

**GOOCHLAND-POWHATAN
COMMUNITY SERVICES**

FINANCIAL AND COMPLIANCE REPORTS

YEAR ENDED JUNE 30, 2025



ASSURANCE, TAX & ADVISORY SERVICES

GOOCHLAND-POWHATAN COMMUNITY SERVICES

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INTRODUCTORY SECTION

GOOCHLAND-POWHATAN COMMUNITY SERVICES

Board of Directors

Goochland County

Hannah Robicheau

Sandra Leabough

Joyce Layne-Jordan

Crystal Neilson-Hall

Marcus Allen

Powhatan County

Michael Asip

Erin Tierney-Butler

Stephen Hancock

Linda Revels

Vacant

Principal Management Team

Toby Fritz

Carinne Kight

Lisette Edwards

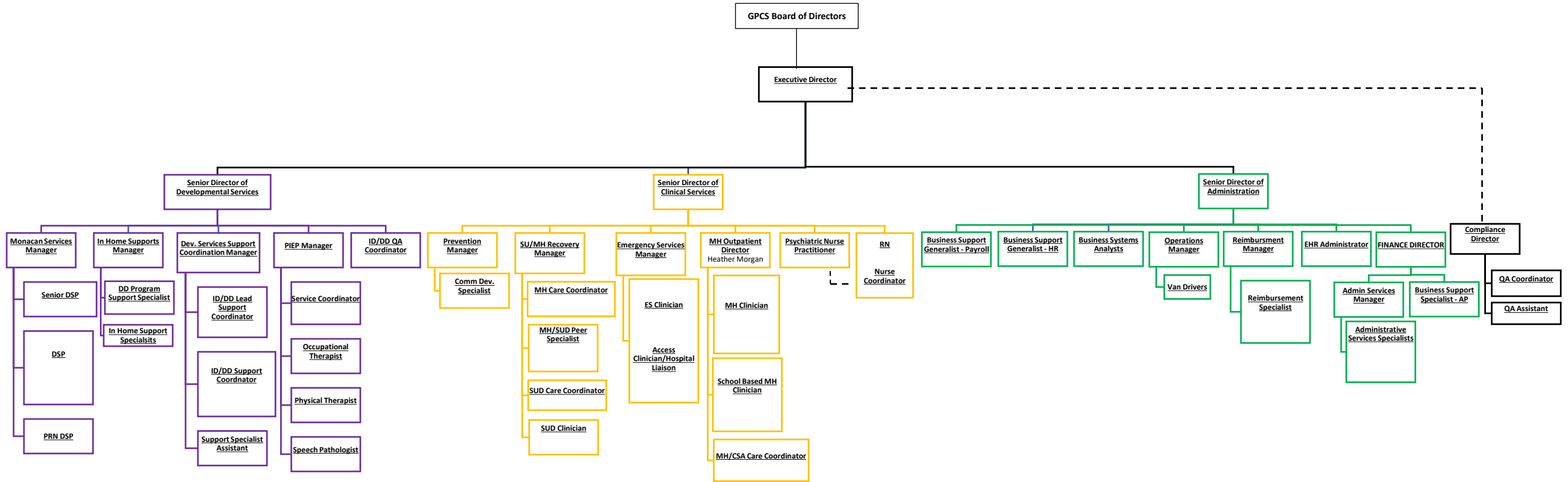
Lateshia Brown

Executive Director

Senior Director of Administration

Senior Director of Clinical Services

Senior Director of Developmental
Services



FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the Board of Directors
Goochland-Powhatan Community Services

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of Goochland-Powhatan Community Services (the Board), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Board, as of June 30, 2025, the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts for the Commonwealth of Virginia. Our responsibilities under those standards and specifications are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Board and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information on pages 4-5 and 35-40, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the supporting schedules and introductory section as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2025 on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

PBmares, LLP

Harrisonburg, Virginia
October 23, 2025

GOOCHLAND-POWHATAN COMMUNITY SERVICES

Management's Discussion and Analysis June 30, 2025

The following management's discussion and analysis (MD&A) of the Goochland-Powhatan Community Services (the Board) financial performance provides the reader with an overview to the financial statements of the Board for the fiscal year ended June 30, 2025.

The Board presents the following as part of its basic financial statements: (1) Statement of Net Position; (2) Statement of Revenues, Expenses and Change in Net Position; (3) Statement of Cash Flows; and (4) Notes to Financial Statements.

The Board's financial position is measured in terms of resources (assets) owned and obligations (liabilities) owed as of June 30, 2025. This information is reflected on the Statement of Net Position. The excess of assets and deferred outflows of resources over liabilities and deferred inflows of resources is the net position.

Information reflecting the results of operations and other changes in net position during the fiscal year 2025 is reported in the Statement of Revenues, Expenses and Change in Net Position. This statement reflects total revenues and total expenses for the fiscal year ended June 30, 2025 and the change in net position for the year.

The flow of cash resources into and out of the Board during the fiscal year is reflected on the Statement of Cash Flows. This statement also reflects the net increase in cash and cash equivalents for the year and the ending cash and cash equivalents as of June 30, 2025.

A summary of the Board's net position for fiscal years 2025 and 2024 is presented below.

SUMMARY OF NET POSITION

	<u>2025</u>	<u>2024</u>
Assets:		
Current assets	\$ 5,905,944	\$ 5,729,410
Capital assets (net of accumulated depreciation and amortization)	1,342,584	1,553,876
Other assets	1,754,407	1,885,618
Total assets	<u>9,002,935</u>	<u>9,168,904</u>
Deferred outflows of resources:		
Pension plan and OPEB	516,748	143,599
Total deferred outflows of resources	<u>516,748</u>	<u>143,599</u>
Liabilities:		
Current liabilities	281,419	353,056
Noncurrent liabilities	654,315	773,877
Total liabilities	<u>935,734</u>	<u>1,126,933</u>
Deferred inflows of resources:		
Pension plan and OPEB	397,109	358,718
Total deferred inflows of resources	<u>397,109</u>	<u>358,718</u>
Net position:		
Net investment in capital assets	1,066,945	1,123,104
Restricted net position – net pension asset	1,754,407	1,885,618
Unrestricted	5,365,488	4,818,130
Total net position	<u>\$ 8,186,840</u>	<u>\$ 7,826,852</u>

A summary of the Board’s revenues, expenses and change in net position for fiscal years 2025 and 2024 is presented below.

