



# *County of Hanover, Virginia*



**COUNTY OF HANOVER, VIRGINIA**  
**Comprehensive Annual Financial Report**  
**For the Fiscal Year Ended**  
**June 30, 2010**



*Hanover: People, Tradition, and Spirit*

This document was prepared by the Department of Finance and Management Services, County of Hanover, Virginia, Post Office Box 470, 7496 County Complex Road, Hanover, Virginia 23069-0470. For additional information, contact Kathleen T. Seay, CPA, CISA, Director of Finance and Management Services, at (804) 365-6015 or by e-mail at [ktseay@co.hanover.va.us](mailto:ktseay@co.hanover.va.us). For information about the County, including the WEB-based version of this and other financial documents, refer to the County's web page at [www.co.hanover.va.us](http://www.co.hanover.va.us) (financial documents under Finance Department home page).



**COUNTY OF HANOVER, VIRGINIA**  
**Comprehensive Annual Financial Report**  
**For the Fiscal Year Ended June 30, 2010**

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## **INTRODUCTORY SECTION**

## BOARD OF SUPERVISORS

**G.E. "ED" VIA, III, CHAIRMAN**  
ASHLAND DISTRICT

**DEBORAH B. WINANS, VICE-CHAIRMAN**  
MECHANICSVILLE DISTRICT

**JOHN E. GORDON, JR.**  
SOUTH ANNA DISTRICT

**CHARLES D. MCGEE**  
HENRY DISTRICT

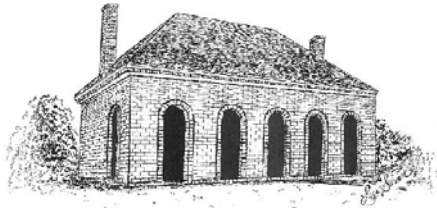
**ROBERT R. SETLIFF**  
CHICKAHOMINY DISTRICT

**AUBREY M. STANLEY**  
BEAVERDAM DISTRICT

**ELTON J. WADE, SR.**  
COLD HARBOR DISTRICT

---

**CECIL R. HARRIS, JR.**  
COUNTY ADMINISTRATOR



*HANOVER COURTHOUSE*

## HANOVER COUNTY

ESTABLISHED IN 1720

## DEPARTMENT OF FINANCE AND MANAGEMENT SERVICES

**KATHLEEN T. SEAY, CPA, CISA**  
DIRECTOR

P. O. BOX 470  
7496 COUNTY COMPLEX ROAD  
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**SHELLY H. WRIGHT**  
BUDGET DIVISION DIRECTOR

**CRAIG D. EASTMAN, CPA**  
ACCOUNTING DIVISION DIRECTOR

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November 3, 2010

The Honorable Members of the Board of Supervisors  
Citizens of the County  
County of Hanover, Virginia

Honorable Members of the Board of Supervisors and Citizens of the County of Hanover:

We are pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of Hanover County (the County) for the fiscal year ended June 30, 2010. The *Code of Virginia* requires that local governments publish, within six months of the close of each fiscal year, a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. This report has been prepared by the Department of Finance in accordance with the standards of financial reporting as prescribed by the Governmental Accounting Standards Board (GASB), the Financial Accounting Standards Board (FASB) where applicable, and the Virginia Auditor of Public Accounts (APA).

This report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and fairness of presentation of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed to ensure compliance with applicable laws, regulations and County policies, safeguard the County's assets, and compile sufficient reliable information for the preparation of the County financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and accurate in all material respects, and presents fairly the financial position and results of operations of the various funds and component units of the County.

This report is intended to provide informative and relevant financial information for the citizens of the County, the Board of Supervisors (the Board), investors, creditors and other concerned readers. All are encouraged to contact the Department of Finance with any comments or questions concerning this report.

The County's financial statements have been audited by Cherry, Bekaert and Holland, L.L.P., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended June 30, 2010, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements for the fiscal year ended June 30, 2010, are fairly presented, in all material respects, in conformity with GAAP. The auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the County's compliance with the financial and administrative requirements applicable to each of the County's major federal programs. These reports are available in the Compliance Section of this report.

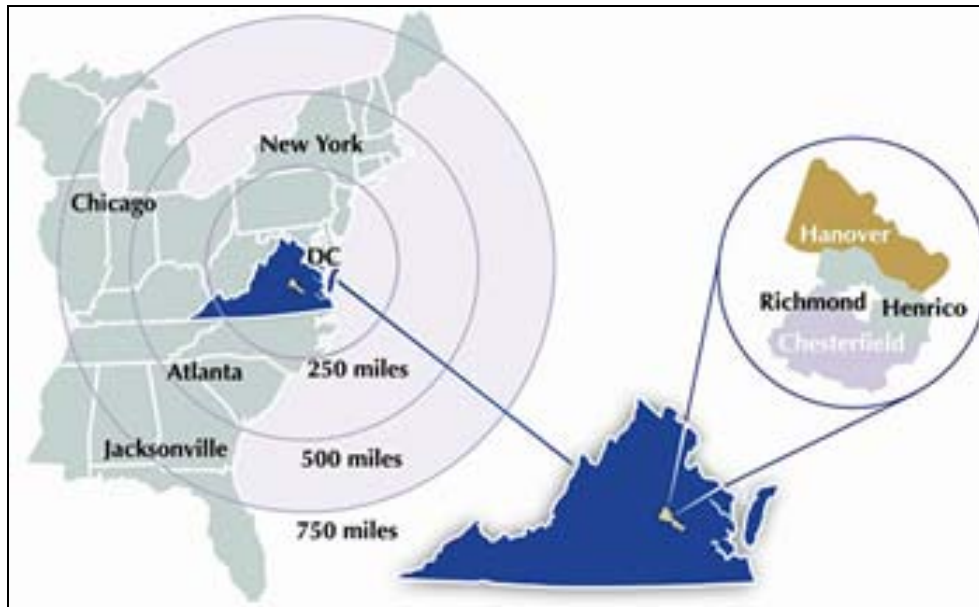
GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the County**

The County was formed on November 26, 1720, by the Virginia General Assembly in "An Act for dividing New Kent County." It is named for King George I of England, who, at the time he came to the throne, was Elector of Hanover in Germany. Two of the County's native sons, Patrick Henry and Henry Clay, distinguished themselves as orators, patriots and statesmen in the early history of this Country. Prior to English colonization in the seventeenth century, the Pamunkey Indians populated this area. The northern boundary, the Pamunkey River, carries their name and they maintain a reservation on the lower part of the river in neighboring King William County. The Town of Ashland is located in central Hanover County and was incorporated in 1858.

The County currently employs the traditional board form of County government with a county administrator. Policies governing the administration of the County are set by a seven-member Board of Supervisors elected from seven magisterial districts. This body also has responsibility for appointing the county administrator. The County has taxing powers subject to statewide restrictions and tax limits.

Located in central Virginia, Hanover County is a 90-minute drive south of the nation's capital, Washington D.C., and 15 minutes north of the Commonwealth's capital, Richmond. Hanover County is more than 470 square miles in area, and is strategically located in the northern Greater Richmond Region, which also includes the City of Richmond and the counties of Chesterfield and Henrico. Hanover is bordered by the Counties of Caroline, King William, New Kent, Henrico, Goochland, Spotsylvania and Louisa and by the Pamunkey, North Anna and Chickahominy Rivers. The South Anna River is also located in the County. Home of the internationally renowned Hanover tomato, the County offers an appealing blend of both historic houses and the latest new home developments, a nationally recognized suburban school system, and a resilient economy with a balance between residential, commercial, industrial and agricultural tax bases.



The offices of the Board of Supervisors, County Administrator, County Attorney, Commissioner of the Revenue, Treasurer, Registrar, and the departments of Human Resources, Finance, Internal Audit, Assessor, Public Information, Purchasing, General Services, and Information Technology constitute the general government administration of the County. The officers, along with the staff of the various departments, implement the laws and policies of the County by developing and executing the procedures that are necessary in order to provide general support services to residents of the County.

The Court system is made up of the Circuit Court, General District Court, Magistrate, Juvenile and Domestic Relations Court, Clerk of the Circuit Court, Court Services, and Commonwealth's Attorney. The public safety operations of the County include the Sheriff, Pamunkey Regional Jail, Juvenile Court Services Unit, Community Corrections, Emergency Communications, Fire and Emergency Medical Services, Animal Control and Building Inspections.

Public Works administers capital projects of the County, maintains the stormwater management program, administers the State-sponsored erosion and sediment control law, and oversees solid waste management, the Cannery, the County Airport and the recycling service district operations. Facilities Management provides property management of all County-owned, nonschool related properties.

The Department of Social Services determines eligibility for public assistance programs, which are mandated by federal and state law. The Community Services Board provides mental health, mental retardation, and substance abuse services. In addition, it provides adult services, group home services, and supervised living services. Hanover is served by the Regional Health District of Hanover, Goochland, New Kent, and Charles City. Other human services expenditures include the Tax Relief for the Elderly and Disabled Program and services as required by the Comprehensive Services Act.

Parks and Recreation provides and promotes leisure services such as park activities, educational and hobby programs, senior citizen activities, youth programs, adult athletic leagues, bus tours, special events, and other activities for County residents in addition to maintenance of the County's grounds. The Pamunkey Regional Library provides public library service to the County through six branch libraries, the bookmobile and remote access to the library collection through the library's web site.

The Planning Department is responsible for the Comprehensive Plan; demographics; and the acceptance, review, and disposition of all land use and subdivision applications. The Geographic Information System Office is responsible for developing, maintaining, and distributing geographic related data sets and applications. The services of the Economic Development Department are designed to attract, retain, generate, and facilitate expansion of high quality business and industry resulting in a stable and diverse local economy and an improved standard of living for the residents of the County.

The County's Department of Public Utilities operates and maintains public water and sanitary sewer systems in the "Suburban Service Area" (the crescent-shaped area north of the Chickahominy River, generally between Route 1 and Creighton Road and includes the Town of Ashland), the Doswell area, the Route 33 area, and the Hanover Courthouse area. The County provides utility service to approximately 20,125 water and 18,350 wastewater customers.

The County provides education through its school system administered by the Hanover County School Board (School Board) and promotes industry through the Economic Development Authority (the EDA). These agencies have been classified as discretely presented component units in the accompanying financial statements because, under GASB pronouncements, they are legally separate entities for which the County is financially accountable. The School Board administers the County's schools and administers its own appropriations within the categories defined by the *Code of Virginia*, but is fiscally dependent upon the County because the Board of Supervisors approves the budget, levies the necessary taxes to finance operations and issues debt to finance capital projects. The Board of Supervisors also approves transfers between education funds, and appoints School Board members. The EDA has the power to issue tax-exempt industrial development revenue bonds to qualifying enterprises wishing to utilize that form of financing. Those bonds represent limited obligations of the EDA and are to be repaid solely from the revenue and receipts derived from the projects funded with the proceeds. The debt outstanding does not constitute a debt or pledge of the faith and credit of the County or the EDA.

The annual budget serves as the foundation of the County's financial planning and control. All agencies of the County generally submit requests for appropriation to the County Administrator on or before December 1 each year. The County Administrator uses these requests as the starting point for developing a proposed budget. The County Administrator then presents the proposed budget to the Board. The Board is required to hold a public hearing on the proposed budget and to adopt a final budget no later than June 30, the close of the County's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., Sheriff's office) with the budget appropriation resolution adopted by the Board of Supervisors placing legal restrictions on expenditures at the fund level.

To address changes to the fiscal plan, the Board of Supervisors has also adopted a budget policy which establishes thresholds for making adjustments to the adopted budget. The budget policy generally authorizes the County Administrator to transfer amounts as needed within a department's budget, and to transfer amounts between departments and between capital projects up to a limit of \$25,000. The Board of Supervisors must approve all other transfers and all requests for supplemental appropriations. The School Board is authorized to transfer budgeted amounts within the school funds, with any transfer that increases total revenues requiring subsequent Board of Supervisors approval. Budget-to-actual comparisons are provided in this report for each fund for which an appropriated annual budget has been adopted. For the General Fund, this comparison is presented at Exhibit 6 as part of the basic financial statements. A more detailed General Fund budget-to-actual comparison by department is presented at Exhibit 13, and budget-to-actual comparisons for other governmental funds with appropriated annual budgets are presented in the Supplementary Information subsection of this report.

## Factors Affecting Financial Condition

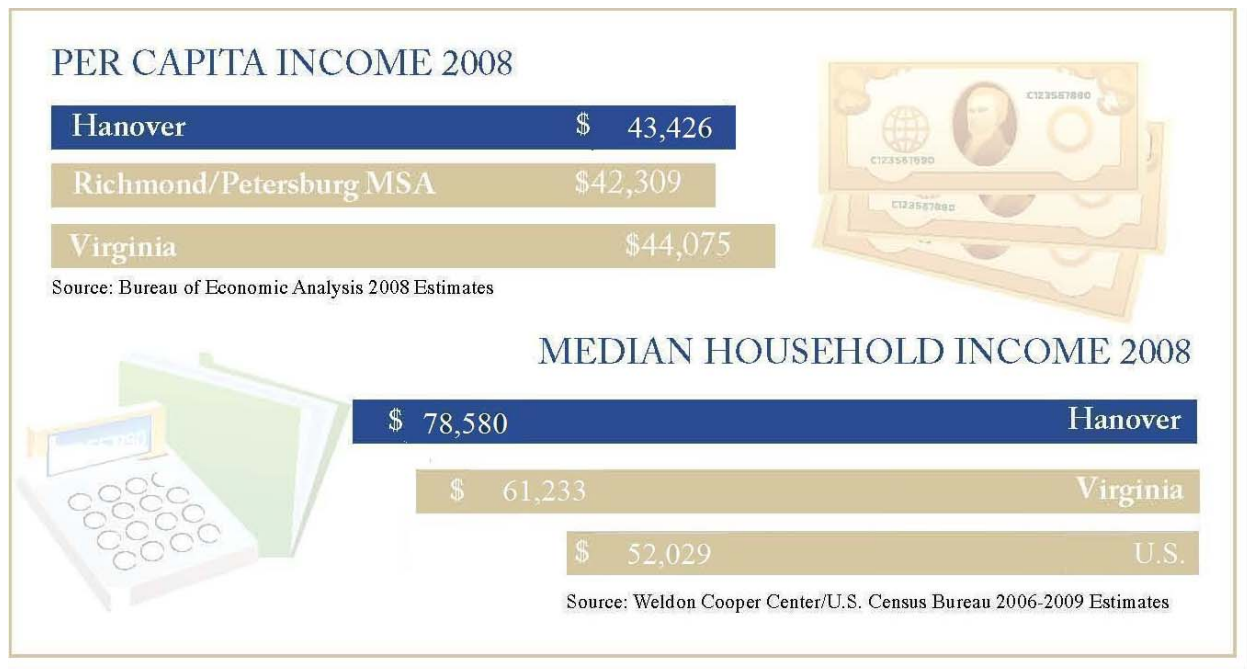
The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

### Local economy:

Based on its strategic location in the northern Greater Richmond region of the mid-Atlantic and its suburban/rural character, the County is an attractive location for businesses relocating or expanding and for developers interested in the opportunities in the area's residential and commercial markets. The County is primarily served by Interstates 95 and 295, with Interstate 95 connecting the County to the metropolitan Richmond area to the south and providing the passage to Washington, D.C. to the north. Interstate 295 connects the eastern and western portions of the County together and represents the northern "loop" around the metropolitan Richmond area.

During fiscal year 2010, the County continued to feel the effects of the national recession, which it first started to feel in the fall of 2008. However, based on the last three national recessions and recent economic indicators, Hanover County has consistently experienced, and continues to expect to experience a shorter duration and a buffered impact, due to the financial strength of Virginia's economy, the proximity to the Richmond economic base, and the stabilizing influence of the Federal government's presence in the Northern Virginia region.

For example, as the following chart illustrates, based on the most recent estimates available, Hanover enjoys a high per capita income and a median household income higher than the national and State averages. Importantly, Hanover's per capita income is 8.1% above the United States' per capita income and only 1.4% below the Commonwealth's. In addition, Hanover's median household income has increased 37.0% from \$57,367 in 1998 to an estimate of \$78,580 in 2008, the latest year for which estimates are available, compared to the Commonwealth of Virginia's increase of 43.6% to \$61,233 and the United State's increase of 37.0% to \$52,029 during the same period.

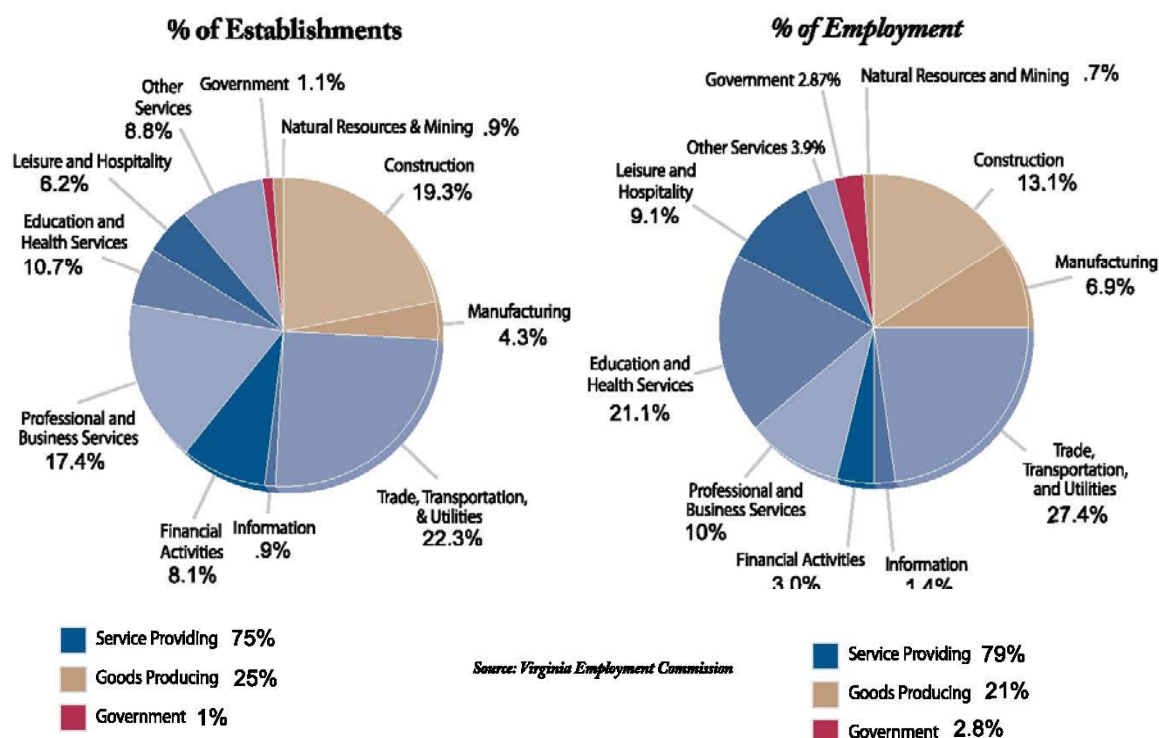


The County also continues to attract and maintain diverse sectors of employment. Historically, the County's major employment sectors have been in services, retail and wholesale trade, and construction. The County has benefited from the stability each of these sectors has maintained in terms of each sector's percentage of total employment, although during the recession, trade and services have increased in total percentage of employment, as construction has declined moderately. As illustrated in the chart immediately below, this characteristic has contributed to consistently low levels of unemployment in the County over a long period, in comparison to the State and the nation, while the subsequent chart illustrates Hanover's percentage of business establishments by industry sector for the second quarter of fiscal 2010.

|             | Hanover County | Virginia | United States |
|-------------|----------------|----------|---------------|
| <b>1999</b> | 1.4%           | 2.7%     | 4.2%          |
| <b>2000</b> | 1.6%           | 2.3%     | 4.0%          |
| <b>2001</b> | 2.5%           | 3.2%     | 4.7%          |
| <b>2002</b> | 3.3%           | 4.2%     | 5.8%          |
| <b>2003</b> | 3.2%           | 4.1%     | 6.0%          |
| <b>2004</b> | 3.0%           | 3.7%     | 5.5%          |
| <b>2005</b> | 2.9%           | 3.5%     | 5.1%          |
| <b>2006</b> | 2.5%           | 3.0%     | 4.6%          |
| <b>2007</b> | 2.4%           | 3.0%     | 4.6%          |
| <b>2008</b> | 3.4%           | 3.9%     | 5.8%          |
| <b>2009</b> | 6.5%           | 6.7%     | 9.3%          |

Source: Virginia Employment Commission,  
Local Area Unemployment Statistics.

Percentage of Business Establishments by Industry Sector - Second Quarter Fiscal 2010



As shown in the following chart, another factor illustrating the resiliency of the County's economic base is the strong rise in overall retail sales in the County over a ten year period on a per capita basis, which reflects generally increasing income levels and an increase in commercial sales, with 8 of the 10 years reflecting annual growth and 4 of the 10 years reflecting double digit annual growth. Overall taxable sales increased 45.3% and per capita taxable sales increased 21.7% between 2000 and 2009, with the recession's impact factored in.

| Hanover County Taxable Sales (\$000)                            |            | % Increase | Per Capita Taxable Sales |
|-----------------------------------------------------------------|------------|------------|--------------------------|
| 2000                                                            | \$ 990,244 | 9.6%       | \$ 11,472                |
| 2001                                                            | 1,005,513  | 1.5%       | 11,262                   |
| 2002                                                            | 1,022,980  | 1.7%       | 11,143                   |
| 2003                                                            | 1,131,363  | 10.6%      | 12,052                   |
| 2004                                                            | 1,247,286  | 10.2%      | 13,023                   |
| 2005                                                            | 1,316,798  | 5.6%       | 13,491                   |
| 2006                                                            | 1,524,937  | 15.8%      | 15,376                   |
| 2007                                                            | 1,677,157  | 10.0%      | 16,652                   |
| 2008                                                            | 1,605,944  | -4.2%      | 15,374                   |
| 2009                                                            | 1,438,741  | -10.4%     | 13,965                   |
| <i>Source: Commonwealth of Virginia, Department of Taxation</i> |            |            |                          |

Although the impact of the recession is clearly seen in the above numbers for 2008 and 2009, the County's fiscal year 2010 sales tax revenues were down a moderate 4.5% in comparison to fiscal 2009 revenues, and the most recent data on sales tax revenues, as discussed under *Economic Factors and Next Year's Budgets and Rates* in the accompanying *Management's Discussion and Analysis*, shows that sales tax receipts have exceeded the same-month receipts in the prior year in four of the most recent six months for which data is available as of the date of this report, and management does not currently expect a significant decline, if any, from fiscal year 2010 sales tax revenue in fiscal year 2011's sales tax revenue.

To foster employment growth for its citizens, Hanover County has placed a very strong focus on continuing economic development for many years, and in 2010 was recognized by Forbes.com as one of the nation's ten **Best Places to Get Ahead**. In making this ranking, Forbes.com ranked all 3,142 counties in the country by job growth between the second quarter of 2007 and the second quarter of 2009 (the most recent quarter for which county-level statistics are available), using data from the U.S. Department of Labor, and by growth in median household income over \$75,000 per year between 2007 and 2008, the most recent year that the data are available from the U.S. Census Bureau. By this independent measure, Hanover County ranked in the top four-tenths of 1% of all counties in the country. While any unemployment is too high, Hanover County is pleased that its efforts to generate economic opportunities for its citizens is achieving notable success even in the recession, and is committed to continue those efforts. As further described below and in note V.D to the accompanying financial statements, a new part of that commitment was initiated in fiscal 2010, with the establishment of the Dominion Resources GreenTech Incubator, to foster the development of new "clean and green" industries in Hanover County. To further illustrate the steady creation of new business and employment opportunities within the County during the recession, the following chart shows the creation of new start-up firms in Hanover on a quarterly basis both before and during the recession.

# HANOVER COUNTY

## ECONOMIC DEVELOPMENT



## New Startup Firms

Continuously Created throughout the Recession

| Hanover County       |    |
|----------------------|----|
| <b>1st Qtr. 2007</b> | 87 |
| <b>2nd Qtr. 2007</b> | 40 |
| <b>3rd Qtr. 2007</b> | 41 |
| <b>4th Qtr. 2007</b> | 21 |
| <b>1st Qtr. 2008</b> | 71 |
| <b>2nd Qtr. 2008</b> | 34 |
| <b>3rd Qtr. 2008</b> | 32 |
| <b>4th Qtr. 2008</b> | 33 |
| <b>1st Qtr. 2009</b> | 27 |
| <b>2nd Qtr. 2009</b> | 34 |
| <b>3rd Qtr. 2009</b> | 40 |
| <b>4th Qtr. 2009</b> | 28 |
| <b>1st Qtr. 2010</b> | 41 |

*Note: The following criteria was used to define new startup firms:*

- 1.) Setup and liability date both occurred during 1st Quarter (January, February, March) 2010
- 2.) Establishment had no predecessor UI Account Number
- 3.) Private Ownership
- 4.) Average employment is less than 250
- 5.) For multi-unit establishments, the parent company must also meet the above criteria.

*Source: Virginia Employment Commission, Quarterly Census of Employment and Wages (QCEW), 1st Quarter (January, February, March) 2010.*

Of interest, Hanover's continued economic development in a resilient economy, consistently strong financial operations, strong reserves, diverse tax base, and long track record of sound fiscal management were among the factors cited in awarding Hanover County AAA bond ratings by all three of the major credit rating agencies: Standard and Poor's, Moody's and Fitch Ratings. Hanover is one of only 36 counties nationwide to have earned this designation, and is the smallest by population to have done so.

Also as further discussed under *Economic Factors and Next Year's Budgets and Rates* in the accompanying *Management's Discussion and Analysis*, rather than the significant housing market declines felt by much of the nation, the County's 2010 real property tax base remained substantially unchanged from the prior year's level, and initial assessment data currently forecast a relatively modest 2.7% overall decline in the 2011 assessment, which gives rise to approximately 50% of the County's general fund revenues. Hanover's long-term focus and demonstrated commitment to planned growth, which spans over three decades, is the most significant factor in preventing the double digit appreciation and declines felt throughout the State, and most prominently in Northern Virginia. As a result of the County's continual focus on timely revenue forecasting and conservative budgeting, the decline is not expected to have any impact on the general fund's undesignated fund balance or service levels.

Despite now being two years into the recent downturn in the economy, Hanover County remains strong, resilient and flexible, as demonstrated by the following factors:

- The County's commitment to remaining a low tax locality is reflected in its real property tax rate, which has remained at \$0.81 cents per \$100 of assessed value for the 2010 tax year. Hanover continues to have the lowest tax rate in the region combined with an overall positive economic environment, which has enabled the County to continue to thrive economically.
- Hanover's long-term facility requirements were substantially met with the 2005 referendum projects. Accordingly, the County is in a positive position of having reduced capital financing and cash funding needs in the five-year plan, which has provided for enhanced flexibility in financial planning. Recent capacity from new schools and additions combined with flat enrollment growth has provided that 2019 is the year that the next new school is anticipated. In addition, the replacement program for seven fire and emergency medical services stations is projected to be completed in fiscal 2011, finishing all seven major station projects.

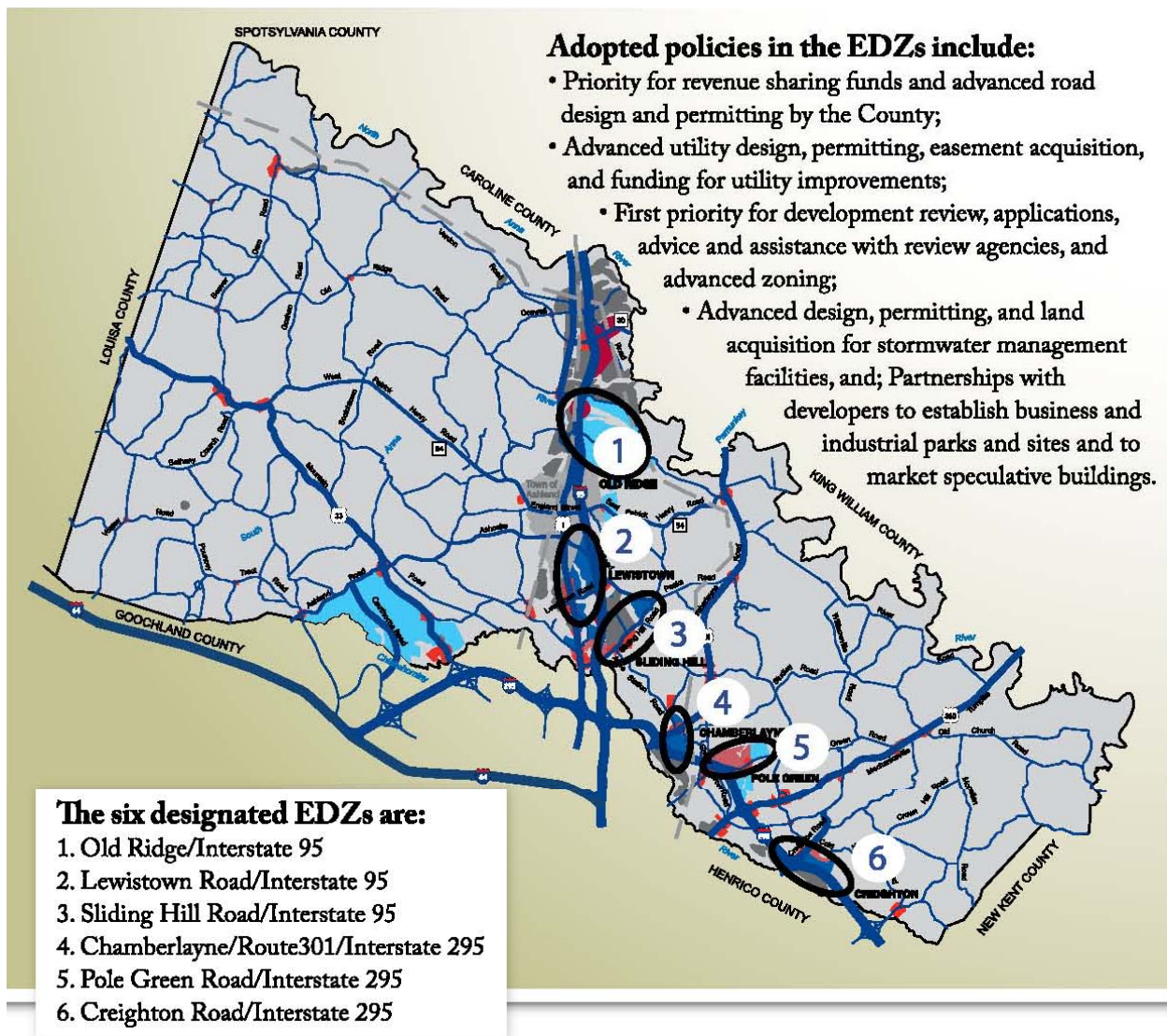
#### **Economic development update:**

The Board of Supervisors' adopted Economic Development Strategic Plan encourages and supports growth of existing and new businesses. This plan outlines the County's four major economic development goals: expansion of the tax base, economic stability, job retention, and job creation. The plan identifies target industries, the utilization of incentives, the establishment of economic development zones for infrastructure enhancement, and revisions to the County's development regulations. The Board completed a Comprehensive Plan update in 2007, which added significant new business designations to the area west of Route 33 to Hylas and northeast of Ashland, along Interstate 95. The Department of Public Utilities is currently working on a project to extend water and sewer service to the Route 33 corridor. These improvements are expected to be completed by 2013.



Hanover's newest economic development project, started in January 2010, is the Dominion Resources GreenTechnology Incubator (DRGI), founded in partnership with Dominion Resources, the Town of Ashland, the Virginia Biotechnology Research Park, and the Virginia Biosciences Development Center. The mission of DRGI is to incubate domestic startup companies, which are commercializing new alternate energy technologies and to commercialize early stage international companies that are seeking to enter the U.S. market. Currently, four companies are resident at DRGI.

Hanover's six Economic Development Zones (EDZs) give priority consideration for development of infrastructure and fast track permitting to support new and expanding industrial and office projects in the County. Selection of the EDZs was based on several factors: Comprehensive Plan designation, site location, cost to serve the site with infrastructure, the amount of product currently available for sale, and the level of private sector activity occurring in the area. The County's commercial tax base continues to grow through a combination of existing business expansions and new business attraction. The following map provides more information and a visual representation of the locations of the six EDZs within the County.



In addition, the County's four newest business parks have over 600 acres of zoned property and over one million square feet of office and commercial space that are now generating revenue for the County and creating high-quality employment opportunities for residents. Owens & Minor, a Fortune 500 company, is located at the Atlee Station office park and employs approximately 500 people. Owens & Minor purchased an additional 50 acres surrounding its corporate offices for future expansion. Bass Pro Shops opened a 158,000 square foot retail store at Winding Brook in September 2008. Country Vintner, a distributor of wine, opened its 130,000 square foot headquarters and distribution center in Northlake, in July 2008. The latest addition to Hanover's business community is Hanover Foils, which recently leased the 80,000 square-foot former Philip Morris research facility in the Ashland Business Park. The Atlee/Elmont interchange area contains over 350 acres planned for retail, hotel, commercial, and industrial development. Bell Creek Business Park continues to expand with the addition of medical office space and a proposed nursing home facility. Rutland, a mixed use community, witnessed the opening of a full-service Kroger and other supporting retail uses, and the office component is just beginning to come on line. Commercial and industrial development has accounted for 33 percent of the total value of building permits issued in Hanover between 2003 and August, 2010.

### **Long-term financial planning:**

The County has long been recognized as formulating detailed public plans for its long-term financial planning. Planning enables the County to appropriately analyze issues and initiatives, receive public comment during public hearings, and formulate desired service level plans and phase-in funding to attain desired goals over the long term. Primarily, these long-term financial plans include the Five-Year Capital Improvements Program and Five-Year Financial Plan:

- **Capital Improvements Program (CIP):** The CIP is the County's plan for investing in facilities, equipment, and vehicles over the next five years, and includes those items with a unit cost greater than \$50,000. The fiscal year 2011 capital budget for County, School and Public Utility projects is \$30.1 million. This budget includes \$5.5 million of projects approved in the 2005 referendum. The County's budget policies recommend the use of "pay-as-you-go" CIP funding of 10% or more, to recognize the need to balance the use of debt with the use of other resources for funding. The fiscal year 2011 Five-Year CIP includes 32% of "pay-as-you-go" funding (from non-debt sources). The CIP recognizes the continued accumulation and utilization of the School and County Savings Plan.
- **Bond Referendum:** A referendum for \$95.1 million was included on the November 2005 ballot in the form of three questions; one each for funding schools, public safety and parks and library projects. The referendum approval ratings were some of the highest in the State, ranging from 79.2% for schools to 73.2% for parks and library projects. Hanover voter turnout was the fifth highest in the State and demonstrated strong support of the CIP. Of the \$95.1 million of debt that was approved by the voters, \$55.2 million was issued through June 30, 2009 with \$26.4 million issued in January, 2010. The final installment of \$13.5 million is planned for issuance in December, 2010.
- **Five-Year Financial Plan:** The County's Five-Year Financial Plan represents the County's effort to quantify the fiscal impacts of future needs, matched with a projection of General Fund resources available to meet those needs. Each year this plan is adopted by the Board of Supervisors, thereby indicating to the public the County's expected tax rates, operating costs, capital improvements, debt service requirements, school allocations and service level plans. The plan is illustrated with detailed assumptions in the overview section of the budget document. Generally, the plan seeks to maintain or enhance all current budgetary objectives and Board-adopted initiatives.

### **Relevant financial policies:**

The County also follows Board-adopted financial policies, including Accounting, Budget, Debt, Fund Balance, Investments and Deposits, Purchasing, Deferred Compensation 457(b) and 403(b) Plan Investment, Revenue, and Travel and Business Expense policies. These policies are periodically reviewed, with amendments approved by the Board as necessary. To add clarification and more detail, most policies have associated regulations which are approved by the County Administrator.

### **Major initiatives and accomplishments:**

During fiscal year 2010, several of the November 2005 voter-approved referendum projects were completed, including: the Ashland and Farrington replacement fire stations, which held their opening ceremonies in September 2009, multiple parks projects, and installation of the County's new 15-site, 12-channel digital communications system. A closely related referendum project, the new Emergency Communications Center, was completed and began full operations in August 2010. In addition, the Dominion Resources GreenTech Incubator, as more fully discussed under *Economic Development Update* above, was successfully initiated in fiscal 2010.

Hanover County Public Schools maintains an excellent reputation for offering a safe, caring and challenging education experience for its students. The system is ranked in the top five percent in Virginia for student achievement and has earned ten U.S. Department of Education Blue Ribbons for Excellence, including three No Child Left Behind (NCLB) Blue Ribbon Awards. The low dropout rate (less than 1 percent) reflects a commitment to the creation of intervention strategies for at-risk students. For nine consecutive years, one hundred percent (100%) of Hanover schools have earned full accreditation based on the Virginia Standards of Learning assessments. The school district is among the first school districts in Virginia to receive district accreditation from the Southern Association of Colleges and Schools Council on Accreditation and School Improvement, an accreditation division of AdvancED. A world-class education system is one of the County's foremost priorities, and the following chart highlights a few of Hanover Schools' achievements of which all citizens of Hanover are most proud

## ACADEMIC EXCELLENCE

99.7%

of Hanover teachers are "highly qualified" as defined by the federal No Child Left Behind Act.

Hanover claims the second highest cohort graduation rate and the third lowest cohort dropout rate in the state among divisions with enrollment of 15,000 or more students.

2nd highest cohort graduation rate

2%

Hanover high schools are among only 2 percent of American high schools which offer AP (Advanced Placement), IB (International Baccalaureate) and dual enrollment options to their students.



Hanover leads the metro Richmond area in the number of students participating IB classes, and the students score above the international average on the very rigorous on the (IB) exams.

Hanover leads the metro Richmond area in the following assessments by the Virginia Department of Education: Advanced Diplomas, Graduation Rate, Third Grade English, Third Grade History, Third Grade Math, Eighth Grade Writing, Algebra, World History, and Biology.

The average elementary student-to-classroom teacher ratio is 20.7:1.

20.7:1 teacher ratio

Top 100  
for Music Education

Hanover Hanover has been named one of Top 100 Communities in America for Music Education.

More than 29 world languages are native to Hanover's growing number of Limited English Proficient (LEP) students.

29 world languages

## Awards and Acknowledgements

Fiscal 2010 was a year of significant recognition for Hanover County. The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2009. The County has received this prestigious award each fiscal year since 1985. In order to be awarded a Certificate of Achievement, the County published an easily readable and efficiently organized CAFR, which satisfied both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the County received the GFOA's Distinguished Budget Presentation Award for its annual budget document for fiscal year 2010-2011. The County has received this prestigious award each fiscal year since 1990. In order to qualify for the Distinguished Budget Presentation Award, the County's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

In 2010, Hanover County became only the second county government in Virginia to receive a U.S. Senate Productivity and Quality Award (SPQA). Hanover County was the only 2010 recipient of the SPQA Certificate for Commitment to Performance Excellence. A non-profit, all-volunteer organization, Virginia SPQA administers the Commonwealth's version of the national Malcolm Baldrige Program, which is used by many top public and private organizations as a proven business model. Only 79 private, public and non-profit businesses in Virginia have received the SPQA Award since its inception in 1983. Hanover Public Schools was Virginia's first School District to receive the SPQA for Continuing Excellence.



The Department of Economic Development received a 2010 Virginia Association of Counties' (VACo) Achievement Award for its Dominion Resources *GreenTech* Incubator partnership with the Town of Ashland, Dominion Resources, the Virginia BioTechnology Research Park (VBRP) and the Virginia Biosciences Development Center. Opened in January, the *GreenTech* Incubator program aims to develop ('incubate') high-technology growth companies that will offer innovative products and services in the alternative energy field and other clean and green technologies. It also seeks to provide a "soft landing" for international green technology companies. The County hopes this program will create 25 flourishing businesses in Hanover County over the next five years. VACo's Achievement Awards program recognizes innovative, model county government programs across the State. Only 14 programs in the Commonwealth won a VACo Achievement Award this year.

Two of the other honors realized by Hanover County this year included:

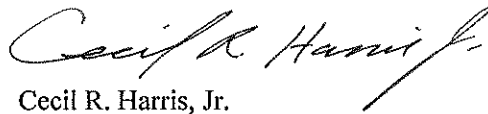
Fire/EMS won a 2010 National Association of Counties (NACo) Achievement Award for a "Quick Response Vehicle" program which has improved response times for EMS calls by more than 8%. NACo judged this submission as its Best in the Public Safety category.

The International Academies of Emergency Dispatch (IAED) accredited the Hanover County Department of Emergency Communications as an Emergency Fire Dispatch Center of Excellence. Hanover County is the 14<sup>th</sup> Emergency Dispatch Center in the world to be awarded this highest distinction. Two years ago, the Department became only the 123<sup>rd</sup> agency in the world to be accredited as an Emergency Medical Dispatch (EMD) Center of Excellence by the IAED.

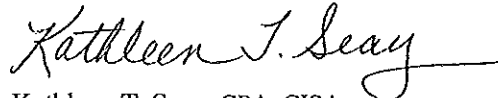
The County utilizes its website [www.co.hanover.va.us](http://www.co.hanover.va.us) for a variety of purposes, which include presentation of the audit report and budget document. The budget document serves as the best source of information for County's current and five year financial plan, new initiatives, capital improvements program and changes in service levels. In addition, the website provides many other topics of interest to County residents and service providers, and provides an excellent forum to recognize outstanding employees and their accomplishments. While many of those accomplishments could also be highlighted in this report, the remainder of this report will focus on the County's fiscal year 2010 results of operations and on an analysis of the financial statements.

The preparation of this report would not have been possible without the efficient and dedicated services of the Department of Finance. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report, especially Craig Eastman, Accounting Division Director, as well as Barbara Horlacher and Donna Neely, for their equally key contributions. Credit also must be given to the Board for their unfailing support for maintaining the highest standards of professionalism in the management of the County's finances.

Respectfully submitted,



Cecil R. Harris, Jr.  
County Administrator



Kathleen T. Seay, CPA, CISA  
Director of Finance and Management Services

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

County of Hanover  
Virginia

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

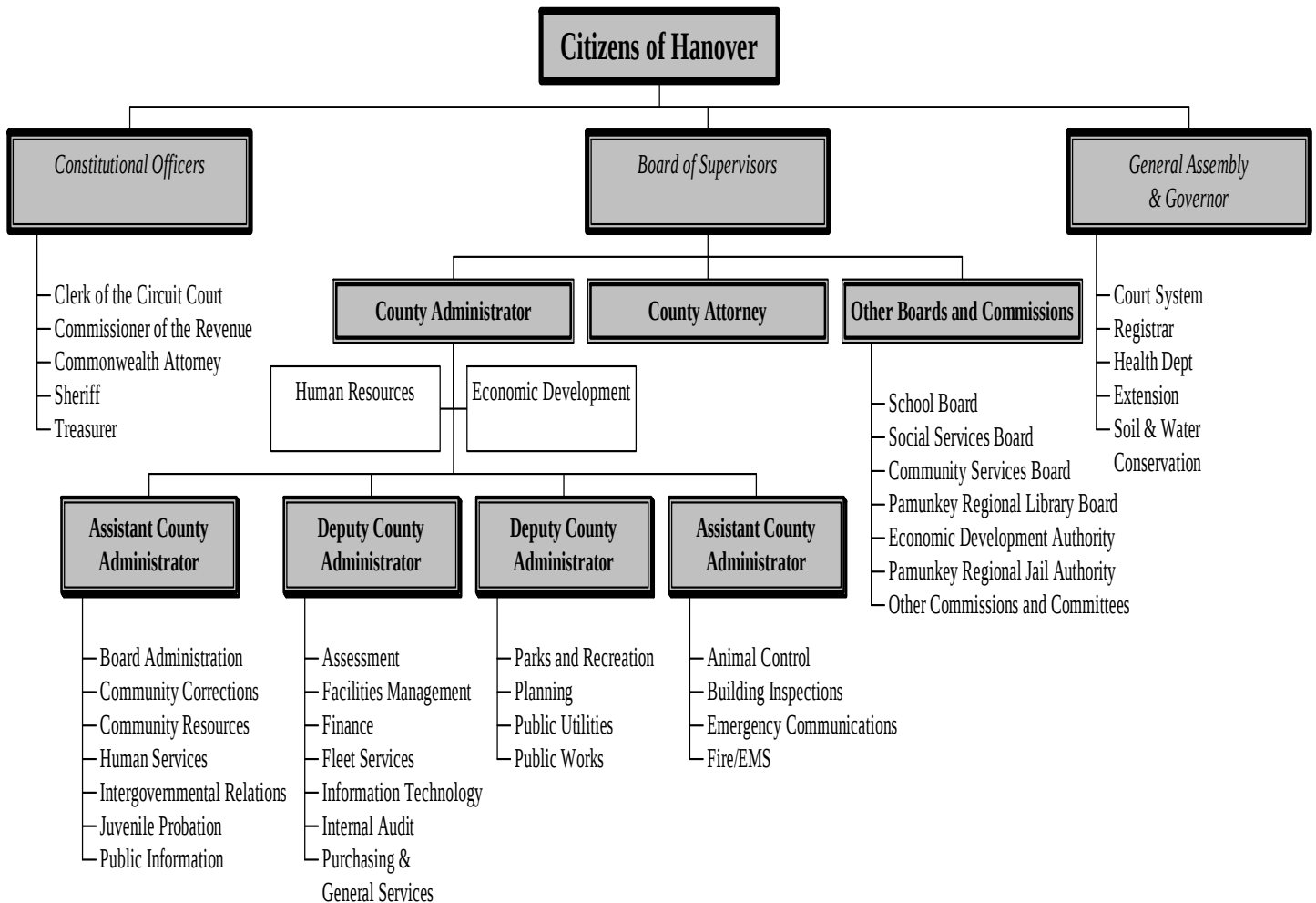


President

Executive Director

# County of Hanover, Virginia

## Organizational Chart



**DIRECTORY OF PRINCIPAL OFFICIALS**  
**June 30, 2010**

Board of Supervisors

G. E. Via., Chairman  
Deborah Coates, Vice-Chairman  
John E. Gordon, Jr.  
Charles D. McGhee  
Robert R. Setliff  
Aubrey M. Stanley  
Elton J. Wade, Sr.

Ashland District  
Mechanicsville District  
South Anna District  
Henry District  
Chickahominy District  
Beaverdam District  
Cold Harbor District

Constitutional Officers

T. Scott Harris  
M. Scott Miller  
Trip Chalkley  
Col. David R. Hines  
Frank D. Hargrove, Jr.

Commissioner of Revenue  
Treasurer  
Commonwealth's Attorney  
Sheriff  
Clerk of the Circuit Court

County Administrative Officials

Cecil R. Harris, Jr.  
Sterling E. Rives, III  
Joseph P. Casey  
John H. Hodges  
James P. Taylor  
Kathleen T. Seay

County Administrator  
County Attorney  
Deputy County Administrator  
Deputy County Administrator  
Assistant County Administrator  
Director of Finance and Management Services

School Board

John F. Axselle, III, Chairman  
Ann F. H. Gladstone, Vice Chairman  
Sue Forbes Watson  
Robert L. Wood  
Earl J. Hunter, Jr.  
Glenn T. Millican, Jr.  
Robert L. Hundley, Jr.

Beaverdam District  
South Anna District  
Ashland District  
Cold Harbor District  
Henry District  
Mechanicsville District  
Chickahominy District

School Administrative Officials

Dr. Stewart D. Roberson  
Dr. Michael E. Thornton  
Dr. Jamelle S. Wilson  
Charla S. Cordle  
Dr. Wade A. Valentino  
Paul Vecchione  
Terry S. Stone

Superintendent of Schools  
Asst. Superintendent for Business and Operations  
Asst. Superintendent of Instructional Leadership  
Asst. Superintendent of Human Resources  
Asst. Superintendent of Policy and Administration  
Asst. Superintendant of Support Service  
Director of Financial Operations



## **FINANCIAL SECTION**



## **Independent Auditor's Report**

To the Honorable Members of the Board of Supervisors  
County of Hanover, Virginia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Hanover, Virginia, (the "County") as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Hanover, Virginia, as of June 30, 2010, and the respective changes in financial position, and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 3, 2010, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and the Schedules of Funding Progress - Virginia Retirement System and Retiree Medical Benefits Trust (Exhibit 12) are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is also presented for the purpose of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements of the County. The combining and individual nonmajor fund financial statements and schedules, including the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

*Cherry, Bekaert + Holland, LLP*

Richmond, Virginia  
November 3, 2010

## **County of Hanover, Virginia Management's Discussion and Analysis**

As management of the County, we offer readers of the financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2010. We encourage readers to consider this discussion and analysis in conjunction with our letter of transmittal in the Introductory Section of this report, and the County's financial statements which follow this discussion and analysis.

### **Financial Highlights**

- The assets of the County exceeded its liabilities at the close of fiscal year 2010 by \$330.8 million (*net assets*). Of this amount, \$73.2 million (*unrestricted net assets*) may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's total net assets increased by \$12.3 million, of which the governmental activities increased by \$11.4 million and business-type activities increased by \$0.9 million.
- As of the close of fiscal year 2010, the County's governmental funds reported combined ending fund balances of \$58.5 million, an increase of \$12.4 million from prior year. Of the \$58.5 million total, 88.0% (\$51.5 million) is available for spending at the County's discretion (*unreserved fund balance*).
- Undesignated fund balance for the General Fund was \$24.5 million, which remained the same as the fiscal 2009 year-end amount, and 12.6% of total General Fund revenues (up from 12.3% in fiscal 2009). This exceeds the County's undesignated fund balance policy minimum of 10% of total General Fund revenues. In addition, the General Fund's designated fund balance totaled \$11.6 million, an increase of \$3.8 million, consisting primarily of a new \$2.0 million designation for future school needs, and a \$1.6 million increase, to \$3.7 million, in the amount designated for revenue stabilization.
- The County's total debt increased by \$13.0 million (6.8%) during fiscal year 2010. The net increase was primarily the result of the issuance of \$27.2 million of general obligation bonds in January 2010, and the issuance of a \$2.4 million capital lease in June, 2010, offset by principal payments of \$16.3 million. The new general obligation debt was approved with the November 2005 referendum to fund capital projects for public safety, parks and library, and schools, while the new capital lease funded the acquisition of offices for Hanover's Community Services Board and economic development department.
- In April, Moody's recalibrated its long-term U.S. municipal bond ratings, resulting in a new Moody's long-term rating on the County's General Obligation Public Improvement and Refunding Bonds, series 2002 through 2010, to its highest rating, Aaa. With this recalibration, these Bonds attained the highest available rating from all three of the major municipal securities rating agencies (Fitch Ratings, Standard & Poor's, and Moody's).

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements:** The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The *statement of net assets* presents information on all of the County's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of how the financial position of the County may be changing. Increases in net assets may indicate an improved financial position; however, even decreases in net assets may reflect a changing manner in which the County may have used previously accumulated funds.

The *statement of activities* presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County which are principally supported by taxes, intergovernmental revenues, and other non-exchange transactions (*governmental activities*) from other activities which are intended to recover all or a significant portion of their costs primarily through user fees charged to external parties (*business-type activities*). The governmental activities of the County include general government administration; judicial administration; public safety; public works; human services; parks, recreation and cultural; community development; education; and interest on long-term debt, as well as the County's self-insurance and fleet management activities. The business-type activities consist of public utilities and the airport.

