

COUNTY OF RUSSELL, VIRGINIA

ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED JUNE 30, 2021

**COUNTY OF RUSSELL, VIRGINIA
ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2021**

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INTRODUCTORY SECTION

COUNTY OF RUSSELL, VIRGINIA

BOARD OF SUPERVISORS

Steve Breeding, Vice Chairman	Rebecca Dye, Chairman	Oris Christian
David Eaton		Lou Wallace
Carl Rhea		Tim Lovelace

COUNTY SCHOOL BOARD

Kip Parsons, Vice Chairman	Cynthia Compton, Chairman	Tim Ball
Wayne Bostic		Linda Garrett
Bob Gibson		Alex Zachwieja, Jr.

SOCIAL SERVICES BOARD

Rebecca Dye, Vice Chairman	Brain Ferguson, Chairman	Andrew Hensley
Sharon Owens		Donnie Ramey

OTHER OFFICIALS

Clerk of the Circuit Court.....	Ann S. McReynolds
Commonwealth's Attorney	Zack A. Stoots
Commissioner of the Revenue.....	Randy N. Williams
Treasurer	Alicia McGlothlin
Sheriff.....	Steve Dye
Superintendent of Schools	Dr. Gregory A. Brown
Director of Social Services	Patrick Brunty
County Administrator	Lonzo Lester
County Attorney	M. Katherine Patton

FINANCIAL SECTION



Independent Auditors' Report

**To the Members of the Board of Supervisors
County of Russell, Virginia
Lebanon, Virginia**

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Russell, Virginia, as of and for the year ended June 30, 2021, and the related notes to the financial statements. These financial statements collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Russell County Public Service Authority (PSA), which represents 36% and 7%, respectively, of the assets and revenues of the discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it related to the amounts included for the PSA is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Russell, Virginia, as of June 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As described in Note 28 to the financial statements, in 2021, the County adopted new accounting guidance, GASB Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to this matter.

Restatement of Beginning Balances

As described in Note 28 to the financial statements, in 2021, the County restated beginning balances to reflect a prior period adjustment to prepaid expenditures and the requirements of GASB Statement No. 84. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules related to pension and OPEB funding on pages 102-104 and 105-125 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Russell, Virginia's basic financial statements. The introductory section, other supplementary information, and other statistical information are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The other supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the other auditors, the other supplementary information and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section and other statistical information have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2022, on our consideration of the County of Russell, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County of Russell, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Russell, Virginia's internal control over financial reporting and compliance.

Polina, Fane, Cox Associates

Blacksburg, Virginia
January 31, 2022

Basic Financial Statements

County of Russell, Virginia
Statement of Net Position
June 30, 2021

	Primary Government		
	Governmental	Business-type	Total
	Activities	Activities	
ASSETS			
Cash and cash equivalents	\$ 13,250,290	\$ 4,131	\$ 13,254,421
Cash in custody of others	-	-	-
Receivables (net of allowance for uncollectibles):			
Taxes receivable	13,134,106	-	13,134,106
Accounts receivable	942,163	10,650	952,813
Other receivables	-	-	-
Grants receivable	-	-	-
Interest receivable	-	96	96
Notes receivable	-	-	-
Lease-purchase receivable - current portion	-	-	-
Due from component unit	869,760	-	869,760
Due from other governmental units	1,801,898	-	1,801,898
Internal balances	(5,724)	5,724	-
Inventories	-	-	-
Note receivable - net of current portion	-	-	-
Lease purchase receivable - net of current portion	-	-	-
Prepaid items	-	-	-
Restricted assets:			
Cash and cash equivalents	809,787	49,575	859,362
Investments	607	-	607
Noncurrent assets:			
Capital assets (net of accumulated depreciation):			
Land	663,931	-	663,931
Land improvements	-	-	-
Buildings and improvements	13,013,407	-	13,013,407
Machinery and equipment	1,870,566	2,265	1,872,831
Utility plant in service	-	2,206,472	2,206,472
Construction in progress	744,487	-	744,487
Total assets	\$ 47,095,278	\$ 2,278,913	\$ 49,374,191
DEFERRED OUTFLOWS OF RESOURCES			
Pension related items	\$ 2,327,276	\$ 827	\$ 2,328,103
OPEB related items	1,391,081	-	1,391,081
Total deferred outflows of resources	\$ 3,718,357	\$ 827	\$ 3,719,184
LIABILITIES			
Accounts payable	\$ 1,471,443	\$ 20,505	\$ 1,491,948
Accrued liabilities	-	-	-
Customer deposits	-	-	-
Unearned revenue	2,593,462	-	2,593,462
Accrued interest payable	139,312	1,309	140,621
Due to primary government	-	-	-
Long-term liabilities:			
Due within one year	1,478,007	26,212	1,504,219
Due in more than one year	22,664,516	504,856	23,169,372
Total liabilities	\$ 28,346,740	\$ 552,882	\$ 28,899,622
DEFERRED INFLOWS OF RESOURCES			
Deferred revenue - property taxes	\$ 5,610,494	\$ -	\$ 5,610,494
Pension related items	2,570	17,910	20,480
OPEB related items	629,545	-	629,545
Total deferred inflows of resources	\$ 6,242,609	\$ 17,910	\$ 6,260,519
NET POSITION			
Net investment in capital assets	\$ 7,557,825	\$ 1,677,669	\$ 9,235,494
Restricted:			
Coal Road	541,099	-	541,099
Workforce Investment Board	10,904	-	10,904
Asset forfeiture funds	282,099	-	282,099
Energy Lease Project	607	-	607
Debt service and bond covenants	-	49,575	49,575
Health insurance funds	-	-	-
Environmental waste	-	-	-
Unrestricted (deficit)	7,831,752	(18,296)	7,813,456
Total net position (deficit)	\$ 16,224,286	\$ 1,708,948	\$ 17,933,234

County of Russell, Virginia
Statement of Net Position
June 30, 2021

	Component Units		
	School Board	Industrial Development Authority	Russell County Public Service Authority
ASSETS			
Cash and cash equivalents	\$ 1,358,202	\$ 288,723	\$ 303,664
Cash in custody of others	853,002	-	-
Receivables (net of allowance for uncollectibles):			
Taxes receivable	-	-	-
Accounts receivable	16,554	31,022	736,042
Other receivables	-	15,401	-
Grants receivable	-	195,359	206,636
Interest receivable	-	197,417	-
Notes receivable - current portion	-	4,890	-
Lease-purchase receivable - current portion	-	1,153,849	-
Due from component unit	-	-	-
Due from other governmental units	2,264,072	-	-
Internal balances	-	-	-
Inventories	-	-	68,831
Note receivable - net of current portion	-	14,208	-
Lease purchase receivable - net of current portion	-	12,387,187	-
Prepaid items	388,163	24,103	-
Restricted assets:			
Cash and cash equivalents	-	-	349,496
Investments	-	-	-
Noncurrent assets:			
Capital assets (net of accumulated depreciation):			
Land	5,628,295	4,039,875	240,411
Land improvements	-	221,986	12,325
Buildings and improvements	10,529,717	10,151,596	265,421
Machinery and equipment	1,453,072	32,141	1,723,202
Utility plant in service	-	-	25,844,425
Construction in progress	636,710	4,625,731	1,408,677
Total assets	<u>\$ 23,127,787</u>	<u>\$ 33,383,488</u>	<u>\$ 31,159,130</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension related items	\$ 9,534,412	\$ -	\$ 192,198
OPEB related items	4,027,006	-	19,282
Total deferred outflows of resources	<u>\$ 13,561,418</u>	<u>\$ -</u>	<u>\$ 211,480</u>
LIABILITIES			
Accounts payable	\$ 563,800	\$ 308,737	\$ 384,696
Accrued liabilities	1,113,340	-	32,058
Customer deposits	-	-	110,971
Unearned revenue	-	-	-
Accrued interest payable	-	86,913	57,767
Due to primary government	669,760	200,000	-
Long-term liabilities:			
Due within one year	863,504	1,832,550	806,439
Due in more than one year	57,740,421	21,603,975	14,565,206
Total liabilities	<u>\$ 60,950,825</u>	<u>\$ 24,032,175</u>	<u>\$ 15,957,137</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred revenue - property taxes	\$ -	\$ -	\$ -
Pension related items	2,664,449	-	87,803
OPEB related items	1,072,670	-	16,110
Total deferred inflows of resources	<u>\$ 3,737,119</u>	<u>\$ -</u>	<u>\$ 103,913</u>
NET POSITION			
Net investment in capital assets	\$ 18,247,794	\$ 9,058,541	\$ 14,288,849
Restricted:			
Coal Road	-	-	-
Workforce Investment Board	-	-	-
Asset forfeiture funds	-	-	-
Energy Lease Project	-	-	-
Debt service and bond covenants	-	-	104,631
Construction	-	-	189,201
Environmental waste	-	-	55,664
Unrestricted (deficit)	(46,246,533)	292,772	671,215
Total net position (deficit)	<u>\$ (27,998,739)</u>	<u>\$ 9,351,313</u>	<u>\$ 15,309,560</u>

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Statement of Activities
For the Year Ended June 30, 2021

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Component Units	
					Governmental Activities	Business-type Activities	School Board	Industrial Development Authority
PRIMARY GOVERNMENT:								
Governmental activities:								
General government administration	\$ 1,877,921	\$ -	\$ 544,520	\$ -	\$ (1,333,401)	\$ -		
Judicial administration	2,024,412	23,980	777,375	-	(1,223,057)	-		
Public safety	6,455,538	89,585	2,881,511	-	(3,484,442)	-		
Public works	3,844,745	348,836	90,965	-	(3,404,944)	-		
Health and welfare	9,078,839	-	6,318,960	-	(2,759,879)	-		
Education	7,311,793	-	-	-	(7,311,793)	-		
Parks, recreation, and cultural	601,351	5,905	1,308,751	-	713,305	-		
Community development	2,647,011	15,106	1,934,335	-	(697,570)	-		
Interest on long-term debt	304,508	-	-	-	(304,508)	-		
Total governmental activities	\$ 34,146,118	\$ 483,412	\$ 13,856,417	\$ -	\$ (19,806,289)	\$ -		
Business-type activities:								
Dante Sewer	\$ 317,087	\$ 103,330	\$ -	\$ -	\$ -	(213,757)		
Total primary government	\$ 34,463,205	\$ 586,742	\$ 13,856,417	\$ -	\$ (19,806,289)	(213,757)		
COMPONENT UNITS:								
School Board	\$ 49,319,708	\$ 1,063,812	\$ 40,035,946	\$ -			\$ (8,219,950)	\$ -
Industrial Development Authority	2,300,768	-	-	-			-	(2,300,768)
Russell County Public Service Authority	4,125,848	3,187,637	-	578,747			-	(359,464)
Total component units	\$ 55,746,324	\$ 4,251,449	\$ 40,035,946	\$ 578,747			\$ (8,219,950)	\$ (2,300,768)
								\$ (359,464)
General revenues:					\$ 17,403,606	\$ -	\$ -	\$ -
General property taxes								
Other local taxes:								
Local sales and use taxes					2,100,243	-	-	-
Coal road and severance taxes					466,528	-	-	-
Consumers' utility taxes					531,412	-	-	-
Consumption taxes					74,315	-	-	-
Grantee tax					110,865	-	-	-
Other local taxes					87,195	-	-	-
Unrestricted revenues from use of money and property					176,347	-	4,914	960,349
Miscellaneous					153,770	-	367,453	18,948
Payments from the County of Russell, Virginia					-	-	7,686,546	520,350
Grants and contributions not restricted to specific programs					2,274,529	-	-	2,626,906
Gain on sale of capital assets					6,391	-	-	-
Transfers					(115,506)	115,506	-	-
Total general revenues and transfers					\$ 23,269,695	\$ 115,506	\$ 8,058,913	\$ 4,126,553
Change in net position					\$ 3,483,406	\$ (98,251)	\$ (161,037)	\$ 1,825,785
Net position (deficit) - beginning, as restated					12,760,880	1,807,199	(27,837,702)	7,525,528
Net position (deficit) - ending					\$ 16,224,286	\$ 1,708,948	\$ (27,998,739)	\$ 9,351,313
								\$ 15,309,560

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Balance Sheet
Governmental Funds
June 30, 2021

	<u>General</u>	<u>Coal Road</u>	<u>CARES</u>	<u>ARPA</u>	<u>Other Governmental Fund</u>	<u>Total</u>
ASSETS						
Cash and cash equivalents	\$ 4,444,105	\$ -	\$ 112,148	\$ 2,582,009	\$ 10,904	\$ 7,149,166
Receivables (net of allowance for uncollectibles):						
Taxes receivable	13,134,106	-	-	-	-	13,134,106
Accounts receivable	111,432	22,160	39,999	-	-	173,591
Due from other funds	61,897	-	-	-	-	61,897
Due from component unit	869,760	-	-	-	-	869,760
Due from other governmental units	1,801,898	-	-	-	-	1,801,898
Restricted assets:						
Cash and cash equivalents	282,099	527,688	-	-	-	809,787
Investments	607	-	-	-	-	607
Total assets	<u>\$ 20,705,904</u>	<u>\$ 549,848</u>	<u>\$ 152,147</u>	<u>\$ 2,582,009</u>	<u>\$ 10,904</u>	<u>\$ 24,000,812</u>
LIABILITIES						
Accounts payable	\$ 835,257	\$ 8,749	\$ 78,797	\$ -	\$ -	\$ 922,803
Unearned revenue	-	-	11,453	2,582,009	-	2,593,462
Due to other funds	5,724	-	61,897	-	-	67,621
Total liabilities	<u>\$ 840,981</u>	<u>\$ 8,749</u>	<u>\$ 152,147</u>	<u>\$ 2,582,009</u>	<u>\$ -</u>	<u>\$ 3,583,886</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes	\$ 13,155,614	\$ -	\$ -	\$ -	\$ -	\$ 13,155,614
FUND BALANCES						
Restricted:						
Coal Road	\$ -	\$ 541,099	\$ -	\$ -	\$ -	\$ 541,099
Workforce Investment Board	-	-	-	-	10,904	10,904
Asset forfeiture funds	282,099	-	-	-	-	282,099
Energy Lease Project	607	-	-	-	-	607
Assigned:						
Sheriff Funds	50,899	-	-	-	-	50,899
Library Donations	49,223	-	-	-	-	49,223
Road Improvements	78,824	-	-	-	-	78,824
Law Library	58,784	-	-	-	-	58,784
Commonwealth Attorney	500	-	-	-	-	500
Housing	12,124	-	-	-	-	12,124
Health and Fitness	8,247	-	-	-	-	8,247
Unassigned	6,168,002	-	-	-	-	6,168,002
Total fund balances	<u>\$ 6,709,309</u>	<u>\$ 541,099</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,904</u>	<u>\$ 7,261,312</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 20,705,904</u>	<u>\$ 549,848</u>	<u>\$ 152,147</u>	<u>\$ 2,582,009</u>	<u>\$ 10,904</u>	<u>\$ 24,000,812</u>

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Reconciliation of the Balance Sheet of Governmental Funds
To the Statement of Net Position
June 30, 2021

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$	7,261,312
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Land	\$	663,931	
Buildings and improvements		13,013,407	
Machinery and equipment		1,870,566	
Construction in progress		744,487	16,292,391

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.

Unavailable revenue - property taxes		7,545,120
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Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.

Pension related items	\$	2,327,276	
OPEB related items		1,391,081	3,718,357

Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

6,321,056

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

Bonds and literary loans	\$	(3,806,495)	
Local compensatin payments		(3,149,548)	
Capital leases		(5,103,237)	
Unamortized premium		(132,079)	
Accrued interest payable		(139,312)	
Landfill accrued closure and postclosure liability		(302,080)	
Net OPEB liabilities		(3,435,760)	
Compensated absences		(572,110)	
Net pension liability		(7,641,214)	(24,281,835)

Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.

Pension related items	\$	(2,570)	
OPEB related items		(629,545)	(632,115)

Net position of governmental activities		\$ 16,224,286
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The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2021

	<u>General</u>	<u>Coal Road</u>	<u>CARES</u>	<u>Other Government Fund</u>	<u>Total</u>
REVENUES					
General property taxes	\$ 16,671,668	\$ -	\$ -	\$ -	\$ 16,671,668
Other local taxes	3,170,720	199,838	-	-	3,370,558
Permits, privilege fees, and regulatory licenses	42,459	-	-	-	42,459
Fines and forfeitures	5,524	-	-	-	5,524
Revenue from the use of money and property	132,664	2,373	36,723	-	171,760
Charges for services	435,429	-	-	-	435,429
Miscellaneous	153,770	-	-	-	153,770
Recovered costs	1,046,477	-	-	-	1,046,477
Intergovernmental:					
Commonwealth	8,596,562	-	-	-	8,596,562
Federal	3,604,187	-	3,930,197	-	7,534,384
Total revenues	\$ 33,859,460	\$ 202,211	\$ 3,966,920	\$ -	\$ 38,028,591
EXPENDITURES					
Current:					
General government administration	\$ 1,816,611	\$ -	\$ 115,449	\$ -	\$ 1,932,060
Judicial administration	2,558,146	-	-	-	2,558,146
Public safety	6,121,321	-	840,048	-	6,961,369
Public works	2,744,845	90,255	76,681	-	2,911,781
Health and welfare	7,538,891	-	1,249,504	-	8,788,395
Education	7,132,207	-	115,000	-	7,247,207
Parks, recreation, and cultural	538,806	-	-	-	538,806
Community development	1,136,201	-	1,570,238	-	2,706,439
Nondepartmental	942,681	-	-	-	942,681
Capital projects	580,773	-	-	-	580,773
Debt service:					
Principal retirement	1,347,227	-	-	-	1,347,227
Interest and other fiscal charges	440,148	-	-	-	440,148
Total expenditures	\$ 32,897,857	\$ 90,255	\$ 3,966,920	\$ -	\$ 36,955,032
Excess (deficiency) of revenues over (under) expenditures	\$ 961,603	\$ 111,956	\$ -	\$ -	\$ 1,073,559
OTHER FINANCING SOURCES (USES)					
Transfers out	\$ (115,506)	\$ (65,103)	\$ -	\$ -	\$ (180,609)
Transfers in	65,103	-	-	-	65,103
Sale of capital assets	137,380	-	-	-	137,380
Total other financing sources (uses)	\$ 86,977	\$ (65,103)	\$ -	\$ -	\$ 21,874
Net change in fund balances	\$ 1,048,580	\$ 46,853	\$ -	\$ -	\$ 1,095,433
Fund balances - beginning	5,660,729	494,246	-	10,904	6,165,879
Fund balances - ending	\$ 6,709,309	\$ 541,099	\$ -	\$ 10,904	\$ 7,261,312

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
To the Statement of Activities
For the Year Ended June 30, 2021

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	1,095,433
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

Capital outlay	\$	1,465,400	
Reversion of assets back to the School Board (net)		(808,983)	
Depreciation expense		(1,174,836)	(518,419)

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to increase (decrease) net assets.			(130,989)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property taxes			731,938
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The issuance of long-term obligations (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when obligations is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term obligations and related items.

Issuance of long-term obligations:			
Revenue bonds	\$	(3,149,548)	
Principal Payments:			
Bonds, literary loans, and notes		4,038,865	
Capital leases		457,910	
Decrease (increase) in estimated liability:			
Landfill closure and postclosure liability		(3,581)	1,343,646

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

(Increase) decrease in compensated absences	\$	41,506	
(Increase) decrease in accrued interest payable		118,836	
Change in OPEB related items		(209,248)	
Amortization of bond premiums		16,804	
Change in pension related items		(731,107)	(763,209)

Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.