SUMMARY OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	<u>2025</u>	<u>2024</u>
Operating revenues	\$ 2,286,142	\$ 2,348,162
Operating expenses	<u>8,527,362</u>	<u>8,006,988</u>
Operating loss	(6,241,220)	(5,658,826)
Nonoperating revenues (expenses)	<u>6,601,208</u>	6,955,647
Change in net position	359,988	1,296,821
Net position, beginning of year	<u>7,826,852</u>	<u>6,530,031</u>
Net position, end of year	<u>\$ 8,186,840</u>	<u>\$ 7,826,852</u>

Operating revenues are generated from providing patient services with the substantial majority of this revenue generated from Medicaid. In fiscal year 2025, Medicaid income represented over 72.7% of the Board’s total operating revenues.

Capital Assets and Debt Administration

Capital Assets

On June 30, 2025, the Board had \$1,342,584 in net capital assets comprised primarily of land, buildings and improvements, software, and equipment and vehicles.

Requests for Information

This financial report is designed to provide a general overview of the Board’s finances for all those with an interest in the Board’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Executive Director, 3058 River Road West, Goochland, Virginia 23063.

BASIC FINANCIAL STATEMENTS

GOOCHLAND-POWHATAN COMMUNITY SERVICES

STATEMENT OF NET POSITION

June 30, 2025

ASSETS	
Current Assets	
Cash and cash equivalents	\$ 4,944,924
Investments	307,005
Accounts receivable, less allowance for uncollectibles	309,663
Due from other governments	121,295
Prepaid items	212,186
Total current assets	5,895,073
Noncurrent Assets	
Capital assets:	
Land, property, intangible right-to-use assets, and equipment, net	1,342,584
Net pension asset	1,754,407
Total noncurrent assets	3,096,991
Total assets	8,992,064
DEFERRED OUTFLOWS OF RESOURCES	
Pension Plan	402,323
Other Postemployment Benefits	114,425
Total deferred outflows of resources	516,748
LIABILITIES	
Current Liabilities	
Accounts payable and accrued expenses	58,290
Unearned revenue	17,293
Compensated absences	41,231
Long-term leases payable, current portion	80,652
Long-term subscription liability, current portion	83,953
Total current liabilities	281,419
Noncurrent Liabilities	
Compensated absences	333,599
Long-term leases payable, less current portion	88,937
Long-term subscription liability, less current portion	22,097
Other postemployment benefits	209,682
Total noncurrent liabilities	654,315
Total liabilities	935,734
DEFERRED INFLOWS OF RESOURCES	
Pension Plan	363,592
Other Postemployment Benefits	33,517
Total deferred inflows of resources	397,109
NET POSITION	
Net Investment in Capital Assets	1,066,945
Restricted Net Position - Net Pension Asset	1,754,407
Unrestricted	5,354,617
Total net position	\$ 8,175,969

GOOCHLAND-POWHATAN COMMUNITY SERVICES

STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION

Year Ended June 30, 2025

Operating Revenues	
Net patient service revenue	<u>\$ 2,286,142</u>
Operating Expenses	
Salaries and benefits	7,203,389
SOR expenses	225,277
Staff development	38,152
Facility	118,786
Supplies	85,198
Travel	101,553
Contractual and consulting	410,569
Depreciation and amortization	258,257
Other	<u>97,052</u>
Total operating expenses	<u>8,538,233</u>
Operating loss	<u>(6,252,091)</u>
Nonoperating Revenues (Expenses)	
Grants and appropriations:	
Commonwealth of Virginia	4,190,603
Federal government	721,640
Local governments	823,856
Interest expense	(22,341)
Other	<u>887,450</u>
Nonoperating revenues, net	<u>6,601,208</u>
Change in net position	349,117
Net Position, beginning of year	<u>7,826,852</u>
Net Position, end of year	<u><u>\$ 8,175,969</u></u>

GOOCHLAND-POWHATAN COMMUNITY SERVICES

STATEMENT OF CASH FLOWS

Year Ended June 30, 2025

Cash Flows from Operating Activities	
Receipts from customers	\$ 2,353,123
Payments to suppliers	(1,029,871)
Payments to and for employees	(7,396,602)
Net cash used in operating activities	(6,073,350)
Cash Flows from Noncapital and Related Financing Activities	
Government grants and appropriations	5,667,592
Other	887,450
Net cash provided by noncapital and related financing activities	6,555,042
Cash Flows from Capital and Related Financing Activities	
Interest payments on long-term debt	(22,341)
Principal payments on long-term debt	(155,133)
Acquisition of capital assets	(46,965)
Net cash used in capital and related financing activities	(224,439)
Cash Flows from Investing Activities	
Purchase of investments	(307,005)
Net cash used in investing activities	(307,005)
Net decrease in cash and cash equivalents	(49,752)
Cash and Cash Equivalents, beginning of year	4,994,676
Cash and Cash Equivalents, end of year	\$ 4,944,924
Reconciliation of Operating Loss to Net Cash Used in Operating Activities	
Operating loss	\$ (6,252,091)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation and amortization	258,257
Pension expense	(127,707)
Other postemployment benefit expense	(6,633)
Adjustment to bad debt allowance	5,309
Changes in assets and liabilities:	
Accounts receivable	61,672
Deposits	10,871
Prepaid items	16,932
Accounts payable and accrued expenses	(19,239)
Compensated absences	31,294
Deferred outflows of resources - contributions made subsequent to measurement date	(52,015)
Net cash used in operating activities	\$ (6,073,350)

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

Description and purpose of the Board: Goochland-Powhatan Community Services (the Board) operates as an agent for the counties of Goochland and Powhatan in the establishment and operation of community mental health, intellectual disabilities, and substance abuse programs as provided for in Chapter 10 of Title 37.2 of the *Code of Virginia* (1950), relating to the Department of Behavioral Health and Departmental Services. In addition, the Board provides a system of community mental health and intellectual disability and substance abuse services, which relate to and are integrated with existing and planned programs. The Board was established in 1982.