The government-wide financial statements (Exhibits 1 and 2) include not only the County itself (known as the *primary government*), but also a legally separate school board and a legally separate economic development authority for which the County is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

**Fund financial statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

With the exception of *internal service fund* activity, (described under *Proprietary Funds which follows*), **Governmental Funds** are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains five individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the County Improvements Fund and the School Improvements Fund; all three of which are considered to be *major funds*. Data from the other two County funds, the Comprehensive Services Fund and the Community Services Fund, are combined into a single, aggregated presentation. Individual fund data for each of these *nonmajor* governmental funds is provided in the form of *combining statements* at Exhibits 16 and 17 of this report. The County adopts an annual appropriated General Fund budget, for which a budgetary comparison statement has been provided to demonstrate compliance with this budget. The governmental fund financial statements can be found at Exhibits 3 through 6 of this report.

The County maintains two different types of ***Proprietary Funds***: enterprise and internal service. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its public utilities fund and its airport fund (a nonmajor fund). *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its fleet management and its healthcare and other postemployment benefit self-insurance activities. Because both of these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the business-type activities in the government-wide financial statements, only in more detail. Conversely, both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report. The proprietary fund financial statements can be found at Exhibits 7 through 9 of this report.

***Fiduciary funds*** are used to account for resources received and held in a fiduciary capacity for the benefit of individuals, private organizations, or other governments. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County's own programs. However, the County is responsible for ensuring that fiduciary fund assets are used for their intended purposes. The County's fiduciary funds consist of an employee benefit trust fund, the Retiree Medical Benefits Trust Fund, and Agency Funds. The Retiree Medical Benefits Trust Fund is used to account for the receipt and disbursement of employer contributions and assets held in trust to provide healthcare benefits to retirees, and agency funds are used to report resources held in a purely custodial capacity for individuals, private organizations or other governments. The fiduciary fund financial statements can be found at Exhibits 10 and 11 of this report, while individual fund data for the agency funds can be found in the form of combining statements at Exhibits 23 and 24 of this report.

**Notes to the financial statements:** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

**Other information:** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the County's progress in funding its obligations to provide pension and other postemployment benefits to its current and future retirees. This required supplementary information can be found at Exhibit 12 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds, internal service funds and agency funds, and individual fund statements and schedules are presented immediately following the required supplementary information, at Exhibits 13 through 32 of this report.

This report also contains a statistical section that supplements the basic financial statements by presenting detailed trend information, to assist the users to assess the economic condition of the County. We encourage our readers to review the statistical section, to better understand the County's operations, services and financial condition.

Finally, this report contains a compliance section, including the County's Schedule of Expenditures of Federal Awards and related notes, and the independent auditors' required reports on compliance and internal control.

## Financial Analysis of the County as a Whole

### Statement of Net Assets

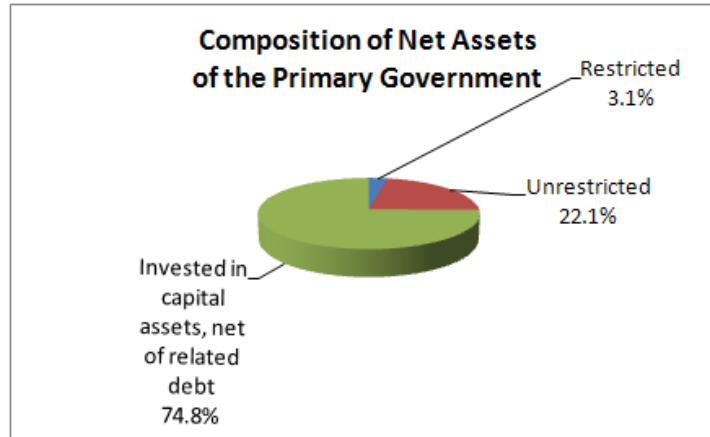
Table 1 summarizes the Statements of Net Assets for the primary government as of June 30, 2010 and 2009:

| Table 1                                         | County of Hanover, Virginia<br>Summary of Net Assets<br>(S in millions) |          |                             |       |                             |       |
|-------------------------------------------------|-------------------------------------------------------------------------|----------|-----------------------------|-------|-----------------------------|-------|
|                                                 | Governmental<br>Activities                                              |          | Business-type<br>Activities |       | Total<br>Primary Government |       |
|                                                 | 2010                                                                    | 2009     | 2010                        | 2009  | 2010                        | 2009  |
|                                                 |                                                                         |          |                             |       |                             |       |
| Current and other assets                        | \$ 130.0                                                                | \$ 116.1 | 30.7                        | 37.7  | 160.7                       | 153.8 |
| Capital assets                                  | 242.9                                                                   | 231.7    | 207.9                       | 201.2 | 450.8                       | 432.9 |
| Total assets                                    | 372.9                                                                   | 347.8    | 238.6                       | 238.9 | 611.5                       | 586.7 |
| Long-term liabilities outstanding               | 178.9                                                                   | 163.7    | 37.5                        | 38.6  | 216.4                       | 202.3 |
| Other liabilities                               | 61.7                                                                    | 63.2     | 2.6                         | 2.7   | 64.3                        | 65.9  |
| Total liabilities                               | 240.6                                                                   | 226.9    | 40.1                        | 41.3  | 280.7                       | 268.2 |
| Net assets:                                     |                                                                         |          |                             |       |                             |       |
| Invested in capital assets, net of related debt | 76.1                                                                    | 75.9     | 171.4                       | 163.3 | 247.5                       | 239.2 |
| Restricted                                      | 6.6                                                                     | 6.8      | 3.5                         | 3.4   | 10.1                        | 10.2  |
| Unrestricted                                    | 49.6                                                                    | 38.2     | 23.6                        | 30.9  | 73.2                        | 69.1  |
| Total net assets                                | \$ 132.3                                                                | \$ 120.9 | 198.5                       | 197.6 | 330.8                       | 318.5 |

Over time, changes in net assets may serve as a useful indicator of a County's financial position. Of interest, the County's assets exceeded liabilities by \$330.8 million at the close of fiscal year 2010, representing an increase of \$12.3 million from the net assets at June 30, 2009.

As the following graph shows, by far the largest portion of the County's net assets (\$247.5 million, 74.8% of total) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment and intangibles); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens, like water and wastewater services, schools, libraries, law enforcement, and fire and emergency medical services. Consequently, these net assets are *not* available for future spending, as capital assets are generally not sold or otherwise disposed of during their useful life.

As also shown, an additional portion of the County's net assets (\$10.1 million, 3.1% of total) represents resources that are subject to external restrictions on how they may be used, including amounts restricted for capital projects, grant programs, debt covenants and postemployment healthcare benefits. The remaining balance of unrestricted net assets (\$73.2 million, 22.1% of total) may be used to meet the County's ongoing obligations to citizens and creditors.



## Statement of Activities

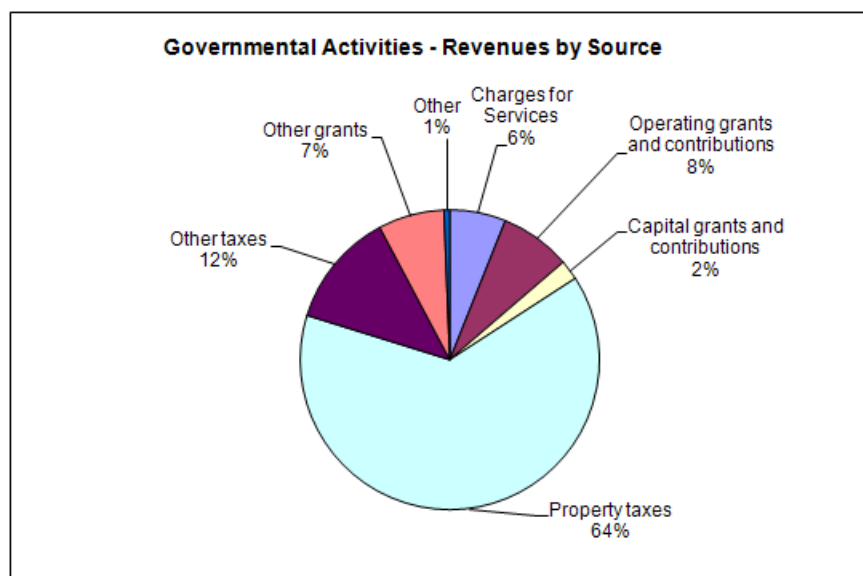
Table 2 summarizes the Statements of Activities of the primary government for the fiscal years ended June 30, 2010 and 2009:

| <b>County of Hanover, Virginia</b><br><b>Summary of Changes in Net Assets</b><br><b>(\$ in millions)</b> |                         |          |                          |       |                          |       |
|----------------------------------------------------------------------------------------------------------|-------------------------|----------|--------------------------|-------|--------------------------|-------|
| Table 2                                                                                                  | Governmental Activities |          | Business-type Activities |       | Total Primary Government |       |
|                                                                                                          | 2010                    | 2009     | 2010                     | 2009  | 2010                     | 2009  |
| Revenues:                                                                                                |                         |          |                          |       |                          |       |
| Program revenues:                                                                                        |                         |          |                          |       |                          |       |
| Charges for services                                                                                     | \$ 12.7                 | \$ 12.7  | 21.6                     | 21.3  | 34.3                     | 34.0  |
| Operating grants and contributions                                                                       | 16.0                    | 16.7     | -                        | -     | 16.0                     | 16.7  |
| Capital grants and contributions                                                                         | 4.5                     | 7.8      | 6.0                      | 9.8   | 10.5                     | 17.6  |
| General revenues:                                                                                        |                         |          |                          |       |                          |       |
| Property taxes                                                                                           | 133.9                   | 135.8    | -                        | -     | 133.9                    | 135.8 |
| Other taxes                                                                                              | 26.1                    | 27.1     | -                        | -     | 26.1                     | 27.1  |
| Noncategorical State aid                                                                                 | 14.9                    | 15.0     | -                        | -     | 14.9                     | 15.0  |
| Grants and contributions                                                                                 | 1.0                     | 1.2      | -                        | -     | 1.0                      | 1.2   |
| Other                                                                                                    | 0.5                     | 1.1      | 0.3                      | 1.1   | 0.8                      | 2.2   |
| Total revenues                                                                                           | 209.6                   | 217.4    | 27.9                     | 32.2  | 237.5                    | 249.6 |
| Expenses:                                                                                                |                         |          |                          |       |                          |       |
| General government                                                                                       | 13.6                    | 14.1     | -                        | -     | 13.6                     | 14.1  |
| Judicial administration                                                                                  | 4.4                     | 4.8      | -                        | -     | 4.4                      | 4.8   |
| Public safety                                                                                            | 45.6                    | 46.1     | -                        | -     | 45.6                     | 46.1  |
| Public works                                                                                             | 11.1                    | 16.1     | -                        | -     | 11.1                     | 16.1  |
| Human services                                                                                           | 23.9                    | 24.2     | -                        | -     | 23.9                     | 24.2  |
| Parks, recreation and cultural                                                                           | 6.5                     | 8.4      | -                        | -     | 6.5                      | 8.4   |
| Community development                                                                                    | 5.8                     | 6.0      | -                        | -     | 5.8                      | 6.0   |
| Education                                                                                                | 86.3                    | 93.0     | -                        | -     | 86.3                     | 93.0  |
| Interest on long-term debt *                                                                             | 0.8                     | 0.8      | -                        | -     | 0.8                      | 0.8   |
| Public utilities                                                                                         | -                       | -        | 26.6                     | 25.3  | 26.6                     | 25.3  |
| Airport                                                                                                  | -                       | -        | 0.6                      | 1.4   | 0.6                      | 1.4   |
| Total expenses                                                                                           | 198.0                   | 213.5    | 27.2                     | 26.7  | 225.2                    | 240.2 |
| Increase in net assets before transfers                                                                  | 11.6                    | 3.9      | 0.7                      | 5.5   | 12.3                     | 9.4   |
| Transfers                                                                                                | ( 0.2)                  | ( 0.3)   | 0.2                      | 0.3   | -                        | -     |
| Increase in net assets                                                                                   | 11.4                    | 3.6      | 0.9                      | 5.8   | 12.3                     | 9.4   |
| Net assets - beginning of year                                                                           | 120.9                   | 117.3    | 197.6                    | 191.8 | 318.5                    | 309.1 |
| Net assets - end of year                                                                                 | \$ 132.3                | \$ 120.9 | 198.5                    | 197.6 | 330.8                    | 318.5 |

\* For business-type activities, interest on long-term debt is included in the functional expense category.

**Governmental Activities:** As reflected in Table 2, the increase in net assets attributable to the County's governmental activities totaled \$11.4 million for fiscal year 2010. Generally, net asset changes are the result of the difference between revenues and expenses. Fiscal year 2010 revenues of \$209.6 million represent a decrease of \$7.8 million or 3.6% in comparison to the prior year, while expenses of \$198.0 million represent a decrease of \$15.5 million or 7.3% compared to the prior year.

The following chart illustrates the County's fiscal year 2010 governmental revenues by source as a percentage of total governmental revenues:



Taxes are the largest source of County revenues, totaling \$160.0 million for fiscal year 2010, a decrease of \$2.9 million, or 1.8%, in comparison to fiscal year 2009, primarily due to general property taxes, which fell by \$1.9 million, or 1.4%, largely attributable to lower personal property taxes on automobiles resulting from delayed replacement by consumers and lower vehicle values; and sales taxes, which fell by \$0.7 million, or 4.5%. General property taxes totaled \$133.9 million for fiscal year 2010, and represent 83.7% of total taxes and 63.8% of all revenues.

Also in fiscal year 2010, \$33.2 million, or 15.8% of total revenues, consisted of program revenues, including \$12.7 million in charges for services, \$16.0 million of operating grants and contributions, and \$4.5 million of capital grants and contributions. General revenues, including \$14.9 million of noncategorical state aid, unrestricted grants and contributions, and unrestricted investment earnings accounted for the remaining revenues.

As shown in Table 2 (previous page) and Table 3 (following), the total expenses of all the County's governmental activities for fiscal year 2010 were \$198.0 million, which represents a decrease of \$15.5 million, or 7.3% lower than fiscal year 2009, resulting primarily from planned vacancies through attrition and other across-the-board operating savings by both the County (\$4.2 million) and Schools (resulting in education savings of \$6.7 million), and completion of road projects totaling \$4.6 million during fiscal year 2009. Road projects are expensed in the public works function, rather than capitalized, as the County transfers control of the roads and future maintenance responsibility to the Virginia Department of Transportation upon completion. As the following chart indicates, education continues to be the County's largest program and highest priority, with education expenses totaling \$86.3 million in fiscal year 2010. Public safety is also a high County priority and the County's second largest expense, totaling \$45.6 million in fiscal year 2010.

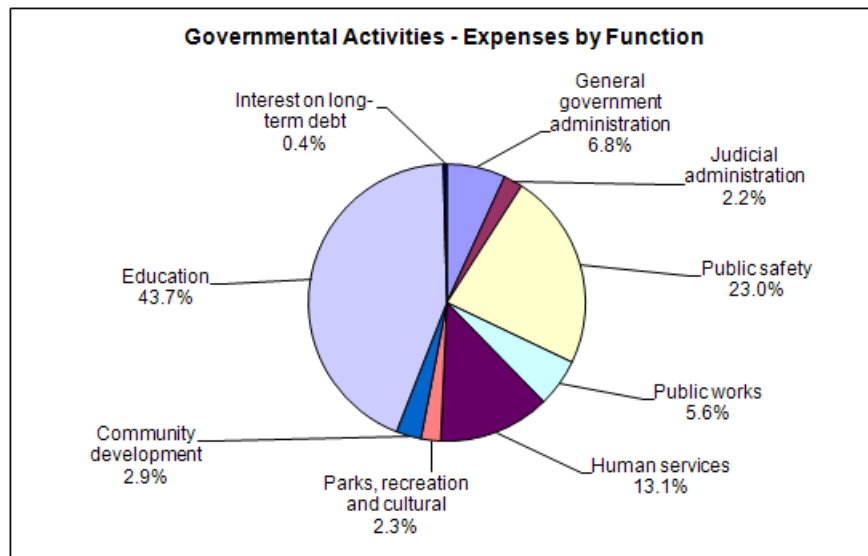


Table 3 presents the total cost of the County's governmental activities by function, as well as the net cost of each function (total cost less fees generated by each function and program-specific intergovernmental aid):

| <b>Functions/Programs</b>      | <b>Total<br/>Cost of Services</b> |                 | <b>Net<br/>Cost of Services</b> |                 |
|--------------------------------|-----------------------------------|-----------------|---------------------------------|-----------------|
|                                | <b>2010</b>                       | <b>2009</b>     | <b>2010</b>                     | <b>2009</b>     |
| General government             | \$ 13.6                           | \$ 14.1         | \$ 11.1                         | \$ 11.8         |
| Judicial administration        | 4.4                               | 4.8             | 1.6                             | 1.6             |
| Public safety                  | 45.6                              | 46.1            | 37.4                            | 37.6            |
| Public works                   | 11.1                              | 16.1            | 6.3                             | 8.2             |
| Human services                 | 23.9                              | 24.2            | 11.0                            | 11.2            |
| Parks, recreation and cultural | 6.5                               | 8.4             | 5.9                             | 7.9             |
| Community development          | 5.8                               | 6.0             | 5.0                             | 5.1             |
| Education                      | 86.3                              | 93.0            | 85.7                            | 92.0            |
| Interest on long-term debt     | 0.8                               | 0.8             | 0.8                             | 0.8             |
| <b>Total</b>                   | <b>\$ 198.0</b>                   | <b>\$ 213.5</b> | <b>\$ 164.8</b>                 | <b>\$ 176.2</b> |

A portion of the \$198.0 million cost of the County's governmental activities was paid by those who directly benefited from the programs (i.e., charges for services of \$12.7 million), and other governments and organizations that subsidized certain programs (i.e., operating and capital grants and contributions of \$20.5 million). These combined program revenues of \$33.2 million reduced the total fiscal year 2010 cost of services from \$198.0 million to the net cost of services of \$164.8 million. The net cost of services was covered by the County's general revenues, consisting primarily of taxes and state aid.

**Business-type Activities:** Table 2 also summarizes the business-type activities. The County's business-type activities consist of its Public Utilities water and wastewater treatment services and its airport activities. The increase in the net assets attributable to the County's business-type activities totaled \$0.9

Public Utilities revenues totaled \$27.7 million, of which \$21.5 million, or 77.3%, was generated from charges for services and user fees (substantially the same as last year). Public Utilities expenses totaled \$26.6 million, compared to \$25.3 million for fiscal year 2009, an increase of \$1.3 million, or 5.1%, of which approximately \$0.9 million was due to an increase in the cost of purchased water and wastewater services, and \$0.4 million was due to increased depreciation of utility capital assets.

Airport operating revenues totaled \$171,000 in fiscal year 2010, compared to \$109,000 last year, primarily due to increased rental revenue on existing airport facilities. The airport's nonoperating revenues totaled \$27,000 in fiscal year 2010, compared to \$1.2 million in fiscal year 2009, primarily due to nonrecurring Federal grant revenue received in 2009. Similarly, airport nonoperating expenses were \$85,000 in fiscal year 2010, compared to \$890,000 in fiscal year 2009, primarily due to the expenditure of those federal revenues in 2009.

## Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds:** The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2010, the County's governmental funds reported combined ending fund balances of \$58.5 million (Exhibit 3), as compared to \$46.1 million at June 30, 2009, an increase of \$12.4 million. Of the \$58.5 million fiscal year 2010 fund balance, \$7.0 million (12.0%) is *reserved* to indicate that it is not available for new spending because it has already been committed for items such as existing purchase orders, construction contracts, and grant programs. Another \$51.5 million (88.0%) of the combined fiscal 2010 fund balance constitutes *unreserved* fund balance, representing resources available for appropriation. Of the unreserved fund balance, \$8.4 million (14.3%) has been designated in the capital projects and special revenue funds in accordance with the purpose of those funds, and another \$11.6 million (19.8%) has been designated to meet needs in the general fund, as further described in footnote V. B. of the financial statements.

The General Fund is the primary operating fund of the County (Exhibits 3 through 6). The General Fund's fund balance increased \$4.6 million (14.1%) during fiscal year 2010, to \$37.5 million, of which \$36.1 million is unreserved, representing resources available for appropriation. As one measure of the General Fund's liquidity, it is useful to compare unreserved fund balances to total fund revenues. At the end of fiscal year 2010, the General Fund's unreserved fund balance of \$36.1 million represents 18.6% of total General Fund revenues of \$194.5 million, in comparison to 16.2% at the end of fiscal year 2009. In addition, of General Fund unreserved fund balances, the \$24.5 million *undesignated* portion (unchanged from last fiscal year) represents 12.6% of total fiscal year 2010 General Fund revenues in comparison to 12.3% at the end of fiscal year 2009, and continues to exceed the 10% minimum set by the County's fund balance policy. The \$4.6 million fiscal year 2010 increase in the General Fund's fund balance resulted from General Fund revenues of \$194.5 million less expenditures of \$179.8 million and other financing uses of \$10.1 million. The increase in fund balance was primarily the result of lower than expected general property taxes, other local taxes, interest revenue and revenues from the Commonwealth of Virginia and the Federal government due to fiscal 2010 economic activity which was moderately weaker than expected, which was more than offset by expenditure reductions across all areas of the County government (Exhibit 6).

The fund balance in the County Improvements Fund (Exhibit 4) decreased by \$0.5 million to \$10.3 million during fiscal year 2010 as a result of various fiscal year 2010 capital project expenditures, for which the source of funding consisted of prior year fund balances designated for County capital improvements. The undesignated fund balance represents capital revenues received in advance of their designation for specific capital projects

The fund balance in the School Improvements Fund (Exhibit 4) increased by \$8.2 million to \$8.7 million during fiscal year 2010, primarily as a result of bond proceeds authorized in the 2005 referendum received in advance of related school capital expenditures.

**Proprietary funds:** The County's proprietary funds financial statements provide the same type of information presented in the business-type activities on the government-wide financial statements, as their basis of accounting is the same, but in more detail. Factors relating to the financial position and results of operations of the County's Public Utilities System and Airport have been addressed in the discussion of the County's business-type activities.

## **General Fund Budgetary Highlights**

General Fund budget amendments resulted in an increase of \$2.8 million or 1.4% between the originally-adopted fiscal year 2010 budget appropriation for expenditures and transfers out and the final budget, with \$1.4 million of the increase resulting from reappropriation of fiscal year 2009 budget commitments, for completion of ongoing projects in fiscal year 2010. Significant reappropriations included:

- \$74,000 for the purchase of Animal Control vehicles;
- \$58,000 for the Public Works drainage easement maintenance program;
- \$400,000 for economic development projects, including \$200,000 of State source revenue;

The remaining \$1.4 million in budget amendments were funded by various revenue sources or undesignated fund balance. Significant amendments included:

- \$400,000 to fund increases in health care costs;
- \$80,000 for the Fire and EMS Department to upgrade computer technology in all licensed transport vehicles;
- \$409,000 for the Information Technology and Facilities Management Departments to implement energy efficiency enhancements in County facilities, funded by the 2009 American Recovery and Reinvestment Act.

## **Capital Assets and Debt Administration**

**Capital assets:** The County's investment in capital assets as of June 30, 2010, totals \$450.8 million, net of accumulated depreciation. This represents an increase of \$17.9 million, or 4.1% over fiscal year 2009. Capital assets, net of accumulated depreciation, are illustrated in the following table:

|                                   | (\$ in millions) |               |                   |       |
|-----------------------------------|------------------|---------------|-------------------|-------|
|                                   | Governmental     | Business-type | Totals at June 30 |       |
|                                   | Activities       | Activities    | 2010              | 2009  |
| Land                              | \$ 8.8           | 10.3          | 19.1              | 19.1  |
| Intangible assets                 | 0.5              | -             | 0.5               | -     |
| Buildings                         | 174.5            | 61.7          | 236.2             | 236.8 |
| Improvements other than buildings | 3.1              | 126.7         | 129.8             | 126.1 |
| Machinery and equipment           | 16.4             | 1.3           | 17.7              | 13.7  |
| Infrastructure                    | 16.0             | -             | 16.0              | 15.5  |
| Construction in progress          | 23.6             | 7.9           | 31.5              | 21.7  |
| Total                             | \$ 242.9         | 207.9         | 450.8             | 432.9 |

Major capital asset activity during fiscal year 2010 included the following:

- The completion costs of the County's emergency communication and dispatch system upgrades totaling \$3.9 million, and the ongoing construction costs of the County's new Emergency Communications Center totaling \$8.0 million, funded primarily through the 2005 bond referendum.
- The acquisition of new Human Services and Economic Development facilities, including the Community Services Board's supported employment facility on Atlee Commons Drive, and the Economic Development Department offices in Rutland Center, totaling \$2.4 million, funded through a capital lease with the Virginia Resources Authority.
- The costs of fire apparatus, ambulance and landfill equipment replacement, technology infrastructure, stormwater mitigation and facility renovations totaling \$2.4 million, funded through general revenues.
- The costs of completed and in-progress water and wastewater infrastructure projects reported in the Public Utilities Fund totaling \$15.0 million, funded by water and sewer revenue bonds and capacity fees.
- Developers' contributions of water and wastewater lines totaled \$3.2 million, and developers' conveyance or purchase of drainage, stormwater and access easements totaled \$0.5 million.
- The costs of school facility improvements and equipment acquisition by the School Component Unit totaled \$7.2 million, funded primarily by the 2005 bond referendum, and general revenues.

Additional information on the County's capital assets and capital commitments can be found in notes IV.C and V.C to the financial statements.

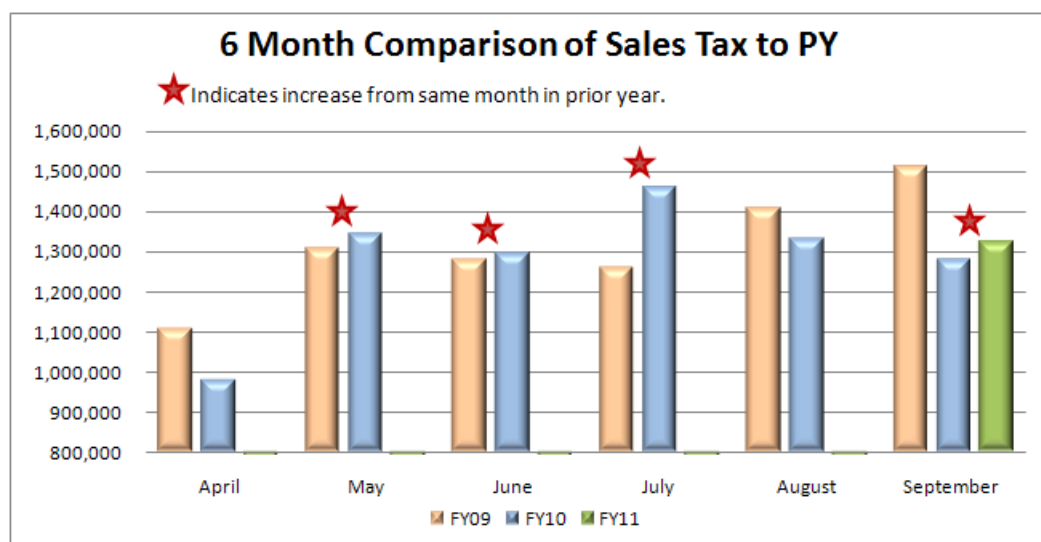
**Long-term debt:** In the Commonwealth of Virginia, there is no State statute that limits the amount of general obligation debt a County may issue. However, with limited exceptions as described under General Obligation Bonds in Note IV.E to the accompanying financial statements, general obligation bonded indebtedness must be approved by voter referendum prior to issuance. In addition, the County's Board of Supervisors and revenue bond covenants have established limits and coverage requirements with respect to long-term debt, and the County is in compliance with all debt policy limits and debt coverage requirements at June 30, 2010. The following table illustrates the County's outstanding debt at June 30, 2010:

|                           | (\$ in millions)           |                             |       |
|---------------------------|----------------------------|-----------------------------|-------|
|                           | Governmental<br>Activities | Business-type<br>Activities | Total |
| General obligation bonds  | \$ 167.9                   | -                           | 167.9 |
| Revenue bonds             | -                          | 34.6                        | 34.6  |
| Capital lease obligations | 3.1                        | -                           | 3.1   |
| Total                     | \$ 171.0                   | 34.6                        | 205.6 |

Additional information on the County's long-term debt can be found under *Financial Highlights* on the first page of this Management's Discussion and Analysis, and in Note IV.E to the financial statements.

## Economic Factors and Next Year's Budgets and Rates

The unemployment rate for the County in August, 2010 was 6.5%, which was 0.1% improved (lower) than the same month a year ago. With the exception of a spike in the first quarter of calendar year 2010, unemployment increased only moderately throughout the nation as a whole over the past year, although it remains above historical levels of recent years. Importantly, the County's rate continues to compare favorably to the State's average unemployment rate of 7.0% and the national average rate of 9.5% as of August, 2010. The total taxable assessed value of real estate in the County increased from \$13.1 billion to \$13.2 billion in January, 2010, but initial assessment data currently forecast a relatively moderate decrease of 2.7% in the January 1, 2011 assessment for tax year 2011 (3.4% decrease from reassessments, offset by a 0.7% increase from new construction). Real property taxes were budgeted to decrease by \$3.6 million or 3.5% in fiscal year 2011. Sales tax revenues decreased a moderate 4.5% in fiscal year 2010, but are budgeted in FY11 to equal FY10's actual receipts. As shown below, sales tax receipts have exceeded the same-month receipts in the prior year in four of the most recent six months for which data is available. Fiscal year 2011's personal property tax budget was lowered by \$0.5 million (2.2%) due to continued 2010 high percentages of vehicle depreciation and continued lower new vehicle purchases in 2010. State and Federal revenues are budgeted for a decline of \$1.3 million in fiscal year 2011. These factors, to the extent foreseeable at the time, were factored into the FY11 adopted budget, and fiscal year 2011 revenue estimates appear, in total, to be on target with budget as of the date of this report.



The County recognizes the value of properly illustrating year-end commitments. Accordingly, at June 30, 2010, the County has designated \$4.3 million of unreserved fund balance in its General Fund to fund a portion of the fiscal year 2011 adopted General Fund budget. In this manner, the County is able to utilize and reinvest all or portions of positive budget-to-actual variances at the end of the current fiscal year as a source of funding for the succeeding fiscal year's budget, while also meeting the County's fund balance policy and designating amounts as deemed necessary to meet future needs. As described earlier under *Financial Highlights*, at June 30, 2010, the Board of Supervisors designated \$2.0 million for future school needs, and approved a \$1.6 million increase, to \$3.7 million, in the fund balance designated for revenue stabilization. This designation is anticipated to be temporary as it was established to provide flexibility for subsequent budgets during the economic downturn. All fund balance designations at June 30<sup>th</sup> are illustrated in footnote V.B to the accompanying financial statements.

All County general property tax rates remained unchanged for calendar year 2010. In fiscal year 2011, Public Utilities' user fee increases included a 3.0% rate increase for water, a 1.0% increase for sewer.

### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's financial condition and operations. Questions concerning any of the information provided in this report, or requests for additional financial information should be addressed to the Director of Finance and Management Services, County of Hanover, P.O. Box 470, Hanover, VA 23069.



## **BASIC FINANCIAL STATEMENTS**

**COUNTY OF HANOVER, VIRGINIA**
**Exhibit 1**
**Statement of Net Assets**

June 30, 2010

|                                                     | Primary Government      |                          |             | Component Units |                                |
|-----------------------------------------------------|-------------------------|--------------------------|-------------|-----------------|--------------------------------|
|                                                     | Governmental Activities | Business-type Activities | Total       | School          | Economic Development Authority |
| <b>ASSETS</b>                                       |                         |                          |             |                 |                                |
| Current Assets:                                     |                         |                          |             |                 |                                |
| Cash, cash equivalents and investments              | \$ 59,730,451           | 22,848,110               | 82,578,561  | 17,577,466      | 393,389                        |
| Receivables (net of allowance for uncollectibles)   | 64,512,531              | 4,340,719                | 68,853,250  | 5,372,001       | -                              |
| Inventories                                         | 210,057                 | -                        | 210,057     | 104,588         | -                              |
| Total current assets                                | 124,453,039             | 27,188,829               | 151,641,868 | 23,054,055      | 393,389                        |
| Noncurrent Assets:                                  |                         |                          |             |                 |                                |
| Cash, cash equivalents and investments - restricted | 4,448,746               | 3,488,079                | 7,936,825   | -               | -                              |
| Prepaid postemployment healthcare benefits          | 1,075,719               | -                        | 1,075,719   | -               | -                              |
| Capital assets (net of accumulated depreciation):   |                         |                          |             |                 |                                |
| Land                                                | 8,826,159               | 10,286,964               | 19,113,123  | 7,400,682       | -                              |
| Intangible assets                                   | 499,380                 | -                        | 499,380     | -               | -                              |
| Buildings                                           | 174,515,104             | 61,679,071               | 236,194,175 | 79,915,991      | -                              |
| Improvements other than buildings                   | 3,098,946               | 126,672,649              | 129,771,595 | 2,278,618       | -                              |
| Machinery and equipment                             | 16,403,041              | 1,349,949                | 17,752,990  | 9,636,375       | -                              |
| Infrastructure                                      | 16,019,930              | -                        | 16,019,930  | -               | -                              |
| Construction in progress                            | 23,581,153              | 7,934,682                | 31,515,835  | 3,286,190       | -                              |
| Total capital assets                                | 242,943,713             | 207,923,315              | 450,867,028 | 102,517,856     | -                              |
| Total noncurrent assets                             | 248,468,178             | 211,411,394              | 459,879,572 | 102,517,856     | -                              |
| Total assets                                        | 372,921,217             | 238,600,223              | 611,521,440 | 125,571,911     | 393,389                        |
| <b>LIABILITIES</b>                                  |                         |                          |             |                 |                                |
| Current Liabilities:                                |                         |                          |             |                 |                                |
| Accounts payable                                    | 4,735,978               | 2,040,837                | 6,776,815   | 1,776,542       | -                              |
| Incurred but not reported self-insurance claims     | 2,178,000               | -                        | 2,178,000   | -               | -                              |
| Accrued liabilities                                 | 2,660,208               | 232,512                  | 2,892,720   | 14,605,327      | -                              |
| Accrued bond interest                               | 406,579                 | 382,496                  | 789,075     | 2,523,729       | -                              |
| Unearned revenue                                    | 51,725,400              | -                        | 51,725,400  | 102,604         | -                              |
| Current portion of bonds payable                    | 13,101,647              | 2,258,621                | 15,360,268  | -               | -                              |
| Current portion of capital lease obligations        | 618,252                 | -                        | 618,252     | -               | -                              |
| Current portion of compensated absences             | 4,639,459               | 430,223                  | 5,069,682   | 1,763,019       | -                              |
| Current portion of landfill closure                 | 77,215                  | -                        | 77,215      | -               | -                              |
| Current portion of contractual obligations          | -                       | 161,017                  | 161,017     | -               | -                              |
| Total current liabilities                           | 80,142,738              | 5,505,706                | 85,648,444  | 20,771,221      | -                              |
| Noncurrent Liabilities:                             |                         |                          |             |                 |                                |
| Bonds payable                                       | 154,635,707             | 32,354,036               | 186,989,743 | -               | -                              |
| Capital lease obligations                           | 2,712,425               | -                        | 2,712,425   | -               | -                              |
| Compensated absences                                | 688,937                 | 127,954                  | 816,891     | 2,908,605       | -                              |
| Deposits                                            | -                       | 364,115                  | 364,115     | -               | -                              |
| Capacity fee credits                                | -                       | 1,457,359                | 1,457,359   | -               | -                              |
| Liability for landfill closure                      | 2,382,542               | -                        | 2,382,542   | -               | -                              |
| Long-term contractual obligations                   | -                       | 326,058                  | 326,058     | -               | -                              |
| Total noncurrent liabilities                        | 160,419,611             | 34,629,522               | 195,049,133 | 2,908,605       | -                              |
| Total liabilities                                   | 240,562,349             | 40,135,228               | 280,697,577 | 23,679,826      | -                              |
| <b>NET ASSETS</b>                                   |                         |                          |             |                 |                                |
| Invested in capital assets, net of related debt     | 76,120,457              | 171,366,224              | 247,486,681 | 102,517,856     | -                              |
| Restricted for:                                     |                         |                          |             |                 |                                |
| Grant programs                                      | 437,665                 | -                        | 437,665     | -               | -                              |
| Capital projects                                    | 4,894,116               | -                        | 4,894,116   | -               | -                              |
| Debt covenants                                      | 199,106                 | 3,488,079                | 3,687,185   | -               | -                              |
| Postemployment healthcare benefits                  | 1,075,719               | -                        | 1,075,719   | -               | -                              |
| Unrestricted (deficit)                              | 49,631,805              | 23,610,692               | 73,242,497  | (625,771)       | 393,389                        |
| Total net assets                                    | \$ 132,358,868          | 198,464,995              | 330,823,863 | 101,892,085     | 393,389                        |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA**  
**Statement of Activities**  
**For the Year Ended June 30, 2010**

**Exhibit 2**

| Function/Programs                                            | Program Revenues |                      |                                    |                                  | Net (Expense) Revenue and Changes in Net Assets |                          |               |                 |
|--------------------------------------------------------------|------------------|----------------------|------------------------------------|----------------------------------|-------------------------------------------------|--------------------------|---------------|-----------------|
|                                                              | Expenses         | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Primary Government                              |                          |               | Component Units |
|                                                              |                  |                      |                                    |                                  | Governmental Activities                         | Business-type Activities | Total         |                 |
| <b>Primary government:</b>                                   |                  |                      |                                    |                                  |                                                 |                          |               |                 |
| Governmental activities:                                     |                  |                      |                                    |                                  |                                                 |                          |               |                 |
| General governmental administration                          | \$ 13,554,927    | 1,798,980            | 636,138                            | -                                | (11,119,809)                                    | -                        | (11,119,809)  | -               |
| Judicial administration                                      | 4,420,920        | 1,321,041            | 1,450,162                          | -                                | (1,649,717)                                     | -                        | (1,649,717)   | -               |
| Public safety                                                | 45,610,131       | 3,354,180            | 4,803,396                          | 174,214                          | (37,278,341)                                    | -                        | (37,278,341)  | -               |
| Public works                                                 | 11,102,331       | 1,132,817            | 15,048                             | 3,633,649                        | (6,320,817)                                     | -                        | (6,320,817)   | -               |
| Human services                                               | 23,880,094       | 3,748,484            | 9,098,532                          | -                                | (11,033,078)                                    | -                        | (11,033,078)  | -               |
| Parks, recreation and cultural                               | 6,523,401        | 543,768              | -                                  | 105,423                          | (5,874,210)                                     | -                        | (5,874,210)   | -               |
| Community development                                        | 5,797,455        | 789,276              | 16,822                             | 1,578                            | (4,989,779)                                     | -                        | (4,989,779)   | -               |
| Education                                                    | 86,294,322       | -                    | -                                  | 560,015                          | (85,734,307)                                    | -                        | (85,734,307)  | -               |
| Interest on long-term debt                                   | 836,290          | -                    | -                                  | -                                | (836,290)                                       | -                        | (836,290)     | -               |
| Total governmental activities                                | 198,019,871      | 12,688,546           | 16,020,098                         | 4,474,879                        | (164,836,348)                                   | -                        | (164,836,348) | -               |
| Business-type activities:                                    |                  |                      |                                    |                                  |                                                 |                          |               |                 |
| Public utilities                                             | 26,625,112       | 21,462,492           | -                                  | 5,935,239                        | -                                               | 772,619                  | 772,619       | -               |
| Airport                                                      | 616,225          | 170,730              | -                                  | 26,718                           | -                                               | (418,777)                | (418,777)     | -               |
| Total business-type activities                               | 27,241,337       | 21,633,222           | -                                  | 5,961,957                        | -                                               | 353,842                  | 353,842       | -               |
| Total primary government                                     | \$ 225,261,208   | 34,321,768           | 16,020,098                         | 10,436,836                       | (164,836,348)                                   | 353,842                  | (164,482,506) | -               |
| <b>Component Units:</b>                                      |                  |                      |                                    |                                  |                                                 |                          |               |                 |
| School                                                       | \$ 188,218,776   | 7,293,986            | 93,166,508                         | -                                | -                                               | -                        | -             | (87,758,282)    |
| Economic Development Authority                               | 258,422          | 191,405              | -                                  | -                                | -                                               | -                        | -             | (67,017)        |
| Total component units                                        | \$ 188,477,198   | 7,485,391            | 93,166,508                         | -                                | -                                               | -                        | -             | (87,758,282)    |
| General revenues:                                            |                  |                      |                                    |                                  |                                                 |                          |               |                 |
| Taxes:                                                       |                  |                      |                                    |                                  |                                                 |                          |               |                 |
| General property taxes                                       |                  |                      |                                    |                                  | 133,924,474                                     | -                        | 133,924,474   | -               |
| Sales taxes                                                  |                  |                      |                                    |                                  | 15,118,688                                      | -                        | 15,118,688    | -               |
| Utility taxes                                                |                  |                      |                                    |                                  | 7,100,382                                       | -                        | 7,100,382     | -               |
| Recordation taxes                                            |                  |                      |                                    |                                  | 1,730,678                                       | -                        | 1,730,678     | -               |
| Other                                                        |                  |                      |                                    |                                  | 2,127,589                                       | -                        | 2,127,589     | -               |
| Noncategorical State aid                                     |                  |                      |                                    |                                  | 14,948,811                                      | -                        | 14,948,811    | -               |
| Grants and contributions not restricted to specific programs |                  |                      |                                    |                                  | 1,029,730                                       | -                        | 1,029,730     | -               |
| Payment from Hanover County                                  |                  |                      |                                    |                                  | -                                               | -                        | -             | 200,000         |
| Unrestricted investment earnings                             |                  |                      |                                    |                                  | 472,107                                         | 349,481                  | 821,588       | -               |
| Transfers                                                    |                  |                      |                                    |                                  | (200,703)                                       | 200,703                  | -             | -               |
| Total general revenues and transfers                         |                  |                      |                                    |                                  | 176,251,756                                     | 550,184                  | 176,801,940   | 200,000         |
| Change in net assets                                         |                  |                      |                                    |                                  | 11,415,408                                      | 904,026                  | 12,319,434    | 132,983         |
| Net assets - beginning                                       |                  |                      |                                    |                                  | 120,943,460                                     | 197,560,969              | 318,504,429   | 260,406         |
| Net assets - ending                                          |                  |                      |                                    |                                  | \$ 132,358,868                                  | 198,464,995              | 330,823,863   | 393,389         |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA**
**Exhibit 3**

Governmental Funds

Balance Sheet

June 30, 2010

|                                                     |                      | Capital Funds       |                     | Other              | Total              |
|-----------------------------------------------------|----------------------|---------------------|---------------------|--------------------|--------------------|
|                                                     | General              | County Improvements | School Improvements | Governmental Funds | Governmental Funds |
| <b>ASSETS</b>                                       |                      |                     |                     |                    |                    |
| Cash, cash equivalents and investments              | \$ 35,090,094        | 12,147,011          | 5,482,533           | 846,344            | 53,565,982         |
| Receivables (net of allowances for uncollectibles)  | 63,177,314           | 562,554             | -                   | 742,372            | 64,482,240         |
| Due from other funds                                | 100,748              | -                   | -                   | -                  | 100,748            |
| Inventories                                         | 54,826               | -                   | -                   | -                  | 54,826             |
| Cash, cash equivalents and investments - restricted | 199,106              | 213,173             | 4,036,467           | -                  | 4,448,746          |
| Total assets                                        | <u>\$ 98,622,088</u> | <u>12,922,738</u>   | <u>9,519,000</u>    | <u>1,588,716</u>   | <u>122,652,542</u> |

**LIABILITIES AND FUND BALANCES**

## Liabilities:

|                     |                   |                  |                |                |                   |
|---------------------|-------------------|------------------|----------------|----------------|-------------------|
| Accounts payable    | 1,844,822         | 1,410,078        | 814,602        | 549,216        | 4,618,718         |
| Accrued liabilities | 2,256,225         | -                | -              | 334,853        | 2,591,078         |
| Deferred revenue    | 56,972,136        | -                | -              | -              | 56,972,136        |
| Total liabilities   | <u>61,073,183</u> | <u>1,410,078</u> | <u>814,602</u> | <u>884,069</u> | <u>64,181,932</u> |

## Fund Balances:

## Reserved for:

|                |                  |                  |                  |                |                  |
|----------------|------------------|------------------|------------------|----------------|------------------|
| Encumbrances   | 812,191          | 1,206,859        | 4,226,842        | 64,218         | 6,310,110        |
| Inventory      | 54,826           | -                | -                | -              | 54,826           |
| Grant programs | 400,627          | -                | -                | 37,038         | 437,665          |
| Debt service   | 199,106          | -                | -                | -              | 199,106          |
| Total reserved | <u>1,466,750</u> | <u>1,206,859</u> | <u>4,226,842</u> | <u>101,256</u> | <u>7,001,707</u> |

## Unreserved, reported in:

## Designated for specific purposes (Note V-B)

|                        |            |           |           |       |            |
|------------------------|------------|-----------|-----------|-------|------------|
| General Fund           | 11,587,951 | -         | -         | -     | 11,587,951 |
| Capital projects funds | -          | 8,370,779 | 4,358,217 | -     | 12,728,996 |
| Special revenue funds  | -          | -         | -         | 3,391 | 3,391      |

## Undesignated, reported in

|                                     |                      |                   |                  |                  |                   |
|-------------------------------------|----------------------|-------------------|------------------|------------------|-------------------|
| General Fund                        | 24,494,204           | -                 | -                | -                | 24,494,204        |
| Capital projects funds              | -                    | 1,935,022         | 119,339          | -                | 2,054,361         |
| Special revenue funds               | -                    | -                 | -                | 600,000          | 600,000           |
| Total unreserved                    | <u>36,082,155</u>    | <u>10,305,801</u> | <u>4,477,556</u> | <u>603,391</u>   | <u>51,468,903</u> |
| Total fund balances                 | <u>37,548,905</u>    | <u>11,512,660</u> | <u>8,704,398</u> | <u>704,647</u>   | <u>58,470,610</u> |
| Total liabilities and fund balances | <u>\$ 98,622,088</u> | <u>12,922,738</u> | <u>9,519,000</u> | <u>1,588,716</u> |                   |

Amounts reported for governmental activities in the statement of net assets are different because:

|                                                                                                                                                                                                                                                                                                                                              |                       |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------|
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.                                                                                                                                                                                                                    | \$ 242,749,439        |
| Receivables on the statement of net assets that do not provide current financial resources are not reported in the funds.                                                                                                                                                                                                                    | 6,692,500             |
| Prepaid postemployment healthcare benefits represent irrevocable payments made to the Retiree Medical Benefits Trust for retiree healthcare benefits in advance of total actuarial requirements to date. The advance payments are reported in the statement of net assets as a noncurrent asset, but as expenditures in the funds when made. | 1,075,719             |
| Internal Service Funds are used by management to charge the costs of fleet management and health insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.                                                                             | 2,492,350             |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.                                                                                                                                                                                                   | (179,121,750)         |
| Net assets of governmental activities                                                                                                                                                                                                                                                                                                        | <u>\$ 132,358,868</u> |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA**
**Exhibit 4**
**Governmental Funds**
**Statement of Revenues, Expenditures and Changes in Fund Balances**
**For the Year Ended June 30, 2010**

|                                                           | General        | County<br>Improvements | School<br>Improvements | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|-----------------------------------------------------------|----------------|------------------------|------------------------|--------------------------------|--------------------------------|
| <b>REVENUES</b>                                           |                |                        |                        |                                |                                |
| Revenue from local sources:                               |                |                        |                        |                                |                                |
| General property taxes                                    | \$ 132,160,474 | -                      | -                      | -                              | 132,160,474                    |
| Other local taxes                                         | 26,077,337     | -                      | -                      | -                              | 26,077,337                     |
| Permits, privilege fees and regulatory licenses           | 1,493,234      | -                      | -                      | -                              | 1,493,234                      |
| Fines and forfeitures                                     | 1,145,092      | -                      | -                      | -                              | 1,145,092                      |
| Revenues from use of money and property                   | 716,708        | 1,136                  | 5,544                  | 24,282                         | 747,670                        |
| Charges for services                                      | 3,339,300      | 488,895                | 543,437                | 3,386,803                      | 7,758,435                      |
| Miscellaneous                                             | 585,160        | 4,287                  | -                      | 31,641                         | 621,088                        |
| Recovered costs                                           | 3,104,544      | -                      | -                      | 261,692                        | 3,366,236                      |
| Revenue from the Commonwealth                             | 22,430,991     | 1,686,482              | 11,034                 | 4,524,169                      | 28,652,676                     |
| Revenue from the Federal government                       | 3,483,080      | 65,283                 | -                      | 538,848                        | 4,087,211                      |
| Total revenues                                            | 194,535,920    | 2,246,083              | 560,015                | 8,767,435                      | 206,109,453                    |
| <b>EXPENDITURES</b>                                       |                |                        |                        |                                |                                |
| Current:                                                  |                |                        |                        |                                |                                |
| General governmental administration                       | 12,423,596     | 641,579                | -                      | -                              | 13,065,175                     |
| Judicial administration                                   | 4,424,703      | 27,629                 | -                      | -                              | 4,452,332                      |
| Public safety                                             | 43,515,447     | 13,461,768             | -                      | -                              | 56,977,215                     |
| Public works                                              | 7,221,846      | 3,165,175              | -                      | -                              | 10,387,021                     |
| Human services                                            | 7,956,463      | 2,101,673              | -                      | 15,566,672                     | 25,624,808                     |
| Parks, recreation and cultural                            | 6,076,577      | 1,154,887              | -                      | -                              | 7,231,464                      |
| Community development                                     | 5,907,016      | 453,366                | -                      | -                              | 6,360,382                      |
| Education                                                 | 89,229,786     | -                      | 6,594,200              | -                              | 95,823,986                     |
| Debt service:                                             |                |                        |                        |                                |                                |
| Principal retirement                                      | 2,155,086      | -                      | -                      | -                              | 2,155,086                      |
| Interest and fiscal charges                               | 862,522        | 177,906                | 109,193                | -                              | 1,149,621                      |
| Total expenditures                                        | 179,773,042    | 21,183,983             | 6,703,393              | 15,566,672                     | 223,227,090                    |
| Excess (deficiency) of revenues over (under) expenditures | 14,762,878     | (18,937,900)           | (6,143,378)            | (6,799,237)                    | (17,117,637)                   |
| <b>OTHER FINANCING SOURCES (USES)</b>                     |                |                        |                        |                                |                                |
| Transfers in                                              | -              | 2,055,778              | 1,008,000              | 6,866,296                      | 9,930,074                      |
| Transfers out                                             | (10,130,777)   | -                      | -                      | -                              | (10,130,777)                   |
| Issuance of general obligation bonds                      | -              | 13,505,000             | 12,860,000             | -                              | 26,365,000                     |
| Premium on general obligation bonds issued                | -              | 399,065                | 464,515                | -                              | 863,580                        |
| Issuance of capital lease                                 | -              | 2,449,001              | -                      | -                              | 2,449,001                      |
| Total other financing sources (uses)                      | (10,130,777)   | 18,408,844             | 14,332,515             | 6,866,296                      | 29,476,878                     |
| Net change in fund balance                                | 4,632,101      | (529,056)              | 8,189,137              | 67,059                         | 12,359,241                     |
| Fund balances - beginning                                 | 32,916,804     | 12,041,716             | 515,261                | 637,588                        | 46,111,369                     |
| Fund balances - ending                                    | \$ 37,548,905  | 11,512,660             | 8,704,398              | 704,647                        | 58,470,610                     |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 5**

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
For the Year Ended June 30, 2010

