School Board, Russell County Industrial Development Authority, Russell County Public Service Authority and the Castlewood Water and Sewer Authority for which the County of Russell is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 15-16 of this report.

**Fund financial statements**. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County of Russell, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County of Russell can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County of Russell maintains five different governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, industrial development fund, coal road fund, workforce investment board fund and rental assistance fund, each of which are considered to be major funds.

The basic governmental fund financial statements can be found on pages 17-20 of this report.

Proprietary funds. The County of Russell maintains two different types of proprietary funds. Enterprise funds are those used to report the same functions presented as business-type activities in the government-wide financial statements. The County of Russell uses an enterprise fund to account for its water treatment system (in Dante). Internal service funds are an accounting device used to accumulate and allocate costs internally among the County of Russell's various functions. The County of Russell uses an internal service fund to account for its health insurance. Because both of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found on pages 21-23 of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County of Russell's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary funds financial statements can be found on page24 of this report.

*Notes to the financial statements*. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25-63 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. The County of Russell adopts an annual appropriated budget for its general fund and special revenue funds. Budgetary comparison statements have been provided for the general fund and each of the special revenue funds to demonstrate compliance with this budget. Information concerning the County of Russell's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 64-69 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County of Russell, assets exceeded liabilities by \$16,963,774 at the close of the most recent fiscal year.

A significant portion of the County of Russell's net assets (56%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The County of Russell uses these assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County of Russell's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County of Russell's net assets (15%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted

net assets (\$4,894,099) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the County of Russell is able to report positive balances in all three categories of net assets for the government as a whole. Within the governmental and business-type activities, positive balances are reported for each category except the unrestricted balance for the business-type activity which reported negative net assets of \$15,174. In the prior fiscal year each separate category for both governmental and business-type activities reported positive balances.

#### County of Russell's Net Assets

		Governmen	tal a	ctivities		Business-ty	pe a	ctivities		To	tal	
		<u>2011</u>		<u>2010</u>		<u>2011</u>		<u>2010</u>		<u>2011</u>		<u>2010</u>
Current and other assets	\$	21,531,172	\$	21,198,350	\$	54,422	\$	55,906	\$	21,585,594	\$	21,254,256
Capital assets	_	20,607,061		20,927,012		3,516,644		3,647,661	_	24,123,705		24,574,673
Total assets	<u>\$</u>	42,138,233	\$	42,125,362	\$	3,571,066	\$	3,703,567	\$	45,709,299	\$	45,828,929
Long-term liabilities outstanding	\$	20,999,322	\$	22,955,397	\$	751,555	\$	769,421	\$	21,750,877	\$	23,724,818
Other liabilities		6,974,624		6,907,393		20,024	_	28,908	_	6,994,648		6,936,301
Total liabilities	<u>\$</u>	27,973,946	\$	29,862,790	\$	771,579	\$	798,329	\$	28,745,525	\$	30,661,119
Net assets:												
Invested in capital assets, net of												
related debt	\$	6,739,452	\$	6,670,389	\$	2,765,089	\$	2,878,240	\$	9,504,541	\$	9,548,629
Restricted		2,515,562		2,423,925		49,572		•		2,565,134		2,423,925
Unrestricted	_	4,909,273		3,168,258		(15,174)		26,998		4,894,099		3,195,256
Total net assets	<u>\$</u>	14,164,287	\$	12,262,572	<u>\$</u>	2,799,487	<u>\$</u>	2,905,238	<u>\$</u>	16,963,774	\$	15,167,810

There was an increase of \$1,741,015 in unrestricted net assets reported in connection with the County of Russell's governmental activities. Most of the change in net assets is attributable to a reduction in long-term debt.

**Governmental activities**. Governmental activities increased the County of Russell's net assets by \$1,901,715. Key elements of this increase are as follows:

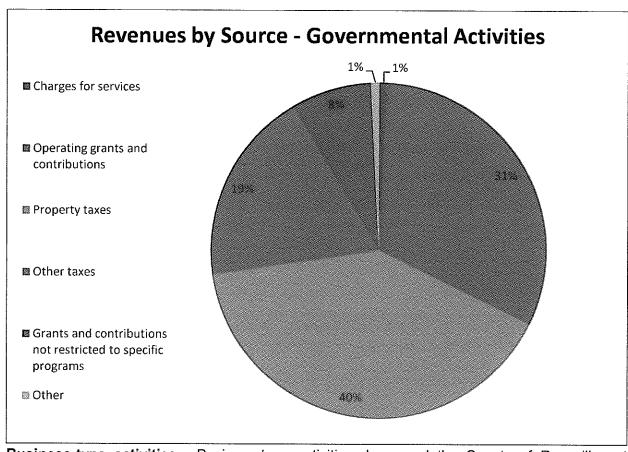
- Governmental activity revenues increased from the prior year primarily due to an increase of \$637,918 (40%) in Real and Personal Public Service Corporation Taxes as a result of collection efforts on delinquent taxes.
- The County received a state Community Development Block Grant for \$716,397 in FY2011 that it did not receive in FY2010.

For the most part, increases in expenses closely paralleled inflation and growth in the demand for services. Notable individual line item fluctuations between years were as follows. In the sheriff's office where law enforcement expenditures increased from the prior year by \$423,569 (29.7%) due to a growing number of arrests for drug related activity. In addition, Contributions to the Regional Jail increased by 533,406 (42.7%) due to increased jail bed days used by

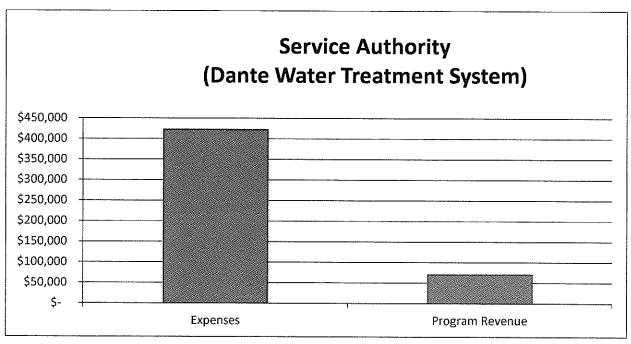
Russell County prisoners. Contributions for the Russell County Industrial Development Authority increased by \$1,069,050 (246.5%) due largely to principal payments on outstanding debt. School capital projects were completed in 2010 and no similar projects were undertaken in 2011 reducing capital expenditures between years by \$878,566 (36.3%).

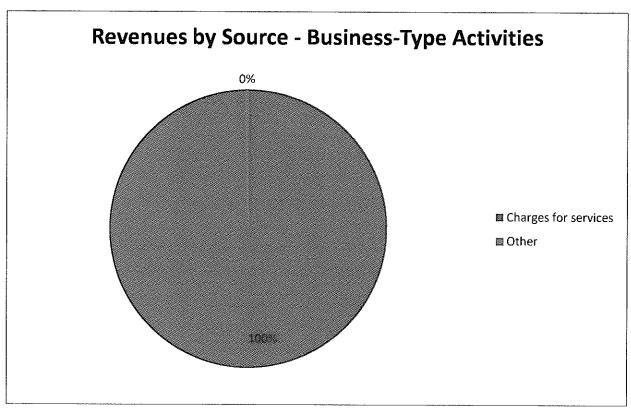
#### **County of Russell Changes in Net Assets**

	Governmer	ital activities	Business-ty	pe activities	Та	tal
	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>
Revenues:						
Program revenues:						
Charges for services	\$ 264,991	\$ 328,202	\$ 72,073	\$ 65,160	\$ 337,064	\$ 393,362
Operating grants and						
contributions	10,635,876	7,473,127	-	-	10,635,876	7,473,127
General revenues:						
Property taxes	13,683,476	13,004,381		-	13,683,476	13,004,381
Other taxes	6,340,919	6,123,807	•	-	6,340,919	6,123,807
Grants and contributions not						
restricted to specific programs	2,638,202	2,465,451	-	-	2,638,202	2,465,451
Other	267,254	280,016	234	154	267,488	280,170
Total revenues	33,830,718	29,674,984	72,307	65,314	33,903,025	29,740,298
					-	-
Expenses:					•	-
General government	1,691,031	1,828,631		-	1,691,031	1,828,631
Judicial administration	2,112,758	2,219,866	-	-	2,112,758	2,219,866
Public safety	5,091,612	4,234,145	-	•	5,091,612	4,234,145
Public works	4,003,987	5,549,934	-	•	4,003,987	5,549,934
Health and welfare	8,592,042	6,070,091	-	-	8,592,042	6,070,091
Education	5,681,243	5,897,486	-	-	5,681,243	5,897,486
Parks, recreation and cultural	563,123	560,735	-	-	563,123	560,735
Community development	3,191,256	1,491,257	-	•	3,191,256	1,491,257
Interest on long-term debt	756,064	728,202	-	•	756,064	728,202
Service Authority	-		423,945	434,552	423,945	434,552
Total expenses	31,683,116	28,580,347	423,945	434,552	32,107,061	29,014,899
Change in net assets before transfers	2,147,602	1,094,637	(351,638)	(369,238)	1,795,964	725,399
Transfers	(245,887)	(254,728)	245,887	254,728		
Change in net assets	1,901,715	839,909	(105,751)	(114,510)	1,795,964	725,399
Net assets - July 1,	12,262,572	11,422,663	2,905,238	3,019,748	15,167,810	14,442,411
Net assets - June 30,	\$ 14,164,287	\$ 12,262,572	\$ 2,799,487	\$ 2,905,238	\$ 16,963,774	\$ 15,167,810



**Business-type activities**. Business-type activities decreased the County of Russell's net assets by \$105,751. The Dante Water Treatment System referred to as "the Service Authority," incurred expenses of \$423,945 and collected program revenue of \$72,073. The Service Authority also received a General Fund subsidy of \$245,887. By policy, the Dante Service Authority is not an enterprise activity and therefore is not expected to be self-supporting.





#### Financial Analysis of the Government's Funds

As noted earlier, the County of Russell uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the County of Russell's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the county of Russell's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County of Russell's governmental funds reported combined ending fund balances of \$9,298,150, a decrease of \$300,188 in comparison with the prior year. Just over half of this amount (\$4,770,611) represents unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is restricted or committed to indicate that it is not available for new spending because it has already been restricted for the Coal Road/Revenue Sharing projects or debt service and bond covenants.

The general fund is the chief operating fund of the County of Russell. At the end of the current fiscal year, unassigned fund balance was \$4,770,611, while total fund balance was \$4,910,249. As a measure of the general fund's liquidity, it may be useful to compare both unassigned and total fund balance to total fund expenditures. Unassigned fund balance represents 15% of general fund expenditures, while total fund balance represents 16% of that same amount.

The fund balance of the County of Russell's General Fund decreased by \$1,327,913 during the current fiscal year. Key factors in the decrease are as follows:

- General Fund expenditures exceeded general fund revenues by \$1,061,821. The major contributors were increased expenditures in Public Safety, Health and Welfare and Community Development. Only the Community Development expenditures were significantly offset by corresponding grants or other offsetting revenue sources.
- The General Fund transferred \$245,887 to the Service Authority to subsidize operations of the Dante Water Treatment System.

The Industrial Development Fund is the fund within the County's accounting structure used primarily to pay the debt service incurred by the Russell County Industrial Development Authority on behalf of the County of Russell.

The Coal Road Fund provides the 50% match required for the Virginia Department of Transportation's (VDOT) Revenue Sharing Program. Part of the coal and gas severance taxes collected are deposited into this fund and used to fund the approved projects. Several projects are approved and were in the planning stages at June 30, 2011. Construction on these projects, along with the related expenditures, will occur during fiscal year 2012. As a result, the fund balance in the Coal Road Fund increased by approximately one million dollars during the fiscal year. The entire balance of \$2,515,562 at the end of the year is committed for various projects.

The Workforce Investment Board Fund is a state and federal funded program. No County funds are used to support this program. The fund balance increased \$23,058 during the year ended June 30, 2011. The entire fund balance of \$23,058 is committed for future program support.

*Proprietary funds.* The County of Russell's proprietary funds provide the same type information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Service Authority at the end of the year amounted to (\$15,174), and those for the Health Insurance Fund amounted to \$3,025,055. The total (decline)/growth in the net assets for both funds was (\$105,751) and \$461,146, respectively. Other factors concerning the finances of these two funds have already been addressed in the discussion of the County of Russell's business-type activities.

#### **General Fund Budgetary Highlights**

For many years, management in Russell County simply adjusted the final budget at June 30 to equal the actual expenditures. In fiscal year 2011, this practice was stopped. Beginning with fiscal year 2012 proper procedures will be followed in which the original budget will be adjusted to reflect supplemental appropriations adopted by the Board of Supervisors throughout the year or during a public hearing to formally amend the budget. This will provide a truer picture of the Final Budget for annual financial report presentation.

#### **Capital Asset and Debt Administration**

#### Capital assets

The County of Russell's investment in capital assets for its governmental and business-type activities as of June 30, 2011, amounts to \$24,123,705 (net of accumulated depreciation). This investment in capital assets includes land, buildings, a utility plant, machinery and equipment and construction in progress. The total investment in the County of Russell's investment in capital assets for the current fiscal year decreased by 1.8% (a 1.5% decrease for governmental activities and a 3.59% decrease for business-type activities). The decrease in investment is due to accumulated depreciation. Due to the continued depressed economy, the County did not expend significant funds on capital assets in fiscal year 2011.

	Governmen	tal activities	Business-ty	pe activities	Т	otal
	2011	2010	<u>2011</u>	<u>2010</u>	<u>2011</u>	2010
Land	\$ 1,541,333	\$1,541,333	\$ -	\$ -	\$ 1,541,333	\$1,541,333
Construction in Progress	1,494,450	2,445,645	-	-	\$ 1,494,450	\$ 2,445,645
Buildings	16,390,487	15,412,448	-	-	\$16,390,487	\$15,412,448
Utility plant	-	_	3,516,644	3,647,661	\$ 3,516,644	\$ 3,647,661
Machinery and equipment	1,180,791	1,527,586	_		\$ 1,180,791	\$ 1,527,586
Total	\$ 20,607,061	\$20,927,012	<u>\$3,516,644</u>	\$3,647,661	\$24,123,705	\$24,574,673

Additional information on the County of Russell's capital assets can be found in note 10 on pages 52-54 of this report.

#### Long-term debt

At the end of the current fiscal year, the County of Russell had total debt outstanding of \$21,750,877. Of this total, \$15,480,143 comprises general obligation and revenue bonds all backed by the full faith and credit of the County and \$3,983,501 comprise Literary Fund Loans and Literary Anticipation Note on the financial statements of the component unit School Board. The remainder of the County of Russell's debt represents lease purchase agreements, landfill post-closure liabilities, OPEB obligations and compensated absences.

		Governmen	tal a	ctivities	Business-type activities				To			
		<u>2011</u>		<u>2010</u>		<u>2011</u>		<u>2010</u>		2011		<u>2010</u>
General obligation bonds	\$	10,083,228	ė	10,905,464	ć	_	ė	_	Ś	10.083.228	Ś	10.005.464
Literary loans	Ţ	2,990,863	Y	3,417,144	7	-	۲	-	ş	2,990,863	Þ	10,905,464 3,417,144
Revenue bonds		4,645,360		4,847,048		751,555		769,421		5,396,915		5,616,469
Literary anticipation note		992,638		992,638		-		-		992,638		992,638
Deferred amounts:												
Bond premium		300,119		316,923		-		-		300,119		316,923
Lease purchase agreements		357,060		701,310		-		-		357,060		701,310
Landfill closure/postclosure liability		1,100,775		1,264,062		-		-		1,100,775		1,264,062
OPEB obligation		7,153		4,949		-		-		7,153		4,949
Compensated absences		522,126		505,859						522,126		505,859
Total	\$	20,999,322	\$	22,955,397	\$	751,555	\$	769,421	\$	21,750,877	\$	23,724,818

The County of Russell's total debt decreased by \$1,973,941 (8.3%) during the current fiscal year. The key factors in the decrease were the principal payments on various issues.

To date, Russell County has not sought a credit rating from any of the three ratings agencies. The County's debt has been issued as bank qualified debt through local banks or through pooled options such as the Virginia Public School Authority, the Virginia Resources Authority and Rural Development.

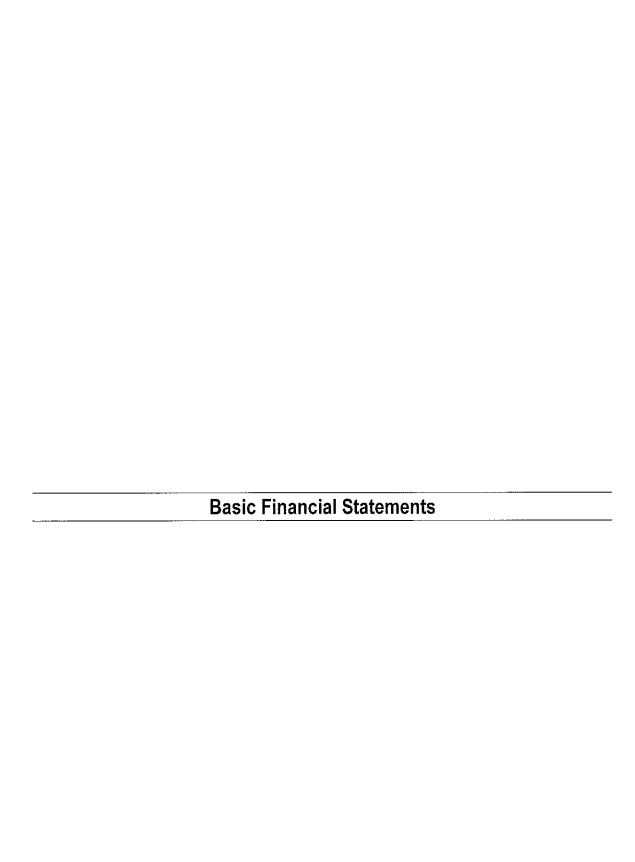
Additional information on the County of Russell's long-term debt can be found in note 7 on pages 41-45 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The County's staff and Board of Supervisors considered many factors when developing the fiscal year 2012 budget. The fiscal year 2012 approved budget for the General Fund is \$25,902,191, an 11% increase from the fiscal year 2011 budget. Local revenue, which includes property taxes, was expected to increase from fiscal year 2011 by 4.6%. Machinery and tool taxes are expected to decline in fiscal year 2012 as a direct result of the closing of two major industries in the County. State and federal revenues comprise about 19.2% of the total general fund. State and federal revenues are expected to be up by \$1,681,422 or 51%, due to the award of new grants. The final approved budget maintained the real property tax rate of \$0.61 per \$100 of assessed value for calendar tax year 2011.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County of Russell's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Marycarol White, County Administrator, County of Russell, P.O. Box 1208, 137 Highland Drive, Lebanon, VA 24266.



#### County of Russell, Virginia Statement of Net Assets June 30, 2011

										Compon	ent	Units		
			Prin	nary Government						Industriai		Russell County	Castlewoo	
		ernmental	ı	Business-type						Development		Public Service	Water and Sev	•
	<u>Ac</u>	tivities		Activities		<u>Total</u>		School Board		Authority		Authority	<u>Authority</u>	
ASSETS														
Cash and cash equivalents	S	9,539,038	s	3	S	9,539,041	s	2,244,246	s	425,234	s	560,793	S 66	5,647
Receivables (net of allowance for uncollectibles):	•	0,000,000	•	_	-	2,222,21	Ť	_,_ , , , _ , ,	-		•			
Taxes receivable		7,131,376		_		7,131,376		-		-				-
Accounts receivable		522,068		4,847		526,915		34,707		5,372		192,929	203	3,832
Notes receivable		4,344		-		4,344		-				· -		· -
Due from primary government		-		-		-		-		425,000		-	43	3,570
Due from component unit		200.000		-		200.000		_				=		
Due from other governmental units		1,642,484		-		1,642,484		2,103,255		_		_		-
Inventories		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		_		1,0 1.0,101		-, . • • •		_		31,811		_
Lease purchase receivable				_		_				610,165		-		_
Prepaid expenses		_		_				115,673		4,0,000		-	27	7,756
Other assets:								710,010						,, 00
Bond issuance costs		_				_				25,412				
Restricted assets:		_								25,412				
Temporarily restricted:														
		2,352,224		49,572		2,401,796				79		619,680	118	8,544
Cash and cash equivalents		139,638		49,372		139,638		•		73		015,000	110	3,044
Investments		139,030		-		139,030		•		•		-		•
Noncurrent assets:										274 207				
Lease purchase receivable - net of current portion		-		-		•		•		371,207		-		-
Capital assets (net of accumulated depreciation):		4 5 44 550				4 544 555		4 0 4 0 7 0 7		4 450 007		400 000	4.07	7.000
Land		1,541,333		Ē		1,541,333		4,643,707		1,439,397		106,332	107	7,608
Buildings and improvements		16,390,487		-		16,390,487		10,876,590		7,300,304		2,429,465		-
Machinery and equipment		1,180,791		· · · ·		1,180,791		1,741,021		464,284				
Utility plant in service		<del>-</del>		3,516,644		3,516,644				•		12,871,066		7,195
Construction in progress		1,494,450		-		1,494,450		90,571		-		2,356,894	1,332	2,118
Less: Accumulated Depreciation		-		*		•		-				(3,401,156)		
Total assets	\$	42,138,233	\$	3,571,066	\$	45,709,299	\$	21,849,770	\$	11,066,454	\$	15,767,814	\$ 9,927	7,270
LIABILITIES														
Accounts payable	\$	1.789.684	S	18,206	S	1,807,890	S	413,190	ŝ	15.855	S	431,883	S 121	1,911
Accrued liabilities	•	8,331	•	10,200	~	8,331	٠	997,101	•	-	7	175,016		3,734
Customer deposits		0,00.		-		0,001		-		-		13,141		3,638
Accrued interest payable		353,065		1,818		354,883		_		42,506		21,810		7,532
Due to primary government		000,000		1,010		001,000				200,000			•	
Due to component unit		425,000		_		425,000		_				_		
Uneamed revenue		4,398,544				4,398,544				_				
		4,000,044		_		1,000,044								
Long-term liabilities:		1,899,645		18,602		1,918,247		721,881		2,196,717		131,724	240	0,343
Due within one year		19,099,677		732,953		19,832,630		307,004		8,277,163		7,567,338		6,252
Due in more than one year	_				r		S		-	10,732,241	S	8,340,912		3,410
Total liabilities	\$	27,973,946	•	771,579	\$	28,745,525	ş.	2,439,176	•	10,7 32,241	•	0,340,912	\$ 4,21	3,410
NET ASSETS														
Invested in capital assets, net of related debt	S	6,739,452	\$	2,765,089	\$	9,504,541	\$	17,351,889	\$	3,169,362	\$	6,663,539	\$ 5,452	2,242
Restricted for:														
Coal Road		2,515,562		_		2,515,562		-		-		-		-
Debt service and bond covenants		-		49,572		49,572		_		79		619,680	118	8,544
Unrestricted (deficit)		4,909,273		(15,174)		4,894,099		2,058,705		(2,835,228)	)	143,683	143	3,074
Total net assets	\$	14,164,287	\$	2,799,487	\$	16,963,774	Ş	19,410,594	\$	334,213	\$	7,426,902	\$ 5,713	3,860

