

# TOWN OF PULASKI, VIRGINIA



**ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED JUNE 30, 2023**

**TOWN OF PULASKI, VIRGINIA**

**FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED JUNE 30, 2023**

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TOWN OF PULASKI, VIRGINIA  
FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2023

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TOWN OF PULASKI, VIRGINIA  
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FOR THE YEAR ENDED JUNE 30, 2023

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## INTRODUCTORY SECTION

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**TOWN OF PULASKI, VIRGINIA**

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**TOWN COUNCIL**

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Greg East  
Michael Reis  
Tyler Clontz  
Jeremy Cark  
James Radcliffe

**OTHER OFFICIALS**

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Shannon Collins ..... Mayor  
Brooks R. Dawson ..... Vice-Mayor  
Darlene Burcham ..... Town Manager  
Olivia Hale ..... Clerk of Council  
Spencer A. Rygas ..... Town Attorney  
Jackie Morris ..... Finance Director

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## FINANCIAL SECTION

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# ROBINSON, FARMER, COX ASSOCIATES, PLLC

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*Certified Public Accountants*

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## Independent Auditors' Report

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To the Honorable Members of Town Council  
Town of Pulaski, Virginia

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pulaski, Virginia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pulaski, Virginia, as of and for the year ended June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Town of Pulaski, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Pulaski, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### *Auditors' Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as



fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Town of Pulaski, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Pulaski, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Town of Pulaski, Virginia's basic financial statements. The accompanying combining fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements

or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2023, on our consideration of Town of Pulaski, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Town of Pulaski, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Pulaski, Virginia's internal control over financial reporting and compliance.

*Robinson, Farmer, Cox, Associates*

Blacksburg, Virginia  
November 24, 2023

## **Basic Financial Statements**

Town of Pulaski, Virginia  
Statement of Net Position  
June 30, 2023

	Primary Government		
	Governmental	Business-type	
	Activities	Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 7,072,088	\$ 1,903,000	\$ 8,975,088
Investments	328,370	-	328,370
Receivables (net of allowance for uncollectibles):			
Taxes receivable	2,547,160	-	2,547,160
Other local taxes receivable	134,743	-	134,743
Accounts receivable	111,414	839,982	951,396
Loans receivable	109,087	-	109,087
Due from other governmental units	609,345	99,853	709,198
Inventories	24,893	-	24,893
Inventory held for sale	147,113	-	147,113
Prepaid items	133,081	20,698	153,779
Restricted assets:			-
Cash and cash equivalents	24,903	93,984	118,887
Net pension asset	941,606	164,078	1,105,684
Capital assets not being depreciated	1,032,049	1,984,530	3,016,579
Capital assets, net of accumulated depreciation	5,080,623	11,750,428	16,831,051
Total assets	\$ 18,296,475	\$ 16,856,553	\$ 35,153,028
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related items	\$ 563,026	\$ 179,709	\$ 742,735
OPEB related items	44,444	8,319	52,763
Total deferred outflows of resources	\$ 607,470	\$ 188,028	\$ 795,498
<b>LIABILITIES</b>			
Accounts payable - operations	\$ 678,621	\$ 264,179	\$ 942,800
Accounts payable - capital related	-	202,988	202,988
Accrued liabilities	230,495	56,444	286,939
Customer deposits	24,903	93,984	118,887
Line of credit	52,633	-	52,633
Accrued interest payable	5,657	34,916	40,573
Unearned revenue	1,879,482	-	1,879,482
Long-term liabilities:			
Due within one year	515,528	350,284	865,812
Due in more than one year	1,007,405	4,262,828	5,270,233
Total liabilities	\$ 4,394,724	\$ 5,265,623	\$ 9,660,347
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred revenue - property taxes	\$ 2,222,479	\$ -	\$ 2,222,479
Pension related items	1,411,938	294,581	1,706,519
OPEB related items	63,455	11,056	74,511
Total deferred inflows of resources	\$ 3,697,872	\$ 305,637	\$ 4,003,509
<b>NET POSITION</b>			
Net investment in capital assets	\$ 5,498,696	\$ 9,058,759	\$ 14,557,455
Restricted:			
Principal Cemetery Maintenance	512,387	-	512,387
Community and Economic Development	127,778	-	127,778
Housing Rehabilitation	137,193	-	137,193
Grants	27,323	-	27,323
Net pension asset	941,606	164,078	1,105,684
Unrestricted (deficit)	3,566,366	2,250,484	5,816,850
Total net position	\$ 10,811,349	\$ 11,473,321	\$ 22,284,670

The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
Statement of Activities  
For the Year Ended June 30, 2023

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions		Governmental Activities	Primary Government Business-type Activities	
			Grants and Contributions	Capital Grants and Contributions			Total
<b>PRIMARY GOVERNMENT:</b>							
Governmental activities:							
General government administration	\$ 1,409,478	\$ 42,526	\$ 306,666	\$ -	\$ (1,060,286)	\$ -	\$ (1,060,286)
Public safety	3,558,288	74,783	1,342,262	-	(2,141,243)	-	(2,141,243)
Public works	2,856,399	859,237	3,061,644	-	1,064,482	-	1,064,482
Health and welfare	7,000	-	-	-	(7,000)	-	(7,000)
Parks, recreation, and cultural	973,331	34,268	512,047	-	(427,016)	-	(427,016)
Community development	719,385	-	846,396	-	127,011	-	127,011
Interest and other fiscal charges	20,800	-	-	-	(20,800)	-	(20,800)
Total governmental activities	\$ 9,544,681	\$ 1,010,814	\$ 6,069,015	\$ -	\$ (2,464,852)	\$ -	\$ (2,464,852)
Business-type activities:							
Water	\$ 2,171,538	\$ 2,248,594	\$ 591,281	\$ 1,050,333	\$ -	\$ 1,718,670	\$ 1,718,670
Sewer	3,697,444	3,990,647	29,224	307,251	-	629,678	629,678
Total business-type activities	\$ 5,868,982	\$ 6,239,241	\$ 620,505	\$ 1,357,584	\$ -	\$ 2,348,348	\$ 2,348,348
Total primary government	\$ 15,413,663	\$ 7,250,055	\$ 6,689,520	\$ 1,357,584	\$ (2,464,852)	\$ 2,348,348	\$ (116,504)
General revenues:							
General property taxes					\$ 3,293,837	\$ -	\$ 3,293,837
Other local taxes:							
Bank stock taxes					198,119	-	198,119
Business license taxes					553,903	-	553,903
Consumers' utility taxes					216,573	-	216,573
Consumption taxes					48,685	-	48,685
Local sales and use taxes					752,850	-	752,850
Lodging taxes					48,803	-	48,803
Motor vehicle licenses					4,182	-	4,182
Restaurant food taxes					1,046,063	-	1,046,063
Tobacco taxes					287,963	-	287,963
Utility franchise taxes					1,583	-	1,583
Unrestricted revenues from the use of money					76,103	-	76,103
Miscellaneous					267,418	215,967	483,385
Grants and contributions not restricted to specific programs					467,154	-	467,154
Transfers					(84,733)	84,733	-
Total general revenues and transfers					\$ 7,178,503	\$ 300,700	\$ 7,479,203
Change in net position					\$ 4,713,651	\$ 2,649,048	\$ 7,362,699
Net position - beginning					6,097,698	8,824,273	14,921,971
Net position - ending					\$ 10,811,349	\$ 11,473,321	\$ 22,284,670

The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
Balance Sheet  
Governmental Funds  
June 30, 2023

	General <u>Fund</u>	UDAG <u>Fund</u>	Grants <u>Fund</u>	Total Nonmajor <u>Funds</u>	<u>Total</u>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 5,341,409	\$ 56,150	\$ 1,447,299	\$ 227,230	\$ 7,072,088
Investments	-	-	-	328,370	328,370
Receivables (net of allowance for uncollectibles):					
Taxes receivable	2,547,160	-	-	-	2,547,160
Other local taxes receivable	134,743	-	-	-	134,743
Accounts receivable	111,414	-	-	-	111,414
Loans	37,459	71,628	-	-	109,087
Due from other governmental units	180,967	-	428,378	-	609,345
Inventories	24,893	-	-	-	24,893
Inventory held for sale	-	-	52,863	94,250	147,113
Prepaid items	133,081	-	-	-	133,081
Restricted assets:					
Cash and cash equivalents	24,903	-	-	-	24,903
Total assets	<u>\$ 8,536,029</u>	<u>\$ 127,778</u>	<u>\$ 1,928,540</u>	<u>\$ 649,850</u>	<u>\$ 11,242,197</u>
<b>LIABILITIES</b>					
Accounts payable - operations	\$ 666,301	\$ -	\$ 12,050	\$ 270	\$ 678,621
Line of credit	-	-	52,633	-	52,633
Customer deposits	24,903	-	-	-	24,903
Accrued liabilities	230,495	-	-	-	230,495
Unearned revenue	42,948	-	1,836,534	-	1,879,482
Total liabilities	<u>\$ 964,647</u>	<u>\$ -</u>	<u>\$ 1,901,217</u>	<u>\$ 270</u>	<u>\$ 2,866,134</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue - property taxes	\$ 2,493,680	\$ -	\$ -	\$ -	\$ 2,493,680
<b>FUND BALANCES</b>					
Nonspendable:					
Prepaid Items	\$ 133,081	\$ -	\$ -	\$ -	\$ 133,081
Inventory	24,893	-	-	-	24,893
Principal Cemetery Maintenance	-	-	-	512,387	512,387
Restricted:					
Community and Economic Development	-	127,778	-	-	127,778
Housing Rehabilitation	-	-	-	137,193	137,193
Grants	-	-	27,323	-	27,323
Committed:					
Playground reserve fund	50,000	-	-	-	50,000
Unassigned (deficit)	4,869,728	-	-	-	4,869,728
Total fund balances	<u>\$ 5,077,702</u>	<u>\$ 127,778</u>	<u>\$ 27,323</u>	<u>\$ 649,580</u>	<u>\$ 5,882,383</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 8,536,029</u>	<u>\$ 127,778</u>	<u>\$ 1,928,540</u>	<u>\$ 649,850</u>	<u>\$ 11,242,197</u>

The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
Reconciliation of the Balance Sheet of Governmental Funds  
to the Statement of Net Position  
June 30, 2023

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Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$	5,882,383
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Capital assets not being depreciated	\$ 1,032,049	
Capital assets, net of accumulated depreciation	5,080,623	6,112,672

The net pension asset is not an available resource and, therefore, is not reported in the funds.		941,606
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Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue.

Unavailable revenue - property taxes		271,201
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Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.

Pension related items	\$ 563,026	
OPEB related items	44,444	607,470

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

General obligation bonds	\$ (613,976)	
Accrued interest payable	(5,657)	
Net OPEB liabilities	(332,673)	
Compensated absences	(576,284)	(1,528,590)

Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.

