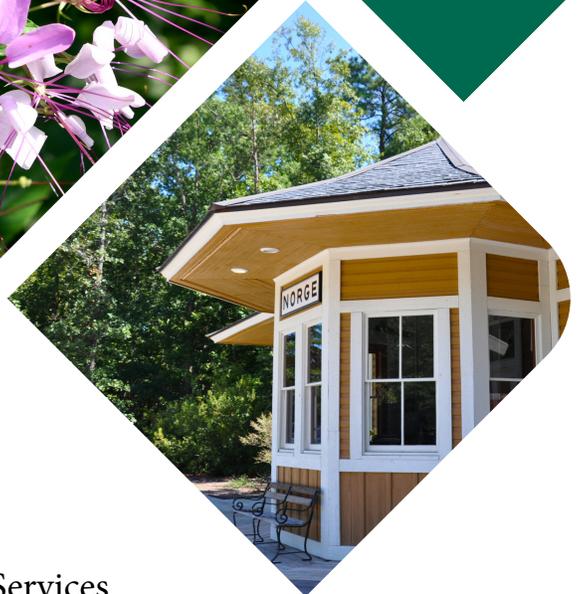




FOR THE FISCAL YEAR ENDED  
JUNE 30, 2025

# Annual Comprehensive Financial Report



Prepared by the Department of Financial & Management Services

JAMES CITY COUNTY, VIRGINIA

[www.jamescitycountyva.gov](http://www.jamescitycountyva.gov)

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**County of James City, Virginia**  
Annual Comprehensive Financial Report  
*(With Report of Independent Auditor Thereon)*

For the Fiscal Year Ended  
June 30, 2025

Prepared by:  
Department of Financial and Management Services  
James City County, Virginia

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## **Introductory Section**

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**County of James City, Virginia**  
**Annual Comprehensive Financial Report**  
**For the Fiscal Year Ended June 30, 2025**

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**County of James City, Virginia**  
Principal Officials  
For the Fiscal Year Ended June 30, 2025

**Board of Supervisors**

Jim Incenhour, Chair .....	Jamestown District
John J. McGlennon, Vice Chair .....	Roberts District
Ruth Larson .....	Berkeley District
Michael J. Hipple, Sr. ....	Powhatan District
Barbara Null .....	Stonehouse District

**Officials**

Jim Incenhour, Chair .....	Jamestown District
Joshua P. DeFord, Chief Judge .....	Circuit Court
Wade A. Bowie, Chief Judge .....	General District Court
Matthew Rush Kite, Chief Judge .....	Juvenile and Domestic Relations Court
Elizabeth O'Connor .....	Clerk of the Circuit Court
Nathan R. Green .....	Commonwealth's Attorney
David Hardin .....	Sheriff
Richard W. Bradshaw .....	Commissioner of the Revenue
Jennifer D. Tomes .....	Treasurer
Scott Stevens .....	County Administrator
Adam R. Kinsman .....	County Attorney
Mark Jamison .....	Chief of Police

**Board of Directors, James City Service Authority**

Barbara Null .....	Chair
Michael J. Hipple .....	Vice Chair
Jim Incenhour .....	Board of Director
Ruth Larson .....	Board of Director
John J. McGlennon .....	Board of Director
Douglas Powell .....	General Manager
Stephanie A. Luton .....	Assistant Manager/Treasurer

**Williamsburg-James City County Public Schools**

Sarah G. Ortego, Chair .....	James City County
Andrea M. Donnor, Vice Chair .....	City of Williamsburg
Amy Chen .....	City of Williamsburg
Daniel R. Cavazos .....	James City County
Kimberley M. Hundley .....	James City County
Michael T. Hosang .....	James City County
Randy J. Riffle .....	James City County
Dr. Daniel Keever .....	Superintendent

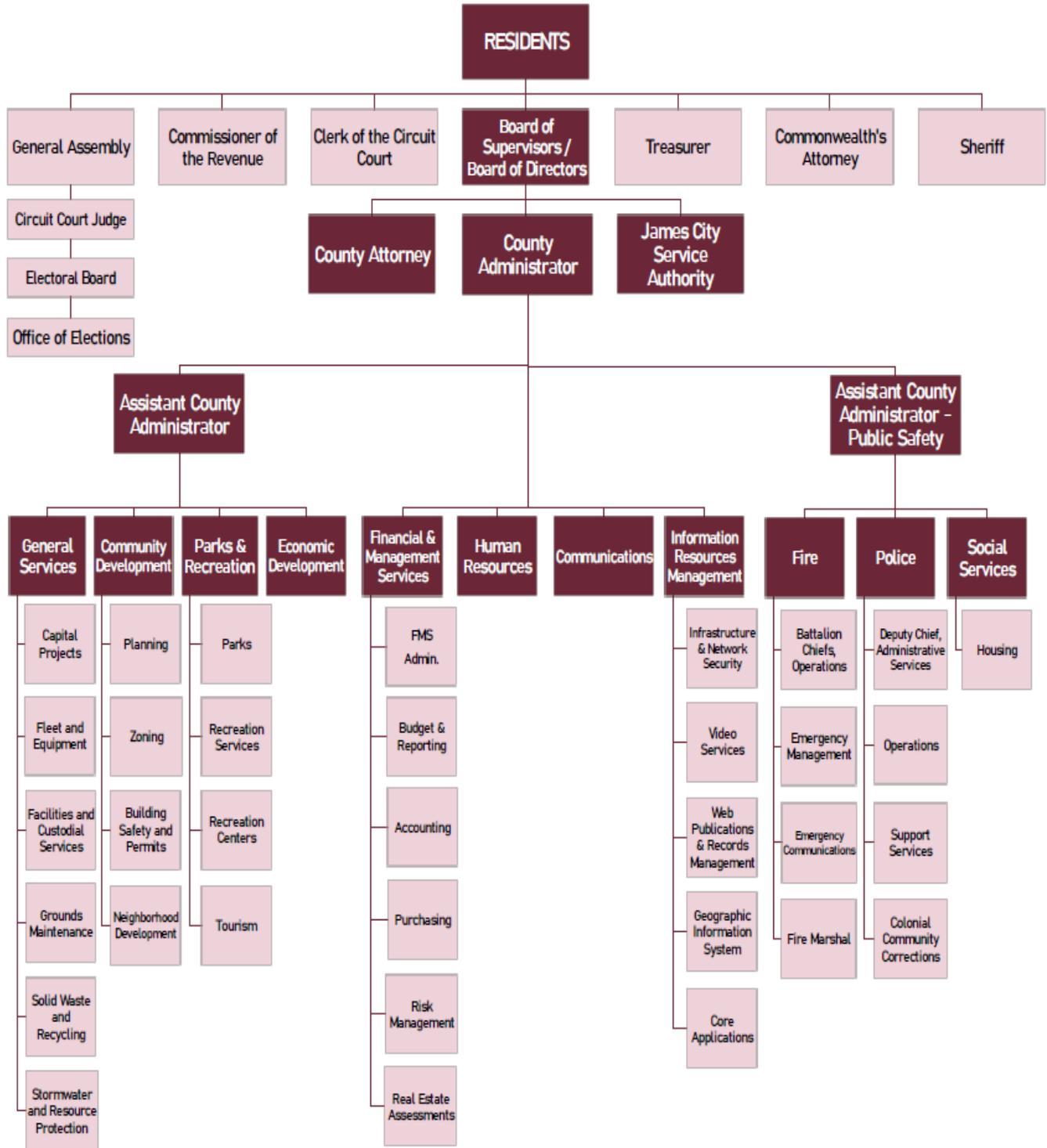
**Board Members, Economic Development Authority**

Ellen Smith Gajda .....	Chair
Lynn Meredith .....	Vice Chair
Vince Campana III .....	Board Member
Rebecca Mulvain .....	Board Member
Brandon Nice .....	Board Member
Joseph Stanko .....	Board Member
William Turner .....	Board Member



# Organizational Chart

Updated as of 03/28/2025





December 4, 2025

The Members of the Board of Supervisors and the Citizens of James City County:

We are pleased to submit to you the Annual Comprehensive Financial Report of James City County, Virginia (the County), for the fiscal year ended June 30, 2025, as required by the *Code of Virginia*. The Department of Financial and Management Services has prepared this report in accordance with accounting principles generally accepted in the United States of America, the standards of financial reporting prescribed by the Governmental Accounting Standards Board, and specifications of the Auditor of Public Accounts of the Commonwealth of Virginia. Section 15.1-67 of the *Code of Virginia* (1950, as amended) requires the County to have an annual audit of the books of account, financial records, and the transactions of the County. Cherry Bekaert, LLP was selected to perform the required audit. The unmodified report of Cherry Bekaert, LLP, the highest possible result of the audit process, accompanies the financial statements in this report.

Responsibility for both the accuracy of the presented data and the fairness of the presentation, including all disclosures, rests with the County. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute assurance, that the financial statements will be free from material misstatement. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and the results of operations of the various funds of the County; and that all disclosures necessary to enable the reader to gain maximum understanding of the County's financial activity have been included.

The County government is required to undergo an annual single audit as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Information related to this single audit, including the schedule of expenditures of federal awards, the schedule of findings and questioned costs, and the auditors' reports on internal control and compliance with applicable laws and regulations, is in a separately issued single audit report.

Accounting principles generally accepted in the United States requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditor on the financial statements.

### **Profile of the Government**

The County is in southeastern Virginia and partially surrounds the City of Williamsburg. Although much of the County's 144 square miles consists of developed suburban areas, it has retained a considerable amount of undeveloped agricultural and forest land. There are no incorporated towns within the County. The County is empowered to levy a property tax on both real and personal properties located within its boundaries.

The County is organized under the County Administrator form of government (as defined under Virginia Law). Under this form of government, the Board of Supervisors appoints a County Administrator to serve as the Chief Executive Officer of the County. The Administrator serves at the pleasure of the Board of Supervisors, implements its policies, appoints division directors, and directs business and administrative procedures.

The Board of Supervisors is a five-member body; one member from each of the five districts, elected for a four-year staggered term by the voters of the district in which the member resides. The Chair of the Board is elected annually by its members. This body enacts ordinances, appropriates funds, sets tax rates, and establishes policies for the administration of the County's public services.

The County provides a full range of municipal services, including police, fire and medical emergency services, court services, recreational activities, community development, and social services. Water and sewer services are provided through the legally separate James City Service Authority (JCSA). The Board of Supervisors of James City County serves as the Board of Directors of the JCSA, and the County's Strategic Plan serves as basis for the budgetary and operational initiatives of both entities. The County is also financially accountable for the legally separate Williamsburg-James City County (WJCC) School Board, who are elected by the citizenry.

The financial reporting entity includes all funds of the County and its component units. The County has two discretely presented component units, JCSA and WJCC Public Schools, and one blended component unit, the Economic Development Authority. The discretely presented component units are reported separately within the County's basic financial statements while the blended component unit is presented as though it were a fund of the County. Additional information concerning these legally separate organizations can be found in Note 1 to the financial statements.

The annual budget serves as the foundation for the County's financial planning and control. Each year, departments and agencies of the County are required to submit requests for appropriation to the County Administrator. In the spring, the County Administrator submits to the Board of Supervisors proposed operating and capital budgets for the fiscal year commencing the following July 1. The operating budget and capital budget include proposed expenditures and the means of financing them. Public hearings are conducted to obtain citizen comments. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution. The Appropriations Resolution places legal restrictions on expenditures at the functional level for the General Fund and at the fund level for all other funds. The total appropriation for each fund can be revised only by the Board of Supervisors; however, the County Administrator may amend the budget between functions.

Budgets are prepared for all funds except Fiduciary and Internal Service funds. The Fiduciary funds account for money and property held in a fiduciary capacity for individuals or other government entities, and do not involve the measurement of results of operations as they are custodial in nature. The Internal Service fund assists with the internal management of the County's health and dental plans. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

## **Local Economy**

Due to its strong and healthy local economy and prudent management, the County has maintained its AAA bond rating from 3 national credit rating agencies, the highest possible rating. This bond rating is based on analysts' recommendations after a review of economic and fiscal performance, strong liquidity, fiscal policies and practices, evidence of financial planning to meet future capital needs. This rating is excellent for a community the size of James City County and gives the County additional leverage in the bond market for potential bond buyers and investors.

James City County has a strong, diverse, and growing economic base. Overall, General Fund revenues increased by 6.9% from last year, the majority of which was attributable to higher real estate tax and other local tax collections and charges for services from recycling. The County's General Fund's fund balance decreased by (\$1,314,261) for fiscal year 2025, which was primarily from a one-time real estate tax credit approved by the Board of Supervisors in the fiscal year 2025 budget adoption, and planned uses of Assigned and Committed fund balances for capital projects.

## **Long-Term Financial Planning and Major Initiatives**

The County's financial policies, adopted by the Board of Supervisors, provide a framework for the County to preserve its AAA General Obligation bond rating, make sound financial decisions, promote fiscal transparency, and ensure compliance with prevailing local, state, and federal laws and regulations. One of the policies requires that the County maintain a General Fund Unassigned Fund Balance equal to or greater than 12%, with a target of 15% of the total governmental expenditures, including the County's share of WJCC Schools' operating expenditures. At the end of fiscal year 2025, the percentage was 25.2%, which exceeded the requirement.

The County's budget supports its Strategic Plan, which serves as guidance between the budget and the long-range plans proposed by the County. The goals of the County's Strategic Plan are as follows:

- Expanding and Diversifying Local Economy
- Protected Community Character and an Enhanced Built Environment
- Exceptional Public Services
- Fiscally Efficient Government
- High Quality Education
- Sustainable Long-Term Water Supply

These goals, and the initiatives developed to support them, allows the Board of Supervisors to prioritize initiatives, plan for the future, and allocate resources through the budget process, including developing a capital improvement program for the remaining four years of the plan.

The fiscal year 2026 budget includes no change in the real estate or personal property tax rates, and modest fee increases for ambulance transport services (to align with the Medicare reimbursement rates), and in certain parks and recreation programs. The General Fund's revenues are expected to increase by approximately 3.2% compared to the 2025 budget, primarily due to increases in general property tax revenue related to personal property and public service taxes, and other local taxes based on recent trends in sales, meals, and business license tax revenues. On the expenditure side, the General Fund's fiscal year 2026 budget includes a 3% raise for staff effective July 1, 2025 and an additional 1% raise effective on January 1, 2026, \$3.8 million increase in funding for school operations, and increased funding to the debt service fund.

### **Capital Improvement Program**

Capital outlay expenditures (including County and school projects) totaled \$31,687,539 in fiscal year 2025. The largest capital expenditures were for capital maintenance projects whose purpose is to improve and extend the useful life of County or School buildings and to replace major pieces of equipment. In fiscal year 2025, major projects included design for a new Government Center, transportation projects, fire apparatus replacements, and stormwater projects. Significant school expenditures included the expansion of Jamestown High School's cafeteria, addition of Warhill High School auxiliary gymnasium, and bus replacements.

A steady growth in population in James City County has produced demand for public services and facilities. The County's five-year Capital Improvement Program totals \$454.9 million and focuses on a wide variety of needs. In fiscal year 2026, projects for the school division include the construction of Pre-K space, a Clara Byrd Baker Elementary bus canopy, an HVAC replacement at Matoaka Elementary, a roof replacement at Laurel Lane Elementary, the entrance widening at D.J. Montague Elementary, and a playground pavement at Stonehouse Elementary. Projects for the county include construction of the new General Services Administration Building and new Government Center, stormwater infrastructure projects, a well replacement at Chickahominy Riverfront Park, and other major maintenance projects. Future planning includes replacement of Fire Station 3, and new baseball and softball fields at Warhill Sports Complex. Anticipated impacts were included in the adopted budget for the fiscal year beginning July 1, 2025.

### **Economic Development**

James City County continues to benefit from a diversified tax base, which includes sales, lodging, and prepared meals revenue from retail, hotels, and restaurants; machinery and tools revenue from manufacturing operations; and business personal property revenue from professional service providers.

Launchpad, a partnership between the City of Williamsburg, James City County, York County, and William & Mary, continues to be home base to support the region's entrepreneurial ecosystem through structured cohort-based support programs, mentorship, educational programs, community collaboration, and exclusive events, workshops and networking opportunities for entrepreneurs looking to start, expand, and grow their business in the Greater Williamsburg region.

The County is also a locality sponsor of the Hampton Roads Alliance, a regional economic development organization of 15 cities and counties in the Hampton Roads region of Virginia. It is a nonprofit, public-private partnership supported and led by the region's most influential business leaders, local governments, and top academic institutions. The Alliance represents the regional economic development efforts for business attraction, business expansion, and business intelligence to create a more resilient, inclusive, and equitable region of choice.

The fiscal year 2025 budget supports economic development initiatives, including funding to conduct due diligence studies on strategic industrial and commercial sites to enhance site readiness for targeted development opportunities. Increasing the inventory of construction-ready sites helps make the County more competitive for economic development projects, which brings capital investment and family sustaining, high-wage jobs. In addition, a business investment grant program received funding and is anticipated to begin in fiscal year 2026 to encourage private capital investment in existing commercial and industrial properties located along Community Character Corridors identified in the Comprehensive Plan.

In August 2024, community leaders and officials broke ground on the Greater Williamsburg Sports and Events Center. This project is a joint effort between James City County, York County, and the City of Williamsburg (the City of Williamsburg is the fiscal agent). The center will span 200,000 square feet and cost \$80 million.

Construction is currently underway, with an anticipated opening date in July 2026. The intent is to meet local needs for gym space during the week and attract visitors to support and enhance our tourist-based economy during the weekends. To date, more than 45 events have been booked for the first two years, with additional events expected to follow.

In September 2024, Governor Youngkin announced Norwegian-based Kongsberg Defence & Aerospace Inc. will establish a 150,000-square-foot facility in James City County. The building will be a state-of-the-art production facility for Naval Strike Missiles for littoral combat ships and the Constellation-class frigate for the U.S. Navy and Joint Strike Missiles for the U.S. Air Force F-35 fighters. The facility represents a \$100 million investment by Kongsberg Defence & Aerospace that will create 180 high-wage jobs. The commencement of construction is anticipated by the end of calendar year 2025.

In March 2025, Anheuser-Busch announced a \$4.2 million investment into its James City County facility to uphold quality standards, improve infrastructure, and drive efficiency. The investment comes less than a year after a \$6.5 million investment in August 2024 for infrastructure projects to increase capacity and capability in the warehouse. The County brewery has been a cornerstone of Anheuser-Busch's operations since 1972, making more than \$1.1 billion in capital investments to date.

### **Awards and Acknowledgments**

The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to James City County, Virginia for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024. This was the 40<sup>th</sup> consecutive year that the County has achieved this prestigious award. To be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to James City County, Virginia, for its Annual Budget for the fiscal year beginning July 1, 2024. This was the 8<sup>th</sup> consecutive year that the County has achieved this prestigious award. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as a financial plan, as an operations guide, and as a communications device. This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

In November 2024, the County was reaffirmed Aaa/AAA/AAA by Moody's, Standard & Poor's, and Fitch respectively, the highest possible rating from each agency. The coveted "Triple-AAA" ratings signify unparalleled creditworthiness and are a significant recognition of the County's financial stability and prudent management.

The County has established and continues to maintain a strong and stable financial position through progressive management of financial operations and through sound accounting and financial reporting practices. Appreciation is expressed to the James City County Board of Supervisors and the Constitutional Officers for their interest and support in planning and conducting the financial operations of the County in a responsible and progressive manner. The preparation of this report could not have been accomplished without the extensive effort and efficient services of the staff of Financial and Management Services. We would like to express our appreciation to each employee of the department who assisted with the annual audit and preparation of the financial statements.

Respectfully submitted,



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Scott A. Stevens  
County Administrator



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Sharon B. McCarthy, CPA  
Director of Financial and Management Services



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**County of James City  
Virginia**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

*Christopher P. Morill*

Executive Director/CEO

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## **Financial Section**

## Report of Independent Auditor

To the Honorable Members of the Board of Supervisors  
County of James City, Virginia

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of James City, Virginia (the “County”), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia (the “Specifications”). Our responsibilities under those standards and Specifications are further described in the *Auditor’s Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County’s ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor’s Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor’s report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (the "MD&A") and the Required Supplementary Information Other than MD&A, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Other Supplementary Information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information in all material respects, in relation to the basic financial statements as a whole.

**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Introductory and Statistical Sections but does not include the basic financial statements and our auditor’s report thereon. Our opinions on the basic financial statements do not cover the other information and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 4, 2025, on our consideration of the County’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County’s internal control over financial reporting and compliance.

*Cherry Bekaert LLP*

Richmond, Virginia  
December 4, 2025

**County of James City, Virginia**  
Management's Discussion and Analysis  
June 30, 2025

As management of James City County (County), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County, as of and for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information in our letter of transmittal at the front of this report and the County's financial statements, which follow this analysis.

### **Financial Highlights**

- The County's total net position increased by \$40.6 million (8.6%) from fiscal year 2024. The net position of the governmental-type activities increased by \$40.4 million (8.6%) and net position of the business-type activities increased \$.2 million (6.4%).
- The County's unrestricted net position increased by approximately \$4.2 million (1.9%). Of this amount, the governmental-type activities increased \$3.9 million (1.8%) and business-type activities increased \$.2 million (8.8%).
- General Fund revenues were \$6.8 million (2.7%) more than the final budget. The increase was primarily due to an increase in revenues from this year's real estate tax assessment.
- In fiscal year 2025, the County implemented GASB Statement No. 101, *Compensated Absences*, which resulted in a restatement of the governmental activities' net position as of June 30, 2024 from \$475,783,937 to \$470,692,527. Prior year information provided here remains as originally presented and does not reflect this restatement. Additional information on this new standard and the restatement is provided in Notes 1 and 18.

### **Overview of the Financial Statements**

The Annual Comprehensive Financial Report consists of four sections: introductory, financial, statistical, and compliance. The financial section consists of three primary components – government-wide financial statements, fund financial statements, and notes to the basic financial statements.

Government-Wide Financial Statements: The government-wide financial statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the government's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide financial statements report the County's net position and how it has changed. Net position – the difference between the County's (1) assets and deferred outflows of resources and (2) liabilities and deferred inflows of resources, is one way to measure the County's financial health, or position.

Over time, increases or decreases in the County's net position serve as an indicator of whether its financial health is improving or deteriorating, respectively. To assess the overall health of the County, additional nonfinancial factors should be considered, such as changes in the County's property tax base.

*Governmental activities:* Most of the County's basic services are included here, such as the police, fire, parks and recreation, and general administration. Property taxes and state funding finance most of these activities.

*Business-type activities:* Activities that are intended to recover all or a significant portion of their costs through user fee charges to parties external to the County for goods or services are included in the business-type activities. The Economic Development Authority (EDA) is included as a blended component unit in the business-type activities.

*Component units:* The County includes two other entities in its report, the James City Service Authority and the Public Schools. Although legally separate, these component units are important because of the County's financial accountability or financial integration with these entities.

Fund Financial Statements: The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by state law and by bond covenants. Other funds are established to control and manage money for particular purposes or to show that the County is properly using certain taxes and grants.

**County of James City, Virginia**  
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**Governmental funds:** Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets can be readily converted to cash flow in and out and (2) the balances remaining at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps in determining whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, further details are provided at the bottom of the governmental funds statement or on the subsequent page that explain the relationship (or differences) between them.

**Proprietary fund:** Services for which the County charges customers and users a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long and short-term financial information. The County's blended component unit (EDA) is an enterprise fund and consequently is reported in the business-type activities of the government-wide financial statements. The County's internal service fund (Health and Dental fund) is reported in the governmental activities of the government-wide financial statements because this fund provides services internally to the County to manage its health and dental programs.

**Fiduciary funds:** The County's fiduciary activities are reported in the custodial fund Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. Custodial funds are used to provide accountability of client monies for which the County is the custodian. These activities are excluded from the County's government-wide financial statements because the County cannot use their assets to finance its operations.

**Notes to the Basic Financial Statements:** The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information:** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's General Fund budget and the County's obligation to provide pension and other post-employment benefits to its employees. The combining statements for nonmajor governmental funds are presented immediately following the required supplementary information.

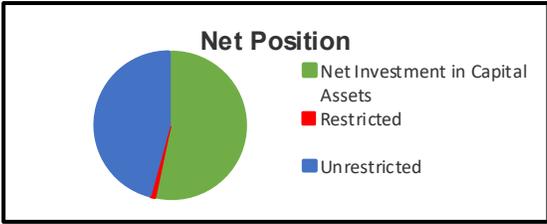
**Financial Analysis - Government-wide**

<b>Statements of Net Position (Condensed)</b>						
	<b>Governmental activities</b>		<b>Business-type activities</b>		<b>Total Primary Government</b>	
	<b>6/30/2025</b>	<b>6/30/2024</b>	<b>6/30/2025</b>	<b>6/30/2024</b>	<b>6/30/2025</b>	<b>6/30/2024</b>
Current and other assets	\$ 378,194,573	\$ 279,712,512	\$ 3,253,499	\$ 3,088,282	\$ 381,448,072	\$ 282,800,794
Capital assets, net	342,003,214	335,129,496	499,464	524,019	342,502,678	335,653,515
Total assets	720,197,787	614,842,008	3,752,963	3,612,301	723,950,750	618,454,309
Deferred outflows of resources	16,768,795	9,587,167	-	-	16,768,795	9,587,167
Total assets and deferred outflows	<u>\$ 736,966,582</u>	<u>\$ 624,429,175</u>	<u>\$ 3,752,963</u>	<u>\$ 3,612,301</u>	<u>\$ 740,719,545</u>	<u>\$ 628,041,476</u>
Other liabilities	\$ 29,194,670	\$ 22,212,137	\$ -	\$ 3,200	\$ 29,194,670	\$ 22,215,337
Long-term liabilities	183,492,037	115,426,380	-	-	183,492,037	115,426,380
Total liabilities	212,686,707	137,638,517	-	3,200	212,686,707	137,641,717
Deferred inflows of resources	13,206,831	11,006,721	580,660	628,386	13,787,491	11,635,107
Net investment in capital assets	273,580,439	250,330,553	499,464	524,019	274,079,903	250,854,572
Restricted net position	4,773,479	5,546,745	-	-	4,773,479	5,546,745
Unrestricted net position	232,719,126	219,906,639	2,672,839	2,456,696	235,391,965	222,363,335
Total net position	<u>511,073,044</u>	<u>475,783,937</u>	<u>3,172,303</u>	<u>2,980,715</u>	<u>514,245,347</u>	<u>478,764,652</u>
Total liabilities, deferred inflows, and net position	<u>\$ 736,966,582</u>	<u>\$ 624,429,175</u>	<u>\$ 3,752,963</u>	<u>\$ 3,612,301</u>	<u>\$ 740,719,545</u>	<u>\$ 628,041,476</u>

The County's net position was \$514.2 million at the close of fiscal year 2025. The largest portion of the County's net position at June 30, 2025 (53.5%) reflects its investment in capital assets, less any related debt used to acquire those assets that are still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, given that the capital assets themselves cannot be used to liquidate these liabilities.

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The restricted net position (0.9%) is restricted for specific purposes. The unrestricted portion of net position (45.8%) may be used to meet the County's ongoing obligations to citizens and creditors. At the end of fiscal year 2025, the County reported positive balances in all three categories of net position. The County's overall net position increased 8.6% from last year. The reasons for the overall increase are discussed in the next sections.



**Statement of Activities (Condensed)**

	Governmental activities		Business-type activities		Total Primary Government	
	6/30/2025	6/30/2024	6/30/2025	6/30/2024	6/30/2025	6/30/2024
Program revenues:						
Charges for services	\$ 14,511,574	\$ 14,483,994	\$ -	\$ -	\$ 14,511,574	\$ 14,483,994
Operating grants and contributions	26,948,078	25,689,646	140,396	239,861	27,088,474	25,929,507
Capital grants and contributions	13,106,280	4,717,807	-	-	13,106,280	4,717,807
General revenues:						
Property taxes	176,662,214	163,671,530	-	-	176,662,214	163,671,530
Other taxes	51,362,430	47,477,709	-	-	51,362,430	47,477,709
Interest and investment earnings	11,870,581	8,429,276	150,853	120,504	12,021,434	8,549,780
Miscellaneous	2,979,678	2,685,229	-	3,283	2,979,678	2,688,512
<b>Total revenues</b>	<b>297,440,835</b>	<b>267,155,191</b>	<b>291,249</b>	<b>363,648</b>	<b>297,732,084</b>	<b>267,518,839</b>
Expenses:						
General government administration	17,637,358	17,405,310	-	-	17,637,358	17,405,310
Judicial administration	8,124,522	7,131,765	-	-	8,124,522	7,131,765
Public safety	48,822,435	44,569,348	-	-	48,822,435	44,569,348
Public works	19,955,088	16,650,232	-	-	19,955,088	16,650,232
Health and human services	12,973,355	11,808,298	-	-	12,973,355	11,808,298
Education	106,089,482	98,781,751	-	-	106,089,482	98,781,751
Parks, recreation, and cultural	16,956,721	20,054,822	-	-	16,956,721	20,054,822
Community development	22,623,938	12,742,169	-	-	22,623,938	12,742,169
Interest and bond issuance costs	3,877,419	1,758,403	-	-	3,877,419	1,758,403
Blended component unit - EDA	-	-	99,661	122,761	99,661	122,761
<b>Total expenses</b>	<b>257,060,318</b>	<b>230,902,098</b>	<b>99,661</b>	<b>122,761</b>	<b>257,159,979</b>	<b>231,024,859</b>
Change in net position	40,380,517	36,253,093	191,588	240,887	40,572,105	36,493,980
Net position, beginning of year (as previously presented)	475,783,937	439,530,844	2,980,715	2,739,828	478,764,652	442,270,672
Restatement - change in accounting principle	(5,091,410)	-	-	-	(5,091,410)	-
Net position, beginning of year, as restated	470,692,527	439,530,844	2,980,715	2,739,828	473,673,242	442,270,672
<b>Net position, end of year</b>	<b>\$ 511,073,044</b>	<b>\$ 475,783,937</b>	<b>\$ 3,172,303</b>	<b>\$ 2,980,715</b>	<b>\$ 514,245,347</b>	<b>\$ 478,764,652</b>

**Governmental Activities**

As of June 30, 2025, the net position for governmental activities of \$511.1 million represents an increase of \$40.4 million from last year. For the fiscal year ended June 30, 2025, revenues from governmental activities totaled \$297.4 million, of which \$69.4 million (23.3%) is received from sources other than local tax revenue.

Real estate tax revenues, the County's largest single revenue source, totaled \$135.1 million. The County's assessed real property tax base for fiscal year 2025 was \$16.9 billion, a 19.5% increase from fiscal year 2024.

In fiscal year 2025, the County collected \$29.4 million in personal property taxes and received reimbursement from the Commonwealth of Virginia of \$9.8 million. Under the Personal Property Tax Relief Act (PPTRA), the state's share of local personal property tax was approximately 33.3% of taxpayers' payments.

The increase in capital grants and contributions reflects the use of grant funds for Jamestown flood mitigation and American Rescue Plan Act (ARPA) funds for capital projects, including the new government center, replacement of the County's phone system and fiber optic cabling.

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On the expense side, the governmental activities' total was \$257.1 million, an increase of \$26.2 million (11.3%) over 2024. The County's largest expense of \$106.1 million is for Education to support the public school system, which was an increase of \$7.3 million (7.4%) from last year. Public Safety, Public Works, and Community Development increased compared to 2024 as staff levels stabilized, vacancies were filled, and new positions were added. In addition, the results from a compensation study were implemented and employees received a 5% raise. Community Development also included an \$8 million pass-through grant for Jamestown flood mitigation in 2025. Parks, Recreation, and Cultural decreased overall due to lower depreciation expense in 2025 compared to 2024.

**Business-type Activities**

Business-type activities increased the County's total net position by \$191.6 thousand, accounting for .6% of the overall growth. Revenues from business-type activities decreased by \$72.4 thousand (-19.9%) and expenses decreased by \$23.1 thousand (-18.8%). The main reason for the decrease in revenue was there were no additional one-time bond applications and fees in 2025.

**Financial Analysis - Governmental Funds**

**General Fund:** The County's General Fund is the chief operating fund of the County. At the end of fiscal year 2025, the General Fund had an overall decrease in fund balance of (\$1.3) million. The net decrease was primarily due to a plan use of unassigned fund balance to provide a \$.05 tax credit to lessen the burden of the real estate reassessment on citizens (\$6.5 million) and planned uses of assigned and committed fund balance for one-time county and school capital projects (\$12 million). These planned uses of fund balance were offset by the current year surplus, bringing the net decrease in overall fund balance to (\$1.3) million.

The portion of the unassigned fund balance for fiscal liquidity totaled \$88.0 million, which was 25.2% of the total general governmental expenditures in Table 11. The County's fiscal policy requires maintaining a fund balance for fiscal liquidity between 12% and 15% of total general governmental expenditures.

**Capital Projects Fund:** The Capital Projects Fund is used by the County to account for the financing sources used to acquire and construct major capital projects for the general government. At the end of fiscal year 2025, the Capital Projects Fund's fund balance increased by \$96.8 million, primarily due to the issuance of bonds of \$69.5 million, plus a \$6.0 million premium in December 2024 and \$30.3 million in transfers from the General Fund to fund multi-year projects not fully expended at the end of fiscal year 2024. During the year, capital project expenditures of \$31.7 million included maintenance projects whose purpose is to improve and extend the useful life of facilities and to replace major pieces of equipment. Major projects included design for a new Government Center, Settler's Market infrastructure improvements, fire apparatus replacements, and various transportation and stormwater projects. Significant school projects included the Jamestown High school cafeteria expansion, the addition of an auxiliary gymnasium Warhill High School, and bus replacements.

**Debt Service Fund:** The Debt Service Fund is used by the County to account for the resources used for the repayment of long-term debt of the governmental funds. The primary source of funding is transfers from the General Fund.

**Grants and Special Projects Fund:** The Grants and Special Projects Fund is used by the County to account for revenues and expenditures related to grant programs and special projects. This fund also includes activity supported by the County's allocation of American Rescue Plan Act funds (ARPA).

During fiscal year 2025, the Grants and Special Projects Fund's fund balance decreased by (\$8.1) million, primarily due to transfers to the Capital Projects Fund for transportation projects whose expenditures expand over multiple years.

**Non-major Governmental Funds:** The County maintains 5 non-major governmental funds. Information is presented separately in the Combining Balance Sheet and the Combining Statement of Revenues, Expenditures, and Changes in Fund Balances for all funds, located in the Other Supplementary Information section of this report. The non-major governmental funds had an increase in fund balance of \$1.3 million in fiscal year 2025, mainly due to transfers to the Housing and Neighborhood Development Fund from the General Fund and Capital Fund for certain projects that expand over several years.

**Proprietary Fund - Internal Service Fund**

The County has one internal service fund that accounts for the charges to users and expenses of the health and dental programs. During fiscal year 2025, this fund's position increased by \$1.7 million due to lower claims and a \$750 thousand transfer from the General Fund for a new Retirement Health Reimbursement Account (RHRA) benefit.

**County of James City, Virginia**  
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**General Fund Budgetary Highlights**

General Fund revenues were \$6.8 million (2.7%) above the final budget. The increase was primarily due to the increase in revenue from the real estate reassessment.

General Fund expenditures were \$14.2 million (6.6%) below the final budget in fiscal year 2025, which included a \$5.7 million Public Schools surplus that was due to the County. By agreement, 90% of this amount is set aside for future school purposes. The adopted budget included planned uses of Fund Balance as follows: \$6.5 million for a one-time \$.05 real estate tax credit to citizens to lessen the burden of the real estate reassessment and \$12 million to fund county and school capital projects.

The net budget-to-actual result from the above activity resulted in net decrease in fund balance of (\$1.3) million.

**Capital Assets**

At the end of fiscal year 2025, the County's investment in capital assets totaled \$342.0 million, net of accumulated depreciation and amortization. The County does not own its roads and therefore, they are not included in capital assets. The Public Schools own the school buildings and the related debt is County debt. The value associated with the purchase and/or construction of the Public Schools' buildings is reported as capital assets in the County's governmental activities to properly match with the associated debt, as allowed by Virginia state law. The net value of school buildings and related construction reflected in the County's governmental activities was \$187.4 million, and the related depreciation expense of \$6.6 million is in Education expense in the County's governmental activities in the statement of net position.

**Summary of Capital Assets, Net**

	Governmental activities		Business-type activities		Total Primary Government	
	6/30/2025	6/30/2024	6/30/2025	6/30/2024	6/30/2025	6/30/2024
Non-depreciable	\$ 64,366,385	\$ 51,469,265	\$ -	\$ -	\$ 64,366,385	\$ 51,469,265
Depreciable	277,636,829	283,660,231	499,464	524,019	278,136,293	284,184,250
Total	\$ 342,003,214	\$ 335,129,496	\$ 499,464	\$ 524,019	\$ 342,502,678	\$ 335,653,515

Additional information about the County's capital assets can be found in Note 6 to the financial statements.

**Long-Term Debt**

In December of 2024, the County issued lease revenue bonds totaling \$69,475,000 to finance county and school projects, including the design and construction of a new Government Center and General Services Administration building, Pre-K Space, and the cafeteria expansion at Jamestown High School. The County's total long-term liabilities for governmental activities at June 30, 2025 increased by \$68.1 million, primarily due to the issuance of these bonds.

**Summary of Long-Term Debt**

	Governmental activities	
	6/30/2025	6/30/2024
General obligation bonds	\$ 12,795,000	\$ 15,850,000
Lease revenue bonds	112,860,000	60,311,296
Bond premiums, net	11,052,905	1,109,574
Financed purchases	1,940,533	3,227,556
Leases payable	931,387	839,600
Subscriptions liability	2,679,878	2,305,039
Pension	24,369,876	21,187,022
OPEB	5,713,185	5,831,049
Compensated absences	11,149,273	4,765,244
Total	\$ 183,492,037	\$ 115,426,380

Additional information about the County's long-term debt can be found in Note 9 to the financial statements.

**Economic Factors and Next Year's Budget and Tax Rates**

The County has a two-year budget cycle. The first year of a two-year cycle is adopted and appropriated and the second year is adopted for planning purposes. Fiscal year 2025 was the first year of the two-year cycle. The General Fund's fiscal year 2025 Adopted Budget was \$255.4 million.

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Fiscal year 2026 is the second year of the two-year cycle, and the General Fund's Adopted Budget is \$263.7 million, an increase of \$8.3 million (3.2%) over 2025. The fiscal year 2026 budget includes no change in the real estate or personal property tax rates, and modest fee increases for ambulance transport services (to align with the Medicare reimbursement rates), and in certain recreation classes.

On the expenditure side, the fiscal year 2026 budget includes a \$3.8 million increase in funding for school operations, a \$2.1 million increase in funding to the debt service fund, a 3% raise for staff effective July 1, 2025, and 1% raise effective January 1, 2026.

