

RAPPAHANNOCK-RAPIDAN
REGIONAL COMMISSION

AUDITED FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025

DUNHAM, AUKAMP & RHODES, PLC
Certified Public Accountants
Chantilly, Virginia

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION COMMISSIONERS

As of June 30, 2025

Culpeper County

Mr. David Lee
Mr. Sam McLearn

Town of Culpeper

Mr. Chris Hively, Commission Treasurer
Mr. Pranas A. Rimeikis

Fauquier County

Mr. Edwin W. 'Ike' Broaddus
Ms. Janelle Downes

Town of Warrenton

Mr. Frank Cassidy
Mr. William T. Semple II

Town of Remington

Mr. William Polk, Jr.

Town of The Plains

Ms. Lori B. Sisson

Madison County

Mr. Dustin Dawson
Mr. Jonathon Weakley

Town of Madison

Ms. Jennifer Campbell

Orange County

Ms. Crystal D. Hale
Mr. Theodore Voorhees, Commission Vice-Chair

Town of Orange

Mr. Delmer Seal
Mr. Greg Woods

Town of Gordonsville

Mr. Ron Brooks

Rappahannock County

Mr. Garrey W. Curry, Jr.
Ms. Debbie Donehey, Commission Chair

Town of Washington

Mr. Fred Catlin

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION

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Dunham, Aukamp & Rhodes, PLC

Certified Public Accountants

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Chantilly, VA 20151

INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners
Rappahannock-Rapidan Regional Commission
Culpeper, Virginia

Opinion

We have audited the accompanying financial statements of the business-type activities and the aggregate remaining fund information of the Rappahannock-Rapidan Regional Commission (the Commission) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate remaining fund information of the Rappahannock-Rapidan Regional Commission as of June 30, 2025 and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principle

As described in Note 6 to the financial statements, in July 2024, the Commission adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion of the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of revenue and expenses-budget and actual (budgetary basis), the schedule of changes in the Commission's net pension liability and related ratios, and the schedule of employer contributions on pages 4 through 8 and pages 41 through 47 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The schedule of expenditures of federal awards, on pages 38 and 39, as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 17, 2025, on our consideration of the Rappahannock-Rapidan Regional Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Rappahannock-Rapidan Regional Commission's internal control over financial reporting and compliance.



Certified Public Accountants
Chantilly, Virginia

December 17, 2025

Management's Discussion and Analysis

As management of the Rappahannock-Rapidan Regional Commission we offer this narrative overview and analysis of the financial performance of the Commission's financial activities for the year ended June 30, 2025.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. Since the Commission is engaged only in business-type activities, its basic financial statements are comprised of only two components: 1) financial statements and 2) notes to the financial statements.

Enterprise fund financial statements. The enterprise fund financial statements are designed to provide readers with a broad overview of the Commission's finances, in a manner similar to a private-sector business.

The statement of net position presents information on the Commission's assets, deferred outflow of resources, liabilities and deferred inflow of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The statement of revenues, expenses and changes in net position presents information showing how the Commission's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, (i.e. earned but unused vacation leave).

Notes to financial statements. The notes to the financial statements provide additional disclosure required by governmental accounting standards and provide information to assist the reader in understanding the Commission's financial condition. The MD&A is intended to explain the significant changes in financial position and the differences in operation between the current year and prior year.

Financial Highlights FY 2025

The financial position of the Rappahannock-Rapidan Regional Commission remains stable and positive. Following a period of utilizing reserve funds to balance revenues and expenditures, the Commission made the determination to begin restoring reserve funds with a primary goal of achieving a balance of six months' operating expenses and secondary goal of addressing long-term debt liabilities in 2018. This stated strategy, along with successful grant awards for environmental, mobility management, transportation, housing, economic development and hazard mitigation projects have resulted in increases in net position over the past five fiscal years.

In FY 2025, the Commission continued its successful programmatic efforts in transportation and mobility management, environmental and food system coordination, housing development, homeless services, tourism and services to local governments. Of particular note in FY 2025 are increased awards for the Commission’s Mobility Management and Regional Transportation Collaborative program, funding awards for the Farm to School and Food System programs, ongoing implementation of the PDC Housing Development Program, updates to the regional Hazard Mitigation and Resiliency Plan, and long-term programming including Foothills Housing Network lead agency, rural transportation and rideshare activities, and Chesapeake Bay watershed and water quality coordination.

Financial Analysis

The following table reflects the condensed Statements of Net Position:

Summary Statements of Net Position		
June 30,		
	<u>2025</u>	<u>2024</u>
Current Assets	\$ 883,645	\$ 785,495
Capital Assets (net)	160,131	163,621
Net Pension Asset	<u>514,527</u>	<u>548,928</u>
Total Assets	<u>1,558,303</u>	<u>1,498,044</u>
Deferred Outflows of Resources	<u>65,927</u>	<u>-</u>
Current Liabilities	332,484	338,928
Long-term Liabilities	<u>69,328</u>	<u>89,430</u>
Total Liabilities	<u>401,812</u>	<u>428,358</u>
Deferred Inflows of Resources	<u>55,013</u>	<u>46,636</u>
Invested in capital assets, net of related debt	70,701	55,020
Unrestricted	<u>1,096,704</u>	<u>968,030</u>
Total Net Position	<u>\$1,167,405</u>	<u>\$1,023,050</u>

The Commission’s total net position (which is the Commission’s bottom line) increased by \$144,355 during the year. It should be noted that \$23,149 of this increase was due to the current year GASB 68 adjustment and that current assets increased by \$98,150 during the year. The improvement in net position over the past five fiscal years enables the Commission to better manage our cash flow for grant programs including the PDC Housing Development Program, provides needed cash match for recurring annual grant programs, and ensures adequate staffing levels to support future needs of our member jurisdictions, and to maintain reserve funds for long-term liabilities, including the Commission-owned office building.

The following summarizes the revenues and expenses of the Commission:

	Changes in Net Position	
	For the Years Ended	
	June 30,	
	<u>2025</u>	<u>2024</u>
Operating revenues		
Grants	\$2,595,171	\$2,679,423
Dues	156,486	151,859
Other operating revenues	<u>1,439</u>	<u>1,883</u>
Total operating revenues	<u>2,753,096</u>	<u>2,833,165</u>
Non-operating revenues		
Interest	25,389	30,849
GASB 68 adjustment	<u>23,149</u>	<u>69,281</u>
Total non-operating revenues	<u>48,538</u>	<u>100,130</u>
 Total revenues	 <u>2,801,634</u>	 <u>2,933,295</u>
 Operating expenses		
Salaries and wages	743,524	666,186
Freedom grants	650,905	506,094
Virginia Housing Development Authority	549,575	1,006,627
PATH Foundation mobility management	166,387	226,550
Fringe benefits	163,006	135,808
National Fish and Wildlife Foundation	100,438	25,377
Hazard mitigation	48,919	26,331
Other operating expenses	43,049	36,873
Regional ride sharing	37,552	35,831
Food to School	26,121	-
Other grant expenses	31,192	28,306
Commonwealth Flood Preparedness Fund	15,173	22,389
Regional tourism	14,563	10,719
Technology	13,593	12,521
Department of Housing and Community Development	12,140	-
Commuter assistance program strategic plan	8,888	26,112
Maintenance and repairs	6,796	5,345
Comprehensive Economic Development Strategy	2,850	51,300
Volunteers in Service to America (VISTA)	-	8,000
Total operating expenses	<u>2,634,671</u>	<u>2,830,369</u>
 Depreciation	 17,862	 17,145
Interest paid on debt	<u>4,746</u>	<u>5,633</u>
Total expenses	<u>2,657,279</u>	<u>2,853,147</u>
 Change in net position	 144,355	 80,148
 Net position beginning of year	 <u>1,023,050</u>	 <u>942,902</u>
 Net position end of year	 <u>\$1,167,405</u>	 <u>\$1,023,050</u>