Pension related items	\$ (1,411,938)	
OPEB related items	(63,455)	(1,475,393)

Net position of governmental activities	\$	10,811,349
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The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Year Ended June 30, 2023

	General Fund	UDAG Fund	Grants Fund	Total Nonmajor Funds	Total
<b>REVENUES</b>					
General property taxes	\$ 3,311,275	\$ -	\$ -	\$ -	\$ 3,311,275
Other local taxes	3,158,724	-	-	-	3,158,724
Permits, privilege fees, and regulatory licenses	39,189	-	-	-	39,189
Fines and forfeitures	9,248	-	-	-	9,248
Revenue from the use of money and property	75,032	11,716	-	6,918	93,666
Charges for services	944,814	-	-	-	944,814
Miscellaneous	45,793	-	218,000	3,625	267,418
Recovered costs	275,893	-	-	-	275,893
Intergovernmental	5,689,773	-	846,396	-	6,536,169
Total revenues	\$ 13,549,741	\$ 11,716	\$ 1,064,396	\$ 10,543	\$ 14,636,396
<b>EXPENDITURES</b>					
Current:					
General government administration	\$ 1,652,346	\$ -	\$ -	\$ -	\$ 1,652,346
Public safety	4,146,290	-	-	-	4,146,290
Public works	3,621,323	-	-	-	3,621,323
Health and welfare	7,000	-	-	-	7,000
Parks, recreation, and cultural	173,491	-	-	16,422	189,913
Community development	613,995	-	947,591	7,119	1,568,705
Capital projects	755,281	-	-	-	755,281
Debt service:					
Principal retirement	307,717	-	-	-	307,717
Interest and other fiscal charges	24,228	-	-	-	24,228
Total expenditures	\$ 11,301,671	\$ -	\$ 947,591	\$ 23,541	\$ 12,272,803
Excess (deficiency) of revenues over (under) expenditures	\$ 2,248,070	\$ 11,716	\$ 116,805	\$ (12,998)	\$ 2,363,593
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	\$ 59,805	\$ -	\$ 30,842	\$ 277,200	\$ 367,847
Transfers out	(131,906)	(174,722)	(120,324)	(25,628)	(452,580)
Total other financing sources (uses)	\$ (72,101)	\$ (174,722)	\$ (89,482)	\$ 251,572	\$ (84,733)
Change in fund balances	\$ 2,175,969	\$ (163,006)	\$ 27,323	\$ 238,574	\$ 2,278,860
Fund balances - beginning	2,901,733	290,784	-	411,006	3,603,523
Fund balances - ending	\$ 5,077,702	\$ 127,778	\$ 27,323	\$ 649,580	\$ 5,882,383

The notes to the financial statements are an integral part of this statement.



Town of Pulaski, Virginia  
Reconciliation of the Statement of Revenues,  
Expenditures, and Changes in Fund Balances of Governmental Funds  
to the Statement of Activities  
For the Year Ended June 30, 2023

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	2,278,860
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. These are the details of items supporting this adjustment:

Capital outlays	\$ 1,679,836	
Depreciation expense	<u>(463,181)</u>	1,216,655

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Increase (decrease) in unavailable property taxes		(17,438)
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The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal repayments:		
General obligation bonds	\$ 186,836	
Loans payable	<u>120,881</u>	307,717

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Changes in pension related items	\$ 890,369	
Changes in OPEB related items	54,634	
Decrease (increase) in accrued interest payable	3,428	
Decrease (increase) in compensated absences	<u>(20,574)</u>	927,857

Change in net position of governmental activities	\$	<u><u>4,713,651</u></u>
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The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
Statement of Net Position  
Proprietary Funds  
June 30, 2023

	Water Fund	Sewer Fund	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 625,806	\$ 1,277,194	\$ 1,903,000
Accounts receivable, net of allowances for uncollectibles	297,803	542,179	839,982
Due from other governments	-	99,853	99,853
Prepaid items	19,126	1,572	20,698
Total current assets	<u>\$ 942,735</u>	<u>\$ 1,920,798</u>	<u>\$ 2,863,533</u>
Noncurrent assets:			
Restricted assets:			
Cash and cash equivalents	\$ 93,984	-	\$ 93,984
Net Pension Asset	135,937	28,141	164,078
Capital assets:			
Capital assets not being depreciated	1,666,403	318,127	1,984,530
Capital assets, net of accumulated depreciation	7,821,058	3,929,370	11,750,428
Total capital assets	<u>\$ 9,487,461</u>	<u>\$ 4,247,497</u>	<u>\$ 13,734,958</u>
Total noncurrent assets	<u>\$ 9,717,382</u>	<u>\$ 4,275,638</u>	<u>\$ 13,993,020</u>
Total assets	<u>\$ 10,660,117</u>	<u>\$ 6,196,436</u>	<u>\$ 16,856,553</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related items	\$ 141,512	\$ 38,197	\$ 179,709
OPEB related items	6,939	1,380	8,319
Total deferred outflows of resources	<u>\$ 148,451</u>	<u>\$ 39,577</u>	<u>\$ 188,028</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable - operations	\$ 36,114	\$ 228,065	\$ 264,179
Accounts payable - capital related	198,471	4,517	202,988
Accrued liabilities	49,406	7,038	56,444
Customer deposits	93,984	-	93,984
Accrued interest payable	30,909	4,007	34,916
Compensated absences - current portion	54,859	3,712	58,571
Bonds payable - current portion	136,549	155,164	291,713
Total current liabilities	<u>\$ 600,292</u>	<u>\$ 402,503</u>	<u>\$ 1,002,795</u>
Noncurrent liabilities:			
Compensated absences - net of current portion	\$ 18,287	\$ 1,238	\$ 19,525
Bonds payable - net of current portion	2,783,776	1,397,722	4,181,498
Net OPEB liabilities	51,517	10,288	61,805
Total noncurrent liabilities	<u>\$ 2,853,580</u>	<u>\$ 1,409,248</u>	<u>\$ 4,262,828</u>
Total liabilities	<u>\$ 3,453,872</u>	<u>\$ 1,811,751</u>	<u>\$ 5,265,623</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related items	\$ 240,161	\$ 54,420	\$ 294,581
OPEB related items	9,160	1,896	11,056
Total deferred inflows of resources	<u>\$ 249,321</u>	<u>\$ 56,316</u>	<u>\$ 305,637</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 6,368,665	\$ 2,690,094	\$ 9,058,759
Restricted - net pension asset	135,937	28,141	164,078
Unrestricted	600,773	1,649,711	2,250,484
Total net position	<u>\$ 7,105,375</u>	<u>\$ 4,367,946</u>	<u>\$ 11,473,321</u>

The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
Statement of Revenues, Expenses, and Changes in Net Position  
Proprietary Funds  
For the Year Ended June 30, 2023

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Total</u>
<b>OPERATING REVENUES</b>			
Charges for services:			
Water and sewer revenues	\$ 2,248,594	\$ 3,990,647	\$ 6,239,241
Total operating revenues	<u>\$ 2,248,594</u>	<u>\$ 3,990,647</u>	<u>\$ 6,239,241</u>
<b>OPERATING EXPENSES</b>			
Personnel services	\$ 757,450	\$ 134,747	\$ 892,197
Fringe benefits	116,846	28,472	145,318
Contractual services	217,809	2,782,302	3,000,111
Utilities	277,850	779	278,629
Materials and supplies	295,235	355,480	650,715
Repairs and maintenance	142,220	89,958	232,178
Depreciation	287,578	293,352	580,930
Miscellaneous	179	-	179
Total operating expenses	<u>\$ 2,095,167</u>	<u>\$ 3,685,090</u>	<u>\$ 5,780,257</u>
Operating income (loss)	<u>\$ 153,427</u>	<u>\$ 305,557</u>	<u>\$ 458,984</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Interest expense	\$ (76,371)	\$ (12,354)	\$ (88,725)
Intergovernmental grants	591,281	29,224	620,505
Penalties	-	727	727
Miscellaneous	815	214,425	215,240
Total nonoperating revenues (expenses)	<u>\$ 515,725</u>	<u>\$ 232,022</u>	<u>\$ 747,747</u>
Income (loss) before transfers and capital contributions	<u>\$ 669,152</u>	<u>\$ 537,579</u>	<u>\$ 1,206,731</u>
Capital contributions - intergovernmental grants	\$ 1,050,333	\$ 307,251	\$ 1,357,584
Transfers in	-	215,946	215,946
Transfers out	<u>(131,213)</u>	<u>-</u>	<u>(131,213)</u>
Change in net position	<u>\$ 1,588,272</u>	<u>\$ 1,060,776</u>	<u>\$ 2,649,048</u>
Total net position - beginning	5,517,103	3,307,170	8,824,273
Total net position - ending	<u><u>\$ 7,105,375</u></u>	<u><u>\$ 4,367,946</u></u>	<u><u>\$ 11,473,321</u></u>

The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended June 30, 2023

	Water Fund	Sewer Fund	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 2,281,227	\$ 4,241,102	\$ 6,522,329
Payments to suppliers	(974,595)	(3,215,154)	(4,189,749)
Payments to employees	(965,844)	(182,209)	(1,148,053)
Net cash provided by (used for) operating activities	<u>\$ 340,788</u>	<u>\$ 843,739</u>	<u>\$ 1,184,527</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers (to) from other funds	\$ 207,329	\$ (96,681)	\$ 110,648
Contributions from other governments	591,281	29,224	620,505
Net cash provided by (used for) noncapital financing activities	<u>\$ 798,610</u>	<u>\$ (67,457)</u>	<u>\$ 731,153</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Capital asset additions	\$ (2,336,843)	\$ (405,606)	\$ (2,742,449)
Proceeds from issuance of debt	297,066	-	297,066
Principal payments on bonds	(198,970)	(196,792)	(395,762)
Contributions from other governments	1,197,826	207,398	1,405,224
Interest expense	(73,723)	(13,210)	(86,933)
Net cash provided by (used for) capital and related financing activities	<u>\$ (1,114,644)</u>	<u>\$ (408,210)</u>	<u>\$ (1,522,854)</u>
Net increase (decrease) in cash and cash equivalents	\$ 24,754	\$ 368,072	\$ 392,826
Cash and cash equivalents - beginning	695,036	909,122	1,604,158
Cash and cash equivalents - ending (including restricted cash of \$93,984)	<u><u>\$ 719,790</u></u>	<u><u>\$ 1,277,194</u></u>	<u><u>\$ 1,996,984</u></u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>			
Operating income (loss)	\$ 153,427	\$ 305,557	\$ 458,984
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:			
Depreciation	\$ 287,578	\$ 293,352	\$ 580,930
Miscellaneous revenue	815	215,152	215,967
(Increase) decrease in accounts receivable	6,236	35,303	41,539
(Increase) decrease in prepaid expenses	(6,820)	1,638	(5,182)
(Increase) decrease in deferred outflows of resources	59,128	19,243	78,371
(Increase) decrease in net pension asset	101,480	23,415	124,895
Increase (decrease) in customer deposits	25,582	-	25,582
Increase (decrease) in accounts payable - operations	(34,482)	11,727	(22,755)
Increase (decrease) in accrued liabilities	11,333	664	11,997
Increase (decrease) in compensated absences	26,658	377	27,035
Increase (decrease) in net OPEB liabilities	(5,516)	(1,844)	(7,360)
Increase (decrease) in deferred inflows of resources	(284,631)	(60,845)	(345,476)
Total adjustments	<u>\$ 187,361</u>	<u>\$ 538,182</u>	<u>\$ 725,543</u>
Net cash provided by (used for) operating activities	<u><u>\$ 340,788</u></u>	<u><u>\$ 843,739</u></u>	<u><u>\$ 1,184,527</u></u>
<b>Noncash investing, capital, or financing activities:</b>			
Construction payables	<u>\$ 198,471</u>	<u>\$ 4,517</u>	<u>\$ 202,988</u>

The notes to the financial statements are an integral part of this statement.