**Contacting the County's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to the Department of Financial and Management Services, 101-F Mounts Bay Road, P.O. Box 8784, Williamsburg, Virginia 23187-8784.

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**County of James City, Virginia**  
Statement of Net Position  
June 30, 2025

	Primary Government			Discretely Presented Component Units		Total Reporting Entity
				James City Service Authority	Public schools	
	Governmental activities	Business-type activities	Total			
<b>Assets</b>						
Cash and cash equivalents (Note 2)	\$ 143,758,388	\$ 2,527,401	\$ 146,285,789	\$ 39,554,490	\$ 33,921,499	\$ 219,761,778
Investments (Note 2)	88,769,605	-	88,769,605	21,676,539	-	110,446,144
Restricted cash and cash equivalents (Note 2)	81,798,696	-	81,798,696	887,357	-	82,686,053
Receivables, net of allowance for uncollectibles:						
Taxes, including penalties	37,706,035	-	37,706,035	-	-	37,706,035
Accounts	-	-	-	3,280,665	-	3,280,665
Interest	853,152	-	853,152	55,344	-	908,496
Loans (Note 3)	294,589	-	294,589	-	-	294,589
Leases (Note 16)	4,389,369	654,384	5,043,753	934,875	357,231	6,335,859
Miscellaneous (Note 3)	7,707,542	71,714	7,779,256	17,773	153,624	7,950,653
Due from component units, net (Note 7)	4,044,120	-	4,044,120	-	-	4,044,120
Due from other governments, net (Note 5)	7,592,329	-	7,592,329	-	5,276,191	12,868,520
Inventory	272,369	-	272,369	2,124,476	224,035	2,620,880
Prepaid items	20,279	-	20,279	-	-	20,279
Other assets	988,100	-	988,100	-	-	988,100
Net pension asset (Note 10)	-	-	-	-	1,619,458	1,619,458
Net OPEB assets (Note 11)	-	-	-	-	49,358	49,358
Capital assets, net (Note 6):						
Non-depreciable	64,366,385	-	64,366,385	6,407,549	25,748,052	96,521,986
Depreciable	277,636,829	499,464	278,136,293	158,298,427	51,753,716	488,188,436
Net capital assets	342,003,214	499,464	342,502,678	164,705,976	77,501,768	584,710,422
Total assets	720,197,787	3,752,963	723,950,750	233,237,495	119,103,164	1,076,291,409
<b>Deferred Outflows of Resources</b>						
Deferred charge on refundings, net	-	-	-	1,129,878	-	1,129,878
Pension related (Note 10)	15,707,602	-	15,707,602	984,057	30,772,045	47,463,704
OPEB related (Note 11)	1,061,193	-	1,061,193	147,969	3,303,996	4,513,158
Total deferred outflows of resources	16,768,795	-	16,768,795	2,261,904	34,076,041	53,106,740
Total assets and deferred outflows of resources	\$ 736,966,582	\$ 3,752,963	\$ 740,719,545	\$ 235,499,399	\$ 153,179,205	\$ 1,129,398,149
<b>Liabilities</b>						
Accounts payable	\$ 18,827,992	\$ -	18,827,992	\$ 1,287,498	\$ 2,703,574	22,819,064
Accrued liabilities	2,467,065	-	2,467,065	647,333	23,776,873	26,891,271
Liabilities payable from restricted assets	2,253,069	-	2,253,069	-	-	2,253,069
Due to Primary Government, net (Note 7)	-	-	-	1,465,364	2,578,756	4,044,120
Due to other governments	-	-	-	-	370,579	370,579
Deposits	-	-	-	696,804	-	696,804
Unearned revenues (Note 8)	5,646,544	-	5,646,544	-	339,817	5,986,361
Long-term liabilities (Notes 9, 10, 11, 16, and 17):						
Due within one year	24,030,824	-	24,030,824	2,439,981	6,655,582	33,126,387
Due in more than one year	159,461,213	-	159,461,213	27,274,903	106,042,422	292,778,538
Total liabilities	212,686,707	-	212,686,707	33,811,883	142,467,603	388,966,193
<b>Deferred Inflows of Resources</b>						
Deferred charge on refundings, net	1,105,715	-	1,105,715	-	-	1,105,715
Lease related (Note 16)	3,927,296	580,660	4,507,956	987,174	316,461	5,811,591
Pension related (Note 10)	6,487,492	-	6,487,492	644,723	14,826,110	21,958,325
OPEB related (Note 11)	1,686,328	-	1,686,328	165,586	3,206,987	5,058,901
Total deferred inflows of resources	13,206,831	580,660	13,787,491	1,797,483	18,349,558	33,934,532
<b>Net Position</b>						
Net position:						
Net investment in capital assets	273,580,439	499,464	274,079,903	139,280,644	76,652,022	490,012,569
Restricted:						
Debt service	-	-	-	887,357	-	887,357
Net pension and OPEB assets	-	-	-	-	1,668,816	1,668,816
Grants and special projects	924,447	-	924,447	-	-	924,447
Non-major governmental funds	3,849,032	-	3,849,032	-	-	3,849,032
School grants, food services, and student activity funds	-	-	-	-	7,045,081	7,045,081
Unrestricted	232,719,126	2,672,839	235,391,965	59,722,032	(93,003,875)	202,110,122
Total net position (deficit)	511,073,044	3,172,303	514,245,347	199,890,033	(7,637,956)	706,497,424
Total liabilities, deferred inflows of resources, and net position	\$ 736,966,582	\$ 3,752,963	\$ 740,719,545	\$ 235,499,399	\$ 153,179,205	\$ 1,129,398,149

See accompanying notes to basic financial statements

County of James City, Virginia  
 Statement of Activities  
 Year ended June 30, 2025

Functions/programs	Net (expenses) revenues and changes in net position								Total Reporting Entity	
	Program revenues				Primary Government			Discretely Presented Component Units		
	Expenses	Charges for services	Operating grants and contributions	Capital grants and contributions	Governmental activities	Business-type activities	Total	James City Service Authority		Public schools
Primary Government:										
Governmental activities:										
General government administration	\$ 17,637,358	\$ 176,982	\$ 11,856,741	\$ 3,251,807	\$ (2,351,828)	\$ -	\$ (2,351,828)		\$ (2,351,828)	
Judicial administration	8,124,522	640,366	4,052,940	-	(3,431,216)	-	(3,431,216)		(3,431,216)	
Public safety	48,822,435	5,066,061	813,602	-	(42,942,772)	-	(42,942,772)		(42,942,772)	
Public works	19,955,088	2,488,791	882,430	778,717	(15,805,150)	-	(15,805,150)		(15,805,150)	
Health and human services	12,973,355	-	6,473,389	-	(6,499,966)	-	(6,499,966)		(6,499,966)	
Education (including School system)	106,089,482	-	174,969	-	(105,914,513)	-	(105,914,513)		(105,914,513)	
Parks, recreation, and cultural	16,956,721	4,517,877	27,203	299,113	(12,112,528)	-	(12,112,528)		(12,112,528)	
Community development	22,623,938	1,621,497	2,666,804	8,776,643	(9,558,994)	-	(9,558,994)		(9,558,994)	
Interest and bond issuance costs	3,877,419	-	-	-	(3,877,419)	-	(3,877,419)		(3,877,419)	
Total governmental activities	257,060,318	14,511,574	26,948,078	13,106,280	(202,494,386)	-	(202,494,386)		(202,494,386)	
Business-type activities	99,661	-	140,396	-	-	40,735	40,735		40,735	
Total Primary Government	\$ 257,159,979	\$ 14,511,574	\$ 27,088,474	\$ 13,106,280	\$ (202,494,386)	\$ 40,735	\$ (202,453,651)		\$ (202,453,651)	
Component units:										
James City Service Authority	\$ 29,089,446	\$ 23,951,850	\$ -	\$ 5,671,325			\$ 533,729	\$ -	\$ 533,729	
Public Schools	194,781,925	2,218,649	38,318,686	3,488,196			-	(150,756,394)	(150,756,394)	
Total component units	\$ 223,871,371	\$ 26,170,499	\$ 38,318,686	\$ 9,159,521			\$ 533,729	\$ (150,756,394)	\$ (150,222,665)	
General revenues:										
Property taxes, levied for general purposes	\$ 176,662,214	\$ -	\$ 176,662,214	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 176,662,214	
Local sales and use taxes	22,472,483	-	22,472,483	-	-	-	-	-	22,472,483	
Franchise license taxes	828,300	-	828,300	-	-	-	-	-	828,300	
Taxes on recordation and wills	1,501,312	-	1,501,312	-	-	-	-	-	1,501,312	
Hotel and motel room taxes	4,831,845	-	4,831,845	-	-	-	-	-	4,831,845	
Restaurant food taxes	9,483,346	-	9,483,346	-	-	-	-	-	9,483,346	
Cigarette tax	383,980	-	383,980	-	-	-	-	-	383,980	
Business license taxes	10,061,968	-	10,061,968	-	-	-	-	-	10,061,968	
Deeds of conveyance	489,171	-	489,171	-	-	-	-	-	489,171	
Penalties and interest	1,310,025	-	1,310,025	-	-	-	-	-	1,310,025	
Grants and contributions not restricted to specific programs	-	-	-	-	-	-	-	161,835,978	161,835,978	
Interest and investment earnings	11,870,581	-	11,870,581	150,853	12,021,434	3,052,082	996,744		16,070,260	
Miscellaneous	2,979,678	-	2,979,678	-	2,979,678	611,696	3,598,765		7,190,139	
Total general revenues and transfers	242,874,903	-	242,874,903	150,853	243,025,756	3,663,778	166,431,487		413,121,021	
Change in net position	40,380,517	-	40,380,517	191,588	40,572,105	4,197,507	15,675,093		60,444,705	
Net position (deficit), beginning of year, as previously presented	475,783,937	-	475,783,937	2,980,715	478,764,652	196,380,464	(12,779,422)		662,365,694	
Restatement - change in accounting principle	(5,091,410)	-	(5,091,410)	-	(5,091,410)	(687,938)	(10,533,627)		(16,312,975)	
Net position (deficit), beginning of year, as restated	470,692,527	-	470,692,527	2,980,715	473,673,242	195,692,526	(23,313,049)		646,052,719	
Net position (deficit), end of year	\$ 511,073,044	\$ 3,172,303	\$ 514,245,347	\$ 199,890,033	\$ (7,637,956)	\$ 706,497,424				

See accompanying notes to basic financials statements.

County of James City, Virginia  
Balance Sheet  
Governmental Funds  
June 30, 2025

	Major Funds				Nonmajor governmental funds	Total governmental funds
	General	Capital projects	Debt service	Grants and special projects		
<b>Assets</b>						
Cash and cash equivalents (Note 2)	\$ 18,395,206	\$ 92,131,541	\$ -	\$ 9,633,923	\$ 9,845,869	\$ 130,006,539
Investments (Note 2)	88,769,605	-	-	-	-	88,769,605
Restricted cash and cash equivalents (Note 2)	1,956,388	75,182,751	-	4,228,723	430,834	81,798,696
Receivables, net of allowance:						
Taxes	37,706,035	-	-	-	-	37,706,035
Interest	-	853,152	-	-	-	853,152
Leases (Note 16)	4,389,369	-	-	-	-	4,389,369
Loans, net (Note 3)	-	-	-	-	294,589	294,589
Miscellaneous (Note 3)	6,105,459	-	-	1,063,207	105,783	7,274,449
Due from component units (Note 7)	6,758,237	451,468	-	-	-	7,209,705
Due from other governments (Note 5)	5,796,569	705,000	-	604,990	485,770	7,592,329
Inventory	272,369	-	-	-	-	272,369
Prepaid items	20,279	-	-	-	-	20,279
Total assets	<u>\$ 170,169,516</u>	<u>\$ 169,323,912</u>	<u>\$ -</u>	<u>\$ 15,530,843</u>	<u>\$ 11,162,845</u>	<u>\$ 366,187,116</u>
<b>Liabilities</b>						
Accounts payable	\$ 5,292,528	\$ 4,439,267	\$ -	\$ 8,452,658	\$ 447,572	\$ 18,632,025
Retainage payable	-	92,441	-	2,124	572	95,137
Accrued payroll	535,898	-	-	5,655	7,903	549,456
Due to component units (Note 5)	-	2,869,434	-	296,151	-	3,165,585
Payables from restricted assets	1,956,388	240,108	-	-	56,573	2,253,069
Unearned revenues (Note 8)	572,027	800,988	-	3,917,729	355,800	5,646,544
Total liabilities	<u>8,356,841</u>	<u>8,442,238</u>	<u>-</u>	<u>12,674,317</u>	<u>868,420</u>	<u>30,341,816</u>
<b>Deferred Inflows of Resources</b>						
Unavailable revenue (Note 8)	28,546,422	-	-	1,160,205	34,067	29,740,694
Leases (Note 16)	3,927,296	-	-	-	-	3,927,296
Total deferred inflows of resources	<u>32,473,718</u>	<u>-</u>	<u>-</u>	<u>1,160,205</u>	<u>34,067</u>	<u>33,667,990</u>
<b>Fund Balances</b>						
Fund balances:						
Nonspendable:						
Inventory	272,369	-	-	-	-	272,369
Prepaid items	20,279	-	-	-	-	20,279
Restricted:						
Debt service - bond proceeds held in escrow	-	74,942,643	-	-	-	74,942,643
Grants and special projects	-	-	-	924,447	-	924,447
Non-major governmental funds	-	-	-	-	3,849,032	3,849,032
Committed:						
Education	12,562,153	-	-	-	-	12,562,153
Capital projects	4,000,000	1,729,252	-	-	-	5,729,252
Debt service	907,500	-	-	-	-	907,500
Grants and special projects	-	-	-	510,901	-	510,901
Non-major governmental funds	-	-	-	-	2,575,797	2,575,797
Assigned:						
General	1,314,598	-	-	-	-	1,314,598
Capital projects	-	84,209,779	-	-	-	84,209,779
Debt service	22,246,901	-	-	-	-	22,246,901
Grants and special projects	-	-	-	260,973	-	260,973
Non-major governmental funds	-	-	-	-	3,835,529	3,835,529
Unassigned	88,015,157	-	-	-	-	88,015,157
Total fund balances	<u>129,338,957</u>	<u>160,881,674</u>	<u>-</u>	<u>1,696,321</u>	<u>10,260,358</u>	<u>302,177,310</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 170,169,516</u>	<u>\$ 169,323,912</u>	<u>\$ -</u>	<u>\$ 15,530,843</u>	<u>\$ 11,162,845</u>	<u>\$ 366,187,116</u>

See accompanying notes to basic financial statements.

**County of James City, Virginia**  
 Balance Sheet  
 Governmental Funds  
 June 30, 2025

Reconciliation of the Balance Sheet for governmental funds to the government-wide statement of net position:

Ending fund balance, governmental funds		\$ 302,177,310
Amounts reported for governmental activities in the Balance Sheet are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		342,003,214
Land held for resale and future development used in governmental activities are not financial resources and, therefore, are not reported in the funds.		988,100
Some receivables are not available to pay for current-period expenditures and, therefore, are unavailable revenue in the funds.		29,740,694
Differences between expected and actual experiences, assumption changes, and net differences between projected and actual earnings and contributions subsequent to the measurement date for the postretirement benefits (pension and OPEB) are recognized as deferred outflows of resources and deferred inflows of resources on the statement of net position.		
Deferred outflows - pension related	\$ 15,707,602	
Deferred outflows - OPEB related	1,061,193	
Deferred inflows - pension related	(6,487,492)	
Deferred inflows - OPEB related	<u>(1,686,328)</u>	8,594,975
Unmatured interest payable reported in governmental activities will not be paid with current financial resources and, therefore, is not reported in the funds.		(788,472)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.		
General obligation bonds, net	(13,617,216)	
Lease revenue bonds (EDA payable), net	(123,090,689)	
Financed purchases	(1,940,533)	
Lease payable	(931,387)	
Subscription liability	(2,679,878)	
Net pension liability	(24,369,876)	
Net OPEB liabilities	(5,713,185)	
Compensated absences	<u>(11,149,273)</u>	(183,492,037)
Deferred charge on refundings, net represent an acquisition of net position that is applicable to a future reporting period and, therefore, is not reported in the governmental funds.		(1,105,715)
The Internal Service Fund is used by management to provide certain goods and services to governmental funds. The assets and liabilities of the Internal Service Fund is included in the governmental activities in the Statement of Net Position.		<u>12,954,975</u>
Net position, governmental activities		<u>\$ 511,073,044</u>

See accompanying notes to basic financials statements.

**County of James City, Virginia**  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
Year ended June 30, 2025

	Major Funds				Nonmajor governmental funds	Total governmental funds
	General	Capital projects	Debt service	Grants and special projects		
<b>Revenues:</b>						
General property taxes	\$ 177,723,999	\$ -	\$ -	\$ -	\$ -	\$ 177,723,999
Other local taxes	48,410,182	-	-	-	947,062	49,357,244
Permits, privilege fees and regulatory licenses	2,086,041	-	-	53,000	-	2,139,041
Fines and forfeitures	196,181	-	-	-	-	196,181
Use of money and property	1,017,214	9,131,038	1,722,329	-	-	11,870,581
Charges for services	9,844,995	-	-	-	132,197	9,977,192
Miscellaneous	374,931	2,134,320	40,078	155,352	98,103	2,802,784
Intergovernmental:						
Local	-	-	-	267,490	269,527	537,017
Commonwealth	16,375,989	738,739	-	10,263,920	2,737,463	30,116,111
Federal	27,710	37,904	-	5,529,871	6,096,454	11,691,939
Total revenues	<u>256,057,242</u>	<u>12,042,001</u>	<u>1,762,407</u>	<u>16,269,633</u>	<u>10,280,806</u>	<u>296,412,089</u>
<b>Expenditures:</b>						
Current:						
General government administration	19,501,467	-	52,880	3,349,538	-	22,903,885
Judicial administration	5,740,861	-	-	407,655	1,506,415	7,654,931
Public safety	44,656,122	-	-	762,701	4,504	45,423,327
Public works	13,756,619	-	-	1,007,045	-	14,763,664
Health and human services	3,815,559	-	-	1,766,651	7,146,456	12,728,666
Education	90,953,073	-	-	359,497	-	91,312,570
Parks, recreation and cultural	15,846,754	-	-	337,666	7,023	16,191,443
Community development	5,763,778	-	-	8,668,031	5,813,920	20,245,729
Debt service:						
Principal	-	-	15,507,023	-	-	15,507,023
Interest and other fiscal charges	-	-	4,508,952	-	-	4,508,952
Bond issuance costs	-	605,470	-	-	-	605,470
Lease financing - principal	197,310	-	-	-	22,954	220,264
Lease financing - interest	23,596	-	-	-	5,440	29,036
Subscription financing - principal	934,931	34,560	-	54,168	5,373	1,029,032
Subscription financing - interest	79,137	-	-	-	742	79,879
Capital outlay - County	-	19,836,187	-	-	-	19,836,187
Capital outlay - Public Schools	-	11,211,322	-	-	-	11,211,322
Total expenditures	<u>201,269,207</u>	<u>31,687,539</u>	<u>20,068,855</u>	<u>16,712,952</u>	<u>14,512,827</u>	<u>284,251,380</u>
Excess (deficiency) of revenues over (under) expenditures	<u>54,788,035</u>	<u>(19,645,538)</u>	<u>(18,306,448)</u>	<u>(443,319)</u>	<u>(4,232,021)</u>	<u>12,160,709</u>
<b>Other financing sources (uses):</b>						
Transfers in (Note 4)	113,295	41,663,286	19,975,485	832,842	6,672,133	69,257,041
Transfers out (Note 4)	(57,602,341)	(946,416)	(1,669,037)	(8,661,508)	(1,127,739)	(70,007,041)
Bonds issued	-	69,475,000	-	-	-	69,475,000
Premium on bonds issued	-	6,046,990	-	-	-	6,046,990
Lease issuances	312,051	-	-	-	-	312,051
Subscription issuances	1,074,699	183,747	-	145,425	-	1,403,871
Total other financing sources (uses), net	<u>(56,102,296)</u>	<u>116,422,607</u>	<u>18,306,448</u>	<u>(7,683,241)</u>	<u>5,544,394</u>	<u>76,487,912</u>
Net change in fund balances	<u>(1,314,261)</u>	<u>96,777,069</u>	<u>-</u>	<u>(8,126,560)</u>	<u>1,312,373</u>	<u>88,648,621</u>
<b>Fund balances, beginning of year</b>	<u>130,653,218</u>	<u>64,104,605</u>	<u>-</u>	<u>9,822,881</u>	<u>8,947,985</u>	<u>213,528,689</u>
<b>Fund balances, end of year</b>	<u>\$ 129,338,957</u>	<u>\$ 160,881,674</u>	<u>\$ -</u>	<u>\$ 1,696,321</u>	<u>\$ 10,260,358</u>	<u>\$ 302,177,310</u>

See accompanying notes to basic financials statements.

**County of James City, Virginia**  
 Statement of Revenues, Expenditures and Changes in Fund Balances  
 Governmental Funds  
 Year ended June 30, 2025

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of governmental funds to the Statement of Activities:

Net change in fund balances, governmental funds \$ 88,648,621

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures; however, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This amount represents the difference between depreciation expense and capital outlay expenditures.

Depreciation and amortization expense	\$ (16,441,182)	
Capital outlay expenditures	24,534,034	
Loss on disposal of capital assets	<u>(1,219,134)</u>	6,873,718

Land purchased for resale and future development is not reported in the governmental funds however, is reflected in the Statement of Activities. Other assets increased by this amount this year. 149,100

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. Unavailable revenues increased by this amount this year. 1,053,569

Bond and other debt proceeds provide current financial resources to governmental funds, but issuing debt increases long term liabilities in the Statement of Net Position. Repayment of bond and other debt principal is an expenditure in the governmental funds, but repayment reduces long term liabilities in the Statement of Net Position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

Bonds issued	(69,475,000)	
Premium on bonds issued	(6,046,990)	
Lease issuances	(312,051)	
Subscription issuances	(1,403,871)	
Principal payments on bonds and financed purchases	15,507,023	
Principal payments on leases	220,264	
Principal payments on subscriptions	1,029,032	
Amortization on premium	1,791,226	
Amortization on deferred charge on refundings	<u>160,650</u>	(58,529,717)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated absences	(1,292,619)	
Interest payable	(605,958)	
Pension expense, net of employer contributions	1,724,050	
OPEB expense, net of employer contributions	<u>615,205</u>	440,678

The Internal Service Fund is used by management to charge the costs of certain activities to other funds. The net income of the Internal Service Fund is reported in governmental activities in the Statement of Activities. 1,744,548

Change in net position, governmental activities \$ 40,380,517

See accompanying notes to basic financials statements.

**County of James City, Virginia**  
Statement of Net Position  
Proprietary Funds  
June 30, 2025

	<b>Governmental- type activities - Internal Service Fund</b>	<b>Business-type activities - Enterprise Fund</b>
	<b>Health and dental claims</b>	<b>Economic Development Authority</b>
<b>Assets</b>		
Current assets:		
Cash and cash equivalents	\$ 13,751,849	\$ 2,527,401
Miscellaneous receivables - rebates, refunds, and bond fees	433,093	71,714
Lease receivables, due within one year	-	37,498
Total current assets	14,184,942	2,636,613
Noncurrent assets:		
Lease receivables, due in more than one year	-	616,886
Capital assets, depreciable, net	-	499,464
Total noncurrent assets	-	1,116,350
Total assets	\$ 14,184,942	\$ 3,752,963
<b>Liabilities</b>		
Current liabilities:		
Accounts payable	\$ 195,967	\$ -
Claims payable	1,034,000	-
Total current liabilities	1,229,967	-
<b>Deferred Inflows of Resources</b>		
Deferred inflows, leases	-	580,660
<b>Net Position</b>		
Net investment in capital assets	-	499,464
Unrestricted	12,954,975	2,672,839
Total net position	12,954,975	3,172,303
Total liabilities, deferred inflows of resources, and net position	\$ 14,184,942	\$ 3,752,963

See accompanying notes to basic financials statements.

**County of James City, Virginia**  
Statement of Revenues, Expenses and Changes in Net Position  
Proprietary Funds  
Year ended June 30, 2025

	<b>Governmental- type activities - Internal Service Fund</b>	<b>Business-type activities - Enterprise Fund</b>
	<b>Health and dental claims</b>	<b>Economic Development Authority</b>
<b>Operating revenues:</b>		
Charges for services	\$ 15,865,772	\$ -
Lease revenue	-	62,451
Bond fees	-	77,945
Miscellaneous	64,613	-
Total operating revenues	<u>15,930,385</u>	<u>140,396</u>
<b>Operating expenses:</b>		
Claims	12,465,633	-
Contractual services	2,408,274	13,662
Materials and supplies	61,930	-
Community development and promotion	-	61,444
Depreciation	-	24,555
Total operating expenses	<u>14,935,837</u>	<u>99,661</u>
Operating income	<u>994,548</u>	<u>40,735</u>
<b>Nonoperating revenues:</b>		
Interest income	-	150,853
Income before transfers	<u>994,548</u>	<u>191,588</u>
Transfers In	<u>750,000</u>	<u>-</u>
Change in net position	1,744,548	191,588
<b>Net position, beginning of year</b>	<u>11,210,427</u>	<u>2,980,715</u>
<b>Net position, end of year</b>	<u><u>\$ 12,954,975</u></u>	<u><u>\$ 3,172,303</u></u>

See accompanying notes to basic financials statements.

**County of James City, Virginia**  
Statement of Cash Flows  
Proprietary Funds  
Year ended June 30, 2025

	<b>Governmental- type activities - Internal Service Fund</b>	<b>Business-type activities - Enterprise Fund</b>
	<b>Health and dental claims</b>	<b>Economic Development Authority</b>
<b>Cash flows from operating activities:</b>		
Receipts from users	\$ 16,062,357	\$ 127,917
Payments for personnel services	(12,720,508)	-
Payments to suppliers of goods and services	(2,473,926)	(78,306)
Net cash provided by operating activities	<u>867,923</u>	<u>49,611</u>
<b>Cash flows from noncapital financing activities:</b>		
Transfers from other funds	<u>750,000</u>	<u>-</u>
<b>Cash flows from investing activities:</b>		
Interest received	<u>-</u>	<u>151,005</u>
Increase in cash and cash equivalents	1,617,923	200,616
<b>Cash and cash equivalents, beginning of year</b>	<u>12,133,926</u>	<u>2,326,785</u>
<b>Cash and cash equivalents, end of year</b>	<u><u>\$ 13,751,849</u></u>	<u><u>\$ 2,527,401</u></u>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>		
Operating income	\$ 994,548	\$ 40,735
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	-	24,555
Change in operating assets, liabilities, and deferred inflows:		
Decrease in miscellaneous receivables	131,972	2,653
Decrease in lease receivable	-	32,594
Decrease in accounts payable	(136,597)	(3,200)
Decrease in claims payable	(122,000)	-
Decrease in deferred inflows - leases	-	(47,726)
Net cash provided by operating activities	<u><u>\$ 867,923</u></u>	<u><u>\$ 49,611</u></u>

See accompanying notes to basic financials statements.

**County of James City, Virginia**  
 Statement of Fiduciary Net Position  
 Fiduciary Funds  
 June 30, 2025

	<b>Custodial funds</b>
<b>Assets</b>	
Cash, cash equivalents and investments	\$ 26,806,650
Restricted cash, cash equivalents, and investments	2,250,000
Accounts receivable	381,353
Due from other governmental units	7,724,668
Total assets	\$ 37,162,671
<b>Liabilities</b>	
Accounts payable	\$ 3,672,804
Retainage payable	119,729
Accrued payroll	142,250
Unearned revenue	900,800
Total liabilities	4,835,583
<b>Net Position</b>	
Restricted:	
Individuals	22,682
Organizations	6,595,548
Other governments	25,708,858
Total net position	32,327,088
Total liabilities and net position	\$ 37,162,671

See accompanying report of independent auditor.

**Exhibit 9**

**County of James City, Virginia**  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
Year Ended June 30, 2025

	<b>Custodial funds</b>
<b>Additions</b>	
Fees from members	\$ 11,666,857
Operating grants and contributions	17,400,512
Capital grants and contributions	3,721,291
Charges for services	5,177,531
Use of money and property	1,627,920
Other	360,729
Total additions	<u>39,954,840</u>
<b>Deductions</b>	
Personnel expenses	20,417,010
Materials and contractual services	11,029,410
Furniture and equipment	4,082,308
Other	59,972
Total deductions	<u>35,588,700</u>
Net increase in fiduciary net position	4,366,140
Net position, beginning of year	27,960,948
Net position, end of year	<u><u>\$ 32,327,088</u></u>

See accompanying report of independent auditor.

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**1) Summary of Significant Accounting Policies**

The James City County (the County or the Primary Government) operates under the County Administrator form of government (as defined under Virginia Law). The elected five-member Board of Supervisors appoints a County Administrator to serve as the Chief Executive Officer of the County.

The accompanying financial statements of the County conform to accounting principles generally accepted in the United States of America (GAAP) applicable to government units promulgated by the Governmental Accounting Standards Board (GASB). The County's significant accounting and reporting policies are described below.

**The Financial Reporting Entity**

As defined by GAAP, the financial reporting entity consists of the Primary Government and its component units, which are legally separate organizations for which the Board of Supervisors of the County is financially accountable or closely related. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either (a) the ability to impose will by the primary government, or (b) the possibility that the component unit will provide a financial benefit or impose a financial burden on the Primary Government. In addition, an organization that is closely related to or financially integrated with a Primary Government should be reported as a component unit if the nature and significance of that relationship warrants the inclusion of the organization in the reporting entity.

These financial statements present the County and its component units. The component units discussed below are included in the County's Reporting Entity because of the significance of the operational or financial relationships with the County.

**Blended Component Unit**

The James City County Economic Development Authority (the EDA) is a legally, separate entity that is responsible for industrial and commercial development in the County and makes recommendations to the James City County Board of Supervisors. The EDA consists of seven members appointed by the County's Board of Supervisors. The County's General Fund provides financial support by making direct payments of substantially all of the debt service expenses of the EDA which fulfills the requirements for reporting the EDA as a blended component unit under GAAP and consequently, the EDA is reported as a business-type activity in the County's financial statements. Separate audited financial statements may be obtained from the Director of Economic Development, 101-D Mounts Bay Road, Williamsburg, Virginia 23185.

**Discretely Presented Component Units**

The Williamsburg-James City County Public Schools (the Public Schools) pursuant to an agreement dated January 14, 1954, as amended, are responsible for educating the school-age population of the City of Williamsburg, Virginia (the City) and the County. Two members of the School Board are appointed by the City Council of the City. Five members of the School Board represent James City County and are elected by the citizens of James City County. Although the Public Schools are legally separate, the County is financially accountable due to the significance of the fiscal dependency relationship with the Public Schools. Local costs related to operations and capital projects of the Public Schools are apportioned between the participating localities in accordance with the agreement, as amended. Per the agreement, the apportionment is based on school enrollment and for the fiscal year ended June 30, 2025, the County share was 89.73% and the City's share was 10.27%. Separate audited financial statements may be obtained from the Public Schools' Finance Department, 117 Ironbound Road, Williamsburg, Virginia 23185.

The James City Service Authority (the Authority) was established on June 30, 1969, by resolution of the Board of Supervisors of James City County, Virginia and was chartered by the Commonwealth of Virginia State Corporation Commission in July 1969 to provide water and sewer service to County residents as permitted under the *Code of Virginia*, 1950, as amended (the Enabling Act). The Authority serves all the citizens and businesses of the County and is governed by a Board of Directors that is comprised of the County's elected Board of Supervisors. The County does not have operational responsibility over the Authority, but the Authority is considered to be financially integrated with the County based on the nature and significance of its relationship with the County. The County's Strategic Plan includes a sustainable long-term water supply as a primary goal, which is to be achieved through the efforts of the Authority. In addition, the Authority has adopted other Strategic Plan goals in developing its initiatives. As a result, the County's Strategic Plan serves as the basis for budgetary and operational decisions of both the County and the Authority and financially integrates these entities.

**1) Summary of Significant Accounting Policies, Continued**

Consequently, the Authority is included as a discretely presented component unit in the County's financial statements. Separate audited financial statements may be obtained from the Department of Financial and Management Services, 101-F Mounts Bay Road, P.O. Box 8784, Williamsburg, Virginia 23187-8784.

**Joint Venture Government Organizations**

The County participates in several governmental organizations created as separate legal entities under the laws of the Commonwealth of Virginia. These entities have sufficient autonomy in the management of their affairs to distinguish them as separate from the administrative organization of the County, although the County Board of Supervisors appoints certain members of their governing bodies. While the County may have some reversionary interest in the assets of these entities in the event they are dissolved, the nature and extent of that interest would be subject to negotiation at the time of dissolution. Separate audited financial statements for these entities may be obtained from the Department of Financial and Management Services of James City County, 101-F Mounts Bay Road, P.O. Box 8784, Williamsburg, Virginia 23187-8784, except for the Colonial Community Corrections Program, Inc., the Virginia Peninsulas Public Service Authority, and the Williamsburg Regional Library.

The Colonial Community Corrections Program (the Program) serves the Counties of James City, New Kent, York and Charles City, and the City of Williamsburg. The Program is fiscally independent, and there is no financial benefit or burden relationship with the County. The County is the fiscal and administrative agent, and the Program is included as a special revenue fund in the County's financial statements.

The Virginia Peninsula Regional Jail Authority (the Jail Authority) was organized and exists pursuant to resolutions adopted in 1993 by and between the Cities of Williamsburg and Poquoson and the Counties of James City and York. The Jail Authority is operated by a board. Each member jurisdiction appoints one member and the sheriff from that jurisdiction. The County, as fiscal agent, appoints one additional member. The Jail Authority is a legally separate organization, and the County cannot impose its will on the Jail Authority. The Jail Authority is fiscally independent, and there is no financial benefit or burden relationship with the County. The County is charged user fees based on inmate population to cover direct and indirect costs of the Jail Authority. The County is fiscal agent for the Jail Authority and has control over the Jail Authority's assets. These assets are not derived solely from the County's revenues, from the County's mandated or voluntary nonexchange transactions, or from the County's provision of goods or services to the Jail Authority. Instead, these assets are for the benefit of the Jail Authority. As a result, the Jail Authority's financial transactions are included as a custodial fund in the County's fiduciary financial statements.

The Middle Peninsula Juvenile Detention Commission (the Commission) was created as a political subdivision of the Commonwealth of Virginia by resolutions adopted in 1993. The member jurisdictions are as follows: Caroline County, Charles City County, Essex County, Gloucester County, Hanover County, James City County, King and Queen County, King William County, Lancaster County, Mathews County, Middlesex County, New Kent County, Northumberland County, City of Poquoson, Richmond County, Westmoreland County, City of Williamsburg, and York County. The Commission is operated by a board. Each member jurisdiction appoints one member. The Commission is a legally separate organization, and the County cannot impose its will on the Commission. The Commission is fiscally independent, and there is no financial benefit or burden relationship with the County. The County is charged user fees based on juvenile population to cover direct and indirect costs of the Commission. The County is fiscal agent for the Commission and has control over the Commission's assets. These assets are not derived solely from the County's revenues, from the County's mandated or voluntary nonexchange transactions, or from the County's provision of goods or services to the Commission. Instead, these assets are for the benefit of the Commission. As a result, the Commission's financial statements are included as a custodial fund in the County's fiduciary financial statements.

The Williamsburg Area Transit Authority (the Transit Authority) was created as a political subdivision of the Commonwealth of Virginia by resolutions adopted in 2008. Members include the County, City of Williamsburg, County of York, and the Colonial Williamsburg Foundation. The Transit Authority is governed by a board, consisting of five representatives appointed by the members. The Transit Authority is a legally separate organization, and the County cannot impose its will on the Transit Authority. The Transit Authority is fiscally independent from the County, and there is no financial benefit or burden relationship with the County.

The County is fiscal agent for the Transit Authority and has control over the Transit Authority's assets. These assets are not derived from solely the County's revenues, from the County's mandated or voluntary nonexchange transactions, or from the County's provision of goods or services to the Transit Authority.

**1) Summary of Significant Accounting Policies, Continued**

Instead, these assets are for the benefit of the Transit Authority. As a result, the Transit Authority's financial statements are included as a custodial fund in the County's fiduciary financial statements.

The Williamsburg Area Medical Assistance Corporation (the Corporation) was incorporated on February 19, 1993. The Corporation provides a primary medical care clinic to economically disadvantaged persons in the Counties of James City and York and the City of Williamsburg. The County appoints two board members to the Corporation. The Corporation is a legally separate organization, and the County cannot impose its will on the Corporation. The program is fiscally independent, and there is no financial benefit or burden relationship with the County. However, the County is fiscal agent for the Corporation and has control over the Corporation's assets. These assets are not derived solely from the County's revenues, from the County's mandated or voluntary nonexchange transactions, or from the County's provision of goods or services to the Corporation. Instead, these assets are for the benefit of the Corporation. As a result, the Corporation's financial transactions are included as a custodial fund in the County's fiduciary financial statements.

The Williamsburg Regional Library (the Library) pursuant to an agreement dated May 26, 1977, as amended, provides library services to the City of Williamsburg, James City County and York County. The Library is operated by a board of trustees. The County appoints 6 trustees, the City of Williamsburg appoints 4 trustees and York County appoints 1 trustee. The Library is a legally separate organization, and the County cannot impose its will on the trustees. The Library is fiscally independent, and there is no financial benefit or burden relationship with the County; therefore, it is not included in the County's financial statements. Separate audited financial statements may be obtained from the Library, 7770 Croaker Road, Williamsburg, Virginia 23188.

The Virginia Peninsulas Public Service Authority (the Public Service Authority) was created pursuant to the *Code of Virginia*, 1950, as amended, between the Cities of Hampton, Newport News, Poquoson and Williamsburg, and the Counties of Essex, Gloucester, James City, King and Queen, King William, Mathews, Middlesex and York. Each jurisdiction appoints one board member. The Public Service Authority is a legally separate organization, and the County cannot impose its will on the Public Service Authority. The Public Service Authority is fiscally independent, and there is no financial benefit or burden relationship with the County; therefore, it is not included in the County's financial statements. Separate audited financial statements may be obtained from the Public Service Authority, 475 McLaws Circle, Suite 3B, Williamsburg, Virginia 23185-5676.

The Eastern Virginia Regional Industrial Facility Authority (EVRIFA) was created pursuant to the Virginia Regional Industrial Facilities Act, Chapter 64, Title 15.2, Section 15.2-6400, et seq., of the Code to provide a regional authority mechanism for member localities to cooperate in developing, owning, and operating one or more facilities through combined action. EVRIFA was established in November 2018. A separate thirteen-primary member board, of which the County Board of Supervisor serves as a member and the County appoints one representative, governs the EVRIFA. EVRIFA is fiscally independent of the County because substantially all of its income is generated from a GO Virginia grant. Separate audited financial statements may be obtained from the City of Hampton at 22 Lincoln Street, Hampton, Virginia 23669.

