# LOUDOUN COUNTY PUBLIC SCHOOLS

A Component Unit of the County of Loudoun, Virginia



## **Comprehensive Annual Financial Report**

For the Fiscal Year Ended June 30, 2013



## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2013

## LOUDOUN COUNTY PUBLIC SCHOOLS

A Component Unit of the County of Loudoun, Virginia

Prepared by: Department of Business & Financial Services Division of Accounting

Dr. Edgar B. Hatrick, Superintendent
E. Leigh Burden, Assistant Superintendent for Business & Financial Services
Thomas C. Yetter, Director of Financial Services





## LOUDOUN COUNTY PUBLIC SCHOOLS

**Comprehensive Annual Financial Report** For the Fiscal Year Ended June 30, 2013

#### **Table of Contents**

#### **INTRODUCTORY SECTION**

	Letter of Transmittal.	vii
	School Board Members and Administration	
	Organizational Chart	
	Awards for Excellence in Financial Reporting.	
FINANCI	AL SECTION	
	ORT OF INDEPENDENT AUDITOR	
	NAGEMENT'S DISCUSSION AND ANALYSIS	8
BAS	IC FINANCIAL STATEMENTS	
	GOVERNMENT-WIDE FINANCIAL STATEMENTS	
Exhibit I	Statement of Net Position.	22
Exhibit II	Statement of Activities	
	FUND FINANCIAL STATEMENTS	
Exhibit III	Balance Sheet-Governmental Funds	24
Exhibit IV	Reconciliation of the Balance Sheet to the Statement of	
	Net Position-Governmental Funds	25
Exhibit V	Statement of Revenues, Expenditures, and Changes in Fund Balances-	
	Governmental Funds	26
Exhibit VI	Reconciliation of the Statement of Revenues, Expenditures, and Changes	
	in Fund Balances to the Statement of Activities-Governmental Funds	27
Exhibit VII	Statement of Net Position-Proprietary Funds	28
Exhibit VIII	Statement of Revenues, Expenses, and Changes in Fund Net position-	
	Proprietary Funds	29
Exhibit IX	Statement of Cash Flows-Proprietary Funds	
Exhibit X	Statement of Fiduciary Net Position-Fiduciary Funds	
Exhibit XI	Statement of Changes in Fiduciary Net Position-Fiduciary Funds	32
	NOTES TO THE FINANCIAL STATEMENTS	
Note I	Summary of Significant Accounting Policies	33
Note II	Reconciliation of Government-Wide and Fund Financial Statements	
Note III	Detailed Notes to All Funds	40
Note IV	Other Information	46
REQ	QUIRED SUPPLEMENTARY INFORMATION	
Exhibit XII	Budgetary Comparison Schedule-Budget and Actual-General Fund	54
Exhibit XIII	Schedule of Funding Progress-Public Employee Retirement System-	
	Virginia Retirement System	55
Exhibit XIV	Schedule of Employer Contributions-Public Employee Retirement System-	
	Virginia Retirement System	56
Exhibit XV	Schedule of Funding Progress-Other Post-Employment Benefits	
Exhibit XVI	Schedule of Employer Contributions-Other Post-Employment Benefits	
	Notes to the Required Supplementary Information	

#### OTHER SUPPLEMENTARY INFORMATION

	Capital Improvements Fund	
Schedule 1	Budgetary Comparison Schedule-Budget and Actual-	
	Capital Improvements Fund	64
	Nonmajor Governmental Funds	
Schedule 2	Combining Balance Sheet-Nonmajor Governmental Funds	66
Schedule 3	Combining Statement of Revenues, Expenditures, and Changes in Fund	
	Balances-Nonmajor Governmental Funds	6
	Budgetary Comparison Schedule-Budget and Actual	
Schedule 4	Food Services Fund.	
Schedule 5	Capital Asset Preservation Fund	
Schedule 6	Debt Service Fund	70
	Proprietary Funds	
Schedule 7	Combining Statement of Net Position-Proprietary Funds	72
Schedule 8	Combining Statement of Revenues, Expenses, and Changes in Fund	7
C -1 11- O	Net Position-Proprietary Funds	
Schedule 9	Combining Statement of Cash Flows-Proprietary Funds	12
Schedule 10	Combining Statement of Fiduciary Net Position-Agency Funds	76
Schedule 11	Statement of Change in Assets and Liabilities-Fiduciary Funds-	/(
Schedule 11	Student Activity Fund	77
Schedule 12	Statement of Change in Assets and Liabilities-Fiduciary Funds-	, ,
Schedule 12	Payroll Liabilities Distribution Fund	75
	ICAL SECTION (unaudited)	
	FINANCIAL TRENDS	
Table A	FINANCIAL TRENDS Net Position by Component	80
Table A	Net Position by Component	
Table B	Net Position by Component	84
Table B Table C	Net Position by Component	84 86
Table B	Net Position by Component Changes in Net Position Fund Balances of Governmental Funds Changes in Fund Balances of Governmental Funds	84 86
Table B Table C Table D	Net Position by Component.  Changes in Net Position.  Fund Balances of Governmental Funds.  Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY	84 86 88
Table B Table C Table D Table E	Net Position by Component.  Changes in Net Position.  Fund Balances of Governmental Funds.  Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY  Charges for Services Revenue by Source.	84 86 88 90
Table B Table C Table D  Table E Table F	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown.	84 86 88 90 91
Table B Table C Table D Table E	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.	84 86 88 90 91
Table B Table C Table D  Table E Table F Table G	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY	84 86 88 90 91
Table B Table C Table D  Table E Table F	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.	84 86 88 90 91
Table B Table C Table D  Table E Table F Table G  Table H	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION	84 86 88 90 91 92
Table B Table C Table D  Table E Table F Table G  Table H  Table I	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics.	84 86 88 90 91 92 93
Table B Table C Table D  Table E Table F Table G  Table H	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.	84 86 88 90 91 92 93
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION	84 86 88 90 91 92 93 94 95
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION Enrollment Trend.	84 86 88 90 91 92 93 94 95
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J  Table K Table L	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION Enrollment Trend. Cost Per Pupil.	84 86 88 90 91 92 93 94 95
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION Enrollment Trend. Cost Per Pupil. Scholastic Assessment Test (SAT) Scores-Comparison of County of	84 86 88 90 91 92 93 94 95
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J  Table K Table L Table M	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION Enrollment Trend. Cost Per Pupil. Scholastic Assessment Test (SAT) Scores-Comparison of County of Loudoun, VA, Commonwealth of Virginia, and National Averages.	84 86 88 90 91 92 93 94 95 96 97
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J  Table K Table L Table M	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION Enrollment Trend. Cost Per Pupil. Scholastic Assessment Test (SAT) Scores-Comparison of County of Loudoun, VA, Commonwealth of Virginia, and National Averages. Average Class Size-Students per Classroom Teacher.	84 86 88 90 92 93 94 95 96 97 98
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J  Table K Table L Table M  Table N Table O	Net Position by Component. Changes in Net Position Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds. REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION Enrollment Trend. Cost Per Pupil. Scholastic Assessment Test (SAT) Scores-Comparison of County of Loudoun, VA, Commonwealth of Virginia, and National Averages. Average Class Size-Students per Classroom Teacher. Full-Time Equivalent Employees by Function-All Funds.	84 86 88 90 91 92 93 94 95 96 97 100
Table B Table C Table D  Table E Table F Table G  Table H  Table I Table J  Table K Table L Table M	Net Position by Component. Changes in Net Position. Fund Balances of Governmental Funds. Changes in Fund Balances of Governmental Funds.  REVENUE CAPACITY Charges for Services Revenue by Source. Food Services Sales Price Breakdown. Food Sales-Annual Meals Served.  DEBT CAPACITY Ratios of Outstanding Debt by Type.  DEMOGRAPHIC AND ECONOMIC INFORMATION Demographic Statistics. Principal Employers in the County of Loudoun, Virginia.  OPERATING INFORMATION Enrollment Trend. Cost Per Pupil. Scholastic Assessment Test (SAT) Scores-Comparison of County of Loudoun, VA, Commonwealth of Virginia, and National Averages. Average Class Size-Students per Classroom Teacher.	84 86 88 90 91 92 93 94 95 96 91 100 102

## INTRODUCTORY SECTION



The **Introductory Section** contains the letter of transmittal, which provides an overview of Loudoun County Public Schools' organizational structure, economic condition and outlook, strategic governance, major initiatives, management controls, and accomplishments. Also included in the introductory section is a listing of School Board Members and administration, an organizational chart, and awards for excellence in financial reporting.



#### LOUDOUN COUNTY PUBLIC SCHOOLS



OFFICE OF THE SUPERINTENDENT 21000 Education Court Ashburn, VA 20148 571-252-1020

December 12, 2013

Loudoun County School Board 21000 Education Court Ashburn, Virginia 20148

Dear Chairman Hornberger, Members of the Board and Citizens of Loudoun County:

We hereby submit the Comprehensive Annual Financial Report (CAFR) of the Loudoun County Public Schools (LCPS) for the fiscal year ended June 30, 2013. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with LCPS' management. We believe the data, as presented, are accurate in all material respects, that they are presented in a manner designed to fairly set forth the financial position and results of operations of LCPS as measured by the financial activity of our various funds, and that all disclosures necessary to enable the reader to understand LCPS' financial activity have been included. LCPS is considered a component unit of the County of Loudoun, Virginia (County) and, accordingly, LCPS' financial position and results of operations are included in the County's CAFR for the fiscal year ended June 30, 2013. We specifically direct you to the section entitled, "Management's Discussion and Analysis" (MD&A) or a summary of LCPS' financial activity. The MD&A is management's narrative overview and analysis of the financial statements, which should be read in conjunction with the letter of transmittal.

The County of Loudoun, including LCPS, is required to undergo an annual compliance or "single" audit in conformity with the provisions of the revised Single Audit Act of 1996 and U.S. Office of Management and Budget Circular A-133, "Audits of States, Local Governments, and Non-profit Organizations." Information related to this single audit, including the Schedule of Expenditures of Federal Awards, findings and recommendations, and the auditor's report on internal control over financial reporting and on compliance and other matters, is included in a separate report.

These financial statements were audited by the accounting firm of Cherry Bekaert LLP, who expressed an unqualified opinion. They have examined, on a test basis, documents supporting the amounts and disclosures in the financial statements; assessed the accounting principles used and significant estimates made by management; and evaluated the overall financial statement presentation. The independent auditors' report is included in the financial section of this report.

#### **Organizational Structure**

The Virginia Board of Education is responsible for apportioning the Commonwealth of Virginia (State) into school divisions based on geographic area and school age population. The school divisions are charged with promoting the realization of the standards of quality required by Article VIII, of the Constitution of Virginia. The General Assembly shall determine the manner in which funds are to be provided for the cost of maintaining an educational program meeting the prescribed standards of quality, and shall provide for the apportionment of the cost of such programs between the Commonwealth and the local units of government comprising such school divisions. Each unit of local government shall provide its portion of such cost by local taxes or from other available funds. The supervision of schools in each school division shall be vested in a school board.

The LCPS School Board function is to set general school policy and, within the framework of the Virginia Board of Education regulations, establish guidelines and rules that will ensure the proper administration of the school system. The nine-member School Board is elected by the County citizens and serves a four-year term. There is one member from each of the County's eight magisterial districts and one at-large member. A non-voting student representative is selected from each high school to serve a one-month term to provide student input on educational issues. The School Board is entrusted with the responsibility of hiring the school division's superintendent. The superintendent along with his senior staff, manage the day-to-day operations of the school system.

#### **Economic Condition and Outlook**

The growth in the county population is the greatest single factor governing LCPS' budgets. Fiscal year 2014 enrollment is projected to increase 2,566 students and approximately 1,500 in each of the next three years.

To provide for an increasing student population, Loudoun will fund the construction of four additions/renovations in FY14 and anticipates a continuing need for new schools. To maintain manageable class sizes, LCPS hired 554 new teachers for the 2012-2013 school year (along with 471 classified employees and 44 administrators). That brought the school system's total labor force in FY13 to 9,400 fulltime employees and 4,233 part-time employees. The FY14 budget funds 242 additional positions. Over 93 percent of LCPS employees are school based.

Loudoun's average cost per pupil for the 2012-2013 school year is \$13,121, which puts it fourth out of five school divisions in average cost per pupil in the Northern Virginia area. Approximately 80 percent of this figure supports instruction of our students.

The Loudoun County Board of Supervisors on April 29, 2013, approved an appropriation for LCPS of \$843,672,450 for FY 2014, which was an increase of \$20.6 million from FY 2013 appropriated levels.

As LCPS sustains its comprehensive educational programs, school staff will focus on achieving success in the following areas:

- At least 92 percent of students will pass all required Standards of Learning tests.
- Continuing project ACCESS (All Children Choosing Electronic Sources Successfully) which has been recognized as an exemplary combination of cutting edge instructional technology for the classroom, teacher training, and technical support.
- To pursue technological advancements to complement all classroom activities and provide individualized instruction for students.
- To continue implementing proactive safety initiatives.
- To continue to encourage parental and community involvement.
- To offer fair and competitive compensation to all employees.
- To pursue excellence in academic achievement for all LCPS students.
- To continue to provide facilities to accommodate the estimated new students to enroll each year.

#### **Major Initiatives**

The mission of the Loudoun County Public Schools is to work closely with students, families, and the community to provide a superior education, safe schools, and a climate for success. The educational programs of Loudoun County Public Schools will strive to meet or exceed federal, state, and local requirements for assessment of achievement and to promote intellectual growth, individual initiative, mutual respect, and personal responsibility for productive citizenship.

Loudoun County Public Schools' enrollment continues to grow. As of September 30, 2012, 68,289 students attended Loudoun County's 82 schools, a one-year increase of 4.0 percent.

Loudoun County is one of the fastest-growing counties in America and is expected to continue attracting new residents.

As an example, when the class of 2013 entered our school system as kindergarteners in 2000, it had 2,700 members. LCPS had an enrollment of 31,804 students in 48 schools. When this class graduates in June, it will have 4,460 members and there are 82 LCPS schools.

#### **Academic Achievement**

Loudoun County Public Schools had 95.1 percent ontime graduation rate in 2013. The 2013 graduation rate was 7.1% above the state average. The Class of 2013 earned \$34,931,604 in grants and scholarships. 91.3 percent moved on to higher education.

2013 SAT scores for LCPS stayed well above state and national averages. The average overall score for LCPS students who took the SAT was 1609, compared to 1528 for Virginia students and 1498 for students nationwide.

The 1609 was 16 points higher than the overall LCPS average for 2012.

All 10 of the LCPS high schools eligible to be ranked nationally by The Washington Post's Challenge Index received this honor in 2012. The Washington Post listed the top 1,900 (or 9 percent) of high schools in America based on the Challenge Index criteria. All LCPS high schools fell within the top 9 percent.

At the end of the 2011-2012 school year, 10 of LCPS' 14 middle schools have been designated as a School to Watch by the National Forum to Accelerate Middle Grades Reform. Since the first four schools attained this honor during the 1999-2000 school year, only 300 schools in 19 states have been named Schools to Watch with 28 of these schools in Virginia. Loudoun County has the most Schools to Watch of any school division in America. (Every Loudoun County middle school that has applied for this honor has received it.)

Seven Loudoun Schools received the 2012 Governor's Award for Educational Excellence. The Loudoun schools honored were Belmont Station Elementary, Lowes Island Elementary, Lucketts Elementary, Newton-Lee Elementary, Pinebrook Elementary, Round Hill Elementary and Waterford Elementary.

86 schools in Virginia earned the Governor's Award for Educational Excellence. To qualify for the Governor's Award for Educational Excellence, schools and school divisions must meet all state and federal achievement benchmarks for at least two consecutive years and achieve all applicable excellence goals for elementary reading, enrollment in Algebra I by the eighth grade, enrollment in college-level courses, high school graduation, attainment of advanced diplomas, increased attainment of career and industry certifications, and participation in the Virginia Preschool Initiative. Schools and school divisions earn bonus points for other performance measures, including the Governor's Nutrition and Physical Activity Scorecard.

#### Community Involvement

LCPS continues to be an integral part of the Loudoun community.

Parents and other volunteers donate nearly 200,000 hours a year to support schools by mentoring, tutoring, and helping with special projects, fundraising and reading.

Besides LCPS students, Loudoun County's Department of Parks, Recreation and Community Services, churches, homeowners associations, PTA's and PTO's. youth and adult sports leagues, adult education classes, civic organizations and the Boy and Girl Scouts use the interior facilities and athletic fields of the public schools. During the 2011-2012 school year, Parks and Recreation used school facilities for a total of 175,437 hours of indoor and outdoor uses. Church organizations used schools for a total of 4,960.50 hours. Scouts used LCPS facilities for 7,230.50 hours and non-LCPS educational programs for 381.50 hours. In addition, PTA's and PTO's used schools for a total of 2,219.50 hours and HOA's for 231 hours. Altogether, 190,460 hours (7,936 24-hour days) of non-school activities were held on school property.

#### **Future Challenges**

As LCPS sustains its comprehensive educational programs for all Loudoun students in future years, it will confront several challenges:

- The continued enrollment growth of nearly 2,000 students per year for the foreseeable future. One of the primary budgetary increases each year is to provide sufficient staff to address the educational needs of the additional students. In addition, enrollment growth creates the need to continue building and opening new schools.
- The continuous need for additional schools and the debt incurred in order to build those schools has a significant impact on the County's debt capacity.
- During the last several years, due to the economic conditions, class sizes have been increased. Significant financial resources will be required to reduce the class sizes to those included in the School Board's Goals.
   Operating budget funds will be needed to fund additional staff and CIP funds will be needed to build additional classrooms.
- Employee compensation will continue to be a challenge as LCPS tries to regain its competitive position relative to surrounding jurisdictions.

- Over the next three years, LCPS will be required to continue the implementation of the Virginia Retirement System change to require employees to fund the employee contribution and offset that cost to employees with an equal raise. During FY14, LCPS will implement the second phase of 1%.
- Each of the next three years LCPS will be required to increase the raise and the employee contribution by 1% per year.
- Educational program enhancement or the addition of new programs will be challenging since it will be competing with both class size reductions and employee compensation.

#### **Management Controls**

LCPS utilizes a number of control systems to ensure the integrity of its financial information and the protection of its assets.

#### **Internal Controls**

LCPS is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of LCPS are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles.

The internal control structure is designed to provide reasonable assurance that (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits, which require estimates and judgments by management, is reasonable.

#### **Budgetary Controls**

In addition to internal controls, LCPS maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the Appropriations Resolution and adopted in the Budget by the County's Board of Supervisors and the School Board.

The level of budgetary control (that is, the level at which Appropriated Budget expenditures cannot legally exceed the appropriated amount) is established at the individual fund level.

However, management control is maintained at the object level within each organizational unit. LCPS also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

Encumbered amounts lapse at year-end; however, after review, they generally are re-appropriated as part of the following year's budget.

#### **Cash Management**

The County is the custodian of all cash and investments of LCPS except certain cash on hand and funds held in local student activity accounts. LCPS' respective share of the County's pooled cash and temporary investments is reported in the financial statements as cash on deposit with County of Loudoun, Virginia.

#### **Risk Management**

LCPS' automobile liability, general liability and professional liability insurance are provided through the Virginia Association of Counties (VACO).

These agreements have an \$11 million per occurrence limit. Member jurisdictions contribute to the pool based on their size and past claims experience. Claims that arose from incidents occurring prior to the existence of all the foregoing agreements are covered under LCPS' previous commercial insurance programs.

LCPS received and has maintained a Certificate, since 1990, as a Qualified Self-Insurer for Workman's Compensation from the Virginia State Industrial Commission. Workman's Compensation benefits are provided on a statutory basis and employers' liability coverage carries a \$1,000,000 limit. LCPS maintains excess insurance limiting individual claims against the self-insurance program to \$400,000.

LCPS contracts a third-party administrator, PMA Companies, to process workers' compensation claims, recommend reserve levels, and provide safety and loss control services.

All other lines of property and casualty insurance either have been or are expected to be renewed as they become due. This administrator is Virginia Association of Counties Risk Pool (VACoRP).

LCPS self-insures health insurance for all eligible employees and all retirees.

LCPS purchases specific stop loss insurance from Connecticut General Life Insurance Company (CIGNA) limiting claims against the self-insurance program to \$350,000 per occurrence for individual claims.

A reserve for pending claims and incurred but not reported claims of \$13,254,079 has been accrued as a liability within the self-insurance fund based upon estimates from LCPS' health insurance claims administrators. LCPS retained CIGNA a third party administrator, to adjudicate health insurance claims, provide underwriting services, recommend reserve levels, including claims reported but not settled.

#### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to LCPS for its CAFR for the fiscal year ended June 30, 2009, 2010, 2011 and 2012. In order to be awarded a GFOA Certificate of Achievement, certain requirements must be met, including the issuance of an easily readable and efficiently organized CAFR. The report must also satisfy both GAAP and applicable legal requirements.

LCPS was also awarded the Association of School Business Officials International (ASBO) Certificate of Excellence for fiscal year 2009, 2010, 2011 and 2012 CAFRs.

ASBO's Certificate of Excellence in Financial Reporting program fosters excellence in the preparation and issuance of school system's annual financial reports. The ASBO program is similar to the GFOA Certificate of Achievement for Excellence in Financial Reporting program.

Beginning with year 2009 LCPS presented a CAFR and received prestigious awards from both GFOA and ASBO. We believe that the current CAFR also conforms to the GFOA and ASBO Certificate program requirements: and we are therefore submitting it to them to confirm our compliance and to obtain another GFOA and ASBO certificate.

#### **Acknowledgements**

LCPS continues to maintain a strong financial position through responsible and progressive management of financial operations and through sound accounting and financial reporting practices.

The current accounting and financial reporting standards represent significant enhancements and enable increased efficiency in governmental accounting and financial reporting. LCPS continues to support the achievements in these areas by the Governmental Accounting Standards Board, the Government Finance Officers Association, and the Association of School Business Officials International.

These practices provide, in staff's opinion, a sound framework for a truly "comprehensive" annual financial report.

The timely preparation of the Comprehensive Annual Financial Report could not have been accomplished without the effort of the entire staff of this Department's Accounting division.

Special recognition goes to the entire Accounting staff for their technical expertise, review, and dedicated service in the preparation of this Comprehensive Annual Financial Report.

Their continued and diligent efforts towards upgrading LCPS' Financial Accounting and Management Information System, Fixed Asset Accounting and Control System, and other ancillary financial systems, have led to the improved quality of financial information being reported to management, the Superintendent, the School Board and the citizens of the County.

It is only appropriate to express appreciation to all other members of the Department of Business and Financial Services, to LCPS' independent auditors and to all departments that assisted and contributed to the preparation of this Report.

Thanks are also due to the members of the School Board for their interest and continued support in planning and implementing efficient yet effective financial operations of LCPS. This support and cooperation represents responsible and progressive financial management for LCPS. Staff will strive to maintain the direction the School Board requires to maintain an equitable balance between available resources and the demand for high quality education.

LCPS' financial health is reflected in the soundness of its current financial condition, and it is anticipated that current financial management practices will continue LCPS' tradition of fiscal stability. The School Board's emphasis on sound fiscal planning, budget development and financial management contributes to the present financial condition of LCPS and sets the parameters and tasks for next year.