Town of Pulaski, Virginia  
 Statement of Changes in Fiduciary Net Position  
 Fiduciary Fund - PSA Fund  
 For the Year Ended June 30, 2023

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	<u>Custodial Fund</u>
<b>Deductions</b>	
Payments to Town of Pulaski	\$ 219,788
Total deductions	<u>\$ 219,788</u>
 Net increase (decrease) in fiduciary net position	 \$ (219,788)
 Net position, beginning	 <u>219,788</u>
Net position, ending	<u><u>\$ -</u></u>

The notes to the financial statements are an integral part of this statement.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

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**Note 1-Summary of Significant Accounting Policies:**

The financial statements of the Town conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The more significant accounting policies established in GAAP and used by the Town are discussed below.

A. Financial reporting entity:

Town of Pulaski, Virginia (Town) is a municipal corporation governed by an elected six-member Town Council. The accompanying financial statements present the Town and its component units. Related organizations, if any, are described below.

Blended Component Units:

Town of Pulaski Redevelopment and Housing Authority - This Authority is a legally separate organization that is financially accountable to the Town. The governing body of the Authority is substantively the same as that of the Town.

Discretely Presented Component Units - None

Related Organizations - None

Jointly Governed Organizations - None

B. Government-wide and fund financial statements:

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Net Position is designed to display the financial position of the primary government (governmental and business-type activities). Governments report all capital assets, including infrastructure, in the government-wide Statement of Net Position and report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories: 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 1-Summary of Significant Accounting Policies: (continued)**

B. Government-wide and fund financial statements: (continued)

Budgetary comparison schedules - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments, and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. The budgetary comparison schedules present the original budget, the final budget, and the actual activity of the major governmental funds.

C. Measurement focus, basis of accounting, and financial statement presentation:

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt as well as expenditures related to compensated absences are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues.

Sales and utility taxes, which are collected by the state or utility and subsequently remitted to the Town, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the Town.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for and reported in other funds.

The *Special Revenue Funds* account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The UDAG Fund and the Grants Fund are the only major special revenue funds of the Town.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 1-Summary of Significant Accounting Policies: (continued)**

C. Measurement focus, basis of accounting, and financial statement presentation: (continued)

The Town reports the following major proprietary funds:

*Proprietary Funds* - account for operations that are financed in a manner similar to those found in private business enterprises. The measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of Enterprise Funds.

*Enterprise Funds* - account for the financing of services to the general public where all or most of the operating expenses involved are recorded in the form of charges to users of such services. Enterprise Funds consist of the Water Fund and the Sewer Fund.

The Town reports the following nonmajor governmental funds:

The *Special Revenue Funds* account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The nonmajor special revenue funds consist of the Cemetery Care Fund, the Neighborhood Revitalization Fund, and the CDBG Housing Rehabilitation Fund.

Additionally, the Town reports the following fund types:

*Fiduciary Funds (Custodial Funds)* - account for assets held by the government in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. These funds include Custodial Funds, which consist of the PSA Fund and represent collections on the behalf of the County for refuse services provided. During the year, the Town transitioned away from the County for refuse collection services and activity is merged with the General Fund. Fiduciary funds are not included in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the Town's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise fund are charges to customers for sales and services. The Town also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance:

1. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand and amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments, with an original maturity of three months or less when purchased to be cash equivalents.



TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 1-Summary of Significant Accounting Policies: (continued)**

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance: (continued)

2. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

3. Prepaid Items

Certain payments to vendors represent costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

4. Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "due to/from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

5. Inventory

Inventory consists of automobile supplies for public works. Inventory is measured using the first in, first out method.

6. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on the property as of January 1. Real estate taxes are payable June 5 and December 5. Personal property taxes are due and collectible annually on October 15<sup>th</sup> and decals for vehicles are due on April 1. The Town bills and collects its own property taxes.

7. Allowance for Uncollectible Accounts

The Town calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$322,955 for property taxes and \$191,886 for water, sewer, and garbage receivables at June 30, 2023.

8. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

9. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 1-Summary of Significant Accounting Policies: (continued)**

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance: (continued)

9. Capital Assets (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	40
Building improvements	20-40
Improvements other than buildings	20-40
Infrastructure	20-40
Machinery and equipment	4-30

10. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. No liability is recorded for non-vesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "terminal leave" prior to retirement. The Town accrues salary-related payments associated with the payment of compensated absences. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

11. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

12. Fund Balance

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance - amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact (corpus of a permanent fund);

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 1-Summary of Significant Accounting Policies: (continued)**

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance: (continued)

12. Fund Balance (continued)

- Restricted fund balance - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;
- Committed fund balance - amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the Town Council prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Council adopts another ordinance to remove or revise the limitation;
- Assigned fund balance - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments general only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When fund balance resources are available for a specific purpose in more than one classification, it is the Town's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

Town Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by Town Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

13. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 1-Summary of Significant Accounting Policies: (continued)**

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance: (continued)

13. Net Position (continued)

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

14. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>, and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup> and amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. In addition, certain items related to pension and OPEB are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

15. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town's Retirement Plan and the additions to/deductions from the Town's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

16. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS GLI OPEB liability, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI OPEB Plan and the additions to/deductions from the VRS OPEB Plan fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 2-Stewardship, Compliance, and Accountability:**

A. Budgetary information

The following procedures are used by the Town in establishing the budgetary data reflected in the financial statements:

1. Prior to May 1, the Town Manager submits to the Town Council a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. The General fund and the Grants Fund have a legally adopted budget. The UDAG Fund does not have a legally adopted budget.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the function level. Only the Town Council can revise the appropriation for each department or category. The Town Manager is authorized to transfer budgeted amounts within general government departments.
5. Formal budgetary integration is employed by the Water and Sewer Funds as well as the General Fund.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30, for all Town units. Several supplemental appropriations were necessary during this fiscal year.
8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the Town's accounting system.
9. For fiscal year ended June 30, 2023, expenditures exceeded appropriations in the General Fund for public works and debt service as well as the CDBG and Cemetery Care Funds.

B. Deficit fund balance

1. At June 30, 2023, no funds reported negative fund balance.

**Note 3-Deposits and Investments:**

Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 3-Deposits and Investments: (continued)**

**Investments**

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investors Service, Inc.; A-1 by Standard & Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

**Custodial Credit Risk (Investments)**

The Town's investments at June 30, 2023 were held in the Town's name by the Town's custodial banks.

At June 30, 2023, the Town had \$328,370 in investments comprised of non-negotiable certificates of deposit with a maturity of less than one year.

**Note 4-Interfund Transfers:**

Interfund transfers for the year ended June 30, 2023 consisted of the following:

Fund	Transfers In	Transfers Out
General Fund	\$ 59,805	\$ 131,906
CDBG Fund	140,821	-
Grants Fund	30,842	120,324
UDAG Fund	-	174,722
Cemetery Fund	-	25,628
Neighborhood Revitalization Fund	136,379	-
Water Fund	-	131,213
Sewer Fund	215,946	-
Total	<u>\$ 583,793</u>	<u>\$ 583,793</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 5-Due from Other Governmental Units:**

The following amounts represent receivables from other governments at year-end:

	Primary Government	
	Governmental Activities	Business-type Activities
Local Government:		
Pulaski County	\$ 130,960	\$ -
Commonwealth of Virginia:		
Communications Tax	50,007	-
Categorical Aid	1,029	-
Federal Government:		
Categorical Aid	427,349	99,853
Total	<u>\$ 609,345</u>	<u>\$ 99,853</u>

**Note 6-Long-term Obligations:**

**Governmental Activities Long-term Obligations:**

The following is a summary of long-term obligation transactions of the Town for the year ended June 30, 2023:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance
Direct Borrowings and Placements:				
General obligation bonds	\$ 800,812	\$ -	\$ (186,836)	\$ 613,976
Loans payable	120,881	-	(120,881)	-
Net OPEB liabilities	368,488	213,891	(249,706)	332,673
Compensated absences	555,710	437,357	(416,783)	576,284
Total	<u>\$ 1,845,891</u>	<u>\$ 651,248</u>	<u>\$ (974,206)</u>	<u>\$ 1,522,933</u>

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements	
	Principal	Interest
2024	\$ 83,315	\$ 14,222
2025	77,080	12,244
2026	78,094	10,344
2027	80,138	8,403
2028	78,457	6,465
2029-2032	216,892	9,157
Totals	<u>\$ 613,976</u>	<u>\$ 60,835</u>

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 6-Long-term Obligations:**

**Governmental Activities Long-term Obligations:** (continued)

Details of long-term obligations are as follows:

	Interest Rates	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
Direct Borrowings and Placements:					
General Obligation Bonds:					
GO bond - 2012	4.34%	2032	\$ 3,000,000	\$ 310,976	\$ 42,315
GO bond - 2019 (a)	2.11%	2029	420,000	303,000	41,000
Subtotal General Obligation Bonds				<u>\$ 613,976</u>	<u>\$ 83,315</u>
Other Obligations:					
Net OPEB liabilities	n/a	n/a	n/a	\$ 332,673	\$ -
Compensated absences	n/a	n/a	n/a	576,284	432,213
Total Other Obligations				<u>\$ 908,957</u>	<u>\$ 432,213</u>
Totals				<u><u>\$ 1,522,933</u></u>	<u><u>\$ 515,528</u></u>

(a) In the event of default, the Lender may declare the entire unpaid principal and interest on the issuance as due and payable.