The Historic Triangle Recreational Facilities Authority (HTRFA) was formed to oversee the construction and management of regional recreational facilities as part of the redevelopment of 160+ acres alongside the Colonial Williamsburg Visitor Center. HTRFA is tasked with leasing the property, procuring the construction and financing for the project, and managing the operations of the facility once it has been constructed. The governing bodies are the City of Williamsburg, which is the fiscal agent, James City County and York County. HTRFA has members from the three localities to oversee the regional indoor sports facility planned for property near the Colonial Williamsburg Visitor Center.

The Regional 9-1-1 Emergency Communications Center (the Center) was created pursuant to an agreement dated July 17, 2023, with York County. The County and York's emergency dispatch centers were consolidated into one larger center located in and run by York. The Center handles all fire, police, and emergency medical calls for the County, York, and the Cities of Williamsburg and Poquoson. The Center is jointly funded by each of the localities of which it serves.

**Basis of Presentation**

**Government-Wide and Fund Financial Statements**

The accompanying basic financial statements include both government-wide (based on the County as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type.

**1) Summary of Significant Accounting Policies, Continued**

In the government-wide Statement of Net Position, the governmental and business-type activities' columns (a) are presented on a consolidated basis by column, and (b) are reflected on a full accrual basis of accounting and economic resources measurement focus, which incorporates long-term assets and receivables as well as long-term debt and obligations. The County generally first uses restricted assets for expenses incurred for which both restricted and unrestricted assets are available. The County may defer the use of restricted assets based on a review of the specific transaction.

The government-wide Statement of Activities reflects both the gross and net cost per functional category that are otherwise supported by general government or business-type activities' revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants and contributions. The program revenues must be directly associated with the function or a business-type activity. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues. Administrative overhead charges are allocated to the programs and included in direct expenses. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The governmental funds' statements are presented on a current financial resources measurement focus and modified accrual basis of accounting. Since the governmental funds' statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities' column, a reconciliation is presented which explains the adjustments necessary to reconcile the fund financial statements to the governmental activities' column of the government-wide financial statements. The County's proprietary funds' financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The County's fiduciary funds are presented in the fund financial statements. Given that, by definition, these assets are being held for the benefit of third parties and cannot be used to address activities or obligations of the County, these funds are not incorporated into the government-wide statements.

The County reports the following major governmental funds:

General Fund: The general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in other funds. A significant part of the General Fund's revenues is contributed to the joint-school system or is transferred to other funds, principally to fund debt service, capital projects and social services requirements.

Capital Projects Fund: Accounts for financial resources to be used for the acquisition or construction of major capital facilities.

Debt Service Fund: Accounts for the accumulation of resources for, and the payment of principal, interest, and related costs on long-term debt of governmental funds.

Grants and Special Projects Fund: Accounts for the financial resources to be used for grant programs and special projects, including American Rescue Plan Act funds and related projects.

Additionally, the County reports the following fund types:

Proprietary Funds are used to account for the Primary Government's ongoing organizations and activities similar to those often found in the private sector.

**1) Summary of Significant Accounting Policies, Continued**

The County reports the following proprietary funds:

Enterprise Fund: the EDA is a blended component unit of the County whose economic development operations are reported as a major fund.

Internal Service Fund: accounts for the payment of claims and other expenses related to medical and dental benefits provided to employees and retirees.

Nonmajor Governmental Funds: include special revenue funds which account for revenue derived from specific sources that are restricted by legal and regulatory provisions to finance specific activities of the County. These funds consist of Virginia Public Assistance, Colonial Community Corrections, Housing and Neighborhood Development, Donation Trust, and Tourism.

Fiduciary Funds: used to account for assets held by the County in a trustee capacity or as a custodian for individuals, private organizations, other governmental units and/or other funds. The County's Fiduciary Funds consist of the following Custodial Funds: Special Welfare, Williamsburg Area Medical Assistance Corporation, Regional Jail, Juvenile Detention, and Williamsburg Area Transit Authority.

**Basis of Accounting and Measurement Focus**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the Balance Sheet in the funds statements. Long-term assets and long-term liabilities are included in the government-wide statements. Operating statements of the governmental funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The accompanying fund financial statements of the governmental funds are maintained and reported on the modified accrual basis of accounting using the current financial resources measurement focus. Under this method, revenues are recognized when measurable and available. Revenues are generally considered available to be used to pay liabilities of the current period if they are collectible within the current period or within 45 days thereafter, or within 90 days thereafter for intergovernmental reimbursement grants. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the individual programs are used as guidance. There are essentially two types of those revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the County, which is usually within 90 days; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditures are generally recorded when the fund liability is incurred. Interest on long-term debt is recorded when due.

Real estate and personal property taxes are recorded as revenues and receivables when levied and billed, net of allowances for uncollectible amounts. Property taxes levied but not collected within 45 days after year end are reflected as deferred revenues. Sales taxes, which are collected by the state and subsequently remitted to the County, are recognized as revenues and receivables upon execution of the sale, which is generally two months preceding receipt by the County. License and permits, fines and rents are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded at fair value as earned since they are measurable and available.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets and all liabilities associated with the operation of these activities are included on the Statement of Net Position. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations.

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

**1) Summary of Significant Accounting Policies, Continued**

**Cash and Cash Equivalents**

For purpose of the statement of cash flows, cash equivalents are defined as short-term, highly liquid investments that are both (a) readily convertible to known amounts of cash, and (b) so near maturity that they present insignificant risk of changes in value because of changes in interest rates. Generally, the County considers investments with original maturities of 90 days or less to be cash equivalents.

**Investments**

Investments are reported at fair value except for the position in Virginia’s Local Government Investment Pool (LGIP) which in accordance with state law, is reported at amortized cost. The County determines fair value in accordance with GAAP, which requires the use of valuation techniques, which are appropriate under the circumstances and are either a market approach, a cost approach, or an income approach. GAAP establishes a hierarchy of inputs used to measure fair value consisting of three levels. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are inputs, other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly. The County uses a market approach as the valuation technique for Level 2 inputs. Level 3 inputs are unobservable inputs, such as management’s assumption of the default rate among underlying mortgages of a mortgage-backed security. GAAP contains note disclosure requirements regarding the hierarchy of valuation inputs and valuation techniques that was used for the fair value measurements.

**Allowance for Uncollectible Accounts**

The County calculates its allowance for uncollectible accounts using historical collection data and specific account analysis.

**Inventory**

All inventories, which consist of materials and supplies, are valued at cost using the average-cost method. Reported inventories are accounted for under the consumption method (i.e., recorded as expenditures when used) in the governmental funds. The cost is recorded as an expenditure at the time individual inventory items are consumed. Quantities on hand at year end are recorded at cost on the balance sheet with an offset to nonspendable fund balance, which indicates that they do not constitute available spendable resources.

**Capital Assets**

Capital outlays are recorded as expenditures of the governmental funds and as assets in the accompanying government-wide financial statements to the extent the County’s capitalization thresholds are met. In fiscal year 2025, the County updated its asset capitalization threshold for Subscriptions from \$10,000 to \$50,000. This update was treated prospectively as a change in accounting estimate.

The costs of major improvements are capitalized while the cost of maintenance and repairs, which do not improve or extend the list of an asset are expensed. When capital assets are sold or retired, the cost and related accumulated depreciation, if applicable, are removed from the accounts, and any resulting gain or loss on disposal is included in non-operating revenues (expenses). Depreciation of capital assets is calculated on the straight-line basis over the following estimated useful lives.

The capitalization thresholds and estimated useful lives by asset class is as follows:

<b>Asset Class</b>	<b>Threshold</b>	<b>Estimated Useful Life</b>
Land and land leases	All	Greater than 1 year
Intangibles and Easements	\$10,000	5 years
Land improvements	\$10,000	20 years
Buildings	\$50,000	40 years
Building improvements	\$25,000	20 - 30 years
Infrastructure	\$25,000	20 - 25 years
Equipment and vehicles	\$10,000	6 - 20 years
Vehicles	\$10,000	3 - 10 years
Equipment / Building Leases	\$10,000 - \$50,000	Lease term (greater than 1 year)
Subscriptions	\$50,000	Subscription term (greater than 1 year)

**1) Summary of Significant Accounting Policies, Continued**

**Property Taxes**

Real property taxes are recognized as receivables when levied. Real property taxes attach as an enforceable lien on property automatically. Taxes are levied no later than October 1 and are due by December 5 and June 5. Property taxes levied in the current and prior year have been recorded in governmental activities as receivables as of the date the County has the legal right to receive payments thereon. Personal property taxes create a lien on the assessed property. The receivables collected during the fiscal year and during the first 45 days of the succeeding fiscal year are recognized in the General Fund as revenues in the current fiscal year. A penalty of 10% of the tax is assessed the business day after the due date on taxes outstanding as of those dates and interest at 10% per annum is added.

**Bond Premiums, Discounts, and Issuance Costs**

In the accompanying government-wide financial statements, bond premiums and discounts are deferred and amortized over the terms of the related issues on a straight-line basis, which approximates the effective interest method.

In the accompanying fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Interfund Transactions**

Interfund transactions are reflected as either loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

**Deferred Outflows and Inflows of Resources**

In addition to assets and liabilities, the Statement of Net Position reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources until then. Deferred inflows represent an acquisition of net assets that applies to future periods and, therefore, will not be recognized as an inflow of resources until that time.

The County has the following items that qualify for reporting in these categories:

Deferred gain/loss on refunding: A deferred amount on refunding is a deferred outflows/inflows, which results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Contributions subsequent to the measurement date for pensions and OPEB: These contributions are always a deferred outflow, which will be applied to the net pension or OPEB liability in the next fiscal year.

Differences between expected and actual experience for economic/demographic factors in the measurement of the total pension or OPEB liability: This difference will be recognized in pension or OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as deferred inflows or outflows as appropriate.

Differences resulting from a change in proportion of the collective net pension and OPEB liabilities: This difference will be recognized in pension and OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.

Net difference between projected and actual earnings on pension and OPEB plan investments: This difference will be recognized in pension or OPEB expense over the closed five-year period and may be reported as a deferred outflow or inflow as appropriate.

Differences resulting from changes in assumptions on pension plan or OPEB investments: These differences will be recognized in pension or OPEB expense over the estimated remaining service life of employees subject to the plan.

**1) Summary of Significant Accounting Policies, Continued**

Value of lease receivables plus any payments received at or before the commencement of the lease term that relate to future periods: These values will be recognized as inflows of resources systematically over the term of the lease.

**Encumbrances**

Encumbrance accounting in which purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriations, is employed as an extension of formal budgetary integration. Outstanding encumbrances at year-end are reported in their appropriate fund balance classification in accordance with GAAP.

**Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. Fund balances are reported according to the following categories:

Nonspendable: Amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. This classification includes inventories, assets held for sale, and long-term receivables.

Restricted: Amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

Committed: Amounts that can be used only for the specific purposes determined by formal action of the Board of Supervisors by adoption of an ordinance and cannot be used for any other purpose unless the County removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process.

Assigned: Amounts that are intended to be used for specific purposes, but do not meet the criteria as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Supervisors, or as delegated to the Director of Financial and Management Services. The Board of Supervisors has, by resolution, authorized the Director of Financial and Management Services to assign fund balance. Unlike commitments, assignments generally only exist temporarily, and additional action is not normally required to be taken for the removal of an assignment.

Unassigned: Includes the residual classification for the County's General Fund and includes all spendable amounts not contained in other classifications. Only the General Fund can report a positive unassigned fund balance. This includes the County's goal of maintaining a fiscal liquidity balance between 12%-15% of the total general governmental expenditures. The County's policy is to apply expenditures against restricted resources first when either restricted or unrestricted amounts are available. Within unrestricted fund balance, it is the County's policy to apply expenditures against committed amounts first, followed by assigned, and then unassigned amounts.

In a governmental fund other than the General Fund, a negative unassigned fund balance could result if expenditures incurred for a specific purpose exceed the amounts in the fund that are restricted, committed, and assigned for that purpose.

The use of the General Fund's unassigned fund balance may be necessary from time to time to meet unexpected events including, but not limited to: catastrophic (emergency funds in the event of natural or man-made disasters); financial opportunity (to enhance the well-being of the County or other such global purpose to protect its long-term fiscal security); operational (provide additional funds for limited unexpected needs); and revenue shortfalls (to provide limited funds to smooth fluctuations caused by changes in economic conditions). It is the County's policy that if the use of the General Fund's unassigned fund balance causes the balance to fall below the minimum fiscal liquidity balance of 12%, the Board of Supervisors will adopt a plan and a timeline for replenishing the balance to its minimum level.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**1) Summary of Significant Accounting Policies, Continued**

The constraints placed on fund balance at June 30, 2025, were as follows:

	<u>General</u>	<u>Capital projects</u>	<u>Grants and special projects</u>	<u>Nonmajor governmental</u>
Nonspendable:				
Inventory	\$ 272,369	\$ -	\$ -	\$ -
Prepaid items	20,279	-	-	-
Total	<u>292,648</u>	<u>-</u>	<u>-</u>	<u>-</u>
Restricted:				
Bond proceeds held in escrow	-	74,942,643	-	-
Judicial administration	-	-	519	-
Public safety	-	-	519,456	-
Health and welfare	-	-	370,834	-
Education	-	-	33,638	-
Community development	-	-	-	3,849,032
Total	<u>-</u>	<u>74,942,643</u>	<u>924,447</u>	<u>3,849,032</u>
Committed:				
Education	12,562,153	-	1,693	-
Health and welfare	-	-	115,420	-
Parks, recreation, and cultural	-	-	170,150	-
Capital projects	4,000,000	-	-	-
Debt service reserve	907,500	-	-	-
Community development	-	1,729,252	223,638	2,575,797
Total	<u>17,469,653</u>	<u>1,729,252</u>	<u>510,901</u>	<u>2,575,797</u>
Assigned:				
General government	201,436	16,778,296	260,973	-
Judicial administration	72,472	356,139	-	853,928
Public safety	259,900	4,549,495	-	108,010
Public works	479,989	26,963,414	-	-
Health and welfare	-	-	-	2,176,397
Education	-	10,653,817	-	-
Parks, recreation, and cultural	115,251	8,756,598	-	29,312
Community development	185,550	16,152,020	-	667,882
Debt service reserve	22,246,901	-	-	-
Total	<u>23,561,499</u>	<u>84,209,779</u>	<u>260,973</u>	<u>3,835,529</u>
Unassigned				
Total	<u>\$ 129,338,957</u>	<u>\$ 160,881,674</u>	<u>\$ 1,696,321</u>	<u>\$ 10,260,358</u>

**Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results could differ from those estimates and assumptions.

**Leases**

**Lessee:** The County is a lessee for noncancellable leases of equipment and property. The County recognizes a lease liability and a lease asset in the government-wide financial statements. At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made.

The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments. The County uses the interest rate charged by the lessor as the discount rate.

When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases. The lease term includes the non-cancellable period of the lease. In addition, the likelihood of any extension, renewal, or termination option is assessed in determining the lease term. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

**1) Summary of Significant Accounting Policies, Continued**

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

Lessor: The County is a lessor for noncancellable leases of property. The County recognizes a lease receivable and deferred inflows of resources in the government-wide and governmental funds' financial statements. At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the County determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts. The County uses the interest rate included in the lease as the discount rate. When the interest rate is not provided, the interest rate implicit in the lease is determined and used as the discount rate. The lease term includes the non-cancellable period of the lease. In addition, the likelihood of any extension, renewal, or termination option is assessed in determining the lease term. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**Subscription-Based Information Technology Arrangements (SBITAs)**

The County has entered into various SBITAs. SBITAs are identified as a contract that conveys control of the right to use a SBITA vendor's information technology (IT) software, alone or in combination with tangible capital assets, as specified for a contract period of time in an exchange or exchange-like transaction. A contract conveys control of the right to use the underlying IT asset if it has both of the following:

- The right to obtain the present service capacity from use of the underlying IT asset as specified in the contract.
- The right to determine the nature and manner of use of the underlying IT asset specified in the contract.

The County recognizes the right -to-use subscription asset, which is an intangible capital asset, and a corresponding subscription liability in the Statement of Net Position at the commencement of the subscription term. The commencement of the subscription term occurs when the initial implementation state is completed and thus the asset is placed into service. At the commencement of a subscription, the County initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for SBITA payments made at or before the subscription commencement date, plus certain initial implementation stage costs. Subsequently, the subscription asset is amortized on a straight-line basis over the subscription term.

The County's uses the same key estimates and judgments and monitoring of changes in circumstances for SBITAs as leases. Subscription assets are reported with other depreciable capital assets and subscription liabilities are reported with long-term debt on the Statement of Net Position.

**Adoption of New Accounting Statement**

For fiscal year 2025, the County implemented Governmental Accounting Standards Board's (GASB) Statement No. 101, *Compensated Absences*. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences, aligning that guidance under a unified model, and amending certain previously required disclosures. The unified recognition and measurement model in this statement will result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. In addition, the model can be applied consistently to any type of compensated absence and will eliminate potential comparability issues between governments that offer different types of leave. The model also will result in a more robust estimate of the amount of compensated absences that a government will pay or settle, which will enhance the relevance and reliability of information about the liability for compensated absences.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**1) Summary of Significant Accounting Policies, Continued**

**Compensated Absences**

The County recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example, paid in cash to the employee) during or upon separation from employment. The liability for compensated absences is reported as incurred in the Statement of Net Position and includes salary-related benefits.

Below are the County's policies on the leave types that qualify for liability recognition for compensated absences:

- **Annual Leave:** The policy permits eligible employees to accumulate earned but unused annual leave up to the amount of leave that can be earned by an employee in a two-year period. Any excess above that annual maximum is forfeited. Upon separation of employment from the County, employees receive the monetary equivalent of their accrued annual leave up to the annual maximum.
- **Paid Time Off:** The policy permits eligible employees to accumulate earned but unused paid time off up to the amount of leave that can be earned in one and a half years. Any excess above that annual maximum is forfeited. Upon separation of employment, employees receive the monetary equivalent of their accrued paid time off up to the annual maximum.
- **Compensatory Time Earned:** The policy permits eligible employees to accumulate earned but unused compensatory time in lieu of overtime pay up to a maximum of 240 hours or 480 hours for employees in sworn public safety positions. For compensatory time earned during a fiscal year, employees receive the monetary equivalent for the balance of compensatory time that remains unused by September 30 of the following fiscal year.
- **Sick Leave:** The Authority's policy permits eligible employees to accumulate earned but unused sick leave with no maximum limit to the amount of sick leave that may be accrued. Upon separation of employment from the Authority, employees receive a monetary payment based on their sick leave balance up to maximum amounts that vary based on years of service. Employees who retire with 20 or more of continuous years of service are eligible to receive a monetary payment of \$15 per hour of sick leave, up to the maximum of \$20,000.
- **Sick Leave Bank:** VRS Plan 1 and 2 employees may elect to join the sick leave bank for the purpose of providing participating employees additional leave for extended illness or injury. The participating employees may be asked to contribute additional sick leave if the bank balance falls below a certain level.

Further information can be found in Note 18.

**2) Cash, Cash Equivalents, and Investments**

**Primary Government**

Cash, cash equivalents and investments at June 30, 2025, consisted of the following:

	<b>Governmental activities</b>	<b>Fiduciary funds</b>	<b>Total</b>
Bank deposits	\$ 40,032,093	\$ 5,597,106	\$ 45,629,199
Petty cash	6,700	1,500	8,200
Amounts held for others	-	643	643
Money market	185,518,291	16,937,974	202,456,265
Investments	88,769,605	6,519,427	95,289,032
Total	<u>\$ 314,326,689</u>	<u>\$ 29,056,650</u>	<u>\$ 343,383,339</u>
 <u>Per Exhibit 1:</u>			
Cash and cash equivalents	\$ 143,758,388	\$ -	\$ 143,758,388
Investments	88,769,605	-	88,769,605
Restricted cash and cash equivalents	81,798,696	-	81,798,696
 <u>Per Exhibit 8:</u>			
Cash, cash equivalents, and investments	-	26,806,650	26,806,650
Restricted cash and investments	-	2,250,000	2,250,000
Total	<u>\$ 314,326,689</u>	<u>\$ 29,056,650</u>	<u>\$ 343,383,339</u>

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**2) Cash, Cash Equivalents, and Investments, Continued**

The business-type activities had cash and cash equivalents of \$2,527,401 as of June 30, 2025. Of this amount, \$64,608 was in bank deposits and \$2,462,793 was invested in the LGIP. The Fiduciary Funds total of \$29,056,650 is not a part of the government-wide financial statements.

Deposits with banks are fully covered by the Federal Deposit Insurance Corporation (FDIC) or collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et. seq. of the *Code of Virginia*.

Restricted cash, cash equivalents, and investments as of June 30, 2025, was:

Fund	Purpose	Amount	Total
Major governmental funds:			
General	Subdivision escrow		\$ 1,956,388
Capital projects	Unspent bond proceeds		75,182,751
Grants and special projects	ARPA grant	\$3,944,772	
	Other grants	<u>283,951</u>	4,228,723
Nonmajor governmental funds:			
Housing & Neighborhood Development	HUD escrows		430,834
			<u>\$ 81,798,696</u>
	Total		

**Fair Value Hierarchy**

GAAP establishes a hierarchy of valuation techniques based on inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are inputs, other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs. The County uses a market approach as the valuation technique for Level 2 inputs. As of June 30, 2025, investments valued at fair value were as follows:

Investment Type	Cost	Fair value	Level 2
U.S. Treasury securities	\$ 43,231,607	\$ 43,551,666	43,551,666
Corporate notes and bonds	14,990,371	15,137,719	15,137,719
Commercial paper	8,810,551	8,966,481	8,966,481
Certificates of deposit	8,648,898	8,662,407	8,662,407
Bank Note	1,395,604	1,411,602	1,411,602
Municipal notes and bonds	647,551	657,189	657,189
Federal agency commercial mortgage-backed security	9,383,077	9,577,610	9,577,610
Supra-National agency bond/note	798,704	804,931	804,931
Total	<u>\$ 87,906,363</u>	<u>\$ 88,769,605</u>	<u>\$ 88,769,605</u>

Investment Type	Fair value	Investment maturity (in years)		
		Less than 1	1-2	2-7
U.S. Treasury securities	\$ 43,551,666	\$ 5,134,424	\$ 25,829,489	\$ 12,587,753
Corporate notes and bonds	15,137,719	3,369,089	3,748,478	8,020,152
Commercial paper	8,966,481	8,966,481	-	-
Certificates of deposit	8,662,407	7,901,985	760,422	-
Bank Note	1,411,602	415,000	-	996,602
Municipal notes and bonds	657,189	80,620	363,866	212,703
Federal agency collateralized mortgage obligation	9,577,610	709,743	3,576,634	5,291,233
Supra-National agency bond/note	804,931	-	804,931	-
Total	<u>\$88,769,605</u>	<u>\$ 26,577,342</u>	<u>\$ 35,083,820</u>	<u>\$ 27,108,443</u>

**Investment Policy**

In accordance with the Code of Virginia and other applicable law, including regulations, the County's Investment Policy (the Policy) permits investments in U.S. government obligations, municipal obligations, prime quality commercial paper, and certain corporate notes, bankers' acceptances, repurchase agreements, negotiable certificates of deposit, bank deposit notes, mutual funds, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP, which measures its investments at amortized cost). The Treasury Board of the Commonwealth of Virginia has regulatory oversight of the LGIP. The Policy establishes limitations on the holdings of non-U.S. government obligations.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**2) Cash, Cash Equivalents, and Investments, Continued**

The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each security is as follows:

U.S. Treasury obligations, federal agency obligations, registered money market mutual funds, Commonwealth of Virginia LGIP, bank deposits, SNAP funds (bond proceeds)	100% maximum
Repurchase agreements	50% maximum
Bankers' acceptances	40% maximum
Commercial paper, negotiable certificates of deposit/bank notes, municipal obligations, corporate notes, mortgage-backed securities	35% maximum
Supranational bonds	30% maximum

**Credit Risk**

As required by state statute, the Policy requires that commercial paper have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's, Fitch Investor's Service, and Duff and Phelps. Corporate notes must have a minimum of "Aa" long-term debt rating by Moody's Investors Service and a minimum of "AA" long-term debt rating by Standard & Poor's. Negotiable Certificates of Deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard & Poor's and "P-1" by Moody's Investors Service. Notes having a maturity of greater than one year must be rated "AA" by Standard & Poor's and "Aa" by Moody's Investors Service. Although state statute does not impose credit standards on repurchase agreement counterparties, bankers' acceptances or money market mutual funds, the County has established stringent credit standards for these investments to minimize portfolio risk.

The governmental activities' investments and cash equivalents as of June 30, 2025, were rated by Standard & Poor's, Moody's, and Fitch and/or an equivalent national rating organization, and the ratings are as follows:

	AAA	AA+	AA	AA-	A+	A	A-1	Unrated
US Treasury securities	\$ -	\$ 43,551,666	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Corporate notes and bonds	635,487	306,911	783,682	9,876,049	1,410,905	773,956	1,350,729	-
Commercial paper	-	-	-	-	-	-	8,966,481	-
Certificates of deposit	-	-	-	-	760,422	-	7,901,985	-
Bank Note	-	-	-	-	1,411,602	-	-	-
Municipal notes and bonds	147,274	216,592	212,703	80,620	-	-	-	-
Federal agency commercial mortgage-backed security	-	9,577,610	-	-	-	-	-	-
Supra-National agency bond and notes	804,931	-	-	-	-	-	-	-
LGIP	73,245,199	-	-	-	-	-	-	-
Money market	112,231,993	-	-	-	-	-	-	41,099
<b>Total</b>	<b>\$ 187,064,884</b>	<b>\$ 10,101,113</b>	<b>\$ 996,385</b>	<b>\$ 9,956,669</b>	<b>\$ 3,582,929</b>	<b>\$ 773,956</b>	<b>\$ 18,219,195</b>	<b>\$ 41,099</b>

**Concentration of Credit Risk**

The Policy establishes limitations on portfolio composition by issuer to control concentration of credit risk. No more than 5% of the County's portfolio will be invested in the securities of any single issuer with the following exceptions:

U.S. Treasury	100% maximum
Commonwealth of Virginia LGIP	100% maximum
Each bank deposit institution	50% maximum
Each money market mutual fund	50% maximum
Each federal agency	35% maximum
Each repurchase agreement counterparty	25% maximum

As of June 30, 2025, the portion of the County's portfolio, excluding U.S. Treasury securities, which exceed 5% of the total portfolio was the Federal Home Loan Mortgage Corp. at 9.7%.

**Interest Rate Risk**

As a means of limiting exposure to fair value losses arising from rising interest rates, the County's Policy limits the investment of short-term operating funds to an average weighted maturity of no more than 180 days, with a portion of the portfolio continuously invested in readily available funds. The operating fund core portfolio will be invested in permitted investments with a stated maturity of no more than five years from the date of purchase.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**2) Cash, Cash Equivalents, and Investments, Continued**

To control the volatility of the core portfolio, the Treasurer will determine a duration target, not to exceed three years. Proceeds from the sale of bonds must be invested in compliance with the specific requirements of the bond covenants and may be invested in securities with longer maturities, so long as the maturity does not exceed the expected disbursement date of those funds.

**Custodial Credit Risk**

The Policy requires that all investment securities purchased by the County or held as collateral on deposits or investments shall be held by the County or by a third-party custodial agent who may not otherwise be a counterparty to the investment transaction. As of June 30, 2025, all the County's investments are held in a bank's trust department in the name of the County.

**3) Receivables**

Amounts due from miscellaneous sources at June 30, 2025, are detailed as follows:

	<u>General</u>	<u>Grants and special projects</u>	<u>Nonmajor governmental</u>	<u>Total</u>
Sales tax	\$ 4,005,387	\$ -	\$ -	\$ 4,005,387
Meals tax	975,201	-	-	975,201
Medical transport services, net allowance for doubtful accounts of \$374,174	665,197	-	-	665,197
National opioid settlement	-	939,777	-	939,777
Grants	-	123,430	-	123,430
Charges for services	213,547	-	-	213,547
Recordation tax	143,123	-	-	143,123
Hotel and motel room taxes	-	-	105,783	105,783
Deeds of conveyance	49,169	-	-	49,169
Other	53,835	-	-	53,835
<b>Total</b>	<b>\$ 6,105,459</b>	<b>\$ 1,063,207</b>	<b>\$ 105,783</b>	<b>\$ 7,274,449</b>

The Housing and Neighborhood Development Fund (a nonmajor governmental fund) provides loans related to certain programs. The net balance as of June 30, 2025 was comprised of the following:

Gross loan balances outstanding	\$ 2,426,541
Less allowance for forgiven and deferred loans	(2,131,952)
Loans receivable, net	<u>\$ 294,589</u>

**4) Interfund Transfers**

Transfers are used to (1) move revenues from the fund with collection authorization to the fund with expenditure authorization and (2) move resources to the debt service fund as debt service payments become due. Interfund transfers for the year ended June 30, 2025, consisted of the following:

	<u>Transfers in</u>	<u>Transfers out</u>
General fund	\$ 113,295	\$ (57,602,341)
Capital projects	41,663,286	(946,416)
Debt service	19,975,485	(1,669,037)
Grants and special projects	832,842	(8,661,508)
Nonmajor governmental	6,672,133	(1,127,739)
Internal Service	750,000	-
<b>Total</b>	<b>\$ 70,007,041</b>	<b>\$ (70,007,041)</b>

Transfers from the General Fund of \$57,602,341 consisted of: \$30,332,741 to the Capital Projects fund for pay-as-you-go project funding; \$19,975,485 to the Debt Service fund for the repayment of outstanding debt; \$694,153 to the Grants and Special Projects fund for the local portion of grants and to fund other special projects; \$750,000 to the Internal Service fund for a new retirement health savings program; and \$5,849,962 to the Nonmajor governmental funds for the local share of grants and for a portion of the lodging tax required to be used for tourism related purposes.

Transfers from the Capital Projects fund of \$946,416 consisted of \$126,745 to the Special Projects fund for the local portion of a school resource officer grant and \$819,671 to the Housing fund for Stonehouse project proffers.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**4) Interfund Transfers, Continued**

The transfer from the Debt Service fund of \$1,669,037 was to the Capital Projects fund for interest on unspent bond proceeds. The transfer from the Grants and Special Projects fund of \$8,661,508 was to move transportation projects to the Capital Projects fund. The transfer from the nonmajor governmental funds of \$1,127,739 consisted of \$113,295 to the General Fund to partially fund tourism-related positions; \$1,000,000 to the Capital Projects Fund for tourism-related capital projects; \$11,944 to the Grants and Special Projects fund for Chesapeake Bay Mitigation projects; and \$2,500 to the Donation Trust Fund for Housing.

**5) Due from Other Governments**

Amounts in this category are expected to be collected within one year and were as follows as of June 30, 2025:

<b>Primary Government</b>		<b>General</b>	<b>Capital projects</b>	<b>Grants &amp; special projects</b>	<b>Nonmajor governmental</b>	<b>Total</b>
Local:	City of Williamsburg	\$ 237,409	\$ 46,264	\$ -	\$ -	\$ 283,673
	Wmbg. Regional Library	34,459	-	-	-	34,459
	WJCC Schools - for services provided	10,936	-	-	-	10,936
	Other	27,722	-	-	54,422	82,144
State:	Rolling stock tax	63,883	-	-	-	63,883
	Communications sales and use tax	176,516	-	-	-	176,516
	Personal property tax relief	4,836,856	-	-	-	4,836,856
	Compensation Board	247,029	-	1,305	-	248,334
	Car rental tax	5,648	-	-	-	5,648
	Mobile Home Tax Commission	99,363	-	-	-	99,363
	Dept. of Health & Human Services	-	-	-	106,759	106,759
	Comprehensive Services Act	-	-	360,730	-	360,730
	Supreme Court of Virginia	1,439	-	-	-	1,439
	Dept. of Transportation	-	629,338	-	-	629,338
	Virginia Housing	-	-	90,941	23,148	114,089
	E911 Wireless Board	29,762	-	-	-	29,762
	Dept. of Criminal Justice Services	-	-	59,642	-	59,642
	Dept. of Motor Vehicles	7,903	-	-	-	7,903
Federal:	Dept. of Emergency Management	-	-	23,288	-	23,288
	Dept. of Transportation	-	29,398	-	-	29,398
	Nat'l Hwy. Trans. Safety Admin/VA DMV	-	-	43,553	-	43,553
	Dept. of Criminal Justice Services	-	-	14,736	-	14,736
	Dept. of Justice	-	-	10,710	-	10,710
	Dept. of Health & Human Services	-	-	-	263,954	263,954
	Dept of Housing & Comm. Devel.	-	-	-	37,487	37,487
	Dept of Treasury	-	-	85	-	85
	FEMA	17,644	-	-	-	17,644
<b>Total</b>		<b>\$ 5,796,569</b>	<b>\$ 705,000</b>	<b>\$ 604,990</b>	<b>\$ 485,770</b>	<b>\$ 7,592,329</b>

**County of James City, Virginia**  
**Notes to Basic Financial Statements**  
**June 30, 2025**

**6) Capital Assets**

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2025:

<b>Governmental activities:</b>	<b>Balances June 30, 2024</b>	<b>Reclass / Adjustments</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balances June 30, 2025</b>
Capital assets not being depreciated:					
Land	\$ 32,443,925	\$ 189,674	\$ 911,807	\$ 629,240	\$ 32,916,166
Construction in progress	8,221,406	-	12,828,686	149,633	20,900,459
Intangibles - easements	10,803,934	(189,674)	-	64,500	10,549,760
Total capital assets not being depreciated	<u>51,469,265</u>	<u>-</u>	<u>13,740,493</u>	<u>843,373</u>	<u>64,366,385</u>
Capital assets being depreciated:					
Land improvements	39,072,076	(280,886)	2,389,515	54,246	41,126,459
Land leases	228,281	438,112	312,051	-	978,444
Intangibles	5,312,147	(56,959)	-	73,385	5,181,803
Buildings	375,124,057	(1,254,449)	-	-	373,869,608
Building leases	659,997	(438,112)	-	-	221,885
Building improvements	25,033,658	1,202,152	1,458,936	-	27,694,746
Infrastructure	15,819,484	280,886	1,240,407	571,452	16,769,325
Equipment	38,953,676	(37,313)	1,729,547	476,471	40,169,439
Vehicles	23,536,906	146,569	2,142,326	687,813	25,137,988
Subscriptions	3,513,957	-	1,520,759	300,339	4,734,377
Equipment leases	160,061	-	-	94,567	65,494
Total capital assets being depreciated	<u>527,414,300</u>	<u>-</u>	<u>10,793,541</u>	<u>2,258,273</u>	<u>535,949,568</u>
Less accumulated depreciation for:					
Land improvements	23,846,799	310,889	1,623,555	23,716	25,757,527
Land leases	45,656	39,828	157,880	-	243,364
Intangible assets	5,055,369	(56,959)	146,836	73,385	5,071,861
Buildings	154,282,537	(756,209)	7,961,414	-	161,487,742
Building leases	98,998	(39,828)	44,377	-	103,547
Building improvements	7,781,525	703,913	1,321,786	-	9,807,224
Infrastructure	6,988,465	(310,889)	634,243	493,186	6,818,633
Equipment	29,630,480	1,529	1,787,323	439,783	30,979,549
Vehicles	14,831,926	107,726	1,823,438	687,813	16,075,277
Subscriptions	1,099,500	-	917,544	98,273	1,918,771
Equipment leases	92,814	-	22,786	66,356	49,244
Total accumulated depreciation	<u>243,754,069</u>	<u>-</u>	<u>16,441,182</u>	<u>1,882,512</u>	<u>258,312,739</u>
Total capital assets being depreciated, net	<u>283,660,231</u>	<u>-</u>	<u>(5,647,641)</u>	<u>375,761</u>	<u>277,636,829</u>
Total	<u>\$ 335,129,496</u>	<u>\$ -</u>	<u>\$ 8,092,852</u>	<u>\$ 1,219,134</u>	<u>\$ 342,003,214</u>

Depreciation and amortization were charged to governmental functions as follows:

General government administration	\$ 1,897,045
Judicial administration	308,511
Public safety	3,680,416
Public works	643,559
Parks, recreation, and cultural	2,470,224
Community development	584,091
Education	6,624,797
Health and welfare	232,539
Total	<u>\$ 16,441,182</u>

<b>Business-type activities, blended component unit - EDA</b>	<b>Balances July 1, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balances June 30, 2025</b>
Capital assets being depreciated:				
Land improvements	237,988	-	-	237,988
Buildings and improvements	290,095	-	-	290,095
Infrastructure	159,396	-	-	159,396
Total capital assets being depreciated	<u>687,479</u>	<u>-</u>	<u>-</u>	<u>687,479</u>
Less accumulated depreciation for:				
Buildings and improvements	48,415	7,269	-	55,684
Land improvements	79,560	11,957	-	91,517
Infrastructure	35,485	5,329	-	40,814
Total accumulated depreciation	<u>163,460</u>	<u>24,555</u>	<u>-</u>	<u>188,015</u>
Total capital assets, net	<u>\$ 524,019</u>	<u>\$ (24,555)</u>	<u>-</u>	<u>\$ 499,464</u>

**County of James City, Virginia**  
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**7) Due From and To Component Units**

Amounts due to and from the County's component units at June 30, 2025 consisted of the following:

Description	Amount
Public Schools year-end surplus due to County	\$ 5,744,341
Capital project reimbursement due to Public Schools	(2,869,434)
Local match for School Resource Officers and Comprehensive Services	
Act reimbursements due to Public Schools	(296,151)
Public Schools - Due to Primary Government, net	<u>\$ 2,578,756</u>
Payroll, Pcard, and capital project reimbursements, JCSA - Due to Primary Government	1,465,364
Total	<u><u>\$4,044,120</u></u>

**8) Unavailable Revenues and Unearned Revenues**

Unavailable revenues represent amounts that have been earned but that were not collected within the availability period. Details of unavailable revenue as of June 30, 2025, were:

Source	General	Grants and special projects	Nonmajor governmental	Total
Property taxes	\$ 28,160,602	\$ -	\$ -	\$28,160,602
Charges for services	385,820	-	-	385,820
National opioid settlement	-	939,777	-	939,777
Grants	-	220,428	34,067	254,495
Total	<u>\$ 28,546,422</u>	<u>\$ 1,160,205</u>	<u>\$ 34,067</u>	<u>\$29,740,694</u>

Unearned revenues represent amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Details of unearned revenues as of June 30, 2025, were:

Source	General	Capital projects	Grants and special projects	Nonmajor governmental	Total
Prepaid property taxes and fees	\$ 572,026	\$ -	\$ -	\$ -	\$ 572,026
Grants received in advance	-	800,988	3,917,729	355,800	5,074,517
Total	<u>\$ 572,026</u>	<u>\$ 800,988</u>	<u>\$ 3,917,729</u>	<u>\$ 355,800</u>	<u>\$ 5,646,543</u>

**9) Long-Term Liabilities**

The County's long-term liability activity for the year ended June 30, 2025, is presented below:

Category	Balance June 30, 2024	Additions	Reductions	Balance June 30, 2025	Due within one year
General obligation bonds (GOB)	\$ 15,850,000	\$ -	\$ 3,055,000	\$ 12,795,000	\$ 3,115,000
Premium, net (GOB)	1,109,574	-	287,358	822,216	287,357
Lease revenue bonds (LRB)	54,550,000	69,475,000	11,165,000	112,860,000	11,380,000
Premium, net (LRB)	5,687,567	6,046,990	1,503,868	10,230,689	1,309,765
Financed purchases	3,227,556	-	1,287,023	1,940,533	960,470
Leases payable	839,600	312,051	220,264	931,387	112,511
Subscription liability	2,305,039	1,403,871	1,029,032	2,679,878	659,677
Compensated absences, as restated*	9,856,654	1,292,619	-	11,149,273	6,206,044
Net pension liability	21,187,022	3,182,854	-	24,369,876	-
Net OPEB retiree healthcare liability	2,750,685	189,528	-	2,940,213	-
Net OPEB group life insurance liability	2,395,509	-	192,232	2,203,277	-
Net OPEB health insurance credit liability	684,855	-	115,160	569,695	-
Total	<u>\$ 120,444,061</u>	<u>\$ 81,902,913</u>	<u>\$ 18,854,937</u>	<u>\$ 183,492,037</u>	<u>\$ 24,030,824</u>

\*Compensated balances as of June 30, 2024 reflects a restatement due to the implementation of GASB No. 101, and additional information can be found in Note 18.