The financial statements of the Board have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as promulgated by the Governmental Accounting Standards Board (GASB), the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and guidance issued by the Department of Behavioral Health and Departmental Services. The Board's more significant accounting policies are described herein.

Reporting entity: For financial reporting purposes, in conformance with GAAP, the Board includes all organizations for which it is considered financially accountable. The members of the Board also appoint the Board of Directors of Cedarwood Residential, Inc., which is exempt from taxation under Internal Revenue Code Section 501(c)(2). Accordingly, Cedarwoods Residential, Inc. has been included as a blended component unit of the Board in accordance with GASB.

Financial statement presentation: For entities like the Board that are engaged solely in business-type activities, the basic financial statements include:

1. *Statement of Net Position* – The Statement of Net Position is designed to display the financial position of the Board. The net position of the Board is broken down into three categories – (1) net investment in capital assets, (2) restricted, and (3) unrestricted.
2. *Statement of Revenues, Expenses and Change in Net Position* – The Statement of Revenues, Expenses and Change in Net Position is designed to display the financial activities of the Board for the period.
3. *Statement of Cash Flows* – The Statement of Cash Flows is prepared using the direct method and is designed to display the yearly transactions that impacted cash and cash equivalents.
4. *Notes to Financial Statements.*

Measurement focus and basis of accounting: The Board's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, wherein revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Nonexchange transactions, in which the Board receives value without directly giving equal value in exchange, include grants, entitlements, and donations. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Changes in financial position are distinguished between operating revenues and expenses and nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Board's principal ongoing operations. Nonoperating items include nonexchange revenues and interest revenues and expenses.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Use of estimates: The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Cash and cash equivalents: Cash and cash equivalents include cash on hand, checking and savings accounts, and short-term highly liquid investments. The Board maintains cash accounts with financial institutions in accordance with the Virginia Security for Public Deposits Act of the *Code of Virginia* (the Act). The Act requires financial institutions to meet specific collateralization requirements. For reporting purposes, the Board considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

Accounts receivable – client services: Revenue and related receivables for healthcare services are recorded at the Board’s full established rates. Amounts receivable from third-party payors for healthcare services are usually less than the Board’s full established rates. The realizable amounts are generally determined by contractual agreements with the third-party payor (e.g. Medicaid). The provision for contractual adjustments (difference between established rates and third-party payor payments) and discounts (difference between established rates and amounts collectible) are deducted from gross accounts receivable to determine accounts receivable – net client services.

Net client service revenue is reported at the estimated net realizable amounts from residents, third-party payors, and others for services rendered. Revenue under third-party payor agreements is subject to audit and retroactive adjustment. Retroactive adjustments are reported in operations in the year of settlement.

Client fees and allowance for uncollectible accounts: The Board is required to collect the cost of services from third-party sources and those individuals who are able to pay. However, the payment of amounts charged is based on individual circumstances and unpaid balances are pursued to the extent of the client’s ability to pay. The Board has established procedures for granting financial assistance in cases of hardship. The granting of financial assistance results in a substantial reduction and/or elimination of charges to individual clients. Because the Board does not pursue the collection of amounts determined to qualify for financial assistance, they are not reported as revenue.

A significant majority of fees collected result from Medicaid billings. An allowance for doubtful client accounts has been estimated by management to equal all client balances older than 90 days, totaling approximately \$32,500 at June 30, 2025.

Capital assets: Capital asset acquisitions that cost \$5,000 or more are capitalized and recorded at cost (except for intangible right-to-use assets, the measurement of which is described under leases and subscription-based information technology arrangements on the following page). Depreciation or amortization is provided over the estimated useful life of each class of depreciable assets ranging from 3 to 30 years and is computed using the straight-line method. Donated capital assets are recorded at their estimated acquisition value at the time of the gift. There are no impaired capital assets.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Leases: The Board is a lessee for a non-cancellable lease of office space, furnishings and equipment. The Board recognizes a lease liability and intangible right-to-use lease assets in the basic financial statements.

At the commencement of a lease, the Board initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The intangible right-to-use lease assets are initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the intangible right-to-use lease assets are amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Board determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

-The Board uses a discount rate for leases based on the general market.

-The lease term includes the non-cancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments that the Board is reasonably certain to exercise.

The Board monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the intangible right-to-use lease assets and lease liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Intangible right-to-use lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

Deferred outflows/inflows of resources: In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. For more detailed information on these items, reference the pension plan and other postemployment benefit plan notes.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For more detailed information on these items, reference the pension plan and other postemployment benefits notes.

Subscription-based information technology arrangements (SBITAs): For new or modified contracts, the Board determines whether the contract is a subscription-based information technology arrangement (SBITA). If a contract is determined to be, or contain, a SBITA with a non-cancellable term in excess of 12 months (including any options to extend or terminate the subscription when exercise is reasonably certain), the Board records a right-to-use subscription asset (intangible asset) and subscription liability which is calculated based on the value of the discounted future subscription payments over the term of the subscription. If the interest rate implicit in the subscription is not readily determinable, the Board will use the applicable incremental borrowing rate in the calculation of the present value of the subscription payments.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Subscription-based information technology arrangements (SBITAs) (continued): The Board recognizes a subscription liability and right-to-use subscription asset on the Statement of Net Position. Subscriptions with an initial, non-cancellable term of 12 months or less are not recorded on the Statement of Net Position and expense is recognized as incurred over the subscription term.

At the commencement of a SBITA, the Board measures the subscription liability at the present value of payments expected to be made during the subscription term and then reduces the liability by the principal portion of the subscription payments made. The right-to-use subscription asset is measured at the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial direct costs, then amortized on a straight-line basis over the subscription term.

Subscription payments are apportioned between interest expense and principal based on an amortization schedule calculated using the effective interest method.

