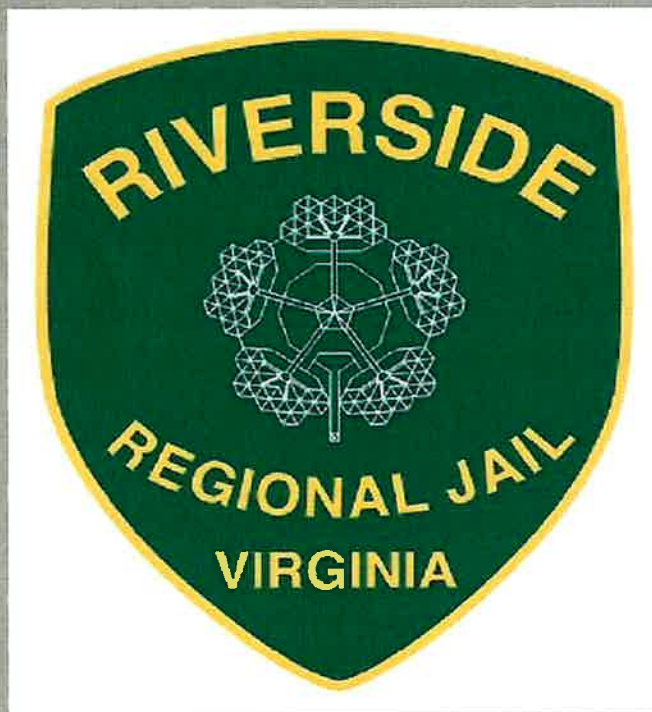


**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**



**RIVERSIDE REGIONAL JAIL AUTHORITY  
NORTH PRINCE GEORGE, VIRGINIA**

**FISCAL YEAR ENDING JUNE 30, 2024**

***RIVERSIDE REGIONAL JAIL AUTHORITY***  
***ANNUAL COMPREHENSIVE FINANCIAL REPORT***

***JULY 1, 2023 THROUGH JUNE 30, 2024***



**500 FOLAR Trail  
North Prince George, Virginia 23860  
(Prince George County)**

**Prepared by Administrative Services - Finance Department**

**Colonel Tojuanna Y. Mack  
Interim Superintendent**

**Crystal H. Reid, M.B.A.  
Director of Administrative Services**

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## **INTRODUCTORY SECTION**

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# *Riverside Regional Jail*

Colonel Tojuanna Mack  
Superintendent

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October 11, 2024

**The Board of Directors**  
***Riverside Regional Jail Authority***

**Dear Jail Authority Board Members:**

We are pleased to submit the Annual Comprehensive Financial Report of the ***Riverside Regional Jail Authority*** (Jail Authority) for the fiscal year ended June 30, 2024. The report was prepared by the Superintendent and Finance Department in accordance with accounting principles generally accepted in the United States of America for governmental accounting and reporting as promulgated by the Governmental Accounting Standards Board. The responsibility for the accuracy of information and the completeness and fairness of the presentations, including all disclosures, rests with the undersigned management of the Jail Authority. The financial statements have been audited by the independent accounting firm of Brown Edwards & Company, L.L.P. whose reports are included herein.

We believe that the financial information, as presented, is accurate in all material respects and that it is presented in a manner designed to fairly set forth the financial position and results of operations as measured by the financial activity of the Jail Authority's Enterprise Funds (Operating and Canteen); and that all disclosures necessary to enable the reader to gain an understanding of the Jail Authority's financial activity have been included.

A brief history of the Jail Authority, its financial operations and selected accomplishments are presented below. In addition, the Management's Discussion and Analysis (MD&A) precedes the basic financial statements and provides a narrative overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

## **PROFILE OF THE ORGANIZATION**

The ***Riverside Regional Jail Authority***, a political subdivision of the Commonwealth of Virginia, was created by Chapter 726 of the 1990 Acts of the General Assembly of Virginia, and was formed on June 21, 1990. The participating jurisdictions of the Jail Authority include the Cities of Colonial Heights, Hopewell and Petersburg and the Counties of Charles City, Chesterfield, Prince George and Surry. The Jail Authority is governed by a fourteen-member board, comprised of two members from each participating jurisdiction.

The general purpose of the Jail Authority is to maintain and operate a regional jail to meet the needs of the participating jurisdictions for additional jail facilities. The regional jail is located in the County of Prince George adjacent to the Petersburg Federal Correctional Institution and houses inmates primarily from member jurisdictions. If space is available, inmates from other jurisdictions, including state and federal inmates, are accepted.

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***A Nationally Accredited Jail***

500 FOLAR Trail, North Prince George, Virginia 23860  
Phone: (804) 524-6600 Fax: (804) 524-6659  
[www.rrjva.org](http://www.rrjva.org)

## **ECONOMIC CONDITON AND OUTLOOK**

The Jail Authority's economic outlook is stable. The economic stability of the Jail Authority is based on the contractual obligation of each member jurisdiction to pay a per diem rate of \$52.00 per inmate day.

The financial condition of the Jail Authority is primarily dependent upon the number of inmates housed at the facility. The outlook for the population growth increased by .39% for the Member Jurisdictions in the past year according to the recent United States Census data. During fiscal year 2024, the Jail Authority experienced an increase of 5.85% in the inmate Average Daily Population (ADP) for its Member Jurisdictions as compared to the previous fiscal year. The total ADP for fiscal year 2024 was 1,107 inmates as compared to the Operating Budget denoting 1,041 inmates.

In May 2024, the Jail Authority signed a new contract modification with the Bureau of Prisons (BOP) to increase the per diem rate for holding in house federal inmates from \$83.95 to \$108.27. The per diem rate for federal inmates on home electronic monitoring increased from \$41.98 to \$54.14. These revised rates were effective June 1, 2024. The ADP for BOP during the fiscal year was 64 inmates. The increase in the per diem will bring an increased revenue of \$568,000 in the following fiscal year if the ADP remains at least 64 inmates or higher for BOP.

## **MAJOR INITIATIVES**

The Jail Superintendent, after three years and ten months of service at the Jail Authority, retired on May 1, 2024. A national recruitment effort for the hiring of a new superintendent has been conducted. A new Superintendent will begin employment in the fall of 2024.

In order to demonstrate compliance in correctional facility management, the Jail Authority has undertaken a number of initiatives to ensure operations meet national standards for a local correctional facility.

- The Main Jail has been accredited by the American Correction Association (ACA), Adult Local Detention Standards (ALDF) for a three-year period in each of the following years: 1999, 2002, 2006, 2010, 2013, 2016, 2019 and 2022. The accreditation program is a professional peer review process based on national standards that have evolved since the founding of the ACA in 1870. ACA standards address services, programs and operations essential to effective correctional management. Standards set by ACA reflect practical up-to-date policies and procedures and function as a management tool for agencies and facilities throughout the world. The Jail Authority received a compliance score of 99.4 percent on the ACA audit that was conducted in May 2022.
- The Jail Authority received re-certification for compliance with the provisions of the Prison Rape Elimination Act (PREA) in April 2023. The certification is for a three-year period. During the inspection, it was noted by the PREA auditor that the Jail Authority was in full compliance with the PREA standards.
- The Jail Authority was audited by BOP in September 2023 to demonstrate compliance with the secure custody, safekeeping and housing of federal inmates. The federal audit was completed with no deficiencies.
- In order to demonstrate compliance with the provision of appropriate correctional healthcare, the Jail Authority received initial accreditation from the National Commission on Correctional Healthcare (NCCHC) in March 2014. The Jail Authority received a re-accreditation from NCCHC in September 2017. On June 28, 2021, the Jail Authority received its third re-accreditation from NCCHC. The certification is for a three-year period. The Jail Authority is currently on a wait-list to be audited for its fourth re-accreditation.
- The Jail Authority received certification from the Virginia State Board of Corrections in February 2024. An extensive audit was conducted and the Jail Authority received unconditional certification to house adult and juvenile offenders.
- In October 2017 the Riverside Regional Jail received a grant through the Department of Criminal Justice Services (DCJS) for an Addictions Recovery Grant Program (ARGP). The program serves female offenders who are within 90-120 days of release in conjunction with transitioning the Therapeutic Community female offenders who meet the same requirements as a part of extended release services. The ARGP, which began operation in January 2018, is a

twelve week cohort holistic model that uses a peer recovery approach. The program is facilitated by a Certified Peer Recovery Specialist who provides recovery planning and goal setting. The program also established the Riverside Re-entry Advisory Council in order to network with local and surrounding stakeholders to assist with hard to place cases and serve as a referral service for these returning citizens. The ARGP was renewed by DCJS for FY 2025.

- On May 11, 2023, the Riverside Regional Jail received a grant through DCJS for the American Rescue Plan Act (ARPA) for the Regional Jail Law Enforcement Equipment Program. The amount awarded to the Jail Authority was \$203,500. The grant was awarded for a (2) two year period beginning on July 1, 2022 through June 30, 2024. Funding for the ARPA grant can be used for the procurement of law enforcement and regional jail equipment that can improve or enhance the daily operations of the jail facility. The funding for the ARPA grant was retroactive back to the beginning of fiscal year 2023. Recipients of this award were allowed to apply for reimbursement of previously purchased law enforcement equipment that met the funding requirements of the grant. The Jail Authority received grant reimbursement of \$79,318 in fiscal year 2023 and \$124,182 in fiscal year 2024 for law enforcement equipment purchases.
- On December 15, 2023, the Jail Authority was approved for a \$50,000 grant through DCJS for the continuing purchases of COVID-19 supplies and personal protective equipment. The Jail Authority received full reimbursement for this grant from DCJS on February 26, 2024. The Jail Authority continues to practice the procedures that were implemented during the height of COVID-19 to mitigate the spread of the coronavirus.
- Community outreach is vital to the Jail Authority to make a continued positive impact on the stakeholders, citizens of the Member Jurisdictions and society at large. The staff of the Jail Authority works hard each year to give back to the communities of the Member Jurisdictions. Over the course of the past year, the charitable and community-based outreach activities have helped make the facility stand out amongst the citizens of the Member Jurisdictions. Food donations were contributed by staff to provide meals to the less fortunate citizens in the communities served during the holiday season. In an effort to assist breast cancer patients at the local medical center, staff hosted a bake sale to raise funds to purchase snacks and pastries to give to breast cancer patients while they were receiving their treatments. The Jail Authority plays a vital role in the Virginia Special Olympics programs by being a participant of Region Four's fundraising efforts. In April of each year, the Jail Authority in partnership with Prince George County Parks and Recreation and Friends of the Lower Appomattox River host the annual 5K Trail Run. The annual Law Enforcement Torch Run and Tip-a-Cop are also among the many events the Jail Authority participates to help raise money for the Virginia Special Olympics. We have found these programs to be a great success which allows the Jail Authority to give back to the citizens of Member Jurisdictions and shed a positive light on our organization.

On September 20, 2023, the BLRJ determined that the Jail Authority has complied with the September 23, 2021 Consent Agreement, which required the Jail to implement certain enhanced internal auditing and monitoring measures as well as additional external reporting requirements related to compliance with five (5) state regulatory standards. The BLRJ voted unanimously to direct its Executive Director to prepare a letter confirming that there were no longer any concerns regarding the Jail Authority's compliance. That letter was provided to the Jail Authority on September 21, 2023 confirming the Consent Agreement's expiration as of September 23, 2023.

The Jail Authority continues to remain committed to providing offenders an opportunity to address the underlying causes of criminal behavior. The facility publishes an Annual Programs Report documenting the various programs designed to provide offenders the opportunity to change. The Jail Authority is especially proud of efforts provided to veterans through the targeted programs offered in the Veterans Housing Unit with programs and services designed specifically for those offenders that have service in our Nation's Armed Services.

## **FINANCIAL CONTROLS**

The accounting system of the Jail Authority is dependent upon a strong system of internal accounting controls to ensure that financial information generated is both accurate and reliable. The Jail Authority's internal controls are designed to ensure that the assets of the Jail Authority are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America.

Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the evaluation of costs and benefits requires estimates and judgments made by management.

All internal control evaluations occur with the above framework. We believe that the Jail Authority's internal controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The Jail Authority maintains budgetary controls to ensure compliance with the annual budget approved by the Authority Board. The budget preparation process is initiated annually in August of each fiscal year (July 1 through June 30). The Director of Administrative Services, with input from other departments, prepares a Preliminary Budget for the Jail Authority Finance Committee to review. The Preliminary Budget must be submitted to the Jail Authority before January 1<sup>st</sup> of each year. The Jail Authority Finance Committee reviews the Preliminary Budget and adoption of the final budget must be completed by March 1<sup>st</sup> annually.

## **RELEVANT FINANCIAL POLICIES**

The Jail Authority maintains (6) six policies to assist in maintaining a strong credit rating, liquidity strength and the ability to operate independently from the member jurisdictions. (Post Issue Compliance Policy, Audit Committee Policy, Capital Improvement Plan Policy, Debt Management Policy, Accounting and Auditing Complaints Policy and the Fund Policy)

## **LONG-TERM FINANCIAL PLANNING**

As part of the annual budget process, estimated revenues and justification of those revenues are forecasted for future trends. The process focuses on operating revenues and expenses as well as debt service and investment income. The Jail Authority is committed to maintaining a sustainable long-term financial plan.

## **INDEPENDENT AUDIT**

State statute requires an annual audit by independent certified public accountants. The public accounting firm of Brown, Edwards & Company, L.L.P. was selected by the Jail Authority's Audit Committee to perform the audit for the fiscal year ended June 30, 2024. The independent auditor's report on the financial statements is included in the financial section of this report.

