



CITY OF FAIRFAX, VIRGINIA

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDING

JUNE 30, 2025



**CITY OF FAIRFAX, VIRGINIA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**YEAR ENDED JUNE 30, 2025**

**Prepared by**  
**Department of Finance**  
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# CITY OF FAIRFAX, VIRGINIA

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## City of Fairfax, Virginia

10455 Armstrong Street • Fairfax, VA 22030-3630  
www.fairfaxva.gov

December 2, 2025

Honorable Mayor, Members of the City Council and Citizens  
City of Fairfax  
Commonwealth of Virginia

We are pleased to present the City of Fairfax's (the City) Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2025. The Code of the Commonwealth of Virginia requires that all local governments shall be audited annually with a report to the Governing Body. The ACFR fulfills this reporting requirement.

The financial statements included in this report, which have earned an unmodified ("clean") audit opinion, conform to the standards of financial reporting as prescribed by the Governmental Accounting Standards Board (GASB), the Government Finance Officers Association of the United States and Canada (GFOA), and the Auditor of Public Accounts (APA).

City management is responsible for the accuracy, fairness and completeness of the information, including all disclosures that are presented in this report. To the best of our knowledge, the enclosed data is accurate in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the various funds of the City. All necessary disclosures have been included to enable the reader to gain a thorough understanding of the City's financial affairs.

City management is also responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The City's financial statements have been audited by Robinson, Farmer, Cox Associates, a certified public accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2025, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by City management; and evaluating the overall financial statement presentation. The independent auditor's report is located at the front of the Financial Section of the ACFR.

Management's Discussion and Analysis (MD&A) is found immediately following the independent auditor's report. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

## **FINANCIAL REPORTING ENTITY**

This report includes the financial activities of the City government (the Primary Government), which are controlled by the Mayor and Council, as well as the financial activities of the City's component units. Component units are legally separate entities for which the primary government is financially accountable and, therefore, are included in the Primary Government's ACFR.

The City provides a full range of governmental services including law enforcement, emergency medical response, fire protection and fire code safety; maintenance of over 70 miles of roads; judicial services; health and social services; refuse; wastewater; planning and zoning services; parks, recreation and cultural activities; and general government administration services. These services are either provided by the City or through contracts with Fairfax County. In addition, the City provides inter-County and intra-City bus service. The City also operated its own water treatment and distribution system until January 2014, when the City sold its distribution system to Fairfax County Water Authority and its water treatment plant, reservoir, and dams to Loudoun County Water Authority, effectively divesting from the water treatment and distribution business.

Discretely presented component units are reported in a separate column in the financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position and results of operations from those of the primary government. The City of Fairfax School Board is presented in its own column for financial presentation purposes as a major component unit. The City's public school program is provided through an independent school district administered by a school board and superintendent that contracts with the Fairfax County Public School system for operating the four City schools – Fairfax High, Katherine Johnson Middle, Daniels Run Elementary, and Providence Elementary. The Industrial Development Authority and Economic Development Authority are combined in one column as non-major component units.

## **ORGANIZATION OF GOVERNMENT**

The City is governed under the Council-Manager form of government since changing from Town status in 1961. As a Virginia City, it is independent, and not a part of any county. Under this form of government, a Mayor and six Council members are elected by the citizens every two years to provide direction to the locality. The City Council employs a City Manager who is the executive officer of the City and is responsible to the Council for the proper administration of the City government.

## **ECONOMIC CONDITION AND OUTLOOK**

An independent jurisdiction of 6.34 square miles, just 15 miles west of Washington D.C., the City lies in the heart of Northern Virginia. Bounded by Interstate 66 to the north and less than five miles west of the Capital Beltway, the City is at the crossroads of the area's major north/south and east/west highways. Two major airports, Washington Dulles International Airport and Ronald Reagan National Airport, are within 30 minutes of the City. The City-run bus system provides direct access to rail mass transit at the Vienna/Fairfax/GMU Metro station, less than three miles from the center of the City.

### **Local Economy**

The City's economy remains healthy and stable. The City's at-place workforce increased significantly and according to the US Bureau of Labor Statistics, the City of Fairfax was home to approximately 23,300 jobs in 2025. Like localities nationwide, Fairfax has seen an increase in workforce participation since the equivalent period in 2024. The City's unemployment rate increased slightly by 0.2% and was measured at 2.4%, below state (2.8%) and national (4.0%) averages.

## **ECONOMIC CONDITION AND OUTLOOK (CONTINUED)**

### **Local Economy (Continued)**

With 4.4 million square feet of office space, the City of Fairfax remains one of Northern Virginia's employment hubs. The City's office market currently has an 8.0% vacancy rate, lower than that of Fairfax County and of Northern Virginia as a whole. The retail market remains healthy, with a vacancy rate of only 2.9%, less than the regional average for retail vacancies.

Four key revenue sources are bellwethers for the local economy – general property taxes, local sales and use tax, Business Professional and Occupational License (BPOL) taxes, and the meals tax. General property assessments increased 6.2% (including new construction) from CY 2024 to CY 2025. FY 2025 BPOL tax revenues increased by \$0.6 million when compared to FY 2024, while local sales and use tax revenue decreased by \$0.2 million, or a 1.4% in FY 2025. Meals tax revenues saw an increase of \$0.6 million or 7.2% in FY 2025.

### **Economic Development**

The Economic Development Department (EDD) seeks to foster an inclusive, diverse, robust business community. To support a strong commercial tax base, the EDD develops programs that prioritize business attraction and retention, development, redevelopment, and strategic programming. The office also serves as a resource for developers and consultants with specific commercial, office, and industrial development projects, assisting with site selection within the city. In addition to these services, the EDD works with the Economic Development Authority (EDA) to market and promote the city to the region and beyond as a healthy and business-friendly environment that empowers businesses to grow through a robust public relations and marketing apparatus, and a best-in-class portfolio of programs designed to connect customers with the business community. The EDD and the EDA collaborate under the brand Fairfax City Economic Development (FCED).

Working in cooperation through partnerships with the Northern Virginia Economic Development Alliance, Central Fairfax Chamber of Commerce, Old Town Fairfax Business Association, George Mason University, and business and industry associations, FCED leverages its resources and access to talent to maintain and enhance the city's business community while pursuing economic growth.

FCED will continue to expand its programming and work with partners to ensure maximum impact. In FY 2025, the FCED team continued to re-engage with Streetsense to add a tourism pillar to the implementation of the initially received FY 2023 Streetsense strategic work-plan, which focuses on, among other things, impact measurement, goal-oriented program development, and enhanced resource allocation. The Streetsense strategic work plan went under a refresh to include a new tourism division, as well as updated initiatives for PR & Marketing.

As always, FCED will continue to expand its small business support by working with local businesses, organizations, and the Mason Enterprise Center - Fairfax. Researching and implementing both small business programs and startup resources will allow FCED to address challenges and disparities affecting small businesses, preserve commercial neighborhoods, and support strong and resilient communities.

FCED will continue to collaborate with George Mason University and Northern Virginia Community College to strengthen our partnership in fostering a robust city-university relationship. In 2025, FCED executed a Community Sponsorship agreement with George Mason University, which will further enhance the partnership, allowing FCED to gain more reach and recognition for initiatives while continuing to strengthen collaboration. The city-university relationship continues to be one of the City's most significant partnership opportunities and is reflected in ED's oversight of the Mason Enterprise Center – Fairfax (MEC).

## **ECONOMIC CONDITION AND OUTLOOK (CONTINUED)**

### **Major Real Estate Projects**

The City continues to attract significant investment in commercial and residential redevelopment that aims to fulfill the goals advocated in the City's Comprehensive Plan.

#### **Commercial:**

*N29:* In July 2024 City Council approved the General Development Plan of N29 WillowWood Plaza. This project proposes to replace existing surface parking at the WillowWood Office Plaza with a seven story building consisting of up to 260 apartments, approximately 5,000 square feet of ground floor retail, and a parking garage on approximately 3 acres.

*City Centre West:* In July 2024 City Council approved the City Centre West residential proposal. This project replaces a former bank with a drive through, a former restaurant, and an existing low-rise office building, and replaces it with an upper-story residential/mixed use building with 79 multifamily condominium units, medical and general office space, a bank with a drive-through, and ground floor retail on approximately 1.75 acres.

*Scout on the Circle:* Final plans to redevelop a 108,000 square foot former shopping center (dating to 1964) were approved in 2014. The mixed-use development includes 400 apartments and 88,000 square feet of retail space, including a 54,000 square foot grocery store. Construction on the project began in February 2018 and began delivering in phases with residential occupancies starting in the spring of 2020. Giant opened the grocery in August 2020. Commercial tenants in the ground floor retail spaces include Roots Natural Kitchen, TeaDM, F45, Salon Lofts, Verizon, Vivian Nail Bar, Izakaya Genki, and Southeast Impressions.

*The Point:* A 403-unit apartment building with approximately 29,000 square feet of commercial space was originally approved in 2015 for a former industrial site in the Kamp Washington area. Application was approved in 2018 to revise the building plan and site layout, including adjusting the amount of commercial space initially constructed to 21,000 square feet with an additional 9,000 square feet of commercial space as an optional future conversion. The project broke ground in June 2019 with a phased occupancy beginning in 2022.

*Former Paul VI ("Boulevard VI"):* The Diocese of Arlington relocated Paul VI High School to Loudoun County after the conclusion of the 2019-2020 school year. In 2018, the City Council approved the site for residential redevelopment, to include 144 condominium units, 115 townhouses and 7 detached homes, as well as 20,000 square feet of new retail space and 24,000 square feet of community/commercial space in a retained portion of the original school building. Site work and demolition of the former school began in September 2020. Phased occupancy, starting with townhouses and condominiums, began in 2022.

*Breezeway Motel:* This redevelopment of the aging Breezeway Motel and Fairfax Gardens Apartments includes 40 townhouses and 20 "two over two" condominium units. A one-acre parcel within the development along Fairfax Boulevard has been cleared and prepared for future commercial development. The project was approved by the City Council in March 2022.

*Hi-Way Motel:* Demolition of existing motel and redevelopment of site with 54 affordable multifamily housing units and 1,400 sq. ft. ground floor office space. Project was approved by the City Council on December 13, 2022.

## **ECONOMIC CONDITION AND OUTLOOK (CONTINUED)**

### **Major Real Estate Projects (Continued)**

#### **Residential:**

*Capstone Collegiate (“The Flats on University”)*: Project includes the redevelopment of a 1970’s-era low-rise office buildings site into a 275-unit privately-owned student housing complex. The site, located to the north of the City’s downtown, is approximately one mile from the campus of George Mason University. The units are marketed to graduate and undergraduate students at the university. The project was approved by the City Council in December 2018 and site work commenced in September 2020. Residents of the complex took occupancy in August 2022.

*Northfax West*: This mixed-use redevelopment on the site of former vehicle storage lots and vacant land was approved by the City Council in July 2020. The project will include a senior housing community, with 114 independent living units and 86 assisted living units, 56 townhomes, and 3.3 acres of residual land for future mixed-use development. A public improvement plan for streets and drainage facilities was approved in October 2021 and site work commenced in May 2022.

*Davies Property*: Mixed-use redevelopment on the site of a single-family home in the Old Town Activity Center that includes up to 276 apartments, 6,608 square feet of retail, and 4,188 square feet of office with 424 parking spaces in structured parking facility on approximately 2.69 acres. Project was approved by the City Council on July 22, 2025.

### **Business Investment & Engagement**

*Business Engagement*: Meetings with businesses are a crucial tool for business retention in the city. During these sessions, FCED showcases our support programs and actively listen to businesses' concerns. This two-way dialogue allows FCED to address business needs effectively, ensuring a supportive environment that fosters long-term growth and success for local enterprises. These meetings are logged in FCED’s internal database and customer management relationship platform (CRM), Bludot. Through these strategic interactions, FCED aims to maintain strong, thriving business relationships that contribute to the city's economic vitality. In FY 2025 FCED met with 31 prospective businesses and 83 existing businesses.

*Business Expansion & Retention*: 70% of the work of the FCED business investment team revolves around supporting existing businesses’ success and expansion. FCED-BI provides 1:1 meetings with businesses to showcase low or no-cost assistance for expansion, creating business connections, and providing assistance to attend business development opportunities or events. Additionally, FCED hosts events such as Broker Breakfasts to highlight new leasing opportunities, and government contracting networking opportunities for businesses to pitch and win work.

*Business Attraction*: FCED is continuously connecting with regional, national, and international companies looking to relocate or expand their corporate footprint. As a part of this recruitment effort FCED utilizes CoStar to analyze upcoming lease expirations, conferences to engage high growth companies, and public outreach campaigns. This is supplemented by incentive programs including Lease Incentives for Fairfax Tenants and the Technology Zone tax abatement program.

## **ECONOMIC CONDITION AND OUTLOOK (CONTINUED)**

### **Business Investment & Engagement (Continued)**

#### *Major Leasing Activity:*

##### Attraction

CDM Smith, 8,768 sqft

Lutheran Social Services of the National Capital Region, 6,942 sqft

The Chris Atwood Foundation, 6,704sqft

Integrated Dermatology of Fairfax, 6,615 sqft

Ellie Mental Health: 5,150 sqft

Alliance ABA Therapy: 5,000 sqft

##### Retention or Expansion

Zeta Associates 225,000 sqft started in FY 2024, closed FY 2025

Ox Hill Companies, 7,443 sqft

UL Solutions: 6,110 sqft

*Lease Incentives for Fairfax Tenants (LIFFT):* Offers a \$5 - \$8 per square foot incentive to new businesses moving into one of 19 designated buildings. In the first round of funding, about \$200,000 was granted to businesses leasing 18 new office spaces in priority Fairfax City buildings. These 18 tenants will be paying over \$3M in rent to the 19 priority buildings over the duration of their leases and support over \$1M in tax revenues to Fairfax City.

*Facade and Interior Improvement Grant (FIIG):* provided financial assistance to new and existing businesses by reimbursing 50% of project costs, up to \$20,000. The FY 2025 iteration of this program resulted in over \$1,359,000 in private investment.

*Upskill Fairfax City:* FCED has partnered with Northern Virginia Community College (NOVA) to offer no-cost certifications and technical training through specialized courses and certifications at NOVA. This initiative will boost the local workforce by helping residents and employees of Fairfax City businesses develop their skills and advance their careers without the financial burden of tuition. Courses are available in IT, cyber, health care, and skilled trades.

### **FCED Programs & Retail Support**

*Fairfax City Restaurant Week:* Fairfax City Restaurant Week (FCRW) is a successful program that has supported the local restaurant community for seven years, particularly during slower periods. It showcases the city's vibrant and diverse culinary scene, a focus that has become even more critical in the post-COVID-19 era. Organized in partnership with the Central Fairfax Chamber of Commerce (CFCC) and the Old Town Fairfax Business Association (OTFBA), FCRW is one of the most inclusive restaurant week initiatives in the region. The event features fixed-price menus—\$25 for lunch/brunch, \$40 for dinner, as well as two-for-\$10 deals— which adds participation opportunities for specialty shops. Last year, FCRW generated an average of \$4.2 million in media coverage per installment.

*Fairfax City FLEX Card:* The Fairfax City Flex Card, launched in October 2022 in partnership with Yiftee, Inc., is a digital gift card accepted at over 55 local businesses. During the 2024 holiday shopping season, Fairfax City Economic Development's (FCED) Buy One, Get One promotion generated \$128,000 in economic impact, achieving a 540% ROI. The Flex Card boosts local spending while raising awareness of Fairfax City businesses, spanning spa services and self-care to a wide range of dining and retail destinations.

## **ECONOMIC CONDITION AND OUTLOOK (CONTINUED)**

### **FCED Programs & Retail Support (Continued)**

*Small Business Month:* This community-driven program, inspired by the success of Restaurant Week, is designed to showcase and support local retail shops. FCED collaborates with CFCC and OTFBA to celebrate Small Business Month, during which retailers, experiential businesses, and wellness establishments offer special promotions and encourage shoppers to donate to local non-profits. This initiative aims to increase awareness, drive foot traffic, and boost sales for small retailers while fostering community pride and support for local entrepreneurship.

*Ribbon Cuttings:* In FY 2025, FCED collaborated with 24 city businesses to celebrate new business openings and milestone anniversaries through ribbon-cutting events. Ribbon Cuttings recognize local business owners' accomplishments publicly and help establish strong relationships between FCED and local businesses. Events draw attention to businesses through social media posts and videos that commemorate the occasion, amplifying visibility and attracting potential customers.

### **Public Relations & Marketing:**

FCED's marketing and public relations division is crucial in executing Fairfax City Economic Development's strategic plan, focusing on branding, PR, social media, and press relations to elevate the city's profile and stimulate economic growth. By aligning marketing and PR efforts, FCED promotes business opportunities, positioning Fairfax City as a dynamic destination for investment and innovation. Through strategic PR initiatives, FCED enhances the city's reputation and visibility, attracting investors and visitors, and ensuring it remains a dynamic and prosperous community. The launch of FCED's rebrand, including a new logo and website, to underscore the company's commitment and agility within the economic development sphere, emphasizing that our operations are client and business-focused in FY 2024, has allowed FCED to extend regional reach and recognition during FY 2025.

### **Tourism**

Fairfax City Economic Development was awarded funds to reinvigorate the city's tourism industry through the American Rescue Plan Act (ARPA) and Virginia Tourism Corporation (VTC). Funds were allocated to dedicate one employee to execute these programs. FCED received these funds in the absence of a City-destination marketing organization and has collaborated with several city departments. Tourism also brings visitors to our hotels, contributing to the tax base. Programs included a town and gown promotion, Discover Fairfax virtual and print maps, mural installations, and light installations.

In FY 2025, FCED developed an independent Tourism & Placemaking portfolio, leading to the addition of the tourism pillar in the strategic workplan. This division simultaneously co-chairs the city-wide efforts for Tourism coordination. In late FY 2025, FCED began drafting a solicitation for a tourism brand.

### **Partnerships**

*Mason Enterprise Center - Fairfax:* Located at 10300 Eaton Place above FCED, the Mason Enterprise Center (MEC) - Fairfax, is Fairfax City's small business incubator and the flagship of the Mason Enterprise network. A partnership between Fairfax City, the EDA, and George Mason University, it is funded by an annual \$150,000 EDA allocation and tenant rent revenue. The MEC supports around 55 businesses through space, programs, mentorship, and access to resources like the SBDC and APEX accelerator. The EDA is the main tenant and oversees the lease, while the Center director reports regularly on MEC's status and finances to the EDA Commissioners.

## **ECONOMIC CONDITION AND OUTLOOK (CONTINUED)**

### **Partnerships (Continued)**

*George Mason Costello College of Business:* In October 2023, FCED and the GMU Costello College of Business entered into an agreement to establish multiple programs that promote economic growth while providing students with unique experiential learning opportunities. The agreement will result in projects being delivered from four centers of the business school, three of which began in 2023. In 2025, the partnership was further legitimized by both parties executing a Community Sponsorship Agreement – allowing work already done to be recognized, as well as a growing structure for collaboration solidified for future initiatives

*Business Resource Partners:* FCED is able to leverage resource partners free of cost to local businesses to start and expand their business operations. Partnerships include:

- i) Virginia’s Small Business Development Center located in the FCED offices offering assistance for all aspects of business establishment and growth;
- ii) Innovation Commercialization Assistance Program (ICAP) located in the FCED offices assisting businesses looking to find start up or seed funding or learning to commercialize a novel idea;
- iii) Virginia’s APEX Accelerator located in FCED offices assisting businesses looking to do business with the government from the local, state, and federal levels.
- iv) Dominion Energy Innovation Center run by Virginia’s electric utility Dominion Energy assisting energy adjacent businesses find consumers and funding in the Mid-Atlantic region;
- v) Virginia Bio a statewide network of biotechnology companies that provide unique opportunities for business development;
- vi) Virginia Innovation Partnership Corporation the state entity providing companies major funding through Small Business Innovation Research (SBIR) and Small Business Technology Transfer (STTR) programs, Virginia’s State Small Business Credit Initiative (SSBCI), Virginia Venture Partners (VVP), the Commonwealth Commercialization Fund (CCF), the Regional Innovation Fund (RIF), Public Safety Innovation Center, and the Virginia Accelerator Network.
- vii) Minority Business Development Agency located in the FCED offices and a part of the US Department of Commerce, MBDA promotes the growth of Minority Business Enterprises through the mobilization and advancement of public and private sector programs.
- viii) John Cabot University, Rome, Italy: In 2024 FCED established a partnership with John Cabot University in Rome, Italy with the purpose of activating graduate students through a fellowship to support Italian business expansion within the US market. FCED’s role will be guiding student research and collaborating on a strategy for hosting Italian-based companies in the MEC-Fairfax Incubator.
- ix) Council, NAIOP Northern Virginia, International Downtown Association, International Council of Shopping Centers, International Economic Development Council, and NOVA Labs.

**FINANCIAL CONDITION**

The total taxable assessed value of residential and commercial real property increased by 7.8% over the prior year. In CY 2025, the real estate tax rate increased by \$0.025 to \$1.055 per \$100 of assessed value. No change in the commercial and industrial real estate tax rate of 12.5 cents per \$100 of assessed value. School tuition costs of \$68.8 million were 12.8% higher in FY 2025. The current estimates indicate that the actual average daily membership (ADM), which is the population of City students in the Fairfax County Public School (FCPS) System, increased slightly in FY 2025 to 2,968 from 2,913 in FY 2024.

In order to fully fund existing programs, to keep salaries of public employees competitive, and to address the expanding program needs of the community, careful budgeting is required. The City strives to keep overall operating costs flat. In FY 2025, inflation remained flat at 2.9% when compared to FY 2024. During FY 2025, the City provided a merit increase of 3.5% for eligible employees, a 2.0% market rate adjustment (MRA) for eligible general pay scale employees, and a 1.0% cost of living adjustment (COLA) to public safety employees, to remain competitive with surrounding jurisdictions.

The City’s outstanding debt continues to be stable and saw a modest decrease of \$8.5 million in FY 2025. Though the City uses debt financing in addition to the "pay-as-you-go" approach to fund certain capital projects, the City's net direct debt to tax base ratio decreased to 0.58% on June 30, 2025 from 0.67% at June 30, 2024. The City’s Governmental Activities debt for FY 2025 was \$119.8 million versus \$128.3 million in FY 2024.

The following table shows the assessed value of residential and commercial properties has increased by more than 57.3% since 2006 including a 7.8% increase from 2024 to 2025. Real property taxes, which are based on assessments as of January 1st of each year, are due in two payments. The first six months of real estate tax is due on June 21st and the second half on December 5th.

<b>Tax Year</b>	<b>Residential Assessed Value</b>	<b>Residential % Increase (Decrease)</b>	<b>Industrial/ Commercial Assessed Value</b>	<b>Industrial/ Commercial % Increase (Decrease)</b>	<b>Total Taxable Assessed Value</b>	<b>Total% Increase (Decrease)</b>
2006	3,817,504,900	24.6	1,626,385,700	17.7	5,443,890,600	22.5
2007	3,723,667,700	(2.5)	1,884,634,000	15.9	5,608,301,700	3.0
2008	3,475,794,600	(6.7)	2,161,997,400	14.7	5,637,792,000	0.5
2009	3,182,468,200	(8.4)	2,177,141,900	0.7	5,359,610,100	(4.9)
2010	3,013,912,200	(5.3)	1,968,035,100	(9.6)	4,981,947,300	(7.0)
2011	3,123,099,700	3.6	1,954,294,800	(0.7)	5,077,394,500	1.9
2012	3,195,889,977	2.3	2,025,966,286	3.7	5,221,856,263	2.8
2013	3,266,638,900	2.2	2,073,994,400	2.4	5,340,633,300	2.3
2014	3,463,135,200	6.0	2,085,815,600	0.6	5,548,950,800	3.9
2015	3,624,478,000	4.7	2,068,542,000	(0.8)	5,693,020,000	2.6
2016	3,738,914,500	3.2	2,113,115,000	2.2	5,852,029,500	2.8
2017	3,822,160,300	2.2	2,119,723,700	0.3	5,941,884,000	1.5
2018	3,967,151,300	3.8	2,127,875,000	0.4	6,095,026,300	2.6
2019	4,044,043,800	1.9	2,195,140,900	3.2	6,239,184,700	2.4
2020	4,119,630,100	1.9	2,320,364,200	5.7	6,439,994,300	3.2
2021	4,362,131,700	5.9	2,319,509,940	0.0	6,681,641,640	3.8
2022	4,772,528,300	9.4	2,438,116,700	5.1	7,210,645,000	7.9
2023	5,011,800,200	5.0	2,625,290,000	7.7	7,637,090,200	5.9
2024	5,258,288,400	4.9	2,688,878,300	2.4	7,947,166,700	4.1
2025	5,779,823,300	9.9	2,784,064,600	3.5	8,563,887,900	7.8

## **BOND RATING**

The City's bond ratings are as follows:

	<u>Moody's Investors Service</u>	<u>Standard &amp; Poor's</u>
General Obligation Bonds	Aaa	AAA

## **BUDGETARY ACCOUNTING AND INTERNAL CONTROLS**

The budget process begins in the fall. City Council sets guidelines for the budget, usually in November. These guidelines provide the framework for developing the new budget. Operating budget requests from departments and City offices are reviewed and evaluated for priority and, based on estimated revenues, funding is requested by the City Manager in support of those programs, services, and projects. Revenue estimates are derived from a review of current and projected economic indicators, current and proposed federal and state legislation, knowledge of future planned events in the City, review of historic trends, and other factors. By law, local government budgets must be balanced; i.e., current expenditures may not exceed current revenues and appropriated fund balance.

The Capital Improvement Program (CIP) follows a similar process whereby departments submit requests, which are evaluated for priority and funding. The initial proposed CIP is issued in November and forwarded to the City Council and Planning Commission for joint discussion. The Planning Commission then holds a public hearing on the CIP and provides recommendations to the City Council. The City Council holds at least one public hearing on the CIP and defers action until adoption of the operating and capital budgets in April or May. The City Manager refines the initial proposed CIP based on an evaluation of operating funding requests and available resources.

A capital budget (year one of the proposed CIP) is included in the operating budget. The capital budget and operating budget together become the proposed budget.

The City Council reviews the proposed budget and holds a series of public hearings, work sessions, and outreach meetings to provide the public with an opportunity to comment, ensuring that the budget is responsive to the citizens' needs. After careful deliberation, the proposed budget, as modified for additions and deletions, is adopted by City Council.

As a management tool, budgetary control is maintained at the department level requiring the encumbrance of funds, which generates vendor purchase orders. In addition, revenues and expenditures are monitored throughout the year, enabling the City to measure actual income and expenses against those projected in the budget.

## **CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING**

The GFOA awarded the City a Certificate of Achievement for Excellence in Financial Reporting for the City's ACFR for the 44<sup>th</sup> consecutive year. GFOA awards a certificate to governmental units that exemplify excellence in financial reporting and conform to the stringent reporting requirements promulgated by that association and various other authoritative bodies.

To earn a Certificate of Achievement an ACFR must tell its financial story clearly, thoroughly, and understandably. The report must be efficiently organized, employ certain standardized terminology and formatting conventions, minimize ambiguities and potentials for misleading inference, enhance understanding of current generally accepted accounting theory, and demonstrate a constructive "spirit of full disclosure".

A Certificate is valid for a period of only one year. The City believes its current report continues to conform to the Certificate of Achievement Program requirements and standards, and is submitting it to the GFOA to determine its eligibility for another certificate for the 2025 fiscal year.

### **ACKNOWLEDGMENTS**

We wish to express our appreciation to the staff of the Department of Finance. Their efficient and dedicated service assisted in the preparation of this report.

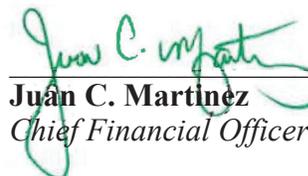
We would also like to thank the Mayor and City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



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**Melanie Zipp**  
*Acting City Manager*



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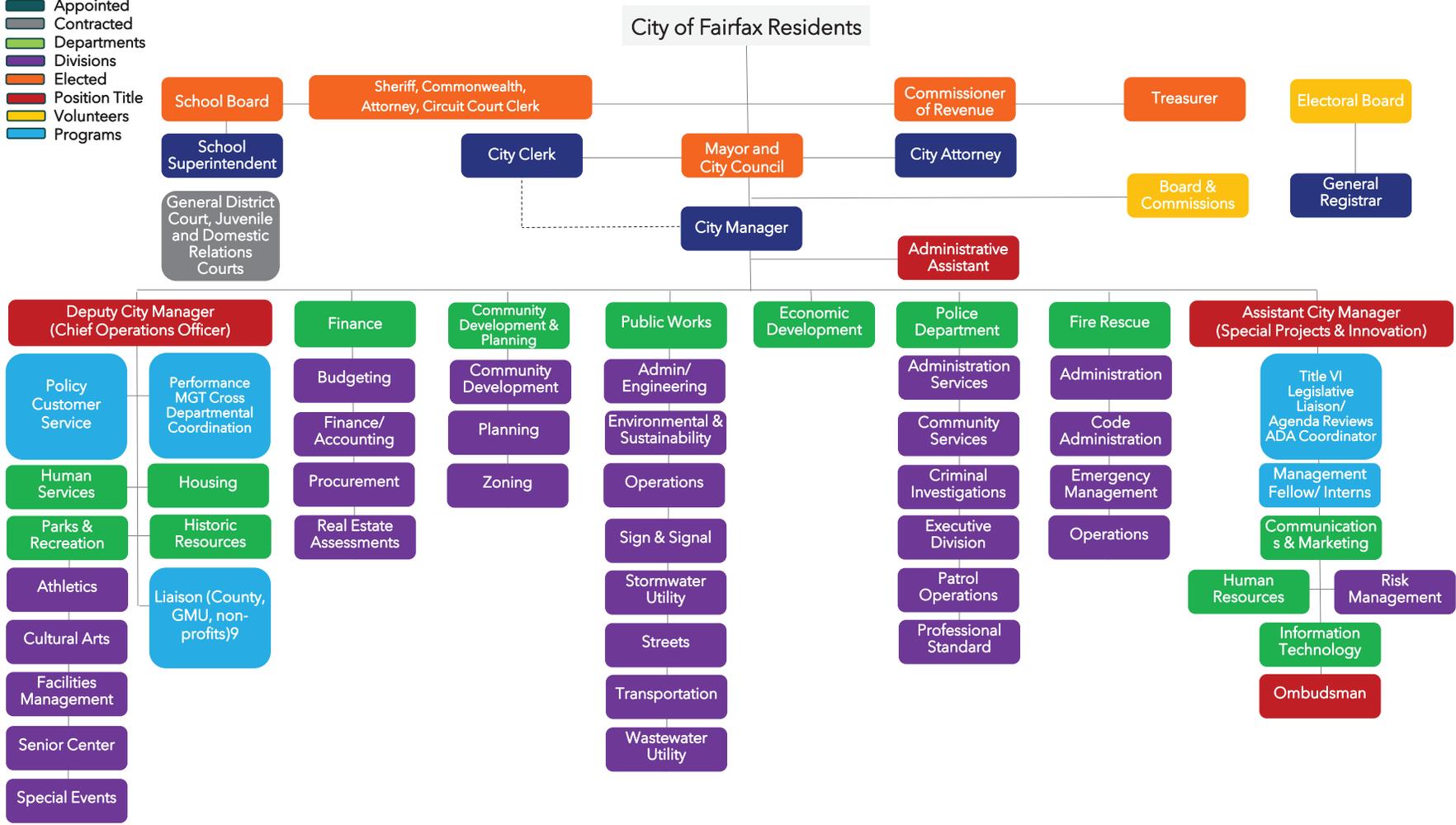
**Juan C. Martinez**  
*Chief Financial Officer*



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**Romelyn Guzman**  
*Director of Finance*

- Appointed
- Contracted
- Departments
- Divisions
- Elected
- Position Title
- Volunteers
- Programs



**CITY OF FAIRFAX, VIRGINIA**  
**PRINCIPAL OFFICIALS**  
June 30, 2025

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**CITY COUNCIL<sup>1</sup>**

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Catherine S. Read, Mayor

Anthony T. Amos  
Billy M. Bates  
Stacy R. Hall

Stacey D. Hardy-Chandler  
Rachel M. McQuillen  
Thomas D. Peterson

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**STAFF**

---

Bryan Foster ..... Acting City Manager  
Vacant ..... Deputy City Manager  
Melanie Zipp ..... Assistant City Manager  
William Page Johnson II ..... Commissioner of Revenue<sup>2</sup>  
Tom Scibilia ..... Treasurer<sup>2</sup>  
John O’Neal ..... Fire Chief  
Natalie Hinesley ..... Acting Chief of Police  
Brooke Hardin ..... Director of Community Development and Planning  
Jing Li ..... Director of Information Technology  
David Summers ..... Director of Public Works  
Stacey Sommerfield ..... Director of Parks and Recreation  
Kimberly Burgess ..... Acting Human Resources Director  
Melissa Shinaberry ..... City Clerk  
Juan C. Martinez ..... Chief Financial Officer  
Wannicha Rojanapradith ..... General Registrar  
Jeffrey Platenberg ..... City School Superintendent

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**ADVISORS**

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Brian J. Lubkeman ..... City Attorney  
Robinson, Farmer, Cox Associates ..... Independent Auditors

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<sup>1</sup> Elected by City voters to 2-year terms. Current terms expire December 31, 2026.

<sup>2</sup> Elected by City voters to 4-year terms. Current terms expire December 31, 2025.



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Fairfax  
Virginia**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

*Christopher P. Morrill*

Executive Director/CEO



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**Independent Auditors' Report**

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**To the Honorable Members of  
the City Council  
City of Fairfax, Virginia**

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Fairfax, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Fairfax, Virginia, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and ARPA Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Economic Development Authority, which represent 3 percent, 32 percent, and 18 percent, respectively, of the assets, net position, and revenues of the discretely presented component units as of June 30, 2025. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Economic Development Authority, is based solely on the report of the other auditors.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City of Fairfax, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Change in Accounting Principles***

As described in Note 1 to the financial statements, in 2025, the City adopted new accounting guidance, GASB Statement No. 101, Compensated Absences. Our opinions are not modified with respect to this matter.

### ***Restatement of Beginning Balances***

As described in Note 1 to the financial statements, in 2025, the City restated beginning balances to reflect the requirements of GASB Statement No. 101 and to correct balances related to subscriptions and accumulated depreciation. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Fairfax, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City of Fairfax, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Fairfax, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Fairfax, Virginia's basic financial statements. The accompanying other supplementary information and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of the other auditors the other supplementary information and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2025, on our consideration of City of Fairfax, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Fairfax, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Fairfax, Virginia's internal control over financial reporting and compliance.

*Robinson, Farmer, Cox Associates*

Fredericksburg, Virginia

December 2, 2025

# CITY OF FAIRFAX, VIRGINIA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

YEAR ENDED JUNE 30, 2025

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This section of the City of Fairfax, Virginia's ("City") Annual Comprehensive Financial Report (ACFR), the Management's Discussion and Analysis (MD&A), provides an overview of the City's financial activities and performance for the fiscal year ended June 30, 2025. Users of these financial statements are encouraged to consider the information presented here in conjunction with the City's basic financial statements and the information furnished in our letter of transmittal, which can be found in the introductory section.

### HIGHLIGHTS OF GOVERNMENT-WIDE FINANCIAL STATEMENTS

The Primary Government's assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources by \$122.5 million (net position) at the close of the fiscal year (FY) June 30, 2025, an increase of \$6.6 million from FY 2024. The Primary Government includes both governmental and business-type activities.

- Increases or decreases in net position may serve as a useful indicator of the financial health of the City. A combination of a 6.2% increase in assessments of taxable real property helped keep our revenues flat when compared to FY 2024. Significant expenditures specifically in Education which accounted for \$4.4 million in FY 2025. The net effect was a \$3.1 million increase in our Governmental Activities net position. Refer to Tables 1 and 2 for more information.
- The Component Unit School Board had an increase in its net position of \$3.4 million during FY 2025 as revenues outpaced expenses. The City's contribution to the School Board increased by \$4.6 million in FY 2025 while Education expenses also increased by \$3.8 million for the same period.
- At the end of June 30, 2025, the City's governmental, business-type, and Component Unit School Board activities had invested \$225.5, \$57.6, \$15.1 million, net of accumulated depreciation, respectively, in capital assets. Refer to Table 4 for more information.
- The City's total governmental outstanding long-term debt at the end of FY 2025 was \$119.8 million, an decrease of \$8.5 million. Refer to the Outstanding Debt Table (Table 5) in this section or Note 7 under the Notes to the Financial Statements section of this report for additional information.

**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**

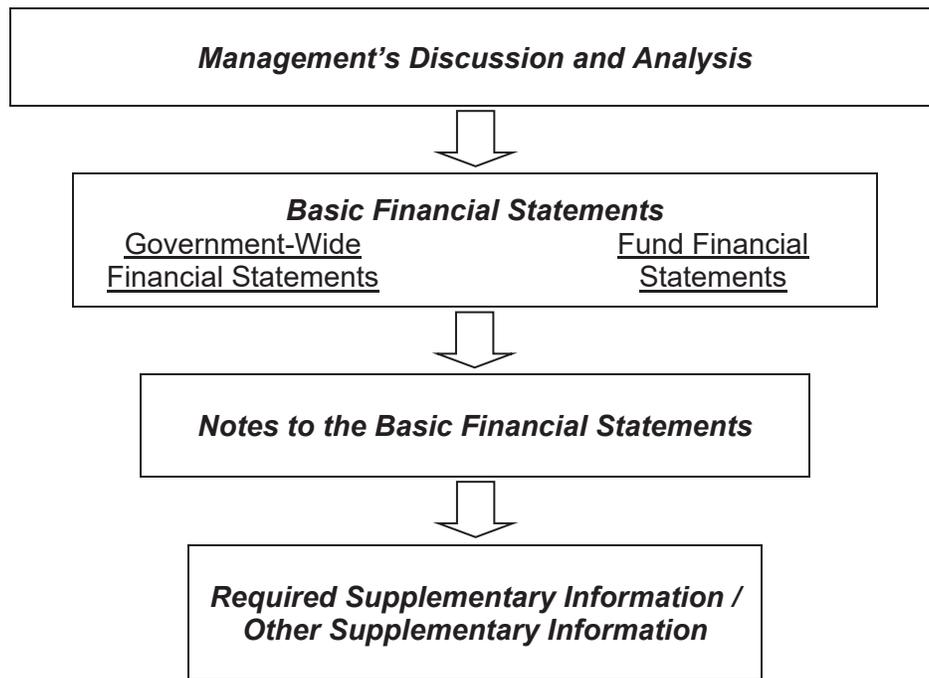
YEAR ENDED JUNE 30, 2025

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**USING THE FINANCIAL SECTION OF THE ANNUAL REPORT**

- This Annual Comprehensive Financial Report is presented in four sections: introductory, financial, statistical, and compliance. The financial section is further broken down as displayed in the chart below.

**COMPONENTS OF THE FINANCIAL SECTION**



**GOVERNMENT-WIDE STATEMENTS**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by most private-sector companies. The government-wide financial statements provide both long-term and short-term information about the City's overall financial status. One of the most important questions that could be asked about the City's financial position is: "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities, which are the government-wide statements, report information about the City as a whole and about its activities in a way to address this question. These statements include all assets and liabilities using the accrual basis of accounting. All the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report on the City's net position and changes in it. One can think of the City's net position – the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources – as one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or declining. Other non-financial factors will need to be considered, for example, changes in the City's property tax base and the condition of the City's facilities, to assess the overall health of the City.

# CITY OF FAIRFAX, VIRGINIA MANAGEMENT'S DISCUSSION AND ANALYSIS

YEAR ENDED JUNE 30, 2025

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In the Statement of Net Position and the Statement of Activities, we divide the City into the following:

*Governmental Activities* – Most of the City's basic services are reported here: General Government, Judicial Administration, Public Safety, Public Works, Health and Social Services, Parks, Recreation and Cultural, and Planning and Community Development. Property taxes, other local taxes, and state and federal aid finance most of these activities.

*Business-type Activities* – The City's Wastewater System, the Stormwater Utility, and the City's Transit System are reported here. The City charges a fee to customers to cover all of the cost of wastewater and stormwater services. In the past, a significant portion of the Transit System had been subsidized by the City, but in the past few years, the City has used "30%" state funds to subsidize its Transit operations.

*Component Units* – The City includes three legal entities as Component Units in its report – the School Board, the Industrial Development Authority, and the Economic Development Authority. The School Board is presented as a separate column while the others are combined as non-major component units for presentation purposes. These legally separate "component units" are each important because the City is financially accountable for them, and provides a significant portion of their operating and capital funding.

## FUND FINANCIAL STATEMENTS

Traditional users of government financial statements will find the fund financial statement presentation more familiar. The fund financial statements provide more information about the City's most significant funds – not the City as a whole. The fund financial statements focus on the individual parts of the City government, reporting the City's operations in more detail than the government-wide statements.