Respectfully submitted,

Dr. Edgar B. Hatrick Division Superintendent

E. Leigh Burden

Assistant Superintendent for Business and Financial Services

## School Board Members and Administration

Loudoun County Public Schools As of June 30, 2013

#### SCHOOL BOARD

Eric D. Hornberger

Chairman
Ashburn District

Jill A. Turgeon

Vice Chairman Blue Ridge District

Thomas E. Reed

At Large

Debbie K. Rose

Algonkian District

Kevin J. Kuesters

Broad Run District

Jennifer K. Bergel

Catoctin District

Jeff E. Morse

Dulles District

Bill D. Fox

Leesburg District

Brenda L. Sheridan

Sterling District

#### **ADMINISTRATION**

Dr. Edgar B. Hatrick

Superintendent

Ned D. Waterhouse

Deputy Superintendent

Sharon D. Ackerman

Assistant Superintendent for Instruction

Dr. Kimberly L. Hough

Assistant Superintendent for Personnel Services

E. Leigh Burden

Assistant Superintendent for Business & Financial Services

Dr. Mary V. Kealy

Assistant Superintendent for Pupil Services

**Kevin L. Lewis** 

Assistant Superintendent for Support Services

Dr. Richard A. Contartesi

Assistant Superintendent for Technology Services

Dr. Sam C. Adamo

Executive Director for Planning & Legislative Services

Wayde B. Byard

**Public Information Officer** 

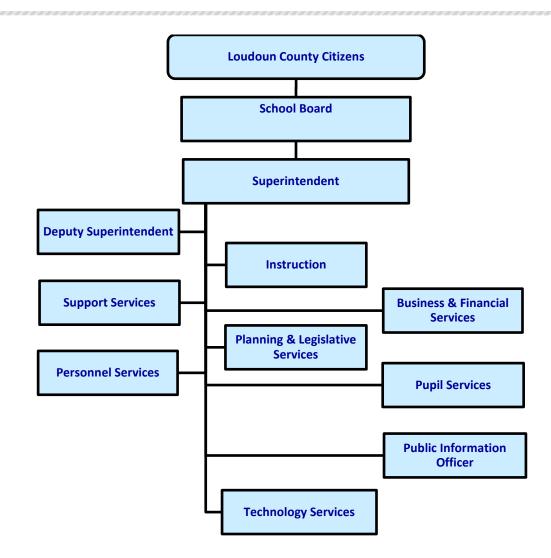
Stephen L. DeVita

**Division Counsel** 

Christine E. Coleman

Clerk of the School Board

## **Organizational Chart**

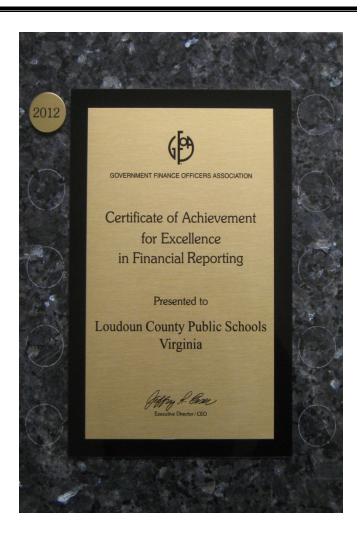


## AWARDS FOR EXCELLENCE IN FINANCIAL REPORTING

#### GOVERNMENT FINANCE OFFICERS ASSOCIATION AWARD

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Loudoun County Public Schools (LCPS) for its Comprehensive Annual Financial Report (CAFR) for the fourth year ended June 30, 2012. The Certificate of Achievement for Excellence in Financial Reporting is a prestigious, national award, which recognizes conformance with the highest standards for preparation of state and local government CAFRs.

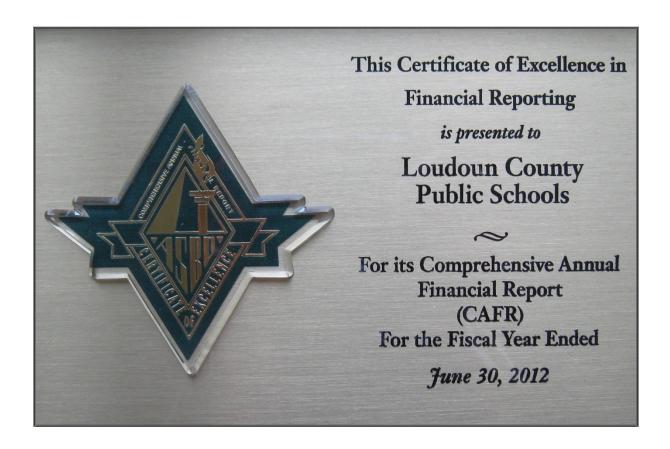
In order to receive a Certificate of Achievement for Excellence in Financial Reporting, a governmental unit must publish a CAFR whose contents conform to program standards of creativity, presentation, understandability, and reader appeal. In addition, this report must satisfy both accounting principles generally accepted in the United States of America (GAAP) and applicable legal requirements.



#### ASSOCIATION OF SCHOOL BUSINESS OFFICIALS AWARD

The Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to LCPS, for its CAFR for the fourth year ended June 30, 2012. This nationally recognized program was established by ASBO to encourage school business officials to achieve a high standard of financial reporting. The award is the highest recognition for school division financial operations offered by ASBO, and it is only conferred upon school systems that have met or exceeded the standards of the program.

Participation in the Certificate of Excellence in Financial Reporting program validates LCPS' commitment to fiscal and financial integrity and enhances the credibility of LCPS' operations with the School Board and the community. The program reviews the accounting practices and reporting procedures used by LCPS in its CAFR based upon specific standards established by the Governmental Accounting Standard Board.



## FINANCIAL SECTION



The **Financial Section** includes the independent auditor's report, management's discussion and analysis, basic financial statements, including the accompanying notes, required supplementary information, and other supplementary information.



## **Report of Independent Auditor**





#### **Report of Independent Auditor**

To the School Board and Management Loudoun County Public Schools Ashburn, Virginia

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Loudoun County Public Schools ("LCPS"), a component unit of Loudoun County, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise LCPS' basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Student Activity Agency Fund, which represents 42% of the assets of the aggregate agency fund information. Those financial statements were audited by another auditor whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Student Activity Agency fund, is based on the report of the other auditor.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the Specification for Audits of Counties, Cities, and Towns issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of LCPS, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis-of-Matter**

As discussed in Note 1 to the financial statements, in 2013 the LCPS adopted the provisions of Governmental Accounting Standards Board Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the LCPS' basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

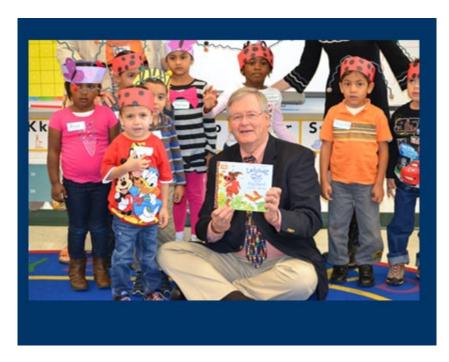
#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report date December 13, 2013, on our considerations of LCPS's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with Government Auditing Standards in considering LCPS's internal control over financial reporting and compliance.

Tysons Corner, Virginia December 13, 2013

Cherry Bekaert LLP

## Management's Discussion and Analysis



The **Management's Discussion and Analysis** subsection provides a narrative introduction to, overview, and analysis of the basic financial statements. It includes a description of the government-wide and fund financial statements, as well as, analysis of Loudoun County Public School's financial position and results of operations.

### Management's Discussion and Analysis

It is a pleasure to present the financial performance of Loudoun County Public Schools (LCPS). This subsection of the Comprehensive Annual Financial Report (CAFR) presents management's narrative overview and analysis of the financial activities of LCPS for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with additional information we furnished in our letter of transmittal, which is also contained in this CAFR.

#### FINANCIAL HIGHLIGHTS

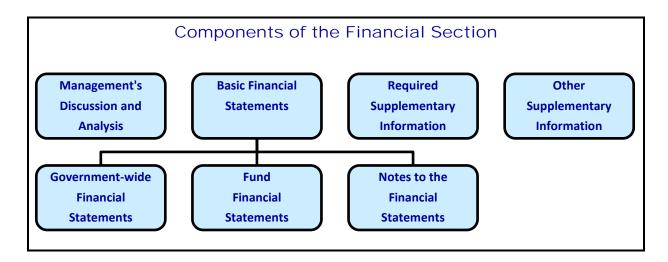
## GOVERNMENT-WIDE FINANCIAL STATEMENTS

- LCPS' assets exceeded liabilities (net position) by \$1,289.0 million for governmental activities at June 30, 2013. Of this amount, \$1,345.0 million has been invested in capital assets, net of related debt and \$45.5 million is restricted.
- At the close of the fiscal year, total revenue of LCPS' governmental activities amounted to \$966.8 million, while total expenses incurred were \$917.4 million, which resulted in an increase in net position of \$49.4 million, or 1,936.7 percent, from the net decrease of \$52.8.0 million for fiscal year 2012.

- The fiscal year ended June 30, 2013 net costs of governmental activities (\$917.4 million) exceeded program revenues (charges for services, \$18.6 million; operating grants and contributions, \$28.2 million; and capital grants and contributions, \$112.1 million) by \$758.5 million.
- General revenues, which are funds available for all educational purposes, including contributions from the County of Loudoun, VA (County), and other changes in net position in the amount of \$807.9 million, were sufficient to cover the excess of programs costs over revenues.

#### **FUND FINANCIAL STATEMENTS**

- LCPS' governmental funds reported a combined fund balance of \$95.5 million at June 30, 2013, an increase of \$33.2 million over the prior year. Approximately 1.0 percent of the fund balance was available for spending at LCPS' discretion (unassigned fund balance).
- At June 30, 2013, the General Fund reported an ending fund balance of \$44.4 million, an increase of \$1.7 million from June 30, 2012. Unassigned fund balance was \$.9 million, or 2.12 percent of total General Fund expenditures, excluding other financing uses.



## OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of this CAFR consists of four parts: 1) management's discussion and analysis (presented here), 2) basic financial statements, 3) required supplementary information, and 4) other supplementary information.

LCPS' basis financial statements consist of two types of statements, each with a different perspective of LCPS' financial condition.

The government-wide financial statements provide both long-term and short-terms information about LCPS' overall finances. The fund financial statements focus on the details of individual components of LCPS' operations in more detail than the government-wide financial statements. The basic financial statements also include notes to provide additional explanation and detailed information that is essential to a full understanding of the data provided in the financial statements.

The financial statements and notes are followed by required supplementary information, which consists of the budget to actual comparison schedule for the General Fund and trend data pertaining to the Virginia Retirement System and the Other Post-Employment Benefits (OPEB) Trust Fund. In addition to these required elements, LCPS provides other supplementary information that includes a budgetary comparison schedule of the Capital Improvements Fund, combining fund statements for the nonmajor governmental funds, budget to actual comparison schedules for the nonmajor governmental funds, combining fund statements for the Internal Service Funds, and the statement of changes in assets and liabilities for the Agency Funds.

### GOVERNMENT- WIDE FINANCIAL STATEMENTS

The government-wide financial statements report information about the activities of LCPS as a whole using accounting methods similar to those used by private-sector businesses. In addition, they report LCPS' net position and how net position has changed during the fiscal year.

The first government-wide statement, the statement of net position, presents information on all of the LCPS' assets and liabilities with the difference between the two, reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of LCPS' ability to cover costs and continue to provide services in the future.

The second statement, the statement of activities, presents information on the net change of LCPS' costs of providing services (i.e., expenses) and resources used to finance those services (i.e., revenues). This statement highlights the extent to which specific programs are able to cover their costs with user fees, contributions, and grants, as opposed to being financed with general revenues. All of the current year's revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid. The change in net position from year to year may serve as a gauge of whether LCPS' financial position, as a whole, is improving or diminishing.

All of LCPS' basic services are reported as governmental activities. These activities are financed primarily by charges for services and Federal, State, and County grants and contributions. Included in the governmental activities in the government-wide financial statements, are the governmental funds and internal service funds.

#### **FUND FINANCIAL STATEMENTS**

Fund financial statements provide an additional level of detail about LCPS' most significant funds. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. LCPS uses fund accounting to track transactions in individual funds, as well as to ensure and demonstrate compliance with finance-related legal requirements. All of LCPS' funds are divided into the following three classifications:

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on 1) how cash and other financial assets that can be readily converted to cash, flow in and out; and 2) the balances remaining at year-end that are available for spending. The governmental funds provide a detailed, short-term, view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance LCPS' programs. Because this information does not encompass the additional long-term focus of the governmental activities in the government-wide financial statements, reconciliations are provided to explain the relationship (or differences).

The General Fund accounts for the main operating activities of LCPS. The General Fund is always reported as a major fund.

The Capital Improvements Fund is also reported as a major fund and represents largest of all funds.

All other governmental funds, which include the Food Service Fund, the Capital Asset Preservation Fund, the Debt Service Fund and the Peabody Trust Fund, are collectively referred to as nonmajor governmental funds.

Information on the General Fund and the Capital Improvements Fund is presented separately in the governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances. Data for the four nonmajor governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in combining statements elsewhere in the CAFR.

**Proprietary Funds** – Proprietary funds, which consist of LCPS' Internal Service Funds, are used to account for operations that are financed and operated in a manner similar to private-sector businesses in which costs are recovered primarily through user charges.

Proprietary fund financial statements, like the government-wide financial statements, provide both long-term and short-term financial information. The Internal Service Funds are used to account for LCPS' Central Service Fund and Self Insurance Funds activities on a cost reimbursement basis. Because these services only benefit LCPS' governmental activities, they have been included with governmental activities in the government-wide financial statements. Both Internal Service Funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of these Internal Service Funds is provided in combining statements elsewhere in the CAFR.

Fiduciary Funds – Fiduciary funds are used to account for resources that are held by LCPS for the benefit of parties outside of LCPS. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support LCPS' programs. LCPS' fiduciary funds consist of an OPEB Trust Fund and Agency Funds. The OPEB Trust Fund is used to account for assets held in trust by LCPS for post-retirement health benefits. The Agency Fund, Student Activity, is used to account for monies collected and disbursed in connection with student athletics, classes, clubs, various fund raising activities, and private donations.

These monies are only available to support student programs at their respective schools and not for LCPS as a whole.

The Agency Fund, Payroll Liabilities Distribution, is used to account for monies collected and disbursed in connection with payroll liabilities. These monies are only available to pay liabilities deducted from employee payroll and not for LCPS as a whole.

## FINANCIAL ANALYSIS OF GOVERNMENTAL ACTIVITIES

The statement of net position and the statement of activities provide the financial status and operating results of LCPS as a whole.

#### STATEMENT OF NET POSITION

As noted earlier, net position may serve over time as a useful indicator of LCPS' financial position. LCPS' assets exceeded liabilities by \$1,289.4 million at the close of fiscal year 2013, representing an increase of \$49.4 million or a 4.0 percent increase from the net position at June 30, 2012.

By far, the largest portion of LCPS' net position (104.3 percent) reflects its investment in capital assets (e.g., land, construction in progress, equipment, and buildings) less any related debt used to acquire those assets that was still outstanding.

LCPS uses these capital assets to provide services; consequently, they are not available for future spending.

Although LCPS' investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The Code of Virginia precludes school districts from issuing general obligation debt. As a result, the County issues general obligation debt for LCPS and reports, in its financial statements, the general obligation debt related to LCPS' capital assets.

LCPS is responsible for the outstanding debt obligations of capital leases amounting to \$20.9 million at June 30, 2013. The restricted net position balance of \$45.5 million or 3.5 percent of total net position represent the amounts restricted and not available for general purposes.

The following table provides a summary of LCPS' net position as of June 30, 2013 and 2012:

#### SUMMARY OF NET POSITION As of June 30 (Dollars in Millions)

	Governmental Activities								
		Percent							
	2013	2012	Variance	Variance					
ASSETS									
Current and other assets	\$ 181.0	\$ 151.3	\$ 29.7	19.6%					
Capital assets, net	1,366.0	1,315.7	50.3	3.8%					
Total assets	1,547.0	1,467.0	80.0	5.5%					
LIABILITIES									
Current liabilities	80.9	75.5	5.4	7.1%					
Long-term liabilities	176.7	151.5	25.2	16.6%					
Total liabilities	257.5	227.0	30.5	13.5%					
NET ASSETS									
Invested in capital assets,									
net of related debt	1,345.0	1,296.8	48.2	3.7%					
Restricted net assets	45.5	12.6	32.9	261.4%					
Unrestricted	-101.1	-69.4	-31.7	45.7%					
Total net assets	\$ 1,289.4	\$ 1,240.0	\$ 49.4	4.0%					



#### STATEMENT OF ACTIVITIES

The following table provides a summary of the changes in LCPS' net position for the fiscal years ended June 30, 2013 and 2012:

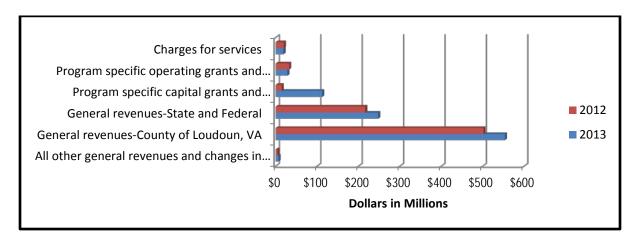
SUMMARY OF CHANGES IN NET POSITION For the Fiscal Year Ended June 30, 2012 (Dollars in Millions)

	Governmental Activities							
				Percent				
	2013	2012	Variance	Variance				
REVENUES								
Program revenues:								
Charges for services	\$ 18.6	\$ 19.6	\$ -1.0	-4.9%				
Operating grants and contributions	28.2	32.5	-4.3	-13.3%				
Capital grants and contributions	112.1	14.4	97.7	678.5%				
General revenues:								
Grants and contributions	801.0	718.0	83.0	11.6%				
Revenue from the use of money	2.2	2.5	-0.3	-13.3%				
Other	4.7	2.7	2.0	72.6%				
Total revenues	966.8	789.7	177.1	22.4%				
EXPENSES								
Instruction:								
Regular	544.2	498.2	46.0	9.2%				
Special	150.1	134.9	15.2	11.3%				
Adult education	8.0	8.0	0.0	2.6%				
Other	4.2	3.7	0.5	14.3%				
Support Services:								
Administration	19.8	18.1	1.7	9.5%				
Attendance and health	11.2	10.7	0.5	4.6%				
Pupil transportation	57.5	55.3	2.2	3.9%				
Facilities services	3.4	3.5	-0.1	-3.5%				
Operation and maintenance	77.9	73.9	4.0	5.4%				
Food services	25.9	22.9	3.0	13.1%				
Technology	22.0	20.0	2.0	10.1%				
Interest on long-term debt	0.3	0.4	-0.1	-26.0%				
Total expenses	917.4	842.4	75.0	8.9%				
Increase in net position	49.4	-52.8	102.1	-193.4%				
Net position, beginning of year	1,240.0	1,292.8	-52.8	-4.1%				
Net position, end of year	\$ 1,289.4	\$ 1,240.0	\$ 49.3	4.0%				
			_					

#### Revenues

Revenues for LCPS' governmental activities totaled \$966.8 million during the fiscal year 2013, representing an increase of \$177.1 million over fiscal year 2012. The following table represents revenues by source for the fiscal years ended June 30, 2013 and 2012:

## GOVERNMENTAL ACTIVITIES – REVENUES BY SOURCE For the Fiscal Years Ended June 30



The events contributing to the increase in revenues during the fiscal 2013 were:

- Operating grants and contributions decreased \$4.3 million, or 13.1 percent from fiscal year 2012. The decrease was a result of decreased revenue from the American Recovery and Reinvestment Act for special education (\$0.5 million or 4.2 percent), funds for regular education (\$7.4 million or 56.8 percent) and increased funding for technology of \$3.0 million for a net decrease of \$4.3 million..
- Capital grants and contributions increased \$97.7 million from fiscal year 2012 due primarily to an increase in revenue for construction.
- From the previous fiscal year, LCPS received an increase of \$84.6 million in general revenues – grants and contributions. LCPS received a 10.3 percent increase, or \$51.7 million, in the contribution from the County. This contribution is LCPS' primary revenue source. Additionally, LCPS received increased general revenue from the Federal government in the amount of \$.05 million, or 18.1 percent, from fiscal year 2012. The Commonwealth of Virginia increased its general revenues by \$31.3 million or 14.5 percent from 2012.



#### **Expenses**

The following table compares the total program costs of LCPS' programs (or functions) and the net cost of each program (total costs less fees generated by the program and program-specific intergovernmental aid) for the fiscal years ended June 2013 and 2012:

#### SUMMARY OF PROGRAM COSTS BY FUNCTION For the Fiscal Year Ended June 30 (Dollars in Millions)

		Total Cost of Function				Net Cost (Revenue) of Function				
					Percent					Percent
Function		2013 2012		2012	Variance	2013			2012	Variance
Governmental Activities:										
Instruction:										
Regular	\$	544.2	\$	498.2	9.2%	\$	538.3	\$	484.8	11.0%
Special		150.1		134.9	11.3%		138.7		123.0	12.8%
Adult education		8.0		0.8	2.6%		0.2		0.3	100.0%
Other		4.2		3.7	14.3%		3.6		3.2	11.6%
Support Services:										
Administration		19.8		18.1	9.5%		18.5		16.7	10.7%
Attendance and health		11.2		10.7	4.6%		11.2		10.7	4.6%
Pupil transportation		57.5		55.3	3.9%		57.5		55.3	3.9%
Facilities services		3.4		3.5	-3.5%		-108.7		-10.9	-897.5%
Operation and maintenance		77.9		73.9	5.4%		77.9		73.9	5.4%
Food services		25.9		22.9	13.1%		2.2		-1.2	-283.7%
Technology		22.0		20.0	10.1%		18.8		19.8	-5.2%
Interest on long-term debt	_	0.3		0.4	-26.0%		0.3		0.4	-26.0%
Total expenses	\$	917.4	\$	842.4	8.9%	\$	758.5	\$	776.0	-2.3%

The total costs of LCPS' programs for fiscal year 2013 were \$917.4 million representing an increase of \$75.0 million over fiscal year 2012. Some of the costs of governmental activities were paid by those who directly benefited from the programs (\$18.6 million) and other government and organizations that subsidized certain programs with grants and contributions (\$140.3 million).

As the chart indicates, regular instruction continues to be LCPS' largest program. Regular instruction includes those activities and programs that are conducted during the regular instructional day for students attending kindergarten through 12<sup>th</sup> grade, with the exception of programs specifically designed to improve or overcome disabilities and programs intended for gifted and talented students. LCPS' second largest program, special instruction, includes those activities for students with special needs/services or programs for other types of students such as alternative education, Head Start, and preschool programs.

Salaries and benefits make up 83.9 percent and 90.3 percent of regular and special instruction expenses, respectively. Regular instruction expenses increased \$46.0 million and special instruction expenses increased \$15.2 million from the prior fiscal year. There was an increase in enrollment and students eligible to receive special instruction.