Revenues

For the fiscal year ended June 30, 2025, total revenues decreased by \$131,661 from the prior year. \$46,132 of the decrease in revenue was the result of the change in the GASB 68 adjustment. Operating revenues decreased \$80,069 from FY2024 to FY2025. The continuation of annual grants from the Department of Rail and Public Transportation in support of RRRC's Commuter Services and Mobility Management programs, the Rural Transportation Planning grant from the Virginia Department of Transportation, and Chesapeake Bay watershed planning from the Department of Environmental Quality are important for RRRC's ability to continue providing support for successful, long-term projects. In addition, support received from the PATH Foundation for RRRC's Regional Transportation Collaborative and Farm to School position efforts are important for the successful growth of those programs, as was receipt of a Patrick Leahy Farm to School grant during FY 2025. Finally, RRRC's regional housing efforts were aided by successful grants from the Virginia Homeless Solutions Program, but also from funding allocated by member jurisdictions in support of the Commission's role as Foothills Housing Network lead agency.

Expenses

For the fiscal year ended June 30, 2025, total expenses decreased by \$195,868 from the prior year. Personnel costs such as health insurance and retirement increased from FY 2024 to FY 2025. Salaries and wages – the largest expense for the Commission – increased by \$77,338 with a full staff for most of the fiscal year. Total expenses were lower than our total revenues before the GASB 68 adjustment.

Capital Assets

At the end of fiscal year 2025, the Commission had invested \$460,280 in capital assets which consisted of the office building, office furniture and equipment. This amount has been depreciated by \$300,149, for a carrying amount of \$160,131.

Long-Term Debt

On August 12, 2000 the Commission received loan proceeds in the amount of \$376,000 from the Department of Agriculture to finance construction of office facilities. The loan is due in monthly installments of \$1,993 through July 12, 2029. Interest on the loan is at 4.75%. The balance of this loan was \$89,430 as of June 30, 2025.

Economic Factors and Future Projects

The Commission receives a substantial amount of its support from local and state governments. The Commission was successful in beginning to restore its reserve fund balance in FY 2017 based on controlling expenses and continued success with state and federal grant applications. The Commission expects that revenues and expenses will be more closely balanced in future years. Operating expenses will generally remain at a level in proportion to the revenues.

Management of the Commission closely tracks local, state and federal revenue and program impacts as part of regular reporting and financial stewardship for the organization. The short-term outlook remains positive based on known funding awards. Uncertainty at the federal and state level may cause some long-term changes, depending upon funding priorities and availability of grant funding. In particular, funding for housing, transit, mobility management, and environmental planning has been the subject of discussion at the state and federal levels during recent fiscal years.

The Commission is currently involved in numerous projects including but not limited to agricultural development, rural transportation planning, mobility management, ridesharing, environmental planning, regional housing, economic development, community development planning, and regional tourism.

Contacting the Commission's Financial Management

This financial report is designed to provide a general overview of the Commission's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in the report or requests for additional financial information should be directed to the Commission's Executive Director at 420 Southridge Parkway, Suite 106, Culpeper, VA 22701.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
STATEMENT OF NET POSITION
JUNE 30, 2025

ASSETS	
Cash and investments	\$ 654,215
Accounts receivable	220,331
Prepaid expenses	9,099
Net pension asset	514,527
Capital assets, net	<u>160,131</u>
Total Assets	<u>1,558,303</u>
 DEFERRED OUTFLOWS OF RESOURCES	
Differences between expected and actual experience	<u>65,927</u>
Total Deferred Outflows of Resources	<u>65,927</u>
 LIABILITIES	
Accounts payable	47,695
Accrued liabilities	43,447
Compensated absences	61,757
Deferred revenue	159,483
Rural Development loan payable	<u>89,430</u>
Total Liabilities	<u>401,812</u>
 DEFERRED INFLOWS OF RESOURCES	
Net difference between projected and actual earnings on plan investments	<u>55,013</u>
Total Deferred Inflows of Resources	<u>55,013</u>
 NET POSITION	
Investment in capital assets, net of related debt	70,701
Unrestricted	<u>1,096,704</u>
Total Net Position	<u><u>\$ 1,167,405</u></u>

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2025

Operating Revenues:	
CDBG Town of Madison	\$ 20,000
Continuum of care income	12,140
Chesapeake Bay watershed implementation plan	58,000
Commonwealth flood preparedness fund	13,832
Comprehensive economic development strategy	1,200
Dues	156,486
Farm to school	40,000
Freedom grant - mobility	851,748
Freedom grant - operating	13,876
Housing and homeless prevention	48,605
Hazard mitigation income	51,084
Madison County comprehensive plan	4,038
National Fish and Wildlife Foundation	100,438
PATH mobility management	177,704
Regional tourism	8,034
Rideshare program	129,526
Rural transportation program	58,000
Rural transportation assistance program scholarship	12,289
Regional transportation collaborative	1,000
Southeast Crescent Regional Commission	37,236
State regional planning grant	114,971
Strategic plan Income	18,952
Urban Forestry Grant	10,955
USDA Farm to school income	55,016
VTC Marketing Leverage Program	10,000
Virginia homeless solution program	140,344
Virginia Housing	606,183
Other income	<u>1,439</u>
Total Operating Revenues	<u>2,753,096</u>
Operating Expenses:	
Annual meeting	8,358
Audit	9,100
DHCD BOS coordinated entry expenses	12,140
Commonwealth flood preparedness fund	15,173
Commuter assistance program strategic plan	8,888
Comprehensive economic development strategy	2,850
Department of Forestry	3,120
Equipment	6,069
Farm to school	1,284
Freedom grant - mobility	622,254
Freedom grant - operating	28,651
Hazard mitigation	48,919
Insurance health	92,537

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2025

Operating Expenses (Continued):