The change in compensated absences for fiscal year 2025 is the net change for the year.

The General Fund and the Special Revenue Fund where the employees' salaries are charged generally liquidate pension and OPEB liabilities.

**County of James City, Virginia**  
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**9) Long-Term Liabilities, Continued**

Arbitrage is the difference between the yield on an issuer's tax-exempt bonds and the investment income earned on the proceeds. Arbitrage restrictions imposed by the federal government prohibit an issuer from retaining arbitrage profits when investing bond proceeds at a yield that exceeds the yield on the bonds. Any excess arbitrage must be rebated to the U.S. Treasury. As of June 30, 2025, the arbitrage rebate liability is \$488,509.

In December 2024, the County issued lease revenue bonds totaling \$69,475,000 to finance school and County projects, including the design and construction of a new Government Center and General Services Administration building, Pre-K Space, and the cafeteria expansion at Jamestown High School.

Details of long-term bond indebtedness at June 30, 2025 were as follows:

	Sale date	Original borrowing	Interest rates	Final maturity	Balance June 30, 2025
<b>General obligation bonds (GOB)</b>					
VA Public School Authority bonds (Series A)	2011	\$ 1,000,000	4.25%	2031	\$ 330,000
GOB - refunding bonds	2014	21,610,000	2.00-5.00%	2028	6,330,000
GOB - refunding bonds (Series A)	2015	11,280,000	2.50-5.00%	2030	6,135,000
				Total	\$ 12,795,000
<b>Lease revenue bonds (LRB)</b>					
LRB - refunding bonds	2014	\$ 12,575,000	3.00-4.00%	2026	\$ 1,360,000
Lease revenue refunding bonds	2015	49,815,000	4.00-5.00%	2026	4,400,000
LRB	2016	26,750,000	2.00-5.00%	2036	17,000,000
LRB - refunding bonds	2018	21,015,000	4.00-5.00%	2039	14,745,000
LRB - refunding bonds	2021	11,030,000	3.00-5.00%	2033	8,050,000
LRB	2024	69,475,000	4.00-5.00%	2044	67,305,000
				Total	\$ 112,860,000
<b>Financed purchases</b>					
Motorola radio system upgrade	2023	4,708,260	2.040%	2027	\$ 1,940,533

The debt service requirements for the general obligation bonds and lease revenue bonds are as follows:

Year ending June 30,	General obligation bonds		Lease revenue bonds	
	Principal	Interest	Principal	Interest
2026	\$ 3,115,000	\$ 405,713	\$ 11,380,000	\$ 4,942,289
2027	2,190,000	292,813	5,905,000	4,400,488
2028	2,250,000	227,988	6,160,000	4,147,238
2029	2,555,000	194,750	6,415,000	3,881,988
2030	2,630,000	119,750	6,700,000	3,601,250
2031-2035	55,000	21,250	31,175,000	13,822,550
2036-2040	-	-	25,580,000	7,443,950
2041-2045	-	-	19,545,000	1,993,200
Total	\$ 12,795,000	\$ 1,262,264	\$ 112,860,000	\$ 44,232,953

The County has a Memorandum of Understanding with York County, Virginia for upgrades to the joint public safety/public services radio communication system. The County's cost was \$4,708,260 and accumulated depreciation was \$1,255,536 as of June 30, 2025, which are included in capital assets. Depreciation expense was \$470,826 for the fiscal year ended June 30, 2025.

The present value of future minimum financed purchase payments of the County as of June 30, 2025 was:

Year ending June 30:	
2026	1,000,057
2027	1,000,057
Total minimum lease payments	2,000,114
Less amount representing interest	(59,581)
Present value of minimum financed purchase payments	<u>\$ 1,940,533</u>

**10) Pension Plan**

The County, Authority, and Public Schools' non-professional employees participate in a multi-employer, agent defined benefit pension plan (Political Subdivision Retirement Plan) administered by the Virginia Retirement System (VRS). The Public Schools' professional employees participate in a multi-employer, cost sharing defined benefit pension plan (Teacher Retirement Plan) administered by VRS. The VRS establishes a separate annual contribution requirement for the Public Schools' professional employees who participate in the VRS statewide teacher cost-sharing pool.

**10) Pension Plan, Continued**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the retirement plans and the additions to/deductions from the retirement plans' net fiduciary position have been determined on the same basis as they were reported by the VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

***Plan Description***

All full-time, salaried regular employees of the County, Authority, and Public Schools (professional and non-professional) are automatically covered by VRS upon employment. These plans are administered by the VRS (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave and previously refunded service.

The System administers three different benefit structures for covered employees - Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at:

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>

**Agent Multiple-Employer Political Subdivision Retirement Plan**

**Employees Covered by Benefit Terms**

As of the June 30, 2023, actuarial valuation, the number of employees covered by the benefit terms of the pension plan were as follows:

	<b>Governmental activities</b>	<b>Component unit-</b>	
		<b>Authority</b>	<b>Public Schools (non-professional)</b>
Inactive members or their beneficiaries currently receiving benefits	603	66	142
Inactive members:			
Vested	197	17	36
Non-vested	301	49	138
Long-term disability	-	-	2
Active elsewhere in VRS	302	40	65
Total inactive members	1,403	172	383
Active members	757	96	207
Total	2,160	268	590

**Contributions**

The contributions requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5% of their compensation toward their retirement.

The County's, Authority's and Public Schools' contractually required contribution rates for the year ended June 30, 2025, were 13.71%, 6.43% and 4.89%, respectively, of covered employee compensation. These rates were based on actuarially determined rates from an actuarial valuation as of June 30, 2023.

These rates, when combined with employee contributions, were expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Total contributions to the pension plan from the County were \$7,852,359 and \$6,330,739, the Authority were \$447,479 and \$368,602, and the Public Schools were \$356,880 and \$226,321 for years ended June 30, 2025, and 2024, respectively.

**10) Pension Plan, Continued**

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$208,297 for the County, the Authority \$34,580, and the Public Schools \$41,973 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$286,148 for the County, the Authority \$44,856, and the Public Schools \$36,157 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled the County \$20,829,655, the Authority \$3,457,960, and the Public Schools \$4,197,315 for the year ended June 30, 2025.

**Net Pension Liability**

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GAAP, less that employer's fiduciary net position. The net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023, rolled forward to the measurement date of June 30, 2024.

**Actuarial Assumptions**

The total pension liability for general employees, public safety employees with hazardous duty benefits, and teachers was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024:

Inflation	2.50%
<u>Salary increases, including inflation:</u>	
Non-hazardous duty	3.50% - 5.35%
Enhanced hazardous duty	3.50% - 4.75%
Teacher cost-sharing plan	3.50% - 5.95%
Investment rate of return	6.75%, net of investment expenses

**Mortality Rates**

All Others (Non-10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service-related

Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

All Others (Non-10 Largest) – Hazardous Duty: 45% of deaths are assumed to be service-related

Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years.

Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years.

Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years.

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**10) Pension Plan, Continued**

Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

	<b>Non-Largest 10 Locality Employers - General Employees and Teachers:</b>	<b>Non-Largest 10 - Hazardous Duty:</b>
Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Adjusted rates to better fit experience at each age and service through 9 years of service	and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change	No change
Salary Scale	No change	No change
Line of Duty Disability	No change	No change
Discount Rate	No change	No change

**Long Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized as follows:

<b>Asset Class (Strategy)</b>	<b>Target Allocation</b>	<b>Long-Term Expected Rate of Return</b>	<b>Long-Term Expected Rate of Return*</b>
Public equity	32.00%	6.70%	2.14%
Fixed income	16.00%	5.40%	0.86%
Credit strategies	16.00%	8.10%	1.30%
Real assets	15.00%	7.20%	1.08%
Private equity	15.00%	8.70%	1.31%
PIP- Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
<b>Total</b>	<b>100.00%</b>	<b>Total</b>	<b>7.07%</b>
		<b>Expected arithmetic nominal return*</b>	<b>7.07%</b>

*\*The above allocation provides for a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.*

*On June 15, 2023, the VRS Board elected a long-term rate of 6.75%, which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.*

**Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2024, the alternate rate was the employer contribution rate used in FY2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2023, actuarial valuations, whichever was greater.

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**10) Pension Plan, Continued**

From July 1, 2024, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in Net Pension Liability (Asset)**

	Increase (decrease)		
	Total pension liability (a)	Plan fiduciary net pension (b)	Net pension liability (asset) (a) - (b)
<b>Governmental activities:</b>			
Balances at June 30, 2023	\$ 250,514,932	\$ 229,327,910	\$ 21,187,022
Changes for the year:			
Service cost	6,289,628	-	6,289,628
Interest	16,924,210	-	16,924,210
Difference between expected and actual experience	10,772,899	-	10,772,899
Contributions - employer	-	6,330,739	(6,330,739)
Contributions - employee	-	2,452,120	(2,452,120)
Net investment income	-	22,160,795	(22,160,795)
Benefit payments, including refunds of employee contributions	(12,151,045)	(12,151,045)	-
Pension Plan Administrative expenses	-	(144,463)	144,463
Other changes	-	4,692	(4,692)
Net changes	<u>21,835,692</u>	<u>18,652,838</u>	<u>3,182,854</u>
Balances at June 30, 2024	<u>\$ 272,350,624</u>	<u>\$ 247,980,748</u>	<u>\$ 24,369,876</u>
<b>Component unit - Authority:</b>			
Balances at June 30, 2023	\$ 24,599,906	\$ 23,235,662	\$ 1,364,244
Changes for the year:			
Service cost	499,243	-	499,243
Interest	1,659,124	-	1,659,124
Difference between expected and actual experience	768,989	-	768,989
Contributions - employer	-	368,602	(368,602)
Contributions - employee	-	293,636	(293,636)
Net investment income	-	2,246,210	(2,246,210)
Benefit payments, including refunds of employee contributions	(1,039,080)	(1,039,080)	-
Pension Plan Administrative expenses	-	(14,651)	14,651
Other changes	-	475	(475)
Net changes	<u>1,888,276</u>	<u>1,855,192</u>	<u>33,084</u>
Balances at June 30, 2024	<u>\$ 26,488,182</u>	<u>\$ 25,090,854</u>	<u>\$ 1,397,328</u>
<b>Component unit - Public Schools (non-professional):</b>			
Balances at June 30, 2023	\$ 25,202,276	\$ 26,682,767	\$ (1,480,491)
Changes for the year:			
Service cost	587,271	-	587,271
Interest	1,688,185	-	1,688,185
Difference between expected and actual experience	656,188	-	656,188
Contributions - employer	-	228,181	(228,181)
Contributions - employee	-	308,554	(308,554)
Net investment income	-	2,551,059	(2,551,059)
Benefit payments, including refunds of employee contributions	(1,558,793)	(1,558,793)	-
Pension Plan Administrative expenses	-	(17,682)	17,682
Other changes	-	499	(499)
Net changes	<u>1,372,851</u>	<u>1,511,818</u>	<u>(138,967)</u>
Balances at June 30, 2024	<u>\$ 26,575,127</u>	<u>\$ 28,194,585</u>	<u>\$ (1,619,458)</u>

**Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following presents the net pension liability (asset) using the discount rate of 6.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1% lower (5.75%) or 1% higher (7.75%) than the current rate:

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**10) Pension Plan, Continued**

	<u>1% Decrease (5.75%)</u>	<u>Current Discount Rate (6.75%)</u>	<u>1% Increase (7.75%)</u>
<b><u>Governmental activities:</u></b>			
Net pension liability (asset)	\$ 59,609,869	\$ 24,369,876	\$ (4,594,746)
<b><u>Component unit - Authority:</u></b>			
Net pension liability (asset)	\$ 4,840,398	\$ 1,397,328	\$ (1,422,850)
<b><u>Component unit - Public Schools (non-professional):</u></b>			
Net pension liability (asset)	\$ 1,437,720	\$ (1,619,458)	\$ (4,196,155)

**Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions**

For the year ended June 30, 2025, the County, Authority, and Public Schools (non-professional) recognized pension expense of \$6,128,309, \$584,709, and \$296,857, respectively. At June 30, 2025, deferred outflows of resources and deferred inflows of resources related to pensions from the following sources were reported:

	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
<b><u>Governmental activities:</u></b>		
Differences between expected and actual experience	\$ 7,855,243	\$ 124,398
Changes of assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	6,363,094
Employer contributions subsequent to the measurement date	7,852,359	-
Total	<u>\$ 15,707,602</u>	<u>\$ 6,487,492</u>
<b><u>Component unit - Authority:</u></b>		
Differences between expected and actual experience	\$ 536,578	\$ -
Net difference between projected and actual earnings on pension plan investments	-	644,723
Employer contributions subsequent to the measurement date	447,479	-
Total	<u>\$ 984,057</u>	<u>\$ 644,723</u>
<b><u>Component unit - Public Schools (non-professional):</u></b>		
Differences between expected and actual experience	\$ 432,957	\$ -
Net difference between projected and actual earnings on pension plan investments	-	746,379
Employer contributions subsequent to the measurement date	356,880	-
Total	<u>\$ 789,837</u>	<u>\$ 746,379</u>

The County, Authority, and Public Schools reported deferred outflows of resources of \$7,852,359, \$447,479 and \$356,880, respectively, related to pensions resulting from contributions subsequent to the measurement date, which will be recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended</u>	<u>Governmental Activities</u>	<u>Component unit - Authority</u>	<u>Component unit - Public Schools (non-professional)</u>
2026	\$ (1,419,028)	\$ (188,884)	\$ (296,344)
2027	5,394,615	345,737	282,532
2028	(1,247,925)	(126,798)	(142,960)
2029	(1,359,911)	(138,200)	(157,010)
Total	<u>\$ 1,367,751</u>	<u>\$ (108,145)</u>	<u>\$ (313,782)</u>

**10) Pension Plan, Continued**

**Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Report. A copy of the VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Cost-Sharing Multiple-Employer Plan - Teacher Retirement Plan (Professional Plan)**

**Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5% of their compensation toward their retirement. The Public Schools' contractually required contribution rate for the year ended June 30, 2025, was 14.21% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Public Schools were \$13,663,544 and \$14,302,098 for the years ended June 30, 2025, and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$421,046 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll, which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$434,782 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$42,104,562 for the year ended June 30, 2025.

**Pension Liabilities, Pension Expense, and Deferred Outflows and Inflows for Resources Related to Pensions**

At June 30, 2025, the Public Schools' reported a liability of \$79,451,953 for its proportionate share of the Net Pension Liability of the Teacher Retirement Plan. The Net Pension Liability was measured as of June 30, 2024, and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024.

The Public Schools' proportion of the Net Pension Liability was based on the Public Schools' actuarially determined employer contributions to the pension plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the Public Schools' proportion was 0.84641% as compared to 0.85132% at June 30, 2023.

For the year ended June 30, 2025, the Public Schools recognized pension expense of \$7,681,992. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2025, the Public Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the Teacher Retirement Plan:

	<b>Deferred outflows of resources</b>	<b>Deferred inflows of resources</b>
<b><u>Component unit - Public Schools (professional plan):</u></b>		
Differences between expected and actual experience	\$ 13,783,794	\$ 1,635,971
Change in assumptions	1,442,159	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,093,071	1,507,150
Differences between expected and actual investment earnings on pension plan investments	-	10,936,610
Employer contributions subsequent to the measurement date	13,663,544	-
<b>Total</b>	<b>\$ 29,982,568</b>	<b>\$ 14,079,731</b>

**County of James City, Virginia**  
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**10) Pension Plan, Continued**

The \$13,663,544 reported as deferred outflows of resources related to pensions resulting from the Public Schools' contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (recovery) in future reporting periods as follows:

<u>Year ended</u>	<u>Component unit - Public Schools (professional plan)</u>
2026	\$ (5,201,223)
2027	7,102,531
2028	1,381,737
2029	<u>(1,043,751)</u>
Total	<u>\$ 2,239,294</u>

**Actuarial Assumptions**

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
<u>Salary increases, including inflation:</u>	
Teacher cost-sharing plan	3.50% - 5.95%
Non-professional plan	3.50% - 5.35%
Investment rate of return	6.75%, net of investment expenses

**Mortality Rates:**

Pre-Retirement: Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males.

Post-Retirement: Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females.

Post-Disablement: Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally.

Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard rates.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service year through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**County of James City, Virginia**  
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**10) Pension Plan, Continued**

**Net Pension Liability (NPL)**

The NPL is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GAAP, less that system's fiduciary net position. As of June 30, 2024, NPL amounts for the **VRS Teacher Employee Retirement Plan** is as follows (amounts expressed in thousands):

Total Pension Liability	\$ 60,622,260
Plan Fiduciary Net Position	51,235,326
Employers' Net Pension Liability	\$ 9,386,934
Plan Fiduciary Net Position as a % of the Total Pension Liability	84.52%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GAAP in the System's notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in this table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP- Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
<b>Total</b>	<b>100.00%</b>	<b>Total</b>	<b>7.07%</b>
	Expected arithmetic nominal return*		7.07%

*\*The above allocation provides for a one-year return of 7.07% (includes 2.50 inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.5%.*

*On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.*

**Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate.

For the non-professional plan, consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2024, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2023, actuarial valuations, whichever was greater.

Through the fiscal year ending June 30, 2024, for the professional plan, the rate contributed by the schools for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 112% of the actuarially determined contribution rate.

From July 1, 2024, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**10) Pension Plan, Continued**

**Sensitivity of the Public Schools' Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the Public Schools' proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
<b><u>Component unit - Public Schools (professional plan):</u></b>			
Net pension liability	\$ 147,606,156	\$ 79,451,953	\$ 23,635,830

**Pension Plan Fiduciary Net Position**

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**11) Other Postemployment Benefits (OPEB)**

**Multiple Employer Cost-Sharing Plan - Retiree Healthcare**

The County, Authority and Public Schools provide postemployment health care benefits for qualifying retired employees who are not yet eligible for Medicare through a cost-sharing, multiple-employer (County and Authority) and a single-employer (for the Public Schools) defined benefit plan. The plans are administered by the County and Schools, respectively, and the benefits, benefit levels, employee contributions and employer contributions are governed by the County and Public Schools and can be amended through their personnel manuals.

Valuation reports were prepared for the County, Authority and Schools by Bolton Partners. The County and Authority reports may be obtained from the James City County Department of Financial and Management Services, 101-F Mounts Bay Road, Williamsburg, Virginia 23187-8784. The Public Schools' report may be obtained from the Finance Department, 117 Ironbound Road, Williamsburg, Virginia 23185.

**Plan Description**

Participants must be eligible to retire under VRS and must be full-time active employees who retire directly from the County or Authority and are at least 50 years of age with 15 years of service. Each year, retirees participating in the County or Authority's sponsored plans will be given the opportunity to change plans or drop coverage during an open enrollment period. For fiscal year 2025, the pre-Medicare retirees have a choice of two plans offered by Sentara. Dental plans are available at the retiree's cost and therefore, have no employer obligation. There is no coverage for post-Medicare retirees.

The Public Schools provides a single-employer medical plan and a retiree health insurance premium contribution plan that covers retirees until they reach 65 years of age. There is no coverage for retirees or their spouses once they reach the age of 65 and are eligible for Medicare. Both plans were established under the authority of the Williamsburg-James City County School Board and any amendments to the plans must be approved by the School Board. The Public Schools' single-employer medical plan allows retirees under the age of 65 to remain in the same medical and dental plan as active employees if they have at least 5 years of service with the Public Schools and are a covered member under the plan at retirement and for at least 24 months prior to retiring. Retirees pay 100% of the premium, minus any applicable \$62.50 monthly contribution. The Public Schools' plan allows eligible retirees to receive a \$750 annual contribution toward their health insurance premium if they have a minimum of 12 continuous years of service.

**Funding Policy**

Retirees contribute towards their health insurance premiums based on a blended rate and therefore, the County and Authority have an implicit obligation. Retirees pay 100% of the published rates for individual and dependent coverage until age 65. The estimated contributions are based on the implicit rate subsidy payments made during the year by the retirees.

**11) Other Postemployment Benefits (OPEB), Continued**

The County, Authority, and Public Schools do not intend to establish a trust to pre-fund their obligations. The anticipated growth in the net retiree healthcare OPEB liability is based on contributions to the benefit plan on a pay-as-you-go cost basis. The data has been projected into the future based on the assumption that the current active population remains constant.

**Employees Covered by Benefit Terms - Component Unit - Public Schools**

As of the January 1, 2024, actuarial valuation, the following employees were covered by the benefit terms of the Public Schools' retiree healthcare OPEB plan:

	<b>Number</b>
Active employees	1,225
Retirees	30
Spouses	6
Total	1,261

**Actuarial Methods and Assumptions**

For the actuarial valuation at January 1, 2024 (measurement date of June 30, 2024), for the Public Schools, County, and Authority, the entry age normal funding method was used. The goal of this method is that the annual accrual (or normal cost) be a level percent of pay throughout an employee's career. This method requires a salary increase assumption. The normal cost percentage is equal to the present value of benefits divided by the present value of future salary determined when the employee was hired. The actuarial accrued liability is equal to the present value of benefits minus the normal cost percentage times the present value of future salaries at the valuation date.

The County and Authority actuarial assumptions included calculations based on a discount rate of 3.97% for June 30, 2024, for the unfunded liability and 3.86% for the Public Schools. Benefits are discounted based on an index rate for 20-year tax exempt general obligation (GO) municipal bonds with an average rating of AA/Aa or higher.

The healthcare cost trend assumption was developed using the Society of Actuaries (SOA) Getzen Long-Term Healthcare Cost Trend Model baseline assumptions. The model was designed to estimate the trend after 2025. The trend rate was set to 7.5% for 2024 and 7.0% for 2025. The following assumptions were used as input variables into this model:

Inflation	2.60%
Rate of growth in real income/GDP per capita	1.40%
Excess medical growth	0.90%
Expected Health Share of GDP in 2023	19.00%
Health share of GDP resistance point	17.00%
Year for limiting cost growth to GDP growth	2075

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection, tolerance ranges and input variables have been developed under the guidance of an SOA Project Oversight Group. Administrative expenses and stop-loss fees are expected to increase by 3% per year.

The actuarial assumptions included calculations based on salary increases of 2.85%-1.00% (general) and 2.25%-1.00% (public safety) based on years of service. The valuation assumed that 40% of participants currently with coverage will elect coverage upon retirement and that 30% of participants electing coverage at retirement will elect coverage for their spouse.

The actuarial assumptions for the Public Schools included calculations based on a net of 2.5% inflation assumption. The valuation assumed that 60% of participants currently with coverage will elect coverage upon retirement and that 40% of participants electing coverage at retirement will elect coverage for their spouse.

**Mortality Rates**

Pre-Retirement: Pub-2010 General Employees, Public Safety Employees, and Teachers Employees Headcount-Weighted Mortality Table, projected on a fully generational basis using the mortality improvement scale MP-2021

Post-Retirement: Pub-2010 General Retirees, Public Safety Retirees, and Teachers Retirees Headcount-Weighted Mortality Table, projected on a fully generational basis using the mortality improvement scale MP-2021

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**11) Other Postemployment Benefits (OPEB), Continued**

Disabled: Pub-2010 General Disabled, Public Safety Disabled, and Teachers Disabled Headcount-Weighted Mortality Table, projected on a fully generational basis using the mortality improvement scale MP-2021

Surviving Spouse: Pub-2010 Teachers Contingent Survivors Headcount-Weighted Mortality Table, projected on a fully generational basis using the mortality improvement scale MP-2021

**Changes in Assumptions Since Prior Valuation**

- The discount rate was updated to 3.97% (based on January 1, 2024, census data)

**Retiree Healthcare OPEB Liability for the County and the Authority**

At June 30, 2025, the County reported a retiree healthcare OPEB liability of \$2,940,213 for its proportionate share of the County's retiree healthcare OPEB liability and the Authority reported a retiree healthcare OPEB liability of \$267,960 for its proportionate share of the County's retiree healthcare OPEB liability. The County's and the Authority's June 30, 2025, retiree healthcare OPEB liabilities were measured as of June 30, 2024, and were determined by an actuarial valuation performed January 1, 2024. The County's and the Authority's proportion of the County's retiree healthcare OPEB liability was based on each entity's projected long-term contribution effort to the OPEB plan as compared to the total projected long-term contribution effort of all contributing entities to determine each entity's proportion. At June 30, 2025, and 2024, the County's proportion of the County's retiree healthcare OPEB liability was 79.99% and 79.99%, respectively, and the Authority's proportion of the County's retiree healthcare OPEB liability was 7.29% and 7.29%, respectively.

**Changes in Retiree Healthcare OPEB Liability for the Component Unit - Public Schools**

	Increase (decrease)		
	Total OPEB liability (a)	Plan fiduciary net position (b)	Net OPEB liability (a) - (b)
Balances at June 30, 2023	\$ 4,613,247	\$ -	\$ 4,613,247
Changes for the year:			
Service cost	470,276	-	470,276
Interest	173,881	-	173,881
Experience losses	-	-	-
Employer contribution	-	217,098	(217,098)
Changes in assumptions	(30,195)	-	(30,195)
Benefit payments	(217,098)	(217,098)	-
Net changes	396,864	-	396,864
Balances at June 30, 2024	\$ 5,010,111	\$ -	\$ 5,010,111

**Sensitivity of the Retiree Healthcare OPEB Liability to Changes in the Discount Rate**

The following presents the retiree healthcare OPEB liability using the discount rate of 3.97%, as well as what the retiree healthcare OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%) or one percentage point higher (4.97%) than the current rate:

	1% Decrease (2.97%)	Current Discount Rate (3.97%)	1% Increase (4.97%)
<b><u>Governmental activities:</u></b>			
Retiree Healthcare OPEB liability	\$ 3,216,394	\$ 2,940,213	\$ 2,688,750
<b><u>Component unit - Authority:</u></b>			
Retiree Healthcare OPEB liability	\$ 293,130	\$ 267,960	\$ 245,043
<b><u>Component unit - Public Schools:</u></b>			
Total and Net OPEB liability	\$ 5,292,952	\$ 5,010,111	\$ 4,733,567

**Sensitivity of the Retiree Healthcare OPEB Liability to Changes in the Health Care Cost Trend Rate**

The following presents the retiree healthcare OPEB liability using the health care cost trend rate of 4.04%, as well as what the retiree healthcare OPEB liability would be if it were calculated using a health cost trend rate that is one percentage point lower (3.04%) or one percentage point higher (5.04%) than the current rate:

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**11) Other Postemployment Benefits (OPEB), Continued**

	<b>1% Decrease (3.04%)</b>	<b>Ultimate Trend Rate (4.04%)</b>	<b>1% Increase (5.04%)</b>
<b><u>Governmental Activities:</u></b>			
Retiree Healthcare OPEB liability	\$ 2,600,609	\$ 2,940,213	\$ 3,339,612
<b><u>Component unit - Authority:</u></b>			
Retiree Healthcare OPEB liability	\$ 237,010	\$ 267,960	\$ 304,360
<b><u>Component unit - Public Schools:</u></b>			
Total and Net OPEB liability	\$ 4,524,657	\$ 5,010,111	\$ 5,571,830

**Retiree Healthcare OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources**

For the year ended June 30, 2025, the County, Authority, and Public Schools recognized retiree healthcare OPEB expense (recovery) of (\$284,047), (\$31,069), and \$79,518, respectively. At June 30, 2025, deferred outflows of resources and deferred inflows of resources related to retiree healthcare OPEB from the following sources were reported:

	<b>Deferred outflows of resources</b>	<b>Deferred inflows of resources</b>
<b><u>Governmental activities:</u></b>		
Differences between expected and actual experience	\$ 35,880	\$ 805,192
Change of assumptions	90,555	259,950
Change in proportion	43,778	71,106
Total	<u>\$ 170,213</u>	<u>\$ 1,136,248</u>
<b><u>Component unit - Authority:</u></b>		
Differences between expected and actual experience	\$ 3,270	\$ 73,382
Change of assumptions	8,253	23,690
Change in proportion	32,364	10,216
Total	<u>\$ 43,887</u>	<u>\$ 107,288</u>
<b><u>Component unit - Public Schools:</u></b>		
Differences between expected and actual experience	\$ -	\$ 738,295
Change of assumptions	71,170	714,957
Employer contributions subsequent to the measurement date	15,375	-
Total	<u>\$ 86,545</u>	<u>\$ 1,453,252</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to retiree healthcare OPEB will be recognized in retiree healthcare OPEB expense (recovery) as follows:

<b>Year ended</b>	<b>Governmental activities</b>	<b>Component unit -</b>	
		<b>Authority</b>	<b>Public Schools</b>
2026	\$ (456,414)	\$ (45,841)	\$ (523,963)
2027	(252,618)	(13,396)	(445,507)
2028	(125,812)	(1,839)	(246,818)
2029	(125,811)	(1,835)	(160,764)
2030	(5,380)	(490)	(5,030)
Total	<u>\$ (966,035)</u>	<u>\$ (63,401)</u>	<u>\$ (1,382,082)</u>

**Virginia Retirement System Plans**

In addition to their participation in the pension plans offered through the VRS, the County, Authority, and Public Schools also participate in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

***Plan Description***

**Group Life Insurance (GLI) Program**

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS GLI Program upon employment.

**11) Other Postemployment Benefits (OPEB), Continued**

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Program. For members who elect the optional GLI coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI OPEB. The specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

General Employee Health Insurance Credit (HIC) Program

All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC upon employment. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death. This plan is a multi-employer agent plan.

As of the June 30, 2024, actuarial valuation, the following employees were covered by the benefit terms of the General Employee HIC Program:

	Governmental activities	Component unit -	
		Authority	Public Schools (non-professional)
Inactive members or their beneficiaries receiving benefits	264	35	75
Inactive members - vested	26	1	2
Active elsewhere in VRS	187	30	70
Total inactive members	477	66	147
Active members	664	96	205
Total	1,141	162	352

The specific information for the General Employee HIC program is available at <https://www.varetire.org/retirees/insurance/healthinscredit/index.asp>

Public Schools Professional Plan HIC Program

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Program. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death. The specific information about the Teacher HIC Program is available at <https://www.varetire.org/retirees/insurance/healthinscredit/index.asp>

Virginia Local Disability Program (VDLP) – Public Schools Non-Professional Plan

All full-time, salaried general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Political Subdivision Employee VLDP.

VDLP – Public Schools Professional Plan

All full-time, salaried permanent (professional) employees of public school divisions who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Teacher Employee VLDP. School divisions are required by Title 51.1 of the *Code of Virginia*, as amended, to provide short-term and long-term disability benefits for their Hybrid employees either through a local plan or through the VLDP. The specific information about the VLDP is available at <https://www.varetirement.org/hybrid/benefits/disability/virginia-local-disability-program.html>

The GLI, Teacher HIC, VLDP non-professional, and Teacher VLDP are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. All these plans are considered multiple employer, cost sharing plans.

**County of James City, Virginia**  
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**11) Other Postemployment Benefits (OPEB), Continued**

**Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2023. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

<b>General Employee HIC Program</b>	<b>Component unit -</b>		
	<b>Governmental activities</b>	<b>Authority</b>	<b>Public Schools' (non-professional)</b>
Governed by	Code of Virginia 51.1-1401(E) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly		
Total rate of employee compensation	0.22%	0.05%	0.46%
June 30, 2025 Contribution	\$ 112,262	\$ 3,482	\$ 33,511

<b>GLI Program</b>	<b>Component unit -</b>		
	<b>Governmental activities</b>	<b>Authority</b>	<b>Public Schools' (professional and non-professional)</b>
Governed by	Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly		
Total rate of employee compensation	1.18%; rate is allocated 60/40; 0.71% employee and 0.47% employer; employers may elect to pay all or part of the employee contribution.		
June 30, 2025 Contribution	\$ 270,337	\$ 32,846	\$ 488,968

<b>Component Unit - Public Schools' Professional Plan HIC Program</b>	
Governed by	Code of Virginia 51.1-1401(E) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate of employee compensation	1.21%
June 30, 2025 Contribution	\$ 1,161,772

<b>Component Unit - Public Schools' VLDP Non-Professional Plan</b>	
Governed by	Code of Virginia 51.1-1178(C) and may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly.
Total rate of employee compensation	0.74%
June 30, 2025 Contribution	\$ 30,907

<b>Component Unit - Public Schools' VLDP Professional Plan</b>	
Governed by	Code of Virginia 51.1-1178(C) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate of employee compensation	0.45%
June 30, 2025 Contribution	\$ 192,246

**VRS OPEB Liabilities, VRS OPEB Expense, VRS OPEB Deferred Inflows and Outflows of Resources**

The net VRS OPEB liabilities were measured as of June 30, 2024, and the total VRS OPEB liabilities used to calculate the net VRS OPEB liabilities were determined by actuarial valuations performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. Changes in net OPEB liability of the General Employee HIC Program were as follows:

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**11) Other Postemployment Benefits (OPEB), Continued**

	Increase (decrease)		
	Total OPEB - HIC liability (a)	Plan fiduciary net position (b)	Net OPEB - HIC liability (asset) (a) - (b)
<b>Governmental activities:</b>			
Balances at June 30, 2023	\$ 1,639,198	\$ 954,343	\$ 684,855
Changes for the year:			
Service cost	24,822	-	24,822
Interest	108,888	-	108,888
Difference between expected and actual experience	(61,882)	-	(61,882)
Contributions - employer	-	98,550	(98,550)
Net investment income	-	89,671	(89,671)
Benefit payments, including refunds of employee contributions	(101,737)	(101,737)	-
Administrative expenses	-	(1,232)	1,232
Other changes	-	(1)	1
Net changes	(29,909)	85,251	(115,160)
Balances at June 30, 2024	\$ 1,609,289	\$ 1,039,594	\$ 569,695
<b>Component unit - Authority:</b>			
Balances at June 30, 2023	\$ 178,336	\$ 153,132	\$ 25,204
Changes for the year:			
Service cost	2,000	-	2,000
Interest	11,819	-	11,819
Difference between expected and actual experience	(5,064)	-	(5,064)
Contributions - employer	-	6,421	(6,421)
Net investment income	-	14,155	(14,155)
Benefit payments, including refunds of employee contributions	(10,468)	(10,468)	-
Administrative expenses	-	(194)	194
Other changes	-	1	(1)
Net changes	(1,713)	9,915	(11,628)
Balances at June 30, 2024	\$ 176,623	\$ 163,047	\$ 13,576
<b>Component unit - Public Schools (non-professional):</b>			
Balances at June 30, 2023	\$ 606,218	\$ 425,796	\$ 180,422
Changes for the year:			
Service cost	9,017	-	9,017
Interest	40,403	-	40,403
Difference between expected and actual experience	(9,907)	-	(9,907)
Contributions - employer	-	31,877	(31,877)
Net investment income	-	39,859	(39,859)
Benefit payments, including refunds of employee contributions	(33,338)	(33,338)	-
Administrative expenses	-	(549)	549
Other changes	-	1	(1)
Net changes	6,175	37,850	(31,675)
Balances at June 30, 2024	\$ 612,393	\$ 463,646	\$ 148,747

In addition, for the year ended June 30, 2025, the County, Authority, and Public Schools recognized OPEB expense (recovery) of \$77,939, (\$2,571), and \$21,355, respectively, related to the General Employee Health Insurance Credit Program. The covered employer's proportion of the net OPEB liabilities (assets) were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2023, relative to the total of the actuarially determined employer contributions for all participating employers.