1,705,006

Change in net position of governmental activities		\$	3,463,406
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The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Statement of Net Position
Proprietary Funds
June 30, 2021

	Enterprise Fund	Internal Service Fund
	Dante Fund	Self Health Insurance
ASSETS		
Current assets:		
Cash and cash equivalents	\$ 4,131	\$ 6,101,124
Interest receivable	96	-
Accounts receivable, net of allowance for uncollectibles	10,650	768,572
Due from other funds	5,724	-
Total current assets	<u>\$ 20,601</u>	<u>\$ 6,869,696</u>
Noncurrent assets:		
Restricted assets:		
Cash and cash equivalents (in custody of others)	\$ 49,575	\$ -
Capital assets:		
Utility plant in service	\$ 5,240,699	\$ -
Machinery and equipment	8,148	-
Less accumulated depreciation	(3,040,110)	-
Total capital assets	<u>\$ 2,208,737</u>	<u>\$ -</u>
Total noncurrent assets	<u>\$ 2,258,312</u>	<u>\$ -</u>
Total assets	<u>\$ 2,278,913</u>	<u>\$ 6,869,696</u>
DEFERRED OUTFLOWS OF RESOURCES		
Pension related items	\$ 827	\$ -
LIABILITIES		
Current liabilities:		
Accounts payable	\$ 20,505	\$ 548,640
Accrued interest payable	1,309	-
Revenue bonds - current portion	26,212	-
Total current liabilities	<u>\$ 48,026</u>	<u>\$ 548,640</u>
Noncurrent liabilities:		
Revenue bonds - net of current portion	\$ 504,856	\$ -
Net pension liability	-	-
Total noncurrent liabilities	<u>\$ 504,856</u>	<u>\$ -</u>
Total liabilities	<u>\$ 552,882</u>	<u>\$ 548,640</u>
DEFERRED INFLOWS OF RESOURCES		
Pension related items	\$ 17,910	\$ -
NET POSITION		
Net investment in capital assets	\$ 1,677,669	\$ -
Restricted for debt service and bond covenants	49,575	-
Unrestricted	(18,296)	6,321,056
Total net position	<u>\$ 1,708,948</u>	<u>\$ 6,321,056</u>

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the Year Ended June 30, 2021

	Enterprise Fund Dante Fund	Internal Service Fund Self Health Insurance
OPERATING REVENUES		
Charges for services:		
Sewer revenues	\$ 103,330	\$ -
Insurance premiums	-	8,234,644
Total operating revenues	<u>\$ 103,330</u>	<u>\$ 8,234,644</u>
OPERATING EXPENSES		
Pension expense	\$ (10,606)	\$ -
Professional services	44,786	-
Materials and supplies	84,412	-
Office expenses	6,375	-
Insurance claims and expenses	-	6,534,225
Depreciation	133,733	-
Total operating expenses	<u>\$ 258,700</u>	<u>\$ 6,534,225</u>
Operating income (loss)	<u>\$ (155,370)</u>	<u>\$ 1,700,419</u>
NONOPERATING REVENUES (EXPENSES)		
Investment income	\$ -	\$ 4,587
Contribution to Castlewood PSA	(33,691)	-
Interest expense	(24,696)	-
Total nonoperating revenues (expenses)	<u>\$ (58,387)</u>	<u>\$ 4,587</u>
Income (loss) before transfers	<u>\$ (213,757)</u>	<u>\$ 1,705,006</u>
Transfers in	\$ 115,506	\$ -
Change in net position	<u>\$ (98,251)</u>	<u>\$ 1,705,006</u>
Total net position - beginning, as restated	1,807,199	4,616,050
Total net position - ending	<u><u>\$ 1,708,948</u></u>	<u><u>\$ 6,321,056</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2021

	Enterprise Fund Dante Fund	Internal Service Fund Self Health Insurance
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers and users	\$ 105,960	\$ -
Receipts for insurance premiums	-	7,993,139
Payments to suppliers	(134,072)	-
Payments for premiums	-	(6,536,176)
Net cash provided by (used for) operating activities	<u>\$ (28,112)</u>	<u>\$ 1,456,963</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfers from other funds	\$ 115,506	\$ -
Net cash provided by (used) for noncapital financing activities	<u>\$ 115,506</u>	<u>\$ -</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Principal payments on bonds	\$ (25,057)	\$ -
Contribution to Castlewood PSA	(33,691)	-
Interest payments	(24,515)	-
Net cash provided by (used for) capital and related financing activities	<u>\$ (83,263)</u>	<u>\$ -</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	\$ -	\$ 4,587
Net increase (decrease) in cash and cash equivalents	\$ 4,131	\$ 1,461,550
Cash and cash equivalents - beginning (including restricted of \$49,575)	49,575	4,639,574
Cash and cash equivalents - ending (including restricted of \$49,575)	<u>\$ 53,706</u>	<u>\$ 6,101,124</u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:		
Operating income (loss)	\$ (155,370)	\$ 1,700,419
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:		
Depreciation	\$ 133,733	\$ -
(Increase) decrease in accounts receivable	3,126	(241,505)
(Increase) decrease in deferred outflows of resources	880	-
(Increase) decrease in due from other funds	(496)	-
Increase (decrease) in accounts payable	1,501	(1,951)
Increase (decrease) in deferred inflows of resources	(898)	-
Increase (decrease) in net pension liability	(10,588)	-
Total adjustments	<u>\$ 127,258</u>	<u>\$ (243,456)</u>
Net cash provided by (used for) operating activities	<u>\$ (28,112)</u>	<u>\$ 1,456,963</u>

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2021

	Custodial Funds	
	Special Welfare	VASAP
ASSETS		
Cash and cash equivalents	\$ 65,111	\$ 16,882
Due from other governments	-	18,025
Total assets	<u>\$ 65,111</u>	<u>\$ 34,907</u>
LIABILITIES		
Accounts payable	\$ -	\$ 9,209
Total liabilities	<u>\$ -</u>	<u>\$ 9,209</u>
NET POSITION		
Restricted for:		
Held for social services client	\$ 65,111	\$ -
Held for VASAP	-	25,698
Total net position	<u>\$ 65,111</u>	<u>\$ 25,698</u>

The accompanying notes to the financial statements are an integral part of this statement.

County of Russell, Virginia
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
June 30, 2021

	Custodial Funds	
	Special Welfare	VASAP
ADDITIONS		
Special welfare collections	\$ 50,255	\$ -
Interest earned	289	-
Intergovernmental	-	195,569
Total additions	<u>\$ 50,544</u>	<u>\$ 195,569</u>
DEDUCTIONS		
Special welfare payments	\$ 50,041	\$ -
Salaries and fringes	-	149,277
Professional services	-	11,494
Utilities	-	5,825
Insurance	-	1,695
Office rent	-	12,000
Office supplies	-	2,668
Miscellaneous	-	6,137
Travel	-	3,548
Total deductions	<u>\$ 50,041</u>	<u>\$ 192,644</u>
Net increase (decrease) in fiduciary net position	<u>\$ 503</u>	<u>\$ 2,925</u>
Net position - beginning, as restated	\$ 64,608	\$ 22,773
Net position - ending	<u>\$ 65,111</u>	<u>\$ 25,698</u>

The accompanying notes to the financial statements are an integral part of this statement.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies:

The financial statements of the County conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

A. Financial Reporting Entity

The County of Russell, Virginia is a municipal corporation governed by an elected six-member Board of Supervisors. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

Blended component units - None

Discretely Presented Component Units - The component unit columns in the financial statements include the financial data of the County's discretely presented component units. They are reported in a separate column to emphasize that they are legally separate from the County.

The Russell County School Board operates the elementary and secondary public schools in the County. School Board members are popularly elected. The School Board is fiscally dependent upon the County because the County approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type. The School Board does not issue separate financial statements.

The Industrial Development Authority of Russell County, Virginia (IDA) encourages and provides financing for industrial development in Russell County. The financial statements of the IDA have been included because the County appoints the governing body and has made moral obligation resolutions to finance deficits of any kind or nature that may occur each year subject to annual appropriation. Complete financial statements of the IDA can be obtained in writing at 137 Highland Drive, Lebanon, VA 24266.

The Russell County Public Service Authority (PSA) provides water and sewer service to residents of Russell County. The Authority is fiscally dependent on the County because the County appoints the governing body and has financing guarantees involving the Authority. Complete financial statements of the PSA can be obtained in writing at 137 Highland Drive, Lebanon, Virginia 24266.

Related Organizations - The County's officials are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointment.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

A. Financial Reporting Entity (Continued)

Jointly Governed Organizations - The County, in conjunction with other local jurisdictions, participates in supporting the Southwest Virginia Regional Jail and the Cumberland Mountain Community Services Board. The governing bodies of these organizations are appointed by the respective governing bodies of the participating jurisdictions. During the year, the County contributed \$2,420,721 to the Regional Jail and \$39,996 to the Community Services Board. The County does not have any ongoing financial responsibility for these Organizations.

B. Government-wide and Fund Financial Statements

Government-wide financial statements - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

Statement of Net Position - The government-wide Statement of Net Position is designed to display the financial position of the primary government (governmental and business-type activities) and its component units. Governments report all capital assets, including infrastructure, in the government-wide statement of net position and report depreciation expense - the cost of "using up" capital assets - in the statement of activities. The net position of a government will be broken down into three categories: 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

B. Government-wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues.

Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

The government reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for in other funds. The General Fund includes the activities of the Social Services, Dog Tag, Damage Stamp, Law Library, Knox Creek, Cannery, Health and Fitness, Housing, CSA, Litter, Valley Heights Subdivision, and Road Improvements funds. The aforementioned Funds have been merged with the General Fund for financial reporting purposes.

The government reports the following major special revenue funds:

The Coal Road Fund accounts for and reports financial resources to be used for improvements to roads used in conjunction with coal mining and other expenses allowable by the Code of Virginia, (1950), as amended.

The CARES Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditures for Coronavirus Relief Funds.

The ARPA Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditures for American Rescue Plan Act Funds.

The government reports the following major proprietary fund:

The County operates a water treatment system. The activities of the system are accounted for in the Dante fund.

Additionally, the government reports the following fund types:

The Workforce Investment Fund accounts for and reports financial resources to be used for workforce development benefiting the County. The Workforce Investment Fund is accounted for as a *Nonmajor Special Revenue Fund*.

Internal Service Funds account for the financing of goods and services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The Internal Service Fund consists of the Self Health Insurance Fund.

Fiduciary Funds (Trust and Custodial Funds) account for assets held by the government in a trustee capacity or as agent or custodian for individuals, private organizations, other governmental units, or other funds. Custodial funds include the Special Welfare Fund and VASAP Fund. The Special Welfare Fund includes activity of the Title XX and the SSI Fund, which have all been merged for financial reporting purposes.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary Funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Funds are charges to departments for health insurance. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:

1. Cash and Cash Equivalents

The government's cash and cash equivalents are considered to be cash on hand, amounts in demand deposits, as well as short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

2. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

3. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e. the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent portion of interfund loans).

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:
(Continued)

3. Receivables and Payables (Continued)

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Advances between funds, as reported in the fund financial statements, are offset by a fund balance nonspendable account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

4. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are payable in installments on June 5th and December 5th. Personal property taxes are due and collectible on December 5th. The County bills and collects its own property taxes.

5. Allowance for Uncollectible Accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$645,059 at June 30, 2021. The allowance consists of delinquent property taxes in the amount of \$635,101 and tipping fees of \$9,958.

6. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

7. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset’s life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets and business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized during fiscal year 2021.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:
(Continued)

7. Capital Assets (Continued)

Property, plant, equipment, and infrastructure of the primary government, as well as the Component Unit - School Board, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	40
Buildings and improvements	40
Machinery and equipment	4-30
Utility plant in service	40

8. Prepaid Items

Certain payments to vendors represent costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

9. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The County has one item that qualifies for reporting in this category. It is comprised of certain items related to the measurement of net pension liability and net OPEB liabilities and contributions to the pension and OPEB plans made during the current year and subsequent to the net pension liability and net OPEB liabilities measurement date. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30th, 2nd half installments levied during the fiscal year but due after June 30th, and amounts prepaid on the 2nd half installments and is deferred and recognized as an inflow of

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:
(Continued)

9. Deferred Outflows/Inflows of Resources (Continued)

resources in the period that the amount becomes available. Under the accrual basis, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments are reported as deferred inflows of resources. In addition, certain items related to the measurement of the net pension liability and net OPEB liabilities are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

10. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. No liability is recorded for non-vesting accumulating rights to receive sick pay benefits. The County accrues salary-related payments associated with the payment of compensated absences. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

11. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Retirement Plan and the additions to/deductions from the County's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

12. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC, Teacher HIC, and LODA OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In addition to the VRS related OPEB, the County and School Board allows their retirees to stay on the health insurance plan after retirement. The retiree is required to pay the blended premium cost creating and implicit subsidy OPEB liability. In addition, retirees receive a monthly stipend towards their health insurance cost until the retiree is Medicare eligible.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:
(Continued)

13. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

14. Fund Balance

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance - amounts that are not in spendable form (such as inventory and prepaid expenditures) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;
- Committed fund balance - amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the Board of Supervisors prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Board adopts another ordinance to remove or revise the limitation;
- Assigned fund balance - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments general only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:
(Continued)

14. Fund Balance (Continued)

The Board of Supervisors is the highest level of decision-making authority and the formal action that is required to establish, modify or rescind a fund balance commitment is a resolution approved by the Board of Supervisors. The resolution must either be approved or rescinded as applicable, prior to the last day of the fiscal year for which the commitment is made. The amount subject to the constraint may be determined in the subsequent period.

The Board of Supervisors has authorized the County Administrator as the official authorized to assign fund balance to a specific purpose as approved by the fund balance policy.

The County of Russell will maintain an unassigned fund balance in the general fund equal to 16% of the expenditures/operating revenues (two months). The County considers a balance of less than 10% to be a cause for concern, barring unusual or deliberate circumstances.

The County considers restricted fund balance to be spent when an expenditure is incurred for purposes for which restricted and unassigned, assigned, or committed fund balances are available, unless prohibited by legal documents or contracts. When an expenditure is incurred for purposes for which committed, assigned or unassigned amounts are available, the County considers committed fund balance to be spent first, then assigned fund balance, and lastly unassigned fund balance.

15. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:
(Continued)

15. Net Position (Continued)

- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

Note 2-Stewardship, Compliance, and Accountability:

A. Budgetary Information

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. All Funds of the County have legally adopted budgets with the exception of the Industrial Development Authority Fund and Agency Funds.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the departmental level. Only the Board of Supervisors can revise the appropriation for each department or category. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
5. Formal budgetary integration is employed as a management control device during the year for the General Fund and the Special Revenue Funds. The School Fund is integrated only at the level of legal adoption.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30, for all County units.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 2-Stewardship, Compliance, and Accountability: (Continued)

A. Budgetary Information (Continued)

8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the County's accounting system.

B. Excess of expenditures over appropriations

At June 30, 2021, the Litter fund had excess of expenditures over appropriations.

C. Deficit fund balance

At June 30, 2021, there were no funds with deficit fund balance.

Note 3-Deposits and Investments:

Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporations (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investors Service, Inc.; A-1 by Standard and Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). As of and for the year ending June 30, 2021, the County did not have any investments.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 4-Due from Other Governmental Units:

The following amounts represent receivables from other governments at year-end:

	Primary Government	Component Unit School Board
<u>Local Government:</u>		
Southwest Virginia Regional Jail	\$ 396,893	\$ -
<u>Commonwealth of Virginia:</u>		
Local sales tax	357,050	-
State sales tax	-	595,671
Non-categorical aid	147,233	-
Categorical aid-shared expenses	226,499	-
Categorical aid-Virginia Public Assistance funds	180,671	-
Categorical aid-other	73,069	-
Categorical aid-Comprehensive Services Act funds	146,396	-
<u>Federal Government:</u>		
Categorical aid-Virginia Public Assistance funds	221,361	-
Categorical aid-other	52,726	-
School federal programs	-	1,668,401
Total Amount Due from Other Governmental Units	\$ <u>1,801,898</u>	\$ <u>2,264,072</u>

Note 5-Interfund/Component-Unit Obligations:

Fund	Due to Primary Government/ Component Unit	Due from Primary Government/ Component Unit
Primary Government:		
General Fund	\$ <u>-</u>	\$ <u>869,760</u>
Component Unit:		
School Board	\$ 669,760	\$ -
IDA	<u>200,000</u>	<u>-</u>
Total	\$ <u>869,760</u>	\$ <u>869,760</u>

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 5-Interfund/Component-Unit Obligations: (Continued)

Interfund transfers and remaining balances for the year ended June 30, 2021, consisted of the following:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
Primary Government:		
General Fund	\$ 65,103	\$ 115,506
Dante Fund	115,506	-
Coal Road	-	65,103
Total	<u>\$ 180,609</u>	<u>\$ 180,609</u>
Primary Government:	<u>Due From</u>	<u>Due To</u>
General Fund	\$ 61,897	\$ 5,724
Dante Fund	5,724	-
CARES Fund	-	61,897
Total	<u>\$ 67,621</u>	<u>\$ 67,621</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

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COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 6-Long-Term Obligations:

Primary Government - Governmental Activities Indebtedness

The following is a summary of long-term obligation transactions of the County for the year ended June 30, 2021:

	Balance July 1, 2020	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2021
Direct borrowings and placements				
General obligation bonds	\$ 4,510,203	\$ -	\$ (728,708)	\$ 3,781,495
Literary loans	70,016	-	(45,016)	25,000
Revenue bonds	3,265,141	-	(3,265,141)	-
Locality compensation payments	-	3,149,548	-	3,149,548
Deferred Amounts:				
Bond premiums	148,883	-	(16,804)	132,079
Total direct borrowings and placements	\$ 7,994,243	\$ 3,149,548	\$ (4,055,669)	\$ 7,088,122
Other long-term obligations				
Capital leases	\$ 5,561,147	\$ -	\$ (457,910)	\$ 5,103,237
Landfill closure/ postclosure liability	298,499	3,581	-	302,080
Net OPEB liabilities	3,205,369	1,483,588	(1,253,197)	3,435,760
Compensated absences	613,616	418,706	(460,212)	572,110
Net pension liability	5,912,445	3,289,692	(1,560,923)	7,641,214
Total other long-term obligations	\$ 15,591,076	\$ 5,195,567	\$ (3,732,242)	\$ 17,054,401
Total	\$ 23,585,319	\$ 8,345,115	\$ (7,787,911)	\$ 24,142,523

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements					
	General Obligation Bonds		Literary Loans		Locality Compensation Payments	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 629,708	\$ 166,171	\$ 12,500	\$ 500	\$ 25,131	\$ -
2023	648,174	135,920	12,500	250	49,205	-
2024	391,610	111,537	-	-	111,763	-
2025	408,124	92,185	-	-	174,320	-
2026	425,087	72,355	-	-	174,320	-
2027-2031	1,237,625	129,689	-	-	871,602	-
2032-2036	26,097	6,483	-	-	871,602	-
2037-2039	15,070	872	-	-	871,605	-
Totals	\$ 3,781,495	\$ 715,212	\$ 25,000	\$ 750	\$ 3,149,548	\$ -

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 6-Long-Term Obligations: (Continued)

Primary Government - Governmental Activities Indebtedness (Continued)

Details of long-term indebtedness:

	<u>Interest Rates</u>	<u>Date Issued</u>	<u>Final Maturity Date</u>	<u>Installment Amounts</u>	<u>Amount of Original Issue</u>	<u>Balance Governmental Activities</u>	<u>Amount Due Within One Year</u>
Direct Borrowings and Placements							
<u>General Obligation Bonds:</u>							
General obligation bond	5.75%	1988	2028	\$13,063-41,261 a+	\$ 672,000	\$ 228,589	\$ 30,972
General obligation bond	4.50%	1999	2039	\$2,518-6,183 a+	119,530	78,658	3,039
General obligation bond	2.35%-5.10%	2002	2023	\$213,799-272,702 a+	4,382,954	537,891	265,189
General obligation bond	4.60%-5.10%	2006	2027	\$147,228-197,458 a+	3,205,190	1,116,357	175,508
General obligation bond	4.60%-5.10%	2009	2030	\$55,000-110,000 a+	1,485,000	840,000	75,000
General obligation bond	3.05%-5.05%	2010	2031	\$55,000-120,000 a+	1,620,000	980,000	80,000
Total General Obligation Bonds						\$ 3,781,495	\$ 629,708
<u>Locality Compensation Payments:</u>							
VRA - Moral Obligation	0.00%	2021	2041	\$25,131-174,321 a+	\$ 3,149,548	\$ 3,149,548	\$ 25,131
Total Direct Borrowings and Placements						\$ 6,931,043	\$ 654,839
Plus:							
Unamortized Premium						\$ 132,079	\$ 16,804
<u>Literary loans:</u>							
Literary loan	2.00%	7/1/2003	2023	\$12,500 a+	250,000	\$ 25,000	\$ 12,500
<u>Other Long-term Obligations:</u>							
Capital Leases (Note 7)						\$ 5,103,237	\$ 364,781
Landfill Closure and Postclosure Liability						302,080	-
Net OPEB Liabilities						3,435,760	-
Compensated Absences						572,110	429,083
Net Pension Liability						7,641,214	-
Total Other Long-term Obligations						\$ 17,054,401	\$ 793,864
Total Long-term Obligations						\$ 24,142,523	\$ 1,478,007

(a+) - annual principal installments shown; does not include semi-annual interest installments

(sa) - semi-annual installments including interest, in applicable

The County's general obligation bonds/literary loans are subject to the State Aid Intercept Program. Under terms of the program, the County state aid is redirected to bond holders to cure any event(s) of default.

If an event of default occurs with the revenue bonds, the principal of the bond(s) may be declared immediately due and payable to the registered owner of the bond(s) by written notice to the County.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 6-Long-Term Obligations: (Continued)

Primary Government - Business-type Activities Indebtedness

The following is a summary of long-term obligation transactions of the Enterprise Fund for the year ended June 30, 2021:

	Balance July 1, 2020	Issuances	Retirements	Balance June 30, 2021
Direct borrowings and placements				
Revenue bonds	\$ 556,125	\$ -	\$ (25,057)	\$ 531,068
Total direct borrowings and placements	\$ 556,125	\$ -	\$ (25,057)	\$ 531,068
Net pension liability	10,588	(10,588)	-	-
Total	\$ 566,713	\$ (10,588)	\$ (25,057)	\$ 531,068

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements	
	Revenue Bonds	
	Principal	Interest
2022	\$ 26,212	\$ 23,360
2023	27,416	22,156
2024	28,675	20,897
2025	29,993	19,579
2026	31,370	18,202
2027-2031	179,840	68,020
2032-2036	207,562	22,833
Totals	\$ 531,068	\$ 195,047

Details of long-term indebtedness:

	Interest Rates	Date Issued	Final Maturity Date	Amount of Original Issue	Balance Business-Type Activities	Amount Due Within One Year
Direct Borrowings and Placements						
Revenue Bonds:						
Revenue bond	4.50%	4/10/1996	2036	\$ 900,000	\$ 531,068	\$ 26,212

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 6-Long-Term Obligations: (Continued)

Component Unit - School Board Indebtedness

The following is a summary of long-term obligation transactions of the discretely presented component unit for the year ended June 30, 2021:

	Balance July 1, 2020	Increases	Decreases	Balance June 30, 2021
Net OPEB liabilities	\$ 16,685,151	\$ 1,896,630	\$ (1,556,029)	\$ 17,025,752
Compensated absences	964,821	910,133	(723,616)	1,151,338
Net pension liability	35,883,751	13,977,516	(9,434,432)	40,426,835
Total	\$ 53,533,723	\$ 16,784,279	\$ (11,714,077)	\$ 58,603,925

Details of long-term indebtedness:

	Total Amount	Amount Due Within One Year
<u>Other Obligations:</u>		
Net OPEB Liabilities	\$ 17,025,752	\$ -
Compensated Absences	1,151,338	863,504
Net Pension Liability	40,426,835	-
Total Other Obligations	\$ 58,603,925	\$ 863,504

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COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 7-Capital Leases:

Primary Government

The County has entered into lease agreements to finance energy savings equipment and school buses for the School Board. These lease agreements qualify as a capital leases for accounting purposes and, therefore, have been recorded at the present value of minimum lease payments at the dates of inception.

The capital assets acquired through the capital leases are as follows:

	<u>Energy Savings Equipment</u>	<u>School Bus Leases</u>
Machinery and equipment	\$ 5,411,473	\$ 983,400
Less: Accumulated depreciation	<u>(811,721)</u>	<u>(252,499)</u>
Net capital asset	<u>\$ 4,599,752</u>	<u>\$ 730,901</u>

The future minimum lease obligations and the net present value of minimum lease payments as of June 30, 2021, were as follows:

<u>Year Ending June 30,</u>	<u>Capital Leases</u>
2022	\$ 592,241
2023	595,954
2024	439,482
2025	443,043
2026	446,519
2027-2031	2,114,208
2032-2036	2,140,212
2037	<u>418,700</u>
Subtotal	\$ 7,190,359
Less, amount representing interest	<u>(2,087,122)</u>
Present Value of Lease Agreement	<u>\$ 5,103,237</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans:***Plan Description***

All full-time, salaried permanent employees of the County and (nonprofessional) employees of the public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities whose financial information is not included in the primary government report, participate in the VRS plan through County of Russell, Virginia and the participating entities report their proportionate information on the basis of a cost-sharing plan.

Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

Benefit Structures

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)***Benefit Structures (Continued)***

- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Contributions (Continued)

The County's contractually required contribution rate for the year ended June 30, 2021 was 13.16% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$798,031 and \$719,102 for the years ended June 30, 2021 and June 30, 2020, respectively.

Net Pension Liability

At June 30, 2021, the County reported a liability of \$7,641,214 for its proportionate share of the net pension liability. The County's net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. In order to allocate the net pension liability to all employers included in the plan, the County is required to determine its proportionate share of the net pension liability. Credible compensation as of June 30, 2020 and 2019 was used as a basis for allocation to determine the County's proportionate share of the net pension liability. At June 30, 2020 and 2019, the County's proportion was 99.1463% and 99.0170%, respectively.

Actuarial Assumptions - General Employees

The total pension liability for General Employees in Russell County's Retirement Plan and the Russell County Public Schools Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation*

* Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Actuarial Assumptions - General Employees (Continued)

Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the County's Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation*

* Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related
Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)

Mortality rates: (Continued)

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

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COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	100.00%		4.64%
		Inflation	2.50%
		Expected arithmetic nominal return*	7.14%

* The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the County and Component Unit School Board (nonprofessional) was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2020 the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever was greater. Through the fiscal year ended June 30, 2020, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents County's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
County's proportionate share of the County Retirement Plan Net Pension Liability	\$ 11,999,252	\$ 7,641,214	\$ 4,010,823

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the County recognized pension expense of \$1,518,149. At June 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 370,856	\$ 2,575
Net difference between projected and actual earnings on pension plan investments*	837,221	1,975
Change in proportionate share	15,780	15,930
Change in assumptions	306,215	-
Employer contributions subsequent to the measurement date	798,031	-
Total	<u>\$ 2,328,103</u>	<u>\$ 20,480</u>

*Allocation cannot be netted given deferred outflows are those of governmental activities while deferred inflows are those of business type activities.

\$798,031 reported as deferred outflows of resources related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	Primary Government
2022	\$ 593,891
2023	358,986
2024	288,188
2025	268,527
Thereafter	-

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2020-annual-report-pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Nonprofessional)

Additional information related to the plan description, plan contribution requirements, actuarial assumptions, long-term expected rate of return, and discount rate is included in the first section of this note.

Employees Covered by Benefit Terms

As of the June 30, 2019 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Component Unit School Board Nonprofessional</u>
Inactive members or their beneficiaries currently receiving benefits	145
Inactive members:	
Vested inactive members	11
Non-vested inactive members	16
Long-term disability (LTD)	1
Inactive members active elsewhere in VRS	<u>14</u>
Total inactive members	42
Active members	<u>108</u>
Total covered employees	<u><u>295</u></u>

Contributions

The Component Unit School Board's contractually required contribution rate for nonprofessional employees for the year ended June 30, 2021 was 21.15% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$518,031 and \$457,296 for the years ended June 30, 2021 and June 30, 2020, respectively.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Nonprofessional) (Continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Component Unit School Board's (Nonprofessional) net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019 rolled forward to the measurement date of June 30, 2020.

Changes in Net Pension Liability

	Component Unit-School Board (Nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2019	\$ 18,716,633	\$ 12,142,783	\$ 6,573,850
Changes for the year:			
Service cost	\$ 218,448	\$ -	\$ 218,448
Interest	1,219,062	-	1,219,062
Differences between expected and actual experience	305,989	-	305,989
Contributions - employer	-	456,975	(456,975)
Contributions - employee	-	126,061	(126,061)
Net investment income	-	226,668	(226,668)
Benefit payments, including refunds of employee contributions	(1,312,901)	(1,312,901)	-
Administrative expenses	-	(8,164)	8,164
Other changes	-	(262)	262
Net changes	\$ 430,598	\$ (511,623)	\$ 942,221
Balances at June 30, 2020	\$ 19,147,231	\$ 11,631,160	\$ 7,516,071

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Nonprofessional) (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Component Unit School Board (Nonprofessional) using the discount rate of 6.75%, as well as what the Component Unit School Board's (Nonprofessional) net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
Component Unit School Board (Nonprofessional)			
Net Pension Liability	\$ 9,486,169	\$ 7,516,071	\$ 5,845,089

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the Component Unit School Board (Nonprofessional) recognized pension expense of \$1,077,627. At June 30, 2021, the Component Unit School Board (Nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Component Unit School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 285,954	\$ -
Change in assumptions	113,524	-
Net difference between projected and actual earnings on pension plan investments	353,781	-
Employer contributions subsequent to the measurement date	518,031	-
Total	\$ 1,271,290	\$ -

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Nonprofessional) (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$518,031 reported as deferred outflows of resources related to pensions resulting from the Component Unit School Board's (Nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Component Unit School Board (Nonprofessional)</u>
2022	\$ 326,589
2023	189,309
2024	123,752
2025	113,609
Thereafter	-

Component Unit School Board (Professional)

Plan Description

All full time, salaries permanent (Professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system).

Additional information regarding the plan description is included in the first section of this note.

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each School Division's contractually required contribution rate for the year ended June 30, 2021 was 16.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Board were \$3,135,782 and \$3,005,168 for the years ended June 30, 2021 and June 30, 2020, respectively.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Professional) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the school division reported a liability of \$32,910,764 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2020 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the school division's proportion was 0.22620% as compared to 0.22271% at June 30, 2019.

For the year ended June 30, 2021, the school division recognized pension expense of \$3,546,363. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2021, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Component Unit School Board (Professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 1,929,078
Net difference between projected and actual earnings on pension plan investments	2,503,228	-
Change of assumptions	2,246,572	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	377,540	735,371
Employer contributions subsequent to the measurement date	3,135,782	-
Total	\$ 8,263,122	\$ 2,664,449

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Professional) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$3,135,782 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>		
2022	\$	(161,544)
2023		718,618
2024		1,048,028
2025		877,555
Thereafter		(19,766)

Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation*

* Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Professional) (Continued)

Mortality rates:

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 75 and 2.0% increase compounded from ages 75 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decreased rate from 7.00% to 6.75%

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COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Professional) (Continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2020, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		Teacher Employee Retirement Plan
Total Pension Liability	\$	51,001,855
Plan Fiduciary Net Position		36,449,229
Employers' Net Pension Liability (Asset)	\$	<u>14,552,626</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		71.47%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$ 48,287,482	\$ 32,910,764	\$ 20,192,274

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 8-Pension Plans: (Continued)

Component Unit School Board (Professional) (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 9-Primary Government Other Postemployment Benefits-Health Insurance:

Plan Description

The County administers a single-employer defined benefit healthcare plan, The Russell County OPEB Plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the County's pension plans. The plan does not issue a publicly available financial report.

Benefits Provided

Postemployment benefits are provided to eligible retirees to include Medical, Dental, and Vision insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All permanent employees of the County who meet eligibility requirements of the pension plan are eligible to receive postemployment health care benefits. Benefits for both the retiree and their dependent spouse are provided for their respective lifetimes. If the retiree predeceases the spouse, the spouse is eligible to continue their health coverage.

Plan Membership

At June 30, 2021 (measurement date), the following employees were covered by the benefit terms:

Active Employees	145
Retirees and Spouses	<u>1</u>
Total	<u>146</u>

Contributions

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the Board of Supervisors. The amount paid by the County for OPEB as the benefits came due during the year ended June 30, 2021 was \$15,649.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 9-Primary Government Other Postemployment Benefits-Health Insurance: (Continued)

Total OPEB Liability

The County's total OPEB liability was measured as of June 30, 2021. The total OPEB liability was determined by an actuarial valuation as of July 1, 2019.

Actuarial Assumptions

The total OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	2.21% as of June 30, 2020; 2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 34.20% in 2020 and gradually declines to 4.00% by the year 2074.
Salary Increase Rates	The salary increase rate starts at 5.35% for 1 year of service and gradually declines to 3.50% increase for 20 or more years of service.
Retirement Age	The average age at retirement is 62.
Mortality Rates	The pre-retirement mortality rates were calculated using RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females setback 1 year. 25% of deaths are assumed to be service-related. The post-retirement mortality rates were calculated using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85. The post-disablement mortality rates were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.

The demographic assumptions used to determine the Total OPEB Liability as of June 30, 2021 were based on the results of an actuarial experience study for the Virginia Retirement System covering the period from July 1, 2012 to June 30, 2016. The demographic assumptions recommended as a result of this study were adopted by the VRS Board of Trustees on April 26, 2017.

Discount Rate

The discount rates are based on the Bond Buyer 20-year Bond Go Index as of their respective measurement dates.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 9-Primary Government Other Postemployment Benefits-Health Insurance: (Continued)

Changes in Total OPEB Liability

	Primary Government Total OPEB Liability
Balances at June 30, 2020	\$ 754,535
Changes during Year:	
Service Cost	\$ 38,376
Interest on Total OPEB Liability	17,351
Effect of Assumptions Changes or Inputs	3,530
Benefit Payments	(15,649)
Net Changes	\$ 43,608
Balances at June 30, 2020	\$ 798,143

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.16%) or one percentage point higher (3.16%) than the current discount rate:

Rate		
1% Decrease (1.16%)	Current Discount Rate (2.16%)	1% Increase (3.16%)
\$ 871,644	\$ 798,143	\$ 730,110

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (33.20% decreasing to an ultimate rate of 3.00%) or one percentage point higher (35.20% decreasing to an ultimate rate of 5.00%) than the current healthcare cost trend rates:

Rates		
1% Decrease (33.20% decreasing to 3.00%)	Healthcare Cost Trend (34.20% decreasing to 4.00%)	1% Increase (35.20% decreasing to 5.00%)
\$ 692,064	\$ 798,143	\$ 923,676

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 9-Primary Government Other Postemployment Benefits-Health Insurance: (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2021, the County recognized OPEB expense in the amount of \$109,951. At June 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 61,334
Changes in assumptions	309,049	4,395
Total	<u>\$ 309,049</u>	<u>\$ 65,729</u>

Amounts reported as deferred inflows of resources related to the OPEB plan will be recognized in OPEB expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2022	\$ 54,224
2023	54,224
2024	54,054
2025	53,879
2026	26,939
Thereafter	-

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

Note 10-Component Unit School Board Other Postemployment Benefits-Health Insurance:

Plan Description

The School Board administers a single-employer defined benefit healthcare plan, the Russell County Public Schools OPEB Plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the Schools Board's pension plans. The plan does not issue a publicly available financial report.

Benefits Provided

Postemployment benefits are provided to eligible retirees to include Medical, Dental, and Vision insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All permanent employees of the School Board who meet eligibility requirements of the pension plan are eligible to receive postemployment health care benefits. Benefits for both the retiree and their dependent spouse are provided for their respective lifetimes. If the retiree predeceases the spouse, the spouse is eligible to continue their health coverage.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 10-Component Unit School Board Other Postemployment Benefits-Health Insurance:
(Continued)

Plan Membership

At June 30, 2021 (measurement date), the following employees were covered by the benefit terms:

Active employees	565
Retirees and Spouses	<u>51</u>
Total	<u><u>616</u></u>

Contributions

The School Board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board. The amount paid by the School Board for OPEB as the benefits came due during the year ended June 30, 2021 was \$597,551.

Total OPEB Liability

The School Board's total OPEB liability was measured as of June 30, 2021. The total OPEB liability was determined by an actuarial valuation as of July 1, 2019.

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COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 10-Component Unit School Board Other Postemployment Benefits-Health Insurance:
(Continued)

Actuarial Assumptions

The total OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	2.21% as of June 30, 2020; 2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 34.20% for pre-medicare and 0.00% for post-medicare in 2020 and gradually declines to 4.00% by the year 2074.
Salary Increase Rates	The salary increase rate starts at 5.35% for 1 year of service and gradually declines to 3.50% for 20 or more years of service.
Retirement Age	The average age at retirement is 62.
Mortality Rates	The pre-retirement mortality rates were calculated using RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females setback 1 year. 25% of deaths are assumed to be service-related. The post-retirement mortality rates were calculated using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85. The post-disablement mortality rates were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.

The demographic assumptions used to determine the Total OPEB Liability as of June 30, 2021 were based on the results of an actuarial experience study for the Virginia Retirement System covering the period from July 1, 2012 to June 30, 2016. The demographic assumptions recommended as a result of this study were adopted by the VRS Board of Trustees on April 26, 2017.

Discount Rate

The discount rates are based on the Bond Buyer 20-Year Bond GO Index as of their respective measurement dates.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 10-Component Unit School Board Other Postemployment Benefits-Health Insurance:
(Continued)

Changes in Total OPEB Liability

	Component Unit School Board Total OPEB Liability
Balances at June 30, 2020	\$ 11,465,077
Changes during Year:	
Service Cost	\$ 436,250
Interest on Total OPEB Liability	256,452
Effect of Economic/Demographic Gains or Losses	-
Effect of Assumptions Changes or Inputs	39,380
Benefit Payments	(597,551)
Net Changes	\$ 134,531
Balances at June 30, 2021	\$ 11,599,608

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.16%) or one percentage point higher (3.16%) than the current discount rate:

Rate		
1% Decrease (1.16%)	Current Discount Rate (2.16%)	1% Increase (3.16%)
\$ 12,393,738	\$ 11,599,608	\$ 10,823,277

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (33.20% decreasing to an ultimate rate of 3.00%) or one percentage point higher (35.20% decreasing to an ultimate rate of 5.00%) than the current healthcare cost trend rates:

Rates		
1% Decrease (33.20% decreasing to 3.00%)	Healthcare Cost Trend (34.20% decreasing to 4.00%)	1% Increase (35.20% decreasing to 5.00%)
\$ 10,211,589	\$ 11,599,608	\$ 13,240,176

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 10-Component Unit School Board Other Postemployment Benefits-Health Insurance:
(Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the School Board recognized OPEB expense in the amount of \$1,295,420. At June 30, 2021, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 711,319
Changes in assumptions	<u>3,124,932</u>	<u>68,370</u>
Total	<u>\$ 3,124,932</u>	<u>\$ 779,689</u>

Amounts reported as deferred inflows of resources related to the OPEB plan will be recognized in OPEB expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2022	\$ 602,718
2023	602,718
2024	601,356
2025	538,451
2026	-
Thereafter	-

Additional disclosures on changes in School Board's total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan):***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, safety belt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,616 as of June 30, 2021.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Contributions

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% ($1.34\% \times 60\%$) and the employer component was 0.54% ($1.34\% \times 40\%$). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability.

Contributions to the GLI Plan from the County were \$33,944 and \$33,061 for the years ended June 30, 2021 and June 30, 2020, respectively.

Contributions to the GLI Plan from the Component Unit School Board (Nonprofessional) were \$13,631 and \$13,912 for the years ended June 30, 2021 and June 30, 2020, respectively.

Contributions to the GLI Plan from the Component Unit School Board (Professional) were \$104,764 and \$101,949 for the years ended June 30, 2021 and June 30, 2020, respectively.

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2021, the County reported a liability of \$515,504 for its proportionate share of the Net GLI OPEB Liability.

At June 30, 2021, the Component Unit School Board (Nonprofessional) reported a liability of \$216,949 for its proportionate share of the Net GLI OPEB Liability.

At June 30, 2021, the Component Unit School Board (Professional) reported a liability of \$1,589,734 for its proportionate share of the Net GLI OPEB Liability.

The Net GLI OPEB Liability was measured as of June 30, 2020 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers.

At June 30, 2020, the County's proportion was 0.03090% as compared to 0.03075% at June 30, 2019.

At June 30, 2020, the Component Unit School Board (Nonprofessional) proportion was 0.01300% as compared to 0.01329% at June 30, 2019.

At June 30, 2020, the Component Unit School Board (Professional) proportion was 0.09530% as compared to 0.09447% at June 30, 2019.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)

For the year ended June 30, 2021, the County recognized GLI OPEB expense of \$20,384. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

For the year ended June 30, 2021, the Component Unit School Board (Nonprofessional) recognized GLI OPEB expense of \$4,054. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

For the year ended June 30, 2021, the Component Unit School Board (Professional) recognized GLI OPEB expense of \$50,411. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Primary Government		Component Unit School Board (Nonprofessional)		Component Unit School Board (Professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 33,065	\$ 4,630	\$ 13,915	\$ 1,949	\$ 101,967	\$ 14,278
Changes in proportion	16,236	19,185	-	16,780	10,080	46,784
Changes in assumptions	25,781	10,764	10,850	4,530	79,505	33,195
Net difference between projected and actual earnings on OPEB plan investments	15,485	-	6,517	-	47,754	-
Employer contributions subsequent to the measurement date	33,944	-	13,631	-	104,764	-
Total	\$ 124,511	\$ 34,579	\$ 44,913	\$ 23,259	\$ 344,070	\$ 94,257

\$33,944, \$13,631, and \$104,764 reported as deferred outflows of resources related to the GLI OPEB resulting from the County's, Component Unit School Board (Nonprofessional), and Component Unit School Board (Professional), respectively, contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government	Component Unit School Board (Nonprofessional)	Component Unit School Board (Professional)
2022	\$ 8,490	\$ (952)	\$ 13,733
2023	12,863	889	27,219
2024	16,854	3,063	42,492
2025	14,382	4,464	47,311
2026	3,030	596	12,945
Thereafter	369	(37)	1,349

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation*

*Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of OPEB liabilities.

Mortality Rates - Teachers

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; 115% of rates for males and females.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions (Continued)

Mortality Rates - Teachers (Continued)

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decreased rate from 7.00% to 6.75%

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees (Continued)

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees (Continued)

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

		GLI OPEB Plan
Total GLI OPEB Liability	\$	3,523,937
Plan Fiduciary Net Position		1,855,102
GLI Net OPEB Liability (Asset)	\$	<u>1,668,835</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		52.64%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	100.00%		4.64%
		Inflation	2.50%
		Expected arithmetic nominal return*	7.14%

*The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2020, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
Proportionate share of the Group Life Insurance Plan Net OPEB Liability:			
County	\$ 677,669	\$ 515,504	\$ 383,810
Component Unit School Board (Nonprofessional)	\$ 285,196	\$ 216,949	\$ 161,526
Component Unit School Board (Professional)	\$ 2,089,827	\$ 1,589,734	\$ 1,183,611

Group Life Insurance Program Fiduciary Net Position

Detailed information about the Group Life Insurance Plan's Fiduciary Net Position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan):***Plan Description***

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

Benefit Amounts

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Employees Covered by Benefit Terms

As of the June 30, 2019 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Primary Government	Component Unit School Board (Nonprofessional)
Inactive members or their beneficiaries currently receiving benefits	18	70
Active members	31	108
Total covered employees	49	178

Contributions

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The County's contractually required employer contribution rate for the year ended June 30, 2021 was 0.26% of covered employee compensation. The Component Unit School Board's (nonprofessional) contractually required employer contribution rate for the year ended June 30, 2021 was 3.53% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the County to the HIC Plan were \$3,097 and \$2,700 for the years ended June 30, 2021 and June 30, 2020, respectively. Contributions from the Component Unit School Board (nonprofessional) to the Health Insurance Credit Plan were \$88,957 and \$32,853 for the years ended June 30, 2021 and June 30, 2020, respectively.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Net HIC OPEB Liability

The County and Component Unit School Board's (nonprofessional) net HIC OPEB liability was measured as of June 30, 2020. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2019, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Actuarial Assumptions

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation*

*Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	100.00%		4.64%
		Inflation	2.50%
		Expected arithmetic nominal return*	7.14%

*The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2020, the rate contributed by the entity for the HIC OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

Changes in Net HIC OPEB Liability - Primary Government

	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2019	\$ 110,000	\$ 88,707	\$ 21,293
Changes for the year:			
Service cost	\$ 2,044	\$ -	\$ 2,044
Interest	6,959	-	6,959
Differences between expected and actual experience	(2,855)	-	(2,855)
Contributions - employer	-	2,670	(2,670)
Net investment income	-	1,702	(1,702)
Benefit payments	(13,811)	(13,811)	-
Administrative expenses	-	(149)	149
Other changes	-	(1)	1
Net changes	\$ (7,663)	\$ (9,589)	\$ 1,926
Balances at June 30, 2020	\$ 102,337	\$ 79,118	\$ 23,219

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Changes in Net HIC OPEB Liability - Component Unit School Board (Nonprofessional)

	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2019	\$ 535,121	\$ (41,055)	\$ 576,176
Changes for the year:			
Service cost	\$ 8,474	\$ -	\$ 8,474
Interest	18,119	-	18,119
Benefit changes	33,639	-	33,639
Differences between expected and actual experience	18,268	-	18,268
Assumption changes	84,784	-	84,784
Contributions - employer	-	32,853	(32,853)
Benefit payments	(34,855)	(34,855)	-
Net changes	\$ 128,429	\$ (2,002)	\$ 130,431
Balances at June 30, 2020	\$ 663,550	\$ (43,057)	\$ 706,607

Sensitivity of the County's and Component Unit School Board's (Nonprofessional) HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the County's and Component Unit School Board's (Nonprofessional) HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the County's and Component Unit School Board's (nonprofessional) net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
County's			
Net HIC OPEB Liability	\$ 32,807	\$ 23,219	\$ 14,919
Component Unit School Board's (Nonprofessional)			
Net HIC OPEB Liability	\$ 786,590	\$ 706,607	\$ 639,317

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2021, the County and Component Unit School Board (Nonprofessional) recognized Health Insurance Credit Plan OPEB expense of \$2,794 and \$79,279, respectively. At June 30, 2021, the County and Component Unit School Board (Nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to the County's and Component Unit School Board's (nonprofessional) HIC Plan from the following sources:

	Primary Government		Component Unit School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,446	\$ 4,244	\$ 14,367	\$ 384
Net difference between projected and actual earnings on HIC OPEB plan investments	2,671	-	-	5,438
Change in assumptions	1,341	421	76,767	7,349
Employer contributions subsequent to the measurement date	3,097	-	88,957	-
Total	\$ 8,555	\$ 4,665	\$ 180,091	\$ 13,171

\$3,097 and \$88,957 reported as deferred outflows of resources related to the HIC OPEB resulting from the County and Component Unit School Board (Nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government	Component Unit School Board (Nonprofessional)
2022	\$ (754)	\$ 18,659
2023	181	26,579
2024	983	24,564
2025	383	8,161
2026	-	-
Thereafter	-	-

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 12—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)***Health Insurance Credit Program Plan Data***

Information about the VRS Political Subdivision Health Insurance Credit Plan is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 13—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):***Plan Description***

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 13—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Contributions

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2021 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Program were \$234,519 and \$234,902 for the years ended June 30, 2021 and June 30, 2020, respectively.