**Business-type Activities Long-term Obligations:**

The following is a summary of long-term obligation transactions of the Enterprise Fund for the year ended June 30, 2023:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance
Direct Borrowings and Placements:				
General obligation bonds	\$ 4,571,907	\$ 297,066	\$ (395,762)	\$ 4,473,211
Net OPEB liabilities	69,165	43,045	(50,405)	61,805
Compensated absences	51,061	65,331	(38,296)	78,096
Total	<u><u>\$ 4,692,133</u></u>	<u><u>\$ 405,442</u></u>	<u><u>\$ (484,463)</u></u>	<u><u>\$ 4,613,112</u></u>



TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 6-Long-term Obligations: (continued)**

**Business-type Activities Long-term Obligations: (continued)**

Annual requirements to amortize long-term obligations and the related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements	
	Principal	Interest
2024	\$ 291,713	\$ 80,266
2025	280,356	75,300
2026	285,229	70,423
2027	290,249	65,406
2028	288,060	60,350
2029-2033	1,398,577	226,856
2034-2038	586,553	129,807
2039-2043	533,547	65,093
2044-2045	221,861	6,774
Totals	<u>\$ 4,176,145</u>	<u>\$ 780,275</u>
Add amounts in the draw down phase	<u>\$ 297,066</u>	<u>\$ -</u>
Totals	<u>\$ 4,473,211</u>	<u>\$ 780,275</u>

**TOWN OF PULASKI, VIRGINIA**

**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2023**

**Note 6-Long-term Obligations: (continued)**

**Business-type Activities Long-term Obligations: (continued)**

Details of long-term obligations are as follows:

	Interest Rates	Final Maturity Date	Amount of Original Issue	Balance Business-type Activities	Amount Due Within One Year
Direct Borrowings and Placements:					
General obligation bonds:					
GO bond 2012 (a)	2.85%	2032	\$ 2,567,830	\$ 608,796	\$ 82,841
GO bond 2014B	2.68%	2034	304,293	186,653	14,815
GO bond 2012 (b)	0.00%	2033	2,156,159	1,127,093	107,808
GO bond 2014 (b)	2.50%	2045	2,487,968	2,010,353	69,904
GO bond 2020 (b)	3.93%	2035	290,000	243,250	16,345
Total General obligation bonds				<u>\$ 4,176,145</u>	<u>\$ 291,713</u>
Revenue bonds:					
WSL-036-19 (b)	265.00%	2044	\$ 2,686,309	\$ 297,066	\$ -
Subtotal Direct Borrowings and Placements				<u>4,473,211</u>	<u>291,713</u>
Other obligations:					
Net OPEB liabilities	n/a	n/a	n/a	\$ 61,805	\$ -
Compensated absences	n/a	n/a	n/a	78,096	58,571
Total other obligations				<u>\$ 139,901</u>	<u>\$ 58,571</u>
Totals				<u>\$ 4,613,112</u>	<u>\$ 350,284</u>

(a) 60.7% and 39.3% are due from the water and sewer funds, respectively.

(b) In the event of default, the lender may declare the entire unpaid principal and interest on the issuance as due and payable.

**Note 7-Line of Credit**

On September 22, 2022, the Town issued a line of credit (LOC) with a limit of \$500,000 for construction of single-family residences with Freedom First Credit Union. Individual construction loans can be issued 2 at a time and have interest only payments to maturity at 18 months. All outstanding principal and interest for the line of credit is due and payable 120 months from closing. Interest on the LOC is at the Wall Street Journal prime rate at the time of closing.

On February 1, 2023, the Town issued a line of credit with a limit of \$500,000 to construct low-to-moderate income homes for sale within the town limits. Interest-only payments will be due monthly for 11 months, with all outstanding principal and accrued interest due in full at the end of the 12<sup>th</sup> month unless the Bank renews the line of credit, which is in its sole discretion. Interest on the LOC is the variable prime rate as published daily by the Wall Street Journal, adjustable daily as the prime rate changes. Line of credit activity for the year is presented below:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance
Line of credit - Freedom First Credit Union (a)	\$ -	\$ 178,400	\$ (178,400)	\$ -
Line of credit - First Bank & Trust	-	52,633	-	52,633
Total	<u>\$ -</u>	<u>\$ 231,033</u>	<u>\$ (178,400)</u>	<u>\$ 52,633</u>

(a) Collateralized by the rents of the underlying property funds were used to build.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 8-Unearned and Deferred/Unavailable Revenue:**

Unearned and deferred/unavailable revenue represent amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred. These amounts consist of the following:

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
Unavailable property tax revenue representing uncollected property tax billings that are not available for the funding of current expenditures	\$ -	\$ 271,201
Tax assessments due after June 30	2,222,479	2,222,479
Total	\$ 2,222,479	\$ 2,493,680

**Note 9-Pension Plan:**

***Plan Description***

All full-time, salaried permanent employees of the Town are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 9-Pension Plan: (continued)**

***Benefit Structures (continued)***

- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013 are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 9-Pension Plan:** (continued)

***Employees Covered by Benefit Terms***

As of the June 30, 2021 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Primary Government</b>
Inactive members or their beneficiaries currently receiving benefits	99
Inactive members:	
Vested inactive members	25
Non-vested inactive members	47
Inactive members active elsewhere in VRS	80
Total inactive members	152
Active members	87
Total covered employees	338

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Town's contractually required employer contribution rate for the year ended June 30, 2023 was 10.84% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Town were \$473,516 and \$454,043 for the years ended June 30, 2023 and June 30, 2022, respectively.

***Net Pension Liability (Asset)***

The net pension liability (asset) (NPLA) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Town's net pension liability (asset) was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 9-Pension Plan:** (continued)

***Actuarial Assumptions - General Employees***

The total pension liability for General Employees in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**Mortality rates:**

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 9-Pension Plan: (continued)**

**Actuarial Assumptions - General Employees (continued)**

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits**

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 9-Pension Plan: (continued)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (continued)***

Mortality rates: (continued)

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change



TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 9-Pension Plan:** (continued)

***Long-Term Expected Rate of Return***

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
MAPS - Multi-Asset Public Strategies	6.00%	3.73%	0.22%
PIP - Private Investment Partnership	3.00%	6.55%	0.20%
Total	100.00%		5.33%
		Inflation	2.50%
		Expected arithmetic nominal return**	7.83%

\*The above allocation provides a one-year expected return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%.

\*\*On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 9-Pension Plan: (continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the Town was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2023, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2021 actuarial valuations, whichever was greater. From July 1, 2022 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in Net Pension Liability (Asset)**

	Primary Government		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2021	\$ 26,789,050	\$ 28,525,641	\$ (1,736,591)
Changes for the year:			
Service cost	\$ 566,084	\$ -	\$ 566,084
Interest	1,798,471	-	1,798,471
Differences between expected and actual experience	(1,119,568)	-	(1,119,568)
Contributions - employer	-	454,127	(454,127)
Contributions - employee	-	199,879	(199,879)
Net investment income	-	(22,756)	22,756
Benefit payments, including refunds	(1,422,229)	(1,422,229)	-
Administrative expenses	-	(17,821)	17,821
Other changes	-	651	(651)
Net changes	\$ (177,242)	\$ (808,149)	\$ 630,907
Balances at June 30, 2022	\$ 26,611,808	\$ 27,717,492	\$ (1,105,684)

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 9-Pension Plan: (continued)**

***Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate***

The following presents the net pension liability (asset) of the Town using the discount rate of 6.75%, as well as what the Town's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Town of Pulaski			
Net Pension Liability (Asset)	\$ 2,452,769	\$ (1,105,684)	\$ (4,012,011)

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2023, the Town recognized pension expense of \$(553,679). At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 796,788
Change in assumptions	202,903	-
Net difference between projected and actual earnings on pension plan investments	-	843,415
Changes in proportion and differences between employer contributions and proportionate share of contributions	66,316	66,316
Employer contributions subsequent to the measurement date	473,516	-
Total	\$ 742,735	\$ 1,706,519

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 9-Pension Plan: (continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

\$473,516 reported as deferred outflows of resources related to pensions resulting from the Town's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2024	\$ (737,703)
2025	(522,925)
2026	(561,018)
2027	384,346

***Pension Plan Data***

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan):**

***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)**

***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,984 as of June 30, 2023.

***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% ( $1.34\% \times 60\%$ ) and the employer component was 0.54% ( $1.34\% \times 40\%$ ). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2023 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the entity were \$24,741 and \$22,365 for the years ended June 30, 2023 and June 30, 2022, respectively.

In June 2022, the Commonwealth made a special contribution of approximately \$30.4 million to the Group Life Insurance Plan. This special payment was authorized by a budget amendment included in Chapter 1 of the 2022 Appropriation Act, and is classified as a non-employer contribution.

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB***

At June 30, 2023, the entity reported a liability of \$229,260 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2022 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2022, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022, the participating employer's proportion was 0.01900% as compared to 0.02010% at June 30, 2021.

For the year ended June 30, 2023, the participating employer recognized GLI OPEB expense of \$1,313. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (continued)***

At June 30, 2023, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 18,155	\$ 9,197
Net difference between projected and actual earnings on GLI OPEB plan investments	-	14,325
Change in assumptions	8,551	22,331
Changes in proportionate share	1,316	28,658
Employer contributions subsequent to the measurement date	<u>24,741</u>	<u>-</u>
Total	<u>\$ 52,763</u>	<u>\$ 74,511</u>

\$24,741 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2024	\$ (11,632)
2025	(11,227)
2026	(16,665)
2027	(2,730)
2028	(4,235)

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)**

***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)**

***Actuarial Assumptions: (continued)***

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates



TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)**

**Actuarial Assumptions: (continued)**

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2022, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		GLI OPEB Plan
		<hr/>
Total GLI OPEB Liability	\$	3,672,085
Plan Fiduciary Net Position		2,467,989
GLI Net OPEB Liability (Asset)	\$	<hr/> <hr/> 1,204,096
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		67.21%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
MAPS - Multi-Asset Public Strategies	6.00%	3.73%	0.22%
PIP - Private Investment Partnership	3.00%	6.55%	0.20%
Total	100.00%		5.33%
		Inflation	2.50%
		Expected arithmetic nominal return**	7.83%

\*The above allocation provides a one-year return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%.

\*\*On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)**

***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2022, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2022 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

***Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Town of Pulaski's proportionate share of the GLI Plan			
Net OPEB Liability	\$ 333,600	\$ 229,260	\$ 144,939

***GLI Plan Fiduciary Net Position***

Detailed information about GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 11-Other Postemployment Benefits-Health Insurance:**

***Plan Description***

The Town of Pulaski administers a single-employer defined benefit healthcare plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the Town of Pulaski's pension plans. The plan does not issue a publicly available financial report.

***Benefits Provided***

A retiree, eligible for post-retirement medical coverage, is defined as a full-time employee who retires directly from the Town and is eligible to receive an early or regular retirement benefit from VRS. Employees applying for early or regular retirement are eligible to continue participation in the Retiree Health Plans sponsored by the Town. Employees at the Town are allowed to stay on the plan until Medicare eligibility at age 65. The employee pays 100% of the required premium.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 11-Other Postemployment Benefits-Health Insurance: (continued)**

***Plan Membership***

At June 30, 2023 (measurement date), the following employees were covered by the benefit terms:

Active	72
Retired	10
Terminated	12
Total	<u>94</u>

***Contributions***

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the Town of Pulaski Board. The amount paid by the Town for OPEB as the benefits came due during the year ended June 30, 2023 was \$27,642.

***Total OPEB Liability***

The Town of Pulaski's total OPEB liability was measured as of June 30, 2023. The total OPEB liability was determined by the alternative measurement method as of June 30, 2023.