GLI Program	Governmental activities	Component unit - Authority	Component unit - Public Schools'	
			Professional	Non-professional
June 30, 2025 proportionate share of liability	\$ 2,203,277	\$ 278,981	\$ 3,960,184	\$ 303,419
June 30, 2024 proportion	0.19744%	0.02500%	0.35488%	0.02719%
June 30, 2023 proportion	0.19974%	0.02506%	0.36296%	0.02647%
June 30, 2025 expense	\$ 17,965	\$ 13,088	\$ 73,926	\$ 3,785

**Component Unit - Public Schools' Professional Plan HIC**

June 30, 2025 proportionate share of liability	\$ 9,771,351
June 30, 2024 proportion	0.84553%
June 30, 2023 proportion	0.85035%
June 30, 2025 expense	\$ 703,516

Component Unit - Public Schools' VLDP	Professional Plan	Non-professional Plan
	June 30, 2025 proportionate share of liability (asset)	\$ (31,658)
June 30, 2024 proportion	3.53359%	0.49066%
June 30, 2023 proportion	3.37952%	0.50142%
June 30, 2025 expense	\$ 137,987	\$ 23,685

Since there was a change in proportionate share between measurement dates, a portion of the VRS OPEB expense above was related to deferred amount from changes in proportion.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**11) Other Postemployment Benefits (OPEB), Continued**

At June 30, 2025, reported deferred outflows and inflows of resources related to VRS OPEB were as follows:

<u>General Employee HIC Program</u>	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
<b><u>Governmental activities:</u></b>		
Differences between expected and actual experience	\$ 47,581	\$ 116,652
Change of assumptions	81,237	-
Net difference between projected and actual earnings on OPEB plan investments	-	20,783
Employer contributions subsequent to the measurement date	112,262	-
Total	<u>\$ 241,080</u>	<u>\$ 137,435</u>
<b><u>Component unit - Authority:</u></b>		
Differences between expected and actual experience	\$ 624	\$ 9,750
Change of assumptions	2,246	-
Net difference between projected and actual earnings on OPEB plan investments	-	3,137
Employer contributions subsequent to the measurement date	3,482	-
Total	<u>\$ 6,352</u>	<u>\$ 12,887</u>
<b><u>Component unit - Public Schools (non-professional):</u></b>		
Differences between expected and actual experience	\$ 19,593	\$ 38,468
Change of assumptions	21,988	-
Net difference between projected and actual earnings on OPEB plan investments	-	9,454
Employer contributions subsequent to the measurement date	33,511	-
Total	<u>\$ 75,092</u>	<u>\$ 47,922</u>
<b><u>Component Unit - Public Schools' Professional Plan HIC Program:</u></b>		
Differences between expected and actual experience	\$ -	\$ 462,943
Change of assumptions	168,332	-
Net difference between projected and actual earnings on OPEB plan investments	-	34,757
Changes in proportionate share	211,660	292,812
Employer contributions subsequent to the measurement date	1,161,772	-
Total	<u>\$ 1,541,764</u>	<u>\$ 790,512</u>

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**11) Other Postemployment Benefits (OPEB), Continued**

<u>GLI Program</u>	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
<b><u>Governmental activities:</u></b>		
Differences between expected and actual experience	\$ 347,507	\$ 53,819
Change of assumptions	12,559	109,190
Net difference between projected and actual earnings on OPEB plan investments	-	185,713
Changes in proportionate share	19,497	63,923
Employer contributions subsequent to the measurement date	270,337	-
Total	<u>\$ 649,900</u>	<u>\$ 412,645</u>
<b><u>Component unit - Authority:</u></b>		
Differences between expected and actual experience	\$ 44,002	\$ 6,815
Change of assumptions	1,590	13,826
Net difference between projected and actual earnings on OPEB plan investments	-	23,515
Changes in proportionate share	19,292	1,255
Employer contributions subsequent to the measurement date	32,846	-
Total	<u>\$ 97,730</u>	<u>\$ 45,411</u>
<b><u>Component unit - Public Schools (non-professional):</u></b>		
Differences between expected and actual experience	\$ 47,856	\$ 7,412
Change of assumptions	1,729	15,037
Net difference between projected and actual earnings on OPEB plan investments	-	25,575
Changes in proportionate share	8,702	19,488
Employer contributions subsequent to the measurement date	34,508	-
Total	<u>\$ 92,795</u>	<u>\$ 67,512</u>
<b><u>Component Unit - Public Schools' Professional Plan GLI Program</u></b>		
Differences between expected and actual experience	\$ 624,612	\$ 96,734
Change of assumptions	22,573	196,259
Net difference between projected and actual earnings on OPEB plan investments	-	333,802
Changes in proportionate share	75,311	190,914
Employer contributions subsequent to the measurement date	454,460	-
Total	<u>\$ 1,176,956</u>	<u>\$ 817,709</u>

	<u>Professional Plan</u>		<u>Non-professional Plan</u>	
	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
<b><u>Component Unit - Public Schools' VLDP</u></b>				
Differences between expected and actual experience	\$ 96,858	\$ 8,514	\$ 2,103	\$ 3,730
Change of assumptions	8,550	-	-	411
Net difference between projected and actual earnings on OPEB plan investments	-	5,349	-	1,601
Changes in proportionate share	60	9,583	121	892
Employer contributions subsequent to the measurement date	192,246	-	30,907	-
Total	<u>\$ 297,714</u>	<u>\$ 23,446</u>	<u>\$ 33,131</u>	<u>\$ 6,634</u>

The deferred outflows of resources related to VRS OPEB resulting from the County's, Authority's, and Public Schools' contributions subsequent to the measurement date will be recognized as a reduction of the net VRS OPEB liability in the year ended June 30, 2026.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**11) Other Postemployment Benefits (OPEB), Continued**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to VRS OPEB will be recognized in VRS OPEB expense (recovery) as follows:

Year ended	HIC Program			
	General Employee			Teacher
	Governmental activities	Component unit -		
		Authority	Public Schools (non-professional)	Public Schools (professional)
2026	\$ (3,380)	\$ (6,422)	\$ (3,443)	\$ (97,370)
2027	15,067	(1,347)	2,955	(64,107)
2028	(3,279)	(1,282)	(3,615)	(107,708)
2029	(16,778)	(966)	(2,238)	(66,361)
2030	(247)	-	-	(50,887)
Thereafter	-	-	-	(24,087)
Total	<u>\$ (8,617)</u>	<u>\$ (10,017)</u>	<u>\$ (6,341)</u>	<u>\$ (410,520)</u>

Year ended	GLI Program		
	Governmental activities	Component unit -	
		Authority	Public Schools
2026	\$ (126,109)	\$ (6,594)	\$ (221,631)
2027	36,894	10,379	41,269
2028	4,051	6,081	4,431
2029	22,020	5,380	18,589
2030	30,063	4,227	52,905
Total	<u>\$ (33,081)</u>	<u>\$ 19,473</u>	<u>\$ (104,437)</u>

Year ended	Component Unit - Public Schools' VLDP	
	Non-Professional	
	Plan Amount	Professional Plan Amount
2026	\$ (1,974)	\$ 6,182
2027	(284)	11,690
2028	(601)	8,207
2029	(947)	8,215
2030	(604)	10,065
Thereafter	-	37,663
Total	<u>\$ (4,410)</u>	<u>\$ 82,022</u>

**Actuarial Assumptions**

The total VRS OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2023, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024:

Inflation	2.50%
<u>Salary increases, including inflation:</u>	
Non-hazardous duty	3.5% - 5.35%
Enhanced hazardous duty	3.5% - 4.75%
Teacher cost-sharing plan	3.5% - 5.95%
	6.75%, net of
Investment rate of return	investment expenses

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans.

**Net VRS OPEB Liabilities**

The net VRS OPEB liabilities represent each program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**11) Other Postemployment Benefits (OPEB), Continued**

As of the measurement date of June 30, 2024, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	GLI OPEB Program	Component unit - Public Schools		
		Professional Plan	Non-Prof. Plan	Professional Plan
		HIC	VLDP	VLDP
Total OPEB Liability	\$ 4,196,055	\$ 1,478,105	\$ 12,230	\$ 12,741
Plan Fiduciary Net Position	3,080,132	322,457	15,837	13,637
Employers' Net OPEB Liability (Asset)	<u>\$ 1,115,923</u>	<u>\$ 1,155,648</u>	<u>\$ (3,607)</u>	<u>\$ (896)</u>
Plan Fiduciary Net Position as a % of the Total OPEB Liability	73.41%	21.82%	129.49%	107.03%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GAAP in the VRS notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>	Total	<u>7.07%</u>
	Expected arithmetic nominal return*		<u>7.07%</u>

*\*The above allocation provides for a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the System, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.5%.*

*On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.*

**Discount Rate**

The discount rate used to measure the total VRS OPEB liabilities was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2024, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 113% of the actuarially determined contribution rate. From July 1, 2024, on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**11) Other Postemployment Benefits (OPEB), Continued**

**Sensitivity of the Net VRS OPEB Liability to Changes in the Discount Rate**

The following presents the employer's proportionate share of the net VRS OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net VRS OPEB liability would be if it were calculated using a discount rate that is 1% lower (5.75%) or 1% higher (7.75%) than the current rate.

<u>Program</u>	<u>1% Decrease (5.75%)</u>	<u>Current Discount (6.75%)</u>	<u>1% Increase (7.75%)</u>
<b><u>Governmental activities</u></b>			
Net OPEB liability - GLI	\$ 3,426,381	\$ 2,203,277	\$ 1,215,169
Net OPEB liability - HIC	\$ 747,766	\$ 569,695	\$ 419,358
<b><u>Component unit - Authority</u></b>			
Net OPEB liability - GLI	\$ 433,851	\$ 278,981	\$ 153,866
Net OPEB liability - HIC	\$ 32,813	\$ 13,576	\$ (2,702)
<b><u>Component unit - Public Schools</u></b>			
Net OPEB liability - GLI (non-prof.)	\$ 471,856	\$ 303,419	\$ 167,344
Net OPEB liability - GLI (prof.)	\$ 6,158,601	\$ 3,960,184	\$ 2,184,153
Net OPEB liability - HIC (non-prof.)	\$ 212,959	\$ 148,747	\$ 93,915
Net OPEB liability - HIC (prof.)	\$ 11,112,463	\$ 9,771,351	\$ 8,634,635
Net OPEB liability (asset) - VLDP (non-prof.)	\$ (12,872)	\$ (17,700)	\$ (21,950)
Net OPEB liability (asset) - VLDP (prof.)	\$ 19,241	\$ (31,658)	\$ (76,052)

**OPEB Plan Fiduciary Net Position**

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS's 2024 Annual Comprehensive Financial Report, which can be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Payables to the OPEB Plan – Public Schools**

At June 30, 2025, the following amounts were payable to the VRS for the legally required contributions related to June 2025 payroll: GLI Program (\$116,786), Professional Plan Teacher HIC Program (\$111,931), Non-Professional Plan HIC Program (\$2,798), Professional Teacher VLDP (\$19,317), and Non-Professional VLDP (\$2,596).

<b><u>OPEB Expense - Aggregate Information</u></b>
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The total amount of expense (recovery) recognized by the County, the Authority, and the Public Schools for their OPEB plans is summarized below for fiscal year 2025:

	<u>Governmental activities</u>	<u>Component unit -</u>	
		<u>Authority</u>	<u>Public Schools</u>
Retiree healthcare	\$ (284,047)	\$ (31,069)	\$ 79,518
Group life insurance	17,965	13,088	77,711
General employee HIC program	77,939	(2,571)	21,355
Professional plan HIC program	-	-	703,516
Non-professional VLDP	-	-	23,685
Professional VLDP	-	-	137,987
Total	<u>\$ (188,143)</u>	<u>\$ (20,552)</u>	<u>\$ 1,043,772</u>

**12) Deferred Compensation Plan**

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to permanent part-time and full-time County and Authority employees, permits them to defer a portion of their gross income up to the maximum allowable by the IRC. For calendar year 2025, the maximum deferral is \$23,500 (ages 59 and under), \$31,000 (ages 50-59 and 64 and over), and \$34,750 (ages 60-63). The deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are held in trust for the participants. The County sponsors the plan with the choice of investment options being made by the participants.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**13) Related-Party Transactions**

The County provides procurement, risk management, accounting, fleet maintenance, and other services to the Authority. Total charges for these services were \$1,205,177 for the year ended June 30, 2025. The Authority owed the County \$1,465,364 at June 30, 2025 for payroll expenses, Pcard charges, and for its share of a stormwater project at the Tewning Road complex. In addition, the County leases space in the Authority's buildings under a long-term agreement, which is discussed in Note 16.

The County provides risk management and purchasing services to the Public Schools under Memorandums of Understanding (MOU). The Public Schools' paid the County \$212,017 for risk management services and \$40,000 in fiscal year 2025 for purchasing services.

**14) Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Property, liability, and line of duty coverages are provided through a group self-insurance risk pool. Surety coverage for principal officials is provided under the general liability coverage with a limit of \$9,000,000. Elected officials, appointed officials, members of all appointed governing bodies, employees and volunteers are covered while acting within the scope of their duties with the County. The County's retention is through deductibles on a per-occurrence basis.

Deductibles and coverage limits at June 30, 2025, are as follows:

	Deductibles	Liability Coverage Limits
Property insurance:		
Building and contents	\$ 10,000	Replacement cost
Inland marine	\$ 1,000	Replacement cost/ actual cash value
Flood/earthquake (outside 100 year flood plain)	\$ 25,000	\$ 100,000,000
Business interruption/extra expense	N/A	\$ 3,000,000
Property in transit	N/A	\$ 5,000,000
Increased cost of construction/ordinance/demolition	N/A	\$ 20,000,000
Back-up of sewers and drains	N/A	\$ 10,000,000
Debris removal	N/A	\$ 25,000,000
Pollutant clean-up and removal	N/A	\$ 500,000
Utility services time element	N/A	\$ 5,000,000
Newly acquired locations for up to 120 days	N/A	\$ 25,000,000
Boiler/equipment breakdown	\$ 1,000	\$ 100,000,000
General liability	\$ 100,000	\$ 2,000,000
Public officials liability	\$ 100,000	\$ 1,000,000
Law enforcement liability	\$ 100,000	\$ 2,000,000
Automobile liability	\$ 100,000	\$ 2,000,000
Automobile comprehensive/collision	\$ 1,000	Actual cash value/ repair cost
Crime	\$ 250	\$ 750,000
Cyber risk	\$ 50,000	\$ 5,000,000
Environmental liability	\$ 100,000	\$ 1,000,000
Excess liability - General; Automotive; Law enforcement	N/A	\$ 7,000,000
Excess liability - Public officials	N/A	\$ 8,000,000
Worker's compensation; Line of duty	\$ -	Statutory limits

The County reports its risk management expenditures in the General Fund. There have been no reductions in insurance coverage from the prior year and settled claims have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The County is subject to certain claims that arise in the ordinary course of operations, many of which are in the early stages of the evaluation process. Accordingly, it is not possible at the present time to estimate the ultimate legal and financial liability, if any, with respect to certain lawsuits or other proceedings. In management's opinion, after consultation with counsel, the eventual outcome of such claims has not yet been determined probable to have a material adverse effect on the County's operations or financial position.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**15) Commitments and Contingencies**

**Construction in Progress**

At June 30, 2025, the County had several major projects under construction presented in the financial statements as construction in progress as follows:

<u>Project</u>	<u>Budget</u>	<u>Expenditures to date</u>	<u>Balance of contract</u>	<u>Budget balance</u>
<b>Governmental activities</b>				
General government admin.	\$ 20,763,518	\$ 8,255,413	\$ 9,445,660	\$ 3,062,445
Public safety	6,646,663	2,106,168	2,119,268	2,421,227
Public works	61,422,946	2,914,417	6,314,501	52,194,028
Judicial administration	382,874	-	119,237	263,637
Education	37,681,584	5,222,895	-	32,458,689
Community development	21,125,392	1,265,354	3,194,573	16,665,465
Parks, recreation, and cultural	10,185,346	1,136,213	1,937,551	7,111,582
Total	<u>\$ 158,208,323</u>	<u>\$ 20,900,460</u>	<u>\$ 23,130,790</u>	<u>\$ 114,177,073</u>

**Encumbrances**

Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<u>Fund</u>	<u>Amount</u>
General	\$ 1,314,598
Capital projects	19,692,322
Grants and special projects	3,824,922
Nonmajor ovenemrntal	101,654
Total	<u>\$ 24,933,496</u>

**Other**

The County participates in a number of federal awards. Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

The County is currently not involved in any litigation in which management deems any potential impact would be material to their respective financial statements.

**16) Leases**

**Lease Receivables**

The County leases land, buildings, office space, and equipment to third parties. As of June 30, 2025, the County had 13 active leases with terms ranging from 2 - 38 years and interest rates from 1.00% - 3.13%. The total value of the leases receivable was \$4,389,369 and the total value of the deferred inflows of resources was \$3,927,296 at June 30, 2025. The County recognized lease revenue of \$1,017,214 during the fiscal year.

As of June 30, 2025, the County's component unit - EDA had an active lease at a marina. The lease receivable and lease interest receivable were \$651,350 and \$3,034, respectively, and the deferred inflows of resources was \$580,660 as of June 30, 2025.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**16) Leases, Continued**

The future payments on these leases as of June 30, 2025, were as follows:

Fiscal Year Ending June 30,	Governmental activities			Business-type activities - EDA		
	Principal	Interest	Total	Principal	Interest	Total
2026	\$ 295,963	116,519	\$ 412,482	\$ 34,464	35,536	\$ 70,000
2027	312,769	108,230	420,999	36,440	33,560	70,000
2028	325,955	99,462	425,417	41,509	31,408	72,917
2029	223,457	91,389	314,846	44,502	28,998	73,500
2030	207,102	85,314	292,416	47,055	26,445	73,500
2031-2035	926,215	336,960	1,263,175	290,241	87,672	377,913
2036-2040	832,773	217,353	1,050,126	157,139	10,073	167,212
2041-2045	688,977	105,291	794,268	-	-	-
2046-2050	359,301	24,393	383,694	-	-	-
2051-2055	114,151	8,005	122,156	-	-	-
2056-2060	102,706	2,197	104,903	-	-	-
Total	\$ 4,389,369	\$ 1,195,113	\$ 5,584,482	\$ 651,350	\$ 253,692	\$ 905,042

**Leases Payable**

As of June 30, 2025, the County had 7 leases with terms ranging from 2 - 33 years and interest rates from 2.23% - 3.479%. The leases have annual payments that range from \$3,615 - \$46,851. The total of the leases payable was \$931,387, with a short-term portion of \$112,511 at June 30, 2025.

The future principal and interest payments for these leases as of June 30, 2025, were as follows:

Fiscal Year Ending June 30,	Governmental activities		
	Principal	Interest	Total
2026	\$ 112,511	25,348	\$ 137,859
2027	109,961	22,452	132,413
2028	95,645	19,593	115,238
2029	67,300	17,463	84,763
2030	71,825	15,481	87,306
2031-2035	156,284	54,960	211,244
2036-2040	62,741	43,206	105,947
2041-2045	76,304	32,822	109,126
2046-2050	92,162	20,237	112,399
2051-2055	86,654	5,411	92,065
Total	\$ 931,387	\$ 256,973	\$ 1,188,360

The carrying value of these lease assets, included in capital assets as of June 30, 2025, was as follows:

	Governmental activities		
	Cost	Accumulated Amortization	Net Book Value
Land leases	\$ 978,444	\$ (243,364)	\$ 735,080
Building leases	221,885	(103,547)	118,338
Equipment leases	65,494	(49,244)	16,250
Total	\$ 1,265,823	\$ (396,155)	\$ 869,668

**17) Subscription-Based Information Technology Arrangements (SBITAs)**

As of June 30, 2025, the County had subscriptions with terms ranging from 3 - 10 years and interest rates from 2.038% - 3.155%. The subscriptions have annual payments that range from \$6,100 - \$262,288. The total of the subscription liability was \$2,679,878, with a short-term portion of \$659,677 as of June 30, 2025.

**County of James City, Virginia**  
Notes to Basic Financial Statements  
June 30, 2025

**17) Subscription-Based Information Technology Arrangements (SBITAs), Continued**

The future principal and interest payments for these subscriptions as of June 30, 2025, were as follows:

<b>Governmental Activities</b>			
Fiscal Year Ending June 30,	Principal	Interest	Total
2026	\$ 659,677	\$ 70,853	\$ 730,530
2027	647,541	53,237	700,778
2028	516,299	35,805	552,104
2029	400,561	22,454	423,015
2030	101,039	11,851	112,890
2031-2035	354,761	18,917	373,678
Total	<u>\$ 2,679,878</u>	<u>\$ 213,117</u>	<u>\$ 2,892,995</u>

The carrying value of these subscription assets, included in capital assets at June 30, 2025, was as follows:

<b>Governmental Activities</b>			
	<b>Cost</b>	<b>Accumulated Amortization</b>	<b>Net Book Value</b>
	Subscriptions	<u>\$ 4,734,377</u>	<u>\$ (1,918,771)</u>

**18) Restatement**

The net position as of the beginning of fiscal year 2025 was restated to reflect an adjustment related to the County's implementation of GASB Statement No. 101, *Compensated Absences*. More information regarding the adjustment can be found in Note 1 and the related balances have been adjusted as follows:

	<b>Previously Reported 6/30/2024</b>	<b>Restatement</b>	<b>As Restated 6/30/2024</b>
Long-term liabilities:			
Compensated absences	\$ (4,765,244)	\$ (5,091,410)	\$ (9,856,654)
Net position:			
Unrestricted	\$ (219,906,639)	\$ 5,091,410	\$ (214,815,229)
Total net position	\$ (475,783,937)	\$ 5,091,410	\$ (470,692,527)

\* \* \* \* \*

## **Required Supplementary Information Other Than MD&A**

**County of James City, Virginia**  
Budgetary Comparison Schedule  
General Fund

The General Fund is the operating fund of the County, which is used to account for the financial resources except those required to be accounted for in another fund. Revenues are derived primarily from general property taxes, other local taxes, licenses, permits and fees and intergovernmental revenues. Primary expenditures are for public safety, public works, health and human services, parks, recreation and culture, education, and the general administration of the County.

**County of James City, Virginia**  
 Budgetary Comparison Schedule - General Fund (Unaudited)  
 Year ended June 30, 2025

<b>Fund, major and minor revenue source</b>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance positive (negative)</b>
<b>Revenue from local sources:</b>				
General property taxes:				
Real property taxes	\$ 129,000,000	\$ 129,000,000	\$ 135,078,273	\$ 6,078,273
Real and personal public service corp. property taxes	2,500,000	2,500,000	5,137,954	2,637,954
Personal property taxes	37,082,000	37,082,000	29,379,556	(7,702,444)
Machinery and tools taxes	6,700,000	6,700,000	6,818,191	118,191
Penalties	700,000	700,000	978,058	278,058
Interest	300,000	300,000	331,967	31,967
Total general property taxes	<u>176,282,000</u>	<u>176,282,000</u>	<u>177,723,999</u>	<u>1,441,999</u>
Other local taxes:				
Local sales and use taxes	21,400,000	21,674,854	22,472,483	797,629
Franchise license taxes	850,000	850,000	828,300	(21,700)
Taxes on recordation and wills	1,200,000	1,200,000	1,501,312	301,312
Hotel and motel room taxes	3,500,000	3,730,252	3,884,783	154,531
Restaurant food taxes	8,700,000	8,700,000	9,483,346	783,346
Cigarette taxes	500,000	383,940	383,980	40
Business licenses	7,100,000	7,100,000	9,194,727	2,094,727
Motor vehicle licenses	135,000	135,000	172,080	37,080
Deeds of conveyance	450,000	450,000	489,171	39,171
Total other local taxes	<u>43,835,000</u>	<u>44,224,046</u>	<u>48,410,182</u>	<u>4,186,136</u>
Permits, privilege fees and regulatory licenses:				
Animal licenses	10,000	10,000	7,274	(2,726)
Building permits	1,100,000	1,100,000	1,108,967	8,967
Permits and other licenses	900,000	900,000	969,800	69,800
Total permits, privilege fees and regulatory licenses	<u>2,010,000</u>	<u>2,010,000</u>	<u>2,086,041</u>	<u>76,041</u>
Fines and forfeitures	168,000	168,000	196,181	28,181
Use of money and property	700,000	715,910	1,017,214	301,304
Charges for services:				
Court related costs	280,000	280,000	327,574	47,574
Law enforcement and traffic control	3,000	3,000	2,281	(719)
Emergency medical services	2,752,000	2,752,000	2,957,491	205,491
Parks and recreation	4,596,000	4,580,090	4,513,376	(66,714)
Recycling fees	1,382,000	1,382,000	1,336,793	(45,207)
Landfill and bulk pickup fees	555,000	555,000	638,106	83,106
Other fees	52,000	52,000	69,374	17,374
Total charges for services	<u>9,620,000</u>	<u>9,604,090</u>	<u>9,844,995</u>	<u>240,905</u>
Miscellaneous revenue:				
Sale of property	60,000	60,000	110,955	50,955
Miscellaneous	110,000	110,000	263,976	153,976
Total miscellaneous revenue	<u>170,000</u>	<u>170,000</u>	<u>374,931</u>	<u>204,931</u>
Total revenue from local sources	<u>232,785,000</u>	<u>233,174,046</u>	<u>239,653,543</u>	<u>6,479,497</u>
<b>Revenue from the Commonwealth:</b>				
Noncategorical aid:				
Mobile home titling taxes	40,000	40,000	99,363	59,363
Railroad rolling stock taxes	55,000	55,000	63,884	8,884
Personal property tax relief	9,770,000	9,770,000	9,770,137	137
Communications sales and use tax	1,120,000	1,120,000	1,106,125	(13,875)
Car rental tax	85,000	85,000	67,795	(17,205)
Total noncategorical aid	<u>11,070,000</u>	<u>11,070,000</u>	<u>11,107,304</u>	<u>37,304</u>
Categorical aid:				
Shared expenses:				
Commonwealth's Attorney	768,000	768,000	799,667	31,667
Sheriff	962,000	962,000	973,278	11,278
Commissioner of the Revenue	258,000	258,000	267,405	9,405
Treasurer	274,000	274,000	277,132	3,132
Registrar/Electoral Board	90,000	90,000	101,744	11,744
Clerk of the Circuit Court	589,000	589,000	647,442	58,442
Total shared expenses	<u>2,941,000</u>	<u>2,941,000</u>	<u>3,066,668</u>	<u>125,668</u>
Other categorical aid:				
Wireless Board	310,000	310,000	331,858	21,858
Commission of the arts	4,500	4,500	4,500	-
Spay and Neuter animal support	2,500	2,675	2,675	-
HB 599 payments	1,698,000	1,698,000	1,759,028	61,028
DMV Select	80,000	80,000	103,956	23,956
Total other categorical aid	<u>2,095,000</u>	<u>2,095,175</u>	<u>2,202,017</u>	<u>106,842</u>
Total categorical aid	<u>5,036,000</u>	<u>5,036,175</u>	<u>5,268,685</u>	<u>232,510</u>
Total from the Commonwealth	<u>16,106,000</u>	<u>16,106,175</u>	<u>16,375,989</u>	<u>269,814</u>
<b>Revenue from the federal government:</b>				
Payments in lieu of taxes	9,000	9,000	10,066	1,066
COVID recovery	-	-	17,644	17,644
Total from the federal government	<u>9,000</u>	<u>9,000</u>	<u>27,710</u>	<u>18,710</u>
Total revenues	<u>\$ 248,900,000</u>	<u>\$ 249,289,221</u>	<u>\$ 256,057,242</u>	<u>\$ 6,768,021</u>

(Continued)

See accompanying notes to the required supplementary information.

**County of James City, Virginia**  
 Budgetary Comparison Schedule - General Fund (Unaudited)  
 Year ended June 30, 2025

<b>Fund, major and minor expenditure source</b>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance positive (negative)</b>
General government administration:				
Legislative:				
Board of supervisors	\$ 207,660	\$ 207,660	\$ 191,991	\$ 15,669
General and financial administration:				
County administration	1,622,170	1,860,187	1,663,605	196,582
County Attorney	708,590	784,355	729,067	55,288
Human resources	1,115,050	1,156,253	1,000,687	155,566
Commissioner of the Revenue	1,178,890	1,200,340	1,104,095	96,245
Real estate assessments	1,052,680	1,186,450	1,154,227	32,223
Treasurer	1,720,130	1,790,303	1,666,926	123,377
Financial management services	589,080	642,710	621,055	21,655
Budget and Reporting	472,020	542,579	534,586	7,993
Accounting	566,150	634,390	634,290	100
Purchasing	451,250	505,993	498,076	7,917
Risk management	1,000,040	1,017,431	824,795	192,636
Information Resource Management	6,441,780	6,823,444	6,158,399	665,045
Fleet maintenance	1,611,290	1,713,436	1,712,108	1,328
Total general and financial administration	<u>18,529,120</u>	<u>19,857,871</u>	<u>18,301,916</u>	<u>1,555,955</u>
Board of elections:				
Office of Elections	868,800	1,007,620	1,007,560	60
Total general government administration	<u>19,605,580</u>	<u>21,073,151</u>	<u>19,501,467</u>	<u>1,571,684</u>
Judicial administration:				
Courts:				
Circuit court and judicial services	317,690	329,911	241,849	88,062
General district court	56,670	53,273	12,693	40,580
Juvenile and domestic relations district court	31,640	47,750	42,547	5,203
Clerk of the circuit court	1,130,630	1,188,712	1,171,626	17,086
Sheriff	1,927,300	2,036,484	1,905,621	130,863
9th judicial district	7,290	7,290	7,007	283
Court services	102,410	107,410	107,345	65
Courthouse	641,020	772,654	589,004	183,650
Total courts	<u>4,214,650</u>	<u>4,543,484</u>	<u>4,077,692</u>	<u>465,792</u>
Commonwealth's attorney	1,643,720	1,770,261	1,663,169	107,092
Total judicial administration	<u>5,858,370</u>	<u>6,313,745</u>	<u>5,740,861</u>	<u>572,884</u>
Public safety:				
Law enforcement and traffic control:				
Police department	16,449,780	16,971,459	16,094,157	877,302
Emergency communications	3,921,260	4,114,308	4,093,542	20,766
Total law enforcement and traffic control	<u>20,371,040</u>	<u>21,085,767</u>	<u>20,187,699</u>	<u>898,068</u>
Fire and rescue services:				
Fire department and emergency medical services	18,005,710	19,232,729	19,189,932	42,797
Correction and detention:				
Regional jail	2,682,200	2,682,255	2,682,251	4
Juvenile detention	280,150	280,150	280,152	(2)
Total correction and detention:	<u>2,962,350</u>	<u>2,962,405</u>	<u>2,962,403</u>	<u>2</u>
Inspections:				
Building and safety permits	1,779,390	1,841,582	1,722,094	119,488
Other protection:				
Animal control	559,460	482,335	346,249	136,086
Emergency management	344,650	282,315	247,745	34,570
Total other protection	<u>904,110</u>	<u>764,650</u>	<u>593,994</u>	<u>170,656</u>
Total public safety	<u>44,022,600</u>	<u>45,887,133</u>	<u>44,656,122</u>	<u>1,231,011</u>

(Continued)

See accompanying notes to the required supplementary information.

**County of James City, Virginia**  
 Budgetary Comparison Schedule - General Fund (Unaudited)  
 Year ended June 30, 2025

<b>Fund, major and minor expenditure source</b>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance positive (negative)</b>
Public works:				
Maintenance of highways, streets, and sidewalks:				
Regional transportation	\$ 795,980	\$ 795,980	\$ 795,980	\$ -
Sanitation and waste removal:				
Solid waste and recycling	3,303,950	3,451,778	3,017,142	434,636
Maintenance of general buildings and grounds:				
Grounds maintenance	3,272,850	3,628,926	3,007,770	621,156
Facilities management	7,536,790	8,065,159	6,935,727	1,129,432
Total maintenance of general buildings and grounds	10,809,640	11,694,085	9,943,497	1,750,588
Total public works	14,909,570	15,941,843	13,756,619	2,185,224
Health and human services:				
Local health department	845,350	845,350	834,380	10,970
Behavioral health and development services	2,637,860	2,637,860	2,637,859	1
Contributions to outside agencies	335,370	343,320	343,320	-
Total health and human services	3,818,580	3,826,530	3,815,559	10,971
Education:				
WJCC School Division	96,552,800	96,552,800	90,800,373	5,752,427
Contribution to community college	152,700	152,700	152,700	-
Total Education	96,705,500	96,705,500	90,953,073	5,752,427
Parks, recreation and cultural:				
Parks and recreation:				
Administration and recreation services	8,763,790	9,077,063	8,525,719	551,344
Community centers	686,760	696,914	528,166	168,748
Park operations	594,070	674,204	569,659	104,545
Total parks and recreation	10,044,620	10,448,181	9,623,544	824,637
Library:				
Regional library	6,223,210	6,223,210	6,223,210	-
Total parks, recreation and cultural	16,267,830	16,671,391	15,846,754	824,637
Community development:				
Planning and community development:				
Planning	1,307,770	1,338,835	1,006,829	332,006
Community Development	1,083,840	1,160,243	1,051,214	109,029
Zoning enforcement	535,580	560,660	528,194	32,466
Economic development	534,280	553,320	411,389	141,931
Total planning and community development	3,461,470	3,613,058	2,997,626	615,432
Environmental management:				
Cooperative extension	60,000	59,945	40,628	19,317
Environmental management:				
Stormwater & Resource protection	2,762,760	3,062,848	2,725,524	337,324
Total community development	6,284,230	6,735,851	5,763,778	972,073
Nondepartmental:				
Miscellaneous	6,203,660	1,109,173	-	1,109,173
Debt service:				
Lease financing - principal	-	197,310	197,310	-
Lease financing - interest	-	23,596	23,596	-
Subscription financing - principal	-	934,931	934,931	-
Subscription financing - interest	-	79,137	79,137	-
Total debt service	-	1,234,974	1,234,974	-
Total expenditures	213,675,920	215,499,291	201,269,207	14,230,084
Excess of revenues over expenditures	35,224,080	33,789,930	54,788,035	20,998,105
Other financing sources (uses):				
Transfers in	125,000	125,000	113,295	(11,705)
Transfers out	(41,849,080)	(59,601,233)	(57,602,341)	1,998,892
Lease issuances	-	312,051	312,051	-
Subscription issuances	-	1,074,699	1,074,699	-
Total other financing uses, net	(41,724,080)	(58,089,483)	(56,102,296)	1,987,187
Net change in fund balance	(6,500,000)	(24,299,553)	(1,314,261)	22,985,292
Fund balance, beginning of year	6,500,000	24,299,553	130,653,218	106,353,665
Fund balance, end of year	\$ -	\$ -	\$ 129,338,957	\$ 129,338,957

See accompanying notes to the required supplementary information.

**County of James City, Virginia**  
Budgetary Comparison Schedule  
Grants and Special Projects Fund

The Grants and Special Projects Fund is a special revenue fund used to account for the financial resources related to grants and special projects. Revenues are primarily derived from intergovernmental grants awarded to the County as well as funding from local and other sources to support special projects. Primary expenditures are as allowed under the specific grant or project requirements and relate to public safety; public works; health and human services; parks, recreation, and culture; judicial administration; community development; education; and the general administration of the County.

## County of James City, Virginia

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Unaudited)

## Grants and Special Projects Fund

Year ended June 30, 2025

	Original Budget	Revised Budget	Actual	Variance positive (negative)
Revenues:				
Permits, privilege fees and regulatory licenses	\$ -	\$ 53,000	53,000	\$ -
Miscellaneous	47,740	839,089	155,352	(683,737)
Intergovernmental:				
Local	-	366,472	267,490	(98,982)
Commonwealth	1,763,830	11,448,812	10,263,920	(1,184,892)
Federal	39,980	9,600,501	5,529,871	(4,070,630)
Total revenues	<u>1,851,550</u>	<u>22,307,874</u>	<u>16,269,633</u>	<u>(6,038,241)</u>
Expenditures:				
Current:				
General government administration	-	4,644,537	3,349,538	1,294,999
Judicial administration	219,000	524,034	407,655	116,379
Public safety	87,720	2,405,120	762,701	1,642,419
Public works	2,000,000	3,483,856	1,007,045	2,476,811
Health and human services	1,975,410	2,606,145	1,766,651	839,494
Education	-	426,723	359,497	67,226
Parks, recreation and cultural	-	536,913	337,666	199,247
Community development	50,000	9,688,228	8,668,031	1,020,197
Debt service:				
Subscription financing - principal	-	54,168	54,168	-
Total expenditures	<u>4,332,130</u>	<u>24,369,724</u>	<u>16,712,952</u>	<u>7,656,772</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,480,580)</u>	<u>(2,061,850)</u>	<u>(443,319)</u>	<u>1,618,531</u>
Other financing sources:				
Transfers in	2,480,580	832,842	832,842	-
Transfers out	-	-	(8,661,508)	(8,661,508)
Subscription issuances	-	145,425	145,425	-
Total other financing sources	<u>2,480,580</u>	<u>978,267</u>	<u>(7,683,241)</u>	<u>(8,661,508)</u>
Net change in fund balance	-	(1,083,583)	(8,126,560)	7,042,977
Fund balance, beginning of year	-	1,083,583	9,822,881	(8,739,298)
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,696,321</u>	<u>\$ (1,696,321)</u>

**County of James City, Virginia**  
 Schedule of Changes in the Net Pension Liability and Related Ratios  
 Required Supplementary Information (Unaudited)

	County									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>										
<b>Total pension liability</b>										
Service cost	\$ 4,416,137	\$ 4,398,469	\$ 4,344,463	\$ 4,233,955	\$ 4,329,341	\$ 4,498,054	\$ 4,539,185	\$ 4,837,048	\$ 5,393,256	\$ 6,289,628
Interest	10,586,624	11,164,260	11,561,915	12,034,506	12,600,514	12,930,800	13,977,620	15,493,524	16,065,148	16,924,210
Changes of benefit terms	-	-	-	-	(4,186,347)	3,287,161	-	-	-	-
Differences between expected and actual experience	252,227	(2,733,673)	(554,290)	(258,300)	1,286,792	4,023,942	8,045	(1,746,972)	1,942,788	10,772,899
Changes in assumptions	-	-	(1,296,832)	-	5,993,876	-	9,135,268	-	-	-
Benefit payments, including refunds of employee contributions	(6,660,511)	(7,345,595)	(6,950,943)	(7,656,974)	(8,191,674)	(8,736,556)	(9,726,471)	(10,352,191)	(10,990,404)	(12,151,045)
<b>Net change in total pension liability</b>	8,594,477	5,483,461	7,104,313	8,353,187	11,832,502	16,003,401	17,933,647	8,231,409	12,410,788	21,835,692
<b>Total pension liability, beginning</b>	154,567,747	163,162,224	168,645,685	175,749,998	184,103,185	195,935,687	211,939,088	229,872,735	238,104,144	250,514,932
<b>Total pension liability, ending (a)</b>	\$ 163,162,224	\$ 168,645,685	\$ 175,749,998	\$ 184,103,185	\$ 195,935,687	\$ 211,939,088	\$ 229,872,735	\$ 238,104,144	\$ 250,514,932	\$ 272,350,624
<b>Plan fiduciary net position</b>										
Contributions - employer	4,065,806	4,133,647	3,536,962	3,660,271	3,662,166	3,904,631	4,535,863	4,743,535	5,903,106	6,330,739
Contributions - employee	1,844,202	1,870,648	1,934,998	1,952,900	2,023,105	1,927,807	1,960,133	2,057,224	2,229,536	2,452,120
Net investment income	6,365,577	2,508,354	17,721,493	11,930,106	11,422,082	3,361,921	48,333,112	(223,827)	14,070,884	22,160,795
Benefit payments, including refunds of employee contributions	(6,660,511)	(7,345,595)	(6,950,943)	(7,656,974)	(8,191,674)	(8,736,556)	(9,726,471)	(10,352,191)	(10,990,404)	(12,151,045)
Administrative expense	(86,580)	(89,515)	(101,649)	(102,499)	(112,707)	(117,595)	(120,157)	(137,959)	(139,210)	(144,463)
Other	(1,349)	(1,066)	(15,816)	(10,651)	(3,597,077)	12,497	4,559	5,128	5,678	4,692
<b>Net change in plan fiduciary net position</b>	5,527,145	1,076,473	16,125,045	9,773,153	5,205,895	352,705	44,987,039	(3,908,090)	11,079,590	18,652,838
<b>Plan fiduciary net position, beginning</b>	139,108,955	144,636,100	145,712,573	161,837,618	171,610,771	176,816,666	177,169,371	222,156,410	218,248,320	229,327,910
<b>Plan fiduciary net position, ending (b)</b>	144,636,100	145,712,573	161,837,618	171,610,771	176,816,666	177,169,371	222,156,410	218,248,320	229,327,910	247,980,748
<b>Net pension liability (a) - (b)</b>	\$ 18,526,124	\$ 22,933,112	\$ 13,912,380	\$ 12,492,414	\$ 19,119,021	\$ 34,769,717	\$ 7,716,325	\$ 19,855,824	\$ 21,187,022	\$ 24,369,876
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	88.65%	86.40%	92.08%	93.21%	90.24%	83.59%	96.64%	91.66%	91.54%	91.05%
<b>Covered payroll</b>	\$ 36,788,968	\$ 37,681,907	\$ 38,853,860	\$ 40,475,381	\$ 40,710,451	\$ 40,413,598	\$ 40,918,484	\$ 43,073,802	\$ 46,865,712	\$ 50,570,681
<b>Net pension liability as a percentage of the total covered payroll</b>	50.36%	60.86%	35.81%	30.86%	46.96%	86.03%	18.86%	46.10%	45.21%	48.19%

	Component unit - Service Authority									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>										
<b>Total pension liability</b>										
Service cost	\$ 430,269	\$ 404,294	\$ 411,137	\$ 379,365	\$ 378,585	\$ 400,579	\$ 393,653	\$ 387,269	\$ 440,954	\$ 499,243
Interest	978,647	1,032,165	1,104,651	1,132,686	1,198,755	1,265,059	1,317,521	1,441,308	1,561,858	1,659,124
Changes of benefit terms	-	-	-	-	-	26,989	-	817,428	-	768,989
Differences between expected and actual experience	(146,331)	128,139	(213,521)	62,537	182,506	(172,618)	(27,793)	-	383,483	-
Changes in assumptions	-	-	(335,427)	-	546,875	-	557,493	-	-	-
Benefit payments, including refunds of employee contributions	(433,146)	(562,945)	(495,181)	(637,522)	(623,967)	(756,401)	(729,183)	(859,354)	(968,152)	(1,039,080)
<b>Net change in total pension liability</b>	829,439	1,001,653	471,659	937,066	1,682,754	763,608	1,511,691	1,786,651	1,418,143	1,888,276
<b>Total pension liability, beginning</b>	14,197,242	15,026,681	16,028,334	16,499,993	17,437,059	19,119,813	19,883,421	21,395,112	23,181,763	24,599,906
<b>Total pension liability, ending (a)</b>	\$ 15,026,681	\$ 16,028,334	\$ 16,499,993	\$ 17,437,059	\$ 19,119,813	\$ 19,883,421	\$ 21,395,112	\$ 23,181,763	\$ 24,599,906	\$ 26,488,182
<b>Plan fiduciary net position</b>										
Contributions - employer	329,381	336,720	288,588	297,525	235,463	243,251	271,540	295,888	340,978	368,602
Contributions - employee	193,349	197,261	210,624	204,311	212,351	220,872	219,619	241,614	269,746	293,636
Net investment income	612,704	245,617	1,734,000	1,174,317	1,128,516	340,716	4,896,608	(23,391)	1,427,563	2,246,210
Benefit payments, including refunds of employee contributions	(433,146)	(562,945)	(495,181)	(637,522)	(623,967)	(756,401)	(729,183)	(859,354)	(968,152)	(1,039,080)
Administrative expense	(8,173)	(8,604)	(9,804)	(10,045)	(11,054)	(11,611)	(12,088)	(14,003)	(14,191)	(14,651)
Other	(130)	(104)	(1,553)	(1,050)	(713)	(403)	463	521	575	475
<b>Net change in plan fiduciary net position</b>	693,985	207,945	1,726,674	1,027,536	940,596	36,424	4,646,959	(358,725)	1,056,519	1,855,192
<b>Plan fiduciary net position, beginning</b>	13,257,749	13,951,734	14,159,679	15,886,353	16,913,889	17,854,485	17,890,909	22,537,868	22,179,143	23,235,662
<b>Plan fiduciary net position, ending (b)</b>	13,951,734	14,159,679	15,886,353	16,913,889	17,854,485	17,890,909	22,537,868	22,179,143	23,235,662	25,090,854
<b>Net pension liability (a) - (b)</b>	\$ 1,074,947	\$ 1,868,655	\$ 613,640	\$ 523,170	\$ 1,265,328	\$ 1,992,512	\$ (1,142,756)	\$ 1,002,620	\$ 1,364,244	\$ 1,397,328
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	92.85%	88.34%	96.28%	97.00%	93.38%	89.98%	105.34%	95.67%	94.45%	94.72%
<b>Covered payroll</b>	\$ 3,897,762	\$ 4,026,779	\$ 4,083,082	\$ 4,230,543	\$ 4,445,820	\$ 4,673,979	\$ 4,675,862	\$ 5,198,520	\$ 5,881,716	\$ 6,420,348
<b>Net pension liability as a percentage of the total covered payroll</b>	27.58%	46.41%	15.03%	12.37%	28.46%	42.63%	-24.44%	19.29%	23.19%	21.76%

\* The amounts presented have a measurement date of the previous fiscal year end.