Insurance liability	\$	2,283
Insurance workers' compensation		500
Maintenance and repairs		6,796
Membership dues		3,375
Miscellaneous		163
PATH Foundation mobility management		166,387
National Fish and Wildlife Foundation		100,438
Payroll taxes		55,189
Postage		354
Printing		1,617
Professional liability insurance		391
Regional tourism		14,563
Retirement		14,780
Rideshare		37,552
Rural transportation assistance program		11,947
Rural transportation planning		466
Southeast Crescent Regional Commission expense		2,728
Salary		743,524
Subscriptions and publications		160
Supplies		2,339
Technology		13,593
Travel		3,872
USDA food to school expenses		26,121
Utilities		4,968
Virginia homeless solutions program		11,335
Virginia Housing		549,575
Watershed implementation plan expense		312
Total Operating Expenses		2,634,671
Operating Gain		118,425
Nonoperating Income (Expense)		
GASB 68 actuarial adjustment		23,149
Interest income		25,389
Depreciation		(17,862)
Interest expense		(4,746)
Total Nonoperating Income (Expense)		25,930
Change in Net Position		144,355
Net Position at beginning of year		1,023,050
Net Position at end of year		\$ 1,167,405

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED JUNE 30, 2025

Cash Flows from Operating Activities:	
Cash received from customers and users	\$ 2,881,142
Payments to suppliers	(1,982,602)
Payments to employees	<u>(724,106)</u>
Net Cash Provided by Operating Activities	<u>174,434</u>
Cash Flows from Capital and Related Financing Activities:	
Principal payments on debt	(19,171)
Interest payments on debt	<u>(4,746)</u>
Net Cash Used in Capital and Related Financing Activities	<u>(23,917)</u>
Cash Flows from Investing Activities	
Purchases of new equipment	(14,372)
Interest earned	<u>25,389</u>
Net Cash Provided by Investing Activities	<u>11,017</u>
Net Change in Cash and Cash Equivalents	161,534
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	<u>492,681</u>
CASH AND CASH EQUIVALENTS AT END OF YEAR	<u><u>\$ 654,215</u></u>
Reconciliation of Operating Gain	
to Net Cash Provided by Operating Activities	
Operating Gain	\$ 118,425
Adjustments to Reconcile Operating Gain	
to Net Cash Provided by Operating Activities:	
Changes in current assets and liabilities:	
Decrease in accounts receivable	56,866
Decrease in prepaid expenses	6,518
Decrease in accounts payable	(97,973)
Increase in accrued liabilities	15,805
Increase in accrued annual leave	3,613
Increase in deferred revenue	<u>71,180</u>
Net Cash Provided by Operating Activities	<u><u>\$ 174,434</u></u>

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION NOTES TO FINANCIAL STATEMENTS

NOTE 1 – Summary of Significant Accounting Policies

The financial statements of the Rappahannock-Rapidan Regional Commission conform to generally accepted accounting principles (GAAP) applicable to government units promulgated by the Government Accounting Standards Board (GASB). The following is a summary of the more significant accounting policies:

A. The Financial Reporting Entity

The Rappahannock-Rapidan Regional Commission was chartered in 1971. The Commission includes the Counties of Culpeper, Fauquier, Madison, Orange and Rappahannock and the towns of Remington, Warrenton, Culpeper, Orange, Madison, Gordonsville, Washington and The Plains. Regional Commissions achieved their being and legal status by the Virginia Area Development Act, passed by the General Assembly on March 13, 1968. The Act was an amendment of Chapters 34 and 35 of the *Code of Virginia* and provided the State with a uniform set of sub-state administrative boundaries and local government the authority to create planning and/or service district commissions, all in an effort to improve state and local relations which would enable government to be more responsive to the needs of its people.

B. Financial Statement Presentation

Management's Discussion and Analysis – GASB Statement #34 requires the financial statements be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of "management's discussion and analysis" (MD&A).

Enterprise Fund Financial Statements:

The Statement of Net Position is designed to display the financial position of the Commission. Governments will report all capital assets and will report depreciation expense – the cost of "using up" capital assets – in the Statement of Revenues, Expenses and Changes in Net Position. The net position of the government is broken down into three categories – 1) invested in capital assets, net of related debt; 2) restricted; and 3) unassigned.

C. Basis of Accounting

The accounting and reporting policies of the Commission relating to the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB) the American Institute of Certified Public Accountants in the Publication entitled Audits of State and Local Government Units and by the Financial Accounting Standards Board (when applicable).

D. Budgets and Budgetary Accounting

A budget is prepared for information and fiscal planning purposes. None of the participating entities are required to approve the budget. The budget is adopted as a planning document and is not a legal control on expenses. The budget is prepared on the same basis of accounting as the actual financial statements are prepared except for depreciation and capital asset purchases are expensed.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 1 – Summary of Significant Accounting Policies (continued)

E. Capital Assets

Property, plant and equipment purchased is stated at cost or estimated cost for all items with an initial cost exceeding \$1,000. Donated property is recorded at fair market value prevailing at the date of donation. Depreciation for capital asset has been provided for over the following estimated useful lives using the straight-line method:

Equipment	3-12 years
Buildings	39 years

Activity of the capital assets for the Commission for the year ended June 30, 2025 was as follows:

	Balance July 1, 2024	Additions	Disposals	Balance June 30, 2025
Office furniture and equipment	\$ 55,800	\$ 6,099	\$ -	\$ 61,899
Buildings and improvements	390,108	8,273	-	398,381
Less:				
Accumulated Depreciation	<u>(282,287)</u>	<u>(17,862)</u>	<u>-</u>	<u>(300,149)</u>
Net capital assets	<u>\$163,621</u>	<u>\$ (3,490)</u>	<u>\$ -</u>	<u>\$ 160,131</u>

F. Cash and Cash Equivalents

For purposes of the statement of cash flows, the Commission considers all highly liquid investments with a maturity of three months or less to be cash equivalents.

G. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principals requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

H. Accounts Receivable

Accounts receivable are reported at their gross value when earned as the underlying exchange transaction occurs. Receivables related to non-exchange transactions are recognized when their eligibility requirements have been met. Receivables are reduced by the estimated portion that is expected to be uncollectible. This estimate is made based on collection history and current information regarding the credit worthiness of the debtors. When continued collection activity results in receipts of amounts previously written off, revenue is recognized for the amount collected. Management considers all of the receivables collectible at June 30, 2025, and no allowance for credit losses has been provided.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 1 – Summary of Significant Accounting Policies (continued)

I. Deferred Outflows/Inflows of Resources

The Commission reports deferred outflows of resources on its statement of net position. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until the applicable period. The Commission has one item that qualifies for reporting in this category. Per the actuarial report prepared with an actuarial valuation date of June 30, 2023, the difference between expected and actual experience was \$65,927.

The Commission reports deferred inflows of resources on its statement of net position. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until a future period. The Commission has two items that qualify for reporting in this category. Per the actuarial report prepared with an actuarial valuation date of June 30, 2023, the net difference between projected and actual earnings on plan investments was \$(55,013).

J. Right to Use Assets

The Commission has recorded the right to use asset, leased office space, as a result of implementing GASB 87. The right to use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, plus ancillary charges necessary to place the lease into service. The right to use assets are amortized on a straight-line basis over the life of the related lease.

K. Compensated Absences

Compensated absences are defined as leave for which employees may receive cash payments (such as vacation, sick leave, or other paid time off). Commission employees earn vacation and sick leave in varying amounts based on years of service. Depending on the number of years of service, vacation leave and sick leave accumulates and vests to a maximum of 336 hours and 720 hours, respectively. Vacation leave is payable upon separation from service. Sick leave is not payable upon separation from service.