The City has three types of funds:

*Governmental funds* – This fund type includes most of the City's basic services, and focuses on (1) how cash and other financial assets that are readily converted to cash, flow in and out, and (2) on the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

*Proprietary funds* – This fund type includes services for which the City charges customers a fee, and the fee is to support the majority, if not all, of the cost. Proprietary funds, like the government-wide statements, provide both long and short-term financial information.

*Fiduciary funds* – This fund type accounts for assets held by the City in a trustee capacity and consists of pension trust funds.

*Notes to the Financial Statements* – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements immediately follow the basic financial statements.

*Other Information* – In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension benefits to its employees and other information related to its pension plans. Required supplementary information immediately follows the notes to the financial statements.

The combining statements in connection with non-major funds and component units are presented immediately following the required supplementary information on pensions.

**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

YEAR ENDED JUNE 30, 2025

**FINANCIAL ANALYSIS OF THE CITY AS A WHOLE**

This section of the MD&A covers the Government-wide Financial Statements (Tables 1 and 2), which can also be found in the Basic Financial Statements section of the ACFR.

**Statement of Net Position**

Table 1 presents the condensed Statement of Net Position of the Primary Government and the School Board Component Unit in a comparative format:

**Table 1**  
**Summary of Statement of Net Position**  
**June 30, 2025, and 2024**  
**(in millions) \***

	Primary Government						Major Component Unit	
	Governmental Activities		Business-type Activities		Totals		School Board	
	2025	2024	2025	2024	2025	2024	2025	2024
Assets:								
Current and other assets	\$143.7	\$158.5	\$24.9	\$26.9	\$168.6	\$185.4	\$10.7	\$6.6
Capital assets, net	\$225.5	\$220.7	\$57.6	\$52.0	\$283.1	\$272.7	\$15.2	\$11.8
<b>Total Assets</b>	<b>\$369.2</b>	<b>\$379.2</b>	<b>\$82.5</b>	<b>\$78.9</b>	<b>\$451.7</b>	<b>\$458.1</b>	<b>\$25.9</b>	<b>\$18.4</b>
Deferred outflows of resources	\$25.6	\$24.1	\$2.2	\$2.0	\$27.8	\$26.1	\$0.02	-
Liabilities:								
Current and other liabilities	\$54.7	\$51.8	\$9.9	\$8.4	\$64.6	\$60.2	\$10.7	\$6.6
Long-term liabilities	\$194.2	\$217.9	\$38.5	\$40.0	\$232.7	\$257.9	\$0.1	\$0.1
<b>Total Liabilities</b>	<b>\$248.9</b>	<b>\$269.7</b>	<b>\$48.4</b>	<b>\$48.4</b>	<b>\$297.3</b>	<b>\$318.1</b>	<b>\$10.8</b>	<b>\$6.7</b>
Deferred inflows of resources	\$58.8	\$49.6	\$0.9	\$0.6	\$59.7	\$50.2	\$0.04	\$0.0
Net Position:								
Net investment in capital assets	\$128.5	\$116.4	\$38.5	\$33.2	\$167.0	\$149.6	\$15.2	\$11.8
Restricted	\$2.9	\$2.8	-	-	\$2.9	\$2.8	-	-
Unrestricted	(\$44.3)	(\$35.2)	(\$3.1)	(\$1.3)	(\$47.4)	(\$36.5)	(\$0.1)	(\$0.1)
<b>Total net position</b>	<b>\$87.1</b>	<b>\$84.0</b>	<b>\$35.4</b>	<b>\$31.9</b>	<b>\$122.5</b>	<b>\$115.9</b>	<b>\$15.1</b>	<b>\$11.7</b>

\*Immaterial rounding differences between the Tables in the MD&A and the Exhibits in the Financial Section of the ACFR may exist.

Over time, net position may serve as a useful indicator of the City's financial position. For the most recently concluded fiscal year, the City's Primary Government assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$122.5 million, which is an increase of \$6.6 million from the net position as of June 30, 2024. The total net position of Primary Government and School Board increased by \$10.1 million from the net position as of June 30, 2025.

The largest portion of the City's net position reflects its investment in capital assets (e.g. land, buildings, infrastructure improvements, machinery and equipment, and construction in progress, net of accumulated depreciation) less any related outstanding debt used to acquire those assets. As of June 30, 2025, this investment totaled \$298.3 million for the entire reporting entity \$283.1 million for the Primary Government and \$15.2 million for the School Board Component Unit). The City uses these assets to provide services to its citizens; consequently, these assets are not readily available for future spending.

**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

YEAR ENDED JUNE 30, 2025

**Statement of Activities**

The following table shows the revenues and expenses of the governmental and business-type activities and the School Board Component Unit:

**Table 2**  
**Summary of Changes in Net Position**  
**Years Ended June 30, 2025, and 2024**  
(in millions) \*

	Primary Government						School Board Component Unit	
	Governmental Activities		Business-type Activities		Totals		School Board	
	2025	2024	2025	2024	2025	2024	2025	2024
Revenues:								
Program revenues:								
Charges for services	\$ 6.6	\$ 7.7	\$ 15.1	\$ 14.1	\$ 21.7	\$ 21.8	\$ 0.5	\$ 0.6
Operating grants and contributions	6.1	15.4	3.6	1.5	9.7	16.9	12.7	11.2
Capital grants and contributions	13.8	9.4	-	-	13.7	9.4	-	-
General revenues:								
General property taxes	105.5	99.3	-	-	105.5	99.3	-	-
Other local taxes	46.6	45.6	-	-	46.6	45.6	-	-
Contribution from City	-	-	-	-	-	-	58.1	53.5
Grants and contributions not restricted to specific programs	5.3	5.3	-	-	5.3	5.3	-	-
Use of money and property	5.6	6.2	-	-	5.6	6.2	2.6	2.3
Miscellaneous	1.2	1.6	-	-	1.2	1.6	-	-
<b>Total revenues</b>	<b>\$190.7</b>	<b>\$190.5</b>	<b>\$ 18.7</b>	<b>\$ 15.6</b>	<b>\$209.3</b>	<b>\$206.1</b>	<b>\$ 73.9</b>	<b>\$ 67.6</b>
Expenses:								
General government	\$ 18.9	\$ 20.8	\$ -	\$ -	\$ 18.9	\$ 20.8	\$ -	\$ -
Judicial administration	3.9	3.5	-	-	3.9	3.5	-	-
Public safety	40.4	40.1	-	-	40.4	40.1	-	-
Public works	28.0	27.6	21.2	22.0	49.2	49.6	-	-
Health & social services	10.3	10.4	-	-	10.3	10.4	-	-
Education	60.6	56.2	-	-	60.6	56.2	70.5	66.7
Parks, recreation and cultural	9.8	8.8	-	-	9.8	8.8	-	-
Planning and community develop	6.3	6.5	-	-	6.3	6.5	-	-
Interest	3.3	3.7	-	-	3.3	3.7	-	-
<b>Total expenses</b>	<b>\$181.5</b>	<b>\$177.6</b>	<b>\$ 21.2</b>	<b>\$ 22.0</b>	<b>\$202.7</b>	<b>\$199.6</b>	<b>\$ 70.5</b>	<b>\$ 66.7</b>
Change in net position before transfers & special items	\$ 9.2	\$ 12.9	\$ (2.5)	\$ (6.4)	\$ 6.6	\$ 6.4	\$ 3.5	\$ 1.0
Transfers	(6.0)	(5.1)	6.0	5.1	-	-	-	-
Change in net position	\$ 3.1	\$ 7.7	\$ 3.5	\$ (1.3)	\$ 6.6	\$ 6.4	\$ 3.5	\$ 1.0
Net position, beginning of year	\$ 89.1	\$ 80.9	\$ 32.4	\$ 33.4	\$121.5	\$114.3	\$ 11.7	\$ 10.7
Restatements	\$ (5.1)	\$ 0.5	\$ (0.5)	\$ 0.3	\$ (5.6)	\$ 0.8	\$ (0.1)	\$ -
Net position, beginning of year	\$ 84.0	\$ 81.4	\$ 31.9	\$ 33.7	\$115.9	\$115.1	\$ 11.6	\$ 10.7
Net position, ending of year	\$ 87.1	\$ 89.1	\$ 35.4	\$ 32.4	\$122.5	\$121.5	\$ 15.1	\$ 11.7

\*Immaterial rounding differences between the Tables in the MD&A and the Exhibits in the Financial Section of the ACFR may exist. Note – beginning balances have been adjusted to reflect the implementation of GASB 101. Because information to restate the prior year is not readily available, the prior year comparative information included in this discussion and analysis related to implementation of GASB 101 has not been restated.

**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**

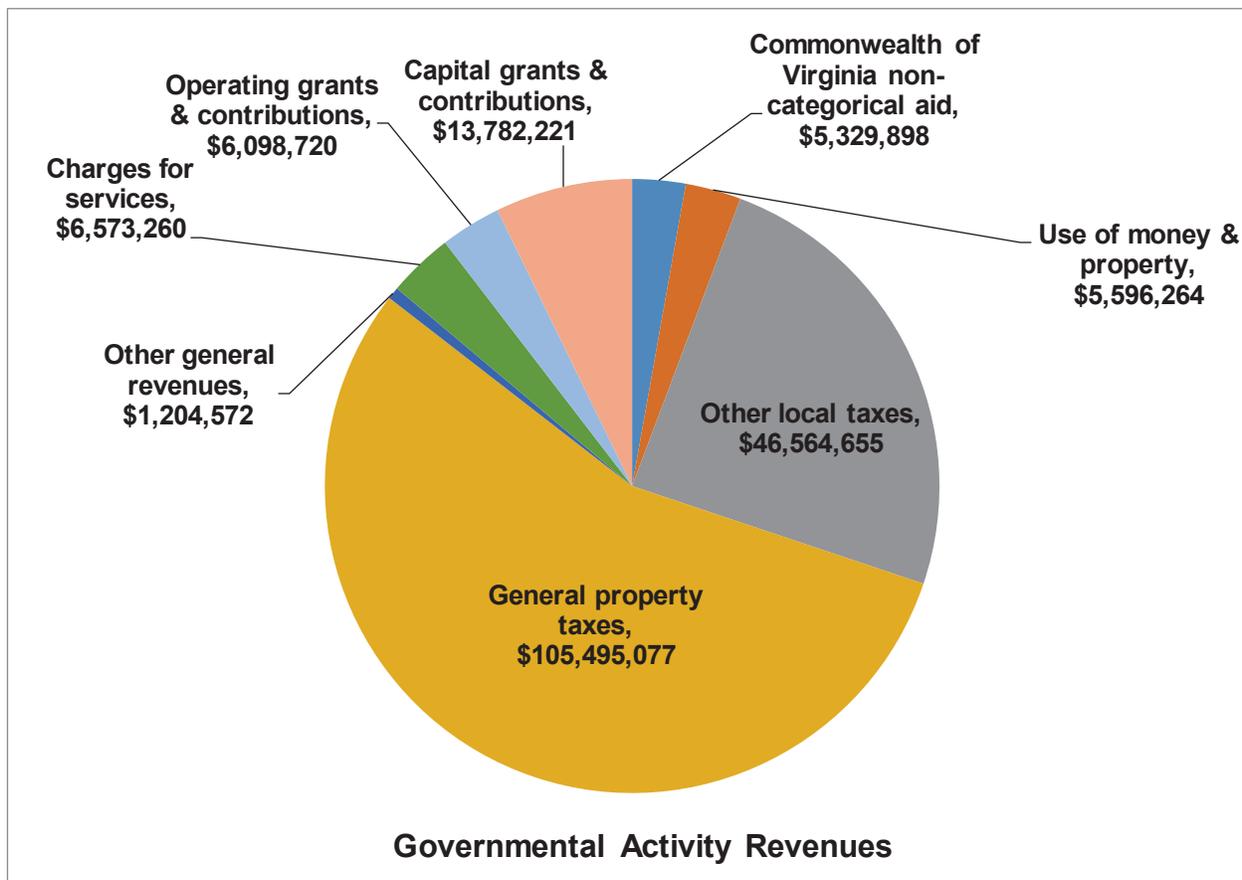
YEAR ENDED JUNE 30, 2025

Governmental Activities

Revenues for the City’s governmental activities were \$190.7 million, which is an increase of \$0.2 million from FY 2024:

- General property taxes are the largest revenue source for the City. A 6.2% increase in the CY 2025 assessments accounts for a robust increase in general property tax revenues of \$6.2 million in FY 2025 over FY 2024.
- Other local taxes increased by \$1.0 million in FY 2025. Specifically, business license taxes and the meals tax continue to extend year-over-year increases.
- The use of money and property experienced a decrease of \$0.6 million in FY 2025 over FY 2024 (a 9.7% decrease). Interest rate returns have decreased from 5.33% in January 2024 to 4.33% in January 2025.
- Operating grants and contributions decreased by \$9.3 million in FY 2025 over FY 2024 and charges for services also decreased by \$1.1 million in FY 2025 over FY 2024.

The chart below shows FY 2025 governmental revenues by program source:



**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**

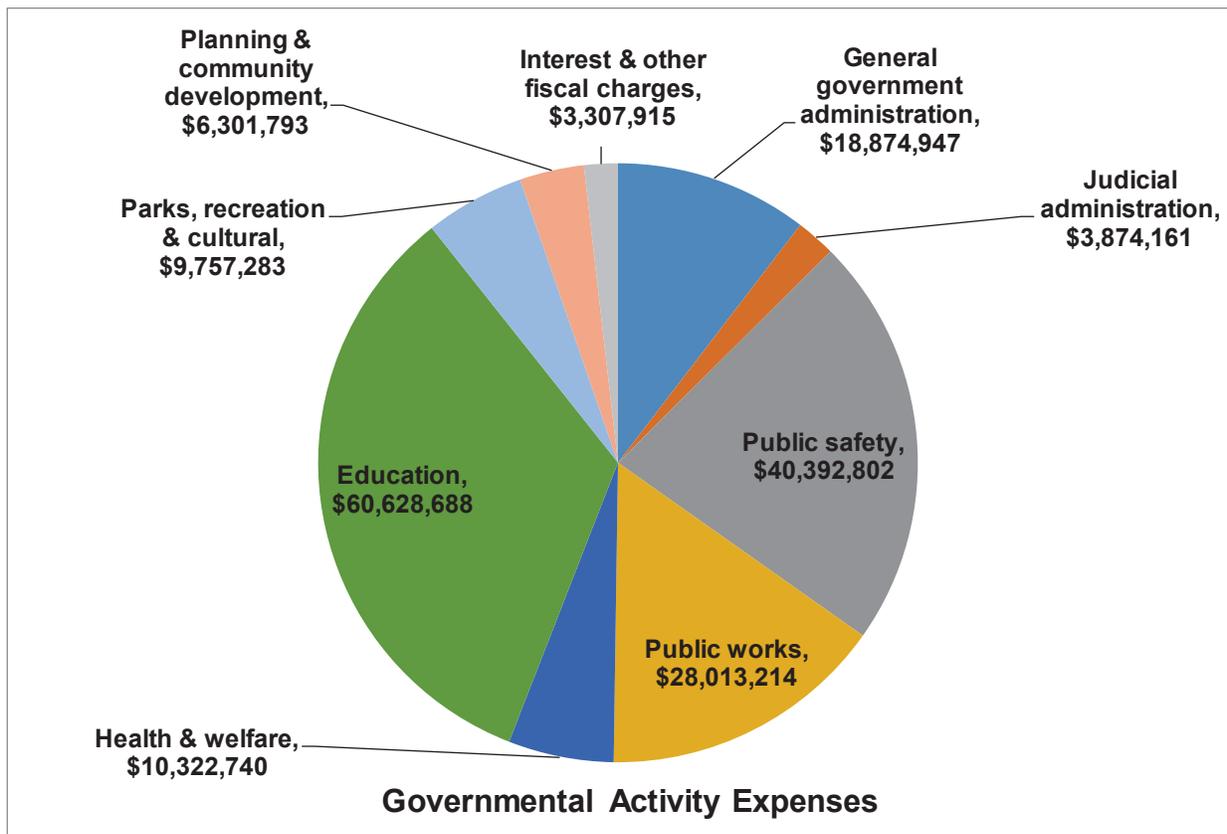
YEAR ENDED JUNE 30, 2025

Expenses for the City’s governmental activities were \$181.5 million in FY 2025, which is an increase of \$3.9 million from FY 2024.

- FY 2025 saw a 3.5% merit increase and a 2.0% market rate adjustment for eligible general pay scale employees. The budget also allowed a 1.0% cost of living adjustment to public safety (Police and Fire) employees, and their programmed annual step increase. These investments ensure greater parity within the Northern Virginia region and support our recruitment and retention efforts.
- Education expense category experienced a \$4.4 million (7.8%) increase in FY 2025 over FY 2024. This category continues to remain the single largest expense to the City.
- Parks and Recreation expenses increased by \$1.0 million in FY 2025. Continued special events programming have contributed to increased overtime.

As shown in the chart below, education remains the City’s largest program, followed by public safety and public works.

The chart below shows FY 2025 governmental expenses by major category:



# CITY OF FAIRFAX, VIRGINIA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

YEAR ENDED JUNE 30, 2025

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### Business-type Activities

Business-type activities increased the City's net position by \$3.6 million. Total revenues also increased by \$3.1 million from FY 2024, mostly due to increases in operating grants and contributions (Stormwater Utility). Business-type activities expenses decreased by \$0.8 million.

### Component Unit Activities

The School Board's net position was \$15.1 million at the end of FY 2025, an increase of \$3.4 million from the net position as of June 30, 2024. The increase in net position was mainly caused by current and other assets increasing year-over-year.

## **FINANCIAL ANALYSIS OF THE CITY'S FUNDS (See Exhibits 3-10)**

This section of the MD&A discusses the City's Fund Financials, which as noted earlier, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Consequently, the amounts presented in Exhibits 3 through 7 in the Basic Financial Statements section of the ACFR will differ from the amounts presented in Exhibits 1 and 2. Exhibit 4 provides a reconciliation between the Balance Sheet of the Governmental Funds and the Statement of Net Position to allow the reader to understand the connection.

### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance is a useful measure of a City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$63.9 million, a decrease of \$9.5 million from the prior year. Approximately 52.0% of this total amount (\$33.0 million) constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of the fund balance is classified as non-spendable (\$1.8 million), restricted (\$2.6 million), committed (\$0.6 million), and assigned (\$25.9 million) to indicate that the funds are not available for discretionary spending.

The General Fund is the primary operating fund of the City. The total fund balance increased by \$2.0 million in FY 2025 (revenues of \$174.0 million less expenditures of \$163.2 million and other financing uses (net) of (\$8.8 million). The City's General Capital Projects Fund and Other Governmental Funds reflected an overall decrease of \$11.5 million. The decrease in fund balance of the General Capital Projects Fund was due to a reduction of the scheduled transfer from the General Fund.

The General Capital Projects and Other Governmental fund balances are committed or assigned to capital projects, and unavailable for other spending.

### Proprietary funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements for Business-type Activities. Unrestricted net position of the Wastewater Fund, Stormwater Utility Fund, and Transportation Fund at June 30, 2025 totaled \$1.4 million, (\$3.0) million, and (\$1.5) million, respectively. The total proprietary fund unrestricted net position decreased by \$2.3 from the prior year to (\$3.1) million.

**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**

YEAR ENDED JUNE 30, 2025

Major events in the Governmental and Proprietary Funds during the current fiscal year included the following:

- Third year of the Stormwater Utility (effective July 1, 2022), and supported customer fees that are based on the amount of impervious surface on each parcel.
- Continued development of the Sherwood Community Center Expansion project between the City of Fairfax and Fairfax County.
- Utilization of \$11.8 million in ARPA funds, specifically for revenue replacement, negative economic impacts, and infrastructure-stormwater.
- An increase in Wastewater utility rate of 6.0% to support the City’s share of capital project costs required for the Noman M. Cole, Jr. Wastewater Treatment Plant.

General Fund Budgetary Highlights

While the previous sections discuss changes in actual results from FY 2024 to FY 2025, the following section provides a summarized final-budget-to-actual analysis of the General Fund to show how actual results compare to the final budget. While results may be positive year-over-year, they may still show a negative variance with the final budget.

Table 3 summarizes Exhibit 7, which can be found in the Basic Financial Statements section of the ACFR.

**Table 3**  
**General Fund Budgetary Highlights**  
**Fiscal Year 2025**  
**(in millions) \***

	Final Budget	Actual	Actual Over/(Under) Final Budget
Revenues:			
Taxes	\$ 145.4	\$ 148.8	\$ 3.4
Intergovernmental	8.4	12.1	3.7
Other	12.4	13.0	0.6
<b>Totals</b>	<b>166.2</b>	<b>174.0</b>	<b>7.7</b>
Expenditures	160.9	163.2	2.3
Excess of revenues over expenditures:	5.3	10.8	5.4
Other financing sources and (uses):			
Transfers, net	(9.7)	(8.8)	1.0
<b>Changes in fund balance</b>	<b>(4.4)</b>	<b>2.0</b>	<b>6.4</b>
Fund balance, beginning	4.4	43.6	39.2
<b>Fund balance, ending</b>	<b>\$ -</b>	<b>\$ 45.6</b>	<b>\$ 45.6</b>

\*Immaterial rounding differences between the Tables in the MD&A and the Exhibits in the Financial Section of the ACFR may exist.

**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**

YEAR ENDED JUNE 30, 2025

Actual General Fund revenues were \$7.7 million more than the final budget amounts, and actual expenditures was \$2.3 million over the final budget. Highlights of the comparison of the final budget to actual figures for the fiscal year ended June 30, 2025, include the following:

- Tax revenues increased based on annual assessed values increasing by 6.2% and a \$0.025 real estate rate increase (\$6.2 million). Additionally, the city is continuing to experience a reduction in commercial vacancies which directly impacts tax revenues; the city’s office market currently has a 8.0% vacancy rate, lower than that of Fairfax County and of Northern Virginia as a whole.
- Overall expenditures came in over budget (\$2.3 million), driven by continued School tuition pressures.

**CAPITAL ASSETS**

As of June 30, 2025, the City's governmental activities, business-type activities, and the activities of the Component Unit School Board had invested \$225.5, \$57.6, \$15.1 million net of accumulated depreciation, respectively, in capital assets, as reflected in Table 4 below.

**Table 4**  
**Statement of Capital Assets**  
**June 30, 2025, and 2024**  
**(in millions) \***

	Primary Government						Component Unit	
	Governmental Activities		Business-type Activities		Totals		School Board	
	2025	2024	2025	2024	2025	2024	2025	2024
Land	\$ 70.0	\$ 64.1	\$ 0.5	\$ 0.5	\$ 70.5	\$ 64.6	\$ 1.4	\$ 1.4
Construction in Progress	14.1	11.7	5.6	2.0	19.7	13.7	1.5	4.0
Depreciable Capital Assets:								
Buildings and Improvements	77.2	75.0	1.5	1.5	78.7	76.5	75.4	67.7
Machinery and Equipment	39.6	37.6	7.5	6.9	47.1	44.5	1.4	1.4
Lease assets	0.2	0.2	-	-	0.2	0.2	-	-
Subscription assets	2.2	2.4			2.2	2.4		
Joint Tenancy Assets	46.2	49.8	-	-	46.2	49.8	-	-
Intangible Assets	-	-	56.5	52.0	56.5	52.0	-	-
Infrastructure	116.3	113.6	20.3	20.3	136.6	133.9	-	-
Accumulated Amortization	-	-	(18.2)	(16.1)	(18.2)	(16.1)	-	-
Accumulated Depreciation	(140.3)	(133.7)	(16.1)	(15.1)	(156.4)	(148.8)	(64.6)	(62.7)
<b>Total</b>	<b>\$ 225.5</b>	<b>\$ 220.7</b>	<b>\$ 57.6</b>	<b>\$ 52.0</b>	<b>\$ 283.1</b>	<b>\$ 272.7</b>	<b>\$ 15.1</b>	<b>\$ 11.8</b>

\*Immaterial rounding differences between the Tables in the MD&A and the Exhibits in the Financial Section of the ACFR may exist.

The City's investment in capital assets for governmental and business-type activities as of June 30, 2025, amounts to \$283.1 million, net of accumulated amortization and accumulated depreciation. This investment in capital assets includes land, construction in progress, buildings, improvements, machinery and equipment, and infrastructure. Common infrastructure items include roadways, bridges, storm drainage areas, wastewater lines, sidewalks, curbs, bike paths and traffic lights.

**CITY OF FAIRFAX, VIRGINIA**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**

YEAR ENDED JUNE 30, 2025

Major capital asset transactions of the City during FY 2025 in both the governmental and business-type activities included the following:

- Continued investment in the Willard-Sherwood Community Center Expansion project between the City of Fairfax and Fairfax County.
- Investment in the Thaiss Park Renovation project.
- Continued Old Town Hall Rehabilitation project as construction in progress.

The City's investment in capital assets for its School Board Component Unit as of June 30, 2025, was \$15.1 million, net of accumulated depreciation, a net increase of \$3.4 million from the prior fiscal year. Prior to factoring depreciation, capital assets, specifically buildings and improvements and machinery and equipment increased by \$7.5 million during FY 2025.

Additional information on the City's capital assets can be found in Note 6 of the Notes to the Financial Statements section of this report.

**OUTSTANDING DEBT**

**Table 5**  
**General Obligation, Revenue Bonds and Notes Payable**  
**(in millions) \***

	Governmental Activities		Business-type Activities		Totals	
	2025	2024	2025	2024	2025	2024
General Obligation Bonds						
General Obligation Bonds - Public Offerings	\$ -	\$ 1.5	\$ -	\$ -	\$ -	\$ 1.5
General Obligation Bonds - Direct Borrowings	50.4	52.3			50.4	52.3
General Obligation Bonds - Premiums	2.5	2.8	-	-	2.5	2.8
Lease Revenue Bonds	48.9	52.0	-	-	48.9	52.0
Public Improvement COPs	8.2	8.8	-	-	8.2	8.8
Notes Payable	8.5	9.1	-	-	8.5	9.1
Lease liabilities	0.1	0.1	-	-	0.1	0.1
Subscription liabilities	0.3	0.6	-	-	0.3	0.6
Equipment financing agreements	0.9	1.1	-	-	0.9	1.1
Governmental Debt	\$ 119.8	\$ 128.3	\$ -	\$ -	\$ 119.8	\$ 128.3
Self-Supporting Debt						
WasteWater - Lease Revenue Bonds & Premiums	\$ -	\$ -	\$ 32.2	\$ 33.3	\$ 32.2	\$ 33.3
Total City Debt	\$ 119.8	\$ 128.3	\$ 32.2	\$ 33.3	\$ 152.0	\$ 161.6

\*Immaterial rounding differences between the Tables in the MD&A and the Exhibits in the Financial Section of the ACFR may exist.

The City's total debt for governmental activities decreased by \$8.5 million, and debt for business-type activities decreased by \$1.1 million in FY 2025. The City's debt reported a combined total of \$152.0 million, a decrease of \$9.6 million from the prior year.

Additional information on the City of Fairfax's long-term debt can be found in Note 7 of Notes to the Financial Statements section of this report.

# **CITY OF FAIRFAX, VIRGINIA**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

*YEAR ENDED JUNE 30, 2025*

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### **ECONOMIC FACTORS**

The City's at-place workforce continues to be strong and according to the US Bureau of Labor Statistics, the City of Fairfax was home to approximately 23,300 in early 2025. Like localities nationwide, Fairfax has seen an increase in workforce participation since the equivalent period in 2024. The City's unemployment rate increased slightly by 0.2% and was measured at 2.4%, below state (2.8%) and national (4.0%) averages. With 4.4 million square feet of office space, the City of Fairfax remains one of Northern Virginia's employment hubs. The City's office market currently has a 8.0% vacancy rate, considerably lower than that of Fairfax County and of Northern Virginia as a whole. The retail market remains healthy, with a vacancy rate of only 2.9%, less than the regional average for retail vacancies. The City's bond ratings, Aaa (Moody's Investor Services) and AAA (Standard and Poor's) place it in the top tier of municipal bond issuers. The City continues to maintain a strong economic base. The City continues to attract significant investment in commercial and residential redevelopment and some projects include: N29, City Centre West, The Point, and Northfax West. The FCED also proactively pursues business engagement, business expansion and retention, and business attraction within the City; some major leasing activities were CDM Smith, Ellie Mental Health, and Zeta Associates.

### **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Chief Financial Officer, City of Fairfax, 10455 Armstrong Street, Fairfax, Virginia 22030, telephone (703) 385-7850, or visit the City's web site at [www.fairfaxva.gov](http://www.fairfaxva.gov).

**BASIC FINANCIAL STATEMENTS**

## **Government-wide Financial Statements**

Statement of Net Position  
At June 30, 2025

	Primary Government			Component Units	
	Governmental Activities	Business- type Activities	Totals	School Board	Nonmajor Component Unit
<b>ASSETS</b>					
Current Assets:					
Cash and cash equivalents	\$ 55,445,107	\$ 9,208,514	\$ 64,653,621	\$ 2,500	\$ 2,906,304
Cash and cash equivalents - in custody of others	25,550,950	-	25,550,950	-	-
Receivables (net of allowance for uncollectibles):					
Property taxes	48,323,993	-	48,323,993	-	-
Accounts receivable	2,244,390	1,526,978	3,771,368	-	-
Leases receivable	-	-	-	-	1,257,432
Due from other governments	7,338,031	2,404,049	9,742,080	1,458,073	-
Internal balances	2,977,748	(2,977,748)	-	-	-
Inventories	1,033,428	-	1,033,428	-	-
Prepaid items	760,151	23,788	783,939	-	-
Restricted cash	-	14,779,042	14,779,042	-	-
Due from primary government	-	-	-	9,216,981	-
Other assets	-	-	-	-	70,595
<b>Total Current Assets</b>	<b>\$ 143,673,798</b>	<b>\$ 24,964,623</b>	<b>\$ 168,638,421</b>	<b>\$ 10,677,554</b>	<b>\$ 4,234,331</b>
Noncurrent Assets:					
Capital assets (net of accumulated depreciation):					
Land and improvements	\$ 70,025,575	\$ 487,018	\$ 70,512,593	\$ 1,381,115	\$ -
Buildings and improvements	77,200,931	1,491,528	78,692,459	75,448,161	862,594
Machinery and equipment	39,563,708	7,452,719	47,016,427	1,431,321	349,497
Lease machinery and equipment	195,881	-	195,881	-	-
Lease buildings	-	-	-	-	8,120,156
Subscription assets	2,163,323	-	2,163,323	-	-
Joint tenancy assets	46,184,284	-	46,184,284	-	-
Infrastructure	116,328,404	20,302,470	136,630,874	-	-
Intangible assets	-	56,519,106	56,519,106	-	-
Construction in progress	14,135,967	5,594,510	19,730,477	1,491,050	-
Accumulated amortization	-	(18,177,468)	(18,177,468)	-	-
Accumulated depreciation	(140,268,279)	(16,102,673)	(156,370,952)	(64,557,068)	(1,399,400)
<b>Total capital assets</b>	<b>\$ 225,529,794</b>	<b>\$ 57,567,210</b>	<b>\$ 283,097,004</b>	<b>\$ 15,194,579</b>	<b>\$ 7,932,847</b>
<b>Total Noncurrent Assets</b>	<b>\$ 225,529,794</b>	<b>\$ 57,567,210</b>	<b>\$ 283,097,004</b>	<b>\$ 15,194,579</b>	<b>\$ 7,932,847</b>
<b>Total Assets</b>	<b>\$ 369,203,592</b>	<b>\$ 82,531,833</b>	<b>\$ 451,735,425</b>	<b>\$ 25,872,133</b>	<b>\$ 12,167,178</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Pension related items	\$ 22,073,356	\$ 1,655,495	\$ 23,728,851	\$ 26,338	\$ -
OPEB related items	1,761,737	195,748	1,957,485	2,211	-
Deferred charge on refunding	1,800,028	382,476	2,182,504	-	-
<b>Total Deferred Outflows of Resources</b>	<b>\$ 25,635,121</b>	<b>\$ 2,233,719</b>	<b>\$ 27,868,840</b>	<b>\$ 28,549</b>	<b>\$ -</b>
<b>LIABILITIES</b>					
Current Liabilities:					
Accounts payable and accrued liabilities	\$ 7,653,075	\$ 6,385,739	\$ 14,038,814	\$ 10,675,054	\$ 249,086
Retainage payable	431,313	142,195	573,508	-	-
Accrued interest payable	1,275,883	332,472	1,608,355	-	15,998
Customer deposits and other liabilities	3,809,099	1,145,356	4,954,455	-	-
Due to component unit	9,216,981	-	9,216,981	-	-
Unearned revenue	10,301,496	-	10,301,496	-	4,747
Current portion of long-term obligations	21,995,572	1,872,784	23,868,356	38,296	304,547
<b>Total Current Liabilities</b>	<b>\$ 54,683,419</b>	<b>\$ 9,878,546</b>	<b>\$ 64,561,965</b>	<b>\$ 10,713,350</b>	<b>\$ 574,378</b>
Noncurrent Liabilities:					
Noncurrent portion of long-term obligations	194,222,046	38,468,495	232,690,541	102,330	7,078,661
<b>Total Liabilities</b>	<b>\$ 248,905,465</b>	<b>\$ 48,347,041</b>	<b>\$ 297,252,506</b>	<b>\$ 10,815,680</b>	<b>\$ 7,653,039</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>					
Pension related items	\$ 8,776,479	\$ 581,998	\$ 9,358,477	\$ 40,085	\$ -
OPEB related items	3,736,361	415,152	4,151,513	6,975	-
Leases related	-	-	-	-	1,155,727
Deferred revenue - property taxes	46,282,695	-	46,282,695	-	-
<b>Total Deferred Inflows of Resources</b>	<b>\$ 58,795,535</b>	<b>\$ 997,150</b>	<b>\$ 59,792,685</b>	<b>\$ 47,060</b>	<b>\$ 1,155,727</b>
<b>NET POSITION</b>					
Net investment in capital assets	\$ 128,472,872	\$ 38,523,001	\$ 166,995,873	\$ 15,194,579	\$ 549,639
Restricted for:					
Other	2,978,561	-	2,978,561	-	-
Unrestricted (deficit)	(44,313,720)	(3,101,640)	(47,415,360)	(156,637)	2,808,773
<b>Total Net Position</b>	<b>\$ 87,137,713</b>	<b>\$ 35,421,361</b>	<b>\$ 122,559,074</b>	<b>\$ 15,037,942</b>	<b>\$ 3,358,412</b>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Activities  
Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>PRIMARY GOVERNMENT:</b>				
Governmental activities:				
General government administration	\$ 18,874,947	\$ 182,483	\$ 559,918	\$ -
Judicial administration	3,874,161	1,399,434	-	-
Public safety	40,392,802	2,414,829	1,646,983	5,449,682
Public works	28,013,214	779,807	3,841,819	4,513,647
Health and welfare	10,322,740	-	-	-
Education	60,628,688	-	-	-
Parks, recreation, and cultural	9,757,283	1,674,405	-	3,818,892
Community development	6,301,793	122,302	50,000	-
Interest on long-term debt	3,307,915	-	-	-
Total governmental activities	\$ 181,473,543	\$ 6,573,260	\$ 6,098,720	\$ 13,782,221
Business-type activities:				
Wastewater	\$ 10,352,420	\$ 11,104,183	\$ -	\$ -
Transportation	5,984,099	930,370	1,807,000	-
Stormwater	4,834,052	3,110,876	1,784,820	-
Total business-type activities	\$ 21,170,571	\$ 15,145,429	\$ 3,591,820	\$ -
Total primary government	\$ 202,644,114	\$ 21,718,689	\$ 9,690,540	\$ 13,782,221
<b>COMPONENT UNITS:</b>				
School Board	\$ 70,508,316	\$ 546,588	\$ 12,664,935	\$ -
Nonmajor component unit:				
Economic Development Authority	\$ 3,438,599	\$ -	\$ 666,279	\$ -
Total component units	\$ 73,946,915	\$ 546,588	\$ 13,331,214	\$ -

The accompanying notes to financial statements are an integral part of this statement.

Functions/Programs	Net (Expense) Revenue and Changes in Net Position				
	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	School Board	Nonmajor Component Unit
<b>PRIMARY GOVERNMENT:</b>					
Governmental activities:					
General government administration	\$ (18,132,546)	\$ -	\$ (18,132,546)	\$ -	\$ -
Judicial administration	(2,474,727)	-	(2,474,727)	-	-
Public safety	(30,881,308)	-	(30,881,308)	-	-
Public works	(18,877,941)	-	(18,877,941)	-	-
Health and welfare	(10,322,740)	-	(10,322,740)	-	-
Education	(60,628,688)	-	(60,628,688)	-	-
Parks, recreation, and cultural	(4,263,986)	-	(4,263,986)	-	-
Community development	(6,129,491)	-	(6,129,491)	-	-
Interest on long-term debt	(3,307,915)	-	(3,307,915)	-	-
Total governmental activities	\$ (155,019,342)	\$ -	\$ (155,019,342)	\$ -	\$ -
Business-type activities:					
Wastewater	\$ -	\$ 751,763	\$ 751,763	\$ -	\$ -
Transportation	-	(3,246,729)	(3,246,729)	-	-
Stormwater	-	61,644	61,644	-	-
Total business-type activities	\$ -	\$ (2,433,322)	\$ (2,433,322)	\$ -	\$ -
Total primary government	\$ (155,019,342)	\$ (2,433,322)	\$ (157,452,664)	\$ -	\$ -
<b>COMPONENT UNITS:</b>					
School Board	\$ -	\$ -	\$ -	\$ (57,296,793)	\$ -
Nonmajor component units:					
Economic Development Authority	\$ -	\$ -	\$ -	\$ -	\$ (2,772,320)
Total component units	\$ -	\$ -	\$ -	\$ (57,296,793)	\$ (2,772,320)
General revenues:					
General property taxes	\$ 105,495,077	\$ -	\$ 105,495,077	\$ -	\$ -
Local sales and use taxes	13,247,192	-	13,247,192	-	-
Business license taxes	11,964,992	-	11,964,992	-	-
Consumer utility taxes	1,773,388	-	1,773,388	-	-
Meals tax	9,347,757	-	9,347,757	-	-
Franchise tax	4,566,723	-	4,566,723	-	-
Other local taxes	5,664,603	-	5,664,603	-	-
Unrestricted revenues from use of money	5,596,264	-	5,596,264	2,581,837	166,865
Contribution from City	-	-	-	58,146,213	1,547,931
Grants and contributions not restricted to specific programs	5,329,898	-	5,329,898	-	-
Miscellaneous	1,204,572	-	1,204,572	-	31,743
Transfers	(6,042,528)	6,042,528	-	-	-
Total general revenues and transfers	\$ 158,147,938	\$ 6,042,528	\$ 164,190,466	\$ 60,728,050	\$ 1,746,539
Change in net position	\$ 3,128,596	\$ 3,609,206	\$ 6,737,802	\$ 3,431,257	\$ (1,025,781)
Net position - beginning, as previously reported	89,071,015	32,357,676	121,428,691	11,616,394	4,384,193
Restatement	(5,061,898)	(545,521)	(5,607,419)	(9,709)	-
Net position - beginning, as restated	84,009,117	31,812,155	115,821,272	11,606,685	4,384,193
Net position - ending	\$ 87,137,713	\$ 35,421,361	\$ 122,559,074	\$ 15,037,942	\$ 3,358,412

## **Fund Financial Statements**

Balance Sheet - Governmental Funds  
At June 30, 2025

	General	General Capital Projects	ARPA Fund	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 31,366,303	\$ 13,623,054	\$ 5,879,316	\$ 4,576,434	\$ 55,445,107
Cash and cash equivalents - in custody of others	25,537,127	13,823	-	-	25,550,950
Receivables (Net of allowance for uncollectibles):					
Taxes, including penalties	48,323,993	-	-	-	48,323,993
Accounts	2,244,390	-	-	-	2,244,390
Inventories	1,033,428	-	-	-	1,033,428
Prepaid items	140,239	619,912	-	-	760,151
Due from other funds	2,977,748	-	-	-	2,977,748
Due from other governments	4,187,457	3,150,574	-	-	7,338,031
<b>Total assets</b>	<b>\$ 115,810,685</b>	<b>\$ 17,407,363</b>	<b>\$ 5,879,316</b>	<b>\$ 4,576,434</b>	<b>\$ 143,673,798</b>
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	\$ 4,860,369	\$ 2,792,706	\$ -	\$ -	\$ 7,653,075
Retainage payable	2,760	428,553	-	-	431,313
Customer deposits and other liabilities	3,517,949	291,150	-	-	3,809,099
Due to component unit	9,216,981	-	-	-	9,216,981
Unearned revenues	4,296,591	125,589	5,879,316	-	10,301,496
<b>Total liabilities</b>	<b>\$ 21,894,650</b>	<b>\$ 3,637,998</b>	<b>\$ 5,879,316</b>	<b>\$ -</b>	<b>\$ 31,411,964</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>					
Unavailable revenue - property taxes	\$ 47,921,426	\$ -	\$ -	\$ -	\$ 47,921,426
Unavailable revenue - other	413,829	-	-	-	413,829
<b>Total deferred inflows of resources</b>	<b>\$ 48,335,255</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 48,335,255</b>
<b>FUND BALANCES</b>					
Nonspendable	\$ 1,173,667	\$ 619,912	\$ -	\$ -	\$ 1,793,579
Restricted	1,439,046	309,851	-	815,835	2,564,732
Committed	-	624,676	-	-	624,676
Assigned	9,945,304	12,214,926	-	3,760,599	25,920,829
Unassigned (deficit)	33,022,763	-	-	-	33,022,763
<b>Total fund balances (deficit)</b>	<b>\$ 45,580,780</b>	<b>\$ 13,769,365</b>	<b>\$ -</b>	<b>\$ 4,576,434</b>	<b>\$ 63,926,579</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 115,810,685</b>	<b>\$ 17,407,363</b>	<b>\$ 5,879,316</b>	<b>\$ 4,576,434</b>	<b>\$ 143,673,798</b>

The accompanying notes to financial statements are an integral part of this statement.