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2021, the school division reported a liability of \$2,912,854 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2020 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2019 and rolled forward to the measurement date of June 30, 2020. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the school division's proportion of the VRS Teacher Employee HIC was 0.22330% as compared to 0.22079% at June 30, 2019.

For the year ended June 30, 2021, the school division recognized VRS Teacher Employee HIC OPEB expense of \$221,035. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportion.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 13—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC OPEB (Continued)

At June 30, 2021, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Plan OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 38,900
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	12,909	-
Change in assumptions	57,583	15,915
Change in proportion	27,989	107,479
Employer contributions subsequent to the measurement date	<u>234,519</u>	<u>-</u>
Total	\$ <u>333,000</u>	\$ <u>162,294</u>

\$234,519 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2022	\$ (17,509)
2023	(16,230)
2024	(16,659)
2025	(10,888)
2026	(2,530)
Thereafter	3

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 13—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
Salary increases, including inflation	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation*

*Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of OPEB liabilities.

Mortality Rates - Teachers

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; 115% of rates for males and females.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 13—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Teachers: (Continued)

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decreased rate from 7.00% to 6.75%

Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2020, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

	Teacher Employee HIC OPEB Plan	
Total Teacher Employee HIC OPEB Liability	\$	1,448,676
Plan Fiduciary Net Position		144,160
Teacher Employee Net HIC OPEB Liability (Asset)	\$	<u>1,304,516</u>
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability		9.95%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 13—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	100.00%		4.64%
		Inflation	2.50%
		Expected arithmetic nominal return*	7.14%

*The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 13—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2020, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee Health Insurance Credit Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate		
		1% Decrease	Current Discount	1% Increase
		(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan				
Net HIC OPEB Liability	\$	3,260,637	\$ 2,912,854	\$ 2,617,265

Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan's Fiduciary Net Position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 14—Line of Duty Act (LODA) Program:***Plan Description***

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) was established pursuant to §9.1-400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The LODA Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System). Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for LODA OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

All paid employees and volunteers in hazardous duty positions in Virginia localities as well as hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the Line of Duty Act Program (LODA). As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program.

Benefit Amounts

The LODA program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows: \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after; \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date; or an additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.

The LODA program also provides health insurance benefits. Prior to July 1, 2017, these benefits were managed through the various employer plans and maintained the benefits that existed prior to the employee's death or disability. These premiums were reimbursed to the employer by the LODA program. Beginning July 1, 2017, the health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members. Individuals receiving the health insurance benefits must continue to meet eligibility requirements as defined by LODA.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 14—Line of Duty Act (LODA) Program: (Continued)

Contributions

The contribution requirements for the LODA Program are governed by §9.1-400.1 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the LODA Program for the year ended June 30, 2021 was \$717.31 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the LODA Program from the entity were \$64,020 and \$68,106 for the years ended June 30, 2021 and June 30, 2020, respectively.

LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB

At June 30, 2021, the entity reported a liability of \$2,098,894 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2020 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The entity's proportion of the Net LODA OPEB Liability was based on the entity's actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2020 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2020, the entity's proportion was 0.50110% as compared to 0.53769% at June 30, 2019.

For the year ended June 30, 2021, the entity recognized LODA OPEB expense of \$192,753. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 14—Line of Duty Act (LODA) Program: (Continued)

LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB (Continued)

At June 30, 2021, the entity reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 222,802	\$ 286,150
Net difference between projected and actual earnings on LODA OPEB program investments	-	2,984
Change in assumptions	561,890	130,793
Change in proportion	100,254	104,645
Employer contributions subsequent to the measurement date	<u>64,020</u>	<u>-</u>
Total	\$ <u>948,966</u>	\$ <u>524,572</u>

\$64,020 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity's contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2022	\$ 49,776
2023	50,327
2024	50,916
2025	51,089
2026	51,273
Thereafter	106,993

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 14—Line of Duty Act (LODA) Program: (Continued)

Actuarial Assumptions

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Locality employees	N/A
Medical cost trend rates assumption:	
Under age 65	7.00%-4.75%
Ages 65 and older	5.375%-4.75%
Year of ultimate trend rate	
Under age 65	Fiscal year ended 2028
Ages 65 and older	Fiscal year ended 2023
Investment rate of return	2.21%, including inflation*

*Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 2.21% was used since it approximates the risk-free rate of return.

Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 14—Line of Duty Act (LODA) Program: (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees (Continued)

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%

Net LODA OPEB Liability

The net OPEB liability (NOL) for the LODA Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the LODA Program is as follows (amounts expressed in thousands):

	<u>LODA Program</u>
Total LODA OPEB Liability	\$ 423,147
Plan Fiduciary Net Position	4,333
LODA Net OPEB Liability (Asset)	\$ <u>418,814</u>
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	1.02%

The total LODA OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 14—Line of Duty Act (LODA) Program: (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on LODA OPEB Program's investments was set at 2.21% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments 6.75% assumption. Instead, the assumed annual rate of return of 2.21% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Bond Buyer General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2020.

Discount Rate

The discount rate used to measure the total LODA OPEB liability was 2.21%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2020, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate

The following presents the covered employer's proportionate share of the net LODA OPEB liability using the discount rate of 2.21%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.21%) or one percentage point higher (3.21%) than the current rate:

	Discount Rate		
	1% Decrease (1.21%)	Current (2.21%)	1% Increase (3.21%)
County's proportionate share of the LODA Net OPEB Liability	\$ 2,491,359	\$ 2,098,894	\$ 1,803,063

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 14—Line of Duty Act (LODA) Program: (Continued)

Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate

Because the LODA Program contains a provision for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer's proportionate share of the net LODA OPEB liability using the health care trend rate of 7.00% decreasing to 4.75%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.00% decreasing to 3.75%) or one percentage point higher (8.00% decreasing to 5.75%) than the current rate:

	Health Care Trend Rates		
	1% Decrease (6.00% decreasing to 3.75%)	Current (7.00% decreasing to 4.75%)	1% Increase (8.00% decreasing to 5.75%)
County's proportionate share of the LODA Net OPEB Liability	\$ 1,734,805	\$ 2,098,894	\$ 2,575,118

LODA OPEB Fiduciary Net Position

Detailed information about the LODA Program Fiduciary Net Position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 15-Aggregate Pension Information:

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net Pension Liability	Pension Expense	Deferred Outflows	Deferred Inflows	Net Pension Liability	Pension Expense
VRS Pension Plans:								
Primary Government	\$ 2,328,103	\$ 20,480	\$ 7,641,214	\$ 1,518,149	\$ -	\$ -	\$ -	\$ -
School Board Nonprofessional	-	-	-	-	1,271,290	-	7,516,071	1,077,627
School Board Professional	-	-	-	-	8,263,122	2,664,449	32,910,764	3,546,363
Totals	\$ 2,328,103	\$ 20,480	\$ 7,641,214	\$ 1,518,149	\$ 9,534,412	\$ 2,664,449	\$ 40,426,835	\$ 4,623,990

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 16-Aggregate OPEB Information:

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense
County Stand-Alone Plan (Note 9)	\$ 309,049	\$ 65,729	\$ 798,143	\$ 109,951	\$ -	\$ -	\$ -	\$ -
School Stand-Alone Plan (Note 10)	-	-	-	-	3,124,932	779,689	11,599,608	1,295,420
VRS OPEB Plans:								
Group Life Insurance Plan (Note 11):								
County	124,511	34,579	515,504	20,384	-	-	-	-
School Board Nonprofessional	-	-	-	-	44,913	23,259	216,949	4,054
School Board Professional	-	-	-	-	344,070	94,257	1,589,734	50,411
County Health Insurance Credit Plan (Note 12)	8,555	4,665	23,219	2,794	-	-	-	-
Nonprofessional Health Insurance Credit Plan (Note 12)	-	-	-	-	180,091	13,171	706,607	79,279
Teacher Health Insurance Credit Plan (Note 13)	-	-	-	-	333,000	162,294	2,912,854	221,035
Line of Duty Act (LODA) Program (Note 14)	948,966	524,572	2,098,894	192,753	-	-	-	-
Totals	\$ 1,391,081	\$ 629,545	\$ 3,435,760	\$ 325,882	\$ 4,027,006	\$ 1,072,670	\$ 17,025,752	\$ 1,650,199

Note 17-Capital Assets:

Capital asset activity for the year ended June 30, 2021 was as follows:

Primary Government:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital assets, not being depreciated:				
Land	\$ 663,931	\$ -	\$ -	\$ 663,931
Construction in progress	-	744,487	-	744,487
Total capital assets not being depreciated	\$ 663,931	\$ 744,487	\$ -	\$ 1,408,418
Capital assets, being depreciated:				
Buildings and improvements	\$ 24,537,955	\$ 56,106	\$ (1,665,140)	\$ 22,928,921
Machinery and equipment	5,996,247	664,807	(160,395)	6,500,659
Total capital assets being depreciated	\$ 30,534,202	\$ 720,913	\$ (1,825,535)	\$ 29,429,580
Accumulated depreciation:				
Buildings and improvements	\$ (10,086,988)	\$ (684,683)	\$ 856,157	\$ (9,915,514)
Machinery and equipment	(4,169,346)	(490,153)	29,406	(4,630,093)
Total accumulated depreciation	\$ (14,256,334)	\$ (1,174,836)	\$ 885,563	\$ (14,545,607)
Total capital assets being depreciated, net	\$ 16,277,868	\$ (453,923)	\$ (939,972)	\$ 14,883,973
Governmental activities capital assets, net	\$ 16,941,799	\$ 290,564	\$ (939,972)	\$ 16,292,391

During the fiscal year, the County transferred several school buses to the Component Unit - School Board with an original cost of \$1,665,140 and accumulated depreciation of \$856,157 (net book value of \$808,983).

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 17-Capital Assets: (Continued)

Primary Government: (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities:				
Capital assets, being depreciated:				
Utility plant	\$ 5,240,699	\$ -	\$ -	\$ 5,240,699
Machinery and equipment	8,148	-	-	8,148
Total capital assets being depreciated	<u>\$ 5,248,847</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,248,847</u>
Accumulated depreciation:				
Utility plant	\$ (2,903,209)	\$ (131,018)	\$ -	\$ (3,034,227)
Machinery and equipment	(3,168)	(2,715)	-	(5,883)
Total accumulated depreciation	<u>\$ (2,906,377)</u>	<u>\$ (133,733)</u>	<u>\$ -</u>	<u>\$ (3,040,110)</u>
Total capital assets being depreciated, net	<u>\$ 2,342,470</u>	<u>\$ (133,733)</u>	<u>\$ -</u>	<u>\$ 2,208,737</u>
Business-type activities capital assets, net	<u>\$ 2,342,470</u>	<u>\$ (133,733)</u>	<u>\$ -</u>	<u>\$ 2,208,737</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government administration	\$ 30,071
Judicial administration	12,654
Public safety	240,539
Public works	135,272
Health and welfare	20,596
Education	700,959
Parks, recreation, and cultural	34,745
Total depreciation expense-governmental activities	<u>\$ 1,174,836</u>
Business-type activities:	
Sewer Authority	<u>\$ 133,733</u>

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 17-Capital Assets: (Continued)

Capital asset activity for the School Board for the year ended June 30, 2021 was as follows:

Discretely Presented Component Unit - School Board:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 5,628,295	\$ -	\$ -	\$ 5,628,295
Construction in progress	-	636,710	-	636,710
Total capital assets not being depreciated	\$ 5,628,295	\$ 636,710	\$ -	\$ 6,265,005
Capital assets, being depreciated:				
Buildings and improvements	\$ 31,542,243	\$ 2,262,956	\$ -	\$ 33,805,199
Machinery and equipment	8,150,581	396,055	-	8,546,636
Total capital assets being depreciated	\$ 39,692,824	\$ 2,659,011	\$ -	\$ 42,351,835
Accumulated depreciation:				
Buildings and improvements	\$ (21,507,631)	\$ (1,767,851)	\$ -	\$ (23,275,482)
Machinery and equipment	(6,653,466)	(440,098)	-	(7,093,564)
Total accumulated depreciation	\$ (28,161,097)	\$ (2,207,949)	\$ -	\$ (30,369,046)
Total capital assets being depreciated, net	\$ 11,531,727	\$ 451,062	\$ -	\$ 11,982,789
Governmental activities capital assets, net	\$ 17,160,022	\$ 1,087,772	\$ -	\$ 18,247,794

During the fiscal year, the County transferred several school buses to the Component Unit - School Board with an original cost of \$1,665,140 and accumulated depreciation of \$856,157 (net book value of \$808,983).

Note 18-Risk Management:

The County and its Component Unit - School Board are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County and the related Component Unit - School Board participate with other localities in a public entity risk pool for their coverage of general liability, property, crime and auto insurance with the Virginia Association of Counties Risk Pool. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The County and the School Board pay the Risk Pool contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss, deficit, or depletion of all available excess insurance, the pool may assess all members in the proportion to which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The County and its Component Unit - School Board continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 19-Contingent Liabilities:

Federal programs in which the County and its component units participate were audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Pursuant to the provisions of this guidance all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, future disallowances of current grant program expenditures, if any, would be immaterial.

Note 20-Surety Bonds:

<u>Fidelity & Deposit Company of Maryland-Surety:</u>	
Ann S. McReynolds, Clerk of the Circuit Court	\$ 1,010,000
Alicia McGlothlin, Treasurer	400,000
Randy N. Williams, Commissioner of the Revenue	3,000
Steve Dye, Sheriff	30,000
All constitutional officers' employees: blanket bond	50,000
 <u>Hartford Company - Surety:</u>	
Tammy Gilbert - Clerk of the School Board	\$ 10,000
All school employees: blanket bond	10,000
 <u>USF&G Insurance Co. - Surety:</u>	
All Social Services employees-blanket bond	\$ 100,000

Note 21-Landfill Closure and Postclosure Care Cost:

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site after closure. The total estimated closure and postclosure care liability at June 30, 2021 is \$302,080. This represents the cumulative amount based on the use of 100% of the estimated capacity of the landfill and is based on what it would cost to perform all remaining closure and postclosure in 2021. Actual costs for closure and postclosure monitoring may change due to inflation, deflation, changes in technology or changes in regulations. The County uses the Commonwealth of Virginia's financial assurance mechanism to meet the Department of Environmental Quality's assurance requirements for landfill closure and postclosure costs.

The County demonstrated financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VA C20-70 of the Virginia Administrative Code.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 22-Deferred/Unavailable Revenue:

Deferred revenue/unavailable revenue represent amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred.

	Government-wide Statement of Net Position Governmental Activities	Balance Sheet Governmental Funds
2nd half taxes due December 2021	\$ 5,388,231	\$ 5,388,231
Delinquent taxes due prior to June 30, 2021	-	7,545,120
Prepaid taxes	222,263	222,263
Total deferred/unavailable revenue	\$ 5,610,494	\$ 13,155,614

Note 23-Self Health Insurance:

The County of Russell, Virginia established a limited risk management program for health insurance. Premiums are paid into the health plan fund from the County and School Board and are available to pay claims, and administrative costs of the program. During the fiscal year 2021, a total of \$6,534,225 was paid in benefits and administrative costs. The risk assumed by the County and School Board is based on the number of participants in the program. The risk varies by the number of participants and their specific plan type. As of June 30, 2021, the County and School Board were exposed to risk which represents the difference between the claims to date and the ceiling liability as calculated based on enrollment levels and health plan coverage. Additional costs in excess of the ceiling liability are covered as part of the contract with the County. Incurred but not reported claims of \$548,640 have been accrued as a liability based primarily on actual cost incurred prior to June 30 but paid after year-end. Interfund premiums are based primarily upon the insured funds' claims experience and are reported as quasi-external interfund transactions. Changes in the claims liability during fiscal year 2021 and the two preceding fiscal years were as follows:

Fiscal Year	Balance at Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Balance at End of Fiscal Year
2020-21	\$ 550,591	\$ 6,532,274	\$ (6,534,225)	\$ 548,640
2019-20	864,737	5,460,900	(5,775,046)	550,591
2018-19	1,098,269	5,247,532	(5,481,064)	864,737

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 24-Moral Obligation:

During 2021, all Virginia Resource Authority (VRA) bonds were refinanced and combined into two revenue bonds. Included in the refinancing were bonds previously issued by the County of Russell, amounts issued by Castlewood Water and Sewer Authority, as well as bonds issued by the Russell County Public Service Authority (PSA). All of the bonds previously in the County's and Castlewood Water and Sewer Authority's name are now in the PSA's name.

The County signed a support agreement that requires the County to fund all debt service where revenues are not sufficient to cover the payments. The County has agreed to continue to pay the debt service for the loans originally issued in the County's name and are shown in long-term obligations as locality compensation payments.

As of June 30, 2021, the balance of those loans was \$3,149,548.

Note 25-Operating Lease:

The County has signed a lease agreement with the Industrial Development Authority of Russell County to pay rent equivalent to the required debt service as it relates to the Russell County Government Center. To date, the County of Russell, Virginia has provided funds sufficient to cover such debt service. As of June 30, 2021, the outstanding balance of the loan was \$2,193,500.

Future required rent payments are as follows:

Year Ending June 30,	Operating Lease	
	Principal	Interest
2022	\$ 418,400	\$ 51,521
2023	428,300	40,529
2024	438,400	29,278
2025	448,900	17,759
2026	459,500	5,965
2026	-	-
Totals	<u>\$ 2,193,500</u>	<u>\$ 145,052</u>

Note 26-Litigation:

As of June 30, 2021, the County's Attorney reports matters to be disclosed as a possible liability to the County.

A company, located in the County, has appealed its 2014 business personal property tax assessment issued by the Commissioner of the Revenue of Russell County, Virginia. The company claims the assessment is based on equipment that is used to support manufacturing and is therefore non-taxable. The company is seeking a refund of their payment in the amount of \$677,914. The company has also appealed its 2017 business personal property tax of \$1,192,916 making a similar claim as noted above. As of June 30, 2021, this amount had not been paid but was included in property tax receivables of the County. Both cases are on appeal in the Circuit Court of Russell County.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 26-Litigation: (Continued)

The company asserted appeals of their machine and tool tax assessment to the Tax Commissioner for the fiscal years of 2015, 2016, and 2018. The Tax Commissioner ruled that the appeals for the fiscal years of 2015 and 2016 were not timely filed. The Tax Commissioner also remanded the matter back to the Commissioner of Revenue for the fiscal year of 2018. On November 26, 2019, the Commissioner of Revenue received an appeal of the 2019 assessment by the company. The Commissioner of Revenue also received appeals from the company for 2020 and 2021 tax years. There will most likely be litigation as it relates to each of those fiscal years, but as of this date no formal proceedings have been initiated.

The County's attorney did not estimate the risk of loss to the County and therefore, no liability has been booked for these matters.

Note 27 - COVID-19:

The COVID-19 pandemic and its impact on operations continues to evolve. Specific to the County, COVID-19 impacted various parts of its 2021 operations and financial results including, but not limited to, costs for emergency preparedness and shortages of personnel. Federal relief has been received through various programs. Management believes the County is taking appropriate actions to mitigate the negative impact. The extent to which COVID-19 may impact operations in subsequent years remains uncertain, and management is unable to estimate the effects on future results of operations, financial condition, or liquidity for fiscal year 2022.

CARES Act Funding

On March 27, 2020, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) was passed by the federal government to alleviate some of the effects of the sharp economic downturn due to the COVID-19 pandemic, which included direct aid for state and local governments from the federal Coronavirus Relief Fund (CRF).

Each locality received its CRF allocations based on population in two equal payments, with the second and final round of funding being received during fiscal year 2021. The County received total CRF funding of \$4,639,052. In addition, the School Board received CRF funding from the Virginia Department of Education in the amount of \$614,163. As a condition of receiving CRF funds, any funds unexpended as of December 31, 2021 will be returned to the federal government. Unspent CRF funds in the amount of \$11,453 are reported as unearned revenue as of June 30.

ARPA Funding

On March 11, 2021, the American Rescue Plan (ARPA) Act of 2021 was passed by the federal government. A primary component of the ARPA was the establishment of the Coronavirus State and Local Fiscal Recovery Fund (CSLFRF). Local governments are to receive funds in two tranches, with 50% provided beginning in May 2021 and the balance delivered approximately 12 months later.

On May 20, 2021, the County received its share of the first half of the CSLFRF funds. As a condition of receiving CSLFRF funds, any funds unobligated by December 31, 2024, and unexpended by December 31, 2026, will be returned to the federal government. Unspent funds in the amount of \$2,582,009 from the initial allocation are reported as unearned revenue as of June 30.

COUNTY OF RUSSELL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 27 - COVID-19: (Continued)

ESF Funding

The CARES Act also established the Education Stabilization Fund (ESF) and allocated \$30.75 billion to the U.S. Department of Education. The ESF is composed of three primary emergency relief funds: (1) a Governor's Emergency Education Relief (GEER) Fund, (2) an Elementary and Secondary School Emergency Relief (ESSER) Fund, and (3) a Higher Education Emergency Relief (HEER) Fund. The Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA Act) was signed into law on December 27, 2020 and added \$81.9 billion to the ESF. In March 2021, the American Rescue Plan Act (ARP Act), in support of ongoing state and institutional COVID-19 recovery efforts, added more than \$170 billion to the ESF. The School Board is receiving this funding from the Virginia Department of Education on a reimbursement basis.

Note 28-Restatement of Prior Financial Statements:

The County implemented provisions of Governmental Accounting Standards Board No. 84, *Fiduciary Activities* during the fiscal year ended June 30, 2021. This statement established criteria for identifying fiduciary activities of all state and local governments for accounting and financial reporting purposes and how these activities should be reported. The Special Welfare and VASAP funds are reported solely as fiduciary in the current year. The Discretely Presented Component Unit - School Board added the School Activity Funds as a Special Revenue fund. In addition to the change in accounting standard above the County restated beginning balance in the Dante fund related to an amount due to the general fund and the Discretely Presented Component Unit School Board as of result of a prior period adjustment to prepaid expenditures. The Component Unit Public Service Authority restated as a result of a debt refinancing with VRA.