County of Russell, Virginia Statement of Activities For the Year Ended June 30, 2011

		d.	Program Revenues				Net CI	Net (Expense) Revenue and Changes in Net Assets	ue and		
	ı					Primary Government				Component Units	
Functions/Programs_	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental B Activities	Business-type <u>Activities</u>	Total	School Board	Industrial R Development P Authority	Il County Service hority	Castlewood Water and Sewerage Authority
PRIMARY GOVERNMENT: Governmental activities: General consumment administration	600003	2 54 54 5	299 641		S (1377845) S	, ,	(1.377.845)				
Judicial administration	2,112,758	7,642	544,042	,	(1,561,074)	•					
Public safety Public works	5,091,612 4 003 987	67,265	1,566,780		(3,457,567)		(3,457,567)				
Health and welfare	8,592,042	27,590	7,316,341	•	(1,248,111)		(1,248,111)				
Education	5,681,243	, 60	, 60, 05	•	(5,681,243)	•	(5,681,243)				
Parks, recreation, and cultural Comminity development	3.191.256	486,7	817.243		(476,230)		(470,230)				
Interest on long-term debt	756,064	•	,	,	(756,064)		- 1				
Total governmental activities	\$ 31,683,116	\$ 264,991	\$ 10,635,876	٠	\$ (20,782,249) \$		(20,782,249)				
Business-type activities: Service Authority	423 945	\$ 72.073	es	· ·	69 69	(351.872) \$	(351.872)				
Colored State of the Colored S	Л	200100	20000		1.	1070 130	Ę				
Total primary government	\$ 32,107,061	\$ 337,064	\$ 10,635,876	va l	(20,782,249)	\$ (2/8,105)	(21,134,121)				
COMPONENT UNITS:	000000	CFC F30	100 011 10	6			6	2 (64 05 020) C		,	ú
School Board Industrial Development Authority	1 028 474	740'100 ¢	1.485.727	, ·				(676'06'6)	457,253		
Russell County Public Service Authority	1,808,391	1,024,401	156,096	796,739				•		168,845	•
Castlewood Water and Sewer		i		1,147,331				,	•		666,848
Total component units	\$ 45,207,549	\$ 2,975,042	\$ 36,085,454	\$ 1,944,070			ь»	(5,495,929) \$	5 457,253 \$	168,845	5 666,848
	General revenues:										
	General property taxes	xes			\$ 13,683,476 \$	· ·	13,683,476 \$	<i>ι</i> ,	ιο ·	•	·
	Other local taxes:	2000			1 839 301		1 832 301				,
	Coal road and severence taxes	se taxes rerence taxes			3,575,042	•	3,575,042	٠		1	
	Consumers' utility taxes	faxes			587,625	•	587,625	1	•	•	•
	Grantee laxes				101,414	•	101,414	•	1	•	•
	Other local taxes				244,447	•	244,447	•	•	•	•
	Unrestricted revenu	Unrestricted revenues from use of money and property	y and property		89,585	234	89,819	1,500	1,003,287	17,915	1,314
	Miscellaneous	Miscellaneous	, i		177,669	•	177,669	239,214	•	011,21	758,122
	Payments from the Growte and contribu	Payments from the County of Russell, Vilginia Create and contributions not rectificatel to exactly proprieties	/itgillid o specific programs		2 638 202	. ,	2 638 202	+ op' : in'o	. ,		
	Transfers	Danie inclues design	criming of alloyde of		(245,887)	245,887	-	•	,	1	•
	Total general revenues and transfers	tues and transfers			\$ 22,683,964 \$		22,930,085	6,118,218	1,003,287	30,025	
	Change in net assets	ş,			\$ 1,901,715 \$		•	622,289	\$ 1,460,540 \$	198,870	\$ 890,094
	Net assets - beginning	бu			1	2,905,238	15,167,810	18,788,305	334 243	7.426,032	4,823,755
	Net assets - ending				9  4,104,20/ 9		10,302,77	Ш	9 934,413 9	706,024,1	

The accompanying notes to the financial statements are an integral part of this statement.

#### County of Russell, Virginia Balance Sheet Governmental Funds June 30, 2011

Cash and cash equivalents			General	Ţ	Industrial Development		Coal <u>Road</u>	<u>Inv</u>	Workforce restment Board		Rental Assistançe			<u>Total</u>
Receivables (net of allowance for uncollectibles):   Taxes receivable		_	T 400 445						405 407				•	0.477.000
Taxes receivable		\$	5,463,112	\$	589,281	\$	-	\$	125,437	\$		-	Ş	6,177,830
Accounts receivable 333,358 - 215,241 - 518,599 Notes receivable 4,344 4,344 Due from other funds 114,126 1,260,000 200,000 Due from component unit 200,000 261,526 - 200,000 Due from component unit 3,80,958 261,526 - 1,642,484 Restricted assets:  Temporarily restricted:  Cash and cash equivalents 139,638 2,352,224 2,352,224 Investments 139,638 139,638 Total assets 131,483,89 139,638 Total assets 131,483,89 139,638  Accounts payable \$ 1,148,380 \$ \$ 48,997 \$ 252,685 \$ - \$ 1,450,062 Accounts payable \$ 1,148,380 \$ \$ 48,997 \$ 252,685 \$ - \$ 1,450,062 Accounts payable \$ 1,260,000 2,905 \$ 111,20 \$ - 3,374,126 Due to component unit 425,000 - 2,905 \$ 111,20 \$ - 3,374,126 Due to component unit 425,000 - 2,905 \$ 111,20 \$ - 3,374,126 Due to component unit 425,000 - 2,905 \$ 111,20 \$ - 3,374,126 Due to component unit 425,000 - 2,905 \$ 111,20 \$ - 6,984,952 Total liabilities \$ 9,826,663 \$ - \$ 51,903 \$ 363,905 \$ - \$ 10,242,471  Fund balances:  Restricted:  Coal Road \$ 6,984,952 School Construction \$ 139,638 \$ - \$ 2,515,562 \$ - \$ - \$ - \$ 139,638  Committed:  Special revenue funds \$			7 404 070											7 404 070
Notes receivable					-		046 044		-			-		
Due from other funds					-		215,241		-			-		
Due from component unit   200,000					4 000 000		-		-			-		
Due from other governmental units					1,260,000		-		-			•		
Restricted assets:   Temporarily restricted:   Cash and cash equivalents   139,638   139,638   Total assets   \$ 14,736,912   \$ 1,849,281   \$ 2,567,465   \$ 386,963   \$ - \$ 19,540,621   \$   \$ 1,540,621   \$   \$ 1,450,062   \$   \$ 1,450,062   \$   \$ 1,450,062   \$   \$ 1,260,000   \$ 1,260,00	•				-		-		064 506			-		
Temporarily restricted:			1,380,958		-		-		201,320			•		1,042,404
Cash and cash equivalents Investments         139,638         -         2,352,224         -         2,352,224           Total assets         139,638         1,39,638         2,567,465         386,963         \$         19,540,621           LIABILITIES AND FUND BALANCES           Liabilities:           Accounts payable         \$ 1,148,380         \$ -         \$ 48,997         \$ 252,685         \$ -         \$ 1,450,062           Accrued liabilities         8,331         -         -         -         -         -         \$ 8,331           Due to other funds         1,260,000         -         2,906         111,220         -         1,374,126           Due to component unit         425,000         -         2,906         111,220         -         425,000           Deferred revenue         6,984,952         -         5,1903         363,905         \$         1,374,126           Fund bilances:           Restricted:         -														
Total assets   139,638   -   -   -   -   139,638   1,849,281   1	, ,						2 252 224							2 352 224
Total assets   \$ 14,736,912   \$ 1,849,281   \$ 2,567,465   \$ 386,963   \$ - \$ 19,540,621			120 620		-		4,002,224		-			-		
LIABILITIES AND FUND BALANCES         Liabilities:       Accounts payable       \$ 1,148,380       \$ - \$ 48,997       \$ 252,685       \$ - \$ 1,450,062         Accrued liabilities       8,331       8,331         Due to other funds       1,260,000       - 2,906       111,220       - 1,374,126         Due to component unit       425,000       425,000         Deferred revenue       6,984,952       6,984,952         Total liabilities       \$ 9,826,663       \$ - \$ 51,903       \$ 363,905       \$ - \$ 10,242,471         Fund balances:         Restricted:       Coal Road       \$ - \$ - \$ \$ 2,515,562       - \$ - \$ \$ 2,515,562         School Construction       139,638       139,638         Committed:         Special revenue funds       4,770,611       4,770,611         Unassigned:       4,770,611       4,770,611         Total fund balances       4,910,249       1,849,281       2,515,562       23,058       5 - \$ 9,298,150		¢		¢	1 840 281	•	2 567 465	¢	386 063	\$		÷	\$	
Liabilities:       Accounts payable       \$ 1,148,380       \$ - \$ 48,997       \$ 252,685       \$ - \$ 1,450,062         Accrued liabilities       8,331       8,331         Due to other funds       1,260,000       - 2,906       111,220       - 1,374,126         Due to component unit       425,000       425,000         Deferred revenue       6,984,952       6,984,952         Total liabilities       \$ 9,826,663       \$ - \$ 51,903       \$ 363,905       \$ - \$ 10,242,471         Fund balances:         Restricted:       Coal Road       \$ - \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	TOTAL ASSERS		14,100,512	Ψ	1,043,201	Ψ	2,007,100	<u> </u>	000,000	<u> </u>	<b>****</b>	_	<del>-</del>	10,010,021
Accrued liabilities 8,331 8,331  Due to other funds 1,260,000 - 2,906 111,220 - 1,374,126  Due to component unit 425,000 425,000  Deferred revenue 6,984,952 6,984,952  Total liabilities \$ 9,826,663 \$ - \$ 51,903 \$ 363,905 \$ - \$ 10,242,471   Fund balances:  Restricted:  Coal Road \$ - \$ - \$ 2,515,562 \$ - \$ - \$ 2,515,662  School Construction 139,638  Committed:  Special revenue funds 4,770,611 4,770,611  Total fund balances  \$ 4,910,249 \$ 1,849,281 \$ 2,515,562 \$ 23,058 \$ - \$ 9,298,150														
Due to other funds         1,260,000         -         2,906         111,220         -         1,374,126           Due to component unit         425,000         -         -         -         -         425,000           Deferred revenue         6,984,952         -         -         -         -         6,984,952           Total liabilities         \$ 9,826,663         \$         -         \$ 51,903         \$ 363,905         \$         -         \$ 10,242,471           Fund balances:           Restricted:           Coal Road         \$ -         -         \$ 2,515,562         \$ -         \$ -         \$ 2,515,662           School Construction         139,638         -         -         -         -         \$ 2,515,562           Committed:         \$ 5,962         \$ -         \$ 1,849,281         -         23,058         -         1,872,339           Unassigned:         4,770,611         -         -         -         -         4,770,611           Total fund balances         \$ 4,910,249         1,849,281         2,515,562         23,058         -         9,298,150	Accounts payable	\$	1,148,380	\$	-	\$	48,997	\$	252,685	\$		-	\$	1,450,062
Due to component unit         425,000         -         -         -         425,000           Deferred revenue         6,984,952         -         -         -         6,984,952           Total liabilities         \$ 9,826,663         \$ 51,903         \$ 363,905         \$ 10,242,471           Fund balances:           Restricted:           Coal Road         \$ -         \$ 2,515,562         -         \$ 2,515,562           School Construction         139,638         -         -         -         139,638           Committed:         Special revenue funds         -         1,849,281         -         23,058         -         1,872,339           Unassigned:         4,770,611         -         -         -         4,770,611           Total fund balances         \$ 4,910,249         1,849,281         2,515,562         23,058         -         \$ 9,298,150			8,331		-		-		-			-		8,331
Deferred revenue	Due to other funds		1,260,000		-		2,906		111,220			-		1,374,126
Total liabilities \$ 9,826,663 \$ - \$ 51,903 \$ 363,905 \$ - \$ 10,242,471  Fund balances: Restricted: Coal Road \$ - \$ 2,515,562 \$ - \$ 2,515,562 School Construction 139,638 139,638  Committed: Special revenue funds	Due to component unit		425,000		-		-		-			-		425,000
Fund balances:  Restricted: Coal Road \$ - \$ 2,515,562 \$ - \$ 2,515,562 \$ 5 139,638	Deferred revenue		6,984,952		-		-		-					6,984,952
Restricted:         Coal Road       \$ - \$ - \$ 2,515,562       - \$ - \$ 2,515,562         School Construction       139,638       139,638         Committed:       Special revenue funds       1,849,281       23,058       1,872,339         Unassigned:       4,770,611       4,770,611         Total fund balances       \$ 4,910,249       1,849,281       2,515,562       23,058       - \$ 9,298,150	Total liabilities	\$	9,826,663	\$	_	\$	51,903	\$	363,905	\$		_	\$	10,242,471
School Construction         139,638         -         -         -         139,638           Committed:         Special revenue funds         -         1,849,281         -         23,058         -         1,872,339           Unassigned:         4,770,611         -         -         -         -         4,770,611           Total fund balances         4,910,249         1,849,281         2,515,562         23,058         -         9,298,150														
Committed:         1,849,281         - 1,849,281         - 23,058         - 1,872,339           Unassigned:         4,770,611         4,770,611           Total fund balances         \$ 4,910,249         1,849,281         2,515,562         23,058         - \$ 9,298,150		\$	-	\$	_	\$	2,515,562	\$	=	\$		-	\$	2,515,562
Committed:       Special revenue funds     -     1,849,281     -     23,058     -     1,872,339       Unassigned:     -     -     -     -     -     4,770,611       Total fund balances     \$ 4,910,249     \$ 1,849,281     \$ 2,515,562     \$ 23,058     -     \$ 9,298,150	School Construction	•	139.638				· · ·		-			-		139,638
Unassigned:         4,770,611         -         -         4,770,611           Total fund balances         \$ 4,910,249         \$ 1,849,281         \$ 2,515,562         \$ 23,058         -         \$ 9,298,150	Committed:		,											-
Unassigned:         4,770,611         -         -         -         4,770,611           Total fund balances         \$ 4,910,249         \$ 1,849,281         \$ 2,515,562         \$ 23,058         -         \$ 9,298,150	Special revenue funds		-		1,849,281		-		23,058			-		1,872,339
Total fund balances \$ 4,910,249 \$ 1,849,281 \$ 2,515,562 \$ 23,058 \$ - \$ 9,298,150	•		4,770,611		-		-		-			-		4,770,611
		\$		\$	1,849,281	\$	2,515,562	\$	23,058	\$	W-III	=	\$	
		\$		\$	1,849,281	\$	2,567,465	\$	386,963	\$		Ξ	\$	19,540,621

# County of Russell, Virginia Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Assets June 30, 2011

Amounts reported for governmental activities in the statement of net assets are different because:	
Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$ 9,298,150
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	20,607,061
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	2,586,408
Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the	
statement of net assets.	3,025,055
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	(21,352,387)
Net assets of governmental activities	\$ 14,164,287

#### County of Russell, Virginia Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2011

REVENUES		<u>General</u>		Industrial Development		Coal Road	lny	Workforce estment Board		Rental <u>Assistance</u>		<u>Total</u>
General property taxes	\$	13,548,896	ç	-	S	_	\$	_	s		\$	13,548,896
Other local taxes	Ψ	4,553,398	Ψ	_	٠	1,787,521	Ψ	_	٠	· _	Ψ	6,340,919
Permits, privilege fees, and regulatory licenses		22,834		_		1,101,021		_				22,834
Fines and forfeitures		1,206		_				_		_		1,206
Revenue from the use of money and property		58,402		3,239		10,373		_		-		72,014
Charges for services		240,951		0,200		10,070		_		_		240,951
Miscellaneous		177,669				_		-		-		177,669
Recovered costs		294,919		_		_		-		_		294,919
Intergovermental revenues:		254,515										201,010
Commonwealth		8,677,512				_		67.834		•		8,745,346
Federal		2,454,979		_		_		2,073,753		_		4,528,732
Total revenues	\$	30,030,766	\$	3,239	\$	1,797,894	\$	2,141,587	\$		\$	33,973,486
Total revenues		30,000,700	<u> </u>	0,200	Ψ	1,101,00-1	Ψ	2,111,007				00,010,100
EXPENDITURES Current:												
General government administration	\$	1,712,850	e		\$	_	\$	_	s	_	\$	1,712,850
Judicial administration	Ψ	2,106,641	Ų		Ÿ		Ψ		٠	_	Ψ	2,106,641
Public safety		5,226,797								_		5,226,797
Public works		3,305,813		_		796,466				_		4,102,279
Health and welfare		6,523,318				730,400		2,118,529		20,205		8,662,052
Education		5,167,968		_				2,110,323		20,200		5,167,968
Parks, recreation, and cultural		556,723								_		556,723
Community development		2,311,048		-		-		·				2,311,048
Nondepartmental		103,820		-		-				-		103,820
Capital projects		1,540,233		•		-		-				1,540,233
		1,540,235		-		-		-		-		1,040,200
Debt service:		1,794,455						-				1,794,455
Principal retirement		742,921		-		-		-		_		742,921
Interest and other fiscal charges	\$	31,092,587	S		\$	796,466	\$	2,118,529	\$	20,205	\$	34,027,787
Total expenditures	4	31,092,061	. 4		÷	730,400	Ψ	2,110,528	Ψ	20,200	Ψ	34,021,101
Excess (deficiency) of revenues over												
(under) expenditures	S	(1,061,821)	\$	3,239	\$	1,001,428	\$	23,058	\$	(20,205)	\$	(54,301)
(5.155.) 5.145.15.155		(1,111,111,111,111,111,111,111,111,111,		.,						\ , , , , , , , , , , , , , , , , , , ,		
OTHER FINANCING SOURCES (USES)												
Transfers in	\$	_	\$	-	\$	_	\$	-	\$	20,205	\$	20,205
Transfers out	•	(266,092)		-	-	-		-				(266,092)
Total other financing sources (uses)	\$	(266,092)		-	\$	-	\$	-	\$	20,205	\$	(245,887)
												<u> </u>
Net change in fund balances	\$	(1,327,913)	\$	3,239	\$	1,001,428	\$	23,058	\$	-	\$	(300,188)
Fund balances - beginning		6,238,162		1,846,042		1,514,134						9,598,338
Fund balances - ending	\$	4,910,249	\$	1,849,281	\$	2,515,562	\$	23,058	\$		\$	9,298,150

# County of Russell, Virginia Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended June 30, 2011

Amounts reported for governmental activities in the statement of activities are different because:

Amounts reported for governmental activities in the statement of additional production.	
Net change in fund balances - total governmental funds	\$ (300,188)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlays exceeded	
depreciation in the current period.	(319,951)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	134,580
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	1,957,742
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.	(31,614)
Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.	461,146
Change in net assets of governmental activities	\$ 1,901,715

#### County of Russell, Virginia Statement of Net Assets Proprietary Funds June 30, 2011

June 30, 2011	Ī	Enterprise	Internal		
		Fund	5	ervice Fund	
		Dante	11	Self	
		<u>Fund</u>	nea	alth Insurance	
ASSETS					
Current assets:					
Cash and cash equivalents	\$	3	\$	3,361,208	
Interest receivable		235		3,469	
Accounts receivable, net of allowance for uncollectibles	***	4,612		-	
Total current assets	_\$	4,850	\$	3,364,677	
Noncurrent assets:					
Restricted assets:					
Cash and cash equivalents (in custody of others)	\$	49,572	\$	-	
Capital assets:					
Utility plant in service	\$	5,240,699	\$	-	
Machinery and equipment		75,470		-	
Less accumulated depreciation		(1,799,525)		-	
Total capital assets	\$ \$ \$	3,516,644	\$	-	
Total noncurrent assets	_\$	3,566,216	\$	<u> </u>	
Total assets		3,571,066	\$	3,364,677	
LIABILITIES					
Current liabilities:					
Accounts payable	\$	•	\$	339,622	
Accrued interest payable		1,818		-	
Bonds payable - current portion	<u></u>	18,602		-	
Total current liabilities	\$	38,626	\$	339,622	
Noncurrent liabilities:					
Bonds payable - net of current portion	\$	732,953	\$		
Total liabilities	\$	771,579	\$	339,622	
NET ASSETS					
Invested in capital assets, net of related debt	\$	2,765,089	\$	-	
Restricted for debt service and bond covenants		49,572		_	
Unrestricted		(15,174)		3,025,055	
Total net assets	\$	2,799,487	\$	3,025,055	

### County of Russell, Virginia Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

For the Year Ended June 30, 2011

FOI the Year Ended June 30, 2011	E	interprise Fund	Internal Service Fund Self			
		Dante				
		<u>Fund</u>		Health Insurance		
OPERATING REVENUES						
Charges for services:						
Sewer revenues	\$	72,073	\$	•		
Insurance premiums		-		6,106,050		
Total operating revenues	\$	72,073	\$	6,106,050		
OPERATING EXPENSES						
Salaries and benefits	\$	98,800	\$	-		
Professional services		59,176		-		
Utilities		22,082		-		
Materials and supplies		12,347		-		
Office expenses		66,982		-		
Insurance claims and expenses		-		5,662,475		
Depreciation		131,017		-		
Total operating expenses	\$	390,404	\$	5,662,475		
Operating income (loss)	\$	(318,331)	\$	443,575		
NONOPERATING REVENUES (EXPENSES)						
Investment earnings	\$	234	\$	17,571		
Interest expense		(33,541)		-		
Total nonoperating revenues (expenses)	\$	(33,307)	\$	17,571		
Income before contributions and transfers	\$	(351,638)	\$	461,146		
Transfers in	\$	245,887	\$	-		
Change in net assets	\$	(105,751)	\$	461,146		
Total net assets - beginning	\$	2,905,238	\$	2,563,909		
Total net assets - ending	\$	2,799,487	\$	3,025,055		

#### County of Russell, Virginia Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2011

For the Teal Linded Julie 30, 2011	E	Enterprise Fund Dante Fund		Internal Service Fund Self Health Insurance		
		<u>runu</u>	Пес	iitii iiisuraiice		
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers and users	\$	73,254	\$	-		
Receipts for insurance premiums		-		6,106,050		
Payments to suppliers		(169,432)		-		
Payments to employees		(98,800)		- (E 705 954)		
Payments for premiums	-	(404.070)	œ	(5,705,254) 400,796		
Net cash provided (used) by operating activities	\$	(194,978)	ф	400,790		
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers from other funds	\$	245,887	\$	•		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Principal payments on bonds Interest payments	\$	(17,866) (33,580)	\$			
Net cash provided (used) by capital and related financing activities	\$	(51,446)	\$	-		
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest and dividends received	\$	537	\$	20,210		
Net increase (decrease) in cash and cash equivalents	\$	-	\$	421,006		
Cash and cash equivalents - beginning	\$	49,575	\$	2,940,202		
Cash and cash equivalents - ending	\$	49,575	\$	3,361,208		
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:						
Operating income (loss)	\$	(318,331)	\$	443,575		
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:						
Depreciation expense	\$	131,017	\$	-		
(Increase) decrease in accounts receivable		1,181		- (40.770)		
Increase (decrease) in accounts payable		(8,845)	Φ.	(42,779)		
Total adjustments	\$	123,353	\$	(42,779) 400,796		
Net cash provided (used) by operating activities	<u> </u>	(194,978)	Ψ	400,780		

#### County of Russell, Virginia Statement of Fiduciary Net Assets Fiduciary Fund June 30, 2011

	Agency <u>Funds</u>			
ASSETS Cash and cash equivalents	\$ 62,816			
Total assets	\$ 62,816			
LIABILITIES				
Amounts held for Social Services clients	\$ 62,816			
Total liabilities	\$ 62,816			

#### COUNTY OF RUSSELL, VIRGINIA

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2011

#### Note 1-Summary of Significant Accounting Policies:

The financial statements of the County conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

#### A. Reporting Entity

The County of Russell, Virginia is a municipal corporation governed by an elected six-member Board of Supervisors. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

#### Blended component units - None

Discretely Presented Component Units - The component unit columns in the financial statements include the financial data of the County's discretely presented component units. They are reported in a separate column to emphasize that they are legally separate from the County.