In accordance with GASB Statement No. 101, the Commission recognizes a liability for compensated absences that (1) are attributable to services already rendered, (2) have accumulated, and (3) are more likely than not to be used as paid time off or otherwise settled.

The liability is calculated using pay rates in effect at June 30, 2025, plus applicable salary-related payments (employer's share of Social Security, Medicare taxes, and retirement contributions). The amount due within one year has been estimated based on historic trends. The liability for compensated absences totaled \$61,757 at June 30, 2025.

Activity for the year ended June 30, 2025, is summarized as follows:

<u>Beginning</u> <u>Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending</u> <u>Balance</u>	<u>Due Within</u> <u>One Year</u>
<u>\$58,144</u>	<u>\$3,613</u>	<u>\$ -</u>	<u>\$61,757</u>	<u>\$2,622</u>

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 1 – Summary of Significant Accounting Policies (continued)

L. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's Retirement Plan and additions to/deductions from the Commission's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

M. Restricted Resources

When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources first, then unrestricted, as they are needed.

N. Advertising Costs

Advertising costs are expensed as incurred.

NOTE 2 - Cash and Investments

State statute authorizes the Commission to invest in obligations of the U. S. Treasury, agencies, and instrumentalities, repurchase agreements, certificates of deposit or time deposits insured by the FDIC, and the local government investment pool. Cash and cash equivalents include amounts in demand deposits as well as short-term, highly liquid investments with a maturity date within three months of the date acquired by the Commission. Deposits are carried at cost, which approximates fair value. At year end, the carrying value of the Commission's bank account balances was \$121,388, and the bank balances totaled \$213,972.

There is no custodial credit risk to these accounts, as the entire bank balance was covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act (Act). Under the Act, banks holding public deposits in excess of the amounts insured by the FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. Savings and loan institutions are required to collateralize 100% of deposits in excess of FSLIC limits. The State Treasury Board is responsible for monitoring compliance by banks and savings and loans. Accordingly, there is no custodial risk for either of the accounts as they are fully collateralized. In addition, there is no interest rate risk as the interest rates are adjusted daily.

The Commission is a participant in the Virginia Investment Pool, a jointly-administered investment pool. Jointly-administered investment pools, such as VIP, are allowable investment as identified in the Investment of Public Funds Act. Participants own and control VIP, which is a governmental trust under Section 115 of the Internal Revenue Code. Public Trust Advisors, LLC (PTA) serves as Investment Manager. PTA is a Securities and Exchange Commission registered, independent investment advisor with significant local government investment pool experience. PTA manages more than \$30 billion in public funds nationwide. Wells Fargo Bank is VIP's custodian bank.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 2 - Cash and Investments (continued)

The investment pool has not been assigned a risk category since the Commission is not issued securities, but rather owns an undivided interest in the assets of the pool. At June 30, 2025 the Commission's balance in the investment pool was \$532,827 and included the following investments:

IP Liquidity Pool Account	<u>\$532,827</u>
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NOTE 3 – Rural Development Loan

The Commission received loan proceeds in the amount of \$376,000 from the Department of Agriculture on August 12, 2000. The loan is secured by the Commission's real estate and due in monthly installments of \$1,993 including interest of 4.75% through July 12, 2029.

Current year debt activity was as follows:

Beginning Balance	Increases	Decreases	Ending Balance
<u>\$108,601</u>	<u>\$ -</u>	<u>\$ 19,171</u>	<u>\$89,430</u>

Mandatory debt service requirements consist of the following:

Year Ending <u>June 30,</u>	<u>Principal</u>	<u>Interest</u>
2026	\$20,102	\$ 3,814
2027	21,079	2,837
2028	22,101	1,815
2029	23,173	743
2030	<u>2,975</u>	<u>12</u>
Total	<u>\$89,430</u>	<u>\$ 9,221</u>

NOTE 4 – Defined Benefit Pension Plan

Pensions

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's Retirement Plan and the additions to/deductions from the Commission's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (continued)

Plan Description

All full-time, salaried permanent employees of the Commission are automatically covered by a VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

RETIREMENT PLAN PROVISIONS		
PLAN 1	PLAN 2	HYBRID RETIREMENT
<p>About Plan 1 Plan 1 is a defined benefit plan. The retirement benefit is based on a member’s age, service credit and average final compensation at retirement using a formula.</p>	<p>About Plan 2 Same as Plan 1.</p>	<p>About the Hybrid Retirement Plan The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.</p> <ul style="list-style-type: none"> • The defined benefit is based on a member’s age, service credit and average final compensation at retirement using a formula. • The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions. • In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

<p>Eligible Members Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken refund.</p> <p><i>Hybrid Opt-In Election</i> VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014. The Hybrid Retirement Plan’s effective date for eligible Plan 1 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.</p>	<p>Eligible Members Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.</p> <p><i>Hybrid Opt-In Election</i> Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014. The Hybrid Retirement Plan’s effective date for eligible Plan 2 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan, and remain as Plan 2 or ORP.</p>	<p>Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:</p> <ul style="list-style-type: none"> • Political subdivision employees* • Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan’s effective date for opt-in members was July 1, 2014 <p><i>*Non-Eligible Members</i> Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:</p> <ul style="list-style-type: none"> • Political subdivision employees who are covered by enhanced benefits for hazardous duty employees <p>Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.</p>
<p>Retirement Contributions Employees contribute 5% of their compensation each month to their member contribution account through a pretax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.</p>	<p>Retirement Contributions Same as Plan 1.</p>	<p>Retirement Contributions A member’s retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee’s creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages</p>

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

<p>Service Credit Service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member’s total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p>	<p>Service Credit Same as Plan 1.</p>	<p>Service Credit <i>Defined Benefit Component:</i> Under the defined benefit component of the plan, service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member’s total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p> <p><i>Defined Contributions Component:</i> Under the defined contribution component, service credit is used to determine vesting for the employer contribution portion of the plan.</p>
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RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

<p>Vesting Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of service credit. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.</p> <p>Members are always 100% vested in the contributions that they make</p>	<p>Vesting Same as Plan 1.</p>	<p>Vesting <i>Defined Benefit Component:</i> Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of service credit. Plan 1 or Plan 2 members with at least five years (60 months) of service credit who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.</p> <p><i>Defined Contributions Component:</i> Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.</p> <p>Members are always 100% vested in the contributions that they make.</p> <p>Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.</p> <ul style="list-style-type: none"> • After two years, a member is 50% vested and may withdraw 50% of employer contributions. • After three years, a member is 75% vested and may withdraw 75% of employer contributions. • After four or more years, a member is 100% vested and may withdraw 100% of employer contributions. <p>Distributions not required, except as governed by law until age 73.</p>
<p>Calculating the Benefit The basic benefit is determined using the average final compensation, service credit and plan multiplier. An early retirement reduction is applied to this amount if the member is retiring with a reduced benefit. In cases where the member has elected an optional form of retirement payment, an option factor specific to the option chosen is then applied.</p>	<p>Calculating the Benefit See definition under Plan 1.</p>	<p>Calculating the Benefit <i>Defined Benefit Component:</i> See definition under Plan 1.</p> <p><i>Defined Contribution Component:</i> The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.</p>