## **AWARDS AND ACHIEVEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Riverside Regional Jail Authority for its annual comprehensive financial report for the fiscal year ended June 30, 2023. This was the twenty-sixth (26th) consecutive year that Riverside Regional Jail Authority has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. The Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the requirements of the Certificate of Achievement program and we are submitting it to the GFOA to determine its eligibility for another certificate.

## **ACKNOWLEDGEMENTS**

This report reflects the strong financial policies enacted by the Jail Authority and the active participation of the Authority's Finance Committee. The Jail Authority's support and cooperation in planning and conducting the financial operations of the jail facility are appreciated and acknowledged.

The preparation of this report could not be accomplished without the efficient and dedicated efforts of the employees of the Riverside Regional Jail Authority. Of special mention are retired Superintendent Larry J. Leabough, Michelle Coleman, Trinika Lewis-Jones, Maria Montijo, and Kimberly Strubel.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Tojunanna Y. Mack", written over a horizontal line.

Tojunanna Y. Mack  
Interim Superintendent

A handwritten signature in black ink, appearing to read "Crystal H. Reid", written over a horizontal line.

Crystal H. Reid, MBA  
Director of Administrative Services



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Riverside Regional Jail Authority  
Virginia**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2023

*Christopher P. Merrill*

Executive Director/CEO

**DIRECTORY OF PRINCIPAL OFFICIALS  
FISCAL YEAR 2024**

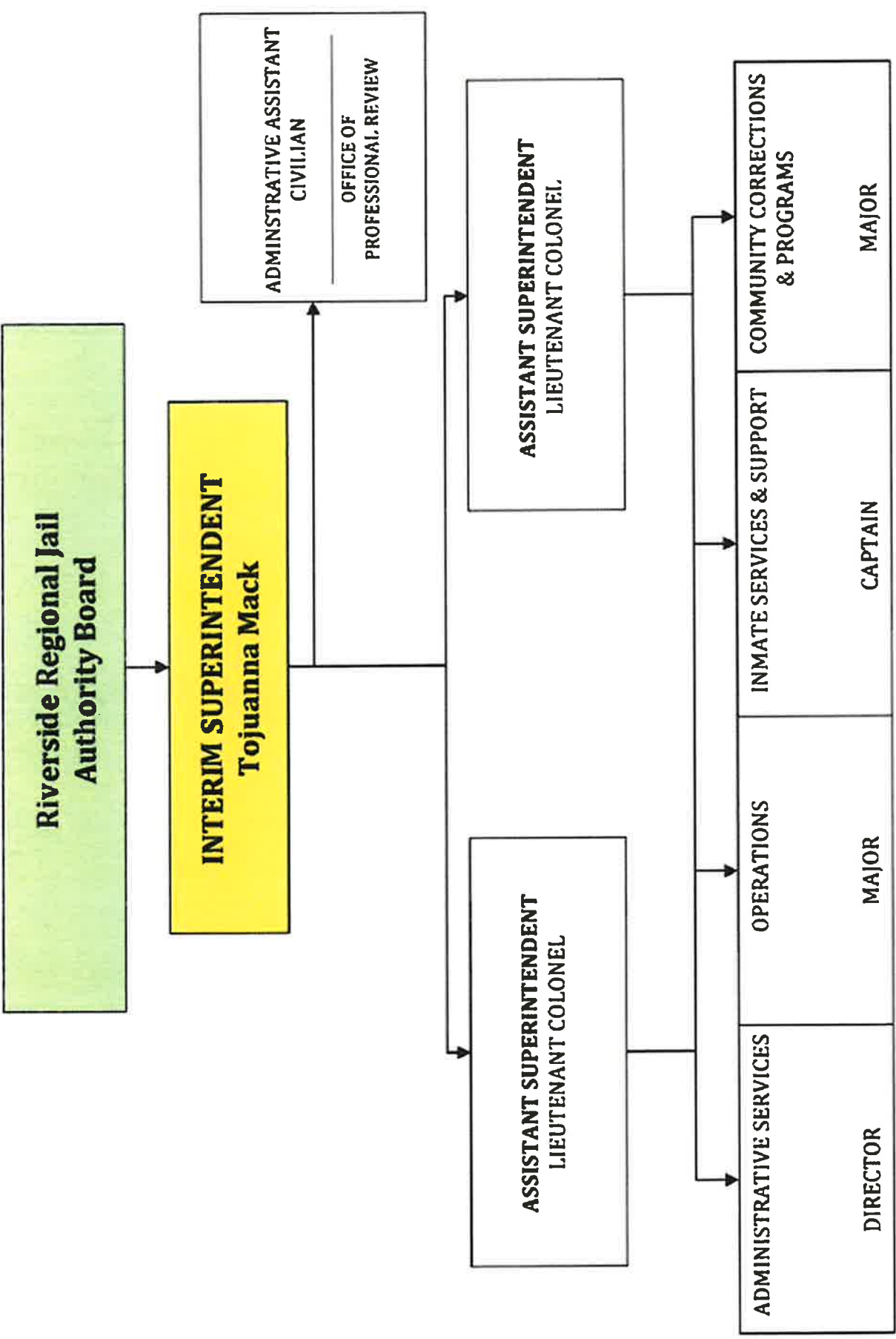
<b>Chair</b>	John Altman Jr. City of Petersburg
<b>Vice Chair</b>	Karl Leonard Chesterfield County
<b>Secretary/Treasurer</b>	Matt Harris Chesterfield County

**Other Members**

Michelle Johnson Charles City County	Sheriff Jayson Crawley Charles City County
Douglas Smith City of Colonial Heights	Sheriff Todd Wilson City of Colonial Heights
Concetta Manker City of Hopewell	Sheriff Travis Stanley City of Hopewell
Jeffrey Stoke Prince George County	Sheriff Roger Vargo Prince George County
Melissa Rollins Surry County	Sheriff Carlos Turner Surry County
Sheriff Vanessa Crawford City of Petersburg	

Hefty, Wiley & Gore  
Counsel

Tojuanna Mack  
Interim Superintendent



## **FINANCIAL SECTION**

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**Financial Section contains the  
Basic Financial Statements.**



## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Riverside Regional Jail Authority  
Prince George, Virginia

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the business-type activities, the major fund, and the aggregate remaining fund information of the Riverside Regional Jail Authority (the "Authority") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the major fund, and the aggregate remaining fund information of the Authority, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Authorities, Boards and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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*Your Success is Our Focus*

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 11, 2024 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Harrisonburg, Virginia  
October 11, 2024

## ***Riverside Regional Jail Authority***

### ***Management's Discussion and Analysis (Unaudited)***

---

October 11, 2024

As management of Riverside Regional Jail Authority (Jail Authority), we offer readers of the Riverside Regional Jail Authority's financial statements this narrative overview and analysis of the financial activities of the Riverside Regional Jail for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented and it should be read in conjunction with the letter of transmittal and the Jail Authority's financial statements, which follow in this analysis.

#### **Financial Highlights**

- The Jail Authority's change in net position was \$2,778,578 as a result of this year's operating and non-operating financial activities.
  - Total revenues of the Jail for FY 2024 were \$47,252,557.
  - Total expenses of the Jail for FY 2024 were \$44,473,979.
- The Jail Authority's operating and non-operating revenues increased \$3,932,584, or approximately 9.1%, and operating and non-operating expenses increased by \$6,897,050, or approximately 18.4%.
- The Jail Authority net investment in capital assets increased by \$1,763,809, or 2.5%.
- The Jail Authority met its financial obligations with regard to the Series 2013 and Series 2015 bonds, making principal payments totaling \$4,520,000.
- The Jail Authority's total average daily population increased by approximately 78 inmates, or 7.56% for fiscal year 2024.

#### **Overview of the Financial Statements**

The discussion and analysis provided here are intended to serve as an introduction to the Jail Authority's basic financial statements. The Jail Authority's basic financial statements consist of two components: (1) financial statements and (2) the notes to financial statements. This report also includes required supplementary information intended to furnish additional detail to support the basic financial statements themselves.

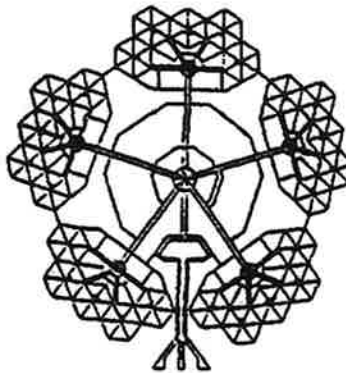
The Jail Authority maintains two enterprise funds, Operating and Canteen. This is an accounting method that is similar to that used by private sector companies. The Statement of Net Position includes the nature and amounts of investments in resources (assets), deferred outflows of resources, obligations to creditors (liabilities), and deferred inflows of resources. The Statement of Revenues, Expenses and Changes in Fund Net Position report all of the current year's revenue and expenses. This statement measures the success of the Jail Authority's operations over the past year and can be used to determine whether the Authority has successfully recovered all its costs through its user fees and other charges, profitability, and credit worthiness. The final required financial statement is the Statement of Cash Flows. The primary purpose of this statement is to provide information about the cash receipts, cash payments, and net changes in cash resulting from operations, investing, and capital and noncapital financing activities. The notes to the financial statements provide required disclosures and other information that are essential to a full understanding of material data provided in the statements. The notes present information about the Jail Authority's accounting policies, significant account balances and activities, obligations, commitments, segment information, contingencies and subsequent events, if any.

## Financial Analysis

Net position may serve over time as a useful indicator of a government's financial position. In the case of Riverside Regional Jail Authority, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$131,779,123 at June 30, 2024. The Jail Authority's total Operating Fund net position decreased by \$2,675,255 as compared to last year and the Canteen Fund net position decreased by \$289,211. Our detailed analysis that follows focuses on the change in net position and the resulting changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources of both the Operating Fund and Canteen Fund in the aggregate.

### Operating Fund and Canteen Fund

	<u>2024</u>	<u>2023</u>	<u>Increase (Decrease)</u>	
			<u>Dollars</u>	<u>Percent</u>
Capital assets - net	\$ 123,923,084	\$ 126,849,941	\$ (2,926,857)	(2.3) %
Other assets	64,254,237	66,146,544	(1,892,307)	(2.9) %
Total assets	<u>\$ 188,177,321</u>	<u>\$ 192,996,485</u>	<u>\$ (4,819,164)</u>	(2.5) %
Deferred outflows of resources	\$ 4,193,715	\$ 3,751,613	\$ 442,102	11.8 %
Long-term liabilities - net	\$ 50,270,844	\$ 55,321,670	\$ (5,050,826)	(9.1) %
Other liabilities	8,858,762	8,456,493	402,269	4.8 %
Total liabilities	<u>\$ 59,129,606</u>	<u>\$ 63,778,163</u>	<u>\$ (4,648,557)</u>	(7.3) %
Deferred inflows of resources	\$ 1,462,307	\$ 3,969,390	\$ (2,507,083)	(63.2) %
Net position:				
Net investment in capital assets	\$ 71,688,622	\$ 69,924,812	\$ 1,763,810	2.5 %
Restricted	32,508,592	34,466,377	(1,957,785)	(5.7) %
Unrestricted	27,581,909	24,609,356	2,972,553	12.1 %
Total net position	<u>\$ 131,779,123</u>	<u>\$ 129,000,545</u>	<u>\$ 2,778,578</u>	2.2 %



The Operating Fund and Canteen Fund had a combined change in net position of \$2,778,578. The changes in the Jail Authority's net position can be determined by reviewing the following condensed Statement of Revenues, Expenses and Changes in Net Position:

**Operating Fund and Canteen Fund**

	<u>2024</u>	<u>2023</u>	<u>Increase (Decrease)</u>	
			<u>Dollars</u>	<u>Percent</u>
Operating revenues:				
Inmate housing	\$ 22,804,176	\$ 20,795,459	\$ 2,008,717	9.7 %
State Compensation Board	18,720,391	18,290,533	429,858	2.4 %
Daily incarceration fees	368,647	358,935	9,712	2.7 %
Work release	210,409	200,205	10,204	5.1 %
Canteen sales	874,947	989,992	(115,045)	(11.6) %
Miscellaneous income	1,904,745	475,321	1,429,424	300.7 %
Non-operating revenues:				
Investment income	2,121,316	1,332,520	788,796	59.2 %
State and federal grants	212,582	844,033	(631,451)	(74.8) %
Miscellaneous income	35,344	32,975	2,369	7.2 %
Total revenues	<u>\$ 47,252,557</u>	<u>\$ 43,319,973</u>	<u>\$ 3,932,584</u>	<u>9.1 %</u>
Operating expenses:				
Salaries and wages	\$ 17,852,246	\$ 15,064,584	\$ 2,787,662	18.5 %
Fringe benefits	3,389,811	1,612,172	1,777,639	110.3 %
Contractual services	1,341,409	1,080,351	261,058	24.2 %
Materials and supplies	601,653	478,727	122,926	25.7 %
Medical services and supplies	8,537,448	7,440,494	1,096,954	14.7 %
Food services and supplies	2,045,168	1,655,181	389,987	23.6 %
Repairs and maintenance	1,142,977	960,842	182,135	19.0 %
Utilities	2,592,471	2,275,662	316,809	3.9 %
Depreciation	4,088,035	3,993,971	94,064	2.4 %
Other	710,541	682,761	27,780	4.1 %
Non-operating expenses:				
Interest expense	2,150,896	2,331,371	(180,475)	(7.7) %
Loss on disposal of capital assets	21,324	813	20,511	2,522.9 %
Total expenses	<u>\$ 44,473,979</u>	<u>\$ 37,576,929</u>	<u>\$ 6,897,050</u>	<u>18.4 %</u>
Change in net position	\$ 2,778,578	\$ 5,743,044	\$ (2,964,466)	(51.6) %
Beginning net position	<u>129,000,545</u>	<u>123,257,501</u>	<u>5,743,044</u>	<u>4.7 %</u>
Ending net position	<u>\$ 131,779,123</u>	<u>\$ 129,000,545</u>	<u>\$ 2,778,578</u>	<u>2.2 %</u>

Inmate housing revenue increased by \$2,008,717, or 9.7% primarily due to an increase in the ADP of the Member and Non-Member Jurisdictions' inmate housing. The Jail Authority has been aggressive in contracting to hold inmates for outside localities to generate revenue. During fiscal year 2024, the Non-Member Jurisdictions had an increase of 42.5% in the ADP as compared to the previous fiscal year. The Jail Authority's ADP for its Member Jurisdictions increased (53) fifty-three inmates, or 5.85% as compared to fiscal year 2023.