	Net Position			Component Unit Russell County Public Service Authority	Fund Balance	
	Special Welfare	VASAP	Dante		Discretely Presented Component Unit School Board	School Activity Fund
Net Position, July 1, 2020, as previously stated	\$ -	\$ -	\$ 1,820,975	\$ 18,702,911	\$ 1,288,971	\$ -
Amount due to general fund	-	-	(13,775)	-	-	-
Debt refinancing	-	-	-	(3,492,872)	-	-
Adjustment to prepaid expenses	-	-	-	-	(164,116)	-
Implementation of GASB 84	64,608	22,773	-	-	887,109	887,109
Net Position, July 1, 2020, as restated	\$ 64,608	\$ 22,773	\$ 1,807,200	\$ 15,210,039	\$ 2,011,964	\$ 887,109

Note 29-Upcoming Pronouncements:

Statement No. 87, *Leases*, requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, provides guidance for reporting capital assets and the cost of borrowing for a reporting period and simplifies accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2021

Note 29-Upcoming Pronouncements: (Continued)

Statement No. 91, *Conduit Debt Obligations*, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

Statement No. 92, *Omnibus 2020*, addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics such as leases, assets related to pension and postemployment benefits, and reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature. The effective dates differ by topic, ranging from January 2020 to periods beginning after June 15, 2021.

Statement No. 93, *Replacement of Interbank Offered Rates*, establishes accounting and financial reporting requirements related to the replacement of Interbank Offered Rates (IBORs) in hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. The requirements of this Statement, except for removal of London Interbank Offered Rate (LIBOR) as an appropriate benchmark interest rate and the requirements related to lease modifications, are effective for reporting periods beginning after June 15, 2020. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021. All requirements related to lease modifications in this Statement are effective for reporting periods beginning after June 15, 2021.

Statement No. 94, *Public-Private and Public-Public Partnerships and Availability of Payment Arrangements*, addresses issues related to public-private and public-public partnership arrangements. This Statement also provides guidance for accounting and financial reporting for availability payment arrangements. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*, (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code (IRC) Section 457 Deferred Compensation Plans - an Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32*, (1) increases consistency and comparability related to reporting of fiduciary component units in certain circumstances; (2) mitigates costs associated with the reporting of certain plans as fiduciary component units in fiduciary fund financial statements; and (3) enhances the relevance, consistency, and comparability of the accounting and financial reporting for Section 457 plans that meet the definition of a pension plan and for benefits provided through those plans. The effective dates differ based on the requirements of the Statement, ranging from June 2020 to reporting periods beginning after June 15, 2021.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

Required Supplementary Information

County of Russell, Virginia
General Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2021

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Positive (Negative)
REVENUES				
General property taxes	\$ 15,916,241	\$ 15,916,241	\$ 16,671,668	\$ 755,427
Other local taxes	2,894,735	2,863,275	3,170,720	307,445
Permits, privilege fees, and regulatory licenses	37,155	37,155	42,459	5,304
Fines and forfeitures	11,250	11,250	5,524	(5,726)
Revenue from the use of money and property	223,901	223,901	132,664	(91,237)
Charges for services	329,500	329,500	435,429	105,929
Miscellaneous	91,550	91,550	153,770	62,220
Recovered costs	581,680	581,680	1,046,477	464,797
Intergovernmental:				
Commonwealth	9,353,342	9,353,342	8,596,562	(756,780)
Federal	3,187,839	3,187,839	3,604,187	416,348
Total revenues	\$ 32,627,193	\$ 32,595,733	\$ 33,859,460	\$ 1,263,727
EXPENDITURES				
Current:				
General government administration	\$ 1,885,430	\$ 1,971,356	\$ 1,816,611	\$ 154,745
Judicial administration	2,400,959	2,666,441	2,558,146	108,295
Public safety	6,002,170	6,748,557	6,121,321	627,236
Public works	2,692,232	2,692,232	2,744,845	(52,613)
Health and welfare	7,455,073	8,291,773	7,538,891	752,882
Education	7,996,826	8,199,826	7,132,207	1,067,619
Parks, recreation, and cultural	522,050	597,050	538,806	58,244
Community development	1,013,009	1,092,780	1,136,201	(43,421)
Nondepartmental	301,550	1,140,561	942,681	197,880
Capital projects	-	624,144	580,773	43,371
Debt service:				
Principal retirement	1,205,534	1,205,534	1,347,227	(141,693)
Interest and other fiscal charges	234,223	234,223	440,148	(205,925)
Total expenditures	\$ 31,709,056	\$ 35,464,477	\$ 32,897,857	\$ 2,566,620
Excess (deficiency) of revenues over (under) expenditures	\$ 918,137	\$ (2,868,744)	\$ 961,603	\$ 3,830,347
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ -	\$ -	\$ 65,103	\$ 65,103
Transfers out	(130,000)	(130,000)	(115,506)	14,494
Sale of capital assets	-	-	137,380	137,380
Total other financing sources (uses)	\$ (130,000)	\$ (130,000)	\$ 86,977	\$ 216,977
Net change in fund balances	\$ 788,137	\$ (2,998,744)	\$ 1,048,580	\$ 4,047,324
Fund balances - beginning	-	3,786,881	5,660,729	1,873,848
Fund balances - ending	\$ 788,137	\$ 788,137	\$ 6,709,309	\$ 5,921,172

County of Russell, Virginia
Special Revenue Fund - Coal Road Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2021

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Final Budget -</u>
				<u>Positive</u>
				<u>(Negative)</u>
REVENUES				
Other local taxes	\$ 150,000	\$ 150,000	\$ 199,838	\$ 49,838
Revenue from the use of money and property	-	-	2,373	2,373
Total revenues	\$ 150,000	\$ 150,000	\$ 202,211	\$ 52,211
EXPENDITURES				
Current:				
Public works	\$ 150,000	\$ 150,000	\$ 90,255	\$ 59,745
Excess (deficiency) of revenues over (under) expenditures	\$ -	\$ -	\$ 111,956	\$ 111,956
OTHER FINANCING SOURCES (USES)				
Transfers out	\$ -	\$ -	\$ (65,103)	\$ (65,103)
Total other financing sources (uses)	\$ -	\$ -	\$ (65,103)	\$ (65,103)
Net change in fund balances	\$ -	\$ -	\$ 46,853	\$ 46,853
Fund balances - beginning	-	-	494,246	494,246
Fund balances - ending	\$ -	\$ -	\$ 541,099	\$ 541,099

County of Russell, Virginia
Special Revenue Fund - CARES Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Revenue from the use of money and property	\$ -	\$ -	\$ 36,723	\$ 36,723
Intergovernmental:				
Federal	1,785,474	4,105,000	3,930,197	(174,803)
Total revenues	<u>\$ 1,785,474</u>	<u>\$ 4,105,000</u>	<u>\$ 3,966,920</u>	<u>\$ (138,080)</u>
EXPENDITURES				
Current:				
General government administration	\$ -	\$ -	\$ 115,449	\$ (115,449)
Public safety	-	-	840,048	(840,048)
Public works	-	-	76,681	(76,681)
Health and welfare	-	-	1,249,504	(1,249,504)
Education	-	-	115,000	(115,000)
Community development	1,785,474	4,105,000	1,570,238	2,534,762
Total expenditures	<u>\$ 1,785,474</u>	<u>\$ 4,105,000</u>	<u>\$ 3,966,920</u>	<u>\$ 138,080</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net change in fund balances	\$ -	\$ -	\$ -	\$ -
Fund balances - beginning	-	-	-	-
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The County failed to legally adopt a budget for the CARES Fund for fiscal year 2021.

County of Russell, Virginia
Schedule of Employer's Proportionate Share of the Net Pension Liability
Pension Plans
For the Measurement Dates of June 30, 2014 through June 30, 2020

Date (1)	Proportion of the Net Pension Liability (NPL) (2)	Proportionate Share of the NPL (3)	Covered Payroll (4)	Proportionate Share of the NPL as a Percentage of Covered Payroll (3)/(4) (5)	Pension Plan's Fiduciary Net Position as a Percentage of Total Pension Liability (6)
Primary Government - County Retirement Plan					
2020	99.1463%	\$ 7,641,214	\$ 6,303,680	121.22%	78.56%
2019	99.0170%	5,923,033	6,020,423	98.38%	86.16%
2018	99.2670%	4,411,185	6,123,587	72.04%	84.04%
2017	99.2986%	4,976,088	4,808,206	103.49%	77.80%
2016	98.6202%	6,835,305	5,467,426	125.02%	77.80%
2015	99.1179%	5,970,089	5,368,165	111.21%	80.39%
2014	99.1179%	5,782,839	5,440,419	106.29%	80.53%
Component Unit School Board (professional)					
2020	0.22620%	\$ 32,910,764	\$ 19,575,194	168.12%	71.47%
2019	0.22271%	29,309,901	18,519,029	158.27%	73.51%
2018	0.22864%	26,888,000	18,374,518	146.33%	74.81%
2017	0.22904%	28,167,000	17,982,879	156.63%	72.92%
2016	0.23491%	32,921,000	17,914,579	183.77%	68.28%
2015	0.23337%	29,373,000	17,363,701	169.16%	70.68%
2014	0.23360%	28,229,000	17,083,236	165.24%	70.88%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Changes in Net Pension Liability and Related Ratios
Component Unit School Board (nonprofessional)
Pension Plans

For the Measurement Dates of June 30, 2014 through June 30, 2020

	2020	2019	2018	2017	2016	2015	2014
Total pension liability							
Service cost	\$ 218,448	\$ 215,965	\$ 222,182	\$ 241,584	\$ 228,855	\$ 261,697	\$ 263,958
Interest	1,219,062	1,200,584	1,189,675	1,149,952	1,151,059	1,132,997	1,116,022
Differences between expected and actual experience	305,989	376,115	21,651	340,261	(240,897)	20,402	-
Changes of assumptions	-	447,422	-	32,003	-	-	-
Benefit payments	(1,312,901)	(1,349,305)	(1,206,028)	(1,186,620)	(1,123,037)	(1,191,112)	(1,083,833)
Net change in total pension liability	\$ 430,598	\$ 890,781	\$ 227,480	\$ 577,180	\$ 15,980	\$ 223,984	\$ 296,147
Total pension liability - beginning	18,716,633	17,825,852	17,598,372	17,021,192	17,005,212	16,781,228	16,485,081
Total pension liability - ending (a)	\$ 19,147,231	\$ 18,716,633	\$ 17,825,852	\$ 17,598,372	\$ 17,021,192	\$ 17,005,212	\$ 16,781,228
Plan fiduciary net position							
Contributions - employer	\$ 456,975	\$ 447,436	\$ 443,319	\$ 450,897	\$ 460,715	\$ 425,544	\$ 423,435
Contributions - employee	126,061	123,611	125,060	127,268	128,274	120,010	130,388
Net investment income	226,668	772,746	860,829	1,325,272	187,821	515,108	1,629,758
Benefit payments	(1,312,901)	(1,349,305)	(1,206,028)	(1,186,620)	(1,123,037)	(1,191,112)	(1,083,833)
Administrator charges	(8,164)	(8,244)	(7,790)	(8,059)	(7,361)	(7,577)	(9,166)
Other	(262)	(485)	(755)	(1,167)	(82)	(108)	86
Net change in plan fiduciary net position	\$ (511,623)	\$ (14,241)	\$ 214,635	\$ 707,591	\$ (353,670)	\$ (138,135)	\$ 1,090,668
Plan fiduciary net position - beginning	12,142,783	12,157,024	11,942,389	11,234,798	11,588,468	11,726,603	10,635,935
Plan fiduciary net position - ending (b)	\$ 11,631,160	\$ 12,142,783	\$ 12,157,024	\$ 11,942,389	\$ 11,234,798	\$ 11,588,468	\$ 11,726,603
School Division's net pension liability - ending (a) - (b)	\$ 7,516,071	\$ 6,573,850	\$ 5,668,828	\$ 5,655,983	\$ 5,786,394	\$ 5,416,744	\$ 5,054,625
Plan fiduciary net position as a percentage of the total pension liability	60.75%	64.88%	68.20%	67.86%	66.00%	68.15%	69.88%
Covered payroll	\$ 2,670,960	\$ 2,601,655	\$ 2,610,768	\$ 2,147,811	\$ 2,648,956	\$ 2,434,577	\$ 2,612,301
School Division's net pension liability as a percentage of covered payroll	281.40%	252.68%	217.13%	263.34%	218.44%	222.49%	193.49%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Employer Contributions
Pension Plans
For the Years Ended June 30, 2012 through June 30, 2021

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2021	\$ 798,031	\$ 798,031	\$ -	\$ 6,234,472	12.80%
2020	719,102	719,102	-	6,303,680	11.41%
2019	681,397	681,397	-	6,020,423	11.32%
2018	760,630	760,630	-	6,123,587	12.42%
2017	718,233	718,233	-	4,808,206	14.94%
2016	807,684	807,684	-	5,467,426	14.77%
2015	794,360	794,360	-	5,368,165	14.80%
Component Unit School Board (nonprofessional)					
2021	\$ 518,031	\$ 518,031	\$ -	\$ 2,520,032	20.56%
2020	457,296	457,296	-	2,670,960	17.12%
2019	447,435	447,435	-	2,601,655	17.20%
2018	443,320	443,320	-	2,610,768	16.98%
2017	457,088	457,088	-	2,147,811	21.28%
2016	464,892	464,892	-	2,648,956	17.55%
2015	425,544	425,544	-	2,434,577	17.48%
2014	424,238	424,238	-	2,612,301	16.24%
2013	434,345	434,345	-	2,674,538	16.24%
2012	386,243	386,243	-	2,745,156	14.07%
Component Unit School Board (professional)					
2021	\$ 3,135,782	\$ 3,135,782	\$ -	\$ 19,381,708	16.18%
2020	3,005,168	3,005,168	-	19,575,194	15.35%
2019	2,854,000	2,854,000	-	18,519,029	15.41%
2018	2,958,000	2,958,000	-	18,374,518	16.10%
2017	2,607,000	2,607,000	-	17,982,879	14.50%
2016	2,503,615	2,503,615	-	17,914,579	13.98%
2015	2,509,000	2,509,000	-	17,363,701	14.45%
2014	1,991,484	1,991,484	-	17,083,236	11.66%
2013	2,037,610	2,037,610	-	17,475,216	11.66%
2012	1,164,108	1,164,108	-	18,390,325	6.33%

Schedule is intended to show information for 10 years. Prior to 2015, VASAP's information was consolidated in the County's totals and presented in the County report. Therefore, sufficient information to allocate the prior year balances is not available. Additional years will be included as they become available.

County of Russell, Virginia
Notes to Required Supplementary Information
Pension Plans
For the Year Ended June 30, 2021

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

Component Unit School Board - Professional Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decreased rate from 7.00% to 6.75%

County of Russell, Virginia
Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios
Primary Government
For the Measurement Dates of June 30, 2018 through June 30, 2021

	2021	2020	2019	2018
Total OPEB liability				
Service cost	\$ 38,376	\$ 14,265	\$ 15,523	\$ 16,038
Interest	17,351	13,941	14,342	13,000
Changes in assumptions	3,530	434,635	11,569	(11,427)
Effect of economic/demographic gains or losses	-	(88,594)	-	-
Benefit payments	(15,649)	(7,461)	(17,342)	(18,508)
Net change in total OPEB liability	\$ 43,608	\$ 366,786	\$ 24,092	\$ (897)
Total OPEB liability - beginning	754,535	387,749	363,657	364,554
Total OPEB liability - ending	<u>\$ 798,143</u>	<u>\$ 754,535</u>	<u>\$ 387,749</u>	<u>\$ 363,657</u>
 Covered payroll	 \$ 6,096,747	 \$ 6,096,747	 \$ 6,190,566	 \$ 6,190,566
 County's total OPEB liability (asset) as a percentage of covered payroll	 13.09%	 12.38%	 6.26%	 5.87%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

County of Russell, Virginia
Notes to Required Supplementary Information - County OPEB
For the Year Ended June 30, 2021

Valuation Date: 7/1/2019
Measurement Date: 6/30/2021

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	2.21% as of June 30, 2020; 2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 34.20% in 2020 and gradually declines to 4.00% by the year 2074.
Salary Increase Rates	The salary increase rate starts at 5.35% salary increase for 1 year of service and gradually declines to 3.50% salary increase for 20 or more years of service.
Retirement Age	The average age at retirement is 62.
Mortality Rates	The pre-retirement mortality rates were calculated using RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females setback 1 year. 25% of deaths are assumed to be service-related. The post-retirement mortality rates were calculated using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85. The post-disablement mortality rates were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.

County of Russell, Virginia
Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios
Component Unit School Board
For the Measurement Dates of June 30, 2018 through June 30, 2021

	2021	2020	2019	2018
Total OPEB liability				
Service cost	\$ 436,250	\$ 229,725	\$ 226,831	\$ 235,586
Interest	256,452	277,894	297,553	275,959
Changes in assumptions	39,380	4,554,327	201,429	(205,110)
Effect of economic/demographic gains or losses	-	(1,076,097)	-	-
Benefit payments	(597,551)	(457,831)	(496,549)	(490,936)
Net change in total OPEB liability	\$ 134,531	\$ 3,528,018	\$ 229,264	\$ (184,501)
Total OPEB liability - beginning	11,465,077	7,937,059	7,707,795	7,892,296
Total OPEB liability - ending	\$ 11,599,608	\$ 11,465,077	\$ 7,937,059	\$ 7,707,795
 Covered payroll	 \$ 21,427,078	 \$ 21,427,078	 \$ 20,503,347	 \$ 20,503,347
 School Board's total OPEB liability (asset) as a percentage of covered payroll	 54.14%	 53.51%	 38.71%	 37.59%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

County of Russell, Virginia
Notes to Required Supplementary Information - School OPEB
For the Year Ended June 30, 2021

Valuation Date: 7/1/2019
Measurement Date: 6/30/2021

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	2.21% as of June 30, 2020; 2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 34.20% in 2020 and gradually declines to 4.00% by the year 2074.
Salary Increase Rates	The salary increase rate starts at 5.35% salary increase for 1 year of service and gradually declines to 3.50% salary increase for 20 or more years of service.
Retirement Age	The average age at retirement is 62.
Mortality Rates	The pre-retirement mortality rates were calculated using RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females setback 1 year. 25% of deaths are assumed to be service-related. The post-retirement mortality rates were calculated using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85. The post-disablement mortality rates were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.

County of Russell, Virginia
Schedule of Employer's Share of Net OPEB Liability
Group Life Insurance (GLI) Plan
For the Measurement Dates of June 30, 2017 through June 30, 2020

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Primary Government					
2020	0.0309% \$	515,504 \$	6,357,959	8.11%	52.64%
2019	0.0308%	500,384	6,028,822	8.30%	52.00%
2018	0.0325%	494,000	6,184,666	7.99%	51.22%
2017	0.0309%	465,000	5,704,306	8.15%	48.86%
Component Unit School Board (nonprofessional)					
2020	0.0130% \$	216,949 \$	2,675,341	8.11%	52.64%
2019	0.0133%	216,264	2,604,399	8.30%	52.00%
2018	0.0138%	210,000	2,629,348	7.99%	51.22%
2017	0.0144%	216,000	2,654,927	8.14%	48.86%
Component Unit School Board (professional)					
2020	0.0953% \$	1,589,734 \$	19,605,574	8.11%	52.64%
2019	0.0945%	1,537,278	18,519,029	8.30%	52.00%
2018	0.0966%	1,468,000	18,376,099	7.99%	51.22%
2017	0.0978%	1,471,000	18,034,586	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Employer Contributions
Group Life Insurance (GLI) Plan
For the Years Ended June 30, 2012 through June 30, 2021

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2021	\$ 33,944	\$ 33,944	\$ -	\$ 6,285,948	0.54%
2020	33,061	33,061	-	6,357,959	0.52%
2019	31,276	31,276	-	6,028,822	0.52%
2018	32,161	32,161	-	6,184,666	0.52%
2017	29,665	29,665	-	5,704,306	0.52%
2016	26,515	26,515	-	5,524,027	0.48%
2015	26,057	26,057	-	5,428,571	0.48%
2014	26,130	26,130	-	5,443,723	0.48%
2013	26,774	26,774	-	5,577,961	0.48%
2012	15,361	15,361	-	5,486,088	0.28%
Component Unit School Board (nonprofessional)					
2021	\$ 13,631	\$ 13,631	\$ -	\$ 2,524,311	0.54%
2020	13,912	13,912	-	2,675,341	0.52%
2019	13,543	13,543	-	2,604,399	0.52%
2018	13,673	13,673	-	2,629,348	0.52%
2017	13,806	13,806	-	2,654,927	0.52%
2016	12,715	12,715	-	2,648,956	0.48%
2015	11,849	11,849	-	2,468,575	0.48%
2014	12,548	12,548	-	2,614,141	0.48%
2013	12,838	12,838	-	2,674,538	0.48%
2012	7,686	7,686	-	2,745,156	0.28%
Component Unit School Board (professional)					
2021	\$ 104,764	\$ 104,764	\$ -	\$ 19,400,731	0.54%
2020	101,949	101,949	-	19,605,574	0.52%
2019	96,000	96,000	-	18,519,029	0.52%
2018	95,556	95,556	-	18,376,099	0.52%
2017	93,780	93,780	-	18,034,586	0.52%
2016	86,114	86,114	-	17,940,378	0.48%
2015	83,384	83,384	-	17,371,656	0.48%
2014	82,222	82,222	-	17,129,577	0.48%
2013	83,953	83,953	-	14,490,261	0.58%
2012	51,461	51,461	-	18,378,975	0.28%

County of Russell, Virginia
Notes to Required Supplementary Information
Group Life Insurance (GLI) Plan
For the Year Ended June 30, 2021

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Teachers

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decreased rate from 7.00% to 6.75%

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

County of Russell, Virginia
Schedule of Changes in the Employer's Net OPEB Liability and Related Ratios
Primary Government
Health Insurance Credit (HIC) Plan
For the Measurement Dates of June 30, 2017 through June 30, 2020