**County of James City, Virginia**  
 Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios  
 Required Supplementary Information (Unaudited)

Year ended June 30,*	Component unit - Public Schools' Non-professional									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Total pension liability</b>										
Service cost	\$ 526,136	\$ 540,481	\$ 523,460	\$ 506,887	\$ 485,858	\$ 552,167	\$ 545,063	\$ 477,779	\$ 538,065	\$ 587,271
Interest	1,087,945	1,157,021	1,222,200	1,254,419	1,297,224	1,309,428	1,366,821	1,530,373	1,602,826	1,688,185
Differences between expected and actual experience	(13,491)	(122,658)	(318,599)	(287,441)	(426,300)	78,555	324,773	202,069	474,462	656,188
Changes in assumptions	-	-	(236,957)	-	528,041	-	813,135	-	-	-
Benefit payments, including refunds of employee contributions	(586,736)	(640,852)	(646,577)	(813,097)	(911,625)	(1,123,687)	(1,056,098)	(1,153,064)	(1,241,175)	(1,558,793)
<b>Net change in total pension liability</b>	1,013,854	933,992	543,527	660,768	973,198	816,463	1,993,694	1,057,157	1,374,178	1,372,851
<b>Total pension liability, beginning</b>	15,835,445	16,849,299	17,783,291	18,326,818	18,987,586	19,960,784	20,777,247	22,770,941	23,828,098	25,202,276
<b>Total pension liability, ending (a)</b>	\$ 16,849,299	\$ 17,783,291	\$ 18,326,818	\$ 18,987,586	\$ 19,960,784	\$ 20,777,247	\$ 22,770,941	\$ 23,828,098	\$ 25,202,276	\$ 26,575,127
<b>Plan fiduciary net position</b>										
Contributions - employer	372,141	369,942	233,501	224,276	173,657	172,426	158,331	163,014	206,293	228,181
Contributions - employee	256,454	256,786	257,483	249,325	268,278	279,227	255,416	266,640	283,776	308,554
Net investment income	764,646	309,381	2,158,117	1,451,191	1,377,110	404,254	5,804,084	(20,911)	1,645,642	2,551,059
Benefit payments, including refunds of employee contributions	(586,736)	(640,852)	(646,577)	(813,097)	(911,625)	(1,123,687)	(1,056,098)	(1,153,064)	(1,241,175)	(1,558,793)
Administrative expense	(10,296)	(10,703)	(12,355)	(12,546)	(13,730)	(14,290)	(14,667)	(16,643)	(16,657)	(17,682)
Other	(162)	(130)	(1,926)	(1,291)	(866)	(483)	545	606	661	499
<b>Net change in plan fiduciary net position</b>	796,047	284,424	1,988,243	1,097,858	892,824	(282,553)	5,147,611	(760,358)	878,540	1,511,818
<b>Plan fiduciary net position, beginning</b>	16,640,131	17,436,178	17,720,602	19,708,845	20,806,703	21,699,527	21,416,974	26,564,585	25,804,227	26,682,767
<b>Plan fiduciary net position, ending (b)</b>	17,436,178	17,720,602	19,708,845	20,806,703	21,699,527	21,416,974	26,564,585	25,804,227	26,682,767	28,194,585
<b>Net pension liability (asset) (a) - (b)</b>	\$ (586,879)	\$ 62,689	\$ (1,382,027)	\$ (1,819,117)	\$ (1,738,743)	\$ (639,727)	\$ (3,793,644)	\$ (1,976,129)	\$ (1,480,491)	\$ (1,619,458)
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	103.48%	99.65%	107.54%	109.58%	108.71%	103.08%	116.66%	108.29%	105.87%	106.09%
<b>Covered payroll</b>	\$ 5,154,307	\$ 5,123,850	\$ 5,000,257	\$ 4,802,484	\$ 4,905,565	\$ 4,870,819	\$ 5,556,149	\$ 5,858,963	\$ 6,165,355	\$ 5,178,970
<b>Net pension liability (asset) as a percentage of the total covered payroll</b>	-11.39%	1.22%	-27.64%	-37.88%	-35.44%	-13.13%	-68.28%	-33.73%	-24.01%	-31.27%

\* The amounts presented have a measurement date of the previous fiscal year end.

**County of James City, Virginia**  
 Schedule of Employer's Share of Net Pension Liability  
 Required Supplementary Information (Unaudited)

Year ended June 30,*	Component unit - Public Schools' Professional									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Employer's proportion of the net pension liability	0.87896%	0.87104%	0.86356%	0.84943%	0.86221%	0.85779%	0.83377%	0.85716%	0.85132%	0.84641%
Employer's proportionate share of the net pension liability	\$ 110,629,000	\$ 122,069,000	\$ 106,201,000	\$ 99,893,000	\$ 113,471,736	\$ 124,830,972	\$ 64,726,377	\$ 81,606,763	\$ 86,044,656	\$ 79,451,953
Employer's covered payroll	\$ 65,034,559	\$ 65,800,057	\$ 67,052,585	\$ 67,353,977	\$ 70,456,378	\$ 72,905,344	\$ 73,604,525	\$ 79,775,536	\$ 84,788,694	\$ 88,230,093
Employer's proportionate share of the net pension liability as a percentage of its covered payroll	170.11%	185.52%	158.38%	148.31%	161.05%	171.22%	87.94%	102.30%	101.48%	90.05%
percentage of the total pension liability	70.68%	68.28%	72.92%	74.81%	73.51%	71.47%	85.46%	82.61%	82.45%	84.52%

\* The amounts presented have a measurement date of the previous fiscal year end.

**County of James City, Virginia**  
 Schedule of Employer Pension Contributions  
 Required Supplementary Information (Unaudited)

<b>Pension - Primary Contribution</b>										
Fiscal year	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)*		Employer's covered payroll		Contributions as a % of covered payroll	
	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority
2016	\$ 4,190,228	\$ 341,874	\$ 4,190,244	\$ 341,874	\$ 16	\$ -	\$ 37,681,907	\$ 4,026,779	11.12%	8.49%
2017	3,640,607	297,668	3,640,677	297,668	70	-	38,853,860	4,083,082	9.37%	7.29%
2018	3,792,543	308,672	3,793,308	308,672	765	-	40,475,381	4,230,543	9.37%	7.30%
2019	3,814,569	250,534	3,816,392	250,534	1,823	-	40,710,451	4,445,820	9.37%	5.64%
2020	4,085,815	265,027	4,085,863	265,027	48	-	40,413,598	4,673,979	10.11%	5.67%
2021	4,535,863	271,540	4,535,863	271,540	-	-	40,918,484	4,675,862	11.09%	5.81%
2022	4,743,535	295,888	4,743,535	295,888	-	-	43,073,802	5,198,520	11.01%	5.69%
2023	5,903,389	341,006	5,903,389	341,006	-	-	46,865,712	5,881,716	12.60%	5.80%
2024	6,330,739	368,602	6,330,739	368,602	-	-	50,570,681	6,420,348	12.52%	5.74%
2025	7,852,359	447,479	7,852,359	447,479	-	-	57,274,692	6,959,035	13.71%	6.43%
<b>Component unit - Public Schools</b>										
Fiscal year	Non-professional Professional		Non-professional Professional		Non-professional Professional		Non-professional Professional		Non-professional Professional	
	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional
2016	\$ 369,942	\$ 9,251,488	\$ 369,942	\$ 9,251,488	\$ -	\$ -	\$ 5,123,850	\$ 65,800,057	7.22%	14.06%
2017	233,512	9,829,909	233,512	9,829,909	-	-	5,000,257	67,052,585	4.67%	14.66%
2018	224,276	10,992,169	224,276	10,992,169	-	-	4,802,484	67,353,977	4.67%	16.32%
2019	173,657	11,047,560	173,657	11,047,560	-	-	4,905,565	70,456,378	3.54%	15.68%
2020	172,427	11,431,558	172,427	11,431,558	-	-	4,870,819	72,905,344	3.54%	15.68%
2021	158,334	11,795,307	158,334	11,795,307	-	-	5,556,149	73,604,525	2.85%	16.03%
2022	163,014	12,731,972	163,014	12,731,972	-	-	5,858,963	79,775,536	2.78%	15.96%
2023	206,318	13,448,721	206,318	13,448,721	-	-	6,165,355	84,788,694	3.35%	15.86%
2024	226,321	14,302,098	226,321	14,302,098	-	-	5,178,970	88,230,093	4.37%	16.21%
2025	356,880	13,663,544	356,880	13,663,544	-	-	7,298,160	96,154,426	4.89%	14.21%

\* Excess contributions are a result of an amount due for retroactive payment for a prior fiscal year.

<b>Pension - Hybrid Plan Defined Contribution Component (1)</b>										
Fiscal year	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)*		Employer's covered payroll		Contributions as a % of covered payroll	
	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority
2025	494,444	79,436	494,444	79,436	-	-	20,829,655	3,457,960	2.37%	2.30%
<b>Component unit - Public Schools</b>										
Fiscal year	Non-professional Professional		Non-professional Professional		Non-professional Professional		Non-professional Professional		Non-professional Professional	
	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional
2025	78,130	855,828	78,130	855,828	-	-	4,197,315	42,104,562	1.86%	2.03%

(1) This schedule is intended to present 10 years of information. Starting in 2025, the County, the Authority, and the Public Schools provided contributions related to the defined contribution component of the VRS Hybrid Plan for participating employees. Additional years will be presented as the information becomes available.

See accompanying notes to the required supplementary information.

**County of James City, Virginia**  
 Schedule of Employer's Share of Retiree Healthcare OPEB Liability (1) (2)  
 Required Supplementary Information (Unaudited)

Measurement date as of June 30,	County							
	2018	2019	2020	2021	2022	2023	2024	2025
Employer's proportion of the County's Retiree Healthcare OPEB Liability	77.59%	77.59%	78.42%	78.42%	81.72%	81.72%	79.99%	79.99%
Employer's proportionate share of the County's Retiree Healthcare OPEB Liability	\$ 4,296,213	\$ 4,571,936	\$ 4,097,564	\$ 4,649,834	\$ 3,598,216	\$ 3,264,216	\$ 2,750,685	\$ 2,940,213
Fiduciary net position as a % of total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Expected average remaining service years of all participants	7	7	6	6	5	5	6	6

Measurement date as of June 30,	Component unit - Service Authority							
	2018	2019	2020	2021	2022	2023	2024	2025
Employer's proportion of the County's Retiree Healthcare OPEB Liability	7.35%	7.35%	7.30%	7.30%	6.46%	6.46%	7.29%	7.29%
Employer's proportionate share of the County's Retiree Healthcare OPEB Liability	\$ 406,742	\$ 432,969	\$ 381,436	\$ 432,846	\$ 284,440	\$ 258,038	\$ 250,687	\$ 267,960
Fiduciary net position as a % of total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Expected average remaining service years of all participants	7	7	6	6	5	5	6	6

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.

(2) This OPEB plan does not depend on salary information.

\* The amounts presented have a measurement date of the previous fiscal year end.

(Continued)

**County of James City, Virginia**  
 Schedule of Changes in the Net OPEB - Retiree Healthcare (RH) Liability and Related Ratios (1) (2)  
 Required Supplementary Information (Unaudited)

Year ended June 30,*	Component Unit - Public Schools' Non-professional							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Total OPEB - RH liability</b>								
Service cost	\$ 457,670	\$ 432,740	\$ 448,112	\$ 580,721	\$ 657,420	\$ 551,331	\$ 464,665	\$ 470,276
Interest cost	126,557	165,148	180,316	158,452	142,801	98,456	186,495	173,881
Differences between expected and actual experience	-	(270,907)	(487,307)	(180,989)	(370,916)	(38,738)	(710,939)	-
Changes in assumptions	(244,756)	(13,843)	(61,871)	249,100	(879,609)	(477,580)	(223,452)	(30,195)
Benefit payments	(127,182)	64,113	(9,510)	(21,200)	(282,806)	(138,264)	(315,167)	(217,098)
<b>Net change in total OPEB - RH liability</b>	212,289	377,251	69,740	786,084	(733,110)	(4,795)	(598,398)	396,864
<b>Total OPEB - RH liability, beginning</b>	4,504,186	4,716,475	5,093,726	5,163,466	5,949,550	5,216,440	5,211,645	4,613,247
<b>Total OPEB - RH liability, ending (a)</b>	\$ 4,716,475	\$ 5,093,726	\$ 5,163,466	\$ 5,949,550	\$ 5,216,440	\$ 5,211,645	\$ 4,613,247	\$ 5,010,111
<b>Plan fiduciary net position - RH</b>								
Contributions - employer	206,794	(64,113)	9,510	21,200	293,622	150,218	315,167	217,098
Benefit payments	(206,794)	64,113	(9,510)	(21,200)	(282,806)	(138,264)	(315,167)	(217,098)
Administrative expense	-	-	-	-	(10,816)	(11,954)	-	-
<b>Net change in plan fiduciary net position - RH</b>	-	-	-	-	-	-	-	-
<b>Plan fiduciary net position - RH, beginning</b>	-	-	-	-	-	-	-	-
<b>Plan fiduciary net position - RH, ending (b)</b>	-	-	-	-	-	-	-	-
<b>OPEB - RH liability (a) - (b)</b>	\$ 4,716,475	\$ 5,093,726	\$ 5,163,466	\$ 5,949,550	\$ 5,216,440	\$ 5,211,645	\$ 4,613,247	\$ 5,010,111
<b>Plan fiduciary net position - RH as a percentage of the total OPEB - RH liability</b>	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
<b>Expected average remaining service years of all participants</b>	7	7	7	7	6	6	6	6

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.

(2) This OPEB plan does not depend on salary information.

\* The amounts presented have a measurement date of the previous fiscal year end.

**County of James City, Virginia**  
 Schedule of Changes in the Net OPEB - Health Insurance Credit (HIC) Liability (1)  
 Required Supplementary Information (Unaudited)

	County							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>								
<b>Total OPEB - HIC liability</b>								
Service cost	\$ 29,486	\$ 29,285	\$ 31,239	\$ 28,624	\$ 29,856	\$ 46,706	\$ 22,944	\$ 24,822
Interest cost	84,387	86,675	89,705	91,010	94,908	100,817	102,811	108,888
Changes of benefit terms	-	-	(36,541)	-	-	-	-	-
Differences between expected and actual experience	-	12,586	32,810	32,494	(10,093)	(112,702)	61,593	(61,882)
Changes in assumptions	(10,761)	-	36,394	-	26,493	118,163	-	-
Benefit payments, including refunds of employee contributions	(53,124)	(87,727)	(82,782)	(90,830)	(97,936)	(102,727)	(96,651)	(101,737)
<b>Net change in total OPEB - HIC liability</b>	49,988	40,819	70,825	61,298	43,228	50,257	90,697	(29,909)
<b>Total OPEB - HIC liability, beginning</b>	1,232,086	1,282,074	1,322,893	1,393,718	1,455,016	1,498,244	1,548,501	1,639,198
<b>Total OPEB - HIC liability, ending (a)</b>	\$ 1,282,074	\$ 1,322,893	\$ 1,393,718	\$ 1,455,016	\$ 1,498,244	\$ 1,548,501	\$ 1,639,198	\$ 1,609,289
<b>Plan fiduciary net position - HIC</b>								
Contributions - employer	65,197	67,836	74,871	74,360	78,543	82,163	89,781	98,550
Net investment income	71,316	49,083	46,337	14,671	191,205	1,379	54,172	89,671
Benefit payments, including refunds of employee contributions	(53,124)	(87,727)	(82,782)	(90,830)	(97,936)	(102,727)	(96,651)	(101,737)
Administrative expense	(1,170)	(1,138)	(1,004)	(1,374)	(2,217)	(1,555)	(1,288)	(1,232)
Other	3,562	(3,562)	(19,114)	(2,240)	-	22,419	1,208	(1)
<b>Net change in plan fiduciary net position - HIC</b>	85,781	24,492	18,308	(5,413)	169,595	1,679	47,222	85,251
<b>Plan fiduciary net position - HIC, beginning</b>	612,679	698,460	722,952	741,260	735,847	905,442	907,121	954,343
<b>Plan fiduciary net position - HIC, ending (b)</b>	698,460	722,952	741,260	735,847	905,442	907,121	954,343	1,039,594
<b>Net OPEB - HIC liability (a) - (b)</b>	\$ 583,614	\$ 599,941	\$ 652,458	\$ 719,169	\$ 592,802	\$ 641,380	\$ 684,855	\$ 569,695
<b>Plan fiduciary net position - HIC as a percentage of the total OPEB - HIC liability</b>	54.48%	54.65%	53.19%	50.57%	60.43%	58.58%	58.22%	64.60%
<b>Covered payroll</b>	\$ 38,853,860	\$ 40,475,381	\$ 40,710,451	\$ 40,413,598	\$ 40,918,484	\$ 43,073,802	\$ 46,865,712	\$ 50,570,681
<b>Net OPEB - HIC liability as a percentage of the total covered payroll</b>	1.50%	1.48%	1.60%	1.78%	1.45%	1.49%	1.46%	1.13%

	Component unit - Service Authority							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>								
<b>Total OPEB - HIC liability</b>								
Service cost	\$ 3,682	\$ 3,588	\$ 3,579	\$ 3,812	\$ 3,338	\$ 2,822	\$ 1,875	\$ 2,000
Interest cost	10,769	11,121	11,031	11,040	11,465	11,172	11,721	11,819
Changes of benefit terms	-	-	-	-	-	-	-	-
experience	-	(7,706)	(3,892)	(113)	(13,932)	1,335	(2,333)	(5,064)
Changes in assumptions	(3,953)	-	4,095	-	919	3,212	-	-
Benefit payments, including refunds of employee contributions	(3,508)	(7,440)	(9,131)	(8,554)	(8,357)	(9,518)	(9,405)	(10,468)
<b>Net change in total OPEB - HIC liability</b>	6,990	(437)	5,682	6,185	(6,567)	9,023	1,858	(1,713)
<b>Total OPEB - HIC liability, beginning</b>	155,602	162,592	162,155	167,837	174,022	167,455	176,478	178,336
<b>Total OPEB - HIC liability, ending (a)</b>	\$ 162,592	\$ 162,155	\$ 167,837	\$ 174,022	\$ 167,455	\$ 176,478	\$ 178,336	\$ 176,623
<b>Plan fiduciary net position - HIC</b>								
Contributions - employer	8,166	8,467	8,002	8,413	8,417	9,357	5,883	6,421
Net investment income	10,122	7,150	6,922	2,272	30,356	172	8,761	14,155
Benefit payments, including refunds of employee contributions	(3,508)	(7,440)	(9,131)	(8,554)	(8,357)	(9,518)	(9,405)	(10,468)
Administrative expense	(170)	(170)	(151)	(219)	(362)	(256)	(210)	(194)
Other	494	(494)	(8)	(1)	-	2,815	152	1
<b>Net change in plan fiduciary net position - HIC</b>	15,104	7,513	5,634	1,911	30,054	2,570	5,181	9,915
<b>Plan fiduciary net position - HIC, beginning</b>	85,165	100,269	107,782	113,416	115,327	145,381	147,951	153,132
<b>Plan fiduciary net position - HIC, ending (b)</b>	100,269	107,782	113,416	115,327	145,381	147,951	153,132	163,047
<b>Net OPEB - HIC liability (a) - (b)</b>	\$ 62,323	\$ 54,373	\$ 54,421	\$ 58,695	\$ 22,074	\$ 28,527	\$ 25,204	\$ 13,576
<b>Plan fiduciary net position - HIC as a percentage of the total OPEB - HIC liability</b>	61.67%	66.47%	67.58%	66.27%	86.82%	83.84%	85.87%	92.31%
<b>Covered payroll</b>	\$ 4,083,082	\$ 4,230,543	\$ 4,445,820	\$ 4,673,979	\$ 4,675,862	\$ 5,198,520	\$ 5,881,716	\$ 6,420,348
<b>Net OPEB - HIC liability as a percentage of the total covered payroll</b>	1.53%	1.29%	1.22%	1.26%	0.47%	0.55%	0.43%	0.21%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.  
 \* The amounts presented have a measurement date of the previous fiscal year end.

(Continued)

County of James City, Virginia

Schedule of Changes in the Net OPEB - Health Insurance Credit (HIC) Liability (Asset) (1)  
 Required Supplementary Information (Unaudited)

Year ended June 30,*	Component Unit - Public Schools Non-professional							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Total OPEB - HIC liability</b>								
Service cost	\$ 8,750	\$ 8,619	\$ 7,967	\$ 8,604	\$ 8,696	\$ 5,774	\$ 8,702	\$ 9,017
Interest cost	21,536	21,905	21,557	21,755	23,703	25,358	36,841	40,403
Changes of benefit terms	-	-	-	23,639	-	199,383	-	-
Differences between expected and actual experience	-	(16,514)	(2,594)	(765)	6,777	(76,824)	40,460	(9,907)
Changes in assumptions	(11,335)	-	7,656	-	9,929	47,991	-	-
Benefit payments, including refunds of employee contributions	(6,674)	(20,665)	(17,320)	(23,176)	(25,544)	(35,205)	(33,759)	(33,338)
<b>Net change in total OPEB - HIC liability</b>	12,277	(6,655)	17,266	30,057	23,561	166,477	52,244	6,175
<b>Total OPEB - HIC liability, beginning</b>	310,991	323,268	316,613	333,879	363,936	387,497	553,974	606,218
<b>Total OPEB - HIC liability, ending (a)</b>	\$ 323,268	\$ 316,613	\$ 333,879	\$ 363,936	\$ 387,497	\$ 553,974	\$ 606,218	\$ 612,393
<b>Plan fiduciary net position - HIC</b>								
Contributions - employer	11,391	11,165	9,260	9,712	9,444	16,404	28,361	31,877
Net investment income	33,666	23,057	21,491	6,935	88,482	883	24,130	39,859
Benefit payments, including refunds of employee contributions	(6,674)	(20,665)	(17,320)	(23,176)	(25,544)	(35,205)	(33,759)	(33,338)
Administrative expense	(552)	(535)	(466)	(657)	(1,007)	(693)	(574)	(549)
Other	1,683	(1,683)	(25)	(3)	-	9,500	511	1
<b>Net change in plan fiduciary net position - HIC</b>	39,514	11,339	12,940	(7,189)	71,375	(9,111)	18,669	37,850
<b>Plan fiduciary net position - HIC, beginning</b>	288,259	327,773	339,112	352,052	344,863	416,238	407,127	425,796
<b>Plan fiduciary net position - HIC, ending (b)</b>	327,773	339,112	352,052	344,863	416,238	407,127	425,796	463,646
<b>Net OPEB - HIC liability (asset) (a) - (b)</b>	\$ (4,505)	\$ (22,499)	\$ (18,173)	\$ 19,073	\$ (28,741)	\$ 146,847	\$ 180,422	\$ 148,747
<b>Plan fiduciary net position - HIC as a percentage of the total OPEB - HIC liability</b>	101.39%	107.11%	105.44%	94.76%	107.42%	73.49%	70.24%	75.71%
<b>Covered payroll</b>	\$ 5,000,257	\$ 4,854,348	\$ 5,766,438	\$ 6,070,000	\$ 5,556,149	\$ 5,858,963	\$ 6,165,217	\$ 6,932,391
<b>Net OPEB - HIC liability (asset) as a percentage of the total covered payroll</b>	-0.09%	-0.46%	-0.32%	0.31%	-0.52%	2.51%	2.93%	2.15%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.

\* The amounts presented have a measurement date of the previous fiscal year end.

County of James City, Virginia

Schedule of Employer's Share of Net OPEB - Group Life Insurance (GLI) Liability (1)  
Required Supplementary Information (Unaudited)

	County							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>								
Employer's proportionate share of the net OPEB - GLI liability	0.21149%	0.21342%	0.20827%	0.19670%	0.19847%	0.19859%	0.19974%	0.19744%
Employer's proportionate share of the net OPEB - GLI liability	\$ 3,183,000	\$ 3,241,000	\$ 3,389,000	\$ 3,282,601	\$ 2,310,729	\$ 2,391,215	\$ 2,395,509	\$ 2,203,277
Employer's covered payroll	\$ 38,853,860	\$ 40,475,381	\$ 40,710,451	\$ 40,413,598	\$ 40,918,484	\$ 43,073,802	\$ 46,865,712	\$ 50,570,681
Employer's proportionate share of the net OPEB - GLI liability as a percentage of its covered payroll	8.19%	8.01%	8.32%	8.12%	5.65%	5.55%	5.11%	4.36%
Plan fiduciary net position as a % of total OPEB - GLI liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	73.41%

	Component unit - Service Authority							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>								
Employer's proportionate share of the net OPEB - GLI liability	0.02217%	0.02234%	0.02269%	0.02274%	0.02265%	0.02390%	0.02506%	0.02500%
Employer's proportionate share of the net OPEB - GLI liability	\$ 333,000	\$ 340,000	\$ 369,227	\$ 379,494	\$ 263,708	\$ 287,779	\$ 300,548	\$ 278,981
Employer's covered payroll	\$ 4,083,082	\$ 4,230,543	\$ 4,445,820	\$ 4,673,979	\$ 4,675,862	\$ 5,198,520	\$ 5,881,716	\$ 6,420,348
Employer's proportionate share of the net OPEB - GLI liability as a percentage of its covered payroll	8.16%	8.04%	8.31%	8.12%	5.64%	5.54%	5.11%	4.35%
Plan fiduciary net position as a % of total OPEB - GLI liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	73.41%

	Component Unit - Public Schools (Non-professional)							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>								
Employer's proportion of the net OPEB - GLI liability	0.02951%	0.02817%	0.02987%	0.02965%	0.02735%	0.02716%	0.02647%	0.02719%
Employer's proportionate share of the net OPEB - GLI liability	\$ 444,000	\$ 428,000	\$ 486,064	\$ 494,810	\$ 318,428	\$ 327,033	\$ 317,458	\$ 303,419
Employer's covered payroll	\$ 5,000,257	\$ 4,802,484	\$ 5,844,231	\$ 6,149,423	\$ 5,645,747	\$ 5,907,714	\$ 6,189,259	\$ 6,930,556
Employer's proportionate share of the net OPEB - GLI liability as a percentage of its covered payroll	8.88%	8.91%	8.32%	8.05%	5.64%	5.54%	5.13%	4.38%
Plan fiduciary net position as a % of total OPEB - GLI liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	73.41%

	Component Unit - Public Schools (Professional)							
	2018	2019	2020	2021	2022	2023	2024	2025
<b>Year ended June 30,*</b>								
Employer's proportion of the net OPEB - GLI liability	0.37116%	0.36332%	0.37153%	0.36879%	0.35894%	0.36867%	0.36296%	0.35488%
Employer's proportionate share of the net OPEB - GLI liability	\$ 5,585,000	\$ 5,518,000	\$ 6,045,782	\$ 6,154,501	\$ 4,179,035	\$ 4,439,142	\$ 4,353,028	\$ 3,960,184
Employer's covered payroll	\$ 67,052,585	\$ 67,353,977	\$ 72,572,692	\$ 76,495,192	\$ 74,108,820	\$ 80,195,631	\$ 84,859,444	\$ 90,409,259
Employer's proportionate share of the net OPEB - GLI liability as a percentage of its covered payroll	8.33%	8.19%	8.33%	8.05%	5.64%	5.54%	5.13%	4.38%
Plan fiduciary net position as a % of total OPEB - GLI liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	73.41%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.

\* The amounts presented have a measurement date of the previous fiscal year end.

**County of James City, Virginia**  
 Schedule of Employer OPEB - Group Life Insurance Contributions (1)  
 Required Supplementary Information (Unaudited)

Fiscal year	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution (deficiency) excess *		Employer's covered payroll		Contributions as a % of covered payroll	
	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority
2018	\$ 210,472	\$ 21,999	\$ 212,091	\$ 22,168	\$ 1,619	\$ 169	\$ 40,475,381	\$ 4,230,543	0.52%	0.52%
2019	211,694	23,118	213,323	21,000	1,629	(2,118)	40,710,451	4,445,820	0.52%	0.47%
2020	210,151	23,131	211,767	24,492	1,616	1,361	40,413,598	4,673,979	0.52%	0.52%
2021	219,323	24,339	221,278	25,063	1,955	724	40,918,484	4,675,862	0.54%	0.54%
2022	230,876	25,250	230,876	27,864	-	2,614	43,073,802	5,198,520	0.54%	0.54%
2023	251,200	28,072	251,200	31,526	-	3,454	46,865,712	5,881,716	0.54%	0.54%
2024	271,059	31,873	271,059	34,413	-	2,540	50,570,681	6,420,348	0.54%	0.54%
2025	270,337	34,670	270,337	32,846	-	(1,824)	57,274,692	6,959,035	0.47%	0.47%
<b>Component unit - Public Schools</b>										
Fiscal year	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional
2018	\$ 25,165	\$ 352,935	\$ 25,165	\$ 352,935	\$ -	\$ -	\$ 4,802,484	\$ 67,353,977	0.52%	0.52%
2019	30,390	377,378	30,390	377,378	-	-	5,844,231	72,572,693	0.52%	0.52%
2020	31,977	397,775	31,977	397,775	-	-	6,149,423	76,695,192	0.52%	0.52%
2021	30,260	397,270	30,260	397,270	-	-	5,645,747	74,108,820	0.54%	0.54%
2022	31,666	429,466	31,666	429,466	-	-	5,907,714	80,195,631	0.54%	0.54%
2023	33,422	458,241	33,422	458,241	-	-	6,189,259	84,859,444	0.54%	0.54%
2024	37,425	488,210	37,425	488,210	-	-	6,930,556	90,409,259	0.54%	0.54%
2025	34,508	454,460	34,508	454,460	-	-	6,390,370	84,159,259	0.54%	0.54%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.

\* Excess contributions are a result of an amount due for retroactive payment for a prior fiscal year.

**County of James City, Virginia**  
 Schedule of Employer OPEB - Health Insurance Credit Program Contributions (1)  
 Required Supplementary Information (Unaudited)

Fiscal year	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)*		Employer's covered payroll		Contributions as a % of covered payroll	
	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority	County	Component unit - Service Authority
2018	\$ 76,903	\$ 8,461	\$ 67,836	\$ 8,467	\$ (9,067)	\$ 6	\$ 40,475,381	\$ 4,230,543	0.17%	0.20%
2019	77,350	8,002	74,871	8,467	(2,479)	465	40,710,451	4,445,820	0.18%	0.19%
2020	76,786	8,413	74,360	8,413	(2,426)	-	40,413,598	4,673,979	0.18%	0.18%
2021	78,543	8,417	78,541	8,417	(2)	-	40,918,484	4,675,862	0.19%	0.18%
2022	82,163	9,358	82,163	9,358	-	-	43,073,802	5,198,520	0.19%	0.18%
2023	89,781	5,884	89,781	5,884	-	-	46,865,712	5,881,716	0.19%	0.10%
2024	98,550	6,421	98,550	6,421	-	-	50,570,681	6,420,348	0.19%	0.10%
2025	112,262	3,482	112,262	3,482	-	-	57,274,692	6,959,035	0.20%	0.05%
<b>Component unit - Public Schools</b>										
Fiscal year	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional
2018	\$ 11,165	\$ 851,814	\$ 11,165	\$ 851,814	\$ -	\$ -	\$ 4,854,348	\$ 69,253,171	0.23%	1.23%
2019	9,226	864,798	9,226	864,798	-	-	5,766,438	72,066,466	0.16%	1.20%
2020	9,712	905,688	9,712	905,688	-	-	6,070,000	75,474,000	0.16%	1.20%
2021	9,444	890,724	9,444	890,724	-	-	5,556,149	73,604,525	0.17%	1.21%
2022	16,404	965,285	16,404	965,285	-	-	5,858,963	79,775,536	0.28%	1.21%
2023	28,360	1,026,696	28,360	1,026,696	-	-	6,165,217	84,850,909	0.46%	1.21%
2024	31,889	1,096,120	31,889	1,096,120	-	-	6,932,391	90,588,430	0.46%	1.21%
2025	33,511	1,161,772	33,511	1,161,772	-	-	7,285,000	96,014,215	0.46%	1.21%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.

\* Excess contributions are a result of an amount due for retroactive payment for a prior fiscal year.

**County of James City, Virginia**  
 Schedule of Employer's Share of Net OPEB - Health Insurance Credit Program (HIC) Liability (1)  
 Required Supplementary Information (Unaudited)

Year ended June 30,*	Component Unit - Public Schools' Professional							
	2018	2019	2020	2021	2022	2023	2024	2025
Employer's proportion of the net OPEB - HIC liability	0.86281%	0.85004%	0.86297%	0.86058%	0.83226%	0.85595%	0.85035%	0.84553%
Employer's proportionate share of the net OPEB - HIC liability	\$ 10,946,000	\$ 10,793,000	\$ 11,297,117	\$ 11,226,409	\$ 10,682,633	\$ 10,691,214	\$ 10,301,288	\$ 9,771,351
Employer's covered payroll	\$ 67,052,585	\$ 69,253,171	\$ 72,066,466	\$ 75,474,000	\$ 73,604,525	\$ 79,775,536	\$ 84,850,909	\$ 90,588,430
Employer's proportionate share of the net OPEB - HIC liability as a percentage of its covered payroll	16.32%	15.58%	15.68%	14.87%	14.51%	13.40%	12.14%	10.79%
Plan fiduciary net position as a % of total OPEB - HIC liability	7.04%	8.08%	8.97%	9.95%	13.15%	15.08%	17.90%	21.82%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.  
 \* The amounts presented have a measurement date of the previous fiscal year end.