***Actuarial Assumptions***

The total OPEB liability was prepared using the alternative measurement method and used the following actuarial assumptions (as provided by the GASBHelp tool utilized) applied to all periods included in the measurement, unless otherwise specified:

Inflation	1.70%
Salary Increases	1.70%
Discount Rate	3.86%

Mortality rates were based on the Pub-2010 Public Retirement Plans Mortality Tables, with mortality improvement projected for 10 years.

***Discount Rate***

The discount rate used when OPEB plan investments are insufficient to pay for future benefit payments is based on the 20-year tax exempt municipal bond yield.

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 11-Other Postemployment Benefits-Health Insurance: (continued)**

***Changes in Total OPEB Liability***

		<u>Total OPEB Liability</u>
Balances at June 30, 2022	\$	203,285
Changes for the year:		
Service cost		93,958
Interest		11,737
Effect of Economic/Demographic Gains or Losses		(117,669)
Effect of Assumption Changes or Inputs		1,549
Contributions - employer		(27,642)
Net changes		<u>(38,067)</u>
Balances at June 30, 2023	\$	<u><u>165,218</u></u>

***Sensitivity of the Total OPEB Liability to Changes in the Discount Rate***

The following amounts present the total OPEB liability of the Town of Pulaski, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.86%) or one percentage point higher (4.86%) than the current discount rate:

<u>Rate</u>		
<u>1% Decrease (2.86%)</u>	<u>Current Discount (3.86%)</u>	<u>1% Increase (4.86%)</u>
\$ 170,970	\$ 165,218	\$ 159,774

***Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the Town of Pulaski, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

<u>Rate</u>		
<u>1% Decrease (3.70%)</u>	<u>Healthcare Cost Trend (4.70%)</u>	<u>1% Increase (5.70%)</u>
\$ 152,994	\$ 165,218	\$ 178,352

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 11-Other Postemployment Benefits-Health Insurance: (continued)**

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources***

For the year ended June 30, 2023, the Town of Pulaski recognized OPEB expense in the amount of \$(10,425). At June 30, 2023, the Town of Pulaski reported no deferred outflows of resources or deferred inflows of resources related to OPEB.

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

**Note 12-Aggregate OPEB Information:**

	Deferred Outflows	Deferred Inflows	Net OPEB Liabilities	OPEB Expense
VRS Group Life Insurance Plan	\$ 52,763	\$ 74,511	\$ 229,260	\$ 1,313
Town Stand-Alone Plan	-	-	165,218	(10,425)
Totals	\$ 52,763	\$ 74,511	\$ 394,478	\$ (9,112)

**Note 13-Capital Assets:**

Capital asset activity for the year ended June 30, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Primary Government:				
Governmental Activities:				
Capital assets, not being depreciated:				
Land	\$ 325,732	\$ -	\$ -	\$ 325,732
Construction in progress	595,485	802,309	(691,477)	706,317
Total capital assets not being depreciated	\$ 921,217	\$ 802,309	\$ (691,477)	\$ 1,032,049
Capital assets, being depreciated:				
Buildings and improvements	\$ 4,897,113	\$ 29,744	\$ -	\$ 4,926,857
Improvements other than buildings	1,267,382	888,865	-	2,156,247
Machinery and equipment	8,168,611	650,395	-	8,819,006
Total capital assets, being depreciated	\$ 14,333,106	\$ 1,569,004	\$ -	\$ 15,902,110
Accumulated depreciation:				
Buildings and improvements	\$ (2,767,686)	\$ (99,919)	\$ -	\$ (2,867,605)
Improvements other than buildings	(559,028)	(44,999)	-	(604,027)
Machinery and equipment	(7,031,592)	(318,263)	-	(7,349,855)
Total accumulated depreciation	\$ (10,358,306)	\$ (463,181)	\$ -	\$ (10,821,487)
Total capital assets being depreciated, net	\$ 3,974,800	\$ 1,105,823	\$ -	\$ 5,080,623
Governmental activities capital assets, net	\$ 4,896,017	\$ 1,908,132	\$ (691,477)	\$ 6,112,672

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 13-Capital Assets: (continued)**

	Beginning Balance	Increases	Decreases	Ending Balance
Primary Government:				
Business-type Activities:				
Capital assets, not being depreciated:				
Construction in progress	\$ 1,685,904	\$ 2,045,403	\$ (1,746,777)	\$ 1,984,530
Capital assets, being depreciated:				
Infrastructure	\$ 12,946,049	\$ 2,152,307	\$ -	\$ 15,098,356
Buildings and improvements	6,609,702	31,160	-	6,640,862
Machinery and equipment	6,172,586	180,456	-	6,353,042
Total capital assets, being depreciated	\$ 25,728,337	\$ 2,363,923	\$ -	\$ 28,092,260
Accumulated depreciation:				
Infrastructure	\$ (6,920,962)	\$ (333,196)	\$ -	\$ (7,254,158)
Buildings and improvements	(3,074,880)	(123,552)	-	(3,198,432)
Machinery and equipment	(5,765,060)	(124,182)	-	(5,889,242)
Total accumulated depreciation	\$ (15,760,902)	\$ (580,930)	\$ -	\$ (16,341,832)
Total capital assets being depreciated, net	\$ 9,967,435	\$ 1,782,993	\$ -	\$ 11,750,428
Business-type activities capital assets, net	\$ 11,653,339	\$ 3,828,396	\$ (1,746,777)	\$ 13,734,958

NOTE: Infrastructure includes line improvements, all else is machinery and equipment or buildings.

Depreciation expense was charged to functions/programs of the Town as follows:

Governmental activities:	
General government administration	\$ 40,659
Public safety	206,116
Public works	105,018
Parks, recreation and cultural	88,415
Community development	22,973
Total depreciation expense-governmental activities	\$ 463,181
Business-type activities:	
Water	\$ 287,578
Sewer	293,352
Total depreciation expense-business-type activities	\$ 580,930

TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

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**Note 14-Risk Management:**

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The Town participates with other localities in a public entity risk pool for their coverage of general liability, property, crime, machinery and auto insurance with the Virginia Association of Counties. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The Town pays the Virginia Association of Counties Group contributions and assessments which are deposited into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss, deficit, or depletion of all available resources, the pool may assess all members in the proportion to which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The Town continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Note 15-Surety Bonds:**

*Traveler's Insurance*

Trustees of Oakwood and Pinehurst Cemeteries (per trustee)	\$	50,000
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*CNA Surety*

Fire Department - Fire Marshall and Volunteer Fire Department Officers	\$	1,000
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**Note 16-Contingent Liabilities:**

Federal programs in which the Town participate were audited in accordance with the provisions of the U.S. Office of Management and Budget's Uniform Guidance. Pursuant to the provisions of this guidance all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

**Note 17-Litigation:**

As of June 30, 2023, there were no matters of litigation involving the Town which would materially affect the Town's financial position should any court decisions pending matters not be favorable.



TOWN OF PULASKI, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2023

**Note 18-Commitments and Contingencies:**

The Town was involved in major construction projects during the fiscal year as presented below:

Project	Contract Amount	Contract Amount	Accounts Payable
		Outstanding at June 30,	at June 30
J Hardie Sewer Connection	\$ 196,300	\$ 39,121	\$ -
J Hardie Sewer Connection	2,976,000	2,890,186	4,517
Brookmount Reduction Project	2,950,000	2,831,962	6,212
Brookmount Reduction Project	95,900	10,045	-
Brookmount Reduction Project	390,000	151,350	-
Randolph Ave Paving	374,577	93,807	-
Pedestrian IMP-Main St North	96,625	18,277	-
Pedestrian IMP-Main St South	80,625	25,743	-
West Main Water Lines	721,570	-	192,259

**Note 19-Upcoming Pronouncements:**

Statement No. 99, *Omnibus 2022*, addresses (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The effective dates differ based on the requirements of the Statement, ranging from April 2022 to for fiscal years beginning after June 15, 2023.

Statement No. 100, *Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62*, provides more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability for accounting changes and error corrections. The requirements of this Statement are effective for fiscal years beginning after June 15, 2023.

Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences. It aligns the recognition and measurement guidance under a unified model and amends certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023.

Implementation Guide No. 2021-1, *Implementation Guidance Update—2021*, with dates ranging from reporting periods beginning after June 15, 2022 to reporting periods beginning after June 15, 2023.

Implementation Guide No. 2023-1, *Implementation Guidance Update—2023*, effective for fiscal years beginning after June 15, 2023.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

## **Required Supplementary Information**

Town of Pulaski, Virginia  
General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
General property taxes	\$ 3,020,500	\$ 3,020,500	\$ 3,311,275	\$ 290,775
Other local taxes	3,266,000	3,266,000	3,158,724	(107,276)
Permits, privilege fees, and regulatory licenses	30,000	30,000	39,189	9,189
Fines and forfeitures	10,000	10,000	9,248	(752)
Revenue from the use of money and property	68,920	68,920	75,032	6,112
Charges for services	37,500	454,500	944,814	490,314
Miscellaneous	14,732	14,732	45,793	31,061
Recovered costs	80,500	80,500	275,893	195,393
Intergovernmental	5,344,251	5,344,251	5,689,773	345,522
Total revenues	<u>\$ 11,872,403</u>	<u>\$ 12,289,403</u>	<u>\$ 13,549,741</u>	<u>\$ 1,260,338</u>
<b>EXPENDITURES</b>				
Current:				
General government administration	\$ 2,064,622	\$ 2,064,622	\$ 1,652,346	\$ 412,276
Public safety	4,825,869	4,849,429	4,146,290	703,139
Public works	3,119,564	3,631,227	3,621,323	9,904
Health and welfare	7,000	7,000	7,000	-
Parks, recreation, and cultural	181,038	181,038	173,491	7,547
Community development	742,263	725,263	613,995	111,268
Capital projects	715,791	735,351	755,281	(19,930)
Debt service:				
Principal retirement	216,256	216,256	307,717	(91,461)
Interest and other fiscal charges	-	-	24,228	(24,228)
Total expenditures	<u>\$ 11,872,403</u>	<u>\$ 12,410,186</u>	<u>\$ 11,301,671</u>	<u>\$ 1,108,515</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ (120,783)</u>	<u>\$ 2,248,070</u>	<u>\$ 2,368,853</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ -	\$ -	\$ 59,805	\$ 59,805
Transfers out	-	-	(131,906)	(131,906)
Total other financing sources (uses)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (72,101)</u>	<u>\$ (72,101)</u>
Net change in fund balances	\$ -	\$ (120,783)	\$ 2,175,969	\$ 2,296,752
Fund balances - beginning	-	120,783	2,901,733	2,780,950
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,077,702</u>	<u>\$ 5,077,702</u>