The Russell County School Board operates the elementary and secondary public schools in the County. School Board members are popularly elected. The School Board is fiscally dependent upon the County because the County approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type. The School Board does not issue separate financial statements.

The Russell County Industrial Development Authority (IDA) encourages and provides financing for industrial development in Russell County. The financial statements of the IDA should have been included because the County appoints the governing body and has made moral obligation resolutions to finance deficits of any kind or nature that may occur each year subject to annual appropriation. Complete financial statements of the IDA can be obtained in writing at 137 Highland Drive, Lebanon, VA 24266.

The Castlewood Water and Sewage Authority of Russell County provides water and sewer service to residents of Russell County. The Authority is fiscally dependent on the County because the County appoints the governing body and has financing guarantees involving the Authority. Complete financial statements of the Authority can be obtained in writing at P.O. Box 655, Castlewood, VA 24224.

The Russell County Public Service Authority (PSA) provides water and sewer service to residents of Russell County. The Authority is fiscally dependent on the County because the County appoints the governing body and has financing guarantees involving the Authority.

#### A. Reporting Entity (continued)

Related Organizations - The County's officials are also responsible for appointing the members of the boards of other organizations, but the county's accountability for these organizations does not extend beyond making the appointment.

Jointly Governed Organizations - The County, in conjunction with other local jurisdictions, participates in supporting the Southwest Virginia Regional Jail and the Cumberland Mountain Community Services Board. The governing bodies of these organizations are appointed by the respective governing bodies of the participating jurisdictions. During the year, the County contributed \$1,781,659 to the Regional Jail and \$49,095 to the Community Services Board. The County does not have any ongoing financial responsibility for these Organizations.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation: (continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as deferred revenues.

Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in other funds. The General Fund includes the activities of the Social Services, E-911, Dog Tag, Damage Stamp, Revenue Anticipation Note, Law Library, and Knox Creek Funds. The aforementioned Funds have been merged with the General Fund for financial reporting purposes.

The Industrial Development, Coal Road, Workforce Investment Board, and Rental Assistance Funds serve as the County's major *Special Revenue Funds*. The Industrial Development Fund accounts for financial resources to be used for industrial and community development benefiting the County. The Industrial Development Fund includes activities aimed at attracting and retaining industrial prospects in Russell County. The Coal Road Fund accounts for financial resources to be used for improvements to roads used in conjunction with coal mining and other expenses allowable by the <u>Code of Virginia</u>, (1950), as amended. The Workforce Investment Board Fund accounts for financial resources to be used for workforce development benefiting the County. The Rental Assistance Fund accounts for the financial resources used to assist low income families with rental expenses.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation: (continued)

The government reports the following major proprietary funds:

The County operates a water treatment system. The activities of the system are accounted for in the Dante System fund.

Additionally, the government reports the following fund types:

Internal Service Funds account for the financing of goods and services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The Internal Service Funds consist of the Self Health Insurance Funds.

Fiduciary funds account for assets held by the government in a trustee capacity or as agent or custodian for individuals, private organizations, other governmental units, or other funds. Agency funds include the Special Welfare Account Fund. The Special Welfare Account Fund includes activity of the Title XX and the SSI Fund, which have all been merged for financial reporting purposes.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary Funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Funds are charges to departments for health insurance. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### D. Assets, Liabilities, and Net Assets or Equity

#### 1. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### 3. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are payable in installments on June 5<sup>th</sup> and December 5<sup>th</sup>. Personal property taxes are due and collectible on December 5<sup>th</sup>. The County bills and collects its own property taxes.

#### 4. Allowance for Uncollectible Accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$1,030,279 at June 30, 2011 and is comprised solely of property taxes.

#### 5. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## Note 1-Summary of Significant Accounting Policies: (continued)

## D. Assets, Liabilities, and Net Assets or Equity (continued)

## 6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government, as well as the Component Unit – School Board, are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	40
Building improvements	40
Structures, lines, and accessories	20-40
Machinery and equipment	4-30

#### 7. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. In accordance with the provisions of Governmental Accounting Standards No. 16, Accounting for Compensated Absences, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits. The County accrues salary-related payments associated with the payment of compensated absences. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

## Note 1-Summary of Significant Accounting Policies: (continued)

## D. Assets, Liabilities, and Net Assets or Equity (continued)

## 8. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## 9. Fund Equity

Beginning with fiscal year 2011, the County implemented GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory and prepaid expenditures) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority:
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the general fund.

## Note 1-Summary of Significant Accounting Policies: (continued)

## D. Assets, Liabilities, and Net Assets or Equity (continued)

### 9. Fund Equity (continued)

The Board of Supervisors is the highest level of decision making authority and the formal action that is required to establish, modify or rescind a fund balance commitment is a resolution approved by the Board of Supervisors. The resolution must either be approved or rescinded as applicable, prior to the last day of the fiscal year for which the commitment is made. The amount subject to the constraint may be determined in the subsequent period.

The Board of Supervisors has authorized the County Administrator as the official authorized to assign fund balance to a specific purpose as approved by the fund balance policy.

The County of Russell will maintain an unassigned fund balance in the general fund equal to 16% of the expenditures/operating revenues (two months). The County considers a balance of less than 10% to be a cause for concern, barring unusual of deliberate circumstances.

The County considers restricted fund balance to be spent when an expenditure is incurred for purposes for which restricted and unassigned, assigned, or committed fund balances are available, unless prohibited by legal documents or contracts. When an expenditure is incurred for purposes for which committed, assigned or unassigned amounts are available, the County considers committed fund balance to be spent first, then assigned fund balance, and lastly unassigned fund balance.

#### 10. Net Assets

Net assets are the difference between assets and liabilities. Net assets invested in capital assets represent capital assets, less accumulated depreciation less any outstanding debt related to the acquisition, construction or improvement of those assets.

#### Note 2-Reconciliation of Government-Wide and Fund Financial Statements:

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets.

The governmental fund balance sheet includes a reconciliation between *fund balance-total governmental funds* and *net assets-governmental activities* as reported in the government-wide statements of net assets. One element of that reconciliation explains that long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. The details of these \$(21,352,387) and \$(1,028,885) differences for the primary government and discretely presented component unit-School Board, respectively, are as follows:

		Primary		School
	-	Government		Board
Bonds and literary loans payable	\$	(18,712,089)	\$	-
Lease purchase agreements		(357,060)		-
Unamortized premium		(300,119)		-
Accrued interest payable		(353,065)		-
Landfill accrued closure and postclosure monitoring costs		(1,100,775)		-
Early Retirement Incentive		-		(50,000)
Net OPEB Obligation		(7,153)		(48,377)
Compensated absences	-	(522,126)	_	(930,508)
Net adjustment to reduce fund balance-total governmental funds				
to arrive at net assets-governmental activities	\$	(21,352,387)	\$_	(1,028,885)

## Note 2-Reconciliation of Government-Wide and Fund Financial Statements: (continued)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances-total governmental funds* and *changes in net assets of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of these \$(319,951) and \$(456,545) for the primary government and discretely presented component unit-School Board, respectively, are as follows:

				Component
				Unit
		Primary	School	
	_	Government		Board
Capital outlays	\$	918,348	\$	134,034
School debt financed assets	,	(392,380)	•	392,380
School debt financed depreciation		313,905		(313,905)
Capital asset deletions (net)		-		(17,467)
Depreciation expense		(1,159,824)		(651,587)
Net adjustment to increase (decrease) net changes in fund balances - total governmental funds to arrive at changes in net assets of governmental activities	<b>ተ</b>	/240.054\	r	(450 545)
net assets of governmental activities	\$_	(319,951)	Ф	(456,545)

## Note 2-Reconciliation of Government-Wide and Fund Financial Statements: (continued)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities (continued)

Another element of that reconciliation states "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$1,957,742 difference in the primary government are as follows:

		Primary
		Government
Principal Payments:		
Accrued landfill closure/postclosure	\$	163,287
Bonds, literary loans, and notes		1,450,205
Lease purchase agreements		344,250
Net adjustment to increase (decrease) net changes in fund balances	_	
- total governmental funds to arrive at changes in net assets of		
governmental activities	\$_	1,957,742

## Note 2-Reconciliation of Government-Wide and Fund Financial Statements: (continued)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities (continued)

Another element of that reconciliation states, "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$(31,614) and \$35,693 difference for the primary government and discretely presented component unit-School Board, respectively, are as follows:

		Primary		Component Unit
	_	Government	_	School Board
(Increase) decrease in compensated absences	\$	(16,267)	\$	100,070
(Increase) decrease in accrued interest		(29,947)		-
(Increase) decrease in early retirement incentive		-		(50,000)
(Increase) decrease in net OPEB obligation		(2,204)		(14,377)
Amortization of bond premium		16,804		-
Net adjustment to increase (decrease) net changes	-			
in fund balances-total governmental funds to arrive at changes in net assets of governmental activities	\$ .	(31,614)	\$ .	35,693

## Note 3-Stewardship, Compliance, and Accountability:

## A. Budgetary Information

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- 1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. All Funds of the County have legally adopted budgets with the exception of the Industrial Development Authority Fund and Agency Funds.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the function level. Only the Board of Supervisors can revise the appropriation for each department or category. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
- 5. Formal budgetary integration is employed as a management control device during the year for the General Fund, and the Special Revenue Funds (except the School Fund). The School Fund is integrated only at the level of legal adoption.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Appropriations lapse on June 30, for all County units.
- 8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the County's accounting system.

## B. Excess of expenditures over appropriations

The County had numerous departments and funds that had excess expenditures over appropriations in the current year. Those departments can be found on Schedule 2 starting on page 80 of this report.

#### C. Deficit fund equity

At June 30, 2011, there were no funds which had deficit fund equity.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011

## Note 4-Deposits and Investments:

#### Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporations (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

## Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

#### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investments at June 30, 2011 were held in the County's name by the County's custodial bank. The State Non-Arbitrage (SNAP) Pools are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

#### Credit Risk of Debt Securities

The County's rated debt investments as of June 30, 2011 were rated by Standard and Poor's and/or an equivalent national rating organization and the ratings are presented below using the Standard and Poor's rating scale.

County's Rated Debt I	vestments' Values	
Rated Debt Investments	Fair Quality Ratings	S
Nated Debt investments	AAAm	_
SNAP	\$ 139,63	8

#### Concentration of Credit Risk

At June 30, 2011, the County did not have any investments meeting the GASB 40 definition requiring concentration of credit risk disclosures that exceeded 5% of total investments.

The State Non-Arbitrage Pool (SNAP) is an open-end management investment company registered with the Securities and Exchange Commission (SEC).

#### Interest Rate Risk

There are no interest rate risk disclosures required for the year ended June 30, 2011.

# Note 5-Due from Other Governmental Units:

The following amounts represent receivables from other governments at year-end:

	I Ga			
Workforce Investment Board:				
Workforce Investment funds	\$	261,526	\$	-
Commonwealth of Virginia:				
Local sales tax		343,686		-
State sales tax		-		536,656
Non-categorical aid		170,834		
Categorical aid-shared expenses		195,584		-
Categorical aid-Virginia Public Assistance funds		168,240		-
Categorical aid-Comprehensive Services Act funds		334,619		-
Federal Government:				
Categorical aid-Virginia Public Assistance funds		160,675		-
Categorical aid-other	_	7,320	. <del>.</del>	1,566,599
Total Amount Due from Other Governmental Units	\$	1,642,484	\$	2,103,255

# Note 6-Interfund/Component-Unit Obligations:

Fund		Due to Primary Government/ Component Unit	C	e from Primary Government/ Imponent Unit
Primary Government: General Fund	\$_	425,000	\$	200,000
Component Unit: IDA	\$	200,000	\$	425,000

# Note 6-Interfund/Component-Unit Obligations: (continued)

Interfund transfers and remaining balances for the year ended June 30, 2011, consisted of the following:

Fund	Fund Transfers In			nsfers Out
Primary Government:				
General Fund	\$	-	\$	266,092
Dante Fund		245,887		-
Rental Assistance Fund		20,205		
Total	\$	266,092	\$	266,092
Primary Government:		ue From		Due To
General Fund	\$	114,126	\$	-
Coal Road Fund		-		2,906
Workforce Investment Fund				111,220
Total	\$	114,126	\$	114,126

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

# Note 7-Long-Term Debt:

## Primary Government - Governmental Activity Indebtedness

The following is a summary of long-term debt transactions of the County for the year ended June 30, 2011:

		Balance						Balance
	_	July 1, 2010		Issuances	_	Retirements	_	June 30, 2011
General obligation bonds	\$	10,905,464	\$	-	\$	(822,236)	\$	10,083,228
Literary loans		3,417,144				(426,281)		2,990,863
Revenue bonds		4,847,048		-		(201,688)		4,645,360
Literary anticipation note		992,638		-		-		992,638
Deferred Amounts:								
Bond premiums		316,923		-		(16,804)		300,119
Lease purchase agreements		701,310		-		(344,250)		357,060
Landfill closure/								
postclosure liability		1,264,062		-		(163,287)		1,100,775
OPEB obligation		4,949		42,373		(40,169)		7,153
Compensated absences	_	505,859		395,661		(379,394)		522,126
Total	\$_	22,955,397	\$_	438,034	\$_	(2,394,109)	\$	20,999,322

Annual requirements to amortize long-term debt and related interest are as follows:

Year Ending		General Ob	ligati	ion Bonds		Literary Loans				Revenue Bonds		
June 30,		Principal	_	Interest	_	Principal	Interest		_	Principal		Interest
2012	\$	611,579	\$	463,347	\$	426,278	\$	70,259	\$	201,689	\$	-
2013		717,972		437,035		375,977		59,711		201,688		-
2014		611,026		403,830		375,977		50,671		201,688		-
2015		627,696		372,805		375,977		41,632		201,688		-
2016		644,976		340,870		375,977		32,593		201,688		-
2017-2021		3,395,731		1,224,392		1,035,677		51,425		1,008,442		-
2022-2026		2,311,790		519,960		25,000		750		1,008,442		-
2027-2031		1,162,458		115,772		-		-		1,008,442		-
2032-2036		-		-		-		-		569,552		-
2037	_	-	_	•	_	-	_			42,042	_	-
Totals	\$_	10,083,228	\$_	3,878,011	. \$_	2,990,863	\$_	307,041	\$_	4,645,361	\$_	

Note 7-Long-Term Debt: (continued)

Primary Government - Governmental Activity Indebtedness (continued)

Details of long-term indebtedness:

	Interest	Date	Final Maturity	aturity Original		Balance Governmental		D	Amount ue Within
0 1015 5 15	<u>Rates</u>	Issued	<u>Date</u>		ssue		<u>Activities</u>	<u></u>	<u> Dne Year</u>
General Obligation and Revenue Bond		1001	0040	•	400.000	•	0.004	œ	0.004
General obligation bond	4.85%-6.60%	1991	2012	\$	133,833	\$	9,681	\$	9,681
General obligation bond	4.90%-6.35%	1992	2013		1,812,215		122,268		
General obligation bond	6.40%-7.17%	1994	2012		3,620,000		35,000		5,000
General obligation bond	5.10%-6.10%	1995	2016		325,000		60,000		-
General obligation bond	5.10%-6.10%	1997	2016		140,000		35,000		35,000
General obligation bond	4.10%-5.23%	1999	2019		510,000		225,000		25,000
General obligation bond	4.98%-5.10%	2000	2021		1,802,210		1,022,382		90,263
General obligation bond	2.35%-5.10%	2002	2023		4,382,954		2,834,667		206,080
General obligation bond	4.60%-5.10%	2006	2027		3,205,190		2,679,230		140,555
General obligation bond	4.60%-5.10%	2009	2030		1,485,000		1,440,000		50,000
General obligation bond	3.05%-5.05%	2010	2031		1,620,000		1,620,000		50,000
General obligation/Revenue bond	0.00%	11/28/2001	2033		935,690		654,983		31,190
General obligation/Revenue bond	0.00%	11/28/2001	2033		1,678,400		1,180,478		55,947
General obligation/Revenue bond	0.00%	11/1/2002	2033		822,366		589,362		27,412
General obligation/Revenue bond	0.00%	10/14/2005	2036		91,439		76,199		3,048
General obligation/Revenue bond	0.00%	10/14/2005	2037		1,906,717		1,620,709		63,557
General obligation/Revenue bond	0.00%	4/28/2006	2037		415,513		353,186		13,851
General obligation/Revenue bond	0.00%	3/30/2007	2037		197,179		170,443		6,684
Subtotal General Obligation and Reve	nue Bonds					\$	14,728,588	\$	813,268
Plus: Unamortized Premium						\$	300,119	\$	16,804
Total General Obligation and Revenue	Bonds					\$	15,028,707	\$	830,072

# Note 7-Long-Term Debt: (continued)

# Primary Government - Governmental Activity Indebtedness (continued)

Details of long-term indebtedness: (continued)

	Interest <u>Rates</u>	Date <u>Issued</u>	Final Maturity <u>Date</u>	,	Amount of Original Issue	G	Balance overnmental <u>Activities</u>	D	Amount ue Within One Year
Literary loans:	0.0001	4014514004	0040	•	470 504		E 077	•	<i>5</i> 077
Literary loan	3.00%	12/15/1981	2012	\$	176,504	\$	5,277	\$	5,277
Literary loan	3.00%	12/15/1981	2012		293,797		8,764		8,764
Literary loan	3.00%	12/15/1981	2012		194,990		5,828		5,828
Literary loan	3.00%	12/15/1981	2012		1,019,500		30,432		30,432
Literary loan	3.00%	7/15/1986	2017		960,000		181,332		30,222
Literary loan	3.00%	7/15/1986	2017		2,000,000		377,778		62,963
Literary loan	3.00%	2/1/1988	2018		530,999		129,654		18,522
Literary loan	3.00%	2/1/1988	2018		358,151		88,067		12,581
Literary loan	3.00%	2/1/1988	2018		84,805		21,035		3,005
Literary loan	3.00%	2/1/1988	2018		281,079		69,965		9,995
Literary loan	3.00%	2/1/1988	2018		196,873		48,923		6,989
Literary loan	2.00%	1/1/2000	2020		1,155,140		519,813		57,757
Literary loan	2.00%	3/15/1999	2019		1,114,086		445,686		55,700
Literary loan	2.00%	3/15/1999	2019		161,449		63,049		8,200
Literary loan	2.00%	6/15/1999	2019		422,680		169,072		21,134
Literary loan	2.00%	6/15/1999	2019		880,411		352,171		44,020
Literary loan	2.00%	11/15/2000	2021		493,789		246,899		24,689
Literary loan	3.00%	12/15/2000	2021		154,118		77,118		7,700
Literary loan	2.00%	7/1/2003	2023		250,000		150,000		12,500
Total Literary loans						\$	2,990,863	\$	426,278
Literary anticipation note	4.10%	9/4/2008	9/4/2013	\$	992,638	\$	992,638	\$	-
Other Obligations: Capital Leases (Note 8)						\$	357,060	\$	251,700
Landfill Closure and Postclosure Mo	nitoring Liabilit	ty					1,100,775		-
OPEB Obligation							7,153		-
Compensated Absences							522,126		391,595
Total Other Obligations						\$	1,987,114	\$	643,295
Total Long-Term Obligations						\$	20,999,322	\$	1,899,645

## Note 7-Long-Term Debt: (continued)

# Primary Government – Enterprise Activity Indebtedness:

Annual requirements to amortize long-term debt and related interest are as follows:

Year Ending	 Revenue Bonds						
June 30,	Principal		Interest				
		-					
2012	\$ 18,602	;	\$ 32,845				
2013	19,371		32,076				
2014	20,175		31,272				
2015	21,015		30,432				
2016	21,894		29,553				
2017-2021	119,455		133,093				
2022-2026	143,665		104,195				
2027-2031	179,840		68,020				
2032-2036	207,538		22,833				
		_					
Totals	\$ 751,555	\$_	484,319				

The following is a summary of long-term debt transactions of the Enterprise Fund for the year ended June 30, 2011.

		Balance					Balance
		July 1, 2010		Issuances		Retirements	June 30, 2011
	_		-		_		
Revenue bonds	\$	769,421	\$	_	\$	(17,866)	\$ 751,555

Details of long-term indebtedness:

Res	/er	HA.	Rο	nds:
1 (0)		u	-	nuo.

Revenue Bonas.	Interest Rates	Date Issued	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
Revenue bond Revenue bond	0.00% 4.50%	3/24/1999 4/10/1996	2019 2036	\$ 37,500 900,000	\$ 14,063 737,492	\$ 1,875 16,727
Total Revenue Bonds					\$ 751,555	\$ 18,602

## Note 7-Long-Term Debt: (continued)

## Component Unit - School Board Indebtedness

The following is a summary of long-term debt transactions of the discretely presented component unit for the year ended June 30, 2011:

		Balance						Balance
	_	July 1, 2010	_	Issuances	_	Retirements	_	June 30, 2011
			_	• "				
OPEB obligation	\$	34,000	\$	276,346	\$	(261,969)	\$	48,377
Early retirement incentive		-		50,000		-		50,000
Compensated absences		1,030,578		672,864		(772,934)		930,508
•			_		-		•	
Total	\$	1,064,578	\$_	999,210	\$_	(1,034,903)	\$	1,028,885

## Details of long-term indebtedness:

	Total Amount	Du	amount ue Within One Year
Other Obligations:	 		
Early retirement incentive	\$ 50,000	\$	24,000
OPEB Obligation	48,377		-
Compensated Absences	 930,508		697,881
Total Other Obligations	\$ 1,028,885	\$	721,881

Amount

#### Note 8-Capital Leases:

#### **Primary Government**

The County has entered into lease agreements to finance the acquisition of school buses and a bucket truck for the School Board. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their minimum lease payments at the date of inception.

The assets acquired through capital leases are as follows:

		Aachinery & Equipment
Machinery and equipment Less: Accumulated depreciation	\$	853,644 (222,414)
Net Asset	\$_	631,230

# Note 8-Capital Leases: (continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2011, were as follows:

Year Ending		Capital
June 30,		Leases
2012	\$	264,010
2013		108,527
Subtotal Less, amount	\$	372,537
representing interest	_	(15,477)
Present Value of Lease Agreement	\$_	357,060

## Note 9-Employee Retirement System and Pension Plans:

### A. Plan Description

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent and Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

Administering Entity: Virginia Retirement System (System)

All full-time, salaried permanent (professional) employees of public school divisions and employees of participating employers are automatically covered by VRS upon employment. Benefits vest after five years of service credit. Members earn one month of service credit for each month they are employed and their employer is paying into the VRS. Members are eligible to purchase prior public service, active duty military service, certain periods of leave, and previously refunded VRS service as credit in their plan.