**County of James City, Virginia**  
 Schedule of Employer's Share of Net OPEB - Virginia Local Disability Program (VLDP) Liability (Asset) (1)  
 Required Supplementary Information (Unaudited)

<b>Component unit - Public Schools (Non-professional)</b>								
<b>Year ended June 30,*</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
Employer's proportion of the net OPEB - VLDP liability (asset)	0.75284%	0.67880%	0.68330%	0.65040%	0.55743%	0.56161%	0.50142%	0.49066%
Employer's proportionate share of the net OPEB - VLDP liability (asset)	\$ 4,000	\$ 5,000	\$ 13,843	\$ 6,492	\$ (5,643)	\$ (3,302)	\$ (8,068)	\$ (17,700)
Employer's covered payroll	\$ 5,000,257	\$ 1,648,333	\$ 2,093,665	\$ 2,423,750	\$ 2,239,265	\$ 2,631,055	\$ 3,069,059	\$ 3,797,294
Employer's proportionate share of the net OPEB - VLDP liability (asset) as a percentage of its covered payroll	0.08%	0.30%	0.66%	0.27%	-0.25%	-0.13%	-0.26%	-0.47%
Plan fiduciary net position as a % of total OPEB - VLDP liability (asset)	38.40%	51.22%	49.19%	76.84%	119.59%	107.99%	116.89%	129.49%

<b>Component unit - Public Schools (Professional)</b>								
<b>Year ended June 30,*</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
Employer's proportion of the net OPEB - VLDP liability (asset)	3.31886%	3.37801%	3.28952%	3.13334%	2.91940%	3.26030%	3.37952%	3.53359%
Employer's proportionate share of the net OPEB - VLDP liability (asset)	\$ 20,000	\$ 25,000	\$ 19,124	\$ 25,138	\$ (20,553)	\$ (3,669)	\$ 22,437	\$ (31,658)
Employer's covered payroll	\$ 67,052,585	\$ 12,595,806	\$ 15,633,273	\$ 18,547,073	\$ 19,644,936	\$ 26,262,831	\$ 31,614,468	\$ 38,132,553
OPEB - VLDP liability (asset) as a percentage of its covered payroll	0.03%	0.20%	0.12%	0.14%	-0.10%	-0.01%	0.07%	-0.08%
Plan fiduciary net position as a % of total OPEB - VLDP liability (asset)	31.96%	46.18%	74.12%	78.28%	114.46%	101.57%	93.77%	107.03%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.

\* The amounts presented have a measurement date of the previous fiscal year end.

**County of James City, Virginia**  
 Schedule of Employer OPEB - Virginia Local Disability Program Program Contributions (1)  
 Required Supplementary Information (Unaudited)

Fiscal year	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)		Employer's covered payroll		Contributions as a % of covered payroll	
	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional	Non-professional	Professional
<b>Component unit - Public Schools</b>										
2018	\$ 9,890	\$ 39,047	\$ 9,890	\$ 39,047	\$ -	\$ -	\$ 1,648,333	\$ 12,595,806	0.60%	0.31%
2019	15,074	64,098	15,074	64,098	-	-	2,093,665	15,633,273	0.72%	0.41%
2020	17,451	76,043	17,451	76,043	-	-	2,433,750	18,547,073	0.72%	0.41%
2021	18,585	92,336	18,585	92,336	-	-	2,239,265	19,644,936	0.83%	0.47%
2022	21,838	123,435	21,838	123,435	-	-	2,631,055	26,262,831	0.83%	0.47%
2023	26,087	148,588	26,087	148,588	-	-	3,069,059	31,614,468	0.85%	0.47%
2024	32,277	179,223	32,277	179,223	-	-	3,797,294	38,132,553	0.85%	0.47%
2025	30,907	192,246	30,907	192,246	-	-	3,636,118	40,903,404	0.85%	0.47%

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018, and additional years will be presented as the information becomes available.  
 \* Excess contributions are a result of an amount due for retroactive payment for a prior fiscal year.

See accompanying notes to the required supplementary information.

**County of James City, Virginia**  
Notes to Required Supplementary Information (Unaudited)  
June 30, 2025

**1) Budgeting and Budgetary Accounting**

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

Prior to April 1, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating budget and capital budget include proposed expenditures and the means of financing them. Public hearings are conducted to obtain citizen comments. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution. The Appropriations Resolution places legal restrictions on expenditures at the fund and function level. The total appropriated budget for each fund can be revised only by the Board of Supervisors unless authority has been specifically delegated to the County Administrator in the Appropriations Resolution. However, the County Administrator may transfer budgets within and between the functions. Supplemental appropriations to the original budget were done throughout the year.

Formal budgetary integration is employed as a management control device during the year for those funds with legally adopted annual budgets, which are the General Fund, Debt Service Fund, Capital Projects Fund, and Special Projects Funds (except the Donation Trust Fund). Certain funds such as the Capital Projects Fund and Special Revenue Funds include projects and grants expanding greater than one year and those appropriations remain open and carry over to the succeeding years.

All budgets are adopted on the modified accrual basis of accounting. Appropriations lapse on June 30 for all County funds, except the funds referenced above. The budget presented in the accompanying basic financial statements represents the appropriated budget as of June 30, 2025, as adopted and amended by supplemental appropriations.

**2) Pensions and OPEB GLI, HIC, and VLDP - Changes of Benefit Terms**

There have been no actuarially material changes to the VRS benefit provisions since the prior actuarial valuation.

**3) Pensions, OPEB GLI, HIC, and VLDP - Changes of Assumptions**

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

	<b>Non-Largest 10 Locality Employers - General Employees and Teachers:</b>	<b>Non-Largest 10 - Hazardous Duty:</b>
Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Adjusted rates to better fit experience at each age and service through 9 years of service	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change	No change
Salary Scale	No change	No change
Line of Duty Disability	No change	No change
Discount Rate	No change	No change

**County of James City, Virginia**  
Notes to Required Supplementary Information (Unaudited)  
June 30, 2025

**4) OPEB Retiree Healthcare**

Trust Arrangement and Funding Policy: The County, Authority, and Public Schools do not intend to establish a trust to pre-fund the obligation. The anticipated growth in the net OPEB liability is based on contributions to the benefit plan on a pay-as-you-go cost basis.

Changes of Benefit Terms: There have been no actuarially material changes to the benefit provisions since the prior actuarial valuation.

Changes of Assumptions: The following change in actuarial assumptions were made based on the most recent actuarial valuation:

<u>Measurement Date</u>	<u>Discount Rate</u>
June 30, 2017	3.58%
June 30, 2018	3.62%
June 30, 2019	3.13%
June 30, 2020	2.45%
June 30, 2021	1.92%
June 30, 2022	3.69%
June 30, 2023	3.86%
June 30, 2024	3.97%

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## **Supplementary Information**

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**County of James City, Virginia**  
Nonmajor & Other Major Governmental Funds

**Special Revenue Funds:**

Virginia Public Assistance Fund - accounts for funds received from the federal and state governments and transfers from the General Fund that are utilized for Social Service programs.

Colonial Community Corrections Fund - accounts for the revenues and expenditures under the Virginia Community Corrections Act for providing the judicial system with sentencing alternatives for certain nonviolent offenders requiring less than institutional custody, but more than probation supervision.

Housing and Neighborhood Development Fund - accounts for the revenues and expenditures that are utilized to improve targeted areas within the County.

Donation Trust Fund - accounts for monies and donations used for various special purposes.

Tourism Fund - accounts for revenues and expenditures that provide for tourism initiatives.

**Debt Service Fund** - accounts for the receipt and payment of bonds and loans issued for the construction and maintenance of County and School facilities and equipment. This is a major governmental fund; however, it is shown here for budgetary comparison purposes.

**Capital Projects Fund** - accounts for the revenue and expenditures related to maintenance, construction, and acquisition of facilities and equipment in the general government areas such as public safety, parks and recreation, community development, public works, and schools. This is a major governmental fund; however, it is shown here for budgetary comparison purposes.

**County of James City, Virginia**  
 Combining Balance Sheet  
 Nonmajor Governmental Funds  
 June 30, 2025

	<b>Virginia Public Assistance Fund</b>	<b>Colonial Community Corrections Fund</b>	<b>Housing &amp; Neighborhood Development Fund</b>	<b>Tourism Fund</b>	<b>Donation Trust Fund</b>	<b>Total</b>
<b>Assets</b>						
Cash and cash equivalents and investments	\$ 1,832,262	\$ 630,518	\$ 3,454,911	\$ 3,549,365	\$ 378,813	\$ 9,845,869
Restricted cash, cash equivalents, and investments	-	-	430,834	-	-	430,834
Loans receivable, net	-	-	294,589	-	-	294,589
Miscellaneous receivables	5	-	-	105,778	-	105,783
Due from other governments	370,713	-	115,057	-	-	485,770
Total assets	<u>\$ 2,202,980</u>	<u>\$ 630,518</u>	<u>\$ 4,295,391</u>	<u>\$ 3,655,143</u>	<u>\$ 378,813</u>	<u>\$ 11,162,845</u>
<b>Liabilities</b>						
Liabilities:						
Accounts payable	\$ 1,016	\$ 5,949	\$ 36,847	\$ 400,400	\$ 3,360	\$ 447,572
Retainage payable	-	-	572	-	-	572
Accrued payroll	4,131	3,772	-	-	-	7,903
Payables from restricted assets	-	-	56,573	-	-	56,573
Unearned revenues	18,836	-	336,964	-	-	355,800
Total liabilities	<u>23,983</u>	<u>9,721</u>	<u>430,956</u>	<u>400,400</u>	<u>3,360</u>	<u>868,420</u>
<b>Deferred Inflows of Resources</b>						
Unavailable revenues	2,600	-	31,467	-	-	34,067
<b>Fund Balances</b>						
Fund balances:						
Restricted	-	-	594,289	3,254,743	-	3,849,032
Committed	-	-	2,575,797	-	-	2,575,797
Assigned	2,176,397	620,797	662,882	-	375,453	3,835,529
Total fund balance	<u>2,176,397</u>	<u>620,797</u>	<u>3,832,968</u>	<u>3,254,743</u>	<u>375,453</u>	<u>10,260,358</u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 2,202,980</u>	<u>\$ 630,518</u>	<u>\$ 4,295,391</u>	<u>\$ 3,655,143</u>	<u>\$ 378,813</u>	<u>\$ 11,162,845</u>

**County of James City, Virginia**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds  
Year ended June 30, 2025

	<b>Virginia Public Assistance Fund</b>	<b>Colonial Community Corrections Fund</b>	<b>Housing &amp; Neighborhood Development Fund</b>	<b>Tourism Fund</b>	<b>Donation Trust Fund</b>	<b>Total</b>
Revenues:						
Other local taxes	\$ -	\$ -	\$ -	\$ 947,062	\$ -	\$ 947,062
Charges for services	-	25,188	-	-	107,009	132,197
Miscellaneous	1,810	-	69,778	-	26,515	98,103
Intergovernmental:						
Local	-	269,527	-	-	-	269,527
Commonwealth	1,503,087	982,822	251,554	-	-	2,737,463
Federal	3,598,213	-	2,498,241	-	-	6,096,454
Total revenues	<u>5,103,110</u>	<u>1,277,537</u>	<u>2,819,573</u>	<u>947,062</u>	<u>133,524</u>	<u>10,280,806</u>
Expenditures:						
Current:						
Judicial administration	-	1,433,883	-	-	72,532	1,506,415
Public safety	-	-	-	-	4,504	4,504
Health and human services	7,146,456	-	-	-	-	7,146,456
Parks, recreation, and cultural	-	-	-	-	7,023	7,023
Community development	-	-	3,561,187	2,252,733	-	5,813,920
Debt service:						
Lease financing - principal	4,107	-	-	18,847	-	22,954
Lease financing - interest	418	-	-	5,022	-	5,440
Subscription financing - principal	-	5,373	-	-	-	5,373
Subscription financing - interest	-	742	-	-	-	742
Total expenditures	<u>7,150,981</u>	<u>1,439,998</u>	<u>3,561,187</u>	<u>2,276,602</u>	<u>84,059</u>	<u>14,512,827</u>
Deficiency of revenues under expenditures	<u>(2,047,871)</u>	<u>(162,461)</u>	<u>(741,614)</u>	<u>(1,329,540)</u>	<u>49,465</u>	<u>(4,232,021)</u>
Other financing sources (uses):						
Transfers in	2,476,060	190,620	1,672,701	2,330,252	2,500	6,672,133
Transfers out	-	-	(2,500)	(1,113,295)	(11,944)	(1,127,739)
Total other financing sources, net	<u>2,476,060</u>	<u>190,620</u>	<u>1,670,201</u>	<u>1,216,957</u>	<u>(9,444)</u>	<u>5,544,394</u>
Net change in fund balance	428,189	28,159	928,587	(112,583)	40,021	1,312,373
Fund balance, beginning of year	1,748,208	592,638	2,904,381	3,367,326	335,432	8,947,985
Fund balance, end of year	<u>\$ 2,176,397</u>	<u>\$ 620,797</u>	<u>\$ 3,832,968</u>	<u>\$ 3,254,743</u>	<u>\$ 375,453</u>	<u>\$ 10,260,358</u>

County of James City, Virginia  
 Budgetary Comparison Schedule  
 Nonmajor Special Revenue Funds  
 Year ended June 30, 2025

	Virginia Public Assistance Fund				Colonial Community Corrections Fund			
	Original Budget	Revised Budget	Actual	Variance positive (negative)	Original Budget	Revised Budget	Actual	Variance positive (negative)
Revenues:								
Miscellaneous	\$ -	\$ -	\$ 1,810	\$ 1,810	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-	22,000	22,000	25,188	3,188
Intergovernmental:								
Local	-	-	-	-	269,530	269,530	269,527	(3)
Commonwealth	-	140,236	1,503,087	1,362,851	964,070	986,480	982,822	(3,658)
Federal	5,376,480	5,514,185	3,598,213	(1,915,972)	-	-	-	-
Total revenues	5,376,480	5,654,421	5,103,110	(551,311)	1,255,600	1,278,010	1,277,537	(473)
Expenditures:								
Current:								
Judicial administration	-	-	-	-	1,448,740	1,545,456	1,433,883	111,573
Health and human services	7,896,480	8,571,683	7,146,456	1,425,227	-	-	-	-
Debt service:								
Lease financing - principal	-	4,107	4,107	-	-	-	-	-
Lease financing - interest	-	418	418	-	-	-	-	-
Subscription financing - principal	-	-	-	-	-	5,373	5,373	-
Subscription financing - interest	-	-	-	-	-	742	742	-
Total expenditures	7,896,480	8,576,208	7,150,981	1,425,227	1,448,740	1,551,571	1,439,998	111,573
Excess (deficiency) of revenues over (under) expenditures	(2,520,000)	(2,921,787)	(2,047,871)	873,916	(193,140)	(273,561)	(162,461)	111,100
Other financing sources:								
Transfers in	2,100,000	2,476,060	2,476,060	-	128,500	190,620	190,620	-
Excess (deficiency) of revenues and other sources over (under) expenditures	(420,000)	(445,727)	428,189	873,916	(64,640)	(82,941)	28,159	111,100
Fund balance, beginning of year	420,000	445,727	1,748,208	1,302,481	64,640	82,941	592,638	509,697
Fund balance, end of year	\$ -	\$ -	\$ 2,176,397	\$ 2,176,397	\$ -	\$ -	\$ 620,797	\$ 620,797

	Housing & Neighborhood Development Fund				Tourism Fund			
	Original Budget	Revised Budget	Actual	Variance positive (negative)	Original Budget	Revised Budget	Actual	Variance positive (negative)
Revenues:								
Other local taxes	\$ -	\$ -	\$ -	\$ -	\$ 850,000	\$ 946,370	\$ 947,062	\$ 692
Miscellaneous	200,000	200,000	69,778	(130,222)	-	-	-	-
Intergovernmental:								
Commonwealth	377,920	1,079,653	251,554	(828,099)	-	1,500,000	-	(1,500,000)
Federal	2,286,470	4,326,146	2,498,241	(1,827,905)	-	-	-	-
Total revenues	2,864,390	5,605,799	2,819,573	(2,786,226)	850,000	2,446,370	947,062	(1,499,308)
Expenditures:								
Current:								
Community development	3,890,490	6,976,057	3,561,187	3,414,870	2,252,080	4,234,428	2,252,733	1,981,695
Debt service:								
Lease financing - principal	-	-	-	-	-	18,847	18,847	-
Lease financing - interest	-	-	-	-	-	5,022	5,022	-
Total expenditures	3,890,490	6,976,057	3,561,187	3,414,870	2,252,080	4,258,297	2,276,602	1,981,695
Excess (deficiency) of revenues over (under) expenditures	(1,026,100)	(1,370,258)	(741,614)	628,644	(1,402,080)	(1,811,927)	(1,329,540)	482,387
Other financing sources (uses):								
Transfers in	770,000	853,030	1,672,701	819,671	2,100,000	2,330,252	2,330,252	-
Transfers out	-	-	(2,500)	(2,500)	(1,125,000)	(1,125,000)	(1,113,295)	11,705
Total other financing sources, net	770,000	853,030	1,670,201	817,171	975,000	1,205,252	1,216,957	11,705
Excess (deficiency) of revenues and other sources over (under) expenditures and other uses	(256,100)	(517,228)	928,587	1,445,815	(427,080)	(606,675)	(112,583)	494,092
Fund balance, beginning of year	256,100	517,228	2,904,381	2,387,153	427,080	606,675	3,367,326	2,760,651
Fund balance, end of year	\$ -	\$ -	\$ 3,832,968	\$ 3,832,968	\$ -	\$ -	\$ 3,254,743	\$ 3,254,743

**County of James City, Virginia**  
 Budgetary Comparison Schedule  
 Capital Projects Fund  
 Year ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance positive (negative)</u>
Revenues:				
Use of money and property	\$ -	\$ -	\$ 9,131,038	\$ 9,131,038
Miscellaneous	966,000	2,966,481	2,134,320	(832,161)
Intergovernmental:				
Commonwealth	-	3,759,778	738,739	(3,021,039)
Federal	-	1,594,446	37,904	(1,556,542)
Total revenues	<u>966,000</u>	<u>8,320,705</u>	<u>12,042,001</u>	<u>3,721,296</u>
Expenditures:				
Debt service:				
Issuance costs	-	-	605,470	(605,470)
Subscription financing - principal	-	34,560	34,560	-
Capital outlay - County	16,445,000	121,136,998	19,836,187	101,300,811
Capital outlay - Public Schools	11,315,780	54,511,528	11,211,322	43,300,206
Total expenditures	<u>27,760,780</u>	<u>175,683,086</u>	<u>31,687,539</u>	<u>143,995,547</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(26,794,780)</u>	<u>(167,362,381)</u>	<u>(19,645,538)</u>	<u>147,716,843</u>
Other financing sources:				
Transfers in	25,794,780	31,332,741	41,663,286	(10,330,545)
Transfers out	-	(126,745)	(946,416)	819,671
Bonds issued	-	74,902,150	69,475,000	5,427,150
Premium on bonds issued	-	-	6,046,990	(6,046,990)
Subscription issuances	-	183,747	183,747	-
Total other financing sources	<u>25,794,780</u>	<u>106,291,893</u>	<u>116,422,607</u>	<u>(10,130,714)</u>
Excess (deficiency) of revenues and other sources over (under) expenditures	<u>(1,000,000)</u>	<u>(61,070,488)</u>	<u>96,777,069</u>	<u>157,847,557</u>
Fund balance, beginning of year	1,000,000	61,070,488	64,104,605	3,034,117
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 160,881,674</u>	<u>\$ 160,881,674</u>

**County of James City, Virginia**  
 Budgetary Comparison Schedule  
 Debt Service Fund  
 Year ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance positive (negative)</u>
Revenues:				
Use of money and property	\$ -	\$ -	\$ 1,722,329	\$ 1,722,329
Miscellaneous	42,500	42,500	40,078	(2,422)
Total revenues	<u>42,500</u>	<u>42,500</u>	<u>1,762,407</u>	<u>1,719,907</u>
Expenditures:				
General government administration	75,000	75,000	52,880	22,120
Debt service:				
Principal	15,724,614	15,724,614	15,507,023	217,591
Interest and other fiscal charges	6,149,336	6,149,336	4,508,952	1,640,384
Total expenditures	<u>21,948,950</u>	<u>21,948,950</u>	<u>20,068,855</u>	<u>1,880,095</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(21,906,450)</u>	<u>(21,906,450)</u>	<u>(18,306,448)</u>	<u>3,600,002</u>
Other financing sources:				
Transfers in	21,400,000	21,400,000	19,975,485	(1,424,515)
Transfers out	-	-	(1,669,037)	(1,669,037)
Total other financing sources	<u>21,400,000</u>	<u>21,400,000</u>	<u>18,306,448</u>	<u>(3,093,552)</u>
Excess (deficiency) of revenues and other sources over (under) expenditures	<u>(506,450)</u>	<u>(506,450)</u>	<u>-</u>	<u>506,450</u>
Fund balance, beginning of year	506,450	506,450	-	(506,450)
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**County of James City, Virginia**  
Custodial Funds

Custodial funds account for money received and held by the County in the capacity of fiscal agent for individuals, other governmental agencies, and private organizations. The County reports the following Custodial funds:

Special Welfare - accounts for the transfer of funds provided by the Virginia Public Assistance Fund for aid to dependent children.

WAMAC - accounts for the fiscal agency funds held for the Williamsburg Area Medical Assistance Corporation.

Regional Jail - accounts for the fiscal agency funds held for the Virginia Peninsula Regional Jail Authority.

Juvenile Detention - accounts for fiscal agency funds held for the Middle Peninsula Juvenile Detention Commission.

Williamsburg Area Transit - accounts for the fiscal agency funds held for the Williamsburg Area Transit Authority.

**County of James City, Virginia**  
Combining Statement of Fiduciary Net Position  
Custodial Funds  
June 30, 2025

	Special Welfare	WAMAC	Regional Jail	Juvenile Detention	Williamsburg Area Transit Authority	Total
<b>Assets</b>						
Cash, cash equivalents, and investments	\$ 23,038	\$ 5,098,632	\$ 11,535,271	\$ 4,077,337	\$ 6,072,372	\$ 26,806,650
Restricted cash, cash equivalents, and investments	-	2,250,000	-	-	-	2,250,000
Accounts receivable	-	262,848	30,356	66,359	21,790	381,353
Due from other governmental units	-	12,464	663,233	5,007	7,043,964	7,724,668
Total assets	<u>\$ 23,038</u>	<u>\$ 7,623,944</u>	<u>\$ 12,228,860</u>	<u>\$ 4,148,703</u>	<u>\$ 13,138,126</u>	<u>\$ 37,162,671</u>
<b>Liabilities</b>						
Accounts payable	\$ 356	\$ 125,686	\$ 241,928	\$ 83,054	\$ 3,221,780	\$ 3,672,804
Retainage payable	-	-	-	-	119,729	119,729
Accrued payroll	-	2,710	15,886	69,805	53,849	142,250
Unearned revenue	-	900,000	800	-	-	900,800
Total liabilities	<u>356</u>	<u>1,028,396</u>	<u>258,614</u>	<u>152,859</u>	<u>3,395,358</u>	<u>4,835,583</u>
<b>Net Position</b>						
Restricted:						
Individuals	22,682	-	-	-	-	22,682
Organizations	-	6,595,548	-	-	-	6,595,548
Other governments	-	-	11,970,246	3,995,844	9,742,768	25,708,858
Total net position	<u>22,682</u>	<u>6,595,548</u>	<u>11,970,246</u>	<u>3,995,844</u>	<u>9,742,768</u>	<u>32,327,088</u>
Total liabilities and net position	<u>\$ 23,038</u>	<u>\$ 7,623,944</u>	<u>\$ 12,228,860</u>	<u>\$ 4,148,703</u>	<u>\$ 13,138,126</u>	<u>\$ 37,162,671</u>

**County of James City, Virginia**  
Combining Statement of Changes in Fiduciary Net Position  
Custodial Funds  
Year Ended June 30, 2025

	<b>Special Welfare</b>	<b>WAMAC</b>	<b>Regional Jail</b>	<b>Juvenile Detention</b>	<b>Williamsburg Area Transit Authority</b>	<b>Total</b>
<b>Additions</b>						
Fees from members	\$ -	\$ 631,812	\$ 7,536,043	\$ 1,852,545	\$ 1,646,457	\$ 11,666,857
Operating grants and contributions	12,799	1,430,261	6,769,393	1,994,986	7,193,073	17,400,512
Capital grants and contributions	-	-	-	-	3,721,291	3,721,291
Charges for services	-	1,053,437	979,305	1,603,992	1,540,797	5,177,531
Use of money and property	-	786,607	414,946	143,642	282,725	1,627,920
Other	-	88,436	190,218	5,000	77,075	360,729
Total additions	<u>12,799</u>	<u>3,990,553</u>	<u>15,889,905</u>	<u>5,600,165</u>	<u>14,461,418</u>	<u>39,954,840</u>
<b>Deductions</b>						
Personnel expenses	-	2,688,003	8,173,686	4,387,016	5,168,305	20,417,010
Materials and contractual services	-	855,872	5,634,372	743,955	3,795,211	11,029,410
Furniture and equipment	-	-	189,733	129,029	3,763,546	4,082,308
Other	2,845	-	-	57,127	-	59,972
Total deductions	<u>2,845</u>	<u>3,543,875</u>	<u>13,997,791</u>	<u>5,317,127</u>	<u>12,727,062</u>	<u>35,588,700</u>
Net increase in fiduciary net position	9,954	446,678	1,892,114	283,038	1,734,356	4,366,140
Net position, beginning of year	12,728	6,148,870	10,078,132	3,712,806	8,008,412	27,960,948
Net position, end of year	<u>\$ 22,682</u>	<u>\$ 6,595,548</u>	<u>\$ 11,970,246</u>	<u>\$ 3,995,844</u>	<u>\$ 9,742,768</u>	<u>\$ 32,327,088</u>

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## **Statistical Section (Unaudited)**

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**County of James City, Virginia**  
Statistical Section Overview

This part of the James City County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

**Financial Trends**

**Tables 1 - 4**

These tables contain trend information to help the reader understand how the County's financial performance and well-being has changed over time.

**Revenue Capacity**

**Tables 5 - 9**

These tables contain information to help the reader assess the factors affecting the County's ability to generate its property taxes.

**Debt Capacity**

**Tables 10 - 11**

These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and its ability to issue additional debt in the future.

**Demographic & Economic Information**

**Tables 12 - 14**

These tables offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.

**Operation Information**

**Tables 15 - 16**

These tables contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.

**Sources:** *Unless otherwise noted, the information in these tables is derived from the annual comprehensive financial report for the relevant year.*

Table 1

**County of James City, Virginia**  
**Net Position by Component**  
**Last Ten Fiscal Years**

	2016	2017	2018	2019	(1)			(1) and (2)		
					2020	2021	2022	2023	2024	2025
<b>Governmental activities:</b>										
Net investment in capital assets	\$ 176,303,250	\$ 185,274,286	\$ 198,539,384	\$ 210,357,610	\$ 223,523,519	\$ 231,590,103	\$ 240,797,862	\$ 246,942,356	\$ 250,330,553	\$ 273,580,439
Restricted:										
Debt service	1,222,336	1,226,566	1,236,338	4,536,503	2,030,253	-	-	-	-	-
Other purposes	1,899,944	3,067,921	4,940,612	1,043,098	1,319,233	1,350,727	1,276,896	6,314,526	5,546,745	4,773,479
Unrestricted	52,962,121	63,841,474	70,378,940	82,578,292	96,534,809	118,340,056	145,739,522	186,273,962	219,906,639	232,719,126
Total governmental activities net position	\$ 232,387,651	\$ 253,410,247	\$ 275,095,274	\$ 298,515,503	\$ 323,407,814	\$ 351,280,886	\$ 387,814,280	\$ 439,530,844	\$ 475,783,937	\$ 511,073,044
<b>Business-type activity:</b>										
Net investment in capital assets	\$ 139,312,785	\$ 136,696,744	\$ 132,616,889	\$ 134,359,937	\$ -	\$ -	\$ -	\$ -	\$ 524,019	\$ 499,464
Restricted:										
Debt service	729,605	677,614	567,011	569,708	-	-	-	-	-	-
Unrestricted	37,014,202	41,443,900	46,664,323	49,536,564	-	-	-	-	2,456,696	2,672,839
Total business-type activity net position	\$ 177,056,592	\$ 178,818,258	\$ 179,848,223	\$ 184,466,209	\$ -	\$ -	\$ -	\$ -	\$ 2,980,715	\$ 3,172,303
<b>Primary Government:</b>										
Net investment in capital assets	\$ 315,616,035	\$ 321,971,030	\$ 331,156,273	\$ 344,717,547	\$ 223,523,519	\$ 231,590,103	\$ 240,797,862	\$ 246,942,356	\$ 250,854,572	\$ 274,079,903
Restricted:										
Debt Service	1,951,941	1,904,180	1,803,349	5,106,211	2,030,253	-	-	-	-	-
Other purposes	1,899,944	3,067,921	4,940,612	1,043,098	1,319,233	1,350,727	1,276,896	6,314,526	5,546,745	4,773,479
Unrestricted	89,976,323	105,285,374	117,043,263	132,114,856	96,534,809	118,340,056	145,739,522	186,273,962	222,363,335	235,391,965
Total Primary Government net position	\$ 409,444,243	\$ 432,228,505	\$ 454,943,497	\$ 482,981,712	\$ 323,407,814	\$ 351,280,886	\$ 387,814,280	\$ 439,530,844	\$ 478,764,652	\$ 514,245,347

(1) Prior to fiscal year 2020 (FY2020), JCSA was reported as a blended component unit and business-type activity of James City County. Beginning in FY2020, JCSA is reported as a discretely presented component unit and is not reported as part of the Primary Government.

(2) Prior to fiscal year 2024 (FY2024), the EDA was reported as a discretely presented component unit and therefore, not reported as part of the Primary Government. Beginning in FY2024, the EDA is reported as a blended component unit and business-type activity of James City County and is reported as part of the Primary Government.

**County of James City, Virginia**  
 Government-Wide Expenses and Program Revenues by Function  
 Last Ten Fiscal Years

	2016	2017	2018	2019	(1)				(1) and (2)	
					2020	2021	2022	2023	2024	2025
<b>Expenses:</b>										
<b>Governmental activities:</b>										
General government administration	\$ 8,807,519	\$ 11,261,405	\$ 8,768,221	\$ 11,011,081	\$ 15,165,784	\$ 21,099,810	\$ 17,494,683	\$ 14,403,721	\$ 17,405,310	\$ 17,637,358
Judicial administration	5,682,096	5,147,078	6,053,891	6,153,636	6,339,331	6,487,976	6,806,106	7,021,177	7,131,765	8,124,522
Public safety	30,842,789	30,313,710	32,036,916	34,180,592	34,366,944	36,231,265	38,479,969	37,517,274	44,569,348	48,822,435
Public works	7,986,260	9,161,360	7,258,365	9,128,572	9,918,359	9,467,161	12,068,804	13,788,008	16,650,232	19,955,088
Health and human services	7,368,295	7,742,508	7,883,242	8,482,617	9,523,747	9,861,040	10,013,082	11,381,315	11,808,298	12,973,355
Education	87,508,710	93,728,530	94,073,287	100,445,268	101,088,169	98,469,065	90,097,401	92,152,089	98,781,751	106,089,482
Parks, recreation, and cultural	10,650,141	11,779,541	12,346,131	12,909,059	12,629,914	14,935,315	13,648,175	12,934,278	20,054,822	16,956,721
Community development	12,787,069	11,905,882	10,627,626	9,481,249	9,095,405	11,895,580	12,755,621	16,863,754	12,742,169	22,623,938
Interest on long-term debt	5,869,933	5,386,316	4,905,534	5,647,370	3,919,485	3,164,043	2,718,104	2,342,895	1,758,403	3,877,419
Total governmental activities expenses	177,502,812	186,426,330	183,953,213	197,439,444	202,047,138	211,611,255	204,081,945	208,404,511	230,902,098	257,060,318
<b>Business-type activities:</b>										
James City Service Authority	19,971,937	19,876,242	19,522,028	20,319,667	-	-	-	-	-	-
Economic Development Authority	-	-	-	-	-	-	-	-	122,761	99,661
Total business-type expenses	19,971,937	19,876,242	19,522,028	20,319,667	-	-	-	-	122,761	99,661
Total Primary Government expenses	\$ 197,474,749	\$ 206,302,572	\$ 203,475,241	\$ 217,759,111	\$ 202,047,138	\$ 211,611,255	\$ 204,081,945	\$ 208,404,511	\$ 231,024,859	\$ 257,159,979
<b>Program revenues:</b>										
<b>Governmental activities:</b>										
<b>Charges for services:</b>										
General government administration	\$ 7,547,746	\$ 7,797,839	\$ 7,973,771	\$ 8,423,063	\$ 7,864,966	\$ 7,037,200	\$ 8,964,741	\$ 723,447	\$ 756,254	\$ 176,982
Judicial administration	2,464,271	2,366,908	2,407,582	2,404,298	2,409,617	2,356,934	2,442,666	2,578,045	2,771,524	640,366
Public safety	3,558,411	3,281,957	2,964,057	2,875,855	2,854,882	3,228,215	3,640,278	2,530,564	2,883,518	5,066,061
Public works	649,214	665,260	666,939	717,890	1,519,402	1,821,129	1,904,929	2,393,552	1,607,148	2,488,791
Parks, recreation and cultural	3,563,791	3,667,720	3,694,635	3,734,663	2,844,953	2,280,933	3,347,556	3,961,768	4,290,292	4,517,877
Community development	392,584	362,057	348,103	366,606	330,451	448,007	645,255	1,415,375	2,175,258	1,621,497
Total charges for services	18,176,017	18,141,741	18,055,087	18,522,375	17,824,271	17,172,418	20,945,425	13,602,751	14,483,994	14,511,574
Operating grants and contributions	32,181,074	32,903,768	32,980,663	33,465,872	41,795,253	40,978,706	26,916,551	27,167,341	25,689,646	26,948,078
Capital grants and contributions	269,439	196,051	828,415	1,125,513	180,635	1,639,515	169,569	1,093,064	4,717,807	13,106,280
Total governmental activities program revenues	50,626,530	51,241,560	51,864,165	53,113,760	59,800,159	59,790,639	48,031,545	41,863,156	44,891,447	54,565,932
<b>Business-type activities:</b>										
Charges for services	16,018,375	19,064,677	19,523,972	19,248,136	-	-	-	-	-	-
Operating grants and contributions	-	-	-	-	-	-	-	-	239,861	140,396
Capital grants and contributions	6,865,346	1,509,214	796,235	5,137,825	-	-	-	-	-	-
Total business-type activities program revenues	22,883,721	20,573,891	20,320,207	24,385,961	-	-	-	-	239,861	140,396
Total Primary Government program revenues	\$ 73,510,251	\$ 71,815,451	\$ 72,184,372	\$ 77,499,721	\$ 59,800,159	\$ 59,790,639	\$ 48,031,545	\$ 41,863,156	\$ 45,131,308	\$ 54,706,328
<b>Net (expense)/revenue:</b>										
Governmental activities	\$ (126,876,282)	\$ (135,184,770)	\$ (132,089,048)	\$ (144,325,684)	\$ (142,246,979)	\$ (151,820,616)	\$ (156,050,400)	\$ (166,541,355)	\$ (186,010,651)	\$ (202,494,386)
Business-type activities	2,911,784	697,649	798,179	4,066,294	-	-	-	-	117,100	40,735
Total Primary Government net expense	\$ (123,964,498)	\$ (134,497,121)	\$ (131,290,869)	\$ (140,259,390)	\$ (142,246,979)	\$ (151,820,616)	\$ (156,050,400)	\$ (166,541,355)	\$ (185,893,551)	\$ (202,453,651)
<b>General revenues and other changes in net position:</b>										
<b>Governmental activities:</b>										
<b>Taxes:</b>										
Property taxes, levied for general purposes	\$ 120,796,742	\$ 128,334,481	\$ 131,493,564	\$ 134,846,403	\$ 138,698,177	\$ 145,884,708	\$ 149,086,210	\$ 164,168,554	\$ 163,671,530	\$ 176,662,214
Other local taxes	24,027,667	24,555,363	24,442,882	29,324,049	25,981,646	29,370,617	38,372,537	46,736,083	47,477,709	51,362,430
Interest on investment earnings	263,745	402,544	382,080	795,865	966,252	349,292	444,493	3,877,227	8,429,276	11,870,581
Miscellaneous	1,932,580	2,924,978	3,065,493	2,779,596	1,493,215	3,950,128	5,433,116	3,476,055	2,685,229	2,979,678
Total governmental activities	147,020,734	156,217,366	159,384,019	167,745,913	167,139,290	179,554,745	193,336,356	218,257,919	222,263,744	242,874,903
<b>Business-type activities:</b>										
Interest on investment earnings	519,767	90,148	43,940	1,904,327	-	-	-	-	120,504	150,853
Miscellaneous	832,182	973,869	726,432	495,207	-	-	-	-	3,283	-
Total business-type activities	1,351,949	1,064,017	770,372	2,399,534	-	-	-	-	123,787	150,853
Total Primary Government	\$ 148,372,683	\$ 157,281,383	\$ 160,154,391	\$ 170,145,447	\$ 167,139,290	\$ 179,554,745	\$ 193,336,356	\$ 218,257,919	\$ 222,263,744	\$ 242,874,903
<b>Change in net position:</b>										
Governmental activities	\$ 20,144,452	\$ 21,032,596	\$ 27,294,971	\$ 23,420,229	\$ 24,892,311	\$ 27,734,129	\$ 37,285,956	\$ 51,716,564	\$ 36,253,093	\$ 40,380,517
Business-type activities	4,263,733	1,761,666	1,568,551	6,465,828	-	-	-	-	240,887	191,588
Total Primary Government	\$ 24,408,185	\$ 22,794,262	\$ 28,863,522	\$ 29,886,057	\$ 24,892,311	\$ 27,734,129	\$ 37,285,956	\$ 51,716,564	\$ 36,493,980	\$ 40,572,105

(1) Prior to fiscal year 2020 (FY2020), JCSA was reported as a blended component unit and business-type activity of James City County. Beginning in FY2020, JCSA is reported as a discretely presented component unit and is not reported as part of the Primary Government.

(2) Prior to fiscal year 2024 (FY2024), the EDA was reported as a discretely presented component unit and therefore, not reported as part of the Primary Government. Beginning in FY2024, the EDA is reported as a blended component unit and business-type activity of James City County and is reported as part of the Primary Government.