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|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |                      |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| Net change in fund balance - total governmental funds                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | \$ 12,359,241        |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 12,306,199           |
| Donations of capital assets increase net assets in the statement of activities, but are not recognized in the governmental funds because they do not provide current financial resources.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 1,852,309            |
| Tenancy in Common (see note V. C.) - Under Virginia law, the County has a tenancy in common for School Component Unit capital assets for which the County is obligated to repay outstanding "on-behalf" bonds. Under the tenancy in common, the County reports the net book value of School Component Unit capital assets in the amount of the outstanding principal balance of "on-behalf" bonds at year end, net of unspent bond proceeds. This amount is the decrease in the net book value of School Component Unit capital assets reported by the County for the fiscal year, which resulted primarily from a decrease in school construction activity during the fiscal year, and results in a decrease in net assets reported by the County (primary government) on the statement of activities. | (2,888,672)          |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds (e.g., tax receivable accrual).                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | 1,665,959            |
| The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt (including payments to the School Component Unit for that purpose) consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. This is the amount by which debt proceeds, including premiums (\$29,677,581), exceeded the sum of principal payments (\$2,155,086) and payments of \$11,932,672 to the School Component Unit for debt principal reduction.                                                                                                                                                                                                       | (15,589,823)         |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | 587,302              |
| Internal service funds are used by management to charge the costs of fleet management and self-insurance to individual funds. The change in net assets is reported with governmental activities.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | 1,122,893            |
| Change in net assets of governmental activities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | <u>\$ 11,415,408</u> |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 6**

## General Fund

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2010

|                                                 | Budgeted Amounts |             | Actual      | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|-------------------------------------------------|------------------|-------------|-------------|-----------------------------------------------------------|
|                                                 | Original         | Final       | Amounts     |                                                           |
| <b>REVENUES</b>                                 |                  |             |             |                                                           |
| Revenue from local sources:                     |                  |             |             |                                                           |
| General property taxes                          | \$ 133,963,000   | 133,963,000 | 132,160,474 | (1,802,526)                                               |
| Other local taxes                               | 27,727,851       | 27,727,851  | 26,077,337  | (1,650,514)                                               |
| Permits, privilege fees and regulatory licenses | 1,853,500        | 1,853,500   | 1,493,234   | (360,266)                                                 |
| Fines and forfeitures                           | 1,181,300        | 1,183,006   | 1,145,092   | (37,914)                                                  |
| Revenues from use of money and property         | 1,421,703        | 1,421,703   | 716,708     | (704,995)                                                 |
| Charges for services                            | 2,960,788        | 2,960,788   | 3,339,300   | 378,512                                                   |
| Miscellaneous                                   | 740,652          | 650,641     | 585,160     | (65,481)                                                  |
| Recovered costs                                 | 2,904,376        | 2,968,173   | 3,104,544   | 136,371                                                   |
| Revenue from the Commonwealth                   | 22,977,629       | 23,353,645  | 22,430,991  | (922,654)                                                 |
| Revenue from the Federal government             | 4,034,150        | 4,723,001   | 3,483,080   | (1,239,921)                                               |
| Total revenues                                  | 199,764,949      | 200,805,308 | 194,535,920 | (6,269,388)                                               |
| <b>EXPENDITURES</b>                             |                  |             |             |                                                           |
| General governmental administration             | 13,535,329       | 14,138,874  | 12,423,596  | 1,715,278                                                 |
| Judicial administration                         | 4,591,331        | 4,700,818   | 4,424,703   | 276,115                                                   |
| Public safety                                   | 45,681,331       | 46,537,298  | 43,515,447  | 3,021,851                                                 |
| Public works                                    | 7,982,961        | 8,415,272   | 7,221,846   | 1,193,426                                                 |
| Human services                                  | 8,641,151        | 8,688,406   | 7,956,463   | 731,943                                                   |
| Parks, recreation and cultural                  | 6,394,783        | 6,460,493   | 6,076,577   | 383,916                                                   |
| Community development                           | 6,551,073        | 7,282,010   | 5,907,016   | 1,374,994                                                 |
| Education                                       | 95,062,617       | 95,062,617  | 89,229,786  | 5,832,831                                                 |
| Debt service:                                   |                  |             |             |                                                           |
| Principal retirement                            | 2,205,673        | 2,155,086   | 2,155,086   | -                                                         |
| Interest and fiscal charges                     | 811,935          | 862,522     | 862,522     | -                                                         |
| Total debt service                              | 3,017,608        | 3,017,608   | 3,017,608   | -                                                         |
| Total expenditures                              | 191,458,184      | 194,303,396 | 179,773,042 | 14,530,354                                                |
| Excess of revenues over expenditures            | 8,306,765        | 6,501,912   | 14,762,878  | 8,260,966                                                 |
| <b>OTHER FINANCING USES</b>                     |                  |             |             |                                                           |
| Other financing uses:                           |                  |             |             |                                                           |
| Transfers out                                   | 11,786,054       | 11,786,054  | 10,130,777  | 1,655,277                                                 |
| Net change in fund balance                      | (3,479,289)      | (5,284,142) | 4,632,101   | 9,916,243                                                 |
| Fund balances - beginning                       | 3,479,289        | 32,916,804  | 32,916,804  | -                                                         |
| Fund balances - ending                          | \$ -             | 27,632,662  | 37,548,905  | 9,916,243                                                 |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA**  
Proprietary Funds  
Statement of Net Assets  
June 30, 2010

**Exhibit 7**

|                                                        | Business-type Activities -<br>Enterprise Funds |             |               | Governmental<br>Activities -<br>Internal<br>Service Funds |
|--------------------------------------------------------|------------------------------------------------|-------------|---------------|-----------------------------------------------------------|
|                                                        | Public Utilities                               | Airport     | Total         |                                                           |
| <b>ASSETS</b>                                          |                                                |             |               |                                                           |
| Current Assets:                                        |                                                |             |               |                                                           |
| Cash, cash equivalents and investments                 | \$ 22,009,021                                  | 839,089     | 22,848,110    | 6,164,469                                                 |
| Receivables (net of allowances for uncollectibles)     | 4,327,836                                      | 12,883      | 4,340,719     | 30,291                                                    |
| Inventories                                            | -                                              | -           | -             | 155,231                                                   |
| Total current assets                                   | 26,336,857                                     | 851,972     | 27,188,829    | 6,349,991                                                 |
| Noncurrent Assets:                                     |                                                |             |               |                                                           |
| Cash, cash equivalents and investments - restricted    | 3,488,079                                      | -           | 3,488,079     | -                                                         |
| Capital assets:                                        |                                                |             |               |                                                           |
| Land                                                   | 6,354,137                                      | 3,932,827   | 10,286,964    | -                                                         |
| Buildings and system                                   | 82,546,653                                     | 3,669,137   | 86,215,790    | -                                                         |
| Improvements other than buildings                      | 189,742,684                                    | 8,090,789   | 197,833,473   | -                                                         |
| Machinery and equipment                                | 6,887,814                                      | 38,136      | 6,925,950     | 1,162,951                                                 |
| Construction in progress                               | 7,860,370                                      | 74,312      | 7,934,682     | -                                                         |
| Less accumulated depreciation                          | (97,637,645)                                   | (3,635,899) | (101,273,544) | (968,677)                                                 |
| Total capital assets (net of accumulated depreciation) | 195,754,013                                    | 12,169,302  | 207,923,315   | 194,274                                                   |
| Total noncurrent assets                                | 199,242,092                                    | 12,169,302  | 211,411,394   | 194,274                                                   |
| Total assets                                           | 225,578,949                                    | 13,021,274  | 238,600,223   | 6,544,265                                                 |
| <b>LIABILITIES</b>                                     |                                                |             |               |                                                           |
| Current Liabilities:                                   |                                                |             |               |                                                           |
| Accounts payable                                       | 2,032,176                                      | 8,661       | 2,040,837     | 117,268                                                   |
| Incurred but not reported self-insurance claims        | -                                              | -           | -             | 2,178,000                                                 |
| Accrued liabilities                                    | 228,785                                        | 3,727       | 232,512       | 69,130                                                    |
| Accrued bond interest                                  | 340,430                                        | 42,066      | 382,496       | -                                                         |
| Due to other funds                                     | -                                              | -           | -             | 100,748                                                   |
| Unearned revenue                                       | -                                              | -           | -             | 1,445,756                                                 |
| Current portion of bonds payable                       | 2,198,016                                      | 60,605      | 2,258,621     | -                                                         |
| Current portion of compensated absences                | 425,878                                        | 4,345       | 430,223       | -                                                         |
| Current portion of contractual obligations             | 161,017                                        | -           | 161,017       | -                                                         |
| Total current liabilities                              | 5,386,302                                      | 119,404     | 5,505,706     | 3,910,902                                                 |
| Noncurrent Liabilities:                                |                                                |             |               |                                                           |
| Bonds payable                                          | 30,758,496                                     | 1,595,540   | 32,354,036    | -                                                         |
| Compensated absences                                   | 127,335                                        | 619         | 127,954       | 141,013                                                   |
| Deposits                                               | 364,115                                        | -           | 364,115       | -                                                         |
| Capacity fee credits                                   | 1,457,359                                      | -           | 1,457,359     | -                                                         |
| Long-term contractual obligations                      | 326,058                                        | -           | 326,058       | -                                                         |
| Total noncurrent liabilities                           | 33,033,363                                     | 1,596,159   | 34,629,522    | 141,013                                                   |
| Total liabilities                                      | 38,419,665                                     | 1,715,563   | 40,135,228    | 4,051,915                                                 |
| <b>NET ASSETS</b>                                      |                                                |             |               |                                                           |
| Invested in capital assets, net of related debt        | 160,853,067                                    | 10,513,157  | 171,366,224   | 194,274                                                   |
| Restricted for debt covenants                          | 3,488,079                                      | -           | 3,488,079     | -                                                         |
| Unrestricted                                           | 22,818,138                                     | 792,554     | 23,610,692    | 2,298,076                                                 |
| Total net assets                                       | \$ 187,159,284                                 | 11,305,711  | 198,464,995   | 2,492,350                                                 |

The notes to the financial statements are an integral part of this statement.

COUNTY OF HANOVER, VIRGINIA

Exhibit 8

Proprietary Funds  
Statement of Revenues, Expenses and Changes in Fund Net Assets  
For the Year Ended June 30, 2010

|                                                          | Business-type Activities -<br>Enterprise Funds |            |             | Governmental<br>Activities -<br>Internal<br>Service Funds |
|----------------------------------------------------------|------------------------------------------------|------------|-------------|-----------------------------------------------------------|
|                                                          | Public Utilities                               | Airport    | Total       |                                                           |
| <b>OPERATING REVENUES</b>                                |                                                |            |             |                                                           |
| Revenue from use of money and property                   | \$ -                                           | 169,484    | 169,484     | -                                                         |
| Charges for services                                     | 21,226,028                                     | -          | 21,226,028  | 28,503,320                                                |
| Capacity fees                                            | 108,210                                        | -          | 108,210     | -                                                         |
| Recovered cost                                           | -                                              | -          | -           | 394,816                                                   |
| Miscellaneous                                            | 128,254                                        | 1,246      | 129,500     | 11,520                                                    |
| Total operating revenues                                 | 21,462,492                                     | 170,730    | 21,633,222  | 28,909,656                                                |
| <b>OPERATING EXPENSES</b>                                |                                                |            |             |                                                           |
| Personal services                                        | 4,626,252                                      | 73,768     | 4,700,020   | 1,172,661                                                 |
| Fringe benefits                                          | 1,532,821                                      | 21,479     | 1,554,300   | 407,144                                                   |
| Health care claims and benefits                          | -                                              | -          | -           | 25,937,699                                                |
| Contractual services                                     | 3,615,319                                      | 31,746     | 3,647,065   | 120,239                                                   |
| Internal services                                        | 1,352,696                                      | -          | 1,352,696   | -                                                         |
| Other charges                                            | 6,204,397                                      | 7,096      | 6,211,493   | 208,361                                                   |
| Depreciation                                             | 8,012,547                                      | 397,263    | 8,409,810   | 107,210                                                   |
| Total operating expenses                                 | 25,344,032                                     | 531,352    | 25,875,384  | 27,953,314                                                |
| Operating income (loss)                                  | (3,881,540)                                    | (360,622)  | (4,242,162) | 956,342                                                   |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                  |                                                |            |             |                                                           |
| Nonoperating revenues:                                   |                                                |            |             |                                                           |
| Revenue from the Commonwealth                            | -                                              | 26,718     | 26,718      | -                                                         |
| Revenue from the Federal government                      | 16,454                                         | -          | 16,454      | -                                                         |
| Capacity fees - nonoperating                             | 2,731,762                                      | -          | 2,731,762   | -                                                         |
| Interest income                                          | 349,481                                        | -          | 349,481     | 146,289                                                   |
| Gain on sale of capital assets                           | -                                              | -          | -           | 12,000                                                    |
| Total nonoperating revenues                              | 3,097,697                                      | 26,718     | 3,124,415   | 158,289                                                   |
| Nonoperating expenses:                                   |                                                |            |             |                                                           |
| Interest expense and fiscal charges:                     |                                                |            |             |                                                           |
| Senior debt                                              | 1,266,785                                      | 84,873     | 1,351,658   | -                                                         |
| Subordinate debt and fiscal charges                      | 14,295                                         | -          | 14,295      | -                                                         |
| Interest expense and fiscal charges                      | 1,281,080                                      | 84,873     | 1,365,953   | -                                                         |
| Net nonoperating revenues (expenses)                     | 1,816,617                                      | (58,155)   | 1,758,462   | 158,289                                                   |
| Income (loss) before capital contributions and transfers | (2,064,923)                                    | (418,777)  | (2,483,700) | 1,114,631                                                 |
| Capital contributions                                    | 3,187,023                                      | -          | 3,187,023   | 8,262                                                     |
| Transfers in                                             | -                                              | 200,703    | 200,703     | -                                                         |
| Change in net assets                                     | 1,122,100                                      | (218,074)  | 904,026     | 1,122,893                                                 |
| Total net assets - beginning                             | 186,037,184                                    | 11,523,785 | 197,560,969 | 1,369,457                                                 |
| Total net assets - ending                                | \$ 187,159,284                                 | 11,305,711 | 198,464,995 | 2,492,350                                                 |

The notes to the financial statements are an integral part of this statement.

COUNTY OF HANOVER, VIRGINIA

Exhibit 9

Proprietary Funds

Statement of Cash Flows

For the Year Ended June 30, 2010

|                                                                                                       | Business-type Activities -<br>Enterprise Funds |           |              | Governmental<br>Activities -<br>Internal<br>Service Funds |
|-------------------------------------------------------------------------------------------------------|------------------------------------------------|-----------|--------------|-----------------------------------------------------------|
|                                                                                                       | Public Utilities                               | Airport   | Total        |                                                           |
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                                           |                                                |           |              |                                                           |
| Receipts from customers and users                                                                     | \$ 21,179,320                                  | 170,729   | 21,350,049   | -                                                         |
| Receipts from interfund services provided                                                             | -                                              | -         | -            | 29,011,124                                                |
| Payments to suppliers and service providers                                                           | (11,961,674)                                   | (60,320)  | (12,021,994) | (293,508)                                                 |
| Payments to employees                                                                                 | (4,612,242)                                    | (73,471)  | (4,685,713)  | (1,591,749)                                               |
| Claims and benefits paid                                                                              | -                                              | -         | -            | (26,226,794)                                              |
| Net cash provided (used) by operating activities                                                      | 4,605,404                                      | 36,938    | 4,642,342    | 899,073                                                   |
| <b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>                                                |                                                |           |              |                                                           |
| Transfers from other funds - operating                                                                | -                                              | 142,703   | 142,703      | 100,748                                                   |
| Net cash provided by noncapital financing activities                                                  | -                                              | 142,703   | 142,703      | 100,748                                                   |
| <b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>                                       |                                                |           |              |                                                           |
| Transfers from other funds - capital                                                                  | -                                              | 58,000    | 58,000       | -                                                         |
| Intergovernmental revenue received - capital grants                                                   | 16,454                                         | -         | 16,454       | -                                                         |
| Capacity fees received                                                                                | 2,557,326                                      | -         | 2,557,326    | -                                                         |
| Acquisition and construction of capital assets                                                        | (10,559,453)                                   | (40,707)  | (10,600,160) | (51,124)                                                  |
| Payments on long-term contractual obligations                                                         | (152,966)                                      | (779,252) | (932,218)    | -                                                         |
| Principal payments on revenue bonds                                                                   | (2,192,926)                                    | (57,640)  | (2,250,566)  | -                                                         |
| Interest payments on revenue bonds                                                                    | (1,400,262)                                    | (86,337)  | (1,486,599)  | -                                                         |
| Proceeds from sale of capital assets                                                                  | -                                              | -         | -            | 16,674                                                    |
| Net cash provided (used) by capital and related financing activities                                  | (11,731,827)                                   | (905,936) | (12,637,763) | (34,450)                                                  |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                                           |                                                |           |              |                                                           |
| Interest received                                                                                     | 349,481                                        | -         | 349,481      | 146,289                                                   |
| Net cash provided by investing activities                                                             | 349,481                                        | -         | 349,481      | 146,289                                                   |
| Net increase (decrease) in cash and cash equivalents                                                  | (6,776,942)                                    | (726,295) | (7,503,237)  | 1,111,660                                                 |
| Cash and cash equivalents at beginning of year                                                        | 32,274,042                                     | 1,565,384 | 33,839,426   | 5,052,809                                                 |
| Cash and cash equivalents at end of year                                                              | \$ 25,497,100                                  | 839,089   | 26,336,189   | 6,164,469                                                 |
| <b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b> |                                                |           |              |                                                           |
| Operating income (loss)                                                                               | \$ (3,881,540)                                 | (360,622) | (4,242,162)  | 956,342                                                   |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: |                                                |           |              |                                                           |
| Depreciation expense                                                                                  | 8,012,547                                      | 397,263   | 8,409,810    | 107,210                                                   |
| (Increase) decrease in:                                                                               |                                                |           |              |                                                           |
| Receivables                                                                                           | (430,149)                                      | -         | (430,149)    | 46,065                                                    |
| Inventory                                                                                             | -                                              | -         | -            | 47,812                                                    |
| Increase (decrease) in:                                                                               |                                                |           |              |                                                           |
| Customer deposits                                                                                     | 146,977                                        | -         | 146,977      | -                                                         |
| Accounts payable                                                                                      | 743,560                                        | -         | 743,560      | (259,508)                                                 |
| Incurred but not reported self-insurance claims                                                       | -                                              | -         | -            | (87,000)                                                  |
| Accrued liabilities                                                                                   | 1,288                                          | 14        | 1,302        | (5,389)                                                   |
| Unearned revenue                                                                                      | -                                              | -         | -            | 102,342                                                   |
| Compensated absences                                                                                  | 12,721                                         | 283       | 13,004       | (8,801)                                                   |
| Total adjustments                                                                                     | 8,486,944                                      | 397,560   | 8,884,504    | (57,269)                                                  |
| Net cash provided (used) by operating activities                                                      | \$ 4,605,404                                   | 36,938    | 4,642,342    | 899,073                                                   |
| <b>Noncash investing, capital, and financing activities:</b>                                          |                                                |           |              |                                                           |
| Capital contributions                                                                                 | \$ 3,187,023                                   | -         | 3,187,023    | 8,262                                                     |
| Capitalized interest                                                                                  | \$ 123,492                                     | -         | 123,492      | -                                                         |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 10**

## Statement of Fiduciary Net Assets

June 30, 2010

|                                                 | Retiree<br>Medical<br>Benefits<br>Trust | Agency<br>Funds     |
|-------------------------------------------------|-----------------------------------------|---------------------|
| <b>ASSETS</b>                                   |                                         |                     |
| Cash, cash equivalents and investments          | \$ -                                    | \$ 2,983,598        |
| Receivables                                     | 3,033                                   | 1,435,041           |
| Investments, at fair value (mutual funds):      |                                         |                     |
| Money market                                    | 13,539                                  | -                   |
| Domestic equity                                 | 914,301                                 | -                   |
| International equity                            | 495,117                                 | -                   |
| Fixed income                                    | 1,131,538                               | -                   |
| Other                                           | 160,466                                 | -                   |
| Total assets                                    | <u>2,717,994</u>                        | <u>\$ 4,418,639</u> |
| <b>LIABILITIES</b>                              |                                         |                     |
| Accounts payable                                | -                                       | \$ 1,433,762        |
| Accrued liabilities                             | -                                       | 1,502,881           |
| Deposits                                        | -                                       | 1,481,996           |
| Total liabilities                               | <u>-</u>                                | <u>\$ 4,418,639</u> |
| <b>NET ASSETS</b>                               |                                         |                     |
| Held in trust for other postemployment benefits | <u>\$ 2,717,994</u>                     |                     |

The notes to the financial statements are an integral part of this statement.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 11****Retiree Medical Benefits Trust Fund  
Statement of Changes in Plan Net Assets  
For the Year Ended June 30, 2010**

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|                                                            | Retiree<br>Medical<br>Benefits<br>Trust |
|------------------------------------------------------------|-----------------------------------------|
| <b>ADDITIONS</b>                                           |                                         |
| Contributions                                              |                                         |
| Employer                                                   | \$ 1,467,882                            |
| Plan member                                                | 1,082,365                               |
| Total contributions                                        | <u>2,550,247</u>                        |
| Investment earnings                                        | <u>140,243</u>                          |
| Total additions                                            | <u>2,690,490</u>                        |
| <b>DEDUCTIONS</b>                                          |                                         |
| Benefits                                                   | <u>1,729,265</u>                        |
| Net increase in plan net assets                            | 961,225                                 |
| Net assets held in trust for other postemployment benefits |                                         |
| Beginning                                                  | 1,756,769                               |
| Ending                                                     | <u><u>\$ 2,717,994</u></u>              |

The notes to the financial statements are an integral part of this statement.

COUNTY OF HANOVER  
Notes to Financial Statements  
June 30, 2010

**I. Summary of significant accounting policies**

**A. Reporting entity**

The County of Hanover (the County) was established by an act of the Virginia General Assembly in 1720. It is a political subdivision of the Commonwealth of Virginia operating under the board-administrator form of government. The Board of Supervisors consists of a chairman and six other board members elected from seven magisterial districts. The Board has responsibility for appointing the County Administrator. The County has taxing powers subject to statewide restrictions and tax limits. The accompanying financial statements present the County (the *primary government*) and its *component units*, entities for which the County is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the County. The County and its component units are together referred to herein as the *reporting entity*.

**Discretely Presented Component Units**

- **School Board:** The County provides education through its own school system administered by the Hanover County School Board (the School Board). The School Board has been classified as a discretely presented component unit in the financial reporting entity because it is legally separate, but financially dependent. The Board of Supervisors administers the School Board's appropriation of funds at the category level, approves transfers between categories, authorizes school debt issuances and appoints School Board members. Financial statements of the School Board are included in a discretely presented component unit column and/or row of the government-wide financial statements, as well as in the supplementary information section. The School Board does not issue separate financial statements.
- **Economic Development Authority:** The Economic Development Authority (the EDA) was created to foster and stimulate economic development in the County. Included in the discretely presented component unit EDA are the activities of economic development services. The County appoints the seven board members of the EDA. By statute, the EDA has the power to cause the issuance of tax-exempt industrial revenue bonds to qualifying enterprises wishing to utilize that form of financing. The County is involved in the day-to-day operations of the EDA, the determination of its operating budget and annual service fee rates and the approval of prospective private activity bond issues. Financial statements of the EDA are included in a discretely presented component unit column and/or row of the government-wide financial statements, as well as in the supplementary information section. The EDA does not issue separate financial statements.

**B. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information about the primary government (the County) and its component units, exclusive of fiduciary activities. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other non-exchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

COUNTY OF HANOVER  
Notes to Financial Statements  
June 30, 2010

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenues that are not properly classified as program revenues, including all taxes, are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement focus, basis of accounting, and financial statement presentation**

The government-wide, proprietary, and Retiree Medical Benefits Trust fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues, net of estimated uncollectible amounts, in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider, including time requirements, if any, have been met. Employer contributions to the Retiree Medical Benefits Trust fund (including cash contributions and actuarially estimated employer premium subsidies), and plan member contributions are recognized in the period in which the contributions and subsidies are due. Benefits are recognized when due and payable in accordance with the terms of the plan. Agency funds are custodial in nature and do not involve the measurement of results of operations. In agency fund financial statements, assets equal liabilities, and are reported using the accrual basis of accounting.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when susceptible to accrual, i.e., as soon as they are both measurable and available. Revenues from intergovernmental reimbursement grants are recorded when earned. Other revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers general property tax and other intergovernmental revenues to be available if they are collected within 31 days of the end of the current fiscal period, and are due on or before the last day of the current fiscal period. Sales taxes, which are collected by the State and subsequently remitted to the County, are recognized consistent with the State's recognition policy. Accordingly, County revenues and receivables include May and June sales tax received from the State in July and August. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Other items associated with the current fiscal period, including other local taxes, licenses, certain charges for services, interest associated with the current fiscal period and direct Federal interest subsidies on bonded indebtedness for which applications have been timely submitted are all considered to be susceptible to accrual and so are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available and are recorded as revenues when cash is received.

COUNTY OF HANOVER  
Notes to Financial Statements  
June 30, 2010

The County reports three major governmental funds. The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the County, except those required to be accounted for in another fund. The *County Improvements Fund* accounts for the resources to be used for the acquisition or construction of major governmental capital facilities and equipment. The *School Improvements Fund* accounts for the resources to be used for the acquisition or construction of major capital facilities and equipment used for school operations. Capital assets are transferred to the School Component Unit, except those financed by County guaranteed debt, which are shown under the primary government up to the amount of outstanding debt.

The County also reports two nonmajor *special revenue funds* in its governmental funds financial statements, which account for the proceeds of specific revenue sources (other than for major capital projects) that are legally restricted to expenditure for specified purposes. The County's nonmajor special revenue funds consist of the *Comprehensive Services Fund* and the *Community Services Fund*, which are reported in the aggregate as *Other Governmental Funds*.

The County has two proprietary funds. The *Public Utilities Fund*, a major fund, accounts for the activities and operations of wastewater treatment and water distribution. The *Airport Fund*, a nonmajor fund, accounts for the activities and operations of the County's airport.

Additionally, the County reports the following fund categories:

*Internal service funds* account for self-insurance activities and fleet management services provided to other departments or agencies of the County on a cost reimbursement basis.

*Fiduciary funds* consist of the *Retiree Medical Benefits Trust Fund* and *Agency Funds*. The agency funds include the *Bell Creek Community Development Authority Fund*, the *Lewistown Community Development Authority Fund*, and the *Escrow and Special Welfare funds*.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the County's public utilities function and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the County's internal service funds are charges to customers for sales and services, and internal charges, respectively. The Public Utilities Fund also recognizes as operating revenue the portion of capacity fees intended to recover the cost of connecting new customers to the utilities system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation of capital assets. All

COUNTY OF HANOVER  
Notes to Financial Statements  
June 30, 2010

revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

**D. Assets, liabilities, and net assets or equity**

***1. Deposits and investments***

The County and its component units follow the practice of pooling cash and investments of all funds with the County Treasurer, except for certain restricted cash and investments held by outside custodians in order to comply with the provisions of bond indentures, and the investments of the Retiree Medical Benefits Trust (Trust) held by the Trust's Finance Board. Investments are reported at fair value, based on quoted market prices at year end. As of June 30, 2010, the pooled cash and investments have been allocated between the County and the respective component units based upon their respective ownership percentages. Investment earnings are allocated to the participating funds and component units based upon their respective average monthly equity balances in the pooled account. Cash, cash equivalents and investments – restricted, represent unspent bond proceeds for capital projects and, when applicable, accumulated interest thereon, as well as amounts set aside for bond debt service or to comply with other debt covenants. For purposes of the statements of cash flows, the amounts reported as cash and cash equivalents for the proprietary fund types represent amounts maintained in the reporting entity's investment pool, as they are considered to be demand deposits for the purpose of complying with GASB Statement No. 9.

***2. Receivables and payables***

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between the County's governmental and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Accounts receivable and property tax receivables are shown net of an allowance for uncollectibles. Accounts receivable utilize percentage of receivable methods based upon aged receivable balances in determining allowances for uncollectibles. The property tax receivable allowance is calculated based upon criteria established by the Virginia Auditor of Public Accounts.

The County levies real estate taxes on all real estate within its boundaries, except that exempted by statute. The real estate in the County is assessed each year as of January 1 on the estimated market value of the property. On January 1, the real estate taxes become an enforceable lien on the property. For real estate assessed on January 1, payment is due in two equal installments on June 5 and October 5. The real estate taxes reported as revenue are the second installment (October 5) of the levy on assessed value at January 1, 2009, and the first installment (June 5) of the levy on assessed value at January 1, 2010.

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The County levies personal property taxes on motor vehicles, boats, mobile homes, aircraft and tangible business property. Personal property tax levies are based on the estimated fair market value as of January 1, with payment due on February 5 of the following year. On January 1, personal property taxes become an enforceable lien on the property. The tax on a vehicle may be prorated for the length of time the vehicle has situs (the place where the vehicle is usually kept) in the County.

Past due general property taxes in excess of the established allowance for uncollectibles are reported as deferred revenue in the governmental funds financial statements if not collected within 31 days of the end of the current fiscal year.

The 1998 Virginia General Assembly enacted legislation providing property tax relief to citizens. The Personal Property Tax Relief Act (PPTRA) was intended to be phased in over five years on the first \$20,000 of value for motor vehicles not used for business purposes. In 2005 the General Assembly capped PPTRA relief at \$950 million statewide beginning with the 2006 tax year. Hanover receives a total of \$15,002,000 in four payments annually. County 2009 tax bills, payable in fiscal year 2010, included a sixty six percent reduction on the first \$20,000 in value for qualifying vehicles. PPTRA payments received from the Commonwealth of Virginia are classified as noncategorical State aid in the General Fund.

### **3. Inventories**

All County inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Inventory of the County's discretely presented School Board Component Unit is accounted for using the purchases method.

### **4. Restricted assets**

In accordance with applicable bond covenants, governmental activities report restricted cash, cash equivalents and investments at June 30, 2010 of \$4,448,746, which consists of \$199,106 maintained in the General Fund as a debt service reserve, unexpended bond proceeds and accumulated interest of \$4,036,467, restricted for capital projects in the School Improvements Fund, and unexpended capital lease proceeds of \$213,173, restricted under the capital lease in the County Improvements Fund. Business-type activities report restricted cash, cash equivalents and investments of \$3,488,079 maintained as reserves required by water and sewer revenue bond covenants.

### **5. Capital assets**

Effective in fiscal year 2010, GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, requires that intangible assets, including easements, which are acquired in fiscal 2010 and future years, and which are considered to have unlimited useful lives, be capitalized and reported as intangible assets. Accordingly, the County has capitalized easements acquired in fiscal year 2010 totaling \$499,380. Tangible capital assets, which include property, plant, equipment, and infrastructure, and intangible capital assets, which consist of drainage, stormwater and access easements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

The County defines tangible capital assets as items with an initial, individual cost of more than \$5,000 and an estimated useful life of at least five years, and intangible capital assets as easements with an initial cost or estimated fair market value of more than \$25,000. As there are no factors which limit their useful lives, all County intangible assets are considered to have indefinite useful lives. Tangible capital assets are recorded at actual or estimated historical cost if purchased or constructed. Donated capital assets, whether tangible or intangible, are recorded at estimated fair

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market value at the date of donation. Purchased intangible capital assets are recorded at the purchase price or at estimated fair market value at the date acquired. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed or purchased. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives. Land and intangible assets with indefinite useful lives are not depreciated or amortized.

| <u>Assets</u>                 | <u>Years</u> |
|-------------------------------|--------------|
| Buildings                     | 40           |
| Building improvements         | 20           |
| Infrastructure                | 25-35        |
| Vehicles, trucks, fire trucks | 5-15         |
| Office equipment              | 5            |
| Computer equipment            | 5            |

**6. *Compensated absences***

It is the County's policy to permit eligible employees to accumulate earned but unused vacation, compensatory time and sick pay benefits, subject to certain limitations. All such pay is accrued when incurred in the government-wide and proprietary fund financial statements. The current portion of the liability is estimated based on historical leave usage. A liability for these amounts is reported in governmental funds only to the extent the liability has matured: for example, as a result of employee resignations or retirements.

**7. *Long-term obligations***

In the government-wide and proprietary fund statements of net assets, long-term debt and other long-term obligations are reported as liabilities.

In the governmental funds financial statements, newly issued long-term debt and other new long-term obligations, including bond premiums, discounts and issuance costs are reported in the statement of revenues, expenditures and changes in fund balances during the current period. The face amount of general long-term debt issued is reported as other financing sources, while premiums received on debt issuances are reported as separate other financing sources, and discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**8. *Net assets / Fund equity***

Net assets in government-wide and proprietary fund financial statements are classified as invested in capital assets, net of related debt; restricted, and unrestricted. Restricted net assets represent constraints on resources that are either externally imposed by creditors, grantors, contributors, laws and regulations of other governments or imposed by law through State statute. In the fiduciary fund financial statements, net assets of the Retiree Medical Benefits Trust Fund are held by the trust for payment of retiree health benefits, and are reported as net assets held in trust for other postemployment benefits.

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In the fund financial statements, County funds report reservations of fund balance for amounts that are not available for appropriation. Designations of fund balance represent management's plans, which are subject to change.

## **II. Reconciliation of government-wide and fund financial statements**

### **A. Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net assets.**

The governmental funds balance sheet includes a reconciliation between *total fund balances – total governmental funds* and *net assets – governmental activities* as reported in the government-wide statement of net assets. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this difference are as follows:

---

|                                                                                                                                 |                              |
|---------------------------------------------------------------------------------------------------------------------------------|------------------------------|
| Bonds payable, net                                                                                                              | \$ 167,737,354               |
| Accrued bond interest                                                                                                           | 406,579                      |
| Capital leases payable                                                                                                          | 3,330,677                    |
| Compensated absences (excludes internal services)                                                                               | 5,187,383                    |
| Liability for landfill closure                                                                                                  | <u>2,459,757</u>             |
| Net adjustment to reduce total fund balances - total<br>governmental funds to arrive at net assets -<br>governmental activities | <u><u>\$ 179,121,750</u></u> |

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### **B. Explanation of certain differences between the governmental funds statement of revenues, expenditures, and changes in fund balances, and the government-wide statement of activities.**

The governmental funds statement of revenues, expenditures, and changes in fund balances includes a reconciliation between the *net change in fund balance - total governmental funds* and the *change in net assets of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this difference are as follows:

---

|                                                                                                                                                             |                             |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------|
| Capital outlay                                                                                                                                              | \$ 18,214,702               |
| Depreciation expense (excludes internal services)                                                                                                           | <u>(5,908,503)</u>          |
| Net adjustment to increase the net change in fund balance -<br>total governmental funds to arrive at the change in net<br>assets of governmental activities | <u><u>\$ 12,306,199</u></u> |

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Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources, and therefore are not reported as expenditures in governmental funds." The details of this difference are as follows:

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|                                                                                                                                                             |                                  |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------|
| Compensated absences (excludes internal services)                                                                                                           | \$ (50,937)                      |
| Landfill closure and postclosure costs                                                                                                                      | 82,254                           |
| Other postemployment benefit (OPEB) costs                                                                                                                   | 242,654                          |
| Accrued interest                                                                                                                                            | (25,273)                         |
| Amortization of bond premiums                                                                                                                               | 510,881                          |
| Amortization of deferred amount on refunding                                                                                                                | <u>(172,277)</u>                 |
| Net adjustment to increase the net change in fund balance -<br>total governmental funds to arrive at the change in net assets<br>of governmental activities | <br><br><u><u>\$ 587,302</u></u> |

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### III. Stewardship, compliance, and accountability

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

On or before December 1 of each year, all agencies of the County submit requests for appropriations to the County Administrator so that a budget may be prepared. No later than the fourth Wednesday in February, the proposed budget is presented to the County's Board of Supervisors for review. The Board holds informational budget sessions, workshops, and a public hearing to obtain detailed information on budgetary issues and citizen input, and a final budget is legally adopted through passage of a Budget Appropriation Resolution no later than June 30. The Budget Appropriation Resolution establishes budgetary appropriation amounts at the fund level.

To address changes to the fiscal plan, the Board has adopted a budget policy which establishes thresholds for making adjustments to the adopted budget. The budget policy effectively establishes a *legal level of budgetary control*, the lowest level at which County administration may not reallocate resources without Board approval, at the department level, with a \$25,000 limitation placed on transfers between departments. The budget policy generally authorizes the County Administrator to transfer amounts as needed within a department's budget, and to transfer amounts between departments and between capital projects up to the \$25,000 limit. The Board of Supervisors must approve all other transfers and all requests for supplemental appropriations. The School Board is authorized to transfer budgeted amounts within the school component unit funds. However, any transfer or supplemental appropriation that increases the School's total appropriated budget requires subsequent Board of Supervisors approval.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders and contracts) outstanding at year end are reported as reservations of fund balances to the extent goods or services have not been received. Encumbrances do not constitute expenditures or liabilities because the reserved fund balances will be reappropriated and the commitments honored in the subsequent fiscal year.

#### B. Deficit Fund Equity

The Fleet Management Fund reported a deficit in total net assets of \$41,333 at June 30, 2010, which will be recovered by future rate adjustments and/or a transfer from the General Fund.

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**IV. Detailed notes on all funds**

**A. Deposits and investments**

As of June 30, 2010, the reporting entity's pooled cash and investments, including \$2,983,598 held on behalf of agency funds, and amounts separately invested by the Retiree Medical Benefits Trust's Finance Board, were as follows:

| Investment Type                          | Fair Value     | Credit Quality Rating |           |         |            |            |
|------------------------------------------|----------------|-----------------------|-----------|---------|------------|------------|
|                                          |                | AAA/AAAm              | AA        | A       | N/R        | N/A        |
| Pooled Investments:                      |                |                       |           |         |            |            |
| Cash on hand                             | \$ 4,359       | -                     | -         | -       | -          | 4,359      |
| Cash deposits                            | 12,240,115     | -                     | -         | -       | -          | 12,240,115 |
| Demand and time deposits                 | 1,154,965      | -                     | -         | -       | -          | 1,154,965  |
| Money market mutual funds (AAAm ratings) | 16,673,743     | 16,673,743            | -         | -       | -          | -          |
| U.S. government and agency bonds         | 73,265,343     | 31,527,073            | -         | -       | 41,738,270 | -          |
| Corporate notes and bonds                | 8,131,314      | 5,344,009             | 2,547,068 | 240,237 | -          | -          |
| Total pooled deposits and investments    | \$ 111,469,839 | 53,544,825            | 2,547,068 | 240,237 | 41,738,270 | 13,399,439 |

| Retiree Medical Benefits Trust:<br>Mutual funds: | Fair Value   | Fund Credit Quality Rating |           |           |
|--------------------------------------------------|--------------|----------------------------|-----------|-----------|
|                                                  |              | AAAm                       | N/R       | N/A       |
| Money market                                     | \$ 13,539    | 13,539                     | -         | -         |
| Domestic equity                                  | 914,301      | -                          | -         | 914,301   |
| International equity                             | 495,117      | -                          | -         | 495,117   |
| Fixed income                                     | 1,131,538    | -                          | 1,131,538 | -         |
| Other                                            | 160,466      | -                          | -         | 160,466   |
| Total trust investments                          | \$ 2,714,961 | 13,539                     | 1,131,538 | 1,569,884 |

**Deposits:** All cash of the County is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et seq. of the Code of Virginia (the Act) or covered by Federal depository insurance. Under the Act, any public depository that receives or holds public deposits (Qualified Public Depositories) shall elect to secure deposits by either the Pooled Method or the Dedicated Method (which became available by amendments to the Act effective July 1, 2010). Accordingly, throughout fiscal year 2010, the County's Qualified Public Depositories all secured deposits by the Pooled Method, which requires any public depository that receives or holds public deposits to pledge collateral, ranging from 50 to 100 percent of the public deposits, to the State Treasury Board to cover public deposits in excess of Federal deposit insurance. The Pooled Method further provides for the pooling of the collateral pledged by financial institutions with the Treasurer of Virginia to secure public deposits as a class. The Pooled Method also provides that if any member financial institution fails, the entire collateral pool becomes available to satisfy the claims of participating government entities. Under the Pooled Method, if the value of the pool's collateral is inadequate to cover a loss, additional amounts are assessed on a pro-rata basis to the members of the pool. Under amendments to the Act which became effective July 1, 2010, Qualified Public Depositories are allowed, with the approval of the Treasurer of Virginia, to opt out of the collateral pool and instead participate in the Act under the Dedicated Method, established by Section 2.2-4404 of the Act. Under the Dedicated Method, Qualified Public Depositories are responsible for securing only their own public deposits, by the pledge and deposit of eligible collateral with a qualified escrow agent, equal to or in excess of required collateral amounts, priced at a minimum of 105% to 130% of all public deposits held by the bank, based on ratings determined under the Act; and therefore will not be assessed for losses of another bank that is in default or has become insolvent. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loans. Subsequent to June 30, 2010, the County's primary banking institution elected to opt out of the Pooled Method and instead be governed by the Dedicated Method of the Act, and as of

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the date of this report has pledged and deposited 110% of the value of all public deposits held by it to its qualified escrow agent. Both the Pooled Method and the Dedicated Method of securing public deposits are similar to depository insurance; therefore, funds deposited in accordance with the Act are considered to be fully insured.

Pooled Investments: In accordance with Section 2.2-4500 of the Code of Virginia (Code) and other applicable law and regulations, the County's pooled investment policy (County Policy) permits investments in obligations of the United States or agencies thereof; held directly, by collateralized repurchase agreements, or in mutual funds registered under the Investment Company Act of 1940, whose portfolios are restricted to U.S. Government and U.S. agency obligations, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper, certain corporate notes, bankers acceptances and repurchase agreements, savings accounts or time deposits in approved banks or savings institutions within the Commonwealth, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP, a 2a7-like pool).

The County Policy establishes limitations on the holding of non-U.S. Government obligations by type of instrument. The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each type of security is as follows:

|                                                                                                                  | Maximum |
|------------------------------------------------------------------------------------------------------------------|---------|
| Negotiable certificates of deposits/bank notes                                                                   | 100%    |
| Repurchase agreements                                                                                            | 50%     |
| Corporate notes                                                                                                  | 50%     |
| Bankers' acceptances                                                                                             | 40%     |
| Commercial paper                                                                                                 | 35%     |
| State bonds, notes and other evidences of indebtedness                                                           | 25%     |
| County, town, city, district, authority or other public body<br>bonds, notes and other evidences of indebtedness | 25%     |

The County Policy also expressly prohibits the following securities, unless specifically approved in writing by the Treasurer: derivative products; reverse repurchase agreements; and any other security not specifically authorized in the policy.

Retiree Medical Benefits Trust (Trust) Investments: The primary goal of the Trust is to meet the reporting entity's current and long-term retiree health care benefit obligations while minimizing required employer contributions. The Trust investment policy (Trust Policy) objectives include maintenance of a moderate risk profile and a prudent degree of investment diversification, while optimizing long-term investment returns commensurate with minimizing volatility and the risk of loss over established time horizons. In addition to the investments permitted under Section 2.2-4500 of the Code as applicable to the County's pooled investments, the Code also authorizes the Trust to purchase other investments, including domestic and international stocks, REITS and corporate bonds that meet the prudent person standard set forth in the Code. To meet this standard, the Trust Policy restricts investment in stocks and REITs to readily-marketable securities that are actively traded on a major exchange; restricts fixed-income investments to high-quality U.S. Treasury and agency, municipal or corporate fixed-income investments; prohibits the investment of Trust assets in hedge funds, derivatives, options or futures for the purpose of portfolio leveraging; and prohibits other

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enumerated investment types and transactions. In addition to these constraints on the Trust investment portfolio, the Trust Policy also requires periodic comparison of investment performance to appropriate benchmarks, and periodic review of asset allocations, investment manager performance and investment guidelines.

The Code vests authority to administer the Trust investment policy in the Trust's Finance Board, which has established asset allocations in two broad classes called investment assets and liquidity assets. The liquidity assets will be invested in accordance with the provisions of Virginia Code Section 2.2-4500 et seq. applicable to liquid assets. These funds will be used to pay for benefits and expenses of the Trust. The investment assets will be invested in longer-term securities or mutual funds in accordance with targets for each asset class, with the objective to achieve an average total annual rate of return that is equal to or greater than the Trust's actuarial discount rate. The target asset classes and asset weightings are as follows:

| Trust Asset Class       | Fair Value   | Trust Asset Weightings |        |        |
|-------------------------|--------------|------------------------|--------|--------|
|                         |              | Range                  | Target | Actual |
| Liquidity assets:       |              |                        |        |        |
| Cash equivalent         | \$ 13,539    | 0 - 100%               | 100%   | 100.0% |
| Investment assets:      |              |                        |        |        |
| Domestic equity         | 914,301      | 26 - 46%               | 36%    | 33.8%  |
| International equity    | 495,117      | 13 - 33%               | 23%    | 18.3%  |
| REITs                   | 78,399       | 0 - 12%                | 6%     | 2.9%   |
| Inflation hedged        | 82,067       | 0 - 10%                | 0%     | 3.0%   |
| Fixed income            | 1,131,538    | 20 - 60%               | 35%    | 41.9%  |
| Cash equivalent         | -            | 0 - 20%                | 0%     | 0.0%   |
| Total investment assets | 2,701,422    |                        | 100%   | 100.0% |
| Total trust investments | \$ 2,714,961 |                        |        |        |

**Interest Rate Risk:** As a means of limiting exposure to fair value losses arising from rising interest rates, both the reporting entity's pooled investment portfolio and the Trust manage maturity of fixed-income accounts to precede or coincide with the expected need of funds, which has resulted in the creation of three pooled investment portfolios of differing maturities and the classification of Trust investments into liquidity and investment assets, as described above. The County Policy also limits the investment of operating funds to investments with a stated maturity of no more than five years from the date of purchase, except proceeds from the sale of bonds, which must be invested in compliance with the specific requirements of bond covenants, and may be invested in securities with longer maturities. The Trust Policy has established a fixed-income investment objective based on a five-year rolling market cycle investment horizon, to minimize principle fluctuations and limit the potential for and duration of fixed-income investment losses over that investment horizon due to interest rate fluctuations. The Trust Policy also encourages active fixed-income investment management and requires quarterly reporting of fixed-income investment performance to the Trust's Finance Board. The deposit and fixed income investment types in the pooled investment portfolio and the Trust portfolio are presented below using the segmented time distribution reporting method, by maturity in years.

As of June 30, 2010, deposits and fixed income investments are summarized at fair value and maturity as follows:

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| Investment Type                       | Fair Value     | Investment Maturities (in Years) |            |             |
|---------------------------------------|----------------|----------------------------------|------------|-------------|
|                                       |                | Less than 1                      | 1 to 3     | More than 3 |
| Pooled Investments:                   |                |                                  |            |             |
| Cash on hand                          | \$ 4,359       | 4,359                            | -          | -           |
| Cash deposits                         | 12,240,115     | 12,240,115                       | -          | -           |
| Demand and time deposits              | 1,154,965      | 1,154,965                        | -          | -           |
| Money market mutual funds             | 16,673,743     | 16,673,743                       | -          | -           |
| U.S. Government and agency bonds      | 73,265,343     | 49,210,397                       | 22,253,800 | 1,801,146   |
| Corporate notes and bonds             | 8,131,314      | 1,441,369                        | 6,689,945  | -           |
| Total pooled deposits and investments | \$ 111,469,839 | 80,724,948                       | 28,943,745 | 1,801,146   |

| Retiree Medical Benefits Trust:      | Fair Value   | Investment Maturities (in Years) |           |             |
|--------------------------------------|--------------|----------------------------------|-----------|-------------|
|                                      |              | Less than 1                      | 1 to 5    | More than 5 |
| Money market mutual fund             | \$ 13,539    | 13,539                           | -         | -           |
| Fixed Income                         | 1,131,538    | -                                | 1,131,538 | -           |
| Total trust deposits and investments | \$ 1,145,077 | 13,539                           | 1,131,538 | -           |

**Credit Risk:** As required by State statute, the County Policy requires that commercial paper have a short-term debt rating of no less than A-1 (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's and Fitch Ratings, and that its maturity may not exceed 270 days and the issuing corporation, or its guarantor must have a net worth of at least \$50 million and the issuer's net income must average \$3 million for the five previous years.

Corporate notes, negotiable certificates of deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least A-1 by Standard & Poor's and P-1 by Moody's Investors Service. Notes having a maturity of greater than one year must be rated AA by Standard & Poor's and Aa by Moody's Investors Service.

The County's rated pooled debt investments as of June 30, 2010 were rated by Standard & Poor's and/or an equivalent nationally recognized statistical rating organization. The credit quality and fund credit quality ratings presented previously in this note are determined using the S&P rating scales. Deposits and investments not exposed to credit quality risk, as defined by Governmental Accounting Standards Board Statement No. 40, *Deposit and Investment Risk Disclosures*, are designated as not applicable (N/A) in the credit rating column, and those that are not rated are designated as N/R.

The Trust Policy requires that the overall credit quality of the Trust's fixed income investments must be at least A. The Trust Policy also permits the Trust to purchase fixed income investments with credit quality ratings of Baa3 or BBB by at least two credit rating agencies (Fitch, Moody's or S&P), up to a maximum of 20 percent of the total market value of fixed-income investments. If a security is downgraded below investment grade as defined by two of these credit rating agencies, the investment manager must notify the Finance Board and a plan of action regarding the security must be adopted.

**Concentration of Credit Risk:** The County Policy establishes limitations on the pooled investment portfolio composition by issuer in order to control concentration of credit risk. No more than five percent of the pooled investment portfolio will be invested in the securities of any single issuer with the following exceptions:

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|                                        |              |
|----------------------------------------|--------------|
| U.S. Treasury                          | 100% maximum |
| Each Federal agency                    | 35% maximum  |
| Each repurchase agreement counterparty | 25% maximum  |

As of June 30, 2010, investments in the following issuers exceeded five percent of the pooled investments: Federal National Mortgage Association (23%), Federal Home Loan Mortgage Corporation (20%), and Federal Home Loan Bank (13%).

The Trust Policy also establishes guidelines for Trust portfolio holdings. Fixed income securities of any one issuer with the exception of the U.S. government and its agencies may not exceed five percent of the total bond portfolio at the time of purchase. The Trust Policy also limits equity holdings of any one issuer to five percent of the total market value of the stock portfolio, requires that no more than twenty-five percent of the total market value of the stock portfolio may be invested in any one industry category, and establishes standards and limits on any non-U.S. equity allocation. The Trust may also invest in mutual funds that are compliant with the Investment Company Act of 1940, with investment objectives and policies consistent, to the extent practical, with the standards and limitations for equity and fixed-income investments contained in the Trust Policy.

**Custodial Credit Risk – Deposits:** For deposits, custodial credit risk is the risk that in the event of a failure of a depository financial institution, the reporting entity may not recover its deposits. The County's deposits at June 30, 2010 were fully insured under the Virginia Security for Public Deposits Act, and are therefore not considered to be subject to custodial credit risk.

**Custodial Credit Risk – Investments:** For investments, custodial risk is the risk that, in the event of the failure of the counterparty, the reporting entity will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County Policy requires that all investment securities purchased for the County be held by the County or by the County's designated custodian. If held by a custodian, the securities must be in the County's or in the custodian's nominee name and identifiable on the custodian's books as belonging to the County and the custodian must be a third party, not a counterparty to the investment transaction. As of June 30, 2010, all of the County's pooled investments were held by the trust department of the County's custodial bank in the County's name. Additionally, all Trust investments were held by the trust department of the Trust's custodial bank in the Trust's name as of June 30, 2010.