VRS administers two defined benefit plans for local government employees – Plan 1 and Plan 2:

- Members hired before July 1, 2010 and who have service credits before July 1, 2010 are
  covered under Plan 1. Non-hazardous duty members are eligible for an unreduced retirement
  benefit beginning at age 65 with at least five years of service credit or age 50 with at least 30
  years of service credit. They may retire with a reduced benefit early at age 55 with at least 10
  years of service credit or age 50 with at least five years of service credit.
- Members hired or rehired on or after July 1, 2010 and who have no service credits before July 1, 2010 are covered under Plan 2. Non-hazardous duty members are eligible for an unreduced benefit beginning at their normal Social Security retirement age with at least five years of service credit or when the sum of their age and service equals 90. They may retire with a reduced benefit as early as age 60 with at least five years of service credit.
- Eligible hazardous duty members in Plan 1 and Plan 2 are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. These members include sheriffs, deputy sheriffs and hazardous duty employees of political subdivisions that have elected to provide enhanced coverage for hazardous duty service. They may retire with a reduced benefit as early as age 50 with at least five years of service credit. All other provisions of the member's plan apply.

The VRS Basic Benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the member's average final compensation multiplied by the member's total service credit. Under Plan 1, average final compensation is the average of the member's 36 consecutive months of highest compensation. Under Plan 2, average final compensation is the average of the member's 60 consecutive months of highest compensation. The retirement multiplier for non-hazardous duty members is 1.70 %. The retirement multiplier for sheriffs and regional jail superintendents is 1.85%. The retirement multiplier for eligible political subdivision hazardous duty employees other than sheriffs and jail superintendents is 1.70% or 1.85% as elected by the employer. At retirement, members can elect the Basic Benefit, the Survivor Option, a Partial Lump-Sum Option Payment (PLOP) or the Advance Pension Option. A retirement reduction factor is applied to the Basic Benefit amount for members electing the Survivor Option, PLOP or Advance Pension Option or those retiring with a reduced benefit.

## A. Plan Description (continued)

Retirees are eligible for an annual cost-of-living adjustment (COLA) effective July 1 of the second calendar year of retirement. Under Plan 1, the COLA cannot exceed 5.00%; under Plan 2, the COLA cannot exceed 6.00%. During years of no inflation or deflation, the COLA is 0.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The system issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of the report may be obtained from the VRS Web site at http://www.varetire.org/Pdf/Publications/2010-annual-report.pdf or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## B. Funding Policy

#### **Primary Government:**

Plan members are required by Title 51.1 of the <u>Code of Virginia</u> (1950), as amended, to contribute 5.00% of their compensation toward their retirement. All or part of the 5.00% member contribution may be assumed by the employer. In addition, the County of Russell, Virginia is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the <u>Code of Virginia</u> and approved by the VRS Board of Trustees. The County of Russell, Virginia's contribution rate for the fiscal year ended 2011 was 10.52% of annual covered payroll.

## Discretely Presented Component Unit - School Board (Non-Professional Employees):

Plan members are required by Title 51.1 of the <u>Code of Virginia</u> (1950), as amended, to contribute 5.00% of their compensation toward their retirement. All or part of the 5.00% member contribution may be assumed by the employer. In addition, the School Board is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the <u>Code of Virginia</u> and approved by the VRS Board of Trustees. The School Board's contribution rate for the fiscal year ended 2011 was 14.07% of annual covered payroll.

#### C. Annual Pension Cost

For fiscal year 2011, the County of Russell, Virginia's annual pension cost of \$579,314 and \$384,524 was equal to the County of Russell, Virginia's required and actual contributions for the County and the School Board Non-Professionals, respectively.

## C. Annual Pension Cost (continued)

#### Three-Year Trend Information

	Fiscal Year Ending	Annual Pension st (APC) <sup>1</sup>	Percentage of APC Contributed	Ne Pens Oblig	sion
Primary Government:					
County	6/30/2009	\$ 432,914	100.00%	\$	-
	6/30/2010	437,791	100.00%		-
	6/30/2011	579,314	100.00%		-
Discretely Presented-Component Unit:					
School Board Non-Professional	6/30/2009	\$ 422,641	100.00%	\$	-
	6/30/2010	412,281	100.00%		-
	6/30/2011	384,524	100.00%		-

<sup>&</sup>lt;sup>1</sup> Employer portion only

## Primary Government:

The FY2011 required contribution was determined as part of the June 30, 2009 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at June 30, 2009 included (a) an investment rate of return (net of administrative expenses) of **7.50%**, (b) projected salary increases ranging from **3.75%** to **5.60%** per year for general government employees and **3.50%** to **4.75%** for employees eligible for enhanced benefits available to law enforcement officers, firefighters, and sheriffs, and (c) a cost-of-living adjustment of **2.50%** per year. Both the investment rate of return and the projected salary increases include an inflation component of **2.50%**. The actuarial value of the County's assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The County's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2009 was 20 years.

## C. Annual Pension Cost (continued)

## Discretely Presented-Component Unit School Board - Non-Professional:

The FY2011 required contribution was determined as part of the June 30, 2009 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at June 30, 2009 included (a) an investment rate of return (net of administrative expenses) of **7.50%**, (b) projected salary increases ranging from **3.75%** to **5.60%** per year for general government employees and **3.50%** to **4.75%** for employees eligible for enhanced benefits available to law enforcement officers, firefighters, and sheriffs, and (c) a cost-of-living adjustment of **2.50%** per year. Both the investment rate of return and the projected salary increases include an inflation component of **2.50%**. The actuarial value of the School Board's assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The School Board's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2009 was 20 years.

## D. Funded Status and Funding Progress

#### **Primary Government:**

As of June 30, 2010, the most recent actuarial valuation date, the plan was 75.36% funded. The actuarial accrued liability for benefits was \$26,221,057, and the actuarial value of assets was \$19,759,376, resulting in an unfunded actuarial accrued liability (UAAL) of \$6,461,681. The covered payroll (annual payroll of active employees covered by the plan) was \$5,581,443, and ratio of the UAAL to the covered payroll was 115.77%.

## Discretely Presented Component Unit - School Board (Non-Professional Employees):

As of June 30, 2010, the most recent actuarial valuation date, the plan was 65.51% funded. The actuarial accrued liability for benefits was \$15,863,210, and the actuarial value of assets was \$10,392,200, resulting in an unfunded actuarial accrued liability (UAAL) of \$5,471,010. The covered payroll (annual payroll of active employees covered by the plan) was \$2,838,654, and ratio of the UAAL to the covered payroll was 192.73%.

The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability (AAL) for benefits.

### E. Discretely Presented Component Unit School Board

Professional Employees:

#### Plan Description

The Russell County School Board contributes to the Virginia Retirement System (VRS), a cost-sharing multiple-employer defined benefit pension plan administered by the Virginia Retirement System. VRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia. The system issues a publicly available comprehensive annual financial report that includes financial report that includes financial statements and required supplementary information for VRS. A copy of the report may be obtained from the VRS Web site at http://www.varetire.org/Pdf/Publications/2010-annual-report.pdf or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Funding Policy

Plan members are required by Title 51.1 of the <u>Code of Virginia</u> (1950), as amended, to contribute 5.00% of their compensation toward their retirement. All or part of the 5.00% member contribution may be assumed by the employer. In addition, the School Board is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the statute and approved by the VRS Board of Trustees. The School Board's contribution to the statewide cost sharing pool for professional employees was \$700,575, \$1,202,914, and \$1,766,705 for the fiscal years ended 2011, 2010, and 2009, respectively. Employer contributions represented 3.93%, 8.81%, and 8.81% of covered payroll for the fiscal years ended 2011, 2010, and 2009, respectively.

# Note 10-Capital Assets:

Capital asset activity for the year ended June 30, 2011 was as follows:

# Primary Government:

· · · · · · · · · · · · · · · · · · ·		Beginning Balance		Increases		Decreases		Ending Balance
Governmental Activities:			_		_			
Capital assets, not being depreciated:								
Land	\$	1,541,333	\$	-	\$	-	\$	1,541,333
Construction in progress		2,445,645		622,652		(1,573,847)		1,494,450
Total capital assets not being depreciated	\$_	3,986,978	\$_	622,652	\$_	(1,573,847)	\$	3,035,783
Capital assets, being depreciated:								
Buildings and improvements	\$	26,775,666	\$	1,633,847	\$	-	\$	28,409,513
Machinery and equipment		3,783,064		235,696		(479,172)		3,539,588
Total capital assets being depreciated	\$_	30,558,730	\$_	1,869,543	\$_	(479,172)	\$_	31,949,101
Less: accumulated depreciation for:								
Buildings and improvements	\$	(11,363,217)	\$	(655,809)	\$	-	\$	(12,019,026)
Machinery and equipment		(2,255,478)		(504,015)		400,696		(2,358,797)
Total accumulated depreciation	\$_	(13,618,695)	\$_	(1,159,824)	\$_	400,696	\$	(14,377,823)
Total capital assets being depreciated, net	\$_	16,940,035	\$_	709,719	\$_	(78,476)	\$_	17,571,278
Governmental activities capital assets, net	\$_	20,927,013	\$_	1,332,371	\$_	(1,652,323)	\$_	20,607,061

# Notes to Financial Statements (Continued) June 30, 2011

Note	10-Capital Assets	: (continued)

Timely Covernment (continuou)		Beginning						Ending
		Balance		Increases	_	Decreases		Balance
Business-Type Activities	_				_			
Capital assets, being depreciated:								
Utility plant	\$	5,240,699	\$	-	\$	-	\$	5,240,699
Machinery and equipment		75,470		-		-		75,470
Total capital assets being depreciated	\$	5,316,169	\$_	-	\$_	-	\$	5,316,169
Less: accumulated depreciation for:								
Utility plant	\$	(1,593,038)	\$	(131,017)	\$	-	\$	(1,724,055)
Machinery and equipment		(75,470)		-		-		(75,470)
Total accumulated depreciation	\$_	(1,668,508)	\$_	(131,017)	\$_	-	\$_	(1,799,525)
Total capital assets being depreciated, net	\$_	3,647,661	\$_	(131,017)	\$_	-	\$_	3,516,644
Business-Type activities capital assets, net	\$_	3,647,661	\$_	(131,017)	\$_	-	\$_	3,516,644

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental :	activities:
----------------	-------------

General government administration	\$	14,878
Judicial administration		6,016
Public safety		193,741
Public works		49,978
Health and welfare		40,958
Education		811,839
Parks, recreation, and cultural		34,600
Community development		7,814
Total depreciation expense-governmental activities	\$_	1,159,824
Business-Type activities:		
Sewer Authority	\$_	131,017

## Note 10-Capital Assets: (continued)

Capital asset activity for the School Board for the year ended June 30, 2011 was as follows:

Discretely Presented Component Unit – School Board:

	_	Beginning Balance		<u> </u>		Decreases			Ending Balance
Capital assets, not being depreciated:									
Land	\$	4,643,707	\$	-	\$	-	\$	4,643,707	
Construction in progress		90,571		-		-		90,571	
Total capital assets not being depreciated	\$_	4,734,278	\$_	-	\$_	-	\$_	4,734,278	
Capital assets, being depreciated:									
Buildings and improvements	\$	18,713,922	\$	-	\$	-	\$	18,713,922	
Machinery and equipment		5,206,824		526,414		(17,467)		5,715,771	
Total capital assets being depreciated	\$_	23,920,746	\$_	526,414	\$_	(17,467)	\$_ _	24,429,693	
Less: accumulated depreciation for:									
Buildings and improvements	\$	(7,393,022)	\$	(444,310)	\$	-	\$	(7,837,332)	
Machinery and equipment		(3,453,568)		(521,182)		_		(3,974,750)	
Total accumulated depreciation	\$_	(10,846,590)	\$_	(965,492)	\$_	_	\$_	(11,812,082)	
Total capital assets being depreciated, net	\$_	13,074,156	\$_	(439,078)	\$_	(17,467)	\$_	12,617,611	
Governmental activities capital assets, net	\$_	17,808,434	\$_	(439,078)	\$_	(17,467)	\$_	17,351,889	

#### Note 11-Risk Management:

The County and its Component Unit – School Board are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County and the related Component Unit – School Board participate with other localities in a public entity risk pool for their coverage of general liability, property, crime and auto insurance with the Virginia Association of Counties Risk Pool. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The County and the School Board pay the Risk Pool contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss, deficit, or depletion of all available excess insurance, the pool may assess all members in the proportion to which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The County and its Component Unit – School Board continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## **Note 12-Contingent Liabilities:**

Federal programs in which the County and its component units participate were audited in accordance with the provisions of U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. While matters of noncompliance were disclosed by the audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

## Note 13-Surety Bonds:

Fidelity & Deposit Company of Maryland-Surety:	
Ann McReynolds, Clerk of the Circuit Court	\$ 1,010,000
Patrick Thompson, Treasurer	400,000
Randy N. Williams, Commissioner of the Revenue	3,000
Steve Dye, Sheriff	30,000
All constitutional officers' employees: blanket bond	50,000
Hartford Company - Surety:	
Tammy Caldwell - Clerk of the School Board	\$ 10,000
All school employees: blanket bond	10,000
USF&G Insurance Co Surety:	
All Social Services employees-blanket bond	\$ 100,000

## Note 14-Landfill Closure and Postclosure Care Cost:

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site after closure. \$1,100,775 is the total estimated closure and postclosure care liability at June 30, 2011. This represents the cumulative amount based on the use of 100% of the estimated capacity of the landfill and is based on what it would cost to perform all remaining closure and postclosure in 2011. Actual costs for closure and postclosure monitoring may change due to inflation, deflation, changes in technology or changes in regulations. The County uses the Commonwealth of Virginia's financial assurance mechanism to meet the Department of Environmental Quality's assurance requirements for landfill closure and postclosure costs.

## Note 15-Deferred (Unearned) Revenue:

Governmental funds report *deferred revenue* in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows:

		<u>Unavailable</u>	<u>Unearned</u>
Delinquent property taxes receivable	\$	6,903,497 \$	4,305,889
Prepaid taxes		81,455	81,455
Total deferred/unearned revenue for governmental funds	\$ -	6,984,952 \$	4,387,344

#### Note 16-Self Health Insurance:

The County of Russell, Virginia established a limited risk management program for health insurance. Premiums are paid into the health plan fund from the County and School Board and are available to pay claims, and administrative costs of the program. During the fiscal year 2011, a total of \$5,662,475 was paid in benefits and administrative costs. The risk assumed by the County and School Board is based on the number of participants in the program. The risk varies by the number of participants and their specific plan type. As of June 30, 2011, the County and School Board were exposed to risk which represents the difference between the claims to date and the ceiling liability as calculated based on enrollment levels and health plan coverage. Additional costs in excess of the ceiling liability are covered as part of the contract with the County. Incurred but not reported claims of \$339,622 have been accrued as a liability based primarily on actual cost incurred prior to June 30 but paid after year-end. Interfund premiums are based primarily upon the insured funds' claims experience and are reported as quasi-external interfund transactions. Changes in the claims liability during fiscal year 2011 were as follows:

		Current Year		
	Balance at	Claims and		Balance at
	Beginning of	Changes in	Claim	End of
Fiscal Year	Fiscal Year	Estimates	Payments	Fiscal Year
2010-11 \$	382,401 \$	5,619,696 \$	(5,662,475) \$	339,622

#### Note 17-Commitments and Contingencies:

The School Board has obligated funds for the projects described below as of June 30, 2011:

	(	Original Amount Paid		Remaining		Accounts		R	etainage	
	(	Contract	As of	6/30/2011	Con	tract Amount		Payable		Payable
Honaker Library Renovations	\$	114,335	\$	15,000	\$	99,335	\$	30,000	\$	-

#### Note 17-Commitments and Contingencies: (continued)

The Board of Supervisors has provided a moral obligation on many of the component unit Russell County Industrial Development Authority loans and bonds. During fiscal year 2011, the County paid \$1,058,677 towards the Authority's outstanding debt.

## Note 18-Other Post-Employment Benefits-Health Insurance:

## A. Plan Description

The County of Russell and Russell County's Component Unit – School Board administer a single-employer healthcare plan ("the Plan"). The Plan provides for participation by eligible retirees and their dependents in the health insurance programs available to County and School Board employees. The Plan will provide retiring employees the option to continue health insurance offered by the County and School Board. Any County or School Board eligible retiree may receive this benefit until he/she has reached sixty five years of age.

To be eligible for this benefit a retiree must meet the following criteria: attained age 50 and 15 years of service and not eligible for Medicare and the last 10 years must be with the County or School Board prior to retirement. The benefits, employee contributions and the employer contributions are governed by the Board of Supervisors and the School Board and can be amended through the Board of Supervisors and the School Board action respectively. The Plan does not issue a publicly available financial report.

## B. Funding Policy

The County and School Board currently pay for the post-retirement health care benefits on a pay-as-you-go basis. The County and School Board currently have 496 employees that are eligible, respectively, for the program. In addition, 100 percent of premiums are the responsibility of the retiree.

Health benefits include Medical, Dental, and Vision coverage for retirees and eligible spouses/dependents. Retirees are eligible to choose one of the following medical options through the County and School Board. The rates are as follows:

		Medical & Rx					
	R	tetiree	5	Spouse			
Under 65	\$	8,600	\$	8,600			
		COBRA					
	F	tetiree		Family			
Under 65	\$	5,880	\$	13,842			

## Note 18-Other Post-Employment Benefits-Health Insurance: (continued)

## C. Annual OPEB Cost and Net OPEB Obligation:

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation:

Annual required contribution	\$	42,468
Interest on net OPEB obligation		207
Adjustment to annual required contribution		(302)
Annual OPEB cost (expense)	_	42,373
Contributions made		40,169
Increase in net OPEB obligation	_	2,204
Net OPEB obligation - beginning of year		4,949
Net OPEB obligation - end of year	\$	7,153

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2011 and the two preceding years were as follows:

Fiscal	Annual	Percentage of Annual OPEB Cost	Net OPEB
ristal			
Year Ended	OPEB Cost	Contributed	Obligation
6/30/2009 \$ 6/30/2010 6/30/2011	41,332 42,981 42,373	88.04% \$ 99.99% 94.80%	4,945 4,949 7,153

## Note 18-Other Post-Employment Benefits-Health Insurance: (continued)

### C. Annual OPEB Cost and Net OPEB Obligation: (continued)

The School Board's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the School Board's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the School Board's net OPEB obligation:

Annual required contribution	\$	276,964
Interest on net OPEB obligation		1,350
Adjustment to annual required contribution	_	(1,968)
Annual OPEB cost (expense)	_	276,346
Contributions made		261,969
Increase in net OPEB obligation	_	14,377
Net OPEB obligation - beginning of year		34,000
Net OPEB obligation - end of year	\$ -	48,377

The School Board's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2011 and the two preceding years were as follows:

		Percentage of			
Fiscal	Annual	Annual OPEB Cost	Net OPEB		
Year Ended	OPEB Cost	Contributed	Obligation		
		•			
6/30/2009 \$	283,961	88.04% \$	33,972		
6/30/2010	295,287	88.04% \$	34,000		
6/30/2011	276,346	94.80%	48,377		

## D. Funded Status and Funding Progress

The funded status of the Plan for the County as of July 1, 2010, is as follows:

Actuarial accrued liability (AAL)	\$ 464,748
Actuarial value of plan assets	\$ -
Unfunded actuarial accrued liability (UAAL)	\$ 464,748
Funded ratio (actuarial value of plan assets / AAL)	0.00%
Covered payroll (active plan members)	\$ 5,581,443
UAAL as a percentage of covered payroll	8.33%

#### Note 18-Other Post-Employment Benefits-Health Insurance: (continued)

### D. Funded Status and Funding Progress (continued)

The funded status of the Plan for the School Board as of July 1, 2010, is as follows:

Actuarial accrued liability (AAL)	\$ 3,030,967
Actuarial value of plan assets	\$ •
Unfunded actuarial accrued liability (UAAL)	\$ 3,030,967
Funded ratio (actuarial value of plan assets / AAL)	0.00%
Covered payroll (active plan members)	\$ 20,559,274
UAAL as a percentage of covered payroll	14.74%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far in the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multiyear trend information, as it becomes available, about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2010, actuarial valuation, the projected unit of credit actuarial cost method was used. Under this method, future benefits are projected and the present value of such benefits is allocated from date of hire to date of eligibility the actuarial assumptions included: inflation at 2.50 percent, plus productivity component of 1.25 percent, investment rate of return at 4.00 percent, and a health care trend rate of 10.00 percent graded to 5.00 percent over 8 years. The UAAL is being amortized as a level percentage over the remaining amortization period, which at June 30, 2011 was 20 years.

## Note 19-Other Post-Employment Benefits-VRS Health Insurance Credit:

## A. Plan Description

The County participates in the Health Insurance Credit Program, a plan designed to assist retirees with the cost of health insurance coverage. This program is an agent and cost sharing, multiple-employer defined benefit plan administered by the Virginia Retirement System (VRS). The Virginia General Assembly establishes the dollar amount of the health insurance credit for each year of creditable service. The credit amount and eligibility differs for state, school division, political subdivision, local officer, local social services department and general registrar retirees.

An employee of the County, who retires under VRS with at least 15 years of total creditable service under the System and is enrolled in a health insurance plan, is eligible to receive a monthly health insurance credit of \$1.50 per year of creditable service up to a maximum monthly credit of \$45. However, such credit shall not exceed the health insurance premium for the retiree. Disabled retirees automatically receive the maximum monthly health insurance credit of \$45.

Benefit provisions and eligibility requirements are established by Title 51.1, Chapter 14 of the <u>Code of Virginia</u>. The VRS actuarially determines the amount necessary to fund all credits provided, reflects the cost of such credits in the applicable employer contribution rate pursuant to §51.1-145, and prescribes such terms and conditions as are necessary to carry out the provisions of the health insurance credit program. VRS issues separate financial statements as previously discussed in Note 9.

#### B. Funding Policy

As a participating local political subdivision, the County is required to contribute the entire amount necessary to fund participation in the program using the actuarial basis specified by the Code of Virginia and the VRS Board of Trustees. The County's contribution rate for the fiscal year ended 2011 was 0.06% of annual covered payroll.

#### C. OPEB Cost and Net OPEB Obligation:

The annual cost of OPEB under Governmental Accounting Standards Board (GASB) 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions, is based on the annual required contribution (ARC). The County is required to contribute the ARC, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

## Note 19-Other Post-Employment Benefits-VRS Health Insurance Credit: (continued)

### C. OPEB Cost and Net OPEB Obligation: (continued)

For 2011, the County's contribution of \$3,304 was equal to the ARC and OPEB cost. The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2011:

	Fiscal Year Ending*	Year		Percentage of ARC Contributed	Net OPEB Obligation	
Primary Government:				-		
County	6/30/2010	\$	996	100.00%	\$	-
	6/30/2011		3,304	100.00%		-

<sup>\*</sup>only two years available

## D. Funded Status and Funding Progress

The funded status of the plan as of June 30, 2010, the most recent actuarial valuation date, is as follows:

Actuarial accrued liability (AAL)	\$ 76,866
Actuarial value of plan assets	\$ 71,521
Unfunded actuarial accrued liability (UAAL)	\$ 5,345
Funded ratio (actuarial value of plan assets/AAL)	93.05%
Covered payroll (active plan members)	\$ 5,581,443
UAAL as a percentage of covered payroll	0.10%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future and reflect a long-term perspective. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Note 19-Other Post-Employment Benefits-VRS Health Insurance Credit: (continued)

# E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used included techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age normal cost method was used to determine the plan's funding liabilities and costs. The actuarial assumptions included a 7.00% investment rate of return, compounded annually, including an inflation component of 2.50%, and a payroll growth rate of 3.00%. The UAAL is being amortized as a level percentage of payroll on an open basis. The remaining open amortization period at June 30, 2009 was 26 years.