Table 3

**County of James City, Virginia**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General fund:										
Nonspendable:										
Inventory	\$ 336,498	\$ 332,335	\$ 311,882	\$ 252,792	\$ 232,235	\$ 222,172	\$ 287,924	\$ 276,396	\$ 233,968	\$ 272,369
Prepaid items	-	-	-	-	-	-	-	26,599	28,016	20,279
Committed:										
Public Schools	-	-	-	-	-	8,128,540	6,581,532	7,805,781	13,698,027	12,562,153
Capital projects	-	-	-	-	-	-	-	-	-	4,000,000
Debt service	-	-	-	-	-	-	-	-	-	907,500
General	-	-	-	-	-	-	-	-	6,500,000	-
Assigned:										
General	7,860,584	7,249,473	8,384,195	7,825,910	9,436,272	7,333,706	8,604,806	1,910,388	1,984,358	1,314,598
Capital projects	5,414,938	6,001,542	6,963,412	7,116,956	7,853,810	15,833,459	15,952,529	8,644,565	6,219,000	-
Debt service	-	-	-	-	-	-	-	15,653,131	21,729,886	22,246,901
Unassigned	24,681,548	28,339,753	30,119,197	31,693,639	42,058,054	56,029,027	65,248,514	79,210,200	80,259,963	88,015,157
Total general fund	<u>\$ 38,293,568</u>	<u>\$ 41,923,103</u>	<u>\$ 45,778,686</u>	<u>\$ 46,889,297</u>	<u>\$ 59,580,371</u>	<u>\$ 87,546,904</u>	<u>\$ 96,675,305</u>	<u>\$ 113,527,060</u>	<u>\$ 130,653,218</u>	<u>\$ 129,338,957</u>
Other government funds:										
Restricted:										
Bond proceeds held in escrow	\$ -	\$ -	\$ 1,236,338	\$ 4,536,503	\$ 2,030,253	\$ 9,687	\$ 11,218	\$ 28,738	\$ 36,758	\$ 74,942,643
Grants and special projects	-	-	-	-	-	-	315,786	1,984,281	1,411,822	924,447
Nonmajor governmental funds	-	-	-	-	1,319,233	882,066	961,110	4,330,245	4,134,923	3,849,032
Committed:										
Capital projects	28,907,491	13,781,490	-	-	-	-	-	-	-	1,729,252
Grants and special projects	-	-	-	-	-	1,661,733	2,549,008	6,187,118	8,249,333	510,901
Nonmajor governmental funds	-	-	-	-	-	-	-	1,390,129	1,783,095	2,575,797
Assigned:										
Capital projects	18,699,213	26,115,707	26,401,040	29,732,523	31,263,804	27,489,088	39,845,175	53,396,820	64,067,847	84,209,779
Grants and special projects	-	-	-	-	-	-	-	-	161,726	260,973
Nonmajor governmental funds	6,111,183	7,233,419	10,523,259	9,761,066	12,375,121	4,508,720	12,306,078	3,376,641	3,029,967	3,835,529
Total other governmental funds	<u>\$ 53,717,887</u>	<u>\$ 47,130,616</u>	<u>\$ 38,160,637</u>	<u>\$ 44,030,092</u>	<u>\$ 46,988,411</u>	<u>\$ 34,551,294</u>	<u>\$ 55,988,375</u>	<u>\$ 70,693,972</u>	<u>\$ 82,875,471</u>	<u>\$ 172,838,353</u>

Table 4

**County of James City, Virginia**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Revenues:</b>										
General property taxes	\$ 124,363,595	\$ 128,094,252	\$ 130,402,106	\$ 134,744,837	\$ 138,724,196	\$ 144,766,114	\$ 146,502,246	\$ 160,843,816	\$ 163,483,990	\$ 177,723,999
Other local taxes	24,027,667	24,555,363	24,442,882	29,324,049	25,981,646	29,370,617	38,372,537	46,904,944	47,641,857	49,357,244
Licenses, permits, and fees	8,779,496	9,049,208	8,892,499	9,496,531	8,878,568	8,354,258	10,507,338	2,227,922	2,180,688	2,139,041
Fines and forfeitures	309,278	270,716	265,561	292,518	231,608	154,314	205,478	188,209	189,877	196,181
Use of money and property	263,745	402,544	382,080	795,865	966,252	349,292	444,493	3,877,227	8,429,276	11,870,581
Charges for services	6,623,273	6,471,404	6,656,889	6,586,341	6,291,204	6,341,310	7,678,699	8,232,122	9,236,960	9,977,192
Miscellaneous	1,932,580	2,924,978	3,065,493	2,779,596	1,493,215	3,929,305	4,753,731	3,432,978	2,149,190	2,802,784
Intergovernmental	34,635,171	35,092,799	35,731,814	36,733,787	44,338,305	44,917,875	29,392,759	30,505,767	34,297,415	42,345,067
Total revenues	200,934,805	206,861,264	209,839,324	220,753,524	226,904,994	238,183,085	237,857,281	256,212,985	267,609,253	296,412,089
<b>Expenditures:</b>										
General government administration	9,678,060	9,770,250	10,086,403	11,651,426	12,905,240	15,239,378	15,448,266	16,957,522	19,614,761	22,903,885
Judicial administration	5,463,744	5,870,569	5,856,353	5,908,750	5,954,875	6,276,544	6,450,992	6,932,333	6,815,455	7,654,931
Public works	27,878,252	28,443,672	28,728,800	31,127,333	31,102,285	32,582,648	35,344,302	41,889,727	41,654,490	45,423,327
Health and human services	7,082,202	7,833,811	7,635,751	8,235,686	8,652,838	8,542,554	9,858,415	11,057,736	14,125,276	14,763,664
Education	7,234,052	7,350,896	7,584,697	8,259,078	9,383,160	9,613,906	9,826,707	11,280,547	11,654,863	12,728,666
Parks, recreation, and cultural	79,825,974	84,299,207	85,395,004	91,070,061	92,286,710	91,265,989	80,953,282	78,622,373	82,984,327	91,312,570
Public safety	9,872,451	10,293,611	10,394,095	10,896,838	10,751,418	10,947,198	11,646,489	13,638,908	15,536,369	16,191,443
Community development	10,353,844	11,827,600	9,959,810	10,451,529	9,682,050	10,318,221	12,209,744	14,621,063	11,769,503	20,245,729
Nondepartmental	1,183,538	-	-	-	16,128	-	51,542	-	-	-
<b>Debt service:</b>										
Principal	17,122,377	16,206,234	16,284,125	14,343,182	14,282,841	12,471,271	12,408,938	12,770,426	13,060,961	15,507,023
Interest and other fiscal charges	6,188,222	6,841,056	6,195,080	5,848,486	5,447,279	4,655,693	4,441,433	3,927,359	3,361,275	4,508,952
Bond issuance costs	1,173,546	-	-	380,771	-	273,391	-	-	-	605,470
Lease financing	-	-	-	-	-	-	-	314,423	200,653	249,300
Subscription financing	-	-	-	-	-	-	-	687,451	760,915	1,108,911
Capital outlay	12,647,985	25,818,138	26,833,602	26,793,328	11,824,193	13,411,798	15,893,291	12,605,501	18,256,307	31,047,509
Total expenditures	195,704,247	214,555,044	214,953,720	224,966,468	212,289,017	215,598,591	214,533,401	225,305,369	239,795,155	284,251,380
Excess (deficiency) of revenues over (under) expenditures	5,230,558	(7,693,780)	(5,114,396)	(4,212,944)	14,615,977	22,584,494	23,323,880	30,907,616	27,814,098	12,160,709
<b>Other financing sources (uses):</b>										
Transfers in	40,956,217	40,745,506	40,309,261	46,365,441	36,233,275	26,987,246	51,168,906	45,595,301	42,411,437	69,257,041
Transfers out	(40,956,217)	(40,745,506)	(40,309,261)	(46,365,441)	(36,233,275)	(26,987,246)	(51,168,906)	(52,403,952)	(42,411,437)	(70,007,041)
Bonds issued	91,665,000	-	-	14,195,000	-	11,030,000	-	-	-	69,475,000
Premiums on bonds issued	10,930,294	-	-	1,150,501	-	2,450,765	-	-	-	6,046,990
Payment to refunded bond escrow agent	(73,165,442)	-	-	-	-	(14,297,561)	-	-	-	-
Financed purchase	-	-	-	-	-	-	62,571	4,708,260	-	-
Lease issuances	-	4,736,044	-	-	-	1,693,311	-	510,976	16,922	312,051
Subscription issuances	-	-	-	-	-	-	-	2,239,151	1,476,637	1,403,871
Total other financing sources, net	29,429,852	4,736,044	-	15,345,501	-	876,515	62,571	649,736	1,493,559	76,487,912
Net change in fund balances	\$ 34,660,410	\$ (2,957,736)	\$ (5,114,396)	\$ 11,132,557	\$ 14,615,977	\$ 23,461,009	\$ 23,386,451	\$ 31,557,352	\$ 29,307,657	\$ 88,648,621
<b>Debt service as a percentage of noncapital expenditures (1)</b>										
	12.56%	11.99%	11.74%	10.18%	9.79%	8.43%	8.39%	8.38%	7.65%	8.46%

(1) Noncapital expenditures equals total expenditures less amounts for capitalized assets on the government-wide statement of net position.

Table 5

**County of James City, Virginia**  
 Assessed Value and Actual Value of Taxable Property  
 Last Ten Fiscal Years

Fiscal Year	Real Property	Personal Property				Public Service	Total Assessed Value	Total Direct Tax Rate
		General	Machinery and Tools	Mobile Homes	Total			
2016	\$ 11,352,153,219	\$ 770,378,346	\$ 145,094,277	\$ 7,533,858	\$ 923,006,481	\$ 236,177,856	\$ 12,511,337,556	\$ 4.84
2017	11,608,801,433	809,023,687	147,942,350	7,008,284	963,974,321	245,349,999	12,818,125,753	4.84
2018	11,797,419,633	862,391,419	151,313,988	6,377,045	1,020,082,452	247,568,334	13,065,070,419	4.84
2019	12,089,303,067	898,095,969	150,923,619	6,628,640	1,055,648,228	262,267,902	13,407,219,197	4.84
2020	12,241,257,556	895,259,839	155,315,787	7,099,488	1,057,675,114	388,057,441	13,686,990,111	4.84
2021	12,617,887,537	970,206,188	155,735,247	8,655,439	1,134,596,874	551,095,928	14,303,580,339	4.84
2022	12,762,586,854	1,060,624,768	156,981,638	9,802,261	1,227,408,667	492,067,041	14,482,062,562	4.84
2023	13,991,898,842	1,175,910,328	163,770,203	11,304,406	1,350,984,937	510,430,407	15,853,314,186	4.83
2024	14,112,129,193	1,215,404,752	166,805,897	11,970,908	1,394,181,557	459,626,490	15,965,937,240	4.83
2025	16,862,672,359	1,216,091,475	168,109,350	12,579,157	1,396,779,982	570,390,228	18,829,842,569	4.83

Source: James City County Real Estate Assessments Department, Commissioner of the Revenue, and Treasurer

Note: Tax rate is per \$100 of assessed value.

**Table 6**

**County of James City, Virginia**  
**Tax Rates**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Real Estate Tax (1)</b>	<b>Personal Property Tax(1)</b>	<b>Room Tax</b>	<b>Meal Tax</b>	<b>Retail Sales Tax (2)</b>	<b>Historic Triangle Sales Tax (3)</b>	<b>Total Direct Tax Rate</b>
2016	\$ 0.84	\$ 4.00	\$ 5.00	\$ 4.00	\$ 1.00	\$ -	\$ 4.84
2017	0.84	4.00	5.00	4.00	1.00	-	4.84
2018	0.84	4.00	5.00	4.00	1.00	-	4.84
2019	0.84	4.00	5.00	4.00	1.00	1.00	4.84
2020	0.84	4.00	5.00	4.00	1.00	1.00	4.84
2021	0.84	4.00	5.00	4.00	1.00	1.00	4.84
2022	0.84	4.00	5.00	4.00	1.00	1.00	4.84
2023	0.83	4.00	5.00	4.00	1.00	1.00	4.83
2024	0.83	4.00	5.00	4.00	1.00	1.00	4.83
2025	0.83	4.00	5.00	4.00	1.00	1.00	4.83

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(1) Per \$100 assessed value

(2) Collected by the State and remitted to the County monthly

(3) Effective July 1, 2018

Note: There are no overlapping taxes in the rates disclosed in this table.

Table 7

**County of James City, Virginia**  
Principal Tax Payers  
Current Year and Ten Years Ago

<b>Principal Property Tax Payers</b>						
	<b>2025</b>			<b>2016</b>		
	<b>Property taxes assessed</b>	<b>Rank</b>	<b>Percentage of County total</b>	<b>Property taxes assessed</b>	<b>Rank</b>	<b>Percentage of County total</b>
	Anheuser-Busch, Inc.	\$ 5,642,525	1	2.94%	\$ 5,242,873	1
Virginia Electric & Power Company	3,498,775	2	1.82%	1,066,991	5	0.80%
Wal-Mart, Inc	1,169,516	3	0.61%	1,156,964	4	0.86%
Seaworld Parks & Entertainment, LLC	1,160,597	4	0.61%	2,174,333	2	1.62%
Premium Outlets of Williamsburg (1)	1,144,475	5	0.60%	1,175,322	3	0.88%
Historic Powhatan Resort Owners Assoc.	1,038,547	6	0.54%	1,004,739	6	0.75%
Ball Metal Container	994,874	7	0.52%	703,135	9	0.53%
Williamsburg Landing, Inc	917,056	8	0.48%	813,944	7	0.61%
Manor Club @ Ford's Colony	739,783	9	0.39%			
Cox Communications of Hampton Roads	737,558	10	0.38%			
Vacation Village @ Williamsburg (2)				717,088	8	0.54%
Virginia United Methodist Homes, Inc.				657,115	10	0.49%
Total	<u>\$ 17,043,706</u>		<u>8.89%</u>	<u>\$ 14,712,504</u>		<u>11.00%</u>

<b>Principal Personal Property Tax Payers</b>						
	<b>2025</b>			<b>2016</b>		
	<b>Property taxes assessed</b>	<b>Rank</b>	<b>Percentage of County total</b>	<b>Property taxes assessed</b>	<b>Rank</b>	<b>Percentage of County total</b>
	Anheuser-Busch, Inc.	\$ 4,559,253	1	8.22%	\$ 4,061,173	1
Ball Metal Container	855,887	2	1.54%	561,906	3	1.53%
Cox Communications of Hampton Roads	737,558	3	1.33%	248,428	7	0.68%
Seaworld Parks	629,167	4	1.13%	1,605,223	2	4.38%
Owens-Brockway Glass Container	585,142	5	1.05%	448,168	5	1.22%
Printpack, Inc	407,513	6	0.85%	470,525	4	1.28%
Wal-Mart, Inc	325,044	7	0.59%	316,964	6	0.87%
Citizen Asset Finance, Inc	275,790	8	0.50%			
HVT, Inc	221,950	9	0.40%	137,713	9	0.38%
Allan Myers VA, Inc	203,917	10	0.37%			
Toyota Lease Trust				209,857	8	0.57%
Lumber Liquidators				103,993	10	0.28%
Total	<u>\$ 8,801,221</u>		<u>15.98%</u>	<u>\$ 8,163,950</u>		<u>22.28%</u>

<b>Principal Real Estate Property Tax Payers</b>						
	<b>2025</b>			<b>2016</b>		
	<b>Property taxes assessed</b>	<b>Rank</b>	<b>Percentage of County total</b>	<b>Property taxes assessed</b>	<b>Rank</b>	<b>Percentage of County total</b>
	Virginia Electric & Power Company	\$ 3,498,775	1	2.57%	\$ 1,064,257	3
Premium Outlets of Williamsburg (1)	1,144,475	2	0.84%	1,175,322	2	1.21%
Anheuser-Busch, Inc.	1,083,272	3	0.79%	1,181,700	1	1.21%
Historic Powhatan Resort Owners Assoc.	1,038,547	4	0.76%	990,920	4	1.02%
Wal-Mart, Inc.	844,472	5	0.62%	840,000	5	0.86%
Williamsburg Landing, Inc	836,526	6	0.61%	738,064	6	0.76%
Virginia Natural Gas	760,535	7	0.56%			
Vacation Village @ Williamsburg (2)	716,777	8	0.53%	709,121	7	0.73%
Manor Club @ Ford's Colony	669,853	9	0.49%	651,006	8	0.67%
Riverside Health Care Assoc.	653,813	10	0.48%			
Virginia United Methodist Homes, Inc.				630,216	9	0.65%
Seaworld Parks, LLC	-		-	569,110	10	0.61%
Total	<u>\$ 11,247,045</u>		<u>8.25%</u>	<u>\$ 8,549,716</u>		<u>8.81%</u>

Source: James City County, Commissioner of the Revenue

(1) Premium Outlets includes two related parties, Williamsburg Outlets, LLC and Williamsburg Mazel, LLC, which have been combined to show the value of the shopping center.

(2) Formerly known as Williamsburg Plantation Owners Association.

**Table 8**

**County of James City, Virginia**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**

<b>Fiscal year</b>	<b>Taxes Levied</b>	<b>Collected in the Fiscal Year of the Levy</b>		<b>Collections in Subsequent Years</b>	<b>Total</b>	
		<b>Amount (1)</b>	<b>Percent of Levy</b>		<b>Collections to Date</b>	<b>Percent of Levy</b>
2016	\$ 122,616,224	\$ 106,867,113	87.16%	\$ 14,476,777	\$ 121,343,890	98.96%
2017	126,902,513	109,436,232	86.24%	15,895,512	125,331,744	98.76%
2018	129,502,759	111,268,080	85.92%	17,510,094	128,778,174	99.44%
2019	133,720,786	114,672,068	85.75%	16,894,911	131,566,979	98.39%
2020	135,651,256	114,426,238	84.35%	19,252,744	133,678,982	98.55%
2021	142,108,857	120,664,965	84.91%	19,196,062	139,861,027	98.42%
2022	143,792,467	122,219,660	85.00%	19,533,920	141,753,580	98.58%
2023	160,735,079	133,520,676	83.07%	24,375,831	157,896,507	98.23%
2024	157,879,876	134,119,404	84.95%	22,506,143	156,625,547	99.21%
2025	170,820,627	146,488,166	85.76%	-	146,488,166	85.76%

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Source: James City County, Treasurer

Table 9

**County of James City, Virginia**  
**Taxable Sales by Category**  
**Last Ten Fiscal Years**

<b>Category</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
Apparel stores	\$ 194,900,831	\$ 186,607,800	\$ 161,355,210	\$ 153,888,820	\$ 148,561,525	\$ 116,650,461	\$ 125,868,678	\$ 124,983,917	\$ 97,421,095	\$ 62,348,383
Automotive dealers, supplies, and repair	23,582,443	23,292,016	27,301,606	27,495,725	27,923,233	29,737,445	40,036,732	44,731,855	73,615,419	105,705,549
Building materials, machinery, and equipment	20,957,143	19,658,032	18,140,731	16,525,955	15,897,685	32,678,513	34,325,048	30,432,607	96,245,794	170,238,166
Eating and drinking establishments	116,764,293	113,221,696	96,580,559	100,513,316	103,898,550	96,894,374	118,945,292	124,859,642	133,181,007	140,310,162
Food stores	178,533,330	173,053,026	166,510,730	159,139,231	171,721,520	215,713,106	226,813,897	249,773,470	197,892,180	141,522,647
Furniture, home furnishings, and household equipment	34,915,814	33,199,279	30,254,081	29,813,814	28,837,623	28,645,435	29,436,353	24,906,212	19,285,228	19,194,640
General merchandise	138,011,583	138,691,794	148,614,533	158,022,671	148,055,718	157,187,098	177,380,986	187,545,120	159,854,775	129,101,656
Lodging	22,528,553	21,630,584	23,009,096	20,053,827	18,872,605	7,885,431	19,862,330	21,573,083	21,946,887	21,621,403
Other outlets	31,055,094	31,872,830	38,055,982	23,929,492	13,410,125	78,373,797	149,942,530	171,438,838	183,121,669	202,546,640
Other retail stores, dealers, trades, and services	250,886,839	243,076,757	261,444,986	275,721,770	277,858,734	113,465,655	138,168,869	147,637,581	152,169,418	174,349,203
<b>Total</b>	<b>\$ 1,012,135,923</b>	<b>\$ 984,303,814</b>	<b>\$ 971,267,514</b>	<b>\$ 965,104,621</b>	<b>\$ 955,037,318</b>	<b>\$ 877,231,315</b>	<b>\$ 1,060,780,715</b>	<b>\$ 1,127,882,325</b>	<b>\$ 1,134,733,472</b>	<b>\$ 1,166,938,449</b>

Source: Weldon Cooper Center

Note: Some data is not categorized to protect confidentiality of the business.

Table 10

**County of James City, Virginia**  
 Ratios of Outstanding Debt by Type  
 Last Ten Fiscal Years

Fiscal Year	Governmental Activities						Business-type Activity (3)	Total Primary Government	Percent of Personal Income (1)	Per Capita Personal Income (2)
	General		Lease				Revenue Bonds			
	Obligation Bonds	Financed Purchases	Leases	Subscriptions	Revenue Bonds	Total				
2016	\$ 49,844,842	\$ 728,456	\$ -	\$ -	\$ 130,451,552	\$ 181,024,850	\$ 24,118,109	\$ 205,142,959	26.61%	\$ 60,937
2017	44,155,482	4,195,266	-	-	119,855,768	168,206,516	23,269,202	191,475,718	29.60%	62,182
2018	38,348,323	3,183,141	-	-	109,069,984	150,601,448	22,600,295	173,201,743	32.90%	61,906
2019	33,966,163	2,146,958	-	-	112,183,815	148,296,936	21,906,388	170,203,324	34.83%	63,896
2020	29,479,003	1,086,117	-	-	102,028,321	132,593,441	-	132,593,441	47.80%	67,460
2021	26,481,646	1,340,157	-	-	90,434,122	118,255,925	-	118,255,925	59.27%	73,319
2022	23,404,288	1,015,683	779,568	-	80,105,604	105,305,143	-	105,305,143	69.63%	75,459
2023	20,231,931	4,488,517	996,926	1,551,700	70,254,086	97,523,160	-	97,523,160	82.58%	81,761
2024	16,959,574	3,227,556	839,600	2,305,039	60,237,567	83,569,336	-	83,569,336	**	**
2025	13,617,216	1,940,533	931,387	2,679,878	123,090,689	142,259,703	-	142,259,703	**	**

(1) Based on personal income from Table 12

(2) From Table 12, calendar year basis

(3) Prior to fiscal year 2020 (FY2020), the James City Service Authority (JCSA) was reported as a blended component unit and business-type activity of James City County. Beginning in FY2020, JCSA is reported as a discretely presented component unit and is not reported as part of the Primary Government.

\*\* Statistics not yet available

**County of James City, Virginia**  
Debt Statistics  
Last Ten Fiscal Years

<b>Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita</b>							
Fiscal year	Population (1)	Assessed Value (2)	Gross Bonded Debt (3)	Less Service Monies Available (4)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
2016	72,099	\$ 12,511,337,556	\$ 49,844,842	\$ 1,219,616	\$ 48,625,226	38.86%	\$ 674
2017	73,189	12,818,125,753	44,155,482	1,221,521	42,933,961	33.49%	587
2018	74,309	13,065,070,419	38,348,323	1,222,024	37,126,299	28.42%	500
2019	75,444	13,407,219,197	33,966,163	1,226,463	32,739,700	24.42%	434
2020	76,633	13,686,990,111	29,479,003	-	29,479,003	21.54%	385
2021	78,317	14,303,580,339	26,481,646	-	26,481,646	18.51%	338
2022	78,567	14,482,062,562	23,404,288	-	23,404,288	16.16%	298
2023	79,488	15,853,314,186	20,231,931	-	20,231,931	12.76%	255
2024	80,678	15,965,937,240	16,959,574	-	16,959,574	10.62%	210
2025	81,826	18,829,842,569	13,617,216	-	13,617,216	7.23%	166

<b>Ratio of Annual Debt Service Expenditures for General Bonded Debt and Lease Revenue Bonds to Total General Government Expenditures and Revenues</b>							
Fiscal year	Principal	Interest (5)	Total Debt Service	Total General Governmental Expenditures (2)	Ratio of Debt Service to General Total Governmental Expenditures	Total General Governmental Revenues (2)	Ratio of Debt Service to General Total Governmental Revenues
2016	\$ 17,122,377	\$ 6,188,222	\$ 23,310,599	\$ 226,845,449	10.28%	\$ 239,451,445	9.74%
2017	16,206,234	6,841,056	23,047,290	231,072,402	9.97%	245,652,126	9.38%
2018	16,284,125	6,195,080	22,479,205	231,635,241	9.70%	248,003,274	9.06%
2019	14,343,182	5,848,486	20,191,668	251,898,565	8.02%	259,858,415	7.77%
2020	14,282,841	5,447,279	19,730,120	243,309,721	8.11%	269,835,290	7.31%
2021	12,471,271	4,655,693	17,126,964	241,887,289	7.08%	279,751,973	6.12%
2022	11,917,000	4,393,270	16,310,270	280,172,584	5.82%	290,202,319	5.62%
2023	11,535,000	3,809,575	15,344,575	296,230,822	5.18%	310,251,316	4.95%
2024	12,138,510	3,269,025	15,407,535	307,442,341	5.01%	322,028,641	4.78%
2025	14,220,000	4,442,764	18,662,764	349,945,883	5.33%	351,978,390	5.30%

(1) From Table 12; based on calendar year

(2) From Table 5

(3) From Table 10

(4) Debt Service Reserve Funds held by a trustee

(5) Excludes arbitrage, bond issuance, and other costs.

(6) Reflects recurring expenditures and revenues in the General Fund, Debt Service Fund, Special Revenue funds, transfers to Capital Projects Fund and the County's percentage of discretely presented Component Unit - Public Schools' Operating Fund.

Note: The County has no overlapping debt.

Table 12

**County of James City, Virginia**  
Demographic and Economic Statistics  
Last Ten Years

Calendar Year	Population (1)	Personal Income (2)	Per Capita Personal Income (2)	Unemployment Rate (3)
2016	72,099	5,459,563,000	60,937	3.8%
2017	73,189	5,667,509,000	62,182	3.5%
2018	74,309	5,697,923,000	61,906	2.9%
2019	75,444	5,928,428,000	63,896	2.6%
2020	76,633	6,338,434,000	67,460	7.1%
2021	78,317	7,009,303,000	73,319	3.9%
2022	78,567	7,332,189,000	75,459	2.8%
2023	79,488	8,053,579,000	81,761	2.8%
2024	80,678	**	**	2.4%
2025	81,826	**	**	**

Median Household Income (4)			
Calendar Year	James City County	Virginia	United States
2016	80,226	66,149	55,322
2017	80,772	68,766	57,652
2018	83,048	71,564	60,293
2019	87,678	74,222	62,843
2020	91,675	76,398	64,994
2021	94,907	80,615	69,021
2022	100,711	87,249	75,149
2023	110,137	89,931	77,719
2024	112,920	92,090	81,604
2025	**	**	**

Households and Poverty					
Fiscal Year	Occupied Households (5)	Persons per Household (1)	Total Household Population	Supplemental Nutrition Assistance Program (SNAP)	
				No. of Households (5)	Percent of Occupied Households
2016	29,390	2.61	76,708	1,870	6.36%
2017	29,807	2.62	78,094	1,773	5.95%
2018	30,240	2.61	78,926	1,729	5.72%
2019	30,608	2.61	79,887	1,690	5.52%
2020	31,036	2.60	80,694	1,676	5.40%
2021	31,458	2.57	80,847	1,893	6.02%
2022	32,068	2.55	81,773	2,271	7.08%
2023	32,766	2.53	82,898	2,366	7.22%
2024	34,719	**	**	2,218	6.39%
2025	34,964	**	**	3,425	9.80%

Source: (1) Weldon Cooper Center

Source: (2) Bureau of Economic Analysis; combined James City County and the City of Williamsburg.

Source: (3) Virginia Employment Commission

Source: (4) U.S. Census Bureau

Source: (5) James City County, Social Services Department

\*\* Statistics not yet available. Due to a lapse in federal appropriations, the websites have not been updated.

(Continued)

**County of James City, Virginia**  
Demographic and Economic Statistics  
Last Ten Years

<b>Population and Age Distribution (1)</b>										
<b>Year</b>	<b>Population</b>		<b>Percentage Increase</b>							
1950	6,317		28.7%							
1960	11,539		82.7%							
1970	17,853		54.7%							
1980	22,763		27.5%							
1990	34,859		53.1%							
2000	48,102		38.0%							
2010	67,009		39.3%							
2020	78,254		16.8%							
<b>Age</b>	<b>1980</b>		<b>1990</b>		<b>2000</b>		<b>2010</b>		<b>2020</b>	
0-14	5,008	22.0%	7,211	20.7%	9,254	19.2%	11,608	17.3%	12,220	15.6%
15-19	2,276	10.0%	2,147	6.2%	2,838	5.9%	4,120	6.1%	4,335	5.5%
20-29	3,870	17.0%	5,330	15.3%	-	0.0%	-	0.0%	-	0.0%
20-34	*	*	*	*	7,484	15.6%	9,741	14.5%	11,525	14.7%
30-44	4,780	21.0%	8,901	25.5%	-	0.0%	-	0.0%	-	0.0%
35-44	*	*	*	*	7,866	16.4%	8,133	12.1%	8,647	11.0%
45-64	5,235	23.0%	7,255	20.8%	12,563	26.1%	19,537	29.2%	20,130	25.7%
65+	1,594	7.0%	4,015	11.5%	8,097	16.8%	13,870	20.7%	21,397	27.3%
<b>Total</b>	<b>22,763</b>	<b>100%</b>	<b>34,859</b>	<b>100%</b>	<b>48,102</b>	<b>100%</b>	<b>67,009</b>	<b>100%</b>	<b>78,254</b>	<b>100%</b>

<b>Unemployment Rate and Labor Force (2)</b>					
<b>Calendar year</b>	<b>Civilian Labor Force</b>	<b>Employed</b>	<b>Unemployed</b>	<b>Unemployment Rate</b>	
2016	34,910	33,580	1,330	3.8%	
2017	36,236	34,977	1,259	3.5%	
2018	36,646	35,579	1,067	2.9%	
2019	36,951	35,981	970	2.6%	
2020	36,749	34,137	2,612	7.1%	
2021	36,365	34,940	1,425	3.9%	
2022	37,027	35,991	1,036	2.8%	
2023	38,032	36,964	1,068	2.8%	
2024	37,892	36,969	923	2.4%	
2025	**	**	**	**	

Source (1) U.S. Census Bureau

Source (2): Virginia Employment Commission

\* New categories, as defined by the U.S. Census

\*\* Statistics not yet available

Table 13

**County of James City, Virginia**  
 Principal Employers in James City County  
 Current Year and Ten Years Ago

	2025			2016		
	Employees	Rank	Percent of Total County Employment	Employees	Rank	Percent of Total County Employment
Busch Entertainment	1000+	1	8.15%	1000+	1	**
Williamsburg-James City County Public Schools	1000+	2	5.19%	1000+	2	4.86%
James City County	1000+	3	3.02%	500-999	4	2.28%
Riverside Regional Medical Center	1000+	4	2.91%	500-999	7	1.52%
Wal-Mart Import Distribution Center	500-999	5	2.62%	500-999	5	1.82%
Eastern State Hospital	500-999	6	2.09%	500-999	3	2.73%
Williamsburg Landing	250-499	7	1.14%			
Anheuser-Busch Inbev	250-499	8	1.10%	500-999	6	1.67%
Owens & Minor/AVID Medical	250-499	9	1.03%	250-499	9	1.21%
Ball Metal	100-249	10	0.56%			
Kingsmill Resort				250-499	8	1.37%
Jamestown-Yorktown Foundation				250-499	10	0.91%
<b>Total</b>			<u>27.81%</u>			<u>18.37%</u>

Source: James City County, Economic Development Department

\*\* Information was not available.

Table 14

**County of James City, Virginia**  
 Full-time County Government Employees by Function/Program  
 Last Ten Fiscal Years

Function/program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Administrative:</b>										
Board of Supervisors	0.5	0.5	0.5	0.5	-	-	-	-	-	-
County Administration	3.0	3.0	4.0	6.0	7.0	7.0	8.0	8.0	8.0	9.0
County Attorney	5.0	5.0	5.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Communications	8.0	8.0	8.0	-	-	-	-	-	-	-
Economic Development	3.5	3.5	3.5	3.5	3.0	4.0	4.0	4.0	3.0	3.0
Office of Elections	3.0	3.0	3.0	3.0	3.0	3.0	4.0	5.0	5.0	5.0
Human Resources	7.0	7.0	7.0	8.0	7.0	7.0	7.0	8.0	8.0	10.0
<b>Financial Administration:</b>										
Accounting	8.0	7.0	7.0	7.0	7.0	7.0	8.0	9.0	9.0	10.0
Budget and Reporting	*	*	*	*	*	*	*	*	*	4.0
Commissioner of the Revenue	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0
Financial and Management Services	7.0	8.0	8.0	8.0	8.0	8.0	8.0	5.0	5.0	3.0
Purchasing	4.0	5.0	5.0	5.0	5.5	6.0	6.0	6.0	6.0	7.0
Real Estate Assessments	10.0	10.0	10.0	8.0	8.0	8.0	8.0	9.0	9.0	10.0
Risk Management	-	-	-	-	-	-	-	4.0	4.0	4.0
Treasurer	13.0	13.0	13.0	13.0	14.0	14.0	14.0	16.0	16.0	16.0
Satellite Services	3.0	3.0	3.0	3.0	3.0	3.0	3.0	**	**	**
<b>Information Resources Management:</b>										
Information Resources Management	21.0	21.0	21.0	15.0	14.0	13.0	13.0	14.0	14.0	14.0
Information Technology Core Applications	-	-	-	5.0	6.0	6.0	7.0	7.0	7.0	7.0
Information Technology Infrastructure	-	-	-	8.0	9.0	9.0	11.0	11.0	11.0	13.0
<b>General Services:</b>										
Facilities Maintenance	18.0	19.0	18.0	18.0	18.0	18.5	19.0	19.0	19.0	21.0
Fleet and Equipment	8.0	8.0	8.0	8.0	8.5	9.0	9.0	10.0	10.0	11.0
General and Capital Services	7.0	7.0	9.5	10.5	11.5	11.5	12.5	13.5	13.5	17.5
Grounds Maintenance	25.0	26.0	26.5	27.5	28.5	28.5	29.5	35.5	35.5	33.5
Solid Waste Management	5.0	5.0	5.0	5.0	6.0	6.0	7.0	8.0	9.0	10.0
Stormwater	8.0	8.0	7.0	18.0	18.0	18.0	19.0	20.0	20.0	22.0
<b>Community Development:</b>										
Building Safety and Permits	14.0	15.0	16.0	17.0	17.0	17.0	17.0	18.0	18.0	18.0
Community Development	2.0	2.0	2.0	2.0	2.0	3.0	4.0	4.0	4.0	5.0
Engineering and Resource Protection	11.0	11.0	11.0	-	-	-	-	-	-	-
Planning	10.0	10.0	9.0	11.0	11.0	11.0	11.0	11.0	12.0	12.0
Zoning Enforcement	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	5.0
<b>Judicial:</b>										
Courts/Judicial	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	3.0
Courthouse	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Clerk of the Circuit Court	11.0	11.0	11.0	11.0	11.0	11.0	11.0	13.0	13.0	13.0
Commonwealth's Attorney	9.0	10.0	11.0	11.0	13.0	13.0	13.0	13.0	13.0	14.0
Sheriff	16.0	16.0	17.0	17.0	17.0	17.0	17.0	17.0	17.0	17.0
<b>Public Safety:</b>										
Animal Control	2.0	2.0	2.0	2.0	2.0	2.0	3.0	3.0	3.0	3.0
Emergency Communications	29.0	29.0	29.0	28.0	28.0	28.0	28.0	28.0	28.0	***
Emergency Management	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Fire	115.0	115.0	115.0	122.0	128.0	128.0	128.0	137.0	137.0	139.0
Police	103.0	103.0	105.0	108.0	111.0	111.0	112.0	112.0	113.0	120.0
<b>Parks and Recreation</b>										
	49.0	52.0	52.0	54.0	54.0	54.0	53.0	57.0	56.0	64.0
<b>Total General Fund</b>	<b>559.0</b>	<b>567.0</b>	<b>573.0</b>	<b>588.0</b>	<b>604.0</b>	<b>606.5</b>	<b>619.0</b>	<b>650.0</b>	<b>651.0</b>	<b>662.0</b>
<b>Other Funds:</b>										
Social Services	51.0	52.0	53.0	53.0	56.0	56.0	60.0	61.0	61.0	64.0
Colonial Community Corrections	13.0	12.0	12.0	14.0	14.0	14.0	14.0	14.0	14.0	14.0
Housing and Neighborhood Development	8.0	7.0	8.0	9.0	9.0	9.0	9.0	10.0	10.0	11.0
Special Projects/Grants	3.0	3.0	6.0	5.0	8.0	10.5	11.0	16.0	17.0	12.0
<b>Total Other Funds</b>	<b>75.0</b>	<b>74.0</b>	<b>79.0</b>	<b>81.0</b>	<b>87.0</b>	<b>89.5</b>	<b>94.0</b>	<b>101.0</b>	<b>102.0</b>	<b>101.0</b>
<b>Total - All Funds</b>	<b>634.0</b>	<b>641.0</b>	<b>652.0</b>	<b>669.0</b>	<b>691.0</b>	<b>696.0</b>	<b>713.0</b>	<b>751.0</b>	<b>753.0</b>	<b>763.0</b>

Source: James City County, Fiscal Year 2025 Adopted Budget

\*Previously in Financial and Management Services.

\*\*Satellite Services became part of the Treasurer's office in fiscal year 2023.

\*\*\*Emergency Communications has been consolidated with York County, VA.

Table 15

**County of James City, Virginia**  
 Operating Indicators by Function/Program  
 Last Ten Fiscal Years

Function/Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Police:										
Calls for service	22,225	21,829	22,247	21,806	20,677	20,623	21,683	22,100	22,724	25,562
Major crimes reported	1,260	1,153	1,133	976	724	791	938	864	764	850
Major crimes cleared	390	335	374	343	231	227	244	211	223	247
Fire:										
Fire/other responses	3,302	4,010	3,774	3,978	3,646	3,800	3,884	4,382	4,649	5,255
Inspections	1,255	1,169	1,046	914	500	425	437	886	496	695
EMS responses	7,039	7,141	7,330	7,894	7,486	7,844	8,599	8,951	8,738	9,222
Refuse collection:										
Refuse collected (tons per day)	11	12	12	17	18	36	20	17	16	17
Recyclables collected (tons per day)	1	1	2	1	1	2	1	1	1	1
Recyclables collected curbside (tons per day)	24	23	23	24	15	12	11	14	14	9
Parks and recreation:										
Community center admissions	401,111	434,719	404,919	431,581	296,848	182,210	283,462	383,934	385,664	402,419
Park attendance	2,817,348	3,075,306	3,742,009	3,997,042	3,930,165	5,340,313	6,114,292	6,367,876	6,950,311	6,920,979
Participants in programs offered	463,319	508,776	528,703	505,780	307,607	220,404	223,153	261,532	252,814	273,425

Source: James City County departments.

**Table 16**

**County of James City, Virginia**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Fiscal Years**

<b>Function/Program</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
Police stations	1	1	1	1	1	1	1	1	1	1
Fire stations	5	5	5	5	5	5	5	5	5	5
Parks and recreation:										
Acreage	1,582	1,592	1,592	1,592	1,592	1,711	1,711	1,711	1,711	1,717
Playgrounds	12	10	10	10	10	10	10	10	10	10
Ball fields maintained	65	70	70	68	68	68	68	67	67	67
Tennis/pickleball courts maintained	6	6	6	6	8	8	8	8	8	8
Community centers	2	2	2	2	2	2	2	2	2	2

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Source: James City County departments