Reconciliation of the Balance Sheet of the Governmental Funds  
to the Statement of Net Position  
At June 30, 2025

		<u>Primary Government</u>
Total fund balances - governmental funds		\$ 63,926,579
Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:		
Capital assets used in governmental activities are not current financial resources and therefore not reported in the governmental funds:		
Capital assets	\$ 365,798,073	
Accumulated depreciation	<u>(140,268,279)</u>	225,529,794
Unavailable revenue represents amounts that were not available to fund current expenditures and therefore is not reported as revenue in the governmental funds.		2,052,560
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore are not reported in the funds.		
Deferred charge on refunding	\$ 1,800,028	
Pension related items	22,073,356	
OPEB related items	<u>1,761,737</u>	25,635,121
Long-term liabilities, including bonds payable, are not due and payable in the current current period and therefore are not reported as liabilities in the governmental funds.		
General obligation bonds	\$ (50,411,000)	
Lease revenue bonds	(48,957,000)	
Notes payable	(8,465,000)	
Public facility certificate of participation	(8,179,000)	
Equipment financing arrangements	(869,906)	
Lease liabilities	(53,242)	
Subscription liabilities	(316,724)	
Premiums on bonds payable	(2,455,373)	
Net pension liability	(76,031,686)	
Net OPEB liability	(11,437,482)	
Accrued interest on debt	(1,275,883)	
Compensated absences	<u>(9,041,205)</u>	(217,493,501)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.		
Pension related items	\$ (8,776,479)	
OPEB related items	<u>(3,736,361)</u>	<u>(12,512,840)</u>
Net position of governmental activities		<u>\$ 87,137,713</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances -  
 Governmental Funds  
 Year Ended June 30, 2025

	Governmental Funds				Total Governmental Funds
	General	General Capital Projects	ARPA Fund	Other Governmental Funds	
<b>Revenues:</b>					
General property taxes	\$ 105,068,723	\$ -	\$ -	\$ -	\$ 105,068,723
Other local taxes	43,732,798	-	-	2,831,857	46,564,655
Permits, privilege fees and regulatory licenses	1,927,353	160,506	-	-	2,087,859
Fines and forfeitures	1,397,766	-	-	-	1,397,766
Revenue from use of money and property	5,596,264	-	-	-	5,596,264
Charges for services	3,087,635	-	-	-	3,087,635
Miscellaneous	1,106,619	117,428	-	7,479	1,231,526
<b>Intergovernmental:</b>					
Fairfax County	1,063,611	-	-	-	1,063,611
Commonwealth	10,926,098	1,183,829	-	-	12,109,927
Federal	71,983	1,199,391	11,829,538	-	13,100,912
<b>Total revenues</b>	<b>\$ 173,978,850</b>	<b>\$ 2,661,154</b>	<b>\$ 11,829,538</b>	<b>\$ 2,839,336</b>	<b>\$ 191,308,878</b>
<b>Expenditures:</b>					
<b>Current:</b>					
General government administration	\$ 15,218,746	\$ 2,684,024	\$ -	\$ -	\$ 17,902,770
Judicial administration	3,874,161	-	-	-	3,874,161
Public safety	37,355,839	7,757,467	-	-	45,113,306
Public works	16,074,499	10,767,440	-	232,307	27,074,246
Health and welfare	10,324,249	-	-	-	10,324,249
Education	54,135,616	4,131,351	-	-	58,266,967
Parks, recreation, and cultural	8,906,649	5,220,582	-	-	14,127,231
Planning and community development	5,956,667	-	-	316,184	6,272,851
<b>Debt service:</b>					
Principal retirement	8,012,623	721,197	-	-	8,733,820
Interest and other fiscal charges	3,350,810	94,634	-	-	3,445,444
<b>Total expenditures</b>	<b>\$ 163,209,859</b>	<b>\$ 31,376,695</b>	<b>\$ -</b>	<b>\$ 548,491</b>	<b>\$ 195,135,045</b>
Excess (deficiency) of revenues over (under) expenditures	\$ 10,768,991	\$ (28,715,541)	\$ 11,829,538	\$ 2,290,845	\$ (3,826,167)
<b>Other financing sources (uses):</b>					
Subscriptions	\$ 13,453	\$ 332,080	\$ -	\$ -	\$ 345,533
Transfers in	400,000	15,812,066	-	2,858,199	19,070,265
Transfers (out)	(9,206,154)	-	(11,829,538)	(4,077,101)	(25,112,793)
<b>Total other financing sources (uses)</b>	<b>\$ (8,792,701)</b>	<b>\$ 16,144,146</b>	<b>\$ (11,829,538)</b>	<b>\$ (1,218,902)</b>	<b>\$ (5,696,995)</b>
<b>Net changes in fund balances</b>	<b>\$ 1,976,290</b>	<b>\$ (12,571,395)</b>	<b>\$ -</b>	<b>\$ 1,071,943</b>	<b>\$ (9,523,162)</b>
Fund balances (deficit) at beginning of year	43,604,490	26,340,760	-	3,504,491	73,449,741
<b>Fund balances (deficit) at end of year</b>	<b>\$ 45,580,780</b>	<b>\$ 13,769,365</b>	<b>\$ -</b>	<b>\$ 4,576,434</b>	<b>\$ 63,926,579</b>

The accompanying notes to financial statements are an integral part of this statement.

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
Year Ended June 30, 2025

	<u>Primary Government Governmental Funds</u>
Amounts reported for governmental activities in the Statement of Activities are different because:	
Net changes in fund balances - total governmental funds	\$ (9,523,162)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlays exceeded depreciation in the current period. The following details support this adjustment:	
Capital outlay	\$ 15,909,406
Depreciation expense	<u>(8,775,582)</u> 7,133,824
Transfer of assets from Primary Government to the Component Unit School Board	(2,361,721)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	399,400
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items. A summary of items supporting this adjustment is as follows:	
Subscriptions	\$ (345,533)
Principal retired on general obligation debt	3,346,000
Principal retired on public improvement bonds	574,000
Principal retired on lease revenue bonds	3,088,000
Principal retired on notes payable	615,000
Principal retired on lease liabilities	39,423
Principal retired on subscriptions	812,927
Principal retired on equipment financing agreements	<u>258,470</u> 8,388,287
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. The following is a summary of items supporting this adjustment:	
Change in accrued interest payable	\$ 216,689
Change in compensated absences	(818,878)
OPEB expense	264,220
Pension expense	(490,903)
Amortization of premiums on bonds payable	305,180
Amortization of loss on refunding	<u>(384,340)</u> (908,032)
Change in net position of governmental activities	<u>\$ 3,128,596</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual - General Fund  
Year Ended June 30, 2025

Fund, Function, Activity, Element	General Fund			Variance From Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues:</b>				
General property taxes	\$ 101,664,887	\$ 101,664,887	\$ 105,068,723	\$ 3,403,836
Other local taxes	43,751,961	43,771,961	43,732,798	(39,163)
Permits, privilege fees and regulatory licenses	1,946,044	1,946,044	1,927,353	(18,691)
Fines and forfeitures	2,301,612	2,301,612	1,397,766	(903,846)
Revenue from use of money and property	4,304,000	4,304,000	5,596,264	1,292,264
Charges for services	3,097,692	3,097,692	3,087,635	(10,057)
Miscellaneous	706,000	754,953	1,106,619	351,666
<b>Intergovernmental:</b>				
Fairfax County	1,000,000	1,000,000	1,063,611	63,611
Commonwealth	7,271,200	7,331,463	10,926,098	3,594,635
Federal	20,100	70,100	71,983	1,883
<b>Total revenues</b>	<b>\$ 166,063,496</b>	<b>\$ 166,242,712</b>	<b>\$ 173,978,850</b>	<b>\$ 7,736,138</b>
<b>Expenditures:</b>				
<b>General government administration:</b>				
<b>Legislative:</b>				
City council	\$ 152,853	\$ 173,253	\$ 148,297	\$ 24,956
City clerk	276,852	364,671	377,246	(12,575)
<b>Total legislative</b>	<b>\$ 429,705</b>	<b>\$ 537,924</b>	<b>\$ 525,543</b>	<b>\$ 12,381</b>
<b>Board of elections:</b>				
Electoral board	\$ 761,608	\$ 761,608	\$ 676,772	\$ 84,836
<b>General and financial administration:</b>				
City manager	\$ 1,263,489	\$ 2,092,705	\$ 1,509,212	\$ 583,493
City attorney	747,000	747,000	741,731	5,269
Personnel	1,304,530	1,306,863	1,217,260	89,603
Communications and marketing	646,637	680,317	606,595	73,722
Cable television	331,233	331,233	317,202	14,031
Risk management	571,347	580,960	1,237,546	(656,586)
Information technology	2,410,800	2,487,425	2,246,243	241,182
Printing and office supplies	237,786	248,162	331,226	(83,064)
Fleet maintenance	-	392,146	36,419	355,727
Finance and Accounting	1,960,420	2,485,249	2,148,539	336,710
Real estate assessment	814,633	822,486	771,046	51,440
Treasurer	1,231,196	1,231,196	1,208,117	23,079
Commissioner of revenue	1,233,548	1,233,548	1,295,185	(61,637)
Salary vacancy factor	(1,564,024)	(1,564,024)	-	(1,564,024)
Retirement	302,000	302,000	282,925	19,075
Pool maintenance	40,000	40,000	47,185	(7,185)
Contingencies	400,000	104,996	20,000	84,996
<b>Total general and financial administration</b>	<b>\$ 11,930,595</b>	<b>\$ 13,522,262</b>	<b>\$ 14,016,431</b>	<b>\$ (494,169)</b>
<b>Total general government administration</b>	<b>\$ 13,121,908</b>	<b>\$ 14,821,794</b>	<b>\$ 15,218,746</b>	<b>\$ (396,952)</b>

Statement of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual - General Fund  
Year Ended June 30, 2025

Fund, Function, Activity, Element	General Fund			Variance From Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Expenditures: (continued)				
Judicial administration:				
General district court	\$ 55,120	\$ 55,120	\$ 72,256	\$ (17,136)
Joint court service	386,000	386,000	435,922	(49,922)
Juvenile and domestic relations	625,611	625,611	974,131	(348,520)
Commonwealth attorney	300,000	300,000	256,502	43,498
Court services and custody	1,162,475	1,162,475	2,135,350	(972,875)
Total judicial administration	\$ 2,529,206	\$ 2,529,206	\$ 3,874,161	\$ (1,344,955)
Public safety:				
Police administration	\$ 4,342,958	\$ 4,677,939	\$ 3,947,050	\$ 730,889
Police services	4,194,028	4,117,800	4,231,658	(113,858)
Police operations	7,620,830	7,190,720	7,215,139	(24,419)
Community services	2,437,979	2,941,479	2,960,710	(19,231)
Fire and rescue administration	2,219,185	2,400,960	2,272,726	128,234
Fire and rescue suppression	13,515,525	13,624,438	14,193,843	(569,405)
Code enforcement	2,879,482	2,881,479	2,534,713	346,766
Total public safety	\$ 37,209,987	\$ 37,834,815	\$ 37,355,839	\$ 478,976
Public works:				
Asphalt maintenance	\$ 1,823,864	\$ 1,842,226	\$ 1,630,268	\$ 211,958
Concrete maintenance	1,289,500	1,289,000	1,149,573	139,427
Snow and ice removal	549,604	557,119	490,707	66,412
Signs, signals, and lighting	2,836,974	2,864,958	2,998,007	(133,049)
Refuse collection	4,031,900	4,056,900	3,700,746	356,154
Environment and sustainability	477,269	594,255	481,715	112,540
Facilities maintenance	2,284,340	2,284,340	2,405,186	(120,846)
Street rights of way	1,651,929	1,675,678	1,617,797	57,881
Public works administration	1,323,679	1,662,318	1,305,433	356,885
County agent	94,016	94,016	82,726	11,290
Regional agencies	207,075	207,075	212,341	(5,266)
Total public works	\$ 16,570,150	\$ 17,127,885	\$ 16,074,499	\$ 1,053,386
Health and welfare:				
Health service department	\$ 2,639,475	\$ 2,639,475	\$ 2,121,110	\$ 518,365
Commission for women	2,350	2,350	2,350	-
Community Services Board	3,024,453	3,024,453	2,759,248	265,205
Senior citizen and disabled veteran tax relief	1,275,000	1,275,000	1,624,008	(349,008)
Human services coordinator	878,237	888,069	745,582	142,487
Housing and community development	307,554	307,554	147,025	160,529
Social services	2,782,032	2,782,032	2,924,926	(142,894)
Total health and welfare	\$ 10,909,101	\$ 10,918,933	\$ 10,324,249	\$ 594,684
Education:				
Contribution to Fairfax City School Board	\$ 46,034,147	\$ 46,058,040	\$ 54,135,616	\$ (8,077,576)

Statement of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual - General Fund  
Year Ended June 30, 2025

Fund, Function, Activity, Element	General Fund			Variance From Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Expenditures: (continued)				
Parks, recreation and cultural:				
Recreation:				
Recreation - administration	\$ 2,931,011	\$ 3,059,271	\$ 2,930,536	\$ 128,735
Special events	1,052,654	1,126,336	1,106,643	19,693
Parks and recreation facilities	768,055	768,055	775,936	(7,881)
Parks and ball field maintenance	1,966,068	2,133,566	2,076,476	57,090
Total recreation	\$ 6,717,788	\$ 7,087,228	\$ 6,889,591	\$ 197,637
Historic services	\$ 1,023,914	\$ 1,084,488	\$ 953,447	\$ 131,041
Library services	\$ 1,037,309	\$ 1,037,309	\$ 1,063,611	\$ (26,302)
Total parks, recreation and cultural	\$ 8,779,011	\$ 9,209,025	\$ 8,906,649	\$ 302,376
Planning and community development:				
Economic development	\$ 2,419,087	\$ 7,501,378	\$ 2,613,785	\$ 4,887,593
Planning design and review	1,818,272	2,066,807	1,910,195	156,612
Current planning	1,449,165	1,566,287	1,432,687	133,600
Total planning and community development	\$ 5,686,524	\$ 11,134,472	\$ 5,956,667	\$ 5,177,805
Debt service:				
Principal retirement	\$ 7,881,470	\$ 7,881,470	\$ 8,012,623	\$ (131,153)
Interest and fiscal charges	3,344,677	3,344,677	3,350,810	(6,133)
Total debt service	\$ 11,226,147	\$ 11,226,147	\$ 11,363,433	\$ (137,286)
Total expenditures	\$ 152,066,181	\$ 160,860,317	\$ 163,209,859	\$ (2,349,542)
Excess (deficiency) of revenues over expenditures	\$ 13,997,315	\$ 5,382,395	\$ 10,768,991	\$ 5,386,596
Other financing sources (uses):				
Subscriptions	\$ -	\$ -	\$ 13,453	\$ 13,453
Transfers in	-	-	400,000	400,000
Transfers (out)	(14,782,315)	(9,782,315)	(9,206,154)	576,161
Total other financing sources (uses)	\$ (14,782,315)	\$ (9,782,315)	\$ (8,792,701)	\$ 989,614
Net changes in fund balance	\$ (785,000)	\$ (4,399,920)	\$ 1,976,290	\$ 6,376,210
Fund balance at beginning of year	785,000	4,399,920	43,604,490	39,204,570
Fund balance at end of year	\$ -	\$ -	\$ 45,580,780	\$ 45,580,780

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances -  
 Budget and Actual - ARPA Fund  
 Year Ended June 30, 2025

Fund, Function, Activity, Element	ARPA Fund			Variance From Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues:				
Federal	\$ -	\$ -	\$ 11,829,538	\$ 11,829,538
Total revenues	\$ -	\$ -	\$ 11,829,538	\$ 11,829,538
Other financing sources (uses):				
Transfers (out)	\$ (11,720,000)	\$ (11,720,000)	\$ (11,829,538)	\$ (109,538)
Total other financing sources (uses)	\$ (11,720,000)	\$ (11,720,000)	\$ (11,829,538)	\$ (109,538)
Net changes in fund balance	\$ (11,720,000)	\$ (11,720,000)	\$ -	\$ 11,720,000
Fund balance at beginning of year	11,720,000	11,720,000	-	(11,720,000)
Fund balance at end of year	\$ -	\$ -	\$ -	\$ -

The accompanying notes to financial statements are an integral part of this statement.

Statement of Net Position - Proprietary Funds  
At June 30, 2025

	Wastewater Fund	Transportation Fund	Stormwater Utility Fund	Totals
<b>ASSETS</b>				
Current Assets				
Cash and cash equivalents	\$ 6,056,356	\$ 4,662,140	\$ -	\$ 10,718,496
Receivables (net of allowance for uncollectibles):				
Accounts receivable	1,526,978	-	-	1,526,978
Due from other governments	-	351,000	2,053,049	2,404,049
Restricted cash	14,779,042	-	-	14,779,042
Prepaid items	-	14,651	9,137	23,788
Total Current Assets	<u>\$ 22,362,376</u>	<u>\$ 5,027,791</u>	<u>\$ 2,062,186</u>	<u>\$ 29,452,353</u>
Noncurrent Assets				
Capital assets:				
Land and improvements	\$ 17,583	\$ -	\$ 469,435	\$ 487,018
Buildings and improvements	1,264,570	226,958	-	1,491,528
Machinery and equipment	2,108,194	3,332,722	2,011,803	7,452,719
Infrastructure	15,333,858	-	4,968,612	20,302,470
Intangible assets	56,519,106	-	-	56,519,106
Construction in progress	1,422,180	-	4,172,330	5,594,510
Accumulated amortization	(18,177,468)	-	-	(18,177,468)
Accumulated depreciation	(9,765,643)	(3,329,987)	(3,007,043)	(16,102,673)
Total Capital Assets (net)	<u>\$ 48,722,380</u>	<u>\$ 229,693</u>	<u>\$ 8,615,137</u>	<u>\$ 57,567,210</u>
Total Noncurrent Assets	<u>\$ 48,722,380</u>	<u>\$ 229,693</u>	<u>\$ 8,615,137</u>	<u>\$ 57,567,210</u>
Total Assets	<u>\$ 71,084,756</u>	<u>\$ 5,257,484</u>	<u>\$ 10,677,323</u>	<u>\$ 87,019,563</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	\$ 331,099	\$ 827,748	\$ 496,648	\$ 1,655,495
OPEB related items	39,150	97,874	58,724	195,748
Deferred charge on refunding	382,476	-	-	382,476
Total Deferred Outflows of Resources	<u>\$ 752,725</u>	<u>\$ 925,622</u>	<u>\$ 555,372</u>	<u>\$ 2,233,719</u>
<b>LIABILITIES</b>				
Reconciled overdraft	\$ -	\$ -	\$ 1,509,982	\$ 1,509,982
Accounts payable and accrued liabilities	4,961,658	19,729	1,404,352	6,385,739
Retainage payable	-	-	142,195	142,195
Due to other funds	95,976	2,881,772	-	2,977,748
Accrued interest payable	332,472	-	-	332,472
Customer deposits and other liabilities	1,145,356	-	-	1,145,356
Compensated absences - current portion	137,111	250,372	192,145	579,628
Net OPEB liability - current portion	23,874	59,685	35,811	119,370
Bonds payable - current portion	1,173,786	-	-	1,173,786
Total Current Liabilities	<u>\$ 7,870,233</u>	<u>\$ 3,211,558</u>	<u>\$ 3,284,485</u>	<u>\$ 14,366,276</u>
Noncurrent Liabilities				
Compensated absences - net of current portion	\$ 77,125	\$ 140,835	\$ 108,082	\$ 326,042
Net Pension liability	1,190,023	2,975,058	1,785,033	5,950,114
Net OPEB liability - net of current portion	230,292	575,731	345,438	1,151,461
Bonds payable - net of current portion	31,040,878	-	-	31,040,878
Total Noncurrent Liabilities	<u>\$ 32,538,318</u>	<u>\$ 3,691,624</u>	<u>\$ 2,238,553</u>	<u>\$ 38,468,495</u>
Total Liabilities	<u>\$ 40,408,551</u>	<u>\$ 6,903,182</u>	<u>\$ 5,523,038</u>	<u>\$ 52,834,771</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related items	\$ 139,068	\$ 347,671	\$ 95,259	\$ 581,998
OPEB related items	83,031	207,575	124,546	415,152
Total Deferred Inflows of Resources	<u>\$ 222,099</u>	<u>\$ 555,246</u>	<u>\$ 219,805</u>	<u>\$ 997,150</u>
<b>NET POSITION</b>				
Net investment in capital assets	\$ 29,820,366	\$ 229,693	\$ 8,472,942	\$ 38,523,001
Unrestricted	1,386,465	(1,505,015)	(2,983,090)	(3,101,640)
Total Net Position	<u>\$ 31,206,831</u>	<u>\$ (1,275,322)</u>	<u>\$ 5,489,852</u>	<u>\$ 35,421,361</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenses and Changes in Net Position -  
Proprietary Funds  
Year Ended June 30, 2025

	Wastewater Fund	Transportation Fund	Stormwater Utility Fund	Nonmajor Fund Water Utility Fund	Totals
Operating revenues:					
Charges for services	\$ 11,104,183	\$ 930,370	\$ 3,110,876	\$ -	\$ 15,145,429
Total operating revenues	<u>\$ 11,104,183</u>	<u>\$ 930,370</u>	<u>\$ 3,110,876</u>	<u>\$ -</u>	<u>\$ 15,145,429</u>
Operating expenses:					
Salaries	\$ 862,168	\$ 2,259,060	\$ 1,305,562	\$ -	\$ 4,426,790
Fringe benefits	378,372	981,613	871,953	-	2,231,938
Contractual services	3,546,118	46,264	261,850	-	3,854,232
Internal services	843,871	2,342,729	182,132	-	3,368,732
Other operating expenses	846,342	72,941	1,874,175	-	2,793,458
Depreciation and amortization	2,637,859	281,492	338,380	-	3,257,731
Total operating expenses	<u>\$ 9,114,730</u>	<u>\$ 5,984,099</u>	<u>\$ 4,834,052</u>	<u>\$ -</u>	<u>\$ 19,932,881</u>
Income (loss) from operations	<u>\$ 1,989,453</u>	<u>\$ (5,053,729)</u>	<u>\$ (1,723,176)</u>	<u>\$ -</u>	<u>\$ (4,787,452)</u>
Nonoperating revenues (expenses):					
Interest expense	\$ (1,237,690)	-	-	-	\$ (1,237,690)
Northern Virginia Transportation Commission	-	1,456,000	-	-	1,456,000
State and local grant funds	-	351,000	1,784,820	-	2,135,820
Total nonoperating revenues (expenses)	<u>\$ (1,237,690)</u>	<u>\$ 1,807,000</u>	<u>\$ 1,784,820</u>	<u>\$ -</u>	<u>\$ 2,354,130</u>
Net income (loss) before contributions and transfers	<u>\$ 751,763</u>	<u>\$ (3,246,729)</u>	<u>\$ 61,644</u>	<u>\$ -</u>	<u>\$ (2,433,322)</u>
Contributions and transfers:					
Transfers in	\$ -	\$ 3,912,101	\$ 2,130,427	\$ 95,977	\$ 6,138,505
Transfers (out)	(95,977)	-	-	-	(95,977)
Net contributions and transfers	<u>\$ (95,977)</u>	<u>\$ 3,912,101</u>	<u>\$ 2,130,427</u>	<u>\$ 95,977</u>	<u>\$ 6,042,528</u>
Change in net position	<u>\$ 655,786</u>	<u>\$ 665,372</u>	<u>\$ 2,192,071</u>	<u>\$ 95,977</u>	<u>\$ 3,609,206</u>
Net position - beginning, as previously reported	30,717,173	(1,719,351)	3,455,831	(95,977)	32,357,676
Restatement	(166,128)	(221,343)	(158,050)	-	(545,521)
Net position - beginning as restated	<u>30,551,045</u>	<u>(1,940,694)</u>	<u>3,297,781</u>	<u>(95,977)</u>	<u>31,812,155</u>
Net position (deficit), end of year	<u>\$ 31,206,831</u>	<u>\$ (1,275,322)</u>	<u>\$ 5,489,852</u>	<u>\$ -</u>	<u>\$ 35,421,361</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Cash Flows - Proprietary Funds  
Year Ended June 30, 2025

	Wastewater Fund	Transportation Fund	Stormwater Utility Fund	Nonmajor Fund Water Utility Fund	Totals
Cash flows from operating activities:					
Receipts from customers and users	\$ 11,597,559	\$ 930,370	\$ 3,110,876	\$ -	\$ 15,638,805
Payments to and for employers	(1,237,678)	(3,199,811)	(1,841,057)	-	(6,278,546)
Payments to suppliers	(4,855,169)	(2,536,006)	(536,766)	(306,917)	(8,234,858)
Net cash provided by (used for) operating activities	<u>\$ 5,504,712</u>	<u>\$ (4,805,447)</u>	<u>\$ 733,053</u>	<u>\$ (306,917)</u>	<u>\$ 1,125,401</u>
Cash flows from non-capital financing activities:					
Transfers in	\$ -	\$ 3,912,101	\$ 2,130,427	\$ 1	\$ 6,042,529
Transfers (out)	-	-	-	-	-
Intergovernmental grants	-	2,415,336	193,486	-	2,608,822
Net cash provided by (used for) non-capital financing activities	<u>\$ -</u>	<u>\$ 6,327,437</u>	<u>\$ 2,323,913</u>	<u>\$ 1</u>	<u>\$ 8,651,351</u>
Cash flows from capital and related financing activities:					
Purchase and construction of capital assets	\$ (4,783,123)	\$ -	\$ (3,887,021)	\$ -	\$ (8,670,144)
Principal paid on bonds and notes	(990,000)	-	-	-	(990,000)
Interest paid on debt	(1,355,257)	-	-	-	(1,355,257)
Net cash provided by (used for) capital and related financing activities	<u>\$ (7,128,380)</u>	<u>\$ -</u>	<u>\$ (3,887,021)</u>	<u>\$ -</u>	<u>\$ (11,015,401)</u>
Cash flows from investing activities:					
Interest income	\$ -	\$ -	\$ -	\$ -	\$ -
Net increase (decrease) in cash and cash equivalents	\$ (1,623,668)	\$ 1,521,990	\$ (830,055)	\$ (306,916)	\$ (1,238,649)
Cash and cash equivalents at beginning of year	22,459,066	3,140,150	830,055	306,916	26,736,187
Cash and cash equivalents at end of year	<u>\$ 20,835,398</u>	<u>\$ 4,662,140</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 25,497,538</u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:					
Cash flows from operations:					
Income (loss) from operations	\$ 1,989,453	\$ (5,053,729)	\$ (1,723,176)	\$ -	\$ (4,787,452)
Adjustment to reconcile net income (loss) to net cash provided by (used for) operating activities:					
Depreciation and amortization	2,637,859	281,492	338,380	-	3,257,731
Changes in operating accounts:					
(Increase) decrease in:					
Accounts receivable	123,045	-	-	-	123,045
Prepaid items	-	(14,651)	(7,357)	-	(22,008)
Increase (decrease) in:					
Reconciled overdraft	-	-	1,509,982	-	1,509,982
Accounts payable and accrued liabilities	381,162	(59,421)	278,766	-	600,507
Compensated absences	5,144	39,869	65,475	-	110,488
Net OPEB activity	(5,871)	(14,679)	(8,806)	-	(29,356)
Net pension activity	3,589	15,672	279,789	-	299,050
Customer deposits and other liabilities	370,331	-	-	(306,917)	63,414
Net cash provided by (used for) operating activities	<u>\$ 5,504,712</u>	<u>\$ (4,805,447)</u>	<u>\$ 733,053</u>	<u>\$ (306,917)</u>	<u>\$ 1,125,401</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Fiduciary Net Position  
Fiduciary Funds  
At June 30, 2025

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**Assets**

Cash and cash equivalents	\$	1,553,573
Mutual and money market funds		160,513,486
Accrued interest		<u>2,995</u>
Total assets	\$	<u><u>162,070,054</u></u>

**Liabilities**

Accounts payable and accrued liabilities	\$	<u><u>382,302</u></u>
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**Net Position**

Restricted for pension benefits	\$	<u><u>161,687,752</u></u>
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The accompanying notes to financial statements are an integral part of this statement.

Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds  
 Year Ended June 30, 2025

<b>Additions</b>	
Plan members and employer contributions	\$ <u>9,270,881</u>
Investment income:	
Interest and dividends earned on investments	\$ 1,284,939
Net appreciation in fair value of investments	14,463,161
Total investment income	\$ <u>15,748,100</u>
Less: Investment expenses	611,901
Net investment income	\$ <u>15,136,199</u>
 Total additions	 \$ <u>24,407,080</u>
<b>Deductions</b>	
Retirement and disability benefits	\$ 11,128,062
Refunds to members	<u>382,302</u>
 Total deductions	 \$ <u>11,510,364</u>
 Change in net position	 \$ 12,896,716
Net position - beginning	<u>148,791,036</u>
Net position - ending	\$ <u><u>161,687,752</u></u>

The accompanying notes to financial statements are an integral part of this statement.

# CITY OF FAIRFAX, VIRGINIA

## Notes to the Financial Statements June 30, 2025

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Fairfax, Virginia, conform with accounting principles generally accepted in the United States of America (GAAP), as applied to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The more significant of the government's accounting policies are described below.

#### **A. Entity and Services**

The City of Fairfax, Virginia (the "City") is a political subdivision of the Commonwealth of Virginia. Cities in Virginia are separate from counties, and thus, the City is not part of any other political subdivision. Citizens elect a Mayor and a six-member City Council to two-year terms and a Treasurer and Commissioner of Revenue to four-year terms. The Mayor and the Council appoint a City Manager to act as chief executive.

The City provides the following services: public safety (police and fire), community development (e.g., planning and zoning), public works (e.g., streets), sewage collection, refuse collection, and local bus service. The City contracts with Fairfax County and the Commonwealth of Virginia to provide the following services to its residents: courts, correctional facilities, educational services (in City-owned buildings), welfare, libraries, and sewage treatment.

#### **B. Financial Reporting Entity**

As required by GAAP, the accompanying financial statements present the financial data of the City (the Primary Government) and its component units. The financial data of the component units are included in the City's basic financial statements because of the significance of their operational or financial relationships with the City. The City and its component units are together referred to herein as the reporting entity.

*Discretely Presented Component Units* - Discretely presented component units are reported separate from the primary government to emphasize that they are both legally and substantially separate from the City. The following organizations have been included in the reporting entity as discretely presented component units:

City of Fairfax School Board - The City of Fairfax School Board is responsible for educating the school age population of the City facilitated through a contractual school services agreement with the County of Fairfax, Virginia. The City of Fairfax School Board consists of five (5) qualified voters of the City elected by popular vote at large. The School Board is fiscally dependent upon the City because the City Council approves the annual budget of the School Board, levies the necessary taxes to finance operations and approves the borrowing of money and issuance of debt. Further, the City is enjoined in the School Service Agreement for tuition under the County contract. The School Board does not issue separate financial statements and, as such, they have been included in these statements. The School Board utilizes an operating and a capital projects fund:

School Operating Fund - This fund is the primary operating fund of the School Board and accounts for and reports all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from charges for services, appropriations from the City and state and federal grants.

School Bond Renovation Fund - Accounts for and reports financial resources that are restricted, committed or assigned to expenditure for capital outlays, except for those financed by proprietary funds or for assets held in trust for individuals, private organizations, or other governments

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**B. Financial Reporting Entity: (Continued)**

*Discretely Presented Component Units: (Continued)*

Economic Development Authority (EDA) - The Authority has responsibility for encouraging industrial and commercial development in the City and making recommendations to City Council. The Authority has a Board consisting of seven directors appointed by City Council. Although the Authority is legally separate, they are fiscally dependent on the City. Separate financial statements are issued.

*Other Related Organizations not included in these Financial Statements*

Fairfax Volunteer Fire Department, Inc. - Fairfax Volunteer Fire Department, Inc. is organized as a volunteer firefighting organization and is designed as a Fire Company of the City. The Department Chief is the Department Head, appointed by the City Manager, after consultation with the Board of Directors of the Fairfax Volunteer Fire Department, Inc., and with concurrence of City Council. The Department Chief has responsibility and authority for all operations and administration of the Department. The City cannot impose its will on the Volunteer Fire Department or override or modify the decisions of the Board of Directors. The Volunteer Fire Department is fiscally independent and there is no financial benefit or burden relationship with the City. Therefore, it is not included in the City's financial statements.

Historic Fairfax City, Inc. - Historic Fairfax, Inc. - was incorporated in 1983 as a non-profit corporation for the purpose of promoting and preserving historic properties and increasing public awareness and appreciation of the history of the City of Fairfax and the Courthouse area. The Board consists of fourteen (14) members. Five (5) members are appointed by City Council. The Corporation is legally separate, and the City cannot impose its will on the Corporation. The Corporation is fiscally independent and there is no financial benefit or burden relationship with the City. Therefore, it is not included in the City's financial statements.

Northern Virginia Regional Park Authority - The Northern Virginia Regional Park Authority (NVRPA) was created under the authority of the Code of Virginia, Title 15.1, Chapter 27-Park Authorities Act, for the purpose of planning, acquiring, developing, constructing, operating, and maintaining a system of regional parks within the geographical limits of the political subdivisions composing the said Authority. The bylaws were adopted on February 3, 1959 and amended on April 14, 1965. The NVRPA consists of twelve (12) members. Two (2) members are appointed by City Council. The NVRPA is legally separate and the City cannot impose its will on the NVRPA, which is also fiscally independent and there is no financial benefit or burden relationship with the City. Therefore, it is not included in the City's financial statements.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**C. Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The focus is on both the City as a whole and the fund financial statements, including the major individual funds of the governmental and proprietary fund categories, as well as the fiduciary funds, (by category) and the component units. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type. In the government-wide Statement of Net Position, the governmental activities columns (a) are presented on a consolidated basis and (b) are reflected on a full accrual, economic resource basis, which incorporates long-term assets as well as long-term debt and obligations. Each presentation provides valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the information.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) that are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues. Operating grants and contributions include operating-specific and discretionary grants while the capital grants column reflects capital-specific grants. Proprietary fund operating revenues consist of charges for services and related revenues. Nonoperating revenues consist of contributions, grants, investment earnings and other revenues not directly derived from the providing of services.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's proprietary funds and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

In the fund financial statements, financial transactions and accounts of the City are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The governmental fund statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented to briefly explain the adjustment necessary to reconcile the fund financial statements to the governmental column of the government-wide financial statements. The proprietary funds utilize the accrual basis of accounting, where the measurement focus is upon determination of net income.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**C. Government-Wide and Fund Financial Statements: (Continued)**

The City's fiduciary funds are two pension trust funds and since, by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the City, these funds are not incorporated into the government-wide statements.

The following is a brief description of the specific funds used by the City:

**Governmental Funds** - Account for the expendable financial resources, other than those accounted for in Proprietary and Fiduciary Funds, and utilize the modified accrual basis of accounting, where the measurement focus is upon determination of financial position and changes in financial position, rather than the determination of net income. The individual governmental funds are:

General Fund - The primary operating fund of the City and is used to account for and report all revenues and expenditures applicable to the general operations of the City, which are not accounted for in other funds. Revenues are derived primarily from property and other local taxes, licenses, permits, charges for services, use of money and property, and intergovernmental grants. Many of the more important activities of the City, including operation of the City's general service departments, street and highway maintenance, public safety, parks, cemetery, library and recreation programs, are accounted for in this fund. The General Fund is considered a major fund for financial reporting purposes.

Capital Projects Funds - Account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, except for those financed by proprietary funds. The General Capital Projects Fund is considered a major fund.

Special Revenue Funds - Account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The ARPA Fund is considered a major fund. The Commercial Transportation Tax Fund, the Legacy for Fairfax Fund and Old Town Fairfax Fund are reported as nonmajor funds.

**Proprietary Funds** - Account for operations that are financed in a manner similar to private business enterprises wherein the measurement focus is upon determination of net income, net position, and changes in net position. Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The City's enterprise funds consist of the following:

Wastewater Fund - This major fund is used to account for the operation and maintenance of the City's sanitary sewer system.

Transportation Fund -- This major fund is used to account for the operation and maintenance of the City's CUE Bus System, which receives funding through grants from the Commonwealth and the Federal government as well as Commercial Transportation Tax Fund transfers and charges for services.

Water Utility Fund - This nonmajor fund is used to account for the remaining activities after the sale of the City's water system in a prior fiscal year.

Stormwater Utility Fund - This major fund is used to account for the operation and maintenance of the City's stormwater system.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**C. Government-Wide and Fund Financial Statements: (Continued)**

**Fiduciary Funds** - Account for assets held by the City in a trustee capacity and utilize the accrual basis of accounting. The following funds are included in this fund type:

City Supplemental Pension Trust Fund - Accounts for pension funds for the City's full-time general employees.

Firefighters, Policemen, and Policewomen Pension Trust Fund - Accounts for pension funds for the City's full-time public safety personnel.

**D. Basis of Accounting**

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide Statement of Net Position and Statement of Activities, all proprietary funds, and private purpose trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these activities are either included on the Statement of Net Position or on the Statement of Fiduciary Net Position. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net position.

The Statement of Net Position, Statement of Activities, proprietary and fiduciary funds are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred without regard to receipt or disbursement of cash.

The governmental fund financial statements, for the Primary Government and component units, are maintained and reported on the modified accrual basis of accounting using the current financial resources measurement focus. Under this method of accounting, revenues are recognized in the period in which they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 45 days of the end of the current period. Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 45 days after year-end are reflected as deferred inflows of resources - unavailable revenues taxes. Sales and utility taxes, which are collected by the Commonwealth or utilities and subsequently remitted to the City, are recognized as revenues and receivable upon collection, which is generally one or two months preceding receipt by the City. Licenses, permits, fines, and rents are recorded revenues when received.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**D. Basis of Accounting: (Continued)**

Intergovernmental revenues, consisting primarily of Federal, state, and other grants for the purpose of funding specific expenditures, are recognized when the qualifying expenditures have been incurred and all other eligibility requirements have been met. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the City receives cash.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this rule include: (1) accumulated unpaid vacation leave, sick leave, and other employee amounts (e.g., other postemployment benefits), which are recognized when paid, and (2) principal and interest payments on general long-term debt, including lease and subscription liabilities, both of which are recognized when due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease and subscription assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases and subscriptions are reported as other financing sources.

**E. Stewardship, Compliance, and Accountability**

**Budgeting Information**

The City Council's fiscal control is exercised through two distinct processes: budgeting and appropriations. The City budget is developed for informative and fiscal planning purposes only and presents an itemized listing of contemplated expenditures and estimated revenues for the ensuing fiscal year. The City Council adopts an annual budget for the General Fund and ARPA Fund. Budgets for the Capital Projects Funds, Old Town Fairfax Fund and the Commercial Transportation Tax Fund are prepared annually as part of a five-year plan for capital improvements and represent project-length budgets. Budgets for the enterprise funds serve as a spending guide for the City and do not constitute legally binding limitations.

When the budget becomes effective at the beginning of the fiscal year, the City Council must make appropriations before money may be expended for any budgeted program, project or operation. Appropriations are made on an annual basis with supplemental appropriations made as needed. Such appropriations may be greater than contemplated in the annual budget. All appropriations lapse at year-end.

The City's appropriated budget is prepared by fund and department. Appropriations are legally controlled at the department level. The budget is administratively controlled at the department level. The City Manager may approve all transfers within the same department. All other transfers must be approved by City Council. A supplemental appropriation which exceeds one percent of total expenditures shown in the currently adopted budget must be accomplished by publishing a notice of public hearing in a newspaper having general circulation in the City seven days prior to the hearing. The notice shall state the City's intent to amend the amounts to be appropriated and include a brief synopsis of the proposed action. The City Council approved supplemental appropriations that increased the General Fund original budget by \$8,794,136 in the general fund.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**E. Stewardship, Compliance, and Accountability: (Continued)**

**Budgeting Information: (Continued)**

The budgets are prepared using the same accounting basis and practices as are used to account for and prepare the financial reports for the fund; thus, the budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America.