## F. Professional Employees - Discretely Presented Component Unit School Board

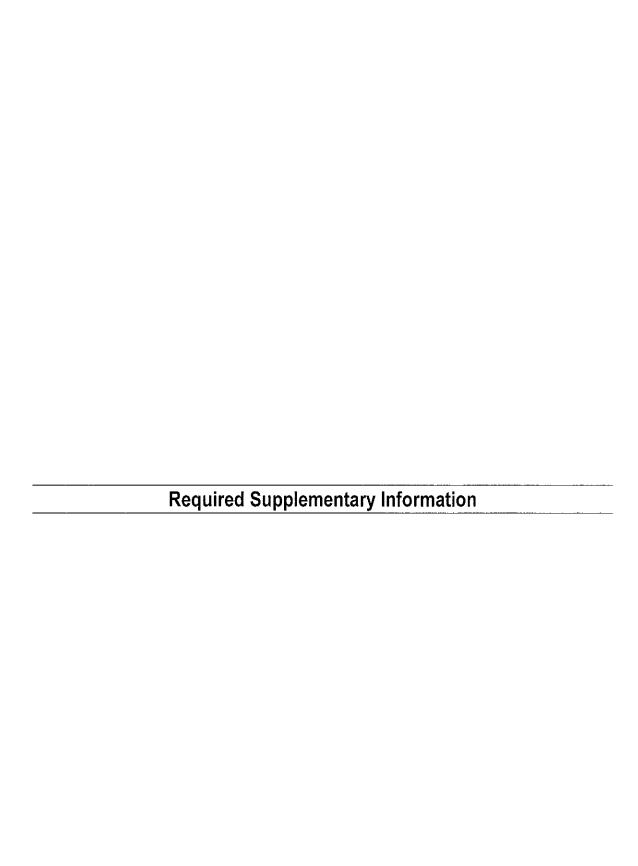
The School Board participates in the Health Insurance Credit Program, a plan designed to assist retirees with the cost of health insurance coverage. This program is a cost sharing, multiple-employer defined benefit plan administered by the Virginia Retirement System (VRS). The Virginia General Assembly establishes the dollar amount of the health insurance credit for each year of creditable service.

A teacher, who retires under VRS with at least 15 years of total creditable service under the System and is enrolled in a health insurance plan, is eligible to receive a monthly health insurance credit of \$4 per year of creditable service. However, such credit shall not exceed the health insurance premium for the retiree. Disabled retirees automatically receive a monthly health insurance credit of \$4 multiplied by the smaller of (i) twice the amount of their creditable service or (ii) the amount of creditable service they would have completed at age 60 if they had remained in service to that age.

The School Board is required to contribute, at an actuarially determined rate, the entire amount necessary to fund participation in the program. The current rate is 1.08% of annual covered payroll. The School Board's contributions to VRS for the year ended June 30, 2011 was \$165,875 and equaled the required contributions.

## Note 20-Moral Obligations

The County has signed support agreements that back certain debt obligations of the Russell County Industrial Development Authority (a component unit of the County). In these agreements, the Board of Supervisors has a non-binding (moral obligation) to fund the Russell County Industrial Development Authority in amounts sufficient to cover debt service on referenced obligations. To date, the County of Russell, Virginia has provided funds sufficient to cover such debt service. As of June 30, 2011, the outstanding balance such loans was \$7,834,623. During fiscal year 2011, the County paid \$1,058,677 in debt service for the Russell County Industrial Development Authority.



#### County of Russell, Virginia General Fund

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2011

	Budgeted Amounts						Variance with Final Budget -	
		Original		Final		Actual Amounts		Positive (Negative)
REVENUES								
General property taxes	\$	12,283,491	\$	12,283,491	\$	13,548,896	\$	1,265,405
Other local taxes		4,399,074		4,399,074		4,553,398		154,324
Permits, privilege fees, and regulatory licenses		34,313		34,313		22,834		(11,479)
Fines and forfeitures		1,000		1,000		1,206		206
Revenue from the use of money and property		76,812		76,812		58,402		(18,410)
Charges for services		247,817		247,817		240,951		(6,866)
Miscellaneous		150,200		150,200		177,669		27,469
Recovered costs		1,149,866		1,149,866		294,919		(854,947)
Intergovernmental revenues:		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,		,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Commonwealth		8,669,547		8,669,547		8,677,512		7.965
Federal		-		-		2,454,979		2,454,979
Total revenues	\$	27,012,120	\$	27,012,120	\$	30,030,766	\$	3,018,646
EXPENDITURES Current:								
General government administration	\$	1,939,882	¢	1,939,882	s.	1,712,850	\$	227,032
Judicial administration	Ψ	2,048,976	Ψ	2,048,976	Ψ	2,106,641	Ψ	(57,665)
Public safety		4,805,896		4,805,896		5,226,797		(420,901)
Public works		3,571,926		3,571,926		3,305,813		266,113
				5,329,104		6,523,318		(1,194,214)
Health and welfare		5,329,104 5,073,470		5,073,470		5,167,968		(1,194,214)
Education						556,723		(106,424)
Parks, recreation, and cultural		450,299		450,299				
Community development		1,097,202		1,097,202		2,311,048		(1,213,846)
Nondepartmental		-		-		103,820		(103,820)
Capital projects		786,963		786,963		1,540,233		(753,270)
Debt service: Principal retirement		1,349,016		1,349,016		1,794,455		(445,439)
Interest and other fiscal charges		558,505		558,505		742,921		(184,416)
Total expenditures	\$	27,011,239	\$	27,011,239	\$	31,092,587	\$	(4,081,348)
Excess (deficiency) of revenues over (under) expenditures	\$	881	\$	881	\$	(1,061,821)	\$	(1,062,702)
experiditures	_Ψ_	001	Ψ	301	Ψ	(1,001,021)	Ψ.	(1,002,102)
OTHER FINANCING SOURCES (USES)								
Transfers out	\$	(881)		(881)		(266,092)		(265,211)
Total other financing sources and uses	\$	(881)	\$	(881)	\$	(266,092)	\$	(265,211)
Net change in fund balances	\$	_	\$	_	\$	(1,327,913)	\$	(1,327,913)
Fund balances - beginning	Ψ	_	Ψ	_	*	6,238,162	*	6,238,162
Fund balances - beginning Fund balances - ending	-\$		\$		\$	4,910,249	\$	4,910,249

#### County of Russell, Virginia Special Revenue Fund - Industrial Development Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2011

	E <u>Ori</u> g	Budgeted Am	Actual Amounts	Variance with Final Budget - Positive <u>(Negative)</u>		
REVENUES  Revenue from the use of money and property	\$	- \$		\$ 3,239	\$	3,239
Excess (deficiency) of revenues over (under) expenditures	\$	- \$	-	\$ 3,239	\$	3,239
Net change in fund balances Fund balances - beginning	\$	- \$ -	-	\$ 3,239 1,846,042	\$	3,239 1,846,042
Fund balances - ending	\$	- \$	-	\$ 1,849,281	\$	1,849,281

### County of Russell, Virginia Special Revenue Fund - Coal Road Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2011

	 Budgeted		Variance with Final Budget -				
REVENUES	<u>Original</u>	<u>Final</u>			Actual <u>Amounts</u>		Positive (Negative)
Other local taxes Revenue from the use of money and property	\$ 3,575,600	\$	3,575,600	\$	1,787,521 10,373	\$	(1,788,079) 10,373
Total revenues	\$ 3,575,600	\$	3,575,600	\$	1,797,894	\$	(1,777,706)
EXPENDITURES Current: Public works	\$ 3,575,600	\$	3,575,600	\$	796,466	\$	2,779,134
Excess (deficiency) of revenues over (under) expenditures	\$ •	\$	-	\$	1,001,428	\$	1,001,428
Net change in fund balances Fund balances - beginning Fund balances - ending	\$ -	\$ \$	- -	\$	1,001,428 1,514,134 2,515,562	\$	1,001,428 1,514,134 2,515,562

## County of Russell, Virginia Special Revenue Fund - Workforce Investment Board Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2011

		Budgeted	l Am			Variance with Final Budget -		
		Original		<u>Final</u>	Actual <u>Amounts</u>	Positive (Negative)		
REVENUES		<del>-</del>						
Intergovernmental revenues:								
Commonwealth	\$	-	\$	-	\$ 67,834	\$	67,834	
Federal		2,167,976		2,167,976	2,073,753		(94,223)	
Total revenues	\$	2,167,976	\$	2,167,976	\$ 2,141,587	\$	(26,389)	
EXPENDITURES Current:								
Health and welfare	<u>\$</u>	2,167,976	\$	2,167,976	\$ 2,118,529	\$	49,447	
Excess (deficiency) of revenues over (under) expenditures	\$	=	\$	-	\$ 23,058	\$	23,058	
Net change in fund balances	\$	-	\$	-	\$ 23,058	\$	23,058	
Fund balances - beginning Fund balances - ending	\$	-	\$	-	\$ 23,058	\$	23,058	

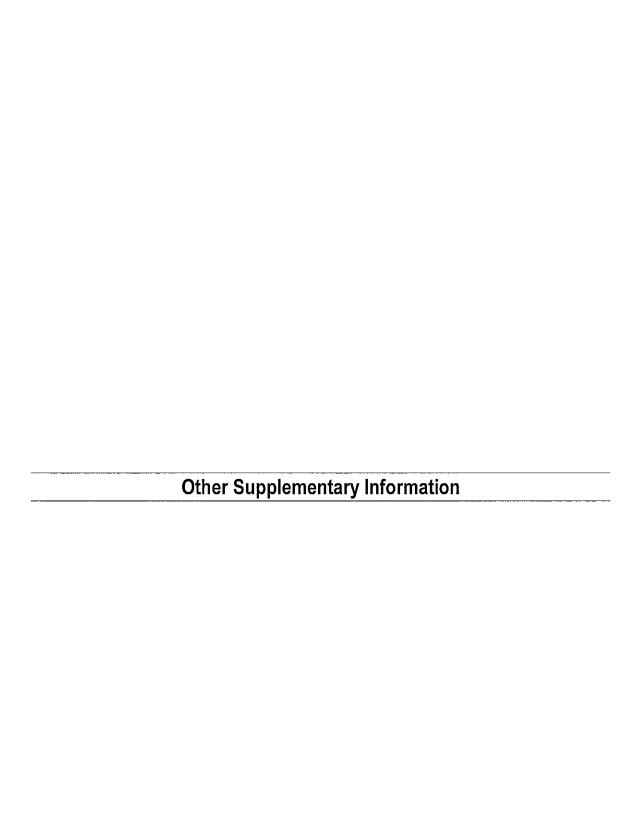
#### County of Russell, Virginia Special Revenue Fund - Rental Assistance Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2011

		Budgeted	Am		Variance with Final Budget - Positive (Negative)			
REVENUES	<u>0</u>	)riginal	<u>Final</u>					Actual <u>Amounts</u>
Intergovernmental revenues:  Commonwealth	_\$	83,233	\$	83,233	\$	-	\$	(83,233)
EXPENDITURES Current: Health and welfare	\$	84,114	\$	84,114	\$	20,205	\$	63,909
Excess (deficiency) of revenues over (under) expenditures	\$	(881)	\$	(881)	\$	(20,205)	\$	(19,324)
OTHER FINANCING SOURCES (USES) Transfers in	\$	881	\$	881	\$	20,205	\$	19,324
Net change in fund balances Fund balances - beginning	\$	-	\$	-	\$		\$	-
Fund balances - beginning Fund balances - ending	\$		\$	-	\$	-	\$	-

#### County of Russell, Virginia Required Supplementary Information

#### Schedules of Pension and OPEB Funding Progress For the Year Ended June 30, 2011

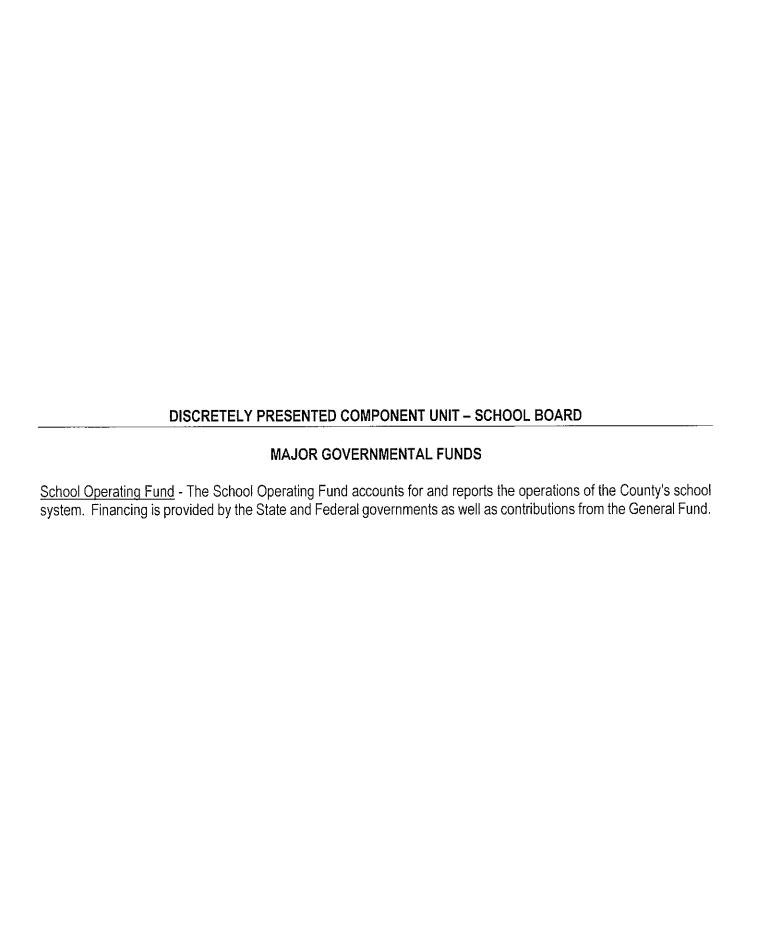
Value for   Assets   Liability (AAL)   (3) - (2)   (7)   (7)   (7)   (8)   (9)   (1)   (2)   (3)   (4)   (5)   (5)   (6)   (7)   (7)   (1)   (2)   (3)   (4)   (5)   (6)   (7)   (7)   (1)   (2)   (3)   (4)   (5)   (6)   (7)   (7)   (1)   (2)   (3)   (4)   (5)   (6)   (7)   (7)   (1)   (2)   (3)   (4)   (5)   (6)   (7)   (7)   (1)   (2)   (3)   (4)   (5)   (6)   (7)   (7)   (1)   (2)   (3)   (4)   (5)   (6)   (7)   (	Priimary Governi	nent											
Value of Assets   Liability (AAL)   (3) - (2)   of AAL (2)/(3)   Payroll   Payroll (1)   (2)   (3)   (4)   (5)   (5)   (6)   (7)   (7)   (2)   (3)   (4)   (5)   (6)   (7)	County Retiremen	t Plan											
June 30, 2010	as of		Value of Assets	_ <u>Li</u>	Accrued ability (AAL)	A.	AL (UAAL) (3) - (2)	Asse	ets as % AL (2)/(3)		Covered Payroll	% o	AAL as a f Covered roll (4)/(6)
June 30, 2008		ç		¢	, ,	¢	. ,	75	` '	ç	. ,	1	, ,
Valuation   Valuation   Value of   Accrued   AAL (UAAL)   Assets as %   Covered   % of Co   Asset   Covered   % of Co   Covered   % of Covered	June 30, 2009	•	19,933,712	۳	23,803,518	•	3,869,806	83	3.74%	v	5,559,094	6	9.61% 1.58%
Valuation as of (*)         Value of Assets         Accrued Liability (AAL)         AAL (UAAL) (3) - (2) of AAL (2)(3)         Assets as % of AAL (2)(3)         Covered Payroli Payroli Payroli (7)         % of Corporation (7)           July 1, 2010         \$ - \$ 464,748         \$ 464,748         0.00%         \$ 5,581,443         8.33           July 1, 2008         - \$ 546,670         \$ 546,570         0.00%         \$ 5,581,443         8.33           July 1, 2008         - \$ 546,670         \$ 546,570         0.00%         \$ 1,786,697         13.03           County Other Postemployment Benefits-VRS Health Insurance Credit           Valuation Accrued Value of Assets Liability (AAL)         (3) - (2)         of AAL (2)(3)         Annual Covered AAL (UAAL)         Covered Yestord Y	County Other Pos	templo	yment Benefits-F	lealth	Insurance:								
July 1, 2010	as of (*)		Value of Assets	Li	Accrued ability (AAL)		AL (UAAL) (3) - (2)	Asse	ets as % AL (2)/(3)		Covered Payroll	% o	AAL as a f Covered roll (4)/(6)
County Other Postemployment Benefits-VRS Health Insurance Credit:           Valuation as of (*)         Actuarial Actuarial Accrued AAL (UAAL) (3) - (2) of AAL (2)/(3) Payroll Payroll (1)         Funded Ratio Assets as % Covered % of Covered (3) - (2) of AAL (2)/(3) Payroll Payroll (1)         Payroll Payroll Payroll (1)           June 30, 2010 \$ 71,521 \$ 76,866 \$ 5,345 93.05% \$ 5,581,443 0.10 June 30, 2009 60,586 72,718 12,132 83.32% 5,559,094 0.22 June 30, 2008 75,699 132,923 57,224 56.95% 5.013,469 1.14         56.95% 5.013,469 1.14           Discretely Presented Component Unit:         School Board Non-Professional Retirement Plan:           Valuation Value of Assets Liability (AAL) (3) - (2) of AAL (2)/(3) Payroll (1) (2) (3) (4) (5) (6) (6) (7)           June 30, 2010 \$ 10,392,200 \$ 15,863,210 \$ 5,471,010 (5) (6) (6) (7)           June 30, 2009 10,588,117 14,751,035 4,162,918 71.78% 2,878,696 144.6 June 30, 2009 10,588,117 14,751,035 4,162,918 71.78% 2,878,696 144.6 June 30, 2008 10,678,577 13,994,136 3,315,559 76.31% 2,603,882 127.3           School Board Other Postemployment Benefits-Health Insurance:           Valuation Value of Assets Liability (AAL) (3) - (2) of AAL (2)/(3) Payroll Payroll (1) (2) (3) (3) (4) (5) (6) (7)           Valuation Value of Accrued AAL (UAAL) Assets as % Covered % of Covered as of (*) Assets Liability (AAL) (3) - (2) of AAL (2)/(3) Payroll Payroll Payroll (1) (2) (3) (3) (4) (5) (5) (6) (7)	July 1, 2010	\$	( <del>-</del> )	\$	464,748	\$	464,748		.00%	\$	5,581,443		8.33%
Valuation as of (*)         Value of Assets         Accrued Liability (AAL)         AAL (UAAL) (3) - (2)         Assets as % of AAL (2)/(3)         Covered Payroll Payroll         % of Covered of AAL (2)/(3)		templo	oyment Benefits-\	/R\$ H	•	Credit	,	·	10070		1,100,001	·	
June 30, 2010    \$ 71,521    \$ 76,866    \$ 5,345    93.05%    \$ 5,581,443    0.10			Value of	Li	Accrued		AL (UAAL)	Asse	ets as %		Covered	% o	AAL as a if Covered roll (4)/(6)
June 30, 2009	(1)		(2)		(3)		(4)		(5)		(6)		(7)
Valuation as of   Actuarial   Actuarial   Unfunded   Actuarial   Unfunded   Actuarial	June 30, 2009	\$	60,586	\$	72,718	\$	12,132	83	3.32%	\$	5,559,094	1	0.10% 0.22% 1.14%
Valuation as of Value of Assets         Actuarial Actu	Discretely Prese	nted C	Component Unit:	:									
Valuation as of Assets         Value of Assets         Accrued Liability (AAL)         AAL (UAAL) (3) - (2)         Assets as % of AAL (2)/(3)         Covered Payroll Payroll Payroll         % of Covered Payroll (1)           (1)         (2)         (3)         (4)         (5)         (6)         (7)           June 30, 2010         \$ 10,392,200         \$ 15,863,210         \$ 5,471,010         65.51%         \$ 2,838,654         192.7           June 30, 2009         \$ 10,588,117         \$ 14,751,035         \$ 4,162,918         71.78%         \$ 2,878,696         144.6           June 30, 2008         \$ 10,678,577         \$ 13,994,136         \$ 3,315,559         76.31%         \$ 2,603,882         127.3           School Board Other Postemployment Benefits-Health Insurance:         Actuarial Value of Actuarial Value of Accrued Accrued AAL (UAAL) Assets as % Covered % of	School Board Nor	ı-Profe	essional Retireme	nt Pla	ın:								
June 30, 2010         \$ 10,392,200         \$ 15,863,210         \$ 5,471,010         65.51%         \$ 2,838,654         192.7           June 30, 2009         10,588,117         14,751,035         4,162,918         71.78%         2,878,696         144.6           June 30, 2008         10,678,577         13,994,136         3,315,559         76.31%         2,603,882         127.3           School Board Other Postemployment Benefits-Health Insurance:           Valuation as of (*)         Actuarial Actuarial Value of Accrued AAL (UAAL) Assets as % Covered % of Covered % of Covered (1)         Covered (2)         % of Covered (3)         Covered (4)         Payroll Payroll (1)         Payroll (2)         (3) - (2)         of AAL (2)/(3)         Payroll (5)         Payroll (6)         Payroll (7)           July 1, 2010         \$ -         \$ 3,030,967         \$ 3,030,967         0.00%         \$ 20,559,274         14.7	as of		Value of Assets	<u>Li</u>	Accrued ability (AAL)		AL (UAAL) (3) - (2)	Asse	ets as % AL (2)/(3)		Covered Payroll	% o	AAL as a of Covered orroll (4)/(6)
June 30, 2009         10,588,117         14,751,035         4,162,918         71.78%         2,878,696         144.6           June 30, 2008         10,678,577         13,994,136         3,315,559         76.31%         2,603,882         127.3           School Board Other Postemployment Benefits-Health Insurance:           Valuation as of (*)         Actuarial Actuarial Actuarial Unfunded AAL (UAAL) Assets as % Covered % of Covered % of Covered (1)         Covered % of Covered (1)         % of Covered (1)         % of Covered (1)         % of Covered (1)         Payroll Payroll (2)         Payroll (3) (4)         (5)         (6)         (7           July 1, 2010         \$ -         \$ 3,030,967         \$ 3,030,967         0.00%         \$ 20,559,274         14.7	. ,				, ,								
Valuation as of (*)         Assets (2)         Assets (3)         Covered (4)         Covered (4)         Covered (4)         Covered (5)         Covered (5)         Covered (6)         Covered (6)         Covered (7)	June 30, 2009	\$	10,588,117	\$	14,751,035	\$	4,162,918	7′	1.78%	\$	2,878,696	1-	92.73% 44.61% 27.33%
Valuation as of (*)         Value of Assets         Accrued Liability (AAL)         AAL (UAAL)         Assets as % of AAL (2)/(3)         Covered Payroll         % of Covered Payroll           (1)         (2)         (3)         (4)         (5)         (6)         (7           July 1, 2010         \$ -         \$3,030,967         \$3,030,967         0.00%         \$20,559,274         14.7	School Board Oth	er Pos	stemployment Be	nefits-	Health Insuranc	e:							
	as of (*)		Value of Assets	<u>L</u> i	Accrued iability (AAL)		AL (UAAL) (3) - (2)	Ass	ets as % AL (2)/(3)		Covered Payroll	% o	AAL as a of Covered or oll (4)/(6) (7)
3019 1, 2000 - 3,733,009 0.0076 24,100,441 13.3		\$	-	\$		\$			.00% .00%	\$	20,559,274 24,186,441		14.74% 15.53%



			•	
···		FIDUCIARY FUNDS		
		nd accounts for those funds	s belonging to individuals	entrusted to the lo
S <u>pecial Welfare</u> - Th ocial services agend	e Special Welfare für y, such as foster care	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare fur y, such as foster care	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare für y, such as foster care	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare fur y, such as foster care	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare für ey, such as foster care	e children.		
<u>pecial Welfare</u> – Th ocial services agend	e Special Welfare für y, such as foster care	e children.		
<u>special Welfare</u> – Th ocial services agend	e Special Welfare für	e children.		
<u>Special Welfare</u> – The ocial services agend	e Special Welfare für y, such as foster care	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare fur y, such as foster care	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare für	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare für	e children.		
<u>Special Welfare</u> – Th ocial services agend	e Special Welfare fur ey, such as foster care	e children.		