Note 1: GAAP serves as the budgetary basis of accounting

Town of Pulaski, Virginia  
Grants Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Miscellaneous	\$ -	\$ -	\$ 218,000	\$ 218,000
Intergovernmental:				
Commonwealth	43,500	43,500	70,434	26,934
Federal	2,081,344	2,081,344	775,962	(1,305,382)
Total revenues	\$ 2,124,844	\$ 2,124,844	\$ 1,064,396	\$ (1,060,448)
<b>EXPENDITURES</b>				
Current:				
Community development	\$ 20,429,128	\$ 20,429,128	\$ 947,591	\$ 19,481,537
Total expenditures	\$ 20,429,128	\$ 20,429,128	\$ 947,591	\$ 19,481,537
Excess (deficiency) of revenues over (under) expenditures	\$ (18,304,284)	\$ (18,304,284)	\$ 116,805	\$ 18,421,089
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ -	\$ -	\$ 30,842	\$ 30,842
Transfers out	-	-	(120,324)	(120,324)
Total other financing sources (uses)	\$ -	\$ -	\$ (89,482)	\$ (89,482)
Net change in fund balances	\$ (18,304,284)	\$ (18,304,284)	\$ 27,323	\$ 18,331,607
Fund balances - beginning	18,304,284	18,304,284	-	(18,304,284)
Fund balances - ending	\$ -	\$ -	\$ 27,323	\$ 27,323

Note 1: GAAP serves as the budgetary basis of accounting

Town of Pulaski, Virginia  
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios  
Pension Plan  
For the Measurement Dates of June 30, 2014 through June 30, 2022

	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total pension liability</b>									
Service cost	\$ 566,084	\$ 549,234	\$ 547,648	\$ 536,213	\$ 550,896	\$ 525,270	\$ 497,436	\$ 512,800	\$ 496,528
Interest	1,798,471	1,683,226	1,683,265	1,579,107	1,529,944	1,470,741	1,411,894	1,354,591	1,291,245
Changes in benefit terms	-	-	-	-	-	-	-	-	(848,943)
Change of assumptions	(1,119,568)	1,169,104	-	732,801	(273,749)	(54,234)	-	-	-
Differences between expected and actual experience	(1,422,229)	(839,269)	(939,998)	687,461	(91,914)	(91,914)	(138,731)	(135,253)	-
Benefit payments	(177,242)	(1,419,844)	(1,163,140)	(1,150,867)	(1,058,686)	(949,496)	(910,350)	(916,714)	-
<b>Net change in total pension liability</b>	<b>\$ (1,422,229)</b>	<b>\$ (1,142,451)</b>	<b>\$ 127,775</b>	<b>\$ 2,384,715</b>	<b>\$ 748,405</b>	<b>\$ 900,367</b>	<b>\$ 860,249</b>	<b>\$ 815,424</b>	<b>\$ 938,830</b>
<b>Total pension liability - beginning</b>	<b>\$ 26,789,050</b>	<b>\$ 25,646,599</b>	<b>\$ 25,518,824</b>	<b>\$ 23,134,109</b>	<b>\$ 22,385,704</b>	<b>\$ 21,485,337</b>	<b>\$ 20,625,088</b>	<b>\$ 19,809,664</b>	<b>\$ 18,870,834</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 25,366,821</b>	<b>\$ 24,504,148</b>	<b>\$ 25,646,599</b>	<b>\$ 25,518,824</b>	<b>\$ 23,134,109</b>	<b>\$ 22,385,704</b>	<b>\$ 21,485,337</b>	<b>\$ 20,625,088</b>	<b>\$ 19,809,664</b>
<b>Plan fiduciary net position</b>									
Contributions - employer	\$ 454,127	\$ 461,201	\$ 427,748	\$ 408,818	\$ 438,826	\$ 448,415	\$ 506,268	\$ 510,626	\$ 496,437
Contributions - employee	199,879	203,503	211,447	201,506	202,655	208,261	205,435	210,833	191,112
Net investment income	(22,756)	6,256,022	439,808	1,467,879	1,532,350	2,318,353	327,439	839,378	2,516,703
Benefit payments	(1,422,229)	(1,419,844)	(1,163,140)	(1,150,867)	(1,058,686)	(949,496)	(910,350)	(916,714)	(848,943)
Administrator charges	(17,821)	(15,905)	(15,123)	(14,724)	(13,489)	(13,408)	(11,785)	(11,496)	(13,544)
Other	651	585	(519)	(922)	(1,382)	(2,063)	(140)	(178)	133
<b>Net change in plan fiduciary net position</b>	<b>\$ (808,149)</b>	<b>\$ 5,485,562</b>	<b>\$ (99,779)</b>	<b>\$ 911,690</b>	<b>\$ 1,720,274</b>	<b>\$ 2,010,062</b>	<b>\$ 116,867</b>	<b>\$ 632,449</b>	<b>\$ 2,341,898</b>
<b>Plan fiduciary net position - beginning</b>	<b>\$ 28,595,641</b>	<b>\$ 23,040,079</b>	<b>\$ 23,139,858</b>	<b>\$ 22,228,168</b>	<b>\$ 21,107,894</b>	<b>\$ 19,097,832</b>	<b>\$ 18,980,965</b>	<b>\$ 18,348,516</b>	<b>\$ 16,006,618</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 27,787,492</b>	<b>\$ 28,525,641</b>	<b>\$ 23,040,079</b>	<b>\$ 23,139,858</b>	<b>\$ 22,228,168</b>	<b>\$ 21,107,894</b>	<b>\$ 19,097,832</b>	<b>\$ 18,980,965</b>	<b>\$ 18,348,516</b>
<b>Town's net pension liability (asset) - ending (a) - (b)</b>	<b>\$ (1,105,684)</b>	<b>\$ (1,736,391)</b>	<b>\$ 2,606,520</b>	<b>\$ 2,378,966</b>	<b>\$ 905,941</b>	<b>\$ 1,277,810</b>	<b>\$ 2,387,505</b>	<b>\$ 1,644,123</b>	<b>\$ 1,461,148</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	104.15%	106.48%	89.84%	90.68%	96.08%	94.29%	88.89%	92.03%	92.62%
<b>Covered payroll</b>	\$ 4,137,010	\$ 4,159,054	\$ 4,286,122	\$ 4,084,885	\$ 4,157,222	\$ 4,190,931	\$ 3,889,933	\$ 3,877,452	\$ 3,780,308
<b>Town's net pension liability (asset) as a percentage of covered payroll</b>	-26.73%	-41.75%	60.81%	58.24%	21.79%	30.49%	61.38%	42.40%	38.65%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Town of Pulaski, Virginia  
Schedule of Employer Contributions  
Pension Plan  
For the Years Ended June 30, 2014 through June 30, 2023

Date	Contractually Required Contribution (1)*	Contributions in Relation to Contractually Required Contribution (2)*	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2023	\$ 473,516	\$ 473,516	\$ -	\$ 4,586,669	10.32%
2022	454,043	454,043	-	4,137,010	10.98%
2021	461,201	461,201	-	4,159,054	11.09%
2020	427,748	427,748	-	4,286,122	9.98%
2019	408,833	408,833	-	4,084,885	10.01%
2018	442,618	442,618	-	4,157,222	10.65%
2017	448,415	448,415	-	4,190,931	10.70%
2016	506,268	506,268	-	3,889,933	13.01%
2015	508,334	508,334	-	3,877,452	13.11%
2014	496,354	496,354	-	3,780,308	13.13%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Town of Pulaski, Virginia  
Notes to Required Supplementary Information  
Pension Plan  
For the Year Ended June 30, 2023

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Town of Pulaski, Virginia  
Schedule of Town of Pulaski's Share of Net OPEB Liability  
Group Life Insurance (GLI) Plan  
For the Measurement Dates of June 30, 2017 through June 30, 2022

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
2022	0.01900% \$	229,260 \$	4,141,581	5.54%	67.21%
2021	0.02010%	234,368	4,156,290	5.64%	67.45%
2020	0.02087%	348,286	4,286,122	8.13%	52.64%
2019	0.02088%	339,773	4,084,915	8.32%	52.00%
2018	0.02171%	330,000	4,157,222	7.94%	51.22%
2017	0.02272%	342,000	4,194,459	8.15%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.



Town of Pulaski, Virginia  
Schedule of Employer Contributions  
Group Life Insurance (GLI) Plan  
For the Years Ended June 30, 2014 through June 30, 2023

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Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2023	\$ 24,741	\$ 24,741	\$ -	\$ 4,581,627	0.54%
2022	22,365	22,365	-	4,141,581	0.54%
2021	22,406	22,406	-	4,156,290	0.54%
2020	22,375	22,375	-	4,286,122	0.52%
2019	21,242	21,242	-	4,084,915	0.52%
2018	21,618	21,618	-	4,157,222	0.52%
2017	21,793	21,793	-	4,194,459	0.52%
2016	18,671	18,671	-	3,889,932	0.48%
2015	18,611	18,611	-	3,877,451	0.48%
2014	18,145	18,145	-	3,780,307	0.48%

Town of Pulaski, Virginia  
Notes to Required Supplementary Information  
Group Life Insurance (GLI) Plan  
For the Year Ended June 30, 2023

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Town of Pulaski, Virginia  
**Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios - Health Insurance**  
 Primary Government

For the Years Ended June 30, 2018 through June 30, 2023

	2023	2022	2021	2020	2019	2018
<b>Total OPEB liability</b>						
Service cost	\$ 93,958	\$ 93,958	\$ 93,958	\$ 93,958	\$ 93,958	\$ -
Interest	11,737	7,642	8,667	12,744	61,939	-
Effect of Economic/Demographic Gains or Losses	(117,669)	(121,747)	(123,816)	(67,445)	(1,370,064)	1,585,400
Effect of Assumptions Changes or Inputs	1,549	(14,479)	2,443	16,474	5,290	(65,427)
Employer Contributions	(27,642)	(27,642)	(27,642)	(27,642)	(27,242)	-
<b>Net change in total OPEB liability</b>	<b>\$ (38,067)</b>	<b>\$ (62,268)</b>	<b>\$ (46,390)</b>	<b>\$ 28,089</b>	<b>\$ (1,236,119)</b>	<b>\$ 1,519,973</b>
<b>Total OPEB liability - beginning</b>	<b>203,285</b>	<b>265,553</b>	<b>311,943</b>	<b>283,854</b>	<b>1,519,973</b>	<b>-</b>
<b>Total OPEB liability - ending</b>	<b>\$ 165,218</b>	<b>\$ 203,285</b>	<b>\$ 265,553</b>	<b>\$ 311,943</b>	<b>\$ 283,854</b>	<b>\$ 1,519,973</b>
<b>Covered-employee payroll</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>
<b>Town of Pulaski's total OPEB liability (asset) as a percentage of covered-employee payroll</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Town of Pulaski, Virginia  
Notes to Required Supplementary Information - Health Insurance  
For the Year Ended June 30, 2023

Calculation Date: 6/30/2023  
Measurement Date: 6/30/2023

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry age normal
Discount Rate	3.860%
Inflation	1.70%
Healthcare Trend Rate	The medical trend rate starts at 4.7% for year one and decreases incrementally to an ultimate rate of 4.2% at year 8. The pharmacy trend rate starts at 5.2% for year one, decreasing to 4.8% in year 2 and decreasing incrementally to an ultimate rate of 4.2% in year 8. The dental trend rate starts at 3.5% for years one and two, decreasing to an ultimate rate of 3.0% in year three. The vision trend rate is 3.0% for all years.
Salary Increase Rates	1.70%
Retirement Age	The average age at retirement is 62
Mortality Rates	Pub-2010 Public Retirement Plans Mortality Tables, with mortality improvement projected for 10 years.