	2020	2019	2018	2017
Total HIC OPEB Liability				
Service cost	\$ 2,044	\$ 1,956	\$ 1,884	\$ 1,785
Interest	6,959	7,056	7,367	7,343
Changes of assumptions	-	2,217	-	(1,681)
Differences between expected and actual experience	(2,855)	2,390	(4,641)	-
Benefit payments	(13,811)	(8,828)	(9,286)	(4,926)
Net change in total HIC OPEB liability	\$ (7,663)	\$ 4,791	\$ (4,676)	\$ 2,521
Total HIC OPEB Liability - beginning	110,000	105,209	109,885	107,364
Total HIC OPEB Liability - ending (a)	\$ 102,337	\$ 110,000	\$ 105,209	\$ 109,885
Plan fiduciary net position				
Contributions - employer	\$ 2,670	\$ 2,788	\$ 4,374	\$ 3,731
Net investment income	1,702	5,480	6,182	9,214
Benefit payments	(13,811)	(8,828)	(9,286)	(4,926)
Administrator charges	(149)	(117)	(141)	(148)
Other	(1)	(7)	(472)	472
Net change in plan fiduciary net position	\$ (9,589)	\$ (684)	\$ 657	\$ 8,343
Plan fiduciary net position - beginning	88,707	89,391	88,734	80,391
Plan fiduciary net position - ending (b)	\$ 79,118	\$ 88,707	\$ 89,391	\$ 88,734
Employer's net HIC OPEB liability - ending (a) - (b)	\$ 23,219	\$ 21,293	\$ 15,818	\$ 21,151
Plan fiduciary net position as a percentage of the total HIC OPEB liability	77.31%	80.64%	84.97%	80.75%
Covered payroll	\$ 1,285,580	\$ 1,327,521	\$ 1,562,251	\$ 1,332,239
Employer's net HIC OPEB liability as a percentage of covered payroll	1.81%	1.60%	1.01%	1.59%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Changes in the Employer's Net OPEB Liability and Related Ratios
Component Unit School Board (nonprofessional)
Health Insurance Credit (HIC) Plan
For the Measurement Dates of June 30, 2017 through June 30, 2020

	2020	2019	2018	2017
Total HIC OPEB Liability				
Service cost	\$ 8,474	\$ 8,086	\$ 9,113	\$ 12,000
Interest	18,119	19,598	18,227	17,000
Changes of benefit terms	33,639	-	-	-
Changes of assumptions	84,784	20,714	-	(42,000)
Differences between expected and actual experience	18,268	507	(1,089)	-
Benefit payments	(34,855)	(35,194)	(33,696)	(34,000)
Other	-	-	(5,145)	-
Net change in total HIC OPEB liability	\$ 128,429	\$ 13,711	\$ (12,590)	\$ (47,000)
Total HIC OPEB Liability - beginning	535,121	521,410	534,000	581,000
Total HIC OPEB Liability - ending (a)	\$ 663,550	\$ 535,121	\$ 521,410	\$ 534,000
Plan fiduciary net position				
Contributions - employer	\$ 32,853	\$ 32,001	\$ 31,329	\$ 32,000
Benefit payments	(34,855)	(35,194)	(33,696)	(34,000)
Other	-	-	(495)	-
Net change in plan fiduciary net position	\$ (2,002)	\$ (3,193)	\$ (2,862)	\$ (2,000)
Plan fiduciary net position - beginning	(41,055)	(37,862)	(35,000)	(33,000)
Plan fiduciary net position - ending (b)	\$ (43,057)	\$ (41,055)	\$ (37,862)	\$ (35,000)
Employer's net HIC OPEB liability - ending (a) - (b)	\$ 706,607	\$ 576,176	\$ 559,272	\$ 569,000
Plan fiduciary net position as a percentage of the total HIC OPEB liability	-6.49%	-7.67%	-7.26%	-6.55%
Covered payroll	\$ 2,670,960	\$ 2,601,655	\$ 2,610,768	\$ 2,645,183
Employer's net HIC OPEB liability as a percentage of covered payroll	26.46%	22.15%	21.42%	21.51%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Employer Contributions
Health Insurance Credit (HIC) Plan
For the Years Ended June 30, 2012 through June 30, 2021

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2021	\$ 3,097	\$ 3,097	\$ -	\$ 1,191,154	0.26%
2020	2,700	2,700	-	1,285,580	0.21%
2019	2,763	2,763	-	1,327,521	0.21%
2018	4,374	4,374	-	1,562,251	0.28%
2017	3,736	3,736	-	1,332,239	0.28%
2016	3,572	3,572	-	1,190,516	0.30%
2015	3,321	3,321	-	1,106,909	0.30%
2014	757	757	-	1,081,402	0.07%
2013	3,902	3,902	-	5,574,375	0.07%
2012	3,289	3,289	-	5,481,250	0.06%
Component Unit School Board (nonprofessional)					
2021	\$ 88,957	\$ 88,957	\$ -	\$ 2,520,032	3.53%
2020	32,853	32,853	-	2,670,960	1.23%
2019	32,001	32,001	-	2,601,655	1.23%
2018	31,329	31,329	-	2,610,768	1.20%
2017	31,742	31,742	-	2,645,183	1.20%
2016	25,165	25,165	-	2,648,956	0.95%
2015	23,128	23,128	-	2,434,577	0.95%
2014	15,413	15,413	-	2,612,301	0.59%
2013	15,780	15,780	-	2,674,538	0.59%

Schedule is intended to show information for 10 years. Information prior to the 2013 valuation is not available for the Component Unit School Board (nonprofessional). However, additional years will be included as they become available.

County of Russell, Virginia
Notes to Required Supplementary Information
Health Insurance Credit (HIC) Plan
For the Year Ended June 30, 2021

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

County of Russell, Virginia
Schedule of School Board's Share of Net OPEB Liability
Teacher Employee Health Insurance Credit (HIC) Plan
For the Measurement Dates of June 30, 2017 through June 30, 2020

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2020	0.22330%	\$ 2,912,854	\$ 19,575,194	14.88%	9.95%
2019	0.22079%	2,890,356	18,519,029	15.61%	8.97%
2018	0.22715%	2,884,000	18,370,145	15.70%	8.08%
2017	0.22781%	2,890,000	17,978,510	16.07%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Employer Contributions
Teacher Employee Health Insurance Credit (HIC) Plan
For the Years Ended June 30, 2012 through June 30, 2021

		Contributions in Relation to			Contributions
	Contractually Required Contribution	Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	as a % of Covered Payroll
Date	(1)	(2)	(3)	(4)	(5)
2021	\$ 234,519	\$ 234,519	\$ -	\$ 19,381,708	1.21%
2020	234,902	234,902	-	19,575,194	1.20%
2019	222,000	222,000	-	18,519,029	1.20%
2018	225,953	225,953	-	18,370,145	1.23%
2017	199,561	199,561	-	17,978,510	1.11%
2016	189,859	189,859	-	17,911,244	1.06%
2015	183,923	183,923	-	17,351,215	1.06%
2014	189,622	189,622	-	17,083,023	1.11%
2013	193,975	193,975	-	17,475,216	1.11%
2012	110,342	110,342	-	18,390,325	0.60%

County of Russell, Virginia
Notes to Required Supplementary Information
Teacher Employee Health Insurance Credit (HIC) Plan
For the Year Ended June 30, 2021

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decreased rate from 7.00% to 6.75%

County of Russell, Virginia
Schedule of Employer's Share of Net LODA OPEB Liability
Line of Duty Act (LODA) Program
For the Measurement Dates of June 30, 2017 through June 30, 2020

Date (1)	Employer's Proportion of the Net LODA OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) (3)	Covered- Employee Payroll * (4)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) as a Percentage of its Covered-Employee Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total LODA OPEB Liability (6)
2020	0.50110%	\$ 2,098,894	N/A	N/A	1.02%
2019	0.53769%	1,929,157	N/A	N/A	0.79%
2018	0.50337%	1,578,000	N/A	N/A	0.60%
2017	0.50108%	1,317,000	N/A	N/A	1.30%

*The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of the employees in the OPEB plan. However, when volunteers and part-time employees make up a significant percentage of the employer's members in the plan, the employer may determine that covered-employee payroll is misleading and, therefore, not applicable for disclosure.

Schedule is intended to show information for 10 years. Since 2017 is the first year for this presentation, only three years of data is available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Employer Contributions
Line of Duty Act (LODA) Program
For the Years Ended June 30, 2016 through June 30, 2021

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Covered- Employee Payroll * (4)	Contributions as a % of Covered - Employee Payroll (5)
2021	\$ 64,020	\$ 64,020	\$ -	N/A	N/A
2020	68,106	68,106	-	N/A	N/A
2019	72,164	72,164	-	N/A	N/A
2018	53,616	53,616	-	N/A	N/A
2017	54,041	54,041	-	N/A	N/A
2016	47,993	47,993	-	N/A	N/A

*The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of employees in the OPEB plan. However, when volunteers and part-time employees make up a significant percentage of the employer's members in the plan, the employer may determine that covered-employee payroll is misleading and, therefore, not applicable for disclosure.

Schedule is intended to show information for 10 years. Information prior to the 2016 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Notes to Required Supplementary Information
Line of Duty Act (LODA) Program
For the Year Ended June 30, 2021

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2019 valuation were based on results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Employees in the Non-Largest Ten Locality Employers with Public Safety Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60.00% to 45.00%

Other Supplementary Information

DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD

MAJOR GOVERNMENTAL FUNDS

School Operating Fund - The School Operating Fund accounts for and reports the operations of the County's school system. Financing is provided by the State and Federal governments as well as contributions from the General Fund.

School Activity Fund - The School Activity Fund accounts for and reports the operations of the individual schools.

County of Russell, Virginia
Balance Sheet
Governmental Funds - Discretely Presented Component Unit - School Board
June 30, 2021

	School Operating Fund	School Activity Fund	Total School Fund
ASSETS			
Cash and cash equivalents	\$ 1,358,202	\$ -	\$ 1,358,202
Cash in custody of others	-	853,002	853,002
Receivables (net of allowance for uncollectibles):			
Accounts receivable	16,554	-	16,554
Due from other governmental units	2,264,072	-	2,264,072
Prepaid items	388,163	-	388,163
Total assets	<u>\$ 4,026,991</u>	<u>\$ 853,002</u>	<u>\$ 4,879,993</u>
LIABILITIES			
Accounts payable	\$ 558,801	\$ 4,999	\$ 563,800
Accrued liabilities	1,113,340	-	1,113,340
Due to primary government	669,760	-	669,760
Total liabilities	<u>\$ 2,341,901</u>	<u>\$ 4,999</u>	<u>\$ 2,346,900</u>
FUND BALANCES			
Nonspendable:			
Prepaid items	\$ 388,163	\$ -	\$ 388,163
Restricted:			
School activity fund	-	848,003	848,003
Committed:			
Textbook purchases	54,682	-	54,682
Regional Adult Education	255,119	-	255,119
School food	1,375,289	-	1,375,289
Unassigned	(388,163)	-	(388,163)
Total fund balances	<u>\$ 1,685,090</u>	<u>\$ 848,003</u>	<u>\$ 2,533,093</u>
Total liabilities and fund balances	<u>\$ 4,026,991</u>	<u>\$ 853,002</u>	<u>\$ 4,879,993</u>

Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different because:

Total fund balances per above \$ 2,533,093

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Land	\$ 5,628,295	
Buildings and improvements	10,529,717	
Machinery and equipment	1,453,072	
Construction in progress	<u>636,710</u>	18,247,794

Deferred outflows of resources are not available to pay for current period expenditures and, therefore, are not reported in the funds.

Pension related items	\$ 9,534,412	
OPEB related items	<u>4,027,006</u>	13,561,418

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Compensated absences	\$ (1,151,338)	
Net OPEB liabilities	(17,025,752)	
Net pension liability	<u>(40,426,835)</u>	(58,603,925)

Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.

Pension related items	\$ (2,664,449)	
OPEB related items	<u>(1,072,670)</u>	(3,737,119)

Net position of governmental activities		<u>\$ (27,998,739)</u>
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County of Russell, Virginia
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds - Discretely Presented Component Unit - School Board
For the Year Ended June 30, 2021

	School Operating Fund	School Activity Fund*	Total School Fund
REVENUES			
Revenue from the use of money and property	\$ 4,914	\$ -	\$ 4,914
Charges for services	46,272	1,017,540	1,063,812
Miscellaneous	367,453	-	367,453
Recovered costs	230,506	-	230,506
Intergovernmental:			
Local government	6,877,563	-	6,877,563
Commonwealth	30,477,349	-	30,477,349
Federal	9,558,597	-	9,558,597
Total revenues	<u>\$ 47,562,654</u>	<u>\$ 1,017,540</u>	<u>\$ 48,580,194</u>
EXPENDITURES			
Current:			
Education	<u>\$ 47,002,419</u>	<u>\$ 1,056,646</u>	<u>\$ 48,059,065</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 560,235</u>	<u>\$ (39,106)</u>	<u>\$ 521,129</u>
Net change in fund balances	\$ 560,235	\$ (39,106)	\$ 521,129
Fund balances - beginning, as restated	1,124,855	887,109	2,011,964
Fund balances - ending	<u>\$ 1,685,090</u>	<u>\$ 848,003</u>	<u>\$ 2,533,093</u>

Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:

Net change in fund balances - total governmental funds - per above \$ 521,129

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

Capital outlays	\$ 1,630,581	
Reversion of assets back to the School Board (net)	808,983	
Depreciation expense	<u>(1,351,792)</u>	1,087,772

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

(Increase) decrease in compensated absences	\$ (186,517)	
Change in OPEB related items	(610,510)	
Change in pension related items	<u>(972,911)</u>	(1,769,938)

Change in net position of governmental activities	<u>\$ (161,037)</u>	
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*The School Activity Fund does not require a legally adopted budget

County of Russell, Virginia
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Discretely Presented Component Unit - School Board
For the Year Ended June 30, 2021

	School Operating Fund			Variance with Final Budget Positive Negative
	Budgeted Amounts		Actual	
	Original	Final		
REVENUES				
Revenue from the use of money and property	\$ 6,000	\$ 6,000	\$ 4,914	\$ (1,086)
Charges for services	559,554	559,554	46,272	(513,282)
Miscellaneous	352,414	352,414	367,453	15,039
Recovered costs	394,500	394,500	230,506	(163,994)
Intergovernmental:				
Local government	7,829,877	7,829,877	6,877,563	(952,314)
Commonwealth	30,644,085	30,644,085	30,477,349	(166,736)
Federal	6,616,575	6,616,575	9,558,597	2,942,022
Total revenues	\$ 46,403,005	\$ 46,403,005	\$ 47,562,654	\$ 1,159,649
EXPENDITURES				
Current:				
Education	\$ 46,403,005	\$ 46,403,005	\$ 47,002,419	\$ (599,414)
Excess (deficiency) of revenues over (under) expenditures	\$ -	\$ -	\$ 560,235	\$ 560,235
Net change in fund balances	\$ -	\$ -	\$ 560,235	\$ 560,235
Fund balances - beginning, as restated	-	-	1,124,855	1,124,855
Fund balances - ending	\$ -	\$ -	\$ 1,685,090	\$ 1,685,090

Supporting Schedules

County of Russell, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
General Fund:				
Revenue from local sources:				
General property taxes:				
Real Property Tax	\$ 8,150,000	\$ 8,150,000	\$ 8,141,561	\$ (8,439)
Real and Personal PSC Tax	1,900,727	1,900,727	2,046,328	145,601
Personal Property Tax	3,496,826	3,496,826	3,961,989	465,163
Mobile Home Tax	102,500	102,500	91,016	(11,484)
Machinery and Tools Tax	941,301	941,301	1,010,018	68,717
Merchants Capital	44,800	44,800	56,470	11,670
Mineral Tax	871,087	871,087	870,540	(547)
Penalties	135,000	135,000	148,884	13,884
Interest	274,000	274,000	344,862	70,862
Total general property taxes	\$ 15,916,241	\$ 15,916,241	\$ 16,671,668	\$ 755,427
Other local taxes:				
Local Sales and Use Tax	\$ 2,009,485	\$ 1,978,025	\$ 2,100,243	\$ 122,218
Consumers' Utility Tax	514,000	514,000	531,412	17,412
Consumption Taxes	67,500	67,500	74,315	6,815
Coal Severance Tax	185,000	185,000	266,690	81,690
Bank Stock Tax	15,250	15,250	29,320	14,070
Grantee tax	77,000	77,000	110,865	33,865
Motor Vehicle Licenses	-	-	1,795	1,795
Cigarette Tax	-	-	18,824	18,824
Taxes on Recordation and Wills	26,500	26,500	37,256	10,756
Total other local taxes	\$ 2,894,735	\$ 2,863,275	\$ 3,170,720	\$ 307,445
Permits, privilege fees, and regulatory licenses:				
Animal licenses	\$ 1,500	\$ 1,500	\$ 972	\$ (528)
Building permits	33,250	33,250	39,927	6,677
Other permits and other licenses	2,405	2,405	1,560	(845)
Total permits, privilege fees, and regulatory licenses	\$ 37,155	\$ 37,155	\$ 42,459	\$ 5,304
Fines and forfeitures:				
Court fines and forfeitures	\$ 11,250	\$ 11,250	\$ 5,524	\$ (5,726)
Revenue from use of money and property:				
Revenue from use of money	\$ 30,801	\$ 30,801	\$ 36,770	\$ 5,969
Revenue from use of property	193,100	193,100	95,894	(97,206)
Total revenue from use of money and property	\$ 223,901	\$ 223,901	\$ 132,664	\$ (91,237)
Charges for services:				
Charges for sanitation and waste removal	\$ 195,000	\$ 195,000	\$ 342,141	\$ 147,141
Charges for courthouse security	45,000	45,000	26,584	(18,416)
Charges for cannery operations	60,000	60,000	13,546	(46,454)
Charges for commonwealth attorney	7,500	7,500	9,603	2,103
Charges for courthouse maintenance	8,500	8,500	6,695	(1,805)
Charges for jail and inmate fees	5,000	5,000	13,582	8,582
Charges for district court	-	-	2,453	2,453
Charges for library	5,200	5,200	5,905	705
Clerk's collections	-	-	11,924	11,924
Other charges for services	3,300	3,300	2,996	(304)
Total charges for services	\$ 329,500	\$ 329,500	\$ 435,429	\$ 105,929
Miscellaneous:				
Other miscellaneous revenue	\$ 91,550	\$ 91,550	\$ 97,231	\$ 5,681
Sale of property/surplus	-	-	42,997	42,997
Valley Heights revenue	-	-	13,542	13,542
Total miscellaneous	\$ 91,550	\$ 91,550	\$ 153,770	\$ 62,220
Recovered costs:				
Social services	\$ 246,000	\$ 246,000	\$ 50,262	\$ (195,738)

County of Russell, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

Schedule 1
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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
General Fund: (Continued)				
Revenue from local sources: (Continued)				
Recovered costs: (Continued)				
Health department	\$ 15,000	\$ 15,000	\$ -	\$ (15,000)
School resource officer	120,780	120,780	197,809	77,029
Insurance recoveries	-	-	20,428	20,428
Industrial development	21,000	21,000	59,428	38,428
Other Recovered Costs	178,900	178,900	718,550	539,650
Total recovered costs	<u>\$ 581,680</u>	<u>\$ 581,680</u>	<u>\$ 1,046,477</u>	<u>\$ 464,797</u>
Total revenue from local sources	<u>\$ 20,086,012</u>	<u>\$ 20,054,552</u>	<u>\$ 21,658,711</u>	<u>\$ 1,604,159</u>
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Motor vehicles carriers' tax	\$ 134,500	\$ 134,500	\$ 133,169	\$ (1,331)
Mobile home titling tax	70,000	70,000	56,491	(13,509)
Motor vehicle rental tax	1,750	1,750	2,941	1,191
Communications tax	823,000	823,000	633,885	(189,115)
State recordation tax	25,000	25,000	9,024	(15,976)
Personal property tax relief act funds	1,437,003	1,437,003	1,437,003	-
Other noncategorical	-	-	2,016	2,016
Total noncategorical aid	<u>\$ 2,491,253</u>	<u>\$ 2,491,253</u>	<u>\$ 2,274,529</u>	<u>\$ (216,724)</u>
Categorical aid:				
Shared expenses:				
Commonwealth's attorney	\$ 391,861	\$ 391,861	\$ 368,722	\$ (23,139)
Sheriff	1,549,210	1,549,210	1,527,692	(21,518)
Commissioner of revenue	166,002	166,002	220,516	54,514
Treasurer	119,569	119,569	117,636	(1,933)
Registrar/electoral board	44,764	44,764	44,536	(228)
Clerk of the Circuit Court	358,699	358,699	344,560	(14,139)
Total Shared Expenses	<u>\$ 2,630,105</u>	<u>\$ 2,630,105</u>	<u>\$ 2,623,662</u>	<u>\$ (6,443)</u>
Other categorical aid:				
Victim witness grant	\$ 66,400	\$ 66,400	\$ 16,024	\$ (50,376)
GIS	2,900	2,900	3,150	250
E911 state funds	52,000	52,000	98,778	46,778
Law enforcement grants	-	-	46,388	46,388
Asset forfeiture funds	-	-	4,853	4,853
EMS grants	-	-	30,605	30,605
Fire Program Funds	86,500	86,500	90,786	4,286
Library grants	81,343	81,343	86,116	4,773
Litter control grants	12,800	12,800	11,637	(1,163)
Public assistance	2,224,150	2,224,150	2,241,794	17,644
Comprehensive services act	1,584,391	1,584,391	868,368	(716,023)
School resource officer grants	121,500	121,500	112,447	(9,053)
Health department	-	-	31,176	31,176
Other state funds	-	-	56,249	56,249
Total other categorical aid	<u>\$ 4,231,984</u>	<u>\$ 4,231,984</u>	<u>\$ 3,698,371</u>	<u>\$ (533,613)</u>
Total categorical aid	<u>\$ 6,862,089</u>	<u>\$ 6,862,089</u>	<u>\$ 6,322,033</u>	<u>\$ (540,056)</u>
Total revenue from the Commonwealth	<u>\$ 9,353,342</u>	<u>\$ 9,353,342</u>	<u>\$ 8,596,562</u>	<u>\$ (756,780)</u>
Revenue from the federal government:				
Categorical aid:				
Forfeited Assets	\$ -	\$ -	\$ 47	\$ 47
CDBG grants	-	-	307,848	307,848
Emergency management grants	34,800	34,800	10,224	(24,576)
Homeland security grants	-	-	49,545	49,545