The majority of LCPS' functional areas required general revenues to cover their operational costs. In fiscal year 2013, the facilities services function was self-supporting with program revenues exceeding program costs by \$108.7 million. The primary revenue source of facilities was general obligation bond proceeds from the County used for the construction, acquisition, or renovation of capital assets.

Interest on LCPS' long-term debt decreased \$0.1 million from the prior year.

## FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

As noted earlier, LCPS uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of LCPS' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing LCPS' financing requirements. In particular, unassigned fund balance may serve as a useful measure of LCPS' net resources available for spending at the end of the fiscal year.

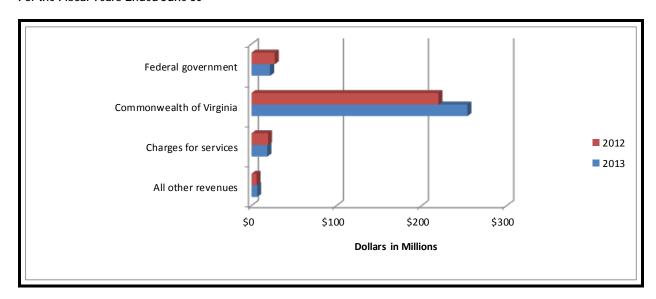
As of June 30, 2013, LCPS' governmental funds, reported a combined fund balance of \$95.5 million, an increase of \$33.2 million, compared to a decrease of \$96.8 million at June 30, 2012.

Of the combined fund balance, approximately \$1.2 million was nonspendable and not available for future funding, \$45.5 million was restricted by grantors and bond covenants, \$29.7 million was committed by various board actions, and \$18.2 million was assigned to specific contractual and financial planning purposes. The remaining \$.9 million in fund balance constitutes unassigned fund balance, which is available for spending at LCPS' discretion.

Excluding transfers in, the total revenues for governmental funds in fiscal year 2013 totaled \$966.8 million, a 22.5 percent increase over fiscal year 2012. LCPS' primary source of revenue was intergovernmental (from the Federal government, State, and the County) and amounted to \$941.3 million in fiscal year 2013, a 23.3 percent increase over fiscal year 2012. All other revenue sources (e.g., charges for services, and recovered costs) totaled \$25.4 million, representing a decrease of 1.0 percent over the previous fiscal year.

The following table compares the total revenues by source for governmental funds (excluding revenue from the County and transfers in) for the fiscal years ended in June 30, 2013 and 2012:

## REVENUES BY SOURCE (EXCLUDING COUNTY REVENUE AND TRANSFERS IN) For the Fiscal Years Ended June 30



Several factors contributing to the net decrease in total revenues during fiscal year 2013 include:

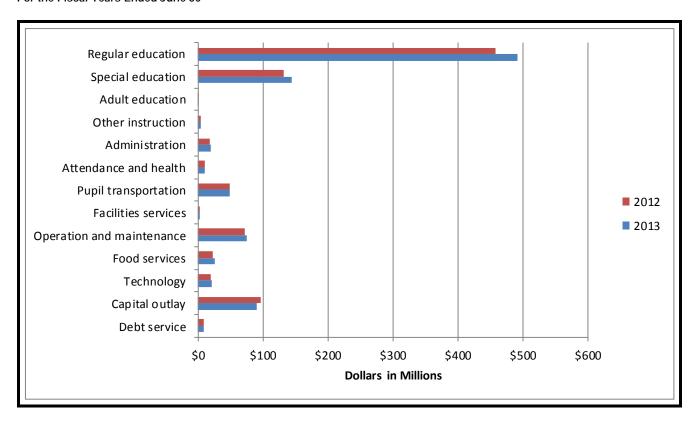
- Funding from the County increased \$149.4 million from fiscal year 2012. Capital improvement costs and therefore, County funding for capital improvements increased \$97.7 million from fiscal year 2012. The net increase of County funding for operations was \$51.7 million from fiscal year 2012.
- Revenue from the federal government decreased by \$5.5 million mostly from the American Recovery and Reinvestment Act phase out.
- The State allocates one and one-eighth percent of the five percent State sales tax to run programs for school age children.

Sales tax revenue increased by \$3.8 million. Other State revenue increased by \$30.2 million from fiscal year 2012.

 LCPS received an additional \$17.7 million for Basic Aid from the State, which is the primary component of the Standards of Quality (SOQ). The SOQ establishes standards for personnel, instructional materials, and system wide planning and management. In addition, the SOQ establishes performance objectives for the Virginia Board of Education and local school divisions.

The following table compares the expenditures (excluding transfers out) for each LCPS' functional areas for the fiscal years ended June 30, 2013 and 2012:

### EXPENDITURES BY FUNCTION (EXCLUDING TRANSFERS OUT AND SPECIAL ITEMS) For the Fiscal Years Ended June 30



Excluding other financing uses, the total expenditures for governmental funds for the fiscal year ended June 30, 2013 were \$ 941.6 million, an increase of 5.8 percent over fiscal year 2012. Regular and special instruction continues to be LCPS' largest programs.

For the fiscal year ended June 30, 2013, regular instruction expenditures were \$491.8 million in comparison to \$457.4 million in fiscal year 2012.

This represents an increase of \$34.4 million, or 7.5 percent.

Special instruction expenditures amounted to \$144.0 million, representing an increase of \$12.8 million, or 9.8 percent. The majority of regular and special instruction expenditures were primarily attributed to salaries and benefits.

Regular and special instruction had a \$47.2 million combined increase in expenditures in comparison to fiscal year 2013, due primarily to 2,638 additional students were educated, and two schools opened.

LCPS' third largest program, operations and maintenance, includes all activities concerned with keeping LCPS' buildings, grounds, and equipment in effective working condition. At the close of fiscal year 2013, expenditures totaled \$77.9 million. Operations and maintenance's cost increased by \$4.0 million from the prior year.

Capital outlays for the total governmental funds decreased by \$5.8 million. During the current fiscal year, capital outlay expenditures were \$90.3 million, as compared to \$96.1 million during fiscal year 2012. The decrease of 5.8 percent from the prior year is due mainly to a decrease in projects under construction. Outlays included items such as the continuation of several large school renovation projects from the prior year and the purchase of additional school buses, equipment, classroom computers, and library materials, as well as new school construction.

Other factors accounting for expenditures during fiscal year 2013 include:

- Expenditures for pupil transportation increased \$.4 million, or .1 percent. This increase represents a change in number of students transported.
- Administration expenditures increased \$1.6
  million from fiscal year 2012. The increase
  restored some of the training and travel,
  supplies and materials, as well as part-time
  salaries that had been reduced over the past
  several years.
- From fiscal year 2012, the technology program increased \$1.6 million, or 8.5 percent.

The General Fund is the main operating fund of LCPS. At the end of the current fiscal year, the fund balance was \$44.4 million, of which \$.9 million is unassigned.

The General Fund's revenues increased \$79.9 million, or 10.8 percent, from the previous fiscal year, while expenditures (excluding other financing uses) increased \$63.0 million, or 8.3 percent.

The increase in revenues, the increase in expenditures, and the changes to other financing sources and uses, resulted in a net increase in fund balance of \$1.7 million from the prior fiscal year.

The total fund balance at June 30, 2013, for the General Fund represents 46.5 percent of the total combined fund balance of all governmental funds.



## GENERAL FUND BUDGETARY HIGHLIGHTS

The Code of Virginia requires the appointed Superintendent of LCPS to submit a budget to the County Board of Supervisors (BOS), with the approval of the School Board.

The Superintendent presents LCPS' proposed budget to the School Board in January. Then, the School Board conducts a series of public hearings and workshop sessions before adopting the advertised budget. The School Board's advertised budget is then forwarded to the County for inclusion in the County Executive's advertised budget. By early April, the BOS holds public hearings regarding the proposed budget and determines the amount of funding to be transferred to LCPS. The School Board then adopts the final budget.

The approved budget governs the financial operations of LCPS beginning on July 1 and is modified on an as needed basis as revenue sources and expenditure priorities change. LCPS' School Board approves all budget modifications.

During fiscal year 2013, the General Fund's final amended budget appropriations exceeded the original budgeted amounts by \$12.0 million, or 1.5 percent of total revenues, and 1.4 percent of total expenditures.

Key factors contributing to these increases in appropriations from the original budgeted amounts include:

 Revenue from the Federal government increased \$1.4 million from the original budget because Federal grant funds, primarily from the Individuals with Disabilities Education Act (IDEA) grant, were unexpended at the prior fiscal year's end and re-appropriated in fiscal year 2013.

This was necessary because Federal grants are awarded based on the federal fiscal year, which begins in October, and the award period is often longer than 12 months.

 Expenditures decreased \$7.3 million from the original budget due to planned decreases to help offset future budgets.

The following table presents a summary comparison of the General Fund's original and final budgets with actual performance for the fiscal year ended June 30, 2013:

#### GENERAL FUND BUDGET AND ACTUAL COMPARISON For the Fiscal Year Ended June 30, 2013 (Dollars in Millions)

	Original Budget	Final Budget	Actual	Variance from Final Budget	
Total revenues Total expenditures	\$ 813.1 -833.0	\$ 819.5 -845.0	\$ 819.3 -825.7	\$ -0.2 19.3	
Total other financing sources (uses)	9.9	9.9	8.1	-1.8	
Net change in fund balances	\$ -10.0	\$ -15.6	\$ 1.7	\$ 17.3	

Actual revenues were less than final budgeted amounts by \$.2 million, while actual expenditures came in under budget by \$19.3 million, or 2.3 percent.

#### CAPITAL ASSETS AND LONG-TERM OBLIGATIONS

#### **CAPITAL ASSETS**

At June 30, 2013, LCPS' investment in capital asset for governmental activities totaled \$1,763.9 million. Accumulated depreciation totaled \$397.9 million resulting in capital assets, net of accumulated depreciation of \$1,366.0 million. This represents a net increase in capital assets of \$50.3 million, or 3.8 percent, over the prior year.

Major capital asset events during fiscal year 2013 included the following:

- LCPS acquired \$11.8 million in equipment and machinery.
- Total capital asset disposals amounted to \$5.5 million.
- LCPS recorded the completion of two schools.
   Costs incurred during fiscal year 2013 amounted to \$101.6 million.

- Costs associated with ongoing projects remained in construction in progress at the fiscal year's end. These projects include cumulative construction expenditures of \$77.7 million.
- Additional detailed information regarding LCPS' capital assets, including the current year's activity, can be found in notes I.G and III.D in the notes to the financial statements.

The following table summarizes capital assets as of June 30, 2013 and 2012:

<b>NET CAPITAL ASSETS</b>
As of June 30
(Dollars in Millions)

	Book Value			
	(net of depreciation)*			
Capital Asset Category	2013 2012			
Land	\$ 135.1	\$ 133.1		
Construction in progress	77.7	102.6		
Buildings	1,126.6	1,056.3		
Machinery and equipment	26.3	23.4		
Improvements other than buildings	0.3	0.3		
Total	\$ 1,366.0	\$ 1,315.7		

<sup>\*</sup> Except for land and construction in progress.

#### **LONG-TERM OBLIGATIONS**

LCPS' additions to capital leases primarily included \$9.9 million for computers and vehicles.

As of June 30, 2013, LCPS reported total outstanding debt of \$176.7 million, compared to \$151.5 million at June 30, 2012. Of this amount, \$18.9 million related to capital leases.

The following is a summary of LCPS' gross outstanding long-term debt for governmental activities:

OUTSTANDING LONG-TERM DEBT As of June 30 (Dollars in Millions)		
	2013	 2012
Compensated absences	\$ 20.9	\$ 18.8
Claims liabilities	13.3	10.1
Net OPEB obligations	121.5	103.7
Leases payable	20.9	 18.9
Total	\$ 176.7	\$ 151.5

Additional detailed information regarding LCPS' long-term obligations, including the current year's activity, can be found in notes I.H, I.I, III.E, IV.B and IV.C in the notes to the financial statements.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

LCPS is challenged with an increasing enrollment. The student growth rate for general education is increasing at a rate of over 4%, but due to the general economic downturn, LCPS faces challenges in meeting the education needs of this increasing student population.

The primary source of revenue for LCPS comes from the County. The County's fiscal outlook for the upcoming year projects that the funding LCPS can expect to receive will be better than the past budget year. Loudoun County has experienced signs of a recovery from the recent recession and therefore, LCPS is restoring operating programs that had been on hold during the recession. LCPS added no new programs in the fiscal year 2014 approved budget. The other major source of LCPS' revenues is driven by student enrollment, particularly in the area of State and Federal aid.

The fiscal year 2014 approved operating budget maintains existing programs that support LCPS' student achievement goals, allocates resources in support of LCPS' beliefs, and conserves fiscal resources. The approved operating budget includes a \$20.7 million, or 2.5 percent, increase in expenditures over the fiscal year 2013 approved budget.

# CONTACTING LCPS MANAGEMENT

This summary is designed to provide a general overview of the financial condition of LCPS. Questions concerning any of the information provided in this report, or requests for additional information, should be addressed to the Director of Financial Services, Department of Business and Financial Services, 21000 Education Court, Ashburn, Virginia, 20148, or by calling 571-252-1190.

This CAFR can also be found on LCPS' website at <a href="https://www.lcps.org">www.lcps.org</a>.



# **Basic Financial Statements**



The **Basic Financial Statements** subsection includes the government-wide statements, which incorporates the governmental activities of Loudoun County Public Schools in order to provide an overview of the financial position and results of operation for the reporting entity. This subsection also includes the fund financial statements and the accompanying notes to the financial statements.

## **Statement of Net Position**

June 30, 2013

	Governmental Activities
ASSETS	
Cash on deposit with County of Loudoun, VA	\$ 99,435,313
Accounts receivable, net	439,494
Due from other governmental units	17,780,366
Advances to employees	200
Inventories	1,429,028
Prepaid items	360,253
Deposits	2,240,000
Restricted cash on deposit with County of Loudoun, VA	59,318,554
Nondepreciable capital assets:	
Land	135,133,489
Construction in progress	77,656,428
Depreciable capital assets:	
Buildings	1,422,331,612
Machinery and equipment	127,596,298
Improvements other than buildings	1,201,068
Accumulated depreciation	(397,942,873)
Total assets	\$ 1,546,979,230
LIABILITIES	
Accrued interest payable	\$ 252,909
Accrued liabilities	75,184,431
Contract retainages	2,811,037
Other liabilities	72,912
Unearned revenue	2,554,112
Long-term liabilities:	
Due within one year:	
Compensated absences	2,363,515
Claims liabilities	11,120,517
Leases payable	7,799,567
Due in more than one year:	
Compensated absences	18,566,257
Claims liabilities	2,133,562
Net other post-employment benefits obligation	121,535,936
Leases payable	13,137,020
Total liabilities	\$ 257,531,775
NET POSITION	
Net investment in capital assets	\$ 1,345,039,435
Restricted for:	
Capital appropriations	45,509,471
Permanent fund-nonexpendable	32,906
Unrestricted	(101,134,357)
Total net position	\$ 1,289,447,455

See accompanying notes to the financial statements.

Exhibit I

Exhibit II

**Statement of Activities** 

For the Fiscal Year Ended June 30, 2013

				Program Reven	nues	Net (Expense)
Functions/Programs		Expenses	Charges for Services	Operating Grants and Contribution	Capital Grants and	Revenue and Change in
Once and a state of the second						
Governmental Activities:						
Instruction:	•	544 000 450	<b>©</b> 050.440	Ф <b>Б</b> 600 005		Ф (500 004 040)
Regular	\$	544,209,456	\$ 256,118		•	ψ (000,001,010)
Special		150,140,769	- 000 044	11,450,971		(138,689,798)
Adult education		820,681	266,014	310,245	-	(244,422)
Other		4,229,954	659,417	=	-	(3,570,537)
Total instruction		699,400,860	1,181,549	17,383,241	-	(680,836,070)
Support Services:						
Administration		19,821,969	1,330,423	-		(18,491,546)
Attendance and health		11,188,037	-			(11,188,037)
Pupil transportation		57,473,572	-			(57,473,572)
Facilities services		3,377,440	-	-	112,100,829	108,723,389
Operation and maintenance		77,922,303	-	-		(77,922,303)
Food services		25,892,431	16,130,468	7,557,379	-	(2,204,584)
Total support services		195,675,752	17,460,891	7,557,379	112,100,829	(58,556,653)
Technology		22,013,000	<u>-</u>	3,248,129		(18,764,871)
Interest on long-term debt		296,132	-	-		(296,132)
Total governmental activities	\$	917,385,744	\$ 18,642,440	\$ 28,188,749	\$ 112,100,829	(758,453,726)
		General revei	nues: contributions not	restricted to speci	ific purposes:	
		Federal	government	•		309,764
			nwealth of Virginia	1		247,085,380
			of Loudoun, Virgin			553,640,610
		=	om the use of mon			2,166,749
		Other		oy and property		4,660,206
		Tota	l general revenues	and special items	S	807,862,709
		Change in net	position			49,408,983
		Net position, be	eginning of year			1,240,038,472
		Net position, e	nd of year			\$ 1,289,447,455

**Exhibit III** 

Balance Sheet Governmental Funds June 30, 2013

		General Fund	In	Capital nprovements Fund	onmajor vernmental Funds	G	Total overnmental Funds
ASSETS							
Cash on deposit with County of Loudoun, VA	\$	88,882,037	\$	-	\$ 6,820,763	\$	95,702,800
Accounts receivable, net		181,850		-	-		181,850
Due from other governmental units		17,663,570		-	116,796		17,780,366
Advances to employees		200		-	-		200
Inventories		-		-	788,056		788,056
Prepaid items		357,461		-	-		357,461
Restricted cash on deposit with County of Loudoun, VA		-		59,318,554	-		59,318,554
Total assets	\$	107,085,118	\$	59,318,554	\$ 7,725,615	\$	174,129,287
LIABILITIES AND FUND BALANCES							
Liabilities:							
Accrued liabilities	\$	60,905,274	\$	10,998,046	\$ 1,303,040	\$	73,206,360
Contract retainages		-		2,811,037	-		2,811,037
Other liabilities		72,912		-	-		72,912
Unearned revenue		1,728,291		-	825,821		2,554,112
Total liabilities	_	62,706,477		13,809,083	2,128,861		78,644,421
Fund balances:							
Nonspendable:							
Inventories		-		-	788,056		788,056
Advances and prepaid items		357,661		-	-		357,661
Permanent fund-nonexpendable		-		-	32,906		32,906
Restricted for:							
Restricted by bond covenants		-		45,509,471	-		45,509,471
Committed to:							
Subsequent years appropriations		-		-	294,559		294,559
Capital asset preservation		-		-	1,647,372		1,647,372
Fiscal reserve		27,734,254		-	-		27,734,254
Assigned to:							
General fund contractual obligations		5,346,560		-	-		5,346,560
General fund subsequent year appropriations		10,000,000		-	-		10,000,000
Food services fund		-		-	2,833,861		2,833,861
Unassigned		940,166		-	-		940,166
Total fund balances		44,378,641		45,509,471	5,596,754		95,484,866
Total liabilities and fund balances	\$	107,085,118	\$	59,318,554	\$ 7,725,615	\$	174,129,287

**Exhibit IV** 

# Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds

As of June 30, 2013

Fund balances - total governmental funds			\$	95,484,866
Amounts reported for governmental activities in the statement of net assets are different due to:				
Capital assets used in governmental fund activities are not financial resources and, therefore, are not reported in the funds.				
Nondepreciable capital assets	\$	212,789,917		
Depreciable capital assets		1,547,265,202		
Accumulated depreciation		(397,262,408)		
Total				1,362,792,711
Internal service funds are used by management to provide certain goods and services to governmental				
funds. The assets and liabilities of the internal service funds are included in governmental activities in				
the statement of net position.				
Assets:				
Current assets	\$	6,873,921		
Capital assets		3,863,776		
Accumulated depreciation		(680,465)		
Liabilities		(15,232,150)		
Total				(5,174,918)
Long-term liabilities related to governmental fund activities are not due and payable in the current period	t			
and, therefore, are not reported in the funds.				
Compensated absences	\$	(20,929,772)		
Net other post-employment benefits obligation		(121,535,936)		
Leases payable		(20,936,587)		
Accrued interest on long-term debt		(252,909)		
Total			•	(163,655,204)

See accompanying notes to the financial statements.

Net position of governmental activities

\$ 1,289,447,455

Exhibit V

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2013

			Capital	Nonmajor	Total
		General Fund	Improvements Fund	Governmental Funds	Governmental Funds
REVENUES		Tunu	Tuna	i unus	i unus
Intergovernmental:					
Federal government	\$	14,640,368	\$ -	\$ 7,225,352	\$ 21,865,720
Commonwealth of Virginia	Ψ	253,386,147	_	332,027	253,718,174
County of Loudoun, Virginia		541,954,435	112,100,830	11,686,175	665,741,440
Charges for services:		0+1,00+,+00	112,100,000	11,000,170	000,741,440
Tuition and fees		2,511,972	_	_	2,511,972
Food sales		2,511,572	_	16,130,453	
Revenue from the use of money and property		1,891,239	-	10, 130,433	16,130,453
			-	-	1,891,239
Recovered costs		1,272,925	-		1,272,925
Other		3,639,885	-	15	3,639,900
Total revenues	_	819,296,971	112,100,830	35,374,022	966,771,823
EXPENDITURES					
Current:					
Instruction:					
Regular		491,838,487	-	-	491,838,487
Special		144,018,329	-	-	144,018,329
Adult education		785,579	-	-	785,579
Other		3,999,654	-	1,400	4,001,054
Support services:		, ,		,	
Administration		19,114,624	_	-	19,114,624
Attendance and health		10,729,792	_	_	10,729,792
Pupil transportation		48,437,842	_	_	48,437,842
Facilities services		3,195,194	10,343	_	3,205,537
		71,652,775	10,040	3,255,870	74,908,645
Operation and maintenance			-		
Food services		285,460	-	25,029,875	25,315,335
Technology		20,720,834	70 407 276	270.002	20,720,834
Capital outlay		10,929,121	79,107,276	278,883	90,315,280
Debt service:					
Principal		-	-	7,859,917	7,859,917
Interest		-	-	363,146	363,146
Total expenditures	_	825,707,691	79,117,619	36,789,091	941,614,401
Deficiency of revenues under expenditures		(6,410,720)	32,983,211	(1,415,069)	25,157,422
OTHER FINANCING SOURCES (USES)					
Capital leases and installment purchases		9,926,000	_	-	9,926,000
Transfers in		55,359	_	_	55,359
Transfers out		(1,881,000)	(55,359)	-	(1,936,359
Total other financing sources	_	8,100,359	(55,359)	-	8,045,000
Net change in fund balances		1,689,639	32,927,852	(1,415,069)	33,202,422
Fund balances at beginning of year		42,689,002	12,581,619	7,011,823	62,282,444
Fund balances at end of year		44,378,641	\$ 45,509,471	\$ 5,596,754	\$ 95,484,866

**Exhibit VI** 

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities Governmental Funds

For Fiscal Year Ended June 30, 2013

Net changes in fund balances - total governmental funds		\$ 33,202,422
Amounts reported for governmental activities in the statement of activities are different due to:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is expensed over their estimated useful lives and reported as depreciation expense.  Capital outlay  \$	90,315,280	
Depreciation expense	(39,599,421)	
Total		50,715,859
Donations of capital assets increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources.		22,904
Gains and losses on the disposal of capital assets are reported in the statement of activities. However, in governmental funds, the proceeds from sales are reported. The difference is the net depreciated value of the disposed capital assets.		(362,221)
Principal payments on capital leases are reported as expenditures in governmental funds. However, the principal payments reduce the liabilities in the statement of net assets and do not result in expenses in the statement of activities.		7,859,917
Proceeds from the issuance of long-term debt are reported as other financing sources in the governmental funds, increasing fund balance. In the government-wide statements, new debt increases long-term liabilities in the statement of net assets and does not affect the statement of activities. This represents principal amounts of new capital leases.		(9,926,000)
In the statement of activities, certain operating expenses (OPEB and compensated absenses) are measured by the amounts earned during the current year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used.		(19,952,559)
Internal service funds are used by management to charge the costs of certain services to individual funds.  Activities of the internal service funds is reported with governmental activities.		(12,218,353)
Interest on capital leases is reported as expenditures in the governmental funds when it is due. However, in the statement of activities, interest is expensed as it accrues. This amount represents the net change in accrued interest on long-term debt.		67,014

See accompanying notes to the financial statements.