## B. Receivables

Receivables and allowances for uncollectible receivables of the primary government and School Component Unit, excluding fiduciary funds, at June 30, 2010, are as follows:

|                              | Primary Government |                                |                                |                     |                 |                               | School<br>Component<br>Unit |
|------------------------------|--------------------|--------------------------------|--------------------------------|---------------------|-----------------|-------------------------------|-----------------------------|
|                              | General<br>Fund    | County<br>Improvements<br>Fund | Other<br>Governmental<br>Funds | Public<br>Utilities | Airport<br>Fund | Internal<br>Services<br>Funds | Total Primary<br>Government |
| Receivables:                 |                    |                                |                                |                     |                 |                               |                             |
| Interest                     | \$ 221,705         | -                              | -                              | -                   | -               | -                             | 221,705                     |
| Taxes                        | 58,225,383         | -                              | -                              | -                   | -               | -                             | 58,225,383                  |
| Accounts                     | 1,348,567          | -                              | 304,526                        | 4,604,318           | -               | 30,291                        | 6,287,702                   |
| Commonwealth of Virginia     | 4,396,947          | 562,554                        | 464,187                        | -                   | 12,883          | -                             | 5,436,571                   |
| Federal government           | 305,660            | -                              | 24,753                         | -                   | -               | -                             | 330,413                     |
| Gross receivables            | 64,498,262         | 562,554                        | 793,466                        | 4,604,318           | 12,883          | 30,291                        | 70,501,774                  |
| Allowance for uncollectibles | (1,320,948)        | -                              | (51,094)                       | (276,482)           | -               | -                             | (1,648,524)                 |
| Net total receivables        | \$ 63,177,314      | 562,554                        | 742,372                        | 4,327,836           | 12,883          | 30,291                        | 68,853,250                  |

COUNTY OF HANOVER  
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The governmental funds financial statements report *deferred revenue* in connection with prepaid taxes and receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The government-wide financial statements report *unearned revenue* in connection with assets which have not yet been earned, including prepaid taxes and taxes receivable that were levied to finance expenditures of the next fiscal year. Accordingly, the second installment of the 2009 real property tax levy, due on October 5, 2010, is reported as unearned revenue at June 30, 2010 in the government-wide financial statements, and as deferred revenue in the governmental fund financial statements. At June 30, 2010, the various components of the primary government's *deferred revenue* and *unearned revenue* were as follows:

|                                                          | Unavailable -<br>Deferred<br>Revenue          | Unearned<br>Revenue                          |
|----------------------------------------------------------|-----------------------------------------------|----------------------------------------------|
|                                                          | Governmental<br>Funds Financial<br>Statements | Government -<br>wide Financial<br>Statements |
| Property tax levies not yet due                          | \$ 50,279,644                                 | \$ 50,279,644                                |
| Past due taxes (net of allowance for uncollectibles)     | 6,344,000                                     | -                                            |
| EMS transport fees                                       | 348,492                                       | -                                            |
| Unearned health insurance premiums - Self Insurance Fund | -                                             | 1,445,756                                    |
| Total deferred/unearned revenue - primary government     | <u>\$ 56,972,136</u>                          | <u>\$ 51,725,400</u>                         |

**C. Capital assets**

Capital asset activity for the primary government for the year ended June 30, 2010 was as follows:

(see schedule on next page)

COUNTY OF HANOVER  
Notes to Financial Statements  
June 30, 2010

**Primary Government**

**Governmental activities:**

Capital assets, not being depreciated:

|                                             | Balance<br>July 1 | Increases  | Decreases   | Balance<br>June 30 |
|---------------------------------------------|-------------------|------------|-------------|--------------------|
| Land                                        | \$ 8,826,159      | -          | -           | 8,826,159          |
| Intangible assets                           | -                 | 499,380    | -           | 499,380            |
| Construction in progress                    | 14,689,107        | 16,935,403 | (8,043,357) | 23,581,153         |
| Total capital assets, not being depreciated | 23,515,266        | 17,434,783 | (8,043,357) | 32,906,692         |

Capital assets, being depreciated:

|                                         |             |            |             |             |
|-----------------------------------------|-------------|------------|-------------|-------------|
| Buildings                               | 240,509,548 | 3,149,734  | -           | 243,659,282 |
| Improvements other than buildings       | 6,741,381   | 456,800    | (38,580)    | 7,159,601   |
| Machinery and equipment                 | 37,345,960  | 7,062,289  | (1,595,004) | 42,813,245  |
| Infrastructure                          | 28,190,723  | 1,611,073  | -           | 29,801,796  |
| Total capital assets, being depreciated | 312,787,612 | 12,279,896 | (1,633,584) | 323,433,924 |

Less accumulated depreciation for:

|                                              |               |              |           |               |
|----------------------------------------------|---------------|--------------|-----------|---------------|
| Buildings                                    | (63,325,684)  | (5,818,494)  | -         | (69,144,178)  |
| Improvements other than buildings            | (3,841,676)   | (233,026)    | 14,047    | (4,060,655)   |
| Machinery and equipment                      | (24,705,542)  | (3,221,460)  | 1,516,798 | (26,410,204)  |
| Infrastructure                               | (12,703,599)  | (1,078,267)  | -         | (13,781,866)  |
| Total accumulated depreciation               | (104,576,501) | (10,351,247) | 1,530,845 | (113,396,903) |
| Total capital assets, being depreciated, net | 208,211,111   | 1,928,649    | (102,739) | 210,037,021   |

**Governmental activities capital assets, net**

|                |            |             |             |
|----------------|------------|-------------|-------------|
| \$ 231,726,377 | 19,363,432 | (8,146,096) | 242,943,713 |
|----------------|------------|-------------|-------------|

**Business-type activities:**

**Public Utilities:**

Capital assets, not being depreciated:

|                                             |              |            |             |            |
|---------------------------------------------|--------------|------------|-------------|------------|
| Land                                        | \$ 6,354,137 | -          | -           | 6,354,137  |
| Construction in progress                    | 6,904,059    | 10,454,559 | (9,498,248) | 7,860,370  |
| Total capital assets, not being depreciated | 13,258,196   | 10,454,559 | (9,498,248) | 14,214,507 |

Capital assets, being depreciated:

|                                         |             |            |          |             |
|-----------------------------------------|-------------|------------|----------|-------------|
| Buildings                               | 78,164,145  | 4,382,508  | -        | 82,546,653  |
| Improvements other than buildings       | 180,614,400 | 9,128,284  | -        | 189,742,684 |
| Machinery and equipment                 | 6,293,322   | 659,830    | (65,338) | 6,887,814   |
| Total capital assets, being depreciated | 265,071,867 | 14,170,622 | (65,338) | 279,177,151 |

Less accumulated depreciation for:

|                                              |              |             |        |              |
|----------------------------------------------|--------------|-------------|--------|--------------|
| Buildings                                    | (21,965,479) | (2,233,436) | -      | (24,198,915) |
| Improvements other than buildings            | (62,498,799) | (5,389,543) | -      | (67,888,342) |
| Machinery and equipment                      | (5,226,158)  | (389,568)   | 65,338 | (5,550,388)  |
| Total accumulated depreciation               | (89,690,436) | (8,012,547) | 65,338 | (97,637,645) |
| Total capital assets, being depreciated, net | 175,381,431  | 6,158,075   | -      | 181,539,506  |

**Public Utilities capital assets, net**

|                |            |             |             |
|----------------|------------|-------------|-------------|
| \$ 188,639,627 | 16,612,634 | (9,498,248) | 195,754,013 |
|----------------|------------|-------------|-------------|

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|                                                       | Balance<br>July 1     | Increases         | Decreases           | Balance<br>June 30 |
|-------------------------------------------------------|-----------------------|-------------------|---------------------|--------------------|
| <b>Airport Fund:</b>                                  |                       |                   |                     |                    |
| Capital assets, not being depreciated:                |                       |                   |                     |                    |
| Land                                                  | \$ 3,932,827          | -                 | -                   | 3,932,827          |
| Construction in progress                              | 44,700                | 29,612            | -                   | 74,312             |
| Total capital assets, not being depreciated           | 3,977,527             | 29,612            | -                   | 4,007,139          |
| Capital assets, being depreciated:                    |                       |                   |                     |                    |
| Buildings                                             | 3,669,137             | -                 | -                   | 3,669,137          |
| Improvements other than buildings                     | 8,090,789             | -                 | -                   | 8,090,789          |
| Machinery and equipment                               | 27,041                | 11,095            | -                   | 38,136             |
| Total capital assets, being depreciated               | 11,786,967            | 11,095            | -                   | 11,798,062         |
| Less accumulated depreciation for:                    |                       |                   |                     |                    |
| Buildings                                             | (219,725)             | (118,079)         | -                   | (337,804)          |
| Improvements other than buildings                     | (2,994,866)           | (277,616)         | -                   | (3,272,482)        |
| Machinery and equipment                               | (24,045)              | (1,568)           | -                   | (25,613)           |
| Total accumulated depreciation                        | (3,238,636)           | (397,263)         | -                   | (3,635,899)        |
| Total capital assets, being depreciated, net          | 8,548,331             | (386,168)         | -                   | 8,162,163          |
| <b>Airport capital assets, net</b>                    | <b>\$ 12,525,858</b>  | <b>(356,556)</b>  | <b>-</b>            | <b>12,169,302</b>  |
| <b>Business-type activities capital assets, net</b>   | <b>\$ 201,165,485</b> | <b>16,256,077</b> | <b>(9,498,248)</b>  | <b>207,923,315</b> |
| <b>Total capital assets, net - Primary government</b> | <b>\$ 432,891,862</b> | <b>35,619,509</b> | <b>(17,644,344)</b> | <b>450,867,028</b> |

Capital assets activity for the School Component Unit for the year ended June 30, 2010 was as follows:

|                                                  |                       |                  |                    |                    |
|--------------------------------------------------|-----------------------|------------------|--------------------|--------------------|
| <b>School Component Unit activities:</b>         |                       |                  |                    |                    |
| Capital assets, not being depreciated:           |                       |                  |                    |                    |
| Land                                             | \$ 7,400,682          | -                | -                  | 7,400,682          |
| Construction in progress                         | 3,097,802             | 6,152,516        | (5,964,128)        | 3,286,190          |
| Total capital assets, not being depreciated      | 10,498,484            | 6,152,516        | (5,964,128)        | 10,686,872         |
| Capital assets, being depreciated:               |                       |                  |                    |                    |
| Buildings                                        | 102,222,842           | 5,874,369        | (1,406,609)        | 106,690,602        |
| Improvements other than buildings                | 3,439,373             | 280,371          | -                  | 3,719,744          |
| Machinery and equipment                          | 21,232,895            | 1,532,127        | (455,169)          | 22,309,853         |
| Total capital assets, being depreciated          | 126,895,110           | 7,686,867        | (1,861,778)        | 132,720,199        |
| Less accumulated depreciation for:               |                       |                  |                    |                    |
| Buildings                                        | (23,516,255)          | (7,553,638)      | 4,295,282          | (26,774,611)       |
| Improvements other than buildings                | (1,254,452)           | (186,674)        | -                  | (1,441,126)        |
| Machinery and equipment                          | (11,426,656)          | (1,695,609)      | 448,787            | (12,673,478)       |
| Total accumulated depreciation                   | (36,197,363)          | (9,435,921)      | 4,744,069          | (40,889,215)       |
| Total capital assets, being depreciated, net     | 90,697,747            | (1,749,054)      | 2,882,291          | 91,830,984         |
| <b>School Component Unit capital assets, net</b> | <b>\$ 101,196,231</b> | <b>4,403,462</b> | <b>(3,081,837)</b> | <b>102,517,856</b> |

COUNTY OF HANOVER  
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Depreciation expense was charged to functions of the primary government and School Component Unit as follows:

**Primary government:**

Governmental activities:

|                                                                                                                                      |                  |
|--------------------------------------------------------------------------------------------------------------------------------------|------------------|
| General governmental administration                                                                                                  | \$ 893,905       |
| Judicial administration                                                                                                              | 191,777          |
| Public safety                                                                                                                        | 2,942,710        |
| Public works                                                                                                                         | 1,372,867        |
| Human services                                                                                                                       | 125,332          |
| Parks, recreation and cultural                                                                                                       | 375,612          |
| Community development                                                                                                                | 6,300            |
| Depreciation of capital assets held by the internal service funds is charged to various functions based on their usage of the assets | 107,210          |
| Total depreciation expense - governmental activities                                                                                 | <u>6,015,713</u> |

Business-type activities:

|                                                       |                  |
|-------------------------------------------------------|------------------|
| Public Utilities                                      | 8,012,547        |
| Airport                                               | 397,263          |
| Total depreciation expense - business-type activities | <u>8,409,810</u> |

**Total depreciation expense - primary government** \$ 14,425,523

**School Component Unit** \$ 9,435,921

The School Component Unit reports all depreciation expense for School property, although a portion of its accumulated depreciation is reported with the associated assets by the primary government under Virginia's *Tenancy in Common*, as described below.

*Tenancy in Common* – State legislation passed in 2002 granted the County a tenancy in common with the School Board when the County incurs a financial obligation for school property which is payable over more than one fiscal year. For financial reporting purposes, School property financed by County general obligation debt is reported by the County in the amount of outstanding capital-related debt. The schedules of capital asset activity in note IV.C include the amounts shown in the schedule below, the net effect of which is to decrease the net book value of School Component Unit capital assets reported by the County by \$2,888,672 under the Tenancy in Common at June 30, 2010. Accordingly, the increase in the primary government's accumulated depreciation shown in note IV.C of \$10,351,247 includes \$6,015,713 of depreciation expense applicable to and reported in the primary government's functional expenses (as shown above), and \$4,295,282 of accumulated depreciation (as shown below) applicable to and included in the School Component Unit's depreciation expense for the year, but transferred to and reported by the primary government under the Tenancy in Common. In accordance with generally accepted accounting principles, the reporting entity's net assets invested in capital assets are reported in accordance with Virginia's Tenancy in Common, while depreciation expense is allocated to the appropriately benefiting function and entity.

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|                                            | Primary<br>Government -<br>Governmental<br>Activity | School<br>Component<br>Unit | Total<br>Reporting<br>Entity |
|--------------------------------------------|-----------------------------------------------------|-----------------------------|------------------------------|
| Amounts included in capital asset activity |                                                     |                             |                              |
| Buildings                                  | \$ 1,406,610                                        | (1,406,610)                 | -                            |
| Accumulated depreciation for buildings     | (4,295,282)                                         | 4,295,282                   | -                            |
| Buildings, net                             | <u>\$ (2,888,672)</u>                               | <u>2,888,672</u>            | <u>-</u>                     |

At June 30, 2010, School Component Unit capital assets financed by outstanding County guaranteed debt with a net book value of \$129,475,256 were reported under the primary government as tenant in common with the School Board.

**D. Interfund receivables, payables, and transfers**

The composition of interfund balances at June 30, 2010, is as follows:

| Due To       | Due From              | Amount     |
|--------------|-----------------------|------------|
| General Fund | Fleet Management Fund | \$ 100,748 |

This amount represents a temporary loan of pooled cash by the General Fund to the Fleet Management Fund.

The primary purpose of interfund transfers is to provide funding for operations, including those of the Hanover Community Services Board and the Comprehensive Services Fund (other governmental funds, below), and capital projects. Interfund transfers for the year ended June 30, 2010 are as follows:

| Primary Government       | Transfers In         | Transfers Out     |
|--------------------------|----------------------|-------------------|
| General Fund             | \$ -                 | 10,130,777        |
| County Improvements Fund | 2,055,778            | -                 |
| School Improvements Fund | 1,008,000            | -                 |
| Other Governmental Funds | 6,866,296            | -                 |
| Airport Fund             | 200,703              | -                 |
| Total primary government | <u>\$ 10,130,777</u> | <u>10,130,777</u> |

**E. Noncurrent liabilities**

The following is a summary of changes in the government-wide noncurrent liabilities of the primary government and the School Component Unit for the year ended June 30, 2010:

(see schedule on next page)

COUNTY OF HANOVER  
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| <b>Primary Government</b>                                   | Balance<br>July 1     | Additions         | Reductions        | Balance<br>June 30 | Due Within<br>One Year |
|-------------------------------------------------------------|-----------------------|-------------------|-------------------|--------------------|------------------------|
| <b>Governmental activities:</b>                             |                       |                   |                   |                    |                        |
| General obligation bonds payable:                           |                       |                   |                   |                    |                        |
| Principal amount of bonds payable                           | \$ 149,558,984        | 26,365,000        | 13,142,672        | 162,781,312        | 12,763,042             |
| Premium                                                     | 6,447,843             | 863,580           | 510,881           | 6,800,542          | 510,882                |
| Deferred amount on refunding                                | (2,016,777)           | -                 | (172,277)         | (1,844,500)        | (172,277)              |
| Total bonds payable                                         | 153,990,050           | 27,228,580        | 13,481,276        | 167,737,354        | 13,101,647             |
| Capital lease obligations                                   | 1,836,239             | 2,449,001         | 954,563           | 3,330,677          | 618,252                |
| Compensated absences                                        | 5,286,260             | 4,923,076         | 4,880,940         | 5,328,396          | 4,639,459              |
| Liability for landfill closure                              | 2,542,011             | -                 | 82,254            | 2,459,757          | 77,215                 |
| Total governmental activities                               | 163,654,560           | 34,600,657        | 19,399,033        | 178,856,184        | 18,436,573             |
| <b>Business-type activities:</b>                            |                       |                   |                   |                    |                        |
| Public Utilities:                                           |                       |                   |                   |                    |                        |
| Water and sewer revenue bonds payable:                      |                       |                   |                   |                    |                        |
| Principal amount of bonds payable                           | 35,514,551            | -                 | 2,192,926         | 33,321,625         | 2,224,482              |
| Premium                                                     | 487,843               | -                 | 28,499            | 459,344            | 28,498                 |
| Deferred amount on refunding                                | (879,421)             | -                 | (54,964)          | (824,457)          | (54,964)               |
| Total bonds payable                                         | 35,122,973            | -                 | 2,166,461         | 32,956,512         | 2,198,016              |
| Compensated absences                                        | 540,492               | 455,185           | 442,464           | 553,213            | 425,878                |
| Deposits                                                    | 217,139               | 328,338           | 181,362           | 364,115            | -                      |
| Capacity fee credits                                        | 374,830               | 1,256,965         | 174,436           | 1,457,359          | -                      |
| Contractual obligations                                     | 640,041               | -                 | 152,966           | 487,075            | 161,017                |
| Total Public Utilities                                      | 36,895,475            | 2,040,488         | 3,117,689         | 35,818,274         | 2,784,911              |
| Airport Fund:                                               |                       |                   |                   |                    |                        |
| Taxable airport revenue bond payable                        | 1,713,785             | -                 | 57,640            | 1,656,145          | 60,605                 |
| Compensated absences                                        | 4,681                 | 4,381             | 4,098             | 4,964              | 4,345                  |
| Total Airport Fund                                          | 1,718,466             | 4,381             | 61,738            | 1,661,109          | 64,950                 |
| Total business-type activities                              | 38,613,941            | 2,044,869         | 3,179,427         | 37,479,383         | 2,849,861              |
| <b>Total noncurrent liabilities - Primary government</b>    | <b>\$ 202,268,501</b> | <b>36,645,526</b> | <b>22,578,460</b> | <b>216,335,567</b> | <b>21,286,434</b>      |
| <b>School Component Unit</b>                                |                       |                   |                   |                    |                        |
| Compensated absences                                        | \$ 4,457,798          | 1,896,149         | 1,682,323         | 4,671,624          | 1,763,019              |
| Early retirement program                                    | 582,082               | -                 | 582,082           | -                  | -                      |
| <b>Total noncurrent liabilities - School Component Unit</b> | <b>\$ 5,039,880</b>   | <b>1,896,149</b>  | <b>2,264,405</b>  | <b>4,671,624</b>   | <b>1,763,019</b>       |

Internal service funds primarily serve governmental funds. Their noncurrent liabilities are included in the preceding governmental activities totals, including \$141,013 of compensated absences at year-end. Capital lease obligations, compensated absences and the liability for landfill closure reported as governmental activities liabilities of the primary government are liquidated by the General Fund.

**Liability for landfill closure**

State and federal laws and regulations required the County to place a final cover on its landfill site when it stopped accepting waste, and to perform certain maintenance and monitoring functions at the site for 30 years after closure. The landfill closed December 31, 2002 and a permanent cap was completed in 2003 over the 35-acre site. The \$2,459,757 reported as landfill closure and post closure care liability at June 30, 2010 represents the remaining estimated cost of post closure care. These amounts are based on what it would cost to perform all closure and post closure care in 2010. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

**General obligation bonds**

The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds (including Virginia Public School Authority (VPSA) bonds and State Literary Fund loans) have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the County. These bonds generally are issued as 20-year serial bonds with equal amounts of principal maturing each year.

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On January 27, 2010, the primary government issued \$26,365,000 of Series 2010 General Obligation Public Improvement Bonds (Series 2010 Bonds) consisting of \$12,240,000 of Series 2010A General Obligation Public Improvement Bonds (Bank Qualified) with an average interest rate of 3.7% and \$14,125,000 of Series 2010B General Obligation Public Improvement Bonds (Taxable – Build America Bonds) with an average interest rate of 5.6%. The Series 2010B Bonds were issued as Build America Bonds in accordance with the American Reinvestment and Recovery Act of 2009 (the Act). Pursuant to the Act, the County expects to receive a cash subsidy payment from the United States Treasury equal to 35 percent of the interest payable on the Series 2010B Bonds at each interest payment date, to lower the effective interest rate of the bonds to 3.63%. During fiscal year 2010, the County recognized \$127,148 of direct Federal interest rate subsidies on the Build America Bonds, which is included in revenue from the Federal government in the General Fund. The Series 2010 Bonds were issued to finance certain capital improvements for schools, public safety, and parks and libraries.

On July 15, 2009, the County received a one-time credit of \$11,034 against the debt service payment then due on the County's VPSA Series 1997A general obligation school bonds (the Related Local Bonds), in accordance with Section 22.1-167.1 of the Code of Virginia, from the Virginia Public School Authority (VPSA), representing the present value of Hanover County's share of the savings realized by the VPSA from refunding the VPSA's underlying 1997A bonds. The County's Related Local Bonds were deemed refunded and defeased by this transaction, but no further cash inflows or outflows occurred. The County's VPSA Series 1997A general obligation school bonds with outstanding principal of \$1,280,000 were re-captioned as the VPSA Series 2009A Refunding bonds in the following schedule of outstanding bonds.

Revenue bonds

The County also issues bonds for which it pledges the income derived from the acquired or constructed assets to pay the debt service. Outstanding revenue bonds have been issued on behalf of the public utilities and airport functions.

The County has pledged the sum of its future Public Utilities Fund Operating Income or Loss, prior to depreciation expense, and its Public Utilities Fund Nonoperating Revenues (together "Net Available Revenues") in the approximate amount of \$44,875,220 as of June 30, 2010, to secure the total remaining debt service requirements of the then-outstanding Public Utilities Water and Sewer Revenue Bonds (Bonds), which have financed various Public Utilities improvements. Based on an estimate of the average Net Available Revenues over the ten year period ended June 30, 2010 of approximately \$11.1 million annually, it is estimated that approximately 18 percent of future Utility Net Available Revenues are pledged through fiscal 2032, and will expire in that fiscal year with the final maturity of the current Bonds. However, future water and sewer revenue bonds which may be issued to finance future utility improvements will likely contain similar pledges, and future annual Net Available Revenues may differ significantly from the average used in this estimate. During fiscal 2010, pledged Net Available Revenues totaled \$6,862,769, and the water and sewer revenue bond debt service requirement was \$3,626,972.

The County has also pledged future lease rental income from the airport's fixed base operator (FBO), or successor FBOs, in the approximate amount of \$2,530,290 as of June 30, 2010, to secure the then-remaining debt service requirements on the Airport VRA Series 2007 revenue bond (Bond), which financed airport improvements completed in fiscal 2008. This pledge obligates substantially all future FBO rental income through July 1, 2027, and will expire on that date with the final maturity of the Bond. During fiscal 2010, pledged rental receipts totaled \$152,748, and the debt service requirement was \$143,977.

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County debt and related interest to maturity

Outstanding general obligation bonds and revenue bonds are comprised of the following issues:

| Purpose                                                  | Interest Rates (%) | Date Issued | Original Issue | Principal Outstanding |
|----------------------------------------------------------|--------------------|-------------|----------------|-----------------------|
| <b>Governmental activities:</b>                          |                    |             |                |                       |
| General obligation bonds:                                |                    |             |                |                       |
| County:                                                  |                    |             |                |                       |
| Series 2006A Public Improvement                          | 4.00 - 5.00        | 10-12-06    | \$ 7,440,000   | \$ 6,335,000          |
| Series 2006A Refunding                                   | 3.50 - 4.00        | 10-12-06    | 3,965,000      | 2,765,000             |
| Series 2009 Public Improvement                           | 2.50 - 5.00        | 02-18-09    | 10,765,000     | 10,350,000            |
| Series 2010A Public Improvement                          | 2.00 - 5.00        | 01-14-10    | 5,655,000      | 5,655,000             |
| Series 2010B Public Improvement                          | 4.73 - 6.02        | 01-14-10    | 7,850,000      | 7,850,000             |
| Total general obligation bonds - County                  |                    |             |                | 32,955,000            |
| Schools:                                                 |                    |             |                |                       |
| Series 2002 Public Improvement                           | 2.00 - 4.875       | 06-01-02    | 20,000,000     | 2,000,000             |
| Series 2002B Public Improvement                          | 3.00 - 4.60        | 12-01-02    | 21,500,000     | 6,750,000             |
| Series 2006A Public Improvement                          | 4.00 - 5.00        | 10-12-06    | 13,710,000     | 11,460,000            |
| Series 2006B Refunding                                   | 3.50 - 4.00        | 10-12-06    | 10,395,000     | 10,215,000            |
| Series 2009 Public Improvement                           | 2.50 - 5.00        | 02-18-09    | 9,450,000      | 8,675,000             |
| Series 2009 Refunding                                    | 2.50 - 5.00        | 02-18-09    | 22,375,000     | 22,300,000            |
| Series 2010A Public Improvement                          | 2.00 - 5.00        | 01-14-10    | 6,585,000      | 6,585,000             |
| Series 2010B Public Improvement                          | 4.73 - 6.02        | 01-14-10    | 6,275,000      | 6,275,000             |
| VPSA Series 1990B                                        | 6.40 - 7.10        | 08-30-90    | 6,040,000      | 365,000               |
| VPSA Series 1991                                         | 4.85 - 6.60        | 07-31-91    | 2,069,507      | 243,621               |
| VPSA Series 1992A                                        | 5.10 - 8.10        | 12-17-92    | 6,230,000      | 670,000               |
| VPSA Series 1993A                                        | 4.475 - 5.00       | 11-18-93    | 3,620,000      | 155,000               |
| VPSA Series 1994A Refunding                              | 6.35 - 7.19        | 01-03-94    | 32,075,000     | 720,000               |
| VPSA Series 1994A                                        | 6.10 - 6.30        | 05-05-94    | 4,900,000      | 1,005,000             |
| VPSA Series 1994B                                        | 6.10 - 6.60        | 11-22-94    | 5,385,000      | 1,335,000             |
| VPSA Series 1995A                                        | 5.20 - 5.75        | 12-21-95    | 1,580,000      | 460,000               |
| VPSA Series 1996A                                        | 5.10 - 6.10        | 11-14-96    | 7,495,000      | 2,015,000             |
| VPSA Series 1999A                                        | 5.10 - 6.10        | 11-18-99    | 5,630,000      | 2,800,000             |
| VPSA Series 1999B                                        | 5.10 - 6.10        | 11-18-99    | 4,384,934      | 2,299,156             |
| VPSA Series 2005A                                        | 3.10 - 5.10        | 05-12-05    | 16,105,000     | 12,880,000            |
| VPSA Series 2005B                                        | 4.60 - 5.10        | 11-10-05    | 6,995,000      | 5,647,595             |
| VPSA Series 2005C                                        | 4.60 - 5.10        | 11-10-05    | 6,967,658      | 5,595,000             |
| VPSA Series 2007                                         | 4.10 - 5.10        | 11-08-07    | 13,838,206     | 12,543,190            |
| VPSA Series 2009A Refunding                              | 4.35 - 5.35        | 11-20-07    | 3,220,000      | 1,280,000             |
| State Literary Fund loans                                | 4.00               | 1997        | 5,000,000      | 2,000,000             |
| State Literary Fund loans                                | 4.00               | 1998        | 3,725,000      | 1,676,250             |
| State Literary Fund loans                                | 4.00               | 1999        | 1,275,000      | 637,500               |
| State Literary Fund loans                                | 4.00               | 2002        | 2,065,000      | 1,239,000             |
| Total general obligation bonds - Schools                 |                    |             |                | 129,826,312           |
| Total governmental activities - general obligation bonds |                    |             |                | 162,781,312           |
| <b>Business-type activities:</b>                         |                    |             |                |                       |
| Public Utilities:                                        |                    |             |                |                       |
| Water and sewer revenue bonds:                           |                    |             |                |                       |
| Series 2002A                                             | 0.00               | 06-14-02    | 920,400        | 598,260               |
| Series 2002B                                             | 3.75               | 10-25-02    | 977,031        | 768,780               |
| Series 2003A Refunding                                   | 3.72               | 04-10-03    | 10,000,000     | 5,280,000             |
| Series 2004                                              | 3.28               | 03-30-04    | 9,600,000      | 5,760,000             |
| Series 2005A Refunding                                   | 3.10 - 4.64        | 01-31-05    | 14,065,000     | 11,980,000            |
| Series 2006                                              | 3.63 - 4.98        | 05-08-06    | 9,000,000      | 8,380,000             |
| Series 2007                                              | 0.00               | 07-19-07    | 616,206        | 554,585               |
| Total Public Utilities                                   |                    |             |                | 33,321,625            |
| Airport Fund:                                            |                    |             |                |                       |
| Taxable airport revenue bond:                            |                    |             |                |                       |
| VRA Series 2007                                          | 5.08               | 03-21-07    | 1,795,000      | 1,656,145             |
| Total Airport Fund                                       |                    |             |                | 1,656,145             |
| Total Business-type activities                           |                    |             |                | 34,977,770            |
| <b>Total bond indebtedness - Primary government</b>      |                    |             |                | <b>\$ 197,759,082</b> |

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Principal and interest to maturity for the County's governmental activities general obligation bonds and business-type activities revenue bonds outstanding at June 30, 2010, are as follows:

| Fiscal Year | Governmental Activities  |            | Business-type Activities      |            |                              |          | Total       |            |
|-------------|--------------------------|------------|-------------------------------|------------|------------------------------|----------|-------------|------------|
|             | General Obligation Bonds |            | Water and Sewer Revenue Bonds |            | Taxable Airport Revenue Bond |          |             |            |
|             | Principal                | Interest   | Principal                     | Interest   | Principal                    | Interest | Principal   | Interest   |
| 2011        | \$ 12,763,042            | 7,017,552  | 2,224,482                     | 1,297,719  | 60,605                       | 83,372   | 15,048,129  | 8,398,643  |
| 2012        | 12,193,735               | 6,527,355  | 2,251,096                     | 1,217,851  | 63,723                       | 80,254   | 14,508,554  | 7,825,460  |
| 2013        | 12,403,018               | 6,024,803  | 2,297,771                     | 1,131,655  | 67,001                       | 76,976   | 14,767,790  | 7,233,434  |
| 2014        | 12,175,599               | 5,558,482  | 2,334,511                     | 1,046,688  | 70,448                       | 73,529   | 14,580,558  | 6,678,699  |
| 2015        | 11,454,759               | 5,046,556  | 2,371,315                     | 960,464    | 74,072                       | 69,905   | 13,900,146  | 6,076,925  |
| 2016-2020   | 52,306,982               | 18,012,111 | 10,616,135                    | 3,467,328  | 431,596                      | 298,981  | 63,354,713  | 21,778,420 |
| 2021-2025   | 33,375,489               | 7,896,665  | 7,338,885                     | 1,752,289  | 554,639                      | 165,247  | 41,269,013  | 9,814,201  |
| 2026-2030   | 16,108,688               | 1,840,474  | 2,702,430                     | 619,919    | 334,061                      | 25,881   | 19,145,179  | 2,486,274  |
| 2031-2032   | -                        | -          | 1,185,000                     | 59,682     | -                            | -        | 1,185,000   | 59,682     |
| Totals      | \$ 162,781,312           | 57,923,998 | 33,321,625                    | 11,553,595 | 1,656,145                    | 874,145  | 197,759,082 | 70,351,738 |

The County has no legal debt margin requirement. Any issuance of general obligation bonded debt, except State Literary Fund loans and Virginia Public School Authority (VPSA) bonds, must be approved by a voting majority of the qualified County voters. Revenue bonds, State Literary Fund loans and VPSA bonds may be issued by the adoption of a resolution by the Board of Supervisors.

In November, 2005 the County's voters authorized the issuance of general obligation bonds in the amount of \$95,075,000. Of the total authorized, the County has issued \$81,568,206 and has additional construction commitments totaling \$11,436,121 for authorized projects as of June 30, 2010. The County plans to issue the remaining bonds in fiscal year 2011 to finance these commitments and complete the authorized capital projects.

The County has overlapping debt with the Town of Ashland, Virginia of \$605,000, of which the share applicable to the County approximates \$487,075. The County's applicable share is for water and sewer bonds for which the County assumed ownership January 1, 1996, under an annexation agreement. The County has a contractual obligation to reimburse the Town for water and sewer line debt in accordance with the agreement. The bonds expire on August 1, 2012.

#### Conduit debt obligations

The County's Economic Development Authority Component Unit (EDA) is empowered by the Commonwealth of Virginia to issue Industrial Revenue Bonds (IRBs) on behalf of businesses relocating to or expanding their operations within the County. Principal and interest on the IRBs are paid entirely by the businesses. Neither the EDA nor the County guarantees the repayment of principal or interest to the bondholders, and the debt is not a pledge of the faith and credit of the EDA or the County. Accordingly, these bonds are not reported as liabilities in the accompanying financial statements. At June 30, 2010, the principal amounts outstanding on these IRBs totaled \$185.5 million.

#### Defeasance of debt

In prior years, the County defeased certain outstanding bonds by placing the proceeds of newly issued bonds in irrevocable escrow funds to provide for all future debt service payments on the old bonds. Accordingly, the escrow fund assets and the liabilities for the defeased bonds are not included in the accompanying financial statements. During fiscal year 2010, the County's VPSA Series 1997A general obligation school bonds in the principal amount of \$1,280,000 were deemed defeased, as

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discussed previously in this footnote under *General Obligation Bonds*. At June 30, 2010, the County had general obligation bonds that are outstanding but considered defeased totaling \$19,330,000.

Capital leases

The County has financed the acquisition of office facilities and a communications system by entering into capital lease agreements. The balance of capital assets, net of accumulated depreciation, the minimum lease payments, and the present value of the minimum lease payments as of June 30, 2010, are as follows:

| <u>Asset Class</u>       | <u>Primary Government -<br/>Governmental Activities</u> |
|--------------------------|---------------------------------------------------------|
| Land                     | \$ 384,847                                              |
| Buildings                | 13,173,013                                              |
| Machinery and equipment  | 2,329,857                                               |
| Total assets, at cost    | 15,887,717                                              |
| Accumulated depreciation | (6,559,192)                                             |
| Total assets, net        | <u>\$ 9,328,525</u>                                     |

| <u>Fiscal Year</u>                      | <u>Minimum Lease Payments</u> |
|-----------------------------------------|-------------------------------|
| 2011                                    | \$ 722,910                    |
| 2012                                    | 451,336                       |
| 2013                                    | 187,294                       |
| 2014                                    | 174,972                       |
| 2015                                    | 173,087                       |
| 2016-2020                               | 870,926                       |
| 2021-2025                               | 871,463                       |
| 2026-2030                               | 871,725                       |
| 2031                                    | 174,424                       |
| Total minimum lease payments            | 4,498,137                     |
| Portion representing interest           | (1,167,460)                   |
| Present value of minimum lease payments | <u>\$ 3,330,677</u>           |

**V. Other information**

**A. Risk management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the County carries insurance through commercial carriers or through the Virginia Municipal Liability Pool. The County carries commercial insurance for all risks of loss including property, theft, auto liability, general liability and construction insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage for each of the past three years. There was no reduction in insurance coverage during fiscal year 2010. All claims are paid in full at the time of damage. In addition, the County provides various surety bond coverages as required under regulations, generally at industry-recommended levels.

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The County is a participating member in the Virginia Municipal League Insurance Program and the School Board is a participating member in the School Systems of Virginia Self Insurance Program. Both of these not-for-profit entities provide workers' compensation coverage in compliance with the Virginia Workers' Compensation code.

The County and School Board have chosen to retain the risk associated with the employee's health insurance plan. Risk is retained at 100% up to an individual stop loss amount of \$150,000 for individual claims paid during the contract year and an aggregate plan stop loss of 125% of expected claims. All County and School Board full-time and benefited part-time employees are eligible to participate. Premiums are paid for participating employees to the Self Insurance Fund, which is reported in the County's financial statements as an internal service fund. An administrator selected by the County processes all claims, and is reimbursed based on actual claims processed. Net asset balances in the Self Insurance Fund are used as a reserve to offset rate increases and to fund losses in future years. The County's benefits consultant has actuarially determined an estimated liability for combined County and School Board healthcare claims that have been incurred but not reported (IBNR) at fiscal year end, substantially all of which is expected to be liquidated within the following fiscal year, and which is reported in the Self Insurance Fund. Changes in balances of combined health insurance claim liabilities and IBNR during the past three years are as follows:

| Fiscal Year | Payable<br>(Receivable)<br>Beginning of<br>Year | Claims and<br>Other Charges<br>Processed | Claim<br>Payments | Payable<br>(Receivable)<br>End of Year | Incurred but<br>not reported |
|-------------|-------------------------------------------------|------------------------------------------|-------------------|----------------------------------------|------------------------------|
| 2008        | \$ 207,217                                      | 21,400,163                               | 21,825,404        | (218,024)                              | 2,295,000                    |
| 2009        | (218,024)                                       | 25,176,493                               | 24,683,562        | 274,907                                | 2,265,000                    |
| 2010        | 274,907                                         | 24,882,216                               | 25,157,123        | -                                      | 2,178,000                    |

**B. Fund balance designated for specific purposes**

Designated portions of fund balance are established to indicate tentative plans for financial resource utilization in a future period. Designation of fund balance by specific purpose at June 30, 2010 is as follows:

| Designated for:                                           | Primary Government |                                |                                |                                | Total<br>Primary<br>Government | School<br>Component<br>Unit |
|-----------------------------------------------------------|--------------------|--------------------------------|--------------------------------|--------------------------------|--------------------------------|-----------------------------|
|                                                           | General<br>Fund    | County<br>Improvements<br>Fund | School<br>Improvements<br>Fund | Other<br>Governmental<br>Funds |                                |                             |
| Capital Improvements - County                             | \$ -               | 8,320,779                      | -                              | -                              | 8,320,779                      | -                           |
| Capital Improvements - Schools                            | -                  | -                              | 4,358,217                      | -                              | 4,358,217                      | -                           |
| Economic development                                      | 500,000            | -                              | -                              | -                              | 500,000                        | -                           |
| Funding of subsequent fiscal year's budget                | 4,343,776          | 50,000                         | -                              | -                              | 4,393,776                      | -                           |
| Funding of future School needs                            | 2,000,000          | -                              | -                              | -                              | 2,000,000                      | -                           |
| Reappropriation of unencumbered balances                  | 1,018,929          | -                              | -                              | 3,391                          | 1,022,320                      | 1,731,198                   |
| Revenue stabilization during periods of economic downturn | 3,725,246          | -                              | -                              | -                              | 3,725,246                      | -                           |
| Total designated for specific purposes                    | \$ 11,587,951      | 8,370,779                      | 4,358,217                      | 3,391                          | 24,320,338                     | 1,731,198                   |

**C. Commitments and contingent liabilities**

Operating leases

The County leases office facilities and other equipment under various operating lease agreements, substantially all of which are subject to annual appropriation of funds. Total costs for such leases for the year ended June 30, 2010 are as follows, and are expected to remain at similar levels in future fiscal years, as expiring leases are generally renewed:

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|                          |                   |
|--------------------------|-------------------|
| Governmental activities  | \$ 803,509        |
| Business-type activities | 25,834            |
| Total primary government | 829,343           |
| School component unit    | 98,882            |
| Total reporting entity   | <u>\$ 928,225</u> |

**Other commitments**

At June 30, 2010, the primary government had commitments for capital projects totaling \$22,431,485. Funding for the commitments will be provided by existing resources in the applicable funds, authorized but unissued bond proceeds, State and Federal grants and other resources, as follows:

|                                                  | Primary Government             |                                |                             |                 | Total<br>Primary<br>Government |
|--------------------------------------------------|--------------------------------|--------------------------------|-----------------------------|-----------------|--------------------------------|
|                                                  | County<br>Improvements<br>Fund | School<br>Improvements<br>Fund | Public<br>Utilities<br>Fund | Airport<br>Fund |                                |
| Total capital commitments at June 30, 2010       | \$ 12,966,821                  | 4,226,842                      | 5,178,805                   | 59,017          | 22,431,485                     |
| Financed by use of:                              |                                |                                |                             |                 |                                |
| Fund balance reserved for encumbrances           | 1,206,859                      | 4,226,842                      | -                           | -               | 5,433,701                      |
| Unrestricted net assets                          | -                              | -                              | 5,178,805                   | 32,371          | 5,211,176                      |
| Authorized but unissued general obligation bonds | 11,436,121                     | -                              | -                           | -               | 11,436,121                     |
| State and federal grants                         | 323,841                        | -                              | -                           | 26,646          | 350,487                        |
| Total financing sources                          | <u>\$ 12,966,821</u>           | <u>4,226,842</u>               | <u>5,178,805</u>            | <u>59,017</u>   | <u>22,431,485</u>              |

**Contingent liabilities**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by the grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantors cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The reporting entity is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the government's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the government.

**D. Joint ventures**

- **Capital Region Airport Commission:** The Capital Region Airport Commission (the Commission) was created under Chapter 380 as amended by Chapter 410 of the Code of Virginia. The Commission is governed by 14 Commissioners, with four members each being appointed by the City of Richmond, County of Henrico and County of Chesterfield governing bodies and two members being appointed by the County of Hanover governing body. The Commission generates its revenues from service charges to users of the Richmond International Airport (Airport) facilities to recover the costs of maintaining, repairing and operating the Airport. Virginia law requires that the Commission submit an annual budget showing estimated revenues and estimated expenditures to the governing bodies of the localities for their approval. After approval of the proposed budget by the governing bodies, if the Commission's budget contains estimated expenditures that exceed estimated revenues, the governing bodies are required to fund the deficit in proportion to their pro rata financial basis in the Commission. The pro rata basis is to be determined by the percentage of the population of each locality to the combined total population of all participating localities

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according to the most recent census, with Hanover County's pro rata share approximating 11.1%. If actual revenues are less than estimated revenues identified in the budget (resulting in a deficit), the localities may, at their discretion, appropriate funds necessary to fund the deficit. To date, the County has not been required to fund any deficit. Complete financial statements for the Commission can be obtained from the Chief Financial Officer, 1 Richard E. Byrd Terminal Drive, Richmond International Airport, VA 23250-2400, or at <http://www.flyrichmond.com/Load.php?Content=Financials>.

- **Greater Richmond Convention Center Authority:** The Greater Richmond Convention Center Authority (the GRCCA), a political subdivision of the Commonwealth of Virginia, was created on January 9, 1998 pursuant to the Public Recreational Facilities Authorities Act, Chapter 56, Title 15.2 of the Code of Virginia. The political subdivisions participating in the incorporation of the GRCCA are the City of Richmond and the Counties of Chesterfield, Hanover and Henrico. The GRCCA is governed by a five member commission comprised of the chief administrative officer of each of the four incorporating political subdivisions and the President/CEO of the Retail Merchants Association of Greater Richmond.

The GRCCA was created for the purpose of acquiring, constructing, equipping, maintaining, and operating a regional convention center facility. In August 1996, each locality designated future revenue from the transient occupancy tax for expansion of the convention center. The GRCCA has issued \$158,415,000 in Hotel Tax Revenue Bonds, which are secured by an eight percent transient occupancy tax imposed and collected by the localities. The County made an expenditure of \$636,792 for transient occupancy tax to the GRCCA during fiscal year 2010. Complete financial statements for the GRCCA can be obtained from the fiscal agent's office at Chesterfield County, Accounting Department, 9901 Lori Road, Chesterfield, Virginia 23832.

- **Dominion Resources GreenTech Incubator:** The Dominion Resources GreenTech Incubator (the DRGI), a Virginia non-profit, non-stock corporation, was created on September 9, 2009, under authority granted by the Virginia General Assembly to the Virginia Biotechnology Research Partnership Authority, pursuant to an Agreement between Hanover County, the Town of Ashland, their respective Economic Development Authorities (EDAs), the Virginia Biotechnology Research Partnership Authority (the Authority) and the Virginia Biosciences Development Center, Inc. (the Participants). The DRGI's governing structure consists of a board of directors of up to seven members, including the executive director of the Authority, a representative designated by each of Hanover County and the Town of Ashland, and up to four additional representatives as initially determined by the Authority, selected from a representative of the lead corporate sponsor, a representative of the other sponsors, and other outside directors.

The DRGI was created to encourage new business formation primarily in the areas of clean, "green" and energy conservation technologies within Hanover County, by incubating member companies via the provision of affordable facilities, assistance with strategic business planning, access to business advisory boards, introduction to potential sources of investment capital, and other benefits. Under the Agreement and subject to annual appropriation, beginning in fiscal year 2010, Hanover County and its EDA have agreed to provide \$80,000, prorated annually for each of the DRGI's first five years to cover start-up costs, and have also agreed to contribute amounts necessary to cover the costs of materials and labor for tenant improvements in the space leased by DRGI. The Participants are committed to ensuring the long-term financial viability of DRGI, without the requirement for major cash subsidies after

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the first five years of operation. However, under the Agreement, the Participants will reevaluate the progress of DRGI on July 1, 2011, and any of the Participants may discontinue their commitment at that time. During fiscal year 2010, the Hanover County EDA contributed \$71,420 to DRGI. Neither the County nor its EDA have any ongoing financial interest in DRGI. Annual audited financial statements will be made available by DRGI.

**E. Jointly governed organizations**

- **Pamunkey Regional Library:** The Pamunkey Regional Library (Library) is a political subdivision of the Commonwealth of Virginia and is governed by a separate Board of Trustees, appointed for specific terms of office by the Boards of Supervisors of the counties to which it provides library services, including the Counties of Hanover, Goochland, King William and King and Queen. Management and accountability for fiscal matters rest with the Library's Board, of which Hanover County appoints four of the ten members. The Library receives contributions from the participating counties, but invests its own funds and formulates and approves its own budget. Hanover County does not bear any direct or indirect liabilities for the operation of the Library, and has no equity interest in it. In fiscal year 2010, Hanover County contributed a total of \$2,740,347 to the Library's operations. Complete financial statements for the Library can be obtained from the Director's office at P.O. Box 119, Hanover, Virginia 23069.
- **Pamunkey Regional Jail Authority:** The Pamunkey Regional Jail Authority (Jail Authority) is a political subdivision of the Commonwealth of Virginia. The participating jurisdictions of the Authority are the Counties of Caroline and Hanover and the Town of Ashland. The Authority is governed by a five-member board comprised of two members each from the Counties of Caroline and Hanover and one from the Town of Ashland. Management and accountability for fiscal matters rest with the Jail Authority. The County serves as fiscal agent for the Jail Authority; however, the board formulates and approves its own budget. The County of Hanover does not bear any direct or indirect liabilities for the operation of the Jail Authority and has no equity interest in it.

The purpose of the Jail Authority is to maintain and operate a regional jail facility to meet the needs of the participating jurisdictions for jail facilities. The participating jurisdictions have entered into a Service Agreement which is a long-term contract which regulates usage of the Jail and establishes payment terms applicable to participating jurisdictions. Under the Service Agreement, the County is obligated to commit all of its prisoners to the Jail at a per diem rate to be determined annually by the Jail. The County typically provides a majority of the inmates to the facility, and made per diem contributions totaling \$3,983,122 in fiscal year 2010. Complete financial statements for the Jail can be obtained from the Superintendent's office at P.O. Box 510, Hanover, Virginia 23069.

- **Middle Peninsula Juvenile Detention Commission:** The Middle Peninsula Juvenile Detention Commission (Commission) is a political subdivision of the Commonwealth of Virginia and is governed by a separate board. The Commission was created by resolutions adopted in 1993 by its member jurisdictions, which include the Counties of Caroline, Charles City, Essex, Gloucester, Hanover, James City, King George, King and Queen, King William, Lancaster, Matthews, Middlesex, New Kent, Northumberland, Richmond, Westmoreland, and York and the Cities of Poquoson and Williamsburg. Each member jurisdiction appoints one member to the Commission. The County of Hanover does not bear any direct or indirect liabilities for the operation of this organization, and has no equity interest in it.

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The Commission was created to enhance the protection of the region's citizens by the maintenance and operation of a juvenile detention facility (the Merrimac Center) to serve the member jurisdictions. The member jurisdictions have entered into a Service Agreement which is a long-term contract governing the parties' respective obligations. Under the Service Agreement, the County is obligated to pay a per diem rate to be determined annually by the Commission for each day a juvenile from the County is held at the Center or in another detention facility secured by the Commission. If the sum of all per diem rates paid during the fiscal year is below \$2,500, the County shall pay the Commission the amount equal to the difference. During fiscal year 2010, the County's per diem payments to the Commission totaled \$381,499. Complete financial statements for the Commission can be obtained from the fiscal agent's office at James City County, Department of Financial and Management Services, P.O. Box 8784, Williamsburg, Virginia 23187.

- **Central Virginia Waste Management Authority:** The Central Virginia Waste Management Authority (Waste Authority) was established under the provisions of the Virginia Water and Sewer Authorities Act. The Waste Authority's board is comprised of representatives from the Counties of Charles City, Chesterfield, Goochland, Hanover, Henrico, New Kent, Powhatan and Prince George; the Cities of Colonial Heights, Hopewell, Petersburg and Richmond; and the Town of Ashland. The 20 member board is comprised of no less than one and no more than three members from each of the participating jurisdictions, determined on a population basis. The County has two representatives serving on the Waste Authority's Board. The Waste Authority is responsible for creating and implementing recycling and solid waste management programs for its local member jurisdictions in order to meet waste reduction mandates set by the Virginia General Assembly. Fifteen subdivisions in the County participate in the Waste Authority's curbside recycling program. Except for contribution requirements and direct payments for special projects, no participant has any ongoing financial interest in the Waste Authority. The County's fiscal year 2010 payments to the Waste Authority totaled \$281,493. Complete financial statements can be obtained from the Waste Authority at 2100 West Laburnum Avenue, Suite 105, Richmond, Virginia 23227.
- **Greater Richmond Partnership:** The Greater Richmond Partnership, Inc. (GRP) serves the Counties of Chesterfield, Hanover and Henrico and the City of Richmond by seeking to enhance economic development in the participating localities. The County has one representative serving on GRP's Board of Directors. During fiscal year 2010, the County made payments to the GRP totaling \$370,000. Complete financial statements can be obtained from Partnership's office at Riverfront Plaza, 901 East Byrd Street, Suite 801, Richmond, Virginia 23219.
- **Richmond Metropolitan Convention and Visitors Bureau:** The Richmond Metropolitan Convention and Visitors Bureau (RMCVB) serves the Counties of Chesterfield, Hanover and Henrico and the City of Richmond by promoting conventions and tourism in the participating localities. The County has two representatives serving on RMCVB's Board of Directors, and made fiscal year 2010 contributions to RMCVB totaling \$152,128. Complete financial statements can be obtained from the Bureau's office at 401 North 3<sup>rd</sup> Street, Richmond, Virginia 23219.
- **Richmond Regional Planning District Commission:** The Richmond Regional Planning District Commission (the RRPDC) is a regional planning agency serving the Counties of Charles City, Chesterfield, Goochland, Hanover, Henrico, New Kent, Powhatan, the City of

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Richmond and the Town of Ashland. The primary functions of the RRPDC are to promote regional cooperation; coordinate the activities and policies of member local governments; resolve service delivery problems involving more than one government within the region and provide planning assistance to local governments. In accordance with its Charter, the RRPDC promotes the orderly physical, social and economic development of the region through planning and encouraging local governments to plan for the future. The County paid member dues to the RRPDC totaling \$58,671 in fiscal year 2010. Complete financial statements can be obtained from the RRPDC at 9211 Forest Hill Avenue, Suite 200, Richmond, Virginia 23235.