Compensated absences: The Board's employees earn annual leave (vacation pay and sick leave) in varying amounts and can accumulate leave based on length of service. All full-time employees earn sick leave at a rate of 11 hours per month. Sick leave for full-time Hybrid Plan employees is capped at 200 hours. Legacy employees do not have a cap on the amount of sick leave that can be earned. Permanent part-time employees accrue sick leave on a pro-rated basis, rounded up to the nearest half hour. Temporary, hourly, and relief employees do not accrue sick leave. Maximum annual leave accumulation hours are the hours allowable at the time of separation or at the end of any calendar year.

Employees terminating their employment are paid their accumulated annual leave up to the maximum limit, based on years of employment. Unused sick leave is paid at the date of separation at 25% of the total up to a maximum amount of \$3,000.

Compensated absences have been reported as a current liability for that amount expected to be paid out or used in the upcoming fiscal year, with the balance as a noncurrent liability.

Net position and net position flow assumption: Net position is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets including right-to-use assets, less accumulated depreciation and amortization, less any outstanding debt related to the acquisition, construction or improvement of those assets.

Sometimes, the Board will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Board's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Pensions: The Virginia Retirement System (VRS) Political Subdivision Retirement Plan (the Board's retirement plan) is a multi-employer, agent defined benefit plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Board's retirement plan and the additions to/deductions from the Board's retirement plan's fiduciary net position have been determined on the same basis as they were reported by the VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

Group life insurance: The VRS Group Life Insurance (GLI) Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI Program was established pursuant to Section 51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI Program is a defined benefit plan that provides a basic GLI benefit for employees of participating employers. For purposes of measuring the net GLI Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI Program OPEB, and GLI Program OPEB expense, information about the fiduciary net position of the VRS GLI Program OPEB and the additions to/deductions from the VRS GLI Program OPEB's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Fiscal agent: The County of Goochland, Virginia (County) is the fiscal agent for the Board.

Subsequent events: The Board has evaluated subsequent events through October 23, 2025, the date on which the financial statements were available to be issued.

Note 2. Risk Management

The Board is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions, injuries to employees; and natural disasters. The Board participates in a self-insured liability plan sponsored by the state of Virginia for local political subdivisions. The plan provides \$1,000,000 coverage against public official liability claims, a maximum coverage of \$3,000,000 for property and related coverage, and \$250,000 for employee dishonesty. The Board participates in the Virginia Association of Counties Group Self Insurance Risk Pool for comprehensive property and casualty coverage, a general liability coverage (claims made), automobile coverage, and employer's liability. Certain other risks are covered by commercial insurance policies. Management believes that the above-described coverage is sufficient to preclude any significant uninsured losses to the Board. The Board's risk exposure is anticipated to be limited to policy deductibles. There have been no settlements in excess of insurance coverage in the past three years.

Note 3. Deposits and Investments

The Board's primary deposit account is maintained by the County of Goochland. The Board also maintains four additional deposit accounts, two of which are considered a part of their blended component unit, Cedarwoods Residential, Inc.

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Act, Section 2.2-4400 et. seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits, except those included in the Cedarwoods Residential, Inc. blended component unit, are considered fully collateralized.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

The two accounts included in the Cedarwoods Residential Inc. blended component unit are not considered public deposits and thus do not have a policy to protect against custodial credit risk. Custodial credit risk for deposits is the risk that in the event of a bank failure, the Board's deposits may not be returned to it. As of June 30, 2025, the Board's bank balance in these accounts was \$11,838 and they had no amounts in excess of the insured limits.

The Board had the following investment subject to recurring fair value measurement as of June 30, 2025:

- Certificate of deposit totaling \$307,005, valued using quoted market prices (level 1 inputs), is classified as a short-term investment as of June 30, 2025. The certificate bears interest at 3.94% and matures in four months.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 4. Capital Assets

Capital asset activity for the year ended June 30, 2025 is summarized below:

	Beginning Balance	Increases	Ending Balance
Capital assets not being depreciated or amortized:			
Land	\$ 290,690	\$ -	\$ 290,690
Construction in progress	-	26,004	26,004
Total capital assets not being depreciated or amortized	290,690	26,004	316,694
Capital assets being depreciated or amortized:			
Land improvements	80,800	14,198	94,998
Buildings and improvements	1,188,470	6,763	1,195,233
Furnishings and equipment	148,144	-	148,144
Vehicles	804,638	-	804,638
Intangible right-to-use lease furnishings and equipment	59,650	-	59,650
Intangible right-to-use lease building and improvements	381,135	-	381,135
Right-to-use subscription asset	237,233	-	237,233
Total capital assets being depreciated or amortized	2,900,070	20,961	2,921,031
Less accumulated depreciation and amortization for:			
Land improvements	37,709	44,241	81,950
Buildings and improvements	547,963	6,333	554,296
Furnishings and equipment	108,133	6,707	114,840
Vehicles	673,816	46,304	720,120
Intangible right-to-use lease furnishings and equipment	21,984	12,072	34,056
Intangible right-to-use lease building and improvements	187,971	63,522	251,493
Right-to-use subscription asset	59,308	79,078	138,386
Total accumulated depreciation and amortization	1,636,884	258,257	1,895,141
Net capital assets being depreciated or amortized	1,263,186	(237,296)	1,025,890
Net capital assets	\$ 1,553,876	\$ (211,292)	\$ 1,342,584

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 5. Lease Agreements

The Board leases office space from the County of Powhatan. The lease expires May 31, 2027. An initial lease liability was recorded in the amount of \$189,720. A remeasurement was done in December 2022, increasing the lease liability to \$381,135. As of June 30, 2025, the value of the lease liability was \$140,988. The Board is required to make monthly principal and interest payments of approximately \$6,137. The lease has an interest rate of 4.23%. The value of the intangible right-to-use asset as of the end of the current fiscal year was \$381,135 and the accumulated amortization was \$251,493.