County of Russell, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

Schedule 1
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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
General Fund: (Continued)				
Intergovernmental: (Continued)				
Revenue from the federal government: (Continued)				
Categorical aid: (Continued)				
Law enforcement grants	\$ 2,300	\$ 2,300	\$ 38,561	\$ 36,261
Violence against women	25,600	25,600	22,271	(3,329)
Victim witness grant	-	-	48,069	48,069
DMV ground transportation safety grant	2,000	2,000	-	(2,000)
Comprehensive services act	136,309	136,309	117,100	(19,209)
Public assistance	2,986,830	2,986,830	3,010,522	23,692
Total categorical aid	<u>\$ 3,187,839</u>	<u>\$ 3,187,839</u>	<u>\$ 3,604,187</u>	<u>\$ 416,348</u>
Total revenue from the federal government	<u>\$ 3,187,839</u>	<u>\$ 3,187,839</u>	<u>\$ 3,604,187</u>	<u>\$ 416,348</u>
Total General Fund	<u>\$ 32,627,193</u>	<u>\$ 32,595,733</u>	<u>\$ 33,859,460</u>	<u>\$ 1,263,727</u>
Special Revenue Funds:				
Coal Road Fund:				
Revenue from local sources:				
Other local taxes:				
Coal road taxes	\$ 150,000	\$ 150,000	\$ 199,838	\$ 49,838
Revenue from use of money and property:				
Revenue from the use of money	\$ -	\$ -	\$ 2,373	\$ 2,373
Total revenue from local sources	<u>\$ 150,000</u>	<u>\$ 150,000</u>	<u>\$ 202,211</u>	<u>\$ 52,211</u>
Total Coal Road Fund	<u>\$ 150,000</u>	<u>\$ 150,000</u>	<u>\$ 202,211</u>	<u>\$ 52,211</u>
CARES Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ -	\$ -	\$ 36,723	\$ 36,723
Total revenue from local sources	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 36,723</u>	<u>\$ 36,723</u>
Revenue from the federal government:				
Categorical aid:				
CARES Act COVID-19 Grant	\$ 1,785,474	\$ 4,105,000	\$ 3,930,197	\$ (174,803)
Total categorical aid	<u>\$ 1,785,474</u>	<u>\$ 4,105,000</u>	<u>\$ 3,930,197</u>	<u>\$ (174,803)</u>
Total revenue from the federal government	<u>\$ 1,785,474</u>	<u>\$ 4,105,000</u>	<u>\$ 3,930,197</u>	<u>\$ (174,803)</u>
Total CARES Fund	<u>\$ 1,785,474</u>	<u>\$ 4,105,000</u>	<u>\$ 3,966,920</u>	<u>\$ (138,080)</u>
Total Primary Government	<u>\$ 34,562,667</u>	<u>\$ 36,850,733</u>	<u>\$ 38,028,591</u>	<u>\$ 1,177,858</u>
Discretely Presented Component Unit - School Board:				
School Operating Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ -	\$ -	\$ 14	\$ 14
Revenue from the use of property	6,000	6,000	4,900	(1,100)
Total revenue from use of money and property	<u>\$ 6,000</u>	<u>\$ 6,000</u>	<u>\$ 4,914</u>	<u>\$ (1,086)</u>
Charges for services:				
Cafeteria sales	\$ 400,000	\$ 400,000	\$ 32,513	\$ (367,487)
Drivers Ed fees	14,000	14,000	9,240	(4,760)
Other charges for services	-	-	15,773	15,773
Regional Adult Education	138,554	138,554	(11,254)	(149,808)

County of Russell, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

Schedule 1
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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Discretely Presented Component Unit - School Board: (Continued)				
School Operating Fund: (Continued)				
Revenue from local sources: (Continued)				
Charges for services: (Continued)				
GED Testing fees	\$ 2,000	\$ 2,000	\$ -	\$ (2,000)
Total charges for service	\$ 559,554	\$ 559,554	\$ 46,272	\$ (513,282)
Miscellaneous:				
Other miscellaneous	\$ 352,414	\$ 352,414	\$ 367,453	\$ 15,039
Recovered costs:				
Insurance recoveries	\$ -	\$ -	\$ 3,997	\$ 3,997
Extra duties revenue	23,000	23,000	4,618	(18,382)
Dual Enrollment	300,000	300,000	37,228	(262,772)
Sale of Equipment and Supplies	10,000	10,000	3,025	(6,975)
Other recovered costs	61,500	61,500	181,638	120,138
Total recovered costs	\$ 394,500	\$ 394,500	\$ 230,506	\$ (163,994)
Total revenue from local sources	\$ 1,312,468	\$ 1,312,468	\$ 649,145	\$ (663,323)
Intergovernmental:				
Revenues from local governments:				
Contribution from County of Russell, Virginia	\$ 7,829,877	\$ 7,829,877	\$ 6,762,563	\$ (1,067,314)
COVID-19 Contribution from County of Russell, Virginia	-	-	115,000	115,000
Total revenues from local governments	\$ 7,829,877	\$ 7,829,877	\$ 6,877,563	\$ (952,314)
Revenue from the Commonwealth:				
Categorical aid:				
Share of state sales tax	\$ 4,436,456	\$ 4,436,456	\$ 4,737,809	\$ 301,353
Basic Aid	13,762,198	13,762,198	13,331,294	(430,904)
Remedial summer education	268,939	268,939	-	(268,939)
Regular foster care	39,000	39,000	9,166	(29,834)
Gifted and talented	140,889	140,889	136,821	(4,068)
Remedial education	534,314	534,314	518,888	(15,426)
Special education	1,794,337	1,794,337	1,742,535	(51,802)
Textbook payment	285,685	285,685	277,437	(8,248)
Career and Technical Education	73,328	73,328	5,393	(67,935)
Alternative education	973,684	973,684	973,684	-
Algebra readiness	79,490	79,490	82,167	2,677
Mentor teacher program	2,528	2,528	4,953	2,425
Social security fringe benefits	871,915	871,915	846,743	(25,172)
Group life	61,140	61,140	59,375	(1,765)
Retirement fringe benefits	2,030,923	2,030,923	1,972,292	(58,631)
Early reading intervention	108,456	108,456	103,033	(5,423)
Adult Education	31,197	31,197	31,489	292
Homebound education	31,463	31,463	17,300	(14,163)
Vocation education	550,447	550,447	534,835	(15,612)
At risk payments	1,202,236	1,202,236	1,167,493	(34,743)
Primary class size	755,667	755,667	728,131	(27,536)
Technology	362,000	362,000	6,746	(355,254)
Jobs for Virginia Graduates	25,000	25,000	60,000	35,000
Industry Certification Costs	4,341	4,341	4,493	152
At risk four-year olds	714,076	714,076	-	(714,076)
School Food	34,928	34,928	34,293	(635)
English as a second language	19,155	19,155	18,778	(377)
Project graduation	5,955	5,955	5,955	-
GED prep programs	78,294	78,294	77,940	(354)
Lottery payments	991,563	991,563	1,076,547	84,984
Tobacco Commission	30,000	30,000	21,485	(8,515)
Additional assistance preschool	-	-	356,849	356,849
Adult literacy	82,515	82,515	67,511	(15,004)
Special education-foster care	-	-	5,630	5,630
No loss funding	-	-	1,306,947	1,306,947

County of Russell, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Discretely Presented Component Unit - School Board: (Continued)				
School Operating Fund: (Continued)				
Intergovernmental (Continued)				
Revenue from the Commonwealth: (Continued)				
Categorical aid: (Continued)				
Other state funds	\$ 261,966	\$ 261,966	\$ 153,337	\$ (108,629)
Total categorical aid	\$ 30,644,085	\$ 30,644,085	\$ 30,477,349	\$ (166,736)
Total revenue from the Commonwealth	\$ 30,644,085	\$ 30,644,085	\$ 30,477,349	\$ (166,736)
Revenue from the federal government:				
Categorical aid:				
Basic Adult Education	\$ 286,155	\$ 286,155	\$ 284,688	\$ (1,467)
Title I	1,463,052	1,463,052	1,273,287	(189,765)
Special Education	1,139,623	1,139,623	1,019,180	(120,443)
Title VI-B, preschool	36,646	36,646	3,465	(33,181)
Vocational education	82,051	82,051	169,710	87,659
School Food Program	1,460,000	1,460,000	3,345,779	1,885,779
Improving teacher quality	182,816	182,816	94,989	(87,827)
Title IV part A	94,098	94,098	139,801	45,703
21st century grant	1,798,805	1,798,805	902,665	(896,140)
Rural and low income schools	73,329	73,329	61,725	(11,604)
Coronavirus relief funds	-	-	614,163	614,163
Education stabilization funds	-	-	1,411,103	1,411,103
Other federal funds	-	-	238,042	238,042
Total categorical aid	\$ 6,616,575	\$ 6,616,575	\$ 9,558,597	\$ 2,942,022
Total revenue from the federal government	\$ 6,616,575	\$ 6,616,575	\$ 9,558,597	\$ 2,942,022
Total School Operating Fund	\$ 46,403,005	\$ 46,403,005	\$ 47,562,654	\$ 1,159,649

County of Russell, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

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<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
General Fund:				
General government administration:				
Legislative:				
Board of supervisors	\$ 217,700	\$ 218,150	\$ 213,364	\$ 4,786
General and financial administration:				
County administrator	\$ 365,912	\$ 366,195	\$ 259,704	\$ 106,491
Independent auditor	68,250	95,250	90,915	4,335
Commissioner of the revenue	337,922	337,922	324,999	12,923
Real estate assessor	100,121	106,221	108,301	(2,080)
Treasurer	435,261	435,261	418,208	17,053
Auto decals	-	1,250	2,422	(1,172)
Procurement	162,562	166,905	170,083	(3,178)
Total general and financial administration	\$ 1,470,028	\$ 1,509,004	\$ 1,374,632	\$ 134,372
Board of elections:				
Electoral Board	\$ 71,675	\$ 88,175	\$ 71,129	\$ 17,046
General Registrar	126,027	156,027	157,486	(1,459)
Total board of elections	\$ 197,702	\$ 244,202	\$ 228,615	\$ 15,587
Total general government administration	\$ 1,885,430	\$ 1,971,356	\$ 1,816,611	\$ 154,745
Judicial administration:				
Courts:				
Circuit Court	\$ 129,412	\$ 129,412	\$ 72,974	\$ 56,438
General District Court	16,983	16,983	14,746	2,237
Special Magistrates	4,500	5,800	5,855	(55)
Clerk's Office	444,593	574,093	549,797	24,296
Sheriff Courts	994,342	994,342	962,241	32,101
Victim and Witness Assistance	59,084	72,584	73,763	(1,179)
Law Library	-	1,182	1,182	-
Total courts	\$ 1,648,914	\$ 1,794,396	\$ 1,680,558	\$ 113,838
Commonwealth's attorney:				
Commonwealth's Attorney	\$ 752,045	\$ 872,045	\$ 877,588	\$ (5,543)
Total judicial administration	\$ 2,400,959	\$ 2,666,441	\$ 2,558,146	\$ 108,295
Public safety:				
Law enforcement and traffic control:				
Sheriff	\$ 2,089,566	\$ 2,357,566	\$ 2,307,258	\$ 50,308
Dare program	3,000	3,000	1,882	1,118
Total law enforcement and traffic control	\$ 2,092,566	\$ 2,360,566	\$ 2,309,140	\$ 51,426
Fire and rescue services:				
Volunteer Fire Departments	\$ 203,200	\$ 297,886	\$ 297,886	\$ -
Ambulance Rescue Squad	189,875	190,481	190,475	6
Total fire and rescue services	\$ 393,075	\$ 488,367	\$ 488,361	\$ 6
Correction and detention:				
Operation of Jail	\$ 2,488,745	\$ 2,488,745	\$ 2,420,721	\$ 68,024
Probation Office	208,261	210,761	210,745	16
Total correction and detention	\$ 2,697,006	\$ 2,699,506	\$ 2,631,466	\$ 68,040
Inspections:				
Building inspector	\$ 120,916	\$ 120,916	\$ 121,450	\$ (534)
Other protection:				
Forestry Service	\$ 11,804	\$ 12,239	\$ 12,239	\$ -
Enhanced 911	528,857	528,857	395,100	133,757
Medical Examiner	400	340,560	520	340,040
Emergency Services	109,546	109,546	75,270	34,276

County of Russell, Virginia
Schedule of Expenditures - Budget and Actual
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For the Year Ended June 30, 2021

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<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
General Fund: (Continued)				
Public safety: (Continued)				
Other protection: (Continued)				
Animal Control	\$ 48,000	\$ 88,000	\$ 87,775	\$ 225
Total other protection	\$ 698,607	\$ 1,079,202	\$ 570,904	\$ 508,298
Total public safety	\$ 6,002,170	\$ 6,748,557	\$ 6,121,321	\$ 627,236
Public works:				
Sanitation and waste removal:				
Landfill	\$ 1,780,107	\$ 1,780,107	\$ 1,861,146	\$ (81,039)
Litter Coordinator	-	-	60,337	(60,337)
Total sanitation and waste removal	\$ 1,780,107	\$ 1,780,107	\$ 1,921,483	\$ (141,376)
Maintenance of general buildings and grounds:				
General properties	\$ 912,125	\$ 912,125	\$ 823,362	\$ 88,763
Total public works	\$ 2,692,232	\$ 2,692,232	\$ 2,744,845	\$ (52,613)
Health and welfare:				
Health:				
Health Department	\$ 340,000	\$ 340,000	\$ 340,000	\$ -
Mental health and mental retardation:				
Cumberland Mountain Community Services Board	\$ 40,000	\$ 40,000	\$ 39,996	\$ 4
Welfare:				
Social services	\$ 5,210,980	\$ 6,045,480	\$ 5,741,043	\$ 304,437
Comprehensive Services Act	1,785,618	1,785,618	1,337,183	448,435
Appalachian Agency for Senior Citizens	78,475	80,675	80,669	6
Total welfare	\$ 7,075,073	\$ 7,911,773	\$ 7,158,895	\$ 752,878
Total health and welfare	\$ 7,455,073	\$ 8,291,773	\$ 7,538,891	\$ 752,882
Education:				
Other instructional costs:				
Contributions to County School Board	\$ 7,829,877	\$ 7,829,877	\$ 6,762,563	\$ 1,067,314
SVCC Contribution	166,949	369,949	369,644	305
Total education	\$ 7,996,826	\$ 8,199,826	\$ 7,132,207	\$ 1,067,619
Parks, recreation, and cultural:				
Parks and recreation:				
Recreation Park	\$ 88,500	\$ 88,500	\$ 88,402	\$ 98
Conference Center	70,386	70,386	59,269	11,117
Fairground project	-	40,000	-	40,000
Health and fitness	37,196	37,196	21,888	15,308
Total parks and recreation	\$ 196,082	\$ 236,082	\$ 169,559	\$ 66,523
Library:				
Public Library	\$ 325,968	\$ 360,968	\$ 369,247	\$ (8,279)
Total parks, recreation, and cultural	\$ 522,050	\$ 597,050	\$ 538,806	\$ 58,244
Community development:				
Planning and community development:				
Planning Commission	\$ 17,000	\$ 17,000	\$ 15,700	\$ 1,300
Community Development	26,050	35,800	25,250	10,550
Industrial Development	482,500	482,500	477,850	4,650
PSA Contributions	338,583	375,316	448,447	(73,131)
Cumberland Plateau	35,000	35,000	35,000	-
Regional Housing	1,800	1,800	-	1,800
Highway Safety Commission	4,200	4,600	4,600	-
Canneries	25,000	43,500	39,096	4,404

County of Russell, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

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<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
General Fund: (Continued)				
Community development: (Continued)				
Planning and community development: (Continued)				
Tourism	\$ 6,000	\$ 20,388	\$ 20,936	\$ (548)
Total planning and community development	\$ 936,133	\$ 1,015,904	\$ 1,066,879	\$ (50,975)
Environmental management:				
Soil and Water Conservation	\$ 7,500	\$ 7,500	\$ 7,500	\$ -
Cooperative extension program:				
VPI Extension	\$ 69,376	\$ 69,376	\$ 61,822	\$ 7,554
Total community development	\$ 1,013,009	\$ 1,092,780	\$ 1,136,201	\$ (43,421)
Nondepartmental:				
Nondepartmental	\$ 301,550	\$ 1,140,561	\$ 942,681	\$ 197,880
Capital projects:				
Other capital projects	\$ -	\$ 624,144	\$ 580,773	\$ 43,371
Debt service:				
Principal payments	\$ 1,205,534	\$ 1,205,534	\$ 1,347,227	\$ (141,693)
Interest Expense	234,223	234,223	440,148	(205,925)
Total debt service	\$ 1,439,757	\$ 1,439,757	\$ 1,787,375	\$ (347,618)
Total General Fund	\$ 31,709,056	\$ 35,464,477	\$ 32,897,857	\$ 2,566,620
Special Revenue Funds:				
Coal Road Fund:				
Public works:				
Maintenance of highways, streets, bridges and sidewalks:				
Maintenance of highways, streets, bridges and sidewalks	\$ 125,000	\$ 125,000	\$ -	\$ 125,000
Virginia coalfield	25,000	25,000	90,255	(65,255)
Total Coal Road Fund	\$ 150,000	\$ 150,000	\$ 90,255	\$ 59,745
CARES Fund:				
General government administration:				
General and financial administration:				
Other general and financial administration	\$ -	\$ -	\$ 115,449	\$ (115,449)
Public safety:				
Other protection:				
Other protection	\$ -	\$ -	\$ 840,048	\$ (840,048)
Public works:				
Maintenance of general buildings and grounds:				
General properties	\$ -	\$ -	\$ 76,681	\$ (76,681)
Health and welfare:				
Welfare:				
Food banks	\$ -	\$ -	\$ 50,000	\$ (50,000)
Personnel costs	-	-	1,199,504	(1,199,504)
Total welfare	\$ -	\$ -	\$ 1,249,504	\$ (1,249,504)
Education:				
Other instructional costs:				
Contributions to County School Board	\$ -	\$ -	\$ 115,000	\$ (115,000)
Community development:				
Planning and community development:				
Community development	\$ 1,785,474	\$ 4,105,000	\$ 1,115,748	\$ 2,989,252

County of Russell, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2021

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<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Special Revenue Funds: (Continued)				
CARES Fund: (Continued)				
Community development: (Continued)				
Planning and community development: (Continued)				
Contribution to Towns	\$ -	\$ -	\$ 454,490	\$ (454,490)
Total community development	\$ 1,785,474	\$ 4,105,000	\$ 1,570,238	\$ 2,534,762
Total CARES Fund	\$ 1,785,474	\$ 4,105,000	\$ 3,966,920	\$ 138,080
Total Primary Government	\$ 33,644,530	\$ 39,719,477	\$ 36,955,032	\$ 2,764,445
Discretely Presented Component Unit - School Board:				
School Operating Fund:				
Education:				
Administration of schools:				
Administration and health services	\$ 2,342,662	\$ 2,342,662	\$ 2,245,235	\$ 97,427
Instruction costs:				
Instructional costs	\$ 32,741,986	\$ 32,741,986	\$ 31,115,002	\$ 1,626,984
Technology	1,548,324	1,548,324	1,770,315	(221,991)
Total instruction costs	\$ 34,290,310	\$ 34,290,310	\$ 32,885,317	\$ 1,404,993
Operating costs:				
Pupil transportation	\$ 2,734,919	\$ 2,734,919	\$ 2,846,709	\$ (111,790)
Operation and maintenance of school plant	5,138,686	5,138,686	6,083,180	(944,494)
Food service and non-instructional	1,896,428	1,896,428	2,941,978	(1,045,550)
Total operating costs	\$ 9,770,033	\$ 9,770,033	\$ 11,871,867	\$ (2,101,834)
Total education	\$ 46,403,005	\$ 46,403,005	\$ 47,002,419	\$ (599,414)
Total School Operating Fund	\$ 46,403,005	\$ 46,403,005	\$ 47,002,419	\$ (599,414)
Total School Operating Fund	\$ 46,403,005	\$ 46,403,005	\$ 47,002,419	\$ (599,414)

Other Statistical Information

Table 1

County of Russell, Virginia
Government-Wide Expenses by Function
Last Ten Fiscal Years

Fiscal Year	General Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare (1)	Education	Parks, Recreation, and Cultural	Community Development	Interest on Long-Term Debt	Sewer Authority	Total
2020-21	\$ 1,877,921	\$ 2,024,412	\$ 6,455,538	\$ 3,844,745	\$ 9,078,839	\$ 7,311,793	\$ 601,351	\$ 2,647,011	\$ 304,508	\$ 317,087	\$ 34,463,205
2019-20	1,900,993	2,847,235	6,860,358	3,075,914	7,178,554	8,533,863	650,254	924,518	546,107	367,504	32,885,300
2018-19	1,955,177	2,461,521	6,222,716	3,217,305	8,165,010	6,531,101	548,374	935,883	487,606	351,058	30,875,751
2017-18	2,003,925	2,259,365	6,409,699	3,262,221	9,191,297	8,613,945	583,009	957,043	499,803	388,981	34,169,288
2016-17	2,085,083	2,290,688	6,395,713	3,152,142	9,535,001	9,519,958	552,562	992,839	515,428	454,634	35,494,048
2015-16	2,099,001	2,080,921	5,999,917	3,547,942	8,926,570	7,744,464	481,145	1,025,246	342,729	441,642	32,689,577
2014-15	1,772,163	1,945,227	6,352,397	3,725,640	8,115,359	7,596,324	514,678	1,023,371	385,445	430,426	31,861,030
2013-14	1,702,984	2,039,186	6,005,354	4,381,728	7,169,883	8,943,324	546,171	1,687,428	457,095	403,848	33,337,001
2012-13	1,269,473	2,097,469	5,908,601	4,592,807	8,285,584	7,484,972	529,959	2,173,719	498,401	441,349	33,282,334
2011-12	2,267,145	2,119,900	5,296,188	6,060,973	8,397,896	4,589,631	539,126	3,493,655	522,300	410,664	33,697,478

(1) 2018-2019 the Workforce Investment Board became it's own entity, Southwest Virginia Workforce Development Board.