**F. Defined benefit pension plan – Virginia Retirement System**

The County and the School Board contribute to the Virginia Retirement System (VRS), a mixed agent and cost-sharing multiple-employer defined benefit pension plan. The VRS requires periodic employer contributions at actuarially determined rates, which will remain relatively level over time as a percentage of payroll and will accumulate sufficient assets to meet the cost of all basic benefits when due. The required employer contributions for County employees and for School Board non-professional employees are established annually by the VRS, by separate actuarial valuations specific to each group. The VRS establishes a separate annual contribution requirement for the School Board's professional employees, who participate in the VRS statewide teacher cost-sharing pool.

- a. **Plan Description** – All full-time, salaried permanent employees of participating employers must participate in the Virginia Retirement System. Benefits vest after five years of service. Employees are eligible for an unreduced retirement benefit at age 65 with 5 years of service (age 60 for participating local law enforcement officers, firefighters and sheriffs) or at age 50 with 30 years of service if elected by the employer (age 50 with 25 years of service for participating local law enforcement officers and firefighters) payable monthly for life in an amount equal to 1.70% of their average final compensation (AFC) for each year of credited service (1.85% for sheriffs and, if the employer elects, for other employees in hazardous duty positions receiving enhanced benefits). The Hanover Board of Supervisors has elected to provide the higher retirement multiplier (1.85%) to all eligible employees in hazardous duty positions as described in the Code of Virginia, Section 51.1-138, and to provide the health insurance credit program as provided in Section 51.1-140-2 of the Code to all eligible current and future County retirees. Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for an annual cost-of-living adjustment (COLA) beginning in their second year of retirement. The COLA is limited to 5 percent per year. AFC is defined as the highest consecutive 36 months of reported compensation. Participating local law enforcement officers, firefighters, and sheriffs may receive a monthly benefit supplement if they retire prior to age 65. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of that report may be downloaded from their web site at <http://www.varetire.org/Pdf/Publications/2009-Annual-Report.pdf>, or obtained by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

- b. **Funding Policy** - Plan members are required by Title 51.1 of the Code of Virginia (1950), as amended, to contribute 5.00% of their annual salary to the VRS. This 5.00% member

COUNTY OF HANOVER  
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contribution may be assumed by the employer, which the County and School Board have done. In addition, the County and School Board are required to contribute the remaining amounts necessary to fund their participation in the VRS using the actuarial bases specified by the Code of Virginia and approved by the VRS Board of Trustees. The contribution rates for the County and for the School Board's non-professional employee group for the fiscal year ended June 30, 2010, were 8.09% and 7.21%, respectively, of their annual covered payrolls. The contribution rate for the School Board's professional employee group was 9.89% of covered payroll for July 2009 through March 2010 and zero (0.0%) for April through June 2010. For its professional employee group, the School Board's contributions to the teacher cost-sharing pool for the fiscal years ending 2010, 2009, and 2008 were \$12,823,970, \$15,077,404, and \$14,589,691, respectively, and were equal to the actuarially determined required contributions for each year.

- c. **Annual Pension Cost** - The following schedule shows the actuarially determined annual pension costs and the amounts contributed to the VRS for the current and preceding two fiscal years for the County employees and the School Board non-professional employee group:

| Funds                                                 | Fiscal<br>Year<br>Ending<br>June 30, | Annual<br>Pension<br>Cost (APC) | Amount of<br>APC<br>Contributed | Percentage<br>of APC<br>Contributed | Net<br>Pension<br>Obligation |
|-------------------------------------------------------|--------------------------------------|---------------------------------|---------------------------------|-------------------------------------|------------------------------|
| <b>County employees</b>                               |                                      |                                 |                                 |                                     |                              |
| Governmental                                          | 2010                                 | \$ 4,039,915                    | \$ 4,039,915                    | 100%                                | \$ -                         |
| Enterprise                                            | 2010                                 | 354,701                         | 354,701                         | 100%                                | -                            |
| Governmental                                          | 2009                                 | 3,917,972                       | 3,917,972                       | 100%                                | -                            |
| Enterprise                                            | 2009                                 | 341,356                         | 341,356                         | 100%                                | -                            |
| Governmental                                          | 2008                                 | 3,581,804                       | 3,581,804                       | 100%                                | -                            |
| Enterprise                                            | 2008                                 | 307,022                         | 307,022                         | 100%                                | -                            |
| <b>School Board - non-professional employee group</b> |                                      |                                 |                                 |                                     |                              |
| Governmental                                          | 2010                                 | \$ 498,106                      | \$ 498,106                      | 100%                                | \$ -                         |
| Governmental                                          | 2009                                 | 503,581                         | 503,581                         | 100%                                | -                            |
| Governmental                                          | 2008                                 | 454,739                         | 454,739                         | 100%                                | -                            |

For the fiscal year 2010, the County's total annual pension cost of \$4,394,616 was equal to the County's required and actual contribution, and the School Board non-professional group's annual pension cost of \$498,106 was also equal to the required and actual contribution. The required contributions were each determined as part of the County and School Board's respective June 30, 2009 actuarial valuations, which both used the entry age actuarial cost method. The actuarial assumptions for both June 30, 2009 actuarial valuations included (a) an investment rate of return (net of administrative expenses) of 7.5%, (b) projected salary increases ranging from 3.75% to 5.60% per year for general government employees and 3.50% to 4.75% for employees eligible for enhanced benefits available to law enforcement officers, firefighters, and sheriffs, and (c) a cost-of-living adjustment of 2.50% per year. Both the investment rate of return and the projected salary increases include an inflation component of 2.50%. The actuarial values of the County and School Board non-professional employee group pension assets are equal to the modified market value of those assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The County and School Board non-professional employee group unfunded actuarial accrued liabilities are being amortized as a level

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percentage of their respective projected payrolls on open bases. The remaining amortization period at June 30, 2009 was 20 years.

- d. **Funded Status and Funding Progress** – The following schedule presents information about the funded status of the County and School Board non-professional employee groups as of June 30, 2009, the date of the most recent actuarial valuations for both groups:

| Actuarial<br>Valuation<br>Date                               | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>- Entry Age<br>(b) | Unfunded<br>ALL (UALL)<br>(Funding<br>Excess)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL (Funding<br>Excess) as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|--------------------------------------------------------------|----------------------------------------|---------------------------------------------------------------|--------------------------------------------------------|--------------------------|---------------------------|-----------------------------------------------------------------------------------|
| <u>Primary Government</u>                                    |                                        |                                                               |                                                        |                          |                           |                                                                                   |
| Virginia Retirement System - County employee group           |                                        |                                                               |                                                        |                          |                           |                                                                                   |
| 6/30/2009                                                    | \$ 125,028,726                         | \$ 143,483,901                                                | \$ 18,455,175                                          | 87.1%                    | \$ 55,549,937             | 33.2%                                                                             |
| <u>Component Unit - School Board</u>                         |                                        |                                                               |                                                        |                          |                           |                                                                                   |
| Virginia Retirement System - non-professional employee group |                                        |                                                               |                                                        |                          |                           |                                                                                   |
| 6/30/2009                                                    | \$ 16,103,027                          | \$ 16,784,912                                                 | \$ 681,885                                             | 95.9%                    | \$ 6,998,093              | 9.7%                                                                              |

The schedules of funding progress, presented as Required Supplementary Information following the notes to the financial statements, present multiyear trend information about whether the actuarial value of the County and School Board non-professional employee group's respective plan assets are increasing or decreasing over time relative to their respective actuarial accrued liabilities for benefits.

### G. Postemployment healthcare plan and Other Postemployment Benefits (OPEB) Trust

In addition to the pension benefits described in note V-F, the County provides for optional participation by eligible retirees and their eligible spouses and dependents, in the medical and prescription drug healthcare benefit program available to employees. Pursuant to Code of Virginia Section 15.2-1544 et seq. the County has established the Hanover County, Virginia, Retiree Medical Benefits Plan (Plan), an agent multiple-employer defined benefit healthcare plan, and the Hanover County, Virginia, Retiree Medical Benefits Trust Agreement (Trust). The Plan covers only eligible retirees of the reporting entity, the Pamunkey Regional Library and the Pamunkey Regional Jail Authority, hereinafter referred to as Affiliates. The Trust provides the funding mechanism for the postemployment healthcare benefits established by the Plan. The Code of Virginia assigns the authority to administer the Plan, and to establish and amend the benefit provisions of the Plan, to the Hanover County Board of Supervisors (Board). The Plan provides for biennial reviews of benefit provisions based on actuarial analysis, but does not require any automatic or ad hoc benefit increases, although the Board may amend or terminate the Plan at any time. The Trust's accumulated assets may legally be used to pay all plan benefits provided to any of the plan's members or beneficiaries. The Trust is considered part of the County of Hanover's financial reporting entity and is included in the County's financial statements as an Other Postemployment Benefits Trust Fund. Accordingly, audited financial statements are not separately available.

#### a. Summary of significant accounting policies

Basis of accounting – The Trust's financial statements are prepared using the accrual basis of accounting. Employer contributions to the Trust (including cash contributions and actuarially

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estimated employer premium subsidies) are recognized when due and the employer has made a formal commitment to provide the contributions. Plan member contributions are recognized in the period in which the contributions and subsidies are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Valuation of investments – All plan investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price on June 30, 2010. Securities without an established market are reported at estimated fair value.

***Plan description, contribution and funding information***

Membership - The Plan covers all employees of the reporting entity and its Affiliates (Employers) who retire and meet certain eligibility requirements. At July 1, 2009, the date of the most recent biennial actuarial valuation, membership in the Plan consisted of the following:

|                                                                   | Primary<br>Government<br>and<br>Affiliates | School<br>Component<br>Unit | Total |
|-------------------------------------------------------------------|--------------------------------------------|-----------------------------|-------|
| Retirees and beneficiaries receiving benefits                     | 55                                         | 124                         | 179   |
| Terminated employees entitled to, but not yet receiving, benefits | -                                          | -                           | -     |
| Active employees                                                  | 1,272                                      | 2,863                       | 4,135 |
| Total number of plan members                                      | 1,327                                      | 2,987                       | 4,314 |
| <hr/>                                                             |                                            |                             |       |
| Number of participating employers                                 | 4                                          | 1                           | 5     |

Plan description - The Plan provides that the Employers will provide certain subsidies toward the cost of the health benefit coverage of eligible retirees, spouses and dependents. In order to participate in the Plan, retirees must be enrolled in the health insurance program available to Hanover County employees at date of separation. In addition, participants must meet the Virginia Retirement System (VRS) retirement age and service retirement requirements, and, if hired after September 30, 2007, must have five years of service with an Employer, or retire pursuant to the disability requirements of Social Security or the VRS. The amount of monthly subsidy provided by the Plan is based on years of service and, as of June 30, 2010, ranged from \$108 per month for employees with 10 but less than 15 years of service to \$216 per month for 20 or more years of service. The subsidy for a retiree's spouse and dependents are equal to that of the retiree, with a limit of three subsidies per retiree. Retirees hired prior to October 1, 2007 have no years of service requirement, but must meet all other requirements for participation. In addition, retirees hired prior to October 1, 2007, who have at least ten years of service with an Employer and whose age and years of service equal at least 60 (grandfathered employees) will receive an initial subsidy of \$251 per month. For employees retiring after September 30, 2008, subsidies will end with Medicare eligibility.

Retirees under the Plan may select from the health care plans offered to active employees and pay the health insurance premium rate established annually based on biennial actuarial analysis of the claims cost of the retiree group, net of the applicable subsidy established by the Plan. Depending upon the health care plan selected, the net retiree premium amounts range from \$404 to \$793 per month, and for those electing retiree and spouse coverage, from \$889 to \$2,380 per month. Costs of administering the Plan will be borne by the Trust or by the Employers.

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Contributions - The Code of Virginia permits the County Board of Supervisors to make appropriations to fund the Trust, and to enter into agreement with its School Component Unit and its Affiliates to participate in and contribute to the Trust. Contributions to the Trust are irrevocable; however, continued participation in the Plan is voluntary, and any Employer may individually terminate future participation in the Plan.

Funding policy - The Board of Supervisors has adopted a resolution under which the Employers will contribute funds to the Trust periodically, as determined appropriate based on periodic actuarial analysis of the future obligations of the Employers.

Annual OPEB cost - The Employers' OPEB cost (expense) under the Plan is calculated based on the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of the Governmental Accounting Standards Board Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the reporting entity's annual OPEB cost, the amount of employer contributions to the Plan, and changes in the reporting entity's net OPEB obligation (asset) for fiscal year 2010, and the reporting entity's annual OPEB cost, the percentage of the annual OPEB cost contributed to the Plan, and the net OPEB obligation (asset) for fiscal year 2010 and the two preceding fiscal years.

| Fiscal Year Ended June 30:                                                                      | 2010           |              |              |
|-------------------------------------------------------------------------------------------------|----------------|--------------|--------------|
| ARC, for the fiscal year ended June 30, 2010                                                    | \$ 1,233,518   |              |              |
| Interest on Net OPEB obligation (asset) from prior year                                         | (58,315)       |              |              |
| Actuarial adjustment                                                                            | 50,025         |              |              |
| Annual OPEB cost                                                                                | 1,225,228      |              |              |
| Employer contributions:                                                                         |                |              |              |
| Cash contribution to OPEB trust                                                                 | (820,982)      |              |              |
| Subsidies paid under Plan on behalf of retirees                                                 | (646,900)      |              |              |
| Total Employer contributions                                                                    | (1,467,882)    |              |              |
| (Increase) decrease in the net OPEB obligation (asset), for the fiscal year ended June 30, 2010 | (242,654)      |              |              |
| Net OPEB obligation (asset), beginning of year                                                  | (833,065)      |              |              |
| Net OPEB obligation (asset), end of year                                                        | \$ (1,075,719) |              |              |
| <br>Fiscal Year Ended June 30                                                                   | <br>2010       | 2009         | 2008         |
| Annual OPEB cost                                                                                | \$ 1,225,228   | \$ 1,228,846 | \$ 1,157,094 |
| Percentage of annual OPEB cost contributed by Employer:                                         |                |              |              |
| Cash contributions to OPEB Trust                                                                | 67.0%          | 89.6%        | 63.1%        |
| Subsidies paid under Plan on behalf of retirees                                                 | 52.8%          | 58.9%        | 57.3%        |
| Total percentage contributed                                                                    | 119.8%         | 148.5%       | 120.4%       |
| Net OPEB obligation (asset) at end of fiscal year                                               | \$ (1,075,719) | \$ (833,065) | \$ (236,511) |

Funded Status - The funded status of the Plan as July 1, 2009, the date of the most recent actuarial valuation, was as follows:

(see schedule on next page)

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| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>- Entry Age<br>(b) | Unfunded<br>ALL (UALL)<br>(Funding<br>Excess)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL (Funding<br>Excess) as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|--------------------------------|----------------------------------------|---------------------------------------------------------------|--------------------------------------------------------|--------------------------|---------------------------|-----------------------------------------------------------------------------------|
| 7/1/2009                       | \$ 1,756,769                           | \$ 11,355,467                                                 | \$ 9,598,698                                           | 15.5%                    | 166,583,838               | 5.8%                                                                              |

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2009 actuarial valuation, the Projected Unit Credit Actuarial Cost Method was used. The actuarial assumptions included a 7.0 percent annual investment rate of return (net of administrative expenses), including an inflation assumption of 2.5% and an annual healthcare cost trend rate consisting of assumed growth in the retiree subsidies of 3.0 percent annually, until the maximum monthly subsidy of \$753 is reached. The initial unfunded actuarial liability is being amortized as a level percentage of projected payroll on a closed basis over thirty years.

#### H. Special assessments and tax increment commitment

- **Bell Creek Community Development Authority:**

The Bell Creek Community Development Authority (Authority) was created by an ordinance adopted by the Board of Supervisors on July 24, 2002. The creation of the Authority was a result of a petition filed with the Board of Supervisors by the owners of a majority of the land area within the Bell Creek Community Development Authority District (District). The District consists of approximately 325 acres of land within the County. The District encompasses a mixed-use development and is expected to provide commercial development with retail space including a shopping center known as *The Shoppes at Bell Creek*, a light industrial park, and a residential development on 167 acres known as *The Bluffs at Bell Creek*.

On September 25, 2002, the Board of Supervisors adopted an ordinance authorizing the levy of Special Assessments on abutting property within the boundaries of the District. On November 12, 2002, the Bell Creek Community Development Authority authorized the issuance of its \$12,135,000 Special Assessment Bonds, Series 2003A (the "2003A Bonds") and its \$3,845,000

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June 30, 2010

Special Assessment Bonds, Series 2003B (the “2003B Bonds” and together with the 2003A Bonds, the “2003 Bonds”). On February 5, 2003, the 2003 Bonds were issued in the total principal amount of \$15,980,000, in accordance with the provision of Article 6 of Chapter 51 of Title 15.2 of the Code of Virginia of 1950, as amended. The 2003 Bonds were issued to finance the acquisition and construction of certain infrastructure improvements to benefit the District. Neither the faith and credit of the Authority, nor the faith and credit of Hanover County are pledged to the payment of the principal of or interest on the 2003 Bonds. Accordingly, these bonds are not reported as liabilities in the accompanying financial statements. At June 30, 2010, the total 2003 Bonds outstanding were \$3,924,000. The Authority is obligated to make all debt service payments on the 2003 Bonds, in accordance with the debt service schedule published in their Limited Offering Memorandum dated January 22, 2003.

Pursuant to the terms of the Rate and Method of Apportionment of Special Assessments approved by the Board of Supervisors September 25, 2002 between the County and the Authority, the 2003 Bonds are payable by the Authority based on prepaid and annual Special Assessments imposed and collected by the County as agent for the Authority on taxable real property within the District. After collection, such Special Assessments are appropriated and paid (Payments) annually to the Authority for debt service payments. However, such Payments to the Authority are not deemed general obligations of Hanover County, but are appropriated and paid only to the extent the Special Assessments have been received by the County. The County has also agreed to pursue collection of delinquent special assessments, including, at its discretion, initiation of foreclosure procedures.

During fiscal 2010, special assessments on property within the District totaled \$396,000, and payments to the Authority of special assessments collected totaled \$438,986.

- **Lewistown Commerce Center Community Development Authority:**

The Lewistown Commerce Center Community Development Authority (Authority) was created by an ordinance adopted by the Board of Supervisors on October 25, 2006. The creation of the Authority was a result of a petition filed with the Board of Supervisors by the owners of 100% of the land area within the Lewistown Commerce Center Community Development Authority District (District). The District consists of approximately 186.5 acres of land within the County. The District is part of a business complex that is expected to provide commercial and retail spaces, recreation and tourism facilities and other amenities that are expected to be developed in phases by different entities. The overall development has been named *The Shops at Winding Brook* (hereinafter referred to as the Development).

On May 9, 2007, the Board of Supervisors adopted an ordinance authorizing the levy of Special Assessments on abutting property within the bounds of the District. On June 28, 2007 the Authority authorized the issuance of the Lewistown Commerce Center Community Development Authority (Virginia), \$37,675,000 Revenue Bonds, Series 2007 (2007 Bonds). On October 23, 2007, the 2007 Bonds were issued in the total principal amount of \$37,675,000, in accordance with the provisions of Article 6 of Chapter 51 of Title 15.2 of the Code of Virginia of 1950, as amended. The 2007 Bonds were issued to finance (a) the acquisition of certain land and the construction of certain infrastructure improvements to benefit the District (b) the payment of initial administrative expenses estimated through March 1, 2010 (c) the payment of construction period interest through March 1, 2010 (d) the funding of a Debt Service Reserve Fund for the 2007 Bonds, and (e) certain costs of issuance. The principal of and the interest on the 2007 Bonds are not deemed to constitute a pledge of the faith and credit of Hanover County, and

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Notes to Financial Statements  
June 30, 2010

neither the faith nor credit of the Authority, nor the faith and credit of Hanover County are pledged to the payment of the principal of or interest on the 2007 bonds. At June 30, 2010, the Authority's 2007 Bonds outstanding were \$37,675,000. The Authority is obligated to make all debt service payments on the 2007 Bonds, in accordance with the debt service schedule published in their Limited Offering Memorandum dated October 11, 2007.

Pursuant to the terms of a Special Assessment Agreement (Agreement) dated September 1, 2007 between the County, the Authority, and the Developers (identified in the Authority's Limited Offering Memorandum), the 2007 Bonds will be payable (Payments) from (1) a Special Real Property Tax, equal to \$0.10 per \$100 of the assessed or assessable value of taxable real and leasehold property, respectively, within the District, beginning with calendar year 2008, (2) Incremental Tax Revenues consisting of specified percentages of incremental real and personal property, hotel occupancy, and the County's portion of sales tax revenues collected beginning in 2007 over and above 2006 collections within the District, and (3) Special Assessments imposed and collected by the County, if necessary, at the request of the Authority pursuant to a Rate and Method agreement, on taxable real property within the District, in that order.

The County will function as an agent for the Authority by collecting and making the Payments to the Authority annually, and has agreed to pursue collection of delinquent special assessments, including, at its discretion, initiation of foreclosure procedures. However, the Payments described above to the Authority are not deemed general obligations of Hanover County, but will be dependent upon appropriation and paid only to the extent the Special Real Property Tax, Incremental Tax Revenues, or Special Assessments have been received by the County.

The 2010 Special Real Estate Property Tax levy was \$31,754 and the 2010 Special Assessment was \$1,514,524. The fiscal year 2010 incremental tax collections totaled \$421,787.



**REQUIRED  
SUPPLEMENTARY INFORMATION**

**COUNTY OF HANOVER, VIRGINIA****Exhibit 12**

Virginia Retirement System and Hanover County Retiree Medical Benefits Trust  
 Schedule of Funding Progress  
 June 30, 2010

**Virginia Retirement System**

Primary Government:

| Valuation Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>-Entry Age<br>(b) | Unfunded<br>ALL (UALL)<br>(Funding<br>Excess)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL (Funding<br>Excess) as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|----------------|----------------------------------------|--------------------------------------------------------------|--------------------------------------------------------|--------------------------|---------------------------|-----------------------------------------------------------------------------------|
| 6/30/2009      | \$ 125,028,726                         | \$ 143,483,901                                               | \$ 18,455,175                                          | 87.1%                    | \$ 55,549,937             | 33.2%                                                                             |
| 6/30/2008      | 117,271,164                            | 130,477,444                                                  | 13,206,280                                             | 89.9%                    | 53,105,207                | 24.9%                                                                             |
| 6/30/2007      | 102,542,483                            | 111,205,671                                                  | 8,663,188                                              | 92.2%                    | 49,112,131                | 17.6%                                                                             |
| 6/30/2006      | 87,492,414                             | 97,333,495                                                   | 9,841,081                                              | 89.9%                    | 44,638,575                | 22.0%                                                                             |
| 6/30/2005      | 78,800,635                             | 94,441,248                                                   | 15,640,613                                             | 83.4%                    | 42,335,010                | 36.9%                                                                             |
| 6/30/2004      | 73,223,629                             | 79,165,006                                                   | 5,941,377                                              | 92.5%                    | 37,658,608                | 15.8%                                                                             |

Component Unit - School Board:

| Valuation Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>-Entry Age<br>(b) | Unfunded<br>ALL (UALL)<br>(Funding<br>Excess)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL (Funding<br>Excess) as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|----------------|----------------------------------------|--------------------------------------------------------------|--------------------------------------------------------|--------------------------|---------------------------|-----------------------------------------------------------------------------------|
| 6/30/2009      | \$ 16,103,027                          | \$ 16,784,912                                                | \$ 681,885                                             | 95.9%                    | \$ 6,998,093              | 9.7%                                                                              |
| 6/30/2008      | 15,163,247                             | 15,340,091                                                   | 176,844                                                | 98.8%                    | 6,538,543                 | 2.7%                                                                              |
| 6/30/2007      | 13,375,424                             | 14,137,361                                                   | 761,937                                                | 94.6%                    | 6,372,884                 | 12.0%                                                                             |
| 6/30/2006      | 11,563,505                             | 12,177,081                                                   | 613,576                                                | 95.0%                    | 5,879,936                 | 10.4%                                                                             |
| 6/30/2005      | 10,714,580                             | 12,115,082                                                   | 1,400,502                                              | 88.4%                    | 5,876,415                 | 23.8%                                                                             |
| 6/30/2004      | 10,225,351                             | 10,697,623                                                   | 472,272                                                | 95.6%                    | 5,252,548                 | 9.0%                                                                              |

**Hanover County Retiree Medical Benefits Trust**

| Valuation Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>-Entry Age<br>(b) | Unfunded<br>ALL (UALL)<br>(Funding<br>Excess)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL (Funding<br>Excess) as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|----------------|----------------------------------------|--------------------------------------------------------------|--------------------------------------------------------|--------------------------|---------------------------|-----------------------------------------------------------------------------------|
| 7/1/2009       | \$ 1,756,769                           | \$ 11,355,467                                                | \$ 9,598,698                                           | 15.5%                    | \$ 166,583,838            | 5.8%                                                                              |
| 7/1/2007       | -                                      | 10,010,245                                                   | 10,010,245                                             | -                        | 156,195,205               | 6.4%                                                                              |



## **SUPPLEMENTARY INFORMATION**

## **GENERAL FUND**

### ***Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual***

Presents budget to actual comparison schedule by department for the General Fund.

COUNTY OF HANOVER, VIRGINIA

Exhibit 13

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2010

|                                                       | Budgeted Amounts |             | Actual      | Variance with  |
|-------------------------------------------------------|------------------|-------------|-------------|----------------|
|                                                       | Original         | Final       | Amounts     | Final Budget - |
|                                                       |                  |             |             | Positive       |
|                                                       |                  |             |             | (Negative)     |
| <b>REVENUES</b>                                       |                  |             |             |                |
| Revenues from local sources:                          |                  |             |             |                |
| General property taxes:                               |                  |             |             |                |
| Real property taxes                                   | \$ 102,591,000   | 102,591,000 | 99,803,064  | (2,787,936)    |
| Public service corporation property taxes             | 3,980,000        | 3,980,000   | 4,682,269   | 702,269        |
| Personal property taxes                               | 22,856,000       | 22,856,000  | 21,912,506  | (943,494)      |
| Machinery and tools taxes                             | 1,432,000        | 1,432,000   | 1,555,557   | 123,557        |
| Merchants' capital taxes                              | 989,000          | 989,000     | 851,563     | (137,437)      |
| Delinquent taxes                                      | 1,204,000        | 1,204,000   | 2,301,149   | 1,097,149      |
| Penalties and interest                                | 911,000          | 911,000     | 1,054,366   | 143,366        |
| Total general property taxes                          | 133,963,000      | 133,963,000 | 132,160,474 | (1,802,526)    |
| Other local taxes:                                    |                  |             |             |                |
| Local sales and use taxes                             | 16,110,653       | 16,110,653  | 15,118,688  | (991,965)      |
| Consumer utility taxes                                | 1,784,000        | 1,784,000   | 1,725,733   | (58,267)       |
| Contractor license taxes                              | 465,000          | 465,000     | 330,592     | (134,408)      |
| Franchise license taxes                               | 615,000          | 615,000     | 700,929     | 85,929         |
| Motor vehicle licenses                                | 26,000           | 26,000      | 33,819      | 7,819          |
| Lodging taxes                                         | 763,198          | 763,198     | 636,792     | (126,406)      |
| Bank stock tax                                        | 377,000          | 377,000     | 425,457     | 48,457         |
| Taxes on recordation and wills                        | 1,826,000        | 1,826,000   | 1,730,678   | (95,322)       |
| Communication sales tax                               | 5,761,000        | 5,761,000   | 5,374,649   | (386,351)      |
| Total other local taxes                               | 27,727,851       | 27,727,851  | 26,077,337  | (1,650,514)    |
| Permits, privilege fees and regulatory licenses:      |                  |             |             |                |
| Public Safety                                         |                  |             |             |                |
| Animal licenses                                       | 108,000          | 108,000     | 110,528     | 2,528          |
| Building permits                                      | 400,000          | 400,000     | 384,945     | (15,055)       |
| Heating and air conditioning                          | 196,000          | 196,000     | 158,897     | (37,103)       |
| Electrical permits                                    | 167,000          | 167,000     | 134,523     | (32,477)       |
| Plumbing permits                                      | 92,000           | 92,000      | 70,280      | (21,720)       |
| Septic tank permits                                   | 6,500            | 6,500       | 2,744       | (3,756)        |
| Inspection fees                                       | 138,000          | 138,000     | 148,800     | 10,800         |
| Public Works                                          |                  |             |             |                |
| Erosion and sediment inspections                      | 280,000          | 280,000     | 158,214     | (121,786)      |
| Stormwater management                                 | 154,000          | 154,000     | 154,000     | -              |
| Human Services                                        |                  |             |             |                |
| Well and septic inspection                            | 3,000            | 3,000       | 1,900       | (1,100)        |
| Community Development                                 |                  |             |             |                |
| Planning fees                                         | 309,000          | 309,000     | 168,403     | (140,597)      |
| Total permits, privilege fees and regulatory licenses | 1,853,500        | 1,853,500   | 1,493,234   | (360,266)      |
| Fines and Forfeitures:                                |                  |             |             |                |
| Public Works                                          |                  |             |             |                |
| Erosion and sediment fines                            | 2,000            | 3,706       | 13,500      | 9,794          |
| Judicial Administration                               |                  |             |             |                |
| Court fines and forfeitures                           | 1,053,500        | 1,053,500   | 971,450     | (82,050)       |
| Courthouse maintenance fees                           | 54,000           | 54,000      | 88,034      | 34,034         |
| Court appointed attorney fees                         | 26,800           | 26,800      | 35,808      | 9,008          |
| Public Safety                                         |                  |             |             |                |
| Security alarm fines                                  | 45,000           | 45,000      | 36,300      | (8,700)        |
| Total fines and forfeitures                           | 1,181,300        | 1,183,006   | 1,145,092   | (37,914)       |
| Revenues from use of money and property:              |                  |             |             |                |
| Revenue from use of money                             | 1,224,703        | 1,224,703   | 472,107     | (752,596)      |
| Revenue from use of property                          | 197,000          | 197,000     | 244,601     | 47,601         |
| Total revenues from use of money and property         | 1,421,703        | 1,421,703   | 716,708     | (704,995)      |
| Charges for services:                                 |                  |             |             |                |
| EMS cost recovery                                     | 1,681,000        | 1,681,000   | 2,045,276   | 364,276        |
| Landfill fees                                         | 491,000          | 491,000     | 501,422     | 10,422         |
| Recreation fees                                       | 582,000          | 582,000     | 543,768     | (38,232)       |
| Other                                                 | 206,788          | 206,788     | 248,834     | 42,046         |
| Total charges for services                            | 2,960,788        | 2,960,788   | 3,339,300   | 378,512        |

COUNTY OF HANOVER, VIRGINIA

Exhibit 13

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2010

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|                                                   | Budgeted Amounts |             | Actual      | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|---------------------------------------------------|------------------|-------------|-------------|-----------------------------------------------------------|
|                                                   | Original         | Final       | Amounts     |                                                           |
| Miscellaneous:                                    |                  |             |             |                                                           |
| Refunds                                           | \$ 149,000       | 167,744     | 307,659     | 139,915                                                   |
| Insurance recoveries                              | 28,000           | 176,580     | 190,388     | 13,808                                                    |
| Gifts and donations                               | 50,000           | 63,968      | 66,588      | 2,620                                                     |
| Other miscellaneous revenue                       | 13,652           | 24,486      | 20,525      | (3,961)                                                   |
| Reserve for revenue transfers                     | 500,000          | 217,863     | -           | (217,863)                                                 |
| Total miscellaneous                               | 740,652          | 650,641     | 585,160     | (65,481)                                                  |
| Recovered costs:                                  |                  |             |             |                                                           |
| General Government Administration                 |                  |             |             |                                                           |
| Pamunkey Regional Jail                            | 370,826          | 370,826     | 370,826     | -                                                         |
| Public Utilities Fund                             |                  |             |             |                                                           |
| Cost allocation                                   | 1,066,991        | 1,066,991   | 1,066,991   | -                                                         |
| Service assessment                                | 285,494          | 285,494     | 285,494     | -                                                         |
| Treasurer                                         | 21,000           | 71,714      | 74,784      | 3,070                                                     |
| General Services                                  | 85,000           | 85,000      | 42,601      | (42,399)                                                  |
| Judicial Administration                           |                  |             |             |                                                           |
| Clerk of Circuit Court                            | 16,000           | 16,000      | 9,726       | (6,274)                                                   |
| General District Court                            | 13,300           | 13,300      | 14,339      | 1,039                                                     |
| Commonwealth Attorney                             | -                | -           | 1,477       | 1,477                                                     |
| Public Safety                                     |                  |             |             |                                                           |
| Community Corrections                             | 46,200           | 55,086      | 52,122      | (2,964)                                                   |
| Sheriff                                           | 53,800           | 53,800      | 148,372     | 94,572                                                    |
| Building Inspector                                | 5,000            | 5,000       | -           | (5,000)                                                   |
| Emergency Communications                          | -                | -           | 5,400       | 5,400                                                     |
| Animal Control                                    | -                | 2,197       | 3,220       | 1,023                                                     |
| Fire                                              | 68,000           | 68,000      | 71,436      | 3,436                                                     |
| Human Services                                    |                  |             |             |                                                           |
| Social Services                                   | 25,660           | 25,660      | 37,166      | 11,506                                                    |
| Community Resources                               | 5,000            | 5,000       | 5,000       | -                                                         |
| Public Works                                      |                  |             |             |                                                           |
| Solid Waste Management                            | 174,400          | 174,400     | 318,879     | 144,479                                                   |
| Community Development                             |                  |             |             |                                                           |
| Contributions: Greater Richmond Convention Center | 457,800          | 457,800     | 385,206     | (72,594)                                                  |
| Planning                                          | -                | 2,000       | 1,600       | (400)                                                     |
| CDA                                               | 24,000           | 24,000      | 24,000      | -                                                         |
| Economic Development                              | 185,905          | 185,905     | 185,905     | -                                                         |
| Total recovered costs                             | 2,904,376        | 2,968,173   | 3,104,544   | 136,371                                                   |
| Total revenues from local sources                 | 172,753,170      | 172,728,662 | 168,621,849 | (4,106,813)                                               |
| Intergovernmental:                                |                  |             |             |                                                           |
| Revenue from the Commonwealth:                    |                  |             |             |                                                           |
| Non-categorical aid:                              |                  |             |             |                                                           |
| Vehicle rental tax                                | 175,000          | 175,000     | 123,249     | (51,751)                                                  |
| Personal property taxes (state remittance)        | 15,002,000       | 15,002,000  | 15,002,745  | 745                                                       |
| Rolling Stock Tax                                 | 50,424           | 50,424      | 71,004      | 20,580                                                    |
| Total non-categorical aid                         | 15,227,424       | 15,227,424  | 15,196,998  | (30,426)                                                  |
| Categorical aid:                                  |                  |             |             |                                                           |
| Shared expenses:                                  |                  |             |             |                                                           |
| Commissioner of the Revenue                       | 268,000          | 268,000     | 234,632     | (33,368)                                                  |
| Treasurer                                         | 248,000          | 248,000     | 220,852     | (27,148)                                                  |
| Registrar                                         | 60,000           | 60,000      | 53,506      | (6,494)                                                   |
| Clerk of Circuit Court                            | 522,000          | 522,000     | 465,748     | (56,252)                                                  |
| Commonwealth's Attorney                           | 876,000          | 876,000     | 798,023     | (77,977)                                                  |
| Sheriff                                           | 3,469,000        | 3,266,913   | 2,984,008   | (282,905)                                                 |
| Total shared expenses                             | 5,443,000        | 5,240,913   | 4,756,769   | (484,144)                                                 |
| Other categorical aid:                            |                  |             |             |                                                           |
| Social Services                                   | 1,118,892        | 1,123,032   | 1,249,187   | 126,155                                                   |
| Other                                             | 1,436,500        | 2,010,463   | 1,476,224   | (534,239)                                                 |
| State Reversion Clearing Account                  | (248,187)        | (248,187)   | (248,187)   | -                                                         |
| Total other categorical aid                       | 2,307,205        | 2,885,308   | 2,477,224   | (408,084)                                                 |
| Total categorical aid                             | 7,750,205        | 8,126,221   | 7,233,993   | (892,228)                                                 |
| Total revenue from the Commonwealth               | 22,977,629       | 23,353,645  | 22,430,991  | (922,654)                                                 |

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 13**

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2010

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|                                                    | Budgeted Amounts |             | Actual      | Variance with                      |
|----------------------------------------------------|------------------|-------------|-------------|------------------------------------|
|                                                    | Original         | Final       | Amounts     | Final Budget - Positive (Negative) |
| Revenue from the Federal government:               |                  |             |             |                                    |
| Categorical aid:                                   |                  |             |             |                                    |
| Department of Interior                             | \$ 2,000         | 2,000       | 8,179       | 6,179                              |
| Build America Bonds (direct credit)                | -                | -           | 127,148     | 127,148                            |
| EEC Block Grant                                    | -                | 409,400     | -           | (409,400)                          |
| FEMA Safer                                         | 283,000          | 283,000     | 337,993     | 54,993                             |
| Justice                                            | 8,000            | 8,000       | 5,041       | (2,959)                            |
| Local law enforcement block grant                  | -                | 10,530      | 10,530      | -                                  |
| ARRA Edward Byrne                                  | -                | 43,632      | 43,632      | -                                  |
| ARRA Comp Board                                    | -                | 202,087     | 202,087     | -                                  |
| Justice                                            | 18,000           | 18,000      | 31,554      | 13,554                             |
| Health and Human Services                          | 3,723,150        | 3,746,352   | 2,716,916   | (1,029,436)                        |
| Total revenue from the Federal government          | 4,034,150        | 4,723,001   | 3,483,080   | (1,239,921)                        |
| Total intergovernmental                            | 27,011,779       | 28,076,646  | 25,914,071  | (2,162,575)                        |
| Total revenues                                     | 199,764,949      | 200,805,308 | 194,535,920 | (6,269,388)                        |
| <b>EXPENDITURES</b>                                |                  |             |             |                                    |
| General government administration:                 |                  |             |             |                                    |
| Legislative - Board of Supervisors                 | 537,526          | 546,616     | 495,785     | 50,831                             |
| General and financial administration:              |                  |             |             |                                    |
| County Administrator                               | 1,195,070        | 1,214,492   | 997,251     | 217,241                            |
| Human Resources                                    | 850,742          | 854,722     | 788,241     | 66,481                             |
| County Attorney                                    | 1,183,907        | 1,184,765   | 1,141,475   | 43,290                             |
| Commissioner of the Revenue                        | 1,260,022        | 1,284,936   | 1,203,419   | 81,517                             |
| Assessor                                           | 927,174          | 939,322     | 841,913     | 97,409                             |
| Treasurer                                          | 1,306,241        | 1,342,200   | 1,295,840   | 46,360                             |
| Finance                                            | 996,129          | 1,003,514   | 889,948     | 113,566                            |
| Management Services                                | 273,486          | 273,731     | 270,935     | 2,796                              |
| Public Information Office                          | 145,921          | 145,921     | 129,161     | 16,760                             |
| Purchasing                                         | 567,325          | 568,060     | 494,990     | 73,070                             |
| Information Technology                             | 3,504,163        | 3,963,515   | 3,284,903   | 678,612                            |
| General Services                                   | 435,611          | 445,823     | 275,002     | 170,821                            |
| Total general and financial administration         | 12,645,791       | 13,221,001  | 11,613,078  | 1,607,923                          |
| Board of elections - Registrar and Electoral Board | 352,012          | 371,257     | 314,733     | 56,524                             |
| Total general government administration            | 13,535,329       | 14,138,874  | 12,423,596  | 1,715,278                          |
| Judicial administration:                           |                  |             |             |                                    |
| Courts:                                            |                  |             |             |                                    |
| Circuit Court                                      | 101,518          | 115,804     | 91,340      | 24,464                             |
| General District Court                             | 102,320          | 107,706     | 100,146     | 7,560                              |
| Magistrates                                        | 3,199            | 3,199       | 2,967       | 232                                |
| Juvenile and Domestic Relations District Court     | 26,275           | 26,275      | 25,568      | 707                                |
| Clerk of the Circuit Court                         | 1,400,107        | 1,436,682   | 1,335,230   | 101,452                            |
| Court Services                                     | 1,372,380        | 1,418,829   | 1,374,991   | 43,838                             |
| Total courts                                       | 3,005,799        | 3,108,495   | 2,930,242   | 178,253                            |
| Commonwealth's Attorney                            | 1,585,532        | 1,592,323   | 1,494,461   | 97,862                             |
| Total judicial administration                      | 4,591,331        | 4,700,818   | 4,424,703   | 276,115                            |
| Public safety:                                     |                  |             |             |                                    |
| Sheriff                                            | 19,440,289       | 19,585,925  | 18,642,695  | 943,230                            |
| Fire and rescue services:                          |                  |             |             |                                    |
| Fire and Emergency Management Services             | 14,308,585       | 14,578,735  | 13,847,405  | 731,330                            |
| Total fire and rescue services                     | 14,308,585       | 14,578,735  | 13,847,405  | 731,330                            |
| Correction and Detention:                          |                  |             |             |                                    |
| Pamunkey Regional Jail                             | 4,457,455        | 4,457,455   | 3,983,122   | 474,333                            |
| Juvenile Court Services                            | 650,702          | 713,792     | 709,199     | 4,593                              |
| Community Corrections                              | 386,763          | 455,894     | 399,805     | 56,089                             |
| Total correction and detention                     | 5,494,920        | 5,627,141   | 5,092,126   | 535,015                            |
| Inspections - Building Inspections                 | 1,633,482        | 1,645,366   | 1,445,710   | 199,656                            |
| Other protection:                                  |                  |             |             |                                    |
| Emergency Communications                           | 3,742,434        | 3,941,428   | 3,415,055   | 526,373                            |
| Animal Control                                     | 1,061,621        | 1,158,703   | 1,072,456   | 86,247                             |
| Total other protection                             | 4,804,055        | 5,100,131   | 4,487,511   | 612,620                            |
| Total public safety                                | 45,681,331       | 46,537,298  | 43,515,447  | 3,021,851                          |

COUNTY OF HANOVER, VIRGINIA

Exhibit 13

General Fund  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2010

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|                                                            | Budgeted Amounts |             | Actual      | Variance with                            |
|------------------------------------------------------------|------------------|-------------|-------------|------------------------------------------|
|                                                            | Original         | Final       | Amounts     | Final Budget -<br>Positive<br>(Negative) |
| Public works:                                              |                  |             |             |                                          |
| Sanitation and waste removal:                              |                  |             |             |                                          |
| Public Works                                               | \$ 1,818,392     | 1,928,574   | 1,666,322   | 262,252                                  |
| Solid Waste Services                                       | 4,170,646        | 4,204,456   | 3,716,967   | 487,489                                  |
| Recycling Service Districts                                | 74,400           | 74,400      | 59,645      | 14,755                                   |
| Total sanitation and waste removal                         | 6,063,438        | 6,207,430   | 5,442,934   | 764,496                                  |
| Maintenance of buildings, grounds and equipment:           |                  |             |             |                                          |
| Facilities Management                                      | 1,919,523        | 2,207,842   | 1,778,912   | 428,930                                  |
| Total maintenance of buildings, grounds and equip.         | 1,919,523        | 2,207,842   | 1,778,912   | 428,930                                  |
| Total public works                                         | 7,982,961        | 8,415,272   | 7,221,846   | 1,193,426                                |
| Health and human services:                                 |                  |             |             |                                          |
| Health                                                     | 502,000          | 502,000     | 499,091     | 2,909                                    |
| Human Services:                                            |                  |             |             |                                          |
| Social Services                                            | 5,950,423        | 5,990,175   | 5,358,326   | 631,849                                  |
| Community Resources                                        | 405,107          | 412,610     | 377,404     | 35,206                                   |
| Tax Relief                                                 | 1,783,621        | 1,783,621   | 1,721,642   | 61,979                                   |
| Total human services                                       | 8,139,151        | 8,186,406   | 7,457,372   | 729,034                                  |
| Total health and human services                            | 8,641,151        | 8,688,406   | 7,956,463   | 731,943                                  |
| Parks, recreation and cultural:                            |                  |             |             |                                          |
| Parks and Recreation                                       | 3,654,388        | 3,720,098   | 3,336,230   | 383,868                                  |
| Pamunkey Regional Library                                  | 2,740,395        | 2,740,395   | 2,740,347   | 48                                       |
| Total parks, recreation and cultural                       | 6,394,783        | 6,460,493   | 6,076,577   | 383,916                                  |
| Community development:                                     |                  |             |             |                                          |
| Planning and community development:                        |                  |             |             |                                          |
| Planning                                                   | 2,242,968        | 2,361,309   | 2,182,830   | 178,479                                  |
| GIS                                                        | 723,506          | 803,016     | 669,396     | 133,620                                  |
| Economic development                                       | 2,078,371        | 2,088,984   | 1,472,501   | 616,483                                  |
| Cannery                                                    | 45,016           | 49,616      | 34,951      | 14,665                                   |
| Community support                                          | 1,251,001        | 1,361,456   | 1,145,330   | 216,126                                  |
| Total planning and community development                   | 6,340,862        | 6,664,381   | 5,505,008   | 1,159,373                                |
| Environmental mgmt. - Soil and Water Conservation District | 103,500          | 103,500     | 103,500     | -                                        |
| Cooperative extension program - VPI Extension              | 106,711          | 114,129     | 98,508      | 15,621                                   |
| Total community development                                | 6,551,073        | 6,882,010   | 5,707,016   | 1,174,994                                |
| Payments to component units:                               |                  |             |             |                                          |
| Community Development:                                     |                  |             |             |                                          |
| Economic Development Fund                                  | -                | 400,000     | 200,000     | 200,000                                  |
| Total community development                                | -                | 400,000     | 200,000     | 200,000                                  |
| Education:                                                 |                  |             |             |                                          |
| School Fund                                                | 95,062,617       | 95,062,617  | 89,229,786  | 5,832,831                                |
| Total education                                            | 95,062,617       | 95,062,617  | 89,229,786  | 5,832,831                                |
| Total payments to component units                          | 95,062,617       | 95,462,617  | 89,429,786  | 6,032,831                                |
| Debt service:                                              |                  |             |             |                                          |
| Principal retirement                                       | 2,205,673        | 2,155,086   | 2,155,086   | -                                        |
| Interest and fiscal charges                                | 811,935          | 862,522     | 862,522     | -                                        |
| Total debt service                                         | 3,017,608        | 3,017,608   | 3,017,608   | -                                        |
| Total expenditures                                         | 191,458,184      | 194,303,396 | 179,773,042 | 14,530,354                               |
| Excess of revenues over expenditures                       | 8,306,765        | 6,501,912   | 14,762,878  | 8,260,966                                |
| OTHER FINANCING USES                                       |                  |             |             |                                          |
| Other financing uses:                                      |                  |             |             |                                          |
| Transfers to governmental funds:                           |                  |             |             |                                          |
| County Improvements Fund                                   | 2,802,800        | 2,825,800   | 2,055,778   | 770,022                                  |
| School Improvements Fund                                   | 1,008,000        | 1,008,000   | 1,008,000   | -                                        |
| Comprehensive Services Fund                                | 2,854,681        | 2,854,681   | 2,473,795   | 380,886                                  |
| Community Services Fund                                    | 4,919,870        | 4,896,870   | 4,392,501   | 504,369                                  |
| Total transfers to governmental funds                      | 11,585,351       | 11,585,351  | 9,930,074   | 1,655,277                                |
| Transfers to Airport Enterprise Fund                       | 200,703          | 200,703     | 200,703     | -                                        |
| Total other financing uses                                 | 11,786,054       | 11,786,054  | 10,130,777  | 1,655,277                                |
| Net change in fund balance                                 | (3,479,289)      | (5,284,142) | 4,632,101   | 9,916,243                                |
| Fund balance beginning                                     | 3,479,289        | 32,916,804  | 32,916,804  | -                                        |
| Fund balance ending                                        | \$ -             | 27,632,662  | 37,548,905  | 9,916,243                                |



## **COUNTY IMPROVEMENTS FUND**

***County Improvements*** – Accounts for the acquisition or construction of the County’s capital assets

**COUNTY OF HANOVER, VIRGINIA****Exhibit 14**

County Improvements Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2010

|                                                           | Budgeted Amounts |              | Actual       | Variance with                      |
|-----------------------------------------------------------|------------------|--------------|--------------|------------------------------------|
|                                                           | Original         | Final        | Amounts      | Final Budget - Positive (Negative) |
| <b>REVENUES</b>                                           |                  |              |              |                                    |
| Revenue from local sources:                               |                  |              |              |                                    |
| Revenues from use of money and property                   | \$ -             | -            | 1,136        | 1,136                              |
| Charges for services                                      | 433,000          | 1,700,337    | 488,895      | (1,211,442)                        |
| Recovered costs                                           | -                | 3,348,421    | -            | (3,348,421)                        |
| Miscellaneous                                             | -                | -            | 4,287        | 4,287                              |
| Total revenue from local sources                          | 433,000          | 5,048,758    | 494,318      | (4,554,440)                        |
| Intergovernmental:                                        |                  |              |              |                                    |
| Revenue from the Commonwealth                             | 375,000          | 15,588,710   | 1,686,482    | (13,902,228)                       |
| Revenue from the Federal government                       | -                | 144,084      | 65,283       | (78,801)                           |
| Total intergovernmental                                   | 375,000          | 15,732,794   | 1,751,765    | (13,981,029)                       |
| Total revenues                                            | 808,000          | 20,781,552   | 2,246,083    | (18,535,469)                       |
| <b>EXPENDITURES</b>                                       |                  |              |              |                                    |
| General government administration                         | 671,800          | 859,708      | 641,579      | 218,129                            |
| Judicial administration                                   | -                | 200,000      | 27,629       | 172,371                            |
| Public safety                                             | 1,481,000        | 27,245,581   | 13,461,768   | 13,783,813                         |
| Public works                                              | 1,425,000        | 25,257,728   | 3,165,175    | 22,092,553                         |
| Human services                                            | 150,000          | 2,201,658    | 2,101,673    | 99,985                             |
| Parks, recreation and cultural                            | 1,774,000        | 3,848,441    | 1,154,887    | 2,693,554                          |
| Community development                                     | -                | 733,850      | 453,366      | 280,484                            |
| Debt service:                                             |                  |              |              |                                    |
| Interest and fiscal charges                               | 67,500           | 370,000      | 177,906      | 192,094                            |
| Total expenditures                                        | 5,569,300        | 60,716,966   | 21,183,983   | 39,532,983                         |
| Excess (deficiency) of revenues over (under) expenditures | (4,761,300)      | (39,935,414) | (18,937,900) | 20,997,514                         |
| <b>OTHER FINANCING SOURCES</b>                            |                  |              |              |                                    |
| Transfers in                                              | 2,802,800        | 2,825,800    | 2,055,778    | (770,022)                          |
| Issuance of general obligation bonds                      | 1,774,000        | 24,553,002   | 13,505,000   | (11,048,002)                       |
| Premium on general obligation bonds issued                | -                | 400,000      | 399,065      | (935)                              |
| Issuance of capital lease                                 | -                | 2,634,500    | 2,449,001    | (185,499)                          |
| Total other financing sources                             | 4,576,800        | 30,413,302   | 18,408,844   | (12,004,458)                       |
| Net change in fund balance                                | (184,500)        | (9,522,112)  | (529,056)    | 8,993,056                          |
| Fund balance - beginning                                  | 184,500          | 12,041,716   | 12,041,716   | -                                  |
| Fund balance - ending                                     | \$ -             | 2,519,604    | 11,512,660   | 8,993,056                          |

## **SCHOOL IMPROVEMENTS FUND**

***School Improvements*** – Accounts for the acquisition or construction of capital assets used by the County's School Board Component Unit.