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

<p>Average Final Compensation A member’s average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.</p>	<p>Average Final Compensation A member’s average final compensation is the average of the 60 consecutive months of highest compensation as a covered employee.</p>	<p>Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.</p>
<p>Service Retirement Multiplier <i>VRS:</i> The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.</p> <p><i>Sheriffs and regional jail superintendents:</i> The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.</p> <p><i>Political subdivision hazardous duty employees:</i> The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.</p>	<p>Service Retirement Multiplier <i>VRS:</i> Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non- hazardous duty members, the retirement multiplier is 1.65% for service credit earned, purchased or granted on or after January 1, 2013.</p> <p><i>Sheriffs and regional jail superintendents:</i> Same as Plan 1.</p> <p><i>Political subdivision hazardous duty employees:</i> Same as Plan 1.</p>	<p>Service Retirement Multiplier <i>Defined Benefit Component:</i> <i>VRS:</i> The retirement multiplier for the defined benefit component is 1.00%.</p> <p>For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.</p> <p><i>Sheriffs and regional jail superintendents:</i> Not applicable.</p> <p><i>Political subdivision hazardous duty employees:</i> Not applicable.</p> <p><i>Defined Contribution Component:</i> Not applicable.</p>
<p>Normal Retirement Age <i>VRS:</i> Age 65.</p> <p><i>Political subdivision hazardous duty employees:</i> Age 60.</p>	<p>Normal Retirement Age <i>VRS:</i> Normal Social Security retirement age.</p> <p><i>Political subdivision hazardous duty employees:</i> Same as Plan 1.</p>	<p>Normal Retirement Age <i>Defined Benefit Component:</i> <i>VRS:</i> Same as Plan 2.</p> <p><i>Political subdivision hazardous duty employees:</i> Not applicable.</p> <p><i>Defined Contribution Component:</i> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

<p>Earliest Unreduced Retirement Eligibility <i>VRS:</i> Age 65 with at least five years (60 months) of service credit or at age 50 with at least 30 years of service credit.</p> <p><i>Political subdivisions hazardous duty employees:</i> Age 60 with at least five years of service credit or age 50 with at least 25 years of service credit.</p>	<p>Earliest Unreduced Retirement Eligibility <i>VRS:</i> Normal Social Security retirement age with at least five years (60 months) of service credit or when their age plus service credit equals 90.</p> <p><i>Political subdivisions hazardous duty employees:</i> Same as Plan 1.</p>	<p>Earliest Unreduced Retirement Eligibility <i>Defined Benefit Component:</i> <i>VRS:</i> Normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus service credit equals 90.</p> <p><i>Political subdivisions hazardous duty employees:</i> Not applicable.</p> <p><i>Defined Contribution Component:</i> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p>Earliest Reduced Retirement Eligibility <i>VRS:</i> Age 55 with at least five years (60 months) of service credit or age 50 with at least 10 years of service credit.</p> <p><i>Political subdivisions hazardous duty employees:</i> Age 50 with at least five years of service credit.</p>	<p>Earliest Reduced Retirement Eligibility <i>VRS:</i> Age 60 with at least five years (60 months) of service credit.</p> <p><i>Political subdivisions hazardous duty employees:</i> Same as Plan 1.</p>	<p>Earliest Reduced Retirement Eligibility <i>Defined Benefit Component:</i> <i>VRS:</i> Age 60 with at least five years (60 months) of service credit.</p> <p><i>Political subdivisions hazardous duty employees:</i> Not applicable.</p> <p><i>Defined Contribution Component:</i> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p>Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.</p>	<p>Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.</p>	<p>Cost-of-Living Adjustment (COLA) in Retirement <i>Defined Benefit Component:</i> Same as Plan 2.</p> <p><i>Defined Contribution Component:</i> Not applicable.</p>

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

<p><i>Eligibility:</i> For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of service credit, the COLA will go into effect on July 1 after one full calendar year from the retirement date.</p> <p>For members who retire with a reduced benefit and who have less than 20 years of service credit, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.</p>	<p><i>Eligibility:</i> Same as Plan 1</p>	<p><i>Eligibility:</i> Same as Plan 1.</p>
<p><i>Exceptions to COLA Effective Dates:</i> The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:</p> <ul style="list-style-type: none"> • The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013. • The member retires on disability. • The member retires directly from short-term or long-term disability. • The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program. • The member dies in service and the member’s survivor or beneficiary is eligible for a monthly death-in-service benefit. 	<p><i>Exceptions to COLA Effective Dates:</i> Same as Plan 1</p>	<p><i>Exceptions to COLA Effective Dates:</i> Same as Plan 1.</p>

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

<p>Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.70% on all service, regardless of when it was earned, purchased or granted.</p>	<p>Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.</p>	<p>Disability Coverage Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.</p> <p>Hybrid plan members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-</p>
<p>Purchase of Prior Service Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as service credit in their plan. Prior service credit counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.</p>	<p>Purchase of Prior Service Same as Plan 1.</p>	<p>Purchase of Prior Service <i>Defined Benefit Component:</i> Same as Plan 1, with the following exceptions:</p> <ul style="list-style-type: none"> • Hybrid Retirement Plan members are ineligible for ported service. <p><i>Defined Contribution Component:</i> Not applicable.</p>

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Number
Inactive Members or Their Beneficiaries Currently Receiving Benefits	7
Inactive Members	
Vested inactive members	4
Non-vested inactive members	5
LTD	-
Inactive members active elsewhere in VRS	4
Active Members	9
Total covered employees	29

Contributions

The contribution requirement for active employees is governed by § 51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Commission’s contractually required employer contribution rate for the year ended June 30, 2025 was -0-% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the pension plan from the Commission was \$-0- and \$-0- for the years ended June 30, 2025 and June 30, 2024, respectively.

Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. For the Commission, the net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023 rolled forward to the measurement date of June 30, 2024.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

Actuarial Assumptions – General Employees

The total pension liability for General Employees in the Commission’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including Inflation	3.50% – 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

Largest 10 - Non-Hazardous Duty: 20% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023, valuation were based on results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Other (Non-10 Largest) – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP-Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	(3.00%)	3.50%	(0.11%)
Total	100.00%		7.07%
	* Expected arithmetic nominal return		7.07%

* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

For the year ended June 30, 2024, the employer contribution rate is 100% of the actuarially determined employer contribution rate from the June 30, 2023, actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Change in the Net Pension Liability (Asset):

	Total Pension Liability (Asset) (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balances at June 30, 2023	\$1,414,536	\$1,963,464	\$(548,928)
Changes for the year:			
Service cost	40,948	-	40,948
Interest	95,969	-	95,969
Benefit Changes	-	-	-
Difference between expected and actual experiences	111,394	-	111,394
Assumption Changes	-	-	-
Contributions – employer	-	-	-
Contributions – employee	-	25,625	(25,625)
Net investment income	-	189,641	(189,641)
Benefit payments, including refunds	(67,450)	(67,450)	-
Refunds of Employee Contributions	-	-	-
Administrative expenses	-	(1,267)	1,267
Other changes	-	(89)	89
Net changes	180,861	146,460	34,401
Balances at June 30, 2024	\$1,595,397	\$2,109,924	\$(514,527)