Encumbrance accounting, under which purchase orders and contracts are recorded to commit that portion of the applicable appropriation, is employed as an extension of formal budgetary integration. Encumbrances outstanding at year end are not included as expenditures but are reported as commitments of fund balances in all funds and are reappropriated in the following year. Encumbrances totaled \$2,022,951 for the General Fund as of June 30, 2025.

**Excess of expenditures over appropriations**

Expenditures exceeded appropriations for the year ended June 30, 2025 as follows:

<u>Fund</u>	<u>Appropriations</u>	<u>Actual</u>	<u>Variance</u>
General Fund			
City clerk	\$ 364,671	\$ 377,246	\$ (12,575)
Risk management	580,960	1,237,546	(656,586)
General district court	55,120	72,256	(17,136)
Printing and office supplies	248,162	331,226	(83,064)
Commissioner of revenue	1,233,548	1,295,185	(61,637)
Pool maintenance	40,000	47,185	(7,185)
Police services	4,117,800	4,231,658	(113,858)
Joint court service	386,000	435,922	(49,922)
Juvenile and domestic relations	625,611	974,131	(348,520)
Court services and custody	1,162,475	2,135,350	(972,875)
Police operations	7,190,720	7,215,139	(24,419)
Fire and rescue suppression	13,624,438	14,193,843	(569,405)
Signs, signals, and lighting	2,864,958	2,998,007	(133,049)
Facilities maintenance	2,284,340	2,405,186	(120,846)
Regional agencies	207,075	212,341	(5,266)
Senior citizen and disabled veteran tax relief	1,275,000	1,624,008	(349,008)
Social services	2,782,032	2,924,926	(142,894)
Parks and recreation facilities	768,055	775,936	(7,881)
Principal retirement	7,881,470	8,012,623	(131,153)
Interest and fiscal charges	3,344,677	3,350,810	(6,133)
Capital Project Fund			
Principal retirement	-	721,197	(721,197)
Interest and fiscal charges	-	94,634	(94,634)
Old Town Fairfax Fund			
Old town initiatives and contracts	65,000	316,184	(251,184)

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**F. Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, amounts in demand deposits, and short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government’s proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

Cash of individual funds (other than the Industrial Development Authority and the Economic Development Authority) is combined to form a pool of cash and investments. The pool consists primarily of certificates of deposit, repurchase agreements, government and corporate obligations, commercial paper, and the Commonwealth of Virginia’s Local Government Investment Pool (LGIP). All securities are stated at fair value, based on quoted market prices and the investment in the LGIP and SNAP, which operates in accordance with appropriate state laws and regulations, is reported at amortized cost. The reported value of the pool is the same as the fair value of the pool shares. Interest earned as a result of pooling is distributed to the appropriate funds utilizing a formula based on month-end balances. All investments are stated at fair value.

**G. Inventories and Prepaid Items**

Inventory is stated at cost (first-in, first-out), which is not in excess of market value. It consists primarily of operating materials held for consumption and or supplies for repairs and maintenance. Prepaid items are reported on the Consumption Method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**H. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e. the current portion of interfund loans). All other outstanding balances between funds are reported as “advances to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade and property tax receivables are shown net of an allowance for uncollectibles. The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to \$480,045 at June 30, 2025 in the General Fund for property taxes.

Property taxes are levied as of January 1 based on the assessed value of real and personal property as of that date. The City’s legal right to collect property taxes attaches each year when the rates are approved, and the taxes are assessed. Real estate taxes are collectible twice a year, on June 26 and December 5. Personal property taxes are due on October 5. Amounts not collected within 45 days after year-end are reflected as unavailable revenue.

	<u>Real Property</u>	<u>Personal Property</u>
Levy date	January 1	January 1
Due date and collection date	June 26 and December 5	October 5
Lien date for delinquent taxes	3 years from due date	Various

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**I. Capital Assets**

Capital outlays are recorded as expenditures of the governmental funds and as assets in the proprietary funds and in the government-wide financial statements to the extent the City’s capitalizations threshold is met. The City capitalizes assets which have an initial cost of \$10,000 or more per unit (\$5,000 for assets purchased with Federal monies) and a usable life of two or more years. “Infrastructure” assets (roads, bridges, curbs, gutters, etc.) are capitalized when the initial cost exceeds \$50,000. Repairs and maintenance are charged to operations as they are incurred. Additions and betterments are capitalized. The cost of assets retired, along with accumulated depreciation, are removed from the accounts.

All capital assets are included in the financial statements at historical cost or estimated historical cost if actual cost is not available (except for intangible right-to-use lease and subscription assets, the measurement of which is discussed in more detail below). Donated capital assets are valued at their acquisition value on the date donated.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, subscription assets, and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives (or life of the associated contract for lease and subscriptions assets):

Buildings and improvements	10-50 years
Infrastructure	12-75 years
Wastewater infrastructure	25-50 years
Machinery and equipment	5-25 years
Intangibles	25-32 years
Subscription assets	1 - 5 years
Lease machinery and equipment	1 - 5 years
Lease buildings	1 - 13 years

Capital assets having historical significance and being maintained by the City, which are not expected to decrease in value and, are not being depreciated.

**J. Compensated Absences**

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, several types of leave qualify for liability recognition for compensated absences. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**J. Compensated Absences (Continued)**

*Vacation*

The City's policies permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

*Sick Leave*

The City's policy permits employees to accumulate earned but unused sick leave. In addition, a liability for estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences.

*Other Leave*

In addition to sick and vacation the City's liability for compensated absences includes other ancillary leave types including a compensatory leave.

**K. Deferred Outflows/Inflows of Resources**

In addition to assets, the financial statements includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. One type of deferred outflow of resources relates to the amount by which the principal and premium of a refunding bond exceeded the net carrying amount of the refunded debt and is being amortized over the shorter of the life of the refunded or refunding debt. Other deferred outflows are related to pension and OPEB. For more information on these items, reference the related notes.

In addition to liabilities, the financial statements includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources, under the modified accrual basis of accounting, representing property taxes receivable, are reported in the governmental funds' Balance Sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2nd half installments levied during the fiscal year to fund the next fiscal year and amounts prepaid on the 2nd half installments are reported as deferred inflows of resources. Deferred inflows of resources are also reported for amounts related to pensions, leases, and OPEB. For more information on these items, reference the related notes.

**L. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's and School Board's Retirement Plan and the additions to/deductions from the City's and School Board's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**M. Other Postemployment Benefits (OPEB)**

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI and Teacher HIC OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**N. Long-Term Obligations**

In the government-wide financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued and premiums on issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

**O. Net Position**

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

**P. Net Position Flow Assumption**

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**Q. Component Unit-School Board Capital Asset and Debt Presentation**

By law, the School Board does not have taxing authority and, therefore, it cannot incur debt through general obligation bonds to fund the acquisition, construction or improvement of its capital assets. That responsibility lies with the City who issues the debt on behalf of the School Board. However, the Code of Virginia requires the School Board to hold title to the capital assets (buildings and equipment) due to their responsibility for maintaining the asset.

In the Statement of Net Position, this scenario presents a dilemma for the City as debt issued on behalf of the School Board is reported as a liability of the Primary Government, thereby reducing the net position of the City. The corresponding capital assets are reported as assets of the School Board (title holder), thereby increasing its net position.

The Virginia General Assembly amended the Code of Virginia to allow a tenancy in common with the School Board whenever the locality incurs a financial obligation which is payable over more than one fiscal year for any school property. The tenancy in common terminates when the associated debt has been paid in full. For financial reporting purposes, the legislation permits the locality to report the portion of the school property related to any outstanding financial obligation, thus eliminating a potential deficit from financing capital assets with debt.

**R. Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources as well as the disclosure of contingent amounts at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**S. Fund Balance**

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called “fund balance.” The City’s governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes:

- *Nonspendable Fund Balance* - Amounts that are either not in spendable form (such as inventory and prepaids); or are legally or contractually required to be maintained intact (corpus of a permanent fund)
- *Restricted Fund Balance* - Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- *Committed Fund Balance* - Amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority (e.g., Council ordinance); to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- *Assigned Fund Balance* - Amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority, and

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**S. Fund Balance: (Continued)**

- *Unassigned Fund Balance* - Amounts that are available for any purpose; positive amounts are only reported in the general fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the City’s policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

City Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). In accordance with City policy, assigned fund balance is established by City Council or the Chief Financial Officer as amounts intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

	General Fund	General Capital Projects Fund	Other Governmental Funds	Total
Fund Balances:				
Nonspendable:				
Inventory	\$ 1,033,428	\$ -	\$ -	\$ 1,033,428
Prepays	140,239	619,912	-	760,151
Total Nonspendable Fund Balance	<u>\$ 1,173,667</u>	<u>\$ 619,912</u>	<u>\$ -</u>	<u>\$ 1,793,579</u>
Restricted:				
Grants	\$ 506,025	\$ -	\$ 378,758	\$ 884,783
Legacy for Fairfax donations	-	-	437,077	437,077
Debt proceeds	9,919	3,411	-	13,330
Other purposes	923,102	306,440	-	1,229,542
Total Restricted Fund Balance	<u>\$ 1,439,046</u>	<u>\$ 309,851</u>	<u>\$ 815,835</u>	<u>\$ 2,564,732</u>
Committed:				
Northfax	\$ -	\$ 60,067	\$ -	\$ 60,067
Street repaving	-	467,218	-	467,218
Other purposes	-	97,391	-	97,391
Total Committed Fund Balance	<u>\$ -</u>	<u>\$ 624,676</u>	<u>\$ -</u>	<u>\$ 624,676</u>
Assigned:				
Equipment replacement/maintenance	\$ 70,191	\$ -	\$ -	\$ 70,191
Contract services	1,930,919	-	-	1,930,919
Capital projects	-	12,214,926	3,760,599	15,975,525
Budget stabilization	7,922,353	-	-	7,922,353
Other purposes	21,841	-	-	21,841
Total Assigned Fund Balance	<u>\$ 9,945,304</u>	<u>\$ 12,214,926</u>	<u>\$ 3,760,599</u>	<u>\$ 25,920,829</u>
Unassigned Fund Balance (Deficit)	<u>\$ 33,022,763</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 33,022,763</u>
Total Fund Balances (Deficit)	<u><u>\$ 45,580,780</u></u>	<u><u>\$ 13,769,365</u></u>	<u><u>\$ 4,576,434</u></u>	<u><u>\$ 63,926,579</u></u>

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**T. Leases and Subscription-Based IT Arrangements**

The City has various lease assets and subscription-based IT arrangements (SBITAs) requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases. A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

*Lessee*

The City recognize lease liabilities and intangible right-to-use lease assets (lease assets) in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Subsequently, the lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

*Lessor*

The City recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives). Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

*Subscriptions*

The City recognizes intangible right-to-use subscription assets (subscription assets) and corresponding subscription liabilities in the government-wide financial statements. At the commencement of the subscription, the subscription liability is measured at the present value of payments expected to be made during the subscription liability term (less any contract incentives). Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is measured at the initial amount of the subscription liability, adjusted for subscription payments made at or before commencement of the subscription term, and capitalizable implementation costs, less any incentives received. Subsequently, the subscription asset is amortized over the shorter of the subscription term or the useful life of the underlying IT asset.

**NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**T. Leases and Subscription-Based IT Arrangements: (Continued)**

*Key Estimates and Judgments*

Lease and subscription-based IT arrangement accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease and subscription payments to present value, (2) lease and subscription term, and (3) lease and subscription payments.

- The City uses the interest rate stated in lease or subscription contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the City uses its estimated incremental borrowing rate as the discount rate for leases and subscriptions.
- The lease and subscription terms include the noncancellable period of the lease or subscription and certain periods covered by options to extend to reflect how long the lease or subscription is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease or subscription incentives and certain other payments are included in the measurement of the lease receivable (lessor), lease liability (lessee) or subscription liability.

The City monitors changes in circumstances that would require a remeasurement or modification of its leases and subscriptions. The City will remeasure the lease receivable and deferred inflows of resources (lessor), the lease asset and liability (lessee) or the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease receivable, lease liability or subscription liability.

**U. Restatements:**

Beginning balances were restated as follows:

	<b>Net Position</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Component Unit School Board</b>
Balance as reported July 1, 2024	\$ 89,071,015	\$ 32,357,676	\$ 11,616,394
Restatement of subscription assets	27,093	-	-
Restatement of accumulated depreciation	51,318	-	-
Restatement of subscription liabilities	(172,101)	-	-
Implementation of GASB 101	<u>(4,968,208)</u>	<u>(545,521)</u>	<u>(9,709)</u>
Balance as restated July 1, 2024	<u>\$ 84,009,117</u>	<u>\$ 31,812,155</u>	<u>\$ 11,606,685</u>

**V. Adoption of Accounting Principle:**

During the current year, the City implemented GASB Statement No. 101, *Compensated Absences*. In addition to the value of unused vacation time owed to employees upon separation of employment, the City now recognizes an estimated amount of leave earned as of year-end that will be used by employees as time off in future years as part of the liability for compensated absences.

**NOTE 2—DEPOSITS AND INVESTMENTS**

*Deposits* - Deposits with banks are covered by the Federal Deposit Insurance Corporation (“FDIC”) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”) Section 2.2- 4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

*Investment Policy* - State statutes and the City’s investment policy authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (“World Bank”), the Asian Development Bank, the African Development Bank “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), and certain corporate notes banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP).

The LGIP is a professionally managed money market fund which invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Sec. 2.2-4605 of the Code of Virginia, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at its regularly scheduled monthly meetings.

Investment in SNAP is used to assist in avoiding arbitrage penalties enacted with the Tax Reform Act of 1986. Sections 2.2-4700 through 2.2-4705 of the Code of Virginia, the Government Non-Arbitrage Investment Act, authorizes the Virginia Treasury Board to provide assistance to the Commonwealth of Virginia, counties, cities, and towns in the Commonwealth, and to their agencies, institutions and authorities of any combination of the foregoing (“Virginia governments”) in the management of and accounting for their bond funds, including, without limitation, bond proceeds, reserves, and sinking funds, and the investment thereof.

The policies and standards that regulate specific investments and the composition of the investment portfolio shall include, but not be limited to, the following:

- No investment shall be purchased if the yield is less than that of the most recently auctioned issue of the United States Treasury of a similar term.
- At no time shall more than 35% of the portfolio be invested in commercial paper.
- No more than 10% of the portfolio shall be invested in the commercial paper of a single entity.
- At no time shall the aggregate dollar amount of securities with maturity dates in excess of six months exceed 10% of the total budget of the City for the current fiscal year.
- The Treasurer shall avoid an excessive concentration in any type of investment and an excessive number of investment transactions with any financial institution or broker/dealer.
- The Treasurer shall use the average of the three-month Treasury bill auctions for a quarter as a benchmark for the return on the investment portfolio.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)**

The Treasury may direct SNAP to invest bond proceeds in securities with maturities greater than one year if it is determined that such bond proceeds will be redeemed more than one year in the future. Further, investments of \$500,000 or more must be selected on a competitive basis. The Treasurer may purchase or sell investments at his discretion without competition provided that the securities involved meet all the criteria for allowed investments and do not exceed \$500,000. Consideration for the safety of capital shall be paramount over the probable income to be derived. There are also certain standards of “adequacy” and “appropriateness” set by the Treasurer, in addition to the credit worthiness of an institution that must be considered.

Credit Risk of Debt Securities - As required by state statute, the Policy requires that commercial paper have a short-term debt rating of no less than “A-1” (or its equivalent) from at least two of the following; Moody’s Investors Service, Standard & Poor’s and Fitch Investor’s Service. Corporate notes, negotiable Certificates of Deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least “A-1” by Standard & Poor’s and “P-1” by Moody’s Investor Service. Notes having a maturity of greater than one year must be rated “AA” by Standard & Poor’s and “Aa” by Moody’s Investor Service.

<b>City's Rated Debt Investments' Values</b>			
<b><u>Rated Debt Investments</u></b>	<b><u>Fair Quality Ratings</u></b>		
	<b><u>AAAm</u></b>	<b><u>AA+</u></b>	
U.S. Agencies	\$ -	\$	19,742,070
Local Government Investment Pool	12,007,074		-
Money Market Mutual Funds	5,327,958		-
SNAP	40,857,388		-
Total	<u>\$ 58,192,420</u>	<u>\$</u>	<u>19,742,070</u>

**External Investment Pools**

The value of the positions in the external investment pool (Local Government Investment Pool (LGIP) and SNAP) are the same as the value of the pool shares. As LGIP and SNAP are not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is amortized cost basis portfolios. There are no withdrawal limitations or restrictions imposed on participants.

*Concentration of Credit Risk* - Concentration of credit risk is defined as the risk of loss attributed to the magnitude of a government’s investment in a single issuer. If certain investments in any one issuer represent 5% of total investments, there must be a disclosure for the amount and issuer. At June 30, 2025, no portion of the City’s portfolio, excluding the LGIP, SNAP, and U.S. Government money market mutual funds, exceeded 5% of the total portfolio.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)**

*Interest Rate Risk* - Interest rate risk is defined as the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting exposure to fair value losses arising from rising interest rates, the City’s policy limits the investment of operating funds to investments with a stated maturity of no more than two years from the date of purchase.

Investment Type	Investment Maturities			
	Fair Value	Less Than 1 Year	1-5 Years	Greater Than 10 Years
U.S. Agencies	\$ 19,742,070	\$ 6,485,320	\$ 13,171,305	\$ 85,445
Local Government Investment Pool	12,007,074	12,007,074	-	-
SNAP	40,857,388	40,857,388	-	-
Total	\$ <u>72,606,532</u>	\$ <u>59,349,782</u>	\$ <u>13,171,305</u>	\$ <u>85,445</u>

Fair Value Measurements - The City categorizes their fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, level 2 inputs are quoted prices in active markets for similar assets, and level 3 inputs are unobservable inputs. The City gives the highest priority to unadjusted quoted prices in active markets for identical assets (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements).

Investments that are measured at fair value using amortized cost in determining the net asset value per share are not classified in the fair value hierarchy.

The City has the following recurring fair value measurements at June 30, 2025:

Investment	June 30, 2025	Fair Value Measure Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Quoted Prices In Active Markets for Similar Assets Level (2)	Unobservable Inputs Level (3)
U.S. Agencies	\$ 19,742,070	\$ 19,742,070	\$ -	\$ -
Money Market Mutual Funds	5,327,958	5,327,958	-	-
Total	\$ <u>25,070,028</u>	\$ <u>25,070,028</u>	\$ -	\$ -

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)**

External Investment Pools: (Continued)

The City’s fiduciary funds had the following recurring fair value measurements at June 30, 2025:

<u>Investment</u>	<u>June 30, 2025</u>	<u>Fair Value Measure Using</u>		
		<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Quoted Prices In Active Markets for Similar Assets Level (2)</u>	<u>Unobservable Inputs Level (3)</u>
Mutual and money market funds	\$ 162,070,054	\$ 86,733,112	\$ 75,336,942	\$ -
Total	\$ 162,070,054	\$ 86,733,112	\$ 75,336,942	\$ -

**NOTE 3—RECEIVABLES AND ALLOWANCE FOR UNCOLLECTIBLE ACCOUNTS**

The City determines its allowances using historical collection data, specific account analysis and management’s judgment. Receivables at June 30, 2025 for the City’s individual major and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

**Primary Government**

	<u>Governmental Activities General Fund</u>	<u>Business-type Activities Wastewater Fund</u>	<u>Totals</u>
Property taxes	\$ 48,804,038	\$ -	\$ 48,804,038
Trade and other accounts	2,244,390	1,526,978	3,771,368
Gross receivables	\$ 51,048,428	\$ 1,526,978	\$ 52,575,406
Less allowance for uncollectible accounts	(480,045)	-	(480,045)
Net receivables	\$ 50,568,383	\$ 1,526,978	\$ 52,095,361

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 3—RECEIVABLES AND ALLOWANCE FOR UNCOLLECTIBLE ACCOUNTS: (CONTINUED)**

Governmental funds report deferred/unavailable/unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred/unavailable revenue and unearned revenue reported were as follows:

	<u>Unavailable/Unearned</u>	
	<u>Governmental Activities</u>	<u>Governmental Funds</u>
Property taxes receivable \$	45,939,027	\$ 47,577,758
Prepaid property taxes	343,668	343,668
American rescue plan	5,879,316	5,879,316
Other	<u>4,422,180</u>	<u>4,836,009</u>
Total	<u>\$ 56,584,191</u>	<u>\$ 58,636,751</u>

Amounts due from other governments include the following:

	<u>Governmental Activities</u>			<u>Total Primary Government</u>	<u>Component Unit School Board</u>
	<u>General</u>	<u>General Capital Projects Fund</u>	<u>Business-type Activities</u>		
Commonwealth of Virginia:					
Local sales tax	\$ 2,061,124	\$ -	\$ -	\$ 2,061,124	\$ -
Communication sales tax	235,350	-	-	235,350	-
State sales tax	-	-	-	-	792,288
Other	921,182	1,853,063	2,053,049	4,827,294	665,785
Federal government	134,345	684,664	-	819,009	-
District Court	35,536	-	-	35,536	-
Other	<u>799,920</u>	<u>612,847</u>	<u>351,000</u>	<u>1,763,767</u>	<u>-</u>
Total	<u>\$ 4,187,457</u>	<u>\$ 3,150,574</u>	<u>\$ 2,404,049</u>	<u>\$ 9,742,080</u>	<u>\$ 1,458,073</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 4—DUE TO/FROM PRIMARY GOVERNMENT BALANCES, ADVANCES AND TRANSFERS:**

Interfund receivables and payables related to working capital loans at June 30, 2025 are as follows:

	<u>Due From</u>	<u>Due To</u>
General Fund	\$ 2,977,748	\$ -
Transportation Fund	-	2,881,772
Wastewater Utility Fund	-	95,976
Total	<u>\$ 2,977,748</u>	<u>\$ 2,977,748</u>

A summary of interfund activity is presented as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 400,000	\$ 9,206,154
Capital Projects Fund	15,812,066	-
ARPA Fund	-	11,829,538
Old Town Fairfax Fund	378,758	-
Commercial Transportation Tax Fund	2,479,441	4,077,101
Stormwater Utility Fund	2,130,427	-
Wastewater Fund	-	95,977
Water Utility Fund	95,977	-
Transportation Fund	3,912,101	-
Totals	<u>\$ 25,208,770</u>	<u>\$ 25,208,770</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs, (3) close the residual balances of certain funds into other funds.

**NOTE 5—INVENTORY:**

At June 30, 2025, the City has inventory recorded in the General Fund \$1,033,428 of expendable supplies.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 6—CAPITAL ASSETS:**

The following is a summary of capital asset activity for the year ended June 30, 2025:

	<b>Balance July 1, 2024 AS Restated</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance June 30, 2025</b>
<b><u>Primary Government:</u></b>				
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 64,109,024	\$ 5,916,551	\$ -	\$ 70,025,575
Construction in progress	<u>11,716,138</u>	<u>6,798,652</u>	<u>4,378,823</u>	<u>14,135,967</u>
Total capital assets, not being depreciated	\$ <u>75,825,162</u>	\$ <u>12,715,203</u>	\$ <u>4,378,823</u>	\$ <u>84,161,542</u>
Capital assets being depreciated:				
Buildings and improvements	\$ 75,031,889	\$ 2,169,042	\$ -	\$ 77,200,931
Machinery and equipment	37,647,883	2,320,901	405,076	39,563,708
Lease machinery and equipment	195,881	-	-	195,881
Subscription assets	2,392,236	348,493	577,406	2,163,323
Jointly owned assets	49,786,968	-	3,602,684	46,184,284
Infrastructure	<u>113,593,814</u>	<u>2,734,590</u>	<u>-</u>	<u>116,328,404</u>
Total capital assets being depreciated	\$ <u>278,648,671</u>	\$ <u>7,573,026</u>	\$ <u>4,585,166</u>	\$ <u>281,636,531</u>
Accumulated depreciation:				
Buildings and improvements	\$ 28,757,033	\$ 2,019,303	\$ -	\$ 30,776,336
Machinery and equipment	22,725,424	2,758,784	405,076	25,079,132
Lease machinery and equipment	102,620	39,176	-	141,796
Subscription assets	1,293,736	846,624	577,406	1,562,954
Jointly owned assets	45,116,033	-	1,240,963	43,875,070
Infrastructure	<u>35,721,296</u>	<u>3,111,695</u>	<u>-</u>	<u>38,832,991</u>
Total accumulated depreciation	\$ <u>133,716,142</u>	\$ <u>8,775,582</u>	\$ <u>2,223,445</u>	\$ <u>140,268,279</u>
Total capital assets being depreciated, net	\$ <u>144,932,529</u>	\$ <u>(1,202,556)</u>	\$ <u>2,361,721</u>	\$ <u>141,368,252</u>
Governmental activities capital assets, net	<u>\$ 220,757,691</u>	<u>\$ 11,512,647</u>	<u>\$ 6,740,544</u>	<u>\$ 225,529,794</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 6—CAPITAL ASSETS: (CONTINUED)**

	<u>Balance July 1, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2025</u>
<b>Business-type Activities:</b>				
<b>Wastewater Fund:</b>				
Capital assets, not being depreciated:				
Land and land improvements	\$ 17,583	\$ -	\$ -	\$ 17,583
Construction in Progress	<u>1,248,006</u>	<u>174,174</u>	<u>-</u>	<u>1,422,180</u>
Total capital assets, not being depreciated	<u>\$ 1,265,589</u>	<u>\$ 174,174</u>	<u>\$ -</u>	<u>\$ 1,439,763</u>
Capital assets being depreciated:				
Buildings and improvements	\$ 1,264,570	\$ -	\$ -	\$ 1,264,570
Machinery and equipment	2,169,503	41,471	102,780	2,108,194
Intangibles	51,951,628	4,567,478	-	56,519,106
Infrastructure	<u>15,333,858</u>	<u>-</u>	<u>-</u>	<u>15,333,858</u>
Total capital assets being depreciated, net	<u>\$ 70,719,559</u>	<u>\$ 4,608,949</u>	<u>\$ 102,780</u>	<u>\$ 75,225,728</u>
Accumulated depreciation:				
Buildings and improvements	\$ 431,744	\$ 56,827	\$ -	\$ 488,571
Machinery and equipment	1,606,784	123,728	102,780	1,627,732
Intangibles	16,066,616	2,110,852	-	18,177,468
Infrastructure	<u>7,302,888</u>	<u>346,452</u>	<u>-</u>	<u>7,649,340</u>
Total accumulated depreciation	<u>\$ 25,408,032</u>	<u>\$ 2,637,859</u>	<u>\$ 102,780</u>	<u>\$ 27,943,111</u>
Total capital assets being depreciated, net	<u>\$ 45,311,527</u>	<u>\$ 1,971,090</u>	<u>\$ -</u>	<u>\$ 47,282,617</u>
Net capital assets	<u>\$ 46,577,116</u>	<u>\$ 2,145,264</u>	<u>\$ -</u>	<u>\$ 48,722,380</u>
<b>Transportation Fund:</b>				
Capital assets being depreciated:				
Buildings and improvements	\$ 226,958	\$ -	\$ -	\$ 226,958
Machinery and equipment	<u>3,357,375</u>	<u>-</u>	<u>24,653</u>	<u>3,332,722</u>
Total capital assets being depreciated	<u>\$ 3,584,333</u>	<u>\$ -</u>	<u>\$ 24,653</u>	<u>\$ 3,559,680</u>
Accumulated depreciation:				
Buildings and improvements	\$ 90,783	\$ 4,917	\$ 24,653	\$ 71,047
Machinery and equipment	<u>2,982,365</u>	<u>276,575</u>	<u>-</u>	<u>3,258,940</u>
Total accumulated depreciation	<u>\$ 3,073,148</u>	<u>\$ 281,492</u>	<u>\$ 24,653</u>	<u>\$ 3,329,987</u>
Total capital assets being depreciated, net	<u>\$ 511,185</u>	<u>\$ (281,492)</u>	<u>\$ -</u>	<u>\$ 229,693</u>
Net capital assets	<u>\$ 511,185</u>	<u>\$ (281,492)</u>	<u>\$ -</u>	<u>\$ 229,693</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 6—CAPITAL ASSETS: (CONTINUED)**

	<u>Balance July 1, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2025</u>
<b>Business-type Activities:</b>				
<b>Stormwater Utility Fund:</b>				
Capital assets, not being depreciated:				
Land and land improvements	\$ 469,435	\$ -	\$ -	\$ 469,435
Construction in Progress	<u>796,065</u>	<u>3,376,265</u>	<u>-</u>	<u>4,172,330</u>
Total capital assets, not being depreciated	<u>\$ 1,265,500</u>	<u>\$ 3,376,265</u>	<u>\$ -</u>	<u>\$ 4,641,765</u>
Capital assets being depreciated:				
Machinery and equipment	\$ 1,421,999	\$ 622,242	\$ 32,438	\$ 2,011,803
Infrastructure	<u>4,968,612</u>	<u>-</u>	<u>-</u>	<u>4,968,612</u>
Total capital assets being depreciated, net	<u>\$ 6,390,611</u>	<u>\$ 622,242</u>	<u>\$ 32,438</u>	<u>\$ 6,980,415</u>
Accumulated depreciation:				
Machinery and equipment	\$ 1,918,444	\$ 127,130	\$ 32,438	\$ 2,013,136
Infrastructure	<u>782,657</u>	<u>211,250</u>	<u>-</u>	<u>993,907</u>
Total accumulated depreciation	<u>\$ 2,701,101</u>	<u>\$ 338,380</u>	<u>\$ 32,438</u>	<u>\$ 3,007,043</u>
Total capital assets being depreciated, net	<u>\$ 3,689,510</u>	<u>\$ 283,862</u>	<u>\$ -</u>	<u>\$ 3,973,372</u>
Net capital assets	<u>\$ 4,955,010</u>	<u>\$ 3,660,127</u>	<u>\$ -</u>	<u>\$ 8,615,137</u>
<b>Discretely Presented Component Unit-School Board:</b>				
Capital assets, not being depreciated:				
Land	\$ 1,381,115	\$ -	\$ -	\$ 1,381,115
Construction in progress	<u>4,043,386</u>	<u>1,619,857</u>	<u>4,172,193</u>	<u>1,491,050</u>
Total capital assets, not being depreciated	<u>\$ 5,424,501</u>	<u>\$ 1,619,857</u>	<u>\$ 4,172,193</u>	<u>\$ 2,872,165</u>
Capital assets being depreciated:				
Buildings and improvements	\$ 67,644,265	\$ 7,803,896	\$ -	\$ 75,448,161
Machinery and equipment	<u>1,390,871</u>	<u>56,250</u>	<u>15,800</u>	<u>1,431,321</u>
Total capital assets being depreciated	<u>\$ 69,035,136</u>	<u>\$ 7,860,146</u>	<u>\$ 15,800</u>	<u>\$ 76,879,482</u>
Accumulated depreciation:				
Buildings and improvements	\$ 61,297,987	\$ 1,794,884	\$ -	\$ 63,092,871
Machinery and equipment	<u>1,408,807</u>	<u>71,190</u>	<u>15,800</u>	<u>1,464,197</u>
Total accumulated depreciation	<u>\$ 62,706,794</u>	<u>\$ 1,866,074</u>	<u>\$ 15,800</u>	<u>\$ 64,557,068</u>
Total capital assets being depreciated, net	<u>\$ 6,328,342</u>	<u>\$ 5,994,072</u>	<u>\$ -</u>	<u>\$ 12,322,414</u>
School Board capital assets, net	<u>\$ 11,752,843</u>	<u>\$ 7,613,929</u>	<u>\$ 4,172,193</u>	<u>\$ 15,194,579</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 6—CAPITAL ASSETS: (CONTINUED)**

Depreciation/amortization expense was charged to functions / programs as follows:

Primary government:	
Governmental activities:	
General government administration	\$ 1,492,504
Public safety	1,948,293
Public works	4,556,714
Parks, recreation and cultural	<u>778,071</u>
Total governmental activities	\$ <u><u>8,775,582</u></u>
Business-type activities:	
Wastewater	\$ 2,637,859
Stormwater Utility	338,380
Transportation	<u>281,492</u>
Total business-type activities	\$ <u><u>3,257,731</u></u>
Component Unit-School Board:	\$ <u><u>625,111</u></u> (1)
Education	
(1) Depreciation expense	\$ 625,111
Accumulated depreciation on Joint tenancy transfer	<u>1,240,963</u>
Total increase in accumulated depreciation, page 79	\$ <u><u>1,866,074</u></u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 7—LONG-TERM OBLIGATIONS:**

The following is a summary of long-term obligation transactions of the City for the year ended June 30, 2025:

	Balance at June 30, 2024 As Restated	Issuances/ Increases	Retirements/ Decreases	Balance at June 30, 2025	Amounts Due Within One Year
<b>Governmental Activities:</b>					
Public offerings:					
General obligation bonds	\$ 1,455,000	\$ -	\$ 1,455,000	\$ -	-
Direct borrowings and placements:					
General obligation bonds	52,302,000	-	1,891,000	50,411,000	3,450,000
Lease revenue bonds	52,045,000	-	3,088,000	48,957,000	3,242,000
Public Improvement COPS	8,753,000	-	574,000	8,179,000	589,000
Notes payable	9,080,000	-	615,000	8,465,000	7,075,000
Equipment financing agreements	1,128,376	-	258,470	869,906	268,960
Lease liabilities	92,665	-	39,423	53,242	39,858
Subscription liabilities	784,118	345,533	812,927	316,724	164,868
Compensated absences *	8,222,327	818,878	-	9,041,205	5,786,371
Net pension liability	78,159,824	40,717,734	42,845,872	76,031,686	-
Net OPEB liability	12,468,427	946,190	1,977,135	11,437,482	1,074,335
Premiums on bonds payable	2,760,553	-	305,180	2,455,373	305,180
Total governmental activities	<u>\$ 227,251,290</u>	<u>\$ 42,828,335</u>	<u>\$ 53,862,007</u>	<u>\$ 216,217,618</u>	<u>\$ 21,995,572</u>
<b>Business-type Activities:</b>					
Wastewater Fund:					
Direct borrowings and placements:					
Lease revenue bonds	\$ 30,920,000	\$ -	\$ 990,000	\$ 29,930,000	\$ 1,045,000
Premium on bonds payable	2,413,450	-	128,786	2,284,664	128,786
Net pension liability	1,143,446	700,016	653,439	1,190,023	-
Net OPEB liability	277,076	21,026	43,936	254,166	23,874
Compensated absences *	209,092	5,144	-	214,236	137,111
Total	<u>\$ 34,963,064</u>	<u>\$ 726,186</u>	<u>\$ 1,816,161</u>	<u>\$ 33,873,089</u>	<u>\$ 1,334,771</u>
Transportation Fund:					
Net pension liability	\$ 2,858,617	\$ 1,750,032	\$ 1,633,591	\$ 2,975,058	\$ -
Net OPEB liability	692,690	52,566	109,840	635,416	59,685
Compensated absences *	351,338	39,869	-	391,207	250,372
Total	<u>\$ 3,902,645</u>	<u>\$ 1,842,467</u>	<u>\$ 1,743,431</u>	<u>\$ 4,001,681</u>	<u>\$ 310,057</u>
Stormwater Utility Fund:					
Net pension liability	\$ 1,715,171	\$ 1,050,023	\$ 980,161	\$ 1,785,033	\$ -
Net OPEB liability	415,614	31,540	65,905	381,249	35,811
Compensated absences	234,752	65,475	-	300,227	192,145
Total	<u>\$ 2,365,537</u>	<u>\$ 1,147,038</u>	<u>\$ 1,046,066</u>	<u>\$ 2,466,509</u>	<u>\$ 227,956</u>
Total Business-type Activities	<u>\$ 41,231,246</u>	<u>\$ 3,715,691</u>	<u>\$ 4,605,658</u>	<u>\$ 40,341,279</u>	<u>\$ 1,872,784</u>
<b>Discretely Presented Component Units:</b>					
School Board:					
Net pension liability	\$ 105,115	\$ 30,714	\$ 66,366	\$ 69,463	\$ -
Net OPEB liability	17,030	3,483	9,187	11,326	-
Compensated absences *	31,502	28,335	-	59,837	38,296
Total School Board	<u>\$ 153,647</u>	<u>\$ 62,532</u>	<u>\$ 75,553</u>	<u>\$ 140,626</u>	<u>\$ 38,296</u>

General Fund revenues are used to pay all long-term general obligation debt, leases, subscriptions, net pension liabilities, net OPEB liabilities, and compensated absences. School Fund revenues and appropriations from the General Fund are used to pay its compensated absences.

For information related to the legal debt limit and the amount of debt the City can still issue without violating the limit see statistical table 12.