Change in net position of governmental activities

49,408,983

**Exhibit VII** 

Statement of Net Position Proprietary Funds June 30, 2013

	Internal Service Funds
ASSETS	
Current assets:	
Cash on deposit with County of Loudoun, VA	\$ 3,732,513
Accounts receivable, net	257,644
Inventories	640,972
Prepaid items	2,792
Deposits	2,240,000
Total current assets	6,873,921
Noncurrent assets:	
Capital assets:	
Buildings	3,238,924
Machinery and equipment	624,852
Accumulated depreciation	(680,465)
Total noncurrent assets	3,183,311
Total assets	10,057,232
LIABILITIES	
Current liabilities:	
Accrued liabilities	1,978,071
Claims liabilities	11,120,517
Total current liabilities	13,098,588
Noncurrent liabilities:	
Claims liabilities	2,133,562
Total noncurrent liabilities	2,133,562
Total liabilities	15,232,150
NET POSITION	
Invested in capital assets	3,183,311
Unrestricted	(8,358,229)
Total net position	\$ (5,174,918)

**Exhibit VIII** 

# Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended June 30, 2013

		Internal
		Service Funds
OPERATING REVENUES		
Charges for services	\$	139,571,758
Use of property		34,652
Total operating revenues	_	139,606,410
OPERATING EXPENSES		
Claims		124,057,722
Personnel services		4,864,390
Other services and charges		11,909,144
Materials and supplies		12,727,632
Depreciation		166,289
Total operating expenses		153,725,177
Net operating income		(14,118,767)
NONOPERATING REVENUES		
Gain on sale of captial assets		19,414
Net income before operating transfers and payments	-	(14,099,353)
Transfers in		1,881,000
Change in net position		(12,218,353)
Net position at beginning of year		7,043,435
Net position at end of year	\$	(5,174,918)

**Exhibit IX** 

## **Statement of Cash Flows**

## **Proprietary Funds**

For the Fiscal Year Ended June 30, 2013

	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	\$ 139,528,382
Payments to suppliers for goods and services	(26,905,866)
Claims paid	(120,877,133)
Payments to employees	(4,864,390)
Net cash used in operating activities	(13,119,007)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Transfers in	1,881,000
Deposits	(2,050,000)
Net cash used in noncapital financing activities	(169,000)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Additions to capital assets	(68,022)
Gain of sale of capital assets	19,414
Net cash used in capital and related financing activities	(48,608)
Net decrease in cash on deposit with the County of Loudoun, VA	(13,336,615)
Cash on deposit with County of Loudoun, VA at beginning of year	17,069,128
Cash on deposit with County of Loudoun, VA at end of year	\$ 3,732,513
Reconciliation of Net Operating Income to Net Cash Used in Operating Activities:	
NET OPERATING INCOME	\$ (14,118,767)
ADJUSTMENTS NOT AFFECTING CASH	
Depreciation	166,289
(INCREASE) DECREASE IN ASSETS AND INCREASE (DECREASE) IN LIABILITIES	
Accounts receivables, net	(78,028)
Inventories	135,158
Prepaid items	(2,792)
Accounts payable	28,158
Accrued liabilities	(1,657,491)
Contract retainages	(10,000)
Deferred revenue	(762,123)
Claims liabilities	3,180,589
Total adjustments	999,760
Net cash used in operating activities	\$ (13,119,007)

**Exhibit X** 

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2013

	Other Post- Employment Benefits Trust		Agency Funds	
ASSETS				
Cash on deposit with County of Loudoun, VA	\$	- \$	8,533,172	
Cash and temporary investments		-	6,090,887	
Cash with fiscal agent		64,768,225	-	
Accounts receivable, net		3,500,000	-	
Total assets	\$	68,268,225 \$	14,624,059	
LIABILITIES				
Accounts payable	\$	- \$	8,533,172	
Collections held in trust		-	6,090,887	
Total liabilities	\$	- \$	14,624,059	
NET POSITION				
Held in trust for other post-employment benefits	\$	68,268,225		

#### **Exhibit XI**

# Statement of Changes in Fiduciary Net Position Fiduciary Funds

For the Fiscal Year Ended June 30, 2013

	Other Post- Employment Benefits Fund
ADDITIONS	
Contributions:	
Employer	\$ 17,668,922
Total contributions	17,668,922
Investment income:	
Interest	5,712
Net appreciation in investments	3,878,533
Investment management fees	(42,500)
Total investment income	3,841,745
Total additions	21,510,667
DEDUCTIONS	
Benefit payments	3,768,168
Administrative payments	3,400,753
Total deductions	7,168,921
Changes in net position	14,341,746
Net position at beginning of year	53,926,479
Net position at end of year	\$ 68,268,225

# Notes to the Financial Statements

# Loudoun County Public Schools June 30, 2013

## I. SUMMARY OF SIGNICIFANT ACCOUNTING POLICIES

Loudoun County Public Schools (LCPS) is a corporate body operating under the constitution of the Commonwealth of Virginia (State) and the Code of Virginia. The nine voting members of the School Board are elected by the citizens of the County of Loudoun, Virginia (County) to serve four-year terms. Each of the County's eight magisterial districts has a member who represents its constituents. There is one at-large member and a nonvoting student member selected by a countywide student advisory council to serve a one-year term. The School Board is responsible for setting the educational policies of LCPS and appoints a superintendent to implement them. In addition, the superintendent is responsible for administering the operations, supervising personnel, and advising the School Board on all educational matters for the welfare and benefit of the students.

#### A. REPORTING ENTITY

A reporting entity is comprised of its primary government and component units, entities for which the primary government is considered to be financially accountable or for which the nature and significance of their relationship with the primary government are such that exclusion would cause a reporting entity's financial statements to be misleading. LCPS' primary government includes all of its departments, boards, and associated agencies that are not legally separate. LCPS has not identified any component units required to be included in its financial statements; however, LCPS is a component unit of the County of Loudoun because it approves the budget for, issues debt on behalf of, and is the primary funding source for LCPS.

#### B. BASIS OF FINANCIAL STATEMENT PRESENTATION AND FUND ACCOUNTING

LCPS' financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the standard setting body for establishing governmental accounting and financial reporting principles for state and local governments.

The basic financial statements consist of the governmentwide statements, including the statement of net position and the statement of activities; fund financial statements, which provide more detailed financial information; and notes to the financial statements, which provide detailed narrative information.

# 1. GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide statements, the statement of net position, and the statement of activities, present financial information about LCPS as a whole. These statements include the financial activities of LCPS' primary government, except for the fiduciary activities because LCPS cannot use those assets to finance its operations. The activities of the internal service funds are eliminated to avoid duplicate reporting of revenues and expenses. In accordance with GASB reporting requirements, activities are reported in these statements as either governmental or business-type. Primary activities of LCPS are categorized solely as governmental.

The statement of net position presents the overall financial condition of LCPS at year-end.

The net position balance is an indication of LCPS' ability to cover its costs and continue to provide services in the future. The statement of activities reports the expenses and revenues of LCPS in a format that focuses on the cost of each of LCPS' major programs/functions.

The net revenue and expense indicates whether the function is self-supporting or relies on general revenue funding sources. The direct expenses are those that are clearly identifiable to particular functions.

LCPS includes centralized expenses, which include an administrative overhead component as program expenses within the functional activities. The allocation of these costs is based on a ratio of a function's expenses to the total expenses.

Program revenues include: (1) charges for services (e.g., tuition and fees), (2) operating grants and contributions, and (3) capital grants and contributions. Revenues that are not directly related to a program are reported as general revenues.

These include LCPS' portion of property tax revenues, which are received as payments from the County, as well as certain other unrestricted amounts received from the State and the Federal government.

#### 2. FUND FINANCIAL STATEMENTS

LCPS reports three classifications of funds: governmental, proprietary, and fiduciary. Separate financial statements are provided for each classification. The General Fund is always reported as a major fund. The Capital Improvements Fund is also presented as a major fund since it represents a significant portion of LCPS' financial position and results of operation. All other governmental funds are aggregated in a single column entitled, "Nonmajor Governmental Funds".

The Internal Service Funds are aggregated in a single column entitled, "Internal Service Funds".

LCPS has three fiduciary funds reported as, Other Post-Employment Benefits (OPEB) Trust Fund, Agency Fund-Payroll Liabilities Distribution, and Agency Fund-School Activity in the fiduciary fund statements.

The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts. Each fund reports cash and other financial resources together with all related liabilities and residual equities or balances, and changes therein.

LCPS reports the following major governmental fund types:

- General Fund—The General Fund is LCPS' primary operating fund, which accounts for all financial resources, except those required to be accounted for in another fund.
- Capital Improvements Fund—The Capital Improvements Fund tracks LCPS' financial transactions used for the acquisition, construction or renovation of school sites, buildings, and other major capital improvements.

LCPS reports the following nonmajor governmental fund types:

 Special Revenue Fund—Special revenue funds are used to account for proceeds of specific revenue sources, other than major capital projects, in which expenditures are restricted for a specified purpose.

The Food Service Fund accounts for sales proceeds from the school cafeterias.

- Capital Asset Preservation Fund—The Capital Asset Preservation Fund tracks LCPS' financial transactions used for the replacement and maintenance of major systems of LCPS' facilities.
- Debt Service Fund—The Debt Service Fund is used to account for the resources accumulated and payments made for principal, interest, and related costs on long-term debt of governmental funds.
- Permanent Fund—The Peabody Trust Fund is used to account for monies provided through a private donor, the corpus of which is nonexpendable. The interest earned on fund assets may be used only for school expenses.

LCPS reports the following additional fund types:

- Internal Service Funds—Internal Service Funds are proprietary funds, which account for the financing of goods and services provided by one department to other departments within LCPS on a cost reimbursement basis. The Central Service Fund accounts for the financing of goods or services of the fleet management services. The Self Insurance Fund accounts for the transactions associated with the comprehensive health benefits self-insurance program; and the workman's compensation insurance program.
- OPEB Trust Fund—The OPEB Trust Fund is a fiduciary fund, which accounts for monies collected and disbursed in connection with other post-employment benefits provided to LCPS' retirees.
- Agency Funds—The Payroll Liabilities
   Distribution Fund is a fiduciary fund, which
   accounts for monies collected and disbursed in
   connection with employee payroll liabilities. The
   Student Activity Fund is a fiduciary fund, which
   accounts for monies collected and disbursed at
   schools in connection with student athletics,
   classes, clubs, various fund raising activities, and
   private donations. These monies are only
   available to support student programs at their
   respective schools and not for LCPS as a whole.

# C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

# 1. GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. All assets and liabilities are shown in the statement of net position; therefore, the noncurrent assets (i.e., land, buildings, improvements, and other capital assets) as well as the long-term liabilities (i.e., compensated absences, capital lease liabilities, OPEB obligations and actuarial claims payable) are included in this statement.

Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of the related cash flows. The statement of activities demonstrates the degree to which expenses are offset by program revenues for a specific program or function of LCPS.

Program revenues include charges for services, operating grants and contributions, and capital grants and contributions. Grants and contributions from the County, the State, and the Federal Government, which are not restricted for specific purposes, are presented as general revenues. In addition, revenue from the use of money is presented as general revenues. The effect of interfund revenue has been eliminated from these statements.

#### 2. FUND FINANCIAL STATEMENTS

Governmental funds are accounted for using a current financial resources measurement focus and the modified accrual basis of accounting. Only current assets and current liabilities are included on the balance sheet.

Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current financial resources. Revenues are recorded in the fiscal year in which the resources are measurable and expected to be collected by fiscal year-end or soon enough thereafter to be used to pay current liabilities. Non-exchange transactions, where LCPS either gives or receives value without directly receiving or giving equal value in exchange, include grants and donations. These revenues are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Expenditures are reported in the fiscal year when the related fund liability is incurred, except that certain general long-term obligations, such as compensated absences, are recognized only to the extent they have matured.

Depreciation expense, which is an allocation of cost, is not recorded in the governmental funds.

Since the governmental fund statements are prepared on a different measurement focus than the government-wide statements, reconciliations are presented which reflects the differences.

Proprietary funds are reported using economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the statement of net position. Proprietary fund equity, net position, is segregated into unrestricted and invested in capital assets, net of related debt.

The proprietary funds' operating statement presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The operating revenues are charges for services provided to other departments on a cost reimbursement basis; the costs to provide these services are reported as operating expenses. For services which extend over more than one fiscal period, such as insurance, the change in actuarially determined insurance liability from one year to the next is reported as an operating expense. Non-operating revenues in the proprietary funds are generated from the sale of capital assets. The statement of cash flows presents the cash inflows and outflows of the proprietary activities.

The fiduciary funds have no measurement focus and reports only assets and related liabilities.

#### D. UNEARNED REVENUE

Unearned revenues are resource inflows that do not yet meet LCPS' criteria for revenue recognition or does not involve the application of revenue availability criteria, and therefore apply equally to both accrual and modified accrual financial statements

The General Fund has unearned revenues for federal and local grants, which were not collected within 60 days after fiscal year-end; hence, they are not considered "available" revenues and were unearned. In addition, the General Fund has unearned revenue for advance tuition payments.

The Food Service Fund has unearned revenues for advance meal payments.

#### **E. CASH AND INVESTMENTS**

#### CASH ON DEPOSIT WITH THE COUNTY OF LOUDOUN, VA

Cash on deposit with the County of Loudoun, VA represents the majority of LCPS' available cash. In order to maximize investment returns, these funds are maintained in a fully insured or collateralized investment pool administered by the County or held by the County's various fiscal agents. At June 30, 2013, all of the County's deposits were covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act (Act).

The Act established a single body of law applicable to the pledge of security as collateral for public funds on deposit in banking institutions. This ensures that the procedure for securing public deposits is uniform throughout the State. Under the Act, banks holding public deposits must pledge certain levels of collateral and make monthly filings with the State Treasury Board.

County policy only allows interest to be allocated to the Peabody Trust Fund and the OPEB Trust Fund.

The amounts reported as cash on deposit with the County of Loudoun, VA in the statement of cash flows represents amounts maintained in the investment pool administered by the County. All cash and investments are valued at fair market value.

#### 2. CASH AND TEMPORARY INVESTMENTS

Cash and temporary investments in the Student Activity Fund represent available cash in the local school accounts. Deposits including checking and savings accounts, and certificate of deposit, were placed with banks.

# 3. CASH WITH FISCAL AGENT AND RESTRICTED CASH ON DEPOSIT WITH COUNTY OF LOUDOUN, VA

Cash with fiscal agent in the statement of fiduciary net position represents cash and investments held by the Virginia Pooled OPEB Trust Fund sponsored by the Virginia Municipal League and the Virginia Association of Counties (VML/VACO).

Restricted cash on deposit with County of Loudoun, VA are liquid assets that have third-party limitations on their use. LCPS reports restricted cash on deposit with County of Loudoun, VA in the Capital Projects Fund, which represents unspent amounts from the County's issuance of general obligation bonds.

The County issues general obligation debt to finance the construction of school facilities on behalf of LCPS because the Code of Virginia precludes school divisions issuing debt or levying taxes. When both restricted and unrestricted resources are available for use, LCPS's policy is to use restricted resources first, and then unrestricted resources, as they are needed. As of June 30, 2013 \$59,318,554 is reported in the Capital Projects Fund as restricted cash of which \$13,809,083 has been expended, but unpaid (liabilities), leaving \$45,509,471 as restricted fund balance.

# F. INVENTORIES, PREPAID ITEMS AND DEPOSTIS

Inventories are valued at cost, using the first-in/first-out (FIFO) method.

The consumption method of accounting for inventory is used in the government-wide statements as well as in the proprietary fund statements. Under this method, inventory items are comprised of expendable supplies and are expensed as they are consumed.

Certain payments to vendors reflects costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The consumption method of accounting for prepaid items is used in the government-wide statements as well as in the proprietary fund statements. Prepaid items in the governmental funds are recorded as nonspendable fund balance.

Deposits represent funds paid out to demonstrate intent to complete future transactions. LCPS has a \$190,000 deposit to its workman's compensation third party administrator and \$2,050,000 to its health insurance third party administrator for future claim transactions.

#### G. CAPITAL ASSETS

Capital assets are reported in the government-wide statement of net position and include land, construction in progress, buildings, improvements other than buildings, machinery and equipment and infrastructure with an initial individual cost of more than \$5,000 and an estimated useful life in excess of three years. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded at acquisition cost or if that is not available, at estimated historical cost. Donated assets, generally, are recorded at their fair market value at the time of receipt.

All LCPS' capital assets, except land and construction in progress, are depreciated or amortized. Accumulated depreciation/amortization is reported as a reduction to the capital assets.

The straight-line depreciation method is used over the following estimated useful lives:

Capital Assets	Useful lives (Years)
Buildings	45
Building Improvements	15-25
Infrastructure	20-60
Vehicles	5
Office Equipment	5-10
Computer Equipment	5

In addition, intangible assets are reported as capital assets in the government-wide statement of net position and include easements and developed software.

Permanent easements are not amortized and are reported as land assets. Temporary easements are amortized over a 20-year period or the life of the easement, whichever is less and reported as infrastructure. Developed software is amortized over a five-year period.

# H. COMPENSATED ABSENCES AND ACCRUED SALARIES AND BENEFITS

LCPS employees, other than teachers, earn vacation pay based on a prescribed formula depending on years of service. Eligible employees are allowed to accumulate a maximum of 480 hours of vacation leave as of the end of each fiscal year. Any excess vacation hours are converted to sick leave. Accumulated vacation leave will be paid upon employment separation. Teachers do not accumulate annual leave. As of June 30, 2013, \$11,481,572 of accumulated vacation leave was accrued as compensated absences.

Additionally, all LCPS employees with ten or more years of service are compensated for a portion of earned, but unused sick leave upon employment separation to a maximum amount of \$15,162 per individual.

As of June 30, 2013, \$9,448,200 of unused sick leave was accrued as compensated absences.

LCPS' accrued liabilities include salaries and benefits from employees who retired or resigned during the fiscal year, and have not received payment for their accrued annual leave. In addition, salary and fringe benefits that were incurred during the fiscal year, but not paid, were accrued as a fund liability.

# I. PAYABLES, ACCRUED LIABILITIES, AND LONG-TERM OBLIGATIONS

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements as well as in the proprietary fund financial statements.

These obligations are segregated between current and long-term; however, in the government-wide financial statements, the long-term obligations are further divided between those due within one year and those due beyond one year.

Payables and accrued liabilities that will be paid from current financial resources are reported as obligations of the funds. Certain long-term obligations, such as claims and judgments and compensated absences, due for payment in the next fiscal year, are recorded as liabilities of the governmental funds.

Capital lease payments are recorded as they are due in the governmental funds and no liability is reported at fiscal year-end.

#### J. NET POSITION

Net position represents the difference between assets and liabilities. In the government-wide and proprietary fund financial statements, LCPS' net position falls into three categories: invested in capital assets, net of related debt; restricted net position, and unrestricted. The first category represents the portion of net position related to capital assets, net of accumulated depreciation, reduced by the outstanding capital lease obligations to acquire these assets.

The restricted net position represent the portion of net position that are legally restricted to be used for construction of specific projects (\$45,509,471) and the nonexpendable portion (\$32,906) of the permanent fund.

The unrestricted category represents the remaining amount of net position that may be used to meet LCPS' ongoing programs.

#### K. FUND BALANCE

For governmental funds only, a five-tier fund balance classification hierarchy that depicts the extent to which LCPS is bound by spending constraints imposed on the use of its resources has been adopted in accordance with GASB 54 for the fiscal year ending June 30, 2011. The five classifications, discussed in more detail below, are:

- Nonspendable
- Restricted

- Committed
- Assigned
- Unassigned

#### 1. NONSPENDABLE FUND BALANCE

The nonspendable fund balance classification reflects amounts that are not in spendable form. Inventories and prepaid items are included in the nonspendable fund balance, as well as the Peabody Trust Fund's corpus balance.

#### 2. RESTRICTED FUND BALANCE

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

#### 3. COMMITTED FUND BALANCE

The committed fund balance classification reflects amounts subject to internal constraints self-imposed by resolution of the School Board. The School Board fiscal policy commits 10% of annual revenue, excluding revenue from the County of Loudoun, VA, as a fiscal reserve for revenue stabilization. The amount of Committed Fund Balance for fiscal reserve at June 30, 2013 is \$27,734,254. A withdrawal may be considered if the total projected general fund revenues reflect a decrease from the total current year estimated general fund revenues of at least 3% or in the event of a federally declared natural or national disaster/emergency.

#### 4. ASSIGNED FUND BALANCE

The assigned fund balance classification reflects amounts that the government *intends* to be used for specific purposes. Assignments may be established either by the School Board or by the Superintendent, and are subject to neither the restricted nor the committed levels of constraint.

#### 5. UNASSIGNED FUND BALANCE

In the general fund, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes.

In any fund other than the general fund, a positive unassigned fund balance is never reported because amounts in any other fund are assumed to have been assigned, at least, to the purpose of that fund.

However, deficits in any fund, including the general fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

#### 6. FLOW ASSUMPTION

For the purpose of fund balance classification, LCPS considers restricted amounts spent first when an expenditure is incurred for which both restricted and unrestricted fund balance is available. Furthermore, when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance can be used, then committed amounts are spent first, followed by assigned amounts, and then unassigned amounts.

#### L. ENCUMBRANCES

LCPS uses encumbrance accounting where purchase orders, contracts, and other commitments for the expenditure of funds are recorded.

Encumbrances represent the estimated amount of expenditures to result if the open purchase orders and unfinished contracts were completed. The appropriations of any funds encumbered at the end of the fiscal year carries over into the next fiscal year.

Following are the encumbrances as of June 30, 2013:

General Fund	\$ 5,346,559
Capital Improvements Fund	111,455,394
Nonmajor Funds (aggregate)	<u>1,513,197</u>

Total Governmental Funds \$ 118,315,150

#### M. USE OF ESTIMATES

The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

#### N. TAX STATUS

LCPS, as a local school district, is not subject to federal, state, or local income taxes, and accordingly, no provision for income taxes is recorded.