The Board leases two pieces of equipment, a copier and a mail machine. The copier lease expires on February 28, 2028 and the mail machine lease expires March 29, 2026. An initial lease liability was recorded for the copier at \$45,000 and the mail machine at \$14,650. As of June 30, 2025, the total lease liability for these two pieces of equipment totaled \$28,601. The Board is required to make monthly principal and interest payments of approximately \$1,742. The copier lease has an interest rate of 7.70% and the mail machine lease has an interest rate of 3.28%. The value of the intangible right-to-use asset for these two pieces of equipment as of the end of the current fiscal year was \$59,650 and the accumulated amortization was \$34,056.

The future principal and interest lease payments as of June 30, 2025, were as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2026	\$ 80,652	\$ 6,370	\$ 87,022
2027	81,895	2,621	84,516
2028	7,042	205	7,247
Totals	\$ 169,589	\$ 9,196	\$ 178,785

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 6. Subscription Agreements

During the previous fiscal year, the Board entered into a subscription agreement as lessee for software for thirty-six months. An initial subscription liability was recorded in the amount of \$237,233. As of June 30, 2025, the value of the subscription liability was \$106,050. The Board is required to make annual principal and interest payments in the amount of \$89,616. The subscription has an interest rate of 8.31%. The value of the right-to-use subscription asset as of June 30, 2025 was \$237,233 and had accumulated amortization of \$138,386.

Annual requirements to amortize subscription liabilities are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2026	\$ 83,953	\$ 5,663	\$ 89,616
2027	22,097	307	22,404
Totals	\$ 106,050	\$ 5,970	\$ 112,020

Note 7. Long-Term Obligations

Long-term obligation activity for the year ended June 30, 2025 is summarized as follows:

	Beginning Balance	Increases*	Decreases	Ending Balance	Due Within One Year
Compensated Absences	\$ 343,536	\$ 31,294	\$ -	\$ 374,830	\$ 41,231
Leases Payable	247,441	-	77,852	169,589	80,652
Subscription Payable	183,331	-	77,281	106,050	83,953
Long-term liabilities	\$ 774,308	\$ 31,294	\$ 155,133	\$ 650,469	\$ 205,836

*The change in compensated absences liability is presented as a net change.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent Multiple-Employer Pension Plan

Administering Entity: Virginia Retirement System (System)

A. Plan Description

All full-time, salaried permanent employees of the Board are automatically covered by VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and, Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at:

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>.

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	<u>50</u>
Inactive members:	
Vested	31
Non-vested	40
Active elsewhere in VRS	23
Active members	<u>68</u>
Total covered employees	<u><u>212</u></u>

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

A. Plan Description (Continued)

Contributions

The contribution requirement for active employees is governed by Section 51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Board's contractually required contribution rate for the year ended June 30, 2025 was 2.32% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by an employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Board were \$110,890 and \$56,847 for the years ended June 30, 2025 and 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$34,651 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$7,810 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$3,464,957 for the year ended June 30, 2025.

B. Net Pension Asset

The Board's net pension asset is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2023 rolled forward to the measurement date of June 30, 2024.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

B. Net Pension Asset (Continued)

Actuarial Assumptions

The total pension liability for General Employees in the Board's retirement plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal Actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% – 5.35%
Investment rate or return	6.75%, net of pension plan investment expense, including inflation
Mortality Rates:	15% of deaths are assumed to be service-related.
– Pre-retirement:	Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.
– Post-retirement:	Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.
– Post-disablement:	Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rate for females set back 3 years.
– Beneficiaries and Survivors::	Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.
– Mortality Improvement:	Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age.
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through nine years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

B. Net Pension Asset (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	(3.00%)	3.50%	(0.11%)
Total	100.00%		7.07%

** Expected arithmetic nominal return

7.07%

* The above allocation provides a one-year expected return of 7.07%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

** On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

B. Net Pension Asset (Continued)

Discount Rate

The discount rate used to measure the total pension asset was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate is 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension asset.

C. Changes in the Net Pension Asset

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Pension	Net Pension Asset
Balances at June 30, 2023	\$ 9,949,309	\$ 11,834,927	\$ (1,885,618)
Changes for the year:			
Service cost	351,312	-	351,312
Interest	678,273	-	678,273
Difference between expected and actual experience	512,216	-	512,216
Contributions – employer	-	56,847	(56,847)
Contributions – employee	-	217,031	(217,031)
Net investment income	-	1,144,057	(1,144,057)
Benefit payments, including refunds of employee contributions	(504,256)	(504,256)	-
Administrative expense	-	(7,582)	7,582
Other changes	-	237	(237)
Net changes	1,037,545	906,334	131,211
Balances at June 30, 2024	\$ 10,986,854	\$ 12,741,261	\$ (1,754,407)

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

C. Changes in the Net Pension Asset (Continued)

Sensitivity of the Net Pension Asset to Changes in the Discount Rate

The following presents the net pension asset of the Board, using the discount rate of 6.75%, as well as what the Board’s net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
Board's net pension asset	\$ (358,879)	\$ (1,754,407)	\$ (2,878,400)

D. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the Board recognized pension expense of \$70,860. At June 30, 2025, the Board also reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 291,433	\$ (29,145)
Net difference between projected and actual earnings on pension plan investments	-	(334,447)
Employer contributions subsequent to the measurement date	110,890	-
Total	\$ 402,323	\$ (363,592)

The \$110,890 reported as deferred outflows of resources related to pensions resulting from the Board’s contributions subsequent to the measurement date will be recognized as an increase of the net pension asset in the year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2026	\$ (99,723)
2027	163,118
2028	(64,908)
2029	(70,646)
	<u>\$ (72,159)</u>

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 8. Pension Plan (Continued)

E. Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at varetire.org/pdf/Publications/2024-annual-report.pdf, or by writing to the VRS Chief Financial Officer at P.O. Box 2500, Richmond, Virginia 23218-2500.

Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program

A. Plan Description

All full-time, salaried permanent employees of the Board are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Program. For members who elect the optional GLI coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from the members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

A. Plan Description (Continued)

The specific information for GLI Program OPEB, including eligibility, coverage and benefits is set out in the table below:

GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS
<p>Eligible Employees The GLI Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program.</p> <p>Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.</p>
<p>Benefit Amounts The benefits payable under the GLI Program have several components.</p> <ul style="list-style-type: none">• Natural Death Benefit – The natural death benefit is equal to the employee’s covered compensation rounded to the next highest thousand and then doubled.• Accidental Death Benefit – The accidental death benefit is double the natural death benefit.• Other Benefit Provisions – In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:<ul style="list-style-type: none">○ Accidental dismemberment benefit○ Seatbelt benefit○ Repatriation benefit○ Felonious assault benefit○ Accelerated death benefit option
<p>Reduction in Benefit Amounts The benefit amounts provided to members covered under the GLI Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.</p>
<p>Minimum Benefit Amount and Cost-of-Living Adjustment (COLA) For covered members with at least 30 years of service credit, there is a minimum benefit payable under GLI Program. The minimum benefit was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.</p>

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

B. Contributions

The contribution requirements for the GLI Program are governed by Sections 51.1-506 and 51.1-508 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Program was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% X 60%) and the employer component was 0.47% (1.18% X 40%). Employers may elect to pay all or part of the employee contribution, however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Program from the Board were \$24,018 and \$26,046 for the years ended June 30, 2025 and June 30, 2024, respectively.

C. GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB

At June 30, 2025, the Board reported a liability of \$209,682 for its proportionate share of the net GLI OPEB liability. The net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB Liability used to calculate the net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the net GLI OPEB liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.01879% as compared to 0.01605% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$19,412. Since there was a change in the proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

**Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program
(Continued)**

C. GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB (Continued)

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 33,072	\$ (5,122)
Net difference between projected and actual investment earnings on OPEB plan investments	-	(17,674)
Change in assumptions	1,195	(10,391)
Changes in proportionate share	56,140	(330)
Employer contributions subsequent to the measurement date	24,018	-
Total	\$ 114,425	\$ (33,517)

The \$24,018 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the net GLI OPEB liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ending June 30,	Amount
2026	\$ 5,027
2027	17,989
2028	13,838
2029	11,817
2030	8,219
	\$ 56,890

D. Actuarial Assumptions

The total GLI OPEB Liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.5%
Salary increases, including inflation:	
Locality – general employees	3.5%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

**Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program
(Continued)**

D. Actuarial Assumptions (Continued)

Mortality Rates – Non-Largest 10 Locality Employers – General Employees

Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years.

Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year.

Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally.

Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all.
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through nine years of service.
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

E. Net GLI OPEB Liability

The net OPEB Liability (NOL) for the GLI Program represents the program's total OPEB Liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Program are as follows:

	Group Life Insurance OPEB Program
Total GLI OPEB liability	\$ 4,196,054,553
Plan fiduciary net position	<u>3,080,132,480</u>
Employer's net GLI OPEB liability	<u><u>\$ 1,115,922,073</u></u>
Plan fiduciary net position as a percentage of the total GLI OPEB liability	73.41%

The total GLI OPEB Liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB Liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

F. Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

F. Long-Term Expected Rate of Return (Continued)

The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	(3.00%)	3.50%	(0.11%)
Total	100.00%		7.07%

** Expected arithmetic nominal return 7.07%

* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocations at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 9. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

G. Discount Rate

The discount rate used to measure the total GLI OPEB Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2024, the rate contributed by the Board for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB Liability.

H. Sensitivity of the Board’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the Board’s proportionate share of the net GLI OPEB Liability using the discount rate of 6.75%, as well as what the Board’s proportionate share of the net GLI OPEB Liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
Plan's net OPEB liability	\$ 326,082	\$ 209,682	\$ 115,645

I. Group Life Insurance Program Fiduciary Net Position

Detailed information about the GLI Program’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at varetire.org/Pdf/Publications/2024-annual-report.pdf, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, Virginia, 23218-2500.

Note 10. Due from Other Governments

For the year ended June 30, 2025, the Board had \$106,510 due from the Virginia Department of Behavioral Health and Developmental Services for federal grant proceeds and \$14,785 from the Richmond Behavioral Health Authority for other revenue.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 11. Funding from Participating Localities

Appropriations from participating localities for the year ended June 30, 2025 were as follows:

County of Goochland	\$	411,928
County of Powhatan		411,928
		<u>411,928</u>
	\$	<u>823,856</u>

Note 12. Blended Component Unit

The following table shows a condensed statement of net position as of June 30, 2025:

	Goochland- Powhatan Community Services	Cedarwoods Residential, Inc.	Total
Assets:			
Current assets	\$ 5,587,101	\$ 318,843	\$ 5,905,944
Capital assets (net of accumulated depreciation and amortization)	1,342,584	-	1,342,584
Net pension asset	1,754,407	-	1,754,407
Total assets	<u>8,684,092</u>	<u>318,843</u>	<u>9,002,935</u>
Deferred outflows of resources:			
Pension plan	402,323	-	402,323
Other postemployment benefits	114,425	-	114,425
Total deferred outflows of resources	<u>516,748</u>	<u>-</u>	<u>516,748</u>
Liabilities:			
Current liabilities	281,419	-	281,419
Noncurrent liabilities	654,315	-	654,315
Total liabilities	<u>935,734</u>	<u>-</u>	<u>935,734</u>
Deferred inflows of resources:			
Pension plan	363,592	-	363,592
Other postemployment benefits	33,517	-	33,517
Total deferred inflows of resources	<u>397,109</u>	<u>-</u>	<u>397,109</u>
Net position:			
Net investment in capital assets	1,066,945	-	1,066,945
Restricted net position - net pension asset	1,754,407	-	1,754,407
Unrestricted	5,046,645	318,843	5,365,488
Total net position	<u>\$ 7,867,997</u>	<u>\$ 318,843</u>	<u>\$ 8,186,840</u>

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 12. Blended Component Unit (Continued)

The following table shows a condensed statement of revenues, expenses and change in net position for the year ended June 30, 2025:

	Goochland- Powhatan Community Services	Cedarwoods Residential, Inc.	Total
Operating revenues	\$ 2,285,121	\$ 1,021	\$ 2,286,142
Operating expenses	8,522,391	4,971	8,527,362
Operating loss	(6,237,270)	(3,950)	(6,241,220)
Nonoperating revenues and expenses, net	6,599,203	2,005	6,601,208
Change in net position	361,933	(1,945)	359,988
Net position, beginning of year	7,506,064	320,788	7,826,852
Net position, end of year	<u>\$ 7,867,997</u>	<u>\$ 318,843</u>	<u>\$ 8,186,840</u>

The following table shows a condensed statement of cash flows for the year ended June 30, 2025:

	Goochland- Powhatan Community Services	Cedarwoods Residential, Inc.	Total
Operating activities	\$ (6,069,400)	\$ (3,950)	\$ (6,073,350)
Noncapital and related financing activities	6,553,037	2,005	6,555,042
Capital and related financing activities	(224,438)	-	(224,438)
Investing activities	-	(307,005)	(307,005)
Net increase (decrease) in cash and cash equivalents	259,199	(308,950)	(49,751)
Cash and cash equivalents, beginning of year	4,673,887	320,788	4,994,675
Cash and cash equivalents, end of year	<u>\$ 4,933,086</u>	<u>\$ 11,838</u>	<u>\$ 4,944,924</u>

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO FINANCIAL STATEMENTS

Note 13. Commitments and Contingencies

The Board participates in federal assistance programs, which are subject to audit by grantor agencies. The Board believes it is in compliance with applicable grant requirements, and any disallowances of costs by grantor agencies would not be significant.

Note 14. Pending GASB Statements

At June 30, 2025, the Governmental Accounting Standards Board (GASB) had issued statements not yet implemented by the Board. The statements which might impact the Board are as follows:

GASB Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. Statement 103 will be effective for fiscal years beginning after June 15, 2025.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. Lease assets recognized in accordance with Statement No. 87, *Leases*, and intangible right-to-use assets recognized in accordance with Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, should be disclosed separately by major class of underlying asset in the capital assets note disclosures. Subscription assets recognized in accordance with Statement No. 96, *Subscription-Based Information Technology Arrangements*, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Management has not determined the effect these new Statements may have on prospective financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

GOOCHLAND-POWHATAN COMMUNITY SERVICES

SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY – GROUP LIFE INSURANCE PROGRAM

	Fiscal Year June 30,							
	2017	2018	2019	2020	2021	2022	2023	2024
Employer's proportion of the net GLI OPEB liability	0.01253%	0.01220%	0.01243%	0.01237%	0.01269%	0.01423%	0.01605%	0.01879%
Employer's proportionate share of the net GLI OPEB liability	\$ 189,000	\$ 185,000	\$ 202,270	\$ 206,435	\$ 147,746	\$ 171,343	\$ 192,490	\$ 209,682
Employer's covered payroll	\$ 2,282,900	\$ 2,319,038	\$ 2,437,115	\$ 2,546,923	\$ 2,436,731	\$ 3,095,827	\$ 3,781,020	\$ 4,823,422
Employer's proportionate share of the net GLI OPEB liability as a percentage of its covered payroll	8.28%	7.98%	8.30%	8.11%	6.06%	5.53%	5.09%	4.35%
Plan fiduciary net position as a percentage of the total GLI OPEB liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	73.41%

Note to Schedule:

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Board will present information for those years for which information is available.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

SCHEDULE OF EMPLOYER CONTRIBUTIONS – OPEB – GROUP LIFE INSURANCE PROGRAM

	Fiscal Year June 30,									
	2018	2019	2020	2021	2022	2023	2024	2025		
Contractually required contribution (CRC)	\$ 12,059	\$ 12,673	\$ 13,244	\$ 14,151	\$ 16,717	\$ 20,418	\$ 26,046	\$ 24,018		
Contributions in relation to the CRC	12,059	12,673	13,244	14,151	16,717	20,418	26,046	24,018		
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 2,319,038	\$ 2,437,115	\$ 2,546,923	\$ 2,436,731	\$ 3,095,827	\$ 3,781,020	\$ 4,823,422	\$ 5,110,118		
Contributions as a percentage of covered payroll	0.52%	0.52%	0.52%	0.58%	0.54%	0.54%	0.54%	0.47%		

Note to Schedule:

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Board will present information for those years for which information is available.

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION OTHER POSTEMPLOYMENT BENEFITS (OPEB) Year Ended June 30, 2025

Note 1. Group Life Insurance Program

A. Changes of Benefit Terms

There have been no actuarially material changes to the Virginia Retirement System benefit provisions since the prior actuarial valuation.

B. Changes of Assumptions

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumption as a result of the experience study and VRS Board action are as follows:

Non-Largest 10 Locality Employers – General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with modified Mortality Improvement Scale MP2020
Retirement Rates	Adjusted rates to better fit the experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