\* The change in compensated absences liability is presented as a net change.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements							
	General Obligation Bonds		Public Facility Lease Revenue Bonds		COPS		Notes Payable	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 3,450,000	\$ 865,051	\$ 3,242,000	\$ 1,808,818	\$ 589,000	\$ 212,654	\$ 7,075,000	\$ 89,985
2027	3,492,000	813,577	4,155,000	1,726,317	605,000	197,340	335,000	30,196
2028	3,737,000	761,432	3,160,000	1,603,739	620,000	181,610	345,000	21,798
2029	3,775,000	717,526	3,270,000	1,492,845	637,000	165,490	350,000	13,215
2030	3,822,000	673,163	3,380,000	1,376,093	802,000	148,928	360,000	4,444
2031	4,685,000	628,239	3,500,000	1,253,335	659,000	128,076	-	-
2032	4,781,000	536,648	3,635,000	1,125,233	671,000	110,942	-	-
2033	4,878,000	443,179	3,770,000	990,980	683,000	93,496	-	-
2034	4,962,000	347,814	3,910,000	849,807	700,000	75,738	-	-
2035	5,070,000	250,807	1,575,000	741,444	719,000	57,538	-	-
2036	5,164,000	151,688	1,535,000	669,432	737,000	38,844	-	-
2037	2,595,000	50,732	1,605,000	596,891	757,000	19,682	-	-
2038	-	-	1,685,000	521,666	-	-	-	-
2039	-	-	1,765,000	442,427	-	-	-	-
2040	-	-	1,845,000	359,255	-	-	-	-
2041	-	-	1,625,000	292,280	-	-	-	-
2042	-	-	1,695,000	225,250	-	-	-	-
2043	-	-	1,765,000	153,212	-	-	-	-
2044	-	-	1,840,000	78,200	-	-	-	-
Total	\$ 50,411,000	\$ 6,239,856	\$ 48,957,000	\$ 16,307,224	\$ 8,179,000	\$ 1,430,338	\$ 8,465,000	\$ 159,638

Year Ending June 30,	Equipment Financing Agreements		Subscription Liabilities		Lease Liabilities	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 268,960	\$ 19,700	\$ 164,868	\$ 1,140	\$ 39,858	\$ 384
2027	280,760	12,354	91,613	472	13,384	31
2028	155,870	6,755	60,243	-	-	-
2029	164,316	2,964	-	-	-	-
2030	-	-	-	-	-	-
2031	-	-	-	-	-	-
2032	-	-	-	-	-	-
2033	-	-	-	-	-	-
2034	-	-	-	-	-	-
2035	-	-	-	-	-	-
2036	-	-	-	-	-	-
2037	-	-	-	-	-	-
2038	-	-	-	-	-	-
2039	-	-	-	-	-	-
2040	-	-	-	-	-	-
2041	-	-	-	-	-	-
2042	-	-	-	-	-	-
2043	-	-	-	-	-	-
2044	-	-	-	-	-	-
Total	\$ 869,906	\$ 41,773	\$ 316,724	\$ 1,612	\$ 53,242	\$ 415

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

**Details of Long-Term Obligations—Primary Government:**

**Governmental Activities:**

General Obligation Bonds:

\$18,106,000 refunding bonds issued March 2021, due in periodic maturities of \$191,000 to \$3,656,000 beginning January 15, 2022 through January 15, 2030, interest due semiannually at 1.14%	\$ 14,486,000
\$3,202,000 refunding bonds issued April 2020 due in periodic maturities of \$54,000 to \$1,506,000 beginning January 15, 2021 through January 15, 2037, interest due semiannually at 1.874%.	2,990,000
\$33,499,000 refunding bonds issued March 2022 due in periodic maturities of \$148,000 to \$5,164,000 beginning January 15, 2023 through January 15, 2027, interest due semiannually at 1.955%.	<u>32,935,000</u>
Total General Obligation Bonds	<u>\$ 50,411,000</u>

Lease Revenue Bonds:

\$9,552,000 lease revenue bonds dated April 2017, due in semi-annual maturities of \$96,000 to \$577,000 beginning July 15, 2017 through January 15, 2027, interest at 2.14%.	\$ 2,287,000
\$1,025,000 lease revenue bonds dated October 2019, due in annual maturities of \$65,000 to \$110,000 beginning October 1, 2023 through October 1, 2034, interest at 3.568% to 5.125%.	895,000
\$3,595,000 lease revenue bonds dated October 2019, due in annual maturities of \$140,000 to \$280,000 beginning October 1, 2023 through October 1, 2039, interest at 2.974% to 5.125%.	3,305,000
\$22,930,000 lease revenue bonds dated October 2019, due in annual maturities of \$1,795,000 to \$2,410,000 beginning October 1, 2023 through October 1, 2033, interest at 2.135% to 3.047%.	19,295,000
\$23,175,000 public facility lease revenue bonds dated November 30, 2023, due in annual maturities of \$830,000 to \$1,840,000 beginning January 15, 2027 through January 15, 2044, interest at 3.20% to 4.40%.	<u>23,175,000</u>
Total Lease Revenue Bonds	<u>\$ 48,957,000</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

**Details of Long-Term Obligations—Primary Government: (Continued)**

**Governmental Activities: (Continued)**

Lease Liabilities:

\$195,882 lease agreement for the use of multifunctional device, due in monthly payments of \$3,354 through October 2026, interest payable at 1.0980% \$ 53,242

Subscription Liabilities:

Various subscriptions payable through 2027 at discount rates ranging from 1.58% to 3.12%. \$ 316,724

Notes Payable:

\$1,150,000 revenue note dated June 30, 2020, due in one principal installment on June 30, 2026, interest payable at 1.53% \$ 6,750,000

\$7,250,000 financing lease agreement dated April 2014, due in annual maturities of \$325,000 to \$615,000 through August 1, 2029, interest payable semi-annually at 2.10% to 2.47% 1,715,000

Total Notes Payable \$ 8,465,000

Public Improvement Certificates of Participation:

\$11,361,000 Public Improvement certificate of participation, due in semi-annual maturities of \$176,000 to \$757,000 through January 1, 2037, interest payable semi-annually at 2.60%. \$ 8,179,000

Equipment Financing Agreements:

\$961,000 obligation for financing turf and equipment, due in various annual maturities through July 2026, including interest at 3.010% \$ 262,000

\$1,708,450 obligation for financing energy efficient improvements, due in various semi-annual maturities through January 2029, including interest at 2.40% 607,906

Total Equipment Financing Agreements \$ 869,906

Compensated absences \$ 9,041,205

Net OPEB liability \$ 11,437,482

Net pension liability \$ 76,031,686

Premium on bonds payable \$ 2,455,373

Total governmental activities \$ 216,217,618

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

**Details of Long-Term Obligations—Primary Government: (Continued)**

**Business-Type Activities:**

Annual requirements to amortize enterprise funds long-term obligations and related interest (excluding premiums) are as follows:

Year Ending June 30,	Business-type Activities	
	Direct Borrowings and Placements	
	Lease Revenue Bonds	
	Principal	Interest
2026	\$ 1,045,000	\$ 1,303,110
2027	1,105,000	1,248,016
2028	1,160,000	1,189,975
2029	1,215,000	1,129,116
2030	1,285,000	1,065,053
2031	1,350,000	997,531
2032	1,415,000	926,679
2033	1,485,000	855,516
2034	1,550,000	793,109
2035	1,605,000	736,553
2036	1,660,000	676,863
2037	1,725,000	614,288
2038	1,785,000	548,710
2039	1,850,000	480,112
2040	1,920,000	408,756
2041	1,995,000	334,983
2042	705,000	280,772
2043	740,000	245,244
2044	780,000	206,181
2045	820,000	164,381
2046	865,000	120,347
2047	910,000	73,956
2048	960,000	25,085
Total	\$ <u>29,930,000</u>	\$ <u>14,424,336</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

**Details of Long-Term Obligations—Primary Government: (Continued)**

**Business-Type Activities:**

Lease Revenue Bonds:

\$13,610,000 VRA revenue bonds issued November 16, 2022, due in annual maturities ranging from \$295,000 to \$960,000 through October 2047, plus interest ranging from 1.245% to 6.142% \$ 13,315,000

\$19,205,000 VRA revenue refunding bonds issued May 2019, due in annual maturities ranging from \$600,000 to \$1,325,000 through October 2040, plus interest ranging from 4.777% to 5.228% 16,615,000

Total Lease Revenue Bonds \$ 29,930,000

Compensated absences \$ 905,670

Net OPEB liability \$ 1,270,831

Net pension liability \$ 5,950,114

Premium on bonds payable \$ 2,284,664

Total business-type activities \$ 40,341,279

**NOTE 8—PENSION PLANS:**

***Plan Description***

All full-time, salaried permanent employees of the City and (nonprofessional) employees of public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age and service equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age and service equal 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total creditable service. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 8—PENSION PLANS: (CONTINUED)**

***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of creditable service are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

***Employees Covered by Benefit Terms***

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Primary Government</b>
Inactive members or their beneficiaries currently receiving benefits	403
Inactive members:	
Vested inactive members	88
Non-vested inactive members	104
Long-term disability (LTD)	-
Inactive members active elsewhere in VRS	78
Total inactive members	270
Active members	391
Total covered employees	1,064

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement

The City's contractually required employer contribution rate for the year ended June 30, 2025 was 14.96% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the City were \$5,665,170 and \$4,995,495 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$136,411 for the City for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$201,497 for the City for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$13,641,063 for the City for the year ended June 30, 2025.

***Net Pension Liability***

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The City's net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024.

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Actuarial Assumptions - General Employees***

The total pension liability for General Employees in the City’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**Mortality rates:**

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service-related

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**CITY OF FAIRFAX, VIRGINIA**

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Actuarial Assumptions - General Employees (Continued)***

Mortality rates: (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits***

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the City’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits: (Continued)***

Mortality rates: (Continued)

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
	Expected arithmetic nominal return**		7.07%

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Discount Rate***

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes, and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution was 100 of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. Through the fiscal year ended June 30, 2024, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112% of the actuarially determined contribution rate. From July 1, 2024 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

***Changes in Net Pension Liability***

	Primary Government		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2023	\$ 198,180,057	\$ 156,058,441	\$ 42,121,616
Changes for the year:			
Service cost	\$ 2,875,047	\$ -	\$ 2,875,047
Interest	13,155,527	-	13,155,527
Differences between expected and actual experience	12,361,010	-	12,361,010
Changes of assumptions	-	-	-
Contributions - employer	-	4,992,755	(4,992,755)
Contributions - employee	-	1,762,867	(1,762,867)
Net investment income	-	14,936,621	(14,936,621)
Benefit payments, including refunds	(12,316,825)	(12,316,825)	-
Administrative expenses	-	(103,350)	103,350
Other changes	-	2,927	(2,927)
Net changes	\$ 16,074,759	\$ 9,274,995	\$ 6,799,764
Balances at June 30, 2024	\$ 214,254,816	\$ 165,333,436	\$ 48,921,380

**NOTE 8—PENSION PLANS: (CONTINUED)**

***Sensitivity of the Net Pension Liability to Changes in the Discount Rate***

The following presents the net pension liability of the City using the discount rate of 6.75%, as well as what the City’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
City Net Pension Liability	\$ 76,508,861	\$ 48,921,380	\$ 26,578,388

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the City and recognized pension expense of \$6,256,990. At June 30, 2025, the City and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 8,507,041	\$ -
Net difference between projected and actual earnings on pension plan investments	-	4,385,039
Employer contributions subsequent to the measurement date	5,665,170	-
Total	<u>\$ 14,172,211</u>	<u>\$ 4,385,039</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 8—PENSION PLANS: (CONTINUED)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

\$5,665,170 reported as deferred outflows of resources related to pensions resulting from the City’s and contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year Ended June 30</u>	<u>Primary Government</u>
2026	\$ 1,260,476
2027	4,612,291
2028	(832,013)
2029	(918,752)
2030	-
Thereafter	-

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

**Component Unit School Board (Professional)**

***Plan Description***

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information related to the plan description is included in the first section of this note.

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division’s contractually required employer contribution rate for the year ended June 30, 2025 was 14.21% of covered employee compensation. This was the General Assembly approved rate which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$13,013 and \$12,465 for the years ended June 30, 2025 and June 30, 2024, respectively.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

**Component Unit School Board (professional) (Continued)**

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2025, the school division reported a liability of \$69,463 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion was .00074% as compared to .00104% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized pension expense of (\$2,676). Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 12,051	\$ 1,430
Change in assumptions	1,261	-
Net difference between projected and actual earnings on pension plan investments	-	9,562
Changes in proportion and differences between employer contributions and proportionate share of contributions	13	29,093
Employer contributions subsequent to the measurement date	<u>13,013</u>	<u>-</u>
Total	<u>\$ 26,338</u>	<u>\$ 40,085</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 8—PENSION PLANS: (CONTINUED)**

**Component Unit School Board (professional) (Continued)**

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

\$13,013 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (13,288)
2027	(2,856)
2028	(5,853)
2029	(4,763)

***Actuarial Assumptions***

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**Mortality rates:**

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 8—PENSION PLANS: (CONTINUED)**

**Component Unit School Board (professional) (Continued)**

***Actuarial Assumptions: (Continued)***

Mortality rates: (Continued)

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the Standard rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discounty Rate	No change

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

**Component Unit School Board (professional) (Continued)**

***Net Pension Liability***

The net pension liability (NPL) is calculated separately for each system and represents that particular system’s total pension liability determined in accordance with GASB Statement No. 67, less that system’s fiduciary net position. As of June 30, 2024, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		<b><u>Teacher Employee Retirement Plan</u></b>
Total Pension Liability	\$	60,622,260
Plan Fiduciary Net Position		51,235,326
Employers' Net Pension Liability (Asset)	\$	<u>9,386,934</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		
		84.52%

The total pension liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System’s notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

***Sensitivity of the School Division’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the school division’s proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b><u>Rate</u></b>		
	<b><u>1% Decrease</u></b>	<b><u>Current Discount</u></b>	<b><u>1% Increase</u></b>
	<b><u>(5.75%)</u></b>	<b><u>(6.75%)</u></b>	<b><u>(7.75%)</u></b>
School division's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$ 129,049	\$ 69,463	\$ 20,664

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 8—PENSION PLANS: (CONTINUED)**

**Component Unit School Board (professional) (Continued)**

***Pension Plan Fiduciary Net Position***

Detailed information about the VRS Teacher Retirement Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2023-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**City Supplemental Pension Plans**

The City’s Supplemental Retirement Plans cover all full-time employees and permanent part-time employees hired between March 1, 2004 and June 30, 2014 of the City except police officers and firefighters who are covered under a separate plan for police and firefighters. Permanent part-time employees hired after June 30, 2014 are not eligible to participate in the City’s Supplemental Retirement Plan. Both plans are single-employer, defined benefit pension plans, authorized by the City Council, and administered by the City Retirement Committee composed of nine individuals appointed by the Mayor and Council.

Upon retirement, a participant in the two City plans would receive a monthly retirement allowance which is determined based on a certain percentage of the participant’s average final compensation at the date of retirement and the number of years of the participant’s credited service. In the event of death prior to retirement, the beneficiary receives the same monthly benefit that would have been payable to the participant, assuming the joint and 100% survivor option was elected.

***Membership***

According to the last available actuary statement, the membership in the City Supplemental Retirement (General) Plan and the Firefighters, Policemen, and Policewomen (Public Safety) Plan at June 30, 2025 is as follows:

	<b>City General Plan</b>	<b>City Public Safety Plan</b>
Inactive plan members or beneficiaries receiving benefits	\$ 243	\$ 133
Inactive plan members entitled to but not yet receiving benefits	40	14
Active members	<u>277</u>	<u>137</u>
Total	<u>\$ 560</u>	<u>\$ 284</u>

**NOTE 8—PENSION PLANS: (CONTINUED)**

**City Supplemental Pension Plans: (Continued)**

***Significant Accounting Policies***

**Basis of Accounting** - The City's Supplemental Retirement Plans' financial statements are prepared using the accrual basis of accounting.

**Reporting** - The Plans are accounted for as a pension trust fund of the City. A separate actuarial report for each plan is generated by the Actuary each year. There were no separate financial statements for the plans.

**Investment Policy** - The Plans' policy in regard to the allocation of invested assets is established and may be amended by the Plan Board by a majority vote of its members. It is the policy of the Plans' Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The Plans' investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

**Investment Valuation and Income Recognition** - Shares of registered investment companies (mutual funds), corporate bonds, and stocks are reported at fair value based on the quoted market price of the investment, which represents the fair value of the shares held by the Plan.

**Payment of Benefits** - Benefits are recorded when paid.

**Refunds** - In the event that a participant terminates employment with the City before reaching normal retirement age, other than by death or disability, and has less than five years (or seven years if hired after July 1, 2014) of credited service, the participant's accumulated contributions including credited interest will be refunded. Participants with at least five years (or seven years if hired after July 1, 2014) of credited service will be eligible for a deferred retirement benefit if accumulated contributions remain in deposit in the plan.

**Administrative Costs** - Administrative costs are financed from investment earnings.

***Contributions***

The contribution requirements of Plan members and the City are established and may be amended by City Council.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 8—PENSION PLANS: (CONTINUED)**

**City Supplemental Pension Plans (Continued)**

***Rate of Return***

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2025 are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Total Public Equity	55.00%	6.10%
Fixed Income	30.00%	2.70%
Private Markets	10.00%	7.26%
GAA	5.00%	4.07%
Total	<u>100.00%</u>	

For the year ended June 30, 2025, the annual money-weighted rate of return, which expresses investments performance, net of investment expense, adjusted for the changing amounts actually invested on pension plan investments, net of pension plan investment expense, was 10.62%.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

**City Supplemental Pension Plans (Continued)**

***Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Liabilities:* The components of the pension liabilities at June 30, 2025, were as follows:

	<u>General</u>	<u>Public Safety</u>	<u>Total</u>
Total pension liability	\$ 85,132,908	\$ 109,615,264	\$ 194,748,172
Plan fiduciary net position	(74,553,149)	(87,134,603)	(161,687,752)
Net Pension Liability	<u>\$ 10,579,759</u>	<u>\$ 22,480,661</u>	<u>\$ 33,060,420</u>
Plan fiduciary net position as a percentage of the total pension liability	87.57%	79.49%	83.02%

*Pension Expense:* For the year ended June 30, 2025, the City recognized pension expense of \$2,750,595 (General) and \$4,611,908 (Public Safety).

*Deferred outflows of resources and deferred inflows of resources related to pensions:* Deferred outflows of resources and deferred inflows of resources related to pensions were reported from the following sources:

	<u>City General Plan</u>		<u>City Public Safety Plan</u>		<u>Total</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,339,205	\$ 493,024	\$ 4,821,521	\$ 285,324	\$ 6,160,726	\$ 778,348
Change in assumptions	1,043,530	-	2,352,384	-	3,395,914	-
Net difference between projected and actual earnings on pension plan investments	-	<u>2,075,362</u>	-	<u>2,119,728</u>	-	<u>4,195,090</u>
Total	<u>\$ 2,382,735</u>	<u>\$ 2,568,386</u>	<u>\$ 7,173,905</u>	<u>\$ 2,405,052</u>	<u>\$ 9,556,640</u>	<u>\$ 4,973,438</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30</u>	<u>City General Plan</u>	<u>City Public Safety Plan</u>
2026	\$ 2,731,938	\$ 4,152,586
2027	(810,994)	902,536
2028	(1,368,552)	191,240
2029	(723,275)	(488,339)
2030	(14,768)	10,830
Thereafter	-	-

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

**City Supplemental Pension Plans (Continued)**

	<b>City General Plan</b>		
	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) - (b)</b>
Balances at June 30, 2024	\$ 83,907,579	\$ 68,856,834	\$ 15,050,745
Changes for the year:			
Service cost	\$ 1,952,281	\$ -	\$ 1,952,281
Interest	4,941,352	-	4,941,352
Differences between expected and actual experience	(612,588)	-	(612,588)
Contributions - employer	-	3,153,839	(3,153,839)
Contributions - employee	-	708,844	(708,844)
Net investment income	-	7,114,014	(7,114,014)
Benefit payments, including refunds	(5,055,716)	(5,055,716)	-
Other changes	-	(224,666)	224,666
Net changes	\$ 1,225,329	\$ 5,696,315	\$ (4,470,986)
Balances at June 30, 2025	\$ 85,132,908	\$ 74,553,149	\$ 10,579,759
	<b>City Public Safety Plan</b>		
	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) - (b)</b>
Balances at June 30, 2024	\$ 106,638,899	\$ 79,934,202	\$ 26,704,697
Changes for the year:			
Service cost	\$ 2,438,701	\$ -	\$ 2,438,701
Interest	6,289,325	-	6,289,325
Differences between expected and actual experience	320,685	-	320,685
Contributions - employer	-	4,395,573	(4,395,573)
Contributions - employee	-	1,023,432	(1,023,432)
Net investment income	-	8,022,185	(8,022,185)
Benefit payments, including refunds	(6,072,346)	(6,072,346)	-
Other changes	-	(168,443)	168,443
Net changes	\$ 2,976,365	\$ 7,200,401	\$ (4,224,036)
Balances at June 30, 2025	\$ 109,615,264	\$ 87,134,603	\$ 22,480,661

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 8—PENSION PLANS: (CONTINUED)**

**City Supplemental Pension Plans (Continued)**

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2025, using the entry age actuarial cost method, a level percent of payroll and the following actuarial assumptions, applied to all periods included in the measurement:

Price Inflation	2.50%
Salary increases, including inflation	3.50% to 7.50% including inflation
Investment rate of return	6.00%
Remaining amortization period	15 years, closed

Mortality rates were based on the Pub-2010 Mortality Tables, amount-weighted, and projected with mortality improvements using the fully generational MP-2021 projection scale from a base year of 2010.

**Discount Rate**

A Single Discount Rate of 6.00% was used to measure the total pension liability. This Single Discount Rate was based on an expected rate of return on pension plan investments of 6.00%. The projection of cash flows used to determine this Single Discount Rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to projected benefit payments to determine the total pension liability.

**Sensitivity of Net Pension Liability to Changes in Discount Rate**

The following presents the net pension liability of the City Plans, calculated using the discount rate of 6.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.00%) or one percentage point higher (7.00%) than the current rate:

	<u>1.00% Lower (5.00%)</u>	<u>Current Discount Rate (6.00%)</u>	<u>1.00% Higher (7.00%)</u>
General Plan Net Pension Liability (Asset) \$	21,514,089	\$ 10,579,759	\$ 1,497,002
Public Safety Plan Net Pension Liability	38,425,058	22,480,661	9,564,191

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

**City Supplemental Pension Plans (Continued)**

The following is a summary of financial information for the City’s local retirement plans:

	<b>Pension Trust Funds</b>		
	<b>City Supplemental Pension Trust Fund</b>	<b>Firefighters, Policemen and Policewomen Pension Trust Fund</b>	<b>Totals</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 716,757	\$ 836,816	\$ 1,553,573
Mutual and money market funds	74,054,597	86,458,889	160,513,486
Accrued interest	1,382	1,613	2,995
Total assets	<u>\$ 74,772,736</u>	<u>\$ 87,297,318</u>	<u>\$ 162,070,054</u>
<b>Liabilities</b>			
Accounts payable and accrued liabilities	\$ 219,587	\$ 162,715	\$ 382,302
<b>Net Position</b>			
Held in trust for pension benefits	<u>\$ 74,553,149</u>	<u>\$ 87,134,603</u>	<u>\$ 161,687,752</u>
<b>Additions</b>			
Plan members contributions	<u>\$ 3,857,604</u>	<u>\$ 5,413,277</u>	<u>\$ 9,270,881</u>
Investment income:			
Interest and dividends earned on investments	\$ 603,921	\$ 681,018	\$ 1,284,939
Net appreciation in fair value of investments	6,797,686	7,665,475	14,463,161
Total investment income	<u>\$ 7,401,607</u>	<u>\$ 8,346,493</u>	<u>\$ 15,748,100</u>
Less: Investment expenses	287,593	324,308	611,901
Net investment income	<u>\$ 7,114,014</u>	<u>\$ 8,022,185</u>	<u>\$ 15,136,199</u>
Total additions	<u>\$ 10,971,618</u>	<u>\$ 13,435,462</u>	<u>\$ 24,407,080</u>
<b>Deductions</b>			
Retirement and disability benefits	\$ 5,055,716	\$ 6,072,346	\$ 11,128,062
Refunds to members	219,587	162,715	382,302
Total deductions	<u>\$ 5,275,303</u>	<u>\$ 6,235,061</u>	<u>\$ 11,510,364</u>
Change in net position	\$ 5,696,315	\$ 7,200,401	\$ 12,896,716
Net position - beginning	68,856,834	79,934,202	148,791,036
Net position - ending	<u>\$ 74,553,149</u>	<u>\$ 87,134,603</u>	<u>\$ 161,687,752</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—PENSION PLANS: (CONTINUED)**

**City Supplemental Pension Plans (Continued)**

**Concentrations**

At June 30, 2025, the Plans' assets were comprised of cash and cash equivalents, stocks, and mutual funds. The following table presents the fair value of the investments in the Plans. Single investments representing more than 5% of the Plans' net position as of June 30, 2025 are separately identified. Investments at fair value, as determined by quoted market prices, and accrued interest are as follows:

<b>Investments at Fair Value as Determined by Quoted Market Prices</b>	
Mutual Funds:	
SSGA Funds S&P 500	\$ 22,635,540
SSGA Funds S&P 1000	11,177,326
SSGA MSCI EAFE 100% Hedhed USD Index NL	9,418,272
Wellington Core Bond Plus	16,414,087
SSGA US Treasury Index	15,732,081
NEPC Global Equity	32,318,953
NEPC Diversified Credit	18,036,535
Other Investments Individually Less than 5% of Plan Assets	<u>34,780,692</u>
Total	<u>\$ 160,513,486</u>

Summary of Net Pension Liabilities and Related Items:

	<b>Primary Government</b>			
	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>Net Pension Liability (Asset)</b>	<b>Pension Expense</b>
VRS Pension Plans:				
Primary Government	\$ 14,172,211	\$ 4,385,039	\$ 48,921,380	\$ 6,256,990
City General Plan	2,382,735	2,568,386	10,579,759	2,750,595
City Public Safety Plan	7,173,905	2,405,052	22,480,661	4,611,908
Totals	<u>\$ 23,728,851</u>	<u>\$ 9,358,477</u>	<u>\$ 81,981,800</u>	<u>\$ 13,619,493</u>
	<b>Component Unit School Board</b>			
	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>Net Pension Liability (Asset)</b>	<b>Pension Expense</b>
VRS Pension Plans:				
School Board Professional	\$ 26,338	\$ 40,085	\$ 69,463	\$ (2,676)
Totals	<u>\$ 26,338</u>	<u>\$ 40,085</u>	<u>\$ 69,463</u>	<u>\$ (2,676)</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 9—FAIRFAX COUNTY AGREEMENTS:**

The City and School Board are parties to certain contracts under which services are provided to its citizens by Fairfax County (the “County”), an unrelated local governmental entity. The costs of these services are summarized below.

	<u>Description</u>	
Joint court service	\$	370,878
Juvenile & domestic court		974,131
Commonwealth Attorney		215,226
Jail and custody services		2,020,266
Fire and rescue		251,157
Housing and community development		147,025
Health		2,121,110
Social services		1,391,431
Library services		1,063,611
Education		68,796,787
Refuse collection		573,039
Extension services		82,726
Sewage treatment		<u>8,033,154</u>
Total	\$	<u><u>86,040,541</u></u>

The City constructs and owns its school facilities. In accordance with the education contract, the County manages, maintains and provides instruction in these facilities to City residents for a fee. Under the contract the City reimburses the County for the portion of the County’s school expenditures related to City students.

The City pays tuition to Fairfax County Public Schools (FCPS) quarterly, based on estimates provided by FCPS. After the end of each fiscal year, FCPS provides a reconciliation of actual expenditures to estimates, and either increases or decreases the amount due from the City for the first quarter’s tuition for the following fiscal year as a result. As of June 30, 2025, the City had recorded a payable of \$10,650,218 for true-up of tuition during fiscal year 2025. This amount will be added by FCPS from the first quarter’s invoice for fiscal year 2026.

**NOTE 10—TRANSPORTATION CONTRACTS:**

The City provides bus transportation services to its citizens in two ways:

**CUE Bus** - CUE Bus is an intra-city bus service operation in cooperation with George Mason University. Funding received from George Mason University was \$927,000 for the fiscal year ended June 30, 2025.

**Washington Metropolitan Area Transit Authority** - The City contracts on an annual basis for rail service from the Washington Metropolitan Area Transit Authority (“WMATA”). The City’s share of WMATA’s capital and operating for bus and rail service for the year ended June 30, 2025 was \$4,018,227. This amount was paid from the City’s account at the Northern Virginia Transportation Commission (“NVTC”).

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 10—TRANSPORTATION CONTRACTS: (CONTINUED)**

*Northern Virginia Transportation Commission (“NVTC”)* - NVTC receives funds designated for the City and it also disburses the designated funds for the City. As of June 30, 2025, the balance designated for the City is \$7,457,464. The NVTC received \$5,798,887 and disbursed \$5,006,994 on behalf of the City for the fiscal year ended June 30, 2025.

**NOTE 11—MAJOR CUSTOMER:**

The City has one major sewer customer and for the year ended June 30, 2025, sewer revenue from this customer was approximately \$259,090.

**NOTE 12—SURETY BOND:**

	<u>Coverage</u>
City Funds:	
VML Insurance Programs:	
Tom Scibilia, City Treasurer	\$ 250,000
City Council and all employees	250,000
City of Fairfax School Board	250,000
State Funds:	
Tom Scibilia, City Treasurer	500,000
William Page Johnson, II, Commissioner of Revenue	450,000
Commonwealth of Virginia Performance of Duty Bond Self Insurance Plan:	
All Employees of constitutional officers-blanket bond-each loss	250,000

NOTE: The coverage with respect to the City Treasurer does not apply to pecuniary loss sustained by the City by reason or in consequence of the failure of the Treasurer to faithfully and fully discharge according to laws the duties pertaining to said position.

**NOTE 13—OTHER POSTEMPLOYMENT BENEFITS - CITY PLAN:**

**Plan Description**

In addition to the pension benefits described in Note 8, through a single employer defined benefit plan, the City provides postemployment health care insurance benefits for employees who are eligible for retirement benefits. General Government employees are eligible for normal retirement if they have attained the age of 60 with 5 years of service. Public Safety employees are eligible for normal retirement if they have attained the age of 50 with 5 years of service or have 20 years of service. General Government employees are eligible for early retirement if they have attained the age of 50 years with 5 years of service or have 25 years of service. Disabled individuals must have completed 5 years of service to be eligible to participate in the plan. No assets are accumulated in a trust that meets the criteria in GAAP.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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**NOTE 13—OTHER POSTEMPLOYMENT BENEFITS - CITY PLAN: (CONTINUED)**

**Benefits Provided**

Retirees and their spouses are eligible to continue coverage under the City’s medical, prescription drug, dental and vision plans at the City’s group rate. Premiums paid by the retiree or spouse range from 10% to 100% depending on whether coverage is for individual, dual or family and the employee’s termination is related to in-service death or disability, or early or normal retirement. Effective for normal and early retirements after July 1, 2004 and prior to October 1, 2016, retirees with a minimum of 5 years of credited service will receive a monthly stipend ranging from \$50 - \$175 to offset a portion of their medical coverage cost. Effective for normal and early retirements on or after October 1, 2016 and before July 1, 2022, retirees with a minimum of 15 years of credited service will receive a monthly stipend ranging from \$100 - \$175 to offset a portion of their medical coverage. Effective for normal and early retirement on or after July 1, 2022, retirees with a minimum of 15 years of credited service will receive a monthly stipend ranging from \$50 - \$275 to offset a portion of their medical coverage. The stipend is payable for the life of the retiree, subject to annual approval by the City Council.

At June 30, 2024, the following employees were covered by the benefit terms:

Retirees and beneficiaries	140
Active members	397
	<hr/>
Total	537
	<hr/> <hr/>

The City’s total OPEB liability of \$12,708,313 was measured as of June 30, 2025 and was determined by an actuarial valuation as of June 30, 2024.

The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Price Inflation	2.50%
Salary Increases	3.50% to 7.50%
Discount Rate	5.20%
Healthcare cost trend rates	Initial trend of 7.25% gradually decreasing to an ultimate trend rate of 3.50% in year 15 for pre-65. Initial trend of 6.50% gradually decreasing to an ultimate trend rate of 3.50% in year 15 for post-65.

The discount rate was based on the daily rate closest to but not later than the measurement date of the The Bond Buyer “20-Bond GO Index.”

Mortality rates were based on the Pub-2010 Mortality Tables, amount-weighted, and projected with mortality improvements using the fully generational MP-2021 projection scale from a base year of 2010. The actuarial assumptions used in the June 30, 2024 valuation were based on the results of an actuarial experience study for the period of July 1, 2017 to June 30, 2022.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 13—OTHER POSTEMPLOYMENT BENEFITS - CITY PLAN: (CONTINUED)**

**Changes in the Total OPEB Liability**

	<b>Total OPEB Liability</b>
Balances at June 30, 2024	\$ 13,853,807
Changes for the year:	
Service cost	427,060
Interest	537,317
Change in benefit terms	-
Difference between expected and actual experience	86,945
Changes of assumptions	(1,131,007)
Benefit payments	(1,065,809)
Net changes	\$ (1,145,494)
Balances at June 30, 2025	\$ 12,708,313

Changes of assumptions and other inputs reflect a change in the discount rate from 3.97% in 2024 to 5.20% in 2025.

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate.

<b>Rate</b>		
<b>1% Decrease (4.20%)</b>	<b>Current Discount Rate (5.20%)</b>	<b>1% Increase (6.20)</b>
\$ 14,065,298	\$ 12,708,313	\$ 11,548,150

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates.

<b>Rates</b>		
<b>Healthcare Cost</b>		
<b>1% Decrease</b>	<b>Trend</b>	<b>1% Increase</b>
\$ 11,259,782	\$ 12,708,313	\$ 14,449,301

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 13—OTHER POSTEMPLOYMENT BENEFITS - CITY PLAN: (CONTINUED)**

**Changes in the Total OPEB Liability: (Continued)**

For the year ended June 30, 2025, the City recognized OPEB expense of \$772,233. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 370,105	\$ 1,013,828
Changes in assumptions	1,587,380	3,137,685
Total	<u>\$ 1,957,485</u>	<u>\$ 4,151,513</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended June 30</u>	
2026	\$ (173,345)
2027	(499,448)
2028	(683,432)
2029	(527,468)
2030	(63,125)
Thereafter	(247,210)

The City provides death and disability benefits to its public safety employees and surviving spouses as required by the Virginia Line of Duty Act (LODA). The obligation for LODA benefit payments has been transferred by the City to an insurance company. In the event of the insurance company’s insolvency, the City retains an obligation for the benefits.

**NOTE 14—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN):**

***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

**NOTE 14—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***Plan Description: (Continued)***

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the program. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the School Board were \$430 and \$405 for the years ended June 30, 2025 and June 30, 2024, respectively.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 14—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB***

At June 30, 2025, the School Board reported a liability of \$3,236 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The covered employer’s proportion of the Net GLI OPEB Liability was based on the covered employer’s actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer’s proportion was .00029% as compared to .00042% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of (\$378). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<u>School Professional</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 510	\$ 79
Net difference between projected and actual earnings on GLI OPEB program investments	-	273
Change in assumptions	18	160
Changes in proportionate share	3	1,791
Employer contributions subsequent to the measurement date	<u>430</u>	<u>-</u>
Total	<u>\$ 961</u>	<u>\$ 2,303</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 14—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB: (Continued)***

\$430 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (583)
2027	(334)
2028	(379)
2029	(294)
2030	(182)
Thereafter	-

***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups as noted below. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation: Teachers	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 14—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***Actuarial Assumptions: (Continued)***

**Mortality Rates - Teachers: (Continued)**

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

***NET GLI OPEB Liability***

The net OPEB liability (NOL) for the GLI Plan represents the Plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		<b>GLI OPEB Plan</b>
Total GLI OPEB Liability	\$	4,196,055
Plan Fiduciary Net Position		3,080,133
GLI Net OPEB Liability (Asset)	\$	<u>1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		73.41%

**NOTE 14—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)****NET GLI OPEB Liability: (Continued)**

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
	Expected arithmetic nominal return**		<u>7.07%</u>

\*The above allocation provides a one-year expected return of 7.07% (including 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 14—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 113% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

***Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School Board proportionate share of the GLI Plan Net OPEB Liability	\$ 5,033	\$ 3,236	\$ 1,785

***GLI Program Fiduciary Net Position***

Detailed information about the GLI Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**NOTE 15—TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN):**

***Plan Description***

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

***Eligible Employees***

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

***Benefit Amounts***

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire with at least 15 years of service credit, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

***HIC Plan Notes***

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

***Contributions***

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan.

**NOTE 15—TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (CONTINUED)**

***Contributions: (Continued)***

This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$1,108 and \$908 for the years ended June 30, 2025 and June 30, 2024, respectively.

***Teacher Employee HIC Plan OPEB Liabilities, Teacher Employee HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB***

At June 30, 2025, the school division reported a liability of \$8,090 for its proportionate share of the VRS Teacher Employee HIC Plan Net OPEB Liability. The Net VRS Teacher Employee HIC Plan OPEB Liability was measured as of June 30, 2024 and the total VRS Teacher Employee HIC Plan OPEB liability used to calculate the Net VRS Teacher Employee HIC Plan OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division’s proportion of the Net VRS Teacher Employee HIC Plan OPEB Liability was based on the school division’s actuarially determined employer contributions to the VRS Teacher Employee HIC Plan OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division’s proportion of the VRS Teacher Employee HIC Plan was .0007% as compared to .0010% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC Plan OPEB expense of (\$251). Since there was a change in proportionate share between measurement dates a portion of the VRS Teacher Employee HIC Plan Net OPEB expense was related to deferred amounts from changes in proportionate share and differences between actual and expected contribution.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Plan OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 383
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	29
Change in assumptions	139	-
Change in proportionate share and differences between actual and expected contributions	3	4,260
Employer contributions subsequent to the measurement date	<u>1,108</u>	<u>-</u>
Total	<u>\$ 1,250</u>	<u>\$ 4,672</u>

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 15—TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (CONTINUED)**

\$1,108 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>		
2026	\$	(929)
2027		(859)
2028		(825)
2029		(797)
2030		(668)
Thereafter		(452)

***Actuarial Assumptions***

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 15—TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (CONTINUED)**

**Actuarial Assumptions: (Continued)**

**Mortality Rates - Teachers: (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Net Teacher Employee HIC OPEB Liability**

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

		<b>Teacher Employee HIC OPEB Plan</b>
Total Teacher Employee HIC OPEB Liability	\$	1,478,105
Plan Fiduciary Net Position		322,457
Teacher Employee net HIC OPEB Liability (Asset)	\$	<u>1,155,648</u>
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability		21.82%

The total Teacher Employee HIC OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

**NOTE 15—TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (CONTINUED)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
	Expected arithmetic nominal return**		7.07%

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

***Discount Rate***

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

**NOTE 15—TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (CONTINUED)**

***Sensitivity of the School Division’s Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate***

The following presents the school division’s proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan Net HIC OPEB Liability	\$ 9,200	\$ 8,090	\$ 7,148

***Teacher Employee HIC OPEB Fiduciary Net Position***

Detailed information about the VRS Teacher Employee HIC Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

***Summary of Net OPEB Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources and OPEB Expense:***

	Primary Government			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense
City Stand-Alone Plan (Note 13)	\$ 1,957,485	\$ 4,151,513	\$ 12,708,313	\$ 772,233
Totals	<u>\$ 1,957,485</u>	<u>\$ 4,151,513</u>	<u>\$ 12,708,313</u>	<u>\$ 772,233</u>
	Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net OPEB Liabilities	OPEB Expense
VRS OPEB Plans:				
School Board Professional GLI (Note 14)	\$ 961	\$ 2,303	\$ 3,236	\$ (378)
Teacher Health Insurance Credit (Note 15)	1,250	4,672	8,090	(251)
Totals	<u>\$ 2,211</u>	<u>\$ 6,975</u>	<u>\$ 11,326</u>	<u>\$ (629)</u>

## CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

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### **NOTE 16—RISK MANAGEMENT:**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. To reduce insurance costs and the need for self-insurance, the City has joined with other municipalities in the Commonwealth of Virginia in several public entity risk pools that operate as common risk management and insurance programs for member municipalities. The City is not self-insured.

The City has coverage with the VRSA Insurance Programs (“Program”). Each Program member jointly and severally agrees to assume, pay and discharge any liability. The City pays VRSA the contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Program and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Program may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The City also contracts with private insurance carriers for accident insurance for all volunteer firefighters and holds a policy for any pollution associated with underground storage tanks. Settled claims have not exceeded commercial insurance coverage in any of the past three fiscal years.

### **NOTE 17—COMMITMENTS AND CONTINGENCIES:**

Federal programs in which the City participates were audited in accordance with the provisions of Title 2 *U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the CFR, the City’s major program was tested for compliance with applicable grant requirements.

While no matters of material noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

In fiscal year 2014, the City entered into an agreement to sell certain water assets to Fairfax County Water Authority. The City has potential liability related to any material adverse effects of the sale on the Authority. As of June 30, 2025, management is unaware of any liabilities related to this part of the sale agreement.

### **NOTE 18—LITIGATION:**

At June 30, 2025, there were no matters of litigation involving the City which would materially affect the City’s position should any court decisions on pending matters not be favorable.

CITY OF FAIRFAX, VIRGINIA

Notes to the Financial Statements  
June 30, 2025 (Continued)

**NOTE 19—CONSTRUCTION COMMITMENTS:**

At June 30, 2025, the City had several major projects under construction which are summarized below:

<u>Project</u>	<u>Contract Amount</u>	<u>Expenditures as of June 30, 2025</u>	<u>Contract Balance</u>
Primary Government:			
Street Repaving	\$ 1,427,505	\$ 960,287	\$ 467,218
Curb Gutter and Sidewalk	2,495,391	2,398,000	97,391
Northfax II	541,762	481,695	60,067
Total	<u>\$ 4,464,658</u>	<u>\$ 3,839,982</u>	<u>\$ 624,676</u>

**NOTE 20—NEW ACCOUNTING STANDARDS:**

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

**Implementation Guide No. 2025-1, *Implementation Guidance Update—2025***, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

**NOTE 21—COVID-19:**

**ARPA Funding**

On March 11, 2021, the American Rescue Plan (ARPA) Act of 2021 was passed by the federal government. A primary component of the ARPA was the establishment of the Coronavirus State and Local Fiscal Recovery Fund (CSLFRF). Local governments are to receive funds in two tranches, with 50% provided beginning in May 2021 and the balance delivered approximately 12 months later.

In June 2022, the City received its share of the first half of the CSLFRF funds. During fiscal year 2022 the City received additional ARPA funds totaling \$2,332,705. In July 2022 the City received additional ARPA tranches totaling \$14,792,761. As a condition of receiving CSLFRF funds, any funds unobligated by December 31, 2024, and unexpended by December 31, 2026, will be returned to the federal government. Unspent funds in the amount of \$5,879,316 are reported as unearned revenue as of June 30.