# County of Russell, Virginia Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended June 30, 2011

	Balance Beginning <u>of Year</u>	<u>Additions</u>	<u>Deletions</u>	Balance End <u>of Year</u>
Assets Current Assets Cash and cash equivalents Special Welfare Fund	\$ 54,533	\$ 116,009	\$ (107,726)	\$ 62,816
Liabilities  Amounts held for social services clients	\$ 54,533	\$ 116,009	\$ (107,726)	\$ 62,816



## County of Russell, Virginia Balance Sheet Discretely Presented Component Unit - School Board June 30, 2011

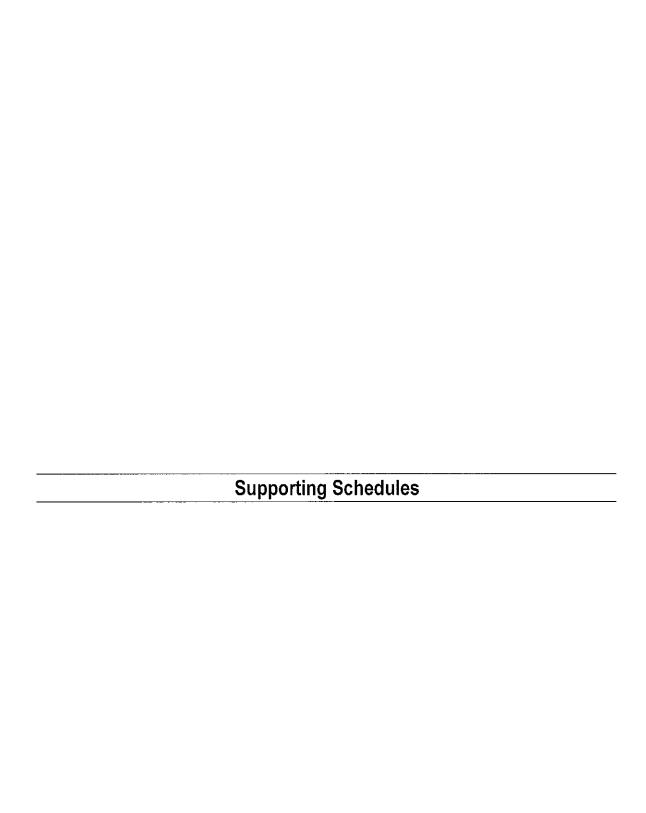
		School Operating <u>Fund</u>
ASSETS		
Cash and cash equivalents	\$	2,244,246
Receivables (net of allowance		
for uncollectibles): Accounts receivable		34,707
Due from other governmental units		2,103,255
Prepaid items		115,673
Total assets	\$	4,497,881
	Ė	
LIABILITIES AND FUND BALANCES		
Liabilities:		
Accounts payable	\$	413,190
Salaries payable		997,101
Total liabilities	\$	1,410,291
Final halosoo		
Fund balances: Nonspendable:		
Prepaid items	\$	115,673
Committed:	Ψ	110,070
Textbook purchases		200,387
Unassigned:		2,771,530
Total fund balances	\$	3,087,590
Total liabilities and fund balances	\$	4,497,881
Amounts reported for governmental activities in the statement of net assets (Exhibit 1) are different because:		
Total fund balances per above	\$	3,087,590
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		17,351,889
Long-term liabilities, including early retirement incentives, are not due and payable in the current period and, therefore, are not reported in the funds.		(1,028,885)
Net assets of governmental activities	\$	19,410,594
22222 21 92 22 22 22 22 22 22 22 22 22 22 22 22	<u> </u>	·

## County of Russell, Virginia Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds - Discretely Presented Component Unit - School Board For the Year Ended June 30, 2011

		School Operating <u>Fund</u>
REVENUES  Revenue from the use of money and property	\$	1,500
Charges for services	Ψ	861,042
Miscellaneous		239,214
Recovered costs		603,480
Intergovernmental revenues:		4 007 400
Local government Commonwealth		4,987,190 24,620,227
Federal		9,823,404
Total revenues	\$	41,136,057
EXPENDITURES		
Current:		
Education	_\$_	40,092,916
Excess (deficiency) of revenues over (under)		
expenditures	\$	1,043,141
Net change in fund balances	\$	1,043,141
Fund balances - beginning		2,044,449 3,087,590
Fund balances - ending	<u> </u>	3,007,300
Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:		
Net change in fund balances - total governmental funds - per above	\$	1,043,141
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlays exceeded depreciation in the current period.		(456,545)
		, ,-,-,
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.		35,693
Change in net assets of governmental activities	\$	622,289

### County of Russell, Virginia Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Discretely Presented Component Unit - School Board For the Year Ended June 30, 2011

				School Oper	atin	g Fund		
		Budgeted Original	Actual		ariance with Final Budget Positive (Negative)			
REVENUES	•	00 504	•	00.504	•	4.500	•	(40.004)
Revenue from the use of money and property	\$	,	\$	20,561	\$	1,500	\$	(19,061)
Charges for services		792,844		792,844		861,042		68,198
Miscellaneous		157,546		157,546		239,214		81,668
Recovered costs		474,642		474,642		603,480		128,838
Intergovernmental revenues:								(
Local government		5,027,893		5,027,893		4,987,190		(40,703)
Commonwealth		24,959,789		24,959,789		24,620,227		(339,562)
Federal		11,011,847		12,125,929		9,823,404		(2,302,525)
Total revenues	\$	42,445,122	\$	43,559,204	\$	41,136,057	\$	(2,423,147)
EXPENDITURES Current:								
Education	\$	42,845,122	\$	43,959,204	\$	40,092,916	\$	3,866,288
Excess (deficiency) of revenues over (under)								
expenditures	_\$	(400,000)	\$	(400,000)	\$	1,043,141	\$	1,443,141
Net change in fund balances	\$	(400,000)	\$	(400,000)	\$	1,043,141	\$	1,443,141
Fund balances - beginning	<u>e</u>	400,000	Φ.	400,000	•	2,044,449	•	1,644,449
Fund balances - ending	\$		\$	-	\$	3,087,590	\$	3,087,590



Fund, Major and Minor Revenue Source	Original <u>Budget</u>		Final <u>Budget</u>	<u>Actual</u>		ariance with inal Budget - Positive (Negative)	
General Fund:							
Revenue from local sources:							
General property taxes:			000	•	0.000.004		880 858
Real Property Tax \$			5,505,575	\$	6,308,231	\$	802,656
Real and Personal PSC Tax	1,600,000		1,600,000		2,220,978		620,978
Personal Property Tax	2,445,891		2,445,891		2,269,091		(176,800)
Mobile Home Tax	115,000		115,000		112,450		(2,550)
Machinery and Tools Tax	1,602,000		1,602,000		1,427,156		(174,844)
Merchants Capital	34,200		34,200		29,525		(4,675)
Mineral Tax Penalties	798,000		798,000		856,978		58,978 50,346
	50,000		50,000		109,316 215,171		59,316
Interest Total general property taxes	132,825 12,283,491		132,825 12,283,491	\$	13,548,896	\$	82,346 1,265,405
Total general property taxes	12,203,49	φ	12,203,451	φ	13,340,030	φ	1,200,400
Other local taxes:							
Local Sales and Use Tax \$	1,873,172	\$	1.873.172	\$	1,832,391	\$	(40,781)
Consumers' Utility Tax	612,456		612,456	•	587,625		(24,831)
Consumption Taxes	92,039		92,039		93,818		1,779
Franchise License Tax	• • • • • • • • • • • • • • • • • • • •		-		17,952		17,952
Coal Severance Tax	1,612,057	,	1,612,057		1,787,521		175,464
E911 tax	94,170	)	94,170		86,876		(7,294)
Grantee tax	115,180	)	115,180		101,414		(13,766)
Motor Vehicle Licenses		-	-		25,615		25,615
Taxes on Recordation and Wills		-	-		20,186		20,186
Total other local taxes	4,399,074	\$	4,399,074	\$	4,553,398	\$	154,324
_ ,, ,, ,, ,, ,, ,, ,, ,, ,, ,, ,, ,, ,,							
Permits, privilege fees, and regulatory licenses:	4.00		4.000		4.500		-20
Animal licenses \$	•		1,000	\$	1,569	\$	569
Transfer fees	750		750		812		62
Building permits	32,000		32,000		18,494		(13,506)
Other permits and other licenses	560		563	•	1,959	Φ.	1,396
Total permits, privilege fees, and regulatory licenses	34,31	3 \$	34,313	\$	22,834	\$	(11,479)
Fines and forfeitures:							
Court fines and forfeitures \$	1,000	) S	1,000	s	1,206	\$	206
Object files and forestores	1,000	<u></u>	1,000	Ψ.	1,200	*	
Revenue from use of money and property:							
Revenue from use of money \$	76,81	\$	76,812	\$	58,402	\$	(18,410)
· ·							
Charges for services:							
Charges for law enforcement and traffic control			25,000	\$	2,153	\$	(22,847)
Charges for Commonwealth's Attorney	1,500	)	1,500		2,338		838
Miscellaneous jail and inmate fees		-	-		3,833		3,833
District court fees		-	-		3,206		3,206
Clerk's collections		-	-		892		892
Charges for sanitation and waste removal	164,15		164,155		134,370		(29,785)
Charges for library	23,11		23,117		7,394		(15,723)
Courthouse maintenance fees	6,04	Ō	6,045		7,185		1,140
Courthouse security fees		-	-		38,445		38,445
Cannery charges	28,000	J	28,000		27,590		(410)
Other charges for services		<u>.                                      </u>	-		13,545	_	13,545
Total charges for services	247,81	7 \$	247,817	\$	240,951	<u>\$</u>	(6,866)

Fund, Major and Minor Revenue Source	Original <u>Budget</u>			Final <u>Budget</u>		<u>Actual</u>		ariance with nal Budget - Positive (Negative)
General Fund: (Continued) Revenue from local sources: (Continued)								
Miscellaneous revenue:								
Sale of maps, ordinances	\$	-	\$	_	\$	438	\$	438
Donations	•	_	•	_	•	24,491	•	24,491
Miscellaneous other		150,200		150,200		136,085		(14,115)
Sheriff's Department		100,200		100,200		16,655		16,655
Total miscellaneous revenue	\$	150,200	\$	150,200	\$		\$	27,469
Recovered costs:								
Housing Fund	\$	_	\$	_	\$	1,800	s	1,800
Telephone	Ψ	_	*	_	Ψ	3,326	•	3,326
Extradition expense		_		_		87		87
Recovered Cost - Social Services		20,000		20,000		38,337		18,337
Recovered Cost - Health Department		20,000		20,000		51,327		51,327
Recovered Cost - Treatilit Department Recovered Cost - Tax Collections		50,000		50,000		2,287		
Recovered Cost - Yax Conections  Recovered Cost - Sheriff		4,500		4,500		112,500		(47,713) 108,000
Insurance recoveries		4,300		4,300		62,413		62,413
		-		-		11,375		
Restitution Recovered Cost - Alcohol Safety		323,366		323,366		5,620		11,375 (317,746)
•		323,300		323,300				
Recovered Cost - Regional Jail		750.000		750 000		5,320		5,320
Recovered Cost - Industrial		752,000		752,000		- 607		(752,000)
Other Recovered Costs	-	4 440 900	•	4 440 000	<u>.</u>	527		527
Total recovered costs	_\$_	1,149,866	\$	1,149,866	\$	294,919	\$	(854,947)
Total revenue from local sources	\$	18,342,573	\$	18,342,573	\$	18,898,275	\$	555,702
Revenue from the Commonwealth:								
Noncategorical aid:								
Motor vehicles carriers' tax	\$	129,600	\$	129,600	\$	124,029	\$	(5,571)
Mobile home titling tax		100,700		100,700		135,780		35,080
Motor vehicle rental tax		-		•		2,999		2,999
Communications tax		796,921		796,921		896,967		100,046
State recordation tax		20,000		20,000		41,424		21,424
Personal property tax relief act funds		1,350,000		1,350,000		1,437,003		87,003
Total noncategorical aid	_\$_	2,397,221	\$	2,397,221	\$	2,638,202	\$	240,981
Categorical aid:								
Shared expenses:								
Commonwealth's attorney	\$	261,069	\$	261,069	\$		\$	41,175
Sheriff		1,153,817		1,153,817		1,262,618		108,801
Commissioner of revenue		148,170		148,170		155,384		7,214
Treasurer		145,645		145,645		103,032		(42,613)
Medical examiner		400		400		-		(400)
Registrar/electoral board		65,000		65,000		41,225		(23,775)
Clerk of the Circuit Court		307,170		307,170		241,798		(65,372)
Total Shared Expenses	_\$_	2,081,271	\$	2,081,271	\$	2,106,301	\$	25,030
Other categorical aid:								
Victim witness grant	\$	22,222	\$	22,222	\$	_	\$	(22,222)
Community development block grant	•	65,000	•	65,000	,	716,397	•	651,397
GIS		,				1,590		1,590
Asset forfeiture funds		-		-		4,983		4,983

Fund, Major and Minor Revenue Source		Original Final <u>Budget Budget</u>			Actual	Variance with Final Budget - Positive (Negative)		
General Fund: (Continued)								
Revenue from the Commonwealth: (Continued)								
Categorical aid: (Continued)								
Other categorical aid: (Continued)			40.000			•	10.440	
EMS grants	\$	12,000 \$	12,000	\$	30,448	\$	18,448	
Fire Program Funds		35,000	35,000		71,250		36,250	
Library grants		80,548	80,548		71,917		(8,631)	
Litter control grants		13,500	13,500		12,398		(1,102)	
Public assistance		-	-		1,694,360		1,694,360	
Comprehensive services act		619,050	619,050		1,295,877		676,827	
School resource officer grants		-	<del>-</del>		33,789		33,789	
Other state funds		3,343,735	3,343,735		<u> </u>		(3,343,735)	
Total other categorical aid	\$	4,191,055 \$	4,191,055	\$	3,933,009	\$	(258,046)	
Total categorical aid	_\$_	6,272,326 \$	6,272,326	\$	6,039,310	\$	(233,016)	
Total revenue from the Commonwealth	\$	8,669,547 \$	8,669,547	\$	8,677,512	\$	7,965	
Revenue from the federal government:								
Categorical aid:								
CDBG grants	\$	- \$		¢	100,846	¢	100,846	
ARRA - Violence against women	v	- ψ		Ψ	18,061	Ψ	18,061	
Violence against women			_		38,550		38,550	
ARRA - Watershed protection grant		_	_		7,514		7,514	
Emergency management grants		_	_		88,305		88,305	
DMV ground transportation safety grant		-	_		17,186		17,186	
Public assistance		-	-		2,149,121		2,149,121	
ARRA - Public assistance		-	_		35,396		35,396	
		- \$		e		e		
Total categorical aid	<u> </u>	- 5		Þ	2,454,979	\$	2,454,979	
Total revenue from the federal government	\$	- \$	-	\$	2,454,979	\$	2,454,979	
Total General Fund		27,012,120 \$	27,012,120	\$	30,030,766	\$	3,018,646	
Special Revenue Funds:								
Industrial Development Fund:								
Revenue from local sources:								
Revenue from use of money and property:								
Revenue from the use of money	\$	- \$	_	¢	3,239	\$	3,239	
resente nom the case of money		- ψ	<del></del>	Ψ	0,200	Ψ	0,200	
Total Industrial Development Fund	\$	- \$		\$	3,239	\$	3,239	
Coal Road Fund:								
Revenue from local sources:								
Other local taxes:								
Coal road taxes	\$	3,575,600 \$	3,575,600	\$	1,787,521	\$	(1,788,079)	
Revenue from use of money and property:								
Revenue from the use of money	\$	- \$	-	\$	10,373	\$	10,373	
Notonso non dio acc of money	<u> </u>	•		Ψ	.0,0.0	*	.5,0.0	
Total revenue from local sources	\$	3,575,600 \$	3,575,600	\$	1,797,894	\$	(1,777,706)	
Total Coal Road Fund	\$	3,575,600 \$	3,575,600	\$	1,797,894	\$	(1,777,706)	

Fund, Major and Minor Revenue Source		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)		
Special Revenue Funds: (Continued) Rental Assistance Fund:							
Revenue from the Commonwealth:							
Categorical aid:							
Rental Assistance Grants	_\$	83,233 \$	83,233	\$ =	\$	(83,233)	
Total revenue from the Commonwealth	_\$_	83,233 \$	83,233	\$ -	\$	(83,233)	
Total Rental Assistance Fund	\$	83,233 \$	83,233	\$ 	\$	(83,233)	
Workforce Investment Board Fund: Revenue from the Commonwealth:							
Categorical aid: Workforce Investment	\$	- \$	_	\$ 67,834	\$	67,834	
MONIOR HARSTHEIL				·			
Total revenue from the Commonwealth	_\$_	- \$	-	\$ 67,834	\$	67,834	
Revenue from the federal government:							
Categorical aid: Workforce Investment	\$	2,167,976 \$	2,167,976	\$ 2,073,753	\$	(94,223)	
Total revenue from the federal government	\$	2,167,976 \$	2,167,976	\$ 2,073,753	\$	(94,223)	
Total Workforce Investment Board Fund	\$	2,167,976 \$	2,167,976	\$ 2,141,587	\$	(26,389)	
Total Primary Government	\$	32,838,929 \$	32,838,929	\$ 33,973,486	\$	1,134,557	
Discretely Presented Component Unit - School Board: School Operating Fund: Revenue from local sources: Revenue from use of money and property: Revenue from the use of money	\$	19,061 \$	•	\$ -	\$	(19,061)	
Revenue from the use of property		1,500	1,500	 1,500		(10.054)	
Total revenue from use of money and property	\$	20,561 \$	20,561	\$ 1,500	\$	(19,061)	
Charges for services: Cafeteria sales Tuition payments	\$	682,214 \$	682,214 -	\$ 620,802 8,410	\$	(61,412) 8,410	
Drivers Ed fees		14,000	14,000	6,600		(7,400)	
Other charges for services		11,000	11,000	80,598		69,598	
Regional Adult Education		75,630	75,630	140,590		64,960	
GED Testing fees Total charges for services	\$	10,000 792,844 \$	10,000 792,844	\$ 4,042 861,042	\$	(5,958) 68,198	
Miscellaneous revenue: Other miscellaneous	\$	157,546 \$	157,546	\$ 239,214	\$	81,668	
Recovered costs: Insurance recoveries	\$	- \$		\$ 10,982	\$	10,982	
Extra duties revenue		23,000	23,000	28,822		5,822	
Dual Enrollment		200,000 20,000	200,000 20,000	337,798 11,240		137,798 (8,760)	
Sale of Equipment and Supplies Reimburse Health Services		45,000	45,000	67,694		22,694	
Other recovered costs		186,642	186,642	146,944		(39,698)	
Total recovered costs	\$	474,642 \$	<del></del>	\$ 603,480	\$	128,838	
Total revenue from local sources	\$	1,445,593 \$	1,445,593	\$ 1,705,236	\$	259,643	

Fund, Major and Minor Revenue Source	Original <u>Budget</u>	Final <u>Budget</u>		Actual	Fin	riance with al Budget - Positive Negative)
Discretely Presented Component Unit - School Board: (Continued) School Operating Fund: (Continued)						
Intergovernmental revenues:						
Revenues from local governments:						
Contribution from County of Russell, Virginia	\$ 5,027,893	\$ 5,027,893	\$	4,987,190	\$	(40,703)
Total revenues from local governments	\$ 5,027,893	\$ 5,027,893	\$	4,987,190	\$	(40,703)
Revenue from the Commonwealth:						
Categorical aid:						
Share of state sales tax	\$ 3,057,716	\$ 3,057,716	\$	3,192,938	\$	135,222
Basic Aid	13,828,621	13,828,621		13,101,154		(727,467)
Remedial summer education	178,445	178,445		180,612		2,167
Regular foster care	15,993	15,993		12,264		(3,729)
Gifted and talented	143,535	143,535		143,214		(321)
Remedial education	462,501	462,501		461,468		(1,033)
Special education	1,843,624	1,843,624		1,839,507		(4,117)
Textbook payment	167,585	167,585		167,211		(374)
Career and Technical Education	62,764	62,764		35,031		(27,733)
Alternative education	725,853	725,853		770,520		44,667
Elementary Alternative Education	-	-		2,575		2,575
Algebra readiness	63,975	63,975		63,856		(119)
Mentor teacher program	8,080	8,080		2,847		(5,233)
Social security fringe benefits	877,157	877,157		875,198		(1,959)
Group life	31,897	31,897		31,825		(72)
Retirement fringe benefits	519,915	519,915		518,754		(1,161)
Early reading intervention	59,910	59,910		98,252		38,342
Adult Education	6,338	6,338		-		(6,338)
Homebound education	97,145	97,145		58,944		(38,201)
Vocation education	539,053	539,053		574,297		35,244
At risk payments	533,919	533,919		532,662		(1,257)
Primary class size	572,002	572,002		579,562		7,560
Technology	400,000	400,000		455,217		55,217
Jobs for Virginia Graduates	22,500	22,500		32,250		9,750
Industry Certification Costs	-	-		3,481		3,481
At risk four-year olds	520,542	520,542		520,542		-
School Food	24,116	24,116		32,162		8,046
Other state funds	75,886	75,886		-		(75,886)
GED prep programs	15,717	15,717		104,217		88,500
Lottery payments	-	-		101,658		101,658
Tobacco Commission	20,000	20,000		17,096		(2,904)
Adult literacy	85,000	85,000		104,000		19,000
Special education-foster care	 -	-		6,913		6,913
Total categorical aid	\$ 24,959,789	\$ 24,959,789	\$	24,620,227	\$	(339,562)
Total revenue from the Cornmonwealth	\$ 24,959,789	\$ 24,959,789	\$	24,620,227	\$	(339,562)
Revenue from the federal government:						
Categorical aid:						
Basic Adult Education	\$ 453,160	\$ 453,160	\$	299,213	\$	(153,947)
Title (	1,277,967	1,277,967		1,180,478		(97,489)
ARRA - Title I	448,400	448,400		508,916		60,516
Special Education	997,236	997,236		728,381		(268,855)
ARRA - Special Education	446,297	446,297		501,942		55,645
Title VI-B, preschool	35,825	35,825		35,822		(3)
ARRA - Title VI-B, preschool	15,029	15,029		-		(15,029)
Vocational education	97,462	97,462		97,462		-
F COGNOTIAL COGGGNOTI	4.1.4-	,		0.,.02		
Drug free schools	23,834	23,834 1,111,129		22,739 1,300,669		(1,095) 189,540