#### O. NEW PRONOUNCEMENTS

The GASB adopted Statement No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans* in December 2009. This Statement amends Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

Provisions related to the use and reporting of the alternative measurement method are effective immediately. The provisions related to the frequency and timing of measurements are effective for actuarial valuations first used to report funded status information on OPEB plan financial statements for periods beginning after June 15, 2011.

Management is in the process of completing their assessment of the impact of this GASB Statement and has not implemented this Statement.

The GASB issued Statement No. 60, Accounting and Financial Reporting for Service Concession Arrangements in November 2010. The requirements of the related Statement are effective for financial statements for periods beginning after December 15, 2011. The provisions of this Statement generally are required to be applied retroactively for all periods presented.

Management has assessed the impact of this GASB Statement and has determined that it has not entered into such arrangements. Management has established procedures to identify any future arrangements that would be applicable to this statement.

The GASB issued Statement No. 61, *The Financial Reporting Entity: Omnibus – an amendment of GASB Statement No. 14 and No. 34* in November 2010. The requirements of the related Statement are effective for financial statements for periods beginning after June 15, 2012.

Management has assessed the impact of this GASB Statement and has determined that no entities are component units of LCPS, while LCPS remains a component unit of the County of Loudoun, VA.

The GASB also adopted Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements in December 2010.

The Statement is intended to enhance the usefulness of its Codification by incorporating guidance that previously could only be found in certain Financial Accounting Standards Board (FASB) and American Institute of Certified Public Accountants (AICPA) pronouncements. The Statement incorporates into the GASB's authoritative literature the applicable guidance previously presented in the following pronouncements issued before November 30, 1989:

- 1. FASB Statements and Interpretations
- 2. Accounting Principles Board Opinions
- 3. Accounting Research Bulletins of the AICPA's Committee on Accounting Procedure.

The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2011.

Management has implemented this Statement and has removed all references previously addressing these issues

The GASB issued Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position in June 2011. This Statement amends Statement No. 34 relating to net asset reporting requirements. The requirements of the related Statement are effective for financial statements for periods beginning after December 15, 2011.

Management has implemented this Statement and has changed all applicable statement presentations.

Management has assessed the impact of this GASB Statement and has determined that it has not entered into such arrangements that reflect deferred Outflows or Inflows. Management has established procedures to identify any future arrangements that would be applicable to this statement.

The GASB issued Statement No. 64, *Derivative Instruments: Application of Hedge Accounting Termination Provisions* in June 2011. The requirements of the related Statement are effective for financial statements for periods beginning after June 15, 2011.

Management is in the process of completing their assessment of the impact of this GASB Statement and has not implemented this Statement.

The GASB issued Statement No. 65, *Items Previously Reported as Assets and Liabilities* in March 2012. The requirements of the related Statement are effective for financial statements for periods beginning after December 15, 2012.

Management is in the process of completing their assessment of the impact of this GASB Statement and has not implemented this Statement.

The GASB issued Statement No. 66, *Technical Corrections* -2012 an amendment of GASB Statements No. 10 and No. 62 in March 2012. The requirements of the related Statement are effective for financial statements for periods beginning after December 15, 2012.

Management is in the process of completing their assessment of the impact of this GASB Statement and has not implemented this Statement.

The GASB issued Statement No. 67, Financial Reporting for Pension Plans –an amendment of GASB Statement NO.25 in June 2012. The requirements of the related Statement are effective for financial statements for periods beginning after June 15, 2013.

Management is in the process of completing their assessment of the impact of this GASB Statement , however, it has decided not to early implement.

The GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions –and amendment of GASB Statement No. 27 in June 2012. The requirements of the related Statement are effective for financial statements for periods beginning after June 15, 2014.

Management is in the process of completing their assessment of the impact of this GASB Statement, however, it has decided not to early implement.

The GASB issued Statement No. 69, *Government Combinations and Disposal of Government Operations* in January 2013. The requirements of the related Statement are effective for financial statements for periods beginning after December 15, 2013.

Management is in the process of completing their assessment of the impact of this GASB Statement, however, it has decided not to early implement.

The GASB issued Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees in April 2013. The requirements of the related Statement are effective for financial statements for periods beginning after June 15, 2013.

Management is in the process of completing their assessment of the impact of this GASB Statement, however, it has decided not to early implement.

# II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The following reconciliations accompany the governmental fund statements:

- Reconciliation of the Balance Sheet to the Statement of Net position – This reconciliation explains the differences between total fund balances as reflected on the governmental funds balance sheet and net position for governmental activities as shown on the government-wide statement of net position.
- Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities – This reconciliation explains the differences between the total net change in fund balances as reflected on the governmental funds statement of revenues, expenditures, and changes in fund balances and the change in net position for governmental activities as shown on the government-wide statement of activities.

The reconciling differences are a result of the governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

# III. DETAILED NOTES TO ALL FUNDS

#### A. BANK DEPOSITS AND INVESTMENTS

#### 1. DEPOSIT AND INVESTMENT POLICY

The County maintains an investment policy, the overall objectives of which are the preservation of capital and the protection of investment principal; maintenance of sufficient liquidity to meet operating requirements; conformance with federal, state, and other legal requirements; diversification to avoid incurring unreasonable risks regarding specific security types or individual financial institutions; and attainment of a market rate or return. Investments are valued at fair market value.

It is the County's policy to pool for investing purposes all available funds of the County and its component units that are not otherwise required to be kept separate. The County's investment policy, therefore, applies to the activities of the County's reporting entity, including LCPS, with regard to investing the financial assets of its pooled investment funds. The investments that are required to be kept separate also adhere to the County's investment policy

The Code of Virginia (Code) authorizes the purchase of the following types of investments:

- Commercial paper
- U.S. Treasury and agency securities
- U.S. Treasury strips
- Negotiable certificates of deposits and bank
- Money market funds
- Bankers acceptances
- Repurchase agreements
- Medium term corporate notes
- Local government investment pool
- Asset-backed securities
- Hedged debt obligations of sovereign governments
- Securities lending programs
- Obligations of the Asian Development Bank
- Obligations of the African Development Bank
- Obligations of the International Bank for Reconstruction and Development
- Obligations of the State and its instrumentalities
- Obligations of counties, cities, towns, and other public bodies located within the State
- Obligations of state and local government units located within other states
- Savings accounts or time deposits in any bank or savings and loan association within the State that complies with the Code

However, the County's investment policy (Policy), as adopted by the County Board of Supervisors, permits prime quality commercial paper, bankers acceptances, repurchase agreements, certificates of deposit (nonnegotiable only), mutual funds, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP).

The Policy establishes limitations on the holdings of investments of non-U.S. Treasury obligations. The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each security is as follows:

#### Maximum **Investment Type** Diversification

State of Virginia LGIP 75% of Portfolio U.S. Treasury Obligations 100% of Portfolio U.S. Government Agencies 50% of Portfolio Repurchase Agreements 60% of Portfolio Bankers' Acceptances 40% of Portfolio Commercial Paper 35% of Portfolio Certificates of Deposit-Commercial Banks 90% of Portfolio Certificates of Deposit-Savings and Loans Assoc. 10% of Portfolio Money Market funds (Open Ended Investment funds) 50% of Portfolio

Within certain investment types, the Policy also places other limitations as follows:

#### **Limits within Investment Type Investment Type**

Repurchase Agreements 60% of total with one institution Thomson Reuters Bank Bankers' Acceptances Insight/Highline rating of 30 or better or one of the following: Fitch Individual Bank Rating of B or better, S&P Short Term Local Issuer A-1 or better, or Moody's Short Term P-1 or better. Rating of A-1 P-1 or better

Certificates of Deposit-Commercial Banks All banks must have Thomson Reuters Bank Insight/Highline rating of 30 or better or one of the following: Fitch Individual Bank rating of B or better, S&P Short Term Local Issuer A-1 or better, or Moody's Short Term P-1 or better. All banks must comply with the

> Virginia Public Deposit. Maximum 50% in any one institution

Certificates of Deposit-Savings and Loans Assoc.

Commercial Paper

No more than \$100,000 in any one institution.

Although permitted by state code, the County limits its exposure to interest rate risk and credit risk by disallowing investment in derivatives, bank notes, corporate notes, mortgage backed securities, asset backed securities, non-prime commercial paper, or stocks of other political subdivisions. The County also excludes any foreign related investments in its portfolio.

#### 2. INTEREST RATE RISK

The County's policy is to minimize the risk that the market value of securities in its portfolio will fall due to changes in market interest rates. To achieve this minimization of risk, the County structures the pooled investment portfolio so that sufficient securities mature to meet cash requirements for ongoing operations, thereby, avoiding the need to sell securities on the open market prior to maturity.

The County invests using a passive style of management whereby securities are bought with the intention of holding them until maturity and with the assumption that all securities will not be called.

The County may purchase securities whereby the interest rate increases on a periodic basis as detailed in the securities prospectus. The incremental steps are fixed amounts that have increased over time with no direct correlation to a market index. All these securities are callable, yet assumed to be held thru maturity.

The County may also purchase callable securities, with limited or extended lock-in provisions ensuring yield for specific time frames as specified in the securities prospectus. Early call provisions may expose the County to current market conditions, which may be less favorable especially in a downward interest rate environment. Yields on callable bonds are typically higher as buyers assume more market rate risk if a call provision is exercised.

#### 3. CREDIT RISK

The County's policy is to minimize the risk of loss due to the failure of an issuer or other counterparty to an investment to fulfill its obligations. The County pre-qualifies financial institutions, broker-dealers, intermediaries, and advisors with which the County does business. In addition, the County limits its pooled investments to the safest types of securities and diversifies its pooled investment portfolio so that potential losses on individual securities will be minimized.

As required by state statute, the Policy requires that commercial paper must have a short-term debt rating of no less than "A-1" (or its equivalent) from Standard & Poor's and no less than "P-1" from Moody's.

Investments made with any banks, including certificates of deposits or bankers acceptances, must be rated 30 or higher on Highline and be a qualified Virginia depository for certificate of deposit. If Highline rating of 30 is not met, Banks are required to have one of the following: Fitch Individual Bank Rating of B or better, Standard & Poor's Short Term Local Issuer A-1 or better, or Moody's Short Term P-1 or better.

Although state statute does not impose credit standards on repurchase agreement counterparties, banker's acceptances or money market mutual funds, the County has established stringent credit standards for these investments to minimize portfolio risk. As of June 30, 2013, the Portfolio was invested as follows:

- 6.54% of the portfolio was invested in "Aaa" or better rated obligations
- 14.91% was invested in "A-1" "P-1" or better short term commercial paper/bankers' acceptances
- 48.24% was invested in "AAAm" rated state run pooled money market fund
- 30.31% was invested in fully collateralized bank certificates of deposit and 100% FDIC insured bank accounts

Credit ratings presented in the above paragraph are from Standard & Poor's, Moody's Investor Services, or Fitch Ratings depending on the investment type.

#### 4. CONCENTRATION OF CREDIT RISK

As of June 30, 2013, the portion of the County's portfolio, excluding the Virginia LGIP and U.S. Government guaranteed obligations, that exceeded 5% of the total portfolio are as follows:

#### Issuer

#### % of Portfolio

Capital One Bank 7.02% (fully collateralized money market funds and business checking account paper)

#### 5. CUSTODIAL CREDIT RISK

The Code of Virginia and Policy requires all deposit and investment securities be held by a third party in the County's name, who may not otherwise be a counter-party to the investment transaction.

As of June 30, 2013, all of the County's securities, other than bank certificates of deposit, are held in a highly rated bank's safekeeping department in the County's name.

The County invests in an externally managed investment pool, the State Treasurer's Local Government Investment Pool (LGIP), which is not SEC-registered. The Treasury Board of the Commonwealth of Virginia has regulatory oversight of the LGIP. It is managed in accordance with the "2a-7 like pool" risk limiting requirements of GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools". The portfolio securities are valued by the amortized cost method with maturities of thirteen months or less. The fair value of the County's position in the LGIP is the same as the value of the pool shares. All other investments are stated at fair value.

All County deposits are held in Qualified Virginia Depositories, as required by the Virginia Public Deposit Act and investment policy. The County also requires stricter guidelines on depositories, requiring a Highline National rating of 30 or higher or one of the following: Fitch Individual Bank Rating of B or better, Standard & Poor's Short Term Local Issuer A-1 or better, or Moody's Short Term P-1 or better. These ratings are issued and reviewed regularly.

LCPS' OPEB trust fund participants in the Virginia Pooled OPEB Trust. Funds of participating jurisdictions are pooled and invested in the name of the Virginia Pooled OPEB Trust. The Board of Trustees of the Virginia Pooled OPEB Trust establishes investment objectives, risk tolerance, and asset allocation policies in light of market and economic conditions.

At June 30, 2013, LCPS' share in this pool was \$64,768,225 as reported on Exhibit X.

#### 6. FOREIGN CURRENCY RISK

Per the County's policy, pooled investments are limited to U.S. dollar denominated instruments.

# B. DUE FROM INTERGOVERNMENTAL UNITS

Amounts due from the Federal government are attributed primarily to the Individuals with Disabilities Education Act (IDEA) grant and to the Title I, II and III grants in the General Fund.

IDEA is designed to ensure that all school age handicapped children are provided a free, appropriate public education. Title I, II, and III programs enhance the instruction for disadvantaged children.

A significant portion of the receivable from the State in the General Fund was attributed to State sales taxes due to LCPS. The Virginia Retail Sales and Use Tax Act require one and one-eighth cent of every five cents collected in State sales tax to be distributed to school divisions based on school-age population.

Amounts due from other governments at June 30, 2013 are as follow:

	Federal Commonwealth			
Fund	Government	of Virginia	Total	
General fund	\$ 5,582,493	\$ 12,081,077	\$17,663,570	
Nonmajor governmental funds	116,796		116,796	
Total	\$ 5,699,289	\$ 12,081,077	\$17,780,366	

#### **C. INTERFUND TRANSFERS**

The primary purpose for interfund transfers was to provide funding for LCPS' operations. The breakdown of interfund transfers for the fiscal year ended June 30, 2013 was as follows:

Fund	Transfers In	Transfers Out
General fund	\$ 55,359	\$1,881,000
Capital Improvements Fund		55,359
Internal service funds	1,881,000	
Total	\$ 1,936,359	\$ 1,936,359

#### D. CAPITAL ASSETS

A summary of capital asset activity for fiscal year 2013 was as follows:

Governmental Activities	Balance June 30, 2012			Increases Decreases			Balance June 30, 2013	
Non-depreciable capital assets:								
Land	\$ 133	3,122,811	\$	2,010,678	\$	0	\$ 1	35,133,489
Construction in progress	102	2,625,494		75,547,847		(100,516,913)		77,656,428
Total non-depreciable capital assets	235	5,748,305		77,558,525		(100,516,913)	2	12,789,917
Depreciable capital assets:								_
Buildings	1,320	,729,683		101,601,929		0	1,4	22,331,612
Machinery and equipment	121	,298,390		11,762,665		(5,464,757)	1	27,596,298
Improvements other than buildings	1	,199,947		0		0		1,199,947
Infrastructure		1,121		0		0		1,121
Total depreciable capital assets	1,443	,229,141		113,364,594		(5,464,757)	1,5	51,128,978
Accumulated depreciation:								
Buildings	(264	,516,216)		(31,168,191)		0	(2	95,684,407)
Machinery and equipment	(97	,886,981)		(8,552,221)		5,102,536	(1	01,336,666)
Improvements other than buildings		(876,418)		(45,242)		0		(921,660)
Infrastructure		(84)		(56)		0		(140)
Total accumulated depreciation	(363	,279,699)		(39,765,710)		5,102,536	(3	97,942,873)
Depreciable capital assets, net	1,079	,949,442		73,598,884		(362,221)	1,1	53,186,105
Total capital assets, net	\$ 1,315	,697,747	\$	151,157,409	\$	(100,879,134)		65,976,022

Governmental activities capital assets, net of accumulated depreciation, at June 30, 2013 are comprised of the following:

General capital assets, net	\$ 1,362,792,711
Internal service fund capital assets, net	3,183,311
Total capital assets, net	\$ 1,365,976,022

Depreciation was charged to governmental programs/functions as shown:

Governmental Activities	Expense
Instruction:	_
Regular	\$ 31,223,907
Special education	47,060
Support services:	
Administration	34,968
Attendance and health	501
Pupil transportation	6,063,275
Facilities	45,298
Operation and maintenance	1,185,100
Food services	40,792
Technology	958,520
In addition, depreciation expense on capital assets held by the	
internal service fund is charged to pupil transportation.	166,289
Total	\$ 39,765,710

#### **E. LONG-TERM OBLIGATIONS**

Internal service funds predominantly serve the governmental funds. Accordingly, their long-term liabilities are included as part of governmental activities.

Compensated absences, actuarial claims payable, capital leases, and OPEB obligations are generally liquidated from the General Fund. The following is a summary of changes in the long-term obligations of LCPS for the year ended June 30,2013:

Depreciation

Governmental Activities	Balance June 30, 2012	Additions	Reductions	Balance June 30, 2013	Due Within One Year
Governmental Activities	Julie 30, 2012	Additions	Reductions	Julie 30, 2013	One real
Compensated absences	\$ 18,831,149	\$ 3,916,711	\$ 1,818,088 \$	20,929,772	\$ 2,363,515
Claims liabilities	10,073,490	124,057,722	120,877,133	13,254,079	11,120,517
Lease payable	18,870,504	9,926,000	7,859,917	20,936,587	7,799,567
OPEB obligation	103,682,000	35,522,858	17,668,922	121,535,936	
Total	\$ 151,457,143	\$ 173,423,291	\$148,224,060 \$	176,656,374	\$ 21,283,599

#### 1. CAPITAL LEASES

LCPS entered into capital lease agreements as lessee for school buses, other vehicles, computers and telecommunication equipment. The capital leases for this equipment include the following minimum annual lease payments as of June 30, 2013:

Fiscal Year		Payment	
2014	014 \$ 8,159,4		
2015		6,432,598	
2016		4,364,429	
2017		2,552,310	
Total minimum obligation		21,508,774	
Portion representing interest		( 572,187)	
Present value of minimum obligation	\$	20,936,587	

The following schedule lists the capital leases at June 30, 2013 by individual items:

Date Issued	Final Interest Maturity Rate	Issue Amount	Balance at June 30, 2013	Type of Project Financed (the assets acquired secured the related capital lease)
8/26/2009	8/26/2013 2.580%	6,363,000	1,652,006	Buses and vehicles
9/29/2010	9/29/2014 1.580%	8,144,000	4,072,000	Buses and vehicles
7/20/2011	7/20/2015 1.410%	7,000,000	5,286,581	\$1.463M for vehicles; \$5.537M for computers
8/27/12	8/27/16 1.135%	9,926,000	9,926,000	\$7.826M for vehicles; \$2.1M for other equip.
Total		\$ 31,507,000	\$ 20,936,587	

#### 2. DEBT SERVICE RESPONSIBILITY

The Code of Virginia prohibits LCPS from having, borrowing or taxing authority. The County issues and services general obligation debt to finance the purchase or construction of school facilities. The debt is not secured by the assets purchased or constructed by LCPS, but by the full faith and credit, and taxing authority of the County. Since LCPS is not obligated to repay principal or interest on any general obligation debt incurred on LCPS' behalf, the debt is recorded in the County's government-wide financial statements.

#### 3. CONSTRUCTION COMMITMENTS

At June 30, 2013, LCPS had contractual commitments of \$111,455,394 in the capital improvements fund for construction of various projects.

#### IV. OTHER INFORMATION

#### A. RELATED PARTIES

With the exception of the County, which funds a large portion of LCPS' budget, the school system had no other related parties during fiscal year 2013.

#### **B. RISK MANAGEMENT**

Prior to fiscal year ending June 30, 2009, the County reported LCPS' risk management activities as part of the County's self- insurance funds. Separate note disclosures for LCPS' risk management activities were presented in prior County CAFRs. Beginning with the fiscal year ending June 30, 2009, LCPS is reporting all risk management activities in the LCPS Self Insurance Fund.

LCPS is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; the health of and injuries to employees; and natural disasters. LCPS maintains internal service funds for workers' compensation claims and health insurance benefits. LCPS' property and liability insurance program is provided through membership in the Virginia Association of Counties Group Self-Insurance Pool. Member jurisdictions contribute to the pool based on their risk exposures and past claims experience.

The property coverage program consists of blanket replacement cost business real and personal property insurance, boiler and machinery insurance, comprehensive crime and employee dishonesty insurance, and automobile physical damage insurance.

The business real and personal property insurance carries a \$5,000 deductible per occurrence with the balance of the property coverages carrying a \$2,500 deductible per occurrence.

The liability insurance program consists of first dollar insurance for general liability, school board legal professional liability, automobile liability, and excess liability for a total limit of \$11 million per occurrence (no annual aggregate, deductible or retention applies). Claims that arose from incidents occurring prior to the existence of all the foregoing agreements are covered under LCPS' previous commercial insurance programs.

In 1990, LCPS received a Certificate as a Qualified Self-Insurer from the Virginia Workers Compensation Commission. At that time, LCPS began to self-insure statutory workers' compensation and employer's liability coverage. At the same time, LCPS purchased excess workers' compensation and employer's liability insurance.

This excess insurance limits individual claims against the self-insurance program with a current specific retention level of \$400,000 per occurrence.

Worker's Compensation claims that arose from incidents occurring prior to the self-insured program are covered under LCPS' previous commercial insurance carrier. A reserve for pending claims and incurred but not reported claims has been accrued as a liability within the self-insurance funds as an estimate based on information received from AON Risk Solutions.

LCPS contracts with a third party administrator to adjust workers' compensation claims, provide underwriting services, and recommend reserve levels, including claims reported but not settled. All other property and casualty insurance either has been, or is expected to be renewed as it becomes due. The following table shows the amounts that have been accrued for workers' compensation as a liability within the self-insurance fund. LCPS' administrator is PMA Companies.

#### Fiscal Year 2013

Unpaid claims beginning of fiscal year	\$ 3,150,510
Incurred claims (including IBNR)	3,588,819
Claim payments	(2,541,792)
Unpaid claims end of fiscal year	\$ 4,197,538

#### Fiscal Year 2012

Unpaid claims beginning of fiscal year	\$ 3,395,419
Incurred claims (including IBNR)	1,797,502
Claim payments	(2,042,411)
Unpaid claims end of fiscal year	\$ 3,150,510

On October 1, 1984, LCPS began to self-insure health care for all eligible employees and all retirees. Eligible employees are regular staff employees. Eligible retirees include all retirees who immediately begin drawing a retirement annuity from the Virginia Retirement System.

Employer contribution rates for employees vary depending on scheduled hours. Employer contribution rates for retirees vary based on the type of retirement, years of service, and type of coverage. LCPS offers three (2) health plan options, a Point of Service (POS) plan and an Open Access Plus Plan (OAP).

In-network services for the POS are covered with a \$15 copay for Primary Care Physician, \$30 for Specialists. Participants have an option to receive services out-of-network, subject to a \$500 deductible and 20% coinsurance. In-network services for the OAP plan are covered with a \$15 co-pay for Primary Care Physicians and a \$30 co-pay for Specialists with a \$200 deductible and a 10% coinsurance for most other in-network services. Participants have an option to receive services out-of-network benefits.