## **Other Supplementary Information**

Town of Pulaski, Virginia  
Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2023

	Special Revenue Funds			
	Cemetery <u>Care</u>	CDBG Housing <u>Rehabilitation</u>	Neighborhood <u>Revitalization</u>	<u>Total</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 184,017	\$ 43,213	\$ -	\$ 227,230
Investments	328,370	-	-	328,370
Inventory held for sale	-	94,250	-	94,250
Total assets	<u>\$ 512,387</u>	<u>\$ 137,463</u>	<u>\$ -</u>	<u>\$ 649,850</u>
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ 270	\$ -	\$ 270
Total liabilities	<u>\$ -</u>	<u>\$ 270</u>	<u>\$ -</u>	<u>\$ 270</u>
<b>FUND BALANCES (DEFICITS)</b>				
Nonspendable:				
Principal Cemetery Maintenance	\$ 512,387	\$ -	\$ -	\$ 512,387
Restricted:				
Housing Rehabilitation	-	137,193	-	137,193
Total fund balances (deficits)	<u>\$ 512,387</u>	<u>\$ 137,193</u>	<u>\$ -</u>	<u>\$ 649,580</u>
Total liabilities and fund balances (deficits)	<u>\$ 512,387</u>	<u>\$ 137,463</u>	<u>\$ -</u>	<u>\$ 649,850</u>

Town of Pulaski, Virginia  
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
Nonmajor Governmental Funds  
For the Year Ended June 30, 2023

	<u>Special Revenue Funds</u>			
	<u>Cemetery</u>	<u>CDBG</u>	<u>Neighborhood</u>	
	<u>Care</u>	<u>Housing</u>	<u>Revitalization</u>	<u>Total</u>
		<u>Rehabilitation</u>		
<b>REVENUES</b>				
Revenue for the use of money and property	\$ 1,209	\$ 5,709	\$ -	\$ 6,918
Miscellaneous	3,625	-	-	3,625
Total revenues	\$ 4,834	\$ 5,709	\$ -	\$ 10,543
<b>EXPENDITURES</b>				
Current:				
Parks, recreation, and cultural	\$ 16,422	\$ -	\$ -	\$ 16,422
Community development	-	7,119	-	7,119
Total expenditures	\$ 16,422	\$ 7,119	\$ -	\$ 23,541
Excess (deficiency) of revenues over (under) expenditures	\$ (11,588)	\$ (1,410)	\$ -	\$ (12,998)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ -	\$ 140,821	\$ 136,379	\$ 277,200
Transfers out	(25,628)	-	-	(25,628)
Total other financing sources(uses)	\$ (25,628)	\$ 140,821	\$ 136,379	\$ 251,572
Net change in fund balances	\$ (37,216)	\$ 139,411	\$ 136,379	\$ 238,574
Fund balance (deficit) - beginning	549,603	(2,218)	(136,379)	411,006
Fund balance (deficit) - ending	\$ 512,387	\$ 137,193	\$ -	\$ 649,580

## **Other Statistical Information**



Table 1

**Town of Pulaski, Virginia**  
**Government-wide Expenses by Function**  
**Last Ten Fiscal Years**

Fiscal Year	General		Parks, Recreation, and Cultural				Interest		Total
	Government Administration	Public Safety	Public Works	Health and Welfare	Community Development	Fiscal Charges and Other	Water and Sewer		
2022-23	\$ 1,409,478	\$ 3,558,288	\$ 2,856,399	\$ 7,000	\$ 973,331	\$ 719,385	\$ 20,800	\$ 5,868,982	\$ 15,413,663
2021-22	1,519,371	3,546,345	2,612,056	8,000	238,538	1,032,458	26,125	4,990,349	13,973,242
2020-21	1,328,235	4,883,739	2,277,954	8,410	277,641	1,471,218	32,947	5,744,419	16,024,563
2019-20	1,365,628	4,673,783	2,462,127	4,410	469,090	1,107,514	235,147	5,526,872	15,844,571
2018-19	1,187,829	2,931,796	2,230,771	8,200	464,050	978,947	237,429	5,038,892	13,077,914
2017-18	1,373,793	4,265,918	2,697,926	12,200	751,366	977,461	257,887	4,755,422	15,091,973
2016-17	1,342,342	3,565,753	2,784,428	4,000	774,272	822,034	274,691	4,708,419	14,275,939
2015-16	1,081,694	3,701,094	2,612,142	12,000	795,455	453,688	266,420	4,856,894	13,779,387
2014-15	1,436,241	2,951,823	2,239,236	5,000	809,653	323,191	293,553	4,504,108	12,562,805
2013-14	1,330,825	2,999,517	2,438,856	4,000	804,662	945,993	199,227	4,622,286	13,345,366

Table 2

**Town of Pulaski, Virginia**  
**Government-wide Revenues**  
**Last Ten Fiscal Years**

Fiscal Year	PROGRAM REVENUES				GENERAL REVENUES						Total (1)
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		General Property Taxes	Other Local Taxes	Unrestricted Revenue from Use of Money	Miscellaneous	Grants and Contributions Not Restricted to Specific Programs		
2022-23	\$ 7,250,055	\$ 6,689,520	\$ 1,357,584		\$ 3,293,837	\$ 3,158,724	\$ 76,103	\$ 483,385	\$ 467,154	\$	22,776,362
2021-22	6,369,709	5,539,764	717,753		3,044,128	3,144,508	53,260	214,729	475,826		19,559,677
2020-21	5,805,539	4,119,733	-		2,449,363	2,930,393	48,813	130,342	484,390		15,968,573
2019-20	6,215,414	3,055,464	11,176		2,502,520	2,838,767	56,574	245,839	526,661		15,452,415
2018-19	5,422,054	2,702,973	41,453		2,853,230	2,798,148	63,781	120,477	535,836		14,537,952
2017-18	5,035,138	3,045,924	25,025		2,560,703	2,698,612	82,158	108,424	566,226		14,122,210
2016-17	5,284,488	2,882,673	27,795		2,136,912	2,657,200	83,922	124,981	581,808		13,779,779
2015-16	4,926,171	2,435,584	91,694		2,261,922	2,472,338	100,970	106,952	590,939		12,986,570
2014-15	4,869,310	2,301,717	-		2,684,973	2,434,891	47,761	243,681	918,506		13,500,839
2013-14	4,992,588	2,456,491	890,493		2,317,725	2,233,306	174,619	228,926	668,201		13,962,349

(1) Table does not include special or extraordinary items.

Table 3

**Town of Pulaski, Virginia**  
**Governmental Expenditures by Function (1)**  
**Last Ten Fiscal Years**

Fiscal Year	General Administration	Public Safety	Public Works	Health and Welfare	Parks, Recreation & Cultural	Community Development	Non-Departmental	Debt Service	Capital Projects	Totals
2022-23	\$ 1,652,346	\$ 4,146,290	\$ 3,621,323	\$ 7,000	\$ 173,491	\$ 613,995	\$ -	\$ 331,945	\$ 755,281	\$ 11,301,671
2021-22	1,587,704	3,986,802	2,688,809	8,000	180,663	827,458	-	260,646	774,141	10,314,223
2020-21	1,392,693	4,612,130	2,132,301	8,410	205,201	795,642	-	303,252	100,037	9,549,666
2019-20	1,558,561	4,143,210	2,194,123	4,410	206,464	844,892	-	762,618	600,761	10,315,039
2018-19	1,621,812	3,709,269	2,367,443	8,200	498,846	562,423	111,293	754,572	-	9,633,858
2017-18	1,458,643	3,663,756	2,362,127	12,200	604,632	375,365	70,530	788,004	-	9,335,257
2016-17	1,527,021	3,520,292	2,624,419	4,000	666,725	493,830	-	778,891	262,665	9,877,843
2015-16	1,329,107	3,591,572	2,797,258	12,000	735,789	378,560	-	725,620	97,295	9,667,201
2014-15	1,740,023	2,970,264	2,399,349	5,000	804,700	295,321	-	700,869	239,905	9,155,431
2013-14	1,675,462	2,980,443	2,232,764	4,000	765,160	230,620	-	3,319,152	309,108	11,516,709

Note: (1) Includes only General Fund.

Table 4

**Town of Pulaski, Virginia**  
**Governmental Revenues by Source (1)**  
**Last Ten Fiscal Years**

Fiscal Year	General Property Taxes	Other Local Taxes	Permits Privilege Fees and Regulatory Licenses	Fines and Forfeitures	Revenue from use of Money and Property	Charges for Services	Miscellaneous	Recovered Costs	Inter- governmental	Total
2022-23	\$ 3,311,275	\$ 3,158,724	\$ 39,189	\$ 9,248	\$ 75,032	\$ 944,814	\$ 45,793	\$ 275,893	\$ 5,689,773	\$ 13,549,741
2021-22	3,020,035	3,144,508	36,024	10,100	68,471	197,921	67,523	60,354	4,379,405	10,984,341
2020-21	2,709,356	2,930,393	39,068	13,486	39,341	133,654	14,323	82,003	4,032,577	9,994,201
2019-20	2,539,213	2,838,767	26,854	61,335	38,209	207,799	15,072	302,001	3,548,232	9,577,482
2018-19	2,483,414	2,798,148	39,434	30,435	51,378	209,250	21,371	260,203	3,045,806	8,939,439
2017-18	2,540,065	2,698,612	35,655	28,383	70,776	209,116	16,622	318,175	3,060,668	8,978,072
2016-17	2,394,127	2,657,200	22,237	50,449	76,286	230,745	26,465	275,910	3,099,994	8,833,413
2015-16	2,419,000	2,472,338	18,717	36,742	96,615	177,101	18,543	257,859	3,026,523	8,523,438
2014-15	2,439,448	2,434,891	10,573	69,270	95,835	304,975	21,085	307,253	2,908,196	8,591,526
2013-14	2,395,169	2,233,306	28,554	57,344	85,361	304,210	73,449	262,554	3,232,066	8,672,013

Note: (1) Includes only General Fund.