The increase of \$429,858, or 2.4% in the State Compensation Board revenue is attributed to the increase in staff salaries given by the Commonwealth of Virginia. The revenue for Work Release increased slightly by \$10,204, or 5.1% due to more inmates participating in the Work Release Program post COVID-19. The investment income increased \$788,796, or 59.2% due to high-yield interest earnings on the Jail Authority's Reserve Accounts.

Canteen Sales decreased by \$115,045, or 11.6% due to the Inmate Incentive Program. This program afforded inmates the opportunity to receive a \$25 commissary credit to purchase food items. The \$25 commissary credit was paid by the Canteen Fund during the last (7) seven months of fiscal year 2024, from December 2023 through June 2024. The inmates were required to be of good behavior and remain free from institutional disciplinary action to receive the credit. The Jail Authority paid \$176,965 on the Inmate Incentive Program through the Canteen Fund.

Operating expenses totaled \$44,473,979 for the year ended June 30, 2024. This is an increase of \$6,897,050, or 18.4% over fiscal year 2023. During the fiscal year, salaries and employee benefits totaled \$21,242,057, medical services and supplies totaled \$8,537,448, and food service supplies totaled \$2,045,168.

## Capital Asset and Debt Administration

### Capital Assets

At the end of fiscal year 2024, the Jail Authority had \$123,923,084, net of depreciation, invested in a broad range of capital assets (Operating and Canteen Funds), including land, buildings, vehicles, office, and computer equipment. This amount represents a net decrease (including additions and deletions) of \$2,926,857 over last year. Depreciation expense was \$4,088,035 for fiscal year 2024.

The following table summarizes the Jail Authority's capital assets, net of accumulated depreciation, as of June 30, 2024 and 2023 for Operating and Canteen Funds combined.

	<u>2024</u>	<u>2023</u>
Buildings	\$ 119,728,433	\$ 122,997,595
Furniture and equipment	3,450,264	3,326,839
Land	322,584	322,584
Land improvements	125,873	70,542
Vehicles	278,049	94,546
Computers and software	<u>17,881</u>	<u>37,835</u>
Total capital assets (net of accumulated depreciation)	\$ <u>123,923,084</u>	\$ <u>126,849,941</u>

The following table summarizes the changes in capital assets for both Operating and Canteen Funds. These changes are presented in more detail in the schedule in Note 4 to the financial statements.

	<u>2024</u>	<u>2023</u>
<b>Balance at beginning of year</b>	\$ 194,714,587	\$ 194,838,117
Additions	1,207,086	515,089
Deletions	(1,193,214)	(638,619)
Accumulated depreciation	<u>(70,805,375)</u>	<u>(67,864,646)</u>
<b>Balance at end of year</b>	\$ <u>123,923,084</u>	\$ <u>126,849,941</u>

This year major, capital asset additions included the following:

- Vehicles
- Dental equipment
- Fence detection system

- Building and maintenance equipment
- Food service equipment
- Paving and sealing of parking lots

#### ***Debt Administration***

At year-end, the Jail Authority had bonded debt of \$51,595,000 outstanding as compared to fiscal year 2023 outstanding bonds in the amount of \$56,115,000. Additional information on the bonds is contained in Note 5.

#### **Jail Authority's Per Diem Rates**

Per the Riverside Regional Jail Authority's Service Agreement, the operational per diem rates are set for the localities through the annual budget process. The per diem rates are set to be sufficient to generate revenues adequate to pay net operating expenses and to fund any required reserves. The Member Jurisdictions per diem rates were \$52.00 and \$51.50, for fiscal years 2024 and 2023, respectively. The per diem rate that has been set for the Bureau of Prisons' inmates increased from \$83.95 to \$108.27. The per diem rate for Hampton City Sheriff's Office is \$50.00 per inmate day.

#### **Economic Factors and Next Year's Budgets and Rates**

- The per diem rate remains at \$52.00 for Member Jurisdictions.
- A change in the per diem rate charge to the Member Jurisdictions is not anticipated.
- The increase in inmate population remains steady.
- The Jail Authority plans to maintain its 2025 Annual Budget with limited increases in expenses primarily due to concerted efforts to address projected staff retirements and staff turnover.

All of these factors were considered in preparing the Jail Authority's budget for the 2025 fiscal year.

#### **Contacting the Jail Authority's Financial Management**

The financial report is designed to provide our customers, bondholders and creditors with a general overview of the Jail Authority's financial position and to demonstrate the Jail Authority's accountability for revenues received. Questions concerning information provided in this report or requests for additional financial information should be directed to the Jail Authority's Director of Administrative Services at 804-524-6604 or Riverside Regional Jail Authority, 500 FOLAR Trail, North Prince George, Virginia 23860. E-mail requests may be sent to: [creid@rrja.org](mailto:creid@rrja.org).

# **BASIC FINANCIAL STATEMENTS**

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## RIVERSIDE REGIONAL JAIL AUTHORITY

## STATEMENT OF NET POSITION

June 30, 2024

	Major Fund Operating Fund	Nonmajor Fund Canteen Fund	Total
<b>ASSETS</b>			
<b>CURRENT ASSETS</b>			
Cash and cash equivalents (Note 2)	\$ 6,569,722	\$ -	\$ 6,569,722
Cash and cash equivalents, restricted (Note 2)	6,193,627	1,314,786	7,508,413
Investments, unrestricted (Note 2)	17,339,774	-	17,339,774
Accounts receivable (Note 3)	6,596,272	-	6,596,272
Due from other funds (Note 8)	330	-	330
Amounts receivable from inmate accounts custodial fund (Note 8)	38,482	33,209	71,691
Total current assets	36,738,207	1,347,995	38,086,202
<b>NONCURRENT ASSETS</b>			
Cash and cash equivalents, restricted (Note 2)	17,898,942	-	17,898,942
Net pension asset (Note 6)	8,269,093	-	8,269,093
Capital assets:			
Nondepreciable (Note 4)	322,584	-	322,584
Depreciable, net (Note 4)	123,393,844	206,656	123,600,500
Total noncurrent assets	149,884,463	206,656	150,091,119
Total assets	186,622,670	1,554,651	188,177,321
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred amounts from refunding of debt	1,721,103	-	1,721,103
Deferred outflows related to pensions (Note 6)	2,310,956	-	2,310,956
Deferred outflows related to other postemployment benefits (Note 7)	161,656	-	161,656
Total deferred outflows of resources	4,193,715	-	4,193,715
<b>LIABILITIES</b>			
<b>CURRENT LIABILITIES</b>			
Accounts payable	817,086	37,913	854,999
Insurance claims payable (Note 10)	634,027	-	634,027
Due to other funds (Note 8)	-	330	330
Accrued liabilities	434,405	-	434,405
Compensated absences payable – current portion (Note 5)	586,523	827	587,350
Accrued interest payable	1,160,782	-	1,160,782
Bonds payable – current portion (Note 5)	5,186,869	-	5,186,869
Total current liabilities	8,819,692	39,070	8,858,762
<b>LONG-TERM LIABILITIES</b>			
Compensated absences payable, net of current portion (Note 5)	859,662	1,213	860,875
Net other postemployment benefits liability (Note 7)	641,273	-	641,273
Bonds payable, net of current portion (Note 5)	48,768,696	-	48,768,696
Total long-term liabilities	50,269,631	1,213	50,270,844
Total liabilities	59,089,323	40,283	59,129,606
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions (Note 6)	1,204,552	-	1,204,552
Deferred inflows related to other postemployment benefits (Note 7)	257,755	-	257,755
Total deferred inflows of resources	1,462,307	-	1,462,307
<b>NET POSITION</b>			
NET INVESTMENT IN CAPITAL ASSETS	71,481,966	206,656	71,688,622
<b>RESTRICTED FOR:</b>			
Net pension asset	8,269,093	-	8,269,093
Debt service	12,091,707	-	12,091,707
Operating reserve	10,474,294	-	10,474,294
Repair and replacement reserve	365,786	-	365,786
Canteen funds	-	1,307,712	1,307,712
UNRESTRICTED	27,581,909	-	27,581,909
Total net position	\$ 130,264,755	\$ 1,514,368	\$ 131,779,123

The Notes to Financial Statements are an integral part of this statement.

## RIVERSIDE REGIONAL JAIL AUTHORITY

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
Year Ended June 30, 2024

	Major Fund Operating Fund	Nonmajor Fund Canteen Fund	Total
<b>OPERATING REVENUES</b>			
Charges for services – inmate housing	\$ 22,804,176	\$ -	\$ 22,804,176
State Compensation Board	18,720,391	-	18,720,391
Daily incarceration fees	368,647	-	368,647
Work release	210,409	-	210,409
Canteen sales	-	874,947	874,947
Telephone commissions	1,425,136	-	1,425,136
Miscellaneous operating income	479,609	-	479,609
Total operating revenues	44,008,368	874,947	44,883,315
<b>OPERATING EXPENSES</b>			
Salaries and wages	17,771,401	80,845	17,852,246
Fringe benefits	3,389,811	-	3,389,811
Contractual services	695,221	646,188	1,341,409
Materials and supplies	495,903	105,750	601,653
Medical services and supplies	8,537,448	-	8,537,448
Food services and supplies	2,020,814	24,354	2,045,168
Repairs and maintenance	1,142,977	-	1,142,977
Utilities	2,592,471	-	2,592,471
Depreciation	4,059,720	28,315	4,088,035
Other expenses	628,985	81,556	710,541
Total operating expenses	41,334,751	967,008	42,301,759
Operating income (loss)	2,673,617	(92,061)	2,581,556
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment income	2,121,316	-	2,121,316
State and federal grants and reimbursements	212,582	-	212,582
Miscellaneous nonoperating revenues	35,344	-	35,344
Interest expense	(2,150,896)	-	(2,150,896)
Loss on disposal of capital assets	(21,324)	-	(21,324)
Total nonoperating revenues (expenses)	197,022	-	197,022
Change in net position	2,870,639	(92,061)	2,778,578
NET POSITION – AT JULY 1	127,394,116	1,606,429	129,000,545
NET POSITION – AT JUNE 30	\$ 130,264,755	\$ 1,514,368	\$ 131,779,123

The Notes to Financial Statements are an integral part of this statement.

## RIVERSIDE REGIONAL JAIL AUTHORITY

## STATEMENT OF CASH FLOWS

Year Ended June 30, 2024

	<b>Major Fund</b>	<b>Nonmajor Fund</b>	
	<b>Operating Fund</b>	<b>Canteen Fund</b>	<b>Total</b>
<b>OPERATING ACTIVITIES</b>			
Receipts from jurisdictions	\$ 17,556,122	\$ -	\$ 17,556,122
Receipts from federal and state agencies	21,228,836	-	21,228,836
Receipts from canteen sales	-	868,879	868,879
Receipts from inmates	2,485,255	-	2,485,255
Contract agreements and miscellaneous income received	35,344	-	35,344
Payments to suppliers	(15,856,470)	(831,480)	(16,687,950)
Payments to employees	(21,509,725)	(81,533)	(21,591,258)
Net cash provided by (used in) operating activities	3,939,362	(44,134)	3,895,228
<b>NONCAPITAL FINANCING ACTIVITIES</b>			
Federal and state grants	263,718	-	263,718
Net cash provided by noncapital financing activities	263,718	-	263,718
<b>CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Purchase of capital assets	(1,207,086)	-	(1,207,086)
Principal paid on capital debt	(4,520,000)	-	(4,520,000)
Interest paid on capital debt	(2,427,688)	-	(2,427,688)
Net cash used in capital and related financing activities	(8,154,774)	-	(8,154,774)
<b>INVESTING ACTIVITIES</b>			
Proceeds from investments	9,020,644	-	9,020,644
Purchases of investments	(8,311,543)	-	(8,311,543)
Interest income received	1,590,331	-	1,590,331
Net cash provided by investing activities	2,299,432	-	2,299,432
Net decrease in cash and cash equivalents	(1,652,262)	(44,134)	(1,696,396)
<b>CASH AND CASH EQUIVALENTS</b>			
Beginning at July 1	32,314,553	1,358,920	33,673,473
Ending at June 30	\$ 30,662,291	\$ 1,314,786	\$ 31,977,077

The Notes to Financial Statements are an integral part of this statement.