Prescription drugs, dental, and vision services are covered as part of the plan. LCPS has purchased specific stop loss insurance from Connecticut General Life Insurance Company (CIGNA) limiting claims against the self-insurance program to \$350,000 per occurrence for individual claims. The following table shows the amounts that have been accrued as a liability within the self-insurance fund based upon an estimate from LCPS' outside actuary.

#### Fiscal Year 2013

Unpaid claims beginning of fiscal year	\$ 6,922,980
Incurred claims (including IBNR)	120,468,903
Claim payments	(118,335,341)
Unpaid claims end of fiscal year	\$ 9,056,542

#### Fiscal Year 2012

Unpaid claims beginning of fiscal year	\$ 6,170,883
Incurred claims (including IBNR)	103,095,986
Claim payments	(102,343,889)
Unpaid claims end of fiscal year	\$ 6,922,980

LCPS' health insurance third party administrator is CIGNA Healthcare. CIGNA is contracted to adjudicate health insurance claims, provide underwriting services, recommend reserve levels, including claims incurred but not yet reported. Delta Dental is the third party administrator for dental benefits and Davis Vision is the third party administrator for vision benefits and MEDCO is the third party administrator for prescription drug benefits.

# C. OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLANS

#### 1. BACKGROUND

Beginning in fiscal year 2008, LCPS implemented Governmental Accounting Standards Board (GASB) Statement No. 45 for Other Post-Employment Benefits (OPEB) offered to retirees.

This standard addresses how local governments should account for and report their costs related to postemployment health care and other non-pension benefits, such as LCPS' retiree health benefit subsidy. Historically LCPS' subsidy was funded on a pay-as-you-go basis, but GASB 45 requires that LCPS accrue the cost of the retiree health subsidy and other post-employment benefits during the period of employees' active employment, while the benefits are being earned, and disclose the unfunded actuarial accrued liability in order to accurately account for the total future cost of post-employment benefits and the financial impact on LCPS.

This funding methodology mirrors the funding approach used for pension benefits.

#### 2. PLAN DESCRIPTION

The LCPS' OPEB Trust Fund is a single-employer defined benefit healthcare plan ("The Plan"). The Plan provides healthcare insurance for eligible retirees and their spouses through LCPS' group health insurance plan, which covers both active and retired members. Employer contribution rates for retirees vary based on the type of retirement, years of service, and type of coverage. The Plan does not issue a publicly available financial report.

At July 1, 2012, the date of the most recent actuarial valuation, plan membership consisted of:

Retirees and beneficiaries entitled to benefits	828
Spouses	310
Active plan members	9,477
Total	10,615

#### 3. FUNDING POLICY

The contribution requirements of plan members of LCPS are established and may be amended by the School Board. The contributions are based on projected pay-as-you-go financing requirements, with an additional amount to prefund benefits. During fiscal year 2013, LCPS contributed \$17,668,922 to the OPEB Trust Fund, which included \$5,468,343 for current costs and an additional \$12,200,579 to prefund benefits.

LCPS is participating in the Virginia Pooled OPEB Trust Fund sponsored by the Virginia Municipal League and the Virginia Association of Counties (VML/VACO) in 2013. The Virginia Pooled OPEB Trust Fund is established as an investment vehicle for participating employers to accumulate assets to fund OPEB.

Plan assets for purposes of GASB Statement No. 45 are usually in the form of stocks, bonds, and other classes of investments, that have been segregated and restricted in a trust, in which (a) contributions to the plan are irrevocable,

- (b) assets are dedicated to providing benefits to retirees and their beneficiaries, and
- (c) assets are legally protected from creditors of the employer or plan administrator, for the payment of benefits in accordance with the terms of the plan.

The Trust Fund issues a separate report, which can be obtained by requesting a copy from the plan administrator, Virginia Municipal League and the Virginia Association of Counties Finance Program, 1108 East Main Street, Richmond, Virginia 23219.

# 4. ANNUAL OPEB COST AND NET OPEB OBLIGATION

LCPS is required to contribute the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45.

The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. LCPS' current employer contribution rate is 49.74 percent.

LCPS' annual OPEB cost and the net OPEB obligation based on a blended rate of 5.5% between the unfunded rate of 4.0% and the funded rate of 7.0%, including an inflation component of 2.5%, and amortizing the initial unfunded actuarial liability over thirty years based on a level percent of payroll method for 2013 is as follows:

Discount rate	6.50%
Annual required contribution (ARC) Interest on net OPEB obligation Adjustment to ARC Annual OPEB cost (expense)	\$ 34,223,003 6,511,002 (5,211,147) 35,522,858
Actual contributions Increase in net OPEB obligation	(17,668,922) 17,853,936
Net OPEB obligation, beginning of year Net OPEB obligation, end of year	103,682,000 \$121,535,936
Actual contribution rate	49.74%

LCPS' annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, the net OPEB obligation for FY 2013 and the preceding fiscal years were as follows:

<u>Fiscal Year</u>	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Annual Contribution	Net OPEB Obligation	Annual Shortfall
6/30/2013	\$35,522,858	49.74%	\$17,668,922	\$121,535,936	\$17,853.936
6/30/2012	36,075,263	64.36%	23,218,531	103,682,000	12,856,732
6/30/2011	30,439,222	64.55%	19,647,113	90,825,268	10,792,109
6/30/2010	31,542,472	47.54%	14,994,968	80,033,159	16,547,504
6/30/2009	34,628,926	32.56%	11,275,766	63,485,655	23,353,160

The projection of future benefit payment for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend.

Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, also presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

For the year ended June 30, 2013, LCPS' funding progress is as follows:

Actuarial Valuation <u>Date</u>	Actuarial Value of <u>Assets (a)</u>	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL)(b-a)	Funded Ratio (a/b)	Covered of Payroll (c)	UAAL as a Percentage Covered Payroll ((b-a)/c)
7/1/2012	\$52,500,000	\$351,778,821	\$299,278,821	14.92%	\$365,332,000	81.92%
7/1/2011	35,159,000	313,999,000	278,840,000	10.20%	365,332,000	76.33%
7/1/2009	7,183,273	341,943,541	334,760,268	2.10%	433,438,915	77.23%
7/1/2007		348,055,997	348,055,997	0.00%	363,466,341	95.76%

LCPS implemented GASB 45 in FY2008; therefore six years of data is not available, but will be accumulated over time. The most recent actuarial valuation was done on July 1, 2012 and for the financial reporting purposes, the actuarial valuation will be performed at least biennially.

#### 5. ACTUARIAL METHODS AND ASSUMPTIONS

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The ARC for FY 2013 was determined as part of the July 1, 2012 actuarial valuation using the Projected Unit Credit actuarial cost method. Under this method, benefits are projected for life and their present value is determined.

The present value is divided into equal parts, which are earned over the period from date of hire to the full eligibility date.

Because LCPS is prefunding its benefits, the actuarial assumptions included a 7.5 percent investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on program assets and on LCPS' investments.

The valuation also includes an annual healthcare cost trend rate for medical benefits (including prescription drugs) for Pre-Medicare rates of 9 percent initially, reduced by decrements to an ultimate rate of 5 percent after eight years (9%, 8%, 7%, 6%, 5.5%, 5%) and Post Medicare rates of 7 percent initially, reduced by decrements to an ultimate rate of 5 percent after eight years (7%, 6.75%, 6.5%, 6.25%, 6%, 5.75%, 5.5%, 5.25%, 5%) including an inflation component of 2.5 percent.

Both the investment rate of return and the annual healthcare cost trend rate included a 2.5 percent wage inflation assumption. The UAAL is amortized as a level percentage of pay over an open period of 30 years.

#### D. CONTINGENT LIABILITIES

LCPS is contingently liable with respect to lawsuits and other claims, which arise in the ordinary course of its operations. Management believes that the amount of loss, if any, is not material to LCPS' financial condition.

LCPS receives grant funds, principally from the Federal government, for various educational programs. Certain expenditures of these funds are subject to audit by the grantor. LCPS is contingently liable to refund amounts received in excess of allowable expenditures.

In the opinion of LCPS management, no material refunds will be required as a result of expenditures disallowed by the grantors.

#### **E. RETIREMENT PLANS**

#### 1. PLAN DESCRIPTION

Name of Plan:

Virginia Retirement System (VRS) Identification of Plan:

Agent and Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

Administering Entity:

Virginia Retirement System (VRS)

All full-time, salaried permanent (professional) employees of public school divisions and employees of participating employers are automatically covered by VRS upon employment. Benefits vest after five years of service credit. Members earn one month of service credit for each month they are employed and their employer is paying into the VRS. Members are eligible to purchase prior public service, active duty military service, certain periods of leave and previously refunded VRS service as credit in their plan.

VRS administers two defined benefit plans for local government employees – Plan 1 and Plan 2:

- Members hired before July 1, 2010 and who have service credits before July 1, 2010, are covered under Plan 1. Non-hazardous duty members are eligible for an unreduced retirement benefit beginning at age 65 with at least five years of service credit or age 50 with at least 30 years of service credit. They may retire with a reduced benefit as early as age 55 with at least five years of service credit or age 50 with at least 10 years of service credit.
- Members hired or rehired on or after July 1, 2010 and who have no service credits before July 1, 2010, are covered under Plan 2. Non-hazardous duty members are eligible for an unreduced benefit beginning at their normal Social Security retirement age with at least five years of service credit or when the sum of their age and service equals 90. They may retire with a reduced benefit as early as age 60 with at least five years of service credit.

The VRS Basic Benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the member's average final compensation multiplied by the member's total service credit. Under Plan 1, average final compensation is the average of the member's 36 consecutive months of highest compensation. Under Plan 2, average final compensation is the average of the member's 60 consecutive months of highest compensation. The retirement multiplier for non-hazardous duty members is 1.65%. At retirement, members can select the Basic Benefit, the Survivor Option, a Partial Lump-Sum Option (PLOP), or the Advance Pension Option.

A retirement reduction factor is applied to the Basic Benefit amount for members electing the Survivor Option, PLOP, Advance Pension Option, or those retiring with a reduced benefit.

Retirees are eligible for an annual Cost-of-Living Adjustment (COLA) effective July 1 of the second calendar year of retirement. Under Plan 1, the COLA cannot exceed 5.00%; under Plan 2, the COLA cannot exceed 3.00%. During years of no inflation or deflation, the COLA is 0.000%. The VRS also provides death and disability benefits. Title 51.1 of the *Code of Virginia* (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The System issues a publicly available Comprehensive Annual Financial Report (CAFR) that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained from the VRS web site at <a href="http://www.varetire.org/Pdf/Publications/2012-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2012-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at PO Box 2500, Richmond, VA 23218-2500.

#### 2. FUNDING POLICY

Plan members are required by Title 51.1 of *the Code of Virginia* (1950), as amended, to contribute 5.00% of their compensation toward their retirement. All or part of the 5.00% member contribution may be assumed by the employer. In addition, Loudoun County Public Schools

(LCPS) is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees. LCPS contribution rate for the fiscal year ended June 30, 2013 was 8.18% of the annual covered payroll.

#### ANNUAL PENSION COST

For the fiscal year ended June 30, 2013, the annual pension cost of \$6,266,475 for VRS was equal to the required and actual contributions.

Three-Year Trend Information for LCPS

Fiscal Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
June 30, 2013	\$ 6,266,475	100%	\$ 
June 30, 2012	\$ 6,133,882	100%	\$ 
June 30, 2011	\$ 5,936,059	100%	\$ 

The FY 2013 required contribution was determined as part of the June 30, 2012 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at June 30, 2011 included (a) an investment rate of return (net of administrative expenses) of 7.50%, (b) projected salary increases ranging from 3.75% to 5.60% per year for general government employees and enforcement officers, firefighters, and sheriffs, (c) a cost-of-living adjustment of 2.50% per year. Both the investment rate of return and the projected salary increases also include an inflation component of 2.50%. The actuarial value of LCPS assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of shortterm volatility in the market value of assets over a five year period. LCPS Unfunded Actuarial Accrued Liability (UAAL) is being amortized as level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2012 for the UAAL was 20 years.

#### 4. FUNDED STATUS AND FUNDING PROGRESS

As of June 30, 2012, the most recent actuarial valuation date, the plan was 79.00 % funded. The actuarial accrued liability for benefits was \$108,039,695, and the actuarial value of assets was \$85,347,512, resulting in an UAAL of \$22,692,183. The covered payroll (annual payroll of active employees covered by the plan) was \$48,634,442, and the ratio of the UAAL to the covered payroll was 46.66%.

The schedule of funding progress, presented as Required Supplemental Information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the Actuarial Accrued Liability (AAL) for benefits.

#### F. BUDGETS

Budgets are prepared and adopted on as basis consistent with GAAP. Annual appropriation resolutions and budgets are adopted for the General Fund, Food Service Fund, and Debt Service Fund. The budget also includes a recommended program of capital expenditures to be financed from current operations and a separate six-year capital improvement plan. All annual appropriations lapse at fiscal year-end with the exception of the Capital Improvements Fund and the Capital Asset Preservation Fund, for which project-length budgets are adopted.

Encumbrances represent goods or services that have been contracted and are funded; however, these goods or services have not been received or performed. Encumbrances do not constitute expenditures. The budget of any funds encumbered at the end of the fiscal year carries over into the next fiscal year.



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# **Required Supplementary Information**



The **Required Supplementary Information** subsection includes:

A budgetary comparison schedule for the General Fund, which accounts for all revenues and expenditures of Loudoun County Public Schools, not required to be accounted for in other funds.

Trend data, the schedule of funding progress and the schedule of employer contributions, for the Virginia Retirement System and the Other Post-Employment Benefits Trust Fund.

The notes to the required supplementary information are also included.

**Exhibit XII** 

# **Budgetary Comparison Schedule - Budget and Actual General Fund**

For the Fiscal Year Ended June 30, 2013

		Original Budget	Final Budget	Actual	Variance from Final Budget
REVENUES					
Intergovernmental:					
Federal government	\$	13,194,877	\$ 16,400,967	\$ 14,640,368	\$ (1,760,599)
Commonwealth of Virginia		250,243,132	252,657,272	253,386,147	728,875
County of Loudoun, Virginia		541,954,435	541,954,435	541,954,435	-
Charges for services:					
Tuition and fees		3,169,900	2,353,264	2,511,972	158,708
Revenue from the use of money and property		1,845,000	1,845,000	1,891,239	46,239
Recovered costs		-	-	1,272,925	1,272,925
Other		2,664,399	4,250,103	3,639,885	(610,218)
Total revenues	_	813,071,743	819,461,040	819,296,971	(164,069)
EXPENDITURES					
Current:					
Instruction:					
Regular		495,181,104	496,619,585	491,838,487	4,781,098
Special		142,368,970	144,737,622	144,018,329	719,293
Adult education		890,149	957,602	785,579	172,023
Other		3,979,891	4,139,656	3,999,654	140,002
Support services:					
Administration		23,387,407	24,674,436	19,114,624	5,559,812
Attendance and health		11,475,279	10,830,586	10,729,792	100,794
Pupil transportation		48,612,153	48,583,853	48,437,842	146,011
Facilities services		2,563,099	3,823,709	3,195,194	628,515
Operation and maintenance		73,540,604	74,597,764	71,652,775	2,944,989
Food services		325,462	325,462	285,460	40,002
Technology		17,505,778	23,134,204	20,720,834	2,413,370
Capital outlay		13,167,847	12,544,766	10,929,121	1,615,645
Total expenditures		832,997,743	844,969,246	825,707,691	19,261,555
Excess (deficiency) of revenues over (under) expenditures	_	(19,926,000)	(25,508,205)	(6,410,720)	19,097,485
OTHER FINANCING SOURCES (USES)		_	_		
Capital leases and installment purchases		9,926,000	9,926,000	9,926,000	-
Transfers in		-	-	55,359	
Transfers out		-	-	(1,881,000)	(1,881,000)
Total other financing sources (uses)		9,926,000	9,926,000	8,100,359	(1,881,000)
Net change in fund balances		(10,000,000)	(15,582,205)	1,689,639	17,216,485
Fund balances at beginning of year		42,689,002	42,689,002	42,689,002	-
Fund balances at end of year	\$	32,689,002	\$ 27,106,797	\$ 44,378,641	\$ 17,216,485

See accompanying notes to the required supplementary information.

**Exhibit XIII** 

Schedule of Funding Progress Public Employee Retirement System For Fiscal Year Ended June 30, 2013

	Valuation Date	F	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Unfunded AAL (UALL) (2) - (1)	Funded Ratio (1) / (2)	•	(5) Annual Covered Payroll	(6) UAAL as a Percentage of Covered Payroll ((2) - (1)) / (5)
Virginia Retirement	6/30/2012	\$	85,347,512 \$	108,039,695 \$	22,692,18	3 79.00% \$		48,634,442	46.66%
System	6/30/2011		80,916,644	101,879,533	20,962,88	9 79.42%		48,578,343	43.15%
	6/30/2010		74,726,828	94,531,489	19,804,66	1 79.05%		48,480,310	40.85%
	6/30/2009		68,868,858	81,632,764	12,763,90	6 84.36%		48,957,722	26.07%
	6/30/2008		61,201,052	74,069,781	12,868,72	8 82.63%		46,124,197	27.90%
	6/30/2007		51,844,053	63,623,595	11,779,54	2 81.49%		40,851,082	28.84%

All six year-recommended trend information has been calculated using the Entry Age Normal actuarial cost method. Under the Entry Age Normal actuarial cost method, the actuarial present value of future benefits for each member is allocated for the members pensionable compensation on a level basis between the entry age of the member and the estimated exit age. The portion of the present value of future benefits not provided for by the present value of future normal costs is called the actuarial accrued liability.

Analysis of dollar amounts of plan net assets, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading.

\*Expressing plan net assets as a percentage of the actuarial accrued liability provides one indication of each plan's funding status on a going concern basis. Analysis of this percentage over time indicates whether the plan is financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

\*Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller the percentage, the stronger the plan.

Schedule of Employer Contributions Public Employee Retirement System For Fiscal Year Ended June 30, 2013

	Fiscal Year Ending	Annual Required Contribution	Percentage Contributed
Virginia Retirement	6/30/2013	\$ 6,266,475	100%
System	6/30/2012	6,133,882	100%
	6/30/2011	5,936,059	100%
	6/30/2010	6,324,055	100%
	6/30/2009	6,378,248	100%
	6/30/2008	5,516,232	100%

**Exhibit XV** 

Schedule of Funding Progress
Other Post-Employment Benefits

For Fiscal Year Ended June 30, 2013

	Actuarial Valuation Date	•	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	•	(3) Unfunded AAL (UALL) (2) - (1)		(4) Funded Ratio (1) / (2)	•	(5) Annual Covered Payroll	UAAL a Percenta Covered F ((2) - (1))	is a ge of Payroll
OPEB Trust	7/1/2012	\$	52,500,000 \$	351,778,821 \$		299,278,821	1	14.92% \$	5	365,332,000	8	31.92%
	7/1/2011		35,159,000	313,999,000		278,840,000	)	11.20%		365,332,000	7	76.33%
	7/1/2009		7,183,273	341,943,541		334,760,268	3	2.10%		433,438,915	7	77.23%
	7/1/2007		0	348,055,997		348,055,997	7	0.00%		363,466,341	9	95.76%

Loudoun County Public Schools implemented GASB 45 in Fiscal Year 2008; therefore, six years of data is not available, but will be accumulated over time. The most recent actuarial valuation was performed on July 1, 2012 and for the financial reporting purposes, the actuarial valuation will be performed at least biennially.

Schedule of Employer Contributions Other Post-Employment Benefits For Fiscal Year Ended June 30, 2013

	Actuarial Valuation Date	Fiscal Year	Employer Annual Contribution	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed
OPEB Trust	7/1/2012	6/30/2013	\$ 17,668,922 \$	35,522,858	49.74%
	7/1/2011	6/30/2012	23,218,531	36,075,263	64.36%
	7/1/2009	6/30/2011	19,647,113	30,439,222	64.55%
	7/1/2009	6/30/2010	14,994,968	31,542,472	47.54%
	7/1/2007	6/30/2009	11,275,766	34,628,926	32.56%

Loudoun County Public Schools implemented GASB 45 in Fiscal Year 2008; therefore, six years of data is not available, but will be accumulated over time. LCPS is participating in the Virginia Pooled OPEB Trust Fund sponsored by the Virginia Municipal League and the Virginia Association of Counties (VML/VACO) in fiscal year 2010. The Virginia Pooled OPEB Trust Fund is established as an investment vehicle for participating employers to accumulate assets to fund OPEB.

# Notes to the Required Supplementary Information

Loudoun County Public Schools June 30, 2013

# I. BUDGETARY COMPARISON SCHEDULE

The Code of Virginia requires the appointed superintendent of Loudoun County Public Schools (LCPS) to submit a budget to the County Board of Supervisors (BOS), with the approval of the School Board.

The preparation of LCPS' budget begins with the Superintendent soliciting input from managers, parents, and community leaders on the School Board's budget priorities. In January, the Superintendent releases the proposed budget to the School Board. The School Board holds budget work sessions and public hearings on the proposed budget during the month of January. The School Board may alter the proposed budget prior to submission to the BOS. Upon approval by the School Board, the budget is submitted to the BOS in January.

The BOS holds budget work sessions and public hearings in conjunction with the School Board. By the first BOS meeting in April, the BOS adopts the final budget. The adopted budget governs the financial operations of the school system beginning on July 1.

Formal budgetary integration is employed at the object level within each program as a management control device during the fiscal year. All budgets are adopted on a basis consistent with Generally Accepted Accounting Principles. All budgetary changes that affect the total fund appropriations or estimated revenues are required to have School Board approval prior to BOS action. All budgetary changes that deviate by \$50,000 or more from the program purpose designated by the School Board but do not revise the original appropriation are submitted for consideration to the Finance and Facilities Committee and final approval by the School Board. Budgetary changes under \$50,000 that do not revise the original appropriation are submitted for approval/disapproval to the Director of Budget along with sufficient justification for the revision to the budget.

#### II. TREND DATA

#### A. VIRGINIA RETIREMENT SYSTEM (VRS)

Six-year historical trend information about Virginia Retirement System (VRS) is presented as required supplementary information. This information is intended to help users assess the funding status on a going concern basis, progress made in accumulating assets to pay benefits when due, and make comparisons with other public employee retirement systems. Information pertaining to the VRS pension plan can be found in note IV.E in the notes to the financial statements.

# B. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

LCPS implemented GASB 45 in fiscal year 2008. In fiscal year 2010, LCPS joined the VML/VACO Pooled OPEB Trust for the purpose of investing funds designated for LCPS' other post-employment benefits. Six-year historical trend information about OPEB is required supplementary information that LCPS will accumulate over time. This information is intended to help users assess the funding status on a going concern basis; progress made in accumulating assets to pay benefits when due; and make comparisons with other plans. Information pertaining to the OPEB trust can be found in note IV.C in the notes to the financial statements.

#### C. TREND ANALYSIS

Analysis of the dollar amounts of plan net position, actuarial accrued liability, and unfunded actuarial accrued liability, in isolation, can be misleading. Expressing plan net position as a percentage of the actuarial accrued liability provides one indication of the funding status on a going concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the system.