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 15**

School Improvements Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2010

|                                                           | Original<br>Budget | Final<br>Budget | Actual<br>Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|-----------------------------------------------------------|--------------------|-----------------|-------------------|-----------------------------------------------------------|
| <b>REVENUES</b>                                           |                    |                 |                   |                                                           |
| Revenue from local sources:                               |                    |                 |                   |                                                           |
| Revenue from use of money and property                    | \$ 96,000          | 96,000          | 5,544             | (90,456)                                                  |
| Charges for services:                                     |                    |                 |                   |                                                           |
| Proffers                                                  | 700,000            | 700,000         | 543,437           | (156,563)                                                 |
| Total revenue from local sources                          | 796,000            | 796,000         | 548,981           | (247,019)                                                 |
| Intergovernmental:                                        |                    |                 |                   |                                                           |
| Revenue from the Commonwealth:                            |                    |                 |                   |                                                           |
| Categorical aid:                                          |                    |                 |                   |                                                           |
| Education                                                 | -                  | -               | 11,034            | 11,034                                                    |
| Total revenues                                            | 796,000            | 796,000         | 560,015           | (235,985)                                                 |
| <b>EXPENDITURES</b>                                       |                    |                 |                   |                                                           |
| Capital outlay:                                           |                    |                 |                   |                                                           |
| Education                                                 | 7,928,000          | 16,165,686      | 6,594,200         | 9,571,486                                                 |
| Debt service:                                             |                    |                 |                   |                                                           |
| Interest and fiscal charges                               | -                  | 110,000         | 109,193           | 807                                                       |
| Total expenditures                                        | 7,928,000          | 16,275,686      | 6,703,393         | 9,572,293                                                 |
| Excess (deficiency) of revenues over (under) expenditures | (7,132,000)        | (15,479,686)    | (6,143,378)       | 9,336,308                                                 |
| <b>OTHER FINANCING SOURCES</b>                            |                    |                 |                   |                                                           |
| Other financing sources:                                  |                    |                 |                   |                                                           |
| Transfers in                                              | 1,008,000          | 1,008,000       | 1,008,000         | -                                                         |
| Issuance of general obligation bonds                      | 6,124,000          | 13,321,425      | 12,860,000        | (461,425)                                                 |
| Premium on general obligation bonds issued                | -                  | 635,000         | 464,515           | (170,485)                                                 |
| Total other financing sources                             | 7,132,000          | 14,964,425      | 14,332,515        | (631,910)                                                 |
| Net change in fund balance                                | -                  | (515,261)       | 8,189,137         | 8,704,398                                                 |
| Fund balance - beginning                                  | -                  | 515,261         | 515,261           | -                                                         |
| Fund balance - ending                                     | \$ -               | -               | 8,704,398         | 8,704,398                                                 |

## **NONMAJOR OTHER GOVERNMENTAL FUNDS**

Nonmajor Other Governmental Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

***Comprehensive Services*** - Accounts for the operations of the Commonwealth of Virginia's Comprehensive Services Act for which a community policy and management team comprised of representatives of the School Board, Social Services, Community Services, Health, and Probation provide oversight.

***Community Services*** - Accounts for the operation of mental health, mental retardation, and substance abuse services.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 16**

Nonmajor Governmental Funds

Combining Balance Sheet

June 30, 2010

|                                                                   | Other Governmental Funds  |                       |                  |
|-------------------------------------------------------------------|---------------------------|-----------------------|------------------|
|                                                                   | Comprehensive<br>Services | Community<br>Services | Total            |
| <b>ASSETS</b>                                                     |                           |                       |                  |
| Cash, cash equivalents and investments                            | \$ 379,957                | 466,387               | 846,344          |
| Accounts receivable (net of allowance for uncollectible accounts) | -                         | 253,432               | 253,432          |
| Due from other governmental units                                 | 464,187                   | 24,753                | 488,940          |
| Total assets                                                      | <u>\$ 844,144</u>         | <u>744,572</u>        | <u>1,588,716</u> |
| <b>LIABILITIES</b>                                                |                           |                       |                  |
| Accounts payable                                                  | 439,579                   | 109,637               | 549,216          |
| Accrued liabilities                                               | 4,565                     | 330,288               | 334,853          |
| Total liabilities                                                 | <u>444,144</u>            | <u>439,925</u>        | <u>884,069</u>   |
| <b>FUND BALANCES</b>                                              |                           |                       |                  |
| Reserved for:                                                     |                           |                       |                  |
| Encumbrances                                                      | -                         | 64,218                | 64,218           |
| Grant programs                                                    | -                         | 37,038                | 37,038           |
| Total reserved                                                    | <u>-</u>                  | <u>101,256</u>        | <u>101,256</u>   |
| Unreserved:                                                       |                           |                       |                  |
| Designated for specific purposes                                  | -                         | 3,391                 | 3,391            |
| Undesignated                                                      | 400,000                   | 200,000               | 600,000          |
| Total fund balance                                                | <u>400,000</u>            | <u>304,647</u>        | <u>704,647</u>   |
| Total liabilities and fund balance                                | <u>\$ 844,144</u>         | <u>744,572</u>        | <u>1,588,716</u> |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 17**

Nonmajor Governmental Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended June 30, 2010

|                                                           | Other Governmental Funds  |                       |             |
|-----------------------------------------------------------|---------------------------|-----------------------|-------------|
|                                                           | Comprehensive<br>Services | Community<br>Services | Total       |
| <b>REVENUES</b>                                           |                           |                       |             |
| Revenue from local sources:                               |                           |                       |             |
| Revenue from use of money and property                    | \$ -                      | 24,282                | 24,282      |
| Charges for services                                      | -                         | 3,386,803             | 3,386,803   |
| Recovered cost                                            | 110,448                   | 151,244               | 261,692     |
| Miscellaneous                                             | -                         | 31,641                | 31,641      |
| Total revenue from local sources                          | 110,448                   | 3,593,970             | 3,704,418   |
| Intergovernmental:                                        |                           |                       |             |
| Revenue from the Commonwealth                             | 2,360,465                 | 2,163,704             | 4,524,169   |
| Revenue from the Federal government                       | -                         | 538,848               | 538,848     |
| Total intergovernmental                                   | 2,360,465                 | 2,702,552             | 5,063,017   |
| Total revenues                                            | 2,470,913                 | 6,296,522             | 8,767,435   |
| <b>EXPENDITURES</b>                                       |                           |                       |             |
| Human services                                            | 4,944,708                 | 10,621,964            | 15,566,672  |
| Total expenditures                                        | 4,944,708                 | 10,621,964            | 15,566,672  |
| Excess (deficiency) of revenues over (under) expenditures | (2,473,795)               | (4,325,442)           | (6,799,237) |
| <b>OTHER FINANCING SOURCES</b>                            |                           |                       |             |
| Transfers in                                              | 2,473,795                 | 4,392,501             | 6,866,296   |
| Net change in fund balance                                | -                         | 67,059                | 67,059      |
| Fund balances - beginning                                 | 400,000                   | 237,588               | 637,588     |
| Fund balances - ending                                    | \$ 400,000                | 304,647               | 704,647     |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 18**

## Comprehensive Services Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2010

|                                                           | Original<br>Budget | Final<br>Budget | Actual<br>Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|-----------------------------------------------------------|--------------------|-----------------|-------------------|-----------------------------------------------------------|
| <b>REVENUES</b>                                           |                    |                 |                   |                                                           |
| Revenue from local sources                                |                    |                 |                   |                                                           |
| Recovered costs                                           | \$ 82,500          | 82,500          | 110,448           | 27,948                                                    |
| Total revenue from local sources                          | 82,500             | 82,500          | 110,448           | 27,948                                                    |
| Intergovernmental:                                        |                    |                 |                   |                                                           |
| Revenue from the Commonwealth:                            |                    |                 |                   |                                                           |
| Categorical aid (State agency):                           |                    |                 |                   |                                                           |
| Education                                                 | 3,005,744          | 3,005,744       | 2,360,465         | (645,279)                                                 |
| Total revenues                                            | 3,088,244          | 3,088,244       | 2,470,913         | (617,331)                                                 |
| <b>EXPENDITURES</b>                                       |                    |                 |                   |                                                           |
| Human services:                                           |                    |                 |                   |                                                           |
| Comprehensive services                                    | 5,942,925          | 5,942,925       | 4,944,708         | 998,217                                                   |
| Total expenditures                                        | 5,942,925          | 5,942,925       | 4,944,708         | 998,217                                                   |
| Excess (deficiency) of revenues over (under) expenditures | (2,854,681)        | (2,854,681)     | (2,473,795)       | 380,886                                                   |
| <b>OTHER FINANCING SOURCES</b>                            |                    |                 |                   |                                                           |
| Transfers in                                              | 2,854,681          | 2,854,681       | 2,473,795         | (380,886)                                                 |
| Net change in fund balance                                | -                  | -               | -                 | -                                                         |
| Fund balance - beginning                                  | -                  | 400,000         | 400,000           | -                                                         |
| Fund balance - ending                                     | \$ -               | 400,000         | 400,000           | -                                                         |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 19**

## Community Services Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2010

|                                                           | Original<br>Budget | Final<br>Budget | Actual<br>Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|-----------------------------------------------------------|--------------------|-----------------|-------------------|-----------------------------------------------------------|
| <b>REVENUES</b>                                           |                    |                 |                   |                                                           |
| Revenue from local sources:                               |                    |                 |                   |                                                           |
| Revenue from use of money and property:                   |                    |                 |                   |                                                           |
| Sale of materials and supplies                            | \$ 45,000          | 45,000          | 24,282            | (20,718)                                                  |
| Total revenue from use of money and property              | 45,000             | 45,000          | 24,282            | (20,718)                                                  |
| Charges for services                                      | 3,203,000          | 3,203,000       | 3,386,803         | 183,803                                                   |
| Recovered cost                                            | 160,000            | 160,000         | 151,244           | (8,756)                                                   |
| Miscellaneous                                             | 80,000             | 80,000          | 31,641            | (48,359)                                                  |
| Total revenue from local sources                          | 3,488,000          | 3,488,000       | 3,593,970         | 105,970                                                   |
| Intergovernmental:                                        |                    |                 |                   |                                                           |
| Revenue from the Commonwealth:                            |                    |                 |                   |                                                           |
| Categorical aid (State agency):                           |                    |                 |                   |                                                           |
| Mental Health, Retardation and Substance Abuse            | 2,187,135          | 2,187,135       | 2,163,704         | (23,431)                                                  |
| Total revenue from the Commonwealth                       | 2,187,135          | 2,187,135       | 2,163,704         | (23,431)                                                  |
| Revenue from the Federal government:                      |                    |                 |                   |                                                           |
| Categorical aid (Federal agency):                         |                    |                 |                   |                                                           |
| Health and Human Services                                 | 533,810            | 533,810         | 538,848           | 5,038                                                     |
| Total revenue from the Federal government                 | 533,810            | 533,810         | 538,848           | 5,038                                                     |
| Total intergovernmental                                   | 2,720,945          | 2,720,945       | 2,702,552         | (18,393)                                                  |
| Total revenues                                            | 6,208,945          | 6,208,945       | 6,296,522         | 87,577                                                    |
| <b>EXPENDITURES</b>                                       |                    |                 |                   |                                                           |
| Human services:                                           |                    |                 |                   |                                                           |
| Community services                                        | 11,128,815         | 11,143,403      | 10,621,964        | 521,439                                                   |
| Total expenditures                                        | 11,128,815         | 11,143,403      | 10,621,964        | 521,439                                                   |
| Excess (deficiency) of revenues over (under) expenditures | (4,919,870)        | (4,934,458)     | (4,325,442)       | 609,016                                                   |
| <b>OTHER FINANCING SOURCES</b>                            |                    |                 |                   |                                                           |
| Transfers in                                              | 4,919,870          | 4,896,870       | 4,392,501         | (504,369)                                                 |
| Net change in fund balance                                | -                  | (37,588)        | 67,059            | 104,647                                                   |
| Fund balance - beginning                                  | -                  | 237,588         | 237,588           | -                                                         |
| Fund balance - ending                                     | \$ -               | 200,000         | 304,647           | 104,647                                                   |



## INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and other government units, on a cost reimbursement basis.

***Self-Insurance*** - Accounts for payment of health insurance premiums from departments and employee deductions and related claims.

***Fleet Management*** – Accounts for preventative maintenance and repair service for vehicles, motorized equipment, radios and communications equipment.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 20**

Internal Service Funds

Combining Statement of Net Assets

June 30, 2010

|                                                           | Self-Insurance | Fleet<br>Management | Total     |
|-----------------------------------------------------------|----------------|---------------------|-----------|
| <b>ASSETS</b>                                             |                |                     |           |
| Current Assets:                                           |                |                     |           |
| Cash, cash equivalents and investments                    | \$ 6,164,469   | -                   | 6,164,469 |
| Accounts receivable (net of allowance for uncollectibles) | 10,000         | 20,291              | 30,291    |
| Inventory                                                 | -              | 155,231             | 155,231   |
| Total current assets                                      | 6,174,469      | 175,522             | 6,349,991 |
| Noncurrent Assets:                                        |                |                     |           |
| Capital assets:                                           |                |                     |           |
| Machinery and equipment                                   | -              | 1,162,951           | 1,162,951 |
| Less accumulated depreciation                             | -              | (968,677)           | (968,677) |
| Total capital assets (net of accumulated depreciation)    | -              | 194,274             | 194,274   |
| Total noncurrent assets                                   | -              | 194,274             | 194,274   |
| Total assets                                              | 6,174,469      | 369,796             | 6,544,265 |
| <b>LIABILITIES</b>                                        |                |                     |           |
| Current Liabilities:                                      |                |                     |           |
| Accounts payable                                          | 1,612          | 115,656             | 117,268   |
| Incurred but not reported self-insurance claims           | 2,178,000      | -                   | 2,178,000 |
| Accrued liabilities                                       | 15,418         | 53,712              | 69,130    |
| Due to General Fund                                       | -              | 100,748             | 100,748   |
| Unearned revenue                                          | 1,445,756      | -                   | 1,445,756 |
| Total current liabilities                                 | 3,640,786      | 270,116             | 3,910,902 |
| Noncurrent Liabilities:                                   |                |                     |           |
| Compensated absences                                      | -              | 141,013             | 141,013   |
| Total noncurrent liabilities                              | -              | 141,013             | 141,013   |
| Total liabilities                                         | 3,640,786      | 411,129             | 4,051,915 |
| <b>NET ASSETS</b>                                         |                |                     |           |
| Invested in capital assets                                | -              | 194,274             | 194,274   |
| Unrestricted (deficit)                                    | 2,533,683      | (235,607)           | 2,298,076 |
| Total net assets (deficit)                                | \$ 2,533,683   | (41,333)            | 2,492,350 |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 21**

Internal Service Funds

Combining Statement of Revenues, Expenses and Changes in Fund Net Assets

For the Year Ended June 30, 2010

|                                     | <u>Self-Insurance</u> | <u>Fleet<br/>Management</u> | <u>Total</u> |
|-------------------------------------|-----------------------|-----------------------------|--------------|
| <b>OPERATING REVENUES</b>           |                       |                             |              |
| Charges for services                | \$ 27,118,696         | 1,384,624                   | 28,503,320   |
| Recovered cost                      | 118,560               | 276,256                     | 394,816      |
| Miscellaneous revenue               | -                     | 11,520                      | 11,520       |
| Total operating revenues            | 27,237,256            | 1,672,400                   | 28,909,656   |
| <b>OPERATING EXPENSES</b>           |                       |                             |              |
| Health care claims and benefits     | 25,937,699            | -                           | 25,937,699   |
| Personal services                   | 25,000                | 1,147,661                   | 1,172,661    |
| Fringe benefits                     | 3,744                 | 403,400                     | 407,144      |
| Contractual services                | 62,869                | 57,370                      | 120,239      |
| Other charges                       | 8,655                 | 199,706                     | 208,361      |
| Depreciation                        | -                     | 107,210                     | 107,210      |
| Total operating expenses            | 26,037,967            | 1,915,347                   | 27,953,314   |
| Operating income (loss)             | 1,199,289             | (242,947)                   | 956,342      |
| <b>NONOPERATING REVENUES</b>        |                       |                             |              |
| Interest income                     | 146,289               | -                           | 146,289      |
| Gain on sale of capital assets      | -                     | 12,000                      | 12,000       |
| Total nonoperating revenues         | 146,289               | 12,000                      | 158,289      |
| Income before capital contributions | 1,345,578             | (230,947)                   | 1,114,631    |
| Capital contributions               | -                     | 8,262                       | 8,262        |
| Change in net assets                | 1,345,578             | (222,685)                   | 1,122,893    |
| Total net assets - beginning        | 1,188,105             | 181,352                     | 1,369,457    |
| Total net assets (deficit) - ending | \$ 2,533,683          | (41,333)                    | 2,492,350    |

**COUNTY OF HANOVER, VIRGINIA**
**Exhibit 22**

Internal Service Funds

Combining Statement of Cash Flows

For the Year Ended June 30, 2010

|                                                                                                       | Self-Insurance | Fleet<br>Management | Total        |
|-------------------------------------------------------------------------------------------------------|----------------|---------------------|--------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                                           |                |                     |              |
| Receipts from interfund services provided                                                             | \$ 27,339,598  | 1,671,526           | 29,011,124   |
| Payments to suppliers and service providers                                                           | (106,509)      | (186,999)           | (293,508)    |
| Payments to employees                                                                                 | (25,000)       | (1,566,749)         | (1,591,749)  |
| Claims and benefits paid                                                                              | (26,226,794)   | -                   | (26,226,794) |
| Net cash provided (used) by operating activities                                                      | 981,295        | (82,222)            | 899,073      |
| <b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>                                                |                |                     |              |
| Advance from General Fund                                                                             | -              | 100,748             | 100,748      |
| Net cash provided by noncapital and related financing activities                                      | -              | 100,748             | 100,748      |
| <b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>                                       |                |                     |              |
| Purchases of capital assets                                                                           | -              | (51,124)            | (51,124)     |
| Proceeds from sale of capital assets                                                                  | -              | 16,674              | 16,674       |
| Net cash (used) by capital and related financing activities                                           | -              | (34,450)            | (34,450)     |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                                           |                |                     |              |
| Interest received                                                                                     | 146,289        | -                   | 146,289      |
| Net cash provided by investing activities                                                             | 146,289        | -                   | 146,289      |
| Net increase (decrease) in cash and cash equivalents                                                  | 1,127,584      | (15,924)            | 1,111,660    |
| Cash and cash equivalents at beginning of year                                                        | 5,036,885      | 15,924              | 5,052,809    |
| Cash and cash equivalents at end of year                                                              | \$ 6,164,469   | -                   | 6,164,469    |
| <b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b> |                |                     |              |
| Operating income (loss)                                                                               | \$ 1,199,289   | (242,947)           | 956,342      |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: |                |                     |              |
| Depreciation expense                                                                                  | -              | 107,210             | 107,210      |
| (Increase) decrease in:                                                                               |                |                     |              |
| Accounts receivable                                                                                   | 46,939         | (874)               | 46,065       |
| Inventory                                                                                             | -              | 47,812              | 47,812       |
| Increase (decrease) in:                                                                               |                |                     |              |
| Accounts payable                                                                                      | (281,773)      | 22,265              | (259,508)    |
| Incurred but not reported self-insurance claims                                                       | (87,000)       | -                   | (87,000)     |
| Accrued liabilities                                                                                   | 1,498          | (6,887)             | (5,389)      |
| Unearned revenue                                                                                      | 102,342        | -                   | 102,342      |
| Compensated absences                                                                                  | -              | (8,801)             | (8,801)      |
| Total adjustments                                                                                     | (217,994)      | 160,725             | (57,269)     |
| Net cash provided (used) by operating activities                                                      | \$ 981,295     | (82,222)            | 899,073      |
| <b>Noncash capital and financing activities:</b>                                                      |                |                     |              |
| Capital contributions                                                                                 | \$ -           | 8,262               | 8,262        |

## AGENCY FUNDS

**Agency Funds** are a type of Fiduciary Fund. Agency funds are custodial in nature, and are maintained to account for funds received and disbursed by the County on behalf of individuals, private organizations or other governments, as follows:

***Bell Creek Community Development Authority (CDA)*** – Accounts for monies collected on behalf of, and subsequently remitted to the Bell Creek CDA.

***Lewistown Community Development Authority (CDA)*** – Accounts for monies collected on behalf of, and subsequently remitted to the Lewistown Community Development CDA.

***Escrow*** - Accounts for monies held as security deposits for services provided by the County or for performance by contractors.

***Special Welfare*** - Accounts for monies received for and expenditures made on behalf of social service clients.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 23**

Agency Funds

Combining Balance Sheet

June 30, 2010

|                                        | Bell Creek<br>Community<br>Development<br>Authority | Lewistown<br>Community<br>Development<br>Authority | Escrow           | Special<br>Welfare | Total            |
|----------------------------------------|-----------------------------------------------------|----------------------------------------------------|------------------|--------------------|------------------|
| <b>ASSETS</b>                          |                                                     |                                                    |                  |                    |                  |
| Cash, cash equivalents and investments | \$ 168,590                                          | 572,548                                            | 2,190,132        | 52,328             | 2,983,598        |
| Accounts receivable                    | 204,346                                             | 1,230,695                                          | -                | -                  | 1,435,041        |
| Total assets                           | <u>\$ 372,936</u>                                   | <u>1,803,243</u>                                   | <u>2,190,132</u> | <u>52,328</u>      | <u>4,418,639</u> |
| <b>LIABILITIES</b>                     |                                                     |                                                    |                  |                    |                  |
| Accounts payable                       | \$ 168,590                                          | 572,548                                            | 692,624          | -                  | 1,433,762        |
| Accrued liabilities                    | 204,346                                             | 1,230,695                                          | 67,840           | -                  | 1,502,881        |
| Deposits                               | -                                                   | -                                                  | 1,429,668        | 52,328             | 1,481,996        |
| Total liabilities                      | <u>\$ 372,936</u>                                   | <u>1,803,243</u>                                   | <u>2,190,132</u> | <u>52,328</u>      | <u>4,418,639</u> |

COUNTY OF HANOVER, VIRGINIA

Exhibit 24

Agency Funds

Combining Statement of Changes in Assets and Liabilities

For the Year Ended June 30, 2010

|                                                   | Balance<br>Beginning<br>of Year | Additions  | Deductions | Balance<br>End<br>of Year |
|---------------------------------------------------|---------------------------------|------------|------------|---------------------------|
| <b>Bell Creek Community Development Authority</b> |                                 |            |            |                           |
| Assets:                                           |                                 |            |            |                           |
| Cash, cash equivalents and investments            | \$ -                            | 460,497    | 291,907    | 168,590                   |
| Accounts receivable                               | 268,627                         | 395,958    | 460,239    | 204,346                   |
| Total assets                                      | 268,627                         | 856,455    | 752,146    | 372,936                   |
| Liabilities:                                      |                                 |            |            |                           |
| Accounts payable                                  | -                               | 438,046    | 269,456    | 168,590                   |
| Accrued liabilities                               | 268,627                         | 395,958    | 460,239    | 204,346                   |
| Total liabilities                                 | 268,627                         | 834,004    | 729,695    | 372,936                   |
| <b>Lewistown Community Development Authority</b>  |                                 |            |            |                           |
| Assets:                                           |                                 |            |            |                           |
| Cash, cash equivalents and investments            | 216,110                         | 753,218    | 396,780    | 572,548                   |
| Accounts receivable                               | 15,848                          | 1,546,278  | 331,431    | 1,230,695                 |
| Total assets                                      | 231,958                         | 2,299,496  | 728,211    | 1,803,243                 |
| Liabilities:                                      |                                 |            |            |                           |
| Accounts payable                                  | 216,110                         | 729,217    | 372,779    | 572,548                   |
| Accrued liabilities                               | 15,848                          | 1,546,416  | 331,569    | 1,230,695                 |
| Total liabilities                                 | 231,958                         | 2,275,633  | 704,348    | 1,803,243                 |
| <b>Escrow</b>                                     |                                 |            |            |                           |
| Assets:                                           |                                 |            |            |                           |
| Cash, cash equivalents and investments            | 2,381,623                       | 31,926,701 | 32,118,192 | 2,190,132                 |
| Accounts receivable                               | -                               | 46,326     | 46,326     | -                         |
| Total assets                                      | 2,381,623                       | 31,973,027 | 32,164,518 | 2,190,132                 |
| Liabilities:                                      |                                 |            |            |                           |
| Accounts payable                                  | 769,620                         | 10,081,232 | 10,158,228 | 692,624                   |
| Accrued liabilities                               | 63,967                          | 31,053,925 | 31,050,052 | 67,840                    |
| Deposits                                          | 1,548,036                       | 948,612    | 1,066,980  | 1,429,668                 |
| Total liabilities                                 | 2,381,623                       | 42,083,769 | 42,275,260 | 2,190,132                 |
| <b>Special Welfare</b>                            |                                 |            |            |                           |
| Assets:                                           |                                 |            |            |                           |
| Cash, cash equivalents and investments            | 54,766                          | 113,676    | 116,114    | 52,328                    |
| Total assets                                      | 54,766                          | 113,676    | 116,114    | 52,328                    |
| Liabilities:                                      |                                 |            |            |                           |
| Deposits                                          | 54,766                          | 113,676    | 116,114    | 52,328                    |
| Total liabilities                                 | 54,766                          | 113,676    | 116,114    | 52,328                    |
| <b>Total Agency Funds</b>                         |                                 |            |            |                           |
| Assets:                                           |                                 |            |            |                           |
| Cash, cash equivalents and investments            | 2,652,499                       | 33,254,092 | 32,922,993 | 2,983,598                 |
| Accounts receivable                               | 284,475                         | 1,988,562  | 837,996    | 1,435,041                 |
| Total assets                                      | 2,936,974                       | 35,242,654 | 33,760,989 | 4,418,639                 |
| Liabilities:                                      |                                 |            |            |                           |
| Accounts payable                                  | 985,730                         | 11,248,495 | 10,800,463 | 1,433,762                 |
| Accrued liabilities                               | 348,442                         | 32,996,299 | 31,841,860 | 1,502,881                 |
| Deposits                                          | 1,602,802                       | 1,062,288  | 1,183,094  | 1,481,996                 |
| Total liabilities                                 | \$ 2,936,974                    | 45,307,082 | 43,825,417 | 4,418,639                 |



## **DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD**

### **Governmental Funds:**

*School* – Accounts for the activities of primary and secondary education.

*Textbook* – Accounts for the distribution of textbooks to students.

*Cafeteria* – Accounts for the operations of school food services.

**COUNTY OF HANOVER, VIRGINIA**  
Discretely Presented Component Unit School Board  
Combining Balance Sheet  
June 30, 2010

**Exhibit 25**

|                                                                                                                                               | Governmental Funds   |                  |                  |                       |
|-----------------------------------------------------------------------------------------------------------------------------------------------|----------------------|------------------|------------------|-----------------------|
|                                                                                                                                               | School               | Textbook         | Cafeteria        | Totals                |
| <b>ASSETS</b>                                                                                                                                 |                      |                  |                  |                       |
| Cash, cash equivalents and investments                                                                                                        | \$ 14,568,772        | 1,774,618        | 1,234,076        | 17,577,466            |
| Accounts receivable                                                                                                                           | 81,843               | -                | -                | 81,843                |
| Due from other governmental units                                                                                                             | 5,195,957            | -                | 94,201           | 5,290,158             |
| Inventory                                                                                                                                     | -                    | -                | 104,588          | 104,588               |
| Total assets                                                                                                                                  | <u>\$ 19,846,572</u> | <u>1,774,618</u> | <u>1,432,865</u> | <u>23,054,055</u>     |
| <b>LIABILITIES AND FUND BALANCES</b>                                                                                                          |                      |                  |                  |                       |
| Liabilities:                                                                                                                                  |                      |                  |                  |                       |
| Accounts payable                                                                                                                              | \$ 1,566,256         | 82,074           | 128,212          | 1,776,542             |
| Accrued liabilities                                                                                                                           | 14,169,060           | -                | 436,267          | 14,605,327            |
| Deferred revenue                                                                                                                              | 102,604              | -                | -                | 102,604               |
| Total liabilities                                                                                                                             | <u>15,837,920</u>    | <u>82,074</u>    | <u>564,479</u>   | <u>16,484,473</u>     |
| Fund balances:                                                                                                                                |                      |                  |                  |                       |
| Reserved for:                                                                                                                                 |                      |                  |                  |                       |
| Encumbrances                                                                                                                                  | 2,027,175            | 18,616           | -                | 2,045,791             |
| Inventory                                                                                                                                     | -                    | -                | 104,588          | 104,588               |
| Unreserved:                                                                                                                                   |                      |                  |                  |                       |
| Designated for specific purposes                                                                                                              | 1,731,198            | -                | -                | 1,731,198             |
| Undesignated                                                                                                                                  | 250,279              | 1,673,928        | 763,798          | 2,688,005             |
| Total fund balances                                                                                                                           | <u>4,008,652</u>     | <u>1,692,544</u> | <u>868,386</u>   | <u>6,569,582</u>      |
| Total liabilities and fund balances                                                                                                           | <u>\$ 19,846,572</u> | <u>1,774,618</u> | <u>1,432,865</u> |                       |
| Amounts reported for governmental activities in the statement of net assets are different because:                                            |                      |                  |                  |                       |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.                     |                      |                  |                  | \$ 102,517,856        |
| Long-term liabilities and some accrued liabilities are not due and payable in the current period and therefore are not reported in the funds: |                      |                  |                  |                       |
| Compensated absences                                                                                                                          |                      |                  | \$ (4,671,624)   |                       |
| Accrued bond interest                                                                                                                         |                      |                  | (2,523,729)      | (7,195,353)           |
| Net assets of School Component Unit activities                                                                                                |                      |                  |                  | <u>\$ 101,892,085</u> |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 26**

Discretely Presented Component Unit - School Board

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended June 30, 2010

|                                        | Governmental Funds |           |           |             |
|----------------------------------------|--------------------|-----------|-----------|-------------|
|                                        | School             | Textbook  | Cafeteria | Totals      |
| <b>REVENUES</b>                        |                    |           |           |             |
| Revenue from local sources:            |                    |           |           |             |
| Revenue from use of money and property | \$ -               | 2,670     | 9,700     | 12,370      |
| Charges for services - operating       | 618,728            | -         | 5,391,955 | 6,010,683   |
| Miscellaneous                          | 616,706            | 5,132     | 24,645    | 646,483     |
| Recovered costs                        | 636,820            | -         | -         | 636,820     |
| Payments from primary government       | 89,229,786         | -         | -         | 89,229,786  |
| Revenue from the Commonwealth          | 78,598,495         | -         | 64,000    | 78,662,495  |
| Revenue from the Federal government    | 13,086,252         | -         | 1,417,761 | 14,504,013  |
| Total revenues                         | 182,786,787        | 7,802     | 6,908,061 | 189,702,650 |
| <b>EXPENDITURES</b>                    |                    |           |           |             |
| Current:                               |                    |           |           |             |
| Education                              | 166,318,093        | 407,662   | 6,424,642 | 173,150,397 |
| Debt service:                          |                    |           |           |             |
| Principal retirement                   | 11,932,672         | -         | -         | 11,932,672  |
| Interest and fiscal charges            | 5,495,314          | -         | -         | 5,495,314   |
| Total expenditures                     | 183,746,079        | 407,662   | 6,424,642 | 190,578,383 |
| Net change in fund balance             | (959,292)          | (399,860) | 483,419   | (875,733)   |
| Fund balances - beginning              | 4,967,944          | 2,092,404 | 400,403   | 7,460,751   |
| Decrease in reserve for inventory      | -                  | -         | (15,436)  | (15,436)    |
| Fund balances - ending                 | \$ 4,008,652       | 1,692,544 | 868,386   | 6,569,582   |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 27****Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances  
of Discretely Presented School Component Unit to the Statement of Activities  
For the Year Ended June 30, 2010**

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Net change in fund balances - total governmental funds \$ (875,733)

The County's School Improvements Fund accounts for the construction and acquisition of School Board capital assets. As the School Improvements Fund makes capital outlay expenditures, the capital assets, and a corresponding increase in the "Payment from Hanover County" are recorded by the School Component Unit in the government-wide financial statements. After their completion, the cost of the capital assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense (\$9,435,920) exceeded the increase in the Payment from Hanover County due to capital asset acquisitions (\$7,868,873) in the current period. (1,567,047)

Under Virginia law, the County has a tenancy in common for School Component Unit capital assets for which the County is obligated to repay outstanding "on-behalf" bonds. Under the tenancy in common, the County reports the net book value of School Component Unit capital assets up to the outstanding principal balance of "on-behalf" bonds at year end. This amount is the decrease in the net book value of School Component Unit capital assets reported by the County for the fiscal year, which resulted primarily from a decrease in school construction activity during the fiscal period. 2,888,672

Some expenses reported in this statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. (137,145)

Changes in net assets of School Component Unit activities \$ 308,747

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 28**

School Fund - School Board

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Year Ended June 30, 2010

|                                           | Original<br>Budget | Final<br>Budget | Actual<br>Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|-------------------------------------------|--------------------|-----------------|-------------------|-----------------------------------------------------------|
| <b>REVENUES</b>                           |                    |                 |                   |                                                           |
| Revenue from local sources:               |                    |                 |                   |                                                           |
| Charges for services:                     |                    |                 |                   |                                                           |
| Tuition and other charges for services    | \$ 813,158         | 820,768         | 618,728           | (202,040)                                                 |
| Total charges for services                | 813,158            | 820,768         | 618,728           | (202,040)                                                 |
| Miscellaneous:                            |                    |                 |                   |                                                           |
| Sale of assets                            | 2,000              | 2,000           | -                 | (2,000)                                                   |
| Miscellaneous                             | 1,013,000          | 731,301         | 616,706           | (114,595)                                                 |
| Total miscellaneous revenue               | 1,015,000          | 733,301         | 616,706           | (116,595)                                                 |
| Recovered costs:                          |                    |                 |                   |                                                           |
| Recovered costs                           | 848,880            | 866,325         | 636,820           | (229,505)                                                 |
| Total recovered costs                     | 848,880            | 866,325         | 636,820           | (229,505)                                                 |
| Payments from primary government:         |                    |                 |                   |                                                           |
| General Fund                              | 95,062,617         | 95,062,617      | 89,229,786        | (5,832,831)                                               |
| Total payments from primary government    | 95,062,617         | 95,062,617      | 89,229,786        | (5,832,831)                                               |
| Total revenue from local sources          | 97,739,655         | 97,483,011      | 91,102,040        | (6,380,971)                                               |
| Revenue from the Commonwealth:            |                    |                 |                   |                                                           |
| Non-categorical aid:                      |                    |                 |                   |                                                           |
| Lottery proceeds and basic school aid     | 67,480,468         | 58,475,142      | 61,704,257        | 3,229,115                                                 |
| Total non-categorical aid                 | 67,480,468         | 58,475,142      | 61,704,257        | 3,229,115                                                 |
| Categorical aid:                          |                    |                 |                   |                                                           |
| Categorical aid programs                  | 17,360,990         | 17,602,315      | 16,894,238        | (708,077)                                                 |
| Total categorical aid                     | 17,360,990         | 17,602,315      | 16,894,238        | (708,077)                                                 |
| Total revenue from the Commonwealth       | 84,841,458         | 76,077,457      | 78,598,495        | 2,521,038                                                 |
| Revenue from the Federal government:      |                    |                 |                   |                                                           |
| Categorical aid:                          |                    |                 |                   |                                                           |
| Department of Education                   | 13,339,134         | 22,908,803      | 13,086,252        | (9,822,551)                                               |
| Total revenue from the Federal government | 13,339,134         | 22,908,803      | 13,086,252        | (9,822,551)                                               |
| Total revenues                            | 195,920,247        | 196,469,271     | 182,786,787       | (13,682,484)                                              |
| <b>EXPENDITURES</b>                       |                    |                 |                   |                                                           |
| Education:                                |                    |                 |                   |                                                           |
| General support                           | 9,994,692          | 9,958,165       | 9,246,197         | 711,968                                                   |
| Pupil transportation                      | 9,234,577          | 10,035,928      | 8,972,456         | 1,063,472                                                 |
| Operations and maintenance                | 13,651,727         | 13,808,253      | 11,970,569        | 1,837,684                                                 |
| Instruction                               | 145,016,052        | 147,418,055     | 134,759,174       | 12,658,881                                                |
| Facilities                                | 1,695,112          | 2,541,393       | 1,369,697         | 1,171,696                                                 |
| Total education                           | 179,592,160        | 183,761,794     | 166,318,093       | 17,443,701                                                |
| Debt service:                             |                    |                 |                   |                                                           |
| Principal retirement                      | 11,932,672         | 11,932,672      | 11,932,672        | -                                                         |
| Interest and fiscal charges               | 5,495,415          | 5,495,415       | 5,495,314         | 101                                                       |
| Total debt service                        | 17,428,087         | 17,428,087      | 17,427,986        | 101                                                       |
| Total expenditures                        | 197,020,247        | 201,189,881     | 183,746,079       | 17,443,802                                                |
| Net change in fund balance                | (1,100,000)        | (4,720,610)     | (959,292)         | 3,761,318                                                 |
| Fund balance - beginning                  | 1,100,000          | 4,720,610       | 4,967,944         | 247,334                                                   |
| Fund balance - ending                     | \$ -               | -               | 4,008,652         | 4,008,652                                                 |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 29**

Textbook Fund - School Board

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Year Ended June 30, 2010

|                                     | Original<br>Budget | Final<br>Budget | Actual<br>Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|-------------------------------------|--------------------|-----------------|-------------------|-----------------------------------------------------------|
| <b>REVENUES</b>                     |                    |                 |                   |                                                           |
| Revenue from local sources:         |                    |                 |                   |                                                           |
| Revenue from use of property        | \$ -               | -               | 2,670             | 2,670                                                     |
| Total revenue from use of property  | -                  | -               | 2,670             | 2,670                                                     |
| Miscellaneous revenue:              |                    |                 |                   |                                                           |
| Miscellaneous                       | -                  | -               | 5,132             | 5,132                                                     |
| Total miscellaneous revenue         | -                  | -               | 5,132             | 5,132                                                     |
| Total revenue from local sources    | -                  | -               | 7,802             | 7,802                                                     |
| Revenue from the Commonwealth:      |                    |                 |                   |                                                           |
| Categorical aid:                    |                    |                 |                   |                                                           |
| Textbook                            | 256,211            | 256,211         | -                 | (256,211)                                                 |
| Total revenue from the Commonwealth | 256,211            | 256,211         | -                 | (256,211)                                                 |
| Total revenues                      | 256,211            | 256,211         | 7,802             | (248,409)                                                 |
| <b>EXPENDITURES</b>                 |                    |                 |                   |                                                           |
| Education:                          |                    |                 |                   |                                                           |
| Textbook                            | 256,211            | 438,876         | 407,662           | 31,214                                                    |
| Total expenditures                  | 256,211            | 438,876         | 407,662           | 31,214                                                    |
| Net change in fund balance          | -                  | (182,665)       | (399,860)         | (217,195)                                                 |
| Fund balance - beginning            | -                  | 182,665         | 2,092,404         | 1,909,739                                                 |
| Fund balance - ending               | \$ -               | -               | 1,692,544         | 1,692,544                                                 |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 30**

Cafeteria Fund - School Board

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Year Ended June 30, 2010

|                                           | Original<br>Budget | Final<br>Budget | Actual<br>Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|-------------------------------------------|--------------------|-----------------|-------------------|-----------------------------------------------------------|
| <b>REVENUES</b>                           |                    |                 |                   |                                                           |
| Revenue from local sources:               |                    |                 |                   |                                                           |
| Revenue from use of money and property    | \$ 10,000          | 10,000          | 9,700             | (300)                                                     |
| Charges for services                      | 6,428,188          | 6,428,188       | 5,391,955         | (1,036,233)                                               |
| Miscellaneous revenue                     | 22,000             | 22,000          | 24,645            | 2,645                                                     |
| Total revenue from local sources          | 6,460,188          | 6,460,188       | 5,426,300         | (1,033,888)                                               |
| Revenue from the Commonwealth:            |                    |                 |                   |                                                           |
| Categorical aid:                          |                    |                 |                   |                                                           |
| School food programs                      | 67,000             | 67,000          | 64,000            | (3,000)                                                   |
| Total revenue from the Commonwealth       | 67,000             | 67,000          | 64,000            | (3,000)                                                   |
| Revenue from the Federal government:      |                    |                 |                   |                                                           |
| Categorical aid:                          |                    |                 |                   |                                                           |
| USDA donated commodities                  | 251,071            | 251,071         | 208,049           | (43,022)                                                  |
| School food programs                      | 868,536            | 868,536         | 992,727           | 124,191                                                   |
| Breakfast reimbursement                   | 175,420            | 175,420         | 216,985           | 41,565                                                    |
| Total revenue from the Federal government | 1,295,027          | 1,295,027       | 1,417,761         | 122,734                                                   |
| Total revenues                            | 7,822,215          | 7,822,215       | 6,908,061         | (914,154)                                                 |
| <b>EXPENDITURES</b>                       |                    |                 |                   |                                                           |
| Education:                                |                    |                 |                   |                                                           |
| Cafeteria                                 | 7,918,522          | 7,918,522       | 6,424,642         | 1,493,880                                                 |
| Total expenditures                        | 7,918,522          | 7,918,522       | 6,424,642         | 1,493,880                                                 |
| Net change in fund balance                | (96,307)           | (96,307)        | 483,419           | 579,726                                                   |
| Fund balance - beginning                  | 96,307             | 96,307          | 400,403           | 304,096                                                   |
| Decrease in reserve for inventory         | -                  | -               | (15,436)          | (15,436)                                                  |
| Fund balance - ending                     | \$ -               | -               | 868,386           | 868,386                                                   |

## **DISCRETELY PRESENTED COMPONENT UNIT – ECONOMIC DEVELOPMENT AUTHORITY**

### **Governmental Fund:**

*Economic Development Authority* – Accounts for the operations of the Hanover County  
Economic Development Authority

**COUNTY OF HANOVER, VIRGINIA****Exhibit 31**

Discretely Presented Component Unit - Economic Development Authority

Balance Sheet

June 30, 2010

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**ASSETS**

|                                        |                |
|----------------------------------------|----------------|
| Cash, cash equivalents and investments | \$ 393,389     |
| Total assets                           | <u>393,389</u> |

**LIABILITIES AND FUND BALANCES**

## Liabilities:

|                   |          |
|-------------------|----------|
| Accounts payable  | -        |
| Total liabilities | <u>-</u> |

## Fund balances:

## Unreserved:

|                                     |                   |
|-------------------------------------|-------------------|
| Undesignated                        | 393,389           |
| Total fund balances                 | <u>393,389</u>    |
| Total liabilities and fund balances | <u>\$ 393,389</u> |

**COUNTY OF HANOVER, VIRGINIA****Exhibit 32**

Discretely Presented Component Unit - Economic Development Authority

Schedule of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended June 30, 2010

|                                  | Original<br>Budget | Final<br>Budget | Actual<br>Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|----------------------------------|--------------------|-----------------|-------------------|-----------------------------------------------------------|
| <b>REVENUES</b>                  |                    |                 |                   |                                                           |
| Charges for services:            |                    |                 |                   |                                                           |
| Economic development fees        | \$ 191,405         | 191,405         | 191,405           | -                                                         |
| Payment from primary government  | -                  | 400,000         | 200,000           | (200,000)                                                 |
| Total revenues                   | 191,405            | 591,405         | 391,405           | (200,000)                                                 |
| <b>EXPENDITURES</b>              |                    |                 |                   |                                                           |
| Community Development:           |                    |                 |                   |                                                           |
| Economic development             | 191,405            | 662,868         | 258,422           | 404,446                                                   |
| Total expenditures               | 191,405            | 662,868         | 258,422           | 404,446                                                   |
| Net change in fund balance       | -                  | (71,463)        | 132,983           | 204,446                                                   |
| Fund balance - beginning of year | -                  | 260,406         | 260,406           | -                                                         |
| Fund balance - end of year       | \$ -               | 188,943         | 393,389           | 204,446                                                   |

# STATISTICAL SECTION

The Statistical Section of the County of Hanover's Comprehensive Annual Financial Report provides readers with additional detailed information as a context to assist in understanding what the information in the financial statements, accompanying notes, and required supplementary information indicates about the County's economic condition over an extended period of time. Information is presented in the following five categories:

|                                                                                                                                                                                                                                                                        | <u>Pages</u> |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|
| <b>Financial trends information</b> .....                                                                                                                                                                                                                              | 123 - 129    |
| Financial trends information is intended to help the reader understand and assess how the County's financial position has changed over time.                                                                                                                           |              |
| <b>Revenue capacity information</b> .....                                                                                                                                                                                                                              | 130 - 133    |
| Revenue capacity information is intended to help the reader understand and assess the County's ability to generate its most significant local revenue source, the property tax.                                                                                        |              |
| <b>Debt capacity information</b> .....                                                                                                                                                                                                                                 | 134 - 136    |
| Debt capacity information is intended to help the reader understand and assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.                                                   |              |
| <b>Demographic and economic information</b> .....                                                                                                                                                                                                                      | 137 - 138    |
| Demographic and economic information is intended to help the reader understand the socioeconomic environment within which the County's financial activities take place.                                                                                                |              |
| <b>Operating information</b> .....                                                                                                                                                                                                                                     | 139 - 141    |
| Operating information is intended to provide information about the County's services and capital asset resources to help the reader understand how the information in the financial report relates to the services the County provides and the activities it performs. |              |

COUNTY OF HANOVER, VIRGINIA

Net Assets by Component

Last Nine Fiscal Years <sup>(1)</sup>

(accrual basis of accounting)

Table 1

|                                                   | Fiscal Year           |                    |                    |                    |                    |                    |                    |                    |                    |
|---------------------------------------------------|-----------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
|                                                   | 2002                  | 2003               | 2004               | 2005               | 2006               | 2007               | 2008               | 2009               | 2010               |
| Governmental activities: <sup>(2)</sup>           |                       |                    |                    |                    |                    |                    |                    |                    |                    |
| Invested in capital assets, net of related debt   | \$ 62,039,422         | 60,564,926         | 62,499,667         | 64,429,211         | 67,583,618         | 61,976,094         | 65,019,988         | 75,900,088         | 76,120,457         |
| Restricted                                        | 3,691,645             | 4,496,905          | 6,124,298          | 6,379,543          | 7,058,772          | 9,599,544          | 10,833,093         | 6,765,782          | 6,606,606          |
| Unrestricted                                      | 26,940,856            | 21,566,419         | 20,741,027         | 20,659,883         | 29,453,112         | 41,592,279         | 41,446,839         | 38,277,590         | 49,631,805         |
| <b>Total net assets, governmental activities</b>  | <b>\$ 92,671,923</b>  | <b>86,628,250</b>  | <b>89,364,992</b>  | <b>91,468,637</b>  | <b>104,095,502</b> | <b>113,167,917</b> | <b>117,299,920</b> | <b>120,943,460</b> | <b>132,358,868</b> |
| Business-type activities:                         |                       |                    |                    |                    |                    |                    |                    |                    |                    |
| Invested in capital assets, net of related debt   | \$ 108,226,473        | 115,034,367        | 123,953,003        | 130,259,289        | 136,220,116        | 144,494,562        | 154,625,394        | 163,313,856        | 171,366,224        |
| Restricted                                        | 3,846,524             | 4,519,720          | 4,318,022          | 3,151,730          | 3,716,918          | 3,445,443          | 3,374,603          | 3,445,007          | 3,488,079          |
| Unrestricted                                      | 15,394,925            | 16,840,408         | 14,229,206         | 13,975,727         | 13,986,263         | 24,492,963         | 33,756,282         | 30,802,106         | 23,610,692         |
| <b>Total net assets, business-type activities</b> | <b>\$ 127,467,922</b> | <b>136,394,495</b> | <b>142,500,231</b> | <b>147,386,746</b> | <b>153,923,297</b> | <b>172,432,968</b> | <b>191,756,279</b> | <b>197,560,969</b> | <b>198,464,995</b> |
| Primary government:                               |                       |                    |                    |                    |                    |                    |                    |                    |                    |
| Invested in capital assets, net of related debt   | \$ 170,265,895        | 175,599,293        | 186,452,670        | 194,688,500        | 203,803,734        | 206,470,656        | 219,645,382        | 239,213,944        | 247,486,681        |
| Restricted                                        | 7,538,169             | 9,016,625          | 10,442,320         | 9,531,273          | 10,775,690         | 13,044,987         | 14,207,696         | 10,210,789         | 10,094,685         |
| Unrestricted                                      | 42,335,781            | 38,406,827         | 34,970,233         | 34,635,610         | 43,439,375         | 66,085,242         | 75,203,121         | 69,079,696         | 73,242,497         |
| <b>Total net assets, primary government</b>       | <b>\$ 220,139,845</b> | <b>223,022,745</b> | <b>231,865,223</b> | <b>238,855,383</b> | <b>258,018,799</b> | <b>285,600,885</b> | <b>309,056,199</b> | <b>318,504,429</b> | <b>330,823,863</b> |

Notes: (1) The County began to report accrual information when it implemented GASB Statement No. 34 in fiscal year 2002.

(2) Beginning in fiscal year 2005, the School Improvements Fund was included as a major fund of the primary government.