## RIVERSIDE REGIONAL JAIL AUTHORITY

STATEMENT OF CASH FLOWS  
Year Ended June 30, 2024

	<u>Major Fund</u> <u>Operating Fund</u>	<u>Nonmajor Fund</u> <u>Canteen Fund</u>	<u>Total</u>
<b>RECONCILIATION TO EXHIBIT 1</b>			
Cash and cash equivalents	\$ 6,569,722	\$ -	\$ 6,569,722
Cash and cash equivalents, restricted	6,193,627	1,314,786	7,508,413
Cash and cash equivalents – non-current, restricted	17,898,942	-	17,898,942
	<u>\$ 30,662,291</u>	<u>\$ 1,314,786</u>	<u>\$ 31,977,077</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ 2,673,617	\$ (92,061)	\$ 2,581,556
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Depreciation	4,059,720	28,315	4,088,035
Contract agreements and miscellaneous income received	35,344	-	35,344
Miscellaneous expenses	24,584	-	24,584
Excess of employer contributions over pension expense	(452,321)	-	(452,321)
Excess of employer contributions over other postemployment benefits expense	(115,799)	-	(115,799)
Changes in assets and liabilities:			
Accounts receivable	(2,764,193)	-	(2,764,193)
Due from/to other funds	(1,653)	1,323	(330)
Amounts receivable from inmate accounts agency fund	1,454	(7,391)	(5,937)
Accounts payable	280,367	26,038	306,405
Insurance claims payable	(21,365)	-	(21,365)
Due to other funds	-	330	330
Accrued liabilities	56,260	-	56,260
Compensated absences payable	163,347	(688)	162,659
	<u>\$ 3,939,362</u>	<u>\$ (44,134)</u>	<u>\$ 3,895,228</u>
Net cash provided by (used in) operating activities			
	<u>\$ 3,939,362</u>	<u>\$ (44,134)</u>	<u>\$ 3,895,228</u>
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</b>			
Increase in fair value of investments	<u>\$ 530,985</u>	<u>\$ -</u>	<u>\$ 530,985</u>

The Notes to Financial Statements are an integral part of this statement.

**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**June 30, 2024**

	<b>Custodial Fund Inmate Accounts</b>
<b>ASSETS</b>	
Cash and cash equivalents, restricted (Note 2)	\$ 145,025
<b>LIABILITIES</b>	
Amounts payable to the Authority (Note 8)	\$ 71,691
<b>NET POSITION</b>	
Restricted for benefit of inmates	\$ 73,334

The Notes to Financial Statements are an integral part of this statement.

**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**Year Ended June 30, 2024**

	<u><b>Custodial Fund Inmate Accounts</b></u>
<b>ADDITIONS</b>	
Payments received from and on behalf of inmates	\$ 2,691,635
<b>DEDUCTIONS</b>	
Reimbursements made to the Authority	1,744,022
Payments to vendors	760,783
Other deductions	<u>204,550</u>
Total deductions	<u>2,709,355</u>
Net decrease in fiduciary net position	(17,720)
<b>NET POSITION – AT JULY 1</b>	<u>91,054</u>
<b>NET POSITION – AT JUNE 30</b>	<u><u>\$ 73,334</u></u>

The Notes to Financial Statements are an integral part of this statement.

## RIVERSIDE REGIONAL JAIL AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

June 30, 2024

#### Note 1. Summary of Significant Accounting Policies

##### Reporting entity

The Riverside Regional Jail Authority (the "Authority") is a political subdivision of the Commonwealth of Virginia created by Chapter 726 of the 1990 Acts of the General Assembly of Virginia and was formed on June 21, 1990. The purpose of the Authority is to maintain and operate a regional jail to meet the needs of the participating jurisdictions for additional jail facilities.

The Authority is governed by a fourteen-member board, comprised of the local Sheriff and an individual appointed by the governing body of each jurisdiction.

##### Measurement focus and basis of accounting

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) and deferred outflows/inflows of resources are included on the Statement of Net Position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Authority reports one major proprietary fund, the Operating Fund. This fund is used to account for the activities necessary for operating the jail facility. This fund does not account for funds collected from or held for inmates. The nonmajor Canteen Fund accounts for inmate charges.

The Authority distinguishes *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services in connection with the Authority's principal ongoing operations. The principal operating revenues of the Authority are charges for services for inmate housing, fees collected from inmates, and revenue from the State Compensation Board. Operating expenses include salaries, wages and fringe benefits, medical services and supplies, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating.

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

The Authority also reports a custodial fund to account for monies held on behalf of inmates. Custodial funds use the economic resources measurement focus and the accrual basis of accounting.

##### Cash and cash equivalents

The Authority's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, certain money market investments, and short-term investments with original maturities three months or less from the date of acquisition.

## **RIVERSIDE REGIONAL JAIL AUTHORITY**

### **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

##### Revenue recognition and accounts receivable

Operating revenues are recognized as revenue when billed. Per diem charges and reimbursements from the Commonwealth of Virginia are billed monthly. Unbilled revenues through year-end are accrued. Given the Authority's relationship with its member jurisdictions and prior history, no allowance has been established for uncollectible accounts.

##### Capital assets

Capital assets, if purchased or constructed, are recorded at cost. It is the Authority's policy to capitalize capital assets with a cost basis of \$5,000 or more. Items below this threshold are expensed in the period acquired. When items of property or equipment are sold or retired, the related cost and accumulated depreciation are removed from the accounts and any gain or loss is recognized. Maintenance and repairs which do not increase the capacity or efficiency of the item or extend its useful life are expensed.

The Authority provides for depreciation using the straight-line method over the following estimated useful lives:

Buildings & improvements	10 – 60 years
Land improvements	15 years
Furniture & equipment	10 years
Vehicles	5 years
Computer hardware & software	3 – 10 years

##### Compensated absences

The Authority grants vacation and sick leave in varying amounts as services are provided. Employees are compensated, with limits, for unused vested vacation leave upon termination, retirements, or death. Compensation for unused vacation leave is limited to twice an employee's annual accrual. Employees may accumulate an unlimited amount of sick leave, which is forfeited upon separation from the Authority, except when separation is the result of retirement. Employees who retire with at least five or more years of continuous Riverside Regional Jail service are eligible for a lump sum payment for up to (25) twenty-five percent of their unused sick leave balance. Employees with 1,000 hours or less of unused sick leave will receive a lump sum payment not to exceed \$5,000. Employees with more than 1,000 hours of unused sick leave will receive a lump sum payment not to exceed \$7,500. Employees who are required to work overtime and holidays earn compensatory and holiday leave, respectively.

## RIVERSIDE REGIONAL JAIL AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

June 30, 2024

#### Note 1. Summary of Significant Accounting Policies (Continued)

##### Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the Authority's Plans and the additions to/deductions from the Authority's Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### Deferred outflows/inflows of resources

In addition to assets, the statement that presents net position reports a separate section for deferred outflows of resources. These items represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense) until then.

In addition to liabilities, the statement that presents net position reports a separate section for deferred inflows of resources. These items represent an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

The Authority has the following items that qualify for reporting as deferred inflows or outflows:

- Deferred loss on refunding. A deferred loss on refunding is a deferred outflow which results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.
- Contributions subsequent to the measurement date for pensions and OPEB are always a deferred outflow; this will be applied to the net pension or OPEB liability in the next fiscal year.
- Differences between expected and actual experience for economic/demographic factors and changes of assumptions in the measurement of the total pension or OPEB liability. This difference will be recognized in pension or OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.
- Changes in proportion and differences between the Authority's contributions and its proportionate share of contributions for OPEB are deferred and amortized over the average expected remaining service lives of all employees provided with group life insurance benefits, and may be reported as a deferred inflow or outflow as appropriate.
- Difference between projected and actual earnings on pension and OPEB plan investments. This difference will be recognized in pension or OPEB expense over the closed five-year period and may be reported as a deferred outflow or inflow as appropriate.

## RIVERSIDE REGIONAL JAIL AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

June 30, 2024

#### Note 1. Summary of Significant Accounting Policies (Continued)

##### Net position

Net position is the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources.

Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction, or improvement of those assets. Net investment in capital assets excludes unspent debt proceeds.

Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Authority or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Operating Fund amounts are restricted in accordance with the Master Indenture. Additionally, amounts are restricted for the net pension asset. Restrictions on Canteen Fund net position are imposed by §53.1-127.1 of the *Code of Virginia*.

Unrestricted net position represents the remaining net position not included as the previous two categories. The Authority has internally designated a portion of unrestricted net position for the following purposes and amounts: Fund balance reserve, \$14,673,520; capital improvements fund, \$6,997,067; operating fund, \$5,846,752; and arbitrage reserve, \$64,570.

##### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from these estimates.

##### Fair value measurement

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Level 2 investments are valued using a matrix pricing technique, which is based on the investments' benchmark quoted prices.

## RIVERSIDE REGIONAL JAIL AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

June 30, 2024

#### Note 2. Deposits and Investments

##### Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”) Section 2.2-4400 et. seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in amount from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

##### Investments

Statutes authorize the Authority to invest in obligations of the United States or agencies thereof; obligations of the Commonwealth of Virginia or political subdivisions thereof; obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper and certain corporate notes, banker’s acceptances, repurchase agreements, the State Treasurer’s Local Government Investment Pool (LGIP), and the Commonwealth of Virginia State Non-Arbitrage Program (SNAP). Both the LGIP and SNAP are not registered with the SEC but are overseen by the Treasurer of Virginia and the State Treasury Board. The value of the Authority’s position in the pools is the same as the value of the pool shares and is stated at amortized cost in accordance with GASB Statement 79, which approximates fair value.

##### Credit risk

The Authority’s policy limits investments to instruments specified in Section 26-40 of the *Code of Virginia*.

##### Interest rate risk

Interest rate risk is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates. The Authority does not have a formal policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. The operating funds of the Authority are by nature short-term and are not considered to have investment rate risk.

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles.

**RIVERSIDE REGIONAL JAIL AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

**Note 2. Deposits and Investments (Continued)**

As of June 30, 2024, the Authority's deposits and investments consisted of the following:

<u>Type</u>	<u>Fair Value</u>	<u>S&amp;P Credit Rating</u>	<u>Weighted Average Maturity</u>
Deposits:			
Cash in bank	\$ 7,988,397	N/A	N/A
Cash on hand	<u>900</u>	N/A	N/A
Total deposits	<u>7,989,297</u>		
Investments – Level 1:			
U.S. Treasury notes	13,884,962	N/A	0.47 years
Investments reported at amortized cost:			
Virginia State Non-Arbitrage Program	17,963,512	AAAm	1 day
Local Government Investment Pool	<u>9,624,105</u>	AAAm	1 day
Total investments	<u>41,472,579</u>		
Total deposits and investments	<u>\$ 49,461,876</u>		

Reconciliation of deposits and investments to the Statement of Net Position (Exhibit 1) and the Statement of Fiduciary Net Position (Exhibit 4):

	<u>Exhibit 1</u>	<u>Exhibit 4</u>	<u>Total</u>
Cash and cash equivalents	\$ 6,569,722	\$ -	\$ 6,569,722
Cash and cash equivalents, restricted	7,508,413	145,025	7,653,438
Cash and cash equivalents – noncurrent, restricted	17,898,942	-	17,898,942
Investments, unrestricted	<u>17,339,774</u>	<u>-</u>	<u>17,339,774</u>
	<u>\$ 49,316,851</u>	<u>\$ 145,025</u>	<u>\$ 49,461,876</u>

**RIVERSIDE REGIONAL JAIL AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

**Note 2. Deposits and Investments (Continued)**

Restricted amounts

Details on restricted cash and cash equivalents in Exhibit 1 for the Operating and Canteen funds are as follows:

2013 Bond fund, fiscal year 2024 payment	\$ 4,770,335
2015 Bond fund, fiscal year 2024 payment	1,423,292
Inmate canteen funds	<u>1,314,786</u>
Cash and cash equivalents – restricted	<u>\$ 7,508,413</u>
Operating reserve	\$ 10,474,294
Repair and replacement reserve	365,786
Debt service reserve fund	<u>7,058,862</u>
Cash and cash equivalents – non-current, restricted	<u>\$ 17,898,942</u>

**Note 3. Accounts Receivable**

Accounts receivable consist of the following:

Member jurisdictions	\$ 2,129,400
Commonwealth of Virginia	3,595,814
Federal agencies	512,893
Federal grant	28,182
Other	329,983
	<u>\$ 6,596,272</u>

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 4. Capital Assets

Capital asset activity for the operating fund for the year was as follows:

	Beginning July 1	Increases	Decreases	Ending June 30
Capital assets, nondepreciable:				
Land	\$ 322,584	\$ -	\$ -	\$ 322,584
Capital assets, depreciable:				
Buildings and improvements	182,225,886	29,532	-	182,255,418
Furniture and equipment	10,145,935	862,534	619,693	10,388,776
Computer hardware and software	711,172	9,962	214,749	506,385
Vehicles	878,266	236,458	358,772	755,952
Land improvements	147,591	68,600	-	216,191
Total capital assets, depreciable	194,108,850	1,207,086	1,193,214	194,122,722
Less accumulated depreciation:				
Buildings and improvements	59,228,292	3,298,693	-	62,526,985
Furniture and equipment	7,054,066	673,535	582,433	7,145,168
Computer hardware and software	673,338	21,268	206,102	488,504
Vehicles	783,719	52,955	358,771	477,903
Land improvements	77,049	13,269	-	90,318
Total accumulated depreciation	67,816,464	4,059,720	1,147,306	70,728,878
Total capital assets depreciable, net	126,292,386	(2,852,634)	45,908	123,393,844
Total capital assets, net	\$ 126,614,970	\$ (2,852,634)	\$ 45,908	\$ 123,716,428

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 4. Capital Assets (Continued)

Capital asset activity for the canteen fund for the year was as follows:

	Beginning July 1	Increases	Decreases	Ending June 30
Capital assets, depreciable:				
Equipment	\$ 283,153	\$ -	\$ -	\$ 283,153
Less accumulated depreciation:				
Equipment	48,182	28,315	-	76,497
Total capital assets depreciable, net	\$ 234,971	\$ 28,315	\$ -	\$ 206,656

### Note 5. Long-Term Liabilities

Long-term liability activities for the year were as follows:

	Beginning July 1	Additions	Reductions	Ending June 30	Due Within One Year
Jail Facility Revenue Bonds	\$ 56,115,000	\$ -	\$ 4,520,000	\$ 51,595,000	\$ 4,730,000
Issuance premiums	2,883,767	-	523,202	2,360,565	456,869
	58,998,767	-	5,043,202	53,955,565	5,186,869
Compensated absences	1,285,566	1,663,552	1,500,893	1,448,225	587,350
	\$ 60,284,333	\$ 1,663,552	\$ 6,544,095	\$ 55,403,790	\$ 5,774,219

The annual requirements to amortize bond principal and related interest are as follows:

Fiscal Year	Principal	Interest	Total
2025	\$ 4,730,000	\$ 2,209,501	\$ 6,939,501
2026	4,955,000	1,976,163	6,931,163
2027	5,195,000	1,726,213	6,921,213
2028	5,450,000	1,462,513	6,912,513
2029	5,725,000	1,185,663	6,910,663
2030-2033	25,540,000	2,146,058	27,686,058
	\$ 51,595,000	\$ 10,706,111	\$ 62,301,111

## RIVERSIDE REGIONAL JAIL AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

June 30, 2024

#### Note 5. Long-Term Liabilities (Continued)

Details of long-term indebtedness are as follows:

	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Authorized and Issued</u>	<u>Average Interest Rate</u>	<u>Amount Outstanding</u>
Series 2015 Jail Facility Revenue Bonds	03/12/2016	07/01/2032	\$ 44,765,000	3.67 %	\$ 41,045,000
Series 2013 Jail Facility Revenue Bonds	06/27/2013	07/01/2032	44,025,000	4.27	<u>10,550,000</u>
					<u>\$ 51,595,000</u>

The Authority's debt agreements contain certain financial covenants for which the Authority was in compliance at June 30, 2024.