**REQUIRED SUPPLEMENTARY INFORMATION**

Note to Required Supplementary Information:

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios - City General and Public Safety Pension Plans  
 Years Ended June 30, 2016 through June 30, 2025

	City General Plan									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Total pension liability</b>										
Service cost	\$ 1,952,281	\$ 1,790,036	\$ 1,757,484	\$ 1,648,911	\$ 1,661,358	\$ 1,640,419	\$ 1,602,295	\$ 1,386,401	\$ 1,353,611	\$ 1,321,396
Interest	4,941,352	4,804,915	4,617,381	4,405,109	4,268,057	4,152,694	4,072,120	4,037,857	3,857,917	3,825,762
Differences between expected and actual experience	(612,588)	566,421	1,880,587	1,684,651	230,670	(155,359)	(721,494)	(450,350)	765,030	(1,571,490)
Assumption changes	-	-	2,737,663	-	-	-	-	3,791,472	-	-
Benefit payments, including refunds of member contributions	(5,055,716)	(4,881,368)	(4,729,787)	(4,063,432)	(3,858,610)	(3,746,226)	(3,619,368)	(3,459,673)	(3,194,674)	(3,036,116)
Net change in total pension liability	1,225,329	2,280,004	6,263,328	3,675,239	2,301,475	1,891,528	1,333,553	5,305,707	2,781,884	539,552
Total pension liability - beginning	83,907,579	81,627,575	75,364,247	71,689,008	69,387,533	67,496,005	66,162,452	60,856,745	58,074,861	57,535,309
Total pension liability - ending (a)	\$ 85,132,908	\$ 83,907,579	\$ 81,627,575	\$ 75,364,247	\$ 71,689,008	\$ 69,387,533	\$ 67,496,005	\$ 66,162,452	\$ 60,856,745	\$ 58,074,861
<b>Plan fiduciary net position</b>										
Contributions - employer	\$ 3,153,839	\$ 2,317,086	\$ 2,009,467	\$ 2,054,994	\$ 1,757,645	\$ 1,722,578	\$ 932,247	\$ 796,752	\$ 745,267	\$ 758,268
Contributions - member	708,844	627,574	609,930	578,224	537,398	576,715	524,773	530,846	508,749	489,511
Net investment income	7,114,014	7,526,203	4,969,377	(11,080,798)	14,577,311	855,343	2,348,258	3,617,908	6,142,906	(861,774)
Benefit payments, including refunds of member contributions	(5,055,716)	(4,881,368)	(4,729,787)	(4,063,432)	(3,858,610)	(3,746,226)	(3,619,368)	(3,459,673)	(3,194,674)	(3,036,116)
Other	(224,666)	(25,718)	(21,439)	691,167	14,677	(1,237)	(7,568)	(133,202)	9,100	30,167
Net change in plan fiduciary net position	5,696,315	5,563,777	2,837,548	(11,819,845)	13,028,421	(592,827)	178,342	1,352,631	4,211,348	(2,619,944)
Plan fiduciary net position - beginning	68,856,834	63,293,057	60,455,509	72,275,354	59,246,933	59,839,760	59,661,418	58,308,787	54,097,439	56,717,383
Plan fiduciary net position - ending (b)	\$ 74,553,149	\$ 68,856,834	\$ 63,293,057	\$ 60,455,509	\$ 72,275,354	\$ 59,246,933	\$ 59,839,760	\$ 59,661,418	\$ 58,308,787	\$ 54,097,439
Net pension liability (asset) (a) - (b)	\$ 10,579,759	\$ 15,050,745	\$ 18,334,518	\$ 14,908,738	\$ (586,346)	\$ 10,140,600	\$ 7,656,245	\$ 6,501,034	\$ 2,547,958	\$ 3,977,422
Plan fiduciary net position as a percentage of the total pension liability	87.57%	82.06%	77.54%	80.22%	100.82%	85.39%	88.66%	90.17%	95.81%	93.15%
Covered payroll	\$ 23,850,837	\$ 22,762,483	\$ 20,895,525	\$ 19,741,803	\$ 18,501,082	\$ 18,451,387	\$ 18,410,991	\$ 17,962,946	\$ 17,308,380	\$ 16,835,961
Net pension liability as a percentage of covered payroll	44.36%	66.12%	87.74%	75.52%	-3.17%	54.96%	41.59%	36.19%	14.72%	23.62%

Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios - City General and Public Safety Pension Plans  
Years Ended June 30, 2016 through June 30, 2025

	Public Safety Plan									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Total pension liability</b>										
Service cost	\$ 2,438,701	\$ 2,425,052	\$ 2,058,389	\$ 2,002,345	\$ 1,927,358	\$ 1,905,869	\$ 1,858,187	\$ 1,692,697	\$ 1,654,690	\$ 1,660,398
Interest	6,289,325	6,057,280	5,523,859	5,168,110	5,153,734	5,035,873	4,896,030	4,955,670	4,689,991	4,608,292
Differences between expected and actual experience	320,685	1,222,941	5,355,968	3,671,409	(1,823,360)	(37,117)	384,293	(1,069,579)	1,807,081	(1,105,294)
Assumption changes	-	-	4,888,737	-	-	-	-	3,892,883	-	-
Benefit payments, including refunds of member contributions	(6,072,346)	(5,617,035)	(5,257,684)	(5,098,134)	(5,032,270)	(5,026,910)	(4,822,817)	(4,447,734)	(4,021,835)	(3,878,524)
Net change in total pension liability	2,976,365	4,088,238	12,569,269	5,743,730	225,462	1,877,715	2,315,693	5,023,937	4,129,927	1,284,872
Total pension liability - beginning	106,638,899	102,550,661	89,981,392	84,237,662	84,012,200	82,134,485	79,818,792	74,794,855	70,664,928	69,380,056
Total pension liability - ending (a)	\$ 109,615,264	\$ 106,638,899	\$ 102,550,661	\$ 89,981,392	\$ 84,237,662	\$ 84,012,200	\$ 82,134,485	\$ 79,818,792	\$ 74,794,855	\$ 70,664,928
<b>Plan fiduciary net position</b>										
Contributions - employer	\$ 4,395,573	\$ 3,367,557	\$ 2,672,303	\$ 2,899,825	\$ 2,520,097	\$ 2,282,066	\$ 1,477,700	\$ 1,261,540	\$ 1,173,293	\$ 1,359,471
Contributions - member	1,023,432	1,031,335	946,509	873,104	830,542	871,773	781,348	812,118	800,484	777,157
Net investment income	8,022,185	8,486,996	5,603,766	(12,495,367)	16,438,245	964,537	2,648,038	4,079,768	6,654,814	(933,589)
Benefit payments, including refunds of member contributions	(6,072,346)	(5,617,035)	(5,257,684)	(5,098,134)	(5,032,270)	(5,026,910)	(4,822,817)	(4,447,734)	(4,021,835)	(3,878,524)
Other	(168,443)	(29,002)	(24,175)	779,401	16,550	(1,395)	(8,534)	122,489	9,858	32,681
Net change in plan fiduciary net position	7,200,401	7,239,851	3,940,719	(13,041,171)	14,773,164	(909,929)	75,735	1,828,181	4,616,614	(2,642,804)
Plan fiduciary net position - beginning	79,934,202	72,694,351	68,753,632	81,794,803	67,021,639	67,931,568	67,855,833	66,027,652	61,411,038	64,053,842
Plan fiduciary net position - ending (b)	\$ 87,134,603	\$ 79,934,202	\$ 72,694,351	\$ 68,753,632	\$ 81,794,803	\$ 67,021,639	\$ 67,931,568	\$ 67,855,833	\$ 66,027,652	\$ 61,411,038
Net pension liability (asset) (a) - (b)	\$ 22,480,661	\$ 26,704,697	\$ 29,856,310	\$ 21,227,760	\$ 2,442,859	\$ 16,990,561	\$ 14,202,917	\$ 11,962,959	\$ 8,767,203	\$ 9,253,890
Plan fiduciary net position as a percentage of the total pension liability	79.49%	74.96%	70.89%	76.41%	97.10%	79.78%	82.71%	85.01%	88.28%	86.90%
Covered payroll	\$ 14,796,059	\$ 14,570,413	\$ 14,471,313	\$ 12,611,924	\$ 12,245,664	\$ 11,794,400	\$ 11,830,345	\$ 11,570,282	\$ 11,787,583	\$ 11,490,902
Net pension liability as a percentage of covered payroll	151.94%	183.28%	206.31%	168.32%	19.95%	144.06%	120.05%	103.39%	74.38%	80.53%

Schedule of Employer Contributions - City General and Public Safety Pension Plans  
 Years Ended June 30, 2016 through June 30, 2025

City General Plan:	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially determined contribution	\$ 3,153,839	\$ 2,317,086	\$ 2,009,467	\$ 2,054,994	\$ 1,757,645	\$ 1,722,578	\$ 932,247	\$ 796,752	\$ 745,267	\$ 758,268
Contributions in relation to the actuarially determined contribution	<u>3,153,839</u>	<u>2,317,086</u>	<u>2,009,467</u>	<u>2,054,994</u>	<u>1,757,645</u>	<u>1,722,578</u>	<u>932,247</u>	<u>796,752</u>	<u>745,267</u>	<u>758,268</u>
Contribution deficiency (excess)	<u>\$ -</u>									
Covered payroll	\$ 23,850,837	\$ 22,762,483	\$ 20,895,525	\$ 19,741,803	\$ 18,501,082	\$ 18,451,387	\$ 18,410,991	\$ 17,962,946	\$ 17,308,380	\$ 16,835,961
Contributions as a percentage of covered payroll	13.22%	10.18%	9.62%	10.41%	9.50%	9.34%	5.06%	4.44%	4.31%	4.50%
<b>City Public Safety Plan:</b>										
Actuarially determined contribution	\$ 4,395,573	\$ 3,367,557	\$ 2,672,303	\$ 2,899,825	\$ 2,520,097	\$ 2,282,066	\$ 1,477,700	\$ 1,261,540	\$ 1,173,293	\$ 1,359,471
Contributions in relation to the actuarially determined contribution	<u>4,395,573</u>	<u>3,367,557</u>	<u>2,672,303</u>	<u>2,899,825</u>	<u>2,520,097</u>	<u>2,282,066</u>	<u>1,477,700</u>	<u>1,261,540</u>	<u>1,173,293</u>	<u>1,359,471</u>
Contribution deficiency (excess)	<u>\$ -</u>									
Covered payroll	\$ 14,796,059	\$ 14,570,413	\$ 14,471,313	\$ 12,611,924	\$ 12,245,664	\$ 11,794,400	\$ 11,830,345	\$ 11,570,282	\$ 11,787,583	\$ 11,490,902
Contributions as a percentage of covered payroll	29.71%	23.11%	18.47%	22.99%	20.58%	19.35%	12.49%	10.90%	9.95%	11.83%

**Notes to Schedule****Valuation date:**

Actuarially determined contribution rates are calculated as of June 30, 12 months prior to the end of the fiscal year in which contributions are reported.

**Methods and assumptions used to determine contribution rates:**

	<u>General Plan</u>	<u>Public Safety Plan</u>
Actuarial cost method	Entry age actuarial cost method	Entry age actuarial cost method
Amortization method	Level percent of payroll	Level percent of payroll
Remaining amortization period	15 years, closed	15 years, closed
Asset valuation method	5-year smoothed fair value for funding purposes	5-year smoothed fair value for funding purposes
Price inflation	2.50%	2.50%
Salary increases	3.50% to 7.50% including inflation	3.50% to 7.50% including inflation
Investment rate of return	6.00%	6.00%
Retirement age	Experience-based table of rates specific to type of eligibility	Experience-based table of rates specific to type of e
Mortality	Pub-2010 Mortality Tables, MP-2021 projection scale	Pub-2010 Mortality Tables, MP-2021 projection scale

Schedule of Investment Returns - City General and Public Safety Pension Plans  
Years Ended June 30, 2016 through June 30, 2025

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	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Annual money-weighted rate of return, net of investment expense	10.62%	12.37%	9.01%	-14.16%	25.39%	1.50%	4.50%	6.60%	11.29%	-1.50%

Schedule of Changes in Net Pension Liability and Related Ratios - VRS  
 Primary Government  
 Pension Plans  
 Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020
<b>Total pension liability</b>					
Service cost	\$ 2,875,047	\$ 2,638,564	\$ 2,418,498	\$ 2,549,850	\$ 2,641,322
Interest	13,155,527	12,753,836	12,548,839	11,754,265	11,460,855
Changes in benefit terms	-	-	-	-	-
Differences between expected and actual experience	12,361,010	2,241,323	(1,240,368)	(203,279)	214,430
Assumption changes	-	-	-	5,550,736	-
Benefit payments	(12,316,825)	(11,521,627)	(10,298,461)	(10,298,747)	(9,640,851)
<b>Net change in total pension liability</b>	<b>\$ 16,074,759</b>	<b>\$ 6,112,096</b>	<b>\$ 3,428,508</b>	<b>\$ 9,352,825</b>	<b>\$ 4,675,756</b>
<b>Total pension liability - beginning</b>	<b>198,180,057</b>	<b>192,067,961</b>	<b>188,639,453</b>	<b>179,286,628</b>	<b>174,610,872</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 214,254,816</b>	<b>\$ 198,180,057</b>	<b>\$ 192,067,961</b>	<b>\$ 188,639,453</b>	<b>\$ 179,286,628</b>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 4,992,755	\$ 4,705,600	\$ 4,160,099	\$ 3,924,981	\$ 3,608,836
Contributions - employee	1,762,867	1,613,253	1,511,376	1,429,325	1,457,166
Net investment income	14,936,621	9,629,076	(120,600)	34,331,697	2,487,781
Benefit payments	(12,316,825)	(11,521,627)	(10,298,461)	(10,298,747)	(9,640,851)
Administrator charges	(103,350)	(98,266)	(98,211)	(87,996)	(85,616)
Other	2,927	3,863	3,029	(8,118)	(2,870)
<b>Net change in plan fiduciary net position</b>	<b>\$ 9,274,995</b>	<b>\$ 4,331,899</b>	<b>\$ (4,842,768)</b>	<b>\$ 29,291,142</b>	<b>\$ (2,175,554)</b>
<b>Plan fiduciary net position - beginning</b>	<b>156,058,441</b>	<b>151,726,542</b>	<b>156,569,310</b>	<b>127,278,168</b>	<b>129,453,722</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 165,333,436</b>	<b>\$ 156,058,441</b>	<b>\$ 151,726,542</b>	<b>\$ 156,569,310</b>	<b>\$ 127,278,168</b>
<b>City's net pension liability (asset) - ending (a) - (b)</b>	<b>\$ 48,921,380</b>	<b>\$ 42,121,616</b>	<b>\$ 40,341,419</b>	<b>\$ 32,070,143</b>	<b>\$ 52,008,460</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>77.17%</b>	<b>78.75%</b>	<b>79.00%</b>	<b>83.00%</b>	<b>70.99%</b>
<b>Covered payroll</b>	<b>\$ 36,108,715</b>	<b>\$ 33,718,477</b>	<b>\$ 31,540,166</b>	<b>\$ 29,610,743</b>	<b>\$ 30,126,334</b>
<b>City's net pension liability (asset) as a percentage of covered payroll</b>	<b>135.48%</b>	<b>124.92%</b>	<b>127.90%</b>	<b>108.31%</b>	<b>172.63%</b>

Schedule of Changes in Net Pension Liability and Related Ratios - VRS  
 Primary Government  
 Pension Plans  
 Measurement Dates of June 30, 2015 through June 30, 2024

	2019	2018	2017	2016	2015
<b>Total pension liability</b>					
Service cost	\$ 2,399,209	\$ 2,381,646	\$ 2,495,898	\$ 2,423,842	\$ 2,409,740
Interest	11,141,537	10,543,188	10,484,207	10,049,084	9,813,324
Changes in benefit terms	-	-	-	-	65,193
Differences between expected and actual experience	1,352,480	4,284,241	(1,772,110)	1,376,065	(1,785,717)
Changes of assumptions	4,998,787	-	(2,275,619)	-	-
Benefit payments	(8,891,913)	(8,430,548)	(7,749,032)	(7,516,872)	(6,752,212)
<b>Net change in total pension liability</b>	<u>\$ 11,000,100</u>	<u>\$ 8,778,527</u>	<u>\$ 1,183,344</u>	<u>\$ 6,332,119</u>	<u>\$ 3,750,328</u>
<b>Total pension liability - beginning</b>	<u>163,610,772</u>	<u>154,832,245</u>	<u>153,648,901</u>	<u>147,316,782</u>	<u>143,566,454</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 174,610,872</u>	<u>\$ 163,610,772</u>	<u>\$ 154,832,245</u>	<u>\$ 153,648,901</u>	<u>\$ 147,316,782</u>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 3,547,019	\$ 3,606,104	\$ 3,571,518	\$ 3,527,021	\$ 3,485,306
Contributions - employee	1,499,039	1,478,222	1,633,968	1,393,173	1,355,267
Net investment income	8,210,321	8,775,432	13,186,788	1,867,356	4,869,624
Benefit payments	(8,891,913)	(8,430,548)	(7,749,032)	(7,516,872)	(6,752,212)
Administrator charges	(83,456)	(76,892)	(77,024)	(68,917)	(67,435)
Other	(5,168)	(7,769)	(11,711)	(800)	(1,026)
<b>Net change in plan fiduciary net position</b>	<u>\$ 4,275,842</u>	<u>\$ 5,344,549</u>	<u>\$ 10,554,507</u>	<u>\$ (799,039)</u>	<u>\$ 2,889,524</u>
<b>Plan fiduciary net position - beginning</b>	<u>125,177,880</u>	<u>119,833,331</u>	<u>109,278,824</u>	<u>110,077,863</u>	<u>107,188,339</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 129,453,722</u>	<u>\$ 125,177,880</u>	<u>\$ 119,833,331</u>	<u>\$ 109,278,824</u>	<u>\$ 110,077,863</u>
<b>City's net pension liability (asset) - ending (a) - (b)</b>	\$ 45,157,150	\$ 38,432,892	\$ 34,998,914	\$ 44,370,077	\$ 37,238,919
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	74.14%	76.51%	77.40%	71.12%	74.72%
<b>Covered payroll</b>	\$ 29,415,870	\$ 28,964,535	\$ 28,412,507	\$ 27,216,054	\$ 26,784,659
<b>City's net pension liability (asset) as a percentage of covered payroll</b>	153.51%	132.69%	123.18%	163.03%	139.03%

Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan  
 Pension Plans  
 Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Employer's Proportion of the Net Pension Liability (Asset)</b>	0.00074%	0.00104%	0.00109%	0.00115%	0.00115%	0.00116%	0.0012%	0.0012%	0.00117%	0.00115%
<b>Employer's Proportionate Share of the Net Pension Liability (Asset)</b>	\$ 69,463	\$ 105,115	\$ 103,775	\$ 89,275	\$ 167,355	\$ 152,663	\$ 141,000	\$ 148,000	\$ 164,000	\$ 150,000
<b>Employer's Covered Payroll</b>	75,000	98,594	97,615	97,615	97,615	95,142	95,142	93,276	89,423	85,543
<b>Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll</b>	92.62%	106.61%	106.31%	91.46%	171.44%	160.46%	148.20%	158.67%	183.40%	175.35%
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	84.52%	82.45%	82.61%	85.46%	71.47%	73.51%	74.81%	72.92%	68.28%	70.68%

Schedule of Employer Contributions - VRS Pension  
 Pension Plans  
 Years Ended June 30, 2016 through June 30, 2025

<u>Date</u>	<u>Contractually Required Contribution (1)*</u>	<u>Contributions in Relation to Contractually Required Contribution (2)*</u>	<u>Contribution Deficiency (Excess) (3)</u>	<u>Employer's Covered Payroll (4)</u>	<u>Contributions as a % of Covered Payroll (5)</u>
<b>Primary Government</b>					
2025	\$ 5,665,170	\$ 5,665,170	\$ -	\$ 37,868,782	14.96%
2024	4,995,495	4,995,495	-	36,108,715	13.83%
2023	4,709,836	4,709,836	-	33,718,477	13.97%
2022	4,164,956	4,164,956	-	31,540,166	13.21%
2021	3,926,288	3,926,288	-	29,610,743	13.26%
2020	3,625,317	3,625,317	-	30,126,334	12.03%
2019	3,545,470	3,545,470	-	29,415,870	12.05%
2018	3,613,693	3,613,693	-	28,964,535	12.48%
2017	3,616,912	3,616,912	-	28,412,507	12.73%
2016	3,557,138	3,557,138	-	27,216,054	13.07%
<b>Component Unit School Board (professional)</b>					
2025	\$ 13,013	\$ 13,013	\$ -	\$ 91,575	14.21%
2024	12,465	12,465	-	75,000	16.62%
2023	16,386	16,386	-	98,594	16.62%
2022	16,224	16,224	-	97,615	16.62%
2021	16,224	16,224	-	97,615	16.62%
2020	15,306	15,306	-	97,615	15.68%
2019	16,161	16,161	-	95,142	16.99%
2018	13,674	13,674	-	95,142	14.37%
2017	12,573	12,573	-	93,276	13.48%
2016	12,404	12,404	-	89,423	13.87%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Notes to Required Supplementary Information - VRS Pension  
 Pension Plans  
 Year Ended June 30, 2025

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2024 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Schedule of Changes in Total OPEB Liability and Related Ratios  
City Pay-As-You-Go OPEB Plan  
Years Ended June 30, 2018 through June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018
<b>Total OPEB liability</b>								
Service cost	\$ 427,060	\$ 399,938	\$ 429,689	\$ 740,821	\$ 648,126	\$ 588,840	\$ 493,978	\$ 479,137
Interest	537,317	525,761	484,213	360,846	473,434	538,713	509,096	489,539
Differences between expected and actual experience	86,945	158,625	134,633	74,673	(2,637,504)	(171,060)	429,083	(37,111)
Changes in benefit terms	-	-	-	(1,739,733)	-	-	-	-
Changes of assumptions	(1,131,007)	(164,321)	426,788	(4,097,613)	1,663,680	1,726,104	2,186,815	(117,292)
Benefit payments	(1,065,809)	(973,960)	(950,017)	(760,396)	(687,270)	(512,096)	(525,039)	(493,675)
<b>Net change in total OPEB liability</b>	\$ (1,145,494)	\$ (53,957)	\$ 525,306	\$ (5,421,402)	\$ (539,534)	\$ 2,170,501	\$ 3,093,933	\$ 320,598
<b>Total OPEB liability - beginning</b>	<b>13,853,807</b>	<b>13,907,764</b>	<b>13,382,458</b>	<b>18,803,860</b>	<b>19,343,394</b>	<b>17,172,893</b>	<b>14,078,960</b>	<b>13,758,362</b>
<b>Total OPEB liability - ending</b>	<b>\$ 12,708,313</b>	<b>\$ 13,853,807</b>	<b>\$ 13,907,764</b>	<b>\$ 13,382,458</b>	<b>\$ 18,803,860</b>	<b>\$ 19,343,394</b>	<b>\$ 17,172,893</b>	<b>\$ 14,078,960</b>
<b>Covered-employee payroll</b>	<b>\$ 47,600,259</b>	<b>\$ 46,849,370</b>	<b>\$ 44,062,264</b>	<b>\$ 39,722,121</b>	<b>\$ 38,457,799</b>	<b>\$ 37,177,439</b>	<b>\$ 36,723,863</b>	<b>\$ 33,143,226</b>
<b>City's total OPEB liability (asset) as a percentage of covered-employee payroll</b>	<b>26.70%</b>	<b>29.57%</b>	<b>31.56%</b>	<b>33.69%</b>	<b>48.89%</b>	<b>52.03%</b>	<b>46.76%</b>	<b>42.48%</b>

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Notes to Required Supplementary Information - City Pay-As-You-Go OPEB Plan  
Year Ended June 30, 2025

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Valuation Date: 6/30/2024  
Measurement Date: 6/30/2025

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry age normal
Amortization Method	Level percentage of payroll
Discount Rate	5.20% as of June 30, 2025 and 3.97% as of June 30, 2024
Inflation	Wage Inflation of 3.50%, Price Inflation of 2.50%
Healthcare Trend Rate	Initial trend of 7.25% gradually decreasing to an ultimate trend rate of 3.50% in year 15 for pre-65. Initial trend of 6.50% gradually decreasing to an ultimate trend rate of 3.50% in year 15 for post-65.
Salary Increase Rates	3.50 to 7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition and date of hire
Mortality Rates	Pub-2010 Mortality Tables, amount-weighted, and projected with mortality improvements using the fully generational MP-2021 projection scale from a base year of 2010.

Schedule of City of Fairfax, Virginia's Share of Net OPEB Liability  
 Group Life Insurance (GLI) Plan  
 Measurement Dates of June 30, 2017 through 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
<b>Component Unit School Board (professional)</b>					
2024	0.00029% \$	3,236 \$	75,000	4.31%	73.41%
2023	0.00042%	5,037	98,594	5.11%	69.30%
2022	0.00045%	5,418	97,615	5.55%	67.21%
2021	0.00050%	5,473	97,615	5.61%	67.45%
2020	0.00050%	7,844	97,615	8.04%	52.64%
2019	0.00049%	7,973	95,142	8.38%	52.00%
2018	0.00051%	8,000	95,142	8.41%	51.22%
2017	0.00050%	8,000	93,276	8.58%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions  
 Group Life Insurance (GLI) Plan  
 Years Ended June 30, 2016 through June 30, 2025

<u>Date</u>	<u>Contractually Required Contribution (1)</u>	<u>Contributions in Relation to Contractually Required Contribution (2)</u>	<u>Contribution Deficiency (Excess) (3)</u>	<u>Employer's Covered Payroll (4)</u>	<u>Contributions as a % of Covered Payroll (5)</u>
<b>Component Unit School Board (professional)</b>					
2025	\$ 430	\$ 430	-	\$ 91,575	0.47%
2024	405	405	-	75,000	0.54%
2023	532	532	-	98,594	0.54%
2022	527	527	-	97,615	0.54%
2021	527	527	-	97,615	0.54%
2020	508	508	-	97,615	0.52%
2019	495	495	-	95,142	0.52%
2018	495	495	-	95,142	0.52%
2017	485	485	-	93,276	0.52%
2016	429	429	-	89,423	0.48%

Notes to Required Supplementary Information  
Group Life Insurance (GLI) Plan  
Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Teachers**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Fairfax City School Board's Share of Net OPEB Liability  
 Teacher Employee Health Insurance Credit (HIC) Plan  
 Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2024	0.00070%	\$ 8,090	\$ 75,000	10.79%	21.82%
2023	0.00100%	11,993	98,594	12.16%	17.90%
2022	0.00105%	13,115	97,615	13.44%	15.08%
2021	0.00110%	14,120	97,615	14.46%	13.15%
2020	0.00111%	14,480	97,615	14.83%	9.95%
2019	0.00113%	14,793	95,142	15.55%	8.97%
2018	0.00118%	15,000	95,142	15.77%	8.08%
2017	0.00118%	15,000	93,276	16.08%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions  
 Teacher Employee Health Insurance Credit (HIC) Plan  
 Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2025	\$ 1,108	\$ 1,108	\$ -	\$ 91,575	1.21%
2024	908	908	-	75,000	1.21%
2023	1,193	1,193	-	98,594	1.21%
2022	1,181	1,181	-	97,615	1.21%
2021	1,181	1,181	-	97,615	1.21%
2020	1,171	1,171	-	97,615	1.20%
2019	1,142	1,142	-	95,142	1.20%
2018	1,170	1,170	-	95,142	1.23%
2017	1,035	1,035	-	93,276	1.11%
2016	948	948	-	89,423	1.06%

Notes to Required Supplementary Information  
 Teacher Employee Health Insurance Credit (HIC) Plan  
 Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**OTHER SUPPLEMENTARY INFORMATION**

Combining Balance Sheet  
 Nonmajor Governmental Funds  
 At June 30, 2025

	Special Revenue Funds			Total Nonmajor Governmental Funds
	Legacy for Fairfax Fund	Old Town Fairfax Fund	Commercial Transportation Tax Fund	
<b>Assets</b>				
Cash and cash equivalents	\$ 437,077	\$ 497,596	\$ 3,641,761	\$ 4,576,434
Total assets	<u>\$ 437,077</u>	<u>\$ 497,596</u>	<u>\$ 3,641,761</u>	<u>\$ 4,576,434</u>
<b>Fund Balances</b>				
Fund balances:				
Restricted	\$ 437,077	\$ 378,758	\$ -	\$ 815,835
Assigned	<u>-</u>	<u>118,838</u>	<u>3,641,761</u>	<u>3,760,599</u>
Total fund balances	<u>\$ 437,077</u>	<u>\$ 497,596</u>	<u>\$ 3,641,761</u>	<u>\$ 4,576,434</u>
Total liabilities and fund balances	<u>\$ 437,077</u>	<u>\$ 497,596</u>	<u>\$ 3,641,761</u>	<u>\$ 4,576,434</u>

Combining Statement of Revenues, Expenditures, and  
Changes in Fund Balances - Nonmajor Governmental Funds  
Year Ended June 30, 2025

	Special Revenue Funds			Total Nonmajor Governmental Funds
	Legacy for Fairfax Fund	Old Town Fairfax Fund	Commercial Transportation Tax Fund	
<b>Revenues</b>				
Other local taxes	\$ -	\$ -	\$ 2,831,857	\$ 2,831,857
Miscellaneous	7,479	-	-	7,479
Total revenues	\$ 7,479	\$ -	\$ 2,831,857	\$ 2,839,336
<b>Expenditures</b>				
Current:				
Public works	\$ -	\$ -	\$ 232,307	\$ 232,307
Planning and community development	-	316,184	-	316,184
Total expenditures	\$ -	\$ 316,184	\$ 232,307	\$ 548,491
Excess (deficiency) of revenue over (under) expenditures	\$ 7,479	\$ (316,184)	\$ 2,599,550	\$ 2,290,845
<b>Other financing sources (uses)</b>				
Transfers in	\$ -	\$ 378,758	\$ 2,479,441	\$ 2,858,199
Transfers (out)	-	-	(4,077,101)	(4,077,101)
Total other financing sources (uses)	\$ -	\$ 378,758	\$ (1,597,660)	\$ (1,218,902)
Net changes in fund balances	\$ 7,479	\$ 62,574	\$ 1,001,890	\$ 1,071,943
Fund balances, beginning	429,598	435,022	2,639,871	3,504,491
Fund balances, ending	\$ 437,077	\$ 497,596	\$ 3,641,761	\$ 4,576,434

Combining Statement of Fiduciary Net Position  
 Fiduciary Funds  
 At June 30, 2025

	City Supplemental Pension Trust Fund	Firefighters, Policemen and Policewomen Pension Trust Fund	Totals
<b>Assets</b>			
Cash and cash equivalents	\$ 716,757	\$ 836,816	\$ 1,553,573
Mutual and money market funds	74,054,597	86,458,889	160,513,486
Accrued interest	1,382	1,613	2,995
<b>Total assets</b>	<b>\$ 74,772,736</b>	<b>\$ 87,297,318</b>	<b>\$ 162,070,054</b>
<b>Liabilities</b>			
Accounts payable and accrued liabilities	\$ 219,587	\$ 162,715	\$ 382,302
<b>Net Position</b>			
Restricted for pension benefits	\$ 74,553,149	\$ 87,134,603	\$ 161,687,752

Combining Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds  
 Year Ended June 30, 2025

	City Supplemental Pension Trust Fund	Firefighters, Policemen and Policewomen Pension Trust Fund	Totals
<b>Additions</b>			
Plan member and employer contributions	\$ 3,857,604	\$ 5,413,277	\$ 9,270,881
Investment income:			
Interest and dividends earned on investments	\$ 603,921	681,018	\$ 1,284,939
Net appreciation in fair value of investments	6,797,686	7,665,475	14,463,161
Total investment income	\$ 7,401,607	\$ 8,346,493	\$ 15,748,100
Less: Investment expenses	287,593	324,308	611,901
Net investment income	\$ 7,114,014	\$ 8,022,185	\$ 15,136,199
Total additions	\$ 10,971,618	\$ 13,435,462	\$ 24,407,080
<b>Deductions</b>			
Retirement and disability benefits	\$ 5,055,716	\$ 6,072,346	\$ 11,128,062
Refunds to members	219,587	162,715	382,302
Total deductions	\$ 5,275,303	\$ 6,235,061	\$ 11,510,364
Change in net position	\$ 5,696,315	\$ 7,200,401	\$ 12,896,716
Net position - beginning	68,856,834	79,934,202	148,791,036
Net position - ending	\$ 74,553,149	\$ 87,134,603	\$ 161,687,752

Revenues and Expenditures Budgetary Comparison Schedule  
For Nonmajor and Other Funds with Legally Adopted Budgets  
Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
<b>Capital Projects Funds</b>				
General Capital Projects Fund				
Revenues:				
Permits, privilege fees and regulatory licenses:				
Cable television	\$ 223,552	\$ 223,552	\$ 160,506	\$ (63,046)
Miscellaneous revenue:				
Miscellaneous	\$ 361,656	\$ 361,656	\$ 117,428	\$ (244,228)
Intergovernmental revenue:				
Categorical aid:				
Virginia Department of Transportation	\$ 19,833,038	\$ 20,660,928	\$ 1,034,635	\$ (19,626,293)
Other	-	-	149,194	149,194
Total revenue from the Commonwealth	\$ 19,833,038	\$ 20,660,928	\$ 1,183,829	\$ (19,477,099)
Revenue from the Federal Government:				
Categorical aid:				
Highway planning and construction	\$ -	\$ -	\$ 1,003,361	\$ 1,003,361
Other	-	-	196,030	196,030
Total revenue from the federal government	\$ -	\$ -	\$ 1,199,391	\$ 1,199,391
Total revenues	\$ 20,418,246	\$ 21,246,136	\$ 2,661,154	\$ (18,584,982)
Expenditures:				
Capital projects:				
General government administration	\$ 2,093,383	\$ 6,360,224	\$ 2,684,024	\$ 3,676,200
Public safety	11,913,208	25,559,430	7,757,467	17,801,963
Public works	31,450,652	115,173,520	10,767,440	104,406,080
Education	2,232,134	8,666,798	4,131,351	4,535,447
Parks, recreation, and cultural	13,899,407	64,984,978	5,220,582	59,764,396
Total capital projects	\$ 61,588,784	\$ 220,744,950	\$ 30,560,864	\$ 190,184,086
Debt service:				
Principal retirement	\$ -	\$ -	\$ 721,197	\$ (721,197)
Interest and other fiscal charges	-	-	94,634	(94,634)
Total debt service	\$ -	\$ -	\$ 815,831	\$ (815,831)
Total expenditures	\$ 61,588,784	\$ 220,744,950	\$ 31,376,695	\$ 189,368,255
<b>Special Revenue Funds</b>				
Old Town Fairfax Fund				
Expenditures:				
Planning and community development:				
Old town initiatives and contracts	\$ 65,000	\$ 65,000	\$ 316,184	\$ (251,184)
Commercial Transportation Tax Fund				
Revenues:				
Other local taxes	\$ 3,112,521	\$ 3,112,521	\$ 2,831,857	\$ (280,664)
Expenditures:				
Public works:				
Transportation projects	\$ 3,086,715	\$ 3,086,715	\$ 232,307	\$ 2,854,408

Combining Balance Sheet -  
Discretely Presented Component Unit - School Board  
At June 30, 2025

	School Operating Fund	School Bond Renovation Fund	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ -	\$ 2,500	\$ 2,500
Due from primary government	9,216,981		9,216,981
Due from other governments	<u>1,458,073</u>	<u>-</u>	<u>1,458,073</u>
Total assets	<u>\$ 10,675,054</u>	<u>\$ 2,500</u>	<u>\$ 10,677,554</u>
<b>LIABILITIES</b>			
Accounts payable	<u>\$ 10,675,054</u>	<u>\$ -</u>	<u>\$ 10,675,054</u>
Total liabilities	<u>\$ 10,675,054</u>	<u>\$ -</u>	<u>\$ 10,675,054</u>
<b>FUND BALANCES</b>			
Assigned - capital projects	<u>\$ -</u>	<u>\$ 2,500</u>	<u>\$ 2,500</u>
Total fund balances	<u>\$ -</u>	<u>\$ 2,500</u>	<u>\$ 2,500</u>
Total liabilities and fund balances	<u>\$ 10,675,054</u>	<u>\$ 2,500</u>	<u>\$ 10,677,554</u>

Reconciliation of the Balance Sheet of the Governmental Funds  
to the Statement of Net Position -  
Discretely Presented Component Unit - School Board  
At June 30, 2025

		<u>Governmental Funds</u>
Total fund balances - governmental funds	\$	2,500
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore not reported in the governmental funds:		
Capital assets:		
Land	\$	1,381,115
Buildings and improvements		75,448,161
Machinery and equipment		1,431,321
Construction in progress		1,491,050
Accumulated depreciation		<u>(64,557,068)</u>
		15,194,579
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore are not reported in the funds.		
Pension related items	\$	26,338
OPEB related items		<u>2,211</u>
		28,549
Long-term liabilities, including compensated absences, are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.		
Net pension liabilities	\$	(69,463)
Net OPEB liabilities		(11,326)
Compensated absences		<u>(59,837)</u>
		(140,626)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.		
Pension related items	\$	(40,085)
OPEB related items		<u>(6,975)</u>
		(47,060)
Net position of governmental activities	\$	<u><u>15,037,942</u></u>

Combining Statement of Revenues, Expenditures and Changes in Fund Balances -  
Discretely Presented Component Unit - School Board  
Year Ended June 30, 2025

	<u>School Operating Fund</u>	<u>School Bond Renovation Fund</u>	<u>Total</u>
Revenues:			
Revenue from use of money and property	\$ 2,581,837	\$ -	\$ 2,581,837
Charges for services	546,588	-	546,588
Intergovernmental:			
City contribution to School Board	54,135,616	-	54,135,616
Commonwealth	12,664,935	-	12,664,935
Total revenues	<u>\$ 69,928,976</u>	<u>\$ -</u>	<u>\$ 69,928,976</u>
Expenditures:			
Current:			
Education	<u>\$ 69,928,976</u>	<u>\$ -</u>	<u>\$ 69,928,976</u>
Total expenditures	<u>\$ 69,928,976</u>	<u>\$ -</u>	<u>\$ 69,928,976</u>
Net changes in fund balances	\$ -	\$ -	-
Fund balances at beginning of year	<u>-</u>	<u>2,500</u>	<u>2,500</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 2,500</u></u>	<u><u>\$ 2,500</u></u>

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities -  
Discretely Presented Component Unit - School Board  
Year Ended June 30, 2025

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		<u>Governmental Funds</u>
<p>Amounts reported for governmental activities in the Statement of Activities are different because:</p>		
Net changes in fund balances - total governmental funds	\$	-
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the depreciation expense exceeded capital outlay in the current period.</p>		
Capital outlay	\$ 56,250	
Depreciation expense	<u>(625,111)</u>	(568,861)
Transfer of joint tenancy assets from Primary Government to Component Unit School Board, net		2,361,721
Assets contributed by the Primary Government		1,648,876
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. The following is a summary of items supporting this adjustment:</p>		
Pension expense	\$ 15,691	
OPEB expense	2,165	
Change in compensated absences	<u>(28,335)</u>	<u>(10,479)</u>
Change in net position of governmental activities	\$	<u><u>3,431,257</u></u>

Combining Statement of Net Position -  
Discretely Presented Nonmajor Component Units  
At June 30, 2025

	<u>Economic Development Authority</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 2,906,304
Lease receivable	1,257,432
Other assets	70,595
Capital assets (net of accumulated depreciation and amortization)	<u>7,932,847</u>
Total assets	<u>\$ 12,167,178</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable and accrued liabilities	\$ 31,094
Accrued interest	15,998
Mason Enterprise Center liability	217,992
Unearned revenues	4,747
Current portion of long-term obligations	<u>304,547</u>
Total current liabilities	<u>\$ 574,378</u>
Noncurrent liabilities:	
Noncurrent portion of long-term obligations	<u>\$ 7,078,661</u>
Total liabilities	<u>\$ 7,653,039</u>
DEFERRED INFLOWS OF RESOURCES:	
Leases related	<u>\$ 1,155,727</u>
<b>NET POSITION</b>	
Net investment in capital assets	\$ 549,639
Unrestricted	<u>2,808,773</u>
Total net position	<u>\$ 3,358,412</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 12,167,178</u>

Statement of Activities -  
Discretely Presented Nonmajor Component Unit  
Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Economic Development Authority
Nonmajor component unit: Economic Development Authority	\$ 3,438,599	\$ -	\$ 666,279	\$ -	\$ (2,772,320)
General revenues:					
					\$ 166,865
					1,547,931
					31,743
					<u>\$ 1,746,539</u>
					\$ (1,025,781)
					4,384,193
					<u>\$ 3,358,412</u>

Balance Sheet -  
Discretely Presented Nonmajor Component Unit  
At June 30, 2025

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	<b>Economic Development Authority</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 2,906,304
Lease receivables	1,257,432
Other assets	<u>70,595</u>
Total assets	<u>\$ 4,234,331</u>
<b>LIABILITIES</b>	
Accounts payable and accrued liabilities	\$ 31,094
Mason Enterprise Center liability	217,992
Other liabilities	<u>4,747</u>
Total liabilities	<u>\$ 253,833</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Leases related	<u>\$ 1,155,727</u>
<b>FUND BALANCES</b>	
Unassigned	<u>\$ 2,824,771</u>
Total fund balances	<u>\$ 2,824,771</u>
Total liabilities, deferred inflows of resources and fund balance	<u>\$ 4,234,331</u>

Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position -  
Discretely Presented Nonmajor Component Unit  
At June 30, 2025

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	<u>Economic Development Authority</u>
Total fund balances - governmental funds	\$ 2,824,771
Amounts reported for governmental activities in the statement of net position are different because:	
Assets used in governmental activities are not current financial resources and therefore not reported in the governmental funds:	
Capital assets used in governmental activities are not current financial resources and therefore not reported in the governmental funds:	
Capital assets	9,332,247
Accumulated depreciation	(1,399,400)
Long-term liabilities, including notes payable, are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.	
Lease liabilities	(7,383,208)
Accrued interest are not due and payable in the current period and, therefore, are not reported in the governmental funds.	<u>(15,998)</u>
Net position of governmental activities	<u>\$ 3,358,412</u>

Statement of Revenues, Expenditures and Changes in Fund Balances -  
Discretely Presented Nonmajor Component Unit  
Year Ended June 30, 2025

	<b>Economic Development Authority</b>
Revenues:	
Intergovernmental revenues	\$ 1,547,931
Mason Enterprise Center (MEC) revenues	666,279
Lease revenues	131,471
Lease interest revenues	35,394
Miscellaneous	<u>31,743</u>
Total revenues	<u>\$ 2,412,818</u>
Expenditures:	
Authority programs	\$ 177,353
Economic development initiatives	174,709
Business investment program	53,615
Public relations marketing	136,408
Business investment program	79,280
Administrative expenses	143,544
Strategic initiatives	244,039
Executive director budget	55,291
Priority development projects	370,031
Economic opportunities	757,357
Mason Enterprise Center operating expenses	378,955
Mason Enterprise Center other expenses	150,000
Capital outlay	5,103
Debt service:	
Principal retirement	284,886
Interest and fiscal charges	<u>196,026</u>
Total expenditures	<u>\$ 3,206,597</u>
Net changes in fund balances	\$ (793,779)
Fund balances at beginning of year	<u>3,618,550</u>
Fund balance at end of year	<u><u>\$ 2,824,771</u></u>

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances  
to the Statement of Activities - Discretely Presented Nonmajor Component Unit  
Year Ended June 30, 2025

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	<u>Economic Development Authority</u>
Net changes in fund balances-discretely presented nonmajor component units	\$ (793,779)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the depreciation exceeded capital outlays in the current period. The following details support this adjustment:	
Capital outlay	5,103
Depreciation expense	(522,608)
The net effect of principal retirement of long-term obligations	284,886
Interest accrued on leases do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	<u>617</u>
Change in net position of governmental activities	<u>\$ (1,025,781)</u>

STATISTICAL SECTION  
TABLE OF CONTENTS

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The statistical section of the City's annual comprehensive financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the City's overall financial health. This information has not been audited by the independent auditor.