GOOCHLAND-POWHATAN COMMUNITY SERVICES

SCHEDULE OF CHANGES IN THE BOARD'S NET PENSION ASSET AND RELATED RATIOS – VIRGINIA RETIREMENT SYSTEM

	Fiscal Year June 30,									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Total Pension Liability										
Service cost	\$ 221,355	\$ 185,842	\$ 194,426	\$ 185,663	\$ 192,693	\$ 223,481	\$ 242,258	\$ 221,626	\$ 301,035	\$ 351,312
Interest	503,335	516,708	491,853	514,773	517,491	546,061	577,994	641,269	657,421	678,273
Change in assumptions	-	-	12,180	-	240,999	-	350,322	-	-	-
Differences between expected and actual experience	(208,202)	(702,761)	1,474	(254,984)	199,708	157,329	(1,925)	(250,051)	(217,183)	512,216
Benefit payments, including refunds of employee contributions	(333,746)	(317,151)	(392,585)	(352,407)	(460,833)	(446,828)	(460,767)	(444,950)	(460,992)	(504,256)
Net change in total pension liability	182,742	(317,362)	307,348	93,045	690,058	480,043	707,882	167,894	280,281	1,037,545
Total pension liability - beginning	7,357,378	7,540,120	7,222,758	7,530,106	7,623,151	8,313,209	8,793,252	9,501,134	9,669,028	9,949,309
Total pension liability - ending (a)	\$ 7,540,120	\$ 7,222,758	\$ 7,530,106	\$ 7,623,151	\$ 8,313,209	\$ 8,793,252	\$ 9,501,134	\$ 9,669,028	\$ 9,949,309	\$ 10,986,854
Plan Fiduciary Net Position										
Contributions - employer	\$ 133,686	\$ 134,539	\$ 10,846	\$ 4,296	\$ 9,520	\$ 9,098	\$ 35,668	\$ 42,190	\$ 49,600	\$ 56,847
Contributions - employee	109,382	104,648	106,855	106,354	110,176	109,224	116,591	154,843	172,419	217,031
Net investment income	361,437	142,256	983,507	653,330	605,122	180,642	2,542,373	(11,295)	729,263	1,144,057
Benefit payments, including refunds of employee contributions	(333,746)	(317,151)	(392,585)	(352,407)	(460,833)	(446,828)	(460,767)	(444,950)	(460,992)	(504,256)
Administrative expense	(4,958)	(5,044)	(5,827)	(5,731)	(6,264)	(6,328)	(6,456)	(7,258)	(7,316)	(7,582)
Other	(77)	(60)	(869)	(577)	(12,098)	(212)	238	267	293	237
Net change in plan fiduciary net position	265,724	59,188	701,927	405,265	245,623	(154,404)	2,227,647	(266,203)	483,267	906,334
Plan fiduciary net position - beginning	7,866,893	8,132,617	8,191,805	8,893,732	9,298,997	9,544,620	9,390,216	11,617,863	11,351,660	11,834,927
Plan fiduciary net position - ending (b)	\$ 8,132,617	\$ 8,191,805	\$ 8,893,732	\$ 9,298,997	\$ 9,544,620	\$ 9,390,216	\$ 11,617,863	\$ 11,351,660	\$ 11,834,927	\$ 12,741,261
The Board's net pension asset - ending (a) - (b)	\$ (592,497)	\$ (969,047)	\$ (1,363,626)	\$ (1,675,846)	\$ (1,231,411)	\$ (596,964)	\$ (2,116,729)	\$ (1,682,632)	\$ (1,885,618)	\$ (1,754,407)
Plan fiduciary net position as a percentage of the total pension liability	107.86%	113.42%	118.11%	121.98%	114.81%	106.79%	122.28%	117.40%	118.95%	115.97%
Covered payroll	\$ 2,050,399	\$ 2,063,481	\$ 2,282,900	\$ 2,315,420	\$ 2,437,051	\$ 2,431,340	\$ 2,611,427	\$ 1,787,712	\$ 2,101,695	\$ 2,450,302
The Board's net pension asset as a percentage of covered payroll	28.90%	46.96%	59.73%	72.38%	50.53%	24.55%	81.06%	94.12%	89.72%	71.60%

GOOCHLAND-POWHATAN COMMUNITY SERVICES

SCHEDULE OF BOARD CONTRIBUTIONS – VIRGINIA RETIREMENT SYSTEM

	Fiscal Year June 30,									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution (CRC)	\$ 134,539	\$ 10,846	\$ 9,520	\$ 9,520	\$ 9,098	\$ 35,668	\$ 42,190	\$ 49,600	\$ 56,847	\$ 110,890
Contributions in relation to the CRC	134,539	10,846	4,296	9,520	9,098	35,668	42,190	49,600	56,847	110,890
Contribution deficiency (excess)	\$ -	\$ -	\$ 5,224	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Employer's covered-employee payroll	\$ 2,063,481	\$ 2,282,900	\$ 2,315,420	\$ 2,437,051	\$ 2,431,340	\$ 2,611,427	\$ 1,787,712	\$ 2,101,695	\$ 2,450,302	\$ 4,779,741
Contributions as a percentage of covered-employee payroll	6.52%	0.48%	0.19%	0.39%	0.37%	1.37%	2.36%	2.36%	2.32%	2.32%

GOOCHLAND-POWHATAN COMMUNITY SERVICES

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION VIRGINIA RETIREMENT SYSTEM Year Ended June 30, 2025

Note 1. Changes of Benefit Terms

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Note 2. Changes of Assumptions

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumption as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rated to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age.
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through nine years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

SUPPORTING SCHEDULES

GOOCHLAND-POWHATAN COMMUNITY SERVICES

SCHEDULE OF INSURANCE

June 30, 2025

Insurance Company	Policy Number	Policy Period	Annual Policy Cost	Insurance Type and Coverage	
Vaco Risk Management Programs (VaCoRP)	VA-GO-037A-19	7/1/2024 - 6/30/2025	\$ 18,810	Automobile:	
				Liability/comprehensive and collision - ACV	\$ 2,000,000
			750	Medical payments	10,000
			4,690	Employee dishonesty	250,000
				Real property, personal property, 90% coinsurance	Various
			9,502	General liability	2,000,000
				Fire damage	500,000
			58,462	Workers' compensation:	
				Each accident	1,000,000
				Policy limit – disease	1,000,000
Commonwealth of Virginia Division of Risk Management	N/A	7/1/2024 - 6/30/2025	4,875	Public officials liability:	
				Per occurrence	1,000,000
	N/A	7/1/2024 - 6/30/2025	1,867	Medical malpractice:	
				General liability	Subject to <i>Code of Virginia</i> §8.01-581.15

GOOCHLAND-POWHATAN COMMUNITY SERVICES

CLIENT STATISTICS Last Ten Fiscal Years

	Year Ended June 30,									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Unduplicated clients served:										
Mental health	436	552	436	479	485	614	762	782	729	759
Intellectual disability	223	190	239	310	245	262	262	283	295	282
Substance abuse	139	213	139	146	113	145	143	57	87	92
Services outside of programs	537	537	537	569	528	632	612	467	543	560

COMPLIANCE SECTION



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Members of the Board of Directors
Goochland-Powhatan Community Services

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of Goochland-Powhatan Community Services (the Board), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Board’s basic financial statements, and have issued our report thereon dated October 23, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board’s internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Board’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility a material misstatement of the Board’s financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PBMares, LLP

Harrisonburg, Virginia
October 23, 2025