Trends in the unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids in the analysis of the system's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the system.

# Other Supplementary Information



The **Other Supplementary Information** subsection includes budgetary, combining, and individual fund statements and schedules for the following:

Budgetary Comparison Schedule for the Capital Improvements Fund

Combining statements for the nonmajor governmental funds

Budgetary comparison schedules for the Food Service, Capital Asset Preservation, and Debt Service Funds

Combining statements for the Internal Service Funds

Statement of changes in assets and liabilities for the Student Activity Fund



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# **Capital Improvements Fund**

The Capital Improvements Fund is used to account for the construction, renovation, and major maintenance projects of schools and buildings. The primary revenue source is bond proceeds from the County of Loudoun, Virginia.

Schedule 1

# **Budgetary Comparison Schedule - Budget and Actual** Capital Improvements Fund For the Fiscal Year Ended June 30, 2013

	Prior Years	Current Year	Total to Date	Project Authorization
REVENUES				
Intergovernmental:				
County of Loudoun, Virginia	\$ 389,627,774 \$	112,100,830 \$	501,728,604	\$ 731,708,707
Total revenues	 389,627,774	112,100,830	501,728,604	731,708,707
EXPENDITURES				
Current:				
Support services:				
Facilities services	694,845	10,343	705,188	961,000
Capital outlay	376,351,310	79,107,276	455,458,586	730,747,707
Total expenditures	 377,046,155	79,117,619	456,163,774	731,708,707
Excess (deficiency) of revenues over (under) expenditures	 12,581,619	32,983,211	45,564,830	
OTHER FINANCING SOURCES (USES)				
Transfers out	-	(55,359)	(55,359)	-
Total other financing sources (uses)	 -	(55,359)	(55,359)	-
Net change in fund balance	\$ 12,581,619	32,927,852\$	45,509,471	\$ -
Fund balances at beginning of year		12,581,619		
Fund balances at end of year	\$	45,509,471		

# **Nonmajor Governmental Funds**

**Food Service Fund** – used to account for the procurement, preparation, and serving of student breakfasts, snacks, and lunches. The primary revenue sources are receipts derived from food sales and the Federal school lunch program.

**Capital Asset Preservation Fund** – used to account for maintenance projects of schools and buildings. The primary revenue source is contributions from the County of Loudoun, Virginia.

**Debt Service Fund** – used to account for the resources accumulated and payments made for principal, interest, and related costs on long-term debt of governmental funds.

**Peabody Trust Fund** – used to account for monies provided through a private donor, the corpus of which is nonexpendable. The interest earned on fund assets may be used only for school expenses.

Schedule 2

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2013

	 cial Revenue od Services Fund	•	apital Asset reservation Fund	Debt Service Fund	 Permanent eabody Trust Fund	-	tal Nonmajor overnmental Funds
ASSETS							
Cash on deposit with County of Loudoun, VA	\$ 4,740,377	\$	1,752,921	\$ 294,559	\$ 32,906	\$	6,820,763
Due from other governmental units	116,796		-	-	-		116,796
Inventories	788,056		-	-	-		788,056
Total assets	\$ 5,645,229	\$	1,752,921	\$ 294,559	\$ 32,906	\$	7,725,615
LIABILITIES AND FUND BALANCES							
Liabilities:							
Accrued liabilities	\$ 1,197,491	\$	105,549	\$ -	\$ -	\$	1,303,040
Unearned revenue	825,821		-	-	-		825,821
Total liabilities	2,023,312		105,549	-	-		2,128,861
Fund balances:							
Nonspendable:							
Inventories	788,056		-	-	-		788,056
Permanent fund-nonexpendable Committed to:	-		-	-	32,906		32,906
Subsequent years appropriations	-		-	294,559	-		294,559
Capital asset preservation	-		1,647,372	-	-		1,647,372
Assigned to:							
Food services fund	2,833,861		-	-	-		2,833,861
Total fund balances	3,621,917		1,647,372	294,559	32,906		5,596,754
Total liabilities and fund balances	\$ 5,645,229	\$	1,752,921	\$ 294,559	\$ 32,906	\$	7,725,615

Schedule 3

# **Combining Statement of Revenues, Expenditures, and Changes in Fund Balances** Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2013

	Spe	cial Revenue	Ca	pital Asset		Debt	Permanent		Total Nonmajor	
	Fo	od Services	Pre	Preservation		Service	Peabody Trust		Governmental	
		Fund		Fund		Fund		Fund		Funds
REVENUES										
Intergovernmental:										
Federal government	\$	7,225,352	\$	- :	\$	-	\$	-	\$	7,225,352
Commonwealth of Virginia		332,027		-		-		-		332,027
County of Loudoun, Virginia		-		3,175,000		8,511,175		-		11,686,175
Charges for services:										
Food sales		16,130,453		-		-		-		16,130,453
Other		15		-		-		-		15
Total revenues		23,687,847		3,175,000		8,511,175		-		35,374,022
EXPENDITURES										
Current:										
Instruction:										
Other		-		-		-		1,400		1,400
Support services:										
Operation and maintenance		-		3,255,870		-		-		3,255,870
Food services		25,029,875		-		-		-		25,029,875
Capital outlay		187,248		91,635		-		-		278,883
Debt service:										
Principal		-		-		7,859,917		-		7,859,917
Interest		-		-		363,146		-		363,146
Total expenditures		25,217,123		3,347,505		8,223,063		1,400		36,789,091
Net change in fund balances		(1,529,276)		(172,505)		288,112		(1,400)		(1,415,069)
Fund balances at beginning of year		5,151,193		1,819,877		6,447		34,306		7,011,823
Fund balances at end of year	\$	3,621,917	\$	1,647,372	\$	294,559	\$	32,906	\$	5,596,754

Schedule 4

# **Budgetary Comparison Schedule - Budget and Actual Food Services Fund**

				Variance
	Original	Final		from Final
	 Budget	Budget	Actual	Budget
REVENUES				
Intergovernmental:				
Federal government	\$ 4,600,000	\$ 4,600,000	\$ 7,225,352	\$ 2,625,352
Commonwealth of Virginia	336,000	336,000	332,027	(3,973)
Charges for services:				
Food sales	20,139,623	20,139,623	16,130,453	(4,009,170)
Other	-	-	15	15
Total revenues	 25,075,623	25,075,623	23,687,847	(1,387,776)
EXPENDITURES				
Current:				
Support services:				
Food services	25,056,623	25,136,281	25,029,875	106,406
Capital outlay	25,000	187,260	187,248	12
Total expenditures	 25,081,623	25,323,541	25,217,123	106,418
Net change in fund balances	(6,000)	(247,918)	(1,529,276)	(1,281,358)
Fund balances at beginning of year	5,151,193	5,151,193	5,151,193	-
Fund balances at end of year	\$ 5,145,193	\$ 4,903,275	\$ 3,621,917	\$ (1,281,358)

Schedule 5

# **Budgetary Comparison Schedule - Budget and Actual Capital Asset Preservation Fund**

	Prior Years	Current Year	Total to Date	Project Authorization
REVENUES				
Intergovernmental:				
County of Loudoun, Virginia	\$ 1,819,877	\$ 3,175,000 \$	4,994,877	\$ 4,994,877
Total revenues	1,819,877	3,175,000	4,994,877	4,994,877
EXPENDITURES				
Current:				
Support services:				
Operation and maintenance	-	3,255,870	3,255,870	4,903,242
Capital outlay	-	91,635	91,635	91,635
Total expenditures	 -	3,347,505	3,347,505	4,994,877
Net change in fund balances	\$ 1,819,877	(172,505)_\$	1,647,372	\$ -
Fund balances at beginning of year		1,819,877		
Fund balances at end of year	- -	\$ 1,647,372		

Schedule 6

# **Budgetary Comparison Schedule - Budget and Actual Debt Service Fund**

	Original Budget	Final Budget	Actual	Variance from Final Budget
REVENUES				
Intergovernmental:				
County of Loudoun, Virginia	\$ 8,511,175	\$ 8,511,175 \$	8,511,175	\$ -
Total revenues	8,511,175	8,511,175	8,511,175	<u> </u>
EXPENDITURES				
Debt service:				
Principal	6,411,175	6,411,175	7,859,917	(1,448,742)
Interest	2,100,000	2,100,000	363,146	1,736,854
Total expenditures	8,511,175	8,511,175	8,223,063	288,112
Net change in fund balances	-	-	288,112	288,112
Fund balances at beginning of year	6,447	6,447	6,447	-
Fund balances at end of year	\$ 6,447	\$ 6,447 \$	294,559	\$ 288,112

# Proprietary Funds-Internal Service Funds

**Internal Service Funds** – Internal Service Funds are proprietary funds, which account for the financing of goods and services provided by one department to other departments within LCPS on a cost reimbursement basis.

**Central Service Fund** – accounts for the financing of goods and services of the fleet management services.

**Self Insurance Fund** – accounts for the transactions associated with the comprehensive health benefits self-insurance program; and the worker's compensation insurance program.

Schedule 7

### Combining Statement of Net Position Proprietary Funds June 30, 2013

		Central Service Fund	Self Insurance Fund	Total Internal Service Funds
ASSETS				
Current assets:				
Cash on deposit with County of Loudoun, VA	\$	540,229 \$	3,192,284	\$ 3,732,513
Accounts receivable, net		2,393	255,251	257,644
Inventories		640,972	-	640,972
Prepaid items		-	2,792	2,792
Deposits		-	2,240,000	2,240,000
Total current assets		1,183,594	5,690,327	6,873,921
Noncurrent assets:				
Capital assets:				
Buildings		3,238,924	-	3,238,924
Machinery and equipment		624,852	-	624,852
Accumulated depreciation		(680,465)	-	(680,465)
Total noncurrent assets	_	3,183,311	-	3,183,311
Total assets		4,366,905	5,690,327	10,057,232
LIABILITIES				
Current liabilities:				
Accrued liabilities		688,947	1,289,124	1,978,071
Claims liabilities		-	11,120,517	11,120,517
Total current liabilities		688,947	12,409,641	13,098,588
Noncurrent liabilities:				
Claims liabilities		-	2,133,562	2,133,562
Total noncurrent liabilities		-	2,133,562	2,133,562
Total liabilities		688,947	14,543,203	15,232,150
NET POSITION				
Invested in capital assets		3,183,311	-	3,183,311
Unrestricted		494,647	(8,852,876)	(8,358,229)
Total net position	\$	3,677,958 \$	(8,852,876)	\$ (5,174,918)

Schedule 8

# Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended June 30, 2013

		Central Service Fund	Self Insurance Fund	Total Internal Service Funds
OPERATING REVENUES				
Charges for services	\$	18,991,149 \$	120,580,609	\$ 139,571,758
Use of property		34,652	-	34,652
Total operating revenues		19,025,801	120,580,609	139,606,410
OPERATING EXPENSES				
Claims		-	124,057,722	124,057,722
Personnel services		4,788,291	76,099	4,864,390
Other services and charges		2,219,624	9,689,520	11,909,144
Materials and supplies		12,727,632	-	12,727,632
Depreciation		166,289	-	166,289
Total operating expenses		19,901,836	133,823,341	153,725,177
Operating Income		(876,035)	(13,242,732)	(14,118,767)
NONOPERATING REVENUES				
Gain on sale of captial assets		19,414	-	19,414
Net income before operating transfers and payments	-	(856,621)	(13,242,732)	(14,099,353)
Transfers in		-	1,881,000	1,881,000
Change in net position		(856,621)	(11,361,732)	(12,218,353)
Net position at beginning of year		4,534,579	2,508,856	7,043,435
Net position at end of year	\$	3,677,958 \$	(8,852,876)	\$ (5,174,918)

Schedule 9

# Combining Statement of Cash Flows Proprietary Funds

		Central Service Fund	Self Insurance Fund	Inte	Total rnal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	\$	19,023,408	\$ 120,504,974	\$	139,528,382
Payments to suppliers for goods and services		(14,773,038)	(12,132,828)		(26,905,866)
Claims paid		-	(120,877,133)		(120,877,133)
Payments to employees		(4,788,291)	(76,099)		(4,864,390)
Net cash used in operating activities		(537,921)	(12,581,086)		(13,119,007)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers in		-	1,881,000		1,881,000
Deposits		-	(2,050,000)		(2,050,000)
Net cash used in noncapital financing activities		-	(169,000)		(169,000)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Additions to capital assets		(68,022)	-		(68,022)
Gain on Sale of capital assets		19,414	-		19,414
Net cash used in capital and related financing activities		(48,608)	-		(48,608)
Net decrease in cash on deposit with the County of Loudoun, VA		(586,529)	(12,750,086)		(13,336,615)
Cash on deposit with County of Loudoun, VA at beginning of year		1,126,758	15,942,370		17,069,128
Cash on deposit with County of Loudoun, VA at end of year	\$	540,229	\$ 3,192,284	\$	3,732,513
Reconciliation of Net Operating Income to Net Cash Provided by (Used in) Oper	ratin	g Activities:			
NET OPERATING INCOME	\$	(876,035)	\$ (13,242,732)	\$	(14,118,767)
ADJUSTMENTS NOT AFFECTING CASH					
Depreciation		166,289	-		166,289
INCREASE) DECREASE IN ASSETS AND INCREASE (DECREASE) IN LIABILITIES					
Accounts receivables, net		(2,393)	(75,635)		(78,028)
Inventories		135,158	-		135,158
Prepaid items		-	(2,792)		(2,792)
Accounts payable		49,060	(20,902)		28,158
Accrued liabilities		-	(1,657,491)		(1,657,491)
Contract retainages		(10,000)	-		(10,000)
Deferred revenue		-	(762,123)		(762,123)
Claims liabilities		-	3,180,589		3,180,589
Total adjustments		338,114	661,646		999,760

# Fiduciary Funds-Agency Funds

**Student Activity Fund** – accounts for monies collected and disbursed at schools in connection with student athletics, classes, clubs, various fund raising activities, and private donations.

**Payroll Liabilities Distribution Fund** – accounts for monies collected and disbursed in connection with employee payroll liabilities.

Schedule 10

# **Combining Statement of Fiduciary Net Position Agency Funds**

	•	Payroll Liabilities Distribution Fund				Total Agency Funds	
ASSETS							
Cash on deposit with County of Loudoun, VA	\$	8,533,172	\$	-	\$	8,533,172	
Cash and temporary investments		-		6,090,887		6,090,887	
Total assets	\$	8,533,172	\$	6,090,887	\$	14,624,059	
LIABILITIES							
Accounts payable	\$	8,533,172	\$	-	\$	8,533,172	
Collections held in trust		-		6,090,887		6,090,887	
Total liabilities	\$	8,533,172	\$	6,090,887	\$	14,624,059	

Schedule 11

# Statement of Change in Assets and Liabilities Student Activity Fund

	Balance ne 30, 2012	Additions	ı	Deductions	Balance ne 30, 2013
ASSETS Cash and temporary investments	\$ 5,546,893	\$ 17,666,635	\$	17,122,641	\$ 6,090,887
Total assets	\$ 5,546,893	\$ 17,666,635	\$	17,122,641	\$ 6,090,887
LIABILITIES Collections held in trust	\$ 5,546,893	\$ 17,666,635	\$	17,122,641	\$ 6,090,887
Total liabilities	\$ 5,546,893	\$ 17,666,635	\$	17,122,641	\$ 6,090,887

Schedule 12

Statement of Change in Assets and Liabilities Payroll Liabilities Distribution Fund For Fiscal Year Ended June 30, 2013

	Ju	Balance ine 30, 2012	Additions	Deductions	Ju	Balance ine 30, 2013
ASSETS		,				,
Cash on deposit with County of Loudoun, VA	\$	11,831,927	\$ 259,015,191	\$ 262,313,946	\$	8,533,172
Accounts receivable, net		17,724	-	17,724		-
Total assets	\$	11,849,651	\$ 259,015,191	\$ 262,331,670	\$	8,533,172
LIABILITIES						
Accounts payable	\$	11,849,651	\$ 259,015,191	\$ 262,331,670	\$	8,533,172
Total liabilities	\$	11,849,651	\$ 259,015,191	\$ 262,331,670	\$	8,533,172

# STATISTICAL SECTION

Unaudited-See accompanying accountant's report



The **Statistical Section** provides financial statement users with additional historical perspective, content, and detail to assist in using the information in the financial statements, including the accompanying notes and required supplementary information, to understand and assess Loudoun County Public School's economic condition. This information has not been audited by the independent auditor.



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# STATISTICAL SECTION (1)

Information is presented in the following five categories:

**Financial Trends** – trend information to assist in understanding how LCPS' financial performance has changed over time. (Tables A-D)

**Revenue Capacity** – information to assist in understanding LCPS' most significant own-source revenue, charges for services. (Tables E-G)

**Debt Capacity** – information to assist in understanding LCPS' debt burden. (Table H)

**Demographic Information** – demographic and economic indicators to assist in understanding the environment within which LCPS' financial activities take place. (Tables I-J)

**Operating Information** – service and infrastructure data to assist in understanding the resources used and services provided in LCPS' operations. (Tables K-Q)

(1) The current Statistical Section as described in Statement No. 44 of the Governmental Accounting Standards Board was implemented as required, in fiscal year 2006.

**Net Position by Component (1)** 

	Fiscal Year							
Governmental Activities	2013	2012	2011	2010				
Invested in capital assets, net of related debt	\$ 1,345,039,435	\$ 1,296,827,243	\$ 1,236,090,727	\$ 1,186,800,468				
Restricted	45,542,377	12,565,925	69,473,633	95,452,677				
Unrestricted	(101,134,357)	(69, 354, 696)	-12,775,272	8,838,294				
Total net position	\$ 1,289,447,455	\$ 1,240,038,472	\$ 1,292,789,088	\$ 1,291,091,439				

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

	Fiscal Year			
2009	2008	2007	2006	Governmental Activities
\$ 1,086,311,784	\$ 1,046,108,896	\$ 925,614,582	\$ 837,272,157	Invested in capital assets, net of related debt
160,218,669	93,074,981	194,986,560	132,512,303	Restricted
25,277,868	57,170,979	71,722,695	77,692,379	Unrestricted
\$ 1,271,808,321	\$ 1,196,354,856	\$ 1,192,323,837	\$ 1,047,476,839	Total net position

**Changes in Net Position(1)** 

		Fiscal Year							
Governmental Activities	2013	2012	2011	2010					
Expenses									
Instruction:									
Regular	\$ 544,209,456	\$ 498,166,427	\$ 465,240,531	\$ 464,661,346					
Special	150,140,769	134,924,678	124,011,095	120,605,745					
Adult education	820,681	787,327	760,810	769,910					
Other	4,229,954	3,689,350	2,917,550	4,002,410					
Total instruction	699,400,860	637,567,782	592,929,986	590,039,411					
Support Services:									
Administration	19,821,969	18,052,399	15,074,767	15,824,671					
Attendance and health	11,188,037	10,734,630	10,064,592	9,314,661					
Pupil transportation	57,473,572	55,331,621	51,561,510	50,694,334					
Facilities services	3,377,440	3,529,974	3,275,504	3,689,902					
Operation and maintenance	77,922,303	73,877,222	68,467,436	67,939,211					
Food services	25,892,431	22,892,698	20,986,848	20,000,225					
Total support services	195,675,752	184,418,544	169,430,657	167,463,004					
Technology	22,013,000	20,048,569	19,278,461	13,359,595					
Interest on long-term debt	296,132	378,606	504,983	703,699					
Total Expenses	917,385,744	842,413,501	782,144,087	771,565,709					
Program Revenues									
Charges for services:									
Regular instruction	256,118	329,664	281,123	1,260,283					
All other instruction	2,255,854	2,072,849	1,821,150	923,957					
Food services	16,130,468	17,197,025	15,390,731	14,435,361					
Operating grants and contributions	28,188,749	32,446,316	42,960,956	27,462,090					
	112,100,829			43,444,555					
Capital grants and contributions  Total program revenues	158,932,018	14,393,179 66,439,033	56,206,737 116,660,697	87,526,246					
Total program revenues		00,439,033	110,000,097	07,320,240					
Net (expense)/revenue	(758,453,726)	(775,974,468)	(665,483,390)	(684,039,463)					
General Revenues and Other Changes									
in Net Position									
Grants and contributions not restricted to									
specific purposes:									
Federal Government	309,764	262,340	215,102	17,592,422					
Commonwealth of Virginia	247,085,380	215,824,328	197,840,065	164,606,186					
County of Loudoun, Virginia	553,640,610	501,922,225	464,830,655	515,093,801					
Revenue from the use of money	2,166,749	2,468,547	1,968,263	2,225,179					
Other	4,660,206	2,746,412	2,326,953	3,804,993					
Special items	-,300,200	-,: :-, :	_,===,000	-,,					
Total general revenues and other									
changes in net position	807,862,709	723,223,852	667,181,038	703,322,581					
·				, ,					
Change in Net Position	\$ 49,408,983	\$ (52,750,616)	\$ 1,697,648	\$ 19,283,118					

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

	2009	Fiscal Year 2008	2007	2006	Governmental Activities
	2009	2000	2007	2000	Governmental Activities
					Expenses
					Instruction:
	471,240,098 \$	471,197,037 \$	387,494,679 \$	349,067,919	Regular
	123,261,065	113,903,431	88,721,447	81,732,050	Special
	770,593	592,895	572,309	516,783	Adult education
	4,883,320	4,782,646	3,669,061	3,313,080	Other
	600,155,076	590,476,009	480,457,496	434,629,832	Total instruction
					Support Services:
	18,347,484	18,928,502	17,506,727	16,190,382	Administration
	9,434,209	8,961,397	8,097,441	7,260,236	Attendance and health
	54,943,361	54,047,475	46,652,308	41,828,863	Pupil transportation
	3,263,164	4,491,291	3,349,422	3,003,121	Facilities services
	66,991,571	62,285,061	57,634,445	51,675,542	Operation and maintenance
	20,643,026	19,817,198	15,670,644	13,556,735	Food services
	173,622,815	168,530,924	148,910,987	133,514,879	Total support services
	22,981,405	23,107,219	17,307,075	18,271,694	Technology
	873,645	905,360	614,692	494,918	Interest on long-term debt
	797,632,941	783,019,512	647,290,250	586,911,323	Total Expenses
					Program Revenues
					Charges for services:
	427,516	452,892	437,955	436,913	Regular instruction
	595,899	829,348	785,157	633,576	All other instruction
	14,640,606	14,106,127	11,846,814	10,982,152	Food services
	23,065,337	21,408,189	10,620,818	16,581,855	Operating grants and contributions
	114,790,866	16,207,909	167,693,603	138,634,100	Capital grants and contributions
	153,520,224	53,004,465	191,384,347	167,268,596	Total program revenues
(	644,112,717)	(730,015,047)	(455,905,903)	(419,642,727)	Net (expense)/revenue
					General Revenues and Other Changes
					in Net Assets
					Grants and contributions not restricted to
					specific purposes:
	187,092	172,027	139,245	134,264	Federal Government
	176,955,174	154,345,013	144,076,694	110,878,481	Commonwealth of Virginia
	532,583,195	523,438,195	448,300,402	412,768,666	County of Loudoun, Virginia
	1,276,599	1,374,947	6,058,268	1,397,643	Revenue from the use of money
	3,648,838	2,181,438	2,178,292	1,761,674	Other
	4,915,284	52,534,446	-	-	Special items
					Total general revenues and other
	719,566,182	734,046,066	600,752,901	526,940,728	changes in net assets
	75,453,465 \$	4,031,019 \$	144,846,998	107,298,001	Change in Net Assets