<u>Contents</u>	<u>Table Number</u>
<b>Financial Trends</b> These tables contain trend information to help the reader understand how the City's financial performance and well being have changed over time.	1 to 5
<b>Revenue Capacity</b> These tables contain information to help the reader assess the City's most significant local revenue sources, the property tax, as well as other revenue sources.	6 to 10
<b>Debt Capacity</b> These tables present information to help the reader assess the affordability of the City's current level of outstanding debt and the City's ability to issue additional debt in the future.	11 to 13
<b>Demographic and Economic Information</b> These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	14
<b>Operating Information</b> These tables contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	15 to 18

**Sources:**

Unless otherwise noted, the information in these tables is derived from the annual comprehensive financial report for the relevant year.

The following statistical table recommended by the National Council on Governmental Accounting is not included for the reason stated below:

The City of Fairfax, Virginia has no overlapping debt with any other government within its boundaries. Cities in the Commonwealth of Virginia are not part of the surrounding counties, and cities have no political subdivisions.

Net Position By Component  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(Unaudited)

	2016	2017	2018	2019	2020
Governmental activities:					
Net investment in capital assets	\$ 71,652,799	\$ 89,994,608	\$ 92,337,222	\$ 110,643,629	\$ 109,962,326
Restricted	1,853,012	-	-	-	-
Unrestricted	(12,935,193)	(17,230,148)	(34,599,438)	(37,890,603)	(42,272,728)
<b>Total governmental activities net position</b>	<u>\$ 60,570,618</u>	<u>\$ 72,764,460</u>	<u>\$ 57,737,784</u>	<u>\$ 72,753,026</u>	<u>\$ 67,689,598</u>
Business-type activities:					
Net investment in capital assets	\$ 13,084,192	\$ 16,760,073	\$ 14,815,699	\$ 12,941,456	\$ 16,842,813
Restricted	-	-	-	-	-
Unrestricted	(2,464,223)	(4,915,848)	(3,331,788)	1,440,834	794,349
<b>Total business-type activities net position</b>	<u>\$ 10,619,969</u>	<u>\$ 11,844,225</u>	<u>\$ 11,483,911</u>	<u>\$ 14,382,290</u>	<u>\$ 17,637,162</u>
Primary government:					
Net investment in capital assets	\$ 84,736,991	\$ 106,754,681	\$ 107,152,921	\$ 123,585,085	\$ 126,805,139
Restricted	1,853,012	-	-	-	-
Unrestricted (deficit)	(15,399,416)	(22,145,996)	(37,931,226)	(36,449,769)	(41,478,379)
<b>Total primary government net position</b>	<u>\$ 71,190,587</u>	<u>\$ 84,608,685</u>	<u>\$ 69,221,695</u>	<u>\$ 87,135,316</u>	<u>\$ 85,326,760</u>
Component units:					
Component unit - school board:					
Net investment in capital assets	\$ 4,215,500	\$ 2,408,470	\$ 22,093,807	\$ 20,174,371	\$ 18,367,571
Unrestricted	1,065,071	1,090,278	358,067	355,687	(211,906)
<b>Total component unit - school board net position</b>	<u>\$ 5,280,571</u>	<u>\$ 3,498,748</u>	<u>\$ 22,451,874</u>	<u>\$ 20,530,058</u>	<u>\$ 18,155,665</u>
Component unit - all others aggregate					
Net investment in capital assets	\$ -	\$ -	\$ -	\$ -	\$ -
Unrestricted (deficit)	438,089	701,999	972,023	1,043,267	1,269,036
<b>Total component unit - all others aggregate net position</b>	<u>\$ 438,089</u>	<u>\$ 701,999</u>	<u>\$ 972,023</u>	<u>\$ 1,043,267</u>	<u>\$ 1,269,036</u>
Component units:					
Net investment in capital assets	\$ 4,215,500	\$ 2,408,470	\$ 22,093,807	\$ 20,174,371	\$ 18,367,571
Unrestricted (deficit)	1,503,160	1,792,277	1,330,090	1,398,954	1,057,130
<b>Total component units net position</b>	<u>\$ 5,718,660</u>	<u>\$ 4,200,747</u>	<u>\$ 23,423,897</u>	<u>\$ 21,573,325</u>	<u>\$ 19,424,701</u>
Total reporting entity:					
Net investment in capital assets	\$ 88,952,491	\$ 109,163,151	\$ 129,246,728	\$ 143,759,456	\$ 145,172,710
Restricted	1,853,012	-	-	-	-
Unrestricted (deficit)	(13,896,256)	(20,353,719)	(36,601,136)	(35,050,815)	(40,421,249)
<b>Total reporting entity net position</b>	<u>\$ 76,909,247</u>	<u>\$ 88,809,432</u>	<u>\$ 92,645,592</u>	<u>\$ 108,708,641</u>	<u>\$ 104,751,461</u>

Net Position By Component  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(Unaudited)

	2021	2022	2023	2024	2025
Governmental activities:					
Net investment in capital assets	\$ 113,626,873	\$ 108,810,593	\$ 104,874,933	\$ 116,442,307	\$ 128,472,872
Restricted	549,875	1,519,372	1,897,566	2,751,393	2,978,561
Unrestricted	<u>(35,990,643)</u>	<u>(27,928,863)</u>	<u>(25,916,919)</u>	<u>(30,122,685)</u>	<u>(44,313,720)</u>
<b>Total governmental activities net position</b>	<b><u>\$ 78,186,105</u></b>	<b><u>\$ 82,401,102</u></b>	<b><u>\$ 80,855,580</u></b>	<b><u>\$ 89,071,015</u></b>	<b><u>\$ 87,137,713</u></b>
Business-type activities:					
Net investment in capital assets	\$ 20,242,955	\$ 22,675,922	\$ 29,545,228	\$ 33,201,113	\$ 38,523,001
Restricted	36,471	-	-	-	-
Unrestricted	<u>(1,854,850)</u>	<u>1,736,301</u>	<u>3,997,037</u>	<u>(843,437)</u>	<u>(3,101,640)</u>
<b>Total business-type activities net position</b>	<b><u>\$ 18,424,576</u></b>	<b><u>\$ 24,412,223</u></b>	<b><u>\$ 33,542,265</u></b>	<b><u>\$ 32,357,676</u></b>	<b><u>\$ 35,421,361</u></b>
Primary government:					
Net investment in capital assets	\$ 133,869,828	\$ 131,486,515	\$ 134,420,161	\$ 149,643,420	\$ 166,995,873
Restricted	586,346	1,519,372	1,897,566	2,751,393	2,978,561
Unrestricted (deficit)	<u>(37,845,493)</u>	<u>(26,192,562)</u>	<u>(21,919,882)</u>	<u>(30,966,122)</u>	<u>(47,415,360)</u>
<b>Total primary government net position</b>	<b><u>\$ 96,610,681</u></b>	<b><u>\$ 106,813,325</u></b>	<b><u>\$ 114,397,845</u></b>	<b><u>\$ 121,428,691</u></b>	<b><u>\$ 122,559,074</u></b>
Component units:					
Component unit - school board:					
Net investment in capital assets	\$ 16,230,509	\$ 13,724,017	\$ 10,797,270	\$ 11,752,843	\$ 15,194,579
Unrestricted	<u>(221,701)</u>	<u>(212,268)</u>	<u>(149,384)</u>	<u>(136,449)</u>	<u>(156,637)</u>
<b>Total component unit - school board net position</b>	<b><u>\$ 16,008,808</u></b>	<b><u>\$ 13,511,749</u></b>	<b><u>\$ 10,647,886</u></b>	<b><u>\$ 11,616,394</u></b>	<b><u>\$ 15,037,942</u></b>
Component unit - all others aggregate					
Net investment in capital assets	\$ -	\$ -	\$ 12,969	\$ 782,258	\$ 549,639
Unrestricted (deficit)	<u>1,064,409</u>	<u>1,770,279</u>	<u>2,627,742</u>	<u>3,601,935</u>	<u>2,808,773</u>
<b>Total component unit - all others aggregate net position</b>	<b><u>\$ 1,064,409</u></b>	<b><u>\$ 1,770,279</u></b>	<b><u>\$ 2,640,711</u></b>	<b><u>\$ 4,384,193</u></b>	<b><u>\$ 3,358,412</u></b>
Component units:					
Net investment in capital assets	\$ 16,230,509	\$ 13,724,017	\$ 10,810,239	\$ 12,535,101	\$ 15,744,218
Unrestricted (deficit)	<u>842,708</u>	<u>1,558,011</u>	<u>2,478,358</u>	<u>3,465,486</u>	<u>2,652,136</u>
<b>Total component units net position</b>	<b><u>\$ 17,073,217</u></b>	<b><u>\$ 15,282,028</u></b>	<b><u>\$ 13,288,597</u></b>	<b><u>\$ 16,000,587</u></b>	<b><u>\$ 18,396,354</u></b>
Total reporting entity:					
Net investment in capital assets	\$ 150,100,337	\$ 145,210,532	\$ 145,230,400	\$ 162,178,521	\$ 182,740,091
Restricted	586,346	1,519,372	1,897,566	2,751,393	2,978,561
Unrestricted (deficit)	<u>(37,002,785)</u>	<u>(24,634,551)</u>	<u>(19,441,524)</u>	<u>(27,500,636)</u>	<u>(44,763,224)</u>
<b>Total reporting entity net position</b>	<b><u>\$ 113,683,898</u></b>	<b><u>\$ 122,095,353</u></b>	<b><u>\$ 127,686,442</u></b>	<b><u>\$ 137,429,278</u></b>	<b><u>\$ 140,955,428</u></b>

Changes In Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(Unaudited)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Expenses:</b>										
<b>Governmental activities:</b>										
General government administration	\$ 10,396,072	\$ 15,427,080	\$ 13,246,118	\$ 11,767,354	\$ 14,131,161	\$ 13,934,723	\$ 15,007,999	\$ 16,362,370	\$ 20,835,295	\$ 18,874,947
Judicial administration	2,760,270	2,641,135	2,849,199	2,312,436	2,288,540	2,035,541	2,277,280	2,283,533	3,511,997	3,874,161
Public safety	24,685,951	28,319,921	29,330,107	30,930,693	32,673,151	29,823,889	31,762,211	38,708,941	40,064,458	40,392,802
Public works	25,058,080	18,019,293	24,659,649	18,056,484	24,671,425	24,266,930	27,378,820	26,141,475	27,647,108	28,013,214
Health and social services	5,755,718	5,989,432	6,385,447	6,678,195	6,650,856	6,685,641	7,487,450	8,533,885	10,373,151	10,322,740
Parks, recreation and cultural	7,111,958	7,621,091	7,423,229	7,776,853	6,994,746	5,404,350	7,547,705	8,312,111	8,784,949	9,757,283
Planning and community development	2,468,106	2,541,882	2,853,045	3,211,377	3,397,246	5,264,656	4,713,754	5,236,711	6,541,834	6,301,793
Education	39,722,829	39,529,350	43,851,048	44,119,478	45,025,477	43,500,973	44,200,847	45,390,992	56,217,036	60,628,688
Interest	5,261,694	5,572,324	3,770,205	4,398,387	5,419,221	4,608,757	4,397,779	2,679,929	3,648,602	3,307,915
<b>Total governmental activities expenses</b>	<b>\$ 123,220,678</b>	<b>\$ 125,661,508</b>	<b>\$ 134,368,047</b>	<b>\$ 129,251,257</b>	<b>\$ 141,251,823</b>	<b>\$ 135,525,460</b>	<b>\$ 144,773,845</b>	<b>\$ 153,649,947</b>	<b>\$ 177,624,430</b>	<b>\$ 181,473,543</b>
<b>Business-type activities:</b>										
Wastewater	\$ 6,357,667	\$ 6,532,510	\$ 6,985,840	\$ 6,878,926	\$ 6,775,824	\$ 7,059,800	\$ 7,429,209	\$ 8,517,385	\$ 10,225,963	\$ 10,352,420
Water	96,419	62	-	-	-	-	-	-	-	-
Stormwater	-	-	-	-	-	-	-	6,350,220	6,022,589	4,834,052
Transportation	6,646,669	4,211,823	4,190,978	4,246,680	4,548,644	4,830,660	5,610,177	5,608,950	5,734,227	5,984,099
<b>Total business-type activities expenses</b>	<b>\$ 13,100,755</b>	<b>\$ 10,744,395</b>	<b>\$ 11,176,818</b>	<b>\$ 11,125,606</b>	<b>\$ 11,324,468</b>	<b>\$ 11,890,460</b>	<b>\$ 13,039,386</b>	<b>\$ 20,476,555</b>	<b>\$ 21,982,779</b>	<b>\$ 21,170,571</b>
<b>Total primary government expenses</b>	<b>\$ 136,321,433</b>	<b>\$ 136,405,903</b>	<b>\$ 145,544,865</b>	<b>\$ 140,376,863</b>	<b>\$ 152,576,291</b>	<b>\$ 147,415,920</b>	<b>\$ 157,813,231</b>	<b>\$ 174,126,502</b>	<b>\$ 199,607,209</b>	<b>\$ 202,644,114</b>
<b>Program revenue:</b>										
<b>Governmental activities:</b>										
<b>Charges for services:</b>										
General government administration	\$ 310,464	\$ 294,818	\$ 295,811	\$ 278,206	\$ 228,231	\$ 197,779	\$ 172,041	\$ 157,390	\$ 189,492	\$ 182,483
Judicial administration	1,369,624	1,450,925	1,540,749	1,315,495	1,121,641	664,425	703,707	1,219,108	2,494,532	1,399,434
Public safety	1,924,837	2,043,009	2,223,789	2,068,077	1,903,152	2,286,600	2,287,131	2,408,249	2,018,758	2,414,829
Public works	424,200	470,969	538,581	699,270	718,157	776,194	986,193	892,579	763,394	779,807
Parks, recreation and cultural	1,292,436	1,278,022	1,499,689	1,547,129	580,731	631,011	1,574,526	1,421,787	2,083,427	1,674,405
Planning and community development	277,677	226,924	276,205	216,330	132,510	165,691	157,562	116,379	103,654	122,402
<b>Operating grants and contributions:</b>										
General government administration	344,923	444,375	480,771	378,758	406,340	882,638	471,947	486,559	563,063	559,918
Public safety	1,093,181	1,335,099	1,890,426	1,218,981	1,762,716	2,587,849	1,095,626	1,259,384	10,567,132	1,646,983
Public works	2,548,618	2,638,335	2,700,501	2,787,324	3,078,988	3,011,088	3,017,121	3,363,002	4,297,661	3,841,819
Health and social services	-	-	-	-	-	150,628	-	-	-	-
Parks, recreation and cultural	801,116	810,779	844,490	4,500	890	33,209	8,391	4,500	-	-
Planning and community development	-	-	-	-	37,097	1,848,594	-	-	2,998	50,000
<b>Capital grants and contributions:</b>										
Public safety	-	-	600,000	1,359,022	-	-	-	-	-	5,449,682
Public works	11,132,480	11,459,648	18,189,782	11,533,207	4,631,833	8,250,412	7,636,346	5,122,055	8,679,410	4,513,647
Parks, recreation and cultural	-	-	-	-	-	-	-	-	682,533	3,818,892
Planning and community development	-	-	-	-	-	-	-	261,004	-	-
<b>Total governmental activities program revenue</b>	<b>\$ 21,519,556</b>	<b>\$ 22,452,903</b>	<b>\$ 31,080,794</b>	<b>\$ 23,406,299</b>	<b>\$ 14,602,286</b>	<b>\$ 21,486,118</b>	<b>\$ 18,110,591</b>	<b>\$ 16,711,996</b>	<b>\$ 32,446,054</b>	<b>\$ 26,454,201</b>
<b>Business-type activities:</b>										
<b>Charges for services:</b>										
Wastewater	\$ 6,346,155	\$ 7,572,436	\$ 9,000,919	\$ 9,403,803	\$ 10,611,433	\$ 8,582,159	\$ 14,488,968	\$ 11,028,590	\$ 10,227,898	\$ 11,104,183
Water	-	-	-	-	-	-	-	-	-	-
Stormwater	-	-	-	-	-	-	-	2,671,305	2,900,548	3,110,876
Transportation	1,282,670	1,225,567	793,755	1,138,470	1,057,746	750,008	750,098	752,115	902,924	930,370
<b>Operating grants and contributions:</b>										
Wastewater	-	-	-	377,580	22,073	-	-	-	-	-
Water	-	-	-	-	-	-	-	-	-	-
Stormwater	-	-	-	-	-	-	-	448,091	475,680	1,784,820
Transportation	3,045,305	828,000	227,467	628,000	681,583	758,432	752,480	2,995,056	977,521	1,807,000
<b>Capital grants and contributions:</b>										
Transportation	2,536,210	-	-	-	-	-	-	-	-	-
<b>Total business-type activities program revenues</b>	<b>\$ 13,210,340</b>	<b>\$ 9,626,003</b>	<b>\$ 10,022,141</b>	<b>\$ 11,547,853</b>	<b>\$ 12,372,835</b>	<b>\$ 10,090,599</b>	<b>\$ 15,991,546</b>	<b>\$ 17,895,157</b>	<b>\$ 15,484,571</b>	<b>\$ 18,737,249</b>
<b>Total primary government program revenues</b>	<b>\$ 34,729,896</b>	<b>\$ 32,078,906</b>	<b>\$ 41,102,935</b>	<b>\$ 34,954,152</b>	<b>\$ 26,975,121</b>	<b>\$ 31,576,717</b>	<b>\$ 34,102,137</b>	<b>\$ 34,607,153</b>	<b>\$ 47,930,625</b>	<b>\$ 45,191,450</b>
<b>Net (expense) revenue:</b>										
Governmental activities	\$ (101,701,122)	\$ (103,208,605)	\$ (103,287,253)	\$ (105,844,958)	\$ (126,649,537)	\$ (114,039,342)	\$ (126,663,254)	\$ (136,937,951)	\$ (145,178,376)	\$ (155,019,342)
Business-type activities	109,585	(1,118,392)	(1,154,677)	422,247	1,048,367	(1,799,861)	2,952,160	(2,581,398)	(6,498,208)	(2,433,322)
<b>Total primary government net expense</b>	<b>\$ (101,591,537)</b>	<b>\$ (104,326,997)</b>	<b>\$ (104,441,930)</b>	<b>\$ (105,422,711)</b>	<b>\$ (125,601,170)</b>	<b>\$ (115,839,203)</b>	<b>\$ (123,711,094)</b>	<b>\$ (139,519,349)</b>	<b>\$ (151,676,584)</b>	<b>\$ (157,452,664)</b>
<b>General revenues and other changes in net position:</b>										
<b>Governmental activities:</b>										
<b>Taxes:</b>										
General property	\$ 72,363,196	\$ 76,549,453	\$ 77,535,525	\$ 78,319,253	\$ 80,676,373	\$ 83,891,346	\$ 86,216,049	\$ 92,837,860	\$ 99,260,932	\$ 105,495,077
Local sales	11,283,271	11,276,435	11,721,703	11,836,812	11,790,794	12,555,783	13,076,127	13,425,699	13,427,620	13,247,192
Business license	8,838,556	8,698,368	8,745,395	9,344,777	9,249,810	8,575,536	10,365,899	11,583,732	11,411,346	11,964,992
Consumer utility	1,660,434	1,524,189	1,607,476	1,577,007	1,500,793	1,686,103	1,570,569	1,755,559	1,892,998	1,773,388
Meals	5,918,534	5,972,064	5,967,535	6,374,777	5,501,543	5,503,374	6,829,649	8,124,128	8,720,791	9,347,757
Other local taxes	8,068,674	8,229,780	8,461,494	7,603,370	7,213,280	8,245,832	8,848,348	9,288,200	10,162,427	10,231,326
Intergovernmental, other than grants	3,428,813	3,440,176	3,486,573	5,544,011	5,439,259	5,163,619	5,367,874	5,403,525	5,265,506	5,329,898
Use of money and property	734,272	929,833	1,366,908	1,861,660	1,275,119	303,925	129,892	3,344,466	6,208,493	5,596,264
Miscellaneous	1,221,634	345,723	400,836	693,952	1,087,413	1,188,573	1,509,307	1,328,816	1,613,923	1,204,572
Transfers	(774,752)	(1,563,574)	(1,424,406)	(2,295,419)	(2,148,275)	(2,578,242)	(3,035,463)	(11,699,556)	(5,115,775)	(6,042,528)
<b>Total governmental activities</b>	<b>\$ 112,742,632</b>	<b>\$ 115,402,447</b>	<b>\$ 117,869,039</b>	<b>\$ 120,860,200</b>	<b>\$ 121,586,109</b>	<b>\$ 124,535,849</b>	<b>\$ 130,878,251</b>	<b>\$ 135,392,429</b>	<b>\$ 152,848,261</b>	<b>\$ 158,147,938</b>

Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(Unaudited)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Program revenue: (Continued)										
Business-type activities:										
Use of money and property	\$ 428,437	\$ 93,898	\$ 192,214	\$ 180,713	\$ 58,230	\$ 9,033	\$ 24	\$ 2,430	\$ 2,180	\$ -
Special items	421,935	-	-	-	-	-	-	-	-	-
Miscellaneous	-	375,765	376,168	-	-	-	-	9,454	-	-
Transfers	774,752	1,563,574	1,424,406	2,295,419	2,148,275	2,578,242	3,035,463	11,699,556	5,115,775	6,042,528
<b>Total business-type activities</b>	<b>\$ 1,625,124</b>	<b>\$ 2,033,237</b>	<b>\$ 1,992,788</b>	<b>\$ 2,476,132</b>	<b>\$ 2,206,505</b>	<b>\$ 2,587,275</b>	<b>\$ 3,035,487</b>	<b>\$ 11,711,440</b>	<b>\$ 5,117,955</b>	<b>\$ 6,042,528</b>
<b>Total primary government</b>	<b>\$ 114,367,756</b>	<b>\$ 117,435,684</b>	<b>\$ 119,861,827</b>	<b>\$ 123,336,332</b>	<b>\$ 123,792,614</b>	<b>\$ 127,123,124</b>	<b>\$ 133,913,738</b>	<b>\$ 147,103,869</b>	<b>\$ 157,966,216</b>	<b>\$ 164,190,466</b>
Changes in net position:										
Governmental activities	\$ 11,041,510	\$ 12,193,842	\$ 14,581,786	\$ 15,015,242	\$ (5,063,428)	\$ 10,496,507	\$ 4,214,997	\$ (1,545,522)	\$ 7,669,885	\$ 3,128,596
Business-type activities	1,734,709	914,845	838,111	2,898,379	3,254,872	787,414	5,987,647	9,130,042	(1,380,253)	3,609,206
<b>Total primary government</b>	<b>\$ 12,776,219</b>	<b>\$ 13,108,687</b>	<b>\$ 15,419,897</b>	<b>\$ 17,913,621</b>	<b>\$ (1,808,556)</b>	<b>\$ 11,283,921</b>	<b>\$ 10,202,644</b>	<b>\$ 7,584,520</b>	<b>\$ 6,289,632</b>	<b>\$ 6,737,802</b>
Component units:										
Component unit - school board:										
Expenses:										
Instruction	\$ 47,936,225	\$ 48,759,533	\$ 52,232,547	\$ 53,138,471	\$ 55,365,618	\$ 54,298,377	\$ 56,138,284	\$ 60,447,198	\$ 66,734,599	\$ 70,508,316
<b>Total expenses</b>	<b>\$ 47,936,225</b>	<b>\$ 48,759,533</b>	<b>\$ 52,232,547</b>	<b>\$ 53,138,471</b>	<b>\$ 55,365,618</b>	<b>\$ 54,298,377</b>	<b>\$ 56,138,284</b>	<b>\$ 60,447,198</b>	<b>\$ 66,734,599</b>	<b>\$ 70,508,316</b>
Program revenues:										
Charges for services	\$ 605,906	\$ 635,693	\$ 682,418	\$ 735,198	\$ 542,198	\$ 333,364	\$ 312,547	\$ 495,584	\$ 567,989	\$ 546,588
Operating grants and contributions	7,785,439	8,168,160	7,922,539	8,365,807	8,836,196	9,212,805	10,058,657	11,851,192	11,198,346	12,664,935
Capital grants and contributions	-	-	2,252,557	-	-	-	-	-	-	-
<b>Total program revenues</b>	<b>\$ 8,391,345</b>	<b>\$ 8,803,853</b>	<b>\$ 10,857,514</b>	<b>\$ 9,101,005</b>	<b>\$ 9,378,394</b>	<b>\$ 9,546,169</b>	<b>\$ 10,371,204</b>	<b>\$ 12,346,776</b>	<b>\$ 11,766,335</b>	<b>\$ 13,211,523</b>
<b>Net expense (1)</b>	<b>\$ (39,544,880)</b>	<b>\$ (39,955,680)</b>	<b>\$ (41,375,033)</b>	<b>\$ (44,037,466)</b>	<b>\$ (45,987,224)</b>	<b>\$ (44,752,208)</b>	<b>\$ (45,767,080)</b>	<b>\$ (48,100,422)</b>	<b>\$ (54,968,264)</b>	<b>\$ (57,296,793)</b>
General revenues and other changes in net position:										
Component Unit-School Board:										
Contribution from City	\$ 35,872,072	\$ 36,603,922	\$ 38,120,686	\$ 40,367,829	\$ 41,647,072	\$ 40,465,698	\$ 41,041,104	\$ 42,880,584	\$ 53,557,220	\$ 58,146,213
Use of money and property	1,949,038	1,569,935	1,694,319	1,747,821	1,965,759	2,139,653	2,228,917	2,355,975	2,379,552	2,581,837
<b>Total general revenues and other changes in net position</b>	<b>\$ 37,821,110</b>	<b>\$ 38,173,857</b>	<b>\$ 39,815,005</b>	<b>\$ 42,115,650</b>	<b>\$ 43,612,831</b>	<b>\$ 42,605,351</b>	<b>\$ 43,270,021</b>	<b>\$ 45,236,559</b>	<b>\$ 55,936,772</b>	<b>\$ 60,728,050</b>
<b>Total component unit - school board change in net position</b>	<b>\$ (1,723,770)</b>	<b>\$ (1,781,823)</b>	<b>\$ (1,560,028)</b>	<b>\$ (1,921,816)</b>	<b>\$ (2,374,393)</b>	<b>\$ (2,146,857)</b>	<b>\$ (2,497,059)</b>	<b>\$ (2,863,863)</b>	<b>\$ 968,508</b>	<b>\$ 3,431,257</b>
Component unit - all others aggregate										
Expenses:										
Industrial Development Authority	\$ 1,025,749	\$ 860,192	\$ 973,034	\$ 992,549	\$ 979,381	\$ 977,301	\$ 1,028,089	\$ 381,718	\$ -	\$ -
Economic Development Authority	3,892	72,134	158,978	180,738	207,709	2,130,301	711,178	852,284	2,314,814	3,438,599
<b>Total expenses</b>	<b>\$ 1,029,641</b>	<b>\$ 932,326</b>	<b>\$ 1,132,012</b>	<b>\$ 1,173,287</b>	<b>\$ 1,187,090</b>	<b>\$ 3,107,602</b>	<b>\$ 1,739,267</b>	<b>\$ 1,234,002</b>	<b>\$ 2,314,814</b>	<b>\$ 3,438,599</b>
General revenues and other changes in net position										
Use of money and property	\$ 966,099	\$ 1,196,236	\$ 1,402,036	\$ 770,546	\$ 1,044,175	\$ 774,962	\$ 803,097	\$ 704,905	\$ 168,847	\$ 166,865
Miscellaneous	-	-	-	473,985	368,684	21,263	80,429	1,252,551	751,796	31,743
Contribution from City	-	-	-	-	-	2,106,750	1,507,000	92,367	-	1,547,931
Operating grants and contributions	-	-	-	-	-	-	-	-	2,010,280	666,279
Charges for services	-	-	-	-	-	-	54,611	54,611	-	-
<b>Total general revenues and other changes in net position</b>	<b>\$ 966,099</b>	<b>\$ 1,196,236</b>	<b>\$ 1,402,036</b>	<b>\$ 1,244,531</b>	<b>\$ 1,412,859</b>	<b>\$ 2,902,975</b>	<b>\$ 2,445,137</b>	<b>\$ 2,104,434</b>	<b>\$ 2,930,923</b>	<b>\$ 2,412,818</b>
<b>Total component unit - all others aggregate change in net position</b>	<b>\$ (63,542)</b>	<b>\$ 263,910</b>	<b>\$ 270,024</b>	<b>\$ 71,244</b>	<b>\$ 225,769</b>	<b>\$ (204,627)</b>	<b>\$ 705,870</b>	<b>\$ 870,432</b>	<b>\$ 616,109</b>	<b>\$ (1,025,781)</b>
<b>Total component units change in net position</b>	<b>\$ (1,787,312)</b>	<b>\$ (1,517,913)</b>	<b>\$ (1,290,004)</b>	<b>\$ (1,850,572)</b>	<b>\$ (2,148,624)</b>	<b>\$ (2,351,484)</b>	<b>\$ (1,791,189)</b>	<b>\$ (1,993,431)</b>	<b>\$ 1,584,617</b>	<b>\$ 2,405,476</b>
<b>Total reporting entity change in net position</b>	<b>\$ 10,988,907</b>	<b>\$ 11,590,774</b>	<b>\$ 14,129,893</b>	<b>\$ 16,063,049</b>	<b>\$ (3,957,180)</b>	<b>\$ 8,932,437</b>	<b>\$ 8,411,455</b>	<b>\$ 5,591,089</b>	<b>\$ 7,874,249</b>	<b>\$ 9,143,278</b>

Notes:  
(1) Net (expense) revenue is the difference between the expenses and program revenues. This difference indicates the degree to which a function or program is supported with its own fees and program-specific grants versus its reliance upon funding from taxes and other general revenues. Numbers in parentheses are net expenses indicating that expenses were greater than program revenues and, therefore, general revenues were needed to finance that function or program. Numbers without parentheses are net revenues, demonstrating that program revenues were more than sufficient to cover expenses.

Program Revenues by Function/Program  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(Unaudited)

Function / Program	2016	2017	2018	2019	2020
Primary government:					
Governmental activities:					
General government administration	\$ 655,387	\$ 739,193	\$ 776,582	\$ 656,964	\$ 634,571
Judicial administration	1,369,624	1,450,925	1,540,749	1,315,495	1,121,641
Public safety	3,018,018	3,378,108	4,714,215	4,646,080	3,665,868
Public works	14,105,298	14,568,952	21,428,864	15,019,801	8,428,978
Health and social services	-	-	-	-	-
Parks, recreation and cultural	2,093,552	2,088,801	2,344,179	1,551,629	581,621
Planning and community development	277,677	226,924	276,205	216,330	169,607
<b>Total governmental activities</b>	<b>\$ 21,519,556</b>	<b>\$ 22,452,903</b>	<b>\$ 31,080,794</b>	<b>\$ 23,406,299</b>	<b>\$ 14,602,286</b>
Business-type activities:					
Wastewater	\$ 6,346,155	\$ 7,572,436	\$ 9,000,919	\$ 9,781,383	\$ 10,633,506
Stormwater	-	-	-	-	-
Transportation	4,546,880	2,053,567	1,021,222	1,766,470	1,739,329
<b>Total business-type activities</b>	<b>\$ 10,893,035</b>	<b>\$ 9,626,003</b>	<b>\$ 10,022,141</b>	<b>\$ 11,547,853</b>	<b>\$ 12,372,835</b>
<b>Total government</b>	<b>\$ 32,412,591</b>	<b>\$ 32,078,906</b>	<b>\$ 41,102,935</b>	<b>\$ 34,954,152</b>	<b>\$ 26,975,121</b>
Component units:					
Component unit - school board:					
Instruction	\$ 8,391,345	\$ 8,803,853	\$ 10,857,514	\$ 9,101,005	\$ 9,378,394
Component unit - all others aggregate	-	-	-	-	-
<b>Total reporting entity</b>	<b>\$ 40,803,936</b>	<b>\$ 40,882,759</b>	<b>\$ 51,960,449</b>	<b>\$ 44,055,157</b>	<b>\$ 36,353,515</b>

Program Revenues by Function/Program  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(Unaudited)

Function / Program	2021	2022	2023	2024	2025
Primary government:					
Governmental activities:					
General government administration	\$ 1,080,417	\$ 643,988	\$ 643,949	\$ 752,555	\$ 742,401
Judicial administration	664,425	703,707	1,219,108	2,494,532	1,399,434
Public safety	4,874,449	3,382,757	3,667,633	12,585,890	9,511,494
Public works	12,037,694	11,639,660	9,377,636	13,740,465	9,135,273
Health and social services	150,628	-	-	-	-
Parks, recreation and cultural	664,220	1,582,917	1,687,291	2,765,960	5,493,297
Planning and community development	2,014,285	157,562	116,379	106,652	172,302
<b>Total governmental activities</b>	<b>\$ 21,486,118</b>	<b>\$ 18,110,591</b>	<b>\$ 16,711,996</b>	<b>\$ 32,446,054</b>	<b>\$ 26,454,201</b>
Business-type activities:					
Wastewater	\$ 8,582,159	\$ 14,488,968	\$ 11,028,590	\$ 10,227,898	\$ 11,104,183
Stormwater	-	-	3,119,396	3,376,228	4,895,696
Transportation	1,508,440	1,502,578	3,747,171	1,880,445	2,737,370
<b>Total business-type activities</b>	<b>\$ 10,090,599</b>	<b>\$ 15,991,546</b>	<b>\$ 17,895,157</b>	<b>\$ 15,484,571</b>	<b>\$ 18,737,249</b>
<b>Total government</b>	<b>\$ 31,576,717</b>	<b>\$ 34,102,137</b>	<b>\$ 34,607,153</b>	<b>\$ 47,930,625</b>	<b>\$ 45,191,450</b>
Component units:					
Component unit - school board:					
Instruction	\$ 9,546,169	\$ 10,371,204	\$ 12,346,776	\$ 11,766,335	\$ 13,211,523
Component unit - all others aggregate	-	54,611	54,611	2,010,280	666,279
<b>Total reporting entity</b>	<b>\$ 41,122,886</b>	<b>\$ 44,527,952</b>	<b>\$ 47,008,540</b>	<b>\$ 61,707,240</b>	<b>\$ 59,069,252</b>



Changes In Fund Balances, Governmental Funds  
Last Ten Fiscal Years  
(modified accrual basis of accounting)  
(Unaudited)

	2016	2017	2018	2019	2020
<b>Revenues:</b>					
General property taxes	\$ 72,377,725	\$ 72,039,315	\$ 76,305,278	\$ 78,208,786	\$ 80,480,776
Other local taxes	36,900,641	36,854,900	37,660,874	36,736,743	35,256,220
Permits, privilege fees and licenses	1,584,549	1,667,130	1,905,027	1,604,403	1,562,070
Fines and forfeitures	1,232,773	1,344,266	1,408,264	1,312,020	1,118,390
Use of money and property	734,272	929,833	1,179,638	1,861,660	1,275,119
Charges for services	2,781,916	2,753,271	3,061,844	3,208,084	2,003,962
Miscellaneous	1,238,009	353,685	1,064,935	1,443,952	1,087,413
Intergovernmental	19,332,756	23,219,455	27,715,403	22,958,723	16,224,400
<b>Total revenues</b>	<b>\$ 136,182,641</b>	<b>\$ 139,161,855</b>	<b>\$ 150,301,263</b>	<b>\$ 147,334,371</b>	<b>\$ 139,008,350</b>
<b>Expenditures:</b>					
General government administration	\$ 12,772,823	\$ 10,937,883	\$ 11,367,578	\$ 11,165,964	\$ 12,965,019
Judicial administration	2,760,270	2,641,135	2,849,199	2,312,436	2,288,540
Public safety	24,755,406	26,534,586	30,513,312	30,553,347	31,911,247
Public works	30,837,567	31,592,799	36,655,857	30,646,122	29,199,178
Health and social services	5,755,718	6,021,992	6,385,447	6,674,964	6,602,705
Education	35,973,538	37,022,219	38,243,246	39,480,138	40,411,583
Planning and community development	6,492,492	6,616,398	6,863,935	8,408,841	7,275,585
Parks, recreation and cultural	2,551,354	2,530,958	2,931,699	3,091,975	3,802,832
<b>Debt service:</b>					
Principal	8,006,433	8,172,242	7,878,462	7,956,523	8,576,013
Interest and fiscal charges	5,131,898	5,097,492	4,293,550	4,483,910	4,463,397
<b>Total expenditures</b>	<b>\$ 135,037,499</b>	<b>\$ 137,167,704</b>	<b>\$ 147,982,285</b>	<b>\$ 144,774,220</b>	<b>\$ 147,496,099</b>
<b>Excess of revenues (under) expenditures</b>	<b>\$ 1,145,142</b>	<b>\$ 1,994,151</b>	<b>\$ 2,318,978</b>	<b>\$ 2,560,151</b>	<b>\$ (8,487,749)</b>
<b>Other financing sources (uses):</b>					
Transfers in	\$ 10,595,449	\$ 16,000,826	\$ 13,539,971	\$ 17,425,753	\$ 8,916,980
Transfers out	(11,370,201)	(17,564,400)	(14,964,377)	(19,721,172)	(11,065,255)
Issuance of debt	2,189,480	-	12,309,100	961,000	65,773,000
Issuance of refunding bonds	-	31,658,000	-	-	-
Payment to refunded bond escrow agent	-	(31,362,724)	-	-	(59,514,289)
Premium on issuance debt	-	-	-	-	744,161
<b>Total other financing sources (uses)</b>	<b>\$ 1,414,728</b>	<b>\$ (1,268,298)</b>	<b>\$ 10,884,694</b>	<b>\$ (1,334,419)</b>	<b>\$ 4,854,597</b>
<b>Net changes in fund balance</b>	<b>\$ 2,559,870</b>	<b>\$ 725,853</b>	<b>\$ 13,203,672</b>	<b>\$ 1,225,732</b>	<b>\$ (3,633,152)</b>
<b>Debt Service as a percentage of noncapital expenditures:</b>					
<b>Primary government:</b>					
Total debt service	\$ 13,138,331	\$ 13,269,734	\$ 12,172,012	\$ 12,440,433	\$ 13,039,410
Total expenditures	\$ 135,037,499	\$ 137,167,704	\$ 147,982,285	\$ 144,774,220	\$ 147,496,099
Less: Capital outlay - primary government	14,936,926	16,787,756	17,927,713	20,473,697	13,401,040
<b>Noncapital expenditures</b>	<b>\$ 120,100,573</b>	<b>\$ 120,379,948</b>	<b>\$ 130,054,572</b>	<b>\$ 124,300,523</b>	<b>\$ 134,095,059</b>
<b>Debt service as a percentage of Noncapital expenditures</b>	<b>10.94%</b>	<b>11.02%</b>	<b>9.36%</b>	<b>10.01%</b>	<b>9.72%</b>
<b>Component units: (2)</b>					
<b>Expenditures:</b>					
School board	\$ 46,212,455	\$ 46,997,710	\$ 49,120,225	\$ 49,916,417	\$ 52,246,006
All others aggregate	1,029,641	932,326	1,132,012	1,173,287	1,187,090
Less: Capital outlay - school board	3,726,550	3,865,264	35,589	-	-
<b>Noncapital expenditures</b>	<b>\$ 43,515,546</b>	<b>\$ 44,064,772</b>	<b>\$ 50,216,648</b>	<b>\$ 51,089,704</b>	<b>\$ 53,433,096</b>
<b>Total reporting entity:</b>					
<b>Total noncapital expenditures (3)</b>	<b>\$ 127,642,581</b>	<b>\$ 127,422,501</b>	<b>\$ 142,027,974</b>	<b>\$ 136,322,636</b>	<b>\$ 147,179,047</b>
<b>Debt service as a percentage of noncapital expenditures</b>	<b>10.29%</b>	<b>10.41%</b>	<b>8.57%</b>	<b>9.13%</b>	<b>8.44%</b>

**Notes:**

- (1) The amounts used for capital outlay were obtained from the Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities.
- (2) In Virginia, the City issues debt to finance the construction of school facilities for the public schools because the public schools do not have borrowing or taxing authority. Therefore, the debt service payments related to school facilities are presented as debt service of that component unit. Debt service as a percentage of noncapital expenditures for the total reporting entity more appropriately reflects the unique Virginia
- (3) For the reporting entity totals, the expenditures have been reduced by the amounts given to the public schools and the other component units so that the expenditures are not counted twice.