#### Note 6. Defined Benefit Pension Plan

##### Plan Description

All full-time, salaried permanent employees of the Authority, (the "Political Subdivision") are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at:

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>.

**RIVERSIDE REGIONAL JAIL AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

**Note 6. Defined Benefit Pension Plan (Continued)**

**Employees Covered by Benefit Terms**

As of the June 30, 2022 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b><u>Number</u></b>
Inactive members or their beneficiaries currently receiving benefits	152
Inactive members:	
Vested inactive members	48
Non-vested inactive members	443
Inactive members active elsewhere in VRS	230
Total inactive members	721
Active members	214
Total covered employees	1,087

**Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to Political Subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Political Subdivision's contractually required contribution rate for the year ended June 30, 2024 was 7.26% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Political Subdivision were \$1,019,729 and \$880,978 for the years ended June 30, 2024 and June 30, 2023, respectively.

**Net Pension Liability (Asset)**

The net pension liability is calculated separately for each employer and represents that particular employer's total pension liability (asset) determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For Political Subdivisions, the net pension liability (asset) was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation performed as of June 30, 2022, rolled forward to the measurement date of June 30, 2023.

**RIVERSIDE REGIONAL JAIL AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

**Note 6. Defined Benefit Pension Plan (Continued)**

**Actuarial Assumptions**

The total pension liability for General Employees and Public Safety employees with Hazardous Duty Benefits in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023.

Inflation	2.50%
General Employees – Salary increases, including inflation	3.50 – 5.35%
Public Safety Employees with hazardous duty benefits – Salary increases, including inflation	3.50 – 4.75%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates: General employees – 15 to 20% of deaths are assumed to be service related. Public Safety Employees – 45% to 70% of deaths are assumed to be service related. Mortality is projected using the applicable Pub-2010 Mortality Table with various setbacks or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study are as follows:

General Employees – Largest 10 – Non-Hazardous Duty and All Others (Non 10 Largest): Updated mortality table; adjusted retirement rates to better fit experience; adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service; no change to disability rates; no change to salary scale; no change to line of duty disability; and no change to discount rate.

Public Safety Employees – Largest 10 – Hazardous Duty and All Others (Non 10 Largest): Updated mortality table; adjusted retirement rate to better fit experience and increased final retirement age to 70; decreased rates of withdrawal; no change to disability rates; no changes to salary scale; no change to line of duty disability; and no change to discount rate.

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 6. Defined Benefit Pension Plan (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00 %	6.14 %	2.09 %
Fixed Income	15.00	2.56	0.38
Credit Strategies	14.00	5.60	0.78
Real Assets	14.00	5.02	0.70
Private Equity	16.00	9.17	1.47
MAPS – Multi-Asset Public Strategies	4.00	4.50	0.18
PIP – Private Investment Partnership	2.00	7.18	0.14
Cash	1.00	1.20	0.01
Total	100.00 %		5.75 %
	Inflation		2.50 %
	* Expected arithmetic nominal return		8.25 %

\* The above allocation provides for a one-year return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%. On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which is roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 6. Defined Benefit Pension Plan (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions, Political Subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2023, the alternate rate was the employer contribution rate used in the fiscal year 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2022 actuarial valuations, whichever was greater. From July 1, 2023 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in Net Pension Liability (Asset)

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) – (b)
Balances at June 30, 2022	\$ 58,536,210	\$ 69,541,099	\$ (11,004,889)
Changes for the year:			
Service cost	1,959,588	-	1,959,588
Interest	3,991,905	-	3,991,905
Changes of assumptions	-	-	-
Difference between expected and actual experience	2,710,158	-	2,710,158
Contributions – employer	-	880,888	(880,888)
Contributions – employee	-	613,315	(613,315)
Net investment income	-	4,476,204	(4,476,204)
Benefit payments, including refunds of employee contributions	(2,712,936)	(2,712,936)	-
Administrative expenses	-	(44,607)	44,607
Other changes	-	55	(55)
Net changes	5,948,715	3,212,919	2,735,796
Balances at June 30, 2023	\$ 64,484,925	\$ 72,754,018	\$ (8,269,093)

**RIVERSIDE REGIONAL JAIL AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

**Note 6. Defined Benefit Pension Plan (Continued)**

**Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following presents the net pension liability (asset) of the Political Subdivision using the discount rate of 6.75%, as well as what the Political Subdivision's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b><u>1.00% Decrease (5.75%)</u></b>	<b><u>Current Discount Rate (6.75%)</u></b>	<b><u>1.00% Increase (7.75%)</u></b>
Political Subdivision's net pension liability (asset)	\$ <u>974,090</u>	\$ <u>(8,269,093)</u>	\$ <u>(15,911,272)</u>

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2024, the Political Subdivision recognized pension expense of \$567,318. At June 30, 2024, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b><u>Deferred Outflows of Resources</u></b>	<b><u>Deferred Inflows of Resources</u></b>
Differences between expected and actual experience	\$ 1,291,227	\$ 147,897
Net difference between projected and actual earnings on pension plan investments	-	1,056,655
Employer contributions subsequent to the measurement date	<u>1,019,729</u>	<u>-</u>
Total	<u><u>\$ 2,310,956</u></u>	<u><u>\$ 1,204,552</u></u>

**RIVERSIDE REGIONAL JAIL AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

**Note 6. Defined Benefit Pension Plan (Continued)**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

The Authority reported deferred outflows of resources related to pensions resulting from Authority's contributions subsequent to the measurement date which will be recognized as an increase of the Net Pension Asset in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending June 30,</b>	<b>Effect on Pension Expense</b>
2025	364,630
2026	(1,309,526)
2027	996,535
2028	35,036
2029	-
Thereafter	-

**Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2023 Annual Report. A copy of the 2023 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2023-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Payables to the Pension Plan**

At June 30, 2024, \$147,902 was payable to the Virginia Retirement System for the legally required contributions related to June 2024 payroll.

**Note 7. Other Postemployment Benefits Liability – VRS Group Life Insurance**

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the Authority also participates in the VRS Group Life Insurance (GLI) cost-sharing multi-employer other postemployment benefit plan.

**Plan Description**

All full-time employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

## RIVERSIDE REGIONAL JAIL AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

June 30, 2024

#### Note 7. Other Postemployment Benefits Liability – VRS Group Life Insurance (Continued)

##### Plan Description (Continued)

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

##### Contributions

Contributions to the VRS OPEB program were based on actuarially determined rates from actuarial valuations as of June 30, 2021. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

##### Group Life Insurance Program

Governed by:	<i>Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.</i>
Total rate:	1.34% of covered employee compensation. Rate allocated 60/40; 0.80% employee and 0.54% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2024 Contribution	\$78,632
June 30, 2023 Contribution	\$68,023

In June 2023, the Commonwealth made a special contribution of approximately \$10.1 million to the Group Life Insurance plan. This special payment was authorized by Chapter 2 of the Acts of Assembly of 2022, Special Session I, as amended by Chapter 769, 2023 Acts of Assembly Reconvened Session.

##### OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB

The net OPEB liabilities were measured as of June 30, 2023 and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by an actuarial valuation performed as of June 30, 2022 and rolled forward to the measurement date of June 30, 2023. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2023 relative to the total of the actuarially determined employer contributions for all participating employers.

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 7. Other Postemployment Benefits Liability – VRS Group Life Insurance (Continued)

#### OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)

##### Group Life Insurance Program

June 30, 2024 proportionate share of liability	\$641,273
June 30, 2023 proportion	0.05347%
June 30, 2022 proportion	0.05344%
June 30, 2024 expense (income)	(\$31,760)

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

At June 30, 2024, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

##### Group Life Insurance Program

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 64,047	\$ 19,466
Change of assumptions	13,707	44,430
Net difference between projected and actual earnings on OPEB plan investments	-	25,770
Changes in proportion	5,270	168,089
Employer contributions subsequent to the measurement date	78,632	-
Total	<u>\$ 161,656</u>	<u>\$ 257,755</u>

The deferred outflows of resources related to OPEB resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future periods as follows:

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 7. Other Postemployment Benefits Liability – VRS Group Life Insurance (Continued)

#### OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)

##### Group Life Insurance Program

Year Ending June 30,	Effect on OPEB Expense
2025	\$ (68,796)
2026	(87,729)
2027	(21,727)
2028	(2,866)
2029	6,387
Thereafter	-

#### Actuarial Assumptions and Other Inputs

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2022, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023:

Inflation	2.50%
Salary increases, including inflation:	
• Locality- general employees	3.50 – 5.35%
• Locality – hazardous duty employees	3.50 – 4.75%
• Teachers	3.50 – 5.95%
Investment rate of return, net of expenses, including inflation	6.75%

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 6.

**RIVERSIDE REGIONAL JAIL AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2024**

**Note 7. Other Postemployment Benefits Liability – VRS Group Life Insurance (Continued)**

**Net OPEB Liability**

The net OPEB liability represents the total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2023, net OPEB liability amount for the VRS GLI OPEB program is as follows (amounts expressed in thousands):

	<b>Group Life Insurance Program</b>
Total OPEB liability	\$ 3,907,052
Plan fiduciary net position	\$ 2,707,739
Employers' net OPEB liability (asset)	\$ 1,199,313
Plan fiduciary net position as a percentage of total OPEB liability	69.30%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

**Group Life Insurance Program**

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 7. Other Postemployment Benefits Liability – VRS Group Life Insurance (Continued)

#### Long-Term Expected Rate of Return (Continued)

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00 %	6.14 %	2.09 %
Fixed Income	15.00	2.56	0.38
Credit Strategies	14.00	5.60	0.78
Real Assets	14.00	5.02	0.70
Private Equity	16.00	9.17	1.47
MAPS – Multi-Asset Public Strategies	4.00	4.50	0.18
PIP – Private Investment Partnership	2.00	7.18	0.14
Cash	1.00	1.20	0.01
Total	100.00 %		5.75 %
	Inflation		2.50 %
	*Expected arithmetic nominal return		8.25 %

- \* The above allocation provides for a one-year return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%. On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which is roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

#### Discount Rate

The discount rate used to measure the GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2023, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate for GLI and 100% of the actuarially determined contribution rate for all other OPEB plans. From July 1, 2023, on participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 7. Other Postemployment Benefits Liability – VRS Group Life Insurance (Continued)

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Authority, as well as what the Authority's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
GLI Net OPEB liability	\$ 950,567	\$ 641,273	\$ 391,207

#### OPEB Plan Fiduciary Net Position

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2023 *Annual Comprehensive Financial Report* (Annual Report). A copy of the 2023 VRS report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2023-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Payables to the OPEB Plan

At June 30, 2024, \$16,672 was payable to the Virginia Retirement System for the legally required contributions related to June 2024 payroll.

### Note 8. Interfund Balances and Transfers

The following interfund receivables and payables are included in the fund financial statements at June 30, 2024:

		<b>Due From Inmate Custodial Fund</b>	<b>Total</b>
<b>Due To</b>	<b>Canteen Fund</b>		
Operating Fund	\$ 330	\$ 38,482	\$ 38,812
Canteen Fund	-	33,209	33,209
	<u>\$ 330</u>	<u>\$ 71,691</u>	<u>\$ 72,021</u>

Amounts due to the Operating Fund include general and administrative charges and various reimbursements. Amounts due to the Canteen Fund include reimbursement for goods and services paid on behalf of inmates.

## RIVERSIDE REGIONAL JAIL AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

June 30, 2024

#### Note 9. Deferred Compensation Plan

The Authority has a deferred compensation plan under which the participants may defer a portion of their annual compensation subject to *Internal Revenue Code (IRC)* Section 457 limitations. Any contributions made to the deferred compensation plan are not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to the plan are administered by a third party administrator. In compliance with the provisions of the *IRC* Section 457(g), the plan assets are in custodial accounts for the exclusive benefit of the plan's participants and beneficiaries. Consequently, these assets and the related liability are not reported in the accompanying financial statements.