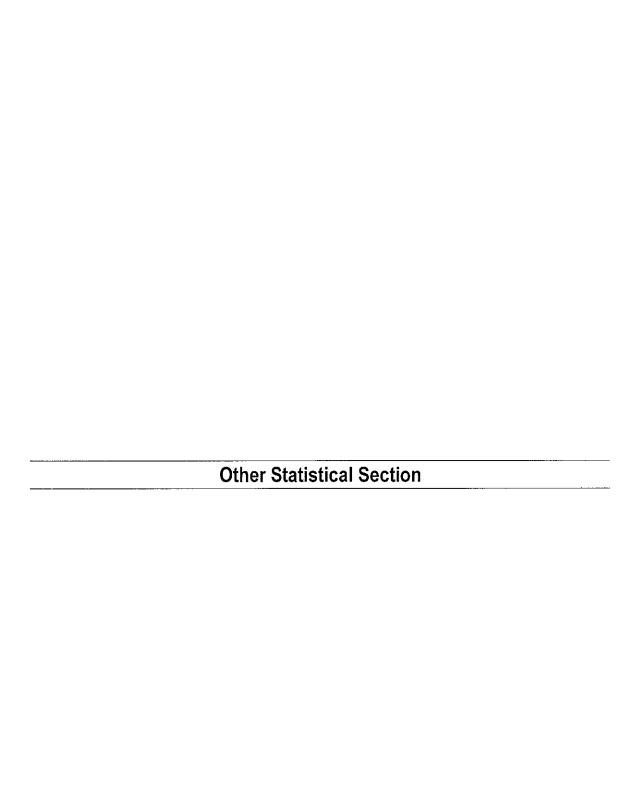
Fund, Major and Minor Revenue Source		Original <u>Budget</u>		Final <u>Budget</u>		<u>Actual</u>	Fi	ariance with nal Budget - Positive (Negative)
Discretely Presented Component Unit - School Board: (Continued) School Operating Fund: (Continued)								
Intergovernmental revenues: (Continued)								
Revenue from the federal government: (Continued)								
Categorical aid: (Continued)								
Educational Jobs program	\$	_	S	1,114,082	\$	1,049,862	s	(64,220)
Fresh fruit and vegetable program	•	_	۳	-	*	19,208	•	19,208
Title II		327,208		327,208		254,725		(72,483)
Even start		365,645		365,645		316,196		(49,449)
21st century grant		1,826,501		1,826,501		1,196,134		(630,367)
ARRA - State fiscal stabilization funds		1,487,364		1,487,364		2,164,135		676,771
Learn and serve america		25,000		25.000		20,442		(4,558)
Rural and low income schools		-		-		90,774		90,774
ARRA - Educational technology		-		-		14,818		14,818
Educational technology		37,783		37,783		21,488		(16,295)
Other federal funds		2,036,007		2,036,007		· -		(2,036,007)
Total categorical aid	\$	11,011,847	\$	12,125,929	\$	9,823,404	\$	(2,302,525)
Total revenue from the federal government	_\$_	11,011,847	\$	12,125,929	\$	9,823,404	\$	(2,302,525)
Total Discretely Presented Component Unit - School Board	. \$	42,445,122	\$	43,559,204	\$	41,136,057	\$	(2,423,147)

Fund, Function, Activity and Element		Original <u>Budget</u>	Final <u>Budget</u>		<u>Actual</u>	Fin	riance with al Budget - Positive legative)	
General Fund:								
General government administration:								
Legislative: Board of supervisors	\$	195,097	195,09	7 <b>\$</b>	176,722	\$	18,375	
Board of supervisors	Ψ	100,001	100,00	, ψ	110,722	Ψ	10,070	
General and financial administration:								
County administrator	\$	495,141	\$ 495,14	1 \$	429,961	\$	65,180	
Independent auditor		72,000	72,00		58,823		13,177	
Commissioner of the revenue		301,979	301,97		274,381		27,598	
Real estate assessor		142,022	142,02		100,804		41,218	
Real estate assessment		10,000	10,00		23,216 384,718		(13,216) 21,763	
Treasurer		406,481 12,500	406,48 12,50		304,710		12,500	
Auto decals  Data processing		90,451	90,45		74,113		16,338	
Total general and financial administration	\$	1,530,574			1,346,016	\$	184,558	
Total general and instantial autilitionation		1,000,014	7,000,01	• •	1,0 10,0 10	Ψ	101,000	
Board of elections:								
Electoral Board	\$	93,650	\$ 93,65	i0 \$	77,839	\$	15,811	
General Registrar		120,561	120,56	31	112,273		8,288	
Total board of elections	\$	214,211	\$ 214,21	1 \$	190,112	\$	24,099	
Total general government administration	\$	1,939,882	\$ 1,939,88	2 \$	1,712,850	\$	227,032	
, ,		1,000,002		· ¥	.,,	<u> </u>		
Judicial administration:  Courts:								
Circuit Court	s	115,544	\$ 115,54	14 \$	114,490	s	1,054	
General District Court	4	16,200	16,20		9,345	Ψ	6,855	
Special Magistrates		15,400	15,40		9,994		5,406	
Clerk's Office		390,187	390,18		346,696		43,491	
Sheriff Courts		1,016,162	1,016,16		1,120,411		(104,249)	
Victim and Witness Assistance		22,222	22,22		30,877		(8,655)	
Law Library		,	,	-	3,455		(3,455)	
Total courts	\$	1,575,715	\$ 1,575,71	15 \$	1,635,268	\$	(59,553)	
Commonwealth's attorney:								
Commonwealth's Attorney	\$	473,261	\$ 473,26	31 \$	471,373	\$	1,888	
	_	0.040.070	• • • • • • • • • • • • • • • • • • • •		0.400.044		(57.005)	
Total judicial administration	_\$	2,048,976	\$ 2,048,97	οъ	2,106,641	<u>\$</u>	(57,665)	
Public safety:								
Law enforcement and traffic control:								
Sheriff	\$	1,431,974			1,851,554		(419,580)	
Alcohol Safety Action Program		323,366	323,36		13,140		310,226	
Dare program	_	4,100	4,10		1,100		3,000	
Total law enforcement and traffic control	_\$_	1,759,440	\$ 1,759,44	10 \$	1,865,794	\$	(106,354)	
Fire and rescue services:								
Volunteer Fire Departments	\$	242,391			270,013		(27,622)	
Ambulance Rescue Squad		170,575	170,57		189,048		(18,473)	
Total fire and rescue services	\$	412,966	\$ 412,98	i6 \$	459,061	\$	(46,095)	
Correction and detention:						_		
Operation of Jail	\$	1,524,831			1,781,659		(256,828)	
Probation Office		203,900	203,90		207,386		(3,486)	
Total correction and detention		1,728,731	\$ 1,728,7	31 \$	1,989,045	\$	(260,314)	
Inspections:					,		60.05=	
Building inspector	\$	147,854	\$ 147,8	54 \$	109,587	\$	38,267	
	\$	147,854	\$ 147,8	54 \$	109,587	\$	3	

Fund, Function, Activity and Element		Original <u>Budget</u>	Final <u>Budget</u>		Actual	Fi	ariance with nal Budget - Positive (Negative)
General Fund: (Continued) Public safety: (Continued)							
Other protection:							
Forestry Service	\$	12,100 \$	12,100	\$	12,098	\$	2
Enhanced 911		475,623	475,623		464,323		11,300
Medical Examiner		1,250	1,250		880		370
Emergency Services		117,144	117,144		143,080		(25,936)
Animal Control		129,942	129,942		178,653		(48,711)
Animal Shelter	\$	20,846 756,905 \$	20,846 756,905	\$	4,276 803,310	œ.	16,570 (46,405)
Total other protection	<u> </u>	730,905 \$	700,900	<b></b>	003,310	Φ_	(40,403)
Total public safety	_\$	4,805,896 \$	4,805,896	\$	5,226,797	\$	(420,901)
Public works:							
Sanitation and waste removal:	•	4 200 200 #	4 000 000	•	4.007.040	•	(70.040)
Landfill	\$	1,626,892 \$ 1,045,000	1,626,892 1,045,000	Ъ	1,697,210 716,676	Þ	(70,318) 328,324
Refuse collection Litter Coordinator		75,602	75.602		77,363		(1,761)
Total sanitation and waste removal	\$	2,747,494 \$	2,747,494	s	2,491,249	\$	256,245
ratar garilladori arta frasto fornosal		2,1 17,101 ψ	<u></u>		2,101,210		200 210
Maintenance of general buildings and grounds:	_				244-24		5.000
General properties	_\$	824,432 \$	824,432	\$	814,564	\$	9,868
Total public works	_\$_	3,571,926 \$	3,571,926	\$	3,305,813	\$	266,113
Health and welfare:							
Health:	\$	385,720 \$	385,720	œ	339,859	c	45,861
Health Department	_Φ	303,720 p	303,720	Ψ	555,655	Ψ	43,001
Mental health and mental retardation:							
Cumberland Mountain Community Services Board	_\$	45,220 \$	45,220	\$	49,095	\$	(3,875)
Welfare/Social Services:							
Health and welfare	\$	3,992,864 \$	3,992,864	\$	70,612	\$	3,922,252
Social services		24,619	24,619		4,270,273		(4,245,654)
Comprehensive Services Act		783,188	783,188		1,695,705		(912,517)
Appalachian Agency for Senior Citizens		86,555	86,555		86,836		(281)
Lebanon Speech and Hearing Total welfare	\$	10,938 4,898,164 \$	10,938 4,898,164	\$	10,938 6,134,364	\$	(1,236,200)
i Otal Wehale	Ψ	.,,					(1,230,200)
Total health and welfare	\$	5,329,104 \$	5,329,104	\$	6,523,318	\$	(1,194,214)
Education:							
Contributions to County School Board	\$	5,027,893 \$	5,027,893	\$	4,987,190	\$	40,703
SVCC Contribution		45,577	45,577		180,778		(135,201)
Total education -	\$	5,073,470 \$	5,073,470	\$	5,167,968	\$	(94,498)
Parks, recreation, and cultural:							
Parks and recreation:							
Recreation Park	_\$	91,748 \$	91,748	\$	82,735	\$	9,013
Library:							
Public Library	\$	358,551 \$	358,551	\$	473,988	\$	(115,437)
Total parks, recreation, and cultural	\$	450,299 \$	450,299	\$	556,723	\$	(106,424)
· k · · · - · · · · · · · · · · ·	<u> </u>	, +					

Fund, Function, Activity and Element		Original <u>Budget</u>		Final <u>Budget</u>		<u>Actual</u>		ariance with nal Budget - Positive (Negative)
General Fund: (Continued)								
Community development:								
Planning and community development: Planning Commission	\$	63,500	\$	63,500	¢.	46,817	¢.	16,683
Community Development	Ψ	83,205	Ψ	83,205	Ψ	140,044	Ψ	(56,839)
Contribution to Industrial Development Authority		-		-		1,058,677		(1,058,677)
Industrial Development		597,317		597,317		443,988		153,329
PSA Contributions		-		=		345,000		(345,000)
Cumberland Plateau		33,583		33,583		33,583		-
Regional Housing		14,393		14,393		14,393		
Highway Safety Commission		2,400		2,400		1,628		772
Canneries		128,904		128,904		101,192		27,712
Tourism		70,365 993,667	\$	70,365 993,667	\$	62,222 2,247,544	\$	8,143 (1,253,877)
Total planning and community development	<u> </u>	333,007	Đ	993,007	Ψ	2,241,044	Ψ	(1,233,011)
Environmental management:	_				_	0.1.0.15		
Soil and Water Conservation	_\$_	31,215	\$	31,215	\$	31,215	\$	-
Cooperative extension program:								
VPI Extension		72,320	\$	72,320	\$	32,289	\$	40,031
Total community development	_\$_	1,097,202	\$	1,097,202	\$	2,311,048	\$	(1,213,846)
Nondepartmental:								
Nondepartmental	\$	-	\$	м.	\$	103,820	\$	(103,820)
Capital projects:								
Water projects	\$	-	\$		\$	9,387	\$	(9,387)
Other capital projects		786,963		786,963		953,195		(166,232)
School projects	_		_			577,651	_	(577,651)
Total capital projects	_\$_	786,963	\$	786,963	\$	1,540,233	\$	(753,270)
Debt service:								
Principal payments	\$	1,349,016	\$	1,349,016	\$	1,794,455	\$	(445,439)
Interest Expense		558,505		558,505	Φ.	742,921	•	(184,416)
Total debt service	_\$_	1,907,521	\$	1,907,521	<u> </u>	2,537,376	<u> </u>	(629,855)
Total General Fund	\$	27,011,239	\$	27,011,239	\$	31,092,587	\$	(4,081,348)
Special Revenue Funds: Coal Road Fund: Public Works:								
Maintenance of highways, streets, bridges and sidewalks:								
Maintenance of highways, streets, bridges and sidewalks	\$	3,000,600	\$	3,000,600	\$	254,117	\$	2,746,483
Virginia coalfield		575,000		575,000		542,349		32,651
Total Public Works	\$	3,575,600	\$	3,575,600	\$	796,466	\$	2,779,134
Total Coal Road Fund		3,575,600	\$	3,575,600	\$	796,466	\$	2,779,134
Rental Assistance Fund: Health and Welfare								
Welfare Rental Assistance	\$	84,114	\$	84,114	\$	20,205	\$	63,909
Total Rental Assistance Fund	\$	84,114	\$	84,114	\$	20,205	\$	63,909

Fund, Function, Activity and Element	Original <u>Budge</u> t		Final <u>Budge</u> t		<u>Actual</u>		ariance with nal Budget Positive (Negative)
Special Revenue Funds: (Continued) Workforce Investment Board Fund: Health and Welfare							
Welfare Workforce Investment	\$	2,167,976 \$	2,167,976	\$	2,118,529	\$	49,447
Total Primary Government	\$	32,838,929 \$	32,838,929	\$	34,027,787	\$	(1,188,858)
Discretely Presented Component Unit - School Board: School Operating Fund: Education:							
Administration of schools: Administration and health services	\$	1,414,030 \$	1,414,030	\$	1,248,507	\$	165,523
Instruction costs: Instructional costs Technology Total instruction costs	\$	29,229,858 \$ 460,664 29,690,522 \$	460,664		29,139,082 457,689 29,596,771		1,204,858 2,975 1,207,833
Operating costs:	\$	2,743,486 \$		•	2,459,017		284,469
Pupil transportation Operation and maintenance of school plant Food service and non-instructional Facilities	Φ	7,085,137 1,901,947 10,000	7,085,137 1,901,947 10,000	Ą	4,810,588 1,978,033	Φ	2,274,549 (76,086) 10,000
Total operating costs	\$	11,740,570 \$	11,740,570	\$	9,247,638	\$	2,492,932
Total education	_\$_	42,845,122 \$	43,959,204	\$	40,092,916	\$	3,866,288
Total School Fund	\$	42,845,122 \$	43,959,204	\$	40,092,916	\$	3,866,288
Total Discretely Presented Component Unit - School Board	\$	42,845,122 \$	43,959,204	\$	40,092,916	\$	3,866,288



County of Russell, Virginia Government-Wide Expenses by Function Last Ten Fiscal Years (1)

Total	32,107,061 29,014,899 32,006,426 29,997,152 23,474,060
Service Authority	423,945 \$ 434,552 407,145 388,949 422,425
Interest on Long- Term Debt	756,064 \$ 728,202 758,753 827,965 852,493
Community Development (3)	3,191,256 \$ 1,491,257 4,826,721 5,549,375 3,246,100
Parks, Recreation, and Cultural D	563,123 \$ 560,735 541,087 433,946 477,515
Education	5,681,243 \$ 5,897,486 5,471,573 4,508,131 3,884,301
Health and Welfare (2)	8,592,042 \$ 6,070,091 5,982,456 5,395,294 4,880,408
Public Works	4,003,987 \$ 5,549,934 6,055,397 5,386,506 2,867,007
Public Safety	5,091,612 \$ 4,234,145 4,013,947 4,025,383 3,667,580
Judicial dministration	2,112,758 \$ 2,219,866 2,243,005 2,070,008 1,710,751
General Sovernment Oministration Ad	1,691,031 \$ 1,828,631 1,706,342 1,411,595 1,465,480
G Ad	₩
Fiscal	2010-11 2009-10 2008-09 2007-08 2006-07

information has only been available for 5 years.
 2010-2011 is the first year the Workforce Investment Board is included.
 In 2010-2011 the County paid \$1,508,677 towards the IDA debt.

County of Russell, Virginia Government-Wide Revenues Last Ten Fiscal Years (1)

	Total	33,903,025 29,740,298 30,798,596 30,838,627 31,216,330
	Grants and Contributions Not Restricted to Specific Programs (2)	2,638,202 \$ 2,465,451 1,771,674 1,711,485 1,881,802
	Miscellaneous	177,669 \$ 173,322 346,880 55,649 252,756
GENERAL REVENUES	Unrestricted Investment Earnings	89,819 1 106,848 153,807 529,827 808,979
GEN	Other Local Taxes (2)	6,340,919 \$ 6,123,807 7,779,265 7,976,046 5,467,574
	General Property Taxes	13,683,476 \$ 13,004,381 12,889,357 12,279,583
	Capital Grants and Contributions	\$ - \$
PROGRAM REVENUES	Operating Grants and Contributions	10,635,876 \$7,473,127 7,376,521 7,780,609 8,235,960
PROG	Charges for Services	337,064 \$ 393,362 481,092 505,428 527,092
		€
	Fiscal	2010-11 2009-10 2008-09 2007-08 2006-07

<sup>(1)</sup> Information has only been available for 5 years. (2) 2009-10 is the first year State Communications tax is classified as grants and contributions not restricted to specific programs.

County of Russell, Virginia General Governmental Expenditures by Function (1) Last Ten Fiscal Years

Total	67,593,280	66,185,342	70,616,832	66,777,351	65,517,828	66,468,920	56,151,677	52,479,334	48,181,088	48,530,195
Debt Service	2,537,376 \$	2,504,631	2,547,424	2,669,081	2,429,487	2,546,073	2,704,665	2,497,309	2,111,104	3,353,899
Non- departmental	103,820 \$	9,095	56,093	45,503		•		•	,	•
	↔									
Community Development (4)	2,311,048	1,557,445	3,925,736	5,549,375	5,699,361	7,653,814	5,186,187	2,843,672	4,133,801	3,648,003
اة	↔									
Parks, Recreation, and Cultural	556,723	497,417	547,104	433,946	493,366	438,198	339,244	367,686	378,365	479,313
Education (2)	40,273,694 \$	41,066,362	42,452,183	39,724,130	41,346,518	39,574,345	33,030,292	33,016,616	27,683,380	27,361,431
Health and Welfare (3)	8,662,052 \$	6,906,934	6,672,387	5,398,035	5,126,034	5,003,511	4,948,270	4,893,329	4,910,495	4,968,406
Public Works	4,102,279 \$	5,491,432	6,093,232	5,083,514	3,205,718	3,605,915	3,434,569	3,100,508	3,067,788	2,699,858
Public Safety	5,226,797 \$	4,100,376	4,383,789	4,057,495	3,863,960	4,022,185	3,977,841	3,585,934	3,651,469	3,635,861
	49			_				_		
Judicial Administration	2,106,641	2,213,724	2,236,691	2,070,455	1,805,418	1,814,649	1,059,566	957,320	977,540	1,017,492
General Government Administration	1,712,850 \$	1,837,926	1,702,193	1,745,817	1,547,966	1,810,230	1,471,043	1,216,960	1,267,146	1,365,932
, A	69									
Fiscal Year	2010-11	2009-10	2008-09	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02

Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit - School Board. Excludes Capital Projects.
 Excludes contribution from Primary Government to Discretely Presented Component Unit - School Board.
 2010-2011 is the first year the Workforce Investment Board is included.
 In 2010-2011 the County paid \$1,508,677 towards the IDA debt.

County of Russell, Virginia General Governmental Revenues by Source (1) Last Ten Fiscal Years

Total	70,122,353	65,967,723	69,593,542	66,199,999	69,220,895	64,054,176	57,737,890	51,995,200	52,466,466	47,019,561
Inter- governmental (2), (3)	47,717,709 \$	43,856,378	45,438,632	43,519,497	48,149,588	42,906,554	38,060,020	35,517,991	36,381,448	30,997,358
Recovered Costs go	\$ 698,368	1,732,861	1,884,165	796,913	276,806	187,855	266,232	283,077	145,776	476,465
Miscellaneous	416,883 \$	293,467	643,861	510,972	289,980	310,534	192,958	209,598	209,160	164,096
Charges for Services	1,101,993 \$	998,548	1,148,414	1,023,848	1,122,223	878,017	755,446	892,392	764,203	791,877
Revenue from the Use of Money and Property	73,514 \$	74,279	117,983	501,144	794,365	660,142	231,701	74,324	89,715	228,739
Fines and Forfeitures	1,206 \$	1,049	1,168	321	7,547	8,181	9,430	9,938	19,552	11,766
Permits, rivilege Fees, Regulatory Licenses	22,834 \$	45,877	39,662	44,933	144,452	52,707	35,700	38,906	45,294	64,261
Other Pr Local Taxes (3)	6,340,919 \$	6,123,807	7,779,265	7,976,046	090'698'9	6,713,063	5,981,937	4,820,255	4,785,938	3,909,367
General Property Taxes	13,548,896 \$	12,841,457	12,540,392	11,826,325	11,566,874	12,337,123	12,204,466	10,148,719	10,025,380	10,375,632
Fiscal Year	2010-11 \$	2009-10	2008-09	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02

<sup>(1)</sup> Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit - School Board. Excludes Capital Projects. (2) Excludes contribution from Primary Government to Discretely Presented Component Unit - School Board. (3) 2009-10 is the first year State Communications tax is classified as noncategorical state aid.