Changes In Fund Balances, Governmental Funds  
Last Ten Fiscal Years  
(modified accrual basis of accounting)  
(Unaudited)

	2021	2022	2023	2024	2025
<b>Revenues:</b>					
General property taxes	\$ 83,717,767	\$ 86,207,650	\$ 92,841,770	\$ 99,009,379	\$ 105,068,723
Other local taxes	36,566,628	40,690,592	44,177,318	45,615,182	46,564,655
Permits, privilege fees and licenses	2,163,233	2,235,424	1,886,289	1,743,629	2,087,859
Fines and forfeitures	663,424	701,588	1,216,934	2,493,462	1,397,766
Use of money and property	303,925	129,892	3,344,466	6,208,493	5,596,264
Charges for services	1,895,043	2,944,148	3,112,269	3,416,166	3,087,635
Miscellaneous	1,188,573	1,205,336	1,384,104	1,421,823	1,231,526
Intergovernmental	22,774,938	18,505,861	16,874,907	31,079,871	26,274,450
<b>Total revenues</b>	<u>\$ 149,273,531</u>	<u>\$ 152,620,491</u>	<u>\$ 164,838,057</u>	<u>\$ 190,988,005</u>	<u>\$ 191,308,878</u>
<b>Expenditures:</b>					
General government administration	\$ 12,894,318	\$ 15,142,502	\$ 16,435,900	\$ 20,485,284	\$ 17,902,770
Judicial administration	2,035,541	2,277,280	2,283,533	3,511,997	3,874,161
Public safety	37,372,342	33,729,065	33,659,278	37,126,751	45,113,306
Public works	28,336,751	30,758,046	28,066,582	29,077,550	27,074,246
Health and social services	6,654,856	7,492,008	8,531,111	10,372,978	10,324,249
Education	39,355,298	40,349,335	41,785,228	53,076,244	58,266,967
Planning and community development	6,158,473	5,113,410	5,209,317	6,568,738	6,272,851
Parks, recreation and cultural	5,220,985	8,497,510	9,050,183	9,869,988	14,127,231
Debt service:					
Principal	9,044,835	8,833,911	9,371,804	8,477,115	8,733,820
Interest and fiscal charges	3,406,033	3,083,822	2,484,790	2,906,586	3,445,444
<b>Total expenditures</b>	<u>\$ 150,479,432</u>	<u>\$ 155,276,889</u>	<u>\$ 156,877,726</u>	<u>\$ 181,473,231</u>	<u>\$ 195,135,045</u>
<b>Excess of revenues (under) expenditures</b>	<u>\$ (1,205,901)</u>	<u>\$ (2,656,398)</u>	<u>\$ 7,960,331</u>	<u>\$ 9,514,774</u>	<u>\$ (3,826,167)</u>
<b>Other financing sources (uses):</b>					
Transfers in	\$ 7,427,060	\$ 23,342,361	\$ 26,413,658	\$ 30,468,979	\$ 19,070,265
Transfers out	(10,005,302)	(26,377,824)	(32,092,662)	(35,584,754)	(25,112,793)
Issuance of debt	23,706,000	66,904,882	80,028	23,175,000	345,533
Issuance of refunding bonds	-	-	-	-	-
Payment to refunded bond escrow agent	(17,957,552)	(66,517,608)	-	-	-
Premium on issuance debt	-	-	-	1,374,382	-
<b>Total other financing sources (uses)</b>	<u>\$ 3,170,206</u>	<u>\$ (2,648,189)</u>	<u>\$ (5,598,976)</u>	<u>\$ 19,433,607</u>	<u>\$ (5,696,995)</u>
<b>Net changes in fund balance</b>	<u>\$ 1,964,305</u>	<u>\$ (5,304,587)</u>	<u>\$ 2,361,355</u>	<u>\$ 28,948,381</u>	<u>\$ (9,523,162)</u>
<b>Debt Service as a percentage of noncapital expenditures:</b>					
<b>Primary government:</b>					
Total debt service	\$ 12,450,868	\$ 11,723,183	\$ 11,856,594	\$ 11,383,701	\$ 12,179,264
Total expenditures	\$ 150,479,432	\$ 155,276,889	\$ 156,877,726	\$ 181,473,231	\$ 195,135,045
Less: Capital outlay - primary government	16,178,697	13,071,663	9,292,806	9,683,285	15,909,406
<b>Noncapital expenditures</b>	<u>\$ 134,300,735</u>	<u>\$ 142,205,226</u>	<u>\$ 147,584,920</u>	<u>\$ 171,789,946</u>	<u>\$ 179,225,639</u>
<b>Debt service as a percentage of Noncapital expenditures</b>	<u>9.27%</u>	<u>8.24%</u>	<u>8.03%</u>	<u>6.63%</u>	<u>6.80%</u>
<b>Component units: (2)</b>					
<b>Expenditures:</b>					
School board	\$ 50,629,872	\$ 52,161,667	\$ 56,249,331	\$ 61,974,294	\$ 69,928,976
All others aggregate	3,107,602	1,739,267	9,244,823	2,058,968	3,206,597
Less: Capital outlay - school board	-	-	-	-	-
<b>Noncapital expenditures</b>	<u>\$ 53,737,474</u>	<u>\$ 53,900,934</u>	<u>\$ 65,494,154</u>	<u>\$ 64,033,262</u>	<u>\$ 73,135,573</u>
<b>Total reporting entity:</b>					
<b>Total noncapital expenditures (3)</b>	<u>\$ 149,094,159</u>	<u>\$ 157,162,110</u>	<u>\$ 171,532,231</u>	<u>\$ 187,993,184</u>	<u>\$ 204,531,188</u>
<b>Debt service as a percentage of noncapital expenditures</b>	<u>8.25%</u>	<u>7.46%</u>	<u>6.97%</u>	<u>6.06%</u>	<u>5.95%</u>

## Notes:

- (1) The amounts used for capital outlay were obtained from the Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities.
- (2) In Virginia, the City issues debt to finance the construction of school facilities for the public schools because the public schools do not have borrowing or taxing authority. Therefore, the debt service payments related to school facilities are presented as debt service of that component unit. Debt service as a percentage of noncapital expenditures for the total reporting entity more appropriately reflects the unique Virginia school debt requirement.
- (3) For the reporting entity totals, the expenditures have been reduced by the amounts given to the public schools and the other component units so that the expenditures are not counted twice.

Tax Revenues by Source, Governmental Funds  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)  
 (Unaudited)

Fiscal Year June 30,	Property	Local Sales	Business License	Consumer Utility	Meals	Tobacco	Other	Totals
2016	\$ 73,277,725	\$ 11,283,271	\$ 8,838,556	\$ 1,660,434	\$ 5,918,534	\$ 853,890	\$ 3,795,712	\$ 105,628,122
2017	75,138,320	11,276,435	8,698,368	1,524,189	5,972,064	807,025	6,431,612	109,848,013
2018	76,305,278	11,721,703	8,745,395	1,607,476	5,967,535	718,296	4,423,666	109,489,349
2019	78,208,786	11,836,812	9,344,777	1,577,007	6,374,777	600,325	7,003,045	114,945,529
2020	80,480,776	11,790,794	9,249,810	1,500,793	5,501,543	566,145	6,647,135	115,736,996
2021	83,717,767	12,555,783	8,575,536	1,686,103	5,503,374	518,370	7,727,462	120,284,395
2022	86,207,650	13,076,127	10,365,899	1,570,569	6,829,649	490,689	8,357,659	126,898,242
2023	92,841,770	13,425,699	11,583,732	1,755,559	8,124,128	491,713	8,796,487	137,019,088
2024	99,009,379	13,427,620	11,411,346	1,892,998	8,720,791	487,097	9,675,330	144,624,561
2025	105,068,723	13,247,192	11,964,992	1,773,388	9,347,757	459,891	9,771,435	151,633,378
Change 2016-2025	43.38%	17.41%	35.37%	6.80%	57.94%	-46.14%	157.43%	43.55%

Assessed and Estimated Actual Value of Taxable Property  
Last Ten Fiscal Years  
(Unaudited)

Real Estate:												
Fiscal Year	Residential	Direct	Commercial	Direct	Public		Total	Total Taxable	Percent	Total	Actual	Value as a
June 30,	Property	Tax	Property	Tax	Service	Nontaxable	Assessed	Assessed	Growth	Direct	Taxable	Percentage
		Rate		Rate	Corporation		Value	Value		Tax	Value	of Actual
										Rate		Value
2016	\$ 3,738,914,500	\$ 1.062	\$ 2,113,115,000	\$ 1.062	\$ 96,221,309	\$ 501,853,000	\$ 6,450,103,809	\$ 5,948,250,809	2.8%	\$ 1.062	\$ 5,948,250,809	100%
2017	3,822,160,300	1.060	2,119,723,700	1.060	97,739,044	529,977,400	6,569,600,444	6,039,623,044	1.5%	1.060	6,039,623,044	100%
2018	3,967,151,300	1.060	2,127,875,000	1.060	97,739,044	529,185,500	6,721,950,844	6,192,765,344	2.5%	1.060	6,192,765,344	100%
2019	4,044,043,800	1.075	2,195,140,900	1.075	97,302,622	595,269,200	6,931,756,522	6,336,487,322	2.3%	1.075	6,336,487,322	100%
2020	4,119,630,100	1.075	2,320,364,200	1.075	100,505,611	608,316,500	7,148,816,411	6,540,499,911	3.2%	1.075	6,540,499,911	100%
2021	4,362,131,700	1.075	2,319,509,940	1.075	102,534,552	591,414,400	7,375,590,592	6,784,176,192	3.7%	1.075	6,784,176,192	100%
2022	4,772,528,300	1.075	2,438,116,700	1.075	106,905,971	614,790,000	7,932,340,971	7,317,550,971	7.9%	1.075	7,317,550,971	100%
2023	5,011,800,200	1.010	2,625,290,000	1.010	107,525,651	639,042,200	8,383,658,051	7,744,615,851	5.8%	1.010	7,744,615,851	100%
2024	5,258,288,400	1.025	2,688,878,300	1.025	108,182,864	645,588,000	8,700,937,564	8,055,349,564	4.0%	1.025	8,055,349,564	100%
2025	5,779,823,300	1.030	2,784,064,600	1.030	109,608,138	601,147,400	9,274,643,438	8,673,496,038	7.7%	1.030	8,673,496,038	100%

Source: Real Estate Assessor's Office

Notes: 1) Real Estate assessments are on a calendar year basis. Values are reflective of published 2025 Land Books.

2) Commercial property values include commercial, industrial & apartments

3) "Nontaxable" is interpreted to mean tax exempt properties.

4) Total Assessed Value category includes real estate, public service corporations and exempt properties.

5) Total taxable assessed value includes real estate and public service corporation properties.

6) 2025 Public Service Corporation, assessed by the State Corporation Commission not yet available as of date of this document.

Personal Property:

January 1,	Individual and Business Tangible Personal Property	Tangible Personal Property of Public Service Corporations	Total
2016	\$ 372,862,745	\$ 18,548,653	\$ 391,411,398
2017	342,695,260	17,931,514	360,626,774
2018	355,000,626	16,617,697	371,618,323
2019	368,555,474	24,324,318	392,879,792
2020	347,535,331	20,114,426	367,649,757
2021	396,719,410	21,107,556	417,826,966
2022	442,538,135	20,033,400	462,571,535
2023	407,883,098	21,206,664	429,089,761
2024	408,753,403	20,810,285	429,563,688
2025	429,941,709	22,492,716	452,434,425

Notes:

City of Fairfax Commissioner of the Revenue's Office.

Direct and Overlapping Property Tax Rates  
 Last Ten Fiscal Years  
 (Unaudited)

Fiscal Year June 30,	Real Estate	Personal Property
2016	\$ 1.062	\$ 4.13
2017	1.060	4.13
2018	1.060	4.13
2019	1.075	4.13
2020	1.075	4.13
2021	1.075	4.13
2022	1.075	4.13
2023	1.010	4.13
2024	1.025	4.13
2025	1.030	4.13

Note:

(1) The City of Fairfax has no overlapping tax rates (Cities in the Commonwealth of Virginia are not part of Counties, and Cities have no political subdivisions).

Principal Property Taxpayers  
Current Year and Nine Years Ago  
(Unaudited)

Taxpayer	2025			2016		
	Taxable Assessed Value	Rank	Percentage (%) of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage (%) of Total City Taxable Assessed Value
Combined Properties (1)	\$ 256,256,300	1	2.95%	\$ 57,797,000	4	0.97%
Fairfield Fairfax Gateway	149,865,000	2	1.73%	-	-	-
Van Metre (2)	135,098,800	3	1.56%	114,932,000	1	1.93%
Capstone-Fairfax LLC	117,214,700	4	1.35%	-	-	-
Fair City HHH	101,627,400	5	1.17%	95,068,900	2	1.60%
Crow Holdings (3)	61,223,500	6	0.71%	-	-	-
Regency Centers (4)	52,089,500	7	0.60%	-	-	-
GI ETS Fairfax LLC	50,919,200	8	0.59%	-	-	-
Avalon at Providence Park LLC	49,620,900	9	0.57%	31,848,000	10	0.54%
Willowood Office Owner LLC	40,803,600	10	0.47%	-	-	-
Saul Holdings, LP/Shops at Fairfax LLC	-	-	-	37,127,900	7	0.62%
Boulevard VI Development LLC (IDI)	-	-	-	-	-	-
RKB/RPB Willowood LLC (I, II)	-	-	-	91,594,500	3	1.54%
Army Navy Country Club	-	-	-	53,798,200	5	0.90%
Turnpike, LLC	-	-	-	33,793,900	8	0.57%
CH Realty III/Old Town	-	-	-	32,381,100	9	0.54%
CH Realty VI/R Fairfax	-	-	-	37,249,300	6	0.63%
<b>Total</b>	<b>\$ 1,014,718,900</b>		<b>11.70%</b>	<b>\$ 585,590,800</b>		<b>9.84%</b>

## Source:

Real Estate Assessments

\*Taxable Assessed Values are based on 2025 Land Book

(1) Combined Properties include: (Courthouse, Fairfax Circle, LLC &amp; Turnpike LLC)

(2) Van Metre properties include: (Fairfax Square Apts., Belleau Wood &amp; VM Mid-Rise)

(3) Crow Holdings properties include: (CH Realty III &amp; Main Street Retail Partners, L.L.C.)

(4) Regency Centers properties include: (USRP I &amp; Fairfax Regency LLC)

Real Property Tax Levies And Collections  
 Last Ten Fiscal Years  
 (Unaudited)

Fiscal Year June 30,	Taxes Levied for the Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2016	\$ 62,690,196	\$ 61,955,837	98.83%	\$ 734,359	\$ 62,690,196	100.00%
2017	64,546,058	63,867,036	98.95%	678,861	64,545,897	100.00%
2018	66,148,234	65,294,566	98.71%	853,346	66,147,912	100.00%
2019	68,324,114	67,250,029	98.43%	1,073,760	68,323,789	100.00%
2020	70,519,826	69,612,485	98.71%	907,014	70,519,499	100.00%
2021	73,371,537	72,284,423	98.52%	1,083,012	73,367,436	99.99%
2022	74,818,577	73,508,112	98.25%	1,302,493	74,810,605	99.99%
2023	78,571,132	77,873,224	99.11%	679,098	78,552,323	99.98%
2024	82,969,048	81,582,881	98.33%	1,114,988	82,697,870	99.67%
2025	88,732,989	87,023,755	98.07%	1,277,671	88,301,426	99.51%

Source:  
 City of Fairfax Treasurer's Office.

Ratios of Outstanding Debt by Type and General Bonded Debt Outstanding  
Last Ten Fiscal Years  
(Unaudited)

Fiscal Year June 30,	Governmental Activities							Business-Type Activities			Total Primary Government	Percentage of Personal Income	Debt Per Capita
	General Obligation Bonds	Lease Revenue Bonds	Notes Payable	Public Improvement COPS	Subscription Liabilities	Lease Liabilities	Equipment Financing Agreements	Revenue Bonds	Notes Payable				
2016	\$ 89,550,655	\$ 33,660,725	\$ 6,750,000	\$ 10,134,800	-	-	\$ 5,793,139	\$ 23,660,875	-	\$ 169,550,194	10.76%	7,024	
2017	84,625,958	41,910,623	6,240,000	-	-	-	4,871,973	23,102,840	-	160,751,394	9.78%	6,789	
2018	79,371,261	40,364,523	5,720,000	11,361,000	-	-	4,718,611	22,514,805	-	164,050,200	9.65%	6,883	
2019	75,384,778	37,782,421	5,185,000	11,185,000	-	-	4,521,088	22,619,060	-	156,677,347	8.54%	6,531	
2020	71,585,720	40,033,827	5,790,000	10,984,000	-	-	3,461,075	21,897,285	-	153,751,907	7.86%	6,368	
2021	66,836,760	37,735,943	10,830,000	10,778,000	-	-	2,707,666	21,140,510	-	150,028,879	6.87%	6,159	
2022	62,465,800	35,347,059	10,260,000	10,055,000	-	173,065	2,131,285	20,443,735	-	140,875,944	6.25%	5,675	
2023	57,607,840	32,894,175	9,675,000	9,313,000	548,097	131,658	1,539,055	34,127,236	-	145,836,061	5.87%	5,736	
2024	54,212,880	54,349,673	9,080,000	8,753,000	612,017	92,665	1,128,376	33,333,450	-	161,562,061	5.89%	6,134	
2025	50,714,920	51,108,453	8,465,000	8,179,000	316,724	53,242	869,906	32,214,664	-	151,921,909	5.09%	5,650	

General bonded debt outstanding:

Fiscal Year June 30,	General Obligation Bonds	Percentage of Actual Taxable Value of Property	Debt Per Capita
2016	\$ 89,550,655	1.51%	\$ 3,683
2017	83,084,834	1.38%	3,509
2018	77,902,596	1.26%	3,269
2019	75,384,778	1.19%	3,142
2020	71,585,720	1.09%	2,965
2021	66,836,760	0.99%	2,744
2022	62,465,800	0.85%	2,516
2023	57,607,840	0.74%	2,266
2024	54,212,880	0.67%	2,058
2025	50,714,920	0.58%	1,886

Notes:

- (1) Details regarding the City's outstanding debt may be found in the notes to the basic financial statements.
- (2) Population and personal income data can be found in table 14
- (3) See table 7 for property value data
- (4) The Lease Revenue Bonds under the Governmental Activities will be repaid with general government resources
- (5) Premiums have been incorporated for the General Obligation, Lease Revenue and Business-type Activities Revenue Bonds.

Legal Debt Margin Information  
Last Ten Fiscal Years  
(Unaudited)

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Debt limit	\$ 594,825,081	\$ 603,962,304	\$ 619,276,534	\$ 633,648,732	\$ 654,049,991
Total net debt applicable to limit	<u>145,889,319</u>	<u>137,648,554</u>	<u>141,535,395</u>	<u>134,058,287</u>	<u>131,854,622</u>
Legal debt margin	<u>\$ 448,935,762</u>	<u>\$ 466,313,750</u>	<u>\$ 477,741,139</u>	<u>\$ 499,590,445</u>	<u>\$ 522,195,369</u>
<b>Total net debt applicable to the limit as a percentage of debt limit</b>	24.53%	22.79%	22.85%	21.16%	20.16%

## Legal debt margin calculation for fiscal year 2025

Assessed value of real estate	\$ <u>8,673,496,038</u>
Debt limit (10% of assessed value)	\$ 867,349,604
Debt applicable to limit:	
Net direct debt outstanding	<u>119,390,521</u>
Legal debt margin	<u>\$ 747,959,083</u>

## Notes:

- (1) Net direct debt excludes debt service on bond issues supported by revenues of the water and sewer systems. Revenues of the water and sewer system have been sufficient to cover debt service on such bonds.
- (2) Under the City Charter and Constitution of Virginia, the City may not issue bonds in excess of 10% of assessed valuation. Self-supporting debt is not included in this calculation.

Legal Debt Margin Information  
Last Ten Fiscal Years  
(Unaudited)

	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Debt limit	\$ 678,417,619	\$ 731,755,097	\$ 774,461,585	\$ 805,534,956	\$ 867,349,604
Total net debt applicable to limit	<u>128,888,369</u>	<u>120,432,209</u>	<u>111,160,728</u>	<u>127,616,594</u>	<u>119,390,521</u>
Legal debt margin	<u>\$ 549,529,250</u>	<u>\$ 611,322,888</u>	<u>\$ 663,300,857</u>	<u>\$ 677,918,362</u>	<u>\$ 747,959,083</u>
<b>Total net debt applicable to the limit as a percentage of debt limit</b>	19.00%	16.46%	14.35%	15.84%	13.76%

Summary of outstanding debt:

	<u>2025</u>
Public Improvement COPS	8,179,000
General Obligation Bonds	50,714,920
Lease Revenue Bonds	51,108,453
Notes payable	8,465,000
Other	923,148
	<u>119,390,521</u>

Notes:

- (1) Net direct debt excludes debt service on bond issues supported by revenues of the water and sewer systems. Revenues of the water and sewer system have been sufficient to cover debt service on such bonds.
- (2) Under the City Charter and Constitution of Virginia, the City may not issue bonds in excess of 10% of assessed valuation. Self-supporting debt is not included in this calculation.

Pledged-Revenue Coverage  
Last Ten Fiscal Years  
(Unaudited)

Fiscal Year June 30,	Wastewater Revenue Bonds						Coverage
	Utility Service Charges	Operating Expenses	Net Available Revenue	Debt Service			
				Principal	Interest		
2016	\$ 6,542,169	\$ 4,572,541	\$ 1,969,628	\$ 510,000	\$ 1,327,204	1.07	
2017	7,666,334	4,784,304	2,882,030	535,000	1,302,896	1.57	
2018	9,193,133	4,394,388	4,798,745	656,000	1,282,189	2.48	
2019	9,584,516	4,173,762	5,410,754	595,000	1,275,064	2.89	
2020	10,691,736	4,352,822	6,338,914	625,000	784,922	4.50	
2021	8,642,609	4,478,673	4,163,936	660,000	797,005	2.86	
2022	14,541,565	4,449,858	10,091,707	600,000	764,469	7.40	
2023	11,031,020	4,521,722	6,509,298	630,000	1,052,821	3.87	
2024	10,230,078	6,296,331	3,933,747	665,000	1,397,666	1.91	
2025	11,104,183	6,476,871	4,627,312	990,000	1,355,259	1.97	

## Notes:

- (1) Total utility service charges include interest and transfers in from other funds, but do not include developer contributions.
- (2) Total operating expenses are exclusive of depreciation, amortization, interest expense and losses on disposition of assets.
- (3) The 2008 Water revenue bond was paid off in FY14 after the sale of the water utility, and the 2010 VRA bond was transferred to the Wastewater Fund (approved by VRA). Prior to the sale, some of the debt service for these two bonds was paid from the water fund, but 100% of the VRA bond debt service is presented in the Wastewater Fund here.

Demographic and Economic Statistics  
 Last Ten Fiscal Years  
 (Unaudited)

Fiscal Year June 30,	Population	Per Capita Personal Income	School Enrollment	Unemployment Rate
(1)	(2)	(3)	(4)	(5)
2016	23,520	\$ 67,000	3,106	3.10%
2017	23,677	69,400	3,081	2.90%
2018	23,833	71,300	3,079	2.40%
2019	23,990	76,500	3,004	2.20%
2020	24,146	81,000	3,040	5.90%
2021	24,361	89,600	2,840	3.30%
2022	24,825	90,800	2,857	2.20%
2023	25,426	97,700	2,835	2.20%
2024	26,340	104,100 *	3,006	2.40%
2025	26,889 *	110,900 *	3,050 *	3.10% *

Notes:

\*Estimated by City of Fairfax

- (1) Population updated from 2020 US Census Bureau results and annual population estimates. 2025 population estimated by City staff based on avg. annual rate of change.
- (2) Personal income is published annually (with a 1-year delay) by the BEA. The most recent available figures are for 2023 (released in November 2024).
- (2) To estimate personal income for 2024 & 2025, an estimated annual change in personal income was projected based on the average of the previous five years' increases.
- (2) The BEA agglomerates the City of Fairfax with Fairfax County and the City of Falls Church in its reporting of personal income. To separate City data, the proportion of City/County income as estimated by the Census ACS was applied to the BEA per capita income figure.
- (3) Average Daily Membership "ADM" as reported in City of Fairfax annual budget.
- (4) US Bureau of Labor Statistics, Local Area Unemployment Statistics.
- (4) Unemployment rates are annual averages. 2025 unemployment rate is estimated by averaging all available months (Jan-Jul) of 2025 data.

Principal Private Sector Employers  
 Current Year and Last Year  
 (Unaudited)

Employer (1)	2025			2016		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
City of Fairfax	600	1	2.40%	250-499	1	2.57%
Sentry Force	250-499	2	1.50%	250-499	2	1.61%
Zeta Assoc	250-499	3	1.50%	250-499	3	1.61%
Ted Britt Ford Sales	250-499	4	1.50%	-	-	-
Premium Home Health Care	100-249	5	1.50%	100-249	5	0.75%
Fairfax Operator	100-249	6	0.70%	100-249	6	0.75%
Community Systems	100-249	7	0.70%	-	-	-
Trident Systems, Inc.	100-249	8	0.70%	100-249	8	0.75%
The Home Depot	100-249	9	0.70%	-	-	-
ASAP Firewatch	100-249	10	0.70%	-	-	-
Farrish Of Fairfax	100-249	11	0.70%	250-499	4	1.61%
Ourisman Fairfax Toyota	100-249	12	0.70%	100-249	7	0.75%
Capital Home Care	100-249	13	0.70%	100-249	9	0.75%
Hands of Mercy	100-249	14	0.70%	100-249	10	0.75%
A Kind & Caring Home	100-249	15	0.70%	-	-	-
Total			<u>15.41%</u>			<u>11.90%</u>
Average Total Employment			24,991			23,319

## Sources:

City of Fairfax Commissioner of the Revenue's Office.

Full-Time Equivalent City Government Employees By Function/Program  
 Last Ten Fiscal Years  
 (Unaudited)

Function/program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
City Clerk	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	2.00
Electoral Board	2.50	2.50	2.50	2.50	3.00	3.00	3.00	3.00	3.00	3.00
City Manager	3.00	3.00	2.50	2.50	2.50	3.00	3.00	3.50	3.50	6.00
Personnel	4.00	4.00	4.00	4.00	4.00	4.00	5.00	5.00	5.00	5.00
Community Relations	1.00	1.00	1.00	2.00	2.00	2.00	2.00	2.25	2.25	3.00
Marketing	0.50	0.50	0.50	-	-	-	-	-	-	-
Cable TV	1.75	1.75	1.75	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Information Technology	9.00	9.00	9.00	9.00	9.00	10.00	10.00	11.00	12.00	12.00
Printing & Office Supplies	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Motor Pool	12.00	12.00	12.00	12.75	12.75	12.75	13.00	13.00	13.00	13.00
Finance & Accounting	7.50	7.50	8.50	8.50	8.50	8.50	9.50	11.00	12.00	12.00
Real Estate Assessment	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Treasurer	7.75	7.75	8.75	8.75	8.75	8.75	8.75	8.75	8.75	8.75
Commissioner of Revenue	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
Police Department	89.25	89.00	89.00	89.00	89.00	88.75	88.75	88.75	89.75	92.00
Fire Department	80.00	80.00	80.00	80.00	83.00	82.00	83.00	85.50	85.50	85.75
Public Works*	76.10	76.95	78.95	78.95	79.45	79.45	79.45	74.80	74.80	81.60
Social Services	0.62	0.62	0.62	1.00	1.00	1.00	1.00	1.75	2.00	3.00
Parks & Recreation*	20.38	20.63	20.38	20.88	20.88	20.88	20.88	21.13	21.13	31.38
Historic Resources	3.95	3.95	3.95	3.95	3.95	3.95	3.95	4.10	4.10	4.85
Planning & Design	17.50	17.50	16.50	17.00	16.50	16.50	16.50	16.00	16.00	16.00
Economic Development*	1.00	1.00	1.50	2.50	2.50	2.00	3.50	4.50	4.50	6.50
Education	1.85	1.85	1.85	1.85	1.85	1.85	2.50	2.50	2.50	2.50
Wastewater	9.20	8.35	8.35	8.35	8.15	8.15	9.15	9.40	9.40	9.45
Water	0.00	0.00	0.00	-	-	-	-	-	-	-
Stormwater	0.70	0.70	0.70	0.70	0.70	0.70	1.70	14.60	14.60	14.75
Transit	33.25	33.25	33.25	33.25	33.45	33.45	33.45	33.70	33.70	33.45
<b>Total</b>	<b>399.30</b>	<b>399.30</b>	<b>402.05</b>	<b>405.93</b>	<b>409.43</b>	<b>409.18</b>	<b>416.58</b>	<b>432.73</b>	<b>435.98</b>	<b>462.98</b>

Source:  
 City Budget Office.

\* In FY2025, 22 temporary positions were converted to permanent part-time positions equaling an increase of 15.75 FTE

Operating Indicators By Function/Program  
Last Ten Fiscal Years  
(Unaudited)

	2016	2017	2018	2019	2020
<b>GENERAL GOVERNMENT:</b>					
<b>Public Works</b>					
Homes Served - Refuse Collection	6,498	6,473	6,512	6,530	6,490
<b>Elections</b>					
Registered Voters	14,887	15,995	15,841	16,364	16,424
# of Votes cast last General Election	4,743	12,077	8,318	10,548	6,198
% of Registered Voters last General Election	31.86%	75.50%	52.51%	64.40%	40.90%
<b>Parks and Recreation</b>					
Old Town Hall Rentals	165	165	151	155	20
Total Unique Recreation Programs	242	248	255	262	30
Total Recreation Programs	475	490	495	503	50
Day Camp program participants	956	1,040	1,148	1,184	none
<b>Community Development and Planning</b>					
Board of Architectural Review (BAR) Applications	57	67	60	80	57
Enforcement Citations	450	450	450	*	*
Land Use Applications	24	19	15	18	20
Development Plans & Subdivisions	40	42	46	32	66
<b>Economic Development</b>					
Vacancy Rate - Office Space	13.50%	12.90%	12.50%	11.50%	10.10%
Vacancy Rate - Retail Space	3.00%	4.30%	4.90%	5.30%	5.30%
<b>SCHOOLS:</b>					
<b>Education</b>					
Average Daily Membership	3,125	3,081	3,079	3,004	3,001
Elementary - Kindergarten	245	225	246	210	224
Elementary - (1-6)	1,361	1,357	1,368	1,270	1,275
Secondary - (7-12)	1,519	1,499	1,523	1,524	1,502
Tuition Cost Per Student	\$ 13,872	\$ 14,438	\$ 14,825	\$ 15,700	\$ 16,229
<b>PUBLIC SAFETY:</b>					
<b>Police Department</b>					
Cases Assigned	225	245	220	204	230
Cases Closed	155	118	145	147	170
Calls for Service	14,981	13,721	13,202	13,622	14,580
Criminal Arrests	1,092	986	873	952	984
<b>Fire Department</b>					
Staff Training Hours	16,775	14,010	18,741	13,354	13,389
Responses to Fire Incidents	2,200	2,312	2,540	2,735	2,529
Responses to EMS Incidents	4,317	4,187	4,445	4,177	4,447
Plans reviewed	1,023	1,194	1,138	951	823
Building Permits Issued	564	779	356	359	292
Cost Associated with Building Permits	\$ 33,430,366	\$ 121,674,456	\$ 157,500,340	\$ 50,481,255	\$ 31,944,639
<b>TRANSIT:</b>					
Total Ridership	678,967	646,096	605,962	606,000	488,602

**Notes:**

Source: City Annual Operating Budget &amp; Annual Comprehensive Financial Report

\* - information not available (not tracked)

## Notes:

The City outsourced Wastewater billing to Fairfax County Water Authority in conjunction with the sale of the water utility in F/Y 14. Operating indicators were not readily available from Fairfax Water for June 30, 2014.

Operating Indicators By Function/Program  
Last Ten Fiscal Years  
(Unaudited)

	2021	2022	2023	2024	2025
<b>GENERAL GOVERNMENT:</b>					
<b>Public Works</b>					
Homes Served - Refuse Collection	6,520	6,555	6,555	6740	6,769
<b>Elections</b>					
Registered Voters	17,190	17,493	17,493	17,989	18,897
# of Votes cast last General Election	13,567	10,183	9,667	7,469	13,710
% of Registered Voters last General Election	78.90%	62.00%	55.26%	41.52%	72.55%
<b>Parks and Recreation</b>					
Old Town Hall Rentals	45	42	86	292	117
Total Unique Recreation Programs	150	162	143	257	147
Total Recreation Programs	250	274	361	342	398
Day Camp program participants	750	1,693	1,644	1,434	1,307
<b>Community Development and Planning</b>					
Board of Architectural Review (BAR) Applications	42	43	44	42	35
Enforcement Citations	*	*	*	*	*
Land Use Applications	13	20	49	20	31
Development Plans & Subdivisions	63	48	128	48	33
<b>Economic Development</b>					
Vacancy Rate - Office Space	10.50%	9.60%	9.10%	9.40%	8.00%
Vacancy Rate - Retail Space	4.10%	2.40%	2.30%	2.80%	2.90%
<b>SCHOOLS:</b>					
<b>Education</b>					
Average Daily Membership	2,840	2,857	2,834	2,913	2,968
Elementary - Kindergarten	164	215	196	188	158
Elementary - (1-6)	1,264	1,232	1,279	1,321	1,187
Secondary - (7-12)	1,460	1,410	1,346	1,399	1,347
Tuition Cost Per Student	\$ 16,783	\$ 17,129	\$ 18,772	\$ 20,108	\$ 22,308
<b>PUBLIC SAFETY:</b>					
<b>Police Department</b>					
Cases Assigned	228	224	303	199	143
Cases Closed	198	233	191	153	96
Calls for Service	12,457	14,616	14,851	13,395	16,002
Criminal Arrests	587	540	759	919	1,293
<b>Fire Department</b>					
Staff Training Hours	14,450	20,003	26,981	26,040	23,527
Responses to Fire Incidents	2,071	2,437	2,763	2,941	3,052
Responses to EMS Incidents	3,159	4,749	5,393	6,200	6,296
Plans reviewed	840	954	979	959	1,098
Building Permits Issued	589	339	456	614	1,875
Cost Associated with Building Permits	\$ 123,797,875	\$ 37,059,033	\$ 167,899	\$ 350,485	\$ 666,489
<b>TRANSIT:</b>					
Total Ridership	480,000	471,899	854,194	983,445	920,016

**Notes:**

Source: City Annual Operating Budget &amp; Annual Comprehensive Financial Report

\* - information not available (not tracked)

## Notes:

The City outsourced Wastewater billing to Fairfax County Water Authority in conjunction with the sale of the water utility in F/Y 14. Operating indicators were not readily available from Fairfax Water for June 30, 2014.

Capital Asset Statistics By Function/Program  
Last Ten Fiscal Years  
(Unaudited)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b><u>GENERAL GOVERNMENT</u></b>										
<b>Parks and Recreation</b>										
Acres of Parks	286	286	286	286	286	286	286	286	286	286
Number of Major Parks	10	11	11	11	11	11	11	11	11	11
Number of Neighborhood Parks	15	15	15	15	15	15	15	15	15	15
<b>Public Works</b>										
Vehicle Availability (%)	90%	95%	97%	98%	98%	98%	98%	96%	97%	97%
Vehicle Repair Orders	3,670	3,650	3,966	3,950	4,000	4,100	4,150	3,450	3,340	3,513
Total Fleet	692	642	648	650	650	650	652	695	706	707
Miles of Streets - Primary	15.5	15.4	15.4	16.0	16.0	16.0	16.5	17.0	17.0	17.0
Miles of Streets - Secondary	56.5	56.1	56.3	57.0	57.0	57.0	57.0	57.5	58.0	58.0
Number of Street Lights	2,967	2,967	2,967	2,980	3,000	3,050	3,055	3,080	3,150	3,150
<b><u>PUBLIC SAFETY</u></b>										
<b>Police</b>										
Number of Stations*	1	1	1	1	1	1	1	1	1	1
<b>Fire</b>										
Number of Stations**	1	1	1	1	1	1	1	1	2	2
<b><u>UTILITIES:</u></b>										
<b>Sewer</b>										
Sanitary Sewers (miles)	100	108	108	108	108	108	108	108	108	108
<b><u>TRANSIT:</u></b>										
Number of Buses	12	12	12	12	12	12	12	12	12	12

**Notes:**

Source: City Annual Operating Budget & City Departments

\* - Police now has the firing range which is a separate building for fire arms training.

\*\* - The Fire Department operates from two fire stations, in 2024, the volunteer organization transferred their site/station to the City.



**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To the Honorable Members of  
the City Council  
City of Fairfax, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Fairfax, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Fairfax, Virginia's basic financial statements, and have issued our report thereon dated December 2, 2025. Our report includes a reference to other auditors who audited the financial statements of the Economic Development Authority, as described in our report on the City of Fairfax, Virginia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Fairfax, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Fairfax, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Fairfax, Virginia's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Fairfax, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farmer, Cox Associates*

Fredericksburg, Virginia  
December 2, 2025



**Independent Auditors' Report on Compliance For Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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To the Honorable Members of  
the City Council  
City of Fairfax, Virginia

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited City of Fairfax, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of City of Fairfax, Virginia's major federal programs for the year ended June 30, 2025. City of Fairfax, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, City of Fairfax, Virginia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City of Fairfax, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Fairfax, Virginia's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to City of Fairfax, Virginia's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Fairfax, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City of Fairfax, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Fairfax, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of City of Fairfax, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of City of Fairfax, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

**Report on Internal Control over Compliance: (Continued)**

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Farmer, Cox Associates*

Fredericksburg, Virginia  
December 2, 2025

CITY OF FAIRFAX, VIRGINIA

Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2025

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
<u>DEPARTMENT OF COMMERCE:</u>			
<u>Pass through payments:</u>			
George Mason University: Congressionally Identified Awards and Projects	11.469	E2061182	\$ <u>50,000</u>
Total Department of Commerce			\$ <u>50,000</u>
<u>DEPARTMENT OF TRANSPORTATION:</u>			
<u>Pass through payments:</u>			
Virginia Department of Transportation: Highway Planning and Construction	20.205	121547/121556/121816 119590/109299/113614 115545/121556/125417 109811/119089	\$ 1,003,361
Virginia Department of Motor Vehicles: Highway Safety Cluster: State and Community Highway Safety	20.600	BSC2024-54197 BSC2025-55029	\$ <u>5,504</u>
Total Highway Safety Cluster			\$ <u>5,504</u>
Total Department of Transportation			\$ <u>1,008,865</u>
<u>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:</u>			
<u>Direct payments:</u>			
Economic Development Initiative, Community Project Funding, and Miscellaneous Grants	14.251	N/A	\$ <u>196,030</u>
Total Department of Housing and Urban Development			\$ <u>196,030</u>
<u>DEPARTMENT OF TREASURY:</u>			
<u>Pass through payments:</u>			
Virginia Department of Accounts: COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	12110	\$ <u>11,829,538</u>
Total Department of Treasury			\$ <u>11,829,538</u>
<u>DEPARTMENT OF HOMELAND SECURITY:</u>			
<u>Pass through payments:</u>			
Virginia Department of Emergency Management: Building Resilient Infrastructure and Communities	97.047	121177	\$ 9,069
Emergency Management Performance Grants	97.042	124379	<u>7,410</u>
Total Department of Homeland Security			\$ <u>16,479</u>
<b>Total expenditures of federal awards</b>			<b>\$ <u>13,100,912</u></b>

See accompanying notes to the Schedule of Expenditures of Federal Awards.

CITY OF FAIRFAX, VIRGINIA

Notes to Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2025

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Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Fairfax, Virginia under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Fairfax, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Fairfax, Virginia.

Note 2 - Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

(3) The City did not elect to use the 15% de minimis indirect cost rate.

(4) The City did not pass any federal awards through to subrecipients during the year ended June 30, 2025.

Note 3 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the City's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:	
Primary government:	
Governmental Funds	\$ <u>13,100,912</u>
Total primary government	\$ <u>13,100,912</u>
Total federal expenditures per the Schedule of Expenditures of Federal Awards	\$ <u><u>13,100,912</u></u>

CITY OF FAIRFAX, VIRGINIA

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025

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**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	No
Significant deficiencies identified?	None reported
Noncompliance material to financial statements noted?	No

**Federal Awards**

Internal control over major programs:	
Material weaknesses identified?	No
Significant deficiencies identified?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516 (a)?	No

Identification of major programs:

Assistance  
Listing  
Number

Name of Federal Program or Cluster

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21.027	COVID-19 - Coronavirus State and Local Fiscal Recovery Funds
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Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	Yes

**Section II - Financial Statement Findings**

There are no financial statement findings to report.

**Section III - Federal Award Findings and Questioned Costs**

There are no federal award findings and questioned costs to report.

**Section IV - Prior Audit Findings**

There were no prior year audit findings.