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability of the Commission using the discount rate of 6.75%, as well as what the Commission’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
Commission’s Net Pension Liability (Asset)	\$(276,560)	\$(514,527)	\$(705,243)

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Continued)

NOTE 4 – Defined Benefit Pension Plan (Continued)

Pension Expense and Deferred Outflows of Resources and Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the Commission recognized pension income of \$(23,149). At June 30, 2025, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 65,927	\$ -
Changes in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	55,013
Employer contribution subsequent to the measurement date	-	-
Total	\$ 65,927	\$55,013

There were no deferred outflows of resources related to pensions resulting from Commission’s contributions subsequent to the measurement date. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in future reporting periods as follows:

Year ending June 30,	
2026	\$ (2,329)
2027	35,718
2028	(10,763)
2029	(11,712)
2030	-

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Report. A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at varetire.org/media/shared/pdf/publications/2024-annual-report.pdf, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

NOTE 5 – Commitments and Contingencies

The Commission receives a substantial amount of its support from local and state governments. A significant reduction in the level of this support, if this were to occur, could have an adverse effect on the Commission’s programs and activities.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
NOTES TO FINANCIAL STATEMENTS
(Concluded)

NOTE 6 – Adoption of Accounting Principle

Effective July 1, 2024, the Commission implemented provisions of GASB Statement No. 101, Compensated Absences. The statement provides new guidance for the recognition, measurement, and disclosure of liabilities associated with compensated absences. The implementation of this statement did not materially impact the financial statements, therefore, no restatement of prior-year net position was recorded. Note 1(K) to the financial statements and the disclosure applicable to the standard have been updated in the contents of the statements.

NOTE 7 – Evaluation of Subsequent Events

The Commission has evaluated subsequent events through December 17, 2025, the date which the financial statements were available to be issued.

Dunham, Aukamp & Rhodes, PLC

Certified Public Accountants

4443 Brookfield Corporate Drive, Suite 110
Chantilly, VA 20151

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Board of Commissioners
Rappahannock-Rapidan Regional Commission
Culpeper, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities and the aggregate remaining fund information of the Rappahannock-Rapidan Regional Commission as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Rappahannock-Rapidan Regional Commission's basic financial statements, and have issued our report thereon dated December 17, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Rappahannock-Rapidan Regional Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Rappahannock-Rapidan Regional Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Rappahannock-Rapidan Regional Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

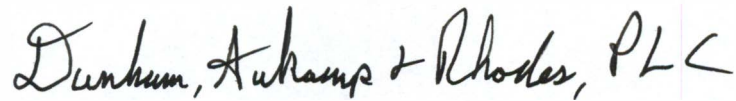
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rappahannock-Rapidan Regional Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dunham, Aukamp & Rhodes, PLLC". The signature is written in a cursive, flowing style.

Certified Public Accountants
Chantilly, Virginia

December 17, 2025

Dunham, Aukamp & Rhodes, PLC

Certified Public Accountants

4443 Brookfield Corporate Drive, Suite 110
Chantilly, VA 20151

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Commissioners
Rappahannock-Rapidan Regional Commission

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Rappahannock-Rapidan Regional Commission's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Rappahannock-Rapidan Regional Commission's major federal programs for the year ended June 30, 2025. Rappahannock-Rapidan Regional Commission's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Rappahannock-Rapidan Regional Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responses under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Rappahannock-Rapidan Regional Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriated to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Rappahannock-Rapidan Regional Commission's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal controls over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Rappahannock-Rapidan Regional Commission's federal programs.

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Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Rappahannock-Rapidan Regional Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about Rappahannock-Rapidan Regional Commission's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Rappahannock-Rapidan Regional Commission's compliance with the compliance requirements referred to above and performing such other procedures as we consider necessary in the circumstances.
- Obtain an understanding of Rappahannock-Rapidan Regional Commission's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion of the effectiveness of Rappahannock-Rapidan Regional Commission's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Dunham, Aukamp & Rhodes, PLLC

Certified Public Accountants
Chantilly, Virginia

December 17, 2025

**RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2025**

	Grant Number	Federal ALN Number	Pass Through Entity Identifying Number	Total Federal Expenditures
Major Program				
Department of Transportation				
Pass through payment - Virginia Department of Rail and Public Transportation (VDRPT)				
Section 5310-Mobility Management	44021-01	20.513	1459-2023-8	\$ 645,814
Section 5310-Operating	44018-01	20.513	1459-2023-8	14,637
				660,451
Other Federal Awards				
Department of Transportation - Rural Transportation Funding				
Pass through payment - Virginia Department of Transportation (VDOT)				
Rural Transportation Planning		20.205	UPC0000123613	58,000
Department of Transportation				
Pass through payment - Virginia Department of Rail and Public Transportation (VDRPT)				
Strategic Plan	VA-2023-027	20.505		8,718
				727,169
Department of Environmental Quality				
Virginia Chesapeake Bay Watershed Implementation Plan	DEQ Contract 17329	66.964		58,000
Department of Commerce				
Comprehensive Economic Development Strategy		11.307		1,200
Department of Homeland Security				
Pass through payment - Virginia Department of Emergency Management				
Hazard Mitigation Grant	FEMA-DR-441-VA-001	97.039		51,084
Environmental Protection Agency (EPA)				
Pass through payment - National Fish and Wildlife Foundation				
Stormwater Infrastructure Implementation (VA) 0603.20.068897		66.466	FSID#FCR369	100,438
Department of Agriculture				
Farm to School		10.575		55,016
Pass through payment - U.S. Forest Service				
UCF-Urban Heat Island Analysis Grant		10.664		10,955
				65,971
				1,003,862
Total Expenditures of Federal Awards				1,003,862
LOANS:				
Department of Agriculture				
Community Facilities Loan	54-029-0540944913	10.766		89,430
Total Federal Financial Assistance				\$ 1,093,292

**RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2025**

NOTE 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the Rappahannock-Rapidan Regional Commission (the Commission) for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operation of the Commission, it is not intended to and does not present the financial position, change in net position, or cash flows of the Commission. The Commission's fiscal year does not parallel the federal government's fiscal year. This should be considered when reconciling amounts reported on this schedule.

NOTE 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3 - Indirect Cost Rate

The Commission has elected not to use the 10% de minimus indirect cost rate.

NOTE 4 - Federal Loans

The Commission was approved by the Department of Agriculture in 1999 to receive a loan totaling \$376,000. The amount listed for this loan includes the outstanding balance due at the beginning of the fiscal year, with no additional proceeds used during the year. The balance owing at the end of the fiscal year is \$89,430.