COUNTY OF HANOVER, VIRGINIA

Table 2

Changes in Net Assets

Last Nine Fiscal Years <sup>(1)</sup>

Page 1 of 2

(accrual basis of accounting)

|                                                   | Fiscal Year            |                      |                      |                      |                      |                      |                      |                      |                      |  |
|---------------------------------------------------|------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|--|
|                                                   | 2002                   | 2003                 | 2004                 | 2005 <sup>(3)</sup>  | 2006                 | 2007                 | 2008                 | 2009                 | 2010                 |  |
| <b>Expenses</b>                                   |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| Governmental activities:                          |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| General government administration                 | \$ 9,512,003           | 10,137,986           | 10,712,124           | 11,897,058           | 12,118,463           | 13,312,730           | 14,671,166           | 14,093,119           | 13,554,927           |  |
| Judicial administration                           | 2,728,140              | 2,952,076            | 3,057,632            | 3,663,672            | 3,978,959            | 3,930,945            | 4,385,408            | 4,785,034            | 4,420,920            |  |
| Public safety                                     | 24,171,887             | 27,672,227           | 29,003,658           | 33,111,907           | 35,956,589           | 39,333,719           | 43,545,081           | 46,110,980           | 45,610,131           |  |
| Public works                                      | 7,044,919              | 7,776,824            | 9,254,986            | 11,304,517           | 9,570,693            | 8,741,705            | 12,431,287           | 16,093,111           | 11,102,331           |  |
| Human services                                    | 15,115,552             | 15,041,790           | 17,441,669           | 18,840,933           | 19,849,312           | 21,269,844           | 23,096,023           | 24,258,087           | 23,880,094           |  |
| Parks, recreation and cultural                    | 3,966,506              | 4,451,009            | 4,649,850            | 4,894,299            | 5,260,603            | 4,732,962            | 6,413,393            | 8,453,137            | 6,523,401            |  |
| Community development                             | 4,966,385              | 4,442,153            | 4,289,916            | 4,582,344            | 4,878,481            | 5,306,364            | 5,593,695            | 5,969,406            | 5,797,455            |  |
| Education                                         | 63,752,188             | 66,451,732           | 73,124,850           | 78,974,707           | 83,003,947           | 81,203,331           | 100,925,769          | 92,993,766           | 86,294,322           |  |
| Interest on long-term debt                        | 761,641                | 694,615              | 590,519              | 462,760              | 314,867              | 627,078              | 503,177              | 772,402              | 836,290              |  |
| Total governmental activities expenses            | 132,019,221            | 139,620,412          | 152,125,204          | 167,732,197          | 174,931,914          | 178,458,678          | 211,564,999          | 213,529,042          | 198,019,871          |  |
| Business-type activities:                         |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| Public utilities                                  | 14,975,753             | 16,415,587           | 17,142,203           | 20,491,371           | 21,848,595           | 22,688,647           | 23,823,738           | 25,318,192           | 26,625,112           |  |
| Airport <sup>(2)</sup>                            | -                      | -                    | -                    | -                    | -                    | 465,203              | 626,257              | 1,434,208            | 616,225              |  |
| Total business-type activities expenses           | 14,975,753             | 16,415,587           | 17,142,203           | 20,491,371           | 21,848,595           | 23,153,850           | 24,449,995           | 26,752,400           | 27,241,337           |  |
| <b>Total expenses, primary government</b>         | <b>\$ 146,994,974</b>  | <b>156,035,999</b>   | <b>169,267,407</b>   | <b>188,223,568</b>   | <b>196,780,509</b>   | <b>201,612,528</b>   | <b>236,014,994</b>   | <b>240,281,442</b>   | <b>225,261,208</b>   |  |
| <b>Program Revenues</b>                           |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| Governmental activities:                          |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| Charges for services:                             |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| General government administration                 | \$ 1,588,567           | 1,597,896            | 1,826,275            | 2,391,346            | 2,489,994            | 2,313,953            | 1,614,956            | 1,664,898            | 1,798,980            |  |
| Judicial administration                           | 716,954                | 970,867              | 1,220,044            | 1,329,836            | 1,415,939            | 1,420,359            | 1,380,222            | 1,380,219            | 1,321,041            |  |
| Public safety                                     | 1,284,663              | 1,246,926            | 1,359,546            | 2,079,389            | 3,375,762            | 2,954,680            | 3,716,157            | 3,274,434            | 3,354,180            |  |
| Public works                                      | 340,635                | 404,414              | 556,516              | 674,414              | 695,494              | 899,047              | 1,232,908            | 1,226,498            | 1,132,817            |  |
| Human services                                    | 2,182,424              | 2,365,348            | 2,947,057            | 2,889,334            | 3,493,429            | 3,550,827            | 3,283,721            | 3,778,613            | 3,748,484            |  |
| Parks, recreation and cultural                    | 184,772                | 248,158              | 269,206              | 302,452              | 401,075              | 547,094              | 553,811              | 531,639              | 543,768              |  |
| Community development                             | 1,246,849              | 1,258,422            | 1,631,596            | 2,509,039            | 2,825,277            | 2,147,341            | 1,028,076            | 888,838              | 789,276              |  |
| Operating grants and contributions                | 12,693,308             | 11,880,071           | 15,127,498           | 14,390,381           | 14,310,471           | 15,408,252           | 16,589,245           | 16,736,272           | 16,020,098           |  |
| Capital grants and contributions                  | 6,761,367              | 2,649,711            | 4,819,588            | 7,417,338            | 7,205,048            | 5,902,858            | 9,696,499            | 7,814,843            | 4,474,879            |  |
| Total governmental activities program revenues    | 26,999,539             | 22,621,813           | 29,757,326           | 33,983,529           | 36,212,489           | 35,144,411           | 39,055,595           | 37,296,254           | 33,183,523           |  |
| Business-type activities:                         |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| Charges for services:                             |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| Public utilities                                  | 13,907,861             | 14,509,559           | 14,920,100           | 15,463,650           | 19,226,205           | 19,584,259           | 21,328,133           | 21,237,074           | 21,462,492           |  |
| Airport <sup>(2)</sup>                            | -                      | -                    | -                    | -                    | -                    | 33,861               | 46,658               | 109,168              | 170,730              |  |
| Operating grants and contributions                | 1,350,759              | 589,689              | 471,777              | 451,600              | 75,300               | -                    | -                    | -                    | -                    |  |
| Capital grants and contributions                  | 9,994,220              | 9,793,850            | 7,824,732            | 8,901,655            | 8,495,258            | 10,776,808           | 20,831,594           | 9,781,068            | 5,961,957            |  |
| Total business-type activities program revenues   | 25,252,840             | 24,893,098           | 23,216,609           | 24,816,905           | 27,796,763           | 30,394,928           | 42,206,385           | 31,127,310           | 27,595,179           |  |
| <b>Total program revenues, primary government</b> | <b>\$ 52,252,379</b>   | <b>47,514,911</b>    | <b>52,973,935</b>    | <b>58,800,434</b>    | <b>64,009,252</b>    | <b>65,539,339</b>    | <b>81,261,980</b>    | <b>68,423,564</b>    | <b>60,778,702</b>    |  |
| <b>Net (Expense) Revenue</b>                      |                        |                      |                      |                      |                      |                      |                      |                      |                      |  |
| Governmental activities                           | \$ (105,019,682)       | (116,998,599)        | (122,367,878)        | (133,748,668)        | (138,719,425)        | (143,314,267)        | (172,509,404)        | (176,232,788)        | (164,836,348)        |  |
| Business-type activities                          | 10,277,087             | 8,477,511            | 6,074,406            | 4,325,534            | 5,948,168            | 7,241,078            | 17,756,390           | 4,374,910            | 353,842              |  |
| <b>Total net expense, primary government</b>      | <b>\$ (94,742,595)</b> | <b>(108,521,088)</b> | <b>(116,293,472)</b> | <b>(129,423,134)</b> | <b>(132,771,257)</b> | <b>(136,073,189)</b> | <b>(154,753,014)</b> | <b>(171,857,878)</b> | <b>(164,482,506)</b> |  |

(continued)

COUNTY OF HANOVER, VIRGINIA

Table 2

Changes in Net Assets

Last Nine Fiscal Years <sup>(1)</sup>

(accrual basis of accounting)

Page 2 of 2

|                                                                                   | Fiscal Year           |                    |                    |                     |                    |                    |                    |                    |                    |
|-----------------------------------------------------------------------------------|-----------------------|--------------------|--------------------|---------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
|                                                                                   | 2002                  | 2003               | 2004               | 2005 <sup>(3)</sup> | 2006               | 2007               | 2008               | 2009               | 2010               |
| <b>General Revenues and Other Changes in Net Assets</b>                           |                       |                    |                    |                     |                    |                    |                    |                    |                    |
| Governmental activities:                                                          |                       |                    |                    |                     |                    |                    |                    |                    |                    |
| Taxes:                                                                            |                       |                    |                    |                     |                    |                    |                    |                    |                    |
| Property taxes                                                                    | \$ 74,035,801         | 79,361,213         | 86,761,263         | 94,939,793          | 104,905,885        | 117,152,314        | 128,411,615        | 135,784,877        | 133,924,474        |
| Sales taxes                                                                       | 11,657,146            | 10,315,156         | 12,354,866         | 14,361,323          | 16,235,682         | 17,352,664         | 17,903,788         | 15,831,268         | 15,118,688         |
| Utility taxes                                                                     | 3,702,675             | 3,924,184          | 4,224,798          | 4,418,593           | 4,403,173          | 5,358,588          | 7,317,207          | 7,207,864          | 7,100,382          |
| Motor vehicle licenses <sup>(4)</sup>                                             | 2,120,418             | 2,197,812          | 2,291,651          | 2,359,824           | 2,437,925          | -                  | -                  | -                  | -                  |
| Recordation taxes                                                                 | 1,730,231             | 1,679,648          | 2,054,751          | 2,313,113           | 2,741,419          | 2,863,512          | 2,415,144          | 1,877,835          | 1,730,678          |
| Other                                                                             | 2,134,144             | 2,002,815          | 2,133,494          | 2,022,926           | 2,371,936          | 2,378,024          | 2,317,560          | 2,133,154          | 2,127,589          |
| Noncategorical State aid                                                          | 13,073,783            | 13,524,847         | 14,289,391         | 14,066,416          | 15,674,963         | 14,895,053         | 15,419,398         | 14,985,990         | 14,948,811         |
| Grants and contributions not restricted to specific programs                      | 407,716               | 1,248,522          | 835,610            | 693,279             | 1,144,348          | 849,714            | 1,119,078          | 1,224,305          | 1,029,730          |
| Unrestricted investment earnings                                                  | 638,762               | 605,143            | 140,128            | 411,689             | 1,427,007          | 1,790,177          | 1,967,295          | 1,164,116          | 472,107            |
| Gain (loss) on sale of capital assets                                             | 35,116                | (268,063)          | 18,668             | -                   | 3,952              | -                  | -                  | -                  | -                  |
| Transfers                                                                         | -                     | -                  | -                  | -                   | -                  | (619,072)          | (229,678)          | (333,081)          | (200,703)          |
| Total general revenues and other changes in net assets, governmental activities   | 109,535,792           | 114,591,277        | 125,104,620        | 135,586,956         | 151,346,290        | 162,020,974        | 176,641,407        | 179,876,328        | 176,251,756        |
| Business-type activities:                                                         |                       |                    |                    |                     |                    |                    |                    |                    |                    |
| Public utilities - unrestricted investment earnings                               | 634,665               | 449,062            | 31,330             | 560,981             | 588,383            | 1,015,229          | 1,337,243          | 1,096,699          | 349,481            |
| Transfers - Airport fund                                                          | -                     | -                  | -                  | -                   | -                  | 619,072            | 229,678            | 333,081            | 200,703            |
| Total general revenues and other changes in net assets, business-type activities  | 634,665               | 449,062            | 31,330             | 560,981             | 588,383            | 1,634,301          | 1,566,921          | 1,429,780          | 550,184            |
| <b>Total general revenues and other changes in net assets, primary government</b> | <b>\$ 110,170,457</b> | <b>115,040,339</b> | <b>125,135,950</b> | <b>136,147,937</b>  | <b>151,934,673</b> | <b>163,655,275</b> | <b>178,208,328</b> | <b>181,306,108</b> | <b>176,801,940</b> |
| <b>Change in Net Assets</b>                                                       |                       |                    |                    |                     |                    |                    |                    |                    |                    |
| Governmental activities                                                           | \$ 4,516,110          | (2,407,322)        | 2,736,742          | 1,838,288           | 12,626,865         | 18,706,707         | 4,132,003          | 3,643,540          | 11,415,408         |
| Business-type activities                                                          | 10,911,752            | 8,926,573          | 6,105,736          | 4,886,515           | 6,536,551          | 8,875,379          | 19,323,311         | 5,804,690          | 904,026            |
| <b>Total change in net assets, primary government</b>                             | <b>\$ 15,427,862</b>  | <b>6,519,251</b>   | <b>8,842,478</b>   | <b>6,724,803</b>    | <b>19,163,416</b>  | <b>27,582,086</b>  | <b>23,455,314</b>  | <b>9,448,230</b>   | <b>12,319,434</b>  |

Notes: (1) The County began to report accrual information when it implemented GASB Statement No. 34 in fiscal year 2002.

(2) The County began to report its airport activities in a nonmajor airport fund beginning in fiscal year 2007.

(3) Beginning in fiscal year 2005, the School Improvements Fund was included as a major fund of the primary government.

(4) Motor vehicle license decal fees were eliminated in fiscal year 2007, corresponding with a change in assessed values from loan to trade value.

**COUNTY OF HANOVER, VIRGINIA**  
Fund Balances, Governmental Funds

Last Ten Fiscal Years <sup>(1)</sup>

Table 3

(modified accrual basis of accounting)

|                                              | 2001                 | 2002              | 2003              | 2004              | 2005              | 2006              | 2007              | 2008              | 2009              | 2010              |
|----------------------------------------------|----------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| General Fund:                                |                      |                   |                   |                   |                   |                   |                   |                   |                   |                   |
| Reserved                                     | \$ 857,379           | 1,173,716         | 527,273           | 354,572           | 553,033           | 715,857           | 1,069,762         | 899,660           | 695,386           | 1,466,750         |
| Unreserved                                   |                      |                   |                   |                   |                   |                   |                   |                   |                   |                   |
| Designated                                   | 18,792,947           | 6,446,327         | 4,830,429         | 4,186,764         | 6,203,575         | 7,517,340         | 12,668,077        | 12,425,409        | 7,727,214         | 11,587,951        |
| Undesignated                                 | 7,120,851            | 12,728,680        | 13,630,537        | 15,223,546        | 16,157,585        | 21,274,693        | 22,459,100        | 24,126,843        | 24,494,204        | 24,494,204        |
| <b>Total General Fund</b>                    | <b>\$ 26,771,177</b> | <b>20,348,723</b> | <b>18,988,239</b> | <b>19,764,882</b> | <b>22,914,193</b> | <b>29,507,890</b> | <b>36,196,939</b> | <b>37,451,912</b> | <b>32,916,804</b> | <b>37,548,905</b> |
| All other governmental funds: <sup>(2)</sup> |                      |                   |                   |                   |                   |                   |                   |                   |                   |                   |
| Reserved                                     | \$ 8,474,397         | 16,178,578        | 9,347,203         | 2,424,192         | 11,197,000        | 6,868,451         | 9,297,392         | 10,922,248        | 9,260,250         | 5,534,957         |
| Unreserved, reported in:                     |                      |                   |                   |                   |                   |                   |                   |                   |                   |                   |
| Capital projects funds:                      |                      |                   |                   |                   |                   |                   |                   |                   |                   |                   |
| County Improvements Fund                     | 3,607                | 6,243,027         | 7,098,191         | 7,308,317         | 6,482,013         | 7,434,188         | 11,671,975        | 8,117,903         | 3,584,494         | 10,305,801        |
| School Improvements Fund <sup>(3)</sup>      | 970,579              | 1,295,175         | 1,885,982         | 248,064           | 1,297,717         | 2,446,894         | 1,380,260         | (2,054,242)       | (252,310)         | 4,477,556         |
| Special revenue funds                        | 374,012              | 429,140           | 376,132           | 133,375           | 339,445           | 415,457           | 583,364           | 500,000           | 602,131           | 603,391           |
| <b>Total All Other Governmental Funds</b>    | <b>\$ 9,822,595</b>  | <b>24,145,920</b> | <b>18,707,508</b> | <b>10,113,948</b> | <b>19,316,175</b> | <b>17,164,990</b> | <b>22,932,991</b> | <b>17,485,909</b> | <b>13,194,565</b> | <b>20,921,705</b> |

Notes: (1) Source: County of Hanover, Virginia Comprehensive Annual Financial Reports for fiscal years indicated.

(2) Beginning in fiscal year 2005, the School Improvements Fund was included as a major fund of the primary government. Fiscal years 2001 through 2004 above also include the School Improvements Fund to be consistent with fiscal 2005 and subsequent presentation.

(3) At fiscal years ended June 30, 2008 and 2009, reserved fund balances exceeded total fund balance in the School Improvements Fund, reflecting commitments of current financial resources for capital projects in excess of amounts available at each respective fiscal year end. Such commitments were funded primarily by subsequent bond proceeds, grant commitments, proffers and general fund transfers, as more fully described in the County's Comprehensive Annual Financial Report for each applicable year.



**COUNTY OF HANOVER, VIRGINIA**  
Changes in Fund Balances, Governmental Funds <sup>(3), (4)</sup>  
Last Ten Fiscal Years  
(modified accrual basis of accounting)

**Table 4**

1 of 2

|                                                                                                        | Fiscal Year           |                  |                    |                    |                   |
|--------------------------------------------------------------------------------------------------------|-----------------------|------------------|--------------------|--------------------|-------------------|
|                                                                                                        | 2001                  | 2002             | 2003               | 2004               | 2005              |
| <b>Primary Government:</b>                                                                             |                       |                  |                    |                    |                   |
| <b>REVENUES</b>                                                                                        |                       |                  |                    |                    |                   |
| General property taxes                                                                                 | \$ 72,440,101         | 73,623,307       | 79,536,223         | 87,102,894         | 94,604,793        |
| Other local taxes                                                                                      | 19,819,431            | 21,344,614       | 20,119,615         | 23,059,560         | 25,475,779        |
| Permits, privilege fees and regulatory licenses                                                        | 1,785,941             | 1,971,098        | 2,031,537          | 2,382,618          | 2,723,338         |
| Fines and forfeitures                                                                                  | 393,703               | 402,496          | 535,613            | 755,612            | 900,479           |
| Revenues from use of money and property                                                                | 2,714,304             | 1,062,549        | 1,158,711          | 469,494            | 739,604           |
| Charges for services                                                                                   | 4,333,964             | 5,640,273        | 6,364,983          | 6,808,704          | 7,763,532         |
| Miscellaneous                                                                                          | 1,329,609             | 748,276          | 755,405            | 651,467            | 341,392           |
| Recovered costs                                                                                        | 2,126,294             | 2,646,507        | 1,801,326          | 3,465,357          | 4,025,895         |
| Intergovernmental (state and federal)                                                                  | 22,702,302            | 30,298,996       | 27,205,814         | 31,953,115         | 30,661,978        |
| Total revenues                                                                                         | 127,645,649           | 137,738,116      | 139,509,227        | 156,648,821        | 167,236,790       |
| <b>EXPENDITURES</b>                                                                                    |                       |                  |                    |                    |                   |
| General governmental administration                                                                    | 7,767,247             | 9,422,694        | 9,046,646          | 9,996,622          | 10,820,949        |
| Judicial administration                                                                                | 2,453,645             | 2,801,675        | 2,790,441          | 2,904,596          | 3,417,726         |
| Public safety                                                                                          | 25,159,954            | 22,890,619       | 28,218,865         | 28,867,772         | 33,448,190        |
| Public works                                                                                           | 12,996,826            | 11,469,558       | 8,867,259          | 11,347,662         | 10,121,770        |
| Human services                                                                                         | 13,001,788            | 15,336,213       | 14,840,637         | 17,409,953         | 18,643,912        |
| Parks, recreation and cultural                                                                         | 3,263,939             | 3,801,167        | 4,446,149          | 4,314,220          | 4,780,299         |
| Community development                                                                                  | 4,075,473             | 4,654,911        | 4,360,063          | 4,254,248          | 4,507,798         |
| Education expenditures, for:                                                                           |                       |                  |                    |                    |                   |
| Instruction, operations and administration                                                             | 47,894,364            | 52,238,183       | 54,046,905         | 59,586,631         | 60,195,699        |
| Capital outlay                                                                                         | 18,084,088            | 18,234,347       | 26,255,738         | 11,261,499         | 9,924,452         |
| Debt service:                                                                                          |                       |                  |                    |                    |                   |
| Principal retirement                                                                                   | 7,072,242             | 7,727,463        | 8,193,484          | 8,055,740          | 8,873,194         |
| Interest and fiscal charges                                                                            | 4,445,218             | 5,138,804        | 5,015,871          | 5,794,545          | 5,268,461         |
| Total education, primary government                                                                    | 77,495,912            | 83,338,797       | 93,511,998         | 84,698,415         | 84,261,806        |
| Debt service:                                                                                          |                       |                  |                    |                    |                   |
| Principal retirement                                                                                   | 1,612,463             | 1,579,260        | 1,561,108          | 1,527,625          | 1,448,913         |
| Interest and fiscal charges                                                                            | 849,329               | 774,420          | 692,568            | 605,076            | 476,297           |
| Bond issuance costs                                                                                    | -                     | -                | -                  | -                  | -                 |
| Total expenditures                                                                                     | 148,676,576           | 156,069,314      | 168,335,734        | 165,926,189        | 171,927,660       |
| Excess of revenues over (under) expenditures                                                           | (21,030,927)          | (18,331,198)     | (28,826,507)       | (9,277,368)        | (4,690,870)       |
| <b>OTHER FINANCING SOURCES (USES)</b>                                                                  |                       |                  |                    |                    |                   |
| Transfers in                                                                                           | 11,930,446            | 15,408,658       | 6,063,542          | 7,742,528          | 9,472,429         |
| Transfers out                                                                                          | (11,649,042)          | (14,217,374)     | (5,535,931)        | (6,282,077)        | (9,527,429)       |
| Bonds issued                                                                                           | 18,245,000            | 22,065,000       | 21,500,000         | -                  | 17,097,408        |
| Refunding bonds issued                                                                                 | -                     | -                | -                  | -                  | -                 |
| Payments to escrow agent                                                                               | -                     | -                | -                  | -                  | -                 |
| Capital leases                                                                                         | 269,085               | -                | -                  | -                  | -                 |
| Total other financing sources (uses)                                                                   | 18,795,489            | 23,256,284       | 22,027,611         | 1,460,451          | 17,042,408        |
| <b>Net change in fund balances</b>                                                                     | <b>\$ (2,235,438)</b> | <b>4,925,086</b> | <b>(6,798,896)</b> | <b>(7,816,917)</b> | <b>12,351,538</b> |
| County capital outlay (other than for education) contained in functional expenditure categories, above | \$ 13,589,067         | 8,092,149        | 5,452,015          | 5,722,320          | 3,651,890         |
| <b>GASB 44 debt service disclosure (primary government): (2)</b>                                       |                       |                  |                    |                    |                   |
| Debt service as a percentage of noncapital expenditures, primary government, governmental funds        | 11.9%                 | 11.7%            | 11.3%              | 10.7%              | 10.1%             |
| <b>Self-imposed debt margin compliance (total reporting entity): (1)</b>                               |                       |                  |                    |                    |                   |
| Noncapital expenditures - total reporting entity                                                       | \$ 172,838,681        | 184,410,271      | 195,661,023        | 214,131,882        | 232,429,030       |
| Debt service as a percent of noncapital expenditures - total reporting entity                          | 8.1%                  | 8.3%             | 7.9%               | 7.5%               | 6.9%              |

**Notes: (1) Self-imposed debt limit information**

The Commonwealth of Virginia does not impose a legal debt limit on the amount of long-term indebtedness the County can incur or have outstanding. The Board of Supervisors, however, has imposed limits in the County's Debt Policy. For example, the County's debt policy provides that the annual debt service will not exceed ten percent of noncapital expenditures for the governmental funds of the reporting entity as a whole. For this purpose, capital outlay consists of total expenditures of the County and School Improvements Funds (Capital Projects Funds), and noncapital expenditures consist of total expenditures of the reporting entity, exclusive of the Capital Projects Funds. This table shows how the County has met this self-imposed debt limit for each of the past ten fiscal years. Information about additional self-imposed debt limits is presented on Table 9.

**(2) GASB 44 debt service disclosure**

This table also shows debt service as a percent of noncapital expenditures for the governmental funds of the primary government only (excluding component units), as required by GASB Statement No. 44. For this purpose, capital outlay is defined in accordance with GASB 44 as the amount of capital assets constructed or acquired during the fiscal year in accordance with the County's asset capitalization policy.

**(3) Certain estimates and reclassifications have been made to conform with the presentations required by GASB Statements No. 34 and 44. In addition, bond issuance costs have been presented separately from Interest and Fiscal Charges beginning in fiscal year 2007.**

**(4) Beginning in fiscal year 2005, the School Improvements Fund was included as a major fund of the primary government. To be consistent with subsequent presentation, amounts for fiscal years 2001 - 2004 have been restated to include revenues, expenditures and other financing sources (uses) of the School Improvements Fund.**

COUNTY OF HANOVER, VIRGINIA  
Changes in Fund Balances, Governmental Funds <sup>(3), (4)</sup>  
Last Ten Fiscal Years  
(modified accrual basis of accounting)

Table 4 2 of 2

| Fiscal Year  |              |              |              |              |                                                                          |
|--------------|--------------|--------------|--------------|--------------|--------------------------------------------------------------------------|
| 2006         | 2007         | 2008         | 2009         | 2010         |                                                                          |
| 104,909,885  | 116,138,314  | 127,752,615  | 134,631,877  | 132,160,474  | <b>REVENUES</b>                                                          |
| 28,190,135   | 27,952,788   | 29,953,700   | 27,050,122   | 26,077,337   | General property taxes                                                   |
| 2,741,893    | 2,840,734    | 2,570,668    | 1,756,291    | 1,493,234    | Other local taxes                                                        |
| 922,784      | 979,511      | 967,867      | 1,111,383    | 1,145,092    | Permits, privilege fees and regulatory licenses                          |
| 1,778,603    | 2,948,143    | 2,507,279    | 1,386,151    | 747,670      | Fines and forfeitures                                                    |
| 9,799,667    | 9,163,731    | 8,165,843    | 7,982,604    | 7,758,435    | Revenues from use of money and property                                  |
| 902,337      | 534,902      | 654,065      | 839,426      | 621,088      | Charges for services                                                     |
| 4,938,320    | 4,901,798    | 6,824,257    | 6,677,511    | 3,366,236    | Miscellaneous                                                            |
| 31,784,408   | 31,601,395   | 34,398,123   | 33,571,769   | 32,739,887   | Recovered costs                                                          |
| 185,968,032  | 197,061,316  | 213,794,417  | 215,007,134  | 206,109,453  | Intergovernmental (state and federal)                                    |
|              |              |              |              |              | Total revenues                                                           |
|              |              |              |              |              | <b>EXPENDITURES</b>                                                      |
| 11,842,572   | 12,998,848   | 13,604,057   | 13,221,357   | 13,065,175   | General governmental administration                                      |
| 3,797,463    | 3,864,913    | 4,342,825    | 5,603,761    | 4,452,332    | Judicial administration                                                  |
| 36,508,483   | 40,357,437   | 47,391,988   | 61,749,637   | 56,977,215   | Public safety                                                            |
| 8,691,474    | 8,361,994    | 12,212,146   | 15,502,385   | 10,387,021   | Public works                                                             |
| 20,000,898   | 21,453,342   | 22,960,809   | 24,195,148   | 25,624,808   | Human services                                                           |
| 5,393,280    | 6,564,538    | 9,221,302    | 10,083,714   | 7,231,464    | Parks, recreation and cultural                                           |
| 4,920,539    | 5,313,263    | 5,547,312    | 5,940,549    | 6,360,382    | Community development                                                    |
|              |              |              |              |              | Education expenditures, for:                                             |
| 65,364,031   | 67,881,714   | 75,940,541   | 79,411,219   | 70,527,127   | Instruction, operations and administration                               |
| 23,847,050   | 21,461,655   | 22,020,675   | 9,706,041    | 7,868,873    | Capital outlay                                                           |
|              |              |              |              |              | Debt service:                                                            |
| 8,666,075    | 10,064,060   | 10,888,261   | 11,336,693   | 11,932,672   | Principal retirement                                                     |
| 5,389,377    | 5,592,647    | 5,936,066    | 6,061,070    | 5,495,314    | Interest and fiscal charges                                              |
| 103,266,533  | 105,000,076  | 114,785,543  | 106,515,023  | 95,823,986   | Total education, primary government                                      |
|              |              |              |              |              | Debt service:                                                            |
| 1,185,722    | 1,220,185    | 1,578,504    | 1,697,930    | 2,155,086    | Principal retirement                                                     |
| 408,199      | 292,753      | 696,081      | 514,194      | 862,522      | Interest and fiscal charges                                              |
| -            | 160,802      | 31,161       | 360,492      | 287,099      | Bond issuance costs                                                      |
| 196,015,163  | 205,588,151  | 232,371,728  | 245,384,190  | 223,227,090  | Total expenditures                                                       |
| (10,047,131) | (8,526,835)  | (18,577,311) | (30,377,056) | (17,117,637) | Excess of revenues over (under) expenditures                             |
|              |              |              |              |              | <b>OTHER FINANCING SOURCES (USES)</b>                                    |
| 12,732,206   | 12,970,459   | 16,327,577   | 16,039,580   | 9,930,074    | Transfers in                                                             |
| (12,982,206) | (13,589,531) | (16,557,255) | (16,372,661) | (10,130,777) | Transfers out                                                            |
| 14,739,643   | 21,487,759   | 14,614,880   | 21,679,548   | 27,228,580   | Bonds issued                                                             |
| -            | 14,653,901   | -            | 24,962,676   | -            | Refunding bonds issued                                                   |
| -            | (14,538,703) | -            | (24,758,539) | -            | Payments to escrow agent                                                 |
| -            | -            | -            | -            | -            | Capital leases                                                           |
| 14,489,643   | 20,983,885   | 14,385,202   | 21,550,604   | 27,027,877   | Total other financing sources (uses)                                     |
| 4,442,512    | 12,457,050   | (4,192,109)  | (8,826,452)  | 9,910,240    | <b>Net change in fund balances</b>                                       |
|              |              |              |              |              | County capital outlay (other than for education) contained               |
| 4,724,911    | 7,706,846    | 11,459,039   | 22,252,664   | 18,214,702   | in functional expenditure categories, above                              |
|              |              |              |              |              | <b>GASB 44 Debt Service Disclosure (primary government): (2)</b>         |
| 9.3%         | 9.8%         | 9.6%         | 9.4%         | 10.5%        | Debt service as a percentage of noncapital expenditures,                 |
|              |              |              |              |              | primary government, governmental funds                                   |
|              |              |              |              |              | <b>Self-imposed debt margin compliance (total reporting entity): (1)</b> |
| 249,296,596  | 273,302,713  | 292,793,745  | 307,559,903  | 296,946,733  | Noncapital expenditures - total reporting entity                         |
| 6.3%         | 6.3%         | 6.5%         | 6.5%         | 7.0%         | Debt service as a percent of noncapital expenditures -                   |
|              |              |              |              |              | total reporting entity                                                   |

To assist the reader, the fiscal year 2010 percentages, calculated in accordance with the County's self-imposed debt margin, and with GASB 44, respectively, are as follows:

| Debt Margin Information (1), (2)  |                |              |
|-----------------------------------|----------------|--------------|
| Fiscal Year 2010                  | Self-imposed   | GASB 44      |
|                                   | Total          |              |
|                                   | Reporting      | Primary      |
|                                   | Entity         | Government   |
|                                   | (Note 1)       | (Note 2)     |
| Total expenditures                | \$ 324,834,109 | 223,227,090  |
| Less:                             |                |              |
| Capital Outlay                    | (27,887,376)   | (26,083,575) |
| Noncapital expenditures           | \$ 296,946,733 | 197,143,515  |
| Debt service expenditures         | \$ 20,732,693  | 20,732,693   |
| As a % of noncapital expenditures | 7.0%           | 10.5%        |

# COUNTY OF HANOVER, VIRGINIA

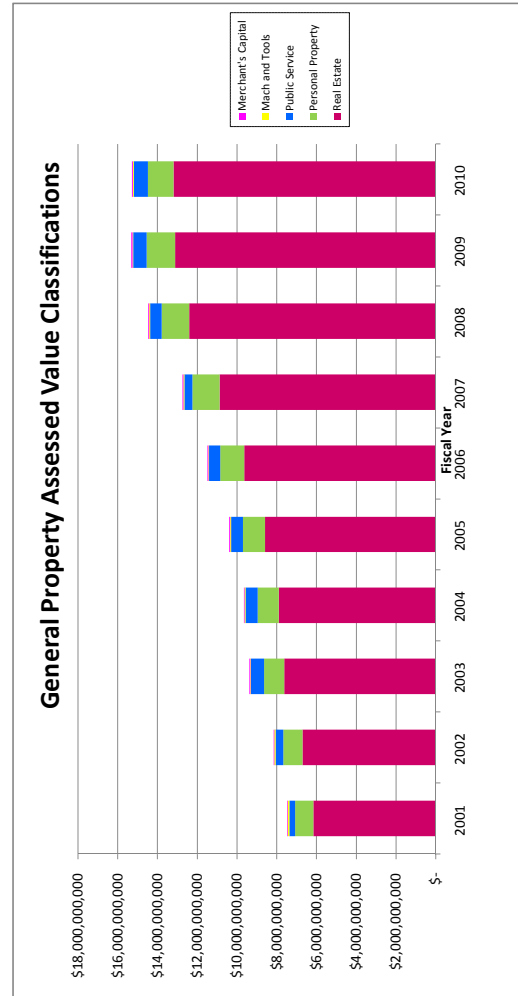
Assessed Value and Estimated Actual Value of Taxable Property (1,2)  
Last Ten Fiscal Years

Table 5

| Fiscal Year      | Real Estate      | Personal Property | Machinery and Tools (3) | Merchant's Capital | Public Service Corporations (4,5) | Total Taxable Assessed Value | Total Direct Tax Rate (6) | Estimated Actual Taxable Value (7) | Taxable Assessed Value as a % of Actual Taxable Value |
|------------------|------------------|-------------------|-------------------------|--------------------|-----------------------------------|------------------------------|---------------------------|------------------------------------|-------------------------------------------------------|
| 2001             | \$ 6,170,352,700 | 912,405,216       | 71,543,965              | 36,233,425         | 292,677,312                       | 7,483,212,618                | -                         | 8,634,189,299                      | 86.7%                                                 |
| 2002             | 6,707,526,800    | 979,968,718       | 72,243,695              | 37,515,940         | 372,231,447                       | 8,169,486,600                | 1.18                      | 9,375,815,313                      | 87.1%                                                 |
| 2003             | 7,637,172,050    | 1,011,227,278     | 44,844,800              | 37,327,513         | 650,801,107                       | 9,381,372,748                | 1.14                      | 10,437,673,444                     | 89.9%                                                 |
| 2004             | 7,911,038,250    | 1,052,222,261     | 43,715,905              | 37,951,150         | 618,887,688                       | 9,663,815,254                | 1.16                      | 10,734,661,024                     | 90.0%                                                 |
| 2005             | 8,602,251,150    | 1,104,271,432     | 44,360,770              | 42,696,180         | 599,353,434                       | 10,392,932,966               | 1.17                      | 11,517,095,356                     | 90.2%                                                 |
| 2006             | 9,642,919,834    | 1,207,102,828     | 43,255,420              | 45,487,432         | 557,153,154                       | 11,495,918,668               | 1.16                      | 12,689,954,469                     | 90.6%                                                 |
| 2007             | 10,887,416,600   | 1,360,895,130     | 51,135,605              | 48,916,675         | 398,554,972                       | 12,746,918,982               | 1.14                      | 13,888,502,922                     | 91.8%                                                 |
| 2008             | 12,406,058,400   | 1,394,357,395     | 47,647,920              | 51,861,300         | 570,955,157                       | 14,470,880,172               | 1.08                      | 15,673,250,517                     | 92.3%                                                 |
| 2009             | 13,125,005,050   | 1,437,119,361     | 43,260,613              | 50,228,645         | 664,757,197                       | 15,320,370,866               | 1.07                      | 16,533,565,376                     | 92.7%                                                 |
| 2010             | 13,200,604,700   | 1,289,239,482     | 49,736,420              | 53,188,390         | 710,146,172                       | 15,302,915,164               | 1.05                      | 16,555,688,273                     | 92.4%                                                 |
| % Change         | 0.6%             | -10.3%            | 15.0%                   | 5.9%               | 6.8%                              | -0.1%                        |                           | 0.1%                               |                                                       |
| % Ch. Since 2001 | 113.9%           | 41.3%             | -30.5%                  | 46.8%              | 142.6%                            | 104.5%                       |                           | 91.7%                              |                                                       |
| % of Total       | 86.3%            | 8.4%              | 0.3%                    | 0.3%               | 4.6%                              | 100.0%                       |                           |                                    |                                                       |

- Notes: (1) Assessed values of all classes of property approximate market value as of assessment date, unless otherwise noted, and is shown for each period for which taxes are levied.  
(2) Real property is assessed as of January 1 each year, with the resulting taxes being payable in two equal installments, on June 5 and October 5. Personal property is assessed as of January 1 each year, with payment due on February 5 of the following year.  
(3) Machinery and tools are assessed at 10% of cost.  
(4) The assessed values of Public Service Corporation real and personal property are determined by the State Corporation Commission.  
(5) During fiscal year 2003, a major taxpayer was reclassified from the Machinery and Tools to the Public Service category resulting from the deregulation of electric power generating companies.  
(6) The total direct tax rate for each fiscal year is per \$100 of assessed valuation, calculated on the weighted average basis. Not available in this format prior to 2002.  
(7) Market valuation estimates include: machinery and tools estimated at 90% of cost, real estate (including Public Service Corporation real estate) based on traditional 105% sales/assessment ratio, personal property based on 112% trade to book ratio.

Source: County of Hanover, Virginia Treasurer's Office



**COUNTY OF HANOVER, VIRGINIA**  
Direct and Overlapping Property Tax Rates  
Last Ten Calendar (Tax) Years

Table 6

| Calendar<br>(Tax)<br>Year (1) | County of Hanover, Virginia Direct Rates (1.2) |                               |                      |                               |          |                        |                       |      |       |  | County Total<br>Direct Tax Rate<br>For each<br>Year Shown (3) |  | Town of Ashland (Overlapping Rates) (4) |                      |                        |  |
|-------------------------------|------------------------------------------------|-------------------------------|----------------------|-------------------------------|----------|------------------------|-----------------------|------|-------|--|---------------------------------------------------------------|--|-----------------------------------------|----------------------|------------------------|--|
|                               | Real<br>Property                               | Power Generating<br>Equipment | Personal<br>Property | Fire and Rescue<br>Volunteers | Aircraft | Machinery<br>and Tools | Merchant's<br>Capital |      |       |  | Fiscal                                                        |  | Real<br>Property                        | Personal<br>Property | Machinery<br>and Tools |  |
|                               |                                                |                               |                      |                               |          |                        |                       |      |       |  |                                                               |  |                                         |                      |                        |  |
| 2001                          | \$                                             | 0.82                          | -                    | 3.64                          | 1.82     | 1.00                   | 3.64                  | 1.90 | -     |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| 2002                          |                                                | 0.82                          | -                    | 3.64                          | 1.82     | 1.00                   | 3.64                  | 1.90 | 1.18  |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| 2003                          |                                                | 0.82                          | 0.45                 | 3.64                          | 1.82     | 1.00                   | 3.64                  | 1.90 | 1.14  |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| 2004                          |                                                | 0.86                          | 0.49                 | 3.64                          | 1.82     | 1.00                   | 3.64                  | 1.90 | 1.16  |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| 2005                          |                                                | 0.86                          | 0.49                 | 3.64                          | 1.82     | 1.00                   | 3.64                  | 1.90 | 1.17  |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| 2006                          |                                                | 0.86                          | 0.55                 | 3.57                          | 1.78     | 1.00                   | 3.57                  | 1.90 | 1.16  |  |                                                               |  | 0.07                                    | 0.77                 | 0.77                   |  |
| 2007                          |                                                | 0.81                          | 0.55                 | 3.57                          | 1.78     | 0.50                   | 3.57                  | 1.90 | 1.14  |  |                                                               |  | 0.07                                    | 0.77                 | 0.77                   |  |
| 2008                          |                                                | 0.81                          | 0.55                 | 3.57                          | 1.78     | 0.50                   | 3.57                  | 1.90 | 1.08  |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| 2009                          |                                                | 0.81                          | 0.55                 | 3.57                          | 1.78     | 0.50                   | 3.57                  | 1.90 | 1.07  |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| 2010                          |                                                | 0.81                          | 0.55                 | 3.57                          | 1.78     | 0.50                   | 3.57                  | 1.90 | 1.05  |  |                                                               |  | 0.09                                    | 0.77                 | 0.77                   |  |
| % Change                      |                                                | 0.0%                          | 0.0%                 | 0.0%                          | 0.0%     | 0.0%                   | 0.0%                  | 0.0% | -1.9% |  |                                                               |  | 0.0%                                    | 0.0%                 | 0.0%                   |  |
| % Ch. Since 2001              |                                                | -1.2%                         | n/a                  | -1.9%                         | -2.2%    | -50.0%                 | -1.9%                 | 0.0% | n/a   |  |                                                               |  | 0.0%                                    | 0.0%                 | 0.0%                   |  |

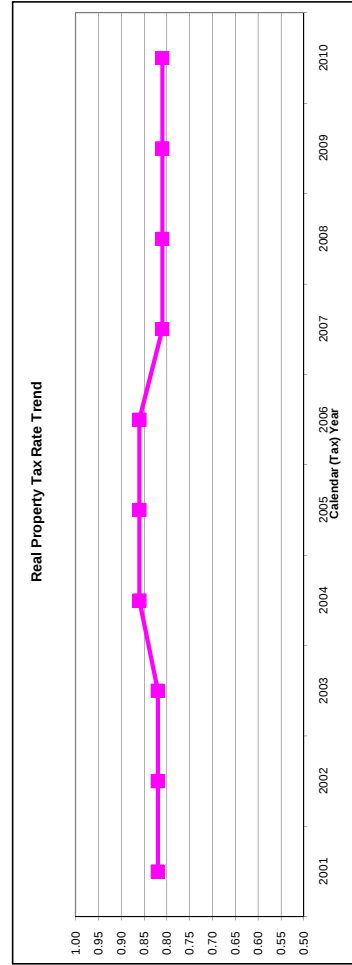
Notes: (1) The individual tax rates are per \$100 of assessed value, which is generally determined as of January 1 of each year, and are used to determine tax payments due within the same calendar (tax) year.

(2) Real property taxes are payable in two equal installments, on June 5 and October 5. Personal property taxes are due on February 5 of the following calendar year.

(3) The County prepares its budgets and its Comprehensive Annual Financial Report on a fiscal year basis (July 1 through June 30), as required by Section 15.2-2500 of the Code of Virginia, and levies taxes to support County activities for the fiscal year in which the tax payments are due. Accordingly, the Total Direct Tax Rates are applicable to the fiscal year for which the taxes are levied and due. The total direct tax rates are calculated per \$100 of assessed valuation, calculated on the weighted average basis, and are not available for fiscal years prior to 2002.

(4) These overlapping rates are in addition to the County rates, but only apply to taxpayers owning property within the borders of the Town of Ashland, Virginia, which lies within the County.

Source: Hanover County Commissioner of the Revenue's Office and Treasurer's Office and Town of Ashland



**COUNTY OF HANOVER, VIRGINIA**

Principal Property Tax Payers (1)

Current Year and Nine Years Ago

Table 7

| Taxpayer                                               | Type of Business          | 2010                                                |                                                     |      | 2001                                                |                                                     |      |
|--------------------------------------------------------|---------------------------|-----------------------------------------------------|-----------------------------------------------------|------|-----------------------------------------------------|-----------------------------------------------------|------|
|                                                        |                           | General<br>Property<br>Taxable<br>Assessed<br>Value | Percentage of<br>Total Taxable<br>Assessed<br>Value | Rank | General<br>Property<br>Taxable<br>Assessed<br>Value | Percentage of<br>Total Taxable<br>Assessed<br>Value | Rank |
| Doswell Limited Partnership (2)                        | Power generation facility | \$ 327,710,641                                      | 2.1%                                                | 1    | \$ 47,961,230                                       | 7                                                   | 0.6% |
| Virginia Electric and Power Company                    | Electric company          | 132,289,548                                         | 0.9%                                                | 2    | 101,296,088                                         | 1                                                   | 1.4% |
| Memorial Regional Medical Center                       | Hospital/medical center   | 119,736,190                                         | 0.8%                                                | 3    | 65,386,100                                          | 3                                                   | 0.9% |
| Paramount Parks, Inc.                                  | Entertainment             | 81,373,970                                          | 0.5%                                                | 4    | 63,387,405                                          | 4                                                   | 0.8% |
| Verizon Virginia (2010)/ Bell Atlantic-Virginia (2001) | Telecommunications        | 58,647,773                                          | 0.4%                                                | 5    | 60,234,352                                          | 5                                                   | 0.8% |
| SuperValu (2010)/Richfood, Inc. (2001)                 | Food distributor          | 46,460,790                                          | 0.3%                                                | 6    | 51,597,590                                          | 6                                                   | 0.7% |
| Richmond Newspapers, Inc./Media General, Inc.          | Newspaper publisher       | 46,010,680                                          | 0.3%                                                | 7    | 74,829,060                                          | 2                                                   | 1.0% |
| Bear Island Paper Company                              | Paper mill                | 45,697,755                                          | 0.3%                                                | 8    | 46,019,180                                          | 8                                                   | 0.6% |
| Covenant Woods                                         | Nursing home              | 39,077,850                                          | 0.3%                                                | 9    | -                                                   | n/a                                                 | -    |
| Rappahannock Electric Coop                             | Electric company          | 36,930,808                                          | 0.2%                                                | 10   | -                                                   | n/a                                                 | -    |
| Virginia Natural Gas                                   | Natural gas distributor   | -                                                   | -                                                   | n/a  | 24,607,331                                          | 9                                                   | 0.3% |
| AMF, Inc.                                              | Bowling manufacture       | -                                                   | -                                                   | n/a  | 22,980,700                                          | 10                                                  | 0.3% |
|                                                        |                           | \$ 933,936,005                                      | 6.1%                                                |      | \$ 558,299,036                                      |                                                     | 7.5% |
| Total taxable assessed values                          |                           | \$ 15,302,915,164                                   |                                                     |      | \$ 7,483,212,618                                    |                                                     |      |

Notes: (1) Source: Hanover County Commissioner of the Revenue's Office

(2) As a result of the deregulation of electric power generating companies, this taxpayer was reclassified from Machinery and Tools to the Public Service Corporation assessment category in 2003.

(3) n/a = not applicable (taxpayer not in top 10 taxpayers of applicable year)

**COUNTY OF HANOVER, VIRGINIA**

**Table 8**

Property Tax Levies and Collections

Last Ten Fiscal Years

| Fiscal<br>Year (3) | General<br>Property<br>Taxes Levied<br>for the<br>Fiscal Year (1,2) | Collected within the<br>Fiscal Year of the Levy |                       | Collections<br>in Subsequent<br>Years | Total Collections to Date |                       |
|--------------------|---------------------------------------------------------------------|-------------------------------------------------|-----------------------|---------------------------------------|---------------------------|-----------------------|
|                    |                                                                     | Amount                                          | Percentage<br>of Levy |                                       | Amount                    | Percentage of<br>Levy |
| 2001               | \$ 79,780,410                                                       | \$ -                                            | -                     | \$ -                                  | \$ -                      | -                     |
| 2002               | 85,936,924                                                          | 83,891,211                                      | 97.6%                 | 2,038,999                             | 85,930,210                | 100.0%                |
| 2003               | 90,962,517                                                          | 86,678,830                                      | 95.3%                 | 4,258,939                             | 90,937,769                | 100.0%                |
| 2004               | 98,276,555                                                          | 95,328,641                                      | 97.0%                 | 2,919,203                             | 98,247,844                | 100.0%                |
| 2005               | 106,293,313                                                         | 102,152,923                                     | 96.1%                 | 3,911,079                             | 106,064,002               | 99.8%                 |
| 2006               | 117,153,995                                                         | 113,003,453                                     | 96.5%                 | 3,797,003                             | 116,800,456               | 99.7%                 |
| 2007               | 128,606,341                                                         | 123,943,881                                     | 96.4%                 | 3,659,346                             | 127,603,227               | 99.2%                 |
| 2008               | 139,951,410                                                         | 134,776,945                                     | 96.3%                 | 2,996,605                             | 137,773,550               | 98.4%                 |
| 2009               | 146,731,880                                                         | 140,814,064                                     | 96.0%                 | 2,497,000                             | 143,311,064               | 97.7%                 |
| 2010               | 142,757,714                                                         | 137,896,486                                     | 96.6%                 | -                                     | 137,896,486               | 96.6%                 |

Notes: (1) Source: Hanover County, Virginia Treasurer's Office

(2) Total tax levies include the Commonwealth of Virginia's personal property tax relief reimbursements, and are net of supplemental levies for prior fiscal years, abatements, land use deferrals and tax relief in each fiscal year. The levies exclude special assessments on behalf of the Bell Creek and Lewistown Community Development Authorities and curbside recycling districts.

(3) Property tax levies and collections amounts for fiscal years prior to 2002 are not available in this format.