#### Note 10. Risk Management

The Authority's risk management program involves maintaining comprehensive insurance coverage and identifying and monitoring loss exposure. The Authority's comprehensive property, boiler and machinery, automobile, business interruption, inland marine insurance, Line of Duty Act, and worker's compensation is provided through the Virginia Association of Counties Group Self-Insurance Risk Pool (VACORP). The purpose of VACORP is to create and administer group self-insurance pools for political subdivisions of the Commonwealth of Virginia pursuant to the authority provided in Chapter 27 of Title 15.2 of the Code of Virginia. VACORP is a joint fund created to provide the necessary anticipated financing for comprehensive property and liability coverages essential to its membership, which has agreed to provide for joint and cooperative action to self-insure and to pool their separate risks and liabilities. The State Corporation Commission's Bureau of Insurance regulates group self-insurance risk pools in Virginia. VACORP is managed by a nine member Supervisory Board elected by members at the program's annual business meeting. The Supervisory Board approves coverages and establishes rates each year based on actuarially-established claim reserve requirements. With Board approval, dividend rate credit returns may be made available based on program surplus. In the unlikely event the Board determines the Pool to be actuarially insufficient, the Board may make an assessment of Pool members. Annual rates are based on estimated claims and reserve requirements. Pool deficits, should they materialize, will be eliminated through the levy of an additional assessment upon Association members.

General liability and faithful performance of duty bond coverages are provided by the Commonwealth of Virginia, Department of General Services and the Division of Risk Management. There was no reduction in insurance coverage for the year ended June 30, 2024 or claims not covered by existing policies. Claims have not exceeded coverage for the last four fiscal years.

The Authority is self-insured for health insurance purposes and has retained Anthem Blue Cross and Blue Shield to administer the program. The Authority currently reports these activities in the Operating Fund. Significant claims, over \$90,000, are covered by commercial insurance.

# RIVERSIDE REGIONAL JAIL AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

June 30, 2024

### Note 10. Risk Management (Continued)

Claims liabilities are based on estimates of the ultimate cost of reported claims, related claim adjustment expenses and an estimate for claims incurred but not reported (IBNR) based on historical experience. The following represents the change in approximate aggregate liabilities for the fund:

<u>Fiscal Year</u>	<u>Beginning Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Ending Liability</u>
2024	\$ 655,392	\$ 2,471,195	\$ 2,492,560	\$ 634,027
2023	52,458	2,272,788	1,669,854	655,392
2022	269,706	1,713,491	1,930,739	52,458

### Note 11. New Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective.

In June 2022, the GASB issued **Statement No. 101**, *Compensated Absences*. This statement updates the recognition and measurement guidance for compensated absences and amends certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

In December 2023, the GASB issued **Statement No. 102**, *Certain Risk Disclosures*. This statement defines and requires governments to disclose the risks related to concentrations of inflows or outflows of resources. The requirements of this Statement are effective for reporting periods beginning after June 15, 2024.

In April 2024, the GASB issued **Statement No. 103**, *Financial Reporting Model Improvements*. This statement improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability as well as addresses certain application issues. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.

**REQUIRED  
SUPPLEMENTARY INFORMATION**

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**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS**  
**June 30, 2024**

	Plan Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>										
Service cost	\$ 1,959,588	\$ 1,666,114	\$ 1,786,992	\$ 2,148,932	\$ 2,186,851	\$ 2,091,096	\$ 2,186,637	\$ 2,150,926	\$ 2,060,095	\$ 1,970,573
Interest on total pension liability	3,991,905	3,915,768	3,533,784	3,342,894	3,003,090	2,807,408	2,682,164	2,462,197	2,252,657	2,008,571
Difference between actual and expected experience	2,710,158	(2,260,713)	(1,418,168)	(555,007)	1,544,883	(808,871)	(1,418,135)	(589,893)	(772,215)	-
Changes of assumptions	-	-	2,266,993	-	1,728,996	-	(586,776)	-	-	-
Benefit payments, including refunds of employee contributions	(2,712,936)	(2,260,449)	(2,092,919)	(2,124,722)	(1,556,776)	(1,031,597)	(1,117,762)	(643,927)	(450,291)	(534,137)
Net change in total pension liability	5,948,715	1,060,720	4,076,682	2,812,097	6,907,044	3,058,036	1,746,128	3,379,303	3,090,246	3,445,007
<b>Total pension liability – beginning</b>	<b>58,536,210</b>	<b>57,475,490</b>	<b>53,398,808</b>	<b>50,586,711</b>	<b>43,679,667</b>	<b>40,621,631</b>	<b>38,875,503</b>	<b>35,496,200</b>	<b>32,405,954</b>	<b>28,960,947</b>
<b>Total pension liability – ending</b>	<b>\$ 64,484,925</b>	<b>\$ 58,536,210</b>	<b>\$ 57,475,490</b>	<b>\$ 53,398,808</b>	<b>\$ 50,586,711</b>	<b>\$ 43,679,667</b>	<b>\$ 40,621,631</b>	<b>\$ 38,875,503</b>	<b>\$ 35,496,200</b>	<b>\$ 32,405,954</b>
<b>Plan Fiduciary Net Position</b>										
Contributions – employer	880,888	\$ 943,845	\$ 918,935	\$ 930,649	\$ 1,079,214	\$ 1,246,898	\$ 1,146,951	\$ 1,303,496	\$ 1,272,768	\$ 1,356,380
Contributions – employee	613,315	588,267	560,242	652,142	743,295	790,035	701,743	713,279	697,572	668,321
Net investment income	4,476,204	(81,933)	15,272,866	1,058,456	3,485,087	3,527,503	5,104,533	736,406	1,698,455	4,815,572
Benefit payments, including refunds of employee contributions	(2,712,936)	(2,260,449)	(2,092,919)	(2,124,722)	(1,556,776)	(1,031,597)	(1,117,762)	(643,927)	(450,291)	(534,137)
Administrative expenses	(44,607)	(43,626)	(37,567)	(35,670)	(33,165)	(28,984)	(28,163)	(23,372)	(21,410)	(24,447)
Other changes	55	1,634	1,445	(1,257)	(2,207)	(3,201)	(4,600)	(301)	(364)	253
Net change in plan fiduciary net position	3,212,919	(852,262)	14,623,002	479,598	3,715,448	4,500,654	5,802,702	2,085,581	3,196,730	6,281,942
<b>Plan fiduciary net position – beginning</b>	<b>69,541,099</b>	<b>70,393,361</b>	<b>55,770,359</b>	<b>55,290,761</b>	<b>51,575,313</b>	<b>47,074,659</b>	<b>41,271,957</b>	<b>39,186,376</b>	<b>35,989,646</b>	<b>29,707,704</b>
<b>Plan fiduciary net position – ending</b>	<b>\$ 72,754,018</b>	<b>\$ 69,541,099</b>	<b>\$ 70,393,361</b>	<b>\$ 55,770,359</b>	<b>\$ 55,290,761</b>	<b>\$ 51,575,313</b>	<b>\$ 47,074,659</b>	<b>\$ 41,271,957</b>	<b>\$ 39,186,376</b>	<b>\$ 35,989,646</b>
<b>Net pension liability (asset) – ending</b>	<b>\$ (8,269,093)</b>	<b>\$ (11,004,889)</b>	<b>\$ (12,917,871)</b>	<b>\$ (2,371,551)</b>	<b>\$ (4,704,050)</b>	<b>\$ (7,895,646)</b>	<b>\$ (6,453,028)</b>	<b>\$ (2,396,454)</b>	<b>\$ (3,690,176)</b>	<b>\$ (3,583,692)</b>
Plan fiduciary net position as a percentage of total pension asset	113%	119%	122%	104%	109%	118%	116%	106%	110%	111%
Covered payroll	\$ 12,661,846	\$ 11,701,243	\$ 11,256,539	\$ 13,007,211	\$ 15,014,182	\$ 15,397,332	\$ 14,043,639	\$ 14,230,306	\$ 13,894,847	\$ 13,729,157
Net pension liability as a percentage of covered payroll	65%	94%	115%	18%	31%	51%	46%	17%	27%	26%

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year – e.g., plan year 2014 was presented in the entity's fiscal year 2015 financial report.

The Notes to Required Supplementary Information are an integral part of this schedule.

## RIVERSIDE REGIONAL JAIL AUTHORITY

REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PENSION CONTRIBUTIONS

June 30, 2024

<b>Year Ended June 30,</b>	<b>Actuarially Determined Contribution</b>	<b>Contributions in Relation to Actuarially Determined Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 1,019,729	\$ 1,019,729	-	\$ 14,490,793	7.04 %
2023	880,978	880,978	-	12,661,846	6.96
2022	943,845	943,845	-	11,701,243	8.07
2021	918,935	918,935	-	11,256,539	8.16
2020	930,649	930,649	-	13,007,211	7.15
2019	1,079,205	1,079,205	-	15,014,182	7.19
2018	1,243,197	1,243,197	-	15,397,332	8.07
2017	1,146,951	1,146,951	-	14,043,639	8.17
2016	1,303,496	1,303,496	-	14,230,306	9.16
2015	1,272,768	1,272,768	-	13,894,847	9.16

The covered payroll amounts above are for the Authority's fiscal year – i.e., the covered payroll on which required contributions were based for the same year.

## RIVERSIDE REGIONAL JAIL AUTHORITY

**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY**  
**June 30, 2024**

<b>Plan Year Ended June 30,</b>	<b>Employer's Proportion of the Net OPEB Liability (Asset)</b>	<b>Employer's Proportionate Share of the Net OPEB Liability (Asset)</b>	<b>Employer's Covered Payroll</b>	<b>Employer's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability</b>
<b>Virginia Retirement System – Group Life Insurance – General Employees</b>					
2023	0.05347 %	641,273	\$ 12,745,560	5.03 %	69.30 %
2022	0.05344	643,469	11,747,571	5.48	67.21
2021	0.05529	643,725	11,446,963	5.62	67.45
2020	0.06383	1,065,218	13,267,935	8.03	52.64
2019	0.07700	1,253,000	15,210,827	8.24	52.00
2018	0.08176	1,242,000	15,564,457	7.98	51.22
2017	0.07675	1,155,000	14,178,536	8.15	48.86

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year – e.g., plan year 2017 information was presented in the entity's fiscal year 2018 financial report.

presentation, no earlier data is available. However, additional years will be included as they become available.

The Notes to Required Supplementary Information are an integral part of this schedule.

## RIVERSIDE REGIONAL JAIL AUTHORITY

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF OPEB CONTRIBUTIONS

June 30, 2024

Entity Fiscal Year Ended June 30,	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a Percentage of Covered Payroll
<b>Virginia Retirement System – Group Life Insurance – General Employees</b>					
2024	\$ 78,632	\$ 78,632	\$ -	\$ 14,597,138	0.54 %
2023	68,023	68,023	-	12,745,560	0.53
2022	62,767	62,767	-	11,747,571	0.53
2021	61,642	61,642	-	11,446,963	0.54
2020	68,172	68,172	-	13,267,935	0.51
2019	78,493	78,493	-	15,210,827	0.52
2018	80,855	80,855	-	15,564,457	0.52

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the Authority's fiscal year – i.e., the covered payroll on which required contributions were based for the same year.

## **RIVERSIDE REGIONAL JAIL AUTHORITY**

### **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**June 30, 2024**

#### **Note 1. Changes of Benefit Terms**

##### Pension

There have been no actuarially material changes to the Virginia Retirement System (the "System") benefit provisions since the prior actuarial valuation.

##### Other Postemployment Benefits (OPEB)

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### **Note 2. Changes of Assumptions**

The actuarial assumptions used in the June 30, 2022, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

##### **Largest 10 – Non-Hazardous Duty:**

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age.
- Adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.
- Applicable to: Pension and GLI OPEB

##### **Largest 10 – Hazardous Duty/Public Safety Employees:**

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience and changed final retirement age from 65 to 70.
- Decreased withdrawal rates.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.
- Applicable to: Pension and GLI OPEB

(Continued)

## **RIVERSIDE REGIONAL JAIL AUTHORITY**

### **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**June 30, 2024**

#### **Note 2. Changes of Assumptions (Continued)**

##### **All Others (Non 10 Largest) – Non-Hazardous Duty:**

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age.
- Adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service.
- No change to disability rates.
- No changes to salary scale.
- No change to line of duty rates.
- No change to discount rate.
- Applicable to: Pension and GLI OPEB

##### **All Others (Non 10 Largest) – Hazardous Duty/Public Safety Employees:**

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience and changed final retirement age from 65 to 70.
- Decreased withdrawal rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.
- Applicable to: Pension and GLI OPEB

##### **Teacher cost-sharing pool**

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age from 75 to 80 for all.
- Adjusted withdrawal rates to better fit experience at each age and service through 9 years of service.
- No change to disability rates.
- No changes to salary scale.
- No change to discount rate.
- Applicable to: GLI OPEB.

## STATISTICAL SECTION

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This part of the Riverside Regional Jail Authority's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Authority's financial health.

### **Financial Trends**

These tables contain trend information to help the reader understand how the Authority's financial performance and well-being have changed over time.

Tables 1 – 2

### **Revenue Capacity**

These tables contain information to help the reader assess the factors affecting the Authority's ability to generate its revenues.

Tables 3 – 4

### **Debt Capacity**

These tables present information to help the reader assess the affordability of the Authority's current level of outstanding debt and the Authority's ability to issue additional debt in the future.

Tables 5 – 6

### **Demographic and Economic Information**

These tables offer demographic and economic indicators to help the reader understand the environment within which the Authority's financial activities take place and to help make comparisons over time and with other governments.

Tables 7 – 8

### **Operating Information**

These tables contain service and infrastructure data to help the reader understand how the information in the Authority's financial report relates to the services the Authority provides and the activities it performs.

Tables 9 – 11

### **Other Information**

The table presents a summary of insurance coverage in force separated by type and insurance company.