Table 2

County of Russell, Virginia
Government-Wide Revenues
Last Ten Fiscal Years

PROGRAM REVENUES				GENERAL REVENUES						
Fiscal Year	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	General Property Taxes	Other Local Taxes	Unrestricted Revenue from use of Money and Property	Miscellaneous	Grants and Contributions Not Restricted to Specific Programs	Gain on Sale of Asset	Total
2020-21	\$ 586,742	\$ 13,856,417	\$ -	\$ 17,403,606	\$ 3,370,558	\$ 176,347	\$ 153,770	\$ 2,274,529	\$ 6,391	\$ 37,828,360
2019-20	519,382	9,864,066	-	17,746,273	3,035,109	184,588	333,504	2,403,842	-	34,086,764
2018-19	497,780	10,134,066	50,000	17,541,471	3,250,496	282,315	210,687	2,422,355	-	34,389,170
2017-18	546,610	11,391,778	-	17,446,217	3,390,189	254,538	233,890	2,340,315	-	35,603,537
2016-17	414,700	11,862,113	-	17,065,361	3,297,225	185,677	91,300	2,493,045	-	35,409,421
2015-16	430,589	10,616,989	61,200	15,198,122	3,781,925	223,008	180,343	2,501,627	-	32,993,803
2014-15	468,117	9,648,228	-	15,762,013	4,635,427	257,108	226,621	2,553,497	-	33,551,011
2013-14	445,727	8,991,231	320,311	15,749,617	4,873,857	359,952	86,115	2,562,116	-	33,388,926
2012-13	398,711	9,822,073	-	14,686,993	5,079,612	45,865	60,479	2,580,839	-	32,674,572
2011-12	488,408	9,677,480	761,738	13,142,777	6,881,302	77,226	138,135	2,445,435	-	33,612,501

Table 3

County of Russell, Virginia
General Governmental Expenditures by Function (1)
Last Ten Fiscal Years

Fiscal Year	General Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare (3)	Education (2)	Parks, Recreation, and Cultural	Community Development	Non-departmental	Debt Service	Total
2020-21	\$ 1,932,060	\$ 2,558,146	\$ 6,961,369	\$ 2,911,781	\$ 8,788,395	\$ 48,428,709	\$ 538,806	\$ 2,706,439	\$ 942,681	\$ 1,787,375	\$ 77,555,761
2019-20	1,952,540	2,738,739	7,346,195	2,741,815	7,169,005	44,663,872	609,539	989,088	224,547	1,744,622	70,179,962
2018-19	2,153,583	2,680,600	7,267,404	2,893,513	8,302,729	43,224,697	543,499	959,458	421,793	2,066,840	70,514,116
2017-18	2,177,595	2,397,387	6,554,101	3,331,380	9,601,443	42,484,928	566,272	1,083,779	158,828	1,893,421	70,249,134
2016-17	1,829,925	2,326,471	7,012,800	3,480,788	9,950,089	40,397,495	522,426	1,008,002	147,991	1,935,190	68,611,177
2015-16	1,787,592	2,193,822	6,914,427	3,529,620	9,209,141	39,874,115	468,670	1,048,554	515,527	1,747,721	67,289,189
2014-15	1,717,342	2,011,601	6,839,477	3,962,315	8,354,018	39,320,723	480,741	1,046,895	112,482	1,946,577	65,792,171
2013-14	1,651,589	2,039,720	5,955,754	4,500,894	7,412,261	38,945,001	507,694	1,701,241	112,027	1,810,023	64,636,204
2012-13	1,797,929	2,096,382	5,742,101	4,744,331	8,334,736	40,161,416	488,706	2,283,910	423,737	2,869,820	68,943,068
2011-12	2,060,380	2,114,097	5,509,998	6,515,152	8,518,725	40,540,127	484,891	2,442,356	305,904	2,526,021	71,017,651

(1) Includes General and Special Revenue funds of the Primary Government and the operating fund of its Discretely Presented Component Unit - School Board. Excludes Capital Projects.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit - School Board.

(3) 2018-2019 the Workforce Investment Board became it's own entity, Southwest Virginia Workforce Development Board.

Table 4

County of Russell, Virginia
General Governmental Revenues by Source (1)
Last Ten Fiscal Years

Fiscal Year	General Property Taxes	Other Local Taxes	Permits, Privilege Fees, Regulatory Licenses	Fines and Forfeitures	Revenue from the Use of Money and Property	Charges for Services	Miscellaneous	Recovered Costs	Inter-governmental (2)	Total
2020-21	\$ 16,671,668	\$ 3,370,558	\$ 42,459	\$ 5,524	\$ 176,674	\$ 1,499,241	\$ 521,223	\$ 1,276,983	\$ 56,166,892	\$ 79,731,222
2019-20	16,065,093	3,035,109	47,900	6,885	182,583	698,549	520,344	2,048,827	47,792,348	70,397,638
2018-19	15,901,393	3,250,496	43,183	13,545	281,848	720,026	446,681	2,240,716	46,905,798	69,803,686
2017-18	16,390,872	3,390,189	68,668	16,708	259,642	710,045	534,953	1,531,418	46,735,222	69,637,717
2016-17	17,415,482	3,297,225	32,009	18,804	186,397	684,981	342,528	1,651,000	46,597,608	70,226,034
2015-16	15,071,101	3,781,925	30,258	14,136	223,772	676,644	426,624	1,607,321	44,977,461	66,809,242
2014-15	15,746,635	4,635,427	40,342	2,334	251,962	776,757	472,339	1,338,279	44,426,079	67,690,154
2013-14	16,011,500	4,873,857	40,292	31,151	352,852	803,470	307,398	1,121,491	41,977,914	65,519,925
2012-13	14,696,587	5,079,612	34,152	14,955	39,878	951,229	352,993	1,588,307	44,418,919	67,176,632
2011-12	12,813,407	6,881,302	28,272	24,567	65,238	1,162,800	394,657	1,139,070	46,119,628	68,628,941

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit - School Board. Excludes Capital Projects.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit - School Board.

Table 5

County of Russell, Virginia
Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (1)	Percent of Levy Collected	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes (1)	Percent of Delinquent Taxes to Tax Levy
2020-21	\$ 18,589,131	\$ 16,298,878	87.68%	\$ 1,316,051	\$ 17,614,929	94.76%	\$ 8,505,640	45.76%
2019-20	18,740,791	15,990,742	85.33%	1,141,973	17,132,715	91.42%	7,729,993	41.25%
2018-19	18,755,991	15,878,451	84.66%	1,063,006	16,941,457	90.33%	6,126,347	32.66%
2017-18	17,975,777	16,002,677	89.02%	1,377,820	17,380,497	96.69%	4,476,207	24.90%
2016-17	18,121,006	16,441,108	90.73%	1,946,062	18,387,170	101.47%	3,734,590	20.61%
2015-16	17,361,249	14,744,908	84.93%	1,312,236	16,057,144	92.49%	4,096,565	23.60%
2014-15	17,704,326	15,716,165	88.77%	994,555	16,710,720	94.39%	3,823,404	21.60%
2013-14	17,616,878	16,022,072	90.95%	895,532	16,917,604	96.03%	3,914,585	22.22%
2012-13	16,328,495	14,812,738	90.72%	953,671	15,766,409	96.56%	4,786,523	29.31%
2011-12	14,681,089	13,185,991	89.82%	723,190	13,909,181	94.74%	4,693,121	31.97%

(1) Exclusive of penalties and interest.

Table 6

County of Russell, Virginia
Assessed Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year	Real Estate (1)	Personal Property	Machinery and Tools		Merchant's Capital	Mobile Homes	Public Service (2)	Total
2020-21	\$ 1,436,230,815	\$ 351,564,264	\$ 59,279,207	\$ 8,983,665	\$ 15,425,782	\$ 325,134,394	\$	2,196,618,127
2019-20	1,441,294,836	355,435,332	59,906,364	7,482,353	15,473,918	324,047,377		2,203,640,180
2018-19	1,425,907,354	340,126,676	54,399,602	5,701,488	21,270,790	251,848,360		2,099,254,270
2017-18	1,437,419,342	321,810,049	56,429,665	5,992,268	20,380,636	288,824,827		2,130,856,787
2016-17	1,424,285,595	327,638,704	57,050,690	5,716,770	20,726,176	265,575,303		2,100,993,238
2015-16	1,435,763,539	298,654,470	58,791,092	5,876,008	21,377,908	243,897,231		2,064,360,248
2014-15	1,426,948,990	300,976,802	71,451,300	6,084,205	21,500,580	240,244,298		2,067,206,175
2013-14	1,420,301,334	297,609,286	92,212,643	6,061,014	21,820,581	315,700,293		2,153,705,151
2012-13	1,323,141,655	292,809,049	86,317,454	5,631,601	23,486,868	230,027,520		1,961,414,147
2011-12	1,214,673,535	251,383,699	60,747,073	5,340,902	23,401,571	269,503,982		1,825,050,762

(1) Real estate is assessed at 100% of fair market value.

(2) Assessed values are established by the State Corporation Commission-includes all property types.

Table 7

**County of Russell, Virginia
Property Tax Rates (1)
Last Ten Fiscal Years**

Fiscal Year	Real Estate (2)	Personal Property	Machinery & Tools	Merchant's Capital	Mobile Homes
2020-21	\$ 0.63	\$ 1.95	\$ 1.95	\$ 0.65	\$ 0.63
2019-20	0.63	1.95	1.65	0.65	0.63
2018-19	0.63	1.95	1.65	0.65	0.63
2017-18	0.63	1.95	1.65	0.65	0.63
2016-17	0.63	1.95	1.65	0.65	0.63
2015-16	0.63	1.65	1.65	0.65	0.63
2014-15	0.63	1.65	1.65	0.65	0.63
2013-14	0.56/0.63	1.65	2.00	0.65	0.56
2012-13	0.70/0.56	1.65	1.65	0.65	0.70
2011-12	0.61/0.70	1.65	1.65	0.65	0.61

(1) Per \$100 of assessed value.

(2) 2nd half due December/1st half due June of fiscal year.

Table 8

County of Russell, Virginia
Ratio of Net General Bonded Debt to
Assessed Value and Net Bonded Debt Per Capita
Last Ten Fiscal Years

Fiscal Year	Population (1)	Assessed Value (in thousands) (2)	Gross Bonded Debt (3)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2020-21	25,781	\$ 2,196,618	\$ 3,806,495	\$ 3,806,495	0.17%	\$ 148
2019-20	28,897	2,203,640	4,580,219	4,580,219	0.21%	159
2018-19	28,897	2,099,254	4,975,292	4,975,292	0.24%	172
2017-18	28,897	2,130,857	5,953,218	5,953,218	0.28%	206
2016-17	28,897	2,100,993	6,906,780	6,906,780	0.33%	239
2015-16	28,897	2,064,360	7,930,656	7,930,656	0.38%	274
2014-15	28,897	2,067,206	8,951,609	8,951,609	0.43%	310
2013-14	28,897	2,153,705	9,955,282	9,955,282	0.46%	345
2012-13	28,897	1,961,414	10,865,788	10,865,788	0.55%	376
2011-12	28,897	1,825,051	12,666,629	12,666,629	0.69%	438

(1) Bureau of the Census.

(2) Real property assessed at 100% of the fair market value.

(3) Includes all long-term general obligation bonded debt, bonded anticipation notes, and literary fund loans.

Excludes revenue bonds, landfill closure/post-closure care liability, capital leases, and compensated absences.

Table 9

County of Russell, Virginia
Ratio of Annual Debt Service Expenditures for General Bonded
Debt to Total General Governmental Expenditures (1)
Last Ten Fiscal Years

Fiscal Year	Total Debt Service	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2020-21	\$ 1,787,375	\$ 77,555,761	2.30%
2019-20	1,744,622	70,179,962	2.49%
2018-19	2,066,840	70,514,116	2.93%
2017-18	1,893,421	70,249,134	2.70%
2016-17	1,935,190	68,611,177	2.82%
2015-16	1,747,721	67,289,189	2.60%
2014-15	1,946,577	65,792,171	2.96%
2013-14	1,810,023	64,636,204	2.80%
2012-13	2,869,820	68,943,068	4.16%
2011-12	2,526,021	71,017,651	3.56%

(1) Includes all governmental funds of the Primary Government and funds of the Discretely Presented Component Unit-School Board.

COMPLIANCE SECTION



**Independent Auditors' Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

**To the Members of the Board of Supervisors
County of Russell, Virginia
Lebanon, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Russell, Virginia as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the County of Russell, Virginia's basic financial statements and have issued our report thereon dated January 31, 2022. Our report includes a reference to other auditors who audited the financial statements of the Russell County Public Service Authority, as described in our report on the County of Russell, Virginia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County of Russell, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Russell, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Russell, Virginia's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as item 2021-001, to be material weaknesses.

Internal Control over Financial Reporting (continued)

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as item 2021-002, to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County of Russell, Virginia Response to Findings

County of Russell, Virginia's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. County of Russell, Virginia's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Polina, Fane, Cox Associates

Blacksburg, Virginia
January 31, 2022



**Independent Auditors' Report on Compliance for Each Major Program and on
Internal Control over Compliance Required by the Uniform Guidance**

**To the Members of the Board of Supervisors
County of Russell, Virginia
Lebanon, Virginia**

Report on Compliance for Each Major Federal Program

We have audited the County of Russell, Virginia's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County of Russell, Virginia's major federal programs for the year ended June 30, 2021. County of Russell, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County of Russell, Virginia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County of Russell, Virginia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County of Russell, Virginia's compliance.

Opinion on Each Major Federal Program

In our opinion, the County of Russell, Virginia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

Report on Internal Control over Compliance

Management of the County of Russell, Virginia is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County of Russell, Virginia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County of Russell, Virginia's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Polina, Fane, Cox Associates

Blacksburg, Virginia
January 31, 2022

County of Russell, Virginia
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2021

Federal Grantor/State Pass - Through Grantor/ Program Cluster or Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number		Federal Expenditures	Expenditures to Subrecipients
Department of Health and Human Services:					
Pass Through Payments:					
Department of Education:					
Temporary Assistance for Needy Families	93.558	40274	\$ 109,954		
Department of Social Services:					
Temporary Assistance for Needy Families	93.558	0400120, 0400121	336,462	\$ 446,416	\$ -
Mary Lee Allen Promoting Safe and Stable Families Program	93.556	0950119, 0950120		31,693	-
Refugee and Entrant Assistance - State/Replacement Designee Administered Programs	93.566	0500120, 0500121		802	-
Low-Income Home Energy Assistance	93.568	0600420, 0600421		55,022	-
CCDF Cluster					
Child Care Mandatory and Matching Funds of the					
Child Care and Development Fund	93.596	0760120, 0760121		69,705	-
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900120, 0900121		164	-
Foster Care - Title IV-E	93.658	1100120, 1100121		583,865	-
Adoption Assistance	93.659	1120120, 1120121		750,420	-
Social Services Block Grant	93.667	1000120, 1000121		403,540	-
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150119, 9150120		8,089	-
Children's Health Insurance Program	93.767	0540120, 0540121		4,639	-
Medicaid Cluster					
Medical Assistance Program	93.778	1200120, 1200121		377,589	-
Total Department of Health and Human Services				\$ 2,731,944	\$ -
Department of Agriculture:					
Pass Through Payments:					
Child Nutrition Cluster:					
Department of Agriculture:					
Food Distribution-Schools (Note 3)	10.555	Not available	\$ 178,237		
Department of Education:					
COVID-19 Summer Food Service Program for Children	10.559	60175, 60176	\$ 981,921		
Summer Food Service Program for Children	10.559	60302, 60303	1,891,172		
Child Nutrition Discretionary Grants Limited Availability	10.579	86804	151,391	\$ 3,024,484	\$ -
Total Child Nutrition Cluster				\$ 3,202,721	\$ -
Department of Education:					
COVID-19 Child and Adult Care Food Program	10.558	70035	\$ 135,196		
Child and Adult Care Food Program	10.558	70027, 70028	7,862	143,058	-
Department of Social Services:					
SNAP Cluster					
State Administrative Matching Grants for the Supplemental					
Nutrition Assistance Program	10.561	0010120, 0010121 0040119, 0040120		505,632	-
Total Department of Agriculture				\$ 3,851,411	\$ -
Department of Treasury:					
Pass Through Payments:					
Department of Justice:					
COVID-19 - Coronavirus Relief Fund	21.019	SLT0022		\$ 3,907,066	\$ 451,843
Department of Education:					
COVID-19 - Coronavirus Relief Fund	21.019	APE70056		614,163	-
Total Department of Treasury				\$ 4,521,229	\$ 451,843
Department of Justice:					
Direct Payments:					
Equitable Sharing Program	16.922	Not applicable		\$ 28,604	\$ -
Pass Through Payments:					
Department of Criminal Justice Services:					
Violence Against Women Formula Grants	16.588	Not available		22,271	-
Edward Byrne Memorial Justice Assistance Grant Program	16.738	Not available		38,561	-
Crime Victim Assistance	16.575	Not available		48,069	-
Total Department of Justice				\$ 137,505	\$ -
Department of Education:					
Pass Through Payments:					
Department of Education:					
Adult Education - Basic Grants to States	84.002	42801, 61111		\$ 284,688	\$ -
Title I: Grants to Local Educational Agencies	84.010	42901		1,273,287	-
Special Education Cluster:					
Special Education - Grants to States	84.027	43071	\$ 1,019,180		-
Special Education - Preschool Grants	84.173	62521	3,465		-
Total Special Education Cluster				1,022,645	-
Career and Technical Education: Basic Grants to States	84.048	60031		169,710	-
Twenty-First Century Community Learning Centers	84.287	60565		902,665	-
Rural Education	84.358	43481		61,725	-
Supporting Effective Instruction State Grants					
(formerly Improving Teacher Quality State Grants)	84.367	61480		94,989	-
Student Support and Academic Enrichment Program	84.424	60281		139,801	-
Elementary and Secondary School Emergency Relief Fund (GEER Fund)	84.425C	70037, 70038	\$ 10,710		-
Elementary and Secondary School Emergency Relief Fund (ESSER Fund)	84.425D	60177	1,035,935		-
Elementary and Secondary School Emergency Relief Fund (CRRSA Fund)	84.425R	50195	364,458	1,411,103	-
Total Department of Education				\$ 5,360,613	\$ -

County of Russell, Virginia
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2021

Federal Grantor/State Pass - Through Grantor/ Program Cluster or Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures	Expenditures to Subrecipients
Department of Housing and Urban Development: Pass Through Payments: Department of Housing and Community Development: Community Development Block Grant/State's Program and Non-Entitlement Grants In Hawaii	14.228	Not available	\$ 307,848	\$ -
Institute of Museum and Library Services: Pass Through Payments: The Library of Virginia: Grants to States	45.310	Not available	\$ 23,131	\$ -
Department of Homeland Security: Pass Through Payments: Department of Emergency Management: Emergency Management Performance Grants Disaster Grants - Public Assistance (Presidentially Declared Disasters) Homeland Security Grant Program	97.042 97.036 97.067	Not available Not available Not available	\$ 13,757 128,088 46,012	\$ - - -
Total Department of Homeland Security			\$ 187,857	\$ -
Total Expenditures of Federal Awards			\$ 17,121,538	\$ 451,843

Notes to Schedule of Expenditures of Federal Awards:

Note 1 -- Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of County of Russell, Virginia under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of County of Russell, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of County of Russell, Virginia.

Note 2 -- Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
(2) Pass-through entity identifying numbers are presented where available.
(3) The County did not elect the 10% de minimis indirect cost rate because they only request direct costs for reimbursement.

Note 3 -- Food Distribution

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2021, Russell County, Virginia had food commodities totaling \$178,237 in inventory.

Note 4 -- Relationship to the Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:	
General Fund	\$ 3,604,187
Less: Asset forfeiture funds	(47)
Plus: Equitable sharing program difference	28,604
CARES Fund	3,930,197
Total primary government	\$ 7,562,941
Component Unit School Board:	
School Operating Fund	\$ 9,558,597
Total expenditures of federal awards per the basic financial statements	\$ 17,121,538

County of Russell, Virginia
Schedule of Findings and Questioned Costs
For The Year Ended June 30, 2021

Section I - Summary of Auditors' Results**Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	Yes
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	No
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)?	No

Identification of major programs:

CFDA #	Name of Federal Program or Cluster
10.553/10.555/10.559	Child Nutrition Cluster
21.019	COVID-19 Coronavirus Relief Fund
84.425	COVID-19 Elementary & Secondary School Emergency Relief Funds (ESSER Funds)

Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	No

County of Russell, Virginia

Schedule of Findings and Questioned Costs (Continued)

For The Year Ended June 30, 2021

Section II - Financial Statement Findings**2021-001**

Criteria:	Identification of a material adjustment to the financial statements that was not detected by the entity's internal controls indicates that a material weakness exists.
Condition:	The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP).
Cause:	The County does not have proper controls in place to detect and correct errors in closing their year-end financial statements.
Effect:	There is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected by the County's internal controls over financial reporting.
Recommendation:	The County should review the auditors' proposed audit adjustments for 2021 and develop a plan to ensure the trial balances and related schedules are accurately presented for audit.
Management's Response:	The County Administrator will review the auditors' proposed audit adjustments for 2021 and will develop a plan of action with the Treasurer to ensure that all adjusting entries are made prior to final audit fieldwork next year.

2021-002

Criteria:	The County is required to design, implement, and maintain effective internal controls surrounding financial reporting.
Condition:	The County did not have an adequate review process over accounts payable expenditures.
Cause:	The County does not have an adequate review process regarding accounts payable expenditures.
Effect:	There is a reasonable possibility that a misstatement of the financial statements will not be prevented or detected and corrected by the County's internal controls over financial reporting.

County of Russell, Virginia**Schedule of Findings and Questioned Costs (Continued)****For The Year Ended June 30, 2021**

Section II - Financial Statement Findings**2021-002 (Continued)**

Recommendation: We recommend the County implement a more efficient process to ensure all payments are properly reviewed, approved, and documented as same.

Management's Response: Management agrees with this finding and will implement a more efficient process to ensure all payments are properly reviewed, approved, and documented as same.

Section III - Federal Award Findings and Questioned Costs

None

County of Russell, Virginia

Summary Schedule of Prior Audit Findings
For The Year Ended June 30, 2021

Section I - Summary of Auditors' Results

2020-001

Condition:	The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP).
Recommendation:	The County should review the auditors' proposed audit adjustments for 2020 and develop a plan to ensure the trial balances and related schedules are accurately presented for audit.
Current Status:	Finding 2020-001 was repeated in the current year as 2021-001.