COUNTY OF HANOVER, VIRGINIA

Ratios of Outstanding Debt by Type, and  
Self-Imposed Debt Limit Information (3)

Last Ten Fiscal Years

Table 9

| Fiscal Year      | Governmental Activities             |                                        |                           |                           |                                            |                                                                              |                |                                |              |  |                |
|------------------|-------------------------------------|----------------------------------------|---------------------------|---------------------------|--------------------------------------------|------------------------------------------------------------------------------|----------------|--------------------------------|--------------|--|----------------|
|                  | General Bonded Debt Outstanding (1) |                                        |                           |                           |                                            |                                                                              |                |                                |              |  | Capital Leases |
|                  | General Obligation Bonds            | Virginia Public School Authority Bonds | State Literary Fund Loans | Total General Bonded Debt | Estimated Actual Value of Taxable Property | Percent of General Bonded Debt to Estimated Actual Value of Taxable Property | Population (2) | General Bonded Debt per Capita |              |  |                |
| 2001             | \$ 34,820,000                       | \$ 53,048,590                          | \$ 10,804,500             | \$ 98,673,090             | \$ 8,634,189,299                           | 1.1%                                                                         | 89,284         | \$ 1,105                       | \$ 9,723,514 |  |                |
| 2002             | 52,925,000                          | 47,821,877                             | 11,868,750                | 112,615,627               | 9,375,815,313                              | 1.2%                                                                         | 91,807         | 1,227                          | 8,571,225    |  |                |
| 2003             | 71,530,000                          | 43,158,143                             | 10,839,000                | 125,527,143               | 10,437,673,444                             | 1.2%                                                                         | 93,880         | 1,337                          | 7,405,117    |  |                |
| 2004             | 68,635,000                          | 38,532,153                             | 9,909,250                 | 117,076,403               | 10,734,661,024                             | 1.1%                                                                         | 95,774         | 1,222                          | 5,456,935    |  |                |
| 2005             | 64,740,000                          | 50,093,709                             | 9,079,500                 | 123,913,209               | 11,517,095,356                             | 1.1%                                                                         | 97,606         | 1,270                          | 5,218,579    |  |                |
| 2006             | 60,745,000                          | 59,820,042                             | 8,249,750                 | 128,814,792               | 12,689,954,469                             | 1.0%                                                                         | 99,174         | 1,299                          | 4,427,857    |  |                |
| 2007             | 78,260,000                          | 54,136,732                             | 7,519,000                 | 139,915,732               | 13,888,502,922                             | 1.0%                                                                         | 100,721        | 1,389                          | 3,602,672    |  |                |
| 2008             | 73,085,000                          | 62,277,427                             | 6,788,250                 | 142,150,677               | 15,673,250,517                             | 0.9%                                                                         | 102,071        | 1,393                          | 2,739,169    |  |                |
| 2009             | 87,370,000                          | 56,032,984                             | 6,156,000                 | 149,558,984               | 16,533,565,376                             | 0.9%                                                                         | 103,025        | 1,452                          | 1,836,239    |  |                |
| 2010             | 107,215,000                         | 48,733,562                             | 5,552,750                 | 161,501,312               | 16,555,688,273                             | 1.0%                                                                         | 103,871        | 1,555                          | 3,330,677    |  |                |
| % Change         | 22.7%                               | -13.0%                                 | -9.8%                     | 8.0%                      | 0.1%                                       | 7.8%                                                                         | 0.8%           | 7.1%                           | 81.4%        |  |                |
| % Ch. Since 2001 | 207.9%                              | -8.1%                                  | -48.6%                    | 63.7%                     | 91.7%                                      | -14.6%                                                                       | 16.3%          | 40.7%                          | -65.7%       |  |                |

| Fiscal Year      | Total Primary Government                |                          |                         |       |                                                                  |                                                                             |                                                                             |                                                                                      |                                                                             |                                                          |  |
|------------------|-----------------------------------------|--------------------------|-------------------------|-------|------------------------------------------------------------------|-----------------------------------------------------------------------------|-----------------------------------------------------------------------------|--------------------------------------------------------------------------------------|-----------------------------------------------------------------------------|----------------------------------------------------------|--|
|                  | Self-Imposed Debt Limit Information (3) |                          |                         |       |                                                                  |                                                                             |                                                                             |                                                                                      |                                                                             |                                                          |  |
|                  | Revenue Bonds                           | Total Primary Government | Demographic Information |       | Total Primary Government Debt as a Percentage of Personal Income | Outstanding Debt by General Governmental Expenditures to Assessed Value (4) | Outstanding Debt by General Governmental Expenditures to Assessed Value (4) | Ratio of Outstanding Debt by General Governmental Expenditures to Assessed Value (4) | Outstanding Debt by General Governmental Expenditures to Assessed Value (4) | Ratio of Total General Bonded Debt per Capita Income (6) |  |
| 2001             | \$ 16,550,000                           | \$ 124,946,604           | \$ 3,112,335            | 4.0%  | \$ 1,399                                                         | \$ 108,396,604                                                              | 1.4%                                                                        | \$ 1,214                                                                             | \$ 2,831                                                                    |                                                          |  |
| 2002             | 16,505,000                              | 137,691,852              | 3,190,663               | 4.3%  | 1,500                                                            | 121,186,852                                                                 | 1.5%                                                                        | 1,320                                                                                | 3,240                                                                       |                                                          |  |
| 2003             | 26,597,684                              | 159,529,944              | 3,354,793               | 4.8%  | 1,699                                                            | 132,932,260                                                                 | 1.4%                                                                        | 1,416                                                                                | 3,513                                                                       |                                                          |  |
| 2004             | 36,205,779                              | 158,739,117              | 3,533,976               | 4.5%  | 1,657                                                            | 122,533,338                                                                 | 1.3%                                                                        | 1,279                                                                                | 3,173                                                                       |                                                          |  |
| 2005             | 33,868,168                              | 162,999,956              | 3,758,826               | 4.3%  | 1,670                                                            | 129,131,788                                                                 | 1.2%                                                                        | 1,323                                                                                | 3,218                                                                       |                                                          |  |
| 2006             | 41,051,727                              | 174,294,376              | 4,008,893               | 4.3%  | 1,757                                                            | 133,242,649                                                                 | 1.2%                                                                        | 1,344                                                                                | 3,187                                                                       |                                                          |  |
| 2007             | 40,953,945                              | 184,472,349              | 4,263,747               | 4.3%  | 1,832                                                            | 143,518,404                                                                 | 1.1%                                                                        | 1,425                                                                                | 3,305                                                                       |                                                          |  |
| 2008             | 39,324,531                              | 184,214,377              | 4,324,527               | 4.3%  | 1,805                                                            | 144,889,846                                                                 | 1.0%                                                                        | 1,420                                                                                | 3,355                                                                       |                                                          |  |
| 2009             | 37,228,336                              | 188,623,559              | 4,369,300               | 4.3%  | 1,831                                                            | 151,395,223                                                                 | 1.0%                                                                        | 1,469                                                                                | 3,526                                                                       |                                                          |  |
| 2010             | 34,977,770                              | 199,809,759              | 4,409,500               | 4.5%  | 1,924                                                            | 164,831,989                                                                 | 1.1%                                                                        | 1,587                                                                                | 3,804                                                                       |                                                          |  |
| % Change         | -6.0%                                   | 5.9%                     | 0.9%                    | 5.0%  | 5.1%                                                             | 8.9%                                                                        | 9.0%                                                                        | 8.0%                                                                                 | 7.9%                                                                        |                                                          |  |
| % Ch. Since 2001 | 111.3%                                  | 59.9%                    | 41.7%                   | 21.8% | 37.5%                                                            | 52.1%                                                                       | -25.6%                                                                      | 30.7%                                                                                | 34.4%                                                                       |                                                          |  |

Notes:

- (1) Bond amounts are reported gross, excluding premiums and/or discounts and deferred amounts on refundings. See Financial Statement Note IV-E for additional information on outstanding debt.
- (2) Population estimates at June 30th for each year from Hanover County Planning Department. Per Capita Personal Income is calculated by dividing Personal Income by the population estimate for each fiscal year. Personal income data for 2001 through 2008 is obtained from the Bureau of Economic Analysis, U.S. Department of Commerce. Per Capita Personal Income and Personal Income amounts for 2009 and 2010 are estimated based on the rate of increase in Per Capita Personal Income for 2008 (0.1% increase), the latest year for which Personal Income data is available from the U.S. Department of Commerce.
- (3) **Self-imposed debt limit information:**  
The Commonwealth of Virginia does not impose a legal limit on the amount of long-term indebtedness the County can incur or have outstanding. The Board of Supervisors, however, has imposed limits in the County's Debt Policy. These limits, and relevant information pertaining to them are described in this table, and on Table 4 of this Statistical Section.
- (4) The County's debt policy provides that outstanding debt funded by general government expenditures as a percentage of Assessed Value will not exceed 2.5 percent. Outstanding debt funded by general governmental expenditures includes general bonded debt and governmental activity capital lease obligations, both presented above.
- (5) The County's debt policy provides that outstanding debt funded by general government expenditures per Capita will not exceed \$1,900 at June 30, 2007, growing at two percent annually (\$2,017 for year 2010). The policy ceiling was \$1,400 through 2005, and \$1,800 for 2006.
- (6) The County's debt policy provides that general bonded debt per Per Capita Income will not exceed \$5,000.

COUNTY OF HANOVER, VIRGINIA

Direct and Overlapping Governmental Activities Debt

June 30, 2010

Table 10

|                                   | Governmental Unit | General<br>Bonded Debt<br>Outstanding | Estimated<br>Percentage<br>Applicable to<br>County of<br>Hanover | Estimated<br>Share of<br>Direct and<br>Overlapping<br>Debt | Legal<br>Debt<br>Margin |
|-----------------------------------|-------------------|---------------------------------------|------------------------------------------------------------------|------------------------------------------------------------|-------------------------|
| Overlapping debt (2)              | Town of Ashland   | \$ 605,000                            | 80.5%                                                            | \$ 487,075                                                 |                         |
| Direct debt (1)                   | County of Hanover | 161,501,312                           |                                                                  | 161,501,312                                                | (3)                     |
| Total direct and overlapping debt |                   |                                       |                                                                  | <u>\$ 161,988,387</u>                                      |                         |

Notes: (1) Amounts for bonds are reported gross, excluding premiums and/or discounts and deferred amounts on refunding.

(2) The estimated percentage of the Town of Ashland's net general bonded debt outstanding applicable to the County is based upon a 1996 agreement under which the County assumed ownership of the Town's water and sewer system, and agreed to reimburse the Town for 80.5 percent of the debt service on the applicable water and sewer bonds.

(3) Counties in the State of Virginia are not subject to a legal debt margin. See information on self-imposed debt limits on Tables 4 and 9 in this Statistical Section.

**COUNTY OF HANOVER, VIRGINIA**  
Pledged Revenue Coverage (1)  
Last Ten Fiscal Years

Table 11

**Utility - Water and Sewer Revenue Bonds**

| Fiscal Year      | Utility Revenues (3,8) | Less: Operating Expenses (4) | Net Available Revenues | Debt Service Requirements |           | Net Available Revenues Coverage (5) | Utility - Debt Covenant Coverage Ratio (1,2,6) |                          | Debt Covenant Coverage Test |
|------------------|------------------------|------------------------------|------------------------|---------------------------|-----------|-------------------------------------|------------------------------------------------|--------------------------|-----------------------------|
|                  |                        |                              |                        | Principal                 | Interest  |                                     | Senior Debt Service                            | Subordinate Debt Service |                             |
| 2001             | \$ 22,390,288          | 9,675,260                    | 12,715,028             | 1,375,213                 | 1,142,682 | 5.0                                 | 1,200,484                                      | 1,317,411                | 4.7                         |
| 2002             | 22,862,743             | 9,738,936                    | 13,123,807             | 1,125,068                 | 1,107,767 | 5.9                                 | 1,315,060                                      | 917,775                  | 5.4                         |
| 2003             | 22,019,995             | 10,739,603                   | 11,280,392             | 1,194,006                 | 979,335   | 5.2                                 | 1,221,541                                      | 951,800                  | 4.8                         |
| 2004             | 20,204,934             | 11,575,054                   | 8,629,880              | 1,804,612                 | 1,178,264 | 2.9                                 | 1,996,845                                      | 986,031                  | 2.6                         |
| 2005             | 22,269,236             | 13,583,502                   | 8,685,734              | 2,380,906                 | 1,487,739 | 2.2                                 | 3,076,445                                      | 792,200                  | 2.0                         |
| 2006             | 24,926,132             | 14,357,272                   | 10,568,860             | 1,595,163                 | 1,350,519 | 3.6                                 | 2,750,338                                      | 195,344                  | 3.1                         |
| 2007             | 24,793,867             | 14,376,026                   | 10,417,841             | 2,033,671                 | 1,680,484 | 2.8                                 | 3,513,740                                      | 200,415                  | 2.5                         |
| 2008             | 34,519,573             | 15,127,475                   | 19,392,098             | 2,254,088                 | 1,572,342 | 5.1                                 | 3,622,625                                      | 203,805                  | 4.4                         |
| 2009             | 25,584,480             | 16,429,026                   | 9,155,454              | 2,304,393                 | 1,328,738 | 2.5                                 | 3,461,496                                      | 171,635                  | 2.2                         |
| 2010             | 24,194,254             | 17,331,485                   | 6,862,769              | 2,257,626                 | 1,369,346 | 1.9                                 | 3,459,711                                      | 167,261                  | 1.7                         |
| % Change         |                        |                              | -25.0%                 | -2.0%                     | 3.1%      | -24.9%                              | -0.1%                                          | -2.5%                    | -24.9%                      |
| % Ch. Since 2001 |                        |                              | -46.0%                 | 64.2%                     | 19.6%     | -62.5%                              | 188.2%                                         | -87.3%                   | -64.9%                      |

**Airport Revenue Bond**

| Fiscal Year      | Rent received from Airport Fixed Base Operator | Less: Operating Expenses | Net Available Revenues | Debt Service Requirements |          | Available Revenues Coverage (5) | Airport - Debt Covenant Coverage Ratio (1,7) |                                                                                 |                                                                                     |
|------------------|------------------------------------------------|--------------------------|------------------------|---------------------------|----------|---------------------------------|----------------------------------------------|---------------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
|                  |                                                |                          |                        | Principal                 | Interest |                                 | Rent Received                                | Restricted cash - (used during current FY or available at FYE for debt service) | Lessee irrevocable letter of credit pledged for satisfaction of debt covenant ratio |
| 2008             | \$ 61,039                                      | -                        | 61,039                 | 26,396                    | 70,922   | 0.6                             | 61,039                                       | 156,081                                                                         | 36,000                                                                              |
| 2009             | 88,093                                         | -                        | 88,093                 | 54,820                    | 89,158   | 0.6                             | 88,093                                       | 156,081                                                                         | 36,000                                                                              |
| 2010             | 152,748                                        | -                        | 152,748                | 57,640                    | 86,337   | 1.1                             | 152,748                                      | 12,361                                                                          | 36,000                                                                              |
| % Change         |                                                |                          | 73.4%                  | 5.1%                      | -3.2%    | 73.4%                           | 73.4%                                        | -92.1%                                                                          | 0.0%                                                                                |
| % Ch. Since 2008 |                                                |                          | 150.2%                 | 118.4%                    | 21.7%    | 69.1%                           | 150.2%                                       | -92.1%                                                                          | 0.0%                                                                                |

Notes: (1) Further information on the County's revenue bonds can be found in Note IV-E to the accompanying basic financial statements.

- (2) For comparability, the utility debt covenant coverage test for 2001 through 2005 has been restated to comply with current water and sewer system revenue bond covenants. The County was in compliance with all utility debt coverage ratios applicable to those years before restatement, as demonstrated in the statistical sections of the Comprehensive Annual Financial Reports for those years.
- (3) Utility revenues exclude donated capital assets.
- (4) Utility operating expenses exclude depreciation.
- (5) The net available revenues coverage equals net available revenues divided by total debt service requirements.
- (6) The utility debt covenant coverage ratios assist users to assess the County's legal compliance with its utility debt service covenant requirements. The County's water and sewer revenue bonds debt covenant requires the ratio of utilities net available revenues divided by the sum of 115% of senior debt service and 100% of subordinate debt service to exceed 1.0.
- (7) During fiscal 2007, the County issued an airport revenue bond, secured by rent from the airport's fixed base operator. The airport bond had no debt service requirement or debt covenant requirement for fiscal 2007. Beginning in fiscal year 2008, the County's airport debt covenant required the ratio of the sum of rent received from the airport's fixed base operator, restricted cash used during the fiscal year (FYE) or available at fiscal year-end (FYE) for airport bond debt service, and the amount of any lessee irrevocable letter of credit, divided by the airport bond principal and interest paid during the fiscal year to equal or exceed 1.25. The lease agreement with the airport's fixed base operator contains scheduled rent increases consistent with the availability of the property to the lessee, designed to meet the debt covenant coverage requirement during the lease term.
- (8) Utility revenues do not include exercise of oversize credits, which are reported as capital contributions on Exhibit 8 of the financial statements.

**COUNTY OF HANOVER, VIRGINIA**  
Demographic Statistics  
Last Ten Fiscal Years

Table 12

| Fiscal Year      | Population (1) | Personal Income (1)<br>(000's) | Per Capita Personal Income (1) | Median Age (2) | Unemployment Rate (3) | School Enrollment (4) | School Instructional Positions (5) | School Enrollment to Instructional Positions Ratio |
|------------------|----------------|--------------------------------|--------------------------------|----------------|-----------------------|-----------------------|------------------------------------|----------------------------------------------------|
| 2001             | 89,284         | \$ 3,112,335                   | 34,859                         | 37.4           | 2.5%                  | 16,633                | 1,210                              | 13.7                                               |
| 2002             | 91,807         | 3,190,663                      | 34,754                         | 37.4           | 3.3%                  | 17,198                | 1,245                              | 13.8                                               |
| 2003             | 93,880         | 3,354,793                      | 35,735                         | 37.4           | 3.2%                  | 17,580                | 1,315                              | 13.4                                               |
| 2004             | 95,774         | 3,533,976                      | 36,899                         | 37.4           | 3.0%                  | 17,979                | 1,381                              | 13.0                                               |
| 2005             | 97,606         | 3,758,826                      | 38,510                         | 39.5           | 2.9%                  | 18,150                | 1,434                              | 12.7                                               |
| 2006             | 99,174         | 4,008,893                      | 40,423                         | 39.2           | 2.5%                  | 18,518                | 1,485                              | 12.5                                               |
| 2007             | 100,721        | 4,263,747                      | 42,332                         | 38.9           | 2.4%                  | 18,844                | 1,563                              | 12.1                                               |
| 2008             | 102,071        | 4,324,527                      | 42,368                         | 40.4           | 3.4%                  | 18,686                | 1,577                              | 11.8                                               |
| 2009             | 103,025        | 4,369,300                      | 42,410                         | 40.4           | 6.5%                  | 18,566                | 1,614                              | 11.5                                               |
| 2010             | 103,871        | 4,409,500                      | 42,452                         | 40.4           | 6.6%                  | 18,420                | 1,569                              | 11.7                                               |
| % Change         | 0.8%           | 0.9%                           | 0.1%                           | 0.0%           | 1.5%                  | -0.8%                 | -2.8%                              | 2.1%                                               |
| % Ch. Since 2001 | 16.3%          | 41.7%                          | 21.8%                          | 8.0%           | 164.0%                | 10.7%                 | 29.7%                              | -14.6%                                             |

Notes: (1) Population estimates at June 30th for each year from Hanover County Planning Department. Per Capita Personal Income is calculated by dividing Personal Income by the population estimate for each fiscal year. Personal income data for 2001 through 2008 is obtained from the Bureau of Economic Analysis, U.S. Department of Commerce. Per Capita Personal Income and Personal Income amounts for 2009 and 2010 are estimated based on the rate of increase in Per Capita Personal Income for 2008 (0.1% increase), the latest year for which Personal Income data is available from the U.S. Department of Commerce.

(2) U. S. Department of Commerce, Bureau of Census.

(3) Virginia Employment Commission.

(4) Hanover County School Board (30th day enrollment from school fiscal year).

(5) Hanover County School Board (instructional positions include teachers, guidance counselors, librarians and other instructional-related positions).

**COUNTY OF HANOVER, VIRGINIA**

Principal Employers (1)

Current Year and Nine Years Ago

**Table 13**

| Employer                                     | Type of Business                         | 2009      |      |                                       | 2000      |      |                                       |
|----------------------------------------------|------------------------------------------|-----------|------|---------------------------------------|-----------|------|---------------------------------------|
|                                              |                                          | Employees | Rank | Percentage of Total County Employment | Employees | Rank | Percentage of Total County Employment |
| Hanover County Schools                       | Education                                | 2,973     | 1    | 5.7%                                  | 2,029     | 1    | 4.4%                                  |
| Bon Secours Memorial Regional Medical Center | Hospital/Medical Center                  | 1,375     | 2    | 2.6%                                  | 1,152     | 3    | 2.5%                                  |
| County of Hanover                            | Government                               | 1,181     | 3    | 2.3%                                  | 768       | 6    | 1.7%                                  |
| Supervalu Eastern Region                     | Food Distributor                         | 1,103     | 4    | 2.1%                                  | 1,167     | 2    | 2.5%                                  |
| Paramount Kings Dominion                     | Entertainment                            | 930       | 5    | 1.8%                                  | 965       | 5    | 2.1%                                  |
| Tyson Foods                                  | Poultry Processing                       | 890       | 6    | 1.7%                                  | 987       | 4    | 2.1%                                  |
| Wal-Mart Stores                              | Retail                                   | 660       | 7    | 1.3%                                  | 342       | 8    | 0.7%                                  |
| Owens & Minor                                | Distributor of Medical/Surgical Supplies | 639       | 8    | 1.2%                                  | -         | n/a  | 0.0%                                  |
| Sheltering Arms                              | Physical Rehabilitation Center           | 350       | 9    | 0.7%                                  | -         | n/a  | 0.0%                                  |
| Qubica/AMF                                   | Corporate Headquarters/Manufacturing     | 315       | 10   | 0.6%                                  | 570       | 7    | 1.2%                                  |
| Randolph Macon College                       | Education                                | -         | n/a  | 0.0%                                  | 298       | 9    | 0.6%                                  |
| Media General                                | Newspaper Print                          | -         | n/a  | 0.0%                                  | 290       | 10   | 0.6%                                  |
|                                              |                                          | 10,416    |      | 19.9%                                 | 8,568     |      | 18.5%                                 |

Notes: (1) Sources: County and Schools employment levels provided by the Hanover County Department of Human Resources and the School Board Administration.  
 Other data provided by the Virginia Employment Commission and the Hanover County Economic Development Department.  
 Employment levels represent full-time equivalents. The most recent year for which this data is available is 2009.

| Full-time Equivalent Employees as of June 30 |       |       |       |       |       |       |       |       |       |       |
|----------------------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Function/Program                             | 2001  | 2002  | 2003  | 2004  | 2005  | 2006  | 2007  | 2008  | 2009  | 2010  |
| <b>Primary government:</b>                   |       |       |       |       |       |       |       |       |       |       |
| General governmental administration          | 117   | 122   | 124   | 126   | 131   | 135   | 138   | 140   | 145   | 141   |
| Judicial administration                      | 37    | 44    | 47    | 49    | 52    | 54    | 54    | 57    | 59    | 59    |
| Public safety                                | 294   | 317   | 341   | 345   | 381   | 415   | 433   | 457   | 472   | 474   |
| Public works                                 | 50    | 53    | 60    | 61    | 64    | 66    | 71    | 73    | 73    | 73    |
| Human services                               | 154   | 173   | 211   | 214   | 220   | 230   | 235   | 221   | 227   | 226   |
| Parks, recreation and cultural               | 40    | 42    | 42    | 42    | 45    | 46    | 47    | 49    | 50    | 50    |
| Community development                        | 30    | 32    | 31    | 31    | 32    | 31    | 33    | 34    | 31    | 35    |
| Public utilities                             | 82    | 84    | 88    | 88    | 92    | 92    | 93    | 95    | 96    | 96    |
| Fleet management                             | 25    | 26    | 26    | 26    | 26    | 26    | 27    | 28    | 29    | 29    |
| Totals - Primary government                  | 829   | 893   | 970   | 982   | 1,043 | 1,095 | 1,131 | 1,154 | 1,181 | 1,183 |
| <b>Component Unit:</b>                       |       |       |       |       |       |       |       |       |       |       |
| School Board                                 | 2,131 | 2,227 | 2,373 | 2,548 | 2,673 | 2,713 | 2,827 | 2,903 | 2,973 | 2,854 |
| <b>Total:</b>                                | 2,960 | 3,120 | 3,343 | 3,530 | 3,716 | 3,808 | 3,958 | 4,057 | 4,154 | 4,037 |

Notes: (1) Source: School Board administration and Hanover County Department of Finance, Budget Division.

COUNTY OF HANOVER, VIRGINIA  
Operating Indicators by Function (1,2)  
Last Ten Fiscal Years

Table 15

| Function/Program                                                 | Fiscal Year |        |        |        |         |         |         |         |         |         |
|------------------------------------------------------------------|-------------|--------|--------|--------|---------|---------|---------|---------|---------|---------|
|                                                                  | 2001        | 2002   | 2003   | 2004   | 2005    | 2006    | 2007    | 2008    | 2009    | 2010    |
| <b>Primary government:</b>                                       |             |        |        |        |         |         |         |         |         |         |
| <b>General governmental administration</b>                       |             |        |        |        |         |         |         |         |         |         |
| Number of registered voters                                      | 54,086      | 54,086 | 56,000 | 56,000 | 58,741  | 62,960  | 63,059  | 65,290  | 67,322  | 67,472  |
| Number of real estate transfers                                  | 3,142       | 3,907  | 4,024  | 4,024  | 3,689   | 3,490   | 3,293   | 3,564   | 2,173   | 3,122   |
| State income tax returns processed                               | 33,000      | 25,000 | 25,000 | 25,000 | 12,529  | 10,200  | 12,225  | 10,790  | 8,038   | 8,958   |
| <b>Judicial administration</b>                                   |             |        |        |        |         |         |         |         |         |         |
| Judgments docketed                                               | 3,139       | 3,139  | 2,230  | 2,540  | 2,513   | 3,104   | 3,330   | 3,330   | 3,388   | 3,740   |
| <b>Public safety</b>                                             |             |        |        |        |         |         |         |         |         |         |
| Sheriff incidents                                                | 43,137      | 43,748 | 47,089 | 49,788 | 49,783  | 46,259  | 42,340  | 42,928  | 41,863  | 40,189  |
| Number of sworn officers                                         | 148         | 153    | 158    | 160    | 170     | 180     | 189     | 196     | 201     | 201     |
| Fire/EMS incidents                                               | 8,670       | 8,678  | 9,151  | 8,725  | 8,789   | 9,401   | 10,712  | 7,954   | 10,735  | 11,705  |
| Animal control incidents                                         | 6,487       | 7,272  | 6,946  | 6,169  | 6,720   | 6,866   | 8,018   | 7,881   | 8,508   | 7,029   |
| Commercial building plan reviews                                 | 201         | 301    | 303    | 358    | 532     | 467     | 517     | 624     | 414     | 439     |
| Residential building plan reviews                                | 925         | 1,763  | 1,727  | 1,643  | 1,518   | 1,608   | 1,427   | 1,330   | 1,051   | 1,025   |
| <b>Public works</b>                                              |             |        |        |        |         |         |         |         |         |         |
| Tons of solid waste received                                     | 37,000      | 35,500 | 34,600 | 34,600 | 37,714  | 37,710  | 37,086  | 39,306  | 38,243  | 37,736  |
| Tons of solid waste recycled                                     | -           | -      | -      | -      | 14,342  | 13,716  | 14,000  | 13,300  | 17,000  | 18,436  |
| <b>Human services</b>                                            |             |        |        |        |         |         |         |         |         |         |
| Communicable disease visits/investigations                       | -           | 317    | 300    | 300    | 585     | 873     | 689     | 533     | 969     | 429     |
| Immunization visits (3)                                          | 3,319       | 3,088  | 3,300  | 3,300  | 1,650   | 1,005   | 693     | 501     | 358     | 9,454   |
| Restaurant inspection visits                                     | 248         | 248    | 330    | 330    | 689     | 590     | 1,068   | 1,449   | 1,024   | 944     |
| Social services lobby visits                                     | -           | 8,288  | 9,866  | 9,866  | 9,764   | 9,425   | 10,150  | 12,143  | 16,271  | 15,377  |
| Social services telephone calls received                         | -           | 29,995 | 43,288 | 43,288 | 35,950  | 30,521  | 28,206  | 22,413  | 25,679  | 24,089  |
| Number of Hanover Youth Service Council (HYSC) projects          | 28          | 25     | 38     | 29     | 30      | 26      | 30      | 36      | 34      | 39      |
| HYSC Volunteer hours reported                                    | 316         | 407    | 602    | 594    | 618     | 508     | 762     | 711     | 780     | 1,406   |
| County employees United Way contribution                         | 38,583      | 53,401 | 45,943 | 45,943 | 51,958  | 55,344  | 60,115  | 64,896  | 60,294  | 60,945  |
| <b>Parks, recreation and cultural</b>                            |             |        |        |        |         |         |         |         |         |         |
| Active Library borrowers                                         | 30,125      | 33,476 | 37,641 | 37,641 | 45,422  | 49,311  | 52,657  | 50,149  | 56,968  | 65,558  |
| Internet sessions                                                | 28,640      | 33,409 | 41,765 | 41,765 | 61,023  | 66,218  | 70,189  | 72,130  | 84,423  | 114,945 |
| Library reference questions answered                             | -           | -      | -      | -      | 148,470 | 169,834 | 193,942 | 214,409 | 240,776 | 295,810 |
| <b>Community development</b>                                     |             |        |        |        |         |         |         |         |         |         |
| Economic development services to existing/prospective businesses | 295         | 295    | 410    | 410    | 455     | 423     | 350     | 350     | 311     | 301     |
| <b>Public utilities</b>                                          |             |        |        |        |         |         |         |         |         |         |
| Water customers                                                  | 16,500      | 17,241 | 17,918 | 18,389 | 18,825  | 19,260  | 19,472  | 19,742  | 19,930  | 20,125  |
| Wastewater customers                                             | 14,600      | 15,678 | 16,143 | 16,597 | 17,001  | 17,384  | 17,661  | 17,931  | 18,178  | 18,367  |
| Daily average water distributed (million gallons/day)            | 7.96        | 6.35   | 6.20   | 6.52   | 6.35    | 7.30    | 8.80    | 8.50    | 8.20    | 8.70    |
| Maximum daily water capacity (million gallons/day)               | 12.00       | 10.93  | 16.00  | 16.00  | 19.95   | 19.95   | 19.95   | 19.95   | 19.95   | 19.95   |
| Daily average wastewater treatment (million gallons/day)         | 5.23        | 5.29   | 5.80   | 6.06   | 6.29    | 5.43    | 6.20    | 5.60    | 6.70    | 6.93    |
| Maximum daily capacity of wastewater treatment plant (mg/d)      | 8.40        | 6.78   | 8.48   | 8.48   | 13.48   | 13.48   | 13.50   | 13.50   | 13.50   | 15.50   |
| <b>Fleet management</b>                                          |             |        |        |        |         |         |         |         |         |         |
| School buses serviced                                            | 237         | 250    | 261    | 261    | 302     | 305     | 302     | 301     | 309     | 311     |
| Public safety vehicles serviced                                  | 333         | 350    | 371    | 371    | 410     | 420     | 425     | 434     | 433     | 430     |
| Fleet availability                                               | -           | -      | 96%    | 96%    | 97%     | 96.5%   | 96.8%   | 96.7%   | 97.0%   | 97.0%   |

Notes: (1) Source: County Departments as identified above.  
(2) Information not available prior to first year reported. Operating indicators for the School Component Unit are presented on the Demographic Information schedule.  
(3) Increase in immunization visits for 2010 due to H1N1 immunizations.

COUNTY OF HANOVER, VIRGINIA  
Capital Asset Statistics by Function (1)  
Last Ten Fiscal Years

Table 16

| Function/Program                                               | Fiscal Year |         |         |         |         |         |         |         |         |         |
|----------------------------------------------------------------|-------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
|                                                                | 2001        | 2002    | 2003    | 2004    | 2005    | 2006    | 2007    | 2008    | 2009    | 2010    |
| <b>Primary government:</b>                                     |             |         |         |         |         |         |         |         |         |         |
| <b>General governmental administration</b>                     |             |         |         |         |         |         |         |         |         |         |
| Estimated square feet- all general administrative office space | 42,552      | 42,552  | 42,552  | 42,552  | 42,552  | 42,552  | 42,552  | 43,436  | 43,436  | 43,436  |
| <b>Judicial administration</b>                                 |             |         |         |         |         |         |         |         |         |         |
| Estimated square feet - all judicial buildings                 | 40,796      | 40,796  | 40,796  | 40,796  | 40,796  | 40,796  | 58,460  | 58,460  | 58,460  | 58,460  |
| <b>Public safety</b>                                           |             |         |         |         |         |         |         |         |         |         |
| Estimated square feet - all public safety buildings            | 177,577     | 177,577 | 177,577 | 177,577 | 177,577 | 177,577 | 177,577 | 177,577 | 200,804 | 208,804 |
| Number of sheriff's stations                                   | 1           | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       |
| Correctional facility inmate capacity                          | 429         | 429     | 429     | 429     | 429     | 429     | 437     | 437     | 437     | 437     |
| Number of fire/EMS stations                                    | 16          | 16      | 16      | 16      | 16      | 16      | 16      | 16      | 16      | 16      |
| <b>Public works</b>                                            |             |         |         |         |         |         |         |         |         |         |
| Estimated square feet - all public works                       | 17,565      | 17,565  | 17,565  | 17,565  | 17,565  | 17,565  | 17,565  | 17,565  | 17,565  | 17,565  |
| Number of solid waste convenience centers                      | 6           | 6       | 6       | 6       | 6       | 6       | 6       | 6       | 6       | 6       |
| County Airport - acres in facility                             | 202         | 202     | 210     | 210     | 210     | 232     | 232     | 232     | 232     | 232     |
| Aircraft hanger spaces - County Airport                        | 40          | 40      | 40      | 40      | 40      | 40      | 46      | 54      | 54      | 54      |
| Aircraft tie-down spaces                                       | 56          | 56      | 56      | 56      | 56      | 56      | 56      | 56      | 56      | 56      |
| Length of runway (ft)                                          | 5,400       | 5,400   | 5,400   | 5,400   | 5,400   | 5,400   | 5,400   | 5,400   | 5,400   | 5,400   |
| <b>Human services</b>                                          |             |         |         |         |         |         |         |         |         |         |
| Estimated square feet of facilities                            | 53,120      | 53,120  | 53,120  | 53,120  | 53,120  | 53,120  | 53,120  | 53,120  | 52,939  | 52,939  |
| <b>Parks, recreation and cultural</b>                          |             |         |         |         |         |         |         |         |         |         |
| Number of County parks/boat launch                             | 11          | 11      | 11      | 11      | 11      | 11      | 12      | 14      | 14      | 14      |
| Park acreage                                                   | 705         | 705     | 705     | 705     | 756     | 756     | 809     | 1,081   | 1,116   | 1,116   |
| <b>Public utilities</b>                                        |             |         |         |         |         |         |         |         |         |         |
| Miles of water mains                                           | 287         | 225     | 310     | 351     | 354     | 355     | 366     | 380     | 387     | 389     |
| Number of fire hydrants                                        | 1,825       | 1,825   | 1,825   | 1,826   | 1,915   | 1,941   | 2,041   | 2,162   | 2,245   | 2,309   |
| Miles of sanitary sewers                                       | 257         | 302     | 303     | 333     | 346     | 348     | 347     | 356     | 360     | 362     |
| Number of wastewater treatment plants                          | 3           | 3       | 3       | 4       | 4       | 4       | 4       | 4       | 4       | 4       |
| <b>Fleet management</b>                                        |             |         |         |         |         |         |         |         |         |         |
| Number of vehicles maintained                                  | 915         | 955     | 969     | 982     | 1,075   | 1,085   | 1,100   | 1,145   | 1,200   | 1,200   |
| <b>School Board Component Unit:</b>                            |             |         |         |         |         |         |         |         |         |         |
| Number of elementary schools                                   | 12          | 13      | 13      | 13      | 13      | 13      | 14      | 14      | 15      | 15      |
| Number of secondary schools                                    | 7           | 7       | 7       | 8       | 8       | 8       | 8       | 8       | 8       | 8       |
| Alternative Education Facility                                 | -           | -       | -       | -       | -       | -       | -       | 1       | 1       | 1       |
| Number of Technology Centers                                   | -           | -       | -       | -       | -       | -       | -       | -       | 1       | 1       |

Notes: (1) Source: County Departments as identified above.



## **COMPLIANCE SECTION**



**Independent Auditors' Report on Internal Control over  
Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in  
Accordance with *Government Auditing Standards***

To the Honorable Members of the Board of Supervisors  
County of Hanover, Virginia

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Hanover, Virginia (the "County") as of and for the year ended June 30, 2010, and have issued our report thereon dated November 3, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weakness, as defined above.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct

and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended for the information of the finance committee, the Board of Supervisors, School Board, management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Cherry, Bekaert + Holland, LLP*

Richmond, Virginia  
November 3, 2010



**Independent Auditors' Report On Compliance With Requirements That Could Have a  
Direct and Material Effect on Each Major Program and on Internal Control Over  
Compliance in Accordance With OMB Circular A-133**

To the Honorable Members of the Board of Supervisors  
County of Hanover, Virginia

Compliance

We have audited the compliance of the County of Hanover, Virginia, (the "County"), with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2010. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2010.

Internal Control Over Compliance

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over

compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that that there is a possibility material compliance with a type of compliance requirement of a federal program will not be prevented detected and corrected on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. This report is intended for the information of the finance committee, the Board of Supervisors, School Board, management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Cherry, Bekaert + Holland, LLP*

Richmond, Virginia  
November 3, 2010

**COUNTY OF HANOVER, VIRGINIA**  
Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2010

| Federal Granting Agency/Recipient State Agency/<br>Grant Program                       | Federal<br>Catalog<br>Number | Program<br>Clusters | Federal<br>Expenditures |
|----------------------------------------------------------------------------------------|------------------------------|---------------------|-------------------------|
| <b>DEPARTMENT OF AGRICULTURE:</b>                                                      |                              |                     |                         |
| Direct Payments:                                                                       |                              |                     |                         |
| Child and Adult Care Food Program                                                      | 10.558                       |                     | \$ 25,717               |
| Pass-through Payments:                                                                 |                              |                     |                         |
| Department of Agriculture and Consumer Services:                                       |                              |                     |                         |
| National School Lunch Program - Cafeteria (commodities)                                | 10.555                       | \$ 208,049          |                         |
| Department of Education:                                                               |                              |                     |                         |
| School Breakfast Program                                                               | 10.553                       | 216,985             |                         |
| National School Lunch Program                                                          | 10.555                       | 992,726             |                         |
| Total Child Nutrition Cluster                                                          |                              |                     | 1,417,760               |
| Department of Social Services:                                                         |                              |                     |                         |
| State Administrative Matching Grants for the Supplemental Nutrition Assistance Program | 10.561                       |                     | 588,670                 |
| <b>DEPARTMENT OF DEFENSE:</b>                                                          |                              |                     |                         |
| Direct Payments:                                                                       |                              |                     |                         |
| JROTC                                                                                  | 12.000                       |                     | 200,338                 |
| <b>DEPARTMENT OF THE INTERIOR:</b>                                                     |                              |                     |                         |
| Direct Payments:                                                                       |                              |                     |                         |
| Payments in Lieu of Taxes (PILT)                                                       | 15.226                       |                     | 8,179                   |
| <b>DEPARTMENT OF JUSTICE:</b>                                                          |                              |                     |                         |
| Direct Payments:                                                                       |                              |                     |                         |
| Bulletproof Vest Partnership Program                                                   | 16.607                       |                     | 5,041                   |
| Edward Byrne Memorial Justice Assistance Grant Program                                 | 16.738                       |                     | 10,530                  |
| ARRA - Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program     | 16.804                       |                     | 43,632                  |
| Pass-through Payments:                                                                 |                              |                     |                         |
| Department of Criminal Justice Services:                                               |                              |                     |                         |
| Juvenile Justice and Delinquency Prevention_Allocation to States (09-B5430JJ08)        | 16.540                       |                     | 57,379                  |
| Title V_Delinquency Prevention Program (10-A6158TV08)                                  | 16.548                       |                     | 4,300                   |
| Crime Victim Assistance (SVC-09-038-28)                                                | 16.575                       |                     | 31,554                  |
| <b>DEPARTMENT OF LABOR:</b>                                                            |                              |                     |                         |
| Pass-through Payments:                                                                 |                              |                     |                         |
| Virginia Community College System:                                                     |                              |                     |                         |
| WIA-Dislocated Workers                                                                 | 17.260                       |                     | 10,000                  |
| <b>ENVIRONMENTAL PROTECTION AGENCY:</b>                                                |                              |                     |                         |
| Pass-through Payments:                                                                 |                              |                     |                         |
| Virginia Department of Environmental Quality:                                          |                              |                     |                         |
| ARRA - Leaking Underground Storage Tank Trust Fund Corrective Action Program           | 66.805                       |                     | 16,454                  |
| <b>DEPARTMENT OF EDUCATION:</b>                                                        |                              |                     |                         |
| Pass-through Payments:                                                                 |                              |                     |                         |
| Department of Education:                                                               |                              |                     |                         |
| Adult Education - Basic Grants to States (V002A080046)                                 | 84.002                       |                     | 44,305                  |
| Title I Grants to Local Educational Agencies (S010A080046)                             | 84.010                       |                     | 549,980                 |
| Career and Technical Education - Basic Grants to States (V0488A080046)                 | 84.048                       |                     | 148,604                 |
| Special Education_Grants to States (H027A080107; H027A090107/FFY09)                    | 84.027                       | 3,246,605           |                         |
| Special Education_Preschool Grants (H173A080112)                                       | 84.173                       | 78,284              |                         |
| Total Special Education Cluster (IDEA)                                                 |                              |                     | 3,324,889               |
| Safe and Drug-Free Schools and Communities_State Grants (Q186A080048)                  | 84.186                       |                     | 31,595                  |
| Education Technology State Grants (S318X080046)                                        | 84.318                       |                     | 11,048                  |
| English Language Acquisition Grants                                                    | 84.365                       |                     | 24,200                  |
| Improving Teacher Quality State Grants (S367A080044)                                   | 84.367                       |                     | 303,394                 |
| ARRA - Special Education Grants to States, Recovery Act (H391A090107)                  | 84.391                       |                     | 1,622,772               |
| ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants, Recovery Act   | 84.394                       | 5,607,561           |                         |
| ARRA - State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act      | 84.397                       | 202,087             |                         |
| Total State Fiscal Stabilization Fund Cluster                                          |                              |                     | 5,809,648               |
| Department of Behavioral Health & Developmental Services:                              |                              |                     |                         |
| Special Education - Grants for Infants & Families (720C-04118-07-13)                   | 84.181                       | 129,511             |                         |
| ARRA - Special Education - Grants for Infants & Families, Recovery Act                 | 84.393                       | 8,761               |                         |
| Total Early Intervention Services (IDEA) Cluster                                       |                              |                     | 138,272                 |

**COUNTY OF HANOVER, VIRGINIA**  
Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2010

| Federal Granting Agency/Recipient State Agency/<br>Grant Program                                        | Federal<br>Catalog<br>Number | Program<br>Clusters | Federal<br>Expenditures |
|---------------------------------------------------------------------------------------------------------|------------------------------|---------------------|-------------------------|
| <b>DEPARTMENT OF HEALTH AND HUMAN SERVICES:</b>                                                         |                              |                     |                         |
| Direct Payments:                                                                                        |                              |                     |                         |
| Head Start (03CH0337)                                                                                   | 93.600                       |                     | \$ 846,316              |
| ARRA - Head Start                                                                                       | 93.708                       |                     | 66,739                  |
| Pass-through Payments:                                                                                  |                              |                     |                         |
| Department of Social Services:                                                                          |                              |                     |                         |
| Promoting Safe and Stable Families                                                                      | 93.556                       |                     | 26,141                  |
| Temporary Assistance for Needy Families                                                                 | 93.558                       |                     | 390,603                 |
| Refugee & Entrant Assistance_State Administered Programs                                                | 93.566                       |                     | 2,104                   |
| Low-Income Home Energy Assistance                                                                       | 93.568                       |                     | 13,768                  |
| Child Care and Development Block Grant                                                                  | 93.575                       | \$ 386,406          |                         |
| ARRA - Child Care and Development Block Grant                                                           | 93.713                       | 138,460             |                         |
| Child Care Mandatory and Matching Funds of the Child Care and Development Fund                          | 93.596                       | 254,181             |                         |
| ARRA - Child Care Mandatory & Matching Funds of the Child Care & Development Fund                       | 93.596                       | 19,704              |                         |
| Total CCDF Cluster                                                                                      |                              |                     | 798,752                 |
| Chafee Education and Training Vouchers Program (ETV)                                                    | 93.599                       |                     | 5,125                   |
| Adoptive Incentive Payments                                                                             | 93.603                       |                     | 976                     |
| Child Welfare Services_State Grants                                                                     | 93.645                       |                     | 1,295                   |
| Foster Care_Title IV-E                                                                                  | 93.658                       |                     | 360,307                 |
| ARRA - Foster Care_Title IV-E                                                                           | 93.658                       |                     | 45,318                  |
| Adoption Assistance                                                                                     | 93.659                       |                     | 181,424                 |
| ARRA - Title IV-E Adoption Assistance                                                                   | 93.659                       |                     | 17,397                  |
| Social Services Block Grant                                                                             | 93.667                       |                     | 113,120                 |
| Chafee Foster Care Independence Program                                                                 | 93.674                       |                     | 7,552                   |
| Children's Health Insurance Program                                                                     | 93.767                       |                     | 89,933                  |
| Department of Medical Assistance Services:                                                              |                              |                     |                         |
| Medical Assistance Program                                                                              | 93.778                       |                     | 191,874                 |
| Department of Behavioral Health and Developmental Services:                                             |                              |                     |                         |
| National Bioterrorism Hospital Preparedness Program                                                     | 93.889                       |                     | 875                     |
| Block Grants for Community Mental Health Services (44506-50138)                                         | 93.958                       |                     | 72,527                  |
| Block Grants for Prevention and Treatment of Substance Abuse<br>(44501-50148 & 50178; 720C-04220-09M06) | 93.959                       |                     | 388,749                 |
| <b>CORPORATION FOR NATIONAL AND COMMUNITY SERVICE:</b>                                                  |                              |                     |                         |
| Direct Payments:                                                                                        |                              |                     |                         |
| AmeriCorps                                                                                              | 94.006                       |                     | 10,076                  |
| <b>DEPARTMENT OF HOMELAND SECURITY:</b>                                                                 |                              |                     |                         |
| Direct Payments:                                                                                        |                              |                     |                         |
| Staffing for Adequate Fire & Emergency Response (SAFER)                                                 | 97.083                       |                     | 337,993                 |
| Pass-through Payments:                                                                                  |                              |                     |                         |
| United Way:                                                                                             |                              |                     |                         |
| Emergency Food and Shelter National Board Program                                                       | 97.024                       |                     | 7,065                   |
| ARRA - Emergency Food and Shelter National Board Program                                                | 97.114                       |                     | 11,361                  |
| Department of Emergency Management:                                                                     |                              |                     |                         |
| Hazard Mitigation Grant (HMGP VA 1544-085-004)                                                          | 97.039                       |                     | 65,283                  |
|                                                                                                         |                              |                     | <u>\$18,480,933</u>     |

## COUNTY OF HANOVER, VIRGINIA

### Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2010

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#### 1. GENERAL

The accompanying Schedule of Expenditures of Federal Awards (the Schedule or SEFA) includes all federal grant activity of the County of Hanover, Virginia (the County), and its component units. The County's reporting entity is defined in Note 1 of the County's basic financial statements. All federal financial assistance received directly from federal agencies, as well as federal financial assistance passed through other government agencies or not-for-profit organizations, is included on the Schedule.

#### 2. BASIS OF ACCOUNTING

The Schedule is presented using the modified accrual basis of accounting for governmental funds and the accrual basis of accounting for proprietary funds, as described in Note I. C. to the County's basic financial statements. The information in this Schedule is presented in accordance with the requirements of Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. This fiscal year, the County participated in the following federal programs in which non-cash benefits were provided through the state to eligible participants:

National School Lunch Program – Cafeteria (Commodities) (CFDA Number 10.555) – The value of food commodities was calculated using the U.S. Department of Agriculture's Food and Nutrition Service commodity price lists.

Supplemental Nutrition Assistance Program (CFDA Number 10.551) – The Virginia Department of Social Services uses an Electronic Benefits Transfer (EBT) process for Supplemental Nutrition Assistance benefit distribution. Due to the State administration of the EBT process, those benefits are not included in the Schedule.

#### 3. AMERICAN RECOVERY AND REINVESTMENT ACT (ARRA) OF 2009

The American Recovery and Reinvestment Act of 2009 (ARRA, or Act) was signed into law on February 17, 2009. As of June 30, 2010, the County has been both a direct recipient and a sub-recipient of ARRA funds, and has separately identified the expenditure of these Federal awards on the accompanying Schedule of Expenditure of Federal Awards by inclusion of the prefix "ARRA" in the grant program name.

Pursuant to the Act, the County is required to report all direct ARRA awards received and expended on a cumulative basis, to [www.FederalReporting.gov](http://www.FederalReporting.gov), by the 10<sup>th</sup> day after each calendar quarter. Citizens may access the ARRA reports at [www.Recovery.gov](http://www.Recovery.gov).

## COUNTY OF HANOVER, VIRGINIA

### Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2010

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#### 4. RELATIONSHIP TO THE BASIC FINANCIAL STATEMENTS

GASB 33 provides that grant revenue should be recognized when all applicable eligibility requirements are met, and, under modified accrual accounting, when the resources are available. Therefore, the proceeds of grants which do not specify time requirements, and for which all other eligibility requirements have been met, are recognized as revenues in the current fiscal year. Expenditures, however, are recognized in the fiscal year spent for the required purpose. In addition, direct Federal interest rate subsidies related to the County's Build America Bonds totaling \$127,148 are included in revenues from the Federal government in the General Fund, but are not subject to the Single Audit Act or reportable on the SEFA. The following schedule reconciles revenue from the Federal government per the basic financial statements to Federal expenditures per the Schedule.

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|                                                            |    |                   |
|------------------------------------------------------------|----|-------------------|
| Revenue from the Federal government - financial statements | \$ | 18,607,678        |
| Less: Direct Federal interest rate subsidies               |    | (127,148)         |
| Add (subtract) Federal awards revenue recognized:          |    |                   |
| In prior fiscal years, spent this fiscal year              |    | 100,370           |
| In current fiscal years, but not spent                     |    | (99,967)          |
| Expenditures of Federal awards                             | \$ | <u>18,480,933</u> |

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#### 5. RELATIONSHIP TO FEDERAL FINANCIAL REPORTS

Amounts reported in the accompanying Schedule agree with amounts reported in the related federal financial reports, except that certain federal financial reports are prepared on the cash basis of accounting and the Schedule is prepared on the basis of accounting described in the preceding note 2.

**COUNTY OF HANOVER, VIRGINIA**  
Schedule of Findings and Questioned Costs  
For the Fiscal Year Ended June 30, 2010

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**A. Summary of Auditors' Results**

1. The type of report issued on the basic financial statements: **UNQUALIFIED OPINION**
2. Significant deficiencies in internal control disclosed by the audit of the financial statements: **NONE REPORTED**
3. Material weaknesses in internal control disclosed by the audit of the financial statements: **NO**
4. Noncompliance, which is material to the financial statements: **NO**
5. Significant deficiencies in internal control over major programs: **NONE REPORTED**
6. Material weaknesses in internal control over major programs: **NO**
7. The type of report issued on compliance for major programs: **UNQUALIFIED OPINION**
8. Any audit findings which are required to be reported under Section 510(a) of OMB Circular A-133: **NO**
9. The programs tested as major programs were:

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| <u>Name of Federal Program or Cluster</u>                                   | <u>CFDA Numbers</u>        |
|-----------------------------------------------------------------------------|----------------------------|
| State Administrative Matching Grants for the Supplemental Nutrition Program | 10.561                     |
| ARRA - Special Education Grants to States Recovery Act                      | 84.391                     |
| Head Start Cluster                                                          | 93.600 and 93.708          |
| CCDF Cluster                                                                | 93.575, 93.596, and 93.713 |
| Total State Fiscal Stabilization Fund Cluster                               | 84.394 and 84.397          |
| Improving Teacher Quality State Grants                                      | 84.367                     |
| Foster Care Title IV-E and ARRA - Foster Care Title IV-E                    | 93.658                     |
| Medical Assistance Program                                                  | 93.778                     |

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10. Dollar threshold to distinguish between Types A and B Programs: **\$554,428**
11. The County of Hanover was determined to be a low risk auditee.

**B. Findings - Financial Statement Audit**  
**NONE**

**C. Findings and Questioned Costs - Major Federal Awards**  
**NONE**

**D. Resolution of Prior Year's Findings**  
There were no findings reported in the prior year.

# HANOVER COUNTY FINANCE DEPARTMENT

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Kathleen T. Seay, CPA, CISA  
Director of Finance and Management Services

## **FINANCIAL REPORTING**

Craig D. Eastman, CPA, Accounting Division Director  
Barbara J. Horlacher, CPA, Accountant  
Nancy M. Mancuso, Account Clerk  
Donna B. Neely, Technician

## **BUDGET**

Shelly H. Wright, Budget Division Director  
Les E. Beasley, Analyst  
Amanda L. Lickey, Analyst

## **FINANCIAL OPERATIONS**

Howard W. Eckstein, Accountant  
Pamela J. Hawkins, Technician  
Connie L. Mills, Account Clerk  
Christina M. Burton, Administrative Assistant

***Hanover: People, Tradition and Spirit***

# HANOVER COUNTY

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## OUR VISION STATEMENT

Hanover- where a family of communities, inspired by its people, traditions, spirit and history, is the foundation for its future

## OUR MISSION STATEMENT

The mission of Hanover government is to provide a superior quality of life that is defined, encouraged and supported by the community itself,

- Where government focuses efficiently and effectively on the general well-being, education and safety of the people, and
  - Where service delivery is based on sound financial management practices, and
  - Where growth is managed in creative and innovative ways
- 

## OUR VALUE STATEMENTS

- Commitment to Hanover Vision and Mission
- Open and Responsive Leadership that Promotes Trust
- Effective and Compassionate Government Focused on Citizen Needs
- Accountability for Results, Actions and Outcomes
- Mutual Respect that Fosters Civility
- Encouragement of Pride, Dedication and Integrity
- Foster an Environment that Encourages Citizen Participation in their Government and Community

***Hanover: People, Tradition and Spirit***