Rappahannock-Rapidan Regional Commission
Schedule of Findings and Questioned Costs
Year Ended June 30, 2025

Section I – Summary of Auditor’s Results

Financial Statements

Type of auditor’s report issued: Unmodified

Internal control over financial reporting

- Material weakness(es) identified Yes No
- Significant deficiency(ies) identified Yes none reported
- Noncompliance material to financial statements noted? Yes No

Federal Awards

Internal control over major programs:

- Material weakness(es) identified Yes No
- Significant deficiency(ies) identified Yes none reported

Type of auditor’s report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported
in accordance with 2 CFR section 200.516(a)? Yes No

Identification of major programs

Federal ALN Number	Name of Federal Program or Cluster
20.513	Enhanced Mobility of Seniors and Individuals with Disabilities Program

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee? Yes No

Section II – Financial Statement Findings

None

Section III – Federal Award Findings

None

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF REVENUES AND EXPENSES-BUDGET
AND ACTUAL (BUDGETARY BASIS)
FOR THE YEAR ENDED JUNE 30, 2025

	Original Budget	Final Budget	Actual Budgetary- Basis	Variance Favorable (Unfavorable)
Operating Revenues:				
Dues	\$ 156,488	\$ 156,488	\$ 156,486	\$ (2)
Commonwealth Flood Preparedness Fund	23,000	23,000	34,724	11,724
Community Development Block Grant-Town of Madsion	12,000	12,000	12,698	698
Comprehensive Economic Development Strategy	1,200	1,200	1,200	-
DHCD BOS Coordinated Entry Grant	-	12,140	12,140	-
DEQ Chesapeake Bay PDC capacity	58,000	58,000	58,000	-
Freedom grant - mobility	485,000	685,000	844,617	159,617
Freedom grant - operating	144,000	144,000	5,854	(138,146)
DRPT Technical assistance	42,900	42,900	-	(42,900)
Family and Children Trust Fund	-	4,500	4,139	(361)
Farm to School grant	-	-	40,000	40,000
Hazard mitigation	74,900	74,900	60,726	(14,174)
Madison County Comprehensive Plan	10,000	10,000	4,038	(5,962)
National Fish and Wildlife Foundation	118,000	118,000	100,438	(17,562)
PATH Farm to School	40,000	40,000	-	(40,000)
PATH Foundation mobility management	250,000	250,000	240,000	(10,000)
Regional housing	48,604	48,604	48,605	1
Regional tourism	7,000	7,000	8,034	1,034
Rideshare program	-	-	142,324	142,324
Rural transportation program	58,000	58,000	50,212	(7,788)
Rural transportation assistance program scholarship	2,300	7,700	14,643	6,943
Regional Transportation Collaborative	-	-	1,000	1,000
Southeast Crescent Regional Commission	22,000	22,000	35,452	13,452
State regional planning grant	114,971	114,971	114,971	-
Strategic Plan	-	-	18,952	18,952
Urban Forestry Grant	10,950	10,950	10,955	5
USDA Farm to School Income	-	35,000	48,758	13,758
Virginia homeless solution program	98,500	130,000	140,344	10,344
Virginia Housing Development Authority	667,200	667,200	658,273	(8,927)
VTC Marketing Leverage Program	10,000	10,000	10,000	-
Water supply plan	-	8,884	8,884	-
Other income	1,000	1,000	1,439	439
Total Operating Revenues	2,456,013	2,753,437	2,887,906	134,469

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF REVENUES AND EXPENSES-BUDGET
AND ACTUAL (BUDGETARY BASIS)
FOR THE YEAR ENDED JUNE 30, 2025

	Original Budget	Final Budget	Actual Budgetary- Basis	Variance Favorable (Unfavorable)
Operating Expenses:				
Advertising	\$ 1,000	\$ 1,000	\$ -	\$ 1,000
Annual Meeting	6,000	9,000	8,358	642
Audit	8,000	10,500	9,100	1,400
Commonwealth Flood Preparedness Fund	24,150	24,150	17,809	6,341
CAP strategic plan expenses	-	-	11,054	(11,054)
Comprehensive Economic Development Strategy	4,750	4,750	2,850	1,900
DHCD BOS Coordinated Entry Expenses	-	12,140	12,140	-
DEQ Chesapeake Bay PDC capacity	500	500	-	500
Department of Forestry	3,500	3,500	3,120	380
DRPT Technical Assistance	23,800	23,800	-	23,800
Equipment and software	14,000	14,000	12,319	1,681
FACT	-	4,500	3,663	837
Farm to School grant	3,500	3,500	1,284	2,216
Freedom grant-mobility	550,247	725,247	646,699	78,548
Freedom grant-operating	-	-	32,555	(32,555)
Hazard Mitigation	58,100	58,100	51,295	6,805
Insurance health and dental	86,500	86,500	84,600	1,900
Insurance liability	3,000	3,000	2,283	717
Insurance workers' compensation	500	500	500	-
Maintenance and repairs	6,500	12,000	15,069	(3,069)
Membership dues	6,000	6,000	4,500	1,500
Miscellaneous	500	500	163	337
PATH Foundation mobility management	-	-	166,387	(166,387)
National Fish and Wildlife Foundation	118,000	118,000	100,438	17,562
Payroll taxes	55,850	57,850	55,189	2,661
Postage	500	500	354	146
Printing	3,000	3,000	1,617	1,383
Professional Liability Insurance	-	-	391	(391)
Regional tourism	18,900	18,900	14,563	4,337
Retirement	21,000	21,000	14,780	6,220
Rideshare Commuter Services	52,000	52,000	37,552	14,448
RTAP expense	-	5,360	11,947	(6,587)
Rural transportation planning	500	1,000	466	534
Southeast Crescent Regional Commission	-	4,500	9,416	(4,916)
Salary	732,000	757,000	743,524	13,476

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF REVENUES AND EXPENSES-BUDGET
AND ACTUAL (BUDGETARY BASIS)
FOR THE YEAR ENDED JUNE 30, 2025

	Original Budget	Final Budget	Actual Budgetary- Basis	Variance Favorable (Unfavorable)
Operating Expenses (Continued):				
Subscriptions and publications	500	500	160	340
Supplies	5,000	5,000	2,339	2,661
Technology	15,800	15,800	13,593	2,207
Travel, training and meals	14,000	14,000	3,872	10,128
USDA Farm to School Expenses	-	30,000	26,121	3,879
Utilities	7,000	7,000	4,968	2,032
Virginia Housing Development Authority	605,000	605,000	610,662	(5,662)
Virginia homeless solution program expense	2,500	2,500	6,347	(3,847)
WIP expense	-	-	312	(312)
Total Operating Expenses	<u>2,452,097</u>	<u>2,722,097</u>	<u>2,744,359</u>	<u>(22,262)</u>
 Operating Gain / (Loss)	 3,916	 31,340	 143,547	 112,207
 Nonoperating Income (Expense)				
GASB 68 adjustment	-	-	23,149	23,149
Interest income	20,000	20,000	25,389	5,389
Depreciation	-	-	(17,862)	(17,862)
Interest expense	(23,916)	(23,916)	(4,746)	19,170
Total Nonoperating Income (Expense)	<u>(3,916)</u>	<u>(3,916)</u>	<u>25,930</u>	<u>29,846</u>
 Net Gain / (Loss)	 <u>\$ -</u>	 <u>\$ 27,424</u>	 <u>\$ 169,477</u>	 <u>\$ 142,053</u>

See accompanying notes.

**RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF REVENUES AND EXPENSES
BUDGET AND ACTUAL - BUDGETARY BASIS
BUDGET-TO-GAAP RECONCILIATION
FOR THE YEAR ENDED JUNE 30, 2025**

Note A - Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenue and Expenditures

Sources/inflows of resources

Actual amounts (budgetary basis) from budgetary comparison schedule	\$ 2,887,906
Collection of receivables accrued as of June 30, 2024 are revenue for budgetary purposes but not for GAAP purposes.	(277,197)
Deferred grant revenue as of June 30, 2024	88,303
Receivables accrued as of June 30, 2025 are revenue for GAAP purposes but not for budgetary purposes.	220,331
Deferred grant revenue as of June 30, 2025	<u>(159,483)</u>
Total operating revenue as reported on the statement of revenues, expenses and changes in net position.	<u><u>\$ 2,759,860</u></u>

Uses/outflows of resources

Actual amounts (budgetary basis) from budgetary comparison schedule	\$ 2,744,359
Payments of accounts payable recorded as of June 30, 2024 are expenditures for budgetary purposes but not for GAAP purposes.	(135,788)
Purchases of equipment for the year ended June 30, 2025.	(14,372)
Prepaid expenses recorded as of June 30, 2025, are expenditures for budgetary purposes but not for GAAP purposes.	(9,099)
Prepaid expenses recorded as of June 30, 2024, are expenses for GAAP purposes but not for budgetary purposes.	15,617
Payables accrued as of June 30, 2025 are expenses for GAAP purposes but not for budgetary purposes.	<u>33,954</u>
Total operating expenses as reported on the statement of revenues, expenses and changes in net position.	<u><u>\$ 2,634,671</u></u>

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF CHANGES IN THE COMMISSION'S NET PENSION LIABILITY
AND RELATED RATIOS
For the Plan Years Ended June 30,

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total Pension Liability										
Service cost	\$ 40,948	\$ 32,583	\$ 27,332	\$ 27,948	\$ 30,177	\$ 24,314	\$ 34,100	\$ 34,046	\$ 46,439	\$ 45,136
Interest on total pension liability	95,969	93,476	90,881	88,915	85,324	77,006	60,863	76,384	67,864	60,928
Changes in assumptions	-	-	-	29,263	-	40,094	-	(29,189)	-	-
Differences between expected and actual experience	111,394	(31,815)	(27,676)	(102,335)	(17,811)	62,456	159,504	(279,643)	22,652	(589)
Benefit payments, including refunds of employee contributions	(67,450)	(63,923)	(50,757)	(33,245)	(55,712)	(24,079)	(23,630)	(23,038)	(7,427)	(5,370)
Net change in total pension liability	180,861	30,321	39,780	10,546	41,978	179,791	230,837	(221,440)	129,528	100,105
Total pension liability - beginning	1,414,536	1,384,215	1,344,435	1,333,889	1,291,911	1,112,120	881,283	1,102,723	973,195	873,090
Total pension liability - ending (a)	<u>\$ 1,595,397</u>	<u>\$ 1,414,536</u>	<u>\$ 1,384,215</u>	<u>\$ 1,344,435</u>	<u>\$ 1,333,889</u>	<u>\$ 1,291,911</u>	<u>\$ 1,112,120</u>	<u>\$ 881,283</u>	<u>\$ 1,102,723</u>	<u>\$ 973,195</u>
Plan fiduciary net position										
Contributions - employer	\$ -	\$ -	\$ -	\$ (86)	\$ 859	\$ 460	\$ 20,150	\$ 16,670	\$ 20,601	\$ 21,713
Contributions - employee	25,625	21,473	18,138	16,348	16,152	16,746	17,480	14,694	16,585	17,468
Net investment income	189,641	121,087	(1,553)	417,410	29,215	96,946	99,250	145,211	22,505	49,158
Benefit payments, including refunds of employee contributions	(67,450)	(63,923)	(50,757)	(33,245)	(55,712)	(24,079)	(23,630)	(23,038)	(7,427)	(5,370)
Administrative expense	(1,267)	(1,215)	(1,199)	(1,027)	(1,015)	(942)	(829)	(815)	(2,049)	(630)
Other	(89)	(78)	(42)	39	(34)	(61)	(90)	(130)	(5)	(11)
Net change in plan fiduciary net position	146,460	77,344	(35,413)	399,439	(10,535)	89,070	112,331	152,592	50,210	82,328
Plan fiduciary net position - beginning	1,963,464	1,886,120	1,921,533	1,522,094	1,532,629	1,443,559	1,331,228	1,178,636	1,128,426	1,046,098
Plan fiduciary net position - ending (b)	<u>\$ 2,109,924</u>	<u>\$ 1,963,464</u>	<u>\$ 1,886,120</u>	<u>\$ 1,921,533</u>	<u>\$ 1,522,094</u>	<u>\$ 1,532,629</u>	<u>\$ 1,443,559</u>	<u>\$ 1,331,228</u>	<u>\$ 1,178,636</u>	<u>\$ 1,128,426</u>
Commission's net pension asset - ending (a)-(b)	<u>\$ (514,527)</u>	<u>\$ (548,928)</u>	<u>\$ (501,905)</u>	<u>\$ (577,098)</u>	<u>\$ (188,205)</u>	<u>\$ (240,718)</u>	<u>\$ (331,439)</u>	<u>\$ (449,945)</u>	<u>\$ (75,913)</u>	<u>\$ (155,231)</u>
Plan fiduciary net position as a percentage of the total Pension liability	132.25%	138.81%	136.26%	142.92%	114.11%	118.63%	129.80%	151.06%	106.88%	115.95%
Covered-employee payroll	\$ 572,845	\$ 478,569	\$ 402,124	\$ 373,096	\$ 353,395	\$ 371,297	\$ 317,184	\$ 367,005	\$ 268,691	\$ 351,496
Commission's net pension liability as percentage of covered-employee payroll	-89.82%	-114.70%	-124.81%	-154.68%	-53.26%	-64.83%	-104.49%	-122.60%	-28.25%	-44.16%

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION
SCHEDULE OF EMPLOYER CONTRIBUTIONS
FOR THE YEARS ENDED JUNE 30, 2016 THROUGH 2025

Date	Contractually Required Contributions (1)	Contributions in Relation to Contractually Required Contributions (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)	Required Contribution Rate
2025	\$ -	\$ -	\$ -	\$ 633,111	0.00%	0.00%
2024	-	-	-	572,845	0.00%	0.00%
2023	-	-	-	478,569	0.00%	0.00%
2022	2,574	-	2,574	402,124	0.00%	0.64%
2021	2,388	-	2,388	373,096	0.00%	0.64%
2020	1,908	1,248	660	353,395	0.35%	0.54%
2019	2,005	1,368	637	371,297	0.37%	0.54%
2018	9,198	20,245	(11,047)	317,184	6.38%	2.90%
2017	10,643	16,670	(6,027)	367,005	4.54%	2.90%
2016	16,766	20,601	(3,835)	268,691	7.67%	6.24%

See accompanying notes.

RAPPAHANNOCK-RAPIDAN REGIONAL COMMISSION

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2025

NOTE 1 – Change of Benefit Terms

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

NOTE 2 – Changes of Assumptions

The actuarial assumptions used in the June 30, 2023, valuation were based on results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Other (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change