Table 12

Sources: Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

TABLE 1

## RIVERSIDE REGIONAL JAIL AUTHORITY

## NET POSITION BY COMPONENT

## Last Ten Fiscal Years

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Net investment in capital assets	\$ 71,688,622	\$ 69,924,812	\$ 68,896,989	\$ 67,347,673	\$ 66,123,698	\$ 65,382,280	\$ 64,390,078	\$ 64,000,243	\$ * 62,449,317	\$ * 61,778,237
Restricted	32,508,592	34,466,377	35,297,921	24,501,096	26,137,871	28,832,144	26,941,743	22,140,631	23,973,076	23,858,140
Unrestricted	27,581,909	24,609,356	19,062,591	29,443,181	27,088,769	*** 24,379,111	*** 27,413,079	32,041,897	** 27,580,591	** 24,403,387
Total net position	\$ 131,779,123	\$ 129,000,545	\$ 123,257,501	\$ 121,291,950	\$ 119,350,338	\$ 118,593,535	\$ 118,744,900	\$ 118,182,771	\$ 114,002,984	\$ 110,039,764

\* Restated for implementation of GASB Statement No. 65

\*\* Restated for implementation of GASB Statement No. 68

\*\*\* Restated for implementation of GASB Statement No. 75

TABLE 2

**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>OPERATING REVENUES</b>										
Charges for services – inmate housing	\$ 22,804,176	\$ 20,795,459	\$ 20,468,251	\$ 23,294,488	\$ 22,470,532	\$ 22,437,478	\$ 25,385,826	\$ 25,661,966	\$ 24,766,756	\$ 23,959,544
Charges for services – supplemental billings			500,000			2,800,000				
State Compensation Board	18,720,391	18,290,533	15,697,420	14,847,091	14,865,016	14,690,559	14,789,934	14,053,434	14,352,174	13,235,682
Daily incarceration fees	368,647	358,935	451,176	658,117	559,058	553,726	611,022	571,333	579,022	268,371
Work release	210,409	200,205	333,808	293,203	445,450	448,834	341,478	398,422	398,422	277,182
Canteen sales	874,947	989,992	1,222,336	2,049,140	1,604,618	1,337,844	1,525,011	1,411,553	1,383,021	1,417,313
Telephone commissions	1,425,136	198,818	261,020	282,218	239,197	20,045				465,335
Miscellaneous income	479,609	276,503	354,515	444,550	414,533	173,395	121,931	131,175		
<b>NONOPERATING REVENUES</b>										
Investment income	2,121,316	1,332,520	54,992	64,402	713,361	1,030,444	346,369	183,563	209,599	38,903
Miscellaneous income	35,344	32,975	11,229	6,272	23,041	354,731	504,725	505,376	698,810	254,833
ARPG/ARPA/RSAT grant revenue and DOC reimbursement										
Total revenues	212,582	844,033	88,400	136,569	38,400	38,400	51,616	42,833		
	47,252,557	43,319,973	39,443,147	42,075,050	41,373,206	43,885,456	43,677,912	43,082,102	42,387,804	39,917,163
<b>OPERATING EXPENSES</b>										
Salaries and wages	17,852,246	15,064,584	13,611,879	13,530,248	14,835,161	17,440,055	17,741,246	15,780,058	16,229,999	13,948,873
Fringe benefits	3,389,811	1,612,172	1,782,502	4,484,501	3,746,696	1,992,141	2,868,255	3,368,094	3,118,198	3,976,992
Contractual services	1,341,409	1,080,351	1,351,426	1,753,763	1,491,211	1,533,209	1,588,400	1,597,777	1,525,689	1,433,461
Materials and supplies	601,653	478,727	429,697	421,821	395,982	476,469	475,182	575,106	540,461	468,785
Medical services and supplies	8,537,448	7,440,494	8,054,519	7,759,943		7,567,320	6,450,129	5,554,146	4,824,290	5,590,650
Food service and supplies	2,045,168	1,655,181	1,564,318	1,598,829	7,946,843	1,549,520	1,711,325	1,585,996	1,558,699	1,521,714
Repairs and maintenance	1,142,977	960,842	952,237	1,057,333	1,491,024	834,713	807,263	813,981	909,809	891,359
Utilities	2,592,471	2,275,662	2,115,291	2,260,844	872,059	2,275,734	2,173,092	2,084,505	2,103,097	2,097,263
Return of surplus funds to member jurisdictions			500,000							
Depreciation	4,088,035	3,993,971	4,026,120	4,010,360	2,241,277	3,991,243	3,927,374	3,857,073	3,793,174	3,735,242
Other	710,541	682,761	557,672	451,294	4,043,267	511,268	464,677	501,084	479,640	586,905
<b>NONOPERATING EXPENSES</b>										
Return of surplus funds to member jurisdictions										
Interest expense	2,150,896	2,331,371	2,511,935	2,677,369	2,835,278	2,965,149	3,089,806	3,184,495	3,341,528	3,133,852
Bond issuance expense										383,186
Miscellaneous expense										
Total expenses	44,473,979	37,576,929	37,477,596	40,134,438	40,616,403	44,036,821	41,378,889	38,902,315	38,424,584	37,768,282
Change in net position	2,778,578	5,743,044	1,965,551	1,941,612	756,803	(151,365)	2,299,023	4,179,787	3,963,220	2,148,881
Beginning net position	129,000,545	123,257,501	121,291,950	119,350,338	118,593,535	118,744,900	116,445,877	114,002,984	110,039,764	** 107,890,883
Ending net position	\$ 131,779,123	\$ 129,000,545	\$ 123,257,501	\$ 121,291,950	\$ 119,350,338	\$ 118,593,535	\$ 118,744,900	\$ 118,182,771	\$ 114,002,984	\$ 110,039,764

\* Restated for implementation of GASB Statement No. 68

\*\* Restated for implementation of GASB Statement No. 75

TABLE 3

## RIVERSIDE REGIONAL JAIL AUTHORITY

REVENUES BY CUSTOMER  
Last Ten Fiscal Years

Fiscal Year	Charles City County	Chesterfield County	City of Hopewell	City of Colonial Heights	City of Petersburg	Prince George County	Surry County	Member Subtotal
2024	\$ 168,272	\$ 7,197,892	\$ 2,818,348	\$ 2,168,140	\$ 3,299,556	\$ 2,251,080	\$ 215,228	\$ 18,118,516
2023	224,746	7,289,434	2,163,618	1,763,539	3,140,013	2,109,852	219,030	16,910,232
2022	184,641	7,817,766	2,198,449	1,585,655	2,950,373	2,322,071	155,945	17,214,900 (2)
2021	242,972	8,990,608	2,525,053	1,852,236	3,351,284	2,233,714	269,744	19,465,611
2020	204,680	8,410,303	2,291,900	1,966,605	4,026,329	2,032,567	227,126	19,159,510
2019	322,896	9,773,803	2,428,363	2,409,549	4,599,588	2,134,149	208,826	21,877,174 (1)
2018	226,120	10,796,840	2,141,840	2,267,400	3,940,832	1,496,080	220,720	21,089,832
2017	272,000	11,198,840	2,149,560	2,408,680	3,433,237	1,276,120	149,720	20,888,157
2016	294,040	10,258,760	2,129,520	2,510,360	3,306,960	1,383,040	151,080	20,033,760
2015	238,760	10,847,280	2,295,800	2,637,640	1,512,960	1,845,360	208,880	19,586,680

Federal Inmates				Other Sources		Total	
Regional and Local Jails	Commonwealth of Virginia	Housing and Transportation	Subtotal	Subtotal			
2024	\$ 1,140,126	\$ 1,783,108	\$ 1,762,426	\$ 4,685,660	\$ 22,804,176		
2023	801,859	1,516,597	1,566,771	3,885,227	20,795,459		
2022	230,999	1,718,732	1,803,620	3,753,351	20,968,251 (2)		
2021	-	2,659,995	1,168,882	3,828,877	23,294,488		
2020	27,359	2,827,041	456,622	3,311,022	22,470,532		
2019	6,460	2,987,421	366,423	3,360,304	25,385,826 (1)		
2018	29,836	3,163,369	1,102,789	4,295,994	25,385,826		
2017	15,033	3,106,021	1,652,755	4,773,809	25,661,966		
2016	7,726	2,979,369	1,745,901	4,732,996	24,766,756		
2015	4,890	2,511,638	1,856,336	4,372,864	23,959,544		

(1) In fiscal year 2019, the Jail Authority disbursed member jurisdictions transfers totaling \$2,800,000. In lieu of a mid-year per diem rate increase, each member jurisdiction subsequently repaid to the Jail Authority the entire amount of the transfer before June 30, 2019. Included in charges for services is revenue of \$2,800,000.

(2) In fiscal year 2022, the Jail Authority disbursed member jurisdictions transfers totaling \$500,000. Each member jurisdiction subsequently repaid to the Jail Authority the entire amount of the transfer before June 30, 2022. Included in charges for services is revenue of \$500,000.

TABLE 4

## RIVERSIDE REGIONAL JAIL AUTHORITY

**REVENUES AND BILLED DAYS – BY CUSTOMER**  
**Years Ended June 30, 2024 and 2023 and Nine Years Ago**

Customer	Fiscal Year 2024		
	2024 Revenue	Per Diem Rate	Inmate Days Billed
Charles City County	\$ 168,272	\$ 52	3,236
Chesterfield County	7,197,892	52	138,421
City of Hopewell	2,818,348	52	54,199
City of Colonial Heights	2,168,140	52	41,695
City of Petersburg	3,299,556	52	63,453
Prince George County	2,251,080	52	43,290
Surry County	215,228	52	4,139
Regional and Local Jails	1,140,126	Various	-
Commonwealth of Virginia (a)	1,783,108	Various	N/A
Federal Inmates – Housing	1,762,426	Various	23,608
Total	\$ 22,804,176		372,041

Customer	Fiscal Year 2023		
	2023 Revenue	Per Diem Rate	Inmate Days Billed
Charles City County	\$ 224,746	\$ 50 / 51.50	4,364
Chesterfield County	7,289,434	50 / 51.50	141,542
City of Hopewell	2,163,618	50 / 51.50	42,012
City of Colonial Heights	1,763,539	50 / 51.50	34,243
City of Petersburg	3,140,013	50 / 51.50	60,971
Prince George County	2,109,852	50 / 51.50	40,968
Surry County	219,030	50 / 51.50	4,253
Regional and Local Jails	801,859	Various	-
Commonwealth of Virginia (a)	1,516,597	Various	N/A
Federal Inmates – Housing	1,566,771	Various	22,009
Total	\$ 20,795,459		350,362

Customer	Fiscal Year 2015		
	2015 Revenue	Per Diem Rate	Inmate Days Billed
Charles City County	\$ 238,760	\$ 40	5,969
Chesterfield County	10,847,280	40	271,261
City of Hopewell	2,295,800	40	57,456
City of Colonial Heights	2,637,640	40	65,922
City of Petersburg	1,512,960	40	37,763
Prince George County	1,845,360	40	46,074
Surry County	208,880	40	5,222
Regional and Local Jails	4,890	Various	111
Commonwealth of Virginia (a)	2,511,638	Various	N/A
Federal Inmates – Housing	1,856,336	Various	27,137
Total	\$ 23,959,544		516,915

(a) Commonwealth of Virginia-Local Inmates Data System (LIDS), Inmate Days Billed is not included.

N/A – Not Applicable

TABLE 5

## RIVERSIDE REGIONAL JAIL AUTHORITY

REVENUE BOND COVERAGE  
Last Ten Fiscal Years

Fiscal Year	Operating and Nonoperating Revenues (1)	Operating Expense (2)	Net Revenue Available for Debt Service	Debt Service Requirements (3)		Bond Coverage (4)
				Principal	Interest	
2024	\$ 44,822,966	\$ 37,275,031	\$ 7,547,935	\$ 4,730,000	\$ 2,321,563	107.04 %
2023	41,388,175	30,486,247	10,901,928	4,520,000	2,533,813	154.55
2022	38,193,794	29,496,446	8,697,348	4,305,000	2,744,363	123.38
2021	39,980,148	31,808,926	8,171,222	4,110,000	2,938,363	115.93
2020	39,214,482	32,182,332	7,032,150	3,935,000	2,950,964	102.12
2019	41,517,168	32,733,540	8,783,628	3,780,000	3,275,063	124.50
2018	41,806,532	32,776,087	9,030,445	3,630,000	3,420,263	128.09
2017	41,486,986	30,609,588	10,877,398	3,520,000	3,529,913	154.29
2016	40,791,270	29,796,470	10,994,800	3,425,000	3,628,749	155.87
2015	40,280,934	29,059,687	11,221,247	3,385,000	3,850,826	155.08

(1) Nonoperating revenues include payments from vendor contracts and exclude interest income on bond accounts as well as unrealized gains or losses. For 2019 and 2022, operating revenues include repayments of member jurisdiction transfers.

(2) Operating expenses exclude depreciation, interest expense, bond issuance amortization, and transfers to member jurisdictions.

(3) Total debt service requirements have been reduced by interest income on bond accounts, and reflect principal and interest payments required for the next fiscal year.

(4) The Indenture permits the Authority to include as a credit to the coverage calculation an amount up to 10% of debt service from uncommitted funds held in the Fund Balance Reserve and from any excess funds held in the Repair and Replacement Fund. The Authority had in each fiscal year shown sufficient funds to take such credit. However, such credit is not in the bond coverage calculation.

**TABLE 6**

**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Total Outstanding Revenue Bonds</b>	<b>Debt as a Percentage of Personal Income (1)</b>	<b>Amount of Debt Per Capita</b>
2024	\$ 53,955,565	0.3 %	\$ 105
2023	58,998,767	0.3	116
2022	63,891,654	0.3	127
2021	68,649,723	0.4	139
2020	73,290,352	0.5	154
2019	77,832,259	0.4	165
2018	82,267,898	0.6	176
2017	86,635,780	0.6	187
2016	90,939,331	0.7	198
2015	94,708,492	0.5	208

(1) See Table 8 for personal income and population data.