Table 5

**Town of Pulaski, Virginia**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (1)	Percent of Levy Collected	Delinquent Tax Collections (1)	Total Tax Collections	Percent of		Outstanding Delinquent Taxes (1)	Percent of Delinquent Taxes to Tax Levy
						Total Tax Collections to Tax Levy			
2022-23	\$ 3,257,747	\$ 3,083,424	94.65%	\$ 207,444	\$ 3,290,868	101.02%	\$	271,201	8.32%
2021-22	3,120,022	2,935,674	94.09%	143,863	3,079,537	98.70%		310,135	9.94%
2020-21	2,842,522	2,670,505	93.95%	113,018	2,783,523	97.92%		276,911	9.74%
2019-20	2,660,774	2,514,834	94.52%	104,527	2,619,361	98.44%		524,538	19.71%
2018-19	2,678,133	2,489,224	92.95%	73,538	2,562,762	95.69%		561,232	20.96%
2017-18	2,620,671	2,491,648	95.08%	96,068	2,587,716	98.74%		191,417	7.30%
2016-17	2,550,108	2,442,811	95.79%	57,111	2,499,922	98.03%		171,430	6.72%
2015-16	2,512,499	2,359,799	93.92%	124,209	2,484,008	98.87%		427,993	17.03%
2014-15	2,448,453	2,265,908	92.54%	239,316	2,505,224	102.32%		585,071	23.90%
2013-14	2,435,456	2,381,344	97.78%	112,268	2,493,612	102.39%		850,712	34.93%

(1) Exclusive of penalties and interest.

Table 6

**Town of Pulaski, Virginia**  
**Assessed Value of Taxable Property**  
**Last Ten Fiscal Years**

Fiscal Year	Real Estate (1)	Personal Property (2)	Machinery and Tools	Public Service Companies (3)	Total
2022-23	\$ 511,838,450	\$ 92,636,106	\$ 76,858,379	\$ 16,428,047	\$ 697,760,982
2021-22	509,517,800	77,332,662	78,940,628	24,674,727	690,465,817
2020-21	480,704,400	70,337,418	72,395,488	20,131,698	643,569,004
2019-20	450,080,387	65,056,500	68,923,133	18,077,105	602,137,125
2018-19	446,750,837	62,807,917	74,539,155	18,508,689	602,606,598
2017-18	444,439,150	61,957,460	68,518,700	19,335,551	594,250,861
2016-17	442,767,941	58,565,226	63,296,177	20,517,705	585,147,049
2015-16	440,226,848	56,582,559	61,949,003	19,831,200	578,589,610
2014-15	455,831,400	55,080,716	61,154,703	18,697,663	590,764,482
2013-14	472,785,450	38,582,813	72,016,366	18,441,141	601,825,770

(1) Assessed at 100% of fair market value.

(2) Assessed at 40% of fair market value.

(3) Assessed values are established by the State Corporation Commission (includes real estate and personal property).

Table 7

**Town of Pulaski, Virginia  
Property Tax Rates (1)  
Last Ten Fiscal Years**

Fiscal Year	Real Estate	Personal Property	Mobile Homes	Machinery and Tools
2022-23	\$ 0.36	\$ 0.80	\$ 0.36	\$ 0.80
2021-22	0.36	0.80	0.34	0.80
2020-21	0.34	0.80	0.34	0.80
2019-20	0.34	0.80	0.34	0.80
2018-19	0.34	0.80	0.34	0.80
2017-18	0.34	0.80	0.34	0.80
2016-17	0.34	0.80	0.34	0.80
2015-16	0.34	0.80	0.34	0.80
2014-15	0.32	0.80	0.32	0.80
2013-14	0.30	0.80	0.30	0.80

(1) Per \$100 of assessed value.

Table 8

**Town of Pulaski, Virginia**  
**Ratio of Net General Bonded Debt to**  
**Assessed Value and Net Bonded Debt Per Capita**  
**Last Ten Fiscal Years**

Fiscal Year	Population (1)	Assessed Value (in thousands)	Net Bonded Debt (2)	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2022-23	8,904	697,761	\$ 613,976	0.09% \$	69
2021-22	8,985	690,466	800,812	0.12%	89
2020-21	8,985	643,569	999,136	0.16%	111
2019-20	9,086	602,137	1,218,606	0.20%	134
2018-19	9,086	602,607	1,419,102	0.24%	156
2017-18	9,086	594,251	2,041,412	0.34%	225
2016-17	9,086	585,147	2,653,802	0.45%	292
2015-16	9,086	578,590	3,193,834	0.55%	352
2014-15	9,086	590,764	3,592,044	0.61%	395
2013-14	9,086	601,826	3,760,744	0.62%	414

(1) Source: Bureau of Economic Analysis.

(2) Excludes notes payable, loans payable, and leases.



Table 9

**Town of Pulaski, Virginia**  
**Ratio of Annual Debt Service Expenditures for General Bonded**  
**Debt to Total General Governmental Expenditures (1)**  
**Last Ten Fiscal Years**

Fiscal Year	Principal	Interest and Bond Issuance Costs	Total Debt Service	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2022-23	\$ 307,717	\$ 24,228	\$ 331,945	\$ 11,301,671	2.94%
2021-22	234,099	26,547	260,646	10,314,223	2.53%
2020-21	270,509	32,743	303,252	9,549,666	3.18%
2019-20	704,027	58,591	762,618	10,315,039	7.39%
2018-19	699,886	54,686	754,572	9,633,858	7.83%
2017-18	711,239	76,765	788,004	9,335,257	8.44%
2016-17	684,421	94,470	778,891	9,877,843	7.89%
2015-16	642,081	83,539	725,620	9,667,201	7.51%
2014-15	591,875	108,994	700,869	9,155,431	7.66%
2013-14	3,138,224	180,928	3,319,152	11,516,709	28.82%

(1) Includes General Fund only.

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**COMPLIANCE SECTION**

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ROBINSON, FARMER, COX ASSOCIATES, PLLC

*Certified Public Accountants*

**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To the Honorable Members of Town Council  
Town of Pulaski, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pulaski, Virginia as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Pulaski, Virginia's basic financial statements and have issued our report thereon dated November 24, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Pulaski, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Pulaski, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Pulaski, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 that we consider to be a material weakness.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Pulaski, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Town of Pulaski, Virginia's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on Town of Pulaski, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Town of Pulaski, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farmer, Cox, Associates*

Blacksburg, Virginia  
November 24, 2023



**Independent Auditors' Report on Compliance for Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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**To the Honorable Members of Town Council  
Town of Pulaski, Virginia**

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Town of Pulaski, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Town of Pulaski, Virginia's major federal programs for the year ended June 30, 2023. Town of Pulaski, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Town of Pulaski, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Town of Pulaski, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Town of Pulaski, Virginia's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Town of Pulaski, Virginia's federal programs.

***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Town of Pulaski, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is

a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Town of Pulaski, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Town of Pulaski, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Town of Pulaski, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Town of Pulaski, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Jarmon, Cox, Associates*

Blacksburg, Virginia  
November 24, 2023

Town of Pulaski, Virginia  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2023

Federal Grantor/State Pass-through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
Department of Transportation			
Pass-through Payments:			
Virginia Department of Transportation:			
Highway Planning and Construction	20.205	Not available	\$ 434,587
Department of the Treasury:			
Direct Payments:			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Not applicable	\$ 4,301,035
Pass-through Payments:			
Virginia Department of Criminal Justice Services:			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Not available	80,616
Virginia Department of Housing and Community Development			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Not available	28,475
Total Department of Treasury			<u>\$ 4,410,126</u>
Department of Commerce:			
Direct Payments:			
Investments for Public Works and Economic Development Facilities	11.300	Not applicable	\$ 99,853
Department of Justice:			
Pass-through Payments:			
Virginia Department of Criminal Justice Services:			
Violence Against Women Formula Grants	16.588	20WFAX0011	\$ 162,684
Environmental Protection Agency:			
Direct Payments:			
Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreements	66.818	Not applicable	\$ 25,600
Department of Homeland Security:			
Pass-through Payments:			
Virginia Department of Emergency Management:			
Hazard Mitigation Grant Program	97.039	4411 DRVAP00000005	44,000
Total Expenditures of Federal Awards			<u>\$ 5,176,850</u>

**Notes to the Schedule of Expenditures of Federal Awards:**

**Note 1 -- Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Town of Pulaski, Virginia under programs of the federal government for the year ended June 30, 2023. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Town of Pulaski, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Town of Pulaski, Virginia.

**Note 2 -- Summary of Significant Accounting Policies**

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) Pass-through entity identifying numbers are presented where available.
- (3) The Town did not elect to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.

**Note 3 -- Donated Items**

The Town did not receive any donated items during the year.

**Note 4 -- Subrecipients**

The Town did not have any subrecipients for the year ended June 30, 2023.

**Note 5 -- Relationship to the Financial Statements:**

Federal expenditures, revenues and capital contributions are reported in the Town's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary Government:

General Fund total	\$ 5,689,773
Less revenue from the Commonwealth	(3,250,657)
Grants Fund total	846,396
Less revenue from the Commonwealth	(70,434)
Water and Sewer Fund total	1,978,089
Less revenue from the Commonwealth	(16,317)
Total federal expenditures per the Schedule of Expenditures of Federal Awards	<u>\$ 5,176,850</u>

Town of Pulaski, Virginia  
Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2023

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**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

**Federal Awards**

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section, 200.516(a)?	No
Identification of major programs:	

**Federal Assistance  
Listing Number**

21.027

**Name of Federal Program or Cluster**

Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between Type A and Type B programs	\$750,000
Auditee qualified as low-risk auditee?	Yes



Town of Pulaski, Virginia  
Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2023 (Continued)

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**Section II - Financial Statement Findings**

<b>2023-001</b>	<b>Material Weakness</b>
Criteria	Per auditing standards, an auditee should have sufficient controls in place to produce financial statements in accordance with applicable standards.
Condition	Trial balances as presented for audit did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP). As such, there were proposed adjustments that were material to the financial statements.
Cause	There was an inadequate review of source documents, and as a result, management failed to identify and record the necessary adjustments. Staff availability is limited and there is not adequate time to devote to compiling modified and full accrual financial statement information.
Effect	There is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected by the internal controls over financial reporting.
Recommendation	Management and their consultant should review and incorporate the proposed audit adjustments in the next year's trial balances presented for audit.
Management's Response	Management agrees with this finding and will continue to work with the consultant to ensure information is prepared timely and accurately to complete the audit process.

**Section III - Federal Award Findings and Questioned Costs**

There are no reported federal award findings or questioned costs.

**Town of Pulaski, Virginia**  
**Summary Schedule of Prior Audit Findings**  
**For the Year Ended June 30, 2023**

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**2022-001**

Condition:	Trial balances as presented for audit did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP). As such, there were proposed adjustments that were material to the financial statements.
Recommendation:	Management and their consultant should review and incorporate the proposed audit adjustments in the next year's trial balances presented for audit.
Current Status:	Finding 2022-001 was elevated to a material weakness in the current year as 2023-001.

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**2022-002**

Condition:	The Town failed to follow State procurement requirements for various projects ongoing for the water and sewer filtration systems during the year.
Recommendation:	Requirements of the VPPA should be reviewed and personnel should receive training, as necessary, to ensure that all aspects of the VPPA are followed in the future.
Current Status:	Finding 2022-001 was resolved in the current year.