#### Fund Balances of Governmental Funds(1)

		Fiscal	Years	
	2013	2012	2011	2010 (2)
General Fund:				
Reserved			\$	5,106,821
Unreserved:				
Designated				21,251,835
Undesignated				40,834,609
Total general fund			<u>\$</u>	67,193,265
All other governmental funds:				
Reserved			\$	49,544,036
Unreserved:				
Designated:				
Capital improvements fund				59,786,608
Food services fund				1,362,971
Capital asset preservation fund				4,871,213
Debt service fund				2,817,028
Total all other governmental funds			\$	118,381,856
Total governmental funds			\$	185,575,121
General Fund:				
Nonspendable	\$ 357,661 \$	257,478 \$	373,807 \$	371,977
Restricted	-	139,923	139,733	154,535
Committed	27,734,254	34,859,396	34,062,781	21,251,835
Assigned	15,346,560	6,381,727	9,788,628	4,602,384
Unassigned	940,166	1,050,478	17,267,996	40,812,534
Total general fund	\$ 44,378,641 \$	42,689,002 \$	61,632,945 \$	67,193,265
All other governmental funds:				
Nonspendable	\$ 820,962 \$	710,751 \$	762,265 \$	440,129
Restricted	45,509,471	12,695,648	69,771,866	95,771,366
Committed	1,941,931	1,584,871	10,907,154	3,913,563
Assigned	2,833,861	4,602,172	16,016,808	18,256,798
Total all other governmental funds	\$ 51,106,225 \$	19,593,442 \$	97,458,093 \$	118,381,856
Total governmental funds	\$ 95,484,866 \$	62,282,444 \$	159,091,038 \$	185,575,121

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

<sup>(2)</sup> Fiscal year 2010 restated for comparison purposes to reflect retroactive implementation of GASB Statement NO. 54

	F	iscal Years			
2009		2008	2007	2006	
					General Fund:
\$ 7,219,418	\$	5,453,180	\$ 8,929,476	\$ 10,987,616	Reserved
					Unreserved:
21,979,177		19,566,122	17,514,148	14,280,656	Designated
 27,540,779		18,908,769	9,802,558	8,333,130	Undesignated
\$ 56,739,374	\$	43,928,071	\$ 36,246,182	\$ 33,601,402	Total general fund
112,941,078	\$	31,715,083	\$ 41,842,889	\$ 60,602,507	All other governmental funds: Reserved Unreserved: Designated:
76,223,606		106,099,604	181,115,521	106,876,776	Capital improvements fund
1,564,781		949,380	253,198	277,889	Food services fund
6,021,973		8,538,869	6,371,630	4,960,762	Capital asset preservation fund
 2,755,318		2,741,164	368,015	1,866,837	Debt service fund
\$ 199,506,756	\$	150,044,100	\$ 229,951,253	\$ 174,584,771	Total all other governmental funds
\$ 256,246,130	\$	193,972,171	\$ 266,197,435	\$ 208,186,173	Total governmental funds

# Changes in Fund Balances of Governmental Funds(1)

			Fis	cal	Years		
		2013	2012		2011	2010	
Revenues							
Intergovernmental	\$	941,325,334	\$ 763,402,998	\$	761,007,710	\$ 768,199,054	
Charges for services		18,642,425	19,599,523		17,493,004	16,619,601	
Revenue from the use of money and property		1,891,239	1,628,008		1,731,045	1,826,239	
Recovered costs		1,272,925	990,753		777,941	1,643,011	
Other		3,639,900	3,438,034		2,705,833	2,161,982	
Total revenues	_	966,771,823	789,059,316		783,715,533	790,449,887	
Expenditures							
Current:							
Instruction		640,643,449	593,019,659		548,789,942	553,924,417	
Support services		181,711,775	173,163,246		157,287,431	157,707,112	
Technology		20,720,834	19,094,197		18,342,289	12,434,855	
Capital outlay		90,315,280	96,087,978		82,810,759	129,654,365	
Debt service:							
Principal		7,859,917	8,420,767		8,764,638	10,630,454	
Interest		363,146	500,063		648,557	824,868	
Total expenditures	_	941,614,401	890,285,910		816,643,616	865,176,071	
Excess (deficiency) of revenues over							
(under) expenditures	_	25,157,422	(101,226,594)		(32,928,083)	(74,726,184)	
Other financing sources (uses)							
Transfers in		55,359	-		-	0	
Transfers out		(1,936,359)	(2,582,000)		(1,700,000)	(2,307,825)	
Capital leases and installment purchases		9,926,000	7,000,000		8,144,000	6,363,000	
Total other financing sources (uses)	_	8,045,000	4,418,000		6,444,000	4,055,175	
Net change in fund balances	\$	33,202,422	\$ (96,808,594)	\$	(26,484,083)	\$ (70,671,009)	
Debt service as a percentage of noncapital							
expenditures		0.98%	1.14%		1.30%	1.58%	

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

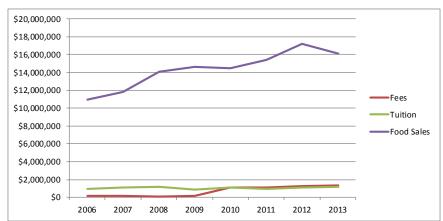
	F	iscal Years			
2009		2008	2007	2006	
					Revenues
\$ 859,924,227	\$	768,438,098	\$ 770,342,662 \$	678,997,366	Intergovernmental
15,664,021		15,388,368	13,069,926	12,052,641	Charges for services
1,171,360		1,535,936	6,058,266	1,397,643	Revenue from the use of money and property
1,687,246		1,176,560	767,119	510,964	Recovered costs
1,961,592		1,613,301	1,411,173	1,250,710	Other
880,408,446		788,152,263	791,649,146	694,209,324	Total revenues
					Expenditures
					Current:
557,051,356		526,299,948	466,899,170	414,308,448	Instruction
161,757,163		154,165,882	141,251,648	126,382,907	Support services
22,060,892		22,045,908	16,225,607	17,273,691	Technology
68,959,648		157,201,684	108,107,673	74,235,179	Capital outlay
					Debt service:
9,210,454		8,858,747	6,751,004	5,289,038	Principal
836,791		703,814	573,528	396,625	Interest
819,876,304		869,275,983	739,808,630	637,885,888	Total expenditures
					Excess (deficiency) of revenues over
60,532,142		(81,123,720)	51,840,516	56,323,436	(under) expenditures
					Other financing sources (uses)
1,267,444		-	-	0	Transfers in
(9,525,627)		(1,102,000)	(2,105,254)	(658,815)	Transfers out
10,000,000		9,959,818	8,276,000	9,966,000	Capital leases and installment purchases
1,741,817		8,857,818	6,170,746	9,307,185	Total other financing sources (uses)
\$ 62,273,959	\$	(72,265,902)	\$ 58,011,262 \$	65,630,621	Net change in fund balances
					Debt service as a percentage of noncapital
1.36%		1.36%	1.17%	1.02%	expenditures

Charges for Services Revenue (1) by Source

(modified accrual basis of accounting)

Fiscal		Food		Testing	Driver's ED	Miscellaneous	
Year		Sales	Tuition	Fees (2)	Fees	Fees	Total
2013	\$	16,130,453 \$	1,191,128 \$	1,073,836 \$	227.701 \$	5 19,307 \$	18,642,425
2012	•	17,197,010	1,138,757	1,058,137	188,173	17,445	19,599,522
2011		15,390,731	981,109	945,699	145,629	29,836	17,493,004
2010		14,435,361	1,081,648	928,704	122,043	51,765	16,619,521
2009		14,640,606	868,075	15,516	124,637	15,187	15,664,021
2008		14,106,127	1,157,468	10,406	85,928	28,439	15,388,368
2007		11,846,813	1,083,766	8,169	85,885	45,293	13,069,926
2006		10,982,153	909,146	9,626	85,180	66,536	12,052,641

#### Charges for Services-Revenue by Source



<sup>(1)</sup> LCPS' primary own source revenue is charges for services, which consists of food sales, tuition, testing fees, drivers education fees and miscellaneous fees.

<sup>(2)</sup> LCPS initiated testing fees for AP exams beginning in fiscal year 2010.

<sup>(3)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

Food Services Sales Price Breakdown (1)

	Breakfa	ıst	Lunch			
Fiscal			Stud	ent		
Year	Student	Adult	Elementary	Secondary	Adult	
2013	\$2.00	\$2.25	\$3.00	\$3.10	\$4.00	
2012	\$2.00	\$2.25	\$3.00	\$3.10	\$4.00	
2011	\$1.70	\$1.95	\$2.70	\$2.80	\$3.70	
2010	\$1.45	\$1.70	\$2.45	\$2.55	\$3.45	
2009	\$1.30	\$1.55	\$2.30	\$2.40	\$3.30	
2008	\$1.30	\$1.55	\$2.20	\$2.30	\$3.20	
2007	\$1.10	\$1.35	\$2.00	\$2.10	\$3.00	
2006	\$0.90	\$1.20	\$1.85	\$1.95	\$2.45	

Source: LCPS - Food Services Office

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

Food Sales - Annual Meals Served (1)

		Students	Served				
Fiscal	F	ree & Reduced	F	ree & Reduced	Adult		
Year	Breakfasts	Breakfasts	Lunches	Lunches	Lunches		
2013	184,562	548,712	2,717,735	1,507,780	86,095		
2012	207,876	540,122	2,999,644	1,453,241	90,557		
2011	208,513	465,932	3,055,697	1,298,501	90,979		
2010	190,321	394,550	3,137,934	1,187,122	101,503		
2009	192,864	324,246	3,441,144	1,059,420	123,246		
2008	196,708	248,202	3,679,578	894,919	137,990		
2007	167,242	185,823	3,517,888	765,206	137,903		
2006	137,707	153,703	3,468,683	712,138	149,461		

Source: LCPS - Food Services Office

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

Table H

Ratios of Outstanding Debt (1) by Type

Fiscal Year	Capital Leases	Total Reporting Entity	Percentage of Personal Income	Debt Per Capita
2013	\$ 20,936,587 \$	20,936,587	0.10%	62
2012	18,870,504	18,870,504	0.10%	57
2011	20,291,271	20,291,271	0.12%	63
2010	20,911,909	20,911,909	0.13%	67
2009	25,179,363	25,179,363	0.16%	83
2008	24,389,818	24,389,818	0.16%	82
2007	23,288,748	23,288,748	0.16%	80
2006	21,763,752	21,763,752	0.17%	79

Source: LCPS Comprehensive Annual Financial Reports 2009-2013

County of Loudoun, VA Comprehensive Annual Financial Reports 2006-2008

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

### **Demographic Statistics**

		Personal		Personal	Unemployment	School	
Year	Population (1)	Income (1)		Income (1)	Rate (2)	Enrollment (3)	
2013	338,897	\$ 20,277,819,000	\$	59,835	4.5%	68,289	
2012	328,533	\$ 18,223,156,000	\$	55,468	4.2%	65,668	
2011	320,583	\$ 17,369,314,000	\$	54,180	4.4%	63,220	
2010	312,311	\$ 16,579,029,000	\$	53,085	4.9%	60,096	
2009	304,964	\$ 15,458,930,000	\$	50,691	5.2%	57,009	
2008	298,420	\$ 15,450,099,000	\$	51,773	2.9%	54,047	
2007	289,397	\$ 14,356,117,000	\$	49,607	2.2%	50,478	
2006	276,542	\$ 12,828,230,000	\$	46,388	2.4%	47,361	

<sup>(1)</sup> County of Loudoun Management and Financial Services

<sup>(2)</sup> Virginia Employment Commission for the month of June

<sup>(3)</sup> Department of Pupil Services, for the end of September of the given fiscal year

Table J

### Principal Employers in the County of Loudoun, Virginia

**Current Year and Nine Years Ago** 

	2013			2004			
Employer	Rank	Number of Employees (1)	Percentage of Total County Employment (2)	Rank	Number of Employees (1)	Percentage of Total County Employment (2)	
Loudoun County Public Schools	1	9,671	6.95%	1	4,635	4.94%	
County of Loudoun	2	3,438	2.50%	4	2,478	2.45%	
U.S. Department of Homeland Defense	3	1,000-5,000	2.08%	6	1,000-5,000	2.81%	
Orbital Science Corporation	4	1,000-5,000	2.08%	-	-	-	
United Air Lines	5	1,000-5,000	2.08%	3	1,000-5,000	2.81%	
M.C. Dean, Inc	6	1,000-5,000	2.08%	-	-	-	
WorldCom	7	1,000-5,000	2.08%	7	1,000-5,000	2.81%	
Loudoun Hospital Center	8	1,000-5,000	2.08%	9	-	-	
United States Postal Service	9	1,000-5,000	2.08%	8	-	-	
AOL, Inc	10	1,000-5,000	2.08%	2	1,000-5,000	2.81%	
Atlantic Coast Airlines United Express	-	-	-	5	1,000-5,000	2.81%	
UUNET Payroll Services	-	-	-	10	1,000-5,000	2.81%	
Totals			26.09%			24.25%	

<sup>(1)</sup> **Source:** Virginia Employment Commission, 4th Quarter 2012 and 2003, Loudoun County Public Schools, and Loudoun County Department of Management and Financial Services

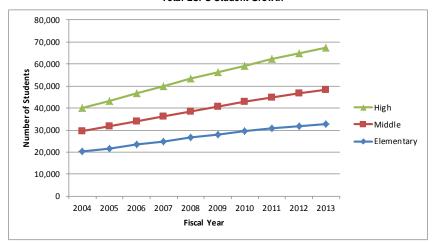
<sup>(2)</sup> Percentages are based on the midpoint of the employment range and average total Loudoun County employment of prior calendar year according to the Virginia Employment Commission.

### **Enrollment Trend**

**Last Ten Fiscal Years** 

Fiscal Year	Grades K-5	Grades 6-8	Grades 9-12	Total
2013	32,750	15,623	18,980	67,353
2012	33,194	14,904	18,002	66,100
2011	30,895	13,956	17,392	62,243
2010	29,567	13,237	16,401	59,205
2009	28,014	12,634	15,499	56,147
2008	26,570	11,982	14,785	53,337
2007	24,727	11,324	13,757	49,808
2006	23,355	10,585	12,774	46,714
2005	21,652	10,053	11,649	43,354
2004	20,260	9,407	10,490	40,157
2003	18,651	8,619	9,688	36,958

#### **Total LCPS Student Growth**



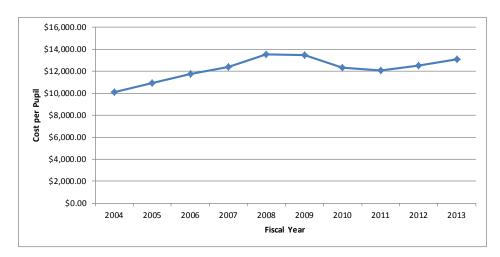
Source: LCPS Department of Planning & Legislative Services

## **Cost per Pupil**

#### **Last Ten Fiscal Years**

Fiscal Year	_	Cost per Pupil
2013	r.	40 404
2013	\$	13,121
2012		12,105
2011		12,062
2010		12,345
2009		13,449
2008		13,520
2007		12,388
2006		11,759
2005		10,905
2004		10,117

#### Cost per Pupil Trend



Source: LCPS Budget Office

**Scholastic Assessment Test (SAT) Scores** 

Comparison of County of Loudoun, VA, Commonwealth of Virginia, and National Averages Last Ten Fiscal Years

Combined SAT Scores -Critical Reading, Math and Writing (1)

		ir riodding, maar and wiri	9 (1)
	County of	Commonwealth	
Fiscal Year	Loudoun	of Virginia	National
2013	1606	1528	1498
2012	1590	1517	1498
2011	1592	1516	1500
2010	1596	1518	1506
2009	1592	1516	1505
2008	1573	1519	1507
2007	1557	1517	1508
2006	1561	1525	1518
2005	1073	1030	1028
2004	1059	1024	1026

<sup>(1)</sup> The writing section of the SAT started in 2006, for a possible combined score of 2400. For the fiscal years prior to 2006, the maximum possible score was 1600.

Source: LCPS Office of Testing

Table N

### **Average Class Size - Students per Classroom Teacher**

**Last Ten Fiscal Years** 

		Middle/		
Fiscal Year	Elementary	Intermediate	High	
2013	24.0	23.6	27.9	
2012	24.0	23.6	27.9	
2011	24.0	23.6	27.9	
2010	23.0	22.6	26.9	
2009	23.0	22.6	26.9	
2008	22.0	21.6	25.9	
2007	22.0	21.6	25.9	
2006	22.5	22.1	26.1	
2005	22.5	22.1	26.6	
2004	22.0	21.6	26.6	

Source: LCPS Budget Office

## Full-Time Equivalent Employees by Function - All Funds

### **Last Ten Fiscal Years**

			Fiscal Year		
Function	2013	2012	2011	2010	2009
School based:					
Instruction	5,188.6	5,041.3	4,829.5	4,766.6	4,707.6
Bus drivers & attendants	876.5	899.5	904.5	876.5	862.5
Teacher assistants	1,255.6	1,213.3	1,142.7	1,102.8	1,093.7
Custodians	510.5	494.5	485.0	486.0	482.0
Other school support	394.9	382.4	357.8	343.5	339.5
Administration	283.0	277.0	266.0	257.0	249.0
Instructional support	191.1	187.7	154.0	171.5	174.8
Nurses & health clinic specialists	90.4	87.8	86.8	77.8	76.8
Total school based FTE's	8,790.6	8,583.5	8,226.3	8,081.7	7,985.9
Non-school based:					
Secretarial/clerical	140.0	144.5	150.2	148.5	148.5
Other support staff	338.2	324.7	314.3	319.8	319.8
Administration	128.0	124.7	142.7	99.8	99.8
Total non-school based FTE's	606.2	593.9	607.2	568.1	568.1
Total FTE's	9,396.8	9,177.4	8,833.5	8,649.8	8,554.0

Source: LCPS Budget Office

		Fiscal Year			
2008	2007	2006	2005	2004	Function
					School based:
4,540.9	4,267.2	3,986.6	3,576.9	3,198.4	Instruction
823.0	778.0	728.0	655.0	602.0	Bus drivers & attendants
995.7	909.7	848.8	750.1	673.7	Teacher assistants
468.0	435.5	432.5	373.5	343.5	Custodians
332.5	319.5	310.6	286.6	263.6	Other school support
246.0	218.1	214.0	203.0	183.5	Administration
170.3	154.6	146.2	117.5	101.1	Instructional support
73.8	68.0	69.0	65.0	65.0	Nurses & health clinic specialists
7,650.2	7,150.6	6,735.7	6,027.6	5,430.8	Total school based FTE's
					Non-school based:
148.5	139.0	140.5	115.0	107.5	Secretarial/clerical
298.8	267.6	259.8	229.0	189.0	Other support staff
87.3	86.5	79.5	79.0	73.0	Administration
534.6	493.1	479.8	423.0	369.5	Total non-school based FTE's
8,184.8	7,643.7	7,215.5	6,450.6	5,800.3	

## **Miscellaneous Statistics**

### **Last Ten Fiscal Years**

			Fiscal Year		
Function	2013	2012	2011	2010	2009
Attendance percentage	96.2%	96.4%	96.2%	96.0%	96.2%
Drop-out rate	0.67%	0.30%	0.60%	0.85%	0.62%
English as a Second Language students served	4,563	4,920	4,922	4,880	4,416
Financial aid received by graduates	\$34,931,604	\$28,800,000	\$23,490,561	\$27,706,456	\$20,635,763
Graduates pursuing further education:					
Number of students	4,351	4,222	3,649	3,251	3,434
Percent of students	91.3%	90.2%	92.9%	89.5%	89.8%
Percent of staff that is school-based	92.9%	92.9%	93.1%	92.1%	93.5%
National Merit Scholarship Committee Semifinalists	14	28	25	20	18
Gifted & talented students served	6,554	6,554	6,359	5,959	5,647

Source: LCPS Public Information Office

		Fiscal Year			
2008	2007	2006	2005	2004	Function
96.0%	96.0%	96.0%	95.6%	95.8%	Attendance percentage
0.72%	0.89%	0.90%	0.92%	0.90%	Drop-out rate
4,250	3,728	3,624	2,536	2,022	English as a Second Language students served
\$16,593,721	\$12,224,554	\$8,200,200	\$7,797,791	\$6,078,206	Financial aid received by graduates
					Graduates pursuing further education:
3,258	2,798	2,617	2,103	1,858	Number of students
89.1%	89.0%	92.0%	88.0%	90.0%	Percent of students
93.0%	94.4%	94.4%	93.4%	94.0%	Percent of staff that is school-based
17	7	7	16	6	National Merit Scholarship Committee Semifinalists
5.097	4.901	3.994	3.971	3.559	Gifted & talented students served

Capital Assets Statistics (1) by Function

	Fiscal Year						
Function	2013	2012	2011	2010			
Elementary Schools:							
Buildings	53	52	52	51			
Square footage	3,790,826	3,690,349	3,690,349	3,588,208			
Capacity	33,945	33,070	33,070	32,318			
Middle Schools:							
Buildings	14	14	13	13			
Square footage	2,234,279	2,234,279	2,056,399	2,056,399			
Capacity	16,696	16,696	15,346	15,476			
High Schools:							
Buildings*	13	12	12	10			
Square footage	3,149,764	2,874,190	2,874,190	2,342,849			
Capacity	20,523	18,723	18,723	15,118			
Alternative Schools:							
Buildings*	2	2	2	2			
Square footage	124,862	124,862	124,862	124,862			
School Buses	854	854	840	780			

Source: LCPS Construction Division

<sup>(1)</sup> Comparative data for fiscal years prior to 2006 is not meaningful since the County of Loudoun, VA did not provide detailed component unit information prior to the implementation of GASB Statement No. 34. LCPS began presenting a CAFR in 2009 and extracted comparative data for fiscal years 2006, 2007, and 2008 from the County of Loudoun, VA CAFRs.

<sup>\*</sup> CS Monroe Technology Center classification changed from High School to Alternative to better reflect actual function.

2009	2008	2007	2006	Function
				Elementary Schools:
50	47	44	44	Buildings
3,497,213	3,227,060	2,919,888	2,919,888	Square footage
31,731	29,299	26,598	26,818	Capacity
				Middle Schools:
13	13	12	12	Buildings
2,029,747	2,029,747	1,860,987	1,860,987	Square footage
15,403	15,300	13,419	13,356	Capacity
				High Schools:
10	10	11	11	Buildings*
2,342,849	2,342,849	2,406,968	2,406,968	Square footage
15,206	15,257	15,161	14,980	Capacity
				Alternative Schools:
2	2	1	1	Buildings*
124,862	124,862	47,022	47,022	Square footage
731	742	744	675	School Buses



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LOUDOUN COUNTY PUBLIC SCHOOLS - 2013 COMPREHENSIVE ANNUAL REPORT