TABLE 7

**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**CRATER PLANNING REGION PRINCIPAL EMPLOYERS**  
**Current Year and Ten Years Ago**

<b>Employer</b>	<b>Calendar Year</b>	<b>Calendar Year</b>
	<b>2024*</b>	<b>2015*</b>
	<b>Rank</b>	<b>Rank</b>
Chesterfield County School Board	1	1
Amazon Fulfillment Services Inc.	2	-
U.S. Department of Defense	3	2
Integrity Staffing Solutions	-	3
Amazon.com KYDC Inc	-	4
County of Chesterfield	4	5
Wal Mart	5	6
Bon Secours Health System Inc.	6	-
U.P.S.	7	8
DuPont Speciality Products USA, LLC	8	-
E.I. DuPont De Nemours Company	-	9
Food Lion	9	-
HCA Virginia Health System	10	7
Dominion Virginia Power	-	10

\* First and Third Quarter data for most recent calendar year (2024 and 2015), respectively

\*\* The Virginia Employment Commission does not disclose the actual number of employees, due to the Confidential Information Protection and Statistical Efficiency Act – Title V of Public Law 107-347. All Employers have over 1,000 individuals employed.

Source: Virginia Employment Commission

TABLE 8

**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**Last Ten Calendar Years by Member Jurisdiction**

Jurisdiction	Year	Population	Household Income	Per Capita Personal Income	Unemployment Rate	Jurisdiction	Year	Population	Household Income	Per Capita Personal Income	Unemployment Rate
Charles City County	2023	6,610	\$ 65,573	\$ 38,351	3.20 %	City of Colonial Heights	2023	18,393	\$ 72,216	\$ 37,039	3.10 %
	2022	6,605	59,543	37,059	3.10		2022	18,294	65,570	34,081	3.20
	2021	6,594	60,096	36,325	4.40		2021	18,273	60,522	32,629	4.80
	2020	6,773	57,198	35,304	6.50		2020	18,170	54,550	28,364	7.10
	2019	6,963	59,192	37,059	3.30		2019	17,370	53,716	27,579	2.80
	2018	6,941	55,069	30,625	3.40		2018	17,833	50,952	33,342	3.20
	2017	7,004	54,167	30,477	5.20		2017	17,830	49,639	27,209	3.80
	2016	7,071	49,563	30,588	4.60		2016	17,411	50,304	33,911	4.60
	2015	7,040	48,088	26,053	5.20		2015	17,820	52,529	28,282	4.70
	2014	7,023	48,758	32,411	5.40		2014	17,731	51,110	34,946	4.60
Chesterfield County	2023	383,876	\$ 95,757	\$ 45,041	2.90 %	City of Hopewell	2023	22,752	\$ 50,661	\$ 25,664	4.40 %
	2022	378,408	88,315	41,320	2.80		2022	22,962	44,209	23,314	4.40
	2021	370,688	84,645	42,734	3.60		2021	23,140	43,262	23,173	7.50
	2020	364,548	82,599	37,658	5.90		2020	23,033	39,030	21,927	10.70
	2019	352,802	80,214	36,641	2.60		2019	22,529	40,497	22,038	4.10
	2018	348,556	76,969	44,445	2.90		2018	22,596	40,712	24,229	4.30
	2017	343,599	73,869	33,848	3.90		2017	22,621	40,814	21,827	5.70
	2016	339,009	72,609	32,896	4.00		2016	22,735	39,064	24,944	6.70
	2015	335,687	75,514	32,940	4.30		2015	22,378	39,156	21,041	7.50
	2014	332,499	72,878	42,205	5.60		2014	22,196	38,173	27,583	7.00
City of Petersburg	2023	33,309	\$ 46,930	\$ 28,146	5.40 %	Surry County	2023	6,593	\$ 68,655	\$ 36,497	2.70 %
	2022	33,394	44,890	26,091	5.60		2022	6,527	61,105	33,416	3.00
	2021	33,429	43,029	24,789	10.50		2021	6,530	56,525	31,136	3.80
	2020	33,458	38,679	23,611	13.90		2020	6,561	57,962	30,260	5.70
	2019	31,346	36,135	22,356	5.90		2019	6,422	54,844	28,688	3.60
	2018	31,567	33,939	24,496	5.90		2018	6,474	54,656	32,303	3.80
	2017	31,750	32,169	20,464	7.60		2017	6,540	56,632	25,838	4.60
	2016	32,420	31,798	24,521	8.00		2016	6,544	53,673	26,250	5.10
	2015	32,477	33,927	18,535	9.00		2015	6,709	51,527	24,469	5.20
	2014	32,701	35,092	26,003	8.80		2014	6,790	48,799	32,906	5.34
Prince George County	2023	42,871	\$ 80,318	\$ 31,801	3.40 %						
	2022	43,134	78,895	30,199	3.40						
	2021	42,880	75,123	31,193	4.50						
	2020	43,010	71,912	29,420	6.50						
	2019	38,353	67,001	28,873	3.30						
	2018	38,082	68,461	41,222	3.50						
	2017	37,809	64,805	26,721	4.70						
	2016	37,845	61,857	39,294	5.10						
	2015	37,380	61,071	24,521	5.30						
	2014	37,333	63,551	38,870	5.20						

Data Source: U.S. Department of Commerce, United States Census Bureau

**TABLE 9**

**RIVERSIDE REGIONAL JAIL AUTHORITY**  
**FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Jail Operations Sworn</b>	<b>Civilian</b>	<b>Total</b>
2024	167	64	231
2023	158	63	221
2022	171	63	234
2021	192	62	254
2020	236	65	301
2019	290	64	354
2018	306	69	375
2017	290	64	354
2016	304	60	364
2015	299	61	360

TABLE 10

## RIVERSIDE REGIONAL JAIL AUTHORITY

INMATE POPULATION STATISTICS  
Last Ten Fiscal Years

## Average Daily Population

Fiscal Year	Charles City County	Chesterfield County	City of Hopewell	City of Colonial Heights	City of Petersburg	Prince George County	Surry County	Federal Inmates			Total
								Regional and Local Jails	Housing and Transportation	Jail Contract Beds (1)	
2024	8.83	378.38	148.15	113.90	173.39	118.31	11.32	61.87	64.49	28.53	1,107.17
2023	11.97	387.87	115.13	93.82	167.04	112.22	11.64	43.42	60.30	25.96	1,029.37
2022	10.39	439.64	123.60	89.06	165.87	130.69	8.75	12.33	69.12	43.94	1,093.39
2021	14.46	535.58	150.66	110.32	199.72	133.13	16.08	-	52.38	36.22	1,248.55
2020	13.00	534.68	145.67	124.90	255.64	129.20	14.45	0.47	20.10	52.56	1,290.67
2019	19.23	580.78	145.72	144.16	276.16	127.71	12.54	0.69	15.38	56.77	1,379.14
2018	15.48	739.12	146.63	155.35	270.07	102.47	15.13	1.82	44.84	47.04	1,537.95
2017	18.62	767.27	147.35	164.74	227.07	87.39	10.27	0.31	68.10	51.51	1,542.63
2016	20.09	700.86	145.43	171.54	225.88	94.45	10.32	0.47	71.97	53.92	1,494.93
2015	16.36	742.69	157.36	180.56	103.46	126.14	14.28	0.30	74.41	45.84	1,461.40

(1) Jail Contract Beds are included and has been retroactively restated for the last ten fiscal years.

TABLE 11

## RIVERSIDE REGIONAL JAIL AUTHORITY

CAPITAL ASSETS  
Last Ten Fiscal Years

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b><u>Operating Fund</u></b>										
<b>Nondepreciable capital assets</b>										
Land	\$ 322,584	\$ 322,584	\$ 322,584	\$ 322,584	\$ 322,584	\$ 322,584	\$ 322,584	\$ 322,584	\$ 322,584	\$ 322,584
<b>Depreciable capital assets</b>										
Buildings	182,255,418	182,225,886	182,225,886	182,161,119	181,813,213	181,693,823	181,542,686	181,542,686	181,522,435	181,519,235
Furniture and equipment	10,388,776	10,145,935	10,337,780	10,680,133	10,205,674	9,842,160	9,166,000	8,866,511	7,734,026	6,830,539
Computers	506,385	711,172	711,172	721,034	677,948	1,292,824	1,220,757	1,088,947	844,103	799,700
Vehicles	755,952	878,266	809,951	809,951	798,995	772,835	799,838	771,826	671,887	610,374
Land improvements	216,191	147,591	147,591	147,591	147,591	147,591	147,591	147,591	48,473	34,373
Total capital assets	194,445,306	194,431,434	194,554,964	194,842,412	193,966,005	194,071,817	193,199,456	192,740,145	191,143,508	190,116,805
<b>Less accumulated depreciation</b>										
Buildings	62,526,985	59,228,292	56,038,888	52,832,164	49,648,570	46,533,639	43,404,059	40,229,296	37,058,850	33,874,783
Furniture and equipment	7,145,168	7,054,066	7,002,873	7,529,304	7,014,929	6,466,336	5,848,309	5,257,800	4,732,081	4,221,399
Computers	488,504	673,338	632,038	600,877	492,236	998,330	904,255	819,747	765,815	731,282
Vehicles	477,903	783,719	747,606	702,043	670,593	617,012	648,977	589,148	531,699	482,806
Land improvements	90,318	77,049	67,209	57,370	47,531	37,690	27,851	18,012	9,945	6,875
Accumulated depreciation	70,728,878	67,816,464	64,488,614	61,721,758	57,873,859	54,653,007	50,833,451	46,914,003	43,098,390	39,317,145
<b>Net capital assets</b>	<b>\$ 123,716,428</b>	<b>\$ 126,614,970</b>	<b>\$ 130,066,350</b>	<b>\$ 133,120,654</b>	<b>\$ 136,092,146</b>	<b>\$ 139,418,810</b>	<b>\$ 142,366,005</b>	<b>\$ 145,826,142</b>	<b>\$ 148,045,118</b>	<b>\$ 150,799,660</b>
<b><u>Canteen Fund</u></b>										
<b>Depreciable capital assets</b>										
Furniture and equipment	\$ 283,153	\$ 283,153	\$ 283,153	\$ 5,153	\$ 5,153	\$ 5,153	\$ 5,153	\$ 5,153	\$ 5,153	\$ 5,153
Computers	-	-	-	-	-	-	-	-	1,668	1,668
Total capital assets	283,153	283,153	283,153	5,153	5,153	5,153	5,153	5,153	6,821	6,821
<b>Less accumulated depreciation</b>										
Furniture and equipment	76,497	48,182	19,867	3,135	2,619	2,104	1,589	1,074	558	43
Computers	-	-	-	-	-	-	-	-	1,668	1,668
Accumulated depreciation	76,497	48,182	19,867	3,135	2,619	2,104	1,589	1,074	2,226	1,711
<b>Net capital assets</b>	206,656	234,971	263,286	2,018	2,534	3,049	3,564	4,079	4,595	5,110
<b>Total net capital assets</b>	<b>\$ 123,923,084</b>	<b>\$ 126,849,941</b>	<b>\$ 130,329,636</b>	<b>\$ 133,122,672</b>	<b>\$ 136,094,680</b>	<b>\$ 139,421,859</b>	<b>\$ 142,369,569</b>	<b>\$ 145,830,221</b>	<b>\$ 148,049,713</b>	<b>\$ 150,804,770</b>

TABLE 12

## RIVERSIDE REGIONAL JAIL AUTHORITY

**SCHEDULE OF INSURANCE IN FORCE**  
**Fiscal Year Ended June 30, 2024**

<b>Insurance Coverage</b>	<b>Insurance Company</b>	<b>Expiration Date</b>	<b>Coverage Amount</b>	<b>Deductible</b>
Building and Personal Property	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	\$ 248,170,343	\$ 5,000
Earthquake	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	100,000,000	25,000
Flood	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	100,000,000	25,000
Business Auto	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	2,000,000	1,000
Schedule Equipment (Tractor)	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	270,390	1,000
Boiler and Machinery	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	125,000,000	1,000
Business Interruption and Extra Expense	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	17,000,000	5,000
Cyber Liability Coverage	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	1,000,000	N/A
Environmental Impairment Liability	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	1,000,000	25,000
Local Government & Excess Liability Coverage	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	2,000,000	N/A
Workers' Compensation	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	Required statutory limit	
Line of Duty	Virginia Association of Counties Group Self-Insurance Risk Pool	7/1/2024	Required statutory limit	
Faithful Performance of Duty Bond *	Commonwealth of Virginia – Division of Risk Management	Continuous	500,000	N/A
Constitutional Officer General Liability *	Commonwealth of Virginia – Division of Risk Management	Continuous	1,000,000	N/A

N/A – Not Applicable

\* Provided by the Commonwealth of Virginia

## **COMPLIANCE SECTION**

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Board of Directors  
Riverside Regional Jail Authority  
Prince George, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Authorities, Boards, and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the business-type activities, the major fund, and the aggregate remaining fund information of the Riverside Regional Jail Authority (the "Authority"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated October 11, 2024.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. **Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.**

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*Your Success is Our Focus*

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## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. **The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.**

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Harrisonburg, Virginia  
October 11, 2024

## **RIVERSIDE REGIONAL JAIL AUTHORITY**

### **SUMMARY OF COMPLIANCE MATTERS**

**June 30, 2024**

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the Authority's compliance with certain provisions of laws, regulations, contracts, and grants shown below:

#### **STATE COMPLIANCE MATTERS**

##### **Code of Virginia:**

Cash and Investment Laws

Conflicts of Interest Act

Debt Provisions

Inmate Canteen Funds

Local Retirement Systems

Procurement Laws

Uniform Disposition of Unclaimed Property Act