County of Russell, Virginia Property Tax Levies and Collections Last Ten Fiscal Years

Percent of Delinquent Taxes to Tax Levy	26.20%	25.58%	24.88%	23.46%	13.45%	16.32%	17.48%	19.54%	20.62%	15.18%
Outstanding Delinquent Taxes (1)	3,847,456	3,624,318	3,506,132	3,234,367	1,628,182	1,854,243	1,849,194	1,772,141	1,853,569	1,481,506
Percent of Total Tax Collections to Tax Levy	99.84% \$	103.47%	97.29%	94.53%	76.83%	104.89%	97.17%	94.80%	94.21%	95.96%
Total Tax Collections	14,659,879	14,661,412	13,709,369	13,030,856	9,299,342	11,915,763	10,277,981	8,599,022	8,468,579	9,365,821
Delinquent Tax Collections (1)	1,330,697 \$	886,480	496,787	411,887	863,735	797,364	537,362	324,217	361,604	407,972
Percent of Levy Collected	\$ %82.06	97.21%	93.76%	91.54%	69.69%	97.87%	92.09%	91.22%	90.18%	91.78%
Current Tax Collections (1)	13,329,182	13,774,932	13,212,582	12,618,969	8,435,607	11,118,399	9,740,619	8,274,805	8,106,975	8,957,849
Total Tax Levy (1)	14,682,949 \$	14,169,807	14,091,178	13,784,900	12,104,262	11,360,623	10,576,870	9,070,812	8,989,461	9,760,635
Fiscal Year	2010-11 \$	2009-10	2008-09	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02

(1) Exclusive of penalties and interest.

County of Russell, Virginia Assessed Value of Taxable Property Last Ten Fiscal Years

Public Service (2) Total	285 \$		-	•		206,306,945 1,499,708,656		226,411,983 1,421,602,062	1,289,298,039	27,820,417 1,331,210,744
Mobile Public Homes Service (2	23,320,148 \$ 32				23,802,666			23,763,122	•	2
Merchant's Capital	5,136,529 \$	5,402,115	5,501,882	5,742,600	4,954,226	5,113,134	4,160,621	3,438,802	3,051,245	2,978,115
Machinery and Tools	82,948,411 \$	96,552,183	93,960,621	107,205,468	99,124,678	92,859,770	102,287,891	77,287,167	78,930,645	67,692,057
Personal Property	235,114,151 \$	224,871,200	239,254,757	243,837,948	152,418,744	241,849,424	220,786,936	205,377,101	114,427,984	199,122,212
Real Estate (1)	1,197,720,260 \$	1,181,352,276	1,153,488,246	1,130,643,127	931,095,586	927,558,386	905,496,746	885,323,887	842,179,548	810,877,087
Fiscal Year	2010-11 \$	2009-10	2008-09	2007-08	2006-07	2005-06	2004-05	2003-04	2002-03	2001-02

<sup>(1)</sup> Real estate is assessed at 100% of fair market value. (2) Assessed values are established by the State Corporation Commission-includes all property types.

#### County of Russell, Virginia Property Tax Rates (1) Last Ten Fiscal Years

Fiscal Year		Real Estate		Personal Property	Machinery & Tools		Merchant's Capital		Mobile Homes
2010-11	\$	0.61	\$	1.65	\$ 1.65	\$	0.65	\$	0.61
2009-10	·	0.61	·	1.65	1.65	·	0.65	·	0.61
2008-09		0.61		1.65	1.65		0.65		0.61
2007-08(3)		0.56/0.61		1.65	1.65		0.65		0.56
2006-07(2)		0.65/0.56		1.65	1.65		NA		0.64
2005-06		0.65		1.65	1.65		NA		0.64
2004-05		0.60		1.45	2.45		NA		NA
2003-04		0.60		1.45	1.45		NA		NA
2002-03		0.55		1.45	1.45		NA		NA
2001-02		0.55		1.45	1.45		NA		NA

<sup>(1)</sup> Per \$100 of assessed value.

<sup>(2) 2</sup>nd half 2006/1st half 2007

<sup>(3) 2</sup>nd half 2007/1st half 2008

### County of Russell, Virginia Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

Fiscal Year	Population (1)	Assessed Value (in thousands) (2)	Gross Bonded Debt (3)	 Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	 Net Bonded Debt per Capita
2010-11	28,897	\$ 1,871,111	\$ 14,066,729	\$ 14,066,729	0.75%	\$ 487
2009-10	28,790	1,784,793	15,315,245	15,315,245	0.86%	532
2008-09	28,790	1,749,541	14,878,819	14,878,819	0.85%	517
2007-08	28,790	1,743,019	14,584,265	14,584,265	0.84%	507
2006-07	28,790	1,411,318	14,836,861	14,836,861	1.05%	515
2005-06	28,790	1,499,709	12,594,094	12,594,094	0.84%	437
2004-05	28,830	1,480,134	13,633,304	13,633,304	0.92%	473
2003-04	28,795	1,421,602	14,670,561	14,670,561	1.03%	509
2002-03	28,940	1,289,298	15,770,006	15,770,006	1.22%	545
2001-02	28,944	1,331,211	12,408,937	12,408,937	0.93%	429

<sup>(1)</sup> Bureau of the Census

<sup>(2)</sup> Real property assessed at 100% of the fair market value.

<sup>(3)</sup> Includes all long-term general obligation bonded debt, bonded anticipation notes, and literary fund loans.

Excludes revenue bonds, landfill closure/post-closure care liability, capital leases, and compensated absences.

Table 9
County of Russell, Virginia
Ratio of Annual Debt Service Expenditures for General Bonded
Debt to Total General Governmental Expenditures (1)
Last Ten Fiscal Years

Fiscal Year	Total Debt Service	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2010-11	\$ 2,537,376	\$ 67,593,280	3.75%
2009-10	2,504,631	66,185,342	3.78%
2008-09	2,547,424	70,616,832	3.61%
2007-08	2,669,081	66,777,351	4.00%
2006-07	2,429,487	65,517,828	3.71%
2005-06	2,546,073	66,468,920	3.83%
2004-05	1,775,036	56,151,677	3.16%
2003-04	1,742,481	52,479,334	3.32%
2002-03	1,658,923	48,181,088	3.44%
2001-02	1,939,714	48,530,195	4.00%

<sup>(1)</sup> Includes all governmental funds of the Primary Government and funds of the Discretely Presented Component Unit-School Board.



### ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of the Board of Supervisors County of Russell, Virginia Lebanon, Virginia

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Russell, Virginia, as of and for the year ended June 30, 2011, which collectively comprise the County of Russell, Virginia's basic financial statements and have issued our report thereon dated November 22, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the Specifications for Audits of Counties, Cities, and Towns, issued by the Auditor of Public Accounts of the Commonwealth of Virginia; and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County of Russell, Virginia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Russell, Virginia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County of Russell, Virginia's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings, responses, and questioned costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies 2011-1 and 2011-2 described in the accompanying schedule of findings, responses, and questioned costs to be material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Russell, Virginia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests

disclosed an instance of noncompliance or another matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings, responses, and questioned costs as item 2011-3.

We noted certain matters that we reported to management of the County of Russell, Virginia, in a separate letter dated November 22, 2011.

The County of Russell, Virginia's responses to the findings identified in our audit are described in the accompanying schedule of findings, responses, and questioned costs. We did not audit the County of Russell, Virginia's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the Board of Supervisors, others within the entity, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Blacksburg, Virginia November 22, 2011

Kohimson, Farmer, la Associates

### ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

Independent Auditors' Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

To the Board of Supervisors County of Russell, Virginia Lebanon, Virginia

#### Compliance

We have audited the County of Russell, Virginia's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County of Russell, Virginia's major federal programs for the year ended June 30, 2011. The County of Russell, Virginia's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings, responses, and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County of Russell, Virginia's management. Our responsibility is to express an opinion on the County of Russell, Virginia's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County of Russell, Virginia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County of Russell, Virginia's compliance with those requirements.

As described in item 2011-5 in the accompanying schedule of findings, responses, and questioned costs, the County of Russell, Virginia did not comply with requirements regarding allowable costs that are applicable to its Twenty-first Century Community Learning Center Funds. Compliance with such requirements is necessary, in our opinion, for the County of Russell, Virginia to comply with the requirements applicable to that program.

As described in item 2011-6 in the accompanying schedule of findings, responses and questioned costs, the County of Russell, Virginia did not comply with requirements regarding Davis Bacon Act that are applicable to its ARRA – State Fiscal Stabilization Funds. Compliance with such requirements is necessary, in our opinion, for the County of Russell, Virginia to comply with the requirements applicable to that program.

In our opinion, except for the noncompliance described in the preceding paragraphs, the County of Russell, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.

#### **Internal Control Over Compliance**

Management of the County of Russell, Virginia is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County of Russell, Virginia's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County of Russell, Virginia's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2011-5 and 2011-6 to be material weaknesses.

The County of Russell, Virginia's responses to the findings identified in our audit are described in the accompanying schedule of findings, responses, and questioned costs. We did not audit the County of Russell, Virginia's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, the Board of Supervisors, others within the entity, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Blacksburg, Virginia November 22, 2011

Kohimson, Farner, Co associates

#### County of Russell, Virginia Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2011

Federal Grantor/State Pass - Through Grantor/ Program Cluster or Title	Federal CFDA Number	Pass-through Entity Identifying Number	Federal Expenditures
Department of Health and Human Services:			
Pass Through Payments:			
Department of Social Services:			
Promoting Safe and Stable Families	93.556	0950110, 0950111	\$ 23,420
Temporary Assistance for Needy Families (TANF)	93.558	0400110, 0400111	602,769
Refugee and Entrant Assistance - State Administered Programs	93.566	0500110, 0500111	598
Low-Income Home Energy Assistance	93.568	0600410, 0600411	27,514
Child Care and Development Fund Cluster:			
Child Care and Development Block Grant	93.575	0770110	21,771
ARRA - Child Care and Development Block Grant	93.713	0740109	3,048
Child Care Mandatory and Matching Funds of the	93.596	0760110, 0760111	78,269
Child Care and Development Fund			
Child Welfare Services - State Grants	93.645	0900110, 0900111	1,559
Foster Care - Title IV-E	93.658	1100110, 1100111	438,270
ARRA - Foster Care - Title IV-E	93.658	1100110, 1100111	22,612
Foster Care - Title IV-E Subtotal	93.658		460,882
Adoption Assistance	93.659	1120110, 1120111	118,318
ARRA - Adoption Assistance	93.659	1120110, 1120111	6,501
Adoption Assistance Subtotal	93.659		124,819
Social Services Block Grant	93.667	1000110, 1000111	296,107
Chafee Foster Care Independence Program	93.674	9150110, 9150111	12,232
Children's Health Insurance Program	93.767	0540110, 0540111	9,527
Medical Assistance Program	93.778	1200110, 1200111	193,638
Total Department of Health and Human Services			\$ 1,856,153
Department of Agriculture:			
Direct Payments:			
ARRA - Emergency Watershed Protection Program	10.923	Not applicable	\$ 7,514
Pass Through Payments:			
Department of Agriculture:			
Child Nutrition Cluster:			
Food Distribution-Schools (Note 3)	10.555	Not applicable	\$ 126,265
Department of Education:			
Child Nutrition Cluster:			
National School Lunch Program	10.555	40623	873,923
National School Lunch Program Subtotal			\$ 1,000,188
Department of Education: Child Nutrition Cluster:			
National School Breakfast Program	10.553	40591	300,481
Fresh Fruit and Vegetable Program	10.582	40599	19,208
Department of Social Services:			
State Administrative Matching Grants for the Supplemental	10.561	0010110, 0010111	\$ 325,129
Nutrition Assistance Program	· ·	0040110, 0040111	
ARRA - State Administrative Matching Grants for the Supplemental	10.561	0010110, 0010111	3,235
Nutrition Assistance Program		0040110, 0040111	,
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program Subtotal	10.561		\$ 328,364

#### County of Russell, Virginia Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2011

Federal Grantor/State Pass - Through Grantor/ Program Cluster or Title	Federal CFDA Number	Pass-through Entity (dentifying Number		Federal penditures
Department of Agriculture: (Continued) Pass Through Payments: (Continued)				
Total Department of Agriculture - pass-through payments				1,648,241
Total Department of Agriculture			\$	1,655,755
Department of Justice:				
Pass Through Payments:				
Department of Criminal Justice Services:	10.700	001415.07.00.057	•	00.550
Violence Against Women Formula Grants	16.588	09WFAX0037	\$	38,550
ARRA - Stop Violence Against Women Formula Grants	16.588	10WFAX0041 09EFS60025		18,061
The state of the s	, , , , ,			
Total Department of Justice			\$	56,611
Department of Transportation:				
Pass Through Payments:				
Department of Motor Vehicles:				
State and Community Highway Safety (402 Funds)	20.600	AL-2010 50321 3941 SC-2011 51346 4288	\$	17,186
Total Department of Transportation			\$	17,186
Department of Education: Pass Through Payments:				
Department of Education:				
Adult Education - Basic Grants to States	84.002	42801	\$	299,213
Title 1 Cluster:				
Title I: Grants to Local Educational Agencies	84.010	42901		1,180,478
ARRA - Title I: Grants to Local Educational Agencies	84.389	42913		508,916
Special Education Cluster: Special Education - Grants to States	84.027	43071		728,381
ARRA - Special Education - Grants to States	84.391	61245		501,942
Special Education - Preschool Grants	84.173	62521		35,822
Career and Technical Education: Basic Grants to States	84.048	61095		97,462
Safe and Drug Free Schools and Communities - State Grants	84.186	60511		22,739
Even Start - State Educational Agencies	84.213	42950, 86603		316,196
Twenty-First Century Community Learning Centers	84.287	60565		1,196,134
Education Technology State Grants Cluster:				
Education Technology State Grants	84.318	61600		21,488
ARRA - Education Technology State Grants	84.386	60897		14,818
Rural Education	84.358	43481		90,774
ARRA - State Fiscal Stabilization Funds - Education State Grants	84.394	62532		2,164,135
Education Jobs Funds	84.410	62700		1,049,862
Improving Teacher Quality State Grants	84.367	61480		254,725
Total Department of Education			\$	8,483,085
Department of Housing and Urban Development: Pass Through Payments:				
Department of Housing and Community Development:				
Community Development Block Grant	14.228	50799	\$	100,846

#### County of Russell, Virginia Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2011

Federal Grantor/State Pass - Through Grantor/ Program Cluster or Title	Federal CFDA Number	Pass-through Entity Identifying Number	Federal Expenditures
Corporation for National Community Service: Pass Through Payments:			
Department of Education:			
Learn and Serve America - School and Community Based Programs	94.004	60185	\$ 20,442
Department of Labor:			
Pass Through Payments:			
Virginia Community College System:			
Workforce Investment Act Cluster:			
WIA Adult Program	17.258	53427	\$ 392,777
ARRA - WIA Adult Program	17.258	53427	310,728
WIA Adult Program Subtotal	17.258		703,505
WIA Youth Activities	17.259	53427	508,992
ARRA - WIA Youth Activities	17.259	53427	364,322
WIA Youth Activities Subtotal	17.259		873,314
WIA Dislocated Workers	17.260	53427	231,765
ARRA - WIA Dislocated Workers	17.260	53427	265,169
WIA Dislocated Workers Subtotal	17.260		496,934
Total Department of Labor			\$ 2,073,753
U.S. Department of Homeland Security:			
Pass Through Payments:			
Department of Emergency Management:			
State Homeland Security Program (SHSP)	97.073	52707	\$ 19,770
Emergency Management Performance Grant	97.042	52740, 146	68,535
Total U.S. Department of Homeland Security			\$ 88,305
Total Expenditures of Federal Awards			\$ 14,352,136

#### Note 1 -- Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Russell County, Virginia under programs of the federal government for the year ended June 30, 2011. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Because the Schedule presents only a selected portion of the operations of Russell County, Virginia, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Russell County, Virginia.

#### Note 2 -- Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) Pass-through entity identifying numbers are presented where available.

#### Note 3 -- Food Distribution

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2011 Russell County, Virginia had food commodities totaling \$0 in inventory.

9,823,404

14,352,136

#### County of Russell, Virginia Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2011

Note 4 -- Subrecipients Of the federal expenditures presented in the Schedule, Russell County, Virginia provided federal awards to subrecipients as follows: CFDA Number Program Name <u>Amount</u> 14.228 Community Development Block Grant \$ 168,820 Workforce Investment Act Cluster 1,035,313 17.258, 17.259, 17.260 Note 5 -- Relationship to the Financial Statements Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows: Intergovernmental federal revenues per the basic financial statements: Primary government: General Fund 2,454,979 Workforce Investment Board Fund 2,073,753 Total primary government: 4,528,732 Component Unit Schools:

School Operating Fund

Total federal expenditures per the Schedule of Expenditures of Federal Awards

#### County of Russell, Virginia

Schedule of Findings, Responses and Questioned Costs Year Ended June 30, 2011

### Section I - Summary of Auditor's Results

#### Financial Statements

Type of auditor's report issued:	Unqualified
Internal control over financial reporting: Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	No
Noncompliance material to financial statements noted?	Yes
Federal Awards	
Internal control over financial reporting: Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	No
Type of auditor's report issued on compliance for major programs:	Qualified
Any audit findings disclosed that are required to be reported in accordance with Circular A-133,	

Identification of major programs:

Section .510 (a)?

CFDA #	Name of Federal Program or Cluster			
84.173/84.027/84.391	Special Education Cluster			
84.010/84.389	Title I: Part A Cluster			
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance	Program Cluster		
93.667	Social Services Block Grant			
84.410	Education Jobs Funds			
84.394	ARRA - State Fiscal Stabilization Funds - Education State Grants			
84.287	Twenty-first Century Community Learning Centers			
17.258/17.259/17.260	Workforce Investment Act Cluster			
Dollar threshold used to dis	stinguish between Type A			
and Type B programs:		\$430,564		
Auditee qualified as low-risk auditee?				

Yes

#### Section II - Financial Statement Findings

<u>2011-1</u>	
Criteria:	Per Statement on Auditing Standards 115 (SAS 115), identification of a material adjustment to the financial statements that was not detected by the entity's internal controls indicates that a material weakness exists.
Condition:	The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP). As such, the auditor proposed adjustments that were material to the financial statements.
Cause of Condition:	The County does not have proper controls in place to detect and correct errors in closing their year end financial statements.
Effect of Condition:	There is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal controls over financial reporting.
Recommendation:	The County should review the auditors' proposed audit adjustments for 2011 and develop a plan to ensure the trial balances and related schedules are accurately presented for audit.
Management's Response:	The County will review the auditors' proposed audit adjustments for 2011 and will develop a plan of action to ensure that all adjusting entries are made prior to final audit fieldwork next year.
<u>2011-2</u>	
Criteria:	A key concept of internal controls is the segregation of duties. No one employee should have access to both accounting records and related assets.
Condition:	The School Board lacks proper segregation of duties over payroll.
Cause of Condition:	The School Board lacks the funding to fully support a completely segregated finance department.
Effect of Condition:	There is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal controls over financial reporting.
Recommendation:	Management should further try to segregate duties amongst current staff to help alleviate risk created by improper segregation of duties.
Management's Response:	Management acknowledges that internal controls over School Board payroll lacks proper segregation of duties, however to alleviate same would require additional staff. Due to cost constraints, the School Board has decided not to address the aforementioned internal control deficiency.

### Section II - Financial Statement Findings (continued)

Section II - Financial State 2011-3	tement Findings (continued)
Criteria:	The <u>Code of Virginia.</u> (1950), as amended requires that an appropriation exist prior to the expenditure of funds.
Condition:	The IDA Debt Reduction Fund, VPA Expenditures Fund, Cannery Fund, and Employee Health Insurance Fund overspent the budget. Numerous departments within the General fund also overspent their budget.
Cause of Condition:	The County has never posted supplemental appropriations to the accounting system.
Effect of Condition:	The County has not met the requirements of the Code of Virginia, (1950), as amended.
Recommendation:	The County should budget to include appropriations for all necessary expenditures.
Management's Response:	Management will post additional appropriations to the accounting system and pay closer attention to budgeted and actual expenditures.
<u>2011-4</u>	
Criteria:	The <u>Code of Virginia</u> , (1950), requires that CSA pool expenditures be related to public or private nonresidential or residential services for troubled youths and families. The Auditor of Public Accounts (APA) requires that these expenditures be supported with written contracts or service agreements and an approved amount for the expenditure approved by the local social services board.
Condition:	The County did not use the Uniform Documentation Inventory to assist the Community Policy and Management Team (CPMT) with development and maintenance of case documentation.
Context:	Twenty five invoices were selected for testing. Fourteen were lacking service agreements and seven were lacking an approval for expenses by the CPMT.
Cause of Condition:	Complexity of the program
Effect of Condition:	The County was unable to provide service agreements or an amount approved for expense by the CPMT for numerous cases.
Recommendation:  Management's  Response:	The County should use the Uniform Documentation Inventory as recommended by CSA.  Management will begin to use the Uniform Documentation Inventory as recommended to ensure proper documentation is available to support CSA pool expenditures.

#### County of Russell, Virginia

Schedule of Findings, Responses and Questioned Costs Year Ended June 30, 2011

#### Section III - Federal Award Findings and Questioned Costs

<u>2011-5</u>	Twenty-first Century Community Learning Centers - CFDA 84.287 Award Number S287C090047, Award Year 2009
Statement of Condition:	Allowable costs: The School Board charged an entire bill of \$12,482 for diesel fuel to the program without using an indirect rate or allocating costs to multiple cost centers. The School Board also charged \$33,000 to the program to reimburse the cafeteria for after school snacks without sufficient documentation supporting the request.
Criteria:	Expenditures submitted for reimbursement should be traced to an exact cost and documented appropriately.
Context:	Forty invoices were selected for review. The above instances of noncompliance were noted.
Cause:	Lack of oversight regarding the submission and documenting of costs.
Effect:	Reimbursement requests are not supported by documentation specifically related to the program.
Questioned Costs:	The School Board has \$45,482 in questioned costs.
Recommendation:	The School Board should review each reimbursement request to determine that it is supported appropriately by allowable expenditures.
Management's Response and Planned Corrective Actions:	The School Board will review each reimbursement request to determine that it is supported appropriately by allowable expenditures.

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#### County of Russell, Virginia

Schedule of Findings, Responses and Questioned Costs Year Ended June 30, 2011

#### Section III - Federal Award Findings and Questioned Costs (continued)

<u>2011-6</u>	ARRA - State Fiscal Stabilization Funds - Education State Grants - CFDA 84.394
Statement of Condition:	Davis Bacon Act: The School Board did not receive weekly certified payrolls in conjunction with construction related to the schools.
Criteria:	The Davis Bacon Act requires that all contractors and subcontractors performing federal contracts in excess of \$2,000 pay their laborers and mechanics not less than the prevailing wage rates and fringe benefits.
Cause:	The School Board received a form from the Virginia Department of Education that the School Board required contractors to sign to document compliance. The School Board believed this to be the end of their responsibility in relation to the Davis Bacon Act.
Effect:	Although the School Board received signed notifications from contractors agreeing to follow the Davis Bacon Act, without reviewing the certified payrolls as required, there is a likelihood the School Board is not in compliance with the Davis Bacon Act.
Recommendation:	The School Board should require the contractors and subcontractors to submit weekly certified payrolls and review to ensure they meet the required prevailing wage rate clauses in the agreements.
Management's Response:	The School Board will require the contractors and subcontractors to submit weekly certified payrolls and review to ensure they meet the required prevailing wage rate clauses in the agreements.

#### Section IV - Status of Prior Audit Findings and Questioned Costs

Financial Statement Findings 2010-1 and 2010-2 recurred during fiscal year 2011. Federal Award Findings and Questioned Costs 2010-4 recurred during fiscal year 2011. Federal Award Findings and Questioned Costs 2